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U. S. Dept. of Treasury.

Press releases.



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SHINGTON, D.C. 20220

TELEPHONE 566-2041





FOR RELEASE AT 4:00 P.M.

May 22, 1978

TREASURY TO AUCTION \$2,250 MILLION OF 4-YEAR 1-MONTH NOTES

The Department of the Treasury will auction \$2,250 million of 4-year 1-month notes to raise new cash. Additional amounts of the notes may be issued to Federal Reserve Banks as agents of foreign and international monetary authorities at the average price of accepted competitive tenders.

Details about the new security are given in the attached highlights of the offering and in the official offering circular.

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Attachment

HIGHLIGHTS OF TREASURY OFFERING TO THE PUBLIC OF 4-YEAR 1-MONTH NOTES TO BE ISSUED JUNE 7, 1978

May 22, 1978

Amount Offered:	
To the public	\$2,250 million
Description of Security:	
Term and type of security Series and CUSIP designation Maturity date Call date Interest coupon rate	4-year l-month notes Series H-1982 (CUSIP No. 912827 HU 9) June 30, 1982 No provision To be determined based on the average of accepted bids
Investment yield Premium or discount Interest payment dates Minimum denomination available	To be determined at auction To be determined after auction December 31 and June 30 (first payment on December 31, 1978) \$1,000
Terms of Sale:	
Method of sale Accrued interest payable by	Yield Auction
investor Preferred allotment	None Noncompetitive bid for \$1,000,000 or less
Deposit requirement Deposit guarantee by designated	5% of face amount
institutions	Acceptable
Vera Data -	
Key Dates: Deadline for receipt of tenders	Wednesday, May 31, 1978, by 1:30 p.m., EDST
Settlement date (final payment due) a) cash or Federal funds b) check drawn on bank within FRB district where	Wednesday, June 7, 1978
submittedon bank outside c) check drawn on bank outside FRB district where	
submitted	Friday, June 2, 1978
Delivery date for coupon securities.	Tuesday, June 13, 1978

WASHINGTON, D.C. 20220

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FOR IMMEDIATE RELEASE

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May 22, 1978

RESULTS OF TREASURY'S WEEKLY BILL AUCTIONS

Tenders for \$2,200 million of 13-week Treasury bills and for \$3,400 million of 26-week Treasury bills, both series to be issued on May 25, 1978, were accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCEPTED COMPETITIVE BIDS:	13-week maturing		4, 1978	:		eek bills _{ng} Novembe	r 24, 1978
	D. Price	iscount Rate	Investment Rate 1/	::	Price	Discount Rate	Investment <u>Rate 1/</u>
High Low Average	98.377 <u>a</u> / 98.357 98.363	6.421% 6.500% 6.476%	6.62% 6.70% 6.68%	:	96.395 96.365 96.370	7.092% 7.151% 7.141%	7.46% 7.52% 7.51%

a/ Excepting 1 tender of \$600,000

Tenders at the low price for the 13-week bills were allotted 18%. Tenders at the low price for the 26-week bills were allotted 41%.

TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS AND TREASURY:

Location	Received	Accepted	: Received	Accepted
Boston New York Philadelphia Cleveland Richmond Atlanta Chicago St. Louis Minneapolis Kansas City Dallas San Francisco	\$ 23,275,000 3,585,530,000 23,690,000 45,680,000 31,140,000 26,410,000 314,880,000 40,705,000 20,450,000 23,045,000 18,745,000 214,790,000	\$ 23,275,000 1,831,730,000 23,690,000 40,680,000 21,140,000 26,410,000 69,380,000 16,065,000 20,450,000 23,045,000 18,745,000 77,490,000	: 4,766,790,000 : 10,670,000 : 87,710,000 : 54,515,000 : 19,790,000 : 460,670,000 : 41,070,000 : 19,385,000 : 21,005,000 : 6,620,000	<pre>\$ 16,315,000 2,828,190,000 10,670,000 84,760,000 33,515,000 19,790,000 97,720,000 14,070,000 16,385,000 21,005,000 5,620,000</pre>
Treasury	7,950,000	7,950,000	: 359,325,000 : 7,210,000	244,985,000 7,210,000
TOTALS	\$4,376,290,000	\$2,200,050,000		\$3,400,235,000 <u>c</u> /

 2^{\prime} Includes \$339,965,000 noncompetitive tenders from the public. 2^{\prime} Includes \$196,965,000 noncompetitive tenders from the public. 1^{\prime} Equivalent coupon-issue yield.

WASHINGTON, D.C. 20220

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FOR RELEASE UPON DELIVERY Expected at 2:00 p.m. May 24, 1978

STATEMENT OF EMIL M. SUNLEY, DEPUTY ASSISTANT SECRETARY OF THE TREASURY FOR TAX POLICY BEFORE THE SUBCOMMITTEE ON OVERSIGHT OF THE HOUSE WAYS AND MEANS COMMITTEE ON EXTENSION OF THE HIGHWAY TRUST FUND

Mr. Chairman and Members of this Distinguished Committee:

When development of an interstate highway system was being considered in the mid-1950's, the Congress decided to establish a separate funding system for this and other Federal highway aid programs. A trust fund, the Highway Trust Fund, was established with financing from most of the taxes on motoring products -- the rates being raised in some cases -- plus two new taxes, that on manufacturers' sales of tread rubber and an annual use tax on heavy trucks and buses. In accordance with the determination that motorists should pay for Federal highway aid, the Fund contained, and continues to contain, a provision designed to prevent spending of more than the balance in the Fund.

Under one clause in the law, the Fund may borrow from the general fund of the Treasury but must repay the advances (with interest). But the provision that actually prevents spending more in a fiscal year than is available during the year is one requiring a reduction in apportionments for the interstate system whenever the Secretary of the Treasury (after consultation with the Secretary of Transportation) decides that amounts that will be available in the Fund, after all other required highway aid expenditures have been made, will be insufficient to pay amounts expected to come due if the full amounts authorized to be appropriated for the interstate system for any fiscal year are apportioned. Under such circumstances, the Secretary of Transportation is then required to reduce the apportionments to the States with respect to the interstate system so as to forestall the estimated deficiency. The reduction in the apportionments is to be made among the States on a pro rata basis. Subsequently, whenever the Secretary of the Treasury estimates that

Highway Trust Fund balances will become available to pay for apportionments for the interstate highway system which were previously withheld, the amounts previously withheld are to be apportioned by the Secretary of Transportation. The withholding of apportionments only from the interstate system served to protect the Federal aid programs for other roads, such programs having been in effect for many years before the interstate program was added.

Federal aid for highways is one area where a user charge system definitely is a responsible method of financing, as the motoring public, including truckers, is the direct beneficiary of the highway aid. But if expenditures are to be met from user charges, a requirement has to be in force which will make certain that expenditures are kept in line with tax funds available for any given year. If expenditures during a year can anticipate future receipts, it is very likely that the practical result will be that the "deficit" will never be made up. The need for maintaining current levels of spending will be advanced as a reason for "delaying" repayment of the debt.

H.R. 11733 as reported by the House Public Works Committee authorizes appropriations for Federal highway aid for the fiscal years 1979-1982 which would be considerably in excess of the revenues expected of the Trust Fund during that period.

To pay for the 4-year level of authorization in the Public Works Committee bill would require extension of the user taxes and Trust Fund more than 4 years beyond the present September 30, 1979 expiration date. But extension of the taxes beyond the period of authorization of expenditures should not be considered as a way of paying for the authorizations now proposed by H.R. 11733. To do so would destroy the orderly sequence of highway financing. This is why we have strongly recommended that the highway spending program be limited to current receipts from the user taxes within the 4-year time frame recommended for extension of the Highway Trust Fund and highway user taxes. An alternative, of course, that would accommodate the Public Works Committee's level of authorizations within a 4-year time frame would be to increase the gasoline tax by 2 cents a gallon (over \$2 billion a year) for 4 years. We do not recommend an increase as part of a highway program.

The current law requirement for adjustments to apportionments when estimated future receipts of the Fund will be inadequate to pay for expenditures resulting from authorized apportionments now requires all reductions to be made in apportionments for the interstate system. An amendment to this provision as proposed by Congressmen Conable and Gibbons would make the required reductions the same percentage for all Federal-aid highway and highway safety construction programs. This amendment also would specify that the procedure for determination of the need for a reduction in apportionments be carried out under a more definite time table, and that any percentage cutback be published in the Federal Register a stated time before the beginning of the next fiscal year.

Present law is rather vague as to when the Secretary of the Treasury has to notify the Secretary of Transportation of the need for reduction in interstate systems apportionments. A more structured procedure than currently exists for determining and announcing reductions in apportionments would be helpful in altering all concerned with highway aid programs as to changes in apportionments from the level of authorizations. Requiring all programs to be reduced proportionately whenever a cutback is required would prevent the whole of any cutback from falling on the interstate system and thus limit the effect of a cutback on the completion of the interstate system which already is greatly behind schedule. Under present law, an authorization program which is greatly in excess of anticipated revenues for the Trust Fund, as is the case with H.R. 11733, would require suspending a large proportion of interstate system apportionments during part For these of the 4-year period covered by the bill. reasons, we believe the Conable-Gibbons amendment would provide a better mechanism for managing highway funding.

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ASHINGTON, D.C. 20220

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FOR IMMEDIATE RELEASE

May 23, 1978

RESULTS OF AUCTION OF 2-YEAR NOTES

The Department of the Treasury has accepted \$2,400 million of \$5,764 million of tenders received from the public for the 2-year notes, Series P-1980, auctioned today.

The range of accepted competitive bids was as follows:

Lowest yield $8.00\% \frac{1}{}$ Highest yield 8.10%Average yield 8.09%

The interest rate on the notes will be 8%. At the 8% rate, the above yields result in the following prices:

Low-yield price	100.000
High-yield price	99.819
Average-yield price	99.837

The \$2,400 million of accepted tenders includes \$988 million of noncompetitive tenders and \$1,352 million of competitive tenders from private investors, including 35% of the amount of notes bid for at the high yield. It also includes \$60 million of tenders at the average price from Federal Reserve Banks as agents for foreign and international monetary authorities in exchange for maturing securities.

In addition to the \$2,400 million of tenders accepted in the auction process, \$177 million of tenders were accepted at the average price from Government accounts and Federal Reserve Banks for their own account in exchange for securities maturing May 31, 1978, and \$470 million of tenders were accepted at the average price from Federal Reserve Banks as agents for foreign and internation1 monetary authorities for new cash.

1/ Excepting 8 tenders totaling \$105,000

SHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR RELEASE UPON DELIVERY Expected at 11:00 am, E.D.T. May 24, 1978

REMARKS OF THE HONORABLE W. MICHAEL BLUMENTHAL SECRETARY OF THE TREASURY BEFORE THE INTERNATIONAL MONETARY CONFERENCE MEXICO CITY, MEXICO MAY 24, 1978

This annual conference provides a unique forum for an exchange of views on key issues facing the world financial and banking community. It is of great value to me to participate, and a distinct privilege to address this assembly. We in government and you in the banking industry share a common interest in a smoothly working international monetary system, and a strong and active world economy. The actions of governments help shape the environment within which banks operate; your industry in turn helps determine the economic framework for public policy. A clear understanding of each others' views is not only beneficial but essential. Your conferences contribute greatly towards achieving that understanding.

The New System

This year's meeting comes at a time when we are entering a new phase of international monetary history. Just last month, with the ratification of the new IMF Articles, we inaugurated the new international monetary system which had been agreed at Jamaica. Our collective task in the coming year will be to implement that new system, to get it operating effectively. And, within the framework of the new system, to achieve a better balance in the pattern of international payments.

For the United States, the aim of adjustment and a better payments pattern has special meaning. We know we have a responsibility to reduce our current account deficit, and to assure a strong and healthy dollar. We are determined to fulfill that responsibility, by improving the fundamental strength of our economy, and by following sound underlying economic and financial policies. There is now an increased awareness of our determination to take all necessary action needed for a sound dollar: to curb inflation, cut back our dependence on imported oil, and improve our export performance, along the lines announced by President Carter on April 11. With this increased worldwide awareness, the uncertainty and disorder that periodically characterized the exchange markets in the six months October through March has gradually given way in recent weeks to an improved tone. We are working hard to maintain it that way. Our intention was never otherwise.

I mention this by way of introduction to some thoughts I would like to share with you on the monetary system we live under and must work with. The efforts of the Carter Administration to set these fundamental economic variables in order are the manifestations of the different focus demanded by the new IMF provisions on exchange arrangements. This new system represents an important evolutionary step along a clear historical trend -a move away from trying to impose exchange stability on nations by some external means, and toward the concept of placing directly on nations the responsibility for developing exchange stability by following sound underlying economic and financial policies. It is a move in the right direction. It is an effort we must all support.

Historical Precis

Under the gold standard, with exchange rates rigidly tied to gold, domestic economic policies were clearly and sometimes brutally subordinated to international imperatives. Exchange stability was imposed on countries from the outside, and sometimes at great cost. While adjustment occurred, it was at times accomplished harshly and inflexibly, with the result that the system broke down, and led in the 1930's to a period of restrictions and predatory exchange rate policies.

The Bretton Woods par value system was designed to correct, on the one hand, the excesses of the gold standard, and on the other, the aggressive exchange rate behavior of the interwar years: it retained the general framework of a gold standard, but provided for greater flexibility and greater freedom of national policy formulation by permitting par value changes in event of "fundamental disequilibrium." It was for a time a highly successful system. But fundamental changes in global patterns of economic growth, coupled with dramatic growth in the size and fluidity of the international capital markets, brought it under strain in the 1960's and early 1970's and led to the need for reform.

The new system now embodied in the IMF Articles retains the basic Bretton Woods philosophy of cooperation and liberal trade and payments. But it moves away from trying to force stability on nations through an external mechanism -- as the gold standard to an extreme degree and the Bretton Woods system to a lesser degree had tried to do but failed. Instead it aims at developing stability through the application of sound underlying economic and financial policies in individual countries. It is a more realistic, more pragmatic approach. It focuses attention less on the <u>symptoms</u> of instability in the world economy -- conditions in the exchange markets -- and more on the <u>root causes</u>: the pursuit of divergent and in some cases inappropriate national policies by individual countries.

The main obligations placed on nations under the new IMF Articles are two fold. First, each nation must endeavor to direct its policies toward orderly growth with reasonable price stability. Second, each nation must avoid manipulating its exchange rate to avoid adjustment or gain unfair competitive advantage.

These are tough demands. The monetary system would function well if all nations followed sensible policies directed toward non-inflationary growth, and if they did not try to maintain exchange rates at artificial levels. But we must frankly acknowledge that neither our new monetary system, nor any likely alternative system, can force sovereign nations against their will to adopt particular domestic economic and financial policies. In the last analysis, German and Japanese growth policy is made by German and Japanese authorities. Swiss and British monetary policy is made by the Swiss and British authorities. And American economic and financial policy is made by American authorities -- the President and the Congress.

Despite these individual differences, all of the major countries have a responsibility to work toward the internal discipline that is essential to meaningful stability in the international monetary system. This is one reason why the heads of state have taken to periodic Summit meetings -- to foster the kind of gap bridging of domestic macro-economic policies that is necessary for a smoothly functioning exchange market for goods and money. We must expect that solutions will not be guick or dramatic, and that they will yield only to patience and determination.

Yet what we have in the new IMF Articles is a mechanism which can help us reconcile these differences, an improved framework for cooperation in adjustment and management of the monetary system, a foundation on which we can build if there is the international will to cooperate. It will take a lot of work, and we should not except too much too guickly. But it clearly is in the common interest of all nations to endeavor to ensure its success.

Making the System Work Through Surveillance

In order to give operational content to the new system, the IMF will have to develop and sharpen its processes of surveillance over nations' policies -- both its broad examination of members' general economic and financial policies, and its more direct examination of their exchange rate policies. We look to surveillance by the Fund as the cornerstone of a smoothly working monetary system. Surveillance will give the system its backbone and structure, provide the means of assessing responsible international behavior, and permit the influence of the international community to be brought to bear on nations which fail to comply with their obligations.

The United States is fully committed to making this process work. To this end, we have made specific proposals to meet three requirements: first, the IMF must have full information about policies and developments in member countries; second, the IMF as an institution must be so organized as to handle its surveillance duties effectively, and with the involvement of the senior political officials responsible in their own governments; third, the IMF must have the techniques by which it can bring to bear the full moral force of the world community's views on the compliance or non-compliance of individual countries with their international obligations.

A system based on effective surveillance seems to me to have distinct advantages over previous systems. It relies in a real sense on analysis and judgment -- rather than on mechanical it can be rules and operating procedures. It is more flexible: adapted to take account of the different circumstances of different countries, and also of changing conditions in the international economy over time. It permits more evenhanded treatment of nations, in that surveillance applies equally to those in surplus and those in deficit, and an imbalance in one direction is no less a matter of international concern than an imbalance in the other direction. The surveillance system thus broadens the authority and strengthens the hand of the IMF, whose ability to influence members' policies was in the past largely limited to the relatively few members borrowing in the Fund's credit tranches.

Should We Stick To It?

In anticipating the move to flexible exchange rates, some observers expected that greater flexibility would remove the discipline from the system -- that nations could ignore developments in their exchange markets, and pursue internal monetary and fiscal policies without regard to their external While it is widely recognized that flexible rates have effects. helped the world economy to deal with some major shocks in recent years, one notes today increased ambivalence in some circles about the new system, perhaps because of growing realization that such expectations were not realistic. The exchange market implications of persistent large payments imbalances are often discomforting: export industries and workers are not happy about exchange rate appreciation; consumers do not like to see the prices of their imports rise because of depreciation; private and official entities holding large amounts of foreign currencies

react strongly to exchange rate changes. These and other factors can and do bring powerful forces to bear on the process of national economic decision making, in a manner which is often discomforting to politicians.

But the failure of the flexible exchange rate system to meet up to false expectations and the fact that in practice, the new regime does not obviate the need for national economic discipline, is scarcely cause for abandoning it as some have suggested. No system can provide freedom from discipline. Our present efforts must be aimed at trying to make the new system work rather than to replace it with something new.

The United States government accepts the role of exchange rate movements as a barometer of whether a nation is following such policies on growth, inflation, and balance-of-payments adjustment. To be sure, we stand ready to intervene in the market to counter speculation and disorder in the market. But we do not believe efforts by countries to maintain exchange rates out of kilter with underlying economic and financial performance would be practical or desirable.

Moreover, there is a need to avoid the uncertainties that would arise from expectations that further major changes in the international system are in prospect. The introduction of a new monetary system is a major event, an inherently disruptive change which is always difficult for the world to absorb. As the trustees of the world's monetary system, we can build confidence only by making such changes at infrequent intervals on an evolutionary basis.

There are now, and there will continue to be, various proposals for major adaptations in the present system. As intellectually interesting as these may be, the United States feels strongly that we have no responsible choice but to get on with the more prosaic, nuts and bolts job of making the flexible exchange rate system work.

The Future

I am not suggesting that we should reject the possibility of future long-term evolution in the system or in the roles of different reserve assets. I can envision various possibilities which might in time develop.

For example, I am confident that the future will bring an expansion in the role of the SDR. The SDR has important long-run potential for the system, and the United States, which worked in the 1960's to help establish that asset, favors the development of that potential. Consideration is now being given within the IMF to some moves to increase the financial attractiveness of the SDR, and to ways of expanding its usability in transactions. The possibility of a further allocation of SDRs is also under study. The United States has suggested a review of other possibilities -- in particular, that an allocation of SDR might be considered in connection with the payment of funds to the IMF as part of any increase in quotas that might be approved in the future. We have also suggested that possibilities be studied for increased use of SDR in regular IMF credit transactions as part of the longer-run development of the asset. We should be receptive to other ways of increasing the use, and usefulness, of the SDR.

A second possible evolution which may occur in the future and is now receiving renewed attention is the development of a European currency. Monetary union has been a longstanding objective of the European Community, which has been frustrated in a sense by the same kinds of problems that confront the system generally -- payments imbalances, difficulties of national policy coordination and harmonization, and wide differences in actual economic performance. Whether union is feasible and desirable is largely a question for the European nations themselves to decide. If the Community wishes to move toward currency unification and develop a single European currency with an international role, the United States would have no objection in principle provides that such a step would be fully compatible with the broader financial system. We would be prepared to examine any such proposals with an open mind and with understanding.

But such changes in the monetary system should be seen as possibilities for the future. Now we must work to improve the operation of the adjustment process, and achieve a better balance in the pattern of world payments. That effort must be conducted within the monetary system as it presently exists.

The Role of the Dollar

I would like to conclude with a few comments on the role of the dollar in the system.

In my opinion, the reserve currency role of the dollar is neither an "exorbitant privilege" for the United States, as some allege, nor an "exorbitant burden," as other contend. Under the par value system, it was argued that a privilege existed for reserve currency countries in that the U.S. was then permitted, by issuing its currency, to borrow too easily and finance deficits on too large a scale. But any such privilege is much reduced or eliminated under present arrangements:

> -- First, because with flexible exchange rates dollar accumulations by other countries are less an automatic result of the operation of the system and more a matter of discretion;

-- Second, because with present large and open capital markets, onshore and off, many other deficit countries can at any time be borrowing dollar in large amounts and putting them on the market -- with the result that borrowing to finance U.S. deficits is not the major source of the growth in supply of dollars.

Also, the burden alleged to arise from our reserve currency role -- that the U.S. does not have the same freedom as others to adjust its exchange rate -- is, I suspect, more a function of the size of our market and competitive strength of our economy than our reserve currency role.

I feel also that the decline in the dollar's exchange rate which occurred during the latter part of last year and early months of this year had little to do with the dollar's reserve currency role. During the last quarter of 1977 and the first guarter of this year, the dollar declined by an average 8 percent, trade weighted. But in that six-month period the United States was itself running a current account deficit at an annual rate of nearly \$30 billion. The factors underlying the U.S. payments deficit were well known to the market -- our failure to adjust to the high cost of energy; a rate of inflation that was rising while some other countries were holding inflation rates stable; growth in our economy while other economies were stagnating; and for a variety of reasons, a lack of sufficient growth in our exports. These problems did not arise from the dollar's role as a reserve currency. They would have caused balance-of-payments deficits and exchange rate pressures under any type of international monetary system, whether or not the dollar were widely held in reserves. In fact, there was not a lot of shifting of reserves out of dollars during those months.

A change in the role of the dollar is not a cure for our problems. The solution to the U.S. balance-of-payments deficit lies in dealing with the factors which caused it -- energy, inflation, weak export performance, inadeguate growth abroad. As the largest economy and provider of the world's vehicle currency, we understand that the burden falls especially heavily on the United States to maintain economic discipline, to set these fundamentals right. But we do not look to a revision of the international monetary system, or to a change in the dollar's role in that system, or to other devices such as the introduction of a substitution account to replace dollars with SDRs, as a solution to the difficulties the dollar has faced.

Conclusion

In the end, the central issue of the internatioanl monetary system is -- and will continue to be -- the operation of the adjustment process, the questions of what forces are brought to bear on what countries to adopt internal or external policies to bring their respective external positions into sustainable harmony. Different mechanical arrangements, such as the gold standard and the Bretton Woods system of par values and gold convertibility, can have powerful implications for these questions. We have to recognize clearly that when we discuss "reform" of the system, we are discussing the means by which international rules or judgments are applied to the fundamental national economic policies of individual nations as they affect the adjustment process.

The new monetary system recognizes the issue explicitly and squarely in its focus on underlying policy and economic stability in member nations. This approach provides the potential, if we are all genuinely willing to make it work, for a more satisfactory and balanced operation of the system as a whole than we have yet experienced in this century.

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FOR IMMEDIATE RELEASE MAY 23, 1978

Contact: Robert E. Nipp 202/566-5328

TREASURY ANNOUNCES RESULTS OF GOLD AUCTION

The Department of the Treasury announced that 300,000 ounces of fine gold were sold today to 12 successful bidders at prices from \$180.01 to \$182.35 per ounce, yielding an average price of \$180.38 per ounce.

Gross proceeds from this sale were \$54.1 million. Of the proceeds, \$12.7 million will be used to retire Gold Certificates held by Federal Reserve banks. The remaining \$41.4 million will be deposited into the Treasury as a miscellaneous receipt.

These sales were made as the first in a series of monthly auctions being conducted by the General Services Administration on behalf of the Department of the Treasury. The next auction, at which another 300,000 ounces will be offered, will be held on June 20.

A total of 212 bids were submitted by 44 bidders for a total amount of 1,364,400 ounces at prices ranging from \$12 to \$182.35 per ounce.

The list of the successful bidders and the amount of gold awarded to each is attached. The General Services Administration will release additional detail later.

Attachment

B-938

	Ounces
Swiss Bank Corporation Zurich, Switzerland	96,400
Dresdner Bank Frankfurt, Federal Republic of Germany	97,600
Union Bank of Switzerland Zurich, Switzerland	50,000
Sharps Pixley New York, New York	18,000
NMR Metals Inc. New York, New York	13,200
Merrill-Montagu New York, New York	4,800
Swiss Credit Bank Zurich, Switzerland	2,000
J. Aron Inc. New York, New York	10,000
Monex International Ltd. Newport Beach, California	400
Samuel Montagu London, U.K.	3,600
Johnson Matthey Bankers, Ltd. London, U.K.	3,200
Morris Cannan San Antonio, Texas	800

I left New York yesterday with the feeling that resolution of city's fiscal crisis was near and Senator Proxmire agreed to defer postponement of the Senate Banking Committee hearing Wednesday until the last possible moment.

The negotiating parties have worked diligently to find common ground. The state and city officials, the banking community and the union leaders are closer to agreement than ever before.

But we are now right down to the wire and I am disappointed that the self-imposed deadline was not met. It is essential that the remaining issues be resolved quickly so that the hearing of the Senate Banking Committee can proceed.

I think both sides understand the necessity of reaching a settlement that is, first and most important, fiscally responsible, that is fair to all parties and that permits the City to effect needed efficiencies through collaboration with its union leaders and employees.

WASHINGTON, D.C. 20220

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FOR INMEDIATE RELEASE

May 24, 1978

RESULTS OF TREASURY'S 52-WEEK BILL AUCTION

Tenders for \$2,456 million of 52-week Treasury bills to be dated May 30, 1978, and to mature May 29, 1979, were accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCEPTED COMPETITIVE BIDS: (Excepting 1 tender of \$165,000)

		Price	Discount Rate	Investment Rate (Equivalent Coupon-Issue Yield)
High	-	92.508	7.410%	7.96%
Low		92.499	7.419%	7.97%
Average		92.501	7.417%	7.97%

Tenders at the low price were allotted 71%.

TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS AND TREASURY:

Location	Received	Accepted
Boston New York Philadelphia Cleveland Richmond Atlanta Chicago St. Louis Minneapolis Kansas City Dallas	<pre>\$ 37,625,000 4,296,645,000 32,905,000 69,040,000 90,555,000 11,965,000 807,450,000 39,025,000 28,920,000 17,480,000 5,720,000 305,005,000</pre>	
San Francisco Treasury TOTAL	<u>2,605,000</u> \$5,744,940,000	<u>2,605,000</u> \$2,455,535,000

The \$2,456 million of accepted tenders includes \$105 million of noncompetitive tenders from the public and \$1,142 million of tenders from Federal Reserve Banks for themselves and as agents of foreign and international monetary authorities accepted at the average price.

An additional \$ 21 million of the bills will be issued to Federal Reserve Banks as agents of foreign and international monetary authorities for new cash.



SHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR RELEASE ON DELIVERY May 25, 1978 -- 9:00 a.m. EDST

STATEMENT OF THE HONORABLE RICHARD J. DAVIS ASSISTANT SECRETARY OF THE TREASURY FOR ENFORCEMENT AND OPERATIONS BEFORE THE SUBCOMMITTEE ON CRIMINAL LAWS AND PROCEDURES OF THE SENATE COMMITTEE ON THE JUDICIARY

Mr. Chairman and Members of the Subcommittee:

I very much appreciate the opportunity to appear before this Subcommittee today in order to discuss legislation which would require the tagging of explosive materials. The proposed tagging would serve two purposes, identification and detection. Identification taggants would remain intact after a bomb explodes and enable the type of explosive used to be identified and traced. Detection taggants would enable the presence of a bomb to be established before it exploded.

The Treasury Department strongly supports the adoption of such legislation. It would provide us with critical tools in the battle against terrorists and others who use explosives illegally: it would help us apprehend the bomber, and it would help save lives and preserve property by preventing explosions from taking place.

Bombing is a particulary vicious and indiscriminate crime, and it is a clearly deliberate act of violence. One does not, in a moment of intense anger, grab his "home protection bomb" from a closet and blowup his spouse or neighbor. The bomber actively has to acquire the knowledge of how to make a bomb; he has to fabricate the explosive device; and he has to plant it. This is a calculated, planned and indisputably intentional process. At the same time the consequences of the bomber's action are severe: death, injury and the destruction of property. For these reasons we believe that we should do all that we legitimately can to meet this problem.

The tagging of all commercial explosives of the types used in bombings is one such action about which you have already heard much testimony. Representatives of ATF and the Aerospace Corporation have testified concerning the value of identification tagging, and a detailed report prepared by Management Science Associates has been submitted for your consideration. I will not repeat what these others have already said.

What is clear is that the addition of identification taggants to commercial explosive materials or their boosters will better enable law enforcement authorities to trace the explosive material from a bomb scene to its last recorded owner and, hopefully, to its ultimate user. The chances of solving more bombing crimes will be improved when identification tagging is introduced.

From Treasury's perspective, the vital issue as to identification tagging is whether the crimes solved and the deterrence established will be worth the effort and costs of requiring the identification taggants. We believe that the answer is clearly affirmative. The American people can only profit from this program. Bombers can only lose. And, the costs for the manufacturers, dealers and users of explosive materials will not be excessive.

If identification tagging is desirable, a successful detection tagging program is critical. Bombing is a crime that is carried out secretly and without warning. A bomb is small and lightweight. It can be hidden easily. Through a time delay mechanism or a motion-activated detonator, it can be concealed (or mailed) and then abandoned by its creator. The bomber can choose his explosive device, select his target, and plant his bomb. But once he has left it, every passerby becomes a random target as it explodes without warning.

The need, therefore, is to develop the ability to detect the presence of a bomb before it explodes. As the Subcommittee has learned from the previous detailed testimony of Mr. Atley Peterson of the Bureau of Alcohol, Tobacco and Firearms and Dr. Robert Moler of Aerospace Corporation, substantial progress in developing a working capability to tag explosives so that they may be detected before exploding has recently been made. And it is this part of the tagging program from which the greatest direct benefits to the public safety can be expected. With detection taggants added to explosive materials and with detection devices placed at high target value locations, we can go beyond solving bombing crimes only after the destruction has happened and begin, through pre-detonation discovery, to prevent bombings from occurring. While the costbenefit of this form of tagging is less certain than that for identification tagging, this life saving potential is of primary importance.

I would now like to discuss some of the points that have been raised during these hearings. Initially, it has been suggested to the Subcommittee by some industry representatives that the Federal government should buy the tagging materials and distribute them to the explosives manufacturers. There has also been a suggestion that the Government should bear the liability for any adverse results of explosives tagging.

It is the Treasury Department's belief that the Federal government should not interpose itself in the commercial chain and create an artificial and unnecessary "middleman" between the producers of taggants and their customers, the manufacturers of explosive materials. The function of Treasury's Bureau of Alcohol, Tobacco and Firearms with respect to the explosives industry should be to develop the requirements and to monitor the execution of the tagging programs. The BATF function clearly should not be that of an unnecessary, bureaucratic intruder in the marketplace. We believe either role -- that of distributor of taggants or insurer of manufacturers -- should be reserved for private enterprise where it will be accomplished as guided by normal market forces and business management interests. Any involvement of the Federal government in this "middleman" role is unnecessary and would create an unfortunate precedent. We sincerely hope the Subcommittee will not add any requirements of this sort to S. 2013.

Some have suggested that taggants would be required before it becomes safe or feasible to do so. That is not our desire. Taggants for each class of explosives should not be required until the all around safety, performance quality and environmental impact of the tagged explosive are established through rigorous research and testing. In addition, a tagging requirement should only be imposed if the taggant itself has the requisite longevity, survivability, and uniqueness to accomplish its task.

It is because tagging technology and the readiness and adequacy for implementation varies according to the type of explosive, that we have recommended in all Treasury testimony that S. 2013 should include greater discretionary authority and flexibility for the Secretary in determining what explosive materials should be tagged and when. Specific language to provide this flexibility while setting forth the requirements discussed above has been developed by Treasury and adopted for the explosives tagging provisions of S. 2236, the antiterrorism bill introduced by the Senate Governmental Affairs Committee. A copy of this language is attached to my testimony.

It is our view that this legislation should require the insertion of taggants in all types of commercially available explosive materials which are used in crimes. The Secretary would then have the authority, applying the standards in our proposed language, to impose the specific requirement for each class of explosives within a reasonable time after the taggant for that class has been successfully tested and is available. The Secretary would exempt those classes of explosives not yet ready for tagging.

Mr. Chairman, the benefits of tagging are clear. It will not, however, provide a panacea, instantly solving the problem of explosives crime. Identification tagging will help solve some bombings, not all. Detection tagging does not mean that all bombs will immediately be detected. Together, however, they will meaningfully advance our ability to deal with the bombing problem, and may deter some from using this deadly instrument. These would be major advances.

One thing is clear, however: the extent to which tagging will help counter bombing crimes will be largely influenced by how quickly and how many forms of explosives are tagged. It is critical, therefore, that as soon as technology allows, the requirement that a particular class of explosives be tagged should go into effect. One class of explosives is ready to be tagged now; others will be shortly. We, therefore, urge that this legislation be passed during this session. We can then minimize the delay in getting tagged explosives into the marketplace and maximize our ability to apprehend those who use bombs and to save the lives of their intended victims at the earliest possible time.

The Treasury Department deeply appreciates the detailed attention which the Subcommittee and you, Mr. Chairman, have given to the problem of bombings and the tagging of explosives to help fight this severe crime problem. We believe that nearly all American citizens share in the desire so often expressed before and by the Members of this Subcommittee that all explosive materials commonly used in the various forms of criminal and terrorist bombings should, when operationally feasible, be required to contain both identification and detection taggants. We will gladly continue to work with the Subcommittee's staff to achieve a final version of S. 2013 which will accomplish our mutual goal of a workable scheme for requiring the tagging of explosive materials for identification and for detection.

That concludes my statement, Mr. Chairman, I will be happy to answer any questions the Subcommittee may have.

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SHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE May 24, 1978 Contact: Alvin M. Hattal 202/566-8381

TREASURY ANNOUNCES COUNTERVAILING DUTY INVESTIGATION OF IMPORTS OF AMPICILLIN TRIHYDRATE FROM SPAIN

The Treasury Department today announced an investigation to determine whether the Government of Spain is subsidizing exports of ampicillin trihydrate. The investigation results from a petition filed on behalf of domestic interests. Ampicillin trihydrate is a semi-synthetic form of penicillin used in the treatment of disease.

The Countervailing Duty Law requires that the Secretary of the Treasury collect an additional duty that equals the size of the "bounty or grant" (subsidy) paid on the exportation or manufacture of merchandise imported into the United States.

A preliminary determination in this case must be made not later than September 23, 1978, and a final determination no later than March 23, 1979.

Notice of this action will appear in the Federal Register on May 25, 1978.

Imports of ampicillin trihydrate from Spain amounted to approximately \$13,000 during calendar year 1977.

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SHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE May 25, 1978 Contact: Alvin M. Hattal 202/566-8381

TREASURY ANNOUNCES FINDING OF DUMPING IN GILMORE CASE

The Treasury Department announced today that it is issuing a "Finding of Dumping" with respect to imports of carbon steel plate from Japan.

This action follows the Treasury's January 13, 1978, Determination of Sales at Less Than Fair Value and the U. S. International Trade Commission's April 24, 1978, Determination of Injury in the case. A Finding of Dumping means that all entries of the merchandise from the date of withholding of appraisement, in this case October 5, 1977, will be assessed for antidumping duties if they have been sold at below fair value.

Imports of this merchandise during calendar year 1976 were valued at roughly \$174 million.

Notice of this action will be published in the Federal Register of May 30, 1978.

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B-942

SHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE May 25, 1978 Press Contact:

Non-Press Contact:

RODERT E. Nipp 202/566-5328 202/566-8235 566-8651 566-5286

TRIGGER PRICES ADJUSTED: HEARING SET ON GREAT LAKES DIVERSION CLAIMS

The Department of the Treasury announced today that the handling charges used to calculate trigger prices of steel mill products entering through West Coast ports will be increased from the present rate of \$3 to \$7 per metric ton, effective for shipments exported to the United States on or after May 31, 1978. This adjustment is being made to more accurately reflect actual Japanese handling costs.

The Department also announced that it will review the effect of the trigger price mechanism on the Great Lakes region. Specifically, the Department will consider allegations that a secondary effect of the trigger price mechanism has been or will be to divert steel imports from Great Lakes to East, West and Gulf coast ports.

As a result of a preliminary review of these claims, the Department is considering adjustments in the Great Lakes freight rates used to calculate trigger prices for steel plate and cold and hot rolled sheets to reflect more closely actual Japanese freight costs. A hearing will consider these proposed adjustments, together with other proposals to correct this claimed diversionary effect.

Written comment on the issues is invited through Thursday, June 12, 1978, while written requests to testify will be considered through Thursday, June 8, 1978.

If sufficient interest is expressed, a hearing will be held on Monday, June 12, 1978, according to Robert H. Mundheim, Treasury General Counsel.

B-943

The Treasury notice, which will be published in the next several days in the Federal Register, states that the Treasury Department, in cooperation with officials of the Saint Lawrence Seaway Development Corporation, has reviewed the trigger price freight rates in light of Bureau of the Census data concerning actual shipments to the Great Lakes in 1977. From this review, it appears that adjustment in some of the freight rates may be appropriate as follows:

	Great Lakes Trigger Price Freight Rate (per metric ton)	Adjusted Great Lakes Trigger Price Freight Rate (per metric ton)		
Steel Plates	\$40	\$30 - \$32		
Hot Rolled Sheets	\$35	\$ 31 - \$33		
Cold Rolled Sheets	\$35	\$29 - \$31		

Subject to comments received from the public, it is the intention of the Treasury Department to adjust the Great Lakes freight rates within the ranges indicated above and to apply the adjusted rates to trigger prices for all shipments to the Great Lakes exported on or after July 1, 1978.

The notice also identifies a number of other proposals which have been made to correct the alleged diversionary effect. Specific factual information has been requested to enable the Department to determine whether any of these proposed adjustments in the trigger price mechanism are warranted.

Written comment is being requested and a hearing may be held to air these issues and to secure comment from those supporting or contesting the basis for adjustments in the trigger price mechanism.

A copy of the Treasury notice is attached.

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Department of the Treasury

NOTICE

Adjustment of Handling Charges and Hearing on Great Lakes "trigger prices" for imported steel mill products.

Notice is hereby given that the handling charges used to calculate trigger prices of steel mill products entering through West Coast ports will be increased to \$7 per metric ton, effective for shipments exported on or after May 31, 1978. It has been determined that this adjustment is necessary to reflect more accurately actual Japanese handling costs.

The Treasury Department is also hereby inviting public comment on its program for monitoring imports of steel mill products as it affects the Great Lakes region. A hearing will be held to consider allegations that a secondary effect of the trigger price mechanism has been or will be to divert steel imports from Great Lakes to East, West, and Gulf coast ports. As a result of its preliminary review of these claims, the Treasury Department is considering an adjustment in the Great Lakes freight rates used to calculate trigger prices for steel plate and cold and hot rolled sheets to reflect more closely actual Japanese freight costs. The hearing will consider these proposed adjustments, together with other proposals to correct this claimed diversionary effect.

BACKGROUND: Under the trigger price mechanism. import specialists at every port of entry monitor the prices of all imported steel mill products to gather information on possible sales at "less than fair value" within the meaning of the Antidumping Act. As guidelines for the gathering of such information, trigger prices have been calculated from data on the costs of production of the Japanese basic steel industry. Information on sales below trigger prices is forwarded to Customs headquarters in Washington where it is tabulated and compared to other available data to determine whether an antidumping proceeding should be initiated. If, as a result of such an investigation. sales at less than fair value are found by the Treasury Department and injury is found by the International Trade Commission, a dumping finding will be made.

Trigger prices reflect the Japanese cost of producing steel mill products plus the cost of transporting such products to each of the four major importing regions: The West Coast, Gulf Coast. East Coast, and Great Lakes. As freight costs increase, trigger prices increase. For example, the current trigger prices for cold

	Base		harges to CI	F		
	Price	Freight	Handling	Interest	Total	
West Coast	\$297	\$2 3	\$ <u>3</u> 2/	\$7	\$3 30	
Gulf Coast	\$297	\$23	\$ 5	\$8	\$333	
East Coast	\$297	\$27	\$4	\$ 9	\$337	
Great Lakes	\$297	\$35	\$4	\$11	\$347	

It is asserted that both the absolute and relative level of the trigger prices for the Great Lakes region will lead to the diversion of steel from the Great Lakes to West, Gulf, and East Coast ports. Serious economic dislocations for the Great Lakes region would allegedly follow from such a diversion, particularly for those longshoremen, stevedores, warehousemen, and terminal operators whose work depends on imported steel. Moreover, backhaul cargo, such as grain, would allegedly be diverted to other coasts. Finally, it is claimed that the Saint Lawrence Seaway Development Corporation, whose annual revenues are dependent on steel imports, will suffer substantial losses.

A number of proposals have been offered to correct this alleged anomaly:

- 1. Equalize the Great Lakes importation charges with those of the East Coast.
- 2. Adjust the trigger price importation charges to reflect more closely actual freight differentials for Japanese steel imports as recorded in official U.S. Census tabulations.
- 3. Adjust the Great Lakes importation charges to reflect the least cost route for the Japanese, even where that involves an inland route such as the Mississippi River.

Those who contest the need for any change in the current Great Lakes trigger prices point out that the trigger prices were based upon both the production costs and the transportation costs for the Japanese. As such, they provide appropriate guidelines for the Treasury Department to gather information on sales which warrant further scrutiny in light of the fair value standard in the Antidumping Act. The Antidumping Act does not permit equalizing the

rolled sheet $\frac{1}{1}$ for each of the four regions are:

¹For the third quarter, trigger prices on this product will be increased by 5.5 percent. (43 FR 20070)

²Subject to the increase announced in this notice.

different freight costs associated with shipping merchandise from the country of export to various parts of the United States. For example, if the West Coast trigger prices were applied across the board, the trigger prices would provide a standard for identifying sales at potentially less than fair value only at West Coast ports. On the other hand, if the Great Lakes trigger prices were applied to nation-wide entries, the trigger prices would identify far too many sales as potentially at less than fair value. Under the Antidumping Act Japanese sales to the West Coast can properly be made at a lower price than sales to the Great Lakes.

It has also been pointed out that the actual evidence of diversion may be difficult to document. However, if the diversion has occurred, or will occur, it should be evident from a variety of sources. For example, Great Lakes grain trade offsets freight costs for imported steel into the Great Lakes by providing shippers with a backhaul cargo. Has this trade been affected? Have seaway tolls declined? Since the St. Lawrence Seaway opened in mid-April, clear evidence of a significant diversionary effect has not been presented to the Treasury Department.

The Treasury Department, in cooperation with officials of the Saint Lawrence Seaway Development Corporation, has reviewed the trigger price freight rates in light of Bureau of the Census data concerning actual shipments to the Great Lakes in 1977. From this review, it appears that adjustments in some of the freight rates may be appropriate as follows:

	Great Lakes Trigger Price Freight Rate (per metric ton)	Adjusted Great Lakes Trigger Price Freight Rate (per metric ton)
Steel Plates	\$40	\$30 - \$32
Hot Rolled Sheets	\$3 5	\$31 - \$33
Cold Rolled Sheets	\$35	\$29 - \$31

Subject to comments received from the public, it is the intention of the Treasury Department to adjust the Great Lakes freight rates within the ranges indicated above and to apply the adjusted rates to trigger prices for all shipments to the Great Lakes exported on or after July 1, 1978.

<u>PUBLIC COMMENT</u>: The public is invited to comment on the issues outlined above. In particular, the Department is interested in any factual data which would affirm or disaffirm any of the contentions made. In considering the possible diversion of steel shipments from Great Lakes ports of entry, the Department will be interested in receiving factual evidence concerning steel and related shipments, such as:

- The experience of common and charter carriers since the TPM became effective with respect to (a) orders for shipping space to Great Lakes ports as compared to East or Gulf Coast ports for the balance of the current year, (b) number of cancellations of prior orders to Great Lakes ports, (c) number of diversions from the Great Lakes to East or Gulf Coast ports requested, and (d) volume of traffic now on order compared to prior years.
- 2. The extent of the infrastructure at Great Lakes ports for handling return or onward cargo by vessels delivering steel and the effect, if any, of the availability of such cargo on inward freight rates and on outbound shipping space at Great Lakes ports.
- 3. The experience of infrastructure facilities (e.g. grain elevators. marine terminals) since the TPM became effective with respect to (a) cancellations of space or services: (b) level of orders or volume of transactions: and (c) communications to customers concerning possible shipping space that will be available at Great Lakes ports for the balance of the year.

PROCEDURES:

- 1. Written submissions. Written submissions which are received before the close of business on Thursday. June 12, 1978. will be considered. To be included in the record, wirten submissions must be submitted in five copies. Each submission should designate clearly the name and address of the party making the submission.
- 2. Requests to present oral testimony: All requests to present oral testimony. and an outline of the proposed testimony, must be received in writing not later than the close of business, Thursday, June 8, 1978.

Requests to present oral testimony should include the following information:

 (a) The name, address, telephone number, and official position (if apolicable) of the party submitting the request, and the person or persons who will present the oral testimony (if different from the party submitting the request);

- (b) The position to be taken by the party; and
- (c) The amount of time requested for the presentation of oral testimony, and, if more than 10 minutes is requested, the reasons therefore.

Treasury might find it useful to organize oral testimony into panels of witnesses so that specific issues can be explored in depth among persons who bring to the discussion varying experience and points of view.

- 3. Oral Testimony: If sufficient interest is expressed, oral testimony will be heard on Monday, June 12, 1978. Each person scheduled to testify will be notified of the date and the amount of time allotted for his presentation.
- 4. Communications: All communications with regard to written submissions or oral testimony should be addressed to: Peter D. Fhrenhaft, Deputy Assistant Secretary for Tariff Affairs, Room 3424, Department of the Treasury, Washington, D.C. 20220. Telephone: 202-566-2806.

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Dated: MAY 2 5 1978

partment of the TREASURY

HINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE

May 26, 1978

RESULTS OF TREASURY'S WEEKLY BILL AUCTIONS

Tenders for \$2,201 million of 13-week Treasury bills and for \$3,401 million of 26-week Treasury bills, both series to be issued on June 1, 1978, were accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCEPTED COMPETITIVE BIDS:	13-week maturing		31, 1978	:		ek bills <u>Novemb</u>	er 30, 1978
	Price	iscount Rate	Investment Rate 1/	::	D Price	iscount Rate	Investment Rate 1/
High Low Average	98.326 <u>a</u> / 98.314 98.317	6.622% 6.670% 6.658%	6.83% 6.88% 6.87%	:	96.389 <u>b</u> 96.375 96.380	/ 7.143% 7.170% 7.160%	7.51% 7.54% 7.53%

a/ Excepting 4 tenders totaling \$3,230,000

b/ Excepting 1 tender of \$200,000

Tenders at the low price for the 13-week bills were allotted 75%. Tenders at the low price for the 26-week bills were allotted 96%.

TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS AND TREASURY:

Location	Received Accepted		:	Received	Accepted	
Boston New York Philadelphia Cleveland Richmond	<pre>\$ 15,995,000 3,468,615,000 16,785,000 39,940,000 26,560,000</pre>	<pre>\$ 15,995,000 1,856,490,000 16,785,000 29,940,000 15,560,000</pre>	::	4,533,530,000 63,430,000 113,010,000 46,560,000	\$ 48,780,000 2,815,930,000 63,430,000 97,610,000 29,200,000	
Atlanta	25,530,000	24,030,000	::	17,960,000	17,960,000	
Chicago	504,510,000	102,260,000		427,975,000	158,875,000	
St. Louis	43,200,000	15,200,000		40,960,000	13,920,000	
Minneapolis	3,710,000	3,710,000		14,500,000	4,500,000	
Kansas City	22,390,000	22,390,000		15,950,000	15,950,000	
Dallas	10,200,000	10,200,000		5,780,000	5,780,000	
San Francisco	298,695,000	78,695,000		209,845,000	123,845,000	
Treasury	9,285,000	<u>9,285,000</u>		<u>5,105,000</u>	<u>5,105,000</u>	
TOTALS	\$4,485,415,000	\$2,200,540,000		\$5,563,585,000	\$3,400,885,000	

 \underline{c} /Includes \$320,465,000 noncompetitive tenders from the public. \underline{d} /Includes \$174,735,000 noncompetitive tenders from the public. $\underline{1}$ /Equivalent coupon-issue yield.

B-944 ----

partment of the TREASURY

HINGTON, D.C. 20220

TELEPHONE 566-2041



FOR RELEASE AT 12:15 P.M.

May 26, 1978

TREASURY OFFERS \$6,000 MILLION OF 20-DAY TREASURY BILLS

The Department of the Treasury, by this public notice, invites tenders for approximately \$6,000 million of 20-day Treasury bills to be issued June 2, 1978, representing an additional amount of bills dated December 22, 1977, maturing June 22, 1978 (CUSIP No. 912793 Q9 0).

Competitive tenders will be received at all Federal Reserve Banks and Branches up to 12:30 p.m., Eastern Daylight Saving time, Thursday, June 1, 1978. Noncompetitive tenders will not be accepted. Tenders will not be received at the Department of the Treasury, Washington. Wire and telephone tenders may be received at the discretion of each Federal Reserve Bank or Branch. Each tender for the issue must be for a minimum amount of \$1,000,000. Tenders over \$1,000,000 must be in multiples of \$1,000,000. The price on tenders offered must be expressed on the basis of 100, with not more than three decimals, e.g., 99.925. Fractions may not be used.

The bills will be issued on a discount basis under competitive bidding, and at maturity their par amount will be payable without interest. Except for definitive bills in the \$100,000 denomination, which will be available only to investors who are able to show that they are required by law or regulation to hold securities in physical form, this series of bills will be issued entirely in book-entry form in a minimum denomination of \$10,000 and in any higher \$5,000 multiple, on the records of the Federal Reserve Banks and Branches

Banking institutions and dealers who make primary markets in Government securities and report daily to the Federal Reserve Bank of New York their positions in and borrowings on such securities may submit tenders for account of customers, if the names of the customers and the amount for each customer are furnished. Others are only permitted to submit tenders for their own account. No deposit need accompany tenders from incorporated banks and trust companies and from responsible and recognized dealers in investment securities for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, or for bills issued in bearer form, where authorized. A deposit of 2 percent of the par amount of the bills applied for must accompany tenders for such bills from others, unless an express guaranty of payment by an incorporated bank or trust company accompanies the tenders.

Public announcement will be made by the Department of the Treasury of the amount and price range of accepted bids. Those submitting tenders will be advised of the acceptance or rejection of their tenders. The Secretary of the Treasury expressly reserves the right to accept or reject any or all tenders, in whole or in part, and the Secretary's action shall be final. Settlement for accepted tenders in accordance with the bids must be made or completed at the Federal Reserve Bank or Branch in cash or other immediately available funds on Friday, June 2, 1978.

Under Sections 454(b) and 1221(5) of the Internal Revenue Code of 1954 the amount of discount at which these bills are sold is considered to accrue when the bills are sold, redeemed or otherwise disposed of, and the bills are excluded from consideration as capital assets. Accordingly, the owner of these bills (other than life insurance companies) must include in his or her Federal income tax return, as ordinary gain or loss, the difference between the price paid for the bills on original issue or on subsequent purchase, and the amount actually received either upon sale or redemption at maturity during the taxable year for which the return is made.

Department of the Treasury Circulars, No. 418 (current revision), Public Debt Series - Nos. 26-76 and 27-76, and this notice, prescribe the terms of these Treasury bills and govern the conditions of their issue. Copies of the circulars may be obtained from any Federal Reserve Bank or Branch.

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HINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE May 26, 1978 Contact: George G. Ross 202/566-2356

TREASURY RELEASES TAX INITIATIVES OF THE PRESIDENT'S URBAN PROGRAM

The Treasury Department today made available the three tax proposals which make up the tax initiatives of the President's Urban Program, announced on March 27, 1978.

The three proposals are the Targeted Employment Tax Credit, the Small Issue Industrial Development Bond, and the Differential Investment Tax Credit. The proposals are in the form of draft legislation, explanations, and letters of transmittal. The legislation was prepared in the form of amendments to H.R. 12078, the President's Tax Program.

Attached are Fact Sheets, explanations, draft legislation, and a copy of the letter of transmittal to Al Ullman, Chairman of the House Ways and Means Committee. A similar letter was sent to Russell B. Long, Chairman of the Senate Finance Committee, as well as to the President of the Senate and the Speaker of the House.

Also attached is a list of the areas of the country which satisfy the distress test for eligibility under the Industrial Development Bond and Differential Investment Tax Credit provisions of the Administration's Urban Program.

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3-946



DEPARTMENT OF THE TREASURY WASHINGTON, D.C. 20220

ASSISTANT SECRETARY

MAY 25 1978

Dear Mr. Chairman:

For your information, I am enclosing copies of the letters and enclosures which I have sent today to the Speaker of the House of Representatives and the President of the Senate with respect to the Small Issue Industrial Development Bond and Differential Investment Tax Credit initiatives of the President's urban program. These proposals, together with the Targeted Employment Tax Credit proposal sent to you on May 22, 1978, comprise the tax initiatives of the President's urban program, announced on March 27, 1978.

Sincere

Donald C. Lubick Acting Assistant Secretary (Tax Policy)

The Honorable Al Ullman Chairman, Committee on Ways and Means House of Representatives Washington, D.C. 20515

Enclosures

FACT SHEET

Small Issue Industrial Development Bonds

The President's Proposal:

- . The size of projects which may be financed with tax exempt "small issues" of industrial development bonds will be increased from a maximum of \$5 million to \$20 million, but the tax exemption will be allowed only for acquisition or construction of land or depreciable property in "distressed" areas.
- The test for economic distress will be applied to areas defined by either: 1) the boundaries of any city, town or other unit of general purpose government or
 2) the area within a county's boundaries outside of all general purpose units of local government.
- . Local area eligibility will be defined separately for two groups: local areas with boundaries in whole or in part within an SMSA and local areas wholly outside of SMSAs. An area will be eligible if it meets at least three of four criteria relative to all local areas within its group: i) its local unemployment rate is above the average, ii) its five-year growth rate of employment is below the average, iii) its five-year growth rate of population is below the average, and iv) its five-year absolute change in per-capita income is below the average.

Present Law:

. Industrial development bonds are securities issued by State and local governments for the benefit of private borrowers. One of the cases for which interest on such bonds is tax-exempt is for small issues, where the amount of the bonds sold does not exceed \$1 million or the total capital expenses on the facility being financed do not exceed \$5 million.

Reasons for the Recommendation:

- . Many areas of the nation have been suffering from high unemployment and a declining economic base. More investment is needed in these distressed areas to provide jobs and to promote economic development.
- The exception under present law that allows tax exemption for small issue IDBs enables States and localities to promote economic development by attracting new plants. Because their use is universally available, however, the competitive advantage to any one locality in attracting investment is largely cancelled by the use of the IDBs by other localities. Raising the dollar amount of the small issue exemption and limiting its application to economically distressed areas will serve the purpose of encouraging investment where it is most needed.

Effects on Revenue: The revenue effect of this proposal is negligible through calendar year 1983.

FACT SHEET

Differential Investment Tax Credit

The President's Proposal:

- . An additional investment credit of five percent, beyond the 10 percent credit of current law, will be provided for certain investments in distressed areas. This additional credit will be allowed only for those investments or portions of an investment for which the Department of Commerce has issued a "certificate of necessity." Certificates for up to \$400 million of additional credits may be issued during 1979 and 1980 for eligible investments.
- . Only investment in distressed areas will be eligible to be certified. In selecting investments, the Department of Commerce will be required to consider the extent to which the investment will provide job opportunities in and contribute to the tax and economic bases of the distressed area. In addition, the Department of Commerce will have authority to certify investments in distressed enclaves located in jurisdictions that do not themselves qualify as distressed areas. However, only 5 percent of the investments certified for the differential credit may be in such distressed enclaves.
- . The definition of distressed areas is the same as for Small Issue Industrial Development Bonds. (See Fact Sheet for Small Issue Industrial Development Bonds.)

Present Law:

- . Taxpayers are currently entitled to a credit against their Federal income tax liabilities equal to 10 percent of their investments in certain qualified assets.
- . There is no provision in current law for variations in the investment credit according to the geographic location of particular investments.

Reasons for the Recommendation:

- . By augmenting the existing 10 percent credit, the differential investment credit will encourage companies to undertake specific projects that will create additional employment opportunities and help to relieve the fiscal pressure on local governments in communities that have been encountering relatively slow economic growth and high unemployment.
- . The requirement for certification of individual projects will assure that the additional stimulus of this credit will be limited to projects that are likely to contribute to economic development and to provide jobs in distressed communities.
- . The certification mechanism provides a method for limiting the total cost of the program by preventing an open-ended subsidy to all investments in distressed areas.

Effect on Revenue: This proposal will reduce tax liabilities by \$41 million in calendar year 1979, \$132 million in calendar 1980, and \$114 million in calendar 1981.

FACT SHEET Targeted Employment Tax Credit

The President's Proposal:

- A Targeted Employment Tax Credit will replace the New Jobs Tax Credit, which expires after this year. The proposed tax credit will be available to employers of young persons aged 18-24 who are from low-income households (less than 70% of regional lower living standard) and handicapped individuals who are referred from vocational rehabilitation programs.
- . The amount of the credit will be one-third of the employee's FUTA wages up to a maximum credit of \$2,000 for the first year of employment and one-fourth of those wages up to \$1,500 for the second year.
- . Eligible individuals will be certified by local agencies that are designated by the Department of Labor. Neither the employer nor the IRS will be responsible for determining eligibility of employees.
- . Restrictions and conditions:
 - --The employee must be employed full-time and for at least 75 days.
 - --The credit may not offset more than 90 percent of tax liability in any year.
 - --The employer's deduction for wages paid must be reduced by the amount of the credit.
 - --No more than 20 percent of an employer's wage base for Federal unemployment insurance taxes may be counted in the base for the credit.
 - --Employers may not simultaneously earn employment credits and on-the-job training payments or WIN credits for the same employees.

Present Law:

- . The New Jobs Tax Credit allows a credit of up to \$2,100 for increased employment in 1977 and 1978.
- . Total amount of the credit is one-half of amount by which current FUTA wages exceeds 102% of prior year's FUTA wages.
- . An additional credit of 10% of FUTA wages is allowed for certain handicapped individuals.

- . Restrictions:
 - --Credit is limited to \$100,000, 25% of present year FUTA wages, 50% of the excess of total wages over 105% last year's total wages, or income tax liability, whichever is less.
 - --The employer's deduction for wages paid must be reduced by the amount of the credit allowable.

Reasons for the Recommendation:

- . The proposed credit focuses the incentive on disadvantaged young people, who are experiencing the highest rates of unemployment.
- . The new credit is not restricted to companies that have employment growth. Thus, there will be greater certainty that hiring eligibles will result in credits for the employer. Also, the incentives will be spread more evenly by industry and region.
- . Under the Jobs Credit no incentive is provided for hiring more than 47 new employees, while under the proposed credit all taxpaying employers will be given an incentive to employ additional disadvantaged and handicapped individuals, up to 20% of their FUTA payroll.
- . Young persons in poor households will be aided in finding full-time, private sector jobs and they will be assisted in keeping these jobs while they learn skills and gain regular work experience.
- . Credits will be earned for employment of about 1.9 million disadvantaged and handicapped persons when the proposed program is fully in effect.

Effect on Revenue: This proposal will reduce tax liabilities by \$0.6 billion in calendar year 1979 and by \$1.5 billion when fully effective.

Present Law and Related Provisions of the Administration's Tax Program

Industrial development bonds (IDBs) are obligations which raise capital for private business enterprise but are nominally issued by State or local governments. Most frequently, the proceeds of an issue of IDBs are used to acquire or to construct a facility; the facility is then "leased" to a private user for a rental exactly sufficient to pay debt service on the bonds. The lease generally provides that the private user may purchase the facility for a nominal amount at the end of the lease term. Payment of debt service on the bonds is secured by the rental payments and the facility itself. Generally the nominal issuer is not liable for payment of debt service on the bonds and the holders must look solely to the credit of the private user.

In issuing tax-exempt IDBs a State or local government essentially lends its tax exemption to a private business to enable it to finance facilities at the lower interest rates prevailing in the tax-exempt market. In addition, the "lease" agreement between the issuer and the private user is generally treated as a conditional sale contract for Federal income tax purposes; the user is, therefore, able to obtain the tax benefits associated with ownership of the property, including investment tax credits and accelerated depreciation or amortization. State and local governments use IDB financing to assist local industrial development. Since these governments incur no liability on the bonds, which are universally recognized as a debt of the private user, the issuance of IDBs has no direct consequence to the nominal issuer.

Interest on State and local government obligations is generally exempt from tax under the Internal Revenue Code. However, the Revenue and Expenditure Control Act of 1968 denied tax exemption to IDBs, with certain exceptions. In general, a bond is an IDB under the Code if (1) the proceeds of the issue are to be used in any trade or business not carried on by a government or tax-exempt organization and if (2) repayment of principal or interest is secured by an interest in, or derived from payments with respect to, property used in a trade or business. Obligations issued by a State or local government to raise funds for use by a nonprofit, charitable organization in its trade or business are not generally treated as IDBs and are thus tax exempt.

-2-

One of the exceptions to the general rule allows taxexemption for "small issues" of IDBs in amounts of \$1 million or less if the proceeds are used for the acquisition or construction of land or depreciable property. The \$1 million limitation applies to all bonds issued to provide facilities in one municipality or county for the same person or group of related persons. At the election of the issuer, the \$1 million limitation may be increased to \$5 million. However, the \$5 million limitation applies to the sum of all small issues plus the total capital expenditures over a six-year period (other than those financed by small issue IDBs), of that person or group of related persons in the municipality or county.

Under the President's 1978 Tax Program, the maximum small issue exemption would be doubled from \$5 million to \$10 million. The small issue exemption would also be limited to IDBs issued to finance the acquisition or construction of land or depreciable property in economically distressed areas.

The President's 1978 Tax Program also includes a Taxable Bond Option (TBO) for State and local governments. Under TBO, State and local governments will have the right to elect to issue taxable bonds and other debt obligations with the

-3-

Federal Government paying a fixed percentage of the issuer's interest cost. For obligations issued during 1979 and 1980, the Federal Government will pay 35 percent of the interest cost. For obligations issued thereafter, the Federal Government will pay 40 percent. In general, all otherwise tax-exempt State and local obligations will be eligible for TBO. In particular, this means that TBO will be available for IDBs qualifying for tax exemption under the small issue exception for distressed areas.

Explanation of Proposal

Increase in Small Issue Exemption

The maximum small issue exemption for IDBs will be raised from \$5 million to \$20 million. Tax exemption for small issue IDBs will be limited to IDBs issued to finance the acquisition or construction of land or depreciable property in economically distressed areas.

Alternative Subsidy from National Development Bank

In addition to increasing the limitation for tax-exempt (or optional TBO) small issue IDBs, the President's urban proposals will authorize the National Development Bank under

-4-

an alternative program to subsidize the interest costs on loans for private facilities to be located in distressed areas. This subsidy will be available only for taxable issues. The subsidy will equal 35 percent of the interest costs of bonds issued in 1979 and 1980 and 40 percent of the interest costs of bonds issued after 1980, the same subsidy rate available under TBO.

Geographic Definition of an Area for Eligibility

An area will be defined as economically distressed according to the criteria described in the next section. The boundaries of an area to which the test for economic distress will be applied are either: (1) the boundaries of any city, town or other unit of general-purpose local government, or (2) the area within a county's boundaries outside of all general-purpose units of local government. In the case of Alaska, the portion of a Census Division not lying within the boundaries of a local government will be subject to the test for economic distress.

Any State or local government may issue a tax-exempt IDB that meets the definition of a small issue for the acquisition or construction of land or depreciable property in any economically distressed area within its boundary.

-5-

Eligibility Conditions

Two geographical categories will be used for purposes of determining local area eligibility: (a) all local areas with boundaries in whole or in part within a Standard Metropolitan Statistical Area (SMSA) as defined by the Department of Commerce and reported to the Secretary of the Treasury, and (b) all local areas wholly outside of SMSAs. An eligible local area is an area that meets at least three of the following four criteria relative to all local areas in its category:

- i. its local unemployment rate (defined over a suitable period of time) is above the average,
- ii. its five-year growth rate of employment is less than the average,
- iii. its five-year growth rate of population is less than the average, and
- iv. its five-year absolute changes in per capita income is less than the average.

This definition of distress measures both the level of economic activity (in the unemployment variable) and the rate of change of economic activity (in the employment growth rate, population growth rate, and per capita income change variables). An area which has below average unemployment may

-6-

still qualify as distressed if it has a low rate of economic growth according to each of the three measures of change. This means that poor areas with slow growth can qualify for assistance even if their unemployment rate is slightly below the national average. On the other hand, the use of an absolute change in per capita income will tend to eliminate wealthy areas with low percentage, but high absolute, changes in income since such areas will generally have below average unemployment. Thus aid will be channeled to those areas which are not providing adequate employment opportunities or are lagging behind the economic expansion of the rest of the nation.

SMSAs encompass all the major urban areas of the country. Dividing local jurisdictions into two groups allows urban and non-urban areas to be compared to the average within their own group. Because some of the evaluation criteria used may have different meanings in urban and rural areas, this division is necessary to assure that each area is evaluated according to reasonably comparable criteria. In addition, the division provides that areas of economic distress in all sections of the country, including both distressed urban and distressed rural areas, are eligible for assistance.

-7-

In determining eligibility, data comparisons will be made for approximately 40,000 local government jurisdictions. It is important, however, that those areas in the country not within the boundaries of an incorporated local government also be eligible for assistance if they meet the test of economic distress. To assure this result, these unincorporated areas will be treated as a separate jurisdiction for which "balance of county" indicators will be calculated.

A list of eligible local areas will be published every year reflecting the most recent available data. For predictability in investment planning, loss of eligibility for a previously eligible local area will be delayed for one year after failure of the formal eligibility test.

Reasons for Change and Analysis of Effects

The basic purpose of the urban tax proposals is to encourage private sector investment that will revitalize geographic areas suffering from long-term economic distress. Distressed areas include many of the major central cities in the nation, which have for years suffered the effects of a declining economic base, high unemployment and the loss of jobs and population to surrounding suburbs and to high-growth

-8-

regions. However, the proposal has been designed to take into account problems of economic distress outside as well as within major urban areas.

The exception under present law that allows tax exemption for small issue IDBs enables States and localities to promote economic development by attracting new plants. Because their use is universally available, however, the competitive benefit to any one locality in attracting investment is largely cancelled by the use of IDBs by other localities. This proposal is designed to correct that defect of present law, by restructuring the incentive to target investment more sharply to areas of economic distress.

Under the proposed eligibility test, State and local governments will be able to utilize the expanded small issue IDB provision on behalf of private investments in areas encompassing about one-third of the nation's population. Eligible areas will include almost all of the nation's largest cities, many smaller cities with high unemployment and slow growth, and stagnating rural areas throughout the country. Because the right to issue tax-exempt small issue IDBs will be limited to investments in eligible areas, the dollar cost to the Treasury will be negligible. The increased volume of IDBs issued in distressed areas will be

-9-

matched by a reduction in IDBs in areas not meeting the eligibility test. Thus, the incentives provided in this program will encourage State and local governments to issue IDBs to attract additional investment to distressed areas, while not increasing generally the use of tax-exempt borrowing or the amount of Federal subsidy under the proposed TBO.

