

SUPPLEMENTAL PROPOSALS

Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act

GENERAL PROVISION

Section 626 of the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 1999 (as included in Public Law 105-277, section 101(b)), provides that appropriations for agencies funded in this Act would cease after June 15, 1999. The Administration intends to work with Congress to resolve outstanding issues regarding the decennial census, in light of the anticipated Supreme Court ruling, and to work to extend the funding of these agencies for the remainder of fiscal year 1999. The Administration believes that the census should be the most accurate decennial census possible, and, therefore, proven scientific statistical techniques should be used.

The following information concerns supplemental appropriations requests for 1999 proposed for congressional consideration.

Judicial Branch

SUPREME COURT OF THE UNITED STATES

SALARIES AND EXPENSES

(Supplemental now requested, existing legislation)

For an additional amount for "Salaries and Expenses," \$921,000, to remain available until expended: Provided, That the entire amount is designated by the Congress as an emergency requirement pursuant to section 251(b)(1)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

Program and Financing (in millions of dollars)

Identification code 10-0100-1-1-752	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
10.00 Total new obligations (object class 99.5)		1	
Budgetary resources available for obligation:			
22.00 New budget authority (gross)		1	
23.95 Total new obligations		-1	
New budget authority (gross), detail:			
40.00 Appropriation		1	
Change in unpaid obligations:			
73.10 Total new obligations		1	
73.20 Total outlays (gross)		-1	
Outlays (gross), detail:			
86.90 Outlays from new current authority		1	
Net budget authority and outlays:			
89.00 Budget authority		1	
90.00 Outlays		1	

This supplemental request would fund 36 additional officers, who would enhance the capability of police personnel under the jurisdiction of the Supreme Court to provide the required level of protection to occupants of the Supreme Court building. The additional police officers would staff approximately 13 security posts that have been established to provide increased visibility—that is, police presence, greater standoff, and coverage of vulnerable areas when the building is open to the public as well as after hours. The request represents one-quarter year of salary and benefits costs for the 36 offi-

cers plus funds for associated training, supplies, and equipment to provide an adequate level of security to the building, the Justices, Court employees, and visitors.

Personnel Summary

Identification code 10-0100-1-1-752	1998 actual	1999 est.	2000 est.
1011 Total compensable workyears: Exempt Full-time equivalent employment		9	

Department of Commerce

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

OPERATIONS, RESEARCH, AND FACILITIES

(Supplemental now requested, existing legislation)

For the necessary expenses of additional research, management, and enforcement activities in the Northeast Multispecies fishery, \$1,880,000, to remain available until expended.

Program and Financing (in millions of dollars)

Identification code 13-1450-1-1-306	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.02 National Marine Fisheries Service		2	
10.00 Total new obligations		2	
Budgetary resources available for obligation:			
22.00 New budget authority (gross)		2	
23.95 Total new obligations		-2	
New budget authority (gross), detail:			
40.00 Appropriation		2	
Change in unpaid obligations:			
73.10 Total new obligations		2	
Outlays (gross), detail:			
86.90 Outlays from new current authority		2	
Net budget authority and outlays:			
89.00 Budget authority		2	
90.00 Outlays		2	

This supplemental request would fund the additional costs of research, management, and enforcement necessary to address new regulations in the Northeast Multispecies fishery, including scientific studies done cooperatively with the fishing industry. These additional activities would be directed specifically towards addressing problems in the Gulf of Maine portion of this fishery.

