

RESCISSION PROPOSALS

This Budget contains proposals to reduce 1995 spending by \$2.4 billion. These proposed reductions include \$1.1 billion in proposed rescissions detailed below and \$1.3 billion in reduced limitations and other proposed savings detailed in the Supplemental Proposals chapter of the Budget.

Under the provisions of the Impoundment Control Act of 1974 (Public Law 93-344), whenever the President proposes a rescission of enacted appropriations, a special message must be sent to the Congress giving details of the proposals. Included below are related budget schedules and narrative explanations of proposals being transmitted separately in a special message.

Department of Agriculture

ANIMAL AND PLANT HEALTH INSPECTION SERVICE

SALARIES AND EXPENSES (Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 12-1600-5-1-352	1994 actual	1995 est.	1996 est.
Program by activities:			
00.03 Pest and disease management programs		-2,900	
10.00 Total obligations (object class 25.2)		-2,900	
Financing:			
39.00 Budget authority		-2,900	
Budget authority:			
42.00 Transferred from other accounts		-2,900	
43.00 Appropriation (total)		-2,900	
Relation of obligations to outlays:			
71.00 Total obligations		-2,900	
72.40 Obligated balance, start of year: Unpaid obligations:			
Treasury balance			-458
74.40 Obligated balance, end of year: Unpaid obligations:			
Treasury balance		458	
90.00 Outlays		-2,442	-458

This proposal reflects savings from the elimination of funding for a cattle tick eradication program in Puerto Rico conducted by the Animal and Plant Health Inspection Service. The eradication program has been ongoing since the early 1980s. The current eradication strategy does not appear to be effective. No funds are requested for this activity in 1996.

FOREIGN AGRICULTURAL SERVICE

PUBLIC LAW 480 PROGRAM ACCOUNTS (Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 12-2278-5-1-151	1994 actual	1995 est.	1996 est.
Program by activities:			
00.01 Ocean freight differential		-6,135	
00.03 Commodities supplied in connection with dispositions abroad		-92,500	
10.00 Total obligations (object class 41.0)		-98,635	

Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-1)		-98,635	
Relation of obligations to outlays:			
71.00 Total obligations		-98,635	
72.40 Obligated balance, start of year: Unpaid obligations:			
Treasury balance			-67,388
74.40 Obligated balance, end of year: Unpaid obligations:			
Treasury balance		67,388	5,918
90.00 Outlays		-31,247	-61,470

This proposal would reduce the available funds for Title III grants by \$92.5 million. Under this title, commodities are donated to developing countries to assist in economic development. The proposal would also reduce Title I ocean freight differential by \$6.1 million.

PUBLIC LAW 480 PROGRAM ACCOUNTS (Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 12-2277-5-1-151	1994 actual	1995 est.	1996 est.
Program by activities:			
00.01 Direct loan subsidy		-43,865	
10.00 Total obligations (object class 41.0)		-43,865	
Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-1)		-43,865	
Relation of obligations to outlays:			
71.00 Total obligations		-43,865	
72.40 Obligated balance, start of year: Unpaid obligations:			
Treasury balance			-18,862
74.40 Obligated balance, end of year: Unpaid obligations:			
Treasury balance		18,862	2,632
90.00 Outlays		-25,003	-16,230

Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program (in thousands of dollars)

Identification code 12-2277-5-1-151	1994 actual	1995 est.	1996 est.
Direct loan levels supportable by subsidy budget authority:			
1150 Direct loan levels		-54,114	
1159 Total direct loan levels		-54,114	
Direct loan subsidy budget authority:			
1330 Subsidy budget authority		-43,865	
1339 Total subsidy budget authority		-43,865	
Direct loan subsidy outlays:			
1340 Subsidy outlays		-25,003	-16,230
1349 Total subsidy outlays		-25,003	-16,230

This proposal would reduce the available funds for Title I by \$43.9 million. Under this title, U.S. agricultural commodities are sold to more advanced developing countries through government-to-government agreements under concessional financing terms.

As required by the Federal Credit Reform Act of 1990, this account records, for the Public Law 480 program, the subsidy costs associated with the direct loans obligated in 1992 and beyond (including modifications of direct loans that

resulted from obligations in any year), as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis.