Revenue Estimate

The revenue effect of this proposal is negligible (less than \$1 million annually).

H.R. 12078 (the Revenue Act of 1978) is amended as follows:

(1) Amend section 312 (Federal interest subsidy for State and local governments) by adding at the end thereof the following:

(j) Industrial Development Bond Issues in Economically Distressed Areas.--See the National Development Bank Act of 1978 for alternative subsidy for issues in economically distressed areas the face amount of which is \$20,000,000 or less (including issues which fail to satisfy the requirements of subparagraph (D) of section 103(b)(6) (exemption for certain small issues of industrial development bonds) by reason of clause (ii) thereof).

(2) Amend section 321(b)

(a) By striking out "the National Development
 Bank Act of 1978", and inserting in lieu thereof
 "section 322 of the Revenue Act of 1978"; and

(b) By inserting the following paragraph after paragraph (2):

(3) by striking out "\$5,000,000" in the heading and text of subparagraph (D) and inserting in lieu thereof "\$20,000,000".

(3) Definition of Economically Distressed Areas.--Add the following new section to the bill. SEC. 322 ECONOMICALLY DISTRESSED AREAS.

(a) An area shall be treated as an economically distressed area to the extent such area is located with or within the qualifying areas shown on a list published by the Secretary of the Treasury in accordance with subsection (f). Notwithstanding the previous sentence, this treatment shall apply for the annual or interim period specified in subsection (f) and for the next following annual period.

(b) Economically Distressed Areas Defined.--An "economically distressed area" is the area of a local government if for such area of local government at least three of the following conditions are satisfied:

(1) The unemployment rate is above the average unemployment rate for the statistical grouping to which such local government belongs;

(2) The rate of growth in employment is less than the rate of growth for the statistical grouping to which such local government belongs;

(3) The absolute change in per capita income is less than the absolute change for the statistical grouping to which such local government belongs; and

(4) The rate of growth in population is less than the rate of growth for the statistical grouping to which such local government belongs.

The rates referred to in this subsection shall be determined as specified in subsection (d).

-2-

(c) Definitions.

(1) The term "local government" means

(A) a municipality, township, or other political subdivision of a State (other than a county) which is a unit of general government (determined on the same principles as are used by the Bureau of the Census for general statistical purposes), including the District of Columbia, and

(B) so much of a county (or, in the case of
 Alaska, a census division) as is not specified in
 subparagraph (A).

(2) The term "statistical grouping" shall mean either all Standard Metropolitan Statistical Areas ("SMSA's") (as determined by the Secretary of Commerce) considered as a group, or all areas outside of SMSA's ("non-SMSA's") considered as a group. A local government belongs to the statistical grouping comprised of all SMSA's if any part of the area of such local government is within the area of an SMSA; otherwise, such local government belongs to the statistical grouping comprised of non-SMSA's.

(d) Determination of Rates.

(1) Unemployment Rate.--For the purposes of this section the unemployment rate for a local government shall be determined by computing the average rate of

-3-

unemployment in the area contained within the local government during the most recent 20 calendar quarters for which data are available. The dates that define the period of time shall be the same for all local governments.

Rate of Growth in Employment.--For the (2) purposes of this section, the rate of growth in employment for a local government shall be determined by subtracting from the employment in the area contained within the local government for the most recent 4 calendar quarters for which data are available, the employment within such area for a 4-calendar guarter period which preceded such recent 4 calendar quarters by either 5 or 6 years, as determined by the Bureau of Labor Statistics for the Secretary of Labor, and dividing this difference by the employment within such area for the earlier 4-calendar quarter period. For the interim period described in subsection (f)(2), the previous sentence shall be applied by substituting "at least 5 or 6 years" for "either 5 or 6 years". The dates that define the periods of time shall be the same for all local governments.

(3) Absolute Change in Per Capita Income.--For the purposes of this section, the absolute change in per capita

-4-

income for a local government shall be determined by subtracting from the per capita income in the area contained within the local government for the most recent year for which data are available, the per capita income within such area for a year which preceded such recent year by either 5 or 6 years, as determined by the Bureau of the Census for the Secretary of Commerce for general statistical purposes. The dates that define the periods of time shall be the same for all local governments.

(4) Rate of Growth in Population.--For purposes of this section, the rate of growth in population for a local government shall be determined by subtracting from the population in the area contained within the local government for the most recent year for which population data are available, the population in such area as of a date which preceded the date of the most recently available population data by either 5 or 6 years, as determined by the Bureau of the Census for the Secretary of Commerce for general statistical purposes, and dividing this difference by the population within such area for the earlier year. The dates that define the periods of time shall be the same for all local governments. (5) Nonavailability of Data for Specified Time Period.--If data are not available for the specified period of time for eligibility under paragraph (1) or for the earlier periods of time referred to in paragraphs (2), (3), and (4), the Secretary of Labor or the Secretary of Commerce, as the case may be, shall determine the local rate in question on the basis of data for the most appropriate period of time of less than 20 calendar quarters (in the case of paragraphs (2), (3), and (4)).

Assignment of Rates. -- Where an unemployment (6) rate or rate of growth in employment cannot be determined for a local government, the unemployment rate or rate of growth in employment for the smallest unit of local government or appropriate geographic area for for which a local rate has been determined within the jurisdiction or area in which such local government is located shall be assigned to such local government. However, if the Governor of the State in which such local government is located has provided the Secretary of Labor with an unemployment rate or rate of growth in employment for such local government and the Secretary of Labor determines that such rate has been developed in a manner consistent with the procedures used by the Secretary of Labor then such rate shall be assigned to the local government.

(7) For local governments described in
subsection (c) (l) (B), the data required for paragraphs
(l) through (4) shall be determined by subtracting from
the data for the county so much of such data as are
applicable to local governments described in subsection
(c) (l) (A).

(e) Responsibility for Determining Rates.

(1) The Secretary of Labor shall determine or assign unemployment rates and rates of growth in employment for each local government and for each statistical grouping annually and shall report such rates annually to the Secretary of the Treasury.

(2) The Secretary of Commerce shall determine the absolute change in per capita income and the rate of growth in population for each unit of local government and for each statistical grouping annually and shall report such rates annually to the Secretary of the Treasury.

(f) Based upon the data supplied in accordance with subsection (e), the Secretary of the Treasury (or his delegate)

(1) Shall annually compile and publish a list
 of all local governments which meet the requirements
 set forth in subsection (b), and

(2) Is authorized to publish prior to the first annual publication described in paragraph (1) an interim list of all local governments which meet the requirements set forth in subsection (b). Each such publication shall state the period of time for which the list is applicable.

DIFFERENTIAL INVESTMENT TAX CREDIT

Present Law and Related Provisions of the Administration's Tax Program

Taxpayers are entitled to a credit against their Federal income tax liabilities equal to 10 percent of their investments in certain qualified assets. The rate of this investment credit was temporarily increased to 10 percent from 7 percent as of January 25, 1975, and is scheduled to revert to 7 percent on January 1, 1981. Property eligible for the investment credit consists of depreciable property having an estimated useful life of 3 or more years which is either tangible personal property or other tangible property (such as fixtures and heavy machinery) used as an integral part of the productive process.

The amount of investment credit for any year may be used, dollar for dollar, to offset tax liability of up to \$25,000. Credits in excess of \$25,000 may, in general, be used to offset up to 50 percent of tax liability in excess of \$25,000. In any year in which the amount of the taxpayer's investment credit exceeds the applicable limits, the excess may be carried back to the three taxable years before and forward to the seven taxable years after the year in which the asset was placed in service.

In the case of pollution control equipment that is amortized over five years, the amount of the credit is reduced to 5 percent. Other exceptions apply to public utilities, railroads, and airlines. There is, however, no provision for variations in the investment credit according to the geographic location of particular investments.

The President's 1978 Tax Program includes several significant changes in the investment credit. The current 10 percent investment credit would be made permanent. Industrial structures (including investments made to rehabilitate existing industrial structures) placed in service after December 31, 1977 would be included among the assets that will qualify for the credit. The investment credit (and investment credit carryovers) would be available to offset up to 90 percent of a taxpayer's liability for tax, including the first \$25,000 of tax liability. Special limits for public utilities, railroads, and airlines would be phased out. Certified pollution control facilities eligible for the special 5 year amortization period would be made eligible for the full 10 percent investment credit.

-2-

Explanation of the Proposal

The Administration proposes enactment of an additional investment credit for certain investments in distressed areas. The amount of this differential credit will be 5 percent, in addition to the existing 10 percent credit, for those investments or portions of an investment for which the Department of Commerce has issued a "certificate of necessity." Certificates for up to \$400 million of additional credits may be issued during 1979 and 1980 for eligible investments.

Only investments in distressed areas, as defined for purposes of the industrial development bond proposal, will be eligible to be certified. See "SMALL ISSUE INDUSTRIAL DEVELOPMENT BONDS." In selecting investments, the Department of Commerce will be required to consider the extent to which the investment will provide job opportunities in and contribute to the tax and economic bases of the distressed area. In addition, the Department of Commerce will have authority to certify investments in distressed enclaves located in jurisdictions that do not themselves qualify as distressed areas. However, only 5 percent of the investments certified for the differential credit may be in such distressed enclaves.

-3-

Applications for certificates allowing the additional credit will be made to the Department of Commerce, which will select those qualifying for the additional credit. After the issuance of a provisional certificate, the investor will be required, at a time when the investment is nearly complete, to obtain from the Department of Commerce a further certification that the project has been carried out substantially as described in the provisional certificate. The final certificate issued by the Department of Commerce, when filed with the investor's tax return for the year the project is placed in service, will entitle the investor to the additional 5 percent credit. The additional investment credit otherwise will be subject to current rules governing qualification, limitations, and carryovers.

Reasons for Change

By augmenting the existing 10 percent credit, the differential investment credit will encourage companies to undertake specific projects that will create additional employment opportunities and help to relieve the fiscal pressure on local governments in communities that have been encountering relatively slow economic growth and high unemployment. The requirement for certification of individual projects will assure that the additional stimulus

-4-

of this predit will be concentrated on those projects that are likely to contribute most to local economic development. This procedure is similar to the use of certificates of necessity during World War II and the Korean conflict to target incentives so as to induce production of goods necessary to the war effort. The certifying agency will be in a position to encourage the infusion of private capital into those localities that need it the most and to select those projects that will have the most beneficial economic effects.

The commitment of \$400 million of tax revenues during a two-year period will encourage a private commitment of \$8 billion of investment in economically distressed areas over a period of several years, as the projects are actually placed in service.

:	: Calendar Year							
:1979	1980	1981	1982	1983				
-41	-132	-114	-30	-12				

Revenue Estimate

Change in Tax Liability (\$ millions)

DIFFERENTIAL INVESTMENT TAX CREDIT

H.R. 12078 (the Revenue Act of 1978) is amended by adding the following new sections to the bill:

Sec. 422 Additional Investment Credit for Certain Distressed . Area Property.

(a) Allowance.--Section 46(a)(2)(as amended by section 421
 of this Act) is amended by adding after subparagraph (B) the
 following new subparagraph:

"(C) Distressed Area Property.--The amount of credit determined under this paragraph for the taxable year is the amount determined without regard to this subparagraph plus five percent of that part of the qualified investment (as determined under subsections (c) and (d)) which is attributable to distressed area property (as defined in subsection (h))."

(b) Distressed Area Property.--Section 46 is amended by adding at the end thereof the following:

"(h) Distressed Area Property.--For purposes of this section, a qualified investment is attributable to distressed area property to the extent of the basis of new section 38 property (as defined in section 48(c)), and so much of the qualified progress expenditures for the taxable year with respect to progress expenditure property (as defined in subsection (d)(2)(A)), as are specified in a final certificate issued pursuant to section 423 of the Revenue Act of 1978. Sec. 423, Certification of Investments in Distressed Areas as Eligible for Additional Investment Credit

(a) Availability.--The additional investment credit provided for in section 48(a)(2)(C) of the Code, as amended by sections 421 and 422 of this Act, shall be available in the amount finally certified by the Secretary of Commerce (or his delegate) pursuant to subsection (c).

(b) Provisional Certification.--

(1) On the request of any person, at such time and in such manner as the Secretary of Commerce may prescribe by regulations, the Secretary of Commerce may issue a provisional certificate stating that a proposed investment made

(A) in a jurisdiction that qualifies as an
economically distressed area (as defined in section
322 of this Act), or

 (B) in any other locale that substantially meets the criteria used to define a distressed area,
 will be eligible for the additional credit for "distressed area property" provided in section 48(a)(2)(C). For purposes of this subsection, the determination of whether an area qualifies under subparagraph (A) or (B) shall be made as of the date of issuance of the provisional certificate.

(2) In issuing the provisional certificate provided for in paragraph (1), the Secretary of Commerce shall

- 2 -

describe the project for which the certificate is issued, the period of time (which for good cause shown the: Secretary of Commerce may extend) within which the project must be substantially completed, the maximum amount of investment for which the certificate is issued, and such other terms and conditions as the Secretary of Commerce may prescribe by regulations.

(3) In selecting investments for which certificatesmay be issued pursuant to paragraph (1), the Secretary ofCommerce shall take into consideration, among other things,

(A) for purposes of paragraph (1)(A), the extent to which any proposed investment will contribute to the economic and tax bases of the jurisdiction in which it is proposed to be made, the extent to which it will, when placed in service, result in an increase in job opportunities, particularly for the chronically unemployed and low income and minority residents, available in such jurisdiction, and such other factors as the Secretary of Commerce by regulations may prescribe, and

(B) for purposes of paragraph (1)(B), the population density of the locale, the extent to which residents of the locale will benefit from the investment, and such other factors as the Secretary of Commerce by regulations may prescribe.

-3-

(c) Final certification.--

(1) When the Secretary of Commerce finds that any investment for which a provisional certificate was issued pursuant to subsection (b) has been substantially completed within the time, in the manner and in compliance with such other terms and conditions as were set forth in such provisional certificate, the Secretary of Commerce shall issue a final certificate which shall specify, among other things, the identity of the project, and the amount of investment finally certified as being in distressed area property. Such final certificate shall also contain such additional information as the Secretary of Commerce (in consultation with the Secretary of the Treasury) may require by regulations.

(2) No final certificates may be issued after December 31, 1982.--No final certificate issued after December 31, 1982 shall be valid for purposes of subsection (a).

(d) The amount of distressed area investment for which the Secretary of Commerce may issue provisional certificates may not exceed, in the aggregate, \$4 billion during calendar year 1979 and \$8 billion during calendar years 1979 and 1980; provided, that of such amount, no more than \$200 million during calendar year 1979 and \$400 million during calendar years 1979 and 1980 may be for investments described in subsection (b)(1)(B).

- 4 -



DEPARTMENT OF THE TREASURY WASHINGTON, D.C. 20220

MAY 22 1978

Dear Mr. Chairman:

For your information, I am enclosing copies of the letters and enclosures which I have sent today to the Speaker of the House of Representatives and the President of the Senate with respect to the Targeted Employment Tax Credit initiative of the President's urban program.

Sincerely,

Donald C. Lubick Acting Assistant Secretary (Tax Policy)

The Honorable Al Ullman Chairman, Committee on Ways and Means House of Representatives Washington, D.C. 20515

Enclosures

Present Law

Under present law, a New Jobs Tax Credit is allowed to employers for additions to employment in a trade or business over a base level that is determined by employment in the previous calendar year Qualified increases in employment are measured by the amount of an employer's aggregate unemployment insurance wages under the Federal Unemployment Tax Act (FUTA). Generally, the credit is 50 percent of the amount by which FUTA wages paid during the current calendar year exceeds 102 percent of FUTA wages paid during the preceding calendar year. An additional credit equal to 10 percent of FUTA wages paid to certain handicapped individuals is also allowed. The credit applies only to FUTA wages paid for calendar years 1977 and 1978.

The amount of the New Jobs Tax Credit is limited to the lesser of:

- (1) 50 percent of the amount by which total wages paid during the current year exceeds 105 percent of total wages paid during the previous year;
- (2) 25 percent of FUTA wages paid during the current year;

- (3) \$100,000 for any given year (except for the additional 10 percent credit for handicapped individuals); or
- (4) The employers' income tax liability for the year, reduced by certain other credits.

The employer's deduction for wages must be reduced by the amount of the credit allowable. Unused credits may be carried back three years and forward seven years. Special rules apply to controlled groups of corporations and other entities under common control, self-employed individuals who become employees, and situations where ownership of a major portion of a business changes hands.

Explanation of the Proposal

The Administration proposes that the present New Jobs Tax Credit be allowed to expire, as scheduled, and that a Targeted Employment Tax Credit be enacted in its place to be effective January 1, 1979. This credit would be available to employers of certain low-income young persons and certain handicapped individuals. These persons would be certified as eligible by local agencies designated as "prime sponsors" under the Comprehensive Employment and Training Act (CETA).

To be certified as eligible, an individual must be either (1) at least 18 years of age and no more than 24 years of age and a member of a household that has an income of less than 70 percent of the regional lower living standard, or (2) a handicapped individual referred to the employer under a vocational rehabilitation referral plan. An individual may not be certified as eligible while employed under a contract for on-the-job training that is financed from any Federally funded source.

Generally, an employer would be entitled to a credit against income tax equal to one-third of the FUTA wages paid to eligible employees during their first year of employment plus one-fourth of the FUTA wages paid to eligible employees during their second year of employment. The credit is available only for full-time employment (at least 30 hours per week) in a trade or business within the United States; and no credit will be allowed unless the employee has been kept in continuous full-time employment for at least 75 calendar days. The amount of base wages eligible for the credit in any year is limited to 20 percent of the employer's total FUTA payroll. The amount of the credit that may be claimed in any year is also limited by the same rule that the Administration has proposed for the investment credit and for the WIN and welfare credits; that is, the total amount of all of these tax credits may not exceed 90 percent of tax liability in any 1 year. Credits in excess of the 90 percent limit may be carried back 3 years or forward 7 years, as under current The requirement of present jobs credit that the law.

- 3 -

employer's deduction for wages be reduced by the amount of the credit allowed would also be continued under this proposal. An employer would not be allowed to claim a WIN or welfare credit and a targeted employment credit for wages paid to the same employee.

1

Reasons for Change

The Targeted Employment Tax Credit would replace the present, unfocused Jobs Credit that may reward employees for any increase in employment. Thus, the tax incentive for hiring additional employees would be focused on disadvantaged young people, who are experiencing as a group the highest rates of unemployment, and on handicapped individuals. In recent years, the average unemployment rate among disadvantaged 18 to 24 year olds has been several times the average rate for the labor force as a whole. In addition, there is evidence that employment of minorities within this group has not responded to the overall decline in unemployment in the current recovery as rapidly as would be forecast from previous recoveries. The Targeted Employment Tax Credit attacks a serious problem of structural unemployment and is, therefore, an important complement to a program of overall fiscal stimulus.

- 4 -

The proposed employment credit also avoids the tendency of the present incremental credit to reward industries and regions that experience rapid or sporadic employment growth relative to those that have gradual or no growth. This feature of the present jobs credit is not only unfair, but it also may contribute to cyclical instability in the economy. The existing credit provides no additional hiring incentive for employers that are subject to the \$100,000 ceiling nor has it succeeded in stimulating many new employment opportunities among employers that are not limited by this ceiling. Recent preliminary evidence from a survey of taxpayers indicates that a very large percentage of the existing credit goes to employers who report no conscious effort to increase employment in response to the credit.

The proposed credit will provide assistance for disadvantaged young persons to find jobs or to obtain better jobs in the private labor market. It will also provide private employers an incentive to retain eligible workers during the critical first 2 years of employment in which work habits and skills are developed. The eligible individual will be able to offer an employer the prospect of a tax credit of as much as \$2,000 for the first year of employment and up to \$1,500 for the second year of employment.

- 5 -

So long as the employee is retained for at least 75 calendar days, and eligible employees account for no more than 20 percent of FUTA payroll, the employer will be entitled to the tax credit. The amount of credit will <u>not</u> depend upon the size of the employer's business or how rapidly it is growing. There are no "recapture" rules for employees that leave, whatever the cause. Thus, there is a high degree of certainty associated with this proposal. Such certainty is important to the success of any economic incentive program.

An employee who meets the eligibility criteria need not change jobs or experience a period of unemployment in order to qualify an employer for credits. However, an employee who leaves a job after 75 calendar days, must be recertified as still within the age and income limits in order to remain eligible. These rules are intended to provide flexibility for employers and employees in their employment decisions and also to minimize compliance and administrative burdens. The employer would only need to keep track of the first day of employment for each eligible employee and maintain separate accounts for FUTA wages paid to those in the first year and those in the second year of employment. The employee who loses a job or wishes to seek a better one may have the advantage of eligibility at any time that the age and household income tests are met. Neither the certification agency, nor the IRS, would be required to follow individual workers from job to job.

- 6 -

Under this proposal an employer whose work force consists primarily of semiskilled or inexperienced workers could not undertake wholesale replacement of non-eligible employees with eligible employees. The share of FUTA payroll that qualifies for the credit is limited to 20 percent. This is approximately the average rate of labor turnover in a year, so that employers could reach the maximum credit in a year by filling job vacancies as they normally occur.

When the proposed program is fully in effect, credits will be allowed on behalf of approximately 1.9 million disadvantaged and handicapped workers. Many of these would otherwise have been unemployed and many will have found better jobs (including full-time in place of part-time jobs) as a result of their eligibility.

Revenue Estimate

Change in Tax Liability	Cha	ange	in	Tax	Liab	ilit	Y
-------------------------	-----	------	----	-----	------	------	---

	· ····	(\$	millions)				
	Calendar Years						
1979	1980	1981	1982	1983	Full effect		
-562	-1,069	-1,231	-1,306	-1,381	-1,498		

TARGETED EMPLOYMENT TAX CREDIT

H.R. 12078 (the Revenue Act of 1978) is amended by adding the following new section to the bill. SECTION 215. TARGETED EMPLOYMENT TAX CREDIT.

(a) Amount of Credit.--Section 51 of the Internal Revenue
 Code of 1954 is amended to read as follows:
 "SEC. 51. AMOUNT OF CREDIT.

"(a) First-In-First-Out Rule.--The amount of the credit allowed by section 44B for the taxable year shall be an amount equal to the sum of--

"(1) the section 44B credit carryovers carried to such taxable year,

"(2) the amount of the credit determined under subsection (b) for such taxable year, plus

"(3) the section 44B credit carrybacks carried to such taxable year.

"(b) Determination of Amount of Credit for Current Taxable Year.--The amount of the credit determined under this subsection for the taxable year shall be an amount equal to the sum of--

"(1) the amount that is equal to 1/3 of the wages paid to full-time eligible employees during their first year of employment, and

"(2) the amount that is equal to 1/4 of the wages paid to full-time eligible employees during their second year of employment. For purposes of this subpart, an eligible employee's first year of employment begins on the first day of employment after certification or referral as described in section 51(d)(2), or, in the case of an individual who is employed at the time of certification or referral, on the first day of employment in the calendar year in which certification or referral occurs.

"(c) Limitations and Conditions for Allowance.--

"(1) Seventy-five day rule.--No credit shall be allowed with respect to an eligible employee unless that employee is employed for at least seventy-five consecutive calendar days.

"(2) Remuneration must be for trade or business employment within the United States.--Remuneration paid to an eligible employee shall be taken into account only if more than one-haif of the remuneration so paid is for services performed in the United States in a trade or business of the employer.

"(3) WIN credit may not be claimed.--An employer allowed a credit for the taxable year under section 40 with respect to the employment of an employee who is an eligible employee within the meaning of subsection (d)(2) shall not be allowed a credit under section 44B for wages paid to that employee during that taxable year. "(4) Maximum amount of credit attributable to an employee's first year of employment.--The amount of the credit allowed attributable to wages paid to any one full-time eligible employee during the first year of employment shall not exceed \$2,000.

"(5) Limitation based on total wages.--The aggregate amount of wages used in computing the credit under subsection (b) shall not exceed 20 percent of the total amount of wages paid to all employees during the calendar year ending with or within the employer's taxable year.

"(d) Definitions.--For purposes of this subpart.--

"(1) Wages.--The term 'wages' has the meaning given the term 'wages' by section 3306(b), except that for purposes of applying section 3306(b) services performed by an eligible employee--

"(A) during more than one-half of any pay period (within the meaning of section 3306(d)) within the taxable year that constitute agricultural labor (within the meaning of section 3306(k)), or

"(B) for which more than one-half of the remuneration for the taxable year is attributable to services described in section 3306(c)(9),

shall be considered to be employment.

"(2) Eligible employee.--The term 'eligible employee' means an individual who--

> "(A) has been certified by the Secretary of Labor or such entity that he may choose, including a prime sponsor (as designated by the Secretary of Labor under chapter 17 of title 29, United States Code) or the state employment security agency, to be at the time of certification--

> > "(i) at least eighteen years of age but not yet twenty-five years of age,

> > "(ii) a member of a household that has an annualized income for the 6 month period prior to certification (exclusive of unemployment compensation and welfare payments) which, in relation to family size, is less than seventy percent of the lower living standard income level, and

"(iii) not participating in an onthe-job training position in which funds provided, directly or indirectly, by the Federal Government are being paid to the employer as part of that individual's participation; or - 5 -

"(B) has a physical or mental disability which constitutes or results in a substantial handicap to employment and has been referred to the employer upon completion of (or while receiving) rehabilitative services pursuant to--

"(i) an individualized written rehabilitation plan under a State plan for vocational rehabilitation services approved under the Rehabilitation Act of 1973, or

"(ii) a program of vocational rehabilitation carried out under chapter 31 of title 38, United States Code.

"(3) Lower living standard income level.--The term 'lower living standard income level' means that income level (adjusted for regional and metropolitan and urban and rural differences and family size) determined annually by the Secretary of Labor based upon the most recent 'lower living family budget' issued by the Secretary of Labor."

(1) Trades or businesses under common control.--Subsections (a) and (b) of section 52 of the Internal Revenue Code of 1954 are amended to read as follows:

"(a) Controlled Group of Corporations.--For purposes of this subpart, an eligible employee who works for more than one corporation that is a member of the same controlled group of corporations shall be treated as employed by a single employer. In such a case, the credit (if any) allowed by section 44B to any such member shall be determined by the amount of wages it has paid the employee during the taxable year, after first taking into account any wages previously paid during the taxable year by other members of the controlled group. For purposes of this subsection, the term 'controlled group of corporations' has the meaning given to such term by section 1563 (a), except that--

> "(1) 'more than 50 percent' shall be substituted for 'at least 80 percent' each place it appears in section 1563 (a)(1), and

"(2) the determination shall be made
without regard to subsections (a) (4) and (e) (3)
(C) of section 1563.

("b) Employees of Partnerships, Proprietorships, Etc., Which Are Under Common Control.--For purposes of this subpart, under regulations prescribed by the Secretary, an eligible employee who works for more than one trade or business (whether or not incorporated) in a group of trades or businesses that are under common control shall be treated as employed by a single employer, and the credit (if any) allowed by section 44B to any such trade or business shall be determined by the amount of wages it has paid the employee during the taxable year, after first taking into account any wages previously paid during the taxable year by other trades or businesses in the same group under common control. The regulations prescribed under this subsection shall be based on principles similar to the principles which apply in the case of subsection (a).".

(2) Conforming amendments.--

(A) Subsections (c) and (e) of section 52 are
deleted, subsection (d) is relettered as subsection
(c), and subsection (f) is relettered as subsection (d).

(B) Subsection (g) of section 52 is relettered as subsection (e) and is amended by inserting "and" at the end of paragraph (1), by striking out ", and" at the end of paragraph (2) and inserting in lieu thereof a period, and by striking out paragraph (3).

(C) Subsection (h) of section 52 is relettered as subsection (f), and subsections (i) and (j) are deleted.

- 7 -

(c) Limitation Based on Amount of Tax .--

(1) Subsection (a) of section 53 of the Internal Revenue Code of 1954 is amended to read as follows:

"(a) General Rule.--The credit allowed by section 44B for the taxable year shall not exceed ninety percent of its adjusted tax base provided in section 54 for the taxable year.".

(2) Subsection (b) of section 53 is deleted.

(3) Subsection (c) of section 53 is relettered assubsection (b) and amended to read as follows:

"(b) Carryback and Carryover of Unused Credit.--

"(1) In general.--If the sum of the amount of the section 44B credit carryovers to the taxable year under section 51 (a) (1) plus the amount determined under section 51 (a) (2) for the taxable year exceeds the amount of the limitation provided by subsection (a) for such taxable year (hereinafter in this subsection referred to as the "unused credit year"), such excess attributable to the amount determined under section 51 (a) (2) shall be--

"(A) a section 44B credit carryback to each of the 3 taxable years preceding the unused credit year, and "(B) a section 44B credit carryover to each of the 7 taxable years following the unused credit year,

and, subject to the limitations imposed by section 51(b) and subsection (a) of this section, shall be taken into account under the provisions of section 51(a) in the manner provided therein. If any portion of such excess is a carryback to a taxable year beginning before January 1, 1977, section 44B shall be deemed to have been in effect for such taxable year for purposes of allowing such carryback as a credit under such The entire amount of the unused credit section. for an unused credit year shall be carried to the earliest of the 10 taxable years to which (by reason of subparagraphs (A) and (B)) such credit may be carried, and then to each of the other 9 taxable years to the extent that, because of the limitation contained in paragraph (2), such unused credit may not be added for a prior taxable year to which such unused credit may be carried.

"(2) Limitation on carrybacks.--The amount of the unused credit that may be taken into account under section 51 (a) for any preceding taxable year shall not exceed the amount by which the limitation provided by subsection (a) of this section for such taxable year exceeds the sum of--

"(A) the amounts determined under paragraphs (1) and (2) of section 51 (a) for such taxable year, plus

"(B) the amounts which, by reason of this subsection, are carried back to such taxable year and are attributable to taxable years preceding the unused credit year.

"(3) Limitation on carryovers.-- The amount of the unused credit that may be taken into account under section 51 (a) (1) for any succeeding taxable year shall not exceed the amount by which the limitation provided by subsection (a) of this section for such taxable year exceeds the sum of the amounts which, by reason of this subsection, are carried to such taxable year and are attributable to taxable years preceding the unused credit year.". (d) Technical and Conforming Amendments .--

(1) Clerical amendments.--

(A) The table of sections for subpart A of part IV of subchapter A of chapter 1 is amended by striking "Sec. 44B. Credit for employment of certain new employees.", and inserting in lieu thereof, "Sec. 44B. Targeted employment tax credit."

(B) The table of subparts for part IV of subpart IV of subchapter A of chapter 1 is amended by striking "Subpart D. Rules for computing credit for employment of certain new employees.", and inserting in lieu thereof, "Subpart D. Rules for computing targeted employment tax credit."

(2) Minimum tax.--Clause (iv) of section 56 (e)
(1) (A) is amended by striking out "credit for employment of certain new employees", and inserting in lieu thereof
"credit for employment of certain employees".

(3) Corporate reorganizations.--

(A) Paragraph (26) of section 381 (c) (relating to items of the distributor or transferor corporation) is amended by striking the word "NEW" from the heading.

- 11 -

(B) Section 383 (relating to special limita-. tions on unused investment credits, work incentive program credits, new employee credits, foreign taxes, and capital losses), as in effect for taxable years beginning after June 30, 1978, is amended--

(i) by striking out "to any unused new employee credit of the corporation under section 53 (c)," and inserting in lieu thereof
"to any unused new employee or targeted employment tax credit of the corporation under section 53 (b),"; and

(ii) by inserting immediately after "New Employee Credits," in the heading the phrase "Targeted Employment Tax Credits,"

(C) Section 383 (as in effect on the day before the date of the enactment of the Tax Reform Act of 1976) is amended--

(i) by striking out "to any unused new employee credit of the corporation under section 53(c)," and inserting in lieu thereof
"to any unused new employee or targeted employment tax credit of the corporation under section 53 (b),"; and

(D) The table of sections for part V of sub chapter C of chapter 1 is amended by inserting after
 "new employee credits," the phrase "targed employment
 tax credits,".

(4) Statutes of limitation and interest relating to targeted employment tax credit carryback.--

(A) Assessment and collection.--Subsection (p) of section 6501 (relating to limitations on assessment and collection) is amended by--

(i) revising the heading to read "Carry-backs of Credits under Section 44B"; and

(ii) striking out "new employee" each place it appears and inserting in lieu thereof "section 44B".

(B) Credit or refund.--Paragraph (9) of sec tion 6511 (d) (relating to limitations on credit or
 refund) is amended by--

(i) revising the heading to read "Special period of limitation with respect to carrybacks of credits under section 44B"; and

(ii) striking out "new employee" each place it appears and inserting in lieu thereof "section 44B". (C) Interest on underpayments and overpayments.-Paragraph (5) of section 6601 (d) (relating to income tax reduced by carryback or adjustment for certain unused deductions) and section 6611 (f) (relating to refund of income tax caused by carryback or adjustment for certain unused deductions) are amended by--

(i) revising the headings to read "carryback of credits under section 44B."; and

(ii) striking out "new employee" each
place it appears and inserting in lieu thereof
"section 44B".

(5) Tentative carryback adjustments .--

(A) Application for adjustment.--Section 6411
 (relating to quick refunds in respect of tentative carryback adjustments) is amended--

(i) by striking out "or unused new employee credit" each place it appears in such section and inserting in lieu thereof "unused new employee or targeted employment tax credit",

(ii) by striking out "new employee credit" each place it appears in the first two sentences of subsection (a) and inserting in lieu thereof "new employee or targeted employment tax credit", and (iii) by striking out "section 53 (c)," · in the first sentence of subsection (a) and inserting in lieu thereof "section 53(b),".

(B) Tentative carryback adjustment assessment period.--Section 6501 (m) (relating to tentative carryback adjustment assessment period) is amended by striking out "or a new employee credit carryback" and inserting in lieu thereof "a new employee credit carryback, or a targeted employment tax credit carryback".

(6) Self-employment tax.--Subsection (a) of section 1402 (relating to net earnings from self-employment) is amended by--

(A) striking out "and" at the end of para-graph (11);

(B) striking out the period at the end of paragraph (12) and inserting in lieu thereof "; and "; and

(C) adding a new paragraph (13) to read as follows:

"(13) the deduction for wages and salaries shall be determined without regard to section 280C.".

List of Eligible Jurisdictions for the Industrial Development Bond and Differential Investment Tax Credit Provisions of the Administration's Urban Program

The accompanying list indicates the areas of the country which satisfy the distress test for eligibility under the Industrial Development Bond and Differential Investment Tax Credit provisions of the Administration's Urban Program. For towns, cities, and townships shown in the list, the eligible area is defined by the boundaries of the local jurisdiction. In the case of counties, the eligible area refers to that portion of the county outside of incorporated or organized jurisdictions.

The key to the state codes in the list of eligible areas is as follows:

01 Alabama 02 Alaska 03 Arizona 04 Arkansas 05 California 06 Colorado 07 Connecticut 08 Delaware 09 District of Columbia 26 Missouri 10 Florida 11 Georgia 12 Hawaii 13 Idaho 14 Illinois 15 Indiana 16 Iowa 17 Kansas

18 Kentucky 19 Louisiana 20 Maine 21 Maryland 22 Massachusetts 23 Michigan 24 Minnesota 25 Mississippi 27 Montana 28 Nebraska 29 Nevada 30 New Hampshire 47 Virginia 31 New Jersey 32 New Mexico 33 New York 34 North Carolina 51 Wyoming

35 North Dakota 36 Ohio 37 Oklahoma 38 Oregon 39 Pennsylvania 40 Rhode Island 41 South Carolina 42 South Dakota 43 Tennessee 44 Texas 45 Utah 46 Vermont 48 Washington 49 West Virginia 50 Wisconsin

05/23/78 AT 01:25

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE

TITLE

1 BARBOUR COUNTY 1 **BIBB COUNTY** 1 BULLOCK COUNTY 1 BUTLER COUNTY 1 CALHOUN COUNTY 1 CHAMBERS COUNTY CHOCTAW COUNTY 1 1 CLARKE COUNTY CLAY COUNTY 1 1 CLEBURNE COUNTY 1 COLBERT COUNTY CONECUH COUNTY 1 COUSA COUNTY 1 COVINGTON COUNTY 1 1 CULLMAN COUNTY 1 DALE COUNTY 1 DALLAS COUNTY 1 ESCAMBIA COUNTY ETOWAH COUNTY 1 1 FAYETTE COUNTY 1 GENEVA COUNTY 1 GREENE COUNTY 1 HALE COUNTY LAWRENCE COUNTY 1 1 LIMESTONE COUNTY LOWNDES COUNTY 1 1 MACON COUNTY MADISON COUNTY 1 MARENGE COUNTY 1 MARSHALL COUNTY 1 MONROE COUNTY 1 MORGAN COUNTY 1 PERRY COUNTY 1 PICKENS COUNTY 1 PIKE COUNTY 1 RANDOLPH COUNTY 1 RUSSELL COUNTY 1 TALLADEGA COUNTY 1 TALLAPOOSA COUNTY 1 WILCOX COUNTY 1 WINSTON COUNTY 1 BLUE SPRINGS TOWN 1 CLAYTON TOWN 1 1 CLID TOWN 1 EUFAULA CITY LCUISVILLE TOWN 1

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

1 BRENT TOWN 1 CENTREVILLE CITY 1 MIDWAY TOWN 1 UNION SPRINGS CITY 1 GEORGIANA TOWN GREENVILLE CITY 1 1 MCKENZIE TOWN 1 ANNISTON CITY BLUE MOUNTAIN TOWN 1 1 HOBSON CITY TOWN 1 JACKSUNVILLE CITY 1 OHATCHEE TOWN 1 OXFORD TOWN 1 PIEDMONT CITY 1 WEAVER TOWN 1 FIVE POINTS TOWN 1 LAFAYETTE CITY 1 LANETT CITY MAPLESVILLE TOWN 1 1 THORSBY TOWN 1 GILBERTOWN TOWN 1 SILAS TONN 1 TOXEY TOWN 1 PENNINGTON TOWN 1 FULTON TOWN 1 GROVE HILL TOWN 1 JACKSON CITY THOMASVILLE CITY 1 1 EDWARDSVILLE TOWN 1 LEIGHTON TOWN 1 LITTLEVILLE TOWN 1 SHEFFIELD CITY 1 TUSCUMBIA CITY 1 CASTLEBERRY TOWN 1 EVERGREEN CITY 1 REPTON TOWN 1 GOODWATER CITY 1 RECKFORD TOWN 1 ANDALUSIA CITY 1 FLORALA CITY 1 HEATH TOWN 1 LUCKHART TOWN 1 OPP CITY RIVER FALLS TOWN 1 1 BABBIE CITY 1 CAROLINA TOWN

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

1 GANTE TOWN 1 HORN HILL TOWN 1 LIBERTYVILLE TOWN 1 ONYCHA TOWN 1 SANFORD TOWN 1 GARDEN CITY TOWN 1 HANCEVILLE TOWN 1 SCUTH VINENGNT TOWN 1 FAIRVIEW TOWN 1 GCOD HOPE TOWN 1 BAILEYTON TOWN 1 ARITON TOWN 1 MIDLAND CITY TOWN 1 NEWTON TOWN 1 **UZARK CITY** 1 PINCKARD TOWN 1 DALEVILLE TOWN 1 LEVEL PLAINS TOWN 1 GRIMES TOWN 1 NAPIER FIELD TOWN 1 CLAYHATCHEE TOWN 1 **URRVILLE TOWN** 1 SELMA CITY HAMMONDVILLE TOWN 1 1 SHILD TOPN ATMORE CITY 1 1 BREWTON CITY 1 EAST BREWTON TOWN 1 FLOMATON TOWN 1 PCLLARD TOWN 1 RIVERVIEW TOWN 1 ALTOONA TOWN 1 ATTALLA CITY 1 GADSDEN CITY GLENCOE TOWN 1 1 RAINBOW CITY TOWN 1 REECE CITY TOWN WALNUT GROVE TOWN 1 1 MOUNTAINBORD TOWN SARDIS CITY TOWN 1 RIDGEVILLE TOWN 1 1 FAYETTE CITY 1 HODGES TOWN 1 RED BAY CITY 1 RUSSELLVILLE CITY 1 BLACK TOWN

05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

1 COFFEE SPRINGS TOWN 1 GENEVA CITY HARTFORD TOWN 1 1 MALVERN TOWN 1 SAMSON CITY 1 SLOCOMB TOWN 1 EUNOLA TOWN 1 BOLIGEE TOWN 1 EUTAW CITY 1 FCRKLAND TOWN 1 AKRON TOWN 1 GREENSBORD CITY 1 NEWBERN TOWN 1 HEADLAND CITY 1 **BFIDGEPORT CITY** 1 BESSEMER CITY 1 BIRMINGHAM CITY 1 DETROIT TOWN 1 ST FLORIAN TOWN 1 CCURTLAND TOWN 1 HILLSBORD TOWN 1 TOWN CREEK TOWN 1 ARDMORE TOWN 1 ATHENS CITY 1 ELKNONT TOWN MOORESVILLE TOWN 1 1 LESTER TOWN FORT DEPOSIT TOWN 1 1 BENTON TOWN HAYNEVILLE TOWN 1 1 NOTASULGA TOWN 1 TUSKEGEE CITY 1 FFANKLIN TOWN 1 HUNTSVILLE CITY 1 MADISON TOWN 1 GURLEY TOWN 1 TRIANA TOWN OWENS CROSS ROADS TOWN 1 1 DAYTON TOWN 1 DEMOPOLIS CITY 1 FAUNSDALE TOWN 1 LINDEN CITY 1 THOMASTON TOWN 1 MYRTLEWOOD TOWN 1 SWEETWATER TOWN PROVIDENCE TOWN 1

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

1	BEAR CREEK TOWN
-	
1	BRILLIANT TOWN
1	GUIN TOWN
1	HACKLEBURG TOWN
1	ALBERTVILLE CITY
1	ARAB CITY
1	GRANT TOWN
1	GUNTERSVILLE CITY
1	UNION GROVE TOWN
1	BAYOU LA BATRE TOWN
1	PRICHARD CITY
1	MOUNT VERNON TOWN
1	WILMER TOWN
1	BEATRICE TOWN
1	EXCEL TOWN
1	FRISCO CITY TOWN
1	MCNROEVILLE CITY

STATE = 1: 201 RECORDS

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

1 VREDENBURGH TOWN

STATE = 1: 1 RECORDS

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE DECATUR CITY 1 FALKVILLE TOWN 1 HARTSELLE CITY 1 1 EVA TOWN 1 MARION CITY 1 UNICHTOWN TOWN ALICEVILLE CITY 1 1 CARROLLTON TOWN 1 GORDO TOWN 1 REFORM TOWN 1 ETHELSVILLE TOWN 1 PICKENSVILLE TOWN 1 MC MULLEN TOWN 1 MEMPHIS TOWN 1 BANKS TOWN BRUNDIDGE TOWN 1 1 TROY CITY 1 RCANOKE CITY HADLEY TOWN 1 WEDOWEE TOWN 1 1 WCODLAND TOWN 1 HURTSBORD TOWN 1 PHENIX CITY BCN AIR TOWN 1 CHILDERSBURG TOWN 1 GANTTS QUARRY TOWN 1 1 LINCOLN TOWN SYLACAUGA CITY 1 TALLADEGA CITY 1 TALLADEGA SPRINGS TOWN 1 ALEXANDER CITY CITY 1 CAMP HILL TOWN 1 DADEVILLE TOWN 1 DAVISTON TOWN 1 CARBON HILL CITY 1 CCROOVA CITY 1 DCRA TOWN 1 DAKMAN TOWN 1 PARRISH TOWN 1 OAK HILL TOWN 1 PINE APPLE TOWN 1 PINE HILL TOWN 1 ADDISON TOWN 1 DOUBLE SPRINGS TOWN 1 HALEYVILLE CITY 1 LYNN TOWN 1

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

- 1 ARLEY TOWN
 - STATE = 1: 47 RECORDS

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

2	KODIAK ISLAND BORO
2	TOTAL FOR BARROW
2	TOTAL FOR KODIAK
2	SAXMAN CITY
2	OLD HARBOR CITY
2	OUZINKIE CITY
2	PORT LIONS CITY
2	AKHIOK CITY
2	LARSEN BAY CITY
2	EAGLE CITY
2	KAKE CITY
2	SAINT MARYS CITY
2	AKOLMIUT CITY
2	MEKORYUK CITY
2	PILOT STATION CITY
2	SCAMMON BAY CITY
2	SHAKTOULIK CITY
2	TELLER CITY
2	WALES CITY
2 2 2	AKIAK CITY
2	DIOMEDE CITY
2	GOLOVIN CITY
2	KCYUK CITY
2	TULUKSAK CITY
2	PORT HEIDEN CITY
2	ALEKNAGIK CITY
2 2	HUGHES CITY
	KCBUK CITY
2	PORT ALEXANDER CITY

STATE = 2: 29 RECORDS

05/23/76 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

3 WILLIAMS CITY
3 HAYDEN TOWN
3 AVONDALE CITY
3 TOLLESON CITY
3 GILA BEND TOWN
3 SOUTH TUCSON TOWN
3 COOLIDGE CITY
3 MAMMOTH TOWN
3 WELLTON TOWN

STATE = 3: 9 RECORDS

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U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEST

(ELIGIBLE GOVERNMENTS)

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STAT	E TITLE
4	ASHLEY COUNTY
4	BRADLEY COUNTY
4	CALHOUN COUNTY
4	CHICOT COUNTY
4	CLARK COUNTY
4	CLAY COUNTY
4	CLEVELAND COUNTY
	CONWAY COUNTY
4	DALLAS COUNTY
4	DESHA COUNTY
4	FULTON COUNTY HOT SPRING COUNTY
4	JACKSON COUNTY
4	LAFAYETTE COUNTY
4	LEE COUNTY
4	LINCOLN COUNTY
4	LITTLE RIVER COUNTY
4	LCGAN COUNTY
4	MADISON COUNTY
4	MILLER COUNTY
4	MISSISSIPPI COUNTY
4	MENTGOMERY COUNTY
4	NEVADA COUNTY
4	OUACHITA COUNTY
	PHILLIPS COUNTY
4	POINSETT COUNTY
4	POLK COUNTY
4	PRAIRIE COUNTY ST FRANCIS COUNTY
4	SCOTT COUNTY
4	SEARCY COUNTY
	HAMBURG CITY
4	BANKS TCHN
4	WARREN CITY
4	HAMPTON CITY
4	THORNTON TOWN
4	HARRELL TOWN
4	TINSMAN CITY
4	DERMOTT CITY
4	EUDORA CITY
4	LAKE VILLAGE CITY
4	AMITY CITY
4	ARKADELPHIA CITY
4	GURDON CITY
4	OKOLONA TOWN
4	WHELEN SPRINGS TOWN

05/23/78 AT 01:25

PAGE 12

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

4 GUM SPRINGS TOWN CAUDO VALLEY TOWN 4 4 DATTO TOWN 4 GREENWAY CITY 4 KNOBEL TOWN 4 NIMMONS TOWN 4 PEACH DRCHARD TOWN 4 PIGGOTI CITY POLLARD TOWN 4 4 ST FRANCIS CITY 4 SUCCESS TOWN 4 MC DOUGAL TOWN KINGSLAND CITY 4 RISON CITY 4 4 MORRILION CITY MENIFEE TOWN 4 4 MULBERRY CITY EARLE CITY 4 4 GILMORE TOWN NORVELL TOWN 4 4 CARTHAGE CITY SPARKMAN TOWN 4 4 ARKANSAS CITY TOWN 4 DUMAS CITY 4 MCGEHEE CITY 4 REED TOWN 4 MITCHELLVILLE CITY GUY TOWN 4 4 ALTUS CITY 4 BRANCH CITY DENNING TOWN 4 4 MAMMOTH SPRING TOWN SALEM CITY 4 VIOLA TOWN 4 4 POYEN TOWN DELAPLAINE TOWN 4 FRIENDSHIP TOWN 4 4 PERLA TOWN 4 AMAGON TOWN GRUBBS TOWN 4 4 NEWPORT CITY 4 SWIFTON CITY 4 TUCKERMAN CITY 4 TUPELO TOWN 4 JACKSONPORT TOWN WELDON TOWN 4

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE 4 BEEDEVILLE TOWN 4 BRADLEY CITY 4 BUCKNER CITY 4 LEWISVILLE CITY 4 STAMPS CITY / 4 ALICIA TOWN 4 BLACK ROCK CITY 4 MINTURN TOWN 4 SEDGWICK TOWN 4 SMITHVILLE TOWN 4 LYNN TOWN 4 MARIANNA CITY 4 MORO TOWN RONDO TOWN 4 4 AUBREY TOWN 4 GCULD CITY GRADY TOWN 4 4 STAR CITY CITY 4 ASHDOWN CITY 4 FOREMAN CITY 4 OGDEN TOWN WILTON TOWN 4 4 WINTHROP TOWN 4 BLJE MOUNTAIN TOWN 4 BOONEVILLE CITY MAGAZINE TOWN 4 4 PARIS CITY 4 RATCLIFF CITY 4 SCRANTON TOWN 4 SUBIACO TOWN 4 CAULKSVILLE TOWN 4 ST PAUL TOWN 4 GARLAND TOWN 4 FOUKE TOWN 4 TEXARKANA CITY 4 JUINER CITY 4 LUXORA TOWN 4 BURDETTE CITY 4 BASSETT TOWN CLARENDON CITY 4 4 MOUNT IDA CITY 4 NCRMAN TOWN 4 ODEN TOWN 4 BLACK SPRINGS TOWN 4 EMMET CITY 4 PRESCOTT CITY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

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BLUFF CITY
4
   BUDCAW TOWN
4
   ROSSTON TOWN
4
   CALE TOWN
4
   WILLISVILLE TOWN
4
   BEARDEN TOWN
4
4
   CAMDEN CITY
   CHIDESTER CITY
4
   LOUANN TOWN
4
   STEPHENS CITY
4
   EAST CAMDEN TOWN
4
   CASA TOWN
4
   FOURCHE TOWN
4
    HOUSTON TOWN
4
    PERRY TOWN
4
    ELAINE CITY
4
    HELENA CITY
4
    MARVELL CITY
4
    WEST HELENA CITY
4
    LAKE VIEW TOWN
4
    ANTOINE TOWN
4
    DELIGHT CITY
4
    MURFREESBORD CITY
4
    FISHER TOWN
4
    HARRISBURG CITY
4
    MARKED TREE CITY
4
    TRUMANN CITY
4
4
    TYRONZA TOWN
    WEINER CITY
4
    WALDENBURG TOWN
4
4
    COVE TOWN
    HATFIELD TOWN
4
4
    MENA CITY
    WICKES TOWN
4
    VANDERVODRT TOWN
4
    GRANNIS TOWN
4
    DE VALLS BLUFF TOWN
 4
    HAZEN CITY
 4
    ULM TOWN
4
    BIGGERS TOWN
4
    FORREST CITY CITY
4
4
    HUGHES CITY
    MADISON CITY
4
    PALESTINE TOWN
 4
    WHEATLEY TOWN
4
    WIDENER TOWN
4
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DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

4	CALDWELL TOWN
4	WALDRON CITY
4	GILBERT TOWN
4	HACKETT CITY
4	HUNTINGTON CITY
4	EVENING SHADE TOWN
4	SIDNEY TOWN
4	GRIFFITHVILLE TOWN
4	HIGGINSCN TOWN
4	JUDSONIA CITY
4	RUSSELL TOWN
4	WEST POINT TOWN
4	GARNER TOWN
4	COTTON PLANT CITY
4	PATTERSON TOWN

STATE = 4: 199 RECORDS

PAGE 16

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

5	ALAMEDA COUNTY
5	
5	CCLUSA COUNTY
	KINGS COUNTY
5	LASSEN COUNTY
5	LOS ANGELES COUNTY
5	SAN REPNAPATNO COUNTY
5	SAN BERNARDINO COUNTY
	YUBA COUNTY
5	ALBANY CITY
5	BERKELEY CITY
5	HAYWARD CITY
5	DAKLAND CITY
5	PIEDMONT CITY
5	IONE CITY
5	GRIDLEY CITY
5	WILLIAMS CITY
5	
	HERCULES TOWN
5	PITTSBURG CITY
5	RICHMUND CITY
5	SAN PABLO CITY
5	CLAYTON CITY
5	LAFAYETTE CITY
5	SANGER CITY
5	RID DELL CITY
5	BRAWLEY CITY
5	IMPERIAL CITY
5	MARICOPA CITY
5	TEHACHAPI CITY
5	MCFARLAND CITY
5	ALHAMBRA CITY
5	AZUSA CITY
5	BALDWIN PARK CITY
5	BELL CITY
ر ح	BURBANK CITY
5	
5	COMPTON CITY
5	EL MONTE CITY
5	EL SEGUNDO CITY
5	GARDENA CITY
5	HAWTHORNE CITY
5	HUNTINGTON PARK CITY
5	•••
5	INGLEWOOD CITY
5	LAKEWOOD CITY
5	LA PUENTE CITY
5	LONG BEACH CITY
5	LOS ANGELES CITY
5	LYNWOOD CITY
5	MAYWOOD CITY

05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

5 MONROVIA CITY 5 PALOS VERDES ESTATES CTY 5 POMONA CITY 5 SAN FERNANDO CITY 5 SAN GABRIEL CITY 5 SAN MARINO CITY 5 SIERRA MADRE CITY 5 SIGNAL HILL CITY 5 SCUTH GATE CITY 5 SCUTH PASADENA CITY 5 VERNON CITY 5 BELLFLÜWER CITY 5 BRADBURY CITY 5 DUARTE CITY 5 INDUSTRY CITY 5 IRWINDALE CITY 5 NORWALK CITY 5 PARAMOUNT CITY 5 PICO RIVERA CITY 5 SANTA FE SPRINGS CITY 5 SOUTH EL MONTE CITY 5 WALNUT CITY 5 ARTESIA CITY 5 COMMERCE CITY LAWNDALE CITY 5 5 RCLLING HILLS CITY 5 BELL GARDENS CITY 5 CUDAHY CITY 5 LA MIRADA CITY 5 ROSEMEAD CITY 5 LANCASTER CITY 5 HAWAIIAN GARDENS 5 HIDDEN HILLS CITY 5 LOMITA CITY 5 PALMDALE CITY 5 CARSON CITY 5 LA CANADA FL'INTRIDGE CITY 5 SEASIDE CITY 5 MARINA CITY 5 NEVADA CITY CITY 5 CCLFAX CITY 5 BANNING CITY 5 BEAUMONT CITY 5 BLYTHE CITY 5 CCACHELLA CITY 5 SACRAMENTO CITY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

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5
  SAN JUAN BAUTISTA CITY
   BARSTOW CITY
5
5
   COLTON CITY
5
   GNTARIO CITY
5
   SAN BERNARDIND CITY
5
   MUNTCLAIR CITY
5
   RANCHC CUCAMONGA CITY
5
    ADELANTO CITY
5
    IMPERIAL BEACH CITY
5
    NATIONAL CITY CITY
5
    SAN FRANCISCO CITY
5
    LOMPOC CITY
    SANTA MARIA CITY
5
   LOYALTON CITY
5
    OCRRIS TOWN
5
 5
   WEED CITY
 5
    VALLEJO CITY
   NEWMAN CITY
 5
   WATERFORD CITY
 5
    LIVE DAK CITY
 5
   SANTA PAULA CITY
 5
   WHEATLAND CITY
 5
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STATE = 5: 114 RECORDS

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE CONEJOS COUNTY 6 CROWLEY COUNTY 6 6 DCLORES COUNTY 6 HUERFAND COUNTY 6 LAS ANIMAS COUNTY 6 MINERAL COUNTY OTERO COUNTY 6 6 ANTONITO TOWN LA JARA TOWN 6 ROMEO TOWN 6 6 SANFORD TOWN 6 SAN LUIS TOWN 6 SUGAR CITY TOWN LA VETA TOWN 6 6 WALSENBURG CITY AGUILAR TOWN 6 COKEDALE TOWN 6 STARKVILLE TOWN 6 TRINIDAD CITY 6 6 KIM TOWN 6 CREEDE TOWN NUCLA TOWN 6 6 CHERAW TOWN 6 FCWLER TOWN 6 LA JUNTA CITY MANZANULA TOWN 6 6 ROCKY FORD CITY 6 SWINK TOWN RYE TOWN 6 BOONE TOWN 6

STATE = 6: 30 RECORDS

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

BRIDGEPORT CITY 7 BRISTOL CITY 7 HARTFORD CITY 7 NEW BRITAIN CITY 7 BANTAM BORDUGH 7 7 LITCHFIELD BOROUGH TORRINGTON CITY 7 MIDDLETOWN CITY 7 ANSONIA CITY 7 DERBY CITY 7 MERIDEN CITY 7 7 NAUGATUCK BOROUGH 7 NEW HAVEN CITY WATERBURY CITY 7 MILFORD CITY 7 WEST HAVEN CITY 7 7 WCODMENT BOROUGH 7 JEWETT CITY BOROUGH NCRWICH CITY 7 DANIELSON BORDUGH 7 7 PUTNAM CITY 7 WILLIMANTIC CITY STRATFORD TOWN 7 EAST HARTFORD TOWN 7 7 HARTLAND TOWN 7 PLAINVILLE TOWN WETHERSFIELD TOWN 7 7 BARKHAMSTED TOWN CANAAN TOWN 7 COLEBROOK TOWN 7 7 GESHEN TOWN 7 HARWINTON TOWN 7 LITCHFIELD TOWN 7 MCRRIS TOWN 7 NCRFOLK TOWN NGRTH CANAAN TOWN 7 7 PLYMOUTH TOWN 7 SALISBURY TOWN SHARON TOWN 7 THOMA'S TON TOWN 7 7 WATERTOWN TOWN 7 WINCHESTER TOWN 7 CLINTON TOWN MIDDLEFIELD TOWN 7 7 PERTLAND TOWN 7 BEANFORD TOWN

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

7	EAST HAVEN TOWN
7	HAMDEN TOWN
7	MADISUN TCWN
7	NORTH BRANFORD TOWN
7	NORTH HAVEN TOWN
7	ORANGE TOWN
7	OXFORD TOWN
7	SEYMOUR TOWN
7	BUZRAH TOWN
7	FRANKLIN TOWN
7	GRISWOLD TOWN
7	LISBON TOWN
7	SPRAGUE TOWN
7	VOLUNTOWN TOWN
7	BROOKLYN TOWN
7	CANTERBURY TOWN
7	CHAPLIN TOWN
7	EASTFORD TOWN
7	KILLINGLY TOWN
7	PLAINFIELD TOWN
7	POMFRET TOWN
7	PUTNAM TOWN
7	SCOTLAND TOWN
	STERLING TOWN
7	THOMPSON TOWN
7	WINDHAM TOWN

STATE = 7: 72 RECORDS

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

8	NEW CASTLE COUNTY
8	BOWERS TOWN
8	FELTON TOWN
8	HARRINGTON CITY
8	HARTLY TOWN
8	HOUSTON TOWN
8	KENTON TOWN
8	LEIPSIC TOWN
8	LITTLE CREEK TOWN
8	WYOMING TOWN
8	BELLEFONTE TOWN
8	ELSMERE TOWN
8	MIDDLETOWN TOWN
8	NEW CASTLE CITY
8	NEWPORT TOWN
8	ODESSA TOWN
8	WILMINGTON CITY
8	ARDENTOWN VILLAGE

STATE = 3: 18 RECORDS

(ELIGIBLE GOVERNMENTS)

10	BREVARD COUNTY
10	DE SOTO COUNTY
10	FRANKLIN COUNTY
10	GADSDEN COUNTY
	GULF COUNTY
10	
10	HIGHLANDS COUNTY
10	LAFAYETTE COUNTY
10	LIBERTY COUNTY
10	MADISON COUNTY
10	PUTNAM COUNTY
10	TAYLOR COUNTY
10	COCOA CITY
10	COCCA BEACH CITY
10	MELBOURNE CITY
10	ROCKLEDGE CITY
10	TITUSVILLE CITY
10	MELBOURNE VILLAGE TOWN
10	SATELLITE BEACH TOWN
10	W MELBOURNE TOWN
10	INDIAN HARBOUR
10	CAPE CANAVERAL CITY
10	PALM SHORES TOWN
10	ISLANDIA CITY
10	ARCADIA CITY
10	APALACHICOLA CITY
10	CARRABELLE CITY
10	CHATTAHOOCHEE CITY
10	GREENSBORD TOWN
10	GRETNA TOWN
10	HAVANA TOWN
10	QUINCY CITY
10	PORT ST JOE TOWN
10	HEWAHITCHKA CITY
10	WARD RIDGE CITY
10	AVON PARK CITY
10	PLANT CITY CITY
10	MONTICELLO CITY
10	MAYO TOWN
10	CLERMONT CITY
10	GROVELAND CITY
10	LADY LAKE TOWN
10	MASCOTTE CITY
10	MINNEOLA TOWN
10	BRISTOL CITY
10	
10	LEE TOWN
- V	

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

10	MADISON CITY
10	KEY WEST CITY
10	CRESTVIEW CITY
10	EATONVILLE TOWN
10	OAKLAND TOWN
10	LAKE BUENA VISTA CITY
10	BELLE GLADE CITY
10	PAHOKEE CITY
10	ST LEO TOWN
10	SAN ANTONIO CITY
10	FROSTPRCOF CITY
10	CRESCENT CITY CITY
10	INTERLACHEN TOWN
10	PALATKA CITY
10	POMONA PARK TOWN
10	HASTINGS TOWN
10	FORT PIERCE CITY
10	ST LUCIE VILLAGE
10	PERRY CITY
10	WASAU TOWN

STATE = 10: 66 RECORDS

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

11	ATKINSON COUNTY
11	BAKER COUNTY
11	BANKS COUNTY
11	BARROW COUNTY
11	BIBB COUNTY
11	BLECKLEY COUNTY
11	BRANTLEY COUNTY
11	BROOKS COUNTY
11	BRYAN COUNTY
11	BURKE COUNTY
11	CALHOUN COUNTY
11	CHATHAM COUNTY
11	CHATTAHOOCHEE COUNTY
11	CHATTOOGA COUNTY
11	CLAY COUNTY
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11	CLINCH CDUNTY
11	CCLQUITT COUNTY
11	COOK COUNTY
11	COWETA COUNTY
11	CRAWFURD COUNTY
11	DAWSON COUNTY
11	DODGE COUNTY
11	DCOLY COUNTY
11	DOUGHERTY COUNTY
11	
	EFFINGHAM COUNTY
	FANNIN COUNTY
11	FLOYD COUNTY
	GLASCOCK COUNTY
11	GRADY COUNTY
11	GREENE COUNTY
11	HALL COUNTY
11	HANCOCK COUNTY
11	HART COUNTY
11	JEFFERSON COUNTY
11	JENKINS COUNTY
11	JONES COUNTY
11	LAURENS COUNTY
11	LENG COUNTY
11	MCINTOSH COUNTY
11	MACEN COUNTY
11	MERIWETHER COUNTY
11	MITCHELL COUNTY
11	MCNTGOMERY COUNTY
11	OGLETHORPE COUNTY
11	
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PAGE 26

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

,

11	POLK COUNTY
11	PULASKI COUNTY
11	PUTNAM COUNTY
11	
11	QUITMAN COUNTY
11	RANDOLPH COUNTY
11	SCHLEY COUNTY
11	STEWART COUNTY
11	SUMTER COUNTY
11	TALBOT COUNTY
11	TALIAFERRO COUNTY
11	TELFAIR COUNTY
11	TERRELL COUNTY
11	TREUTLEN COUNTY
11	TROUP COUNTY
11	TURNER COUNTY
11	TWIGGS COUNTY
11	UPSON COUNTY
11	WARE COUNTY
11	WAYNE COUNTY
11	WHEELER COUNTY
11	WILCOX COUNTY
11	WILKES COUNTY
11	PEARSON CITY
11	WILLACOOCHEE TOWN
11	NEWTON CITY
11	HOMER TOWN
11	AUBURN TOWN
11	BETHLEHEM TOWN
11	CARL TOWN
11	RUSSELL CITY
11	STATHAM TOWN
11	WINDER CITY
11	EMERSON CITY
11	WHITE TOWN
11	FITZGERALD CITY
11	NASHVILLE CITY
11	MACON CITY
11	PAYNE CITY
11	
	CUCHRAN CITY
11	HUBOKEN CITY
11 11	HUBOKEN CITY Morven town
11 11 11	HUBOKEN CITY MORVEN TOWN QUITMAN CITY
11 11 11 11	HUBOKEN CITY MORVEN TOWN QUITMAN CITY PEMBROKE CITY
11 11 11 11 11	HUBOKEN CIIY MORVEN TOWN QUITMAN CIIY PEMBROKE CIIY GIRARD VILLAGE
11 11 11 11	HUBOKEN CITY MORVEN TOWN QUITMAN CITY PEMBROKE CITY GIRARD VILLAGE MIDVILLE CITY

PAGE 27

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

11	WAYNESBORD CITY
11	LEARY TOWN
	MORGAN CITY
11	GARDEN CITY TOWN
11	
11	SAVANNAH CITY
11	THUNDERBOLT TOWN
11	CUSSETA TOWN
11	LYERLY TOWN
11	MENLO TOWN
11	SUMMERVILLE CITY
11	TRION TOWN
11	BLUFFTON TOWN
11	FORT GAINES CITY
11	DU PONT TOWN
11	DOUGLAS CITY
11	NICHOLLS CITY
11	DOERUN CITY
11	ELLENTON TOWN
11	FUNSTON TOWN
11	MOULTRIE CITY
11	NORMAN PARK TOWN
11	GROVETOWN CITY
11	ADEL CITY
11	CECIL TOWN
11	LENOX TOWN
11	SPARKS TOWN
	GRANTVILLE CITY
11	HARALSON TOWN
11	MORELAND TOWN
11	NEWNAN CITY
	SENDIA CITY
11	SHARPSBURG TOWN
11	TURIN TOWN
11	ROBERTA CITY
11	ARABI TOWN
11	CORDELE CITY
11	DAWSONVILLE TOWN
11	• / • /
11	CHAUNCEY TOWN
11	
11	UNADILLA TOWN
11	ALBANY CITY
11	
11	DAMASCUS TOWN
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11	
11	NUNEZ TOAN

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DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

STILLMORE TOWN 11 SWAINSBORD CITY 11 SUMMERTOWN CITY 11 MCCAYSVILLE CITY 11 MORGANTON TOWN 11 CAVE SPRING CITY 11 RCME CITY 11 LAVONIA CITY 11 ATLANTA CITY 11 MITCHELL TOWN 11 FAIRMOUNT CITY 11 CAIRO CITY 11 11 WHIGHAM CITY 11 GREENSBORD CITY UNION POINT TOWN 11 11 CCRNELIA CITY CLERMONT TOWN 11 11 SPARTA CITY TALLAPOUSA CITY 11 11 BOWERSVILLE TOWN HARTWELL CITY 11 PERRY CITY 11 OCILLA CITY 11 11 COMMERCE CITY 11 JEFFERSON CITY NICHOLSON TOWN 11 11 AVERA TOAN BARTON TOWN 11 LCUISVILLE CITY 11 11 STAPLETON TOWN WADLEY TOWN 11 11 WRENS TOAN 11 MILLEN CITY 11 GRAY CITY 11 ALDCRA TOWN 11 BARNESVILLE CITY 11 CADWELL TOWN 11 DUBLIN CITY 11 MONTROSE TOWN 11 RENTZ TOWN 11 RICEBORD CITY 11 LUDOWICI CITY 11 DAHLONEGA CITY 11 DARIEN CITY 11 IDEAL TOWN 11 MARSHALLVILLE CITY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