Object Classification (in millions of dollars)

Identification code 13-1450-1-1-306	1998 actual	1999 est.	2000 est.
11.1 Personnel compensation: Full-time permanent		1	
25.2 Other services		1	
99.9 Total new obligations		2	

Personnel Summary

Identification code 13-1450-1-1-306	1998 actual	1999 est.	2000 est.
1001 Total compensable workyears: Full-time equivalent employment		20	

FISHERIES FINANCE PROGRAM ACCOUNT

(Supplemental now requested, existing legislation)

For carrying out a vessel buy out program in the Northeast Multispecies fishery, \$3,120,000, as authorized by the Magnuson-Stevens Fishery Conservation and Management Act, as amended, of which \$3,000,000 is available for direct payments in such vessel buy out program; and of which \$120,000 is available for the cost of direct loans to finance that portion of such vessel buy out program not funded through direct payments, including the cost of modifying such loans: Provided, That such direct loan obligations shall be repaid by fees established by the Secretary of Commerce as authorized by the Magnuson-Stevens Fishery Conservation and Management Act.

Program and Financing (in millions of dollars)

Identification code 13-1456-1-1-376	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.01 Vessel buy out		3	
10.00 Total new obligations (object class 25.2)		3	
Budgetary resources available for obligation:			
22.00 New budget authority (gross)		3	
23.95 Total new obligations		-3	
New budget authority (gross), detail:			
40.00 Appropriation		3	
Change in unpaid obligations:			
73.10 Total new obligations		3	
73.20 Total outlays (gross)		-3	
Outlays (gross), detail:			
86.90 Outlays from new current authority		3	
Net budget authority and outlays:			
89.00 Budget authority		3	
90.00 Outlays		3	

Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program (in millions of dollars)

Identification code 13-1456-1-1-376	1998 actual	1999 est.	2000 est.
Direct loan levels supportable by subsidy budget authority:			
1150 Direct loan levels		12	
1159 Total direct loan levels		12	
Direct loan subsidy (in percent):			
1320 Subsidy rate		1.00	

This supplemental request would fund a vessel buy-out program in the Northeast Multispecies fishery that is necessary to decrease the impact on fishermen of new regulations in that fishery. The buy-out program will be specifically directed toward addressing problems in the Gulf of Maine portion of this fishery. The buy-out program would be funded through a combination of direct payments and direct loans repaid by fees authorized by the Magnuson-Stevens Fishery Conservation and Management Act to implement fishing capacity reduction.

Department of Defense—Military

OPERATIONS AND MAINTENANCE

OPERATIONS AND MAINTENANCE, DEFENSE-WIDE

(Supplemental now requested, existing legislation)

Division B, title I, chapter 1 of Public Law 105-277 is amended under this heading by striking "\$1,496,600,000" and inserting, "\$844,600,000."

Program and Financing (in millions of dollars)

Identification code 97-0100-1-1-051	1998 actual	1999 est.	2000 est.	2001 est.
New budget authority (gross), detail:				
40.15 Appropriation (emergency)		-652		
40.60 Contingent emergency appropriation not available for obligations		652		
43.00 Appropriation (total)				
Net budget authority and outlays:				
89.00 Budget authority				
90.00 Outlays				

This supplemental would reduce funds that are not needed for current year activities. The Administration plans to include a request for these activities in future year budgets.

RESEARCH, DEVELOPMENT, TEST AND EVALUATION

RESEARCH, DEVELOPMENT, TEST AND EVALUATION, DEFENSE-WIDE

(Supplemental now requested, existing legislation)

Section 102 of division B, title I, chapter 1 of Public Law 105-277 is amended by striking "\$1,000,000,000" and inserting, "\$770,000,000".

Program and Financing (in millions of dollars)

Identification code 97-0400-1-1-051	1998 actual	1999 est.	2000 est.	2001 est.
New budget authority (gross), detail:				
40.15 Appropriation (emergency)		-230		
40.60 Contingent emergency appropriation not available for obligations		230		
43.00 Appropriation (total)				
Net budget authority and outlays:				
89.00 Budget authority				
90.00 Outlays				

This supplemental would reduce funds that are not needed for current year activities. The Administration is requesting an advance appropriation in 2001 to restore funding for these activities.