**PUBLIC LAW 480 DIRECT LOAN FINANCING ACCOUNT
(Rescission Proposal)**

Program and Financing (in thousands of dollars)

Identification code 12-4049-5-3-151	1994 actual	1995 est.	1996 est.
Program by activities:			
00.01 Direct loans		-54,114	
00.02 Interest on Treasury borrowing		-185	-775
10.00 Total obligations		-54,299	-775
Financing:			
39.00 Financing authority (gross)		-54,299	-775
Financing authority:			
67.15 Authority to borrow (indefinite)		-10,619	-156
68.00 Spending authority from offsetting collections		-43,680	-619
Relation of obligations to financing disbursements:			
71.00 Total obligations		-54,299	-775
Obligated balance, start of year:			
72.10 Receivables from other government accounts			18,862
72.90 Fund balance			-23,269
Obligated balance, end of year:			
74.10 Receivables from other government accounts		-18,862	-2,632
74.90 Fund balance		23,269	3,247
87.00 Financing disbursements (gross)		-49,892	-4,567
Adjustments to financing authority and financing disbursements:			
Offsetting collections from:			
Federal sources:			
88.00 Payments from program account		43,865	
88.00 Interest from Treasury		185	463
88.40 Interest received on loans			1,082
88.90 Total, offsetting collections		44,050	1,545
89.00 Financing authority (net)		-10,249	770
90.00 Financing disbursements (net)		-5,842	-3,022

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the government resulting from direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted from obligations in any year). The amounts in this account are a means of financing and are not included in the budget totals.

Object Classification (in thousands of dollars)

Identification code 12-4049-5-3-151	1994 actual	1995 est.	1996 est.
33.0 Investments and loans		-54,114	
43.0 Interest and dividends		-185	-775
99.9 Total obligations		-54,299	-775

FOOD AND NUTRITION SERVICE

**FOOD STAMP PROGRAM
(Rescission Proposal)**

Program and Financing (in thousands of dollars)

Identification code 12-3505-5-1-605	1994 actual	1995 est.	1996 est.
Financing:			
39.00 Budget authority			

Budget authority:			
40.35	Appropriation rescission proposal (R95-2)	-2,900	
41.00	Transferred to other accounts	2,900	
43.00	Appropriation (total)		
Relation of obligations to outlays:			
71.00	Total obligations		
90.00	Outlays		

Funds were appropriated in this account for transfer to the Animal and Plant Health Inspection Service.

This proposal reflects savings from the elimination of funding for a cattle tick eradication program in Puerto Rico conducted by the Animal and Plant Health Inspection Service. The eradication program has been ongoing since the early 1980s. The current eradication strategy does not appear to be effective.

Department of Commerce

**NATIONAL TELECOMMUNICATIONS AND
INFORMATION ADMINISTRATION**

**PUBLIC BROADCASTING FACILITIES, PLANNING AND CONSTRUCTION
(Rescission Proposal)**

Program and Financing (in thousands of dollars)

Identification code 13-0551-5-1-503	1994 actual	1995 est.	1996 est.
Program by activities:			
00.01	Grants	-18,000	
10.00	Total obligations (object class 41.0)	-18,000	
Financing:			
40.35	Budget authority (appropriation rescission proposal) (R95-3)	-18,000	
Relation of obligations to outlays:			
71.00	Total obligations	-18,000	
72.40	Obligated balance, start of year: Unpaid obligations:		
	Treasury balance		-15,840
74.40	Obligated balance, end of year: Unpaid obligations:		
	Treasury balance	15,840	7,560
90.00	Outlays	-2,160	-8,280

This proposal reflects savings from the reduction of a grant program that has successfully extended the coverage of public television to 95 percent of all U.S. households and public radio to 88 percent of all U.S. households. Funds not proposed for rescission (\$11 million) will be used for grants to replace worn-out station equipment and expand coverage into the remaining unserved areas.