,

STATE TITLE

11	MONTEZUMA CITY
11	OGLETHORPE CITY
11	GAY TOWN
11	GREENVILLE CITY
11	LONE DAK CITY
11	LUTHERSVILLE TOWN
11	WARM SPRINGS CITY
11	WOODBURY CITY
-	BACONTON CITY
11	CANILLA CITY
11	PELHAM CITY
11	SALE CITY CITY
_	ALSTON TOWN
11	MOUNT VERNON CITY
11	TARRYTOWN TOWN
11	HIGGSTON CITY
11	BIBB CITY TOWN
	COLUMBUS CITY
	BISHOP TOWN
11	NORTH HIGH SHOALS TOWN
11	WATKINSVILLE TOWN
11	LEXINGTON CITY
11	MAXEYS TOWN
	ARNOLDSVILLE TOWN
11	BLACKSHEAR CITY
	PATTERSON TOWN
	RUCKMART CITY
	CEDARTOWN CITY
	ARAGON CITY
11	VAN WERT TOWN
11	HAWKINSVILLE CITY
11	
11	GEORGETCWN TOWN
11	CLAYTON CITY
11	MCUNTAIN CITY TOWN
11	TIGER TOWN
11	CUTHBERT CITY
	SHELLMAN CITY
11	ELLAVILLE CITY
11	GRIFFIN CITY
	MARTIN TOWN
-	
	TOCCOA CITY
11	LUMPKIN CITY
11	RICHLAND CITY
11	OMAHA CITY
11	AMERICUS CITY

PAGE 29

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

11	ANDERSONVILLE CITY
11	DE SOTO VILLAGE
11	LESLIE VILLAGE
	PLAINS TOWN
	GENEVA TOWN
-	JUNCTION CITY TOWN
	TALBOTTON CITY
11	WOODLAND CITY
	CRAWFORDVILLE CITY
-	SHARON CITY
	HELENA TOWN
	JACKSONVILLE TOWN
	LUMBER CITY
11	MCRAE CITY
	BRONWCOD TOWN
11	DAWSON CITY
11	PARROTT TOWN
11	THOMASVILLE CITY
11	LYONS CITY
11	SOPERTUN CITY
11	HOGANSVILLE CITY
11	LA GRANGE CITY
11	ASHBURN CITY
11	REBECCA TOWN
11	SYCAMORE CITY
11	JEFFERSCNVILLE CITY
	THE ROCK TOWN
	YATESVILLE TOWN
11	WAYCROSS CITY
11	JESUP CITY
11	ODUM TOWN
11	SCREVEN CITY
11	GLENWOOD CITY
11	HELEN TOWN
11	ABBEVILLE CITY
11	PINEVIEW TOWN
11	PITTS CITY
11	ROCHELLE CITY
11	TIGNALL TOWN
11	RAYLE CITY

STATE = 11: 270 RECORDS

DISTRESSED AREA ELIGIBILITY FE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

13	CLEARWATER COUNTY
13	
13	
13	UNEIDA COUNTY
13	SHOSHONE COUNTY
13	BLOOMINGTON VILLAGE
13	PARIS CITY
13	ST CHARLES VILLAGE
13	
13	
13	MCYIE SPRINGS CITY
13	SPENCER VILLAGE
13	ELK RIVER VILLAGE
13	OROFINO CITY
13	PIERCE CITY
13	WEIPPE CITY
13	LOST RIVER VILLAGE
13	CLAYTON VILLAGE
13	CLIFTON VILLAGE
13	DAYTON VILLAGE
13	FRANKLIN CITY
13	
13	
13	EMMETT CITY
	KOOSKIA CITY
	STITES VILLAGE
	WHITE BIRD CITY
13	ROBERTS VILLAGE
13	DIETRICH VILLAGE
13	SHOSHONE CITY
13	MALAD CITY
13	KELLOGG CITY
13	MULLAN CITY
13	USBURN CITY
13	SMELTERVILLE CITY
13	WALLACE CITY
13	WARDNER CITY
13	PINEHURST CITY

STATE = 13: 38 RECORDS

05/23/78 AT J1:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

14 ALEXANDER COUNTY 14 BUND COUNTY 14 CALHOUN COUNTY 14 CARROLL COUNTY 14 CASS COUNTY 14 CLAY COUNTY 14 FAYETTE COUNTY 14 FORD COUNTY 14 FULTON COUNTY 14 GALLATIN COUNTY 14 GREENE COUNTY 14 HAMILTON COUNTY 14 HARDIN COUNTY IROQUOIS COUNTY 14 14 JERSEY COUNTY 14 JO DAVIESS COUNTY 14 KANKAKEE COUNTY 14 KNOX COUNTY 14 LA SALLE COUNTY 14 LCGAN COUNTY 14 MADISON COUNTY 14 MASSAC COUNTY MONRUE COUNTY 14 14 MCNTGOMERY COUNTY PERRY COUNTY 14 14 PIKE COUNTY 14 POPE COUNTY 14 PULASKI COUNTY 14 RICHLAND COUNTY 14 ST CLAIR COUNTY 14 SHELBY COUNTY 14 UNION COUNTY 14 VERMILION COUNTY 14 WARREN COUNTY 14 WAYNE COUNTY 14 WHITE COUNTY 14 WILLIAMSON COUNTY 14 WINNEBAGO COUNTY LA PRAIRIE VILLAGE 14 LINA VILLAGE 14 QUINCY CITY 14 CAIRO CITY 14 TAMMS VILLAGE 14 14 THEBES VILLAGE EAST CAPE GIRARDEAU VILLAGE 14 GREENVILLE CITY 14

UISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

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14	MULBERRY GROVE VILLAGE
14	OLD RIPLEY VILLAGE
14	POCAHONTAS VILLAGE
14	SMITHBORD VILLAGE
14	SGRENTO VILLAGE
14	CAPRON VILLAGE
14	POPLAR GROVE VILLAGE
14	RIPLEY VILLAGE
14	BUDA VILLAGE
14	DEPUE VILLAGE
14	BATCHTOWN VILLAGE
14	BRUSSELS VILLAGE
14	HAMBURG VILLAGE
14	HARDIN VILLAGE
14	KAMPSVILLE VILLAGE
14	LANARK CITY
14	NT CARROLL CITY
14	SAVANNA CITY
14	SHANNCN VILLAGE
	ARENZVILLE VILLAGE
14	ASHLAND VILLAGE
14	BEARDSTOWN CITY
14	CHANDLERVILLE VILLAGE
	VIRGINIA CITY
14	RANTOUL VILLAGE
14	URBANA CITY
14	TOVEY VILLAGE
14	PANA CITY
14	CLAY CITY VILLAGE
14	FLORA CITY
14	IOLA VILLAGE
14	LOUISVILLE VILLAGE
14	SAILOR SPRINGS VILLAGE
14	XENIA VILLAGE
14	BARTELSO VILLAGE
14	BECKEMEYER VILLAGE
14	DAMIANSVILLE VILLAGE
14	BELLWOOD VILLAGE
14	BFIDGEVIEW VILLAGE
14	BRCADVIEN VILLAGE
14	CHICAGO CITY
14	CHICAGO HGHTS CITY
14	CICERO TOWN
14	HARVEY CITY
14	LEMONT VILLAGE
14	MCCOOK VILLAGE

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05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

14	MARKHAM CITY
14	MAYWOOD VILLAGE
14	MELROSE PARK VILLAGE
14	MIDLOTHIAN VILLAGE
14	ROBBINS VILLAGE
14	RCSEMONT VILLAGE
14	SCHILLER PARK VILLAGE
	SOUTH CHICAGE HEHTS VILL
	STONE PARK VILLAGE
14	SUMMIT'VILLAGE
14	BURBANK CITY
14	
14	DE KALB CITY
14	MALTA VILLAGE
14	GARRETT VILLAGE
14	HINDSBORD VILLAGE
14	BINGHAM VILLAGE
14	BROWNSTOWN VILLAGE
14	FARINA VILLAGE
14	RAMSEY VILLAGE
14	ST ELMO CITY
14	ST PETER VILLAGE
14	VANDALIA CITY
14	BUCKNER VILLAGE
14	HANAFORD VILLAGE
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14	SESSER CITY VALIER VILLAGE
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14 14	ZEIGLER CITY
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	AVON VILLAGE
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14	NORRIS VILLAGE
14	ST DAVID VILLAGE

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

TABLE GROVE VILLAGE 14 VERMONT VILLAGE 14 EQUALITY VILLAGE 14 JUNCTION VILLAGE 14 NEW HAVEN VILLAGE 14 OLD SHAWNEETGWN VILLAGE 14 14 OMAHA VILLAGE RIDGWAY VILLAGE 14 SHAWNEETOWN CITY 14 CARROLLTON CITY 14 ELDRED VILLAGE 14 14 GREENFIELD CITY HILLVIEW VILLAGE 14 KANE VILLAGE 14 WILMINGTON VILLAGE 14 ROCKBRIDGE VILLAGE 14 RCODHOUSE CITY 14 WHITE HALL CITY 14 BRACEVILLE VILLAGE 14 CARBON HILL VILLAGE 14 SC WILMINGTON VILLAGE 14 BELLE PRAIRIE CITY TOWN 14 BROUGHTON VILLAGE 14 MACEDONIA VILLAGE 14 MCLEANSBORD CITY 14 BASCO VILLAGE 14 BENTLY TOWN 14 PENTODSUC VILLAGE 14 CAVE IN ROCK VILLAGE 14 ELIZABETHTOWN VILLAGE 14 ROSICLARE CITY 14 LOMAX VILLAGE 14 PAPINEAU VILLAGE 14 WOODLAWN VILLAGE 14 FIDELITY VILLAGE 14 GRAFTON CITY 14 JERSEYVILLE CITY 14 14 OTTERVILLE TOWN 14 APPLE RIVER VILLAGE ELIZABETH VILLAGE 14 HANDVER VILLAGE 14 NCRA VILLAGE 14 14 STOCKTON VILLAGE 14 BELKNAP VILLAGE 14 CYPRESS VILLAGE 14 SIMPSON VILLAGE

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY PAGE 36 DISTRESSED AREA ELIGIBILITY TEST (ELIGIBLE GOVERNMENTS) STATE TITLE 14 NORTH AURORA VILLAGE PINGREE GROVE VILLAGE 14 14 AROMA PARK VILLAGE 14 BCURBONNAIS VILLAGE BRADLEY VILLIAGE 14 14 ESSEX VILLAGE GRANT PARK VILLAGE 14 14 IRWIN VILLAGE 14 KANKAKEE CITY 14 MANTENU VILLAGE 14 MCHENCE CITY 14 ST ANNE VILLAGE UNION HILL VILLAGE 14 16 PENBROKE VILLAGE 14 ALTONA VILLAGE E GALESBURG VILLAGE 14 14 GALESBURG CITY 14 MAGUON VILLAGE ST AUGUSTINE VILLAGE 14 14 VICTORIA VILLAGE 14 WILLIAMSFIELD VILLAGE 14 YATES CITY VILLAGE 14 DANA VILLAGE 14 EARLVILLE CITY 14 GRAND RIDGE VILLAGE 14 KANGLEY VILLAGE 14 LA SALLE CITY 14 LELAND VILLAGE 14 LEONORE VILLAGE LOSTANT VILLAGE 14 MARSEILLES CITY 14 MENDOTA CITY 14 NAPLATE VILLAGE 14 OGLESBY CITY 14 OTTAWA CITY 14 PERU CITY 14 RANSOM VILLAGE 14 RUTLAND VILLAGE 14 TONICA VILLAGE 14 TROY GROVE VILLAGE 14 DIXON CITY 14 SAUNEMIN VILLAGE 14 ATLANTA CITY 14 BROADWELL VILLAGE 14 ELK HART CITY TOWN 14 EMDEN VILLAGE 14

PAGE 37

DISTRESSED AREA ELIGIBILITY TE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

HARTSBURG VILLAGE 14 LATHAM VILLAGE 14 LINCOLN CITY 14 14 MIDDLETOWN VILLAGE MT PULASKI CITY 14 14 NEW HOLLAND VILLAGE CCLCHESTER CITY 14 14 SCIDTA VILLAGE 14 TENNESSEE VILLAGE DECATUR CITY 14 14 OREANA VILLAGE 14 BENLD CITY EAGERVILLE VILLAGE 14 HETTICK VILLAGE 14 MGUNT GLIVE CITY 14 14 NILWOOD VILLAGE SCOTTVILLE VILLAGE 14 STANDARD CITY VILLAGE 14 WHITE CITY VILLAGE 14 WILSONVILLE VILLAGE 14 ALHAMBRA VILLAGE 14 14 ALTON CITY BETHALTO VILLAGE 14 EAST ALTON VILLAGE 14 14 GRANITE CITY GRANTFORK VILLAGE 14 HAMEL VILLAGE 14 HARTFORD VILLAGE 14 HIGHLAND CITY 14 14 LIVINGSTON VILLAGE MADISUN CITY 14 MARINE VILLAGE 14 NEW DOUGLAS VILLAGE 14 14 ROXANA VILLAGE 14 TROY CITY 14 VENICE CITY WILLIAMSON VILLAGE 14 WCOD RIVER CITY 14 WORDEN VILLAGE 14 PENTOON BEACH VILLAGE 14 SOUTH ROXANA VILLAGE 14 JUNCTION CITY VILLAGE 14 14 KELL VILLAGE ODIN VILLAGE 14 14 WALNUT HILL VILLAGE 14 BROUKPORT CITY

DISTRESSED AREA ELIGIBILITY TE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

JOPPA VILLAGE 14 METROPOLIS CITY 14 14 COLUMBIA CITY 14 FULTS VILLAGE 14 MAEYSTOWN VILLAGE WATERLOO CITY 14 14 BUTLER VILLAGE CCALTON VILLAGE 14 14 DONNELLSON VILLAGE 14 FARMERSVILLE VILLAGE 14 FILLMORE VILLAGE 14 HILLSBORD CITY 14 IRVING VILLAGE LITCHFIELD CITY 14 14 NCKOMIS CITY 14 RAYMOND VILLAGE 14 SCHRAM CITY VILLAGE 14 TAYLOR SPRINGS VILLAGE WAGGONER VILLAGE 14 14 WITT CITY OHLMAN VILLAGE 14 JACKSONVILLE CITY 14 14 WOODSON VILLAGE 14 ADELINE VILLAGE 14 CRESTON VILLAGE 14 BARTONVILLE VILLAGE 14 BRIMFIELD VILLAGE CUTLER VILLAGE 14 14 DU QUDIN CITY 14 PINCKNEYVILLE CITY ST JOHNS VILLAGE 14 14 TAMARDA VILLAGE 14 BAYLIS VILLAGE DETROIT VILLAGE 14 EL DARA VILLAGE 14 FLORENCE VILLAGE 14 GRIGGSVILLE CITY 14 14 HULL VILLAGE 14 KINDERHOOK VILLAGE 14 MILTON VILLAGE 14 NEBO VILLAGE 14 NEW CANTON TOWN NEW SALEM TOWN 14 14 PEARL VILLAGE PERRY VILLAGE 14 14 PITTSFIELD CITY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

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PLEASANT HILL VILLAGE
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    TIME VILLAGE
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    VALLEY CITY VILLAGE
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    EDDYVILLE VILLAGE
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    GOLCONDA CITY
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    HAMLETSBURG VILLAGE
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    NEW GRAND CHAIN VILLAGE
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    KARNAK VILLAGE
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    MOUND CITY CITY
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    MOUND CITY
    OLMSTEAD VILLAGE
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    PULASKI VILLAGE
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    ULLIN VILLAGE
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    MAGNOLIA TOWN
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    CALHOUN VILLAGE
    CLAREMONT VILLAGE
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    NCBLE VILLAGE
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    OLNEY CITY
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    PARKERSBURG VILLAGE
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    BROOKLYN VILLAGE
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    EAST ST LOUIS CITY
14
    FAIRMONT CITY VILLAGE
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    FAYETTEVILLE VILLAGE
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    LEBANON CITY
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     NATIONAL CITY VILLAGE
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    ST LIBORY VILLAGE
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     SWANSEA VILLAGE
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    WASHINGTON PARK VILLAGE
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    FAIRVIEW HEIGHTS CITY
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    CARRIER MILLS VILLAGE
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    ELDORADU CITY
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     HARRISBURG CITY
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     EXETER VILLAGE
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     COWDEN VILLAGE
     FINDLAY VILLAGE
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     HERRICK VILLAGE
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     MCWEAQUA VILLAGE
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     UCONEE VILLAGE
     SHELBYVILLE CITY
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     SIGEL TOWN
     STEWARDSON VILLAGE
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     STRASBURG VILLAGE
     TOWER HILL VILLAGE
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     RIDOTT VILLAGE
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     WINSLOW VILLAGE
14
     ALTO PASS VILLAGE
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DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

14 ANNA CITY 14 CCBDEN VILLAGE 14 DONGOLA VILLAGE 14 JONE SBORD CITY 14 MILL CREEK VILLAGE 14 ALLERTON VILLAGE 14 BELGIUM VILLAGE 14 DANVILLE CITY 14 FITHIAN VILLAGE 14 GEORGETOWN CITY 14 HCOPESTON CITY 14 INDIANOLA VILLAGE 14 MUNCIE VILLAGE PUTOMAC VILLAGE 14 14 RANKIN VILLAGE 14 ROSSVILLE VILLAGE 14 SIDELL VILLAGE TILTON VILLAGE 14 WESTVILLE VILLAGE 14 14 LITTLE YORK VILLAGE 14 MONMOUTH CITY 14 ROSEVILLE VILLAGE 14 RADOM VILLAGE 14 CISNE VILLAGE 14 FAIRFIELD CITY 14 JEFFEPSONVILLE VILLAGE 14 JOHNSONVILLE VILLAGE 14 MT ERIE VILLAGE 14 SIMS VILLAGE 14 WAYNE CITY VILLAGE 14 KEENES VILLAGE 14 BURNT PRAIRIE VILLAGE 14 CARMI CITY CROSSVILLE VILLAGE 14 14 ENFIELD VILLAGE 14 MAUNIE VILLAGE 14 MILL SHEALS VILLAGE SPRINGERTON VILLAGE 14 14 PHILLIPSTOWN VILLAGE LYNDON VILLAGE 14 14 BUSH VILLAGE 14 CAMBRIA VILLAGE 14 CARTERVILLE CITY COLP VILLAGE 14 14 CRAINVILLE VILLAGE 14 CREAL SPRINGS CITY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

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STATE TITLE

14	ENERGY VILLAGE
14	HERRIN CITY
14	HURST CITY
14	JUHNSTON CITY CITY
14	MARION CITY
14	PITTSBURG VILLAGE
14	SPILLERTOWN VILLAGE
14	WHITEASH VILLAGE
14	LEVES PARK CITY
14	RCCKFORD CITY
14	SOUTH BELOIT CITY
14	WINNEBAGD VILLAGE
14	BEVERLY TOWNSHIP
14	
14	LIBERTY TOWNSHIP
14	QUINCY TOWNSHIP
14	BURGESS TOWNSHIP
14	CENTRAL TOWNSHIP
	LAGRANGE TOWNSHIP
14	MULBERRY GROVE TOWNSHIP
14	OLD RIPLEY TOWNSHIP
14	SHOAL CREEK TOWNSHIP
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14	TAMALCU TOWNSHIP
14	BONUS TOANSHIP
14	BOONE TOWNSHIP
14	FLORA TOWNSHIP
14	LERDY TOWNSHIP
14	MANCHESTER TOWNSHIP
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14	SPRING TOWNSHIP
14	RIPLEY TOWNSHIP

STATE = 14: 445 RECORDS

PAGE 42

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

14 CHERRY GROVE TOWNSHIP

STATE = 14: 1 RECORDS

(ELIGIBLE GOVERNMENTS)

STATE TITLE

ELKHORN GROVE TOWNSHIP 14 FAIRHAVEN TOWNSHIP 14 LIMA TOWNSHIP 14 14 MT CARROLL TOWNSHIP RCCK CREEK TOWNSHIP 14 14 SALEM TOWNSHIP SAVANNA TOWNSHIP 14 WCODLAND TOWNSHIP 14 ARENZVILLE TOWNSHIP 14 ASHLAND TUWNSHIP 14 BEARDSTONN TOWNSHIP 14 14 CHANDLERVILLE TOWNSHIP 14 HAGENER TOWNSHIP NEWMANSVILLE TOWNSHIP 14 PANTHER CREEK TOWNSHIP 14 PHILADELPHIA TOWNSHIP 14 SANGAMON VALLEY TOWNSHIP 14 VIRGINIA TOWNSHIP 14 CCLFAX TOWNSHIP 14 CUNNINGHAM TOWNSHIP 14 KERR TOWNSHIP 14 LUDLOW TOWNSHIP 14 RANTOUL TOWNSHIP 14 URBANA TOWNSHIP 14 DARWIN TOWNSHIP 14 DCUGLAS TOANSHIP 14 BIBLE GROVE TOWNSHIP 14 BLAIR TOWNSHIP 14 CLAY CITY TOWNSHIP 14 14 HARTER TOWNSHIP 14 HCOSIER TOWNSHIP LCUISVILLE TOWNSHIP 14 OSKALOOSA TOWNSHIP 14 PIXLEY TOWNSHIP 14 XENIA TOWNSHIP 14 BROOKSIDE TOWNSHIP 14 14 CLEMENT TOWNSHIP LOOKING GLASS TOWNSHIP 14 PLEASANT GROVE TOWNSHIP 14 14 CALUMET TOWNSHIP LEMONT TOWNSHIP 14 14 STICKNEY TOWNSHIP 14 MALTA TOWNSHIP 14 TEXAS TOWNSHIP AVENA TOWNSHIP 14 14 BEAR GROVE TOWNSHIP

PAGE 44

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

SCHLING GREEN TOWNSHIP 14 14 CARSON TOWNSHIP 14 HURRICANE TOWNSHIP 14 KASKASKIA TOWNSHIP 14 LA CLEDE TOWNSHIP 14 LONE GROVE TOWNSHIP 14 LOUDON TOWNSHIP 14 OTEGO TONNSHIP 14 PCPE TUWNSHIP RAMSEY TOWNSHIP 14 SEFTON TOWNSHIP 14 SHARGN TOWNSHIP 14 SCUTH HURRICANE TOWNSHIP 14 VANDALIA TOWNSHIP 14 WILBERTON TOWNSHIP 14 FRANKFORT TOWNSHIP 14 NURTHERN TOWNSHIP 14 SIX MILE TOWNSHIP 14 ASTORIA TOWNSHIP 14 BUCKHEART TOWNSHIP 14 CANTON TOWNSHIP 14 CASS TOWNSHIP 14 DEERFIELD TOWNSHIP 14 FARMERS TOWNSHIP 14 FARMINGTON TOWNSHIP 14 HARRIS TOWNSHIP 14 ISABEL TOWNSHIP 14 LEE TOWNSHIP 14 LEWISTOWN TOWNSHIP 14 PLEASANT TOWNSHIP 14 PUTMAN TOWNSHIP 14 UNION TOWNSHIP 14 VERMONT TOWNSHIP 14 WATERFORD TOWNSHIP 14 WCODLAND TUWNSHIP 14 ASBURY TOWNSHIP 14 BOWLESVILLE TOWNSHIP 14 EAGLE CREEK TOWNSHIP 14 EQUALITY TOWNSHIP 14 GCLD HILL TOWNSHIP 14 NEW HAVEN TOWNSHIP 14 NORTH FURK TOWNSHIP 14 UPAHA TOWNSHIP 14 RIDGWAY TOWNSHIP 14 SHAWNEE TUWNSHIP CARROLLTON TOWNSHIP 14 14

PAGE 45

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

KANE TOWNSHIP 14 LINDER TOWNSHIP 14 14 RCCKBRIDGE TOWNSHIP RCODHOUSE TOWN 14 RUBICON TOWNSHIP 14 WALKERVILLE TOWNSHIP 14 14 WHITE HALL TOWNSHIP WOODVILLE TOWNSHIP 14 BRACEVILLE TOWNSHIP 14 14 ERIENNA TOWNSHIP BEAVER CREEK TOWNSHIP 14 CROOK TOWNSHIP 14 CROUCH TOWNSHIP 14 KNIGHT PRAIRIE TOWNSHIP 14 14 MCLEANSBBRD TOWNSHIP MAYBERRY TOWNSHIP 14 SCUTH CROUCH TOWNSHIP 14 14 SCUTH FLANNIGAN TOWNSHIP 14 SOUTH TWIGG TOWNSHIP 14 TWIGG TOWNSHIP WILCOX TOWNSHIP 14 LCMAX TOWNSHIP 14 MARTINTON TOWNSHIP 14 MILKS GROVE TOWNSHIP 14 14 CARBONDALE TOWNSHIP 14 JERSEY TOWNSHIP MISSISSIPPI TOWNSHIP 14 OTTER CREEK TOWNSHIP 14 14 QUARRY TOWNSHIP 14 RICHWOOD TOWNSHIP RESEDALE TOWNSHIP 14 RUYLE TOWNSHIP 14 APPLE RIVER TOWNSHIP 14 14 BERREMAN TOWNSHIP 14 COUNCIL HILL TOWNSHIP 14 DERINDA TOWNSHIP ELIZABETH TOWNSHIP 14 14 GUILFERD TOWNSHIP 14 HANDVER TOWNSHIP 14 NORA TOWNSHIP 14 PLEASANT VALLEY TOWNSHIP 14 RICE TOWNSHIP 14 RUSH TOWNSHIP 14 STOCKTON TOWNSHIP 14 THOMPSON TOWNSHIP 14 VINEGAR HILL TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

WCODBINE TOWNSHIP 14 AROMA TOWNSHIP 14 BOURBONNAIS TOWNSHIP 14 ESSEX TOWNSHIP 14 14 GANEER TOWNSHIP KANKAKEE TOWNSHIP 14 14 LIMESTONE TOWNSHIP MANTENO TOWNSHIP 14 MOMENCE TOWNSHIP 14 14 OTTO TOWNSHIP 14 PEMBROKE TOWNSHIP 14 ROCKVILLE TOWNSHIP 14 ST ANNE TOWNSHIP SALINA TOWNSHIP 14 YELLOWHEAD TOWNSHIP 14 14 CEDAR TOWNSHIP 14 CHESTNUT TOWNSHIP 14 COPLEY TOWNSHIP 14 ELBA TOWNSHIP 14 GALESBURG TOWNSHIP HAW CREEK TOWNSHIP 14 14 LYNN TOWNSHIP 14 MAQUON TOWNSHIP 14 RIC TOWNSHIP 14 SALEM TOWNSHIP 14 TRURD TOWNSHIP 14 VICTORIA TOWNSHIP 14 WALNUT GROVE TOWNSHIP GALESBURG CITY TOWNSHIP 14 14 ADAMS TOANSHIP ALLEN TOWNSHIP 14 14 BROOKFIELD TOWNSHIP 14 BRUCE TOWNSHIP 14 DEER PARK TOWNSHIP DIMMICK TOWNSHIP 14 14 EAGLE TOWNSHIP EARL TOWNSHIP 14 14 EDEN TOWNSHIP FARM RIDGE TOWNSHIP 14 14 FREEDOM TOWNSHIP 14 GROVELAND TOWNSHIP 14 HOPE TUWNSHIP 14 LA SALLE TOWNSHIP 14 MANLIUS TOWNSHIP 14 MENDUTA TOWNSHIP 14 MERIDEN TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

OPHIR TOWNSHIP 14 **OSAGE TOWNSHIP** 14 OTTAWA TOWNSHIP 14 OTTER CREEK TOWNSHIP 14 PERU TOWNSHIP 14 RICHLAND TOWNSHIP 14 RUTLAND TOWNSHIP 14 SERENA TOWNSHIP 14 SOUTH OTTAWA TOWNSHIP 14 TROY GROVE TOWNSHIP 14 VERMILION TOWNSHIP 14 WALLACE TOWNSHIP 14 WALTHAM TOWNSHIP 14 AETNA TOWNSHIP 14 ATLANTA TOWNSHIP 14 BROADWELL TOWNSHIP 14 CHESTER TOWNSHIP 14 CORWIN TOWNSHIP 14 EAST LINCOLN TOWNSHIP 14 ELKHART TOWN 14 EMINENCE TOWNSHIP 14 HURLBUT TOWNSHIP 14 LAENNA TOWNSHIP 14 LAKE FORK TOWNSHIP 14 MT PULASKI TOWNSHIP 14 ORAN TOWNSHIP 14 ORVIL TOWNSHIP 14 SHERIDAN TOWNSHIP 14 WEST LINCOLN TOWNSHIP 14 BETHEL TOWNSHIP 14 CHALMERS TOWNSHIP 14 COLCHESTER TOWNSHIP 14 ELDORADO TOWNSHIP 14 EMMET TOWNSHIP 14 LAMDINE TWP 14 MACOME TOWNSHIP 14 TENNESSEE TOWNSHIP 14 HARRISTOWN TOWNSHIP 14 BARR TOWNSHIP 14 CAHOKIA TOWNSHIP 14 ALTON TOWNSHIP 14 CHOUTEAU TOWNSHIP 14 CULLINSVILLE TOWNSHIP 14 14 FORT RUSSELL TOWNSHIP 14 GODFREY TOWNSHIP 14 GRANITE CITY TOWNSHIP

PAGE 48

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

HELVETIA TOWNSHIP 14 JARVIS TOWNSHIP 14 MORD TOWNSHIP 14 NAMEOKI TOWNSHIP 14 NEW DOUGLAS TOWNSHIP 14 OLIVE TOWNSHIP 14 OMPHGHENT TOWNSHIP 14 PIN DAK TOWNSHIP 14 SALINE TOWNSHIP 14 VENICE TOWNSHIP 14 WOOD RIVER TOWNSHIP 14 FOSTER TOWNSHIP 14 MEACHAM TOWNSHIP 14 ODIN TOWNSHIP 14 SANDOVAL TOWNSHIP 14 STEVENSON TOWNSHIP 14 AUDUBON TOWNSHIP 14 BOIS D ARC TOWNSHIP 14 BUTLER GROVE TOWNSHIP 14 EAST FORK TOWNSHIP 14 FILLMORE TOWNSHIP 14 GRISHAM TOWNSHIP 14 HARVEL TOWNSHIP 14 HILLSBORD TOWNSHIP 14 IRVING TOWNSHIP 14 NOKOMIS TOWNSHIP 14 N LITCHFIELD TOWNSHIP 14 PITMAN TUWNSHIP 14 RAYMOND TOWNSHIP 14 RGUNTREE TOWNSHIP 14 SC LITCHFIELD TOWNSHIP 14 WITT TOWNSHIP 14 DEMENT TOWNSHIP 14 EAGLE POINT TOWNSHIP 14 14 LINCOLN TOWNSHIP MT MORRIS TOWNSHIP 14 WHITE ROCK TOWNSHIP 14 ATLAS TOWNSHIP 14 14 CHAMBERSBURG TOWNSHIP CINCINNATI TOWNSHIP 14 DERRY TOWNSHIP 14 14 FAIRMOUNT TOWNSHIP FLINT TOWNSHIP 14 GRIGGSVILLE TOWNSHIP 14 HADLEY TOWNSHIP 14 14 HARDIN TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

KINDERHOOK TOWNSHIP 14 LEVEE TOWNSHIP 14 14 MARTINSBURG TOWNSHIP 14 MONTESUMA TOWNSHIP 14 NEWBURG TOWNSHIP 14 NEW SALEM TOWNSHIP PEARL TOWNSHIP 14 PERRY TOWNSHIP 14 PITTSFIELD TOWNSHIP 14 PLEASANT HILL TOWNSHIP 14 PLEASANT VALE TOWNSHIP 14 ROSS TOWNSHIP 14 SPRING CREEK TOWNSHIP 14 BONPAS TOWNSHIP 14 DENVER TOWNSHIP 14 14 GERMAN TOWNSHIP 14 MADISON TOWNSHIP 14 NOBLE TOWNSHIP 14 OLNEY TOWNSHIP 14 CANTEEN TOWNSHIP 14 CASEYVILLE TOWNSHIP CENTREVILLE TOWNSHIP 14 14 EAST ST LOUIS TOWNSHIP PRAIRIE DU LONG TOWNSHIP 14 14 STITES TOWNSHIP 14 SUGAR LOAF TOWNSHIP EAST ELDORADO TOWNSHIP 14 14 LONG BRANCH TOWNSHIP 14 MOUNTAIN TOWNSHIP 14 RECTOR TOWNSHIP 14 ASH GROVE TOWNSHIP 14 DRY POINT TOWNSHIP HERRICK TOWNSHIP 14 14 HCLLAND TOWNSHIP 14 LAKEWOOD TOWNSHIP 14 MCWEAQUA TOWNSHIP 14 OCONEE TOWNSHIP 14 OKAW TOWNSHIP 14 PENN TOWNSHIP 14 PICKAWAY TOWNSHIP 14 PRAIRIE TOWNSHIP 14 RICHLAND TOWNSHIP 14 RIDGE TOWNSHIP 14 ROSE TOWNSHIP 14 RURAL TOWNSHIP 14 SHELBYVILLE TOWNSHIP

05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

14 SIGEL TOWNSHIP 14 TEWER HILL TOWNSHIP 14 WINDSOR TOWNSHIP JEFFERSON TOWNSHIP 14 14 LANCASTER TOWNSHIP 14 ONECO TOWNSHIP 14 RIDUTT TOWNSHIP 14 RCCK GROVE TOWNSHIP 14 BLOUNT TOWNSHIP 14 BUTLER' TOWNSHIP 14 CARROLL TOWNSHEP 14 CATLIN TOWNSHIP 14 DANVILLE TOWNSHIP 14 ELWOOD TOWNSHIP GEORGETOWN TOWNSHIP 14 14 **GRANT TOWNSHIP** 14 JAMAICA TOWNSHIP 14 LOVE TOWNSHIP 14 MCKENDREE TOWNSHIP 14 MIDDLEFORK TOWNSHIP 14 NEWELL TOWNSHIP 14 PILOT TOWNSHIP 14 **RUSS TUWNSHIP** 14 SIDELL TOWNSHIP 14 COLDBROOK TOWNSHIP ELLISON TOWNSHIP 14 14 FLOYD TOWNSHIP 14 HALE TOWNSHIP KELLY TOWNSHIP 14 14 MONMOUTH TOWNSHIP PCINT PLEASANT TOWNSHIP 14 14 ROSEVILLE TOWNSHIP SUMNER TOWNSHIP 14 14 SWAN TOWNSHIP DU BOIS TOWNSHIP 14 ARRINGTON TOWNSHIP 14 BARNHILL TOWNSHIP 14 BEDFORD TOWNSHIP 14 BERRY TOWNSHIP 14 BIG MOUND TOWNSHIP 14 14 ELM RIVER TOWNSHIP GARDEN HILL TOWNSHIP 14 GFOVER TOWNSHIP 14 HICKORY HILL TOWNSHIP 14 INDIAN PRAIRIE TOWNSHIP 14 KEITH TOWNSHIP 14

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

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PAGE 51

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PAGE 52

05/23/78 AT J1:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

TITLE STATE BLACKFORD COUNTY 15 CRAWFORD COUNTY 15 DAVIESS COUNTY 15 DEARBORN COUNTY 15 DELAWARE COUNTY 15 ELKHART COUNTY 15 FAYETTE COUNTY 15 FOUNTAIN COUNTY 15 FRANKLIN COUNTY 15 GREENE COUNTY 15 JAY COUNTY 15 JEFFERSON COUNTY 15 LAWRENCE COUNTY 15 MARTIN COUNTY 15 MIAMI COUNTY 15 NOBLE COUNTY 15 CHID COUNTY 15 ORANGE COUNTY 15 OWEN COUNTY 15 PARKE COUNTY 15 PERRY COUNTY 15 PUTNAM COUNTY 15 RANDOLPH COUNTY 15 RIPLEY COUNTY 15 RUSH COUNTY 15 ST JOSEPH COUNTY 15 SCOTT COUNTY 15 SHELBY COUNTY 15 VERMILLION COUNTY 15 VIGO COUNTY 15 WAYNE COUNTY 15 FORT WAYNE CITY 15 HARTFORD CITY 15 MONTPELIER CITY 15 LCGANSPORT CITY 15 ROYAL CENTER TOWN 15 CHARLESTOWN CITY 15 NEW PROVIDENCE TOWN 15 15 COLFAX TOWN 15 KIRKLIN TOWN MULBERRY TOWN 15 ALTON TOWN 15 ENGLISH TOWN 15 15 LEAVENWORTH TOWN 15 MARENGO TOWN ALFORDSVILLE' TOWN 15

(ELIGIBLE GOVERNMENTS)

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STATE TITLE

15	CANNELBURG TOWN
15	
	MENTGOMERY TOWN
	ODON TOWN
	PLAINVILLE TOWN
15	
	WASHINGTON CITY
	AURORA CITY
	DILLSBORD TOWN
	GREENDALE TOWN
-	LAWRENCEBURG CITY
	MOORES HILL TOWN
15	ST LEON TOWN
15	WEST HARRISON TOWN
15	ALBANY TOWN
15	EATON TOWN
15	MUNCIE CITY
15	ELKHART CITY
15	CONNERSVILLE CITY
15	NEW ALBANY CITY
	ATTICA CITY
	KINGMAN TOWN
	WALLACE TOWN
	BRODKVILLE TOWN
	CEDAR GROVE TOWN
	LAUREL TOWN
15	MOUNT CARMEL TOWN
	OLDENBURG TOWN
15	GAS CITY CITY
15	MARION CITY
15	MATTHEWS TOWN
15	BLOOMFIELD TOWN
15	JASONVILLE CITY
15	LINTON CITY
15	LYONS TOWN
15	NEWBERRY TOWN
15	SWITZ CITY TOWN
15	WORTHINGTON TOWN
15	CORYDON TOWN
15	LACONIA CORP
15	MAUCKPORT TOWN
15	NEW AMSTERDAM TOWN
15	NEW MIDDLETOWN TOWN
15	BLOUNTSVILLE TOWN
15 15	KNIGHTSTOWN TOWN
15	MOORELAND TOWN
1)	NEW CASTLE: CITY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

15	HUNTINGTON CITY
15	MOUNT ETNA TOWN
15	CROTHERSVILLE TOWN
15	MEDORA TOWN
15	SEYMOUR CITY
15	BRYANT TOWN
15	PENNVILLE TOWN
15	REDKEY TOWN
15	SALAMONIA TOWN
15	BROOKSBURG TOWN
15	HANDVER TOWN
15	MADISON CITY
15	DUPONT TOWN
15	BICKNELL CITY
15	DECKER TOWN
15	EDWARDSPORT TOWN
15	DAKTOWN TOWN
15	VINCENNES CITY
15	WHEATLAND TOWN
15	BRUCEVILLE TOWN
15	SHIPSHEWANA TOWN
15	TOPEKA TOWN
15	EAST CHICAGO CITY
15	LAKE STATION CITY
15	GARY CITY
	CEDAR LAKE TOWN
15	KINGSBURY TOWN
15	WESTVILLE TOWN
15	BEDFORD CITY
15	MITCHELL CITY
15	OOLITIC TOWN
15 15	ALEXANDRIA CITY
15	ANDERSON CITY Elwood city
15	INGALLS TOWN
15	LAPEL TOWN
15	ORESTES TOWN
15	INDIANAPOLIS CITY
15	LYNHURST TOWN
15	LCOGOOTEE CITY
15	SHOALS TOWN
15	CRANE TOWN
15	DENVER TOWN
15	NORTH GROVE TOWN
15	PERU CITY
15	BLOOMINGTON CITY

PAGE 54

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

STINESVILLE TOWN 15 15 ALAMO TOWN 15 WAVELAND TOWN 15 ALBION TOWN 15 CROMWELL TOWN 15 KENDALLVILLE CITY LIGONIER CITY 15 15 ROME CITY TOWN 15 RISING SUN CITY 15 FRENCH LICK TOWN 15 ORLEANS TOWN 15 PAOLI TOWN 15 WEST BADEN TOWN 15 GOSPORT TOWN 15 SPENCER TOWN 15 BLOOMINGDALE TOWN 15 JUDSON TOWN 15 MARSHALL TOWN 15 MONTEZUMA TOWN ROCKVILLE TOWN 15 15 ROSEDALE TOWN 15 MECCA TOWN CANNELTON CITY 15 15 TELL CITY CITY 15 TROY TOWN 15 BAINBRIDGE TOWN 15 CLOVERDALE TOWN 15 GREENCASTLE CITY 15 ROACHDALE TOWN 15 RUSSELLVILLE: TOWN 15 LYNN TOWN 15 RIDGEVILLE TOWN 15 SARATCGA TOWN 15 UNION CITY CITY 15 WINCHESTER CITY 15 LOSANTVILLE TOWN 15 MILAN TOWN 15 OSGOOD TOWN 15 SUNMAN CIVIL TOWN 15 NAPOLEON TOWN 15 HOLTON TOWN 15 CARTHAGE TOWN 15 RUSHVILLE CITY 15 LAKEVILLE TOWN 15 NORTH LIBERTY TOWN 15 SOUTH BEND CITY

5

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

WALKERTON TOWN 15 SCOTTSBURG CITY 15 15 AUSTIN TOWN SHELBYVILLE CITY 15 NORTH JUDSON TOWN 15 PATRIOT TOWN 15 15 CAYUGA TOWN 15 CLINTON CITY DANA TOWN 15 FAIRVIEW PARK TOWN 15 NEWPORT TOWN 15 15 PERRYSVILLE TOWN RILEY TOWN 15 SEELYVILLE CIVIL TOWN 15 TERRE HAUTE CITY 15 WEST TERRE HAUTE CITY 15 LAGRO TCWN 15 NORTH MANCHESTER TOWN 15 ROANN TOWN 15 15 WABASH CITY CAMBRIDGE CITY TOWN 15 CENTERVILLE TOWN 15 15 DUBLIN TOWN 15 ECONOMY TOWN FOUNTAIN CITY FOWN 15 HAGERSTOWN TOWN 15 15 MILTON TOWN 15 MCUNT AUBURN TOWN 15 RICHMOND CITY 15 BLUFFTON CITY 15 PONETO TOWN 15 VERA CRUZ TOWN 15 BURNETTSVILLE TOWN 15 MILAN TOWN 15 SPRINGFIELD TOWNSHIP 15 WAYNE TOWNSHIP 15 WASHINGTON TOWNSHIP ADAMS TOWNSHIP 15 15 CLINTON TOWNSHIP 15 EEL TOWNSHIP 15 JEFFERSON TOWNSHIP 15 NOBLE TOWNSHIP 15 CHARLESTOWN TOWNSHIP 15 OREGON TOWNSHIP 15 WASHINGTON TOWNSHIP 15 MADISON TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

15 BOONE TOWNSHIP 15 JENNINGS TOWNSHIP JCHNSON TOWNSHIP 15 15 LIBERTY TOWNSHIP 15 CHIO TOWNSHIP 15 PATOKA TOWNSHIP 15 STERLING TOWNSHIP 15 UNION TOWNSHIP WHISKEY RUN TOWNSHIP 15 15 BARR TOWNSHIP 15 BOGARD TOWNSHIP 15 ELMORE TOWNSHIP 15 HARRISON TOWNSHIP 15 MADISON TOWNSHIP 15 REEVE TOWNSHIP 15 STEELE TOWNSHIP 15 VANBUREN TOWNSHIP 15 VEALE TOWNSHIP 15 WASHINGTON TOWNSHIP CAESAR CREEK TOWNSHIP 15 15 CENTER TOWNSHIP 15 CLAY TOWNSHIP 15 HARRISON TOWNSHIP 15 HOGAN TOWNSHIP 15 JACKSON TOWNSHIP 15 **KELSO TOWNSHIP** 15 LAWRENCEBURG TOWNSHIP 15 LOGAN TOWNSHIP 15 MANCHESTER TOWNSHIP 15 MILLER TOWNSHIP 15 SPARTA TOWNSHIP 15 WASHINGTON TOWNSHIP 15 YORK TOWNSHIP 15 CENTER TOWNSHIP DELAWARE TOWNSHIP 15 15 UNION TOWNSHIP 15 BAUGO TOWNSHIP 15 CONCORD TOWNSHIP 15 HARRISON TOWNSHIP 15 CCLUMBIA TOWNSHIP 15 CONNERSVILLE TOWNSHIP 15 HARRISON TOWNSHIP 15 JACKSON TOWNSHIP 15 WATERLOO TOWNSHIP 15 DAVIS TOANSHIP 15 LOGAN TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

MILLCREEK TOWNSHIP 15 BATH TOWNSHIP 15 BLOOMING GROVE TOWNSHIP 15 BROOKVILLE TOWNSHIP 15 FAIRFIELD TOWNSHIP 15 HIGHLAND TOWNSHIP 15 LAUREL TOWNSHIP 15 METAMORA TOWNSHIP 15 POSEY TOWNSHIP 15 RAY TOWNSHIP 15 SALT CREEK TOWNSHIP 15 SPRINGFIELD TOWNSHIP 15 WHITEWATER TOWNSHIP 15 CENTER TOWNSHIP 15 FRANKLIN TOWNSHIP 15 JEFFERSON TOWNSHIP 15 MILL TOWNSHIP 15 RICHLAND TOWNSHIP 15 BEECH CREEK TOWNSHIP 15 15 CASS TOWNSHIP CENTER TOWNSHIP 15 FAIRPLAY TOWNSHIP 15 GRANT TOWNSHIP 15 HIGHLAND TOWNSHIP 15 15 JACKSON TOWNSHIP JEFFERSON TOWNSHIP 15 RICHLAND TOWNSHIP 15 STOCKTON TOWNSHIP 15 TAYLOR TOWNSHIP 15 WASHINGTON TOWNSHIP 15 15 WRIGHT TOWNSHIP BOONE TOWNSHIP 15 HARRISON TOWNSHIP 15 WEBSTER TOWNSHIP 15 15 BLUE RIVER TOWNSHIP HOWARD TOWNSHIP 15 DALLAS TOWNSHIP 15 HUNTINGTON TOWNSHIP 15 UNION TOWNSHIP 15 WARREN TOWNSHIP 15 CARR TOWNSHIP 15 JACKSON TOWNSHIP 15 15 PERSHING TOWNSHIP VERNON TOWNSHIP 15 BEAR CREEK TOWNSHIP 15 JEFFERSON TOWNSHIP 15

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PAGE 59

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

15 PENN TOWNSHIP 15 RICHLAND TOWNSHIP WABASH TOWNSHIP 15 **GRAHAM TOWNSHIP** 15 15 HANDVER TOWNSHIP 15 LANCASTER TOWNSHIP MADISON TOWNSHIP 15 MILTON TOWNSHIP 15 MONROE TOWNSHIP 15 15 SALUDA TOWNSHIP SHELBY TOWNSHIP 15 15 SMYRNA TOWNSHIP DECKER TOWNSHIP 15 15 VIGO TOWNSHIP 15 WASHINGTON TOWNSHIP 15 BLOCMFIELD TOWNSHIP CALUMET TOWNSHIP 15 GALENA TOWNSHIP 15 HUDSON TOWNSHIP 15 KANKAKEE TOWNSHIP 15 15 NEW DURHAM TOWNSHIP WASHINGTON TOWNSHIP 15 15 BOND TOWNSHIP GUTHRIE TOWNSHIP 15 INDIAN CREEK TOWNSHIP 15 15 MARION TOWNSHIP 15 MARSHALL TOWNSHIP 15 PERRY TOWNSHIP 15 PLEASANT RUN TOWNSHIP 15 SHAWSWICK TOWNSHIP SPICE VALLEY TOWNSHIP 15 15 ANDERSON TOWNSHIP 15 FALL CREEK TOWNSHIP LAFAYETTE TOWNSHIP 15 15 PIPE CREEK TOWNSHIP 15 UNION TOWNSHIP 15 CENTER TOWNSHIP 15 WARREN TOWNSHIP 15 CENTER TOWNSHIP 15 HALBERT TOWNSHIP 15 LOST RIVER TOWNSHIP 15 MITCHELTREE TOWNSHIP 15 PERRY TOWNSHIP 15 RUTHERFORD TOWNSHIP 15 BUTLER TOWNSHIP 15 PERRY TUNNSHIP

PAGE 60

UISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

15	PERU TOWNSHIP
15	PIPE CREEK TOWNSHIP
15	PERRY TOWNSHIP
15	BROWN TOWNSHIP
15	CLARK TOWNSHIP
15	ALBION TOWNSHIP
15	ELKHART TOWNSHIP
15	ORANGE TOWNSHIP
15	PERRY TOANSHIP
15	CASS TOWNSHIP
15	PIKE TOWNSHIP
15	UNION TOWNSHIP
15	FRENCH LICK TOWNSHIP
15	GREENFIELD TOWNSHIP
15	JACKSON TOWNSHIP
15	NORTHEAST TOWNSHIP
15	NORTHWEST TOWNSHIP
15	ORANGEVILLE TOWNSHIP
15	OFLEANS TOWNSHIP
15	PAOLI TOWNSHIP
15	SCUTHEAST TOWNSHIP
15	STAMPERS CREEK TOWNSHIP
15	CLAY TOWNSHIP
15	FRANKLIN TOWNSHIP
	HARRISON TOWNSHIP
15	JACKSON TOWNSHIP
15	
15	JENNINGS TOWNSHIP
15	
15	MARION TOWNSHIP
15	MENTGOMERY TOWNSHIP
15	MORGAN TOWNSHIP
15	TAYLOR TOWNSHIP WASHINGTON TOWNSHIP
15 15	WAYNE TOWNSHIP
15	ADAMS TOWNSHIP
15	FLORDIA TOWNSHIP
15	HOWARD TOWNSHIP
15	JACKSON TOWNSHIP
15	LIBERTY TOWNSHIP
15	PENN TOWNSHIP
15	RACCOON TOWNSHIP
15	RESERVE TOWNSHIP SCHOOL
15	SUGAR CREEK TOWNSHIP
15	UNION TOWNSHIP
15	WABASH TOWNSHIP
1)	

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DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE

TITLE

WASHINGTON TOWNSHIP 15 15 ANDERSON TOWNSHIP 15 CLARK TUWNSHIP 15 LEOPOLC TOWNSHIP OIL TOWNSHIP 15 15 TOBIN TOWNSHIP 15 TROY TUWNSHIP 15 UNION TOWNSHIP 15 RICH GROVE TOWNSHIP 15 TIPPECANDE TOWNSHIP 15 CLINTON TOWNSHIP 15 CLOVERDALE TOWNSHIP 15 FRANKLIN TOWNSHIP 15 GREENCASTLE TOWNSHIP 15 JEFFERSON TOWNSHIP 15 MADISON TOWNSHIP 15 MARION TOWNSHIP MONROE TOWNSHIP 15 15 RUSSELL TOWNSHIP 15 WARREN TOWNSHIP 15 WASHINGTON TOWNSHIP 15 FRANKLIN TOWNSHIP GREENSFORK TOWNSHIP 15 15 JACKSON TOWNSHIP 15 WARD TOWNSHIP 15 WAYNE TOWNSHIP WHITE RIVER TOWNSHIP 15 15 ADAMS TOANSHIP 15 BROWN TOWNSHIP 15 CENTER TOWNSHIP 15 DELAWARE TOWNSHIP 15 FRANKLIN TOWNSHIP 15 JACKSON TOWNSHIP 15 LAUGHERY TOWNSHIP 15 OTTER CREEK TOWNSHIP 15 SHELBY TOWNSHIP 15 ANDERSON TOWNSHIP 15 CENTER TOWNSHIP 15 JACKSON TOWNSHIP 15 NOBLE TOANSHIP 15 ORANGE TOWNSHIP 15 POSEY TOWNSHIP 15 RICHLAND TOWNSHIP 15 RIPLEY TOWNSHIP 15 RUSHVILLE TOWNSHIP 15 UNION TOWNSHIP

PAGE 51

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE

TITLE

WALKER TOWNSHIP 15 WASHINGTON TOWNSHIP 15 GREENE TOWNSHIP 15 LINCOLN TOWNSHIP 15 PENN TOWNSHIP 15 PORTAGE TOWNSHIP 15 FINLEY TOWNSHIP 15 JENNINGS TOWNSHIP 15 JCHNSON TOWNSHIP 15 LEXINGTON TOWNSHIP 15 ADDISON TOWNSHIP 15 BRANDYWINE CIVIL TWP 15 LIBERTY TOWNSHIP 15 DAVIS TOWNSHIP 15 RAILROAD TOWNSHIP 15 WAYNE TOWNSHIP 15 BROWNSVILLE TOWNSHIP 15 UNION TUANSHIP 15 CLINTON TOWNSHIP 15 EUGENE TOWNSHIP 15 HELT TOWNSHIP 15 HARRISON TOWNSHIP 15 PRAIRIETON TOWNSHIP 15 RILEY TOWNSHIP 15 SUGAR CREEK TOWNSHIP 15 CHESTER TOWNSHIP 15 NCBLE TOWNSHIP 15 PLEASANT TOWNSHIP 15 PINE TOWNSHIP 15 STEUBEN TOWNSHIP 15 WARREN TOWNSHIP 15 15 DALTON TOWNSHIP FRANKLIN TOWNSHIP 15 GREENE TOWNSHIP 15 JACKSON TOWNSHIP 15 JEFFERSON TOWNSHIP 15 NEW GARDEN TOWNSHIP 15 WASHINGTON TOWNSHIP 15 WAYNE TOWNSHIP 15 JACKSON TOWNSHIP 15 WEST POINT TOWNSHIP 15

STATE = 15: 501 RECORDS



DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

ADAMS COUNTY 16 APPANCOSE COUNTY 16 AUDUBON COUNTY 16 16 DECATUR COUNTY RINGGOLD COUNTY 16 16 TAYLOR COUNTY 16 WAYNE COUNTY 16 ORIENT TOWN CARBON TOWN 16 16 NODAWAY TOWN PRESCOTT TOWN 16 CENTERVILLE CITY 16 16 CINCINNATI TOWN 16 EXLINE TOWN 16 MCRAVIA TOWN MOULTON TOWN 16 MYSTIC CITY 16 NUMA TOWN 16 16 PLAND TOWN 16 RATHBUN TOWN 16 UDELL TOWN UNIONVILLE TOWN 16 16 BRAYTON TOAN 16 GRAY TOWN 16 LUTHER TOWN 16 JULLEY TOWN DELMAR TOWN 16 16 DAVIS CITY TOWN 16 DECATUR CITY TOWN 16 GARDEN GROVE TOWN 16 GRAND RIVER TOWN 16 LAMONI CITY LEON CITY 16 16 LE ROY TOWN 16 PLEASANTON TOWN 16 WELDON TOWN 16 CASEY TOWN 16 DUNLAP TOWN 16 H.GNOLIA TOWN 16 HURSTVILLE TOWN 16 MONMOUTH CITY 16 CULFAX CITY DELTA TOWN 16 16 HARPER TOWN 16 **KESWICK TUWN** 16 KEOKUK CITY

PAGE 63

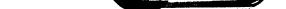
DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

DERBY TONN 16 LUCAS TOWN 16 WILLIAMSON TOWN 16 BEVINGTON TOWN 16 BARNES CITY TOWN 16 BEACON TUWN 16 NEW SHARDN TOWN 16 RCSE HILL TOWN 16 UNIVERSITY PARK TOWN 16 16 KEDMAH CITY MITCHELL TOWN 16 BLANCHARD TOWN 16 CLARINDA CITY 16 DIAGONAL TOWN 16 KELLERTON TOWN 16 MALOY TOWN 16 REDDING TOWN 16 TINGLEY TOWN 16 EARLING TOWN 16 16 WESTPHALIA TOWN 16 ATHELSTAN TOWN 16 BLOCKTON TOWN 16 CONWAY TOWN 16 SHARPSBURG TOWN FARMINGTON TOWN 16 MILTON TOWN 16 MOUNT STERLING TOWN 16 ELDON TOWN 16 16 HUMESTON TOWN MILLERTON TOWN 16 16 SEYMOUR TOWN

STATE = 16: 77 RECORDS



DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

17 ANDERSON COUNTY 17 ATCHISON COUNTY CHASE COUNTY 17 17 CHAUTAUQUA COUNTY CHEROKEE COUNTY 17 17 CRAWFORD COUNTY ELK COUNTY 17 17 LABETTE COUNTY WYANDOTTE COUNTY 17 17 COLONY CITY 17 GREELEY CITY LONE ELM CITY 17 17 WESTPHALIA CITY 17 ATCHISON CITY 17 LANCASTER CITY 17 MAPLETON CITY 17 F'AIRVIEW CITY HORTON CITY 17 17 MORRILL CITY 17 ROBINSON CITY 17 WILLIS CITY 17 CEDAR POINT CITY COTTONWOOD FALLS CITY 17 17 ELMDALE CITY CHAUTAUQUA CITY 17 17 ELGIN CITY 17 PERU CITY 17 SEDAN CITY 17 BAXTER SPRINGS CITY 17 COLUMBUS CITY GALENA CITY 17 17 TREECE CITY 17 WEIR CITY 17 ROSELAND CITY 17 GRIDLEY CITY 17 WAVERLY CITY 17 CAMBRIDGE CITY 17 UDALL CITY 17 ARCADIA CITY ARMA CITY 17 17 CHEROKEE CITY 17 GIRARD CITY 17 HEPLER CITY 17 MCCUNE CITY 17 MULBERRY CITY 17 PITTSBURG CITY

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PAGE 65

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE

TITLE

17 WALNUT CITY ENTERPRISE CITY 17 17 HCPE CITY 17 MANCHESTER CITY 17 ELK FALLS CITY 17 HOWARD CITY LENGTON CITY 17 MCLINE CITY 17 FALL RIVER CITY 17 17 SEVERY CITY 17 VIRGIL CITY 17 COOLIDGE CITY 17 BLUFF CITY CITY 17 DANVILLE CITY 17 PENALOSA CITY 17 ALTAMENT CITY 17 CHETOPA CITY 17 EDNA CITY 17 LABETTE CITY 17 MOUND VALLEY CITY 17 OSWEGC CITY 17 PARSONS CITY 17 LANSING CITY 17 BURNS CITY 17 LINCOLNVILLE CITY 17 RAMONA CITY 17 TAMPA CITY 17 AXTELL CITY CITY 17 BLUE RAPIDS CITY 17 SUMMERFIELD CITY 17 LATIMER CITY 17 WHITE CITY CITY 17 CENTRALIA CITY 17 CURNING CITY 17 GOFF CITY 17 ONEIDA CITY 17 WETMORE CITY 17 BAZINE CITY 17 TESCOTT CITY 17 ALDEN CITY 17 DAMAR CITY 17 LIEBENTHAL CITY 17 RUSH CENTER CITY 17 PARADISE CITY 17 CEDAR CITY CONWAY SPRINGS CITY 17





TITLE

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE

17 ALMA CITY 17 ESKRIDGE CITY MCFARLAND CITY 17 PAXICO CITY 17 ALTOONA CITY 17 BUFFALC CITY 17 17 COYVILLE CITY 17 NEW ALBANY CITY 17 NEDSHO FALLS CITY 17 TORONTO CITY EDWARDSVILLE CITY 17 KANSAS CITY CITY 17 17 INDIAN CREEK TOWNSHIP LINCOLN TOWNSHIP 17 17 LONE ELM TOWNSHIP OZARK TOWNSHIP 17 PUTNAM TOWNSHIP 17 REEDER TOWNSHIP 17 UNION TOWNSHIP 17 WALKER TOWNSHIP 17 WASHINGTON TOWNSHIP 17 WESTPHALIA TOWNSHIP 17 CENTER TOWNSHIP 17 FRANKLIN TOWNSHIP 17 MILL CREEK TOWNSHIP 17 WALNUT TOWNSHIP 17 MISSION TOWNSHIP 17 CEDAR TOWNSHIP 17 COTTONWEED TOWNSHIP 17 DIAMOND CREEK TOWNSHIP 17 17 FALLS TOWNSHIP MATFIELD TOWNSHIP 17 BELLEVILLE TOWNSHIP 17 CANEYVILLE TOWNSHIP 17 HARRISON TOWNSHIP 17 HENDRICKS TOWNSHIP 17 SALT CREEK TOWNSHIP 17 SEDAN TOWNSHIP 17 17 SUMMIT TOWNSHIP 17 WASHINGTON TOWNSHIP 17 CHEROKEE TOWNSHIP CRAWFORD TOWNSHIP 17 17 LYON TOWNSHIP 17 MINERAL TOWNSHIP 17 NEOSHO TOWNSHIP 17 PLEASANT VIEW TOWNSHIP PAGE 67

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE

TITLE

ROSS TOWNSHIP 17 SALAMANCA TOWNSHIP 17 AVON TOWNSHIP 17 I THERTY TOWNSHIP 17 ROCK CREEK TOWNSHIP 17 17 STAR TOWNSHIP CEDAR TOWNSHIP 17 **GRANT TOWNSHIP** 17 OMNIA TOWNSHIP 17 17 RICHLAND TOWNSHIP WINDSOR TOWNSHIP 17 LINCOLN TOWNSHIP 17 SHERIDAN TOWNSHIP 17 SHERMAN TOWNSHIP 17 WALNUT TOWNSHIP 17 17 UNION TOWNSHIP 17 ELK FALLS TOWNSHIP 17 HOWARD TOWNSHIP 17 LIBERTY TOWNSHIP 17 DAK VALLEY TOWNSHIP 17 UNION CENTER TOWNSHIP OTTER CREEK TOWNSHIP 17 17 SALEM TOWNSHIP 17 CANADA TOWNSHIP 17 FAIRVIEW TOWNSHIP 17 HACKBERRY TOWNSHIP 17 HOWARD TOWNSHIP 17 LABETTE TOWNSHIP 17 LIBERTY TOWNSHIP 17 MONTANA TOWNSHIP 17 MOUND VALLEY TOWNSHIP 17 NEOSHO TOWNSHIP 17 **OSAGE TOWNSHIP** 17 **OSWEGC TOWNSHIP** 17 RICHLAND TOWNSHIP 17 REND TOWNSHIP 17 PAXTON TOWNSHIP 17 FAIRPLAY TOWNSHIP 17 OKETO TOWNSHIP 17 TOWNSHIP NO 9 17 TOWNSHIP NO 5 17 ADAMS TOWNSHIP 17 CAPIOMA TOWNSHIP 17 CENTER TOWNSHIP 17 CLEAR CREEK TOWNSHIP 17 GILMAN TOWNSHIP



DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

17	GRANADA TOWNSHIP
17	HARRISON TOWNSHIP
17	HOME TOWNSHIP
17	ILLINCIS TOWNSHIP
17	MARION TOWNSHIP
17	NEUCHATEL TOWNSHIP
17	REILLY TOWNSHIP
17	RICHMOND TOWNSHIP
17	ROCK CREEK TOWNSHIP
17	WETMORE TOWNSHIP
17	HIGHPOINT TOWNSHIP
17	JACKSON TOWNSHIP
17	HENRY TOWNSHIP
17	VALVERDE TOWNSHIP
17	ALMA TOWNSHIP
17	KAN TONNSHIP
17	CLIFTON TOWNSHIP
17	DUCK CREEK TOWNSHIP
17	FALL RIVER TOWNSHIP
17	LIBERTY TOWNSHIP
17	TCRONTO TOWNSHIP

STATE = 17: 205 RECORDS

PAGE 70

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE

18

TITLE BRACKEN COUNTY

18 BUTLER COUNTY 18 CALDWELL COUNTY 18 CAMPBELL COUNTY 18 CARLISLE COUNTY 18 FLEMING COUNTY 18 FULTON COUNTY 18 GALLATIN COUNTY 18 GARRARD COUNTY 18 GREEN COUNTY JACKSON COUNTY 18 18 LEE COUNTY 18 LEWIS COUNTY 18 LINCOLN COUNTY LOGAN COUNTY 18 18 MARION COUNTY 18 MARSHALL COUNTY 18 MENROE COUNTY 18 MORGAN COUNTY 18 NELSON COUNTY 18 OWSLEY COUNTY 18 ROBERTSON COUNTY SPENCER COUNTY 18 18 WASHINGTON COUNTY 18 AUGUSTA CITY BROOKSVILLE CITY 18 18 FOSTER CITY 18 MORGANTOWN CITY 18 FREDONIA CITY 18 PRINCETON CITY 18 BELLEVUE CITY CALIFORNIA CITY 18 18 CRESTVIEW CITY 18 DAYTON CITY HIGHLAND HEIGHTS CITY 18 18 NEWPORT CITY 18 SILVER GROVE CITY SOUTHGATE CITY 18 18 WILDER CITY MELBOURNE CITY 18 18 ARLINGTON CITY 18 BARDWELL CITY 18 FULTON CITY 18 HICKMAN CITY 18 WARSAW CITY 18 GLENCOE CITY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

LANCASTER CITY 18 CAMPBELLSBURG CITY 18 18 EMINENCE CITY SMITHFIELD CITY 18 COLUMBUS CITY 18 18 MC KEE CITY 18 BROMLEY CITY CEVINGTON CITY 18 LUDLON CITY 18 VANCEBURG CITY 18 TCLLESBORU CITY 18 CRAB DRCHARD CITY 18 HUSTONVILLE CITY 18 STANFORD CITY 18 AUBURN CITY 18 RUSSELLVILLE CITY 18 BRADFORDSVILLE CITY 18 LORETTO CITY 18 BENTON CITY 18 HARDIN CITY 18 CALVERT CITY 18 TEMPKINSVILLE CITY 18 GAMALIEL CITY 18 BLOOMFIELD CITY 18 18 NEW HAVEN CITY FAIRFIELD CITY 18 CLAY CITY CITY 18 MOUNT OLIVET CITY 18 JAMESTEWN CITY 18 RUSSELL SPRINGS CITY 18 TAYLORSVILLE CITY 18 MACKVILLE CITY 18 WILLISBURG CITY 18

STATE = 18: 79 RECORDS

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE

TITLE

ALLEN PARISH 19 AVOYELLES PARISH 19 BIENVILLE PARISH 19 CADDO PARISH 19 CALCASIEU PARISH 19 CATAHOULA PARISH 19 CLAIBORNE PARISH 19 CONCORDIA PARISH 19 DE SCTO PARISH 19 EAST CARROLL PARISH 19 EAST FELICIANA PARISH 19 EVANGELINE PARISH 19 FRANKLIN PARISH 19 IBERVILLE PARISH POLICE JURY 19 JACKSON PARISH POLICE JURY 19 JEFFERSON DAVIS PARISH 19 MADISON PARISH POLICE JURY 19 MCREHOUSE PARISH 19 NATCHITUCHES PARISH 19 PCINTE COUPEE PARISH 19 RAPIDES PARISH 19 RED RIVER PARISH 19 RICHLAND PARISH 19 ST JAMES PARISH 19 ST LANDRY PARISH 19 TANGIPAHOA PARISH 19 TENSAS PARISH 19 VERNON PARISH 19 WASHINGTON PARISH 19 WEBSTER PARISH 19 WEST CARROLL PARISH 19 WEST FELICIANA PARISH 19 19 WINN PARISH KINDER TOWN 19 DAKDALE CITY 19 OBERLIN CITY 19 REEVES VILLAGE 19 ELIZABETH TOWN 19 19 DONALDSONVILLE CITY SORRENTO VILLAGE 19 BUNKIE TOWN 19 HESSMER VILLAGE 19 19 MARKSVILLE TOWN MOREAUVILLE VILLAGE 19 19 PLAUCHEVILLE VILLAGE SIMMESPURT TOWN 19

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

19 ARCADIA TOWN BIENVILLE VILLAGE 19 19 GIBSLAND TOWN RINGGGLD TOWN 19 19 SALINE VILLAGE 19 BRYCELAND VILLAGE 19 CASTOR VILLAGE 19 MOUNT LEBANON TOWN 19 JAMESTOWN VILLAGE 19 LUCKY VILLAGE MCORINGSPORT TOWN 19 19 OIL CITY TOWN SHREVEPORT CITY 19 19 VIVIAN TOWN 19 BLANCHARD VILLAGE BELCHER VILLAGE 19 GILLIAM TOWN 19 HESSTON TOWN 19 19 IDA TOWN 19 RODE SSA TOWN DE QUINCY CITY 19 LAKE CHARLES CITY 19 19 VINTON TOWN 19 WESTLAKE TOWN 19 CLARKS VILLAGE HARRISONBURG VILLAGE 19 JCNESVILLE TOWN 19 19 SICILY ISLAND VILLAGE ATHENS VILLAGE 19 19 HAYNESVILLE TOWN 19 HOMER TOWN 19 LISBON VILLAGE 19 CLAYTON VILLAGE FERRIDAY TOWN 19 19 VIDALIA TOWN 19 RIDGECREST TOWN 19 LOGANSPORT TOWN 19 MANSFIELD CITY 19 SOUTH MANSFIELD VILLAGE 19 STANLEY VILLAGE 19 STONEWALL VILLAGE 19 LAKE PROVIDENCE TOWN 19 CLINTON TOAN 19 JACKSON TOWN 19 NGRWOOD VILLAGE 19 WILSON VILLAGE

PAGE 73

PAGE 74

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

BASILE TOWN 19 19 MAMDU TOWN VILLE PLATTE TOWN 19 TURKEY CREEK VILLAGE 19 PINE PRAIRIE VILLAGE 19 19 CHATAIGNIER VILLAGE 19 GILBERT VILLAGE 19 WINNSBORD TOWN 19 WISNER TOWN BASKIN VILLAGE 19 19 CCLFAX TOWN 19 DRY PRONG VILLAGE 19 GEORGETOWN VILLAGE MENTGENERY TOWN 19 19 POLLOCK TOWN 19 MARINGOUIN TOWN 19 PLAQUEMINE TOWN 19 CHATHMAN TOWN 19 HODGE VILLAGE 19 JONE SBORD TOWN 19 NORTH HODGE VILLAGE 19 EAST HODGE TOWN 19 ELTON TOWN 19 FENTON VILLAGE 19 JENNINGS CITY 19 LAKE ARTHUR TOWN 19 WELSH TOWN LIVINGSTON VILLAGE 19 19 WALKER TUWN 19 FRENCH SETTLEMENT VILLAGE 19 DELTA VILLAGE 19 MCUND VILLAGE 19 TALLULAH VILLAGE RICHMOND VILLAGE 19 19 BASTROP CITY 19 BCNITA VILLAGE 19 COLLINSTON VILLAGE 19 MER ROUGE VILLAGE 19 DAK RIDGE VILLAGE 19 CAMPTI VILLAGE CLARENCE VILLAGE 19 19 GOLDONNA VILLAGE NATCHITOCHES CITY 19 19 PROVENCAL VILLAGE 19 ROBELINE VILLAGE 19 ASHLAND TUWN



DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

19 POWHATAN TOWN

STATE = 19: 139 RECORDS

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DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

- STATE TITLE
- 19 NATCHEZ VILLAGE

STATE = 19: 1 RECORDS

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE

TITLE

19	NEW ORLEANS CITY
19	NEW ROADS TOWN
19	FORDOCHE VILLAGE
19	ALEXANDRIA CITY
19	BOYCE TOWN
19	CHENEYVILLE TOWN
19	FOREST HILL VILLAGE
	GLENMORA TOWN
	LECOMPTE TOWN
19	
19	COUSHATTA TOWN
	EDGEFIELD VILLAGE
	MARTIN VILLAGE
19	DELHI TOWN
	MANGHAM TOWN
	RAYVILLE TOWN
19	
	LUTCHER TOWN
19	GRAND COTEAU TOWN
	KROTZ SPRINGS VILLAGE
-	
19	
19	MELVILLE TOWN
	OPELOUSAS CITY
19	PALMETTO VILLAGE
	PCRT BARRE TOWN
	SUNSET TOWN
-	WASHINGTON TOWN
19	
19	MADISONVILLE TOWN
19	SUN VILLAGE
19	AMITE CITY TOWN
19	HAMMOND CITY
19	INDEPENDENCE TOWN
19	KENTWOOD TOWN
19	PONCHATOULA TOWN
19	RCSELAND TOWN
19	TICKFAW VILLAGE
19	TANGIPAHOA VILLAGE
19	WOODHAVEN VILLAGE
19	NEWELLTON TOWN
19	ST JUSEPH TOWN
19	
19	HORNBECK TOWN
19	LEESVILLE TOWN
	NEWLLAND VILLAGE
19	RCSEPINE VILLAGE

PAGE 77.

