

GOVERNMENT-SPONSORED ENTERPRISES

This chapter contains descriptions of the data on the Government-sponsored enterprises listed below. These enterprises were established and chartered by the Federal Government for public policy purposes. They are not included in the Federal Budget because they are private companies, and their securities are not backed by the full faith and credit of the Federal Government. However, because of their public purpose, detailed statements of financial condition are presented, to the extent such information is available, on a basis that is as consistent as practicable with the basis for the budget data of Government agencies. These statements are not reviewed by the President; they are presented as submitted by the enterprises.

- The Federal National Mortgage Association and the Federal Home Loan Mortgage Corporation provide assistance to the secondary market for residential mortgages.
- The Federal Home Loan Banks assist thrift institutions, banks, insurance companies, and credit unions in providing financing for housing and community development.
- Institutions of the Farm Credit System, which include the Agricultural Credit Bank and Farm Credit Banks, provide financial assistance to agriculture. They are regulated by the Farm Credit Administration.
- The Federal Agricultural Mortgage Corporation, under the regulation of the Farm Credit Administration, provides a secondary mortgage market for agricultural real estate and rural housing loans as well as for farm and business loans guaranteed by the U.S. Department of Agriculture.

FEDERAL NATIONAL MORTGAGE ASSOCIATION

PORTFOLIO PROGRAMS

Status of Direct Loans (in millions of dollars)

| Identification code 99-2500-0-3-371 | 2007 actual | 2008 est. | 2009 est. |
|---|-------------|-----------|-----------|
| 1131 Direct loan obligations | | | |
| 1150 Total direct loan obligations | | | |
| Cumulative balance of direct loans outstanding: | | | |
| 1210 Outstanding, start of year | | | |
| Disbursements: | | | |
| 1231 Direct loan disbursements | | | |
| 1232 Purchase of loans assets | | | |
| 1251 Repayments: Repayments and prepayments | | | |
| 1264 Write-offs for default: Other adjustments, net | | | |
| 1290 Outstanding, end of year | | | |

Note: Consistent with Government-wide practice for GSEs information for 2008 and 2009 was not required to be collected.

The Federal National Mortgage Association (Fannie Mae) is a Government-sponsored enterprise (GSE) in the housing finance market. The Administration has announced a proposal to strengthen regulation of all the housing GSEs, including Fannie Mae.

As a housing GSE, Fannie Mae is a Federally chartered, privately owned company with a public mission to provide stability and to increase the liquidity of the residential mortgage market and to help increase the availability of mortgage credit to low- and moderate-income families and in under-

served areas. Fannie Mae engages primarily in two forms of business: guaranteeing residential mortgage securities and investing in portfolios of residential mortgages.

The Federal Government has equipped Fannie Mae with certain advantages over wholly private firms in carrying out these activities. These include an exemption from State and local taxes (except real property taxes), and an exemption of its debt and mortgage securities from Securities and Exchange Commission registration requirements. An additional advantage is that the Secretary of the Treasury may purchase and hold up to \$2.25 billion of securities issued by Fannie Mae under terms and conditions and at prices determined by the Secretary to be appropriate. Securities guaranteed and debt issued by Fannie Mae are solely the corporation's obligations and are not backed by the full faith and credit of the U.S. Government. The common stock of the corporation is owned by the public, is fully transferable, and trades on the New York, Midwest, and Pacific stock exchanges.

Fannie Mae was established in 1938 to assist private markets in providing a steady supply of funds for housing. Fannie Mae was originally a subsidiary of the Reconstruction Finance Corporation and was permitted to purchase only loans insured by the Federal Housing Administration (FHA). In 1954, Fannie Mae was restructured as a mixed ownership (part government, part private) corporation. Legislation directed the sale of the Government's remaining interest in Fannie Mae in 1968 and completed the transformation to private shareholder ownership in 1970. Using the proceeds from the sale of subordinated debentures, Fannie Mae paid the Treasury \$216 million for the Government's preferred stock, which was retired, and for the Treasury's interest in the corporation's earned surplus. As a result, the corporation was taken off the Federal Budget.

In 1992, the Congress reaffirmed and clarified Fannie Mae's role in the housing finance system through charter act amendments included in the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (Act). Fannie Mae's charter purposes, as amended by the Act, are: "to provide stability in the secondary market for residential mortgages; respond appropriately to the private capital market; provide ongoing assistance to the secondary market for residential mortgages (including activities relating to mortgages on housing for low- and moderate-income families involving a reasonable economic return that may be less than the return earned on other activities); and promote access to mortgage credit throughout the Nation (including central cities, rural areas, and underserved areas) by increasing the liquidity of mortgage investments and improving the distribution of investment capital for residential mortgage financing." For additional discussion and analyses of Fannie Mae, please see the *Analytical Perspectives* volume of the Budget documents.