Department of Education

**OFFICE OF ELEMENTARY AND SECONDARY
EDUCATION**

**SCHOOL IMPROVEMENT PROGRAMS
(Rescission Proposal)**

Program and Financing (in thousands of dollars)

Identification code 91-1000-5-1-501	1994 actual	1995 est.	1996 est.
Program by activities:			
00.10	Education infrastructure	-100,000	
00.13	Instruction in civics, government and law	-5,899	
00.19	Dropout prevention demonstrations	-28,000	
00.21	Ellender fellowships	-4,185	
10.00	Total obligations (object class 41.0)	-138,084	

Financing:			
40.35	Budget authority (appropriation rescission proposal) (R95-4)	-138,084	
Relation of obligations to outlays:			
71.00	Total obligations	-138,084	
72.40	Obligated balance, start of year: Unpaid obligations: Treasury balance		-121,514
74.40	Obligated balance, end of year: Unpaid obligations: Treasury balance	121,514	27,617
90.00	Outlays	-16,570	-93,897

This proposal reflects savings from the elimination of the following activities:

Education infrastructure.—This new grant program, which would fund school construction and renovation in a small number of local educational agencies, would be a departure from the traditional Federal role in education. School construction has been historically the responsibility of State and local governments. Current fiscal constraints dictate that new Federal activities in this area not be initiated.

Instruction in civics, government, and the law.—This program, proposed for elimination by the National Performance Review, has achieved its original purpose of promoting the institutionalization of law-related and civic education programs in the schools. It duplicates other Department of Education programs, such as Safe and Drug-free Schools and Communities, that help students recognize the importance of, understanding of, and respect for, the law.

Dropout prevention demonstrations.—Funds from 1994 are supporting the final year of implementation and evaluation of three- and four-year projects under this program and will enable these projects to achieve their purpose of testing strategies that States and school districts can use to combat the dropout problem. No additional funds are needed. Once effective strategies are identified by these projects, school districts can adopt these strategies using State, local, or other Federal funds.

Ellender fellowships.—This program, which provides fellowships to students from low-income families and their teachers, as well as older Americans and recent immigrants, to travel to Washington, D.C. and increase their understanding of government, is not an appropriate Federal responsibility. An independent evaluation of this program conducted in 1992 identified several other organizations that support activities virtually identical to those of the Close Up Foundation, the sole grantee, and do so without Federal assistance. The Foundation should be able to continue its programs with non-Federal funds.

OFFICE OF VOCATIONAL AND ADULT EDUCATION

VOCATIONAL AND ADULT EDUCATION (Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 91-0400-5-1-501	1994 actual	1995 est.	1996 est.
Program by activities:			
Vocational education:			
00.01	Community-based organizations	-9,479	
00.02	Consumer and homemaking education	-34,409	
10.00	Total obligations (object class 41.0)	-43,888	
Financing:			
40.35	Budget authority (appropriation rescission proposal) (R95-5)	-43,888	
Relation of obligations to outlays:			
71.00	Total obligations	-43,888	
72.40	Obligated balance, start of year: Unpaid obligations: Treasury balance		-38,621

74.40	Obligated balance, end of year: Unpaid obligations: Treasury balance	38,621	8,777
90.00	Outlays	-5,267	-29,844

This proposal reflects savings from the elimination of categorical grants for community-based organizations and consumer and homemaking education. The National Performance Review recommended the elimination of both programs. Programs operated jointly with community-based organizations can be carried out under Vocational Education Basic State grants. All States currently have active, well-established consumer and homemaking programs that will continue without direct Federal support. States can also support consumer and homemaking education with their Basic State grant funds.

OFFICE OF POSTSECONDARY EDUCATION

HIGHER EDUCATION

(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 91-0201-5-1-502	1994 actual	1995 est.	1996 est.
Program by activities:			
01.01	Program development	-18,920	
02.02	Scholarships	-7,983	
10.00	Total obligations	-26,903	
Financing:			
40.35	Budget authority (appropriation rescission proposal) (R95-6)	-26,903	
Relation of obligations to outlays:			
71.00	Total obligations	-26,903	
72.40	Obligated balance, start of year: Unpaid obligations: Treasury balance		-23,675
74.40	Obligated balance, end of year: Unpaid obligations: Treasury balance	23,675	5,381
90.00	Outlays	-3,228	-18,294

This proposal reflects savings from the elimination of the following activities:

Other aid for institutions: Program development.—The Eisenhower leadership and Law school clinical experience programs have been recommended for elimination by the National Performance Review because they are not an appropriate Federal responsibility. Allowable activities under the Eisenhower program are included already in the regular curriculum at many postsecondary institutions. The clinical experience program is a demonstration activity that has long since achieved its original purpose; most law schools already provide clinical opportunities without a Federal subsidy.