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

SIMPSON VILLAGE 19 ANGIE VILLAGE 19 BOGALUSA CITY 19 FRANKLINTON TOWN 19 VARNADO VILLAGE 19 COTTON VALLEY TOWN 19 CULLEN TOWN 19 HEFLIN VILLAGE 19 MINDEN CITY 19 SAREPTA VILLAGE 19 SPRINGHILL CITY 19 DIXIE INN VILLAGE 19 SHONGALOD VILLAGE 19 EPPS VILLAGE 19 KILBOURNE VILLAGE 19 CAK GROVE TOWN 19 PIONEER VILLAGE 19 FOREST VILLAGE 19 ST FRANCISVILLE TOWN 19 DCDSON VILLAGE 19 SIKES VILLAGE 19 WINNFIELD CITY 19

STATE = 19: 68 RECORDS

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

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STATE TITLE

20	ANDROSCOGGIN COUNTY
20	ARODSTOD< COUNTY
20	KENNEBEC COUNTY
20	LINCOLN COUNTY
20	OXFORD COUNTY
	PENOBSCOT COUNTY
	PISCATAQUIS COUNTY
20	SAGADAHOC COUNTY
	SCMERSET COUNTY
20	WALDO COUNTY
20	AUBURN CITY
-	LEWISTON CITY
	PRESQUE ISLE CITY
20	CARIBOU CITY
20	PORTLAND CITY
20	SOUTH PORTLAND CITY
20	WESTBROOK CITY
20	AUGUSTA CITY
20	GARDINER CITY
20	HALLOWELL CITY
	WATERVILLE CITY
20	ROCKLAND CITY
20	BANGOR CITY
20	
20	OLD TOWN CITY
	BATH CITY
-	BELFAST CITY
20	CALAIS CITY
20	EASTPORT CITY
20	BIDDEFORD CITY
20	DURHAM TOWN
20	
20	LEEDS TOWN
	LISBON TOWN
-	LIVERMORE TOWN
	LIVERMORE FALLS TOWN
	TURNER TOWNSHIP
	WALES TOWN
	SABATTUS TOWN
20	ALLAGASH PLANTATION
20	AMITY TOWN
	ASHLAND TOWN
20	BANCROFT TOWN
20	BLAINE TOWN
	BRIDGEWATER TOWN
20	CARY PLANTATION

1

PAGE 79.

PAGE 80

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE

TITLE

20 CASTLE HILL TOWN 20 CASKELL PLANTATION 20 CHAPMAN TOWN 20 CRYSTAL TOWN 20 CYR PLANTATION 20 DYER BROOK TOWN 20 E PLANTATION 20 EAGLE LAKE TOWN 20 EASTON TOWN 20 FORT FAIRFIELD TOWN FORT KENT TOWN 20 20 FRENCHVILLE TOWN GARFIELD PLANTATION 20 20 GLENWOOD PLANTATION 20 GRAND ISLE TOWN 20 HAMLIN TOWN 20 HAMMOND PLANTATION 20 HAYNESVILLE TOWN 20 HCDGDON TOWN 20 HOULTON TOWN 20 LIMESTONE TOWN 20 LINNEUS TOWN 20 LITTLETON TOWN 20 LUDLOW TOWN 20 MACWAHOC PLANTATION 20 MADAWASKA TOWN 20 MARS HILL TOWN 20 MASARDIS TOWN 20 MONTICELLO TOWN 20 MGRC PLANTATION 20 NEW CANADA PLANTATION 20 NEW LIMERICK TOWN 20 NEW SWEDEN TOWN DAKFIELD TOWN 20 20 ORIENT TOWN 20 OXBOW PLANTATION 20 PERHAM TOWN 20 REED PLANTATION 20 ST AGATHA TOWN 20 ST FRANCIS TOWN 20 ST JOHN PLANTATION 20 STOCKHOLM TOWN 20 VAN BUREN TOWN 20 WADE TOWN 20 WALLAGRASS PLANTATION 20 WASHBURN TOWN



DISTRESSED AREA ELIGIBILITY TEST

PAGE 81

(ELIGIBLE GOVERNMENTS)

STATE TITLE

20 WESTFIELD TOWN 20 WESTMANLAND PLANTATION 20 WESTON TOWN 20 WINTERVILLE PLANTATION 20 WOODLAND TOWN 20 BRUNSWICK TOWN 20 CAPE ELIZABETH TOWN 20 HARPSWELL TOWN 20 EUSTIS TOWN 20 INDUSTRY TOWN 20 MAURID TUWN 20 RANGELEY PLANTATION RANGELEY TOWN 20 20 STRONG TOWN WILTON TOWN 20 CARRABASSETT VALLEY TOWN 20 ATHERST TOWN 20 20 BAR HARBOR TOWN 20 ORLAND TOWN 20 GREAT POND PLANTATION 20 STONINGTON TOWN 20 SULLIVAN TOWN 20 BENTON TOWN 20 CHELSEA TOWN FARMINGDALE TOWN 20 20 FAYETTE TOWN 20 LITCHFIELD TOWN MONMOUTH TOWN 20 PITTSTON TOWN 20 20 RANDOLPH TOWN 20 WAYNE TOWN 20 WEST GARDINER TOWN WINDSOR TOWN 20 20 ALNA TOWNSHIP 20 BCOTHBAY TOWN 20 BOOTHBAY HARBOR TOWN 20 BREMEN TOWN 20 DRESDEN TOAN 20 EDGECOMB TOWN 20 NEWCASTLE TOWN 20 NOBLEBOROUGH TOWN 20 SOMERVILLE TOWN 20 SCUTH BRISTOL TOWN 20 SCUTHPORT TOWN 20 WESTPORT ISLAND TOWN 20 WHITEFIELD TOWN

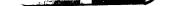
DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE

TITLE

20 WISCASSET TOWN 20 ANDOVER TOWN 20 BETHEL TOWN BROWNFIELD TOWN 20 20 BUCKFIELD TOWN 20 BYRON TOWN 20 CANTON TOWN 20 DENMARK TOWN 20 DIXFIELD TOWN 20 FRYEBURG TOWN 20 GILEAD TOWN 20 GREENWOOD TOWN 20 HANOVER TOWN 20 HARTFORD TOWN 20 HEBRON TOWN 20 HIRAM TOWN 20 LINCOLN PLANTATION 20 LOVELL TOWN 20 MAGALLOWAY PLANTATION 20 MEXICO TOWN 20 NEWRY TOAN 20 NCRWAY TOWN 20 OXFORD TOWN 20 PARIS TOWN 20 PERU TOWN 20 PORTER TOWN 20 ROXBURY TOWN 20 RUMFORD TOWN 20 STONEHAM TOWN 20 STOW TOWN 20 SUMNER TOWN 20 SWEDEN TOWN 20 UPTON TOWN 20 WATERFORD TOWN 20 WCODSTOCK TOWN 20 WEST PARIS TOWN 20 BRADFORD TOWN 20 BURLINGTON TOWN 20 CARMEL TOWN 20 CHARLESTON TOWN 20 CHESTER TOWN 20 CORINNA TOWN 20 CORINTH TOWN 20 DEXTER TOWN 20 DIXMONT TOWN 20 DREW PLANTATION



DISTRESSED AREA ELIGIBILITY TEST

PAGE 83

(ELIGIBLE GOVERNMENTS)

STATE TITLE

20 EDDINGTON TOWN 20 ENFIELD TOWN ETNA TOWN 20 20 EXETER TOWN 20 GARLAND TOWN 20 GLENBURN TOWN 20 GRAND FALLS PLANTATION 20 HERMON TOWN 20 HOLDEN TOWN 20 HCWLAND TOWN 20 HUDSON TOWN 20 KENDUSKEAG TOWN 20 LAKEVILLE PLANTATION 20 LEE TOWN 20 LEVANT TOWN 20 LINCOLN TOWN 20 LOWELL TOWN 20 MATTAWAMKEAG TOWN 20 MAXFIELD TOAN 20 NEWBURGH TOWN 20 NEWPORT TOWN 20 ORONO TOWN 20 DRRINGTON TOWN 20 PASSADUMKEAG TOWN 20 PATTEN TOWN 20 PLYMOUTH TOWN PRENTISS PLANTATION 20 20 SEBOEIS PLANTATION 20 SPRINGFIELD TOWN 20 STETSON TOWN 20 VEAZIE TOWN 20 WEBSTER PLANTATION 20 WINN TOWN 20 WOODVILLE TOWN 20 CARROLL PLANTATION 20 ABBCT TOWN 20 ATKINSON TOWN 20 BARNARD PLANTATION 20 BLANCHARD PLANTATION 20 BOWE RBANK TOWN 20 BROWNVILLE TOWN 20 DOVER FOXCROFT TOWN 20 ELLIOTTSVILLE PLANTATION 20 GREENVILLE TOWN 20 GUILFORD TOWN 20 KINGSEURY PLANTATION

05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE

TITLE

20	LAKE VIEW PLANTATION
20	MILO TOWN
20	MCNSON TOWN
20	PARKMAN TOWN
20	· · · · · · · · · · · · · · · · · · ·
20	SEBEC TOWN
20	
20	
20	WILLMANTIC TOWN
20	MEDFORD TOWN
20	
20	ARROWSIC TOWN
20	BCWDOIN TOWN
20	
20	
20	GEORGETOWN Phippsburg town
	RICHMOND TOWN
20	TCPSHAM TOWN
20	
20	WEST BATH TOWN
20	WOOLWICH TOWN
	ANSON TOWN
20	ATHENS TOWN
20	
20	BRIGHTON PLANTATION
20	CAMBRIDGE TOWN
20	
20	CARATUNK FLANTATION
20	CORNVILLE TOPN
20	
20	DETROIT TOWN
20	
20	FAIRFIELD TOWN
20	HARMONY TOWN
	HARTLAND TOWN
· 20	HIGHLAND PLANTATION
20	JACKMAN TOWN
20	
20	MOOSE RIVER TOWN
20	NEW PORTLAND TOWN
	NCRRIDGEWOCK TOWN
20	PALMYRA TOWN
	PITTSFIELD TOWN
	PLEASANT RIDGE PL
20	MERCER TOWN
20	RIPLEY TOWN
20	ST ALBANS TOWN

05/23/78 AT 01:25

PAGE 85

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

20 SKOWHEGAN TOWN 20 SMITHFIELD TOWN 20 SOLON TOWN 20 STARKS TOWN 20 THE FORKS PLANTATION 20 WEST FORKS PLANTATION 20 BELMONT TOWN 20 BROOKS TOWN 20 BURNHAM TOWN 20 FRANKFORT TOWN 20 FREEDOM TOWN 20 ISLESBORD TOWN 20 JACKSON TOWN 20 KNOX TOWN 20 LIBERTY TOWN 20 LINCOLNVILLE TOWN 20 MONROE TOWN 20 MCNTVILLE TOWN 20 MORRILL TOWN NORTHPORT TOWN 20 20 PALERMO TOWN 20 PROSPECT TOWN 20 SEARSMONE TOWN 20 SEARSPORT TOWN 20 STOCKTON SPRINGS TOWN 20 SWANVILLE TOWN 20 THORNDIKE TOWN 20 TROY TOWN 20 UNITY-TOWN 20 WALDO TOWN 20 WINTERPORT TOWN 20 CODYVILLE PLANTATION 20 CRAWFORD TOWN 20 CUTLER TOWN 20 LUBEC TOWN 20 MACHIASPORT TOWN 20 MILBRIDGE TOWN 20 NORTHFIELD TOWN 20 TALMADGE TOWN 20 WHITING TOWN 20 WHITNEYVILLE: TOWN 20 ACTON TOWN 20 ALFRED TOWN 20 BUXTON TOWN 20 CCRNISH TOWN 20 DAYTON TOWN

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

20 HCLLIS TOWN 20 KENNEBUNKPORT TOWN 20 LEBANON TOWN 20 LIMERICK TOWN 20 LIMINGTON TOWN 20 LYMAN TOWN 20 NEWFIELD TOWN 20 NORTH BERWICK TOWN 20 ARUNDEL TOWN 20 OLD ORCHARD BEACH TOWN 20 PARSONSFIELD TOWN 20 SANFORD TOWN 20 SHAPLEIGH TOWN 20 WATERBORD TOWN

STATE = 20: 336 RECORDS

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

21 ALLEGANY COUNTY 21 CAROLINE COUNTY 21 CECIL COUNTY 21 DCRCHESTER COUNTY 21 KENT COUNTY SOMERSET COUNTY 21 21 WASHINGTON COUNTY 21 BARTON TOWN 21 CUMBERLAND CITY 21 FROSTBURG CITY 21 LONACONING TOWN 21 LUKE TOWN 21 MIDLAND TOWN 21 WESTERNPORT TOWN 21 BALTIMORE CITY 21 FEDERALSBURG TOWN 21 GOLDSBORD TOWN 21 GREENSBORD TOWN 21 HENDERSON TOWN 21 HILLSBORD TOWN 21 MARYDEL TOWN 21 RIDGELY TOWN 21 TANEYTOWN CITY 21 CECILTON TOWN 21 CHARLESTOWN TOWN CHESAPEAKE CITY TOWN 21 21 ELKTON TOWN 21 NORTH EAST TOWN 21 PERRYVILLE TOWN 21 PCRT DEPOSIT TOWN 21 BROOKVIEW TOWN 21 CAMBRIDGE CITY 21 EAST NEW MARKET TOWN 21 ELDORADO TOWN 21 GALESTOWN TOWN 21 HURLOCK TOWN 21 SECRETARY TOWN 21 VIENNA TOWN 21 BURKITTSVILLE TOWN 21 DEER PAPK TOWN 21 FRIENDSVILLE TOWN 21 KITZMILLERVILLE TOWN 21 DAKLAND TOWN 21 BETTERTON TOWN 21 CHESTERTOWN TOWN 21 GALENA TOWN

05/23/78 AT 01:25

PAGE 88

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

21 ROCK HALL TOWN 21 BARCLAY TOWN 21 CENTREVILLE TOWN 21 CHURCH HILL TOWN QUEENSTOWN TOWN 21 21 SUDLERSVILLE TOWN 21 TEMPLEVILLE TOWN 21 CRISFIELD CITY 21 PRINCESS ANNE TOWN 21 CLEAR SPRING TOWN 21 FUNKSTOWN TOWN 21 HAGERSTOWN CITY 21 HANCOCK TOWN 21 SHARPSBURG TOWN 21 SMITHSBURG TOWN 21 WILLIAMSPORT TOWN 21 DELMAR TOWN 21 FRUITLAND TOWN 21 HEBRON TOWN 21 MARDELA SPRINGS TOWN 21 PITTSVILLE TOWN 21 SALISBURY CITY 21 SHARPTOWN TOWN 21 BERLIN TOWN 21 PCCOMOKE CITY 21 SNOW HILL TOWN

STATE = 21: 72 RECORDS



DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

22	BERKSHIRE COUNTY
22	BRISTOL COUNTY
22	ESSEX COUNTY
22	FRANKLIN COUNTY
22	HAMPDEN COUNTY
22	MIDDLESEX COUNTY
22	WORCESTER COUNTY
22	NCRTH ADAMS CITY
22	PITTSFIELD CITY
22	ATTLEBORD CITY
22	FALL RIVER CITY
22	NEW BEDFORD CITY
22	TAUNTON CITY
22	
	BEVERLY CITY
22	GLOUCE STER CITY
22	HAVERHILL CITY
22	LAWRENCE CITY
22	LYNN CITY
22	NEWBURYPORT CITY
22	PEABODY CITY
22	SALEM CITY
22	CHICOPEE CITY
22	HOLYOKE CITY
22	SPRINGFIELD CITY
22	NCRTHAMPTON CITY
22	CAMBRIDGE CITY
22	EVERETT CITY
22	LOWELL CITY
22	MALDEN CITY
22	MEDFORD CITY
22	MELROSE CITY
22	SOMERVILLE CITY
22	WALTHAM CITY
22	WOBURN CITY
22	QUINCY CITY
22	BOSTON CITY
22	CHELSEA CITY
22	REVERE CITY
22	FITCHBURG CITY
22	GARDNER CITY
22	WURCESTER CITY
22	
	BOURNE TOWN
22	ADAMS TOWN
22	
22	LEE TOWN
22	LENOX TOWN

05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

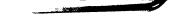
DISTRESSED AREA ELIGIBILITY FEST

(ELIGIBLE GOVERNMENTS)

STATE

TITLE

ACUSHNET TOWN 22 BERKLEY TOWN 22 DARTMOUTH TOWN 22 22 DIGHTON TOWN FAIRHAVEN TOWN 22 FREETOWN TOWN 22 NCRTH ATTLEBOROUGH TOWN 22 NORTON TOWN 22 22 RAYNHAM TOWN 22 REHOBOTH TOWN 22 SEEKONK TOWN SCHERSET TOWN 22 WESTPORT TOWN 22 AMESBURY TOWN 22 22 DANVERS TOWN GROVELAND TOWN 22 22 MERRIMAC TOWN 22 METHUEN TOWN 22 MIDDLETON TOWN 22 NAHANT TOWN 22 NORTH ANDOVER TOWN 22 SALISBURY TOWN 22 SAUGUS TOWN 22 ASHFIELD TOWN 22 BUCKLAND TOWN 22 CCLRAIN TOWN 22 ERVING TOWN 22 GREENFIELD TOWN 22 LEVERETT TOWN 22 LEYDEN TOWN 22 MONROE TOWN 22 MONTAGUE TOWN 22 NORTHFIELD TOWN 22 DRANGE TOWN 22 WENDELL TOWN 22 AGAWAM TOWN 22 BRIMFIELD TOWN 22 EAST LONGMEADOW TOWN 22 GRANVILLE TOWN 22 HAMPDEN TOAN 22 HCLLAND TOWN 22 LUDLOW TOWN 22 MONSON TOWN 22 PALMER TOWN WEST SPRINGFIELD TOWN 22 GRANBY TOWN 22



DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

22	SOUTH HADLEY TOWN
	WARE TOWN
	WILLIAMSBURG TOWN
22	
	ASHLAND TOWN
	AYER TOWN
	SHIRLEY TOWN
	STONEHAM TOWN
	WAKEFIELD TUWN
22	WATERTOWN TOWN
	WILMINGTON TOWN
	AVON TOWN
22	BELLINGHAM TOWN
	DEDHAM TOWN
22	
22	
	HCLBRGOK TOWN
	MEDWAY TOWN
22	
	WEYMOUTH TOWN
	WRENTHAM TOWN
22	
	HANSON TOWN
22	HULL TOWN
22	
	LAKEVILLE TOWN
22	MARION TOWN
22	MARSHFIELD TOWN
22	MATTAPOISETT TOWN
22	MIDDLEBOROUGH TOWN
22	PEMBROKE TOWN
22	ROCHESTER TOWN
22	ROCKLAND TOWN
22	SCITUATE TOWN
22	WINTHROP TOWN
22	ASHBURNHAM TOWN
22	ATHCL TOWN
22	BARRE TOWN
22	BLACKSTONE TOWN
22	CLINTON TOWN
22	DUDLEY TOWN
22	HARDWICK TOWN
22	HARVARD TOWN
22	HCPEDALE TOWN
22	LANCASTER TOWN
22	LUNENBURG TOWN

PAGE 91

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DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

MILLVILLE TOWN 22 NORTHBRIDGE TOWN 22 PHILLIPSTON TOWN 22 ROYALSTON TOWN 22 SOUTHBRIDGE TOWN 22 TEMPLETON TOWN 22 22 UXBRIDGE TOWN WARREN TOWN 22 22 WEBSTER TOWN 22 WINCHENDON TOWN

STATE = 22: 148 RECORDS



DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE	STA	TE	T	[]]	LE
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23	ALGER COUNTY
23	ALLEGAN COUNTY
23	BARAGA COUNTY
23	BARRY COUNTY
23	BAY COUNTY
23	BERRIEN COUNTY
23	BRANCH COUNTY
23	CALHOUN COUNTY
23	CASS COUNTY
23	GENESEE COUNTY
23	GLADWIN COUNTY
23	GOGEBIC COUNTY
23	
23	HOUGHTON COUNTY
23	HURON COUNTY
23	INGHAM COUNTY
23	IONIA COUNTY
23	IRON COUNTY
23	JACKSON COUNTY
23	KEWEENAH COUNTY
23	LAPEER COUNTY
23	LENAWEE COUNTY
23	LUCE COUNTY
23	MANISTEE COUNTY
23	MENUMINEE COUNTY
23	MIDLAND COUNTY
23	MONTCALM COUNTY
23	MUSKEGON COUNTY
23	OCEANA COUNTY
23	ONTONAGON COUNTY
23	PRESQUE ISLE COUNTY
23	ST CLAIR COUNTY
23	ST JOSEPH COUNTY
23	
23	SHIAWASSEE COUNTY
23	HAYNE COUNTY
23	MUNISING CITY
23	ALLEGAN CITY
23	DEUGLAS VILLAGE
23	FENNVILLE CITY
23	HOPKINS VILLAGE
23	MARTIN VILLAGE
23	PLAINWELL CITY
	SAUGATUCK VILLAGE
23	WAYLAND CITY
23	- · ·
C J	CENTRAL LAKE VILLAGE

PAGE 93

TITLE

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE

BARAGA VILLAGE 23 LANSE VILLAGE 23 FREEPORT VILLAGE 23 23 HASTINGS CITY MIDDLEVILLE VILLAGE 23 NASHVILLE VILLAGE 23 23 WOODLAND VILLAGE 23 BAY CITY ELBERTA VILLAGE 23 THOMPSONVILLE VILLAGE 23 BENTON HARBOR CITY 23 BERRIEN SPRINGS VILLAGE 23 23 BRIDGMAN CITY BUCHANAN CITY 23 23 COLOMA CITY EAU CLAIRE VILLAGE 23 23 GALIEN VILLAGE 23 MICHIANA VILLAGE NEW BUFFALD CITY 23 23 NILES CITY 23 ST JOSEPH CITY STEVENSVILLE VILLAGE 23 THREE DAKS VILLAGE 23 23 WATERVLIET CITY BRONSON CITY 23 23 COLDWATER CITY 23 ALBION CITY ATHENS VILLAGE 23 BATTLE CREEK CITY 23 BURLINGTON VILLAGE 23 23 HOMER VILLAGE 23 MARSHALL CITY 23 SPRINGFIELD CITY TEKONSHA VILLAGE 23 23 CASSOPOLIS VILLAGE DOWAGIAC CITY 23 23 MARCELLUS VILLAGE 23 BUYNE FALLS VILLAGE 23 CHARLEVOIX CITY 23 CHEBOYGAN CITY 23 SAULT SAINTE MARIE CITY 23 GRAYLING CITY ESCANABA CITY 23 23 GLADSTONE CITY 23 NORWAY CITY 23 PETOSKEY CITY

05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

23	CLID CITY
23	DAVISON CITY
23	FENTON CITY
23	FLINT CITY
23	FLUSHING CITY
23	MCNTROSE VILLAGE
23	MCUNT MORRIS CITY
23	OTISVILLE VILLAGE
23	SWARTZ CREEK CITY
23	BURTON CITY
23	BEAVERTON CITY
23	GLADHIN CITY
23	BESSEMER CITY
23	IRONNCOD CITY
23	WAKEFIELD CITY
23	ALMA CITY
23	_
	ASHLEY VILLAGE
23	PERRINTON VILLAGE
23 23	ST LOUIS CITY
	ALLEN VILLAGE
23	HILLSDALE CITY
23	WALDRON VILLAGE
23	CALUMET VILLAGE
23	COPPER CITY VILLAGE
23	HANCOCK CITY
23 23	HOUGHTON CITY
	LAKE LINDEN VILLAGE
23	LAURIUM VILLAGE
23	SOUTH RANGE VILLAGE
23	BAD AXE CITY
23	CASEVILLE VILLAGE
23	ELKTON VILLAGE
23 23	HARBOR BEACH CITY
23	KINDE VILLAGE
23	PIGEON VILLAGE
23	PORT AUSTIN VILLAGE
	PORT HUPE VILLAGE
23	SEBEWAING VILLAGE
23	UBLY VILLAGE
23	LANSING CITY
23	CLARKSVILLE VILLAGE
23	HUBBARDSTON VILLAGE
23	IGNIA CITY
23	MUIR VILLAGE
23	PEWAMO VILLAGE
23	ALPHA VILLAGE

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DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

23 CASPIAN CITY 23 CRYSTAL FALLS CITY 23 GAASTRA CITY 23 IRON RIVER CITY 23 STAMBAUGH CITY 23 BROOKLYN VILLAGE 23 CONCORD VILLAGE 23 GRASS LAKE VILLAGE 23 HANDVER VILLAGE 23 JACKSON CITY 23 PARMA VILLAGE 23 SPRINGPORT VILLAGE 23 KALAMAZOO CITY 23 AHMEEK VILLAGE 23 ALMONT VILLAGE 23 CLIFFORD VILLAGE 23 COLUMBIAVILLE VILLAGE 23 DRYDEN VILLAGE 23 IMLAY CITY 23 LAPEER CITY 23 METAMORA VILLAGE 23 NORTH BRANCH VILLAGE 23 OTTER LAKE VILLAGE 23 ADRIAN CITY 23 CLAYTON VILLAGE 23 HUDSON CITY 23 MORENCI CITY 23 ONSTED VILLAGE 23 TECUMSEH CITY 23 NEWBERRY VILLAGE 23 ST IGNACE CITY 23 ARMADA VILLAGE 23 CENTER LINE CITY 23 FFASER CITY 23 NEW BALTIMORE CITY 23 NEW HAVEN VILLAGE 23 RICHMOND VILLAGE 23 RCSEVILLE CITY 23 WARREN CITY 23 BEAR LAKE VILLAGE 23 COPEMISH VILLAGE 23 EAST LAKE VILLAGE 23 KALEVA VILLAGE 23 MANISTEE CITY 23 ONEKAMA VILLAGE 23 MARQUETTE CITY



DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE	T	I	TL	E
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23	NEGAUNEE CITY
23	LUDINGTON CITY
23	MORLEY VILLAGE
23	MENUMINEE CITY
23	
23	STEPHENSON CITY
23	COLEMAN CITY
	SANFORD VILLAGE
	LUNA PIER CITY
23	
23	CARSON CITY
23	
23	GREENVILLE CITY
23	HOWARD CITY VILLAGE
23	
23	MCBRIDE VILLAGE
	PIERSON VILLAGE
23	SHERIDAN VILLAGE
23	STANTON CITY
23	FRUITPORT VILLAGE
23	MONTAGUE CITY
23	MUSKEGON CITY
23	MUSKEGON HEIGHTS CITY
23	NORTH MUSKEGON CITY
23	RAVENNA VILLAGE
23	REDSEVELT PARK CITY
23	WHITEHALL CITY
23	LAKEWOOD CLUB VILLAGE
23	NORTON SHORES CITY
23	BERKLEY CITY
23	BINGHAM FARMS VILLAGE
23	BIRMINGHAM CITY
23	CLAWSON CITY
23	FERNDALE CITY
23	HAZEL PARK CITY
23	HOLLY VILLAGE
23	HUNTINGTON WOODS CITY
23	KEEGO HARBOR CITY
23	LAKE DRION VILLAGE
23	LEONARD VILLAGE
23	MADISON HEIGHTS CITY
23	MILFORD VILL'AGE
23	ORTONVILLE VILLAGE
23	OXFORD VILLAGE
23	PLEASANT RIDGE CITY
23	PONTIAC CITY
23	SOUTH LYON CITY
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U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

SYLVAN LAKE CITY 23 WALLED LAKE CITY 23 WOLVERINE LAKE VILLAGE 23 BEVERLY HILLS VILLAGE 23 23 FRANKLIN VILLAGE 23 HART CITY PENTWATER VILLAGE 23 SHELBY VILLAGE 23 WALKERVILLE VILLAGE 23 23 RCTHBURY VILLAGE ONTONAGON VILLAGE 23 23 VANDERBILT VILLAGE MILLERSBURG VILLAGE 23 23 ONAWAY CITY 23 POSEN VILLAGE RUGERS CITY CITY 23 23 SAGINAW CITY ALGONAC CITY 23 CAPAC VILLAGE 23 23 EMMETT VILLAGE 23 MARINE CITY 23 MARYSVILLE CITY 23 PORT HURDN CITY 23 ST CLAIR CITY 23 YALE CITY 23 BURR DAK VILLAGE 23 CENTREVILLE VILLAGE 23 COLON VILLAGE 23 CONSTANTINE VILLAGE 23 MENDON VILLAGE 23 STURGIS CITY 23 THREE RIVERS CITY WHITE PIGEON VILLAGE 23 23 CARSONVILLE VILLAGE 23 MINDEN CITY VILLAGE 23 PECK VILLAGE 23 MANISTIQUE CITY 23 BANCROFT VILLAGE 23 BYRON VILLAGE 23 CORUNNA CITY 23 DURAND CITY 23 LAINGSBURG CITY 23 MORRICE VILLAGE 23 NEW LOTHROP VILLAGE 23 OWOSSO CITY 23 PERRY CITY



DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

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		-	-	_	-		_

23	VERNON VILLAGE
23	GAGETOWN VILLAGE
23	BLOOMINGDALE VILLAGE
23	BREEDSVILLE VILLAGE
23	DECATUR VILLAGE
23	HARTFORD CITY
	· - · · -
23	PAW PAW VILLAGE
23	SCUTH HAVEN CITY
23	YPSILANTI CITY
23	DETROIT CITY
23	ECORSE CITY
23	GARDEN CITY CITY
23	HAMTRANCK CITY
23	HIGHLAND PARK CITY
23	INKSTER CITY
23	RIVER ROUGE CITY
23	WAYNE CITY
23	WYANDOTTE CITY
23	TAYLOR CITY
23	
	ROMULUS CITY
23	HARRIETTA VILLAGE
23	HARRISVILLE TOWNSHIP
23	HAYNES TOWNSHIP
23	LIMESTONE FOWNSHIP
23	MATHIAS TOWNSHIP
23	ALLEGAN TOWNSHIP
23	CASCO TERNSHIP
23	CHESHIRE TOWNSHIP
23	CLYDE TOWNSHIP
23	DORR TOWNSHIP
23	FILLMORE TOWNSHIP
23	GANGES TOWNSHIP
23	GUNPLAIN TOWNSHIP
23	HOPKINS TOWNSHIP
23	LEE TOWNSHIP
23	LEIGHTUN TOWNSHIP
23	MANLIUS TOWNSHIP
23	MARTIN TOWNSHIP
23	
	MONTEREY TOWNSHIP
23	OTSEGC TOWNSHIP
23	OVERISEL TOWNSHIP
23	SALEM TOWNSHIP
23	SAUGATUCK TOWNSHIP
23	TROWBRIDGE TOWNSHIP
23	VALLEY TOWNSHIP
23	WATSON TOWNSHIP

PAGE 99

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05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

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STATE TITLE
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23 WAYLAND TOWNSHIP ALPENA TOWNSHIP 23 MAPLE RIDGE TOWNSHIP 23 23 WILSON TOWNSHIP **KEARNEY TOWNSHIP** 23 23 ADAMS TOWNSHIP MASON TOWNSHIP 23 23 WHITNEY TOWNSHIP 23 **ARVON TOWNSHIP** 23 BARAGA TOWNSHIP COVINGTON TOWNSHIP 23 23 LANSE TOWNSHIP 23 SPURR TOWNSHIP 23 ASSYRIA TOWNSHIP 23 BALTIMORE TOWNSHIP 23 BARRY TOWNSHIP 23 CARLTON TOWNSHIP 23 CASTLETON TOWNSHIP 23 HASTINGS TOWNSHIP 23 HOPE TOWNSHIP 23 IRVING TOWNSHIP 23 JUHNSTOWN TOWNSHIP 23 MAPLE GROVE TOWNSHIP 23 ORANGEVILLE TOWNSHIP 23 PRAIREVILLE TWP 23 RUTLAND TOWNSHIP 23 THORNAPPLE TOWNSHIP 23 WCODLAND TOWNSHIP 23 YANKEE SPRINGS TOWNSHIP 23 BANGOR TOWNSHIP 23 BEAVER TOWNSHIP 23 GARFIELD TOWNSHIP 23 MOUNT FOREST TOWNSHIP 23 PORTSMOUTH TOWNSHIP 23 WILLIAMS TOWNSHIP 23 CRYSTAL LAKE TOWNSHIP 23 GILMORE TOWNSHIP 23 HOMESTEAD TOWNSHIP 23 JOYFIELD TOWNSHIP 23 WELDON TOWNSHIP 23 BAINBRIDGE TOWNSHIP 23 BENTON TOWNSHIP 23 BERRIEN TOWNSHIP 23 BERTRAND TOWNSHIP 23 CHIKAMING TOWNSHIP 23 COLOMA TOWNSHIP



DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

23	GALIEN TOWNSHIP
23	HAGAR TOWNSHIP
23	LAKE TOWNSHIP
23	LINCOLN TOWNSHIP
_	
23	NEW BUFFALO TOWNSHIP
23	NILES TOWNSHIP
23	ORONOKO TOWNSHIP
23	PIPESTONE TOWNSHIP
23	ST JOSEPH TOWNSHIP
23	SCOUS TOANSHIP
23	THREE DAKS TOWNSHIP
23	WATERVLIET TOWNSHIP
23	WEESAW TOWNSHIP
23	ALGANSEE TOWNSHIP
23	
23	BRONSON TOWNSHIP
23	BUTLER TOWNSHIP
23	CALIFORNIA TOWNSHIP
23	GILEAD TOWNSHIP
23	KINDERHOOK TOWNSHIP
	MATTESON IOWNSHIP
23	UNION TOWNSHIP
23	ALBION TOWNSHIP
	ATHENS TOWNSHIP
23	BATTLE CREEK TOWNSHIP
23	
	BURLINGTON TOWNSHIP
23	CLARENCE TOWNSHIP
23	CLARENDON TOWNSHIP
23	CONVIS TOWNSHIP
23	ECKFORD TOWNSHIP
23	EMMETT TOWNSHIP
23	FREDONIA TOWNSHIP
23	HOMER TOWNSHIP
23	LEE TOWNSHIP
23	LE ROY TOWNSHIP
23	MARENGO TOWNSHIP
	MARSHALL TOWNSHIP
23	
23	NEWTON TOWNSHIP
23	PENNFIELD TOWNSHIP
23	SHERIDAN TOWNSHIP
23	TEKONSHA TOWNSHIP
23	HOWARD TOWNSHIP
23	LA GRANGE TOWNSHIP
23	MILTON TOWNSHIP
23	NEWBERG TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

PCKAGON TOWNSHIP 23 BOYNE VALLEY TOWNSHIP 23 MELROSE TOWNSHIP 23 PEAINE TOWNSHIP 23 CHIPPENA TOWNSHIP 23 23 HULBERT TOWNSHIP PICKFORD TOWNSHIP 23 REDDING TOWNSHIP 23 WINTERFIELD TOWNSHIP 23 BREEN TOWNSHIP 23 WEST BRANCH TOWNSHIP 23 ARGENTINE TOWNSHIP 23 23 ATLAS TOANSHIP CLAYTON TOWNSHIP 23 DAVISON TOWNSHIP 23 FLINT TOWNSHIP 23 FOREST TOWNSHIP 23 GAINES TOWNSHIP 23 23 GENESEE TOWNSHIP 23 MCNTROSE TOWNSHIP MCUNT MORRIS TOWNSHIP 23 MUNDY TOWNSHIP 23 23 RICHFIELD TOWNSHIP 23 THETFORD TOWNSHIP 23 VIENNA TOWNSHIP BEAVERTON TOWNSHIP 23 23 BENTLEY TOWNSHIP 23 BILLING TOWNSHIP 23 BOURRETT TOWNSHIP 23 BUCKEYE TOWNSHIP 23 BUTMAN TOWNSHIP 23 CLEMENT TOWNSHIP 23 GLADWIN TOWNSHIP 23 **GRIM TOWNSHIP** 23 GROUT TOWNSHIP 23 HAY TOWNSHIP 23 SAGE TOWNSHIP 23 SECORD TOWNSHIP 23 SHERMAN TOWNSHIP 23 **TOBACCO TOWNSHIP** 23 BESSEMER TOWNSHIP 23 ERWIN TOWNSHIP 23 IRONWCOD TOWNSHIP 23 MARENISCO TOWNSHIP 23 WAKEFIELD TOWNSHIP 23 WATERSMEET TOWNSHIP



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05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

23	LONG LAKE TOWNSHIP
23	ARCADA TOWNSHIP
23	BETHANY TOWNSHIP
23	ELBA TUWNSHIP
23	EMERSON TOWNSHIP
23	FULTON TOWNSHIP
23	HAMILTON TOWNSHIP
23	NEWARK TOWNSHIP
23	NEW HAVEN TOWNSHIP
23	NORTH SHADE TOWNSHIP
23	
23	PINE RIVER TOWNSHIP
23	
23	SUMNER TOWNSHIP
23	WASHINGTON TOWNSHIP
23	WHEELER TOWNSHIP
23	ADAMS TOWNSHIP
23	ALLEN TOWNSHIP
23	CAMBRIA TOWNSHIP
23	HILLSDALE TOWNSHIP
23	LITCHFIELD TOWNSHIP
23	RANSOM TOWNSHIP
23	WCODBRIDGE TOWNSHIP
23	WRIGHT TOWNSHIP
23	ADAMS TOWNSHIP
23	CALUMET TOWNSHIP
23	CHASSELL TOWNSHIP
23	DUNCAN TOWNSHIP
23	ELM RIVER TOWNSHIP
23	FRANKLIN TOWNSHIP
23	HANCOCK TOWNSHIP
23	LAIRD TOWNSHIP
23	OSCEOLA TOWNSHIP
23	PORTAGE TOWNSHIP
23	QUINCY TOWNSHIP
23	SCHOOLCRAFT TOWNSHIP
23	STANTON TOWNSHIP
23	TORCH LAKE TOWNSHIP
23	BINGHAM TOWNSHIP
23	BLOOMFIELD TOWNSHIP
23	BROOKFIELD TOWNSHIP
23	CHANDLER TOWNSHIP
23	COLFAX TOWNSHIP
23	DWIGHT TOWNSHIP
23	FAIRHAVEN TOWNSHIP
23	GORE TOWNSHIP

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

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STATE TITLE
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GRANT TOWNSHIP 23 HUME TOWNSHIP 23 23 HURDN TOWNSHIP 23 LINCOLN TOWNSHIP MCKINLEY TOWNSHIP 23 23 MEADE TONNSHIP 23 PARIS TOWNSHIP PCINTE AUX BARQUES TWP 23 PORT AUSTIN TOWNSHIP 23 RUBICON TOWNSHIP 23 23 SAND BEACH TOWNSHIP 23 SEBEWAING TOWNSHIP SHERIDAN TOWNSHIP 23 23 SHERMAN TOWNSHIP SIGEL TOWNSHIP 23 23 VERUNA TOWNSHIP WINSOR TOWNSHIP 23 23 ALAIEDON TOWNSHIP AURELIUS TOWNSHIP 23 23 BERLIN TOWNSHIP 23 EASTON TOWNSHIP 23 ICNIA TOWNSHIP 23 **KEENE TOWNSHIP** 23 NORTH PLAINS TOWNSHIP 23 ORANGE TOWNSHIP OTISCO TOWNSHIP 23 23 ALABASTER TOWNSHIP 23 AU SABLE TOWNSHIP 23 **OSCODA TOWNSHIP** 23 RENC TOWNSHIP 23 BATES TUANSHIP 23 HEMATITE TOWNSHIP 23 IRON RIVER TOWNSHIP 23 DENVER TOWNSHIP 23 FREMONT TOWNSHIP 23 GILMORE TOWNSHIP 23 LINCOLN TOWNSHIP 23 **VERNON TOWNSHIP** 23 WISE TOWNSHIP 23 BLACKMAN TOWNSHIP 23 CCLUMBIA TOWNSHIP 23 CONCORD TOWNSHIP 23 GRASS LAKE TOWNSHIP 23 HANDVER TOWNSHIP 23 HENRIETTA TOWNSHIP 23 LEONI TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

PAGE105

(ELIGIBLE GOVERNMENTS)

STATE TITLE

23 NAPOLEON TOWNSHIP 23 NGRVELL TOWNSHIP 23 PARMA TUNNSHIP 23 PULASKI TOWNSHIP 23 **RIVES TOWNSHIP** 23 SANDSTONE TOWNSHIP 23 SPRING ARBOR TOWNSHIP 23 SPRINGPORT TOWNSHIP 23 SUMMIT TOWNSHIP 23 TEMPKINS TOWNSHIP 23 WATERLOO TOWNSHIP 23 ALLOUEZ TOWNSHIP 23 EAGLE HARBOR TOWNSHIP 23 GRANT TOWNSHIP 23 HCUGHTON TOWNSHIP 23 SHERMAN TOWNSHIP 23 ELK TOWNSHIP 23 ALMONT TOWNSHIP 23 ARCADIA TOWNSHIP 23 ATTICA TOWNSHIP BURLINGTON TOWNSHIP 23 23 BURNSIDE TOWNSHIP 23 DEERFIELD TOWNSHIP 23 DRYDEN TOWNSHIP 23 ELBA TOWNSHIP 23 GCODLAND TOWNSHIP 23 HADLEY TOWNSHIP 23 IMLAY TOWNSHIP 23 LAPEER TOWNSHIP 23 MARATHON TOWNSHIP 23 MAYFIELD TOWNSHIP 23 METAMORA TOWNSHIP 23 NORTH BRANCH TOWNSHIP 23 OREGON TOWNSHIP RICH TOWNSHIP 23 23 EMPIRE TOWNSHIP 23 SOLON TOWNSHIP 23 ADRIAN TOWNSHIP 23 CAMBRIDGE TOWNSHIP 23 CLINTON TOWNSHIP 23 DEERFIELD TOWNSHIP 23 DOVER TOWNSHIP 23 FAIRFIELD TOWNSHIP 23 FRANKLIN TOWNSHIP 23 HUDSON TOWNSHIP 23 MACON TOWNSHIP

DISTRESSED AREA ELIGIBILITY FEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

MADISON TOWNSHIP 23 MEDINA TOWNSHIP 23 OGDEN TOANSHIP 23 PALMYRA TOWNSHIP 23 RAISIN TOWNSHIP 23 23 RIGA TOWNSHIP 23 ROLLIN TOWNSHIP 23 ROME TOWNSHIP SENECA TOWNSHIP 23 TECUMSEH TOWNSHIP 23 23 WOODSTOCK TOWNSHIP 23 CONWAY TOWNSHIP 23 PENTLAND TOWNSHIP HENDRICKS TOWNSHIP 23 23 HUDSON TOWNSHIP MARQUETTE TOWNSHIP 23 23 MCRAN TOWNSHIP 23 ARMADA TOWNSHIP 23 CHESTERFIELD TOWNSHIP 23 LENDX TOWNSHIP 23 MACOMB TOWNSHIP 23 RICHMOND TOWNSHIP 23 ARCADIA TOWNSHIP 23 BEAR LAKE TOWNSHIP 23 BROWN TOWNSHIP 23 CLEON TOWNSHIP 23 DICKSON TOWNSHIP 23 FILER TUNNSHIP 23 MANISTEE TOWNSHIP 23 MAPLE GROVE TOWNSHIP 23 MARILLA TOWNSHIP 23 NORMAN TOWNSHIP 23 **ONEKAMA TOWNSHIP** 23 PLEASANTON TOWNSHIP 23 SPRINGDALE TOWNSHIP 23 STRONACH TOWNSHIP 23 EWING TOWNSHIP 23 HUMBOLDT TOWNSHIP 23 **REPUBLIC TOWNSHIP** 23 SANDS TOWNSHIP 23 AMBER TOWNSHIP 23 EDEN TOWNSHIP 23 PERE MARQUETTE TOWNSHIP 23 SHERIDAN TOWNSHIP 23 AETNA TOWNSHIP 23 CHIPPEWA TOWNSHIP



DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

23 FAITHORN TOWNSHIP 23 HOLMES TOWNSHIP 23 INGALLSTON TOWNSHIP 23 LAKE TOWNSHIP 23 MEYER TOWNSHIP 23 NADEAU TOWNSHIP 23 SPALDING TOWNSHIP 23 EDENVILLE TOWNSHIP 23 GENEVA TOWNSHIP 23 GREENDALE TOWNSHIP 23 HOMER TOWNSHIP 23 HCPE TOWNSHIP 23 JASPER TOWNSHIP 23 JEROME TOWNSHIP 23 LARKIN TOWNSHIP 23 LEE TOWNSHIP 23 LINCOLN TOWNSHIP 23 MIDLAND TOWNSHIP 23 MILLS TOWNSHIP 23 MOUNT HALEY TOWNSHIP 23 PORTER TOWNSHIP WARREN TOWNSHIP 23 23 AETNA TUNNSHIP 23 ENTERPRISE TOWNSHIP 23 RICHLAND TOWNSHIP 23 ERIE TOWNSHIP 23 EXETER TOWNSHIP 23 MONRCE TOWNSHIP 23 BELVIDERE TOWNSHIP 23 BLOOMER TOWNSHIP 23 BUSHNELL TOWNSHIP 23 CATO TOWNSHIP 23 CRYSTAL TOWNSHIP 23 DAY TOWNSHIP 23 DOUGLASS TOWNSHIP 23 EUREKA TJWNSHIP 23 EVERGREEN TOWNSHIP 23 FAIRPLAIN TOWNSHIP 23 FERRIS TOWNSHIP HOME TOWNSHIP 23 MAPLE VALLEY TOWNSHIP 23 23 MGNTCALM TOWNSHIP 23 PIERSON TOWNSHIP 23 PINE TOWNSHIP 23 REYNOLDS TOWNSHIP 23 **RICHLAND TOWNSHIP**

DISTRESSED AREA ELIGIBILITY FE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

SIDNEY TOWNSHIP 23 WINFIELD TOWNSHIP 23 BLUE LAKE TOWNSHIP 23 CASNOVIA TOWNSHIP 23 CEDAR CREEK TOWNSHIP 23 DALTON TOWNSHIP 23 FGFLSTON TOWNSHIP 23 FRUITLAND TOWNSHIP 23 FRUITPORT TOWNSHIP 23 HOLTON TOWNSHIP 23 LAKETON TOWNSHIP 23 23 MUNTAGUE TOWNSHIP MOORLAND TOWNSHIP 23 MUSKEGON TOWNSHIP 23 RAVENNA TOWNSHIP 23 23 SULLIVAN TOWNSHIP 23 WHITEHALL TOWNSHIP WHITE RIVER TOWNSHIP 23 23 ASHLAND TOWNSHIP 23 BRIDGETON TOWNSHIP 23 DAYTON TOWNSHIP DENVER TOWNSHIP 23 23 GOODWELL TOWNSHIP 23 MERRILL TOWNSHIP 23 NORWICH TOWNSHIP 23 SHERIDAN TOWNSHIP 23 SHERMAN TOWNSHIP 23 ADDISON TOWNSHIP 23 BRANDON TOWNSHIP 23 COMMERCE TOWNSHIP 23 GROVELAND TOWNSHIP 23 HIGHLAND TOWNSHIP 23 HOLLY TOWNSHIP 23 INDEPENDENCE TOWNSHIP 23 MILFORD TOWNSHIP 23 ORION TOWNSHIP 23 OXFORD TOWNSHIP ROSE TOWNSHIP 23 23 SOUTHFIELD TOWNSHIP 23 SPRINGFIELD TOWNSHIP 23 WATERFORD TOWNSHIP 23 WHITE LAKE TOWNSHIP 23 BENDNA TOWNSHIP 23 CLAYBANKS TOWNSHIP 23 COLFAX TOWNSHIP 23 CRYSTAL TOWNSHIP

PAGE109

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

23	ELGRIDGE TOWNSHIP
23	FERRY TOWNSHIP
23	GOLDEN TOWNSHIP
23	GRANT TOWNSHIP
23	GREENWDOD TOWNSHIP
23	HART TOWNSHIP
23	
	LEAVITT TOWNSHIP
23	NEWFIELD TOWNSHIP
23	OTTO TOWNSHIP
23	PENTWATER TOWNSHIP
23	SHELBY TOWNSHIP
23	WEARE TOWNSHIP
23	BERGLAND TOWNSHIP
23	BCHEMIA TOWNSHIP
23	CARP LAKE TOWNSHIP
23	GREENLAND TOWNSHIP
23	HAIGHT TOWNSHIP
23	INTERIOR TOWNSHIP
23	MCMILLAN TOWNSHIP
23	MATCHWGOD TOWNSHIP
23	ONTONAGON TOWNSHIP
23	ROCKLAND TOWNSHIP
23	STANNARD TOWNSHIP
23	HIGHLAND TOWNSHIP
23	SYLVAN TOWNSHIP
23	ALLIS TOWNSHIP
23	BEARINGER TOWNSHIP
23	BELKNAP TOWNSHIP
23	BISMARCK TOWNSHIP
23	CASE TOWNSHIP
23	KRAKOW TOWNSHIP
23	METZ TOWNSHIP
23	MOLTKE TOWNSHIP
23	NORTH ALLIS TOWNSHIP
23	OCQUEOC TOWNSHIP
23	POSEN TOWNSHIP
23	PRESQUE ISLE TOWNSHIP
23	PULAWSKI TOWNSHIP
23	ROGERS TOWNSHIP
23	BERLIN TOWNSHIP
23	BROCKWAY TOWNSHIP
23	BURTCHVILLE TOWNSHIP
23	CASCO TOWNSHIP
23	CHINA TOWNSHIP
23	CLAY TOWNSHIP
23	CLYDE TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

COTTRELLVILLE TOWNSHIP 23 EAST CHINA TOWNSHIP 23 EMMETT TOWNSHIP 23 FORT GRATIOT TOWNSHIP 23 GRANT TOWNSHIP 23 GREENWOOD TOWNSHIP 23 IRA TOWNSHIP 23 KENOCKEE TOWNSHIP 23 KIMBALL TOWNSHIP 23 LYNN TOWNSHIP 23 MUSSEY TOWNSHIP 23 PORT HURON TOWNSHIP 23 RILEY TOWNSHIP 23 ST CLAIR TOWNSHIP 23 WALES TOWNSHIP 23 BURR DAK TOWNSHIP 23 COLON TOWNSHIP 23 CONSTANTINE TOWNSHIP 23 FABIUS TOWNSHIP 23 FAWN RIVER TOWNSHIP 23 FLORENCE TOWNSHIP 23 FLOWERFIELD TOWNSHIP 23 23 LEONIDAS TOWNSHIP LCCKPORT TOWNSHIP 23 23 MENDON TOWNSHIP MOTTVILLE TOWNSHIP 23 23 NOTTAWA TOWNSHIP STURGIS TOWNSHIP 23 WHITE PIGEON TOWNSHIP 23 ARGYLE TOWNSHIP 23 AUSTIN TOWNSHIP 23 23 DELAWARE TOWNSHIP 23 ELK TOWNSHIP 23 FIMER TOWNSHIP FLYNN TOWNSHIP 23 23 GREENLEAF TOWNSHIP 23 MARION TOWNSHIP 23 MINDEN TOWNSHIP 23 MOORE TOWNSHIP 23 WHEATLAND TOWNSHIP 23 MUELLER TOWNSHIP 23 ANTRIM TOWNSHIP 23 BENNINGTON TOWNSHIP 23 BURNS TOANSHIP 23 CALEDONIA TOWNSHIP 23 FAIRFIELD TOWNSHIP

4

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

23	HAZELTON TOWNSHIP
23	MIDDLEBURY TOWNSHIP
23	NEW HAVEN TOWNSHIP
23	OWOSSO TOWNSHIP
23	PERRY TOANSHIP
23	RUSH TOWNSHIP
23	SCIOTA TOWNSHIP
23	SHIAWASSEE TOWNSHIP
23	VENICE TOWNSHIP
23	VERNON TOWNSHIP
23	WCODHULL TOWNSHIP
23	AKRON TOWNSHIP
23	ALMER TOWNSHIP
23	ELMWOOD TOWNSHIP
23	INDIANFIELDS TOWNSHIP
23	TUSCOLA TOWNSHIP
23	WATERTOWN TOWNSHIP
23	WELLS TOWNSHIP
23	BLOOMINGDALE TOWNSHIP
23	COVERT TOWNSHIP
23	ANTIOCH TOWNSHIP
23	BOON TOWNSHIP
23	CLAM LAKE TOWNSHIP
23	HARING TOWNSHIP
23	HENDERSON TOWNSHIP
23	SLAGLE TOWNSHIP
23	SCUTH BRANCH TOWNSHIP

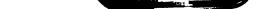
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DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

CARLTON COUNTY 24 CLEARWATER COUNTY 24 KANABEC COUNTY 24 KOUCHICHING COUNTY 24 LAKE OF THE WOODS COUNTY 24 MORRISON COUNTY 24 ROSEAU COUNTY 24 ST LOUIS COUNTY 24 TOOD COUNTY 24 WINDNA COUNTY 24 AITKIN VILLAGE 24 TAMARACK VILLAGE 24 CALLAWAY VILLAGE 24 OGEMA VILLAGE 24 WOLF LAKE VILLAGE 24 BEMIDJI CITY 24 FUNKLEY VILLAGE 24 KELLIHER VILLAGE 24 TURTLE RIVER VILLAGE 24 BARNUM VILLAGE 24 CARLTON VILLAGE 24 CLOQUET CITY 24 CROMWELL VILLAGE 24 KETTLE RIVER VILLAGE 24 MOOSE LAKE VILLAGE 24 SCANLON VILLAGE 24 THOMSON VILLAGE 24 WRENSHALL CITY 24 WRIGHT VILLAGE 24 BACKUS VILLAGE 24 24 BOY RIVER VILLAGE CASS LAKE VILLAGE 24 PILLAGER VILLAGE 24 24 BAGLEY VILLAGE CLEARBROOK VILLAGE 24 24 GONVICK VILLAGE 24 LEONARD VILLAGE 24 SHEVLIN VILLAGE 24 CROSBY VILLAGE 24 FIFTY LAKES VILLAGE AKELEY VILLAGE 24 PARK RAPIDS VILLAGE 24 24 BCVEY VILLAGE CALUMET VILLAGE 24 COLERAINE VILLAGE 24 24 NASHWAUK VILLAGE



DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

24	ZEMPLE VILLAGE
24	GRASSTON VILLAGE
24	MORA VILLAGE
24	OGILVIE VILLAGE
24	QUAMBA VILLAGE
24	BIG FALLS VILLAGE
24	MIZPAH VILLAGE
24	NORTHOME VILLAGE
	BAUDETTE VILLAGE
24	BUCKMAN VILLAGE
24	ELMDALE VILLAGE
24	FLENSBURG VILLAGE
	HARDING VILLAGE
24	HILLMAN VILLAGE
	LASTRUP VILLAGE
	RANDALL VILLAGE
	SOBIESKI VILLAGE
	ASKOV VILLAGE
	DENHAM VILLAGE
24	
24	HENRIETTE VILLAGE
-	KERRICK VILLAGE PINE CITY VILLAGE
	SANDSTONE VILLAGE
	STURGEON LAKE VILLAGE
24	
	HATFIELD VILLAGE
	MORRISTOWN VILLAGE
	BADGER VILLAGE
	STRATHCONA VILLAGE
	AURORA VILLAGE
	BABBITT VILLAGE
	BIWABIK CITY
	BROOKSTON VILLAGE
	BUHL VILLAGE
	CHISHOLM CITY
	COOK VILLAGE
	ELY CITY
	EVELETH CITY
	FLCODWOCD VILLAGE
	FRANKLIN VILLAGE
	GILBERT CITY
	HIBBING VILLAGE
	HCYT LAKES VILLAGE
	IFON JUNCTION VILLAGE
24	KINNEY VILLAGE

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

LEONIDAS CITY 24 MCKINLEY VILLAGE 24 MEADOWLANDS VILLAGE 24 PROCTOR VILLAGE 24 TOWER CITY 24 24 VIRGINIA 24 WINTON VILLAGE FREEPORT VILLAGE 24 HOLDINGFORD VILLAGE 24 NEW MUNICH VILLAGE 24 24 RICHMOND VILLAGE ROSCOE VILLAGE 24 ST ANTHONY VILLAGE 24 ST CLOUD CITY 24 ST ROSA VILL'AGE 24 SAUK CENTRE CITY 24 BROWERVILLE CITY 24 ALTURA VILLAGE 24 MINNESOTA CITY VILLAGE 24 RGLLINGSTONE VILLAGE 24 STOCKTON VILLAGE 24 24 UTICA VILLAGE 24 WINDNA CITY WAVERLY VILLAGE 24 BALL BLUFF TOWNSHIP 24 24 CORNISH TOWNSHIP FLEMING TOWNSHIP 24 IDUN TOWNSHIP 24 24 KIMBERLY TOWNSHIP LAKESIDE TOWNSHIP 24 LEE TOWNSHIP 24 24 LOGAN TOWNSHIP 24 MACVILLE TOWNSHIP 24 MALMO TOWNSHIP 24 PLINY TOWNSHIP 24 RICE RIVER TOWNSHIP SALD TOWNSHIP 24 SEAVEY TOWNSHIP 24 SPENCER TOWNSHIP 24 TURNER TOWNSHIP 24 VERDON TOWNSHIP 24 24 WHITE PINE TOWNSHIP WILLIAMS TOWNSHIP 24 CALLANAY TOWNSHIP 24 MAPLE GROVE TOWNSHIP 24 24 DSAGE TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

24	PINE POINT TOWNSHIP
24	RICEVILLE TOWNSHIP
24	RCUND LAKE TUWNSHIP
24	SHELL LAKE TOWNSHIP
24	SPRING CREEK TOWNSHIP
24	BENVILLE TOWNSHIP
24	BUZZLE TOWNSHIP
24	CORMANT TOWNSHIP
24	HAGALI TOWNSHIP
24	HAMRE TOWNSHIP
24	MINNIE TOWNSHIP
24	NEBISH TOWNSHIP
24	PORT HOPE TOWNSHIP
24	RCOSEVELT TOWNSHIP
24	SHOTLEY TOWNSHIP
24	TAYLOR TWP
24	ATKINSON TOWNSHIP
24	AUTOMBA TOWNSHIP
24	BARNUM TOWNSHIP
24	BESEMAN TOWNSHIP
24	BLACKHOOF TOWNSHIP
24	HOLYOKE TOWNSHIP
24	KALEVALA TOWNSHIP
24	LAKEVIEW TOWNSHIP
24	MAHTONA TOWNSHIP
24	MCOSE LAKE TOWNSHIP
24	SILVER TOWNSHIP
24	SKELTCN TOWNSHIP
24	SPLIT ROCK TOWNSHIP
24	THOMPSON TOWNSHIP
24	TWIN LAKES TOWNSHIP
24	WRENSHALL TOWNSHIP
24	PERCH LAKE TWP
24	BEULAH TOWNSHIP
24	BOY LAKE TOWNSHIP
24	DEERFIEL) TOWNSHIP
24	GOULD TOWNSHIP
24	INGUADONA TOWNSHIP
24	LEECH LAKE TOWNSHIP
24	MCKINLEY TOWNSHIP
24	MEADOW BROOK TOWNSHIP
24	PINE LAKE TOWNSHIP
24	PINE LARE TOWNSHIP PCPLAR TOWNSHIP
24	
	REMER TOWNSHIP
	ROGERS TOWNSHIP
24	SHINGOBEE TOWNSHIP

PAGE115

.