Balance Sheet (in millions of dollars)

| Identification code 99-2500-0-3-371 | 2006 actual | 2007 actual |
|--|-------------|-------------|
| ASSETS: | | |
| 1101 Fund balances | | |
| Investments in US securities: | | |
| 1102 Treasury securities, par | | |
| 1104 Other | | |
| Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable: | | |
| 1601 Direct loans (net of discount) | | |
| 1602 Federal Agencies | | |

PORTFOLIO PROGRAMS—Continued

Balance Sheet (in millions of dollars)—Continued

| Identification code 99-2500-0-3-371 | 2006 actual | 2007 actual |
|---|-------------|-------------|
| 1603 Allowance for estimated uncollectible loans and interest (-) | | |
| 1699 Value of assets related to direct loans | | |
| 1801 Cash and other monetary assets | | |
| 1803 Property, plant and equipment, net | | |
| 1999 Total assets | | |
| LIABILITIES: | | |
| 2101 Accounts payable | | |
| 2102 Accrued interest payable | | |
| 2105 Other | | |
| 2203 Debt | | |
| 2204 Estimated liability for loan guarantees | | |
| 2206 Pension and other actuarial liabilities | | |
| 2207 Subtotal, Federal taxes payable | | |
| 2999 Total liabilities | | |
| NET POSITION: | | |
| 3300 Cumulative results of operations | | |
| 3300 Change in Stockholder Equity | | |
| 3999 Total net position | | |
| 4999 Total liabilities and net position | | |

MORTGAGE-BACKED SECURITIES

Status of Direct Loans (in millions of dollars)

| Identification code 99-2501-0-3-371 | 2007 actual | 2008 est. | 2009 est. |
|---|-------------|-----------|-----------|
| 1131 Direct loan obligations | | | |
| 1150 Total direct loan obligations | | | |
| Cumulative balance of direct loans outstanding: | | | |
| 1210 Outstanding, start of year | | | |
| 1231 Disbursements: Direct loan disbursements | | | |
| 1251 Repayments: Repayments and prepayments | | | |
| 1290 Outstanding, end of year | | | |

Note: Consistent with Government-wide practice for GSEs, information for 2008 and 2009 was not required to be collected.

According to accounting practices for private corporations, the mortgages in the pools of loans supporting the mortgage-backed securities are considered to be owned by the holders of these securities. Consequently, on the books of Fannie Mae, these mortgages are not considered assets and the securities outstanding are not considered liabilities. However, the concepts of the budget of the U.S. Government consider these mortgages and mortgage-backed securities to be assets and liabilities, respectively, of Fannie Mae. For the purposes of this document, therefore, they are presented as assets and liabilities in the accompanying schedules. On the schedule of Status of Direct Loans for mortgage-backed securities, the items labeled “New loans” and “Recoveries: Repayments and prepayments” are budgetary terms. However, from Fannie Mae’s perspective, these items are “Amounts issued” and “Amounts passed through to the holders of securities”, respectively.

Financial data for Fannie Mae is not presented here because Fannie Mae has not provided audited financial results for 2007.

Balance Sheet (in millions of dollars)

| Identification code 99-2501-0-3-371 | 2006 actual | 2007 actual |
|--|-------------|-------------|
| ASSETS: | | |
| Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable: | | |
| 1601 Direct loans, gross | | |

| | | |
|---|--|--|
| 1603 Allowance for estimated uncollectible loans and interest (-) | | |
| 1699 Value of assets related to direct loans | | |
| 1999 Total assets | | |
| LIABILITIES: | | |
| 2104 Resources payable | | |
| 2999 Total liabilities | | |
| 4999 Total liabilities and net position | | |

FEDERAL HOME LOAN MORTGAGE CORPORATION

PORTFOLIO PROGRAMS

Status of Direct Loans (in millions of dollars)

| Identification code 99-4420-0-3-371 | 2007 actual | 2008 est. | 2009 est. |
|---|-------------|-----------|-----------|
| 1131 Direct loan obligations | | | |
| 1150 Total direct loan obligations | | | |
| Cumulative balance of direct loans outstanding: | | | |
| 1210 Outstanding, start of year | | | |
| 1231 Disbursements: Direct loan disbursements | | | |
| 1251 Repayments: Repayments and prepayments | | | |
| 1290 Outstanding, end of year | | | |

Note: Consistent with Government-wide practice for GSEs, information for 2008 and 2009 was not required to be collected.