Aid for students: Scholarships.—The national early intervention scholarship and partnership program duplicates the Federal TRIO programs, which also encourage low-income, disadvantaged individuals to pursue and complete college. The National Academy of Science, Space and Technology is recommended for elimination by the National Performance Review. It duplicates other Department of Education and private scholarship programs and is cumbersome administratively. The small, categorical Olympic scholarships program duplicates the Federal student financial aid programs. The teacher corps program is highly complex, allows funds to be used for a variety of administrative purposes, and duplicates the Federal student financial aid programs and the broad-based professional development activities—funded at \$735 million—under the Elementary and Secondary Education Act.

Object Classification (in thousands of dollars)

Identification code 91-0201-5-1-502	1994 actual	1995 est.	1996 est.
25.2 Other services		-105	
41.0 Grants, subsidies, and contributions		-26,798	
99.9 Total obligations		-26,903	

COLLEGE HOUSING AND ACADEMIC FACILITIES LOANS PROGRAM
(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 91-0241-5-1-502	1994 actual	1995 est.	1996 est.
Program by activities:			
00.01 Loan subsidies		-168	
10.00 Total obligations (object class 41.0)		-168	
Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-7)		-168	
Relation of obligations to outlays:			
71.00 Total obligations		-168	
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-168
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		168	168
90.00 Outlays			

Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program (in thousands of dollars)

Identification code 91-0241-5-1-502	1994 actual	1995 est.	1996 est.
Direct loan levels supportable by subsidy budget authority:			
1150 Direct loan levels		-10,000	
1159 Total direct loan levels		-10,000	
Direct loan subsidy (in percent):			
1320 Subsidy rate	0.00	1.68	0.00
1329 Weighted average subsidy rate	0.00	0.00	0.00
Direct loan subsidy budget authority:			
1330 Subsidy budget authority		-168	
1339 Total subsidy budget authority		-168	
Direct loan subsidy outlays:			
1340 Subsidy outlays			
1349 Total subsidy outlays			

This proposal reflects savings derived from not making new loans. In the 1995 appropriations act, \$10 million in new loans was authorized, but only \$168 thousand was provided for loan subsidies. Based on current subsidy calculations, the subsidy provided would support only \$840 thousand in new loans. The proposal would rescind the subsidy and repeal the authority to make new loans rather than restart a terminated program and issue so few new loans. The National Performance Review recommended the elimination of this loan program because providing funds to institutions of higher education for renovation and construction supplants State, local, and private support.

As required by the Federal Credit Reform Act of 1990, this account records the subsidy costs associated with the direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted from obligations in any year), as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis.

COLLEGE HOUSING AND ACADEMIC FACILITIES LOANS FINANCING ACCOUNT
(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 91-4252-5-3-502	1994 actual	1995 est.	1996 est.
Program by activities:			
00.01 Direct loans		-10,000	
10.00 Total obligations		-10,000	
Financing:			
39.00 Financing authority (gross)		-10,000	
Financing authority:			
67.15 Authority to borrow (indefinite)		-9,832	
68.00 Spending authority from offsetting collections		-168	
Relation of obligations to financing disbursements:			
71.00 Total obligations		-10,000	
Obligated balance, start of year:			
72.10 Receivables from program account			168
72.90 Fund balance			-10,000
Obligated balance, end of year:			
74.10 Receivables from program account		-168	-168
74.90 Fund balance		10,000	10,000
87.00 Financing disbursements (gross)		-168	
Adjustments to financing authority and financing disbursements:			
88.00 Offsetting collections from: Federal sources: From program account		168	
89.00 Financing authority (net)		-9,832	
90.00 Financing disbursements (net)			

Status of Direct Loans (in thousands of dollars)

Identification code 91-4252-5-3-502	1994 actual	1995 est.	1996 est.
Position with respect to appropriations act limitation on obligations:			
1111 Limitation on direct loans		-10,000	
1150 Total direct loan obligations		-10,000	

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the government resulting from direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted from obligations in any year). The amounts in this account are a means of financing and are not included in the budget totals.