DISTRESSED AREA ELIGIBILITY FE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

THUNDER LAKE TOWNSHIP 24 BEAR CREEK TOWNSHIP 24 CLOVER TOWNSHIP 24 COPLEY TOWNSHIP 24 DUDLEY TOWNSHIP 24 EDDY TOWNSHIP 24 FALK TOWNSHIP 24 GREENWOOD TOWNSHIP 24 HANGAARD TOWNSHIP 24 HOLST TOWNSHIP 24 ITASCA TOWNSHIP 24 LA PRAIRIE TOWNSHIP 24 LEON TOWNSHIP 24 MINERVA TOWNSHIP 24 MODSE CREEK TOWNSHIP 24 NORA TOWNSHIP 24 PINE LAKE TOWNSHIP 24 POPPLE TOWNSHIP 24 RICE TOWNSHIP 24 SHEVLIN TOWNSHIP 24 SINCLAIR TOWNSHIP 24 WINSOR TOWNSHIP 24 DEAN LAKE TOWNSHIP 24 LITTLE PINE TOWNSHIP 24 OAK LAWN TOWNSHIP 24 24 RUSS LAKE TOWNSHIP TIMOTHY TOWNSHIP 24 BELVIDERE TOWNSHIP 24 GOODHUE TOWNSHIP 24 BADOURA TOWNSHIP 24 24 CROW WING LAKE TWP 24 LAKE ALICE TOWNSHIP LAKE EMMA TOWNSHIP 24 LAKE GEORGE TOWNSHIP 24 MANTRAP TOWNSHIP 24 ARDENHURST TOWNSHIP 24 BEARVILLE TOWNSHIP 24 BIGFORK TOWNSHIP 24 BLACKBERRY TOWNSHIP 24 FEELEY TOWNSHIP 24 GOOD HOPE TOWNSHIP 24 24 GOODLAND TOWNSHIP KINGHURST TOWNSHIP 24 MAX TOWNSHIP 24 NCRE TOWNSHIP 24 SAND LAKE TOWNSHIP 24

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

,

STATE TITLE

1

	SPANG TOWNSHIP
24	STOKES TOWNSHIP
24	THIRD RIVER TOWNSHIP
24	ANN LAKE TOWNSHIP
24	ARTHUR TOWNSHIP
24	BRUNSWICK TOWNSHIP
24	CCHFORT TOWNSHIP
24	FORD TOWNSHIP
24	GRASS LAKE TOWNSHIP
24	HAY BROCK TOWNSHIP
24	HILLMAN TOWNSHIP
24	KANABEC TOWNSHIP
24	KNIFE LAKE TOWNSHIP
24	KROSCHEL TOWNSHIP
	PEACE TOWNSHIP
-	POMROY TOWNSHIP
24	SCUTH FORK TOWNSHIP
24	BEJOU TOWNSHIP
24	GREGORY TOWNSHIP
24	HEIER TOWNSHIP
24	LAKE GROVE TOWNSHIP
24	DAKLAND TOWNSHIP
24	AUGSBURG TOWNSHIP
24	GRAND PLAIN TOWNSHIP
24	MOYLAN TOWNSHIP
24	VALLEY TOWNSHIP
24	BUCKMAN TOWNSHIP
2-4	BUH TOWNSHIP
24	CLOUGH TOWNSHIP
24	CULDRUM TOWNSHIP
24	CUSHING TOWNSHIP
24	HILLMAN TOWNSHIP
24	LAKIN TOWNSHIP
24	LEIGH TOWNSHIP
24	RAIL PRAIRIE TOWNSHIP
24	RICHARDSON TOWNSHIP
24	SWANVILLE TOWNSHIP
24	ADAMS TOWNSHIP
24	BENNINGTON TOFNSHIP
24	CLAYTON TOWNSHIP
24	FRANKFORD TOWNSHIP
24	GRAND MEADOW TOWNSHIP
24	LODI TOWNSHIP
24	MARSHALL TOWNSHIP
24	PLEASANT VALLEY TWP
24	CLOVER LEAF TOWNSHIP
C. 4	GEOTEN LEAF TUANSHIT

PAGE118

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

GOODRIDGE TOWNSHIP 24 HIGHLANDING TOWNSHIP 24 SILVERTON TOWNSHIP 24 BROOK PARK TOWNSHIP 24 DANFORTH TOWNSHIP 24 HINCKLEY TOWNSHIP 24 KERRICK TOWNSHIP 24 MISSION CREEK TOWNSHIP 24 NEW DOSEY TOWNSHIP 24 NICKERSON TOWNSHIP 24 24 NORMAN TOWNSHIP 24 STURGEON LAKE TOWNSHIP AETNA TUWNSHIP 24 ALTONA TOWNSHIP 24 ELMER TOWNSHIP 24 24 ROCK TOWNSHIP 24 GERVAIS TOWNSHIP LAMBERT TOWNSHIP 24 LOUISVILLE TOWNSHIP 24 WYLIE TOWNSHIP 24 24 MORRISTOWN TOWNSHIP 24 NORTHFIELD TOWNSHIP 24 SHIELDSVILLE' TOWNSHIP 24 BARNETT TOWNSHIP 24 BARTO TOWNSHIP 24 DIETER TOWNSHIP ENSTROM TOWNSHIP 24 24 HEREIM TOWNSHIP 24 LIND TOWNSHIP MICKINOCK TOWNSHIP 24 24 MODSE TOWNSHIP 24 POPLAR GROVE TOWNSHIP 24 REINE TUWNSHIP 24 SKAGEN TOWNSHIP 24 STAFFORD TOWNSHIP 24 STOKES TOWNSHIP 24 ALANGO TOWNSHIP ALBORN TOWNSHIP 24 24 ALDEN TOWNSHIP 24 ANGURA TOWNSHIP 24 ARROWHEAD TOWNSHIP 24 AULT TOWNSHIP 24 **BASSETT TOWNSHIP** 24 BIWABIK TOWNSHIP 24 BREITUNG TOWNSHIP 24 BREVATOR TOWNSHIP

PAGE119

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

24	CANOSIA TOWNSHIP
24	CEDAR VALLEY TOWNSHIP
24	CHERRY TOWNSHIP
24	CCLVIN TOWNSHIP
	CUTTON TOWNSHIP
	CULVER TOWNSHIP
	DULUTH TUWNSHIP
	ELLSBURG TOWNSHIP
	ELMER TOWNSHIP
	EMBARRASS TOWNSHIP
24	FAIRBANKS TOWNSHIP
24	FIELD TOWNSHIP
24	FINE LAKES TOWNSHIP
24	FLOODWOCD TOWNSHIP
24	GNESEN TOWNSHIP
24	HALDEN TOWNSHIP
24	INDUSTRIAL TOWNSHIP
24	KELSEY TOWNSHIP
_	KUGLER TOWNSHIP
24	LAKENGOD TOWNSHIP
	LAVELL TOWNSHIP
24	LINDEN GROVE TOWNSHIP
24	MCDAVITT TOWNSHIP
	MEADOWLANDS TOWNSHIP
24	MIDWAY TOWNSHIP
24	
	MORCOM TOWNSHIP
24	MORSE TOWNSHIP
	NESS TUWNSHIP
24	NEW INDEPENDENCE TWP
24	
	NCRTHLAND TOWNSHIP
	OWENS TOWNSHIP
	PAYNE TOWNSHIP
	PIKE TOWNSHIP
	PCRTAGE TOWNSHIP
	PRAIRIE LAKE TOWNSHIP
24	RICE LAKE TOWNSHIP
24	SANDY TURNSHIP
24	SOLWAY TOWNSHIP
24	STONEY BROOK TOWNSHIP
24	STUNTZ TOWN
24	STURGEON TOWNSHIP
24	TOIVOLA TOWNSHIP
24	VAN BUREN TOWNSHIP
	VERMILION LAKE TOWNSHIP

DISTRESSED AREA ELIGIBILITY TE'ST

(ELIGIBLE GOVERNMENTS)

.

STATE TITLE

24	WAASA TOWNSHIP
24	WHITE TOWNSHIP
24	WILLOW VALLEY TOWNSHIP
24	ASHLEY TOWNSHIP
24	CROW LAKE TOWNSHIP
24	KRAIN TOWNSHIP
24	ROCKVILLE TOWNSHIP
24	BERTHA TJENSHIP
24	BIRCHDALE TOWNSHIP
24	BRUCE TOWNSHIP
24	EAGLE VALLEY TOWNSHIP
24	FAWN LAKE TOWNSHIP
24	GERMANIA TOWNSHIP
24	LESLIE TOWNSHIP
24	MORAN TOWNSHIP
24	REYNOLDS TOWNSHIP
24	DRESBACH TOWNSHIP
24	ELBA TOWNSHIP
24	
24	HART TOWNSHIP
24	HILLSDALE TOWNSHIP
24	MOUNT VERNON TOWNSHIP
24	PLEASANT HILL TOWNSHIP
24	RCLLINGSTONE TOWNSHIP
24	ST CHARLES TOWNSHIP
24	SARATOGA TOWNSHIP
24	UTICA TOWNSHIP
24	TOUNCHID

STATE = 24: 396 RECORDS

PAGE121

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

25	ADAMS COUNTY
25	ALCURN COUNTY
25	AMITE COUNTY
25	ATTALA COUNTY
25	BENTON COUNTY
25	BOLIVAR COUNTY
25	CALHOUN COUNTY
25	CARROLL COUNTY
25	CHICKASAW COUNTY
25	CHOCTAW COUNTY
25	CCAHOMA COUNTY
25	COPIAH COUNTY
25	FRANKLIN COUNTY
25	GEORGE COUNTY
25	GREENE CUUNTY
25	GRENADA COUNTY
25	
	HUMPHREYS COUNTY
	JASPER COUNTY
25	
25	JEFFERSON DAVIS COUNTY
25	JONES COUNTY
	KEMPER COUNTY
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25	LINCOLN COUNTY
25	MADISON COUNTY
25	MARION COUNTY
25	MONROE COUNTY
25	MONTGOMERY COUNTY
25	NEWTON COUNTY
25	
25	PANOLA COUNTY
	PEARL RIVER COUNTY
	PIKE COUNTY
	QUITMAN COUNTY
	SHARKEY COUNTY
	SIMPSON COUNTY
25	
	TALLAHATCHIE COUNTY
25	TATE COUNTY
25	TISHOMINGO COUNTY
25	TUNICA COUNTY
	WALTHALL COUNTY
25	

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TI

TITLE

25	WASHINGTON COUNTY
25	WAYNE COUNTY
25	WILKINSON COUNTY
25	WINSTON COUNTY
25	YALOBUSHA COUNTY
25	YAZGO COUNTY
25	NATCHEZ CITY
	CORINTH CITY
25	KOSSUTH VILLAGE
25	RIENZI TOWN
25	GLOSTER TOWN
25	LIBERTY TOWN
25	ETHEL TOWN
25	KUSCIUSKO CITY
25	MCCOOL TOWN
25	SALLIS TOWN
	ASHLAND TOWN
	HICKORY FLAT VILLAGE
25	ALLIGATOR TOWN
25	BENDIT TOWN
25	BEULAH TOWN
	BCYLE FOWN
	CLEVELAND CITY
	DUNCAN TOWN
	GUNNISON TOWN
	MERIGOLU TOWN
	MCUND BAYOU TOWN
25	
	ROSEDALE CITY
25	
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25	
25	BIG CREEK VILLAGE BRUCE TOWN
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	SLATE SPRINGS VILLAGE
25	
25	
25	
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25	
	ACKERMAN TOWN
25	
	CLARKSDALE CITY
25	

PAGE122

TITLE

STATE

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

JONE STOWN TOWN 25 25 LULA TOWN 25 LYON TOWN BEAUREGARD VILLAGE 25 25 CRYSTAL SPRINGS CITY GEORGETOWN TOWN 25 25 HAZLEHURST CITY 25 WESSON TOWN 25 BUDE TOWN 25 ROXIE TOWN 25 LUCEDALE TOWN 25 LEAKESVILLE TOWN 25 MCLAIN TOWN 25 GRENADA CITY 25 BAY ST LOUIS CITY 25 BILCXI CITY 25 CRUGER TOWN 25 DURANT TOWN 25 GCODMAN TOWN 25 LEXINGTON CITY 25 PICKENS TUWN 25 TCHULA TOWN 25 WEST TOWN 25 BELZONI CITY 25 LOUISE TOWN SILVER CITY TOWN 25 25 BAY SPRINGS TOWN 25 HEIDELBERG TOWN 25 LOUIN TOWN 25 MCNTROSE TOWN 25 FAYETTE TOWN 25 BASSFIELD TOWN 25 PRENTISS TOWN 25 SCSU TOWN 25 DE KALB TOWN 25 SCOOBA TOWN 25 MERIDIAN CITY 25 MARION CITY 25 NEWHEBRON VILLAGE 25 GUNTOWN TOWN 25 GREENWOOD CITY 25 ITTA BENA TOWN 25 SIDON TOWN 25 MCRGAN CITY TOWN 25 SCHLATER TOWN 25 BROOKHAVEN CITY

TITLE

STATE

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

25 CANTON CITY 25 FLORA TOWN 25 CCLUMBIA CITY 25 HCLLY SPRINGS CITY 25 ABERDEEN CITY 25 AMORY CITY 25 GATTMAN VILLAGE 25 SMITHVILLE TOWN 25 DUCK HILL TOWN 25 KILMICHAEL TOWN 25 WINDNA CITY 25 DECATUR TOWN 25 HICKORY TOWN 25 NEWTON CITY 25 BROOKSVILLE TOWN 25 MACUN CITY 25 SHUQUALAS TOWN 25 BATESVILLE CITY 25 COURTLAND VILLAGE 25 POPE VILLAGE 25 SARDIS TOWN 25 PICAYUNE CITY 25 POPLARVILLE CITY 25 MCCSMB CITY 25 MAGNOLIA CITY 25 OSYKA TOWN 25 SUMMIT TOWN 25 LAMBERT TOWN 25 MARKS CITY 25 SLEDGE TOWN 25 FALCON TOWN 25 ANGUILLA TOWN 25 CARY TOWN 25 ROLLING FORK TOWN 25 BRAXTON VILLAGE 25 DLO TOWN 25 DODDSVILLE TOWN 25 DREW CITY 25 INDIANOLA CITY 25 INVERNESS TOWN 25 MCORHEAD TOWN 25 RULEVILLE TOWN 25 SUNFLOWER TOWN 25 CHARLESTON CITY 25 GLENDORA VILLAGE 25 SUMNER TOWN

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

,

STATE TITLE

25	TUTWILER TOWN
25	WEBB TOWN
25	COLDWATER TOWN
25	SENATOBIA CITY
25	IUKA CITY
25	PADEN VILLAGE
25	GOLDEN VILLAGE
25	TUNICA TOWN
25	MYRTLE TOWN
	NEW ALBANY CITY
25	
25	ARCOLA TOWN
25	GREENVILLE CITY
25	HOLLANDALE CITY
25	LELAND CITY
25	WAYNESBORO CITY
25	WCODVILLE TOWN
25	LCUISVILLE CITY
25	NOXAPATER TOWN
25	COFFEEVILLE TOWN
25	WATER VALLEY CITY
25	TILLATOBA VILLAGE
25	BENTONIA TOWN
25	EDEN VILLAGE
25	SATARTIA VILLAGE
25	YAZOO CITY CITY

STATE = 25: 210 RECORDS

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

	ATCHISON COUNTY
26	BARTON COUNTY
26	BUCHANAN COUNTY
26	CARROLL COUNTY
26	CLARK COUNTY
26	COOPER COUNTY
26	DAVIESS COUNTY
26	
26	DOUGLAS COUNTY
26	GRUNDY COUNTY
26	HENRY COUNTY
26	HCWARD COUNTY
26	JACKSON COUNTY
26	JASPER COUNTY
26	JOHNSON COUNTY
26	KNOX COUNTY
26	LACLEDE COUNTY
26	LINN COUNTY
26	LIVINGSTON COUNTY
26	MACON COUNTY
26	MADISON COUNTY
26	MARIES COUNTY
26	MARION COUNTY
26	MERCER COUNTY
26	MISSISSIPPI COUNTY
26	MONITEAU COUNTY
26	MONROE COUNTY
26	OREGON COUNTY
26	PEMISCOT COUNTY
26	PETTIS COUNTY
26	PIKE COUNTY
26	PULASKI COUNTY
26	RANDOLPH COUNTY
26	RIPLEY COUNTY
26	ST FRANCBIS COUNTY
26	SCHUYLER COUNTY
26	SHANNON COUNTY
26	SULLIVAN COUNTY
26	TEXAS COUNTY
26	WASHINGTON COUNTY
26	RECKPORT CITY
26	TARKID CITY
26	WATSON TOWN
26	WESTBORD TOWN
26	FARBER CITY
26	BURGESS TOWN
26	GOLDEN CITY CITY

PAGE127

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

26	LIBERAL CITY
26	MINDENMINES CITY
26	AMORET CITY
26	FOSTER TOWN
26	HUME TOWN
26	MERWIN TOWN
26	PASSAIC TOWN
	LUTESVILLE CITY
	SEDGEWICKVILLE TOWN
	ZALMA TOWN
26	AGENCY VILLAGE
_	DE KALB TOWN
	RUSHVILLE TOWN
	ST JOSEPH CITY
	NEELYVILLE TOWN
	POPLAR BLUFF CITY
26	BCGARD TOWN
	BOSWORTH CITY
26	CARROLLTON TOWN
26	WAKENDA TOWN
26	ELLSINORE TOWN
26	ELDORADU SPRINGS CITY
26	BRUNSWICK CITY
	DALTON TOWN
	ROTHVILLE TOWN
	ALEXANDRIA TOWN
	KAHOKA CITY
26	LURAY TOWN
	WAYLAND CITY
26	WYACONDA CITY
26	BOONVILLE CITY
	BUNCETON CITY
26	OTTERVILLE CITY
26	PILOT GROVE CITY
26	WOOLDRIDGE TOWN
	ALTAMONT TOWN
26	COFFEY CITY
26	JAMESON TOWN
	LOCK SPRING VILLAGE
	PATTONSBURG CITY
26	
	AVA CITY
	CAMPBELL CITY
26	HORNERSVILLE CITY
26	KENNETT CITY
	SENATH CITY
26	BERGER CITY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

TITLE STATE NEW HAVEN CITY 26 WASHINGTON CITY 26 BLAND CITY 26 GASCONADE CITY 26 OWENSVILLE CITY 26 ROSEBUD CITY 26 BRIMSON TOWN 26 GALT CITY 26 SPICKARDSVILLE CITY 26 TINDALL TOWN 26 TRENTON CITY 26 CALHOUN CITY 26 WINDSOR CITY 26 ARMSTRONG CITY 26 FAYETTE CITY 26 FRANKLIN TOWN 26 KANSAS CITY 26 SUGAR CREEK CITY 26 SIBLEY TOWN 26 TARSNEY LAKES TOWN 26 LONEJACK TOWN 26 ASBURY TOWN 26 AVILLE TOWN 26 CARTHAGE CITY 26 JASPER CITY 26 JOPLIN CITY 26 ORONOGO CITY 26 PURCELL CITY 26 WACO TOWN 26 WEBB CITY CITY 26 DUENWEG CITY 26 DUQUESNE VILLAGE 26 BROOKLYN HEIGHTS VILLAGE 26 FIDELITY TOWN 26 CENTERVIEW TOWN 26 HOLDEN CITY 26 KINGSVILLE TOWN 26 KNOB NUSTER CITY 26 26 LA TOUR TOWN LEETON CITY 26 WARRENSBURG CITY 26 BARING TOWN 26 KNOX CITY CITY 26 26 NEWARK TOWN NOVELTY TOWN 26 CONWAY CITY 26

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

26 LEBANON CITY PHILLIPSBURG TOWN 26 26 FREISTATT TOWN 26 MILLER CITY PIERCE CITY CITY 26 VERONA TOWN 26 HALLTOWN VILLAGE 26 HCBERG VILLAGE 26 CANTON CITY 26 LA BELLE CITY 26 26 LA GRANGE CITY 26 BRGOKFIELD CITY 26 BUCKLIN CITY 26 LACLEDE CITY LINNEUS CITY 26 26 MARCELINE CITY 26 PURDIN TOWN CHULA CITY 26 26 LUDLOW TOWN ANDERSON CITY 26 SCUTH WEST CITY TOWN 26 26 ATLANTA CITY 26 BEVIER CITY 26 CALLAD CITY 26 ELMER TOWN 26 MACON CITY 26 NEW CAMBRIA TOWN SOUTH GIFFORD TOWN 26 FFEDERICKTOWN CITY 26 MARQUAND TOWN 26 26 COBALT CITY VILLAGE 26 JUNCTION CITY VILLAGE VIENNA TOWN 26 PRINCETON CITY 26 CHARLESTON CITY 26 26 EAST PRAIRIE CITY WYATT CITY 26 .. LSON CITY TOWN 26 26 ANNISTON TOWN 26 CALIFURNIA CITY 26 CLARKSBURG CITY 26 JAMESTOWN CITY 26 LUPUS TOWN 26 TIPTON CITY 26 MADISON CITY 26 STOUTSVILLE TOWN

PAGE130

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

-

STATE TITLE

20	SYRACUSE TOWN
26	VERSAILLES CITY
26	ARKOE TOWN
26	BURLINGTON JUNCTION CITY
26	CLEARMONT TOWN
26	CLYDE TOWN
26	CONCEPTION JUNCTION TOWN
26	
26	ELMO TOWN
26	GUILFORD TOWN
26	HUPKINS CITY
26	PARNELL CITY
26	PICKERING TOWN
26	QUITMAN TOWN
26	RAVENWOOD CITY
26	SKIDMORE CITY
26	ALTON CITY
26	KOSHKONONG CITY
26	THAYER CITY
26	CHAMOIS CITY
26	
26	CARUTHERSVILLE CITY
26	HAYTI CITY
26	HOLLAND TOWN
26	STEELE CITY
26	WARDELL TOWN
26	
26	
26	BRAGG CITY TOWN
26 26	HAYTI HEIGHTS CITY Pascola town
26	NORTH WARDELL VILLAGE
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26	BOWLING GREEN CITY
26	
	FRANKFORD CITY
26	
26	
26	EOLIA VILLAGE

STATE = 26: 227 RECORDS

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

26 PAYNESVILLE TOWN

STATE = 26: 1 RECORDS

PAGE132

DISTRESSED AREA ELIGIBILITY TE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

	CROCKER CITY
26	RICHLAND CITY
26	ST ROBERT CITY
26	
26	
26	JACKSONVILLE TOWN
26	RENICK TOWN
	DENIPHAN CITY
	NAYLOR CITY
	BISMARCK CITY
	BONNE TERRE CITY
	DESLOGE CITY
	ELVINS CITY
	ESTHER CITY
	FAIRVIEW ACRES VILLAGE
	FARMINGTON CITY
	FLAT RIVER CITY
	HIGHLEY HEIGHTS VILLAGE
26	RIVERMINES TOWN
26	
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26	BERKELEY CITY
26	BRECKENRIDGE HILLS VILL
	BRIDGETON TERRACE CITY
26	COOL VALLEY VILLAGE
26	DELLNOOD CITY
	EDMUNDSON VILLAGE
	ELLISVILLE CITY
	FERGUSON CITY
	HANLEY HILLS VILLAGE
. 26	-
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26	NCRMANDY TOWN
26	OVERLAND CITY
26	PAGEDALE CITY
26	RIVERVIEW VILLAGE ROCK HILL CITY
	ST ANN CITY
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C 0	SCHUERMANN HEIGHTS VILLAGE

05/23/78 AT 01:25

PAGE133

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

TIMES BEACH CITY 26 VALLEY PARK CITY 26 VELDA VILLAGE 26 26 VINITA PARK CITY WELLSTON CITY 26 26 WINCHESTER CITY WCODSON TERRACE CITY 26 26 ST LOUIS CITY 26 GRAND PASS TOWN MARSHALL CITY 26 26 MOUNT LEDNARD TOWN SWEET SPRINGS CITY 26 26 DOWNING CITY GLENHOOD VILLAGE 26 LANCASTER CITY 26 QUEEN CITY CITY 26 BIRCH TREE CITY 26 26 EMINENCE CITY 26 WINDNA CITY CLARENCE CITY 26 GREENCASTLE CITY 26 26 GREEN CITY CITY HARRIS TOWN 26 26 HUMPHREYS TOWN 26 MILAN CITY NEWTOWN TOWN 26 26 OSGOOD TOWN HEUSTON CITY 26 26 LICKING CITY RAYMONDVILLE TOWN 26 CALEDONIA TOWN 26 IRONDALE CITY 26 MINERAL POINT TOWN 26 26 POTOSI CITY 26 PIEDMONT CITY 26 MILL SPRING VILLAGE 26 SEYMOUR CITY 26 ALLENDALE TOWN DENVER TOWN 26 26 GRANT CITY WORTH TOWN 26 26 GOLDEN CITY TOWNSHIP 26 NASHVILLE TOWNSHIP 26 NEWPORT TOWNSHIP 26 OZARK TURNSHIP 26 CARROLLTON TOWNSHIP

PAGE134

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

26	COMBS TOWNSHIP
26	EGYPT TOWNSHIP
26	EUGENE TOWNSHIP
26	HILL TOWNSHIP
26	HURRICANE TOWNSHIP
26	MIAMI TOWNSHIP
26	RIDGE TOWNSHIP
26	RECKFORD TOWNSHIP
26	STOKES MOUND TOWNSHIP
26	SUGARTREE TOWNSHIP
26	TRUTTER TOWNSHIP
26	VAN HORN TOWNSHIP
26	WAKENDA TOWNSHIP
26	BEE BRANCH TOWNSHIP
26	BRUNSWICK TOWNSHIP
26	CLARK TOWNSHIP
26	COCKRELL TOWNSHIP
26	MISSOURI TOWNSHIP
26	BENTON TOWNSHIP
26	HARRISON TOWNSHIP
26	JACKSON TOWNSHIP
26	JEFFERSON TOWNSHIP
26	LIBERTY TOWNSHIP
26	LINCOLN TOWNSHIP
26	MARION TOWNSHIP
	SALEM TOANSHIP
26	SHERIDAN TOWNSHIP
26	WASHINGTON TOWNSHIP
26	CLAY TOWNSHIP
26	FREEBORN TOWNSHIP
26	INDEPENDENCE TOWNSHIP
26	SALEM TOWNSHIP
26	FEANKLIN TOWNSHIP
26	JEFFERSON TOWNSHIP
26	LIBERTY TOWNSHIP
26	LINCOLN TOWNSHIP
26	MARION TOWNSHIP
26	MYERS TOWNSHIP
26	TAYLOR TOWNSHIP
26	TRENTON TOWNSHIP
26	BIG CREEK TOWNSHIP
26	
26	SHAWNEE TOWNSHIP
26	TEBO TOWNSHIP
26	
26	WINDSOR TOWNSHIP
	WINDON TOWNSHIP

PAGE135

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

26 BENTON TOWNSHIP 26 BROOKFIELD TOWNSHIP 26 ENTERPRISE TOWNSHIP GRANTSVILLE TOWNSHIP 26 26 JACKSON TOWNSHIP 26 JEFFERSON TOWNSHIP LCCUST CREEK TOWNSHIP 26 26 MARCELINE TOWNSHIP BLUE MOUND TOWNSHIP 26 26 CREAM RIDGE TOWNSHIP 26 GRAND RIVER TOWNSHIP 26 JACKSON TOWNSHIP 26 MEDICINE TOWNSHIP 26 MONROE TOWNSHIP 26 HARRISON TOWNSHIP 26 MADISON TOWNSHIP MARION TOWNSHIP 26 MEDICINE TOWNSHIP 26 MORGAN TOWNSHIP 26 26 SOMERSET TOWNSHIP 26 ATCHISON TOWNSHIP 26 GRANT TOWNSHIP 26 GREEN TOWNSHIP 26 HCPKINS TOWNSHIP INDEPENDENCE TOWNSHIP 26 26 JACKSON TOWNSHIP 26 JEFFERSON TOWNSHIP 26 MCNRDE TOWNSHIP 26 UNION TOWNSHIP 26 WASHINGTON TOWNSHIP 26 BOWMAN TOWNSHIP BUCHANAN TOWNSHIP 26 26 CLAY TOWNSHIP JACKSON TOWNSHIP 26 26 LIBERTY TOWNSHIP 26 MORRIS TOWNSHIP 26 PENN TOWNSHIP PLEASANT HILL TOWNSHIP 26 26 POLK TOWNSHIP 26 TAYLOR TOWNSHIP 26 UNION TOWNSHIP 26 BOONE TOWNSHIP 26 BURDINE TOWNSHIP 26 CARROLL TOWNSHIP 26 CASS TOWNSHIP 26 CLINTON TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEIST

,

(ELIGIBLE GOVERNMENTS)

STATE TITLE

26	CURRENT TOWNSHIP
26	DATE TOWNSHIP
26	JACKSON TOWNSHIP
26	LYNCH TOWNSHIP
26	MORRIS TOWNSHIP
26	OZARK TOWNSHIP
26	PIERCE TOWNSHIP
26	PINEY TOWNSHIP
26	ROUBIDOUX TOWNSHIP
26	SARGENT TOWNSHIP
26	SHERRILL TOWNSHIP
26	UPTON TO#NSHIP

STATE = 26: 196 RECORDS

PAGE136

PAGE137

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

× 1

STATE TITLE

27	CARTER COUNTY
27	DEER LODGE COUNTY
27	GARFIELD COUNTY
27	GLACIER COUNTY
27	GRANITE COUNTY
27	LINCOLN COUNTY
27	MEAGHER COUNTY
27	PETROLEUM COUNTY
27	RAVALLI COUNTY
27	SILVER BOW COUNTY
27	EKALAKA TOWN
27	ANACONDA CITY
27	DRUMMOND TOWN
27	PHILIPSBURG CITY
27	BOULDER TOWN
27	ST IGNATIUS TOWN
	EUREKA TOWN
	LIBBY CITY
	TROY TOWN
	REXFORD TOWN
	ENNIS TOWN
	WHITE SULPHUR SPRGS CITY
	WINNETT TOWN
	BROADUS TOWN
	DARBY TOWN
	HAMILTON CITY
	STEVENSVILLE TOWN
	HOT SPRINGS TOWN
	BUTTE CITY
	WALKERVILLE CITY
27	JUDITH GAP CITY

STATE = 27: 31 RECORDS

PAGE138

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

BLAINE COUNTY 28 BCONE COUNTY 28 BURT COUNTY 28 CHERRY COUNTY 28 GRANT COUNTY 28 GREELEY COUNTY 28 JOHNSON COUNTY 28 KEYA PAHA COUNTY 28 KNOX COUNTY 28 MCPHERSON COUNTY 28 RICHARDSON COUNTY 28 SIOUX COUNTY 28 THURSTON COUNTY 28 WAYNE COUNTY 28 WHEELER COUNTY 28 PROSSER VILLAGE 28 BREWSTER VILLAGE 28 DUNNING VILLAGE 28 28 PETERSBURG VILLAGE 28 PRIMROSE VILLAGE CRAIG VILLAGE 28 28 DAKLAND CITY GARRISON VILLAGE 28 28 DCTAVIA VILLAGE 28 SURPRISE VILLAGE 28 ALVO VILLAGE 28 AVOCA VILLAGE 28 GREENWOOD VILLAGE 28 OBERT VILLAGE 28 CCDY VILLAGE 28 KILGORE VILLAGE 28 MERRIMAN VILLAGE WOOD LAKE VILLAGE 28 28 ANSLEY VILLAGE 28 DIXON VILLAGE 28 BLUE SPRINGS VILLAGE 28 GREELEY CENTER VILLAGE 28 SCCTIA VILLAGE 28 SPALDING VILLAGE 82 CAIRO VILLAGE 28 CUSHING VILLAGE 28 DILLER VILLAGE 28 HARBINE VILLAGE 28 STEELE CITY VILLAGE 28 CRAB ORCHARD VILLAGE 28 BURTON VILLAGE

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

28 CROFTON VILLAGE 8 2 VERDIGRE VILLAGE 28 GANDY VILLAGE 28 BROADWATER CITY 28 GENUA CITY 28 BROCK VILLAGE 28 BROWNVILLE VILLAGE 28 JULIAN VILLAGE 28 NEMAHA VILLAGE 28 PERU CITY 82 DUBOIS VILLAGE 28 STEINAUER VILLAGE 28 ATLANTA VILLAGE 28 HADAR VILLAGE 28 MCLEAN VILLAGE 28 PIERCE CITY 28 BARADA VILLAGE 28 PRESTON VILLAGE 28 RULC CITY 28 SALEM VILLAGE 28 SHUBERT VILLAGE 28 STELLA VILLAGE 28 VALPARAISO VILLAGE 85 BEE VILLAGE 28 TAMORA VILLAGE 28 HARRISON VILLAGE 28 PENCER VILLAGE 28 ROSALIE VILLAGE 28 THURSTON VILLAGE 28 WALTHILL VILLAGE 28 WINNEBAGD VILLAGE 28 ARCADIA VILLAGE 28 ELYRIA VILLAGE 28 NORTH LOUP VILLAGE 28 HCSKINS VILLAGE 28 WAYNE CITY 28 GUIDE ROCK VILLAGE 28 BARTLETT VILLAGE 28 ERICSON VILLAGE 28 ARIZONA TOWNSHIP 28 CRAIG TOWNSHIP 28 DECATUR TOWNSHIP 28 LOGAN TOWNSHIP 28 OAKLAND TOWNSHIP 28 PERSHING TOWNSHIP 28 RIVERSIDE TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

SILVER CREEK TOWNSHIP 28 LINWOOD TOWNSHIP 28 DAK CREEK TOWNSHIP 28 PLUM CREEK TOWNSHIP 28 BISMARK TOWNSHIP 28 BLAINE TOWNSHIP 28 CUMING TOWNSHIP 28 ELKHORN TOWNSHIP 28 GARFIELD TOWNSHIP 28 GRANT TOWNSHIP 28 LCGAN TOWNSHIP 28 MONTEREY TOWNSHIP 28 NFLIGH TOWNSHIP 28 SHERMAN TOWNSHIP 28 ALGERNON TOWNSHIP 28 ANSLEY TOWNSHIP 28 CLIFF TEWNSHIP 28 CCMSTOCK TOWNSHIP 28 DELIGHT TOWNSHIP 28 DOUGLAS GROVE TOWNSHIP 82 EAST CUSTER TOWNSHIP 28 28 LILLIAN TOWNSHIP LOUP TOWNSHIP 28 RYNO TOWNSHIP 28 SPRING CREEK TOWNSHIP 85 VICTORIA TOWNSHIP 28 WESTERVILLE TOWNSHIP 28 28 CONCORD TOWNSHIP LOGAN TOWNSHIP 28 BLUE SPRINGS TOWNSHIP 28 28 HCOKER TOWNSHIP ISLAND GROVE TOWNSHIP 28 28 MIDLAND TOWNSHIP RIVERSIDE TOWNSHIP 28 28 HARRISON TOWNSHIP 28 LAKE TOWNSHIP MARTIN TOWNSHIP 28 28 MAYFIELD TOWNSHIP 28 CHAMBERS TOWNSHIP 28 CGLEMAN TOWNSHIP 28 FRANCIS TOWNSHIP 28 GREEN VALLEY TOWNSHIP HCLT CREEK TOWNSHIP 28 28 STUART TOWNSHIP 28 ADDISON TOWNSHIP 28 BOHEMIA TOWNSHIP

PAGE141

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

CREIGHTON TOWNSHIP 28 28 DOLPHIN TOWNSHIP 28 DCWLING TOWNSHIP 28 EASTERN TOWNSHIP FRANKFORT TOWNSHIP 28 28 HERRICK TOWNSHIP HILL TOWNSHIP 28 28 JEFFERSON TOWNSHIP 28 LOGAN TOWNSHIP PEORIA TOWNSHIP 28 28 RAYMOND TOWNSHIP 28 SPADE TOWNSHIP SPARTA TOWNSHIP 28 VALLEY TOWNSHIP 28 28 VERDIGRE TOWNSHIP WALNUT GROVE TOWNSHIP 28 WASHINGTON TOWNSHIP 28 28 WESTERN TOWNSHIP 28 GENDA TOWNSHIP CHESTER TOWNSHIP 28 28 ANDERSON TOWNSHIP 28 BLACKBIRD TOWNSHIP BRYAN TOWNSHIP 28 28 DAWES TOWNSHIP FLOURNDY TOWNSHIP 28 28 MERRY TOWNSHIP OMAHA TOWNSHIP 28 28 PENDER TOWNSHIP 28 PERRY TOWNSHIP THAYER TOWNSHIP 28 WINNEBAGD TOWNSHIP 28 ARCADIA TOWNSHIP 28 28 NCRTH LOUP TOWNSHIP GERANIUM TOWNSHIP 28

STATE = 28: 172 RECORDS

PAGE142

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

29	NYE COUNTY
29	WHITE PINE COUNTY
29	NORTH LAS VEGAS CITY
29	YERINGTON CITY
29	GABBS CITY
29	LOVELOCK CITY
29	ELY CITY

STATE = 29: 7 RECORDS

PAGE143

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

30	CCOS COUNTY
30	BERLIN CITY
30	MANCHESTER CITY
30	NASHUA CITY
30	CHATHAM TOWN
30	CLARKSVILLE TOWN
30	COLEBROOK TOWN
30	DUMMER TOWN
30	ERROL TOWN
30	GORHAM TOWN
30	LANCASTER TOWN
30	NORTHUMBERLAND TOWN
30	STRATFORD TOWN
30	EASTON TOWN
30	LINCOLN TOWN
30	LISBON TOWN
30	LITTLETON TOWN
30	ORFORD TOWN
30	WOODSTOCK TOWN
30	SUGAR HILL TOWN

STATE = 30: 20 RECORDS

PAGE144

.

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

31	ATLANTIC COUNTY
31	BERGEN CDUNTY
31	CANDEN COUNTY
31	CUMBERLAND COUNTY
31	ESSEX COUNTY
31	GLOUCE STER COUNTY
	HUDSON COUNTY
31	
31	MIDDLESEX COUNTY
31	MORRIS COUNTY
31	PASSAIC COUNTY
31	SALEM COUNTY
31	UNION COUNTY
31	WARREN COUNTY
31	ABSECON CITY
-	ATLANTIC CITY CITY
31	BRIGANTINE CITY
31	BUENA BOROUGH
	CORBIN CITY CITY
31	
31	EGG HARBOR CITY
31	ESTELL MANOR CITY
31	FOLSOM BOROUGH
51	HAMMONTON TOWN
31	MARGATE CITY
31	NCRTHFIELD CITY
31	PLEASANTVILLE CITY
31	ALLENDALE BOROUGH
31	BERGENFIELD BORCUGH
31	BOGOTA BOROUGH
	CARLSTADT BOROUGH
	CLOSTER BORDUGH
	CRESSKILL BORDUGH
31	
31	DUMONT BOROUGH
	ELMWOOD PARK BOROUGH
	EAST RUTHERFORD BOROUGH
	EDGEWATER BOROUGH
31	EFERSON BOROUGH
31	ENGLEWOOD CITY
31	FAIR LAWN BORDUGH
31	FAIRVIEW BOROUGH
	FRANKLIN LAKES BORDUGH
	GARFIELD CITY
	GLEN ROCK BOROUGH
	HACKENSACK CITY
_	HARRINGTON PARK BORDUGH
21	HASBROUCK HEIGHTS BORD

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

31 HAWORTH BORDUGH 31 HILLSDALE BOROUGH 31 HC-HO-KUS BORD 31 LEONIA BOROUGH 31 LITTLE FERRY BORDUGH 31 LODI BORDUGH 31 MAYWOOD BORDUGH 31 MIDLAND PARK BOROUGH 31 MONTVALE BORDUGH 31 MOONACHIE BOROUGH 31 NEW MILFORD BOROUGH 31 NGRTH ARLINGTON BOROUGH 31 NORTHVALE BERGUGH 31 NCRWOOD BORDUGH 31 OAKLAND BORDUGH 31 ORADELL BOROUGH 31 PALISADES PARK BOROUGH 31 PARAMUS BORDUGH 31 RAMSEY BURDUGH 31 RIDGEFIELD BORDUGH 31 RIDGEFIELD PARK VILLAGE 31 RIDGEWOOD VILLAGE 31 RIVER EDGE BOROUGH 31 ROCKLEIGH BORDUGH 31 RUTHERFORD BORDUGH 31 TENAFLY BOROUGH 31 TETEREORD BOROUGH 31 WALDWICK BOROUGH 31 **WALLINGTON BORDUGH** 31 WESTWOOD BOROUGH 31 WOOD RIDGE BORDUGH 31 BEVERLY CITY BURLINGTON CITY 31 31 FIELDSBORD BORDUGH 31 PALMYRA BORDUGH 31 PEMBERTON BOROUGH 31 **RIVERTON BORUUGH** 31 WRIGHTSTOWN BORDUGH 31 AUDUBON BURDUGH 31 AUDUBON PARK BOROUGH 31 BARRINGTON BORDUGH 31 BELLMANE BORDUGH 31 BERLIN BOROUGH 31 BROOKLAWN BOROUGH 31 CAMDEN CITY 31 CHESILHURSI BOROUGH

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DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

COLLINGSWOOD BOROUGH 31 GIBBSBORD BORDUGH 31 GLOUCESTER CITY CITY 31 HADDONFIELD BORDUGH 31 HADDON HEIGHTS BOROUGH 31 HI-NELLA BOROUGH 31 LAWNSIDE BOROUGH 31 MAGNOLIA BOROUGH 31 MERCHANTVILLE BORDUGH 31 MGUNT EPHRAIM BOROUGH 31 OAKLYN BOROUGH 31 PINE VALLEY BOROUGH 31 RUNNEMEDE BORDUGH 31 STRATFORD BOROUGH 31 TAVISTOCK BOROUGH 31 WOOD LYNNE BORDUGH 31 CAPE MAY CITY 31 WILDWOOD CITY 31 WOODBINE BOROUGH 31 BRIDGETON CITY 31 MILLVILLE CITY 31 SHILOH BORDUGH 31 VINELAND CITY 31 BELLEVILLE TOWN 31 BLOOMFIELD TOWN 31 EAST DRANGE CITY 31 IRVINGTON TOWN 31 MONTCLAIR TOWN 31 NEWARK CITY 31 ORANGE CITY 31 CLAYTON BOROUGH 31 GLASSBORD BOROUGH 31 NATIONAL PARK BOROUGH 31 NEWFIELD BOROUGH 31 PAULSBORD BORDUGH 31 PITMAN BOROUGH 31 SWEDESBORD BOROUGH 31 WENCNAH SOROUGH 31 WESTVILLE BORDUGH 31 31 WOODBURY CITY WOODBURY HEIGHTS BORDUGH 31 31 BAYONNE CITY 31 EAST NEWARK BORDUGH GUTTENBERG TOWN 31 HARRISON TOWN 31 31 HOBOKEN CITY

DISTRESSED AREA ELIGIBILITY TE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE JERSEY CITY CITY 31 31 SECAUCUS TOWN 31 UNION CITY CITY 31 WEST NEW YORK TOWN 31 GLEN GARDNER BOROUGH LAMBERTVILLE CITY 31 31 TRENION CITY CARTERET BORDUGH 31 31 DUNELLEN BOROUGH 31 HELMETTA BOROUGH 31 HIGHLAND PARK BOROUGH METUCHEN BOROUGH 31 MIDDLESEX BOROUGH 31 NEW BRUNSWICK CITY 31 PERTH AMBOY CITY 31 SAYREVILLE BOROUGH 31 31 SCUTH AMBOY CITY SOUTH PLAINFIELD BOROUGH 31 SOUTH RIVER BURDUGH 31 31 ASBURY PARK CITY 31 EATONTOWN 30ROUGH KEYPORT BOROUGH 31 UNION BEACH BOROUGH 31 BCONTON TOWN 31 BUTLER BORDUGH 31 CHATHAM BORDUGH 31 31 CHESTER BORDUGH 31 DOVER TOWN FLORHAM PARK BOROUGH 31 LINCOLN PARK BOROUGH 31 MADISON BORDUGH 31 MORRIS PLAINS BOROUGH 31 31 MORRISTOWN TOWN MCUNTAIN LAKES BOROUGH 31 MCUNT ARLINGTON BOROUGH 31 NETCONG BOROUGH 31 RIVERDALE BORDUGH 31 ROCKAWAY BOROUGH 31 VICTORY GARDENS BOROUGH 31 WHARTON BOROUGH 31 SOUTH TOMS RIVER BOROUGH 31 CLIFTON CITY 31 31 HALEDON BORDUGH HANTHORNE BORDUGH 31 PASSAIC CITY 31 31 PATERSON CITY

PAGE148

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

POMPTON LAKES BOROUGH 31 PROSPECT PARK BOROUGH 31 TOTOWA BOROUGH 31 WANAQUE BORDUGH 31 WEST PATERSON BOROUGH 31 ELMER BOROUGH 31 PENNS GROVE BOROUGH 31 SALEM CITY 31 WOODSTOWN BOROUGH 31 PEAPACK GLADSTONE BOROUGH 31 FRANKLIN BOROUGH 31 ELIZABETH CITY 31 31 FANWOOD BOROUGH 31 GARWOOD BORDUGH 31 KENILWORTH BOROUGH 31 LINDEN CITY 31 MOUNTAINSIDE BORDUGH NEW PROVIDENCE BOROUGH 31 31 PLAINFIELD CITY 31 RAHWAY CITY 31 ROSELLE BORDUGH RCSELLE PARK BORDUGH 31 31 SUMMIT CITY 31 ALPHA BOROUGH 31 PHILLIPSBURG TOWN 31 BUENA VISTA TOWNSHIP 31 EGG HARBOR TOWNSHIP 31 GALLOWAY TOWNSHIP HAMILTON TOWNSHIP 31 MULLICA TOWNSHIP 31 31 WEYMOUTH TOWNSHIP 31 LYNDHURST TOWNSHIP 31 ROCHELLE PARK TOWNSHIP 31 SADDLE BROOK TOWNSHIP 31 SC HACKENSACK TOWNSHIP 31 WASHINGTON TOWNSHIP 31 WYCKOFF TOWNSHIP 31 BASS RIVER TOWNSHIP 31 BURLINGTON TOWNSHIP CHESTERFIELD TOWNSHIP 31 31 DELANCO TOWNSHIP 31 FLORENCE TOWNSHIP 31 HAINESPORT TOWNSHIP 31 MOORESTOWN TOWNSHIP 31 NEW HANDVER TOWNSHIP 31 NCRTH HANDVER TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

31 RIVERSIDE TOWNSHIP 31 SPRINGFIELD TOWNSHIP WASHINGTON TOWNSHIP 31 31 WESTAMPTON TOWNSHIP 31 WILLINGBORD TOWNSHIP 31 WCODLAND TOWNSHIP BERLIN TOWNSHIP 31 31 **GLOUCESTER TOWNSHIP** 31 HADDON TOWNSHIP 31 PENNSAUKEN TOWNSHIP 31 WINSLOW TOWNSHIP 31 COMMERCIAL TOWNSHIP 31 DEERFIELD TOWNSHIP 31 DCWNE TOWNSHIP 31 FAIRFIELD TOWNSHIP 31 HOPEWELL TOWNSHIP LAWRENCE TOWNSHIP 31 31 MAURICE RIVER TOWNSHIP 31 **UPPER DEERFIEL) TOWNSHIP** 31 DEPTFORD TOWNSHIP 31 ELK TOWNSHIP 31 FRANKLIN TOWNSHIP 31 GREENWICH TOWNSHIP 31 HARRISON TOWNSHIP 31 LCGAN TOWNSHIP 31 MANTUA TOWNSHIP 31 MONROE TOWNSHIP 31 SOUTH HARPISON TOWNSHIP 31 WASHINGTON TOWNSHIP 31 WOOLWICH TOWNSHIP 31 NORTH BERGEN TOWNSHIP 31 WEEHAWKEN TOWNSHIP 31 OLD BRIDGE TWP 31 MONROE TOWNSHIP 31 PISCATAWAY TOWNSHIP 31 EDISON TOWNSHIP 31 WCODBRIDGE TOWNSHIP 31 NEPTUNE TOWNSHIP 31 HAZLET TOWNSHIP 31 BCONTON TOWNSHIP 31 CHATHAM TOWNSHIP 31 DENVILLE TOWNSHIP 31 HARDING TOWNSHIP 31 MINE HILL TOWNSHIP 31 MORRIS TOWNSHIP 31 PASSAIC TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

31	PEQUANNOCK TOWNSHIP
31	ROCKAWAY TOWNSHIP
31	ROXBURY TOWNSHIP
51	LITTLE FALLS TOWNSHIP
31	WEST MILFORD TOWNSHIP
31	ALLOWAY TOWNSHIP
31	ELSINBORD TOWNSHIP
31	LOWER ALLOWAYS CREEK TWP
31	PENNSVILLE TOWNSHIP
31	OLDMANS TOWNSHIP
31	PITTSGROVE TOWNSHIP
31	CARNEYS POINT TWP
31	UPPER PITTSGROVE TWP
31	FFANKLIN TOWNSHIP
31	BERKELEY HEIGHTS TOWNSHIP
31	CLARK TOWNSHIP
31	HILLSIDE TOWNSHIP
31	SCOTCH PLAINS TOWNSHIP
31	SPRINGFIELD TOWNSHIP
31	UNION TOWNSHIP
31	WINFIELD TOWNSHIP
31	BLAIRSTOWN TOWNSHIP
31	FRANKLIN TOWNSHIP
31	GREENWICH TOWNSHIP
31	HARDWICK TOWNSHIP
31	HOPE TOWNSHIP
31	INDEPENDENCE TOWNSHIP
31	KNOWLTON TOWNSHIP
31	MANSFIELD TOWNSHIP
31	OXFORD TOWNSHIP
31	PAHAQUARRY TOWNSHIP
31	POHATCONS TOWNSHIP

STATE = 31: 308 RECORDS

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

32	CATRON CJUNTY
32	DE BACA COUNTY
32	GUADALUPE COUNTY
32	MCRA COUNTY
32	OTERO COUNTY
32	QUAY COUNTY
32	ROOSEVELT COUNTY
32	SAN MIGUEL COUNTY
32	SOCORRO COUNTY
32	RESERVE VILLAGE
32	CIMARRON VILLAGE
32	MAXWELL VILLAGE
32	SPRINGER TOWN
32	FORT SUMNER VILLAGE
32	HATCH VILLAGE
32	LAS CRUCES CITY
32	BAYARD VILLAGE
32	CENTRAL VILLAGE
32	SANTA ROSA CITY
32	VAUGHN TOWN
32	COLUMBUS VILLAGE
32	WAGON MOUND VILLAGE
32	ALAMOGORDO CITY
32	CLOUDCROFT VILLAGE
32	TULARDSA VILLAGE
32	SAN JON VILLAGE
32	
32	ELIDA TOWN
32	PORTALES CITY
	DURA VILLAGE
32	FLOYD VILLAGE
32	LAS VEGAS CITY
32	PECOS VILLAGE
32	
32	
	ENCINO VILLAGE
	MOUNTAINAIR TOWN
32	
32	MILAN VILLAGE

STATE = 32: 39 RECORDS

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

ALBANY COUNTY 33 ALLEGANY COUNTY 33 BROCME COUNTY 33 CATTARAUGUS COUNTY 33 CAYUGA COUNTY 33 CHAUTAUQUA COUNTY 33 CHEMUNG COUNTY 33 CHENANGO COUNTY 33 COLUMBIA COUNTY 33 CORTLAND COUNTY 33 DELAWARE COUNTY 33 ERIE COUNTY 33 ESSEX COUNTY 33 FRANKLIN COUNTY 33 FULTON COUNTY 33 GENESEE COUNTY 33 HERKIMER COUNTY 33 JEFFERSON COUNTY 33 LEWIS COUNTY 33 MCNROE COUNTY 33 MENTGOMERY COUNTY 33 NASSAU COUNTY 33 NIAGARA COUNTY 33 ONEIDA COUNTY 33 33 ONONDAGA COUNTY 33 ORANGE COUNTY ORLEANS COUNTY 33 33 OTSEGO COUNTY 33 RENSSELAER COUNTY ST LAWRENCE COUNTY 33 SCHENECTADY COUNTY 33 SCHOHARIE COUNTY 33 33 SCHUYLER COUNTY 33 SENECA COUNTY 33 STEUBEN COUNTY 33 SULLIVAN COUNTY ULSTER COUNTY 33 33 WARREN COUNTY WASHINGTON COUNTY 33 33 WAYNE COUNTY WYOMING COUNTY 33 YATES COUNTY 33 33 ALBANY CITY 33 COHDES CITY 33 COLONIE VILLAGE 33 GREEN ISLAND VILLAGE

PAGE153

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE 33 WATERVLIET CITY 33 ALFRED VILLAGE 33 ALMOND VILLAGE 33 ANDOVER VILLAGE 33 ANGELICA VILLAGE 33 BELMONT VILLAGE BOLIVAR VILLAGE 33 33 CANASERAGA VILLAGE 33 CUBA VILLAGE 33 FILLMORE VILLAGE 33 RICHBURG VILLAGE 33 WELLSVILLE VILLAGE 33 BINGHANTON CITY 33 ENDICOTT VILLAGE 33 JCHNSON CITY VILLAGE LISLE VILLAGE 33 33 PORT DICKINSON VILLAGE 33 WINDSOR VILLAGE 33 ALLEGANY VILLAGE 33 CATTARAUGUS VILLAGE 33 DELEVAN VILLAGE 33 EAST RANDOLPH VILLAGE ELLICOTTVILLE VILLAGE 33 33 FRANKLINVILLE VILLAGE 33 LIMESTONE VILLAGE 33 LITTLE VALLEY VILLAGE 33 **OLEAN CITY** 33 PORTVILLE VILLAGE 33 SALAMANCA CITY SOUTH DAYTON VILLAGE 33 33 AUBURN CITY 33 AURORA VILLAGE 33 CATO VILLAGE 33 CAYUGA VILLAGE 33 FAIR HAVEN VILLAGE 33 MERIDIAN VILLAGE 33 MORAVIA VILLAGE 33 PORT BYRON VILLAGE 33 UNION SPRINGS VILLAGE 33 WEEDSPORT VILLAGE 33 BEMUS POINT VILLAGE 33 BROCTON VILLAGE 33 CASSADAGA VILLAGE 33 CELORON VILLAGE 33 CHERRY CREEK VILLAGE 33 DUNKIRK CITY

PAGE154

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

FALCONER VILLAGE 33 33 FREDONIA VILLAGE 33 JAMESTOWN CITY 33 LAKENDOD VILLAGE 33 MAYVILLE VILLAGE 33 PANAMA VILLAGE 33 SHERMAN VILLAGE 33 SILVER CREEK VILLAGE 33 SINCLAIRVILLE VILLAGE 33 WESTFIELD VILLAGE 33 ELMIRA CITY 33 ELMIRA HEIGHTS VILLAGE 33 HORSEHEADS VILLAGE 33 MILLPORT VILLAGE 33 VAN ETTEN VILLAGE 33 WELLSBURG VILLAGE 33 AFTON VILLAGE 33 BAINBRIDGE VILLAGE 33 GREENE VILLAGE 33 NEW BERLIN VILLAGE 33 NORWICH CITY 33 UXFORD VILLAGE SHERBURNE VILLAGE 33 33 SMYRNA VILLAGE 33 DANNEMORA VILLAGE 33 CHATHAM VILLAGE 33 HUDSON CITY 33 KINDERHOOK VILLAGE 33 PHILMONT VILLAGE 33 VALATIE VILLAGE 33 CORTLAND CITY 33 HOMER VILLAGE 33 MCGRAW VILLAGE 33 MARATHON VILLAGE 33 ANDES VILLAGE 33 DELHI VILLAGE 33 FLEISCHMANNS VILLAGE 33 FRANKLIN VILLAGE 33 HANCOCK VILLAGE HCBART VILLAGE 33 33 MARGARETVILLE VILLAGE 33 SIDNEY VILLAGE 33 STAMFORD VILLAGE 33 WALTON VILLAGE 33 BEACCN CITY 33 POUGHKEEPSIE CITY

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U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STAT	E TITLE
33	AKRON VILLAGE
33	ALDEN VILLAGE
	ANGOLA VILLAGE
33	BLASDELL VILLAGE
33	BUFFALD CITY
33	- ·
33	KENMORE VILLAGE
33	LACKAWANNA CITY
33	LANCASTER VILLAGE
33	NORTH COLLINS VILLAGE
33	SLOAN VILLAGE
	SPRINGVILLE VILLAGE
	TUNAWANDA CITY
33	
33	ELIZABETHTOWN VILLAGE
33	LAKE PLACID VILLAGE
33	PORT HENRY VILLAGE
	TICONDERDGA VILLAGE
33	BRUSHTON VILLAGE
33	BURKE VILLAGE
33	CHATEAUGAY VILLAGE
33 33	MALONE VILLAGE TUPPER LAKE VILLAGE
	GLOVERSVILLE CITY
	JOHNSTOWN CITY
33	MAYFIELD VILLAGE
33	NORTHVILLE VILLAGE
33	ALEXANDER VILLAGE
33	BATAVIA CITY
33	BERGEN VILLAGE
33	CORFU VILLAGE
33	ELBA VILLAGE
33	LE ROY VILLAGE
33	DAKFIELD VILLAGE
	CATSKILL VILLAGE
	CCXSACKIE VILLAGE
	TANNERSVILLE VILLAGE
	COLD BROOK VILLAGE
	FRANKFORT VILLAGE
33 33	HERKIMER VILLAGE
	ILION VILLAGE
	LITTLE FALLS CITY MIDDLEVILLE VILLAGE
	MCHAWK VILLAGE
-	NEWPORT VILLAGE
	POLAND VILLAGE
5.5	TELADE

PAGE156

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

33 WEST WINFIELD VILLAGE 33 ADAMS VILLAGE 33 ALEXANDRIA BAY VILLAGE 33 ANTWERP VILLAGE 33 BLACK RIVER VILLAGE 33 BROWNVILLE VILLAGE 33 CAPE VINCENT VILLAGE 33 CARTHAGE VILLAGE 33 CHAUMONT VILLAGE 33 CLAYTON VILLAGE 33 DEFERIET VILLAGE 33 DEXTER VILLAGE 33 ELLISBURG VILLAGE 33 GLEN PARK VILLAGE 33 HERRINGS VILLAGE 33 MANNSVILLE VILLAGE 33 PHILADELPHIA VILLAGE 33 SACKETS HARBOR VILLAGE 33 THERESA VILLAGE 33 WATERTOWN CITY WEST CARTHAGE VILLAGE 33 33 EVANS MILLS VILLAGE 33 CASTORLAND VILLAGE 33 CONSTABLEVILLE VILLAGE 33 COPENHAGEN VILLAGE 33 CROGHAN VILLAGE 33 HARRISVILLE VILLAGE 33 LOWVILLE VILLAGE 33 LYONS FALLS VILLAGE 33 PORT LEYDEN VILLAGE 33 TURIN VILLAGE 33 AVON VILLAGE 33 DANSVILLE VILLAGE 33 LEICESTER VILLAGE 33 MOUNT MURRIS VILLAGE 33 CANASTOTA VILLAGE HAMILTON VILLAGE 33 33 MADISON VILLAGE 33 ONEIDA CITY 33 EAST ROCHESTER VILLAGE 33 ROCHESTER CITY 33 AMES VILLAGE 33 AMSTERDAM CITY CANAJOHARIE VILLAGE 33 33 FONDA VILLAGE FORT JOHNSON VILLAGE 33

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

33 FORT PLAIN VILLAGE 33 FULTONVILLE VILLAGE 33 HAGAMAN VILLAGE 33 NELLISTON VILLAGE 33 PALATINE BRIDGE VILLAGE 33 ST JOHNSVILLE VILLAGE 33 BAXTER ESTATES VILLAGE 33 BELLEROSE VILLAGE 33 BROOKVILLE VILLAGE 33 CEDARHURST VILLAGE 33 CENTRE ISLAND VILLAGE COVE NECK VILLAGE 33 33 EAST HILLS VILLAGE 33 EAST ROCKAWAY VILLAGE 33 EAST WILLISTON VILLAGE 33 FARMINGDALE VILLAGE 33 FLORAL PK VILLAGE 33 FLOWER HILL VILLAGE 33 FREEPORT VILLAGE 33 GLEN COVE CITY 33 GREAT NECK VILLAGE 33 GREAT NECK ESTATES VILLAGE 33 GREAT NECK PLAZA VILLAJE 33 HEMPSTEAD VILLAGE 33 HEWLETT BAY PARK VILLAGE: 33 HEWLETT NECK VILLAGE 33 ISLAND PARK VILLAGE 33 KENSINGTON VILLAGE 33 LAKE SUCCESS VILLAGE 33 LATTINGTOWN VILLAGE 33 LAUREL HOLLOW VILLAGE 33 LAWRENCE VILLAGE 33 LONG BEACH CITY 33 LYNBROOK VILLAGE 33 MALVERNE VILLAGE 33 MANORHAVEN VILLAGE 33 MASSAPEQUA PARK VILLAGE 33 MATINECOCK VILLAGE 33 MILL NECK VILLAGE 33 MINEOLA VILLAGE 33 MUTTONTOWN VILLAGE 33 NEW HYDE PARK VILLAGE 33 NCRTH HILLS VILLAGE 33 OLD WESTBURY VILLAGE 33 OYSTER BAY COVE VILLAGE 33 PLANDOME VILLAGE

(ELIGIBLE GOVERNMENTS)

STATE TITLE

PLANDOME HEIGHTS VILLAGE 33 33 PLANDOME MANUR VILLAGE 33 PORT WASHINGTON N VILLAGE 33 RCCKVILLE CENTRE VILLAGE 33 ROSLYN VILLAGE 33 ROSLYN HARBOR VILLAGE 33 RUSSELL GARDENS VILLAGE 33 SADDLE ROCK VILLAGE 33 SEA CLIFF VILLAGE 33 SOUTH FLORAL PARK VILLAGE 33 STEWART MANDR VILLAGE 33 THOMASTON VILLAGE 33 UPPER BROCKVILLE VILLAGE 33 VALLEY STREAM VILLAGE 33 WESTBURY VILLAGE 33 WILLISTON PARK VILLAGE 33 WOODSBURGH VILLAGE 33 ATLANTIC BEACH 33 NEW YORK CITY 33 BARKER VILLAGE 33 LEWISTON VILLAGE LOCKPORT CITY 33 33 MIDDLEPORT VILLAGE 33 NIAGARA FALLS CITY 33 NORTH TONAWANDA CITY 33 WILSON VILLAGE 33 YOUNGSTOWN VILLAGE 33 BOONVILLE VILLAGE BRIDGEWATER VILLAGE 33 33 CAMDEN VILLAGE CLAYVILLE VILLAGE 33 33 CLINTON VILLAGE HOLLAND PATENT VILLAGE 33 NEW HARTFORD VILLAGE 33 NEW YORK MILLS VILLAGE 33 33 ONEIDA CASTLE VILLAGE ORISKANY VILLAGE 33 ORISKANY FALLS VILLAGE 33 PROSPECT VILLAGE 33 REMSEN VILLAGE 33 ROME CITY 33 SHERRILL CITY 33 BARNEVELD VILLAGE 33 UTICA CITY 33 VERNON VILLAGE 33 WATERVILLE VILLAGE 33

PAGE159

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

33 WHITESBORD VILLAGE 33 YORKVILLE VILLAGE 33 SYLVAN BEACH VILLAGE 33 BALDWINSVILLE VILLAGE 33 CAMILLUS VILLAGE 33 EAST SYRACUSE VILLAGE 33 ELBRIDGE VILLAGE 33 FABIUS VILLAGE 33 FAYETTEVILLE VILLAGE 33 JCRDAN VILLAGE 33 LIVERPOOL VILLAGE 33 MARCELLUS VILLAGE 33 MINDA VILLAGE 33 NORTH SYRACUSE VILLAGE 33 SOLVAY VILLAGE 33 SYRACUSE CITY 33 TULLY VILLAGE 33 CLIFTCN SPRINGS VILLAGE 33 EAST BLOOMFIELD VILLAGE 33 GENEVA CITY 33 PHELPS VILLAGE 33 CHESTER VILLAGE 33 CURNWALL VILLAGE 33 GREENWOOD LAKE VILLAGE 33 HARRIMAN VILLAGE 33 HIGHLAND FALLS VILLAGE 33 MAYBROOK VILLAGE 33 MIDDLETOWN CITY 33 MONROE VILLAGE 33 MCNTGOMERY VILLAGE 33 NEWBURGH CITY 33 PORT JERVIS CITY 33 TUXEDO PARK VILLAGE 33 UNIONVILLE VILLAGE 33 WALDEN VILLAGE 33 WASHINGTONVILLE VILLAGE 33 KIRYAS JOEL VILLAGE 33 FULTON CITY 33 PHOENIX VILLAGE 33 CHERRY VALLEY VILLAGE 33 COOPERSTOWN VILLAGE 33 GILBERTSVILLE VILLAGE 33 LAURENS VILLAGE 33 MILFORD VILLAGE 33 MORRIS VILLAGE 33 ONEUNTA CITY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

OTEGU VILLAGE 33 RICHFIELD SPRINGS VILLAGE 33 SCHENEVUS VILLAGE 33 33 UNADILLA VILLAGE CULD SPRING VILLAGE 33 CASTLETON ON HUDSON VILL 33 HOOSICK FALLS VILLAGE 33 NASSAU VILLAGE 33 RENSSELAER CITY 33 SCHAGHTICOKE VILLAGE 33 TROY CITY 33 VALLEY FALLS VILLAGE 33 HILLBURN VILLAGE 33 NYACK VILLAGE 33 CANTON VILLAGE 33 EDWARDS VILLAGE 33 GCUVERNEUR VILLAGE 33 HAMMOND VILLAGE 33 HERMON VILLAGE 53 HEUVELTON VILLAGE 33 MASSENA VILLAGE 33 MORRISTONN VILLAGE 33 NCRWOOD VILLAGE 33 OGDENSBURG CITY 33 POTSDAM VILLAGE 33 RENSSELAER FALLS VILLAGE 33 RICHVILLE VILLAGE 33 WADDINGTON VILLAGE 33 CORINTH VILLAGE 33 MECHANICVILLE CITY 33 SCHUYLERVILLE VILLAGE 33 SOUTH GLENS FALLS VILLAGE 33 VICTORY TOWN 33 WATERFORD VILLAGE 33 RCUND LAKE VILLAGE 33 DELANSON VILLAGE 33 SCHENECTADY CITY 33 SCOTIA VILLAGE 33 COBLESKILL VILLAGE 33 ESPERANCE VILLAGE 33 MIDDLEBURGH VILLAGE 33 RICHMCNDVILLE VILLAGE 33 SCHUHARIE VILLAGE SHARON SPRINGS VILLAGE 33 33 BURDETT VILLAGE MONTOUR FALLS VILLAGE 33 33

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

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33
    WATKINS GLEN VILLAGE
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    INTERLAKEN VILLAGE
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    LUDI VILLAGE
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    OVID VILLAGE
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    SENECA FALLS VILLAGE
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    WATERLOD VILLAGE
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    ADDISON VILLAGE
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    ARKPORT VILLAGE
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    AVOCA VILLAGE
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    BATH VILLAGE
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    CANISTED VILLAGE
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    CORNING CITY
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    HAMMONDSPORT VILLAGE
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    HORNELL CITY
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    NORTH HORNELL VILLAGE
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    PAINTED POST VILLAGE
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    RIVERSIDE VILLAGE
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    SAVONA VILLAGE
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    SOUTH CORNING VILLAGE
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    WAYLAND VILLIAGE
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    WCODHULL VILLAGE
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    GREENPORT VILLAGE
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    PATCHOGUE VILLAGE
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    BLOOMINGBURGH VILLAGE
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    JEFFERSONVILLE VILLAGE
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    LIBERTY VILLAGE
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    MONTICELLO VILLAGE
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    WOODRIDGE VILLAGE
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    WURTSBORD VILLAGE
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    FREEVILLE VILLAGE
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    ITHACA CITY
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    TRUMANSBURG VILLAGE
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    ELLENVILLE VILLAGE
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    KINGSTON CITY
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    NEW PALTZ VILLAGE
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    PINE HILL VILLAGE
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    ROSENDALE VILLAGE
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    SAUGERTIES VILLAGE
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    GLENS FALLS
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    ARGYLE VILLAGE
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    CAMBRIDGE VILLAGE
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    FCRT ANN VILLAGE
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    FORT EDWARD VILLAGE
33 / GRANVILLE VILLAGE
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    GREENWICH VILLAGE
33
    HUDSON FALLS VILLAGE
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PAGE152

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

33	SALEM VILLAGE
33	WHITEHALL VILLAGE
	CLYDE VILLAGE
33	
	NEWARK VILLAGE
	PALMYRA VILLAGE
23	RED CREEK VILLAGE
	SAVANNAH VILLAGE
	SODUS VILLAGE
	WOLCOTT VILLAGE
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	MOUNT KISCO VILLAGE
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33	OSSINING VILLAGE
	PORT CHESTER VILLAGE
	YCNKERS CITY
	ATTICA VILLAGE
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33	PIKE VILLAGE
	DRESDEN VILLAGE
33	DUNDEE VILLAGE
33	PENN YAN VILLAGE
	COLONIE TOWN
	GREEN ISLAND TOWN
	ALFRED TOWN
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33	ALMA TOWN
	ALMOND TOWN
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	ANGELICA TOWN
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33	GRANGER TOWN
35	GROVE TOWN
33	HUME TOWN

PAGE163

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DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

33	INDEPENDENCE TOWN
33	NEW HUDSON TOWN
33	RUSHFORD TOWN
33	SCIO TOWN
33	WARD TOWN
33	WELLSVILLE TOWN
33	WEST ALMOND TOWN
33	WILLING TOWN
33	WIRT TOWN
33	BARKER TOWN
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33	BINGHAMTON TOWN
33	CHENANGO TOWN
33	DICKINSON TOWN
33	KIRKWOOD TOWN
33	MAINE TOWN
33	SANFORD TOWN
33	UNION TOWN
33	WINDSOR TOWN
33	ALLEGANY TOWN
33	ASHFORD TOWN
33	CARROLLTON TOWN
33	COLDSPRING TOWN
33	CONEWANGD TOWN
33	DAYTON TOWN
33	EAST OTTO TOWN
33	ELLICOTTVILLE TOWN
33	FARMERSVILLE TOWN
33	FRANKLINVILLE TOWN
33	FREEDOM TOWN
33	GREAT VALLEY TOWN
33	HINSDALE TOWN
33	HUMPHREY TOWN
33	ISCHUA TOWN
33	LEON TOWN
33	LITTLE VALLEY TOWN
	LYNDON TOKN
33	MACHIAS TOWN
33	MANSFIELD TOWN
33	NAPOLI TOWN
33	NEW ALBION TOWN
33	OLEAN TOWN
33	OTTO TUWN
33	PERRYSBURG TOWN
	PERSIA TOWN
	PORTVILLE TOWN
22	RANDOLPH TOWN

DISTRESSED AREA ELIGIBILITY TE'ST

(ELIGIBLE GOVERNMENTS)