The Federal Home Loan Mortgage Corporation (Freddie Mac) is a Government-sponsored enterprise (GSE) in the housing finance market. The Administration has announced a proposal to strengthen regulation of all the housing GSEs, including Freddie Mac.

As a housing GSE, Freddie Mac is a Federally-chartered, shareholder-owned, private company with a public mission to provide stability and increase the liquidity of the residential mortgage market, and to help increase the availability of mortgage credit to low- and moderate-income families and in underserved areas. Freddie Mac engages primarily in two forms of business: guaranteeing residential mortgage securities and investing in portfolios of residential mortgages.

The Federal Government has equipped Freddie Mac with certain advantages over wholly private firms in carrying out these activities. These advantages include an exemption from State and local taxes (except real property taxes), and an exemption for its debt and mortgage securities from Securities and Exchange Commission registration requirements. An additional advantage is that the Secretary of the Treasury may purchase and hold up to \$2.25 billion of securities issued by Freddie Mac under terms and conditions and at prices determined by the Secretary to be appropriate. Securities guaranteed and debt issued by Freddie Mac are explicitly not backed by the full faith and credit of the U.S. Government. The common stock of the corporation is owned by private shareholders, is fully transferable, and trades on the New York and Pacific stock exchanges.

Freddie Mac was established in 1970 under the Emergency Home Finance Act. The Congress chartered Freddie Mac to provide mortgage lenders with an organized national secondary market enabling them to manage their conventional mortgage portfolio more effectively and gain indirect access to a ready source of additional funds to meet new demands for mortgages. Freddie Mac serves as a conduit facilitating the flow of investment dollars from the capital markets to mortgage lenders, and ultimately, to homebuyers.

The Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (FIRREA) significantly changed the corporate governance of Freddie Mac. The company’s three mem-

ber Board of Directors, which had corresponded with the Federal Home Loan Bank Board, was replaced with an eighteen member Board of Directors. In addition, FIRREA converted Freddie Mac's 60 million shares of non-voting, senior participating preferred stock into voting common stock.

Financial data for Freddie Mac is not presented here because Freddie Mac has not provided audited financial results for 2007. For additional discussion and analyses of Freddie Mac, please see the *Analytical Perspectives* volume of the Budget documents.

Balance Sheet (in millions of dollars)

| Identification code 99-4420-0-3-371 | 2006 actual | 2007 actual |
|--|-------------|-------------|
| ASSETS: | | |
| 1201 Investments in other securities, net | | |
| 1206 Receivables, net | | |
| Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable: | | |
| 1601 Direct loans, gross | | |
| 1603 Allowance for estimated uncollectible loans and interest (-) | | |
| 1699 Value of assets related to direct loans | | |
| 1801 Cash and other monetary assets | | |
| 1803 Property, plant and equipment, net | | |
| 1901 Other assets | | |
| 1999 Total assets | | |
| LIABILITIES: | | |
| 2101 Accounts payable | | |
| 2202 Interest payable | | |
| 2203 Debt | | |
| 2207 Other | | |
| 2999 Total liabilities | | |
| NET POSITION: | | |
| 3100 Invested capital | | |
| 3999 Total net position | | |
| 4999 Total liabilities and net position | | |

MORTGAGE-BACKED SECURITIES

Balance Sheet (in millions of dollars)

| Identification code 99-4440-0-3-371 | 2006 actual | 2007 actual |
|---|-------------|-------------|
| ASSETS: | | |
| 1901 Underlying Mortgages | | |
| 1999 Total assets | | |
| LIABILITIES: | | |
| 2104 Resources payable | | |
| 2999 Total liabilities | | |
| 4999 Total liabilities and net position | | |

Status of Direct Loans (in millions of dollars)

| Identification code 99-4440-0-3-371 | 2007 actual | 2008 est. | 2009 est. |
|---|-------------|-----------|-----------|
| 1131 Direct loan obligations | | | |
| 1150 Total direct loan obligations | | | |
| Cumulative balance of direct loans outstanding: | | | |
| 1210 Outstanding, start of year | | | |
| 1231 Disbursements: Direct loan disbursements | | | |
| 1251 Repayments: Repayments and prepayments | | | |
| 1290 Outstanding, end of year | | | |

Note: Consistent with Government-wide practice for GSEs, information for 2008 and 2009 was not required to be collected.