OFFICE OF EDUCATIONAL RESEARCH AND IMPROVEMENT

EDUCATION RESEARCH, STATISTICS, AND IMPROVEMENT
(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 91-1100-5-1-503	1994 actual	1995 est.	1996 est.
Program by activities:			
00.01 21st century community learning centers		-750	
10.00 Total obligations (object class 41.0)		-750	
Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-8)		-750	
Relation of obligations to outlays:			
71.00 Total obligations		-750	
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-660

74.40	Obligated balance, end of year: Unpaid obligations:		
	Treasury balance	660	150
90.00	Outlays	-90	-510

This proposal reflects savings from the elimination of the 21st Century Community Learning Centers program. Separate funding for this activity is not needed. The Elementary and Secondary Education Act (ESEA), as amended, authorizes local education agencies, individual schools, or consortia of schools to use up to five percent of the funds they receive under ESEA to establish and implement coordinated services projects that provide elementary and secondary school students and their families better access to social, health, and education services.



LIBRARIES

(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 91-0104-5-1-503	1994 actual	1995 est.	1996 est.
Program by activities:			
Direct program:			
00.05	Library literacy programs	-8,026	
00.07	Library education and training	-4,916	
10.00	Total obligations	-12,942	
Financing:			
40.35	Budget authority (appropriation rescission proposal) (R95-9)	-12,942	
Relation of obligations to outlays:			
71.00	Total obligations	-12,942	
72.40	Obligated balance, start of year: Unpaid obligations:		
	Treasury balance		-7,766
74.40	Obligated balance, end of year: Unpaid obligations:		
	Treasury balance	7,766	2,977
90.00	Outlays	-5,176	-4,789

This proposal reflects savings from the elimination of the library literacy and the library education and training discretionary grant programs. The library literacy program provides small (\$35 thousand or less) grants to support the involvement of State and local public libraries in adult literacy programs. These activities may also be supported under the Public Library Services program, a State formula grant program that permits States to direct funds where services are most needed. The library education and training program supports awards, primarily to institutions of higher education, to provide training or retraining to prepare individuals for service in all types of libraries. No shortage of trained librarians has been demonstrated. Eliminating these programs is consistent with the recommendations of the National Performance Review.

Object Classification (in thousands of dollars)

Identification code 91-0104-5-1-503	1994 actual	1995 est.	1996 est.
25.2	Other services	-28	
41.0	Grants, subsidies, and contributions	-12,914	
99.9	Total obligations	-12,942	

Department of Health and Human Services
HEALTH RESOURCES AND SERVICES
ADMINISTRATION

HEALTH RESOURCES AND SERVICES

(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 75-0350-5-1-550	1994 actual	1995 est.	1996 est.
Program by activities:			
Direct program:			
00.13	Health professions	-27,147	
00.22	Health care facilities	-2,000	
10.00	Total obligations (object class 41.0)	-29,147	
Financing:			
40.35	Budget authority (appropriation rescission proposal) (R95-10)	-29,147	
Relation of obligations to outlays:			
71.00	Total obligations	-29,147	
72.40	Obligated balance, start of year: Unpaid obligations:		
	Treasury balance		-17,747
74.40	Obligated balance, end of year: Unpaid obligations:		
	Treasury balance	17,747	6,467
90.00	Outlays	-11,400	-11,280

This proposal reflects savings from reductions in 29 health professions curriculum assistance grants. A 1994 study by the General Accounting Office indicated that these grants have not had a significant impact on the supply, distribution, and minority representation of health professionals. Reductions are also proposed in health care facilities.



CENTERS FOR DISEASE CONTROL AND PREVENTION

DISEASE CONTROL, RESEARCH, AND TRAINING

(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 75-0943-5-1-550	1994 actual	1995 est.	1996 est.
Program by activities:			
Direct program:			
00.07	Chronic and environmental diseases	-1,300	
10.00	Total obligations (object class 41.0)	-1,300	
Financing:			
40.35	Budget authority (appropriation rescission proposal) (R95-11)	-1,300	
Relation of obligations to outlays:			
71.00	Total obligations	-1,300	
72.40	Obligated balance, start of year: Unpaid obligations:		
	Treasury balance		-815
74.40	Obligated balance, end of year: Unpaid obligations:		
	Treasury balance	815	
90.00	Outlays	-485	-815

This proposal reflects savings in funds not needed to accomplish programmatic goals.