33	RED HOUSE TOWN
33	SALAMANCA TOWN
33	SOUTH VALLEY TOWN
33	YORKSHIRE TOWN
33	AURELIUS TOWN
33	
33	CATO TOWN
33	CCNQUEST TOWN
33	FLEMING TOWN
33	GENUA TOWN
33	IRA TOWN
33	LEDYARD TOWN
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	MCNTEZUMA TOWN
33	MORAVIA TOWN
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	OWASCO TOWN
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33	SEMPRONIUS TOWN
	SENNETT TOWN
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33	STERLING TOWN
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	VICTORY TOWN
33 33	ARKWRIGHT TOWN Busti town
33	CARROLL TOWN
33	CHARLOTTE TOWN
33	CHAUTAUQUA TOWN
33	CHERRY CREEK TOWN
33	CLYMER TOWN
33	DUNKIRK TOWN
33	ELLERY TOWN
33	ELLICOTT TOWN
33	ELLINGTON TOWN
33	FRENCH CREEK TOWN
33	GERRY TOWN
33	HANDVER TOWN
33	HARMONY TOWN
33	KIANTONE TOWN
33	MINA TOWN
33	NORTH HARMONY TOWN
33	POLAND TOWN

TITLE

STATE

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

POMFRET TOWN 33 33 PORTLAND TUWN 33 RIPLEY TOWN 33 SHERIDAN TOWN 33 SHERMAN TOWN 33 STOCKTON TOWN 33 VILLENOVA TOWN 33 WESTFIELD TOWN 33 ASHLAND TOWN 33 BALDWIN TOWN 33 CATLIN TOWN 33 CHEMUNG TOWN 33 ELMIRA TOWN 33 ERIN TOWN HORSEHEADS TOWN 33 33 SCUTHPORT TOWN VAN ETTEN TOWN 33 33 VETERAN TOWN 33 AFTON TOWN BAINBRIDGE TOWN 33 33 COLUMBUS TOWN COVENTRY TOWN 33 33 GERMAN TOWN GREENE TOWN 33 33 GUILFORD TOWN 33 LINCKLAEN TOWN 33 MCDONOUGH TOWN NEW BERLIN TOWN 33 33 NORTH NORWICH TOWN 33 NCRWICH TOWN OFSELIC TOWN 33 33 OXFORD TOWN 33 PHARSALIA TOWN 33 PITCHER TOWN 33 PLYMOUTH TOWN 33 PRESTON TOWN 33 SHERBURNE TOWN SMITHVILLE TOWN 33 33 SMYRNA TOWN ALTONA TOWN 33 33 BLACK BROOK TOWN 33 CLINTON TOWN 33 DANNEMURA TOWN 33 ELLENBURG TOWN 33 ANCRAM TOWN 33 AUSTERLITZ TOWN

TITLE

STATE

PAGE166

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

33 CANAAN TOWN CHATHAM TOWN 33 CLAVERACK TOWN 33 33 CLERMONT TOWN 33 COPAKE TOWN 33 GERMANTOWN TOWN 33 GHENT TOWN 33 GREENPORT TOWN 33 HILLSDALE TOWN 33 KINDERHOOK TOWN 33 LIVINGSTON TOWN 33 NEW LEBANON TOWN 33 STOCKPORT TOWN 33 STUYVESANT TOWN 33 TAGHKANIC TOWN 33 CINCINNATUS TOWN 33 CORTLANDVILLE TOWN 33 CUYLER TOWN 33 FREETOWN TOWN 33 HARFORD TOWN 33 HOMER TOWN 33 LAPEER TOWN 33 MARATHON TOWN 33 PREBLE TOWN 33 SCOTT TOWN 33 SOLON TOWN 33 TAYLOR TOWN 33 TRUXTON TOWN 33 VIRGIL TOWN 33 WILLET TOWN 33 ANDES TOWN 33 BOVINA TOWN 33 COLCHESTER TOWN 33 DAVENPORT TOWN 33 DELHI TOWN 33 DEPOSIT TOWN 33 FRANKLIN TOWN 33 HAMDEN TOWN 33 HANCOCK TOWN 33 HARPERSFIELD. TOWN 33 KORTRIGHT TOWN 33 MASONVILLE TOWN 33 MEREDITH TOWN 33 MIDDLETOWN TOWN 33 ROXBURY TOWN 33 SIDNEY TOWN

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE 33 STAMFERD TOWN 33 **TCMPKINS TOWN** 33 WALTON TOWN 33 AMENIA TOWN 33 DEVER TOWN 33 POUGHKEEPSIE TOWN 33 ALDEN TOWN 33 AURORA TOWN 33 BOSTON TOWN 33 BRANT TOWN 33 CHEEKTCHAGA TOWN 33 CLARENCE TOWN 33 COLDEN TOWN 33 COLLINS TOWN 33 CONCORD TOWN 33 EDEN TOWN 33 ELMA TOWN 33 EVANS TOWN 33 GRAND ISLAND TOWN 33 HAMBURG TOWN 33 HOLLAND TOWN 33 LANCASTER TOWN 33 MARILLA TOWN 33 NEWSTEAD TOWN 33 NORTH COLLINS TOWN 33 SARDINIA TOWN 33 TCNAWANDA TOWN 33 WALES TOWN 33 WEST SENECA TOWN 33 CHESTERFIELD TOWN 33 CROWN POINT TOWN 33 ELIZABETHTOWN TOWN 33 ESSEX TOWN 33 JAY TOWN 33 KEENE TOWN 33 LEWIS TOWN 33 MINERVA TOWN 33 MORIAH TOWN 33 NEWCOMB TOWN 33 NORTH ELBA TOWN 33 NORTH HUDSON TOWN 33 ST ARMAND TOWN 33 SCHROON TOWN 33 TICONDERUGA TOWN 33 WESTPORT TOWN 33 WILLSBORD TOWN

TITLE

STATE

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

WILMINGTON TOWN 33 ALTAMONT TOWN 33 33 BANGOR TOWN 33 BELLMONT TOWN 33 BCMBAY TOWN BRANDON TOWN 33 33 BRIGHTON TOWN 33 BURKE TOWN 33 CHATEAUGAY TOWN CONSTABLE TOWN 33 33 DICKINSON TOWN 33 DUANE TOWN 33 FORT COVINGTON TOWN 33 FRANKLIN TOWN 33 HARRIETSTOWN TOWN 33 MALDNE TOWN 33 MCIRA TOWN 33 SANTA CLARA TOWN WAVERLY TOWN 33 33 WESTVILLE TOWN 33 BLEECKER TOWN 33 BROADALBIN TOWN 33 CARDGA TOWN 33 EPHRATAH TOWN 33 JOHNSTOWN TOWN 33 MAYFIELD TOWN 33 NORTHAMPTON TOWN 33 OPPENHEIM TOWN 33 PERTH TOWN 33 STRATFORD FOWN 33 ALABAMA TOWN 33 ALEXANDER TOWN 33 BATAVIA TOWN 33 BERGEN TOWN 33 BETHANY TOWN 33 **BYRON TOWN** 33 DARIEN TOWN 33 ELBA TOWN 33 LE ROY TOWN 33 OAKFIELD TOWN 33 PAVILION TOWN 33 PEMBROKE TOWN 33 STAFFORD TOWN 33 WINDHAM TOWN 33 BENSON TOWN 33 LONG LAKE TOWN

TITLE

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

33 MCREHOUSE TOWN 33 WELLS TOWN 33 COLUMBIA TOWN DANUBE TOWN 33 33 FAIRFIELD TOWN 33 FRANKFORT TOWN 33 GERMAN FLATTS TOWN 33 HERKIMER TOWN 33 LITCHFIELD TOWN 33 LITTLE FALLS TOWN 33 MANHEIM TOWN 33 NEWPORT TOWN 33 NORWAY TOWN 33 OHIO TOWN 33 RUSSIA TOWN 33 SALISBURY TOWN 33 SCHUYLER TOWN 33 STARK TOWN 33 WARREN TOWN 33 WEBB TOWN 33 WINFIELD TOWN 33 ADAMS TOWN 33 ALEXANDRIA TOWN 33 ANTWERP TOWN 33 BROWNVILLE TOWN 33 CAPE VINCENT TOWN CHAMPION TOWN 33 33 CLAYTON TOWN 33 ELLISBURG TOWN 33 HENDERSON TOWN 33 HOUNSFIELD TOWN 33 LE RAY TOWN 33 LORRAINE TOWN 33 LYME TOWN 33 ORLEANS TOWN 33 PAMELIA TOWN 33 PHILADELPHIA TOWN 33 RODMAN TOWN 33 RUTLAND TOWN 33 THERESA TOWN 33 WATERTOWN TOWN 33 WILNA TONN 33 WORTH TOWN 33 CROGHAN TOWN 33 DENMARK TOWN 33 DIANA TOWN

STATE

PAGE170

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

33 GREIG TOWN 33 HARRISBURG TOWN 33 LEWIS TOWN 33 LEYDEN TOWN 33 LOWVILLE TOWN 33 LYONSDALE TOWN 33 MARTINSBURG TOWN MONTAGUE TOWN 33 33 NEW BREHEM TOWN 33 OSCEOLA TOWN PINCKNEY TOWN 33 33 TURIN TOWN 33 WATSON TOWN 33 WEST TURIN TOWN 33 CALEDONIA TOWN 33 GROVELAND TOWN 33 LEICESTER TOWN 33 MOUNT MORRIS TOWN 33 NORTH DANSVILLE TOWN 33 OSSIAN TOWN 33 WEST SPARTA TOWN 33 YORK TOWN 33 BROOKFIELD TOWN 33 DE RUYTER TOWN 33 FENNER TOWN 33 GEORGETOWN TOWN 33 HAMILTON TOWN 33 LENOX TOWN 33 NELSON TOWN 33 SMITHFIELD TOWN 33 CLARKSON TOWN 33 RUSH TOWN 33 AMSTERDAM TOWN 33 CANAJOHARIE TOWN 33 CHARLESTON TOWN 33 FLORIDA TOWN 33 GLEN TOWN 33 MINDEN TOWN 33 MCHAWK TOWN 33 PALATINE TOWN 33 ROOT TOWN 33 ST JOHNSVILLE TOWN 33 HEMPSTEA) TOWN 33 NORTH HEMPSTEAD TOWN 33 OYSTER BAY TOWN 33 CAMBRIA TOWN

TITLE

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

33 HARTLAND TOWN 33 LEWISTON TOWN 33 LOCKPORT TOWN 33 NEWFANE TOWN 33 NIAGARA TOWN 33 PENDLETON TOWN 33 PORTER TOWN 33 RCYALTON TOWN 33 SOMERSET TOWN 33 WHEATFIELD TOWN 33 WILSON TOWN 33 ANNSVILLE TOWN 33 AUGUSTA TOWN 33 AVA TOWN 33 BOUNVILLE TOWN 33 BRIDGEWATER TOWN 33 CAMDEN TOWN 33 DEERFIELD TOWN 33 FLORENCE TOWN 33 FLOYD TOWN 33 FORESTPORT TOWN 33 KIRKLAND TOWN 33 LEE TOWN 33 MARCY TOAN 33 MARSHALL TOWN 33 NEW HARTFORD TOWN 33 PARIS TOWN 33 REMSEN TOWN 33 SANGERFIELD TOWN 33 STEUBEN TOWN 33 TRENTON TOWN 33 VERNON TOWN 33 VERDNA TOWN 33 VIENNA TOWN 33 WESTERN TOWN 33 WESTMORELAND TOWN 33 WHITESTOWN TOWN 33 CAMILLUS TUWN 33 CICERG TOWN 33 DE WITT TOWN 33 ELBRIDGE TOWN 33 FABIUS TOWN 33 GEDDES TOWN 33 LAFAYETTE TOWN 33 LYSANDER TOWN 33 MARCELLUS TOWN

STATE

PAGE172

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

33	ONONDAGA TOWN
33	OTISCE TOWN
<u> </u>	PCMPEY TOWN
	SALINA TOWN
33	SKANEATELES TOWN
33	SPAFFORD TOWN
33	TULLY TOWN
33	VAN BUREN TOWN
33	GCRHAM TOWN
33 33	HOPEWELL TOWN
33	BLOOMING GROVE TOWN
33	CHESTER TOWN
	CORNWALL TOWN
33	CRAWFORD TOWN
33	DEERPARK TOWN
33 33	
33	HIGHLANDS TOWN
33	MONROE TOWN
33	MENTGOMERY TOWN
33	MOUNT HOPE TOWN
33	NEWBURGH TOWN
33	NEW WINDSOR TOWN
33	TUXEDO TOWN
33	TOUN
33	
33	BARRE TOWN
33	CARLTON TOWN
33	CLARENDON TOWN
33	
33	MURRAY TOWN
33	RIDGEWAY TOWN
33	SHELBY TOWN
33	BOYLSTON TOWN
33	NEW HAVEN TOWN
33	BURLINGTON TOWN
33	BUTTERNUTS TOWN
33	CHERRY VALLEY TOWN
33	DECATUR TOWN
33	EDMESTON TOWN
33	EXETER TOWN
33	HARTWICK TOWN
33	LAURENS TOWN
33	MARYLAND TOWN
33	MIDDLEFIELD TOWN
33	MILFORD TOWN
2 7	MORRIS TOWN

PAGE173

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

NEW LISBON TOWN 33 33 ONEONTA TOWN 33 OTEGO TOWN 33 OTSEGU TOWN 33 PITTSFIELD TOWN 33 PLAINFIELD TOWN 33 RICHFIEL) TOWN 33 RCSEBDOM TOWN 33 SPRINGFIELD TOWN 33 UNADILLA TOWN 33 WESTFORD TOWN 33 WCRCESTER TOWN 33 BERLIN TOWN 33 BRUNSWICK TOWN 33 GRAFTON TOWN 33 HOOSICK TOWN 33 NASSAU TOWN 33 NCRTH GREENBUSH TOWN 33 PETERSBRUG TOWN 33 PITTSTOWN TOWN 33 POESTENKILL TOWN 33 SAND LAKE SCHAGHTICOKE TOWN 33 33 SCHODACK TOWN 33 STEPHENTOWN TOWN 33 BRASHER TOWN 33 CANTON TOWN 33 CLARE TOWN 33 CLIFTON TOWN 33 COLTON TOWN 33 DE KALE TOWN 33 DE PEYSTER TOWN 33 EDWARDS TOWN 33 FINE TOWN 33 FOWLER TOWN 33 GCUVERNEUR TOWN 33 HAMMOND TOWN 33 HERMON TOWN 33 HOPKINTON TOWN 33 LAWRENCE TOWN 33 LISBON TOWN 33 LOUISVILLE TOWN 33 MACOMB TOWN 33 MADRID TOWN 33 MASSENA TOWN 33 MORRISTOWN TOWN

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

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33 NORFOLK TOWN 33 OSWEGATCHIE TOWN 33 PARISHVILLE TOWN 33 PIERCEFIELD TOWN 33 PIERREPONT TOWN 33 PITCAIRN TOWN 33 PUTSDAM TOWN 33 RUSSIE TOWN 33 RUSSELL TOWN 33 STOCKHOLM TOWN 33 WADDINGTON TOWN 33 CORINTH TOWN 33 ROTTERDAM TOWN 33 BLENHEIM TOWN 33 BROOME TOWN 33 CARLISLE TOWN 33 COBLESKILL TOWN 33 CONESVILLE TOWN 33 ESPERANCE TOWN 33 FULTON TOWN 33 GILBOA TOWN 33 JEFFERSON TOWN 33 MIDDLEBURGH TOWN 33 RICHMONDVILLE TOWN 33 SCHOHARIE TOWN 33 SEWARD TOWN 33 SHARON TOWN 33 SUMMIT TOWN 33 WRIGHT TOWN 33 CATHARINE TOWN 33 CAYUTA TOWN 33 DIX TOWN 33 HECTOR TOWN 33 MENTOUR TOWN 33 ORANGE TOWN 33 READING TOWN 33 TYRONE TOWN 33 COVERT TOWN 33 FAYETTE TOWN 33 JUNIUS TOWN 33 LCDI TOWN 33 OVID TOWN 33 RUMULUS TOWN SENECA FALLS TOWN 33 33 TYRE TOWN 33 VARICK TOWN

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE 33 WATERLOD TOWN 33 ADDISON TOWN 33 AVOCA TOWN 33 BATH TOWN 33 BRADFORD TOWN 33 CAMERON TOWN 33 CAMPBELL TOWN 33 CANISTED TOWN 33 CATCN TOWN 33 CORNING TOWN 33 DANSVILLE TOWN 33 ERWIN TOWN 33 FREMONT TOWN 33 GREENWOOD TOWN 33 HARTSVILLE TOWN 33 HCRNBY TOWN 33 HORNELLSVILLE TOWN 33 HOWARD TOWN 33 JASPER TOWN 33 LINDLEY TOWN 33 PRATTSBURG TOWN 33 PULTENEY TOWN 33 RATHBONE TOWN 33 THURSTON TOWN 33 TROUPSBURG TOWN 33 TUSCARORA TOWN 33 URBANA TOWN 33 WAYLAND TOWN 33 WAYNE TOWN 33 WEST UNION TOWN 33 WHEELER TOWN 33 WOODHULL TOWN 33 BABYLON TOWN 33 BETHEL TOWN 33 CALLICOON TOWN 33 COCHECTON TOWN 33 DELAWARE TOWN 33 FALLSBURG TOWN 33 FORESTBURGH TOWN 33 FREMONT TOWN 33 HIGHLAND TOWN 33 LIBERTY TOWN 33 MAMAKATING TOWN 33 NEVERSINK TOWN 33 ROCKLAND TOWN 33 THOMPSON TOWN

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

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33	DANBY TOWN
33	ENFIELD TOWN
33	GROTON TOWN
33	ITHACA TOWN
33	ULYSSES TOWN
33	DENNING TOWN
33	ESOPUS TOWN
33	GARDINER TOWN
33	HARDENBERGH TOWN
33	HURLEY TOWN
33	KINGSTON TOWN
33	LLOYD TOWN
33	MARBLETOWN TOWN
33	MARLBOROUGH TOWN
33	NEW PALTZ TOWN
33	OLIVE TOWN
33	PLATTEKILL TOWN
53	RUCHESTER TOWN
33	ROSENDALE TOWN
33	SAUGERTIES TOWN
33	SHANDAKEN TOWN
33	SHAWANGUNK TOWN
33	ULSTER TOWN
33	WAWARSING TOWN
33	KOODSTOCK TOWN
33	BOLTON TOWN
33	LAKE GEORGE TOWN
33	CHESTER TOWN
33	HAGUE TOWN
33	HCRICON TOWN
33	JOHNSBURG TOWN
33	LAKE LUZERNE TOWN
33	QUEENSBURY TOWN
33	STONY CREEK TOWN
33	THURMAN TOWN
33	WARRENSBURG TOWN
33	ARGYLE TOWN
33	CAMBRIDGE TOWN
33	DRESDEN TOWN
33	EASTON TOWN
33	FORT ANN TOWN
33	FORT EDWARD TOWN
33	GRANVILLE TOWN
33	GREENWICH TOWN
33	HAMPTON TOWN
33	HARTFORD TOWN

PAGE177

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

33	HEBRON TOWN
33	JACKSON TOWN
33	KINGSBURY TOWN
33	PUTNAM TOWN
33	SALEM TURN
33	WHITE CREEK TOWN
33	WHITEHALL TOWN
33	ARCADIA TOWN
33	GALEN TOWN
33	HURON TOWN
33	LYDNS TOWN
33	PALMYRA TOWN
33	WILLIAMSON TOWN
33	WOLCOTT TOWN
33	QSSINING TOWN
33	RYE TOWN
33	ATTICA TOWN
33	BENNINGTON TOWN
33	CASTILE TOAN
33	CCVINGTON TOWN
33	GAINESVILLE TOWN
33	PERRY TOWN
33	PIKE TOWN
33	SHELDON TOWN
33	WARSAW TOWN
33	WETHERSFIELD. TOWN
33	BARRINGTON TOWN
33	BENTON TOWN
33	ITALY TOWN
33	JERUSALEM TOWN
33	MIDDLESEX TOWN
33	MILC TOWN
33	POTTER TOWN
33	STARKEY TOWN
33	TORREY TOWN

STATE = 33: 1185 RECORDS

(ELIGIBLE GOVERNMENTS)

54	ALAMANCE COUNTY
34	ASHE COUNTY
34	AVERY COUNTY
34	BERTIE COUNTY
34	BLADEN COUNTY
34	CABARRUS COUNTY
34	CALDWELL COUNTY
34	CASHELL, COUNTY
34	CHATHAM COUNTY
34	CHEROKEE COUNTY
54	CHOWAN COUNTY
34	DUPLIN COUNTY
34	EDGECOMBE COUNTY
34	FRANKLIN COUNTY
34	GATES COUNTY
34	GRAHAM COUNTY
34	GRANVILLE COUNTY
54	GREENE COUNTY
34	HALIFAX COUNTY
34	HAYWOOD COUNTY
54	HERTFORD COUNTY
34	HOKE COUNTY
34	JGHNSTON COUNTY
34	JGNES COUNTY
34	MARTIN COUNTY
34	MITCHELL COUNTY
34	MCNTGOMERY COUNTY NORTHAMPTON COUNTY
34	PANLICO COUNTY
34	PENDER COUNTY
34	PERQUIMANS COUNTY
34 34	PERSON COUNTY
34	RICHMOND COUNTY
34	PORESON COUNTY
34	RUTHERFORD COUNTY
34	STANLY COUNTY
34	TYRRELL COUNTY
34	VANCE COUNTY
34	WARREN COUNTY
34	BURLINGTON CITY ELON COLLEGE TOWN
34	GRAHAM CITY
34	JEFFERSON TOWN
34	LANSTNG TOWN
34	DANNER ELK TUWN
34	CROSSNURE TOWN
34	

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE ELK PARK TOWN 34 NEWLAND TOWN 34 34 KELFORD TOWN 34 WCODVILLE TOWN 34 BLADENBORD TOWN WHITE LAKE TOWN 34 34 EAST ARCADIA TOWN 34 GLEN ALPINE TOWN CONCORD CITY 34 34 GRANITE FALL'S TOWN 34 MILTON TOWN 34 BROOKFORD TOWN 34 ANDREWS TOWN 34 MURPHY TOWN 34 EDENTON TOWN 34 LATTIMORE TOWN 34 BOLTON TOWN 34 CHADBOURN TOWN FAIR BLUFF TOWN 34 34 TABOR CITY TOWN 34 FALCON TOWN LEXINGTON CITY 34 34 THOMASVILLE CITY CALYPSO TOWN 34 34 FAISON TOWN 34 MAGNOLIA TOWN 34 ROSE HILL TOWN TEACHEY TOWN 34 WALLACE TOWN 34 WARSAW TOWN 34 GREENEVERS TOWN 34 PINETOPS TOWN 34 34 LEGGETT TOWN 34 BUNN TOWN 34 FRANKLINTON TOWN 34 LOUISBURG TOWN CENTERVILLE TOWN 34 34 CREEDMOOR CITY 34 OXFORD CITY 34 STEM TOWN 34 STOVALL TOWN HOOKERTON TOWN 34 34 SNOW HILL TOWN 34 WALSTONBURG TOWN 34 ENFIELD TOWN 34 HALIFAX TOWN

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

34	HCBGOOD TOWN
34	RCANOKE RAPIDS CITY
34	SCOTLAND NECK TOWN
34	HELDON TOWN
	LITTLETON TOWN
	AHOSKIE TOWN
•••	WINTON TOWN
34	
	COFIELD TOWN
34	COMO TOWN
34	HARMONY TOWN
34	BENSON TOWN
34	KENLY TOWN
34	SELMA TOWN
34	MAYSVILLE TOWN
34	LINCOLNTON TOWN
34	HASSELL TOWN
34	JAMESVILLE TOWN
	DAK CITY TOWN
34	
	ROBERSONVILLE TOWN
34	WILLIAMSTON TOWN
34	
	MOUNT GILEAC TOWN
34	STAR TOWN
34	
	GARY SBURG TOWN
34	GASTON TOWN
34	LASKER TOWN
34	RICH SQUARE TOWN
34	SEABOARD TOWN
34	SEVERN TOWN
34	WOODLAND TOWN
34	RICHLANDS TOWN
34	SWANSBORD TOWN
34	BAYBORO TOWN
34	DRIENTAL TOWN
	VANDEMERE TOWN
34	ALLIANCE TOWN
34	ARAPAHOE TOWN
34	
	MINNESOTT BEACH TOWN
34	
	STONEWALL TOWN
	ELIZABETH CITY
	ATKINSON TOWN
34	WATHA TOWN
34	TOP SAIL BEACH TOWN

TITLE

STATE

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

RANDLEMAN TOWN 34 34 SEAGROVE TOWN 34 STALEY TOWN 34 ELLERBE TOWN HAMLET CITY 34 34 ROCKINGHAM TOWN HOFFMAN TOWN 34 NORMAN TOWN 34 34 FAIRMONT TOWN LUMBERTON CITY 34 ORRUM TOWN 34 PARKTON TOWN 34 PEMBROKE TOWN 34 PROCTORVILLE TOWN 34 RED SPRINGS TOWN 34 REWLAND TOWN 34 ST PAULS TOWN 34 MCDONALD TOWN 34 34 RAYNHAM TOWN MAYDDAN TOWN 34 EDEN CITY 34 34 CLEVELAND TOWN EAST SPENCER TOWN 34 34 FAITH TOWN FOREST CITY TOWN 34 SPINDALE TOWN 34 EAST LAURINBURG TOWN 34 GIBSON TOWN 34 LAURINBURG CITY 34 WAGRAM TOWN 34 ALBEMARLE CITY 34 NCRWOOD TOWN 34 COLUMBIA TOWN 34 HENDERSCN CITY 34 MIDDLEBURG TOWN 34 WARRENTON TOWN 34 GCLDSBORD CITY 34 BURNSVILLE TOWN 34

STATE = 34: 176 RECORDS

PAGE182

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

35	KIDDER COUNTY
35	
35	
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_	TAPPEN CITY
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35	
	KARLSRUHE CITY
35	
35	UPHAM CITY
35	VELVA CITY
35	CLEAR LAKE TOWNSHIP
35	CROFTE TOWNSHIP
35	DRISCOLL TOWNSHIP
35	ECKLUND TOWNSHIP
35	ESTHERVILLE TOWNSHIP
-	FLORENCE LAKE TWP
	GLENVIEW TOWNSHIP
35	HARRIETT TOWNSHIP
35	HAZEL GROVE TOWNSHIP
35	LEIN TOWNSHIP
35	MORTON TOWNSHIP
35	SIBLEY BUTTE TOWNSHIP
35	STEIBER TOWNSHIP
35	SCHRUNK TOWNSHIP
35	TAFT TOWNSHIP
35	WILSON TOWNSHIP
35	HARDING TOWNSHIP
35	MCCULLEY TOWNSHIP Lark township
35 35	ALLEN TOWNSHIP
35 35	ATWOOD TOWNSHIP
35	BAKER TOWNSHIP
35	BUCKEYE TOWNSHIP
35	BUNKER TOWNSHIP
35	CHESTINA TOWNSHIP
35	CLEAR LAKE TOWNSHIP

U.S. DEPARTMENT OF THE TREASURY

PAGE183

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

35 CROWN HILL TOWNSHIP 35 CRYSTAL SPRINGS TOWNSHIP 35 EXCELSIOR TOWNSHIP 35 FRETTIM TOWNSHIP 35 **GRAF TOWNSHIP** 35 HAYNES TOWNSHIP 35 LAKE WILLIAMS TOWNSHIP 35 MANNING TOWNSHIP 35 PEACE TOWNSHIP PETERSVILLE TOWNSHIP 35 35 PETTIBONE TOWNSHIP 35 REXINE TWP 35 SIBLEY TOWNSHIP 35 STEWART TOWNSHIP 35 TANNER TOWNSHIP 35 TUTTLE TOWNSHIP 35 VALLEY TOWNSHIP 35 WEISER TOWNSHIP 35 WESTFORD TOWNSHIP 35 WILLIAMS TOWNSHIP 35 QUINBY TOWNSHIP MERKEL TOWNSHIP 35 35 NORTHWEST TOWNSHIP 35 ANAMODSE TOWNSHIP 35 BALFOUR TOWNSHIP BANTRY TOWNSHIP 35 35 BERWICK TOWNSHIP 35 BJORNSON TOWNSHIP 35 BROWN TOWNSHIP 35 CCTTONWUOD LAKE TWP 35 DEEP RIVER TOWNSHIP DEERING TOWNSHIP 35 35 EGG CREEK TOWNSHIP 35 FALSEN TOWNSHIP 35 GILMORE TOWNSHIP 35 HENDRICKSON TOWNSHIP 35 KARLSRUHE TOWNSHIP KOTTKE VALLEY TOWNSHIP 35 35 LAKE GEORGE TOWNSHIP 35 LAKE HESTER TOWNSHIP 35 LAND TOWNSHIP 35 LAYTON TOWNSHIP 35 LEBANON TOWNSHIP 35 LITTLE DEEP TOWNSHIP MOUSE RIVER TOWNSHIP 35 35 NEWPORT TOWNSHIP

PAGE184

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

35	NORMAL TOWNSHIP
35	Odin township
35	PRATT TOWNSHIP
35	RIGA TOWNSHIP
35	RCUND LAKE TOWNSHIP
35	SALINE TOWNSHIP
35	SCHILLER TOWNSHIP
35	VELVA TOWNSHIP
35	VILLARD TOWNSHIP
35	FAIRVIEW TOWNSHIP
35	SLOPE CENTER TWP

STATE = 35: 103 RECORDS

TITLE

STATE

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

36 ADAMS COUNTY ALLEN COUNTY 36 36 ASHLAND COUNTY 36 ASHTABULA COUNTY 36 ATHENS COUNTY 36 BELMONT COUNTY 36 BUTLER COUNTY 36 CLARK COUNTY COLUMBIANA COUNTY 36 36 COSHOCTUN COUNTY CRAWFORD COUNTY 36 36 CUYAHOGA COUNTY 36 DEFIANCE COUNTY 36 ERIE COUNTY FAYETTE COUNTY 36 36 FULTON COUNTY 36 GREENE COUNTY 36 GUERNSEY COUNTY 36 HAMILTON COUNTY 36 HARDIN COUNTY HOCKING COUNTY 36 HURON COUNTY 36 36 JACKSON COUNTY 36 KNOX COUNTY 36 LICKING COUNTY LUCAS COUNTY 36 MAHONING COUNTY 36 MARION COUNTY 36 MIAMI COUNTY 36 36 MONROE COUNTY 36 MCNTGUMERY COUNTY MUSKINGUM COUNTY 36 36 NOBLE COUNTY 36 OTTAWA COUNTY PAULDING COUNTY 36 36 PORTAGE COUNTY PREBLE COUNTY 36 36 PUTNAM COUNTY RICHLAND COUNTY 36 36 RCSS COUNTY 36 SANDUSKY COUNTY 36 SCIDTO COUNTY 36 SENECA COUNTY STARK COUNTY 36 36 SUMMIT COUNTY 36 TRUMBULL COUNTY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

56	TUSCARAWAS COUNTY
36	VAN WERT COUNTY
36	WARREN COUNTY
36	WAYNE COUNTY
36	WILLIAMS COUNTY
56	CHERRY FORK VILLAGE
36	MANCHESTER VILLAGE
36	PEEELES VILLAGE
56	RCHE_VILLAGE
36	SEAMAN VILLAGE
36	
56	WINCHESTER VILLAGE
36	BEAVERDAM VILLAGE
36	BLUFFTON VILLAGE
36	CAIRO VILLAGE
36	HARROD VILLAGE
36	LAFAYETTE VILLAGE
36	LINA LITY
36	SPENCERVILLE VILLAGE
36	FORT SHANNEE VILLAGE
36	ASHLAND CITY
36	JEROMESVILLE VILLAGE
36	
36	
36	SAVANNAH VILLAGE Ashtabula city
36	A A A A A A A A A A A A A A A A A A A
30	MERCERCIN VILLAUL
36	DOOR COSEK VILLAUC
36	A DANK VILLAGE
36	WE CUTLES VILLAUE
36	A THE NE CITY
36	PUCHTEL VILLAUE
36	CHAUNCEY VILLAUE
36	CONVILLE VILLAUE
36	A DUCTER VII LAUE
36	INCKSONVILLE VILLOUE
36	NEL CONVILLE CATT
36	TOTMOLE VILLAUL
36 36	OUCKLAND VILLADL
36	
36	NEW KNOXVILLE
36	
36	
36	
36	CLONESVILLE

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DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

BELLAIRE CITY 36 BELMONT VILLAGE 36 36 BRIDGEPORT VILLAGE BROOKSIDE VILLAGE 36 FLUSHING VILLAGE 36 HOLLOWAY VILLAGE 36 MARTINS FERRY CITY 36 POWHATAN POINT VILLAGE 36 SHADYSIDE CITY 36 FAYETTEVILLE VILLAGE 36 MOUNT ORAB VILLAGE 36 RIPLEY VILLAGE 36 RUSSELLVILLE VILLAGE 36 HAMILTON CITY 36 JACKSONBURG VILLAGE 36 MIDDLETOWN CITY 36 MILLVILLE VILLAGE 36 NEW MIAMI VILLAGE 36 OXFURD VILLAGE 36 SEVEN MILE VILLAGE 36 SOMERVILLE VILLAGE 36 TRENTON CITY 36 DELLROY VILLAGE 36 LEESVILLE VILLAGE 36 SHERRODSVILLE VILLAGE 36 36 CHRISTIANSBURG VILLAGE 36 WCODSTOCK VILLAGE CATAWBA VILL'AGE 36 DONNELSVILLE VILLAGE 36 NORTH HAMPTON VILLAGE 36 SPRINGFIELD CITY 36 TREMONT CITY VILLAGE 36 COLUMBIANA VILLAGE 36 EAST LIVERPOOL CITY 36 EAST PALESTINE CITY 36 LEETON IA VILLAGE 36 LISBON VILLAGE 36 NEW WATERFORD VILLAGE 36 36 ROGERS VILLAGE SALINEVILLE VILLAGE 36 SUMMITVILLE VILLAGE 36 WELLSVILLE CITY 36 NELLIE VILLAGE 36 BUCYRUS CITY 36 36 CHATFIELD VILLAGE 36 CRESTLINE CITY

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U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

36	GALION CITY
36	NEW WASHINGTON VILLAGE
36	TIRO VILLAGE
36	BEDFORD CITY
36	BEREA CITY
36	BROOK PARK CITY
36	CLEVELAND CITY
36	CUYAHOGA HGHTS VILLAGE
36	
36	GARFIELD HGHTS CITY
36	LINNDALE VILLAGE
36	MAPLE HGHTS CITY
36	NEWBURGH HEIGHTS VILLAGE
	SHAKER HGHTS CITY
36	SOUTH EUCLID CITY
36	VALLEY VIEW VILLAGE
36	WARRENSVILLE HGTS CITY
36	DEFIANCE CITY
36	HICKSVILLE VILLAGE
36	NEY VILLAGE
36	SHERWOOD VILLAGE
36	KELLEYS ISLAND VILLAGE
36	SANDUSKY CITY
36	MILLEDGEVILLE VILLAGE
36	
36	
	ARCHBOLD VILLAGE
36	DELTA VILLAGE
36	FAYETTE VILLAGE
36	
36 36	METAMORA VILLAGE
36	SWANTON VILLAGE
36	WAUSEON VILLAGE Burton village
36	BELLBROOK CITY
36	BOWERSVILLE VILLAGE
36	CEDARVILLE VILLAGE
36	CLIFTON VILLAGE
36	SPRING VALLEY VILLAGE
	YELLOW SPRINGS VILLAGE
36	BYESVILLE VILLAGE
36	CAMBRIDGE CITY
36	
36	
36	KIMBOLTON VILLAGE
36	LORE CITY VILLAGE

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36 PLEASANT CITY VILLAGE 36 QUAKER CITY VILLAGE 36 SALESVILLE VILLAGE 36 SENECAVILLE VILLAGE 36 OLD WASHINGTON VILLAGE 36 ARLINGTON HGTS VILLAGE 36 CHEVICI CITY 36 CINCINNATI CITY 36 DEER PARK CITY 36 FAIRFAX VILLAGE 36 GOLF MANUR VILLAGE 36 GREENHILLS CITY 36 LCCKLAND CITY 36 MADEIRA CITY 36 MOUNT HEALTHY CITY 36 NORTH COLLEGE HILL CITY 36 NCRHOGD CITY 36 READING CITY 36 ST BERNARD CITY 36 SILVERION CITY

STATE = 36: 204 RECORDS

PAGE190

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36 TERRACE PARK VILLAGE

STATE = 36: 1 RECORDS

PAGE191

U-S- DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36 WOODLAWN VILLAGE 36 SPRINGDALE CITY 36 BENTON RIDGE VILLAGE JENERA VILLAGE 36 36 MOUNT BLANCHARD VILLAGE 36 MCUNT CORY VILLAGE 36 VANLUE VILLAGE 36 ALGER VILLAGE 36 DUNKIRK VILLAGE 36 FOREST VILLAGE 36 KENTON CITY 36 MCGUFFEY VILLAGE 36 PATTERSON VILLAGE 36 DESHLER VILLAGE HOLGATE VILLAGE 36 36 MCCLURE VILLAGE 36 NAPOLEON CITY 36 NEW BAVARIA VILLAGE LAURELVILLE VILLAGE 36 36 LCGAN CITY MURRAY CITY VILLAGE 36 36 GREENWICH VILLAGE 36 MONROEVILLE VILLAGE NEW LONDON VILLAGE 36 36 NCRTH FAIRFIELD VILLAGE 36 NORWALK CITY 36 WILLARD CITY 36 CCALTON VILLAGE JACKSON CITY 36 36 DAK HILL VILLAGE WELLSTON CITY 36 36 AMSTERDAM VILLAGE 36 BLOOMINGDALE VILLAGE BRILLIANT VILLAGE 36 36 DILLONVALE VILLAGE 36 IRONDALE VILLAGE 36 NEW ALEXANDRIA VILLAGE 36 STRATTON VILLAGE 36 GANN VILLAGE 36 CENTERBURG VILLAGE DANVILLE VILLAGE 36 36 F FEDERICKTOWN VILLAGE GAMBIER VILLAGE 36 36 MARTINSBURG VILLAGE 36 MOUNT VERNON CITY 36 GRAND RIVER VILLAGE

DISTRESSED AREA ELIGIBILITY FEST

.

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36	NORTH PERRY VILLAGE
36	WICKLIFFE CITY
36	CHESAPEAKE VILLAGE
36	COAL GROVE VILLAGE
36	IRONTON CITY
36	KIRKERSVILLE VILLAGE
36	NEWARK CITY
36	ST LOUISVILLE VILLAGE
36	UTICA VILLAGE
36	BERKEY VILLAGE
36	TCLEDO CITY
36	MIDWAY VILLAGE
36	SCUTH SOLON VILLAGE
36	BELDIT VILLAGE

STATE = 36: 60 RECORDS

PAGE193

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

- STATE TITLE
- 36 CAMPBELL CITY
 - STATE = 36: 1 RECORDS

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

CRAIG BEACH VILLAGE 36 LOWELLVILLE VILLAGE 36 POLAND VILLAGE 36 SEBRING VILLAGE 36 STRUTHERS CITY 3.6 YCUNGSTOWN CITY 36 GREEN CAMP VILLAGE 36 MARION CITY 36 MORRAL VILLAGE 36 CASSTOWN VILLAGE 36 COVINGTON VILLAGE 36 LUDLOW FALLS VILLAGE 36 PIQUA CITY 36 POTSDAM VILLAGE 36 ANTIOCH VILLAGE 36 BEALLSVILLE VILLAGE 36 CLARINGTON VILLAGE 36 GRAYSVILLE VILLAGE 36 JERUSALEM VILLAGE 36 LEWISVILLE VILLAGE 36 MILTONSBURG VILLAGE 36 STAFFORD VILLAGE 36 WOODSFIELD VILLAGE 36 CLAYTON VILLAGE 36 DAYTON CITY 36 FARMERSVILLE VILLAGE 36 KETTERING CITY 36 MIAMISBURG CITY 36 RIVERSIDE VILLAGE 36 VANDALIA CITY 36 MORAINE CITY 36 CHESTERVILLE VILLAGE 36 36 EDISON VILLAGE SPARTA VILLAGE 36 36 ADAMSVILLE VILLAGE FRAZEYSBURG VILLAGE 36 NEW CONCORD VILLAGE 36 NORWICH VILLAGE 36 PHILO VILLAGE 36 FULTONHAM VILLAGE 36 ZANESVILLE CITY 36 BATESVILLE VILLAGE 36 BELLE VALLEY VILLAGE 36 CALDWELL VILLAGE 36 DEXTER CITY VILLAGE 36 SARAHSVILLE VILLAGE 36

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

SUMMERFIELD VILLAGE 36 CLAY CENTER VILLAGE 36 36 ELMORE VILLAGE 36 GENDA VILLAGE 36 MARBLEHEAD VILLAGE 36 PORT CLINTON CITY 36 PUT IN BAY VILLAGE 36 ROCKY RIDGE VILLAGE 36 ANTWERP VILLAGE 36 BROUGHTON VILLAGE 36 HAVILAND VILLAGE 36 MELROSE VILLAGE 36 OAKWOOD VILLAGE 36 PAULDING VILLAGE 36 PAYNE VILLAGE 36 CORNING VILLAGE 36 HEMLOCK VILL'AGE 36 SHAWNEE VILLAGE 36 BEAVER VILLAGE 36 BRADY LAKE VILLAGE 36 HIRAM VILLAGE 36 KENT CITY 36 MANTUA VILLAGE 36 RAVENNA CITY 36 WINDHAM VILLAGE STREETSBORD CITY 36 36 EATON CITY 36 LEWISBURG VILLAGE 36 NEW PARIS VILLAGE 36 WEST ELKTON VILLAGE 36 WEST MANCHESTER VILLAGE 36 BELMORE VILLAGE 36 CLOVERDALE VILLAGE 36 COLUMBUS GROVE VILLAGE 36 DUPONT VILLAGE 36 GLANDORF VILLAGE 36 LEIPSIC VILLAGE 36 MILLER CITY VILLAGE 36 OTTOVILLE VILLACE 36 WEST LEIPSIC VILLAGE 36 BELLVILLE VILLAGE 36 BUTLER VILLAGE 36 LUCAS VILLAGE 36 MANSFIELD CITY 36 SHILDH VILLAGE 36 **ONTARIO VILLAGE**

PAGE196

DISTRESSED AREA ELIGIBILITY TE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE ADELPHI VILLAGE 36 BAINBRIDGE VILLAGE 36 CHILLICOTHE CITY 36 CLARKSBURG VILLAGE 36 FRANKFORT VILLAGE 36 KINGSTON VILLAGE 36 SOUTH SALEM VILLAGE 36 36 BURGOON VILLAGE 36 CLYDE VILLAGE FREMONT CITY 36 GIBSONBURG VILLAGE 36 36 HELENA VILLAGE NEW BOSTON VILLAGE 36 36 OTWAY VILLAGE PCRTSMOUTH CITY 36 36 RARDEN VILLAGE **36 SOUTH WEBSTER VILLAGE** 36 ATTICA VILLAGE 36 NEW RIEGEL VILLAGE 36 TIFFIN CITY **36 LOCKINGTON CORPORATION** PORT JEFFERSON VILLAGE 36 36 SIDNEY CITY RUSSIA VILLAGE 36 36 ALLIANCE CITY 36 CANTON CITY 36 LIMAVILLE VILLAGE MASSILLON CITY 36 36 MEYERS LAKE VILLAGE WAYNESBURG VILLAGE 36 36 AKRON CITY BARBERTON CITY 36 36 LAKEMORE VILLAGE NORTHFIELD VILLAGE 36 36 MACEDONIA CITY 36 RICHFIELD VILLAGE 36 GIRARD CITY 36 NEWTON FALLS CITY

STATE = 36: 130 RECORDS

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

- STATE TITLE
- 36 WARREN CITY
 - STATE = 36: 1 RECORDS

PAGE198

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36 YANKEE LAKE VILLAGE 36 BALTIC VILLAGE 36 BARNHILL VILLAGE 56 DENNISON VILLAGE 36 DOVER CITY 36 GNADENHUTTEN VILLAGE 36 MIDVALE VILLAGE 36 MINERAL CITY VILLAGE NEWCOMERSTOWN VILLAGE 36 36 NEW PHILADELPHIA CITY 36 PCRT WASHINGTON VILLAGE 36 RCSWELL VILLAGE 36 STONE CREEK VILLAGE 36 STRASBURG VILLAGE 36 SUGARCREEK VILLAGE 36 TUSCARAHAS VILLAGE 36 UHRICHSVILLE CITY 36 ZCAR VILLAJE 36 MILFORD CENTER VILLAGE 36 ELGIN VILLAGE 36 MIDDLEPOINT VILLAGE OHIO CITY VILLAGE 36 36 VAN WERT CITY VENEDOCIA VILLAGE 36 WILLSHIRE VILLAGE 36 WREN VILLAGE 36 HAMDEN VILLAGE 36 WILKESVILLE VILLAGE 36 ZALESKI VILLAGE 36 BUTLERVILLE VILLAGE 36 HARVEYSBURG VILLAGE 36 MAINEVILLE VILLAGE 36 PLEASANT PLAIN VILLAGE 36 SOUTH LEBANON VILLAGE 36 WAYNESVILLE VILLAGE 36 BELPRE CITY 36 LOWELL VILLAGE 36 LOWER SALEM VILLAGE 36 MARIETTA CITY 36 BURBANK VILLAGE 36 CRESTON VILLAGE 36 FREDEFICKSBURG VILLAGE 36 MOUNT EATON VILLAGE 36 ORRVILLE CITY 36 WEST SALEM VILLAGE 36 ALVORDTON VILLAGE 36

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

BLAKESLEE VILLAGE 36 36 BRYAN CITY 36 EDGERTON VILLAGE 36 STRYKER VILLAGE 36 CUSTAR VILLAGE 36 HOYTVILLE VILLAGE 36 MILTON CENTER VILLAGE 36 NORTH BALTIMORE VILLAGE 36 PORTAGE VILLAGE 36 TENTOGANY VILLAGE 36 WEST MILLGROVE VILLAGE 36 BRATTON TOWNSHIP BRUSH CREEK TOWNSHIP 36 36 FRANKLIN TOWNSHIP 36 GREEN TOWNSHIP 36 JEFFERSON TOWNSHIP 36 LIBERTY TOWNSHIP 36 MANCHESTER TOWNSHIP 36 MEIGS TOWNSHIP 36 MONRCE TOWNSHIP 36 OLIVER TOWNSHIP 36 SCOTT TOWNSHIP 36 SPRIGG TOWNSHIP 36 TIFFIN TOWNSHIP 36 WAYNE TOWNSHIP 36 WINCHESTER TOWNSHIP 36 AMANDA TOWNSHIP 36 AUGLAIZE TOWNSHIP 36 BATH TOWNSHIP 36 JACKSON TOWNSHIP 36 MONROE TOWNSHIP 36 PERRY TOWNSHIP 36 RICHLAND TOWNSHIP 36 SPENCER TOWNSHIP 36 SUGAR CREEK TOWNSHIP 36 CLEAR CREEK TOWNSHIP 36 VERMILLION TWP 36 ASHTABULA TOWNSHIP 36 AUSTINBURG TOWNSHIP CHERRY VALLEY TOWNSHIP 36 36 COLEBROOK TOWNSHIP 36 DENMARK TOWNSHIP 36 JEFFERSON TOWNSHIP 36 LENOX TOWNSHIP 36 MONROE TOWNSHIP 36 MORGAN TOWNSHIP

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

PLYMOUTH TOWNSHIP 36 36 SAYBROOK TOWNSHIP SHEFFIELD TOWNSHIP 36 36 WINDSOR TOWNSHIP ALEXANDER TOWNSHIP 36 36 AMES TOWNSHIP ATHENS TOWNSHIP 36 36 BERN TOWNSHIP 36 CANAAN TOWNSHIP 36 CARTHAGE TOWNSHIP 36 DEVER TOWNSHIP 36 LEE TOWNSHIP 36 LODI TOWNSHIP 36 ROME TOWNSHIP 36 TRIMBLE TOWNSHIP 36 TROY TOWNSHIP 36 WATERLOG TOWNSHIP 36 YCRK TOWNSHIP 36 GOSHEN TOWNSHIP 36 LOGAN TOWNSHIP 36 NCBLE TOWNSHIP 36 ST MARYS TOWNSHIP 36 SALEM TOWNSHIP 36 COLERAIN TOWNSHIP 36 FLUSHING TOWNSHIP 36 GOSHEN TOWNSHIP 36 KIRKWOOD TOWNSHIP 36 MEAD TOWNSHIP PEASE TOWNSHIP 36 36 PULTNEY TOWNSHIP 36 SMITH TUWNSHIP 36 SOMERSET TOWNSHIP 36 UNION TOWNSHIP 36 WARREN TOWNSHIP 36 WASHINGTON TOWNSHIP 36 WHEELING TOWNSHIP 36 YORK TOWNSHIP 36 PIKE TOWNSHIP 36 PLEASANT TOWNSHIP 36 UNION TOWNSHIP 36 WASHINGTON TOWNSHIP 36 HANDVER TOWNSHIP 36 LEMON TOWNSHIP 36 LIBERTY TUWNSHIP 36 MADISON TOWNSHIP 36 MILFORD TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36	MORGAN TOWNSHIP
36	OXFORD TOWNSHIP
36	REILY TOWNSHIP
36	RCSS TOWNSHIP
36	ST CLAIR TOWNSHIP
36	UNION TOWNSHIP
36	WAYNE TOWNSHIP
36	EAST TOWNSHIP
36	FOX TOWNSHIP
	HARRISON TOWNSHIP
36	LEE TOWNSHIP
36	MONROE TOWNSHIP
36	ORANGE TOWNSHIP
36	ROSE TOWNSHIP
36	UNION TOWNSHIP
36	ADAMS TOWNSHIP
36	CCNCORD TOWNSHIP
36	JACKSON TOWNSHIP
36	MAD RIVER TOWNSHIP
	SALEM TOWNSHIP
36	UNION TOWNSHIP
36	BETHEL TOWNSHIP
36	MAD RIVER TOWNSHIP
36	PIKE TOWNSHIP
36	SPRINGFIELD TOWNSHIP
36	JACKSON TOWNSHIP
36	MONROE TOWNSHIP
36	WAYNE TOWNSHIP
36	
36	CENTER TOWNSHIP
36	
36	FAIRFIELD TOWNSHIP
36	FRANKLIN TOWNSHIP
36	HANDVER TOWNSHIP
36	KNOX TOWNSHIP
36	LIVERPOOL TOWNSHIP
36	MADISON TOWNSHIP
36	MIDDLETON TOWNSHIP
36	ST CLAIR TOWNSHIP
36	SALEM TOWNSHIP
36	UNITY TOWNSHIP
36	WASHINGTON TOWNSHIP
36	WAYNE TOWNSHIP
36	WEST TOWNSHIP
36	YELLOW CREEK TOWNSHIP
36	BEDFORD TOWNSHIP

PAGE202

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36 CLARK TOWNSHIP 36 NEWCASTLE TOWNSHIP 36 PERRY TOWNSHIP 36 TIVERTON TOWNSHIP 36 TUSCARAWAS TOWNSHIP 36 VIRGINIA TOWNSHIP 36 AUBURN TOWNSHIP 36 BUCYRUS TOWNSHIP 36 CHATFIELD TOWNSHIP 36 CRANBERRY TOWNSHIP 36 DALLAS TOWNSHIP 36 HCLMES TOWNSHIP 36 JACKSON TOWNSHIP 36 LYKENS TOWNSHIP 36 POLK TOWNSHIP 36 SANDUSKY TOWNSHIP 36 TEXAS TOANSHIP 36 TCD TOWNSHIP 36 VERNON TOWNSHIP 36 WHETSTONE TOWNSHIP 36 DEFIANCE TOWNSHIP 36 DELAWARE TOWNSHIP 36 HICKSVILLE TOWNSHIP 36 MARK TOWNSHIP 36 BERLIN TOWNSHIP 36 OXFORD TOWNSHIP 36 PERKINS TOWNSHIP 36 CONCORD TOWNSHIP 36 GREEN TOWNSHIP 36 JASPER TOWNSHIP 36 MADISON TOWNSHIP 36 PAINT TOWNSHIP PERRY TOWNSHIP 36 36 UNION TOWNSHIP 36 WAYNE TOWNSHIP 36 AMBOY TOWNSHIP CHESTERFIELD TOWNSHIP 36 36 CLINTON TOWNSHIP 36 DOVER TOWNSHIP 36 FRANKLIN TOWNSHIP FULTON TOWNSHIP 36 36 GERMAN TOWNSHIP 36 GORHAM TOWNSHIP PIKE TOWNSHIP 36 36 ROYALTON TOWNSHIP 36 SWAN CREEK TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36	YORK TOWNSHIP
36	PARKMAN TOWNSHIP
36	TROY TOWNSHIP
36	BATH TOWNSHIP
36	BEAVER CREEK TOWNSHIP
36	CAESARS CREEK TWP
36	CEDARVILLE TOWNSHIP
36	
36	MIAMI TOWNSHIP
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	SPRING VALLEY TOWNSHIP
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36	JACKSON TOWNSHIP
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36	LIBERTY TOWNSHIP
36	LONDONDERRY TOWNSHIP
36	MADISON TOWNSHIP
36	MILLWOOD TOWNSHIP
36	
36	OXFORD TOWNSHIP
36	RICHLAND TOWNSHIP
36	SPENCER TOWNSHIP
36	VALLEY TOWNSHIP
36	WASHINGTON TOWNSHIP
36	WESTLAND TOWNSHIP
36	WHEELING TOWNSHIP
36	WILLS TOANSHIP
36	CCLUMBIA TOWNSHIP
36	GREEN TOWNSHIP
36	WHITEWATER TOWNSHIP
36	BLANCHARD TOWNSHIP
36	MADISON TOWNSHIP
36	BLANCHARD TOWNSHIP
36	BUCK TOWNSHIP
36	CESSNA TOWNSHIP
36	JACKSON TOWNSHIP
36	MARION TOWNSHIP
36	WASHINGTON TOWNSHIP
36	NAPOLEON TOWNSHIP
36	PLEASANT TOWNSHIP
36	BENTON TOWNSHIP
36	FALLS TOANSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

GOOD HOPE TOWNSHIP 36 GREEN TOWNSHIP 36 LAUREL TOWNSHIP 36 MARION TOWNSHIP 36 PERRY TOWNSHIP 36 SALT CREEK TOWNSHIP 36 STARR TOWNSHIP 36 WARD TOWNSHIP 36 WASHINGTON TOWNSHIP 36 BRONSON TOWNSHIP 36 CLARKSFIELD TOWNSHIP 36 FITCHVILLE TOWNSHIP 36 GREENFIELD TOWNSHIP 36 GREENWICH TOWNSHIP 36 HARTLAND TOWNSHIP 36 NEW LONDON TOWNSHIP 36 NORWALK TOWNSHIP 36 NCRWICH TOWNSHIP 36 PERU TOWNSHIP 36 RICHMOND TOWNSHIP 36 RIPLEY TOWNSHIP 36 SHERMAN TOWNSHIP 36 TOWNSEND TOWNSHIP 36 BLOOMFIELD TOWNSHIP 36 COAL TOWNSHIP 36 FRANKLIN TOWNSHIP 36 HAMILTON TOWNSHIP 36 JACKSON TOWNSHIP 36 36 JEFFERSON TOWNSHIP LIBERTY TOWNSHIP 36 36 LICK TEWNSHIP MADISON TOWNSHIP 36 MILTON TOWNSHIP 36 SCIDIO TOWNSHIP 36 36 WASHINGTON TOWNSHIP 36 RCSS TOWNSHIP SALINE TOWNSHIP 36 BERLIN TOWNSHIP 36 BROWN TOWNSHIP 36 36 BUTLER TOWNSHIP 36 CLAY TOWNSHIP 36 CLINTON TOWNSHIP COLLEGE TOWNSHIP 36 HARRISON TOWNSHIP 36 36 HILLIAR TOWNSHIP HOWARD TOWNSHIP 36

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

JACKSON TOWNSHIP 36 JEFFERSON TOWNSHIP 36 36 LIBERTY TOWNSHIP MIDDLEBURY TOWNSHIP 36 36 MILFORD TOWNSHIP 36 MILLER TOWNSHIP MONROE TOWNSHIP 36 36 MORGAN TOWNSHIP MORRIS TOWNSHIP 36 36 PIKE TOWNSHIP 36 PLEASANT TOWNSHIP 36 UNION TOANSHIP 36 WAYNE TOWNSHIP 36 LERDY TOWNSHIP 36 PAINESVILLE TOWNSHIP 36 PERRY TOWNSHIP 36 HAMILTON TOWNSHIP 36 SYMMES TOWNSHIP 36 UPPER TOWNSHIP BOWLING GREEN TOWNSHIP 36 36 HARRISON TOWNSHIP 36 LICKING TOWNSHIP 36 MCKEAN TOWNSHIP 36 UNION TOWNSHIP 36 WASHINGTON TOWNSHIP 36 HARDING TOWNSHIP 36 PROVIDENCE TOWNSHIP 36 RICHFIELD TOWNSHIP 36 SPENCER TOWNSHIP 36 DEER CREEK TOWNSHIP FAIRFIELD TOWNSHIP 36 36 MONROE TOWNSHIP 36 OAK RUN TOWNSHIP 36 PAINT TOWNSHIP 36 RANGE TOWNSHIP 36 SOMERFORD TOWNSHIP 36 STOKES TOWNSHIP 36 UNION TOWNSHIP 36 AUSTINTOWN TOWNSHIP 36 BEAVER TOWNSHIP 36 BERLIN TOWNSHIP 36 COITSVILLE TOWNSHIP 36 ELLSWORTH TOWNSHIP 36 **GOSHEN TOWNSHIP** 36 **GREEN TOWNSHIP** 36 JACKSON TOWNSHIP

PAGE206

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

MILTON TOWNSHIP 36 POLAND TOWNSHIP 36 SMITH TOWNSHIP 36 BIG ISLAND TOWNSHIP 36 BOWLING GREEN TOWNSHIP 36 GREEN CAMP TOWNSHIP 36 MARION TOWNSHIP 36 PLEASANT TOWNSHIP 36 SALT ROCK TOWNSHIP 36 LAFAYETTE TOWNSHIP 36 BETHEL TOWNSHIP 36 BROWN TOWNSHIP 36 FLIZABETH TOWNSHIP 36 NEWBERRY TOWNSHIP 36 NEWTON TOWNSHIP 36 SPRING CREEK TOWNSHIP 36 STAUNTON TOWNSHIP 36 WASHINGTON TOWNSHIP 36 ADAMS TOANSHIP 36 BENTON TOWNSHIP 36 BETHEL TOWNSHIP 36 CENTER TOWNSHIP 36 FRANKLIN TOWNSHIP 36 GREEN TOWNSHIP 36 JACKSON TOWNSHIP 36 LEE TOWNSHIP 36 MALAGA TOWNSHIP 36 OHIG TOWNSHIP 36 PERRY TOWNSHIP 36 SALEM TOWNSHIP 36 SUMMIT TOWNSHIP 36 SUNSBURY TOWNSHIP 36 WASHINGTON TOWNSHIP 36 WAYNE TOWNSHIP 36 BUTLER TOWNSHIP 36 JACKSON TOWNSHIP 36 JEFFERSON TOWNSHIP 36 MADISON TOWNSHIP 36 MAD RIVER TOWNSHIP 36 MIAMI TOWNSHIP 36 ADAMS TOANSHIP 36 BLUE ROCK TOWNSHIP 36 BRUSH CREEK TOWNSHIP 36 36 CLAY TOWNSHIP 36 HARRISON TOWNSHIP HOPEWELL TOWNSHIP 36

PAGE207

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36 JACKSON TOWNSHIP 36 MADISON TOWNSHIP 36 MEIGS TOWNSHIP 36 NEWTON TOWNSHIP 36 SALEM TOWNSHIP 36 SALT CREEK TOWNSHIP 36 SPRINGFIELD TOWNSHIP 36 UNION TOWNSHIP WASHINGTON TOWNSHIP 36 36 WAYNE TOWNSHIP 36 BEAVER TOWNSHIP 36 BROOKFIELD TOWNSHIP 36 BUFFALG TOWNSHIP 36 CENTER TOWNSHIP 36 ELK TOWNSHIP 36 ENOCH TOWNSHIP 36 JACKSON TOWNSHIP 36 JEFFERSON TOWNSHIP 36 MARION TOWNSHIP 36 NCBLE TOWNSHIP 36 OLIVE TOWNSHIP 36 SENECA TOWNSHIP SHARON TOWNSHIP 36 36 STOCK TOWNSHIP 36 ALLEN TUWNSHIP 36 BAY TOWNSHIP 36 **BENTON TOWNSHIP** 36 CARROLL TOWNSHIP 36 CATAWBA ISLAND TOWNSHIP 36 CLAY TOWNSHIP 36 DANBURY TOWNSHIP 36 ERIE TOWNSHIP 36 HARRIS TOWNSHIP 36 PCRTAGE TOWNSHIP 36 PUT IN BAY TOWNSHIP 36 SALEM TOWNSHIP 36 BROWN TOWNSHIP 36 CRANE TOWNSHIP 36 PAULDING TOWNSHIP 36 WASHINGTON TOWNSHIP 36 MONROE TOWNSHIP 36 JACKSON TOWNSHIP 36 PEE PEE TOWNSHIP 36 PERRY TOWNSHIP 36 SCIOTO TOWNSHIP 36 ATWATER TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

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STATE TITLE

	BRIMFIELD TOWNSHIP
36	CHARLESTOWN TOWNSHIP
36	DEERFIELD TOWNSHIP
36	EDINBURG TOWNSHIP
36	FRANKLIN TOWNSHIP
36	
36	FREEDOM TOWNSHIP
36	HIRAM TOWNSHIP
	MANTUA TOWNSHIP
36	NELSON TOWNSHIP
36	PALMYRA TOWNSHIP
	PARIS TOWNSHIP
36	RANDOLPH TOWNSHIP
36	RAVENNA TOWNSHIP
36	ROOTSTOWN TOWNSHIP
36	SHALERSVILLE TOWNSHIP
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	PERRY TOWNSHIP
36	PLEASANT TOWNSHIP
36	VAN BUREN TOWNSHIP
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36	MADISON TOWNSHIP
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36	DEERFIELD TOWNSHIP
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36	GREEN TOWNSHIP
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36	PAXTON TOWNSHIP

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36 SCIOTO TOWNSHIP 36 SPRINGFIELD TOWNSHIP 36 TWIN TOWNSHIP 36 UNION TOWNSHIP 36 BALLVILLE TOWNSHIP 36 GREEN CREEK TOWNSHIP 36 JACKSON TOWNSHIP MADISON TOANSHIP 36 36 RICE TOWNSHIP 36 RILEY TOWNSHIP 36 SANDUSKY TOWNSHIP 36 TOWSEND TOWNSHIP 36 WASHINGTON TOWNSHIP 36 YCRK TOWNSHIP 36 BLOOM TOWNSHIP 36 BRUSH CREEK TOWNSHIP 36 CLAY TOWNSHIP 36 GREEN TOWNSHIP HARRISON TOWNSHIP 36 36 JEFFERSON TOWNSHIP 36 MADISON TOWNSHIP MORGAN TOWNSHIP 36 36 NILE TOWNSHIP 36 PORTER TOWNSHIP RARDEN TOWNSHIP 36 36 RUSH TOWNSHIP 36 UNION TOWNSHIP 36 VALLEY TOWNSHIP 36 VERNON TOWNSHIP 36 WASHINGTON TOWNSHIP ADAMS TOWNSHIP 36 36 BIG SPRING TOWNSHIP 36 REED TUWNSHIP 36 SENECA TOWNSHIP CLINTCN TOWNSHIP 36 36 LCRAMIE TOWNSHIP 36 PERRY TOWNSHIP 36 WASHINGTON TOWNSHIP 36 CANTON TOWNSHIP 36 LEXINGTON TOWNSHIP 36 MARLBORG TOWNSHIP 36 COVENTRY TOWNSHIP 36 FRANKLIN TOWNSHIP 36 RICHFIELD TOWNSHIP 36 SPRINGFIELD TOWNSHIP BLOOMFIELD TOWNSHIP 36

PAGE210

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36	BRACEVILLE TOWNSHIP
36	CHAMPION TOWNSHIP
36	GREENE TOWNSHIP
36	HOWLAND TOWNSHIP
36	MESOPOTAMIA TOWNSHIP
36	NENTON TOWNSHIP
36	WARREN TOWNSHIP
36	WEATHERSFIELD TOWNSHIP
36	AUBURN TOWNSHIP
36	BUCKS TOANSHIP
36	CLAY TOWNSHIP
36	DOVER TOWNSHIP
36	FAIRFIELD TOWNSHIP
36	FRANKLIN TOWNSHIP
36	GOSHEN TOWNSHIP
36	JEFFERSON TOWNSHIP
36	MILL TOWNSHIP
36	OXFORD TOWNSHIP
36	PERRY TOWNSHIP
36	RUSH TOWNSHIP
36	SALEM TOWNSHIP
36	SANDY TOWNSHIP
36	SUGAR CREEK TOWNSHIP
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	WARWICK TOWNSHIP
	WASHINGTON TOWNSHIP
36	WAYNE TOWNSHIP
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36	JACKSON TOWNSHIP
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36	YORK TOWNSHIP
36	BROWN TOWNSHIP
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36	EAGLE TOWNSHIP
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36 36	
30 36	HARLAN TOWNSHIP
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DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

36	ADAMS TONNSHIP
36	GRANDVIEW TOWNSHIP
36	INDEPENDENCE TOWNSHIP
36	LIBERTY TOWNSHIP
36	LUDLOW TOWNSHIP
36	SALEM TOANSHIP
36	WATERTOWN TOWNSHIP
36	CANAAN TOWNSHIP
36	CLINTON TOWNSHIP
36	CCNGRESS TOWNSHIP
36	EAST UNION TOWNSHIP
36	MILTON TOWNSHIP
36	PAINT TOWNSHIP
36	SALT CREEK TOWNSHIP
36	JEFFERSON TOWNSHIP
36	MILL CREEK TOWNSHIP
36	NORTHWEST TOWNSHIP
36	ST JOSEPH TOWNSHIP
36	SPRINGFIELD TOWNSHIP
36	SUPERIOR TOWNSHIP
36	MILTON TOWNSHIP
36	WEBSTER TOWNSHIP

STATE = 36: 620 RECORDS

PAGE212

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

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STATE TITLE

37	ATOKA COUNTY
37	CHOCTAW COUNTY
37	CCAL COUNTY
37	CRAIG COUNTY
37	GREER COUNTY
37	
	HARMON COUNTY
37	HASKELL COUNTY
37	HUGHES COUNTY
37	JACKSON COUNTY
37	KIDWA CCUNTY
37	LATIMER COUNTY
37	MURRAY COUNTY
37	DKFUSKEE COUNTY
37	OKMULGEE COUNTY
37	UTTAWA COUNTY
37	PITTSBURG COUNTY
37	PUSHMATAHA COUNTY
37	ATOKA CITY
37	CANEY TUNN
37	STRINGTOWN TOWN
37	TUSHKA TOWN
37	ANADARKU CITY
37	
	BRIDGEPORT CITY
37	CARNEGIE TOWN
37	CEMENT TOWN
37	CYRIL TOWN
	HEALDTON TOWN
37	WILSON CITY
37	TATUMS TOWN
37	TAHLEQUAH CITY
37	BOSWELL TOWN
37	FORT TOWSON TOWN
37	HUGD CITY
37	SCPER TOWN
37	CENTRAHOMA CITY
37	COALGATE CITY
37	LEHIGH CITY
37	PHILLIPS TOWN
37	TUPELC CITY
37	DEVOL CITY
37	BLUEJACKET TOWN
37	ELMORE CITY TOWN
37	MAYSVILLE TOWN
37	WYNNEWOOD CITY
37	GRANITE CITY
37	WILLOW TOWN