FEDERAL HOME LOAN BANK SYSTEM

FEDERAL HOME LOAN BANKS

Status of Direct Loans (in millions of dollars)

| Identification code 99-4200-0-3-371 | 2007 actual | 2008 est. | 2009 est. |
|--|-------------|-----------|-----------|
| Position with respect to appropriations act limitation on obligations: | | | |
| 1131 Direct loan obligations | 7,133,715 | | |
| 1150 Total direct loan obligations | 7,133,715 | | |
| Cumulative balance of direct loans outstanding: | | | |
| 1210 Outstanding, start of year | 743,855 | | |
| 1231 Disbursements: Direct loan disbursements | 7,133,715 | | |
| 1251 Repayments: Repayments and prepayments | -6,963,347 | | |
| 1261 Adjustments: Capitalized interest | 2,740 | | |
| 1290 Outstanding, end of year | 916,963 | | |

The Federal Home Loan Bank System is a Government-sponsored enterprise (GSE) in the housing finance market. The Administration has announced a proposal to strengthen regulation of all the housing GSEs, including the Federal Home Loan Bank System.

The Federal Home Loan Banks were chartered by the Federal Home Loan Bank Board under the authority of the Federal Home Loan Bank Act of 1932 (Act). The 12 Federal Home Loan Banks (FHLBanks) are under the supervision of the Federal Housing Finance Board (FHFB). The common mission of FHLBanks is to facilitate the extension of credit through their members. To accomplish this mission, FHLBanks make loans, called advances, and provide other credit products and services to their 8,149 member commercial banks, savings associations, insurance companies, and credit unions. Advances and letters of credit must be fully secured by eligible collateral and long-term advances may be made only for the purpose of providing funds for residential housing finance. However, "community financial institutions" may also use long-term advances to finance small businesses, small farms, and small agribusinesses. Additionally, specialized advance programs provide funds for community reinvestment and affordable housing programs. All regulated financial depositories and insurance companies engaged in residential housing finance are eligible for membership. Each FHLBank operates in a geographic district designated by the Board and together FHLBanks cover all of the United States, as well as the District of Columbia, Puerto Rico, the Virgin Islands, Guam, American Samoa, and the Northern Mariana Islands.

The principal source of funds for the lending operation is the sale of consolidated obligations to the public. The consolidated obligations are not guaranteed by the U.S. Government as to principal or interest. Other sources of lendable funds include members' deposits and capital. Funds not immediately needed for advances to members are invested.

The capital stock of the Federal Home Loan Banks is owned entirely by the members. Initially the U.S. Government purchased stock of the banks in the amount of \$125 million. The banks had repurchased the Government's investment in full by mid-1951.

The Act, as amended in 1989, requires each FHLBank to operate an Affordable Housing Program (AHP). Each FHLBank provides subsidies in the form of direct grants or below-market rate advances for members that use the funds for qualifying affordable housing projects. Each of the FHLBanks must set aside annually the greater of \$100 million or 10 percent of its previous year's net earnings for the AHP. The Act, as amended in 1999, also requires that FHLBanks contribute 20 percent of net earnings annually to assist in the payment of interest on bonds issued by the Resolution Funding Corporation.

FEDERAL HOME LOAN BANKS—Continued

In 2002, the Administration requested all GSEs, including FHLBanks, to voluntarily register their equity securities with the Securities and Exchange Commission (SEC). This voluntary registration is part of the Administration's efforts to have GSEs undergo the same scrutiny process as other corporate enterprises. FHFH adopted a rule on June 23, 2004 that requires each FHLBank to register a class of its stock. All of the Federal Home Loan Banks complied by 2006.

For additional discussion and analyses of the FHLBanks, please see the *Analytical Perspectives* volume of the Budget.

Balance Sheet (in millions of dollars)

| Identification code 99-4200-0-3-371 | 2006 actual | 2007 actual |
|---|-------------|-------------|
| ASSETS: | | |
| Federal assets: Investments in US securities: | | |
| 1102 Treasury securities, par | 102 | |
| Non-Federal assets: | | |
| 1201 Investments in other securities, net | 274,926 | 305,465 |
| 1206 Accounts receivable | 4,186 | 5,071 |
| 1401 Net value of assets related to direct loans receivable: Direct loans receivable, gross | 743,849 | 916,963 |
| Other Federal assets: | | |
| 1801 Cash and other monetary assets | 329 | 349 |
| 1803 Property, plant and equipment, net | 208 | 207 |
| 1901 Other assets | 1,890 | 2,602 |
| 1999 Total assets | 1,025,489 | 1,230,657 |
| LIABILITIES: | | |
| 2101 Federal liabilities: REFCORP and Affordable Housing Program | 715 | 1,037 |
| Non-Federal liabilities: | | |
| 2202 Interest payable | 8,061 | 9,579 |
| 2203 Debt | 944,039 | 1,136,660 |
| 2207 Deposit funds and other borrowing | 18,210 | 25,965 |
| 2207 Other | 8,910 | 5,947 |
| 2999 Total liabilities | 979,935 | 1,179,188 |
| NET POSITION: | | |
| 3100 Invested capital | 45,554 | 51,469 |
| 3999 Total net position | 45,554 | 51,469 |
| 4999 Total liabilities and net position | 1,025,489 | 1,230,657 |