NATIONAL INSTITUTES OF HEALTH

NATIONAL INSTITUTES OF HEALTH
(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 75-9915-5-1-552	1994 actual	1995 est.	1996 est.
Program by activities:			
00.18 National Center for Research Resources		-1,000	
10.00 Total obligations (object class 41.0)		-1,000	
Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-12)		-1,000	
Relation of obligations to outlays:			
71.00 Total obligations		-1,000	
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-1,000
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		1,000	500
90.00 Outlays			-500

This proposal reflects savings from a small reduction in the 1995 appropriation for the National Center for Research Resources' extramural construction grant program. These funds are not needed to accomplish programmatic goals.

Department of Housing and Urban Development
HOUSING PROGRAMS

ANNUAL CONTRIBUTIONS FOR ASSISTED HOUSING
(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 86-0164-5-1-604	1994 actual	1995 est.	1996 est.
Program by activities:			
Assistance contracts:			
00.01 Lower income housing (section 8)		-305,200	
00.02 Public and Indian housing		-134,000	
10.00 Total obligations (object class 41.0)		-439,200	
Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-13)		-439,200	
Relation of obligations to outlays:			
71.00 Total obligations		-439,200	
72.40 Obligated balance, start of year: Appropriation			-385,600
74.40 Obligated balance, end of year: Appropriation		385,600	272,900
90.00 Outlays		-53,600	-112,700

This proposal reflects savings from reductions in the following activities:

Lead-based paint.—This program supported lead-based paint removal efforts targeted primarily at privately owned and operated multifamily housing. Much progress has been made in the fight against lead poisoning and abatement efforts will continue where the problem still exists, primarily in low-income housing. In the future, allocation of funds for removal efforts will rest with State and local governments under the new Affordable Housing Performance Funds program.

Preservation.—The preservation program was intended to ensure the availability of low-income rental housing by preventing project owners from prepaying mortgages and converting the units to other uses. The program compensates owners for the loss of the prepayment option through preservation incentives. While well-intended, this program is a very

inflexible and costly method of preserving low-income housing. In addition to overly generous incentives, there is a lack of documented evidence that a serious prepayment threat exists in most areas of the country. The Administration and HUD are proposing program reforms that would reduce both the number of eligible projects and the level of payments. The rescission affects funds in excess of needs under the reformed program.

Choice in Management.—The Choice in Management program permits public housing residents to remove a poorly performing management team (Public Housing Authority) and replace it with a private sector manager. The program has never been implemented. Under HUD's proposed reinvention, need for this program is obviated. The monopoly of poor performing PHAs will be broken up and they will have to compete for tenants. Tenants will be able to change managers by "voting with their feet" (i.e., moving to apartments of their choosing).

Family Unification.—The Family Unification program earmarked housing certificates for families who are in danger of losing their children because of inadequate housing. Regular preferences for certificates should take care of this problem without the need for earmarks.

Lease Adjustments.—Lease adjustments is a small program that provides inflation adjustments on pre-1974 rental assistance contracts. These funds are in excess of anticipated needs.

Section 8 Amendments.—These amendments provide additional funds for multi-year Section 8 contracts. These funds are in excess of anticipated needs.

Section 8 Recaptures.—The recaptures under the Section 8 program are normally recycled to other recipients. This rescission would return these funds to the Treasury.

CONGREGATE SERVICES

(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 86-0178-5-1-604	1994 actual	1995 est.	1996 est.
Program by activities:			
10.00 Total obligations (object class 41.0)		-37,000	
Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-14)		-37,000	
Relation of obligations to outlays:			
71.00 Total obligations		-37,000	
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-37,000
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		37,000	31,912
90.00 Outlays			-5,088

This proposal reflects savings from the proposed elimination of the Congregate services program. The Cranston-Gonzalez National Housing Act of 1990 authorized the Secretary of Housing and Urban Development to enter into five-year contracts for congregate support services (meals, transportation, etc.) for the elderly and disabled. Other funding mechanisms exist that can be utilized to provide similar services to elderly and handicapped persons, such as the Community development block grant program and the Elderly service coordinator program. The need for these services can be prioritized at the State/local level and the appropriate resources can be made available to fit individual circumstances.