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

37 GOULD TOWN 37 BUFFALD TOWN 37 LAVERNE TOWN 37 MAY TOWN 37 KINTA TDAN 37 MCCURTAIN TOWN 37 STIGLER CITY 37 TAMAHA TOWN 37 CALVIN TOWN DUSTIN TOWN 37 GERTY TOWN 37 37 LAMAR TOWN 37 STUART TOWN 37 WETUMKA CITY 37 YEAGER TOWN 37 BLAIR TOWN 37 DUKE TOWN 37 ELMER TOWN 37 OLUSTEE TOWN 37 RYAN CITY 37 TERRAL TOWN KILDARE TOWN 37 57 NARDIN TOWN 37 NEWKIRK CITY 37 GCTEBO TOWN 37 HCBART CITY 37 LONE WOLF TOWN 37 MOUNTAINVIEW 37 ROOSEVELT TOWN 37 SNYDER TOWN RED OAK TOWN 37 37 GARVIN TOWN 37 HAWORTH TOWN CHECOTAH CITY 37 37 EUFAULA CITY 37 HANNA TONN 37 MADILL CITY 37 DOUGHERTY TOWN 37 SULPHUR CITY HICKORY TOWN 37 37 DELAWARE TOWN 37 LENAPAH TOWN BGLEY TOWN 37 37 CASTLE TOWN 37 DKEMAH CITY 37 PADEN TOWN

PAGE214

DISTRESSED AREA ELIGIBILITY TE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

37	WELEETKA CITY
37	
37	
37	BRYANT TOWN
37	DEWAR CITY
37	HENRYEITA CITY
37	HOFFMAN TOWN
37	MORRIS CITY
37	OKMULGEE CITY
37	GRAYSON TOWN
37	CCMMERCE CITY
37	PICHER CITY
37	QUAPAH TOWN
37	WYANDOTTE TOWN
37	PEORIA TOWN
37	BLACKBURN TOWN
	MARAMEC TOWN
37	SKEDEE TOWN
37	ALDERSON TOWN
37	ASHLAND TOWN
37	
37	CROWDER TOWN
37	
37	
37	
	KIOWA TOWN
37	KREBS CITY
37	MCALESTER CITY
37	
37	
37	
37	BÝNG TOWN
37	
	ANTLERS TOWN
37	CLAYTON TOWN

STATE = 37: 127 RECORDS

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

- STATE TITLE
- 37 RATTAN TOWN
 - STATE = 37: 1 RECORDS

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

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STATE TITLE

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37
   KONAWA TOWN
    SASAKWA TOWN
37
   WEWOKA CITY
37
   MARBLE CITY TOWN
37
   MCFFETT TOWN
37
37
   PARADISE HILL TOWN
37
   TEXHOMA TOWN
  GRANDFIELD CITY
37
37 HOLLISTER TOWN
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STATE = 37: 9 RECORDS

PAGE217

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

38	BAKER COUNTY
38	CLATSOP COUNTY
38	COOS COUNTY
38	GRANT COUNTY
38	LAKE COUNTY
38	WASCO COUNTY
38	WHEELER COUNTY
38	BAKER CITY
38	HAINES TOWN
38	HALFWAY TOWN
38	RICHLAND TOWN
38	SUMPTER CITY
38	UNITY CITY
38	GREENHORN CITY
38	ASTORIA CITY
38	GEARHART CITY
38	HAMMOND TOWN
38	SEASIDE CITY
38	BANDON CITY
38	COOS BAY CITY
38	COQUILLE CITY
38	EASTSIDE CITY
38	MYRTLE POINT CITY
38	POWERS CITY
38	LAKESIDE CITY
38	PCRT ORFURD CITY
38	DAYVILLE TOWN
38	LONG CREEK TOWN
38	SENECA CITY
38	LAKEVIEW TOWN
38	PAISLEY TOWN
38	NYSSA CITY
<u>38</u>	JORDAN VALLEY TOWN
38 38	GARIBALDI CITY Nehalem town
38	ANTELOPE CITY
38	MAUPIN TOWN
38	THE DALLES CITY
38	FOSSIL TOWN
38	MITCHELL TOWN
38	SPRAY TOWN
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STATE = 38: 41 RECURDS

PAGE218

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DISTRESSED AREA ELIGIBILITY TE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

3.0	
39	ADAMS COUNTY
39	AFMSTRONG COUNTY
39	BEDFORD COUNTY
39	BERKS COUNTY
39	BLAIR COUNTY
39	BRADFORD COUNTY
39	BUTLER COUNTY
39	CAMBRIA COUNTY
39	CAMERON COUNTY
39	CARBON COUNTY
39	CLEARFIELD COUNTY
39	CLINTON COUNTY
39	COLUMBIA COUNTY
39	CRAWFORD COUNTY
39	DELAWARE COUNTY
39	ELK COUNTY
39	ERIE COUNTY
39	FAYETTE COUNTY
39	FOREST COUNTY
39	FRANKLIN COUNTY
39	FULTON COUNTY
39	GREENE COUNTY
39	HUNTINGDON COUNTY
39	JUNIATA COUNTY
39	LACKAWANNA COUNTY
39	LAWRENCE COUNTY
39	LUZERNE COUNTY
39	LYCOMING COUNTY
39	MCKEAN COUNTY
39	MERCER COUNTY
39	MIFFLIN COUNTY
39	MONROE COUNTY
39	MENTGOMERY COUNTY
39	MUNTOUR COUNTY
39	NORTHUMBERLAND COUNTY
39	POTTERCOUNTY
39	SCHUYLKILL COUNTY
39	SOMERSET COUNTY
39	SULLIVAN COUNTY
39	TIDGA COUNTY
39	VENANGO COUNTY
39	WARREN COUNTY
39	WASHINGTON COUNTY
39	WAYNE COUNTY
39	WESTMORELAND COUNTY
39	WYDMING COUNTY
57	

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 ABBOTTSTOWN BORDUGH 39 BENDERSVILLE BORDUGH 39 **BIGLERVILLE BOROUGH** 39 EAST BERLIN BOROUGH 39 FAIRFIELD BOROUGH 39 GETTYSBURG BORDUGH 39 LITTLESTOWN BORDUGH 39 MCSHERRYSTOWN BORDUGH 39 NEW OXFORD BORDUGH 39 YORK SPRINGS BOROUGH 39 BONNEAUVILLE BORDUGH 39 CARROLL VALLEY BORD 39 AVALON BORDUGH 39 BALDWIN BOROUGH 39 BLAWNOX BOROUGH 39 BRACKENRIDGE BOROUGH 39 BRADDOCK BOROUGH BRADDOCK HILLS BOROUGH 39 39 CASTLE SHANNON FOROUGH 39 CCRAOPOLIS BORDUGH 39 CRAFTON BOROUGH 39 DORMONT BOROUGH 39 E PITTSBURGH BOROUGH ELIZABETH BORDUGH 39 39 EMSWORTH BORDUGH 39 ETNA BORDUGH 39 HOMESTEAD BORDUGH INGRAM BOROUGH 39 39 MCKEESPORT CITY 39 MCKEES ROCKS BOROUGH MILLVALE BORDUGH 39 39 MOUNT OLIVER BOROUGH 39 NORTH BRADDOCK BOROUGH 39 PITCAIRN BOROUGH 39 PITTSBURGH CITY 39 RANKIN BORDUGH 39 SHARPSBURG BOROUGH 39 SPRINGDALE BORDUGH 39 SWISSVALE BORDUGH 39 TARENTUM BOROUGH 39 VERONA BOROUGH 39 VERSAILLES BOROUGH 39 WEST VIEW BORDUGH 39 WHITAKER BOROUGH 39 WILMERDING BOROUGH 39 LINCOLN BOROUGH

PAGE220

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 SEWICKLEY HILLS BORDUGH 39 HAYSVILLE BOROUGH 39 APOLLO BORDUGH 39 APPLEWOLD BORDUGH 39 DAYTON BOROUGH 39 ELDERTON BOROUGH 39 FORD CITY BORDUGH 39 FORD CLIFF BORDUGH 39 KITTANNING BOROUGH 39 LEECHBURG BORDUGH 39 MANDRVILLE BORDUGH 39 NORTH APOLLO BORDUGH 39 PARKER CITY 39 RURAL VALLEY BOROUGH 39 SCUTH BETHLEHEM BOROUGH 39 WEST KITTANNING BORDUGH 39 WCRTHINGTON BOROUGH 39 BEAVER FALLS CITY 39 BRIDGEWATER BCROUGH 39 EAST ROCHESTER BORDUGH 39 FALLSTON BOROUGH 39 HCMEWOOD BOROUGH 39 KOPPEL BOROUGH 39 NEW BRIGHTON BORDUGH 39 SHIPPINGPORT BOROUGH 39 **BIG BEAVER BORDUGH** 39 BEDFORD BORDUCH 39 COALDALE BORDUGH 39 EVERETT BORDUGH 39 HOPEWELL BOROUGH 39 HYNDMAN BORDUGH 39 MANNS CHOICE BORDUGH 39 NEW PARIS BOROUGH 39 PLEASANTVILLE BORDUGH 39 RAINSBURG BORDUGH 39 ST CLAIRSVILLE BOROUGH 39 SAXTON BORDUGH 39 SCHELLSBURG BORDUGH 39 WOODBURY BOROUGH 39 CENTERPORT BORDUGH LAURELDALE BORDUGH 39 39 LENHARTSVILLE BOROUGH 39 LYDNS BORDUGH 39 MOHNTON BOROUGH 39 READING CITY 39 ST LAWRENCE BORDUGH

U.S. DEPARTMENT OF THE TREASURY

PAGE221

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 SHOEMAKERSVILLE BORDUGH 39 STRAUSSTOWN BOROUGH 39 ALTOONA CITY 39 BELLWOOD BOROUGH 39 DUNCANSVILLE BORDUGH 39 HOLLIDAYSBURG BORDUGH 39 MARTINSBURG BOROUGH 39 NEWRY BURDUGH 39 RCARING SPRING BOROUGH 39 TYRONE BOROUGH 39 WILLIAMSBURG BORDUGH 39 ALBA BORDUGH 39 ATHENS BOROUGH 39 BURLINGTON BOROUGH 39 CANTON BOROUGH 39 LE RAYSVILLE BORDUGH 39 MONROE BORDUGH 39 NEW ALBANY BORDUGH ROME BOROUGH 39 39 SAYRE BORDUGH 39 SCUTH WAVERLY BOROUGH 39 SYLVANIA BOROUGH 39 TOWANDA BOROUGH TROY BORDUGH 39 39 WYALUSING BORGUGH 39 BRISTOL BOROUGH 39 MURRISVILLE BOROUGH 39 PENNDEL BORDUGH 39 RICHLANDTOWN BOROUGH 39 TRUMBAUERSVILLE BOROUGH BRUIN BOROUGH 39 39 BUTLER CITY 39 CALLERY BORDUGH 39 CHERRY VALLEY BORUUGH 39 CONNOGUENESSING BOROUGH 39 EAST BUTLER BORDUGH 39 EAU CLAIRE BOROUGH 39 EVANS CITY BORDUGH 39 FAIRVIEW BOROUGH HARMONY BOROUGH 39 39 HARRISVILLE BOROUGH 39 KARNS CITY BORDUGH 39 MARS BOROUGH 39 PETROLIA BOROUGH PORTERSVILLE BOROUGH 39 39 PROSPECT BORDUGH

PAGE222

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 SLIPPERY ROCK BOROUGH 39 VALENCIA BOROUGH 39 WEST LIBERTY BORDUGH 39 WEST SUNBURY BOROUGH 39 ZELIENOPLE BORDUGH 39 CHICORA BOROUGH ASHVILLE BORDUGH 39 39 BARNESBORD BORDUGH 39 BROWNSTOWN BORDUGH 39 CARROLLTOWN BOROUGH 39 CASSANDRA BOROUGH 39 CHEST SPRINGS BOROUGH 39 CRESSON BORDUGH 39 DAISYTOWN BORDUGH 39 DALE BORDUGH 39 EAST CONEMAUGH BOROUGH 39 EBENSBURG BORGUGH 39 FERNDALE BORUUGH GALLITZIN BOROUGH 39 GEISTEWN BORDUGH 39 39 HASTINGS BOROUGH JOHNSTOWN CITY 39 LILLY BORDUGH 39 39 LCRAIN BORDUGH 39 LORETTO BORUUGH 39 NANTY GLO BOROUGH 39 PATTON BOROUGH 39 PORTAGE BOROUGH SANKERTOWN BORDUGH 39 SCALP LEVEL BORDUGH 39 SOUTH FORK BOROUGH 39 39 SOUTHMONT BOROUGH SPANGLER BORDUGH 39 SUMMERHILL BORDUGH 39 TUNNELHILL BORDUGH 39 VINTONDALE BORDUGH 39 WESTMONT BOROUGH 39 WILMORE BOROUGH 39 EHRENFELD BOROUGH 39 DRIFTWOOD BOROUGH 39 39 EMPORIUM BOROUGH BEAVER MEADOWS BOROUGH 39 JIM THORPE BORDUGH 39 LANSFORD BORDUGH 39 LEHIGHTON BOROUGH 39 39 PALMERTON BORQUGH

U.S. DEPARTMENT OF THE TREASURY

PAGE223

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 PARRYVILLE BORDUGH 39 SUMMIT HILL BORDUGH 39 WEISSPORT BORDUGH 39 NESQUEHONING BORDUGH 39 BELLEFONTE BORDUGH 39 HOWARD BOROUGH 39 MILESBURG BOROUGH 39 MILLHEIM BORDUGH 39 PHILIPSBURG BORDUGH 39 PCRT MATILDA BORDUGH 39 SNOW SHOE BORDUGH 39 S PHILIPSBURG BOROUGH 39 UNIONVILLE BORDUGH 39 AVONDALE BORDUGH 39 COATESVILLE CITY 39 MODENA BORDUGH 39 OXFORC BOROUGH 39 BRISBIN BOROUGH 39 CHESTER HILL BORDUGH 39 CLEARFIELD BOROUGH 39 CCALPORT BORDUGH 39 CURWENSVILLE BOROUGH 39 DU BOIS CITY 39 GLEN HOPE BORDUGH 39 GRAMPIAN BOROUGH 39 HOUTZDALE BORGUGH 39 IRVONA BORDUGH 39 MAHAFFEY BOROUGH 39 NEWBURG 30ROUGH 39 NEW WASHINGTON BOROUGH 39 OSCEOLA BOROUGH 39 RAMEY BEROUGH 39 TROUTVILLE BORDUGH 39 WALLACETON BORDUGH 39 WESTOVER BORDUGH 39 AVIS BOROUGH 39 BEECH CREEK BOROUGH 39 FLEMINGTON BORDUGH 39 LCCK HAVEN CITY 39 LOGANTON BOROUGH 39 MILL HALL BORDUGH RENOVO BORDUGH 39 39 SCUTH RENOVO BORDUGH 39 BENTON BORDUGH 39 BERWICK BOROUGH 39 BLOOMSBURG TOWN

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

.

STATE TITLE

39	BRIAR CREEK BOROUGH
39	
39	CENTRALIA BOROUGH
39	MILLVILLE BORDUGH
39	ORANGEVILLE BORDUGH
39	STILLWATER BORDUGH
39	BLOOMING VALLEY BOROUGH
39	
39	CENTERVILLE BORDUGH
39	COCHRANTON BORDUGH
39	
39	CONNEAUTVILLE BOROUGH
39	HYDETOWN BOROUGH
39	
39	MEADVILLE CITY
39	SAEGERTOWN BORDUGH
39	
39	
39	TITUSVILLE CITY
39	TOWNVILLE BOROUGH
39	VENANGO BOROUGH
39	WCODCOCK BOROUGH
39	BERRYSBURG BORDUGH
39	ELIZABETHVILLE BOROUGH
39	HALIFAX BORDUGH
39	HARRISBURG CITY
39	LYKENS BOROUGH
39	MILLERSBURG BOROUGH
39	WILLIAMSTOWN BORDUGH
39	BROOKHAVEN BORDUGH
39	CHESTER CITY
39	CLIFTON HEIGHTS BOROUGH
39	COLLINGDALE BORDUGH
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59	EAST LANSDOWNE BORDUGH
39	EDDYSTONE BOROUGH
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39	PARKSIDE BUROUGH

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

PROSPECT PARK BOROUGH 39 RIDLEY PARK BOROUGH 39 ROSE VALLEY BURDUGH 39 RUTLEDGE BORDUGH 39 SHARON HILL BORDUGH 39 TRAINER BOROUGH 39 UPLAND BDROUGH 39 YEADON BOROUGH 39 JCHNSCNBURG BOROUGH 39 39 RIDGWAY BORDUGH ST MARYS BOROUGH 39 ALBION BOROUGH 39 39 CORRY CITY EAST SPRINGFIELD BOROUGHI 39 EDINBORO BOROUGH 39 39 ELGIN BORDUGH 39 ERIE CITY 39 FAIRVIEW BOROUGH MC KEAN BORD 39 MILL VILLAGE BORD 39 NORTH EAST BORDUGH 39 PLATEA BOROUGH 39 UNION CITY BORCUGH 39 39 WATERFORD BORDUGH WATTSBURG BORCUGH 39 WESLEYVILLE BOROUGH 39 39 BELLE VERNON BOROUGH CONNELLSVILLE CITY 39 DAWSON BUROUGH 39 DUNBAR BOROUGH 39 EVERSON BOROUGH 39 FAIRCHANCE BORDUGH 39 FAYETTE CITY BORDUGH 39 MARKLEYSBURG BOROUGH 39 MASONTOWN BORDUGH 39 39 NEWELL BORDUGH OHIOPYLE BOROUGH 39 PERRYOPOLIS BORDUGH 39 POINT MARION BORO! "H 39 39 S CONNELL'SVILLE BOROUGH 39 UNICHTOWN CITY 39 VANDERBILT BORDUGH 39 TIONESTA BOROUGH 39 CHAMBERSBURG BOROUGH 39 MONT ALTO BOROUGH 39 ORRSTOWN BOROUGH

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

WAYNESBORD BOROUGH 39 MC CONNELL SBURG BOROUGH 39 CLARKSVILLE BORDUGH 39 GREENSBORD BORDUGH 39 JEFFERSON BORDUGH 39 RICES LANDING BOROUGH 39 39 WAYNESBURG BORDUGH 39 ALEXANDRIA BORDUGH BIRMINGHAM BORDUGH 39 39 BROAD TOP CITY BOROUGH CASSVILLE BOROUGH 39 COALMONT BOROUGH 39 39 DUDLEY BOROUGH 39 HUNTINGDON BOROUGH 39 MAPLETON BOROUGH 39 MARKLESBURG BORDUGH MILL CREEK BORDUGH 39 39 MOUNT UNION BOROUGH ORBISONIA BOROUGH 39 39 PETERSBURG BORDUGH 39 ROCKHILL BOROUGH 39 SALTILLO BOROUGH 39 SHADE GAP BORDUGH 39 SHIRLEYBURG BORDUGH 39 THREE SPRINGS BOROUGH 39 MIFFLIN BOROUGH 39 MIFFLINTOWN BOROUGH 39 PORT ROYAL BORDUGH 39 THOMPSONTOWN BORDUGH 39 ARCHBALD BOROUGH 39 BLAKELY BOROUGH 39 CARBONDALE CITY 39 CLARKS SUMMIT BORDUGH 39 DICKSON CITY BOROUGH 39 DUNMORE BOROUGH 39 JERMYN BOROUGH 39 MAYFIELD BOROUGH 39 MCOSIC BOROUGH MOSCOW BDROUGH 39 39 OLD FORGE BORDUGH 39 OLYPHANT BOROUGH 39 SCRANTON CITY 39 TAYLOR BOROUGH 39 THROOP BOROUGH 39 VANDLING BOROUGH 39 JESSUP BOROUGH

05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

ADAMSTOWN BORCUGH 39 39 LANCASTER CITY 39 MARIETTA BORQUGH TERRE HILL BORDUGH 39 BESSEMER BOROUGH 39 39 ELLPORT BOROUGH ENDN VALLEY BORDUGH 39 39 NEW CASTLE CITY 39 NEW WILMINGTON BOROUGH SOUTH NEW CASTLE BORDUGH 39 39 VOLANT BOROUGH 39 WAMPUM BOROUGH 39 LEBANON CITY 39 ALENTOWN CITY 39 ASHLEY BORDUGH 39 AVOCA BOROUGH 39 COURTDALE BORGUGH 39 DALLAS BOROUGH DUPONT BOROUGH 39 39 DURYEA BORDUGH 39 EDWARDSVILLE BOROUGH 39 EXETER BOROUGH 39 FORTY FORT BOROUGH 39 FREELAND BOROUGH 39 HAZLETON CITY 39 HUGHESTOWN BORDUGH 39 JEDDO BOROUGH 39 KINGSTON BORDUGH 39 LAFLIN BOROUGH 39 LARKSVILLE BORDUGH LAUREL RUN BORDUGH 39 39 LUZERNE BOROUGH 39 NANTICOKE CITY 39 NESCOPECS BORDUGH 39 NEW COLUMBUS BOROUGH 39 PITTSTON CITY 39 PLYMOUTH BORDUGH 39 PRINGLE BOROUGH 39 SHICKSHINNY BOROUGH 39 SUGAR NOTCH BOROUGH 39 SWOYERSVILLE BOROUGH 39 WARRIOR RUN BOROUGH 39 WEST HAZLETON BOROUGH 39 WEST PITTSTON BOROUGH 39 WEST WYOMING BORDUGH 39 WHITE HAVEN BORDUGH

PAGE228

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

WILKES BARRE CITY 39 39 WYOMING BORDUGH YATESVILLE BOROUGH 39 HARVEYS LAKE BORDUGH 39 PENN LAKE PARK BORO 39 39 DUBDISTOWN BOROUGH HUGHESVILLE BOROUGH 39 JERSEY SHORE BOROUGH 39 MONTGOMERY BOROUGH 39 MONTOURSVILLE BOROUGH 39 39 MUNCY BOROUGH PICTURE ROCKS BOROUGH 39 SALLADASBURG BORDUGH 39 39 S WILLIAMSPORT BOROUGH 39 WILLIAMSPORT CITY BRADFORD CITY 39 39 ELDRED BOROUGH 39 KANE BORDUGH 39 LEWIS RUN BORDUGH 39 MOUNT JEWETT BOROUGH 39 PORT ALLEGANY BORDUGH 39 SMETHPORT BORCUGH 39 CLARK BORDUGH 39 FARRELL CITY 39 FREDONIA BOROUGH GREENVILLE BORDUGH 39 GROVE CITY BOROUGH 39 JACKSON CENTER BOROUGH 39 39 JAMESTOWN BOROUGH 39 MERCER BOROUGH 39 NEW LEBANON BOROUGH 39 SANDY LAKE BORDUGH 39 SHARON CITY 39 SHARPSVILLE BORDUGH 39 SHEAKLEYVILLE BOROUGH 39 STONEBORD BORD 39 WHEATLAND BORDUGH 39 BURNHAM BOROUGH 39 KISTLER BOROUGH 39 LEWISTOWN BORDUCH 39 MCVEYTOWN BOROUGH 39 NEWTON HAMILTON BORDUGH 39 JUNIATA TERRACE BORD 39 E STROUDSBURG BOROUGH 39 MOUNT POCONO BOROUGH 39 STROUDSBURG BOROUGH

PAGE229

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 AMBLER BOROUGH 39 BRIDGEPORT BORDUGH BRYN ATHYN BORDUGH 39 CONSHOHOCKEN BOROUGH 39 E GREENVILLE BOROUGH 39 GREENLANE BORDUGH 39 39 HATBORD BOROUGH 39 HATFIELD BORCUGH JENKINTOWN BOROUGH 39 39 NARBERTH BOROUGH 39 NORRISTOWN BOROUGH NORTH WALES BOROUGH 39 39 PENNSEURS BORDUGH POTTSTOWN BOROUGH 39 RED HILL BOROUGH 39 39 ROCKLEDGE BOROUGH 39 ROYERSFORD BORDUGH SCHWENKSVILLE BOROUGH 39 SCUDERTON BOROUGH 39 39 # CONSHCHOCKEN BOROUGH 39 DANVILLE BORDUGH 39 BANGOR BDROUGH 39 EASTON CITY FREEMANSBURG BOROUGH 39 N CATASAUQUA BOROUGH 39 39 RCSETO BOROUGH 39 TATAMY BOROUGH WILSON BOROUGH 39 KULPMONT BOROUGH 39 MC EWENSVILLE BOROUGH 39 MARION HEIGHTS BOROUGH 39 39 MILTON BORDUGH MOUNT CARMEL BOROUGH 39 39 NORTHUMBERLAND BOROUGH RIVERSIDE BOROUGH 39 39 SHAMOKIN CITY SNYDERTOWN BORDUGH 39 39 SUNBURY CITY 39 WATSONTOWN BOROUGH 39 PHILADELPHIA CITY 39 MATAMORAS BORDUGH AUSTIN BOROUGH 39 COUDERSPORT BOROUGH 39 39 GALETON BORDUGH 39 **ULYSSES BOROUGH** 39 OSWAYD BOROUGH

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 SHINGLEHOUSE BORDUGH 39 ASHLAND BORDUGH 39 AUBURN BOROUGH 39 COALDALE BOROUGH 39 CRESSONA BOROUGH 39 DEER LAKE BOROUGH FRACKVILLE BORDUGH 39 39 GILBERTON JOROUGH 39 GIRARDVILLE BORDUGH 39 GORDON BOROUGH 39 LANDINGVILLE BORDUGH 39 MC ADOO SOROUGH 39 MAHANOY CITY BOROUGH 39 MECHANICSVILLE BOROUGH 39 MIDDLEPORT BORDUGH 39 MINERSVILLE BOROUGH 39 MCUNT CARBON BOROUGH 39 NEW PHILA BOROUGH 39 NEW RINGGOLD BOROUGH 39 PALO ALTO BORCUGH 39 PINE GROVE BORDUGH 39 PCRT CARBON BOROUGH 39 PORT CLINTON BOROUGH 39 POTTSVILLE CITY 39 RINGTOWN BOROUGH 39 ST CLAIR BORDUGH 39 SCHUYLKILL HAVEN BOROUGH SHENANDOAH BOROUGH 39 39 TAMAQUA BOROUGH 39 TOWER CITY BORDUGH 39 TREMONT BORDUGH 39 BEAVERTOWN BOROUGH 39 FREEBURG BOROUGH 39 SELINSGROVE BORDUGH 39 MC CLURE BOROUGH 39 ADDISON BORDUGH 39 BERLIN BOROUGH 39 BOSWELL BORDUGH 39 CASSELMAN BORDUGH CENTRAL CITY BOROUGH 39 39 CONFLUENCE BORDUGH 39 GARRETT BORDUGH 39 HOOVERSVILLE BORDUGH 39 JENNERTOWN BOROUGH 39 MEYERSDALE BORDUGH 39 NEW BALTIMORE BORDUGH

05/23/78 AT 01:25

PAGE231

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

39	NEW CENTERVILLE BORDUGH
39	PAINT BORDUGH
39	RCCKWOOD BOROUGH
39	SALISBURY BORDUGH
39	SHANKSVILLE BOROUGH
39	SOMERSET BOROUGH
39	STOYSTOWN BOROUGH
39	URSINA BOROUGH
39	WELLERSBURG BOROUGH
39	WINDBER BOROUGH
39	CALLIMONT BOROUGH
39	SEVEN SPRINGS BOROUGH
39	DUSHORE BOROUGH
39	EAGLES MERE BOROUGH
39	FORKSVILLE BORDUGH
39	LAPORTE BOROUGH
39	BLOSSBURG BORDUGH
39	ELKLAND BOROUGH
39	KNOXVILLE BORDUGH
39	LAWRENCEVILLE BOROUGH
39	LIBERTY BOROUGH
39	MANSFIELD BORDUGH
39	ROSEVILLE BOROUGH
39	TIOGA BOROUGH
39	WELLSBORD BORDUGH
39	WESTFIELD BORDUGH
	HARTLETON BOROUGH
39	LEWISBURG BOROUGH
39	CLINTONVILLE BORDUGH
39	CCOPERSTOWN BOROUGH
39	EMLENTON BOROUGH
39	FRANKLIN CITY
39	OIL CITY
	PLEASANTVILLE BOROUGH
	POLK BOROUGH
39	ROUSEVILLE BOROUGH
39	UTICA BORDUGH
39	BARKEYVILLE BOROUGH
39	SUGARCREEK BORDUGH
39	BEAR LAKE BOROUGH
39	CLARENDON BORD
39	TIDIOUTE BOROUGH
	YOUNGSVILLE BOROUGH
39	CALIFORNIA BORDUGH
39	CANONSBURG BOROUGH
39	CENTREVILLE BOROUGH

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

	COKEBURG BOROUGH
39	DONORA BOROUGH
39	ELCO BORDUGH
39	
39	HOUSTON BORDUGH
39	MARIANNA BORDUGH
	MIDWAY BOROUGH
39	MONDNGAHELA CITY
	NORTH CHARLERDI BOROUGH
	ROSCOE BORDUGH
39	SPEERS BOROUGH
	TWILIGHT BORDUGH
	WASHINGTON CITY
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	PROMPTON BOROUGH
39	STARRUCCA BORDUGH
39	WAYMART BORDUGH
39	ARNOLD CITY
39	ARONA BOROUGH
39	AVONMORE BOROUGH
39	BCLIVAR BORDUGH
39	DERRY BOROUGH
39	
39	EAST VANDERGRIFT BORD
39	EXPORT BORDUGH
39	GREENSBURG CITY
39	
39	HYDE PARK BOROUGH
39	IRWIN BOROUGH
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39	LIGONIER BOROUGH
39	
39	MONESSEN CITY
39	MOUNT PLEASANT BORDUGH
39	NEW ALEXANDRIA BOROUGH
39	NEW FLORENCE BOROUGH
39	NEW KENSINGTON CITY
39	N BELLE VERNON BORO
39	NORTH IRWIN BOROUGH
39	CKLAHOMA BOROUGH
39	
39	SCOTTDALE BOROUGH

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

	-
39	SEWARD BOROUGH
39	
39	SOUTH GREENSBURG BOROUGH
39	S W GREENSBURG BORO
39	VANDERGRIFT BOROUGH
39	WEST LEECHBURG BOROUGH
39	NEST NEWTON BOROUGH
39	YOUNGSTOWN BORDUGH
39	YOUNGWOOD BOROUGH
39	LOWER BURRELL CITY
	NEW STANTON BORDUGH
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	MESHOPPEN BOROUGH
	NICHOLSON BOROUGH
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	DÈLTA BOROUGH East prospect Borough
39 39	FAWN GROVE BORDUGH
	FRANKLINTOWN BOROUGH
	HALLAM BOROUGH
39	HANDVER BORDUGH
39	NORTH YORK BOROUGH
39	RAILROAD BOROUGH
39	RED LICN BOROUGH
-	WEST YORK BOROUGH
39	WRIGHTSVILLE BOROUGH
39	YORK CITY
39	YCRKANA BOROUGH
39	BERWICK TOWNSHIP
39	BUTLER TOWNSHIP
39	CONEWAGO TOWNSHIP CUMBERLAND TOWNSHIP
39 39	FRANKLIN TOWNSHIP
39	FREEDOM TOWNSHIP
39	GERMANY TOWNSHIP
39	HAMILTUNBAN TOWNSHIP
39	HIGHLAND TOWNSHIP
39	HUNTINGTON TOWNSHIP
39	LATIMORE TOWNSHIP
39	MENALLEN TOWNSHIP
39	MT JOY TOWNSHIP
39	MOUNT PLEASANT TOWNSHIP
39	OXFORD TOWNSHIP
39	READING TOWNSHIP
39	STRABAN TOWNSHIP

PAGE234

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 TYRONE TOWNSHIP 39 UNION TOANSHIP 39 COLLIER TOWNSHIP 39 CRESCENT TOWNSHIP 39 EAST DEER TOWNSHIP 39 FAWN TUWNSHIP 39 INDIANA TOWNSHIP 39 KILBUCK TOWNSHIP 39 PENN HILLS TOWNSHIP 39 RESERVE TOWNSHIP 39 S FAYETTE TOWNSHIP 39 S VERSAILLES TOWNSHIP 39 SPRINGDALE TOWNSHIP 39 STOWE TOWNSHIP 39 WEST DEER TOWNSHIP 39 BETHEL TOWNSHIP 39 BCGGS TOANSHIP 39 BRADYS EEND TOWNSHIP 39 BURRELL TOWNSHIP 39 CADOGAN TOWNSHIP COWANSHANNOCK TOWNSHIP 39 39 EAST FRANKLIN TOWNSHIP 39 GILPIN TOWNSHIP 39 HEVEY TOWNSHIP 39 KISKIMINETAS TOWNSHIP 39 KITTANNING TOWNSHIP 39 MADISCN TOWNSHIP 39 MAHONING TOWNSHIP 39 MANOR TOWNSHIP 39 NORTH BUFFALO TOWNSHIP 39 PARKS TOWNSHIP 39 PERRY TOWNSHIP 39 PINE TOWNSHIP 39 PLUMCREEK TOWNSHIP 39 RAYBURN TOWNSHIP 39 **REDBANK TOWNSHIP** 39 SOUTH BEND TOWNSHIP 39 SOUTH BUFFALO TOWNSHIP 39 SUGARCREEK TOWNSHIP 39 VALLEY TOWNSHIP 39 WEST FRANKLIN TOWNSHIP 39 MARION TUWNSHIP 39 N SEWICKLEY TOWNSHIP 39 PULASKI IOWNSHIP 39 BEDFORD TOWNSHIP 39 BLOOMFIELD TOWNSHIP

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 BROAD TOP TOWNSHIP COLERAIN TOWNSHIP 39 39 CUMBERLAND VALLEY TWP 39 E PROVIDENCE TOWNSHIP 39 E ST CLAIR TOWNSHIP 39 HARRISON TOWNSHIP 39 HCPEWELL TOWNSHIP 39 JUNIATA TOWNSHIP 39 KIMMELL TOWNSHIP 39 KING TOWNSHIP 39 LIBERTY TOWNSHIP 39 LINCOLN TOWNSHIP 39 LCNDONDERRY TOWNSHIP 39 MANN TOWNSHIP 39 MONROE TOWNSHIP 39 NAPIER TOWNSHIP 39 SNAKE SPRG VALLEY TWP 39 SOUTHAMPTON TOWNSHIP 39 SOUTH WOODBURY TOWNSHIP 39 UNION TOWNSHIP 39 W PROVIDENCE TOWNSHIP 39 W ST CLAIR TOWNSHIP 39 BERN TOWNSHIP 39 EARL TOWNSHIP EXETER TOWNSHIP 39 39 LONGSWAMP TOWNSHIP 39 MAIDENCREEK TOWNSHIP 39 MARION TOWNSHIP 39 N HEIDELBERG TOWNSHIP 39 **ONTELAUNEE TOWNSHIP** 39 S HEIDELBERG TOWNSHIP 39 TULPEHOCKEN TOWNSHIP 39 UNION TOWNSHIP 39 ALLEGHENY TOWNSHIP 39 ANTIS TOWNSHIP 39 BLAIR TOWNSHIP 39 CATHARINE TOWNSHIP 39 FREEDOM TOWNSHIP 39 GREENFIELD TOWNSHIP 39 HUSTON TOWNSHIP 39 JUNIATA TOWNSHIP 39 LCGAN TOWNSHIP NORTH WOODBURY TOWNSHIP 39 39 SNYDER TOWNSHIP 39 TAYLOR TOWNSHIP 39 TYRONE TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 WOODBURY TOWNSHIP 39 ARMENIA TOWNSHIP 39 ASYLUM TOWNSHIP ATHENS TOWNSHIP 39 39 BURLINGTON TOWNSHIP 39 CANTON TOWNSHIP 39 COLUMBIA TOWNSHIP FRANKLIN TOWNSHIP 39 39 GRANVILLE TOWNSHIP 39 HERRICK TOWNSHIP 39 LERDY TOWNSHIP 39 LITCHFIELD TOWNSHIP 39 MONROE TOWNSHIP 39 N TOFANDA TOWNSHIP 39 ORWELL TOWNSHIP 39 OVERTON TOWNSHIP 39 PIKE TOWNSHIP 39 RIDGEBURY TOWNSHIP 39 ROME TOWNSHIP SHESHEQUIN TOWNSHIP 39 SMITHFIELD TOWNSHIP 39 S CREEK TOWNSHIP 39 SPRINGFIELD TOWNSHIP 39 39 STANDING STONE TOWNSHIP STEVENS TOWNSHIP 39 TERRY TOWNSHIP 39 39 TOWANDA TOWNSHIP TROY TOWNSHIP 39 39 TUSCARORA TOWNSHIP 39 ULSTER TOWNSHIP WARREN TOWNSHIP 39 WELLS TOWNSHIP 39 W BURLINGTON TOWNSHIP 39 39 WILMOT TOWNSHIP WINDHAM TOWNSHIP 39 39 WYALUSING TOWNSHIP BRISTOL TOWNSHIP 39 FALLS TOWNSHIP 39 LOWER SOUTHAMPTON TWP 39 39 MIDDLETOWN TOWNSHIP 39 ADAMS TOWNSHIP ALLEGHENY TOWNSHIP 39 BRADY TOWNSHIP 39 BUTLER TOWNSHIP 39 CENTER TOWNSHIP 39 39 CHERRY TOWNSHIP

05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE.

39 CLAY TOWNSHIP 39 CLEARFIELD TOWNSHIP 39 CLINTON TOWNSHIP 39 CONCORD TOWNSHIP 39 CONNOQUENESSING TWP 39 CRANBERRY TOWNSHIP 39 FAIRVIEW TOWNSHIP 39 FORWARD TOWNSHIP 39 FRANKLIN TOWNSHIP 39 JEFFERSON TOWNSHIP 39 LANCASTER TOWNSHIP 39 MARION TOWNSHIP MERCER TOWNSHIP 39 39 MIDDLESEX TOWNSHIP MUDDYCREEK TOWNSHIP 39 39 OAKLAND TOWNSHIP 39 PARKER TOWNSHIP 39 PENN TOWNSHIP SUMMIT TOWNSHIP 39 39 VENANGO TOWNSHIP 39 WASHINGTON TOWNSHIP WINFIELD TOWNSHIP 39 39 WORTH TOWNSHIP ADAMS TOWNSHIP 39 ALLEGHENY TOWNSHIP 39 39 BARR TOWNSHIP 39 CAMBRIA TOWNSHIP 39 CLEARFIELD TOWNSHIP 39 CONEMAUGH TOWNSHIP 39 CRESSON TOWNSHIP CROYLE TOWNSHIP 39 DEAN TOWNSHIP 39 39 EAST CARROLL TOWNSHIP 39 EAST TAYLOR THONSHIP 39 ELDER TOWNSHIP 39 GALLITZIN TOWNSHIP LOWER YODER TOWNSHIP 39 39 MIDDLE TAYLOR TOWNSHIP 39 MUNSTER TOWNSHIP PORTAGE TOWNSHIP 39 39 STONYCREEK TOWNSHIP SUMMERHILL TOWNSHIP 39 39 SUSQUEHANNA TOWNSHIP UPPER YODER TOWNSHIP 39 39 WASHINGTON TOWNSHIP 39 WEST CARROLL: TOWNSHIP

PAGE238

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 WEST TAYLOR TOWNSHIP 39 WHITE TOWNSHIP **GIBSON TOWNSHIP** 39 39 GROVE TOWNSHIP 39 LUMBER TOWNSHIP 39 PORTAGE TOWNSHIP 39 SHIPPEN TOWNSHIP 39 BANKS TOWNSHIP 39 LAUSANNE TOWNSHIP 39 LEHIGH TOWNSHIP 39 COLLEGE TOWNSHIP 39 HAINES TOWNSHIP 39 LIBERTY TOWNSHIP 39 PENN TOWNSHIP 39 RUSH TOWNSHIP SNOW SHOE TOWNSHIP 39 39 SPRING TOWNSHIP 39 WORTH TOWNSHIP 39 EAST BRANDYWINE TOWNSHIP 39 EAST VINCENT TOWNSHIP 39 EAST WHITELAND TOWNSHIP 39 NEWLIN TOWNSHIP 39 PCCOPSON TOWNSHIP 39 UPPER OXFORD TOWNSHIP 39 WEST NANTMEAL TOWNSHIP 39 WEST SADSBURY TOWNSHIP 39 BECCARIA TOWNSHIP 39 BELL TOWNSHIP 39 **BIGLER TOWNSHIP** 39 BOGGS TOANSHIP 39 BRADFORD TOWNSHIP 39 BRADY TOWNSHIP 39 BURNSIDE TOWNSHIP 39 CHEST TOWNSHIP 39 COOPER TOWNSHIP 39 DECATUR TOWNSHIP 39 FERGUSON TOWNSHIP 39 GIRARD TOWNSHIP GOSHEN TOWNSHIP 39 39 GRAHAM TOWNSHIP 39 GREENWUDD TOWNSHIP 39 GULICH TOWNSHIP 39 JORDAN TOWNSHIP 39 KARTHAUS TOWNSHIP 39 KNOX TOWNSHIP 39 LAWRENCE TOWNSHIP

TITLE

STATE

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

MORRIS TOWNSHIP 39 39 PENN TOWNSHIP 39 PIKE TOWNSHIP 39 SANDY TOWNSHIP 39 UNION TOWNSHIP 39 WGODWARD TOWNSHIP 39 PINE TOWNSHIP ALLISON TOWNSHIP 39 BALD EAGLE TOWNSHIP 39 39 BEECH CREEK TOWNSHIP 39 CASTANEA TOWNSHIP CHAPMAN TOWNSHIP 39 COLEBROOK TOWNSHIP 39 39 CRAWFORD TOWNSHIP 39 DUNNSTABLE TOWNSHIP 39 EAST KEATING TOWNSHIP 39 GALLAGHER TOWNSHIP 39 GREENE TOWNSHIP GRUGAN TOWNSHIP 39 39 LAMAR TOWNSHIP LEIDY TOWNSHIP 39 39 LCGAN TOWNSHIP 39 NCYES TOWNSHIP PINE CREEK TOWNSHIP 39 39 PORTER TOWNSHIP WAYNE TOWNSHIP 39 WEST KEATING TOWNSHIP 39 WCODWARD TOWNSHIP 39 BEAVER TOWNSHIP 39 39 BENTON TOWNSHIP BRIAR CREEK TOWNSHIP 39 CATAWISSA TOWNSHIP 39 CLEVELAND TOWNSHIP 39 39 CONYNGHAM TOWNSHIP FISHING CREEK TWP 39 FRANKLIN TOWNSHIP 39 39 GREENWOOD TOWNSHIP 39 HEMLOCK TOWNSHIP 39 JACKSON TOWNSHIP 39 LOCUST TOWNSHIP 39 MADISON TOWNSHIP 39 MAIN TOWNSHIP 39 MIFFLIN TOWNSHIP 39 MOUNT PLEASANT TOWNSHIP 39 ORANGE TOWNSHIP 39 PINE TOWNSHIP

PAGE240

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

RCARINGCREEK TOWNSHIP 39 39 SCOTT TOWNSHIP 39 SUGARLOAF TOWNSHIP NORTH CENTER TOWNSHIP 39 SOUTH CENTER TOWNSHIP 39 39 ATHENS TOWNSHIP BEAVER TOWNSHIP 39 BLOOMFIELD TOWNSHIP 39 CAMBRIDGE TOWNSHIP 39 CONNEAUT TOWNSHIP 39 39 CUSSEWAGD TOWNSHIP 39 EAST FAIRFIELD TOWNSHIP 39 EAST FALLOWFIELD TWP EAST MEAD TOWNSHIP 39 39 FAIRFIELD TOWNSHIP GREENWOOD TOWNSHIP 39 39 HAYFIELD TOWNSHIP 39 NORTH SHENANGO TWP 39 **OIL CREEK TOWNSHIP** PINE TOWNSHIP 39 39 RANDOLPH TOWNSHIP 39 RICHMOND TOWNSHIP 39 ROME TOWNSHIP 39 SADSBURY TOWNSHIP 39 SPARTA TOWNSHIP 39 SPRING TOWNSHIP 39 STEUBEN TOWNSHIP 39 SUMMERHILL TOWNSHIP 39 SUMMIT TOWNSHIP 39 TROY TOWNSHIP 39 UNION TOWNSHIP 39 VENANGO TOWNSHIP 39 **VERNON TOWNSHIP** 39 WAYNE TOWNSHIP 39 WEST FALLOWFIELD TWP 39 WEST MEAD TOWNSHIP 39 WEST SHENANGO TOWNSHIP 39 WCODCOCK TOWNSHIP 39 MIFFLIN TOWNSHIP 39 RUSH TOWNSHIP 39 WICONISCO TOWNSHIP 39 WILLIAMS TOWNSHIP 39 ASTON TOWNSHIP 39 CHESTER TOWNSHIP 39 DARBY TOANSHIP 39 LOWER CHICHESTER TWP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 MARPLE TOWNSHIP 39 MIDDLETOWN TOWNSHIP 39 NEWTOWN TOWNSHIP 39 **RIDLEY TOWNSHIP** 39 TINICUM TOWNSHIP 39 UPPER CHICHESTER TWP 39 UPPER DARBY TOWNSHIP 39 BENEZETTE TOWNSHIP 39 BENZINGER TOWNSHIP 39 FCX TOWNSHIP 39 HIGHLAND TOWNSHIP 39 HORTON TOWNSHIP 39 JAY TOWNSHIP 39 JONES TOWNSHIP 39 MILLSTONE TOWNSHIP 39 RIDGWAY TOWNSHIP 39 SPRING CREEK TOWNSHIP 39 AMITY TOWNSHIP 39 CONCORD TOWNSHIP 39 CONNEAUT TOWNSHIP 39 ELK CREEK TOWNSHIP 39 GIRARD TOWNSHIP 39 GREENE TOWNSHIP 39 GREENFIELD TOWNSHIP 39 LAWRENCE PARK TOWNSHIP 39 LE BOEUF TOWNSHIP 39 MCKEAN TOWNSHIP NGRTH EAST TOWNSHIP 39 39 SPRINGFIELD TOWNSHIP 39 SUMMIT TOWNSHIP 39 UNION TOWNSHIP 39 VENANGO TOWNSHIP 39 WASHINGTON TOWNSHIP 39 WATERFORD TOWNSHIP WAYNE TOWNSHIP 39 39 BROWNSVILLE TOWNSHIP 39 BULLSKIN TOWNSHIP 39 CONNELLSVILLE TOWNSHIP 39 DUNBAR TOWNSHIP 39 FRANKLIN TOWNSHIP 39 **GEORGES TOWNSHIP** 39 GERMAN TOWNSHIP 39 HENRY CLAY TOWNSHIP 39 JEFFERSON TOWNSHIP 39 LOWER TYRONE TOWNSHIP 39 LUZERNE TOWNSHIP

PAGE242

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

MENALLEN TOWNSHIP 39 NICHOLSON TOWNSHIP 39 NORTH UNION TOWNSHIP 39 PERRY TOWNSHIP 39 REDSTONE TOWNSHIP 39 SALTLICK TOWNSHIP 39 SOUTH UNION TOWNSHIP 39 SPRINGFIELD TOWNSHIP 39 SPRINGHILL TOWNSHIP 39 STEWART TOWNSHIP 39 UPPER TYRONE TOWNSHIP 39 HASHINGTON TOWNSHIP 39 WHARTCN TOWNSHIP 39 GREEN TOWNSHIP 39 HARMONY TOWNSHIP 39 HEWE TOWNSHIP 39 JENKS TONNSHIP 39 KINGSLEY TOWNSHIP 39 TIONESTA TOWNSHIP 39 QUINCY TOWNSHIP 39 39 WARREN TOWNSHIP AYR TOWNSHIP 39 39 BELFAST TOWNSHIP 39 BETHEL TOWNSHIP BRUSH CREEK TOWNSHIP 39 DUBLIN TOWNSHIP 39 LICKING CREEK TOWNSHIP 39 39 TAYLOR TOWNSHIP 39 THOMPSON TOWNSHIP 39 TUDD TOWNSHIP 39 WELLS TOANSHIP ALEPPO TOWNSHIP 39 39 CENTER TOWNSHIP 39 CUMBERLAND TOWNSHIP 39 DUNKARD TOWNSHIP 39 FRANKLIN TOWNSHIP 39 FREEPORT TOWNSHIP 39 GILMORE TOWNSHIP 39 GRAY TOWNSHIP 39 GREENE TOWNSHIP 39 JACKSON TOWNSHIP 39 JEFFERSON TOWNSHIP 39 MONONGAHELA TOWNSHIP 39 MORGAN TOWNSHIP MURRIS TOWNSHIP 39 39 PERRY TOWNSHIP

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 RICHHILL TOWNSHIP 39 SPRINGHILL TOWNSHIP 39 WASHINGTON TOWNSHIP 39 WAYNE TOWNSHIP 39 WHITELEY TOWNSHIP 39 BARREE TOWNSHIP 39 BRADY TOWNSHIP CARBON TOWNSHIP 39 39 CASS TOWNSHIP 39 CLAY TOWNSHIP 39 CROMWELL TOWNSHIP 39 DUBLIN TOWNSHIP 39 FRANKLIN TOWNSHIP 39 HENDERSON TOWNSHIP 39 HCPEWELL TOWNSHIP 39 JACKSON TOWNSHIP 39 JUNIATA TOWNSHIP 39 LINCOLN TOWNSHIP 39 LOGAN TOWNSHIP 39 MILLER TOWNSHIP 39 MCRRIS TOWNSHIP ONEIDA TOWNSHIP 39 39 PENN TOWNSHIP 39 PORTER TOWNSHIP 39 SHIRLEY TOWNSHIP 39 SMITHFIELD TOWNSHIP 39 SPRINGFIELD TOWNSHIP 39 SPRUCE CREEK TOWNSHIP 39 TELL TOWNSHIP 39 TOD TOWNSHIP 39 UNION TOWNSHIP 39 WALKER TOWNSHIP 39 WARRIORS MARK TWP 39 WEST TOWNSHIP 39 WOOD TOWNSHIP 39 BEALE TOWNSHIP 39 DELAWARE TOWNSHIP 39 FAYETTE TOWNSHIP 39 FERMANAGH TOWNSHIP 39 GREENWOOD TOWNSHIP 39 LACK TOWNSHIP 39 MILFORD TOWNSHIP 39 MONROE TOWNSHIP SPRUCE HILL TOWNSHIP 39 39 SUSQUEHANNA TOWNSHIP 39 TURBETT TOWNSHIP

PAGE244

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 TUSCARORA TOWNSHIP 39 WALKER TOWNSHIP 39 ABINGTON TOWNSHIP 39 BENTON TOWNSHIP 39 CARBONDALE TOWNSHIP 39 CLIFTON TOWNSHIP 39 COVINGTON TOWNSHIP 39 ELMHURST TOWNSHIP 39 FELL TOWNSHIP 39 **GLENBURN TOWNSHIP** 39 GREENFIELD TOWNSHIP 39 JEFFERSON TOWNSHIP 39 LA PLUME TOWNSHIP 39 LEHIGH TOWNSHIP 39 MADISON TOWNSHIP 39 NEWTON TOWNSHIP 39 NORTH ABINGTON TOWNSHIP 39 RANSOM TOWNSHIP 39 RCARING BROOK TOWNSHIP 39 SCOTT TOWNSHIP 39 SOUTH ABINGTON TOWNSHIP 39 SPRING BROOK TOWNSHIP 39 WEST ABINGTON TOWNSHIP 39 EARL TOWNSHIP 39 EPHRATA TOWNSHIP LEACOCK TOWNSHIP 39 39 MANOR TOWNSHIP 39 PARADISE TOWNSHIP PENN TOWNSHIP 39 WEST EARL TOWNSHIP 39 WEST HEMPFIELD TOWNSHIP 39 39 WEST LAMPETER TOWNSHIP 39 HICKORY TOWNSHIP LITTLE BEAVER TOWNSHIP 39 MAHONING TOWNSHIP 39 39 NESHANNOCK TOWNSHIP PERRY TOWNSHIP 39 PLAIN GROVE TOWNSHIP 39 PULASKI TOWNSHIP 39 SCOTT TOWNSHIP 39 SHENANGO TOWNSHIP 39 SLIPPERY ROCK TOWNSHIP 39 TAYLOR TOWNSHIP 39 UNION TOWNSHIP 39 WASHINGTON TOWNSHIP 39 WAYNE TOWNSHIP 39

PAGE245

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 WILMINGTON TOWNSHIP 39 BLACK CREEK TOWNSHIP 39 BUTLER TOWNSHIP 39 CONYNGHAM TOWNSHIP 39 DENNISON TOWNSHIP DORRANCE TOWNSHIP 39 39 EXETER TOWNSHIP___ 39 FAIRMONT TOWNSHIP 39 FAIRVIEW TOWNSHIP 39 FOSTER TOWNSHIP 39 FRANKLIN TOWNSHIP 39 HANCVER TOWNSHIP 39 HAZLE TOWNSHIP 39 HOLLENBACK TOWNSHIP HUNTINGTON TOWNSHIP 39 39 JACKSON TOWNSHIP 39 JENKINS TOWNSHIP 39 KINGSTON TOWNSHLP LAKE TOWNSHIP 39 39 NESCOPECK TOWNSHIP NEWPORT TOWNSHIP 39 39 PITTSTON TOWNSHIP 39 PLAINS TOWNSHIP 39 PLYMOUTH TOWNSHIP 39 ROSS TOWNSHIP 39 SLOCUM TOWNSHIP 39 UNION TOANSHIP 39 HILKES BARRE TOWNSHIP 39 WRIGHT TOWNSHIP 39 ANTHONY TOWNSHIP ARMSTRONG FOWNSHIP 39 BASTRESS TOWNSHIP 39 39 BRADY TOWNSHIP 39 BROWN TOWNSHIP 39 CASADE TOWNSHIP 39 CLINTON TOWNSHIP 39 COGAN HOUSE TOWNSHIP 39 CUMMINGS TOWNSHIP 39 ELDRED TOWNSHIP FRANKLIN TOWNSHIP 39 39 GAMBLE TOWNSHIP 39 HEPBURN TOWNSHIP 39 JACKSON TOWNSHIP 39 JORDAN TOWNSHIP 39 LEWIS TOWNSHIP 39 LIMESTONE FOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

LOYALSOCK TOWNSHIP 39 IYCOMING TOWNSHIP 39 MCHENRY TOWNSHIP 39 MCINTYRE TOWNSHIP 39 MCNETT TOWNSHIP 39 39 MIFFLIN TOWNSHIP MILL CREEK TOWNSHIP 39 39 MCRELAND TOWNSHIP 39 MUNCY CREEK TOWNSHIP 39 NIPPENOSE TOWNSHIP OLD LYCOMING TOWNSHIP 39 39 PENN TOWNSHIP PIATT TOWNSHIP 39 39 PINE TOWNSHIP 39 PLUNKETTS CREEK TOWNSHIP 39 PORTER TOWNSHIP SHREWSBURY TOWNSHIP 39 39 SUSQUEHANNA TOWNSHIP UPPER FAIRFIELD TOWNSHIP 39 39 WASHINGTON TOWNSHIP 39 WATSON TOWNSHIP 39 WOLF TOWNSHIP WOODWARD TOWNSHIP 39 39 ANNIN TOWNSHIP 39 BRADFORD TOWNSHIP CERES TOWNSHIP 39 CORYDON TOWNSHIP 39 39 ELDRED TOWNSHIP FOSTER TOWNSHIP 39 39 HAMILTON TOWNSHIP 39 HAMLIN TOWNSHIP 39 **KEATING TOWNSHIP** LAFAYETTE TOWNSHIP 39 LIBERTY TOWNSHIP 39 39 NORWICH TOWNSHIP OTTO TOWNSHIP 39 SERGEANT TOWNSHIP 39 WETMORE TOWNSHIP 39 CCOLSPRING TOWNSHIP 39 DEER CREEK TOWNSHIP 39 39 DELAWARE TOWNSHIP 39 FAIRVIEW TOWNSHIP FINDLEY TOWNSHIP 39 39 FRENCH CREEK TOWNSHIP GREENE TOWNSHIP 39 HEMPFIELD TOWNSHIP 39

PAGE247

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 HERMITAGE TWP 39 JACKSON TOWNSHIP 39 JEFFERSON TOWNSHIP 39 LACKAWANNOCK TOWNSHIP 39 LAKE TOWNSHIP 39 MILL CREEK TOWNSHIP 39 NEW VERNON TOWNSHIP 39 OTTER CREEK TOWNSHIP 39 PERRY TUNNSHIP 39 PINE TOWNSHIP 39 PYMATUNING TOWNSHIP 39 SALEM TOWNSHIP 39 SANDY CREEK TOWNSHIP 39 SANDY LAKE TOWNSHIP 39 SHENANGO TOWNSHIP 39 SCUTH PYNATUNING TWP 39 SPRINGFIELD TOWNSHIP 39 SUGAR GROVE TOWNSHIP 39 WEST SALEM TOWNSHIP 39 WILMINGTON TOWNSHIP WOLF CREEK TOWNSHIP 39 39 WORTH TOWNSHIP 39 ARMAGH TOWNSHIP 39 BRATTON TOWNSHIP 39 BROWN TOWNSHIP 39 DECATUR TOWNSHIP 39 DERRY TOWNSHIP 39 GRANVILLE TOWNSHIP 39 MENNO TOWNSHIP 39 OLIVER TOWNSHIP 39 UNION TOWNSHIP 39 WAYNE TOWNSHIP 39 BARRETT TOWNSHIP 39 CHESTNUTHILL TOWNSHIP 39 COOLBAUGH TOWNSHIP 39 ELDRED TOWNSHIP 39 HAMILTON TOWNSHIP 39 JACKSON TOWNSHIP 39 MIDDLE SMITHFIELD TWP 39 PARADISE TOANSHIP 39 PCCONO TOWNSHIP 39 PCLK TOWNSHIP 39 PRICE TOWNSHIP 39 RUSS TOWNSHIP 39 SMITHFIELD TOWNSHIP 39 STROUD TOWNSHIP

PAGE248

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DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 TCBYHANNA TOWNSHIP 39 TUNKHANNOCK TOWNSHIP 39 ABINGTON TOWNSATP EAST NORRITON TOWNSHIP 39 39 FRANCONIA TOWNSHIP 39 HATFIELD TOWNSHIP 39 LIMERICK TOWNSHIP 39 LONER FREDERICK TWP MENTGOMERY TOWNSHIP 39 39 NEW HANOVER TOWNSHIP 39 PERKIDMEN TOWNSHIP PLYMOUTH TOWNSHIP 39 SALFORD TOWNSHIP 39 39 SKIPPACK TOWNSHIP 39 SPRINGFIELD TOWNSHIP 39 TOWAMENCIN TOWNSHIP 39 UPPER DUBLIN TOWNSHIP 39 UPPER FREDERICK TWP 39 UPPER GWYNEDD TOWNSHIP 39 UPPER HANOVER TOWNSHIP 39 UPPER MORELAIND TOWNSHIP 39 UPPER POTTSGROVE TWP UPPER PROVIDENCE TWP 39 39 UPPER SALFORD TOWNSHIP 39 WEST NORRITON TOWNSHIP WEST POTTSGROVE TWP 39 WHITEMARSH TOWNSHIP 39 WORCESTER TOWNSHIP 39 39 MAHONING TOWNSHIP LOWER MT BETHEL TWP 39 PLAINFIELD TOWNSHIP 39 39 WILLIAMS TOWNSHIP 39 COAL TOWNSHIP DELAWARE TOWNSHIP 39 EAST CAMERUN TOWNSHIP 39 39 JACKSON TOWNSHIP JORDAN TOWNSHIP 39 LEWIS TOWNSHIP 39 LITTLE MAHANOY TOWNSHIP 39 LOWER AUGUSTA TOWNSHIP 39 39 LOWER MAHANDY TOWNSHIP MOUNT CARMEL TOWNSHIP 39 POINT TOWNSHIP 39 39 RALPHO TOWNSHIP ROCKEFELLER TOWNSHIP 39 RUSH TOWNSHIP 39

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 SHAMCKIN TOWNSHIP 39 TURBUT TOWNSHIP UPPER AUGUSTA TOWNSHIP 39 39 UPPER MAHANOY TOWNSHIP 39 WASHINGTON TOWNSHIP 39 WEST CAMERON TOWNSHIP 39 WEST CHILLISQUAQUE TWP 39 ZERBE TOWNSHIP 39 LEHMAN TOWNSHIP 39 ABBETT TOWNSHIP 39 ALLEGANY TOWNSHIP 39 BINGHAM TOWNSHIP 39 CLARA TRANSHIP 39 EULALIA TOWNSHIP 39 GENESEE TOWNSHIP 39 HARRISON TOWNSHIP 39 HEBRON TOWNSHIP 39 HECTOR TOWNSHIP 39 HOMER TOANSHIP 39 **KEATING TOWNSHIP** 39 OSWAYD TUWNSHIP 39 PIKE TOWNSHIP 39 PLEASANT VALLEY TOWNSHIP 39 PORTAGE TOWNSHIP 39 ROULETTE TOWNSHIP SHARON TOWNSHIP 39 39 STEWARDSON TOWNSHIP 39 SUMMIT TOWNSHIP 39 SWEDEN TJWNSHIP 39 SYLVANIA TOWNSHIP 39 ULYSSES TOWNSHIP WEST BRANCH TEWNSHIP 39 39 WHARTON TOWNSHIP 39 BARRY TOWNSHIP BLYTHE TOWNSHIP 39 39 BRANCH TOWNSHIP 39 BUTLER TOWNSHIP 39 CASS TOWNSHIP 39 DELANG TOWNSHIP 39 EAST BRUNSWICK TOWNSHIP 39 EAST NORWEGIAN TOWNSHIP 39 EAST UNION TOWNSHIP 39 ELDRED TOWNSHIP FOSTER TOWNSHIP 39 39 FRAILEY TOWNSHIP 39 HEGINS TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

HUBLEY TOWNSHIP 39 KLINE TOWNSHIP 39 MAHANDY TOWNSHIP 39 NEW CASTLE TOWNSHIP 39 NORTH MANHEIM TOWNSHIP 39 NORTH UNION TOWNSHIP 39 NORWEGIAN TOWNSHIP 39 PINE GROVE TWP 39 PORTER TOWNSHIP 39 REILLY TOWNSHIP 39 RYAN TOWNSHIP 39 SCHUYLKILL TOWNSHIP 39 TREMONT TOWNSHIP 39 UNION TOWNSHIP 39 UPPER MAHANTONGO TOWNSHIP 39 WASHINGTON TOWNSHIP 39 39 WAYNE TOWNSHIP 39 WEST BRUNSWICK TOWNSHIP WEST MAHANDY TOWNSHIP 39 39 WEST PENN TOWNSHIP BEAVER TOWNSHIP 39 39 JACKSON TOWNSHIP PENN TOWNSHIP 39 ADDISON TOWNSHIP 39 39 ALLEGHENY TOWNSHIP 39 BROTHERSVALLEY TOWNSHIP 39 CONEMAUGH TOWNSHIP 39 ELK LICK TOWNSHIP 39 FAIRHOPE TOWNSHIP 39 GREENVILLE TOWNSHIP 39 JEFFERSON TOWNSHIP 39 JENNER TOWNSHIP 39 LARIMER TOWNSHIP 39 LOWER TURKEYFOUT TWP 39 NORTHAMPTON TOWNSHIP 39 PAINT TOWNSHIP SHADE TOWNSHIP 39 39 SOMERSET TOWNSHIP 39 SOUTHAMPTON TOWNSHIP 39 SUMMIT TOWNSHIP CHERRY TOWNSHIP 39 39 COLLEY TOWNSHIP 39 DAVIDSON TOWNSHIP 39 ELKLAND TOWNSHIP 39 FORKS TEWNSHIP 39 FOX TOWNSHIP

05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

HILLSGROVE TOWNSHIP 39 LAPORTE TOWNSHIP 39 39 SHREWSBURY TOWNSHIP BLOSS TURNSHIP 39 39 BROOKFIELD TOWNSHIP CHARLESTON TOWNSHIP 39 CHATHAM TOWNSHIP 39 39 CLYMER TOWNSHIP COVINGTON TOWNSHIP 39 39 DEERFIELD TOWNSHIP 39 DELMAR TOWNSHIP 39 DUNCAN TOWNSHIP ELK TOWNSHIP 39 39 ELKLAND TOWNSHIP FARMINGTON TOWNSHIP 39 39 GAINES TOWNSHIP 39 HAMILTON TOWNSHIP 39 JACKSON TOWNSHIP LAWRENCE TOWNSHIP 39 39 LIBERTY TOWNSHIP MIDDLEBURY TOWNSHIP 39 39 MORRIS TOWNSHIP 39 NELSON TOWNSHIP **OSCEOLA TOWNSHIP** 39 39 PUTNAM TOWNSHIP 39 RICHMOND TOWNSHIP 39 RUTLAND TOWNSHIP 39 SHIPPEN TOWNSHIP 39 SULLIVAN TOWNSHIP 39 TIDGA TOWNSHIP 39 UNION TOWNSHIP 39 WARD TOWNSHIP 39 WESTFIELD TOWNSHIP 39 KELLY TOWNSHIP 39 CANAL TOWNSHIP CHERRYTREE TOWNSHIP 39 39 CLINTON TOWNSHIP 39 CORNPLANTER TOWNSHIP 39 CRANBERRY TOWNSHIP 39 IRWIN TOWNSHIP 39 JACKSON TOWNSHIP 39 MINERAL TOWNSHIP 39 **UILCREEK TOWNSHIP** PINEGROVE TOWNSHIP 39 39 PLUM TOWNSHIP 39 PRESIDENT TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

39 RICHLAND TOWNSHIP ROCKLAND TOWNSHIP 39 39 VICTORY TOWNSHIP 39 CHERRY GROVE TOWNSHIP 39 COLUMBUS TOWNSHIP CONEWANGD TOWNSHIP 39 ELK TOWNSHIP 39 39 GLADE TOWNSHIP MEAD TOWNSHIP 39 PLEASANT TOWNSHIP 39 SHEFFIELD TOWNSHIP 39 SCUTHWEST TOWNSHIP 39 SPRING CREEK TOWNSHIP 39 SUGAR GROVE TOWNSHIP 39 TRIUMPH TOWNSHIP 39 39 WATSON TOWNSHIP 39 CANTON TOWNSHIP CECTL TOWNSHIP 39 CROSS CREEK TOWNSHIP 39 EAST BETHLEHEM TOWNSHIP 39 39 EAST FINLEY TOWNSHIP 39 FALLOWFIELD TOWNSHIP INDEPENDENCE TOWNSHIP 39 39 MOUNT PLEASANT TOWNSHIP NORTH FRANKLIN TOWNSHIP 39 39 SMITH TOWNSHIP BERLIN TOWNSHIP 59 BUCKINGHAM TOWNSHIP 39 39 CANAAN TOWNSHIP CHERRY RIDGE TOWNSHIP 39 CLINTON TOWNSHIP 39 39 DAMASCUS TOWNSHIP 39 DREHER TOWNSHIP DYBERRY TOWNSHIP .39 39 LAKE TOWNSHIP LEBANON TOWNSHIP 39 MANCHESTER TOWNSHIP 39 39 MOUNT PLEASANT TOWNSHIP 39 PAUPACK TOWNSHIP 39 PRESTON TOWNSHIP SALEM TOWNSHIP 39 39 SCOTT TOWNSHIP SOUTH CANAAN TOWNSHIP 39 39 STERLING TOWNSHIP 39 TEXAS TOWNSHIP 39 ALLEGHENY TOWNSHIP

DISTRESSED AREA ELIGIBILITY TE'ST

(ELIGIBLE GOVERNMENTS)