Department of Health and Human Services

DEPARTMENTAL MANAGEMENT

PUBLIC HEALTH AND SOCIAL SERVICES EMERGENCY FUND

(Supplemental now requested, existing legislation)

The provisions under this heading in the Department of Health and Human Services Appropriations Act, 1999, as included in Public Law 105-277, section 101(f), making funds available for the Noble Army Hospital at Fort McClellan, Alabama, and the health department of Calhoun County, Michigan, are repealed.

This supplemental request would repeal language that earmarked \$3 million of Public Health and Social Services Emergency Funds for activities at Fort McClellan, Alabama, and Calhoun County, Michigan. Funds not used for the earmarked purposes would be used to support the Food and Drug Administration's applications reviews for drugs and biological agents related to bioterrorism that Federal agencies may sponsor.

Department Housing and Urban Development

MANAGEMENT AND ADMINISTRATION

OFFICE OF INSPECTOR GENERAL

(Supplemental now requested, existing legislation)

Under this heading in Public Law 105-276, add the words, "to remain available until September 30, 2000," after "\$81,910,000,".

Program and Financing (in millions of dollars)

Identification code 86-0189-1-1-451	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
10.00 Total new obligations		-7	7
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year			7
23.95 Total new obligations		7	-7
24.40 Unobligated balance available, end of year		7	
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year			-2
73.10 Total new obligations		-7	7
73.20 Total outlays (gross)		5	-3
74.40 Unpaid obligations, end of year: Obligated balance, end of year		-2	2
Outlays (gross), detail:			
86.90 Outlays from new current authority		-5	
86.93 Outlays from current balances			3
87.00 Total outlays (gross)		-5	3
Net budget authority and outlays:			
89.00 Budget authority			
90.00 Outlays		-5	3

This supplemental request would extend the time period for expenditure of funds from one year to two years. This will facilitate a rapid and judicious implementation of the new Anti-fraud initiative, including the hiring of new staff, the acquisition of equipment, and coordination, where applicable, with local enforcement officials. The Administration urges quick action by the Congress on this supplemental request in order to achieve the full benefit of this proposal.

Object Classification (in millions of dollars)

Identification code 86-0189-1-1-451	1998 actual	1999 est.	2000 est.
11.1 Personnel compensation: Full-time permanent		-6	6
12.1 Civilian personnel benefits		-1	1
99.9 Total new obligations		-7	7

Personnel Summary

Identification code 86-0189-1-1-451	1998 actual	1999 est.	2000 est.
1001 Total compensable workyears: Full-time equivalent employment		-67	67

Department of the Interior

OFFICE OF THE SPECIAL TRUSTEE FOR AMERICAN INDIANS

FEDERAL TRUST PROGRAMS

(Supplemental now requested, existing legislation)

For an additional amount for "Federal Trust Programs," \$6,800,000, to remain available until expended for activities pursuant to the Trust Management Improvement Project High Level Implementation Plan.

Program and Financing (in millions of dollars)

Identification code 14-0120-1-1-306	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.02 Program operations, support, and improvements		7	
10.00 Total new obligations (object class 25.3)		7	
Budgetary resources available for obligation:			
22.00 New budget authority (gross)		7	
23.95 Total new obligations		-7	

New budget authority (gross), detail:			
40.00 Appropriation		7	
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year			2
73.10 Total new obligations		7	
73.20 Total outlays (gross)		-5	
74.40 Unpaid obligations, end of year: Obligated balance, end of year			2
Outlays (gross), detail:			
86.90 Outlays from new current authority		5	
86.93 Outlays from current balances			2
87.00 Total outlays (gross)		5	
Net budget authority and outlays:			
89.00 Budget authority		7	
90.00 Outlays		5	

This supplemental request would support implementation of the Department's Trust Management Improvement Project. Funds would be used for the acquisition and implementation of an off-the-shelf, contractor-operated system to replace lease, natural resource, and land records systems of the Bureau of Indian Affairs; an extensive data clean-up and backlog elimination effort; and improvements to the BIA appraisal program.