Department of Labor

BUREAU OF LABOR STATISTICS

SALARIES AND EXPENSES

(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 16-0200-5-1-505	1994 actual	1995 est.	1996 est.
Program by activities:			
Direct program:			
00.01 Labor force statistics		-1,100	
10.00 Total obligations (object class 25.3)		-1,100	
Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-15)		-1,100	
Relation of obligations to outlays:			
71.00 Total obligations		-1,100	
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-15
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		15	
90.00 Outlays		-1,085	-15

BLS produces employment and unemployment data for 11 large states, New York City, and the Los Angeles-Long Beach area directly from the Current Population Survey (CPS). For other areas, BLS produces monthly estimates using regression analyses that combines information from the CPS, Current Employment Survey, and unemployment records. This proposal reflects savings from continuing the practice of obtaining the monthly employment and unemployment data from the original 11 large states instead of expanding the CPS to allow employment and unemployment data for Georgia and Virginia to be obtained directly from the CPS.

Department of Transportation

FEDERAL RAILROAD ADMINISTRATION

LOCAL RAIL FREIGHT ASSISTANCE

(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 69-0714-5-1-401	1994 actual	1995 est.	1996 est.
Program by activities:			
10.00 Total obligations (object class 41.0)		-13,216	
Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-16)		-13,216	
Relation of obligations to outlays:			
71.00 Total obligations		-13,216	
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-7,930
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		7,930	2,644
90.00 Outlays		-5,286	-5,286

This proposal reflects savings from the termination of the Local rail freight assistance program. The program has completed the purpose for which it was initiated.

OFFICE OF THE SECRETARY

PAYMENTS TO AIR CARRIERS
(AIRPORT AND AIRWAY TRUST FUND)
(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 69-8304-5-7-402	1994 actual	1995 est.	1996 est.
Program by activities:			
10.00 Total obligations (object class 41.0)		-4,900	
Financing:			
21.40 Unobligated balance available, start of year: Treasury balance			2,780
24.40 Unobligated balance available, end of year: Treasury balance		-2,780	-2,780
39.00 Budget authority		-7,680	
Budget authority:			
69.35 Contract authority rescission proposal (R95-17)		-6,077	
69.36 Contract authority rescission proposal (unobligated balances) (R95-17)		-1,603	
69.90 Contract authority (total)		-7,680	
Relation of obligations to outlays:			
71.00 Total obligations		-4,900	
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-1,960
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		1,960	
90.00 Outlays		-2,940	-1,960

This proposal reflects savings from the termination of the Payments to air carriers program. Communities that now receive subsidized air service through this program are within reasonable driving distance to other airports or other modes of transportation. The per passenger subsidy cost is not merited.

Environmental Protection Agency

ABATEMENT, CONTROL, AND COMPLIANCE
(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 68-0108-5-1-304	1994 actual	1995 est.	1996 est.
Program by activities:			
10.00 Total obligations (object class 41.0)		-11,642	
Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-18)		-11,642	
Relation of obligations to outlays:			
71.00 Total obligations		-11,642	
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-7,660
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		7,660	2,360
90.00 Outlays		-3,982	-5,300

This proposal reflects savings from reducing the clean lakes and technical assistance programs. The States have EPA guidance on maintaining clean lakes and are able to address lake restoration needs, along with other local priorities, under their existing Water Quality Management programs. Rural drinking water suppliers are more appropriately assisted through the States rather than through the organizations that would have received these earmarked funds. Also, EPA's State drinking water program grants have been increased by \$20 million, which can be used to assist rural drinking

water suppliers. At the time the budget went to print, various alternatives were under consideration for replacing the proposed rescission of technical assistance funds.

Small Business Administration

**SALARIES AND EXPENSES
(Rescission Proposal)**

Program and Financing (in thousands of dollars)

Identification code 73-0100-5-1-376	1994 actual	1995 est.	1996 est.
Program by activities:			
00.01 Natural resources development (tree planting) grants		-15,000	
10.00 Total obligations (object class 41.0)		-15,000	
Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-21)		-15,000	
Relation of obligations to outlays:			
71.00 Total obligations		-15,000	
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-3,075
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		3,075	
90.00 Outlays		-11,925	-3,075

This proposal reflects savings from the elimination of grants to States for contracting the planting of trees. The Small Business Administration, unlike either the Department of Agriculture or the Department of the Interior, does not have the technical expertise needed to adequately administer this program. In addition, this program duplicates the urban tree planting program of the Forest Service.