FARM CREDIT SYSTEM

The Farm Credit System is a Government-sponsored enterprise that provides privately financed credit to agricultural and rural communities. The major functional entities of the system are: (1) Agricultural Credit Bank (ACB); (2) Farm Credit Banks (FCB); and (3) direct lender associations. The history and specific functions of the bank entities are discussed after the presentation of financial schedules for each bank entity. As part of the Farm Credit System (FCS), these entities are regulated and examined by the Farm Credit Administration (FCA), an independent Federal agency. The administrative costs of FCA are financed by assessments of system institutions and the Federal Agricultural Mortgage Corporation. System banks finance loans from sales of bonds to the public and their own capital funds. The system bonds issued by the banks are not guaranteed by the U.S. Government either as to principal or interest. The bonds are backed by an insurance fund, administered by the Farm Credit System Insurance Corporation (FCSIC), an independent Federal agency that collects insurance premiums from member banks to pay its administrative expenses and fund insurance reserves. All of the banks' current operating expenses are paid from their own income and do not require budgetary resources from the Federal Government.

AGRICULTURAL CREDIT BANK

CoBank, ACB is headquartered in Denver, Colorado and serves eligible cooperatives nationwide, and provides funding

to Agricultural Credit Associations (ACAs) in two of its regions. CoBank, ACB is the only Agricultural Credit Bank (ACB) in the Farm Credit System. An ACB operates under statutory authority that combines the authorities of a Farm Credit Bank (FCB) and a Bank for Cooperatives (BC). In exercising its FCB authority, CoBank, ACB's charter limits its lending to ACAs located in the northeast and northwest regions of the country. As an entity lending to Cooperatives, CoBank is independently chartered to provide credit and related services nationwide to eligible cooperatives primarily engaged in farm supply, grain, marketing, and processing (including sugar, dairy, and corn into ethanol). CoBank also makes loans to rural utilities, including telecommunications companies, and it provides international loans for the financing of agricultural exports.

Status of Direct Loans (in millions of dollars)

| Identification code 99-4130-0-3-351 | 2007 actual | 2008 est. | 2009 est. |
|--|-------------|-----------|-----------|
| Position with respect to appropriations act limitation on obligations: | | | |
| 1111 Limitation on direct loans | | | |
| 1131 Direct loan obligations | 136,511 | 145,384 | 154,834 |
| 1150 Total direct loan obligations | 136,511 | 145,384 | 154,834 |
| Cumulative balance of direct loans outstanding: | | | |
| 1210 Outstanding, start of year | 28,763 | 36,339 | 37,000 |
| 1231 Disbursements: Direct loan disbursements | 136,511 | 145,384 | 154,834 |
| 1251 Repayments: Repayments and prepayments | -128,935 | -144,729 | -152,258 |
| Write-offs for default: | | | |
| 1263 Direct loans | | | -8 |
| 1264 Other adjustments, net (+ or -) | | 6 | |
| 1290 Outstanding, end of year | 36,339 | 37,000 | 39,568 |

Balance Sheet (in millions of dollars)

| Identification code 99-4130-0-3-351 | 2006 actual | 2007 actual |
|--|-------------|-------------|
| ASSETS: | | |
| Non-Federal assets: | | |
| 1201 Cash and investment securities | 7,752 | 10,743 |
| 1206 Accrued interest receivable on loans | 219 | 310 |
| Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable: | | |
| 1601 Direct loans, gross | 28,763 | 36,339 |
| 1603 Allowance for estimated uncollectible loans and interest (-) | -441 | -448 |
| 1699 Value of assets related to direct loans | 28,322 | 35,891 |
| 1803 Other Federal assets: Property, plant and equipment, net | 375 | 429 |
| 1999 Total assets | 36,668 | 47,373 |
| LIABILITIES: | | |
| 2104 Federal liabilities: Resources payable | 466 | 1,339 |
| Non-Federal liabilities: | | |
| 2201 Consolidated systemwide and other bank bonds | 32,547 | 41,610 |
| 2201 Notes payable and other interest-bearing liabilities | 300 | 838 |
| 2202 Accrued interest payable | 372 | 425 |
| 2999 Total liabilities | 33,685 | 44,212 |
| NET POSITION: | | |
| 3300 Cumulative results of operations | 2,983 | 3,161 |
| 3999 Total net position | 2,983 | 3,161 |
| 4999 Total liabilities and net position | 36,668 | 47,373 |