Department of Labor

EMPLOYMENT AND TRAINING ADMINISTRATION

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS

(Supplemental now requested, existing legislation)

Under this heading in section 101(f) of Public Law 105-277, delete "\$3,132,076,000" and insert "\$3,126,376,000"; and delete "\$180,933,000" and insert "\$175,233,000".

Program and Financing (in millions of dollars)

Identification code 16-0179-1-1-999	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
10.00 Total new obligations (object class 41.0)		-6	
Budgetary resources available for obligation:			
22.00 New budget authority (gross)		-6	
23.95 Total new obligations		6	
New budget authority (gross), detail:			
68.00 Spending authority from offsetting collections (gross): Offsetting collections (cash)		-6	
Change in unpaid obligations:			
73.10 Total new obligations		-6	
73.20 Total outlays (gross)		6	
Outlays (gross), detail:			
86.97 Outlays from new permanent authority		-6	
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Trust Fund sources		6	
Net budget authority and outlays:			
89.00 Budget authority			
90.00 Outlays			

This supplemental request would reduce the appropriation for the contingency fund for unemployment insurance administration, which is used to supplement the base administrative allocations to States. Based on continued low unemployment rates, the full amount of the contingency appropriation is not needed to fund State administrative workload.

UNEMPLOYMENT TRUST FUND
(Supplemental now requested, existing legislation)

Program and Financing (in millions of dollars)

Identification code 20-8042-1-7-999	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
10.00 Total new obligations (object class 92.0)		-6	
Budgetary resources available for obligation:			
22.00 New budget authority (gross)		-6	
23.95 Total new obligations		6	
New budget authority (gross), detail:			
40.26 Appropriation (trust fund, definite)		-6	
Change in unpaid obligations:			
73.10 Total new obligations		-6	
73.20 Total outlays (gross)		6	
Outlays (gross), detail:			
86.90 Outlays from new current authority		-6	
Net budget authority and outlays:			
89.00 Budget authority		-6	
90.00 Outlays		-6	

The proposed supplemental described above in State unemployment insurance and employment service operations affects the budget authority and outlays in the Unemployment trust fund.

International Assistance Programs

INTERNATIONAL SECURITY ASSISTANCE

ECONOMIC SUPPORT FUND

(Supplemental now requested, existing legislation)

For necessary expenses to enable the President to carry out chapter 4 of part II of the Foreign Assistance Act of 1961, as amended, in addition to amounts otherwise available for such purposes: to provide assistance to Jordan, \$50,000,000 to become available on October 1, 1999 and to remain available until September 30, 2002, and \$50,000,000 to become available on October 1, 2000 and to remain available until September 30, 2003; and to provide assistance to the West Bank and Gaza, \$200,000,000, to become available upon enactment of this Act and to remain available until September 30, 2001; \$100,000,000, to become available on October 1, 1999 and to remain available until September 30, 2002; and \$100,000,000, to become available on October 1, 2000 and to remain available until September 30, 2003; Provided, That these funds are to be made available at such time as, and to the extent that, the President deems appropriate: Provided further, That the entire amount made available for fiscal year 1999 herein is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

Program and Financing (in millions of dollars)

Identification code 72-1037-1-1-152	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
10.00 Total new obligations (object class 41.0)		200	150
Budgetary resources available for obligation:			
22.00 New budget authority (gross)		200	150
23.95 Total new obligations		-200	-150
New budget authority (gross), detail:			
Current:			
40.15 Appropriation (emergency)		200	
Permanent:			
65.00 Advance appropriation (definite)			150
70.00 Total new budget authority (gross)		200	150
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year			186

73.10 Total new obligations	200	150
73.20 Total outlays (gross)	-14	-73
74.40 Unpaid obligations, end of year: Obligated balance, end of year	186	263
Outlays (gross), detail:		
86.90 Outlays from new current authority	14	
86.93 Outlays from current balances		62
86.97 Outlays from new permanent authority		11
87.00 Total outlays (gross)	14	73
Net budget authority and outlays:		
89.00 Budget authority	200	150
90.00 Outlays	14	73

These funds are being requested in conjunction with the implementation of the Wye Memorandum. The Administration plans to communicate further details regarding this proposal to the Congress.