Other Independent Agencies

CHEMICAL SAFETY AND HAZARD INVESTIGATION BOARD

**SALARIES AND EXPENSES
(Rescission Proposal)**

Program and Financing (in thousands of dollars)

Identification code 95-3850-5-1-304	1994 actual	1995 est.	1996 est.
Program by activities:			
10.00 Total obligations		-500	
Financing:			
40.35 Budget authority (appropriation rescission proposal) (R95-22)		-500	
Relation of obligations to outlays:			
71.00 Total obligations		-500	
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-200
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		200	10
90.00 Outlays		-300	-190

As part of the Administration's reinventing government initiative, this proposal would rescind funding for a board that has not yet begun operation. The Board's purpose duplicates existing efforts of the Environmental Protection Agency (EPA) and the Occupational Safety and Health Administration (OSHA) to prevent chemical accidents. EPA and OSHA already collaborate with State and local governments, as well as private interests, in responding to accidental releases of hazardous substances. The agencies also promulgate appropriate regulations to prevent future accidents. Additional funds are being requested to augment EPA and OSHA in 1996 to enhance their investigative and prevention efforts.

National Aeronautics and Space Administration

**MISSION SUPPORT
(Rescission Proposal)**

Program and Financing (in thousands of dollars)

Identification code 80-0112-5-1-999	1994 actual	1995 est.	1996 est.
Program by activities:			
00.03 Research and program management		-950	-50
10.00 Total obligations (object class 25.2)		-950	-50
Financing:			
21.40 Unobligated balance available, start of year: Treasury balance			50
24.40 Unobligated balance available, end of year: Treasury balance		-50	
40.35 Budget authority (appropriation rescission proposal) (R95-19)		-1,000	
Relation of obligations to outlays:			
71.00 Total obligations		-950	-50
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-273
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		273	73
90.00 Outlays		-677	-250

This proposal reflects savings from the elimination of two of the eight NASA administrative aircraft. An ongoing study of the use and need of the remaining aircraft will be completed prior to phasing out of additional aircraft.

**CONSTRUCTION OF FACILITIES
(Rescission Proposal)**

Program and Financing (in thousands of dollars)

Identification code 80-0107-5-1-999	1994 actual	1995 est.	1996 est.
Program by activities:			
00.22 Mission to planet earth		-16,200	-10,800
10.00 Total obligations (object class 25.2)		-16,200	-10,800
Financing:			
21.40 Unobligated balance available, start of year: Treasury balance			10,800
24.40 Unobligated balance available, end of year: Treasury balance		-10,800	
40.36 Budget authority (appropriation rescission proposal) (unobligated balances) (R95-20)		-27,000	
Relation of obligations to outlays:			
71.00 Total obligations		-16,200	-10,800
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-12,400
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		12,400	8,536
90.00 Outlays		-3,800	-14,664

This proposal reflects savings due to the decision not to construct a smaller headquarters building for the Consortium for International Earth Science Information Network in Saginaw, Michigan.

Object Classification (in thousands of dollars)

Identification code 95-3850-5-1-304	1994 actual	1995 est.	1996 est.
11.1 Personnel compensation: Full-time permanent		-240	
12.1 Civilian personnel benefits		-60	
21.0 Travel and transportation of persons		-20	
23.2 Rental payments to others		-100	
23.3 Communications, utilities, and miscellaneous charges		-10	
24.0 Printing and reproduction		-5	
25.2 Other services		-40	
26.0 Supplies and materials		-5	
31.0 Equipment		-20	
99.9 Total obligations		-500	

Personnel Summary

Identification code 95-3850-5-1-304	1994 actual	1995 est.	1996 est.
1001 Total compensable workyears: Full-time equivalent employment		-2	

NATIONAL SCIENCE FOUNDATION

ACADEMIC RESEARCH INFRASTRUCTURE

(Rescission Proposal)

Program and Financing (in thousands of dollars)

Identification code 49-0150-5-1-251	1994 actual	1995 est.	1996 est.
Program by activities:			
10.00 Total obligations (object class 41.0)		-131,867	
Financing:			
40.36 Budget authority (unobligated balance rescission proposal) (R95-23)		-131,867	
Relation of obligations to outlays:			
71.00 Total obligations		-131,867	
72.40 Obligated balance, start of year: Unpaid obligations: Treasury balance			-131,867
74.40 Obligated balance, end of year: Unpaid obligations: Treasury balance		131,867	92,307
90.00 Outlays			-39,560

This proposal reflects the Administration's decision not to expand the National Science Foundation's program of support of existing infrastructure modernization efforts (buildings and instrumentation). NSF will continue its focus on funding people and research.