Statement of Changes in Net Worth (in thousands of dollars)

| 99-4130 | 2006 actual | 2007 actual | 2008 est. | 2009 est. |
|--|-------------|-------------|-----------|-----------|
| Beginning balance of net worth | 2,869,656 | 2,907,259 | 2,982,698 | 3,074,000 |
| Capital stock and participations issued | 6,269 | 5,368 | 1,000 | 1,000 |
| Capital stock and participations retired | 67,534 | 71,242 | 51,113 | 44,590 |
| Net income | 281,828 | 328,086 | 334,200 | 336,300 |
| Cash/Dividends/Patronage Distributions | -152,720 | -174,335 | -177,777 | -171,710 |
| Other, net | -30,240 | -12,438 | -15,008 | -22,000 |
| Ending balance of net worth | 2,907,259 | 2,982,698 | 3,074,000 | 3,173,000 |

Financing Activities (in thousands of dollars)

| 99-4130 | 2006 actual | 2007 actual | 2008 est. | 2009 est. |
|--|-------------|-------------|------------|------------|
| Beginning balance of outstanding system obligations | 26,040,303 | 28,341,749 | 32,546,980 | 34,496,938 |
| Consolidated systemwide and other bank bonds issued | 11,221,891 | 11,240,664 | 11,915,104 | 12,689,586 |
| Consolidated systemwide and other bank bonds re-tired | 8,853,321 | 8,853,321 | 10,165,146 | 10,658,279 |
| Consolidated systemwide notes, net | 1,817,888 | 1,817,888 | 200,000 | 250,000 |
| Other (Net) | 145,930 | 0 | 0 | 0 |
| Ending balance of outstanding system obligations | 28,341,749 | 324,546,980 | 34,496,938 | 36,777,645 |

FARM CREDIT BANKS

Status of Direct Loans (in millions of dollars)

| Identification code 99-4160-0-3-371 | 2007 actual | 2008 est. | 2009 est. |
|--|-------------|-----------|-----------|
| Position with respect to appropriations act limitation on obligations: | | | |
| 1111 Limitation on direct loans | | | |
| 1131 Direct loan obligations | 177,280 | 193,086 | 202,842 |
| 1150 Total direct loan obligations | 177,280 | 193,086 | 202,842 |
| Cumulative balance of direct loans outstanding: | | | |
| 1210 Outstanding, start of year | 76,185 | 87,395 | 95,343 |
| 1231 Disbursements: Direct loan disbursements | 177,382 | 193,311 | 203,083 |
| 1251 Repayments: Repayments and prepayments | -166,172 | -185,363 | -197,664 |
| 1263 Write-offs for default: Direct loans | | | |
| 1290 Outstanding, end of year | 87,395 | 95,343 | 100,762 |

Note: Loans outstanding at end of year do not include nonaccrual loans and sales contracts.

The Agricultural Credit Act of 1987 (1987 Act) required the Federal Land Banks (FLBs) and Federal Intermediate Credit Banks (FICBs) to merge into a Farm Credit Bank (FCB) in each of the 12 Farm Credit districts. FCBs operate under statutory authority that combines the prior authorities of a FLB and of a FICB. No merger occurred in the Jackson district in 1988 because the FLB of Jackson was in receivership. Pursuant to section 410(e) of the 1987 Act, as amended by the Farm Credit Banks Safety and Soundness Act of 1992, FICB of Jackson merged with FCB of Columbia on October 1, 1993. Mergers and consolidations of FCBs across district lines that began in 1992 have continued to date. As a result of this restructuring activity, 4 FCBs, headquartered in the following cities, remain: AgFirst FCB, Columbia, South Carolina; AgriBank FCB, St. Paul, Minnesota; U.S. AgBank, FCB, Wichita, Kansas; and FCB of Texas, Austin, Texas.

FCBs serve as discount banks and as of October 1, 2007 provided funds to 9 Federal Land Credit Associations (FLCA) and 86 Agricultural Credit Associations (ACAs). These direct lender associations, in turn, make short-term production loans and long-term real estate loans to eligible farmers and ranchers and their cooperatives; farm-related businesses; and rural homeowners. FCBs can also lend to local financing institutions, including commercial banks, as authorized by the Farm Credit Act of 1971, as amended.

All the capital stock of FICBs, from organization in 1923 to December 31, 1956, was held by the U.S. Government. The Farm Credit Act of 1956 provided a long-range plan for the eventual ownership of the FICBs by the production credit associations and the gradual retirement of the Government's investment in the banks. This retirement was accomplished in full on December 31, 1968. The last of the Government capital that had been invested in FLBs was repaid in 1947.