The entire amount requested for 1999 has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended. Offsets for this funding are proposed in the Budget.

FOREIGN MILITARY FINANCING PROGRAM

(Supplemental now requested, existing legislation)

For necessary expenses for grants to enable the President to carry out section 23 of the Arms Export Control Act, in addition to amounts otherwise available for such purposes, \$700,000,000, to become available upon enactment of this Act and to remain available until September 30, 2001, of which \$600,000,000 shall be for grants only for Israel and \$100,000,000 shall be for grants only for Jordan; \$350,000,000, to become available on October 1, 1999 and to remain available until September 30, 2002, of which \$300,000,000 shall be for grants only for Israel and \$50,000,000 shall be for grants only for Jordan; and \$350,000,000, to become available on October 1, 2000 and to remain available until September 30, 2003, of which \$300,000,000 shall be for grants only for Israel and \$50,000,000 shall be for grants only for Jordan: Provided That funds appropriated under this heading shall be nonrepayable, notwithstanding section 23(b) and section 23(c) of the Arms Export Control Act: Provided further, That these funds are to be made available at such time as, and to the extent that, the President deems appropriate: Provided further, That the entire amount made available for fiscal year 1999 herein is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

Program and Financing (in millions of dollars)

Identification code 11-1082-1-1-152	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Country program:			
00.01 Israel		600	300
00.02 Jordan		100	50
10.00 Total new obligations (object class 41.0)		700	350
Budgetary resources available for obligation:			
22.00 New budget authority (gross)		700	350
23.95 Total new obligations		-700	-350
New budget authority (gross), detail:			
Current:			
40.15 Appropriation (emergency)		700	
Permanent:			
65.00 Advance appropriation (definite)			350
70.00 Total new budget authority (gross)		700	350
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year			93
73.10 Total new obligations		700	350
73.20 Total outlays (gross)		-607	-334

74.40	Unpaid obligations, end of year: Obligated balance, end of year	93	109
Outlays (gross), detail:			
86.90	Outlays from new current authority	607	
86.93	Outlays from current balances		30
86.97	Outlays from new permanent authority		304
87.00	Total outlays (gross)	607	334
Net budget authority and outlays:			
89.00	Budget authority	700	350
90.00	Outlays	607	334

These funds are being requested in conjunction with the implementation of the Wye Memorandum. The Administration plans to communicate further details regarding this proposal to the Congress.

The entire amount requested for 1999 has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended. Offsets for this funding are proposed in the Budget.

Other Independent Agencies

CORPORATION FOR PUBLIC BROADCASTING

CORPORATION FOR PUBLIC BROADCASTING

(Supplemental now requested, existing legislation)

For an additional amount for the Corporation for Public Broadcasting, to remain available until expended: \$11,000,000 to be available for fiscal year 1999, and \$37,000,000 to be available for fiscal year 2000: Provided, That such funds be made available to National Public Radio, as the designated manager of the Public Radio Satellite System, for acquisition of satellite capacity. (47 U.S.C. 396).