Balance Sheet (in millions of dollars)

| Identification code 99-4160-0-3-371 | 2006 actual | 2007 actual |
|--|-------------|-------------|
| ASSETS: | | |
| Non-Federal assets: | | |
| 1201 Cash and investment securities | 23,353 | 24,560 |
| 1206 Accrued Interest Receivable | 819 | 979 |
| Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable: | | |
| 1601 Direct loans, gross | 76,185 | 87,395 |
| 1603 Allowance for estimated uncollectible loans and interest (-) | -4 | -5 |
| 1699 Value of assets related to direct loans | 76,181 | 87,390 |
| 1803 Other Federal assets: Property, plant and equipment, net | 423 | 440 |
| 1999 Total assets | 100,776 | 113,369 |
| LIABILITIES: | | |
| 2104 Federal liabilities: Resources payable | 386 | 368 |
| Non-Federal liabilities: | | |
| 2201 Consolidated systemwide and other bank bonds | 93,939 | 105,181 |
| 2201 Notes payable and other interest-bearing liabilities | 437 | 780 |
| 2202 Accrued interest payable | 884 | 1,064 |
| 2999 Total liabilities | 95,646 | 107,393 |
| NET POSITION: | | |
| 3300 Cumulative results of operations | 5,130 | 5,976 |
| 3999 Total net position | 5,130 | 5,976 |
| 4999 Total liabilities and net position | 100,776 | 113,369 |

Statement of Changes in Net Worth (in thousands of dollars)

| 99-4160 | 2006 actual | 2007 actual | 2008 est. | 2009 est. |
|---|-------------|-------------|-----------|-----------|
| Beginning balance of net worth | 4,846,675 | 5,129,876 | 5,976,301 | 6,265,971 |
| Capital stock and participations issued | 223,860 | 786,756 | 51,632 | 103,550 |
| Capital stock and participations re-tired | 108,125 | 35,541 | 0 | 0 |
| Surplus Retired | 2,462 | 1,324 | 0 | 0 |
| Net income | 503,366 | 545,649 | 557,401 | 585,114 |
| Cash/Dividends/Patronage Distributions | -349,463 | -398,307 | -338,871 | -347,656 |
| Other, net | 16,025 | -50,808 | 19,508 | -14,310 |
| Ending balance of net worth | 5,129,876 | 5,976,301 | 6,265,971 | 6,592,669 |

Financing Activities (in thousands of dollars)

| 99-4160 | 2006 actual | 2007 actual | 2008 est. | 2009 est. |
|--|-------------|-------------|-------------|-------------|
| Beginning balance of outstanding system obligations | 80,993,251 | 93,938,983 | 105,181,000 | 113,367,661 |
| Consolidated systemwide and other bank bonds issued | 33,379,481 | 23,460,448 | 40,996,694 | 36,469,524 |
| Consolidated systemwide and other bank bonds re-tired | 22,985,482 | 18,390,880 | 33,429,323 | 31,856,365 |
| Consolidated systemwide notes, net | 2,551,733 | 1,087,037 | 619,290 | 630,526 |
| Other (Net) | 0 | 5,085,412 | 0 | 0 |
| Ending balance of outstanding system obligations | 93,938,983 | 105,181,000 | 113,367,661 | 118,611,346 |

**FEDERAL AGRICULTURAL MORTGAGE CORPORATION
(FARMER MAC)**

Farmer Mac is authorized under the Farm Credit Act of 1971 (Act), as amended by the Agricultural Credit Act of 1987, to create a secondary market for agricultural real estate and rural home mortgages. The Farmer Mac title of the Act was amended by the 1990 farm bill to authorize Farmer Mac to purchase, pool, and securitize the guaranteed portions of farmer program, rural business, and community development loans guaranteed by the United States Department of Agriculture (USDA). The Farmer Mac title was further amended in 1991 to clarify Farmer Mac's authority to issue debt obliga-

(FARMER MAC)—Continued

tions, provide for the establishment of minimum capital standards, establish the Office of Secondary Market Oversight at the Farm Credit Administration (FCA), and expand the agency's rulemaking authority. Most recently, the Farm Credit System Reform Act of 1996 (1996 Act) amended the Farmer Mac title to allow Farmer Mac to purchase loans directly from lenders and to issue and guarantee mortgage-backed securities without requiring that a minimum cash reserve or subordinated (first loss) interest be maintained by poolers as had been required under its original authority. The 1996 Act expanded FCA's regulatory authority to include provisions for establishing a conservatorship or receivership, if necessary, and provided for increased core capital requirements at Farmer Mac phased in over three years.