Program and Financing (in millions of dollars)

Identification code 20-0151-1-1-503	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.03	Satellite replacement	11	37
10.00	Total obligations (object class 41.0)	11	37
Budgetary resources available for obligation:			
22.00	New budget authority (gross)	11	37
23.95	Total new obligations	-11	-37
New budget authority (gross), detail:			
Current:			
40.00	Appropriation	11	
Permanent:			
65.00	Advance appropriation (definite)		37
70.00	Total new budget authority (gross)	11	37
Change in unpaid obligations:			
73.10	Total new obligations	11	37
73.20	Total outlays (gross)	-11	-37
Outlays (gross), detail:			
86.90	Outlays from new current authority	11	
86.97	Outlays from new permanent authority		37
87.00	Total outlays (gross)	11	37
Net budget authority and outlays:			
89.00	Budget authority	11	37
90.00	Outlays	11	37

This supplemental request would provide \$48 million over two years (\$11 million in 1999 and \$37 million in 2000), which would guarantee funding for acquisition of satellite capacity and ensure seamless public radio service to the American public. Assisting in the financing of national satellite interconnection services is part of the Corporation's mission.

In 1998, the satellite servicing the Public Radio Satellite System (PRSS) failed unexpectedly. PRSS is used by National Public Radio (NPR), Public Radio International, and individual public radio producers to distribute programs nationally to public radio stations. PRSS is currently operating on a temporary back-up satellite that will become unavailable as early as Fall 1999. Thus, NPR, on behalf of the PRSS, must secure a new contract for satellite service three years earlier than planned.

The Corporation will disburse the funding to NPR through the Satellite Interconnection Fund. NPR must sign a contract for satellite capacity by mid-1999 with the balance to be paid early in 2000.

FEDERAL COMMUNICATIONS COMMISSION

GENERAL PROVISION

(Supplemental now requested, existing legislation)

The Communications Act is amended in section 337(b) (47 U.S.C. 337(b)), by deleting paragraph (2). Upon enactment of this provision, the FCC shall initiate the competitive bidding process in fiscal year 1999 and shall conduct the competitive bidding in a manner that ensures that all proceeds of such bidding are deposited in accordance with section 309(j)(8) of the Act not later than September 30, 2000. To expedite the assignment by competitive bidding of the frequencies identified in section 337(a)(2) of the Act, the rules governing such frequencies shall be effective immediately upon publication in the Federal Register, notwithstanding 5 U.S.C. 553(d), 801(a)(3), 804(2), and 806(a). Chapter 6 of such title, 15 U.S.C. 632, and 44 U.S.C. 3507 and 3512, shall not apply to the rules and competitive bidding procedures governing such frequencies. Notwithstanding section 309(b) of the Act, no application for an instrument of authorization for such frequencies shall be granted by the Commission earlier than 7 days following issuance of public notice by the Commission of the acceptance for filing of such application or of any substantial amendment thereto. Notwithstanding section 309(d)(1) of such Act, the Commission may specify a period (no less than 5 days following issuance of such public notice) for the filing of petitions to deny any application for an instrument of authorization for such frequencies.

This supplemental request would repeal the provision of the Balanced Budget Act of 1997 that required the auction of spectrum between 746-806 megahertz to be conducted in 2001. Under this proposal, the FCC would initiate the auction of the available spectrum within the 746-806 MHz band in 1999 and collect all receipts by the end of 2000. This proposal would accelerate the auction, thereby facilitating the efficient deployment of the spectrum by the Federal Communications Commission and shifting estimated receipts of \$2.6 billion into 2000.

	2000	2001	2002
Effect on spectrum auction receipts (in millions of dollars)	2,600	-1,300	-1,300

Other Independent Agencies

COURT OF VETERANS APPEALS

SALARIES AND EXPENSES

The Court of Veterans Appeals, an independent agency with budget by pass authority, requests supplemental appropriations of \$372 thousand. This supplemental would fund seven additional law clerks (one per judge) to work directly on cases. The number of new cases filed during the past 14 months has increased by about 100 percent from the previous year. This request is not included in the President's budget.

POSTAL SERVICE

PAYMENT TO THE POSTAL SERVICE FUND

The Postal Service, an independent agency with budget by pass authority, requests supplemental appropriations of \$29 million. This request is not included in the President's budget.