Farmer Mac operates through two core programs, "Farmer Mac I," which involves mortgage loans secured by first liens on agricultural real estate or rural housing (qualified loans), and "Farmer Mac II," which involves the guaranteed portions of USDA guaranteed loans. Farmer Mac operates by: i) purchasing, or committing to purchase, newly originated or existing qualified loans or guaranteed portions from lenders; ii) purchasing or guaranteeing "AgVantage" bonds backed by qualified loans or guaranteed portions from lenders; and iii) exchanging qualified loans or guaranteed portions for guaranteed securities. Loans purchased by Farmer Mac are aggregated into pools that back Farmer Mac guaranteed securities which are held by Farmer Mac or sold into the capital markets. Farmer Mac is intended to attract new capital for financing qualified loans and guaranteed portions, foster increased long-term, fixed-rate lending, and provide greater liquidity to agricultural and rural lenders.

Farmer Mac is governed by a 15 member Board of Directors. Ten Board members are elected by stockholders, including five by the Farm Credit System and five by commercial lenders. Five are appointed by the President, subject to Senate confirmation.

FINANCING

Financial support and funding for Farmer Mac's operations come from several sources: sale of common and preferred stock; issuance of debt obligations; and net income. Under procedures specified in the Act, Farmer Mac may issue obligations to the U.S. Treasury in a cumulative amount not to exceed \$1.5 billion to fulfill its guarantee obligations.

As of September 30, 2007, Farmer Mac's core capital exceeded statutory requirements. Additionally, Farmer Mac's regulatory capital (core capital plus the allowance for loan losses) exceeded the amount of required regulatory capital as determined by the risk-based capital rule, with which Farmer Mac was required to be in compliance on May 23, 2002.

GUARANTEES

Farmer Mac provides a guarantee of timely payment of principal and interest on securities backed by qualified loans or pools of qualified loans. These securities are not guaran-

teed by the United States, and are not "government securities".

Farmer Mac is subject to reporting requirements under securities laws, and its guaranteed mortgage-backed securities are subject to registration with the Securities and Exchange Commission under the 1933 and 1934 Securities Acts.

REGULATION

Farmer Mac is Federally regulated by FCA, acting through its Office of Secondary Market Oversight (OSMO). FCA is responsible for the supervision of, examination of, and rule-making for Farmer Mac.

Status of Guaranteed Loans (in millions of dollars)

| Identification code 99-4180-0-3-351 | 2007 actual | 2008 est. | 2009 est. |
|---|-------------|-----------|-----------|
| Position with respect to appropriations act limitation on commitments: | | | |
| 2111 Limitation on guaranteed loans | | | |
| 2131 Guaranteed loan commitments | 2,351 | | |
| 2150 Total guaranteed loan commitments | 2,351 | | |
| Cumulative balance of guaranteed loans outstanding: | | | |
| 2210 Outstanding, start of year | 7,058 | 8,362 | 8,362 |
| 2231 Disbursements of new guaranteed loans | 2,351 | | |
| 2251 Repayments and prepayments | -1,047 | | |
| 2290 Outstanding, end of year | 8,362 | 8,362 | 8,362 |
| Memorandum: | | | |
| 2299 Guaranteed amount of guaranteed loans outstanding, end of year | 943 | | |

Balance Sheet (in millions of dollars)

| Identification code 99-4180-0-3-351 | 2006 actual | 2007 actual |
|---|-------------|-------------|
| ASSETS: | | |
| Non-Federal assets: | | |
| 1201 Investment in securities | 1,896 | 2,678 |
| 1206 Receivables, net | 56 | 82 |
| Net value of assets related to direct loans receivable: | | |
| 1401 Direct loans receivable, gross | 2,084 | 2,034 |
| 1402 Interest receivable | 52 | 60 |
| 1499 Net present value of assets related to direct loans | 2,136 | 2,094 |
| 1801 Other Federal assets: Cash and other monetary assets | 805 | 572 |
| 1999 Total assets | 4,893 | 5,426 |
| LIABILITIES: | | |
| Non-Federal liabilities: | | |
| 2201 Accounts payable | 34 | 37 |
| 2202 Interest payable | 26 | 40 |
| 2203 Debt | 4,554 | 5,044 |
| 2204 Liabilities for loan guarantees | 34 | 53 |
| 2999 Total liabilities | 4,648 | 5,174 |
| NET POSITION: | | |
| 3300 Invested capital | 245 | 252 |
| 3999 Total net position | 245 | 252 |
| 4999 Total liabilities and net position | 4,893 | 5,426 |