STATE TITLE 39 BELL TOWNSHIP COOK TOWNSHIP 39 39 DERRY TOWNSHIP DONEGAL TOWNSHIP 39 39 EAST HUNTINGDON TOWNSHIP 39 FAIRFIELD TOWNSHIP 39 LIGONIER TOWNSHIP 39 LCYALHANNA TOWNSHIP 39 MOUNT PLEASANT TOWNSHIP 39 PENN TOWNSHIP 39 ROSTRAVER TOWNSHIP 39 ST CLAIR TOWNSHIP 39 SALEM TOWNSHIP SEWICKLEY TOWNSHIP 39 SOUTH HUNTINGDON TWP 39 39 UNITY TOWNSHIP 39 UPPER BURRELL TOWNSHIP 39 WASHINGTON TOWNSHIP 39 BRAINTRIM TOWNSHIP 39 CLINTON TOWNSHIP 39 EATON TOWNSHIP EXETER TOWNSHIP 39 39 FALLS TOWNSHIP 39 FORKSTON TOWNSHIP 39 LEMON TOWNSHIP MEHOOPANY TOWNSHIP 39 MESHOPPEN TOWNSHIP 39 39 MONROE TOWNSHIP 39 NICHOLSON TOWNSHIP 39 NORTH BRANCH TOWNSHIP. 39 NORTHMORELAND TOWNSHIP 39 NCXEN TOWNSHIP 39 OVERFIELD TOWNSHIP 39 TUNKHANNOCK TOWNSHIP WASHINGTON TOWNSHIP 39 39 WINDHAM TOWNSHIP CCNEWAGD TOWNSHIP 39 39 EAST HOPEWELL TOWNSHIP WEST MANCHESTER TOWNSHIP 39

STATE = 39: 1649 RECORDS

PAGE254

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

40	WARWICK CITY
40	CENTRAL FALL'S CITY
40	CRANSTON CITY
40	PAWTUCKET CITY
40	PROVIDENCE CITY
40	WCONSOCKET CITY
40	EAST PROVIDENCE CITY
40	BARRINGTON TOWN
40	BRISTOL TOWN
40	WARREN TOWN
40	COVENTRY TOWN
40	WEST GREENWICH TOWN
40	WEST WARAICK TOWN
40	BURRILLVILLE: TOWN
40	CUMBERLAND TOWN
40	GLOCESTER TOWN
40	JOHNSTON TOWN
40	NORTH PROVIDENCE TOWN
40	NCRTH SMITHFIELD TOWN
40	SMITHFIELD TOWN
40	EXETER TOWN
40	NCRTH KINGSTOWN TOWN
40	SOUTH KINGSTOWN TOWN
40	NEW SHOREHAM TOWN

STATE = 40: 24 RECORDS

PAGE255

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

41 ABBEVILLE COUNTY 41 ALLENDALE COUNTY 41 BAMBERG COUNTY 41 BARNWELL COUNTY 41 CHESTER COUNTY 41 CHESTERFIELD COUNTY 41 CLARENDUN COUNTY 41 COLLETON COUNTY 41 DARLINGTON COUNTY 41 DILLON COUNTY 41 FAIRFIELD COUNTY 41 GEORGETOWN COUNTY 41 JASPER COUNTY 41 KERSHAW COUNTY 41 LANCASTER COUNTY 41 LAURENS COUNTY 41 LEE COUNTY 41 MCCORMICK COUNTY 41 MARLBORD COUNTY 41 NEWBERRY COUNTY OCONEE COUNTY 41 41 SALUDA COUNTY SUMTER COUNTY 41 41 UNION COUNTY 41 ABBEVILLE CITY 41 CALHOUN FALLS TOWN 41 DONALDS TOWN 41 DUE WEST TOWN 41 LOWNDESVILLE TOWN 41 NEW ELLENTON TOWN 41 WAGENER TOWN 41 ALLENDALE TOWN 41 FAIRFAX TOWN 41 SYCAMORE TOWN 41 ULMER TOWN 41 ANDERSON CITY 41 BELTON CITY 41 IVA TEWN WEST PELZER TOWN 41 41 BAMBERG TOWN 41 DENMARK CITY 41 GOVAN TOWN 41 OLAR TOWN 41 BLACKVILLE TOWN 41 ELKO TOWN 41 HILDA TOWN

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05/23/78 AT 01:25

PAGE256

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U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

	KLINE TOWN
	SNELLING TOWN
41	
41	JAMESTOWN TOWN
41	CHESTER CITY
41	FCRT LAWN TOWN
41	LOWRYS TOWN
41	RICHBURG TOWN
41	GREAT FALLS TOWN
41	
41	CHESTERFIELD TOWN
41	JEFFERSON TOWN MCBEE TOWN
41 41	MOUNT CROGHAN TOWN
	PAGELAND TOWN
41	PATRICK TOWN
41	RUBY TOWN
41	COTTAGEVILLE: TOWN
41	LCDGE TOWN
41	SHUAKS TOWN
41	
41	-
41	EDISTO BEACH TOWN
41	DARLINGTON CITY
41	HARTSVILLE CITY
41	LAMAR CITY
41	SOCIETY HILL TOWN
41	DILLON CITY
41	LAKEVIEW TOWN
41	LATTA TOAN
41	RIDGEWAY TOWN
41	WINNSBORD TOWN
41	LAKE CITY TOWN
41 41	TIMMONSVILLE: TOWN Furman town
41	LURAY TOWN
41	YEMASSEE TOWN
41	GIFFORD TOWN
41	RIDGELAND TOWN
41	BETHUNE TOWN
41	CAMDEN CITY
41	HEATH SPRINGS TOWN
41	CLINTON CITY
41	CROSS HILL TOWN
41	GRAY COURT TOWN
41	LAURENS CITY

PAGE257

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

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STATE TITLE

41	WATERLOO TOWN
41	BISHOPVILLE TOWN
41	LYNCHBURG TOWN
41	NCCORMICK TOWN
41	MOUNT CARMEL TOWN
41	PARKSVILLE TOWN
41	PLUM BRANCH TOWN
41	BENNETTSVILLE CITY
41	BLENHEIM TOWN
41	CLID TOWN
41	MCCDLL TOWN
41	TATUM TOWN
41	LITTLE MOUNTAIN TOWN
41	PEAK TOWN
41	POMARIA TOWN
41	SENECA TOWN
41	WALHALLA TOWN
41	WESTMINSTER TOWN
41	WEST UNION TOWN
41	BRANCHVILLE TOWN
41	NORWAY TOWN
41	RCWESVILLE TOWN
41	SANTEE TOWN
41	RIDGE SPRING TOWN
41	SALUDA TUWN
41	WARDS TOWN
41	MAYESVILLE TOWN
	PINEWCOD TOWN
41	CARLISLE TOWN
41	UNION CITY
41	ROCK HILL CITY
41	YCRK TOWN

STATE = 41: 124 RECORDS

PAGE258

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

42	BUTTE COUNTY
42	CORSON COUNTY
42	HARDING COUNTY
42	HYDE COUNTY
42	KALWORTH COUNTY
42	WASHABAUGH COUNTY
42	ZIEBACH COUNTY
42	VIRGIL TOWN
42	FRUITDALE TOWN
42	NISLAND TOWN
42	MOUND CITY TOWN
42	PCLLOCK TOWN
42	HENRY TOWN
42	WALLACE TOWN
42	MCINTOSH CITY
42	MCLAUGHLIN CITY
42	MCRRISTOWN TOWN
42	GRENVILLE TOWN
42	LOYALTON TOWN
42	ONAKA TOFN
42	ORIENT TOWN

STATE = 42: 21 RECORDS

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DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

- STATE TITLE
- 42 BUFFALO TOWN
 - STATE = 42: 1 RECORDS

PAGE260

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STAT	TE TITLE
42	BELVIDERE TOWN
	HILLSVIEW TOWN
	WETONKA TOWN
42	EGAN CITY
	WARD TOWN
	WHITE ROCK TOWN
	AGAR TOWN
	GLENHAM TOWN
	JAVA CITY
	LCWRY TOAN
	MOBRIDGE CITY
	LESTERVILLE TOWN
	DUPREE TOWN
	BRISTOL TOWNSHIP
	CRYSTAL LAKE TOWNSHIP
	EUREKA TOWNSHIP PALATINE TOWNSHIP
	PLEASANT VALLEY TOWNSHIP
	BELLE PRAIRIE TOWNSHIP
	BONILLA TOWNSHIP
	BRUADLAND TOWNSHIP
	CARLYLE TOWNSHIP
	FOSTER TOWNSHIP
	IOWA TOWNSHIP
	LIBERTY TOWNSHIP
42	LOGAN TOWNSHIP
	NANCE TOWNSHIP
	SAND CREEK TOWNSHIP
	EAGLE TOWNSHIP
42	HIGHLAND TOWNSHIP
42	OLA TEWNSHIP
42	PLEASANT GROVE TOWNSHIP
	RICHLAND TOWNSHIP
-	SMITH TOWNSHIP
	WILBUR TOWNSHIP
42	-
	COTTONWOOD TOWNSHIP
	HOWARD TOWNSHIP
42	
42	
	PLAIN CENTER TOWNSHIP
42	REE TOWNSHIP EDEN TOWNSHIP
	GRACELAND TOWNSHIP
	WAVERLY TOWNSHIP
	DELANEY TOWNSHIP
42	ULLANCI IUMNJAII

PAGE261

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

42	FAIRVIEW TOWNSHIP
42	GRAND VALLEY TOWNSHIP
42	LAKE TOWNSHIP
42	LINCOLN TOWNSHIP
42	MCLAUGHLIN TOWNSHIP
42	MAHTO TENNSHIP
42	PIONEER TOWNSHIP
42	PLEASANT RIDGE TOWNSHIP
	PRAIRIE VIEW TOWNSHIP
	RIDGELAND TOWNSHIP
42	RIVERSIDE TOWNSHIP
42	RCLLING GREEN TOWNSHIP
	SHERMAN TOWNSHIP
42	THUNDER HAWK TOWNSHIP
42	TWIN BUTTE TOWNSHIP
42	WAKPALA TOWNSHIP
42	WALKER TOWNSHIP
42	WATAUGA TOWNSHIP
	MISSION TOWNSHIP
	FARMINGTON TOWNSHIP
	GRENVILLE TOWNSHIP
	HIGHLAND TOWNSHIP
	NUTLEY TOWNSHIP
	OAK GULCH TOWNSHIP
	RACINE TOWNSHIP
	VALLEY TOWNSHIP
	HOLLAND TOWNSHIP
42	CLEVELAND TOWNSHIP
	CLOYD VALLEY TOWNSHIP COTTONWOOD LAKE TOWNSHIP
	GLOVER TOWNSHIP
	HCSMER TOWNSHIP
	NORTH BRYANT TOWNSHIP
42	
	PCWELL TOWNSHIP
	COTTONWOOD TOWNSHIP
	PROVO TOWNSHIP
	ARCADE TOWNSHIP
42	CENTERVILLE TOWNSHIP
	ENTERPRISE TOWNSHIP
	FAIRVIEW TOWNSHIP
42	ZELL TOWNSHIP
	ELLSTON TOWNSHIP
	FAIRFAX CIVIL TOWNSHIP
	LANDING CREEK TOWNSHIP
42	PLEASANT VALLEY TOWNSHIP

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DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

STAR VALLEY TOWNSHIP 42 ALDEN TOWNSHIP 42 42 FAIRVIEW TOWNSHIP FLORENCE TOWNSHIP 42 42 HOWELL TOWNSHIP LOGAN TOWNSHIP 42 42 MONDAMIN TOWNSHIP **CNTARIO TOWNSHIP** 42 42 PARK TOWNSHIP 42 ROSE HILL TOWNSHIP 42 SPRING TOWNSHIP 42 SPRING HILL TOWNSHIP 42 CROSS PLAINS TOWNSHIP FAIR TOWNSHIP 42 LIBERTY TOWNSHIP 42 42 MILLTOWN TOWNSHIP 42 WITTENBERG TOWNSHIP 42 LINCOLN TOWNSHIP 42 VALLEY TOWNSHIP WASHINGTON TOWNSHIP 42 42 WF HAMILTON TOWNSHIP 42 LITTLE BUFFALO TOWNSHIP 42 ANINA TOWNSHIP 42 BLAINE TOWNSHIP 42 CROW TOWNSHIP 42 FRANKLIN TOWNSHIP 42 MARLAR TOWNSHIP 42 PLEASANT TOWNSHIP 42 CLARNO TOWNSHIP 42 BROOKFIELD TOWNSHIP 42 JEFFERSON TOWNSHIP 42 UNION TOWNSHIP 42 LINCOLN TOWNSHIP WACKER TOWNSHIP 42 42 BUFFALO TOWNSHIP DUMARCE TOWNSHIP 42 42 EDEN TOWNSHIP FORT TOWNSHIP 42 PLEASANT VALLEY TOWNSHIP 42 42 SISSETON TOWNSHIP CORN CREEK TOWNSHIP 42 42 MOSHER TOWNSHIP NORRIS TOWNSHIP 42 GRAFTON TOWNSHIP 42 42 MINER TOWNSHIP 42 ROCK CREEK TOWNSHIP

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

42	ANDERSON TOWNSHIP
42	FLAT CREEK TOWNSHIP
42	STRUOL TOWNSHIP
42	VROOMAN TOWNSHIP
42	DRY WOOD LAKE TWP
42	LAKE TOWNSHIP
42	LEE TOWNSHIP
42	AFTON TOWNSHIP
42	BENEDICT TOWNSHIP
42	JACKSON TOWNSHIP
42	LETCHER TOWNSHIP
42	LOGAN TOWNSHIP
42	ONEIDA TOWNSHIP
42	GARFIELD TOWNSHIP
42	STAR PRAIRIE TOWNSHIP
42	DOLTON TOWNSHIP
42	HURLEY TOWNSHIP
42	MARINDAHL TOWNSHIP
42	UTICA TOWNSHIP
•	

STATE = 42: 157 RECORDS

PAGE264

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE 43 BEDFORD COUNTY 43 CAMPBELL COUNTY 43 CARROLL COUNTY 43 COFFEE COUNTY 43 CROCKETT COUNTY 43 CUMBERLAND COUNTY 43 DECATUR COUNTY 43 DYER COUNTY 43 FAYETTE COUNTY 43 FENTRESS COUNTY 43 FRANKLIN COUNTY 43 GIBSON COUNTY 43 GILES COUNTY GRAINGER COUNTY 43 43 GREENE COUNTY 43 GRUNDY COUNTY 43 HAMBLEN COUNTY 43 HAMILTON COUNTY 43 HANCOCK COUNTY 43 HARDEMAN COUNTY 43 HAYWOOD COUNTY 43 JACKSON COUNTY 43 LAKE COUNTY 43 LINCOLN COUNTY 43 LOUDON COUNTY 43 MCMINN COUNTY 43 MARSHALL COUNTY 43 MAURY COUNTY 43 MEIGS COUNTY MONROE COUNTY 43 43 MCORE COUNTY 43 MORGAN COUNTY 43 OVERTON COUNTY 43 PICKETT COUNTY 43 POLK COUNTY 43 PUTNAM COUNTY 43 ROANE COUNTY 43 SCOTT COUNTY STEWART COUNTY 43 43 VAN BUREN COUNTY WAYNE COUNTY 43 43 WHITE COUNTY LAKE CITY TOWN 43 43 SHELBYVILLE TOWN 43 WARTRACE TOWN 43 CLEVELAND CITY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE 43 JELLICO CITY LA FOLLETTE CITY 43 43 CARYVILLE TOWN JACKSBORO TOWN 43 43 AUBURNTOWN TOWN 43 ATHOOD CITY 43 BRUCETON TOWN 43 HCLLOW ROCK TOWN 43 HUNTINGDON TOWN 43 MCKENZIE CITY 43 MCLEMORESVILLE TOWN 43 TREZEVANT TOWN 43 CLARKSBURG TOWN 43 ELIZABETHTON CITY 43 HATAUGA CITY 43 NEWPORT TOWN PARROTTSVILLE TOWN 43 43 MANCHESTER CITY 43 ALAMO TOHN 43 BELLS TOWN 43 MAURY CITY TOWN CROSSVILLE CITY 43 43 PLEASANT HILL TOWN 43 CRAB ORCHARD CITY 43 DECATURVILLE: TOWN 43 PARSONS TOWN 43 ALEXANDRIA TOWN 43 DEWELLTOWN TOWN 43 LIBERTY TOWN 43 TRIMBLE TOWN 43 LA GRANGE TOWN 43 MOSCOW TOWN 43 DAKLAND TOWN 43 ROSSVILLE TOWN SOMERVILLE TOWN 43 43 GALLAWAY CITY 43 WILLISTON CITY 43 BRADEN TOWN 43 JAMESTOWN TOWN ALLARDT TOWN 43 43 COWAN TOWN 43 DECHERD TOWN 43 HUNTLAND TOWN 43 WINCHESTER CITY 43 BRADFORD TOWN 43 DYER CITY

PAGE266

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

N.

. 7	CTOCON TOWN
	GIBSON TOWN
	HUMBOLDT CITY
	MEDINA TOWN
	-RUTHERFORD TOWN TRENTON CITY
43	•• = • • • • =
	YORKVILLE TOWN Ardmore city
_	ELKTON TOWN
	LYNNVILLE TOWN
	PULASKI CITY
	MINOR HILL CITY
	RUTLEDGE CITY
	BAILEYTON
	GREENEVILLE TOWN
	TUSCULUM CITY
	MCSHEIM TOWN
	ALTAMONT TOWN
	PALMER TOWN
43	
	CCALMONT TOWN
	BEERSHEBA SPRINGS TOWN
43	MORRISTOWN TOWN
43	CHATTANOOGA CITY
43	LAKESITE CITY
43	SNEEDVILLE TOWN
43	BOLIVAR CITY
43	HICKORY VALLEY TOWN
43	
	MIDDLETON TOWN
43	
	TOONE TOWN
	WHITEVILLE TOWN
43	
	SAVANNAH TOWN
	BROWNSVILLE TOWN
43	
	SARDIS TOWN
	GAINESBORO TOWN
43	JEFFERSON CITY TOWN WHITE PINE TOWN
43 43	RIDGELY TOWN TIPTONVILLE CITY
43 43	
	HENNING TOWN
43	
- J	TUOM CTIL IOMM

PAGE267

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE 43 FAYETTEVILLE CITY 43 LENDIR CITY CITY 43 LOUDON TOWN 43 GREENBACK CITY 43 PHILADELPHIA CITY 43 ATHENS CITY 43 ENGLEWOOD TOWN 43 ETOWAH TOWN 43 NIOTA CITY 43 CALHOUN CITY 43 RAMER CITY 43 MICHIE TOWN 43 STANTONVILLE TOWN 43 FINGER TOWN DENMARK TOWN 43 43 CORNERSVILLE TOWN 43 LEWISBURG TOWN 43 MOUNT PLEASANT TOWN 43 DECATUR TOWN 43 MADISONVILLE TOWN SWEETWATER CITY 43 43 TELLICO PLAINS TOWN 43 VCNORE TOWN 43 LYNCHBURG TOWN 43 OAKDALE TOWN 43 LIVINGSTON TOWN 43 BYRDSTOWN TOWN 43 BENTON CITY 43 DUCKTOWN CITY 43 ALGOOD TOWN 43 BAXTER TOWN 43 MONTEREY TOWN 43 DAYTON CITY 43 HARRIMAN CITY 43 KINGSTON CITY 43 ROCKWOOD CITY 43 ONEIDA CITY 43 HUNTSVILLE TOWN 43 CUMBERLAND CITY TOWN 43 DOVER TOAN 43 SPENCER TOWN 43 MCMINNVILLE CITY 43 VIOLA TOAN 43 CLIFTON CITY TOWN 43 COLLINWOOD CITY 43 WAYNESBORD CITY

PAGE268

15/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

- 43 SPARTA CITY
- 43 DOYLE TOWN

STATE = 43: 186 RECORDS

TITLE

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE BEE COUNTY 44 BOWIE COUNTY 44 44 BREWSTER COUNTY BROOKS COUNTY 44 BURLESON COUNTY 44 CALDWELL COUNTY 44 CAMP COUNTY 44 COLEMAN COUNTY 44 COLLINGSWORTH COUNTY 44 COMAL COUNTY 44 CCMANCHE COUNTY 44 CCNCHO CUUNTY 44 CULBERSON COUNTY 44 DELTA COUNTY 44 44 DE WITT COUNTY DICKENS COUNTY 44 DUVAL COUNTY 44 EASTLAND COUNTY 44 EDWARDS COUNTY 44 FANNIN COUNTY 44 FAYETTE COUNTY 44 GLASSCOCK COUNTY 44 GELIAD COUNTY 44 GENZALES COUNTY 44 GRAYSON COUNTY 44 HAMILTON COUNTY 44 HILL COUNTY 44 HEPKINS COUNTY 44 HOUSTON COUNTY 44 HUNT COUNTY 44 IRION COUNTY 44 JEFF DAVIS COUNTY 44 JIM HOGG COUNTY 44 JIM WELLS COUNTY 44 KENEDY COUNTY 44 KINNEY COUNTY 44 KLEBERG COUNTY 44 LAMAR COUNTY 44 LA SALLE COUNTY 44 LIVE OAK COUNTY 44 MCCULLOCH COUNTY 44 MCMULLEN COUNTY 44 44 MARION COUNTY 44 MASON COUNTY 44 MENARD CDUNTY 44 MILAM COUNTY

PAGE270

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

	MILLS COUNTY
44	MOTLEY COUNTY
44 44	NEWTON COUNTY
	NGLAN COUNTY
44	PALO PINTO COUNTY
44	PRESIDIO COUNTY
	REAL COUNTY
44	RED RIVER COUNTY
44	REEVES COUNTY
	ROBERTSON COUNTY
44	RUNNELS COUNTY
44	SABINE COUNTY
	SAN AUGUSTINE COUNTY
44	SAN SABA COUNTY
44	SHELBY COUNTY
44	TRINITY COUNTY
44	VAL VERDE COUNTY
44	WASHINGTON COUNTY
44	WILLACY COUNTY
44	ZAVALA COUNTY
44	BURKE CITY
	HUDSON CITY
44	SAN FELIPE TOWN
44	BASTROP CITY
44	
44	BEEVILLE CITY
44	MERICIAN CITY Morgan city
44 44	WALNUT SPRINGS CITY
44	
44	HODKS CITY
44	NEW BOSTON TOWN
44	TEXARKANA CITY
44	LEARY CITY
44	ALPINE TOWN
44	FALFURRIAS CITY
44	CALDWELL CITY
44	SNOOK CITY
44	LULING CITY
44	BLOOMBURG TOWN
44	HUGHES SPRINGS TOWN
44	MARIETTA TOWN
44	NOVICE CITY
44	
44	—
44	WELLINGTON CITY

DISTRESSED AREA ELIGIBILITY TEIST

PAGE271

(ELIGIBLE GOVERNMENTS)

STATE TITLE

44 NEW BRAUNFELS CITY 44 COMANCHE CITY 44 DE LEON CITY 44 GUSTINE TOWN 44 EDEN CITY 44 VAN HORN TOWN 44 TEXLINE TOWN 44 HEREFORD CITY 44 COOPER CITY 44 PECAN GAP CITY 44 CUERO CITY 44 DICKENS CITY 44 SPUR CITY 44 HEDLEY TOWN 44 BENAVIDES CITY CAREON TOWN 44 44 CISCO CITY 44 EASTLAND CITY 44 GORMAN CITY 44 RANGER CITY RISING STAR TOWN 44 44 ROCKSPRINGS TOWN 44 BAILEY CITY 44 BCNHAM CITY 44 DODD CITY TOWN 44 ECTOR TOWN HGNEY GROVE CITY 44 44 LADONIA TOWN 44 LEONARD CITY 44 SAVOY TOWN 44 TRENTON TOWN 44 WINDOM TOWN 44 FAYETTEVILLE TOWN 44 SCHULENBURG CITY 44 CARMINE CITY 44 STREETMAN TOWN 44 WORTHAM TOWN 44 SEAGRAVES CITY 44 GALVESTON CITY 44 GONZALES CITY 44 NIXON CITY 44 WAELDER CITY 44 MCLEAN CITY 44 BELLS TOWN 44 COLLINSVILLE TOWN 44 DENISON CITY

PAGE272.

DISTRESSED AREA ELIGIBILITY FEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

44 GUNTER TOWN 44 HOWE TOWN POTTSBORD TOWN 44 TIDGA TOWN 44 44 VAN ALSTYNE TOWN 44 WHITESBORD TOWN WHITEWRIGHT TOWN 44 TOM BEAN TOWN 44 SCUTHMAYD TOWN 44 DORCHESTER TOWN 44 44 SADLER CITY 44 HAMILTON CITY CHILLICOTHE CITY 44 CHANNING TOWN 44 44 **OBRIEN CITY** 44 ABBOTT TOWN HILLSBORD CITY 44 ITASCA CITY 44 44 MOUNT CALM TOWN 44 PENELOPE TOWN 44 CGMO TOWN 44 CUMBY CITY 44 CROCKETT CITY KENNARD TOWN 44 44 CADDO MILLS CITY 44 CELESTE TOWN 44 COMMERCE CITY 44 GREENVILLE CITY 44 QUINLAN CITY WOLFE CITY CITY 44 44 WEST TAWAKUNI TOWN 44 NEYLANDVILLE TOWN 44 CAMPBELL TOWN 44 BRYSON CITY 44 VALENTINE TOWN 44 PORT ARTHUR CITY ALICE CITY 44 44 PREMONT CITY 44 BRACKETTVILLE CITY 44 SPOFFORD CITY 44 KINGSVILLE CITY 44 **BENJAMIN CITY** 44 GOREE CITY 44 PARIS CITY 44 TOCO TOWN 44 LOMETA TOWN

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

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44 CCTULLA CITY
44 GEORGE WEST CITY
44 THREE RIVERS CITY
44 MELVIN TOWN
44 JEFFERSON CITY
44 MENARD TOWN
44 CAMERON CITY
44 ROCKDALE CITY
44 BUCKHOLTS CITY
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STATE = 44: 193 RECORDS

PAGE274.

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEST

(ELIGIBLE GOVERNMENTS)

- STATE TITLE
- 44 MILAND TOWN
 - STATE = 44: 1 RECORDS

STATE TITLE

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U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

J I M I	
	GOLDTHWAITE CITY
44	
44	CUSHING TOWN
44	
	CHIRENO CITY
44	DAWSON CITY
44	KERENS TOWN
	BARRY CITY
44	EMHOUSE TOWN
44	RICHLAND CITY
44	
	BLACKWELL TOWN
	SHEETWATER CITY
44	AGUA DULCE CITY
44	DRISCOLL CITY
44	RCBSTOWN CITY
44	GORDON TOWN
44	GRAFORD TOWN
44	MINGUS CITY
44	STRAWN CITY
44	MARFA CITY
44	CAMP WOOD CITY
	LEAKEY CITY
44	ANNONA TOWN
44	
	BCGATA TOWN
44	CLARKSVILLE CITY
44	PECOS CITY
44	BALMORHEA CITY
44	WOODSBORD CITY
44	BREMOND CITY
44	CALVERT CITY
44	HEARNE CITY
44	WINTERS CITY
44	HEMPHILL CITY
44	PINELAND CITY
44	BRONSON CITY
44	SAN AUGUSTINE CITY
44	BROADDUS TOWN
44	SAN SABA CITY
44	CENTER CITY
44	JOAQUIN TOWN
44	TIMPSON CITY
44	HUXLEY CITY
44	MEADOW TOWN

PAGE276

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

44 WELLMAN TOWN

STATE = 44: 1 RECORDS

PAGE277

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

.

STATE TITLE

44 THROCKMORTON CITY

- 44 GROVETON CITY
- 44 TRINITY CITY
- 44 WOODVILLE TOWN
- 44 COLMESNEIL TOWN
- 44 DEL RIO CITY
- 44 GRAND SALINE CITY
- 44 VAN CITY
- 44 EDOM CITY
- 44 BARSTOW TOWN
- 44 GRANDFALLS TOWN
- 44 WHARTON CITY
- 44 VERNON CITY
- 44 LYFORD TOWN
- 44 RAYMONDVILLE CITY
- 44 STOCKDALE CITY
- 44 PLAINS TOWN
- 44 CRYSTAL CITY CITY
 - STATE = 44: 18 RECORDS

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

TITLE STATE GARFIELD COUNTY 45 PIUTE COUNTY 45 RICH COUNTY 45 SANPETE COUNTY 45 MINERSVILLE TOWN 45 DEWEYVILLE TOWN 45 GARLAND CITY 45 MANTUA TOWN 45 PLYMOUTH TOWN 45 SNOWVILLE TOWN 45 ESCALANTE TOWN 45 HATCH TOWN 45 EUREKA CITY 45 NEPHI CITY 45 HOLDEN TOWN 45 KANOSH TOWN 45 LEAMINGTON TOWN 45 LYNNDYL TOWN 45 MEADOW TOWN 45 SCIPIO TOWN 45 CIRCLEVILLE TOWN 45 JUNCTION TOWN 45 KINGSTON TOWN 45 MARYSVALE TOWN 45 LAKETOWN TOWN 45 RANDOLPH TOWN 45 WOODRUFF TOWN 45 CENTERFIELD TOWN 45 EPHRAIM CITY 45 45 FAIRVIEW CITY FAYETTE TOWN 45 FOUNTAIN GREEN CITY 45 GUNNISON CITY 45 45 MANTI CITY MAYFIELD TOWN 45 MORONI CITY 45 MOUNT PLEASANT CITY 45 SPRING CITY 45 STERLING TOWN 45 45 WALES TOAN HENEFER TOWN 45 SCLDIER SUMMIT TOWN 45 45 BICKNELL TOWN OGDEN CITY 45 UINTAH TOWN 45 HARRISVILLE CITY 45

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

STATE = 45: 46 RECORDS

PAGE280

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

	BENNINGTON COUNTY
46	FRANKLIN COUNTY
46	
46	RUTLAND COUNTY
46	WINDHAM COUNTY
46	WINDSOR COUNTY
46	MANCHESTER VILLAGE
46	NCRTH BENNINGTON VILLAGE
46	OLD BENNINGTON VILLAGE
46	READSBORD VILLAGE
46	ENOSBURG FALLS VILLAGE
46	RICHFORD VILLAGE
46	ST ALBANS CITY
46	ALBURG VILLAGE
46	ALBANY VILLAGE
	BARTON VILLAGE
	DERBY CENTER VILLAGE
46	DERBY LINE VILLAGE
46	NEWPORT CITY
46	ORLEANS VILLAGE
46	POULTNEY VILLAGE
46	RUTLAND CITY
46	BELLOWS FALLS VILLAGE
46	NEWFANE VILLAGE
46	N WESTMINSTER VILLAGE
46	SAXTONS RIVER VILLAGE
46	WESTMINSTER VILLAGE
46	LUDLOW VILLAGE
46	PERKINSVILLE VILLAGE
46	PROCTORSVILLE VILLAGE
46	ARLINGTON TOWN
46	BENNINGTON TOWN
46	DURSET TOWN
	LANDGROVE TOWN
46	MANCHESTER TOWN
46	PERU TOWN
46	POWNAL TOWN
	READ SBORD TOWN
	RUPERT TOWN
	SANDGATE TOWN
	SEARSBURG TOWN
46	SHAFTSBURY TOWN
	STAMFORD TOWN
46	SUNDERLAND TOWN
46	WINHALL TOWN
46	WCODFORD TOWN

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

46	BARNET TOWN	
46	HARDWICK TOWN	
46	ST JOHNSBURY TOWN	
46	BLOOMFIELD TOWN	
46	CANAAN TDWN	
46	GUILDHALL TOWN	
46	LEHINGTON TOWN	
	BAKERSFIELD TOWN	
	BERKSHIRE TOWN	
	ENOSBURG TOWN	
	FAIRFAX TOWN	
	FAIRFIELD TOWN	
	FLETCHER TOWN	
	FFANKLIN TOWN	
	GEORGIA TOWN	
	HIGHGATE TOWN	
	MCNTGOMERY TOWN	
	RICHFORD TOWN	
	ST ALBANS TOWN	
	SHELDON TOWN	
40 46	ALBURG TOWN	
	ISLE LA MOTTE TOWN North Hero Town	
	BARTON TOWN Brownington town	
	JAY TOWN	
	TROY TOWN	
	BENSON TOWN	
46	BRANDUN TOWN	
46	CASTLETON TOWN	
46		
46		
46	DANBY TOWN	
46	FAIR HAVEN TOWN	
46	HUBBARDTON TOWN	
46	IRA TOWN	
46	MENDON TOWN	-
46	MIDDLETUWN SPRINGS	IUWN
46		
46	PAWLET TOWN	
46		
46		
46	PROCTOR TOWN	
46	SHERBURNE TOWN	
46		
46	SUDBURY TOWN	

PAGE282

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

46	TINMCUTH TOWN
46	WALLINGFORD TOWN
46	WELLS TOAN
46	WEST HAVEN TOWN
46	WEST RUTLAND TOWN
46	ATHENS TOWN
46	BRATTLEBORO TOWN
46	GRAFTON TOWN
46	LONDONDERRY TOWN
46	NEWFANE TOWN
46	PUTNEY TOWN
46	ROCKINGHAM TOWN
46	WESTMINSTER TOWN
46	WINDHAM TOWN
46	BALTIMORE TOWN
46	CAVENDISH TOWN
46	CHESTER TOWN
46	LUDLOW TOWN
46	READING TOWN
46	SPRINGFIELD TOWN
46	WEATHERSFIELD TOWN
46	WESTON TOWN
46	WEST WINDSOR TOWN
46	WINDSOR TOWN

STATE = 46: 116 RECORDS

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE 47 ALLEGHANY COUNTY 47 BATH COUNTY 47 BLAND COUNTY BRUNSWICK COUNTY 47 47 BUCKINGHAM COUNTY 47 CARROLL COUNTY 47 CHARLOTTE COUNTY 47 FLOYD COUNTY 47 GILES COUNTY 47 GREENSVILLE COUNTY 47 HIGHLAND COUNTY 47 KING AND QUEEN COUNTY LUNENBURG COUNTY 47 47 NCRTHAMPTON COUNTY 47 NORTHUMBERLAND COUNTY 47 NCTTOWAY COUNTY 47 PATRICK COUNTY 47 RICHMOND COUNTY 47 RCCKBRIDGE COUNTY 47 SHENANDCAH COUNTY 47 SMYTH COUNTY 47 SURRY COUNTY 47 SUSSEX COUNTY 47 IFON GATE TOWN 47 ALBERTA TOWN 47 LAWRENCEVILLE TOWN 47 CHARLOTTE TOWN 47 DRAKES BRANCH TOWN 47 KEYSVILLE TOWN 47 PHOENIX TOWN 47 BOYCE TOWN 47 FLOYD TOWN 47 GLEN LYN TOWN 47 NARROWS TOWN 47 PEARISBURG TOWN 47 PEMBROKE TOWN 47 RICH CREEK TOWN 47 IRVINGTON TOWN 47 **KENBRIDGE TOWN** 47 VICTORIA TOWN 47 CAPE CHARLES TOWN 47 CHERITON TOWN 47 NASSAWADDX TOWN 47 BLACKSTONE TOWN 47 BURKEVILLE TOWN 47 GORDONSVILLE TOWN

PAGE284

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

47	STANLEY TOWN
47	WARSAW TOWN
47	GLASGOW TOWN
47	GOSHEN TOWN
47	EDINBURG TOWN
47	MOUNT JACKSON TOWN
47	NEW MARKET TOWN
47	TOMS BROOK TOWN
47	WOODSTOCK TOWN
47	CHILHOWIE TOWN
47	MARION TOWN
47	CLAREMONT TOWN
47	DENDRON TOWN
47	SURRY TOWN
47	STONY CREEK TOWN
47	WAKEFIELD TOWN
47	WAVERLY TOWN
47	MENTROSS TOWN
47	BUENA VISTA CITY
47	CCVINGTON CITY
47	DANVILLE CITY
47	LEXINGTON CITY
47	PETERSBURG CITY
47	RADFORD CITY
47	SOUTH BOSTON CITY
47	WAYNESBORD CITY

STATE = 47: 72 RECORDS

TITLE

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

CCLUMBIA COUNTY 48 48 CCWLITZ COUNTY 48 GARFIELD COUNTY GRAYS HARBOR COUNTY 48 JEFFERSCN COUNTY 48 KING COUNTY 48 48 KITTITAS COUNTY PACIFIC COUNTY 48 PIERCE COUNTY 48 SNOHOMISH COUNTY 48 WALLA HALLA COUNTY 48 LIND TOWN 48 RITZVILLE CITY 48 WASHTUCNA TOWN 48 48 LEAVENWORTH CITY DAYTON CITY 48 STARBUCK CITY 48 48 KALAMA TOWN KELSO CITY 48 LONGVIEW CITY 48 PCMERDY CITY 48 48 COULEE CITY TOWN ELECTRIC CITY 48 48 EPHRATA CITY HARTLINE TOWN 48 MOSES LAKE CITY 48 48 QUINCY TOWN WILSON CREEK TOWN 48 48 MATTAWA TOWN GEORGE CITY 48 ABERDEEN CITY 48 COSMOPOLIS TOWN 48 HEQUIAM CITY 48 48 MC CLEARY TOWN OAKVILLE TOWN 48 WESTPORT CITY 48 PORT TOWNSEND CITY 48 48 ALGONA CITY AUBURN CITY 48 48 BEAUX ARTS VILLAGE 48 BOTHELL CITY 48 CARNATION TOWN 48 CLYDE HILL TOWN 48 DUVALL TOWN 48 ENUMCLAW CITY 48 HUNTS POINT TOWN

STATE

PAGE286

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

48	ISSAQUAH CITY
48	KENT CITY
48	MEDINA CITY
48	PACIFIC TOWN
48	RENTON CITY
48	SEATTLE CITY
48	SKYKOMISH TOWN
48	SNOQUALMIE TOWN
48	TUKWILA CITY
48	BLACK DIAMOND TOWN
48	DES MOINES CITY
48	YARROW POINT TOWN
48	MERCER ISLAND CITY
48	LAKE FOREST PARK CITY
48	BREMERTON CITY
48	PCRT ORCHARD CITY
48	CLE ELUM CITY
48	ELLENSBURG CITY
48	KITTITAS TOWN
48	ROSLYN CITY
48	BINGEN TOWN
48	WHITE SALMON TOWN
48	TOLEDO TUWN
48	OROVILLE TOWN
48	TWISP TOWN
48	RAYMOND CITY
48	SCUTH BEND CITY
48	ICNE TOWN
48	BONNEY LAKE TOWN
48	BUCKLEY CITY
48	CARBONADO TOWN
48	DUPONT CITY
48	GIG HARBOR TOWN
48	ORTING TOWN
48	PUYALLUP CITY
48	ROY CITY
48	SOUTH PRAIRIE TOWN
48	SUMNER CITY
48	TACOMA CITY
48	WILKESON TOWN
48	FIFE TOWN
48	LA CONNER TOWN
	LYMAN TOWN
48	NCRTH BONNEVILLE TOWN
48	ARLINGTON CITY
48	DARRINGTON TOWN

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

TITLE EDMONDS CITY 48 48 EVERETT CITY GCLD BAR TOWN 48 48 GRANITE FALLS TOWN INDEX TOWN 48 MARYSVILLE CITY 48 MONROE CITY 48 48 MOUNTLAKE TERRACE CITY MUKILTED CITY 48 48 SNOHOMISH CITY STANWOOD CITY 48 48 SULTAN TOWN 48 WOODWAY TOWN 48 LYNNHOOD CITY 48 LAKE STEVENS TOWN 48 BRIER CITY 48 CHENEY CITY MEDICAL LAKE TOWN 48 48 SPOKANE CITY NCRTHPORT CITY 48 CCLLEGE PLACE TOWN 48 WALLA WALLA CITY 48 48 GRANGER CITY TOPPENISH CITY 48 48 YAKIMA CITY

STATE = 48: 117 RECORDS

STATE

TITLE

STATE

PAGE288

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

BERKELEY COUNTY 49 BRAXTON COUNTY 49 CABELL COUNTY 49 49 CALHOUN COUNTY CLAY COUNTY 49 49 DODDRIDGE COUNTY 49 FAYETTE COUNTY 49 GILMER COUNTY GRANT COUNTY 49 GREENBRIER COUNTY 49 HARRISON COUNTY 49 JACKSON COUNTY 49 49 LEWIS COUNTY 49 LINCOLN COUNTY 49 MARION COUNTY 49 MARSHALL COUNTY 49 MASON COUNTY 49 MINGO COUNTY 49 MONONGALIA COUNTY 49 MONROE COUNTY 49 MCRGAN COUNTY 49 COUNTY OF OHIO 49 PENDLETON COUNTY 49 POCAHONTAS COUNTY 49 PRESTON COUNTY 49 RANDOLPH COUNTY 49 RITCHIE COUNTY 49 ROANE COUNTY 49 SUMMERS COUNTY 49 TAYLOR COUNTY 49 TUCKER COUNTY 49 TYLER COUNTY 49 WAYNE COUNTY 49 WEBSTER COUNTY 49 WETZEL COUNTY 49 WIRT COUNTY 49 WOOD COUNTY 49 HEDGESVILLE TOWN 49 MARTINSBURG CITY 49 BURNSVILLE TOWN 49 FLATWOODS TOWN 49 GASSAWAY TOWN 49 SUTTON TOWN 49 HUNTINGTON CITY 49 CLAY TOWN 49 WEST UNION TOWN

TITLE

STATE

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

49 ANSTED TOWN FAYETTEVILLE: TOWN 49 49 MEADOW BRIDGE TOWN 49 MCUNT HOPE CITY 49 PAX TOWN 49 THURMOND TOWN 49 GLENVILLE TOWN 49 LAYOPOLIS TOWN 49 FALLING SPRINGS TOWN 49 QUINWOOD TOWN 49 RAINELLE TOWN 49 RONCEVERTE CITY 49 CLARKSBURG CITY 49 LOST CREEK TOWN LUMBERPORT TOWN 49 49 NUTTER FORT TOWN 49 SALEM CITY 49 STONEWOOD TOWN 49 ANMOORE TOWN 49 RAVENSHODD TOWN 49 RIPLEY CITY 49 JANE LEW TOWN 49 WESTON CITY 49 HAMLIN TOWN 49 ANAWALT TOWN 49 FAIRMONT CITY 49 FAIRVIEW TOWN 49 FARMINGTON TOWN GRANT TOWN TOWN 49 49 MANNINGTON CITY 49 MONONGAH TOWN 49 RIVESVILLE TOWN 49 WORTHINGTON TOWN 49 BARRACKVILLE TOWN 49 BENWOOD CITY 49 CAMERON CITY 49 MCMECHEN CITY 49 MOUNDSVILLE CITY 49 HARTFORD TOWN 49 HENDERSON TOWN 49 LEON VILLAGE 49 MASON TOWN 49 NEW HAVEN TOWN 49 PCINT PLEASANT CITY 49 BRAMWELL TOWN 49 MATDAKA TOWN

U.S. DEPARTMENT OF THE TREASURY PAGE290)5/23/78 AT 01:25

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

19	OAKVALE TOWN
19	PIEDMONT CITY
	RIDGELEY TOWN
19	
	MATEWAN TOWN
	WILLIAMSON CITY
	MCRGANTOWN CITY
	OSAGE TOWN
	PETERSTOWN TOWN
+9	UNION TOWN
19	BATH TOWN
19	PAW PAW TOWN
19	RICHWOOD CITY
19	CASS TOWN
	DURBIN TOWN
	HILLSBORD VILLAGE
	MARLINTON TOWN
	ALBRIGHT TOWN
	BRANDONVILLE CORPORATION
	NEWBURG TOWN
	ROWLESBURG TOWN
	TUNNELTON TOWN
	BEVERLY TOWN
	ELKINS CITY
	TOWN HARMAN
	HUTTONSVILLE TOWN
	MILL CREEK TOWN
+9	
	WOMELSDORFF TOWN
∍9	AUBURN TOWN
∍9	CAIRO TEWN
•9	ELLENBORD TOWN
9	HARRISVILLE TOWN
+9	PENNSBORD CITY
,9	PULLMAN TOWN
9	REEDY TOWN
,9	SPENCER CITY
,9	HINTON CITY
,9	FLEMINGTON TOWN
.9	GRAFION CITY
.9	DAVIS TOWN
.9	HAMBLETON TOWN
9	HENDRICKS TOWN
9	PARSONS CITY
9	
9	THOMAS TOWN
7	FRIENDLY TOWN

•

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

49	MIDDLEBOURNE TOWN
49	CEREDO TOWN
49	FORT GAY TOWN
49	KENOVA CITY
49	HAYNE TOWN
49	ADDISON TOWN
49	CAMDEN ON GAULEY TOWN
49	COWEN TOWN
49	HUNDRED TOWN
49	LITTLETON TOWN
49	NEW MARTINSVILLE CITY
49	PINE GROVE TOWN
49	SMITHFIELD TOWN
49	ELIZABETH TOWN

STATE = 49: 152 RECORDS

PAGE292

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE ASHLAND COUNTY 50 50 **BAYFIELD COUNTY** 50 BUFFALO COUNTY CHIPPEWA COUNTY 50 50 COLUMBIA COUNTY 50 CRAWFORD COUNTY 50 DOUGLAS COUNTY 50 FLORENCE COUNTY 50 FOREST COUNTY 50 GREEN LAKE COUNTY 50 IOWA COUNTY IRON COUNTY 50 50 **KEWAUNEE COUNTY** 50 LAFAYETTE COUNTY 50 MARQUETTE COUNTY 50 MONROE COUNTY 50 RICHLAND COUNTY 50 RUSK COUNTY 50 SAUK COUNTY 50 SHAWANO COUNTY 50 VERNON COUNTY 50 WASHBURN COUNTY 50 ASHLAND CITY 50 BUTTERNUT VILLAGE 50 MELLEN CITY 50 **BAYFIELD CITY** 50 CABLE VILLAGE 50 MASON VILLAGE 50 WASHBURN CITY 50 FOUNTAIN CITY CITY 50 MCNDOVI CITY 50 BLOOMER CITY 50 CADOTT VILLAGE 50 CHIPPEWA FALLS CITY 50 CORNELL CITY 50 STANLEY CITY 50 CAMBRIA VILLAGE 50 CCLUMBUS CITY 50 DOYLESTOWN VILLAGE 50 FALL RIVER VILLAGE 50 FRIESLAND VILLAGE 50 LCDI CITY 50 PORTAGE CITY 50 POYNETTE VILLAGE 50 RIO VILLAGE 50 WYOCENA VILLAGE

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

50 BELL CENTER VILLAGE EASTMAN VILLAGE 50 50 GAYS MILLS VILLAGE 50 LYNXVILLE VILLAGE 50 PRAIRIE DU CHIEN CITY 50 SOLDIERS GROVE VILLAGE 50 STEUBEN VILLAGE WAUZEKA VILLAGE 50 50 FOX LAKE CITY 50 KEKOSKEE VILLAGE 50 OLIVER VILLAGE 50 SUPERIOR CITY 50 BRANDON VILLAGE RIPCN CITY 50 MT CALVARY VILLAGE 50 CRANDON CITY 50 50 KINGSTON VILLAGE 50 PRINCETON CITY 50 AVOCA VILLAGE 50 DODGEVILLE CITY 50 LINDEN VILLAGE 50 REWEY VILLAGE RIDGEWAY VILLAGE 50 50 HURLEY CITY MONTREAL CITY 50 50 MERRILLAN VILLAGE 50 ALGOMA CITY 50 CASCO VILLAGE 50 KEWAUNEE CITY 50 ARGYLE VILLAGE BENTON VILLAGE 50 50 DARLINGTON CITY 50 GRATIOT VILLAGE 50 SHULLSBURG CITY 50 MERRILL CITY TWO RIVERS CITY 50 50 BROKAW VILLAGE 50 ELDERON VILLAGE 50 FENWOOD VILLAGE 50 STRATFORD VILLAGE 50 ENDEAVOR VILLAGE 50 MONTELLO CITY 50 OXFORD VILLAGE 50 WESTFIELD VILLAGE MILWAUKEE CITY 50 50 KENDALL VILLAGE

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

50 MELVINA VILLAGE 50 WILTON VILLAGE 50 WYEVILLE VILLAGE 50 WARRENS VILLAGE GILLETT CITY 50 50 LENA VILLAGE 50 OCONTO CITY 50 OCONTO FALLS CITY 50 CENTURIA VILLAGE 50 LUCK VILLAGE 50 YUBA VILLAGE 50 BELOIT CITY 50 FOOTVILLE VILLAGE 50 BRUCE VILLAGE 50 CONRATH VILLAGE 50 GLEN FLORA VILLAGE 50 HAWKINS VILLAGE 50 INGRAM VILLAGE 50 LADYSMITH CITY 50 TONY VILLAGE 50 WEYERHAEUSER VILLAGE 50 BARABOU CITY 50 IRONTON VILLAGE 50 LAKE DELTON VILLAGE 50 LA VALLE VILLAGE 50 LIME RIDGE VILLAGE 50 LUGANVILLE VILLAGE 50 MERRIMAC VILLAGE 50 NORTH FREEDOM VILLAGE 50 PLAIN VILLAGE 50 REEDSBURG CITY 50 ROCK SPRINGS VILLAGE 50 SAUK CITY VILLAGE SPRING GREEN VILLAGE 50 50 COUDERAY VILLAGE 50 MATTOON VILLAGE 50 SHAWAND CITY 50 TIGERTON VILLAGE 50 CASCADE VILLAGE 50 GLENBEULAH VILLAGE 50 LUBLIN VILLAGE 50 GENOA VILLAGE 50 LA FARGE VILLAGE 50 ONTARIO VILLAGE 50 READSTOWN VILLAGE 50 VIRDQUA CITY

TITLE

STATE

DISTRESSED AREA ELIGIBILITY FEST

(ELIGIBLE GOVERNMENTS)

WESTBY CITY 50 50 EAGLE RIVER CITY 50 DELAVAN CITY SHARON VILLAGE 50 WILLIAMS BAY VILLAGE 50 50 BIRCHWOOD VILLAGE 50 MINONG VILLAGE 50 SHELL LAKE CITY SPOONER CITY 50 50 **BIG FALLS VILLAGE** CLINTONVILLE CITY 50 50 OGDENSBURG VILLAGE 50 HANCOCK VILLIAGE 50 LOHRVILLE VILLAGE 50 PLAINFIELD VILLAGE WAUTOMA CITY 50 50 AGENDA TOWN 50 ASHLAND TOWN 50 CHIPPEWA TOWN GINGLES TOWN 50 GORDON TOWN 50 JACOBS TOWN 50 50 LA POINTE TOWN MARENGO TOWN 50 MORSE TOWN 50 50 PEEKSVILLE TOWN SANBORN TOWN 50 50 SHANAGOLDEN TOWN WHITE RIVER TOWN 50 50 BARKSDALE TOWN BARNES TOWN 50 50 BAYFIELD TOWN 50 BAYVIEW TOWN 50 BELL TOWN 50 CABLE TOWN 50 CLOVER TOWN 50 DELTA TOWN 50 DRUMMOND TOWN 50 EILEEN TOWN HUGHES TOWN 50 50 IRON RIVER TOWN 50 KELLY TOWN 50 KEYSTONE TOWN 50 LINCOLN TOWN 50 MASON TOWN 50 NAMAKAGON TOWN

PAGE296

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

50 ORIENTA TOWN 50 OULU TOWN 50 PILSEN TOWN 50 PORT WING TOWN 50 GRANDVIEW TOWN 50 RUSSELL TOWN TRIPP TOWN 50 50 WASHBURN TOWN ALMA TOWN 50 50 BELVIDERE TOWN 50 CANTON TOWN 50 CROSS TOWN DOVER TOWN 50 50 GILMANTON TOWN 50 LINCOLN TOWN 50 MAXVILLE TOWN 50 MILTON TOWN 50 MODENA TOWN 50 MONTANA TOWN 50 WAUMANDEE TOWN 50 ANDERSON TOWN 50 BLATNE TOWN 50 GRANTSBURG TOWN 50 LA FOLLETTE TOWN 50 LINCOLN TOWN 50 ROOSEVELT TOWN 50 WCOD RIVER TOWN 50 ARTHUR TOWN 50 AUBURN TOWN 50 COOKS VALLEY TOWN 50 DELMAR TOWN 50 EDSON TOWN 50 ESTELLA TOWN 50 GOETZ TOWN 50 RUBY TOWN 50 WCODMOHR TOWN 50 ARLINGTON TOWN 50 CALEDONIA TOWN 50 CCLUMBUS TOWN 50 COURTLAND TOWN 50 DEKORRA TOWN 50 FORT WINNEBAGO TOWN 50 FOUNTAIN PRAIRIE TOWN 50 HAMPDEN TOWN 50 LEEDS TOWN 50 LEWISTON TOWN

TITLE

STATE

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TE'ST

(ELIGIBLE GOVERNMENTS)

50 LOWVILLE TOWN 50 MARCELLON TOWN 50 NEWPORT TOWN 50 OTSEGC TOWN 50 PACIFIC TOWN 50 RANDULPH TOWN 50 SCOTT TOWN 50 WYOCENA TOWN CLAYTON TOWN 50 50 FREEMAN TOWN 50 SCOTT TOWN 50 UTICA TOWN 50 WAUZEKA TOWN 50 CLYMAN TOWN 50 ELBA TOWN 50 EMMET TOWN 50 FOX LAKE TOWN 50 LEBANON TOWN 50 LEROY TOWN 50 PURTLAND TOWN 50 SHIELDS TOWN 50 THERESA TOWN 50 PARKLAND TOWN 50 AURORA TOWN 50 COMMONWEALTH TOWN 50 FENCE TOWN 50 FERN TOWN 50 HOMESTEAD TOWN 50 TIPLER TOWN 50 ASHFORD TOWN 50 ELDORADO TOWN 50 EMPIRE TOWN 50 SPRINGVALE TOWN 50 WAUPUN TOWN 50 ALVIN TOWN 50 ARGONNE TOWN 50 ARMSTRONG CREEK 50 BLACKWELL TOWN 50 CASWELL TOWN 50 CRANDON TOWN 50 FREEDOM TOWN 50 HILES TOWN 50 LAONA TOWN 50 LINCOLN TOWN 50 NASHVILLE TOWN 50 PCPPLE RIVER TOWN

PAGE298

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

STATE TITLE

ROSS TOWN 50 50 WABEND TOWN 50 GREEN LAKE TOWN 50 MACKFORD TOWN 50 MARQUETTE TOWN 50 ST MARIE TOWN 50 SENECA TOWN 50 ARENA TOWN 50 BRIGHAM TOWN 50 CLYDE TOWN 50 DODGEVILLE TOWN 50 HIGHLAND TOWN 50 LINDEN TOWN 50 MIFFLIN TOWN 50 MINERAL POINT TOWN 50 MOSCOW TOWN 50 PULASKI TOWN 50 WALDWICK TOWN 50 ANDERSON TOWN 50 CAREY TOWN 50 GURNEY TOWN 50 KIMBALL TOWN 50 KNIGHT TOWN 50 PENCE TOWN 50 SAXON TOWN 50 AHNAPEE TOWN 50 CARLTON TOWN 50 CASCO TOWN 50 FRANKLIN TOWN 50 LINCOLN TOWN 50 LUXE MBURG TOWN 50 RED RIVER TOWN 50 WEST KEWAUNEE TOWN ARGYLE TOWN 50 50 BENTON TOWN 50 DARLINGTON TOWN 50 ELK GROVE TOWN 50 FAYETTE TOWN 50 KENDALL TOWN 50 LAMONT TOWN 50 NEW DIGGINGS TOWN 50 SEYMOUR TOWN SHULLSBURG TOWNSHIP 50 50 WAYNE TUNN 50 WHITE DAK SPRINGS TOWN 50 WILLOW SPRINGS TOWN

05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY FEIST

(ELIGIBLE GOVERNMENTS)

STATE TITLE 50 WIDTA TOWN 50 NEVA TOWN 50 NCRWCOD TOWN 50 PECK TOWN 50 VILAS TOWN 50 HARDING TOWN 50 RUSSELL TOWN 50 SCMC TOWN 50 CATO TOWN 50 KOSSUTH TOWN 50 LIBERTY TOWN 50 MANITCHOC TOWN 50 MISHICOT TOWN 50 TWO CREEKS TOWN 50 TWO RIVERS TOWN 50 BERLIN TOWN 50 BRIGHTON TOWN 50 CASSEL TOWN 50 CLEVELAND TOWN 50 DAY TOWN 50 EASTON TOWN 50 EAU PLEINE TOWN EMMET TOWN 50 50 FRANZEN TOWN 50 GREEN VALLEY TOWN 50 HALSEY TOWN 50 HEWITT TOWN 50 HELTON TOWN 50 HULL TOWN 50 JCHNSCN TOWN 50 MAINE TOWN 50 MARATHON TOWN **RIB FALLS TOWN** 50 50 REITBRUCK TOWN SPENCER TOWN 50 50 WAUSAU TOWN 50 WIEN TOWN 50 BUFFALO TOWN 50 CRYSTAL LAKE TOWN 50 DCUGLAS TOAN 50 HARRIS TOWN 50 NESHKORO TOWN 50 NEWTON TOWN 50 OXFORD TOWN 50 PACKWAUKEE TOWN 50 SHIELDS TOWN

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

-

50	SPRINGFIELD TOWN
50	ANGELO TOWN
50	CLIFTON TOWN
50	GLENDALE TOWN
50	GRANT TOWN
50	GREENFIELD TOWN
50	JEFFERSON TOWN
50	LAFAYETTE TOWN
50	NEW LYME TOWN
50	PORTLAND TOWN
50	RIDGEVILLE TOWN
50	SCOTT TOWN
50	SHELDON TOWN
50	SPARTA TOWN
50	WELLINGTON TOWN
50	WELLS TOWN
50	WILTON TOWN
50	BAGLEY TOWN
50	BRAZEAU TOWN
50	LENA TOWN
50	LITTLE RIVER TOWN
50	MAPLE VALLEY TOWN
50	OCONTO FALLS TOWN
50	SPRUCE TOWN
50	STILES TOWN
50	UNDERHILL TOWN
50 50	CLAM FALLS TOWN Clear lake town
50	FARMINGTON TOWN
50	MCKINLEY TOWN
50	AKAN TOWN
50	BLOOM TOWN
50	BUENA VISTA TOWN
. 50	DAYTON TOWN
50	EAGLE TOWN
50	FOREST TOWN
50	HENRIETTA TOWN
50	ITHACA TOWN
50	MARSHALL TOWN
50	RICHWOOD TOWN
50	ROCKBRIDGE TOWN
50	SYLVAN TOWN
50	WESTFORD TOWN
50	AVON TOWN
50 50	CENTER TOWN
50	JANESVILLE TOWN

05/23/78 AT 01:25 U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

(ELIGIBLE GOVERNMENTS)

50	JOHNSTOWN TOWN
50	LIMA TOWN
50	NEWARK TOWN
50	PORTER TOWN
50	RCCK TUWN
50	SPRING VALLEY TOWN
50	ATLANTA TOWN
50	BIG BEND TOWN
50	BIG FALLS TOWN
50	CEDAR RAPIDS TOWN
50	DEWEY TOWN
50	FLAMBEAU TOWN
50	GRANT TOWN
50	GROW TOWN
50	HAWKINS TOWN
50	HUBBARD TOWN
50	LAWRENCE TOWN
50	MURRY TOWN
50	RICHLAND TOWN
50	RUSK TOWN
	SOUTH FORK TOWN
50	STRICKLAND TOWN
50	STUBBS TOWN
50	THORNAPPLE TOWN
50	TRUE TOWN
50	WASHINGTON TOWN
50	WILKINSCN TOWN
50	WILLARD TOWN
50	WILSON TOWN
50	BARABOO TOWN
50	BEAR CREEK TOWN
50	DELLONA TOWN
50	DELTON TOWN
50	EXCELSIOR TOWN
50	FAIRFIELD TOWN
50	FFANKLIN TOWN
50	FREEDOM TOWN
50	GREENFIELD TOWN
50	HONEY CREEK TOWN
50	IRONTON TOWN
50	LA VALLE TOWN
50	MERRIMAC TOWN
50	SPRING GREEN TOWN
50	SUMPTER TOWN
50	TROY TOWN
50	WASHINGTON TOWN

DISTRESSED AREA ELIGIBILITY TEIST

(ELIGIBLE GOVERNMENTS)

	TOTAL DIAN
50	WESTFIELD TOWN
50	WINFIELD TOWN
50	WOODLAND TOWN
50	RADISSON TOWN
50	WEIRGOR TOWN
50	BELLE PLAINE TOWN
50	FAIRBANKS TOWN
50	GRANT TOWN
50	GREEN VALLEY TOWN
50	HERMAN TOWN
50	MORRIS TOWN
50	NAVARINO TOWN
50	PELLA TOWN
	RED SPRING TOWN
50	
50	WAUKECHEN TOWN
	HUTCHINS TOWN
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50	LIMA TOWN
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-	GOODRICH TOWN
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	MCKINLEY TOWN
50	MAPLEHURST TOWN
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	JEFFERSON TOWN
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	STERLING TOWN
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50	ULLAVAN TUNN

05/23/78 AT 01:25

U.S. DEPARTMENT OF THE TREASURY

DISTRESSED AREA ELIGIBILITY TEST

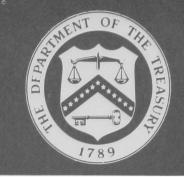
(ELIGIBLE GOVERNMENTS)

50	GENEVA TOWN
50	SHARON TOWN
50	BARRONETT TOWN
50	BASHAW TOWN
50	BASS LAKE TOWN
50	BEAVER BROOK TOWN
50	BIRCHWODD TOWN
50	BROOKLYN TOWN
50	CASEY TOWN
50	CHILOG TOWN
50	CRYSTAL TOWN
50	EVERGREEN TOWN
50	FROG CREEK TOWN
50	GULL LAKE TOWN
50	LENG LAKE TOWN
50	MINDNG TOWN
50	SARONA TOWN
50	SPOONER TOWN
50	SPRINGBROOK TOWN
50	STINNETT TOWN
50	STONE LAKE TOWN
50	BEAR CREEK TOWN
50	DUPONT TOWN
50	LARRABEE TOWN
50	LITTLE WOLF TOWN
	MATTESON TOWN
	UNION TOWN
50	WEYAUWEGA TOWN
	WYOMING TOWN
	AURORA TOWN
	BLOOMFIELD TOWN
	COLOMA TOWN
	DEERFIELD TOWN
	LEON TOWN
	UASIS TOWN
	PCYSIPPI TOWN
	ROSE TOWN
20	WARREN TOWN
ST	ATE = $50: 544$ Records
51	
F 1	INAL TOTALS: 12142 RECORDS



INGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE May 26, 1978 Contact: Alvin M. Hattal 202/566-8381

TREASURY ACTS ON ANTIDUMPING CASES INVOLVING IMPORTS OF STEEL WIRE STRAND FROM JAPAN AND INDIA

The Treasury Department said today that it has tentatively determined that steel wire strand for prestressed concrete from Japan is being sold in the United States at less than fair value.

In another action, the Treasury Department announced that it has made a final determination that steel wire strand for prestressed concrete from India is being sold here at less than fair value.

Appraisement is being withheld on imports from both countries. Under the Antidumping Act, the Secretary of the Treasury is required to withhold appraisement whenever he has reasonable cause to believe or suspect that "sales at less than fair value" are taking place. Sales at less than fair value, as defined by the Antidumping Act, generally occur when imported merchandise is sold in the United States for less than in the home market or in third countries.

Withholding of appraisement means that the valuation for customs duty purposes of the goods is suspended until completion of the investigation, thus allowing any dumping duties that are ultimately imposed to be levied on those imports.

The Indian case is being referred to the U.S. International Trade Commission (ITC), which must decide within 90 days whether a U.S. industry is being, or is likely to be, injured by these sales. If the ITC finds that one is, dumping duties will be assessed.

A final Treasury decision in the Japanese case must be made by August 31, 1978.

Notice of these actions will appear in the Federal Register of May 31, 1978.

Imports of steel wire strand for prestressed concrete from Japan amounted to \$19.6 million during the period June-November 1977. Imports of this merchandise from India were valued at \$249,000 during the period January-June 1977.



INGTON, D.C. 20220

TELEPHONE 566-2041



FOR RELEASE TUESDAY, MAY 30, 1978 AMs

STATEMENT BY SECRETARY OF THE TREASURY W. MICHAEL BLUMENTHAL

The Appropriations Committee of the House of Representatives this past week reported the Foreign Assistance and Related Programs Appropriations Bill, including \$2,628 million for the international financial institutions -- the World Bank family, the Inter-American Development Bank, the Asian Development Bank and the African Development Fund.

This figure is \$876 million less than the Administration's request. We believe that the Committee's recommendation is the absolute minimum amount which is consistent with the interests of the United States in the developing world, and with our desire to bring about constructive policy changes in the international financial institutions. We will urge the House of Representatives to resist any additional reductions which may be proposed on the floor.

The Administration strongly supports the international financial institutions. We believe that these organizations effectively serve a broad range of U.S. political, security, economic and humanitarian interests because:

- -- they are extremely effective channels of development assistance to the poorest countries in the world;
- -- they assure burden-sharing among donor countries; others put up \$3 for every \$1 contributed by the United States;
- -- they spend \$2 in the United States for every \$1 we pay into them.

We have therefore urged the Congress, both in formal testimony and in informal discussions with



SHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE May 26, 1978 Contact: Alvin M. Hattal 202/566-8381

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artment of the TREASURY

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STATEMENT BY SECRETARY OF THE TREASURY W. MICHAEL BLUMENTHAL

The Appropriations Committee of the House of Representatives this past week reported the Foreign Assistance and Related Programs Appropriations Bill, including \$2,628 million for the international financial institutions -- the World Bank family, the Inter-American Development Bank, the Asian Development Bank and the African Development Fund.

This figure is \$876 million less than the Administration's request. We believe that the Committee's recommendation is the absolute minimum amount which is consistent with the interests of the United States in the developing world, and with our desire to bring about constructive policy changes in the international financial institutions. We will urge the House of Representatives to resist any additional reductions which may be proposed on the floor.

The Administration strongly supports the international financial institutions. We believe that these organizations effectively serve a broad range of U.S. political, security, economic and humanitarian interests because:

- -- they are extremely effective channels of development assistance to the poorest countries in the world;
- -- they assure burden-sharing among donor countries; others put up \$3 for every \$1 contributed by the United States;
- -- they spend \$2 in the United States for every \$1 we pay into them.

We have therefore urged the Congress, both in formal testimony and in informal discussions with

In its report, the Appropriations Committee also decided not to recommend any legislative restrictions on the use of U.S. funds by the international financial institutions. Under provisions of their charters, the banks cannot accept restricted funds. Passage of legislation with such restrictions would have the effect of taking the United States out of the development banks. This, in turn, could remove the banks from the international development process.

The Committee's decision in this respect was particularly significant, and is gratifying because of the high priority the Administration places on continued U.S. participation and support for the international financial institutions.

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SHINGTON, D.C. 20220

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Contact: Carolyn M. Johnston (202) 634-5377

FOR IMMEDIATE RELEASE

May 23, 1978

SELLARS REAPPOINTED CHAIRMAN OF SAVINGS BONDS COUNCIL

Richard B. Sellars, Chairman of the Finance Committee of the Board, Johnson & Johnson, New Brunswick, N.J., has accepted reappointment as the National Chairman of the Savings Bonds Volunteer State Chairmen's Council through December 31, 1979. The appointment was made by Secretary of the Treasury W. Michael Blumenthal.

Mr. Sellars first became National Chairman of the Savings Bonds Council on January 1, 1977. On reappointing Mr. Sellars, Secretary Blumenthal said, "Encouraging millions of Americans to save for themselves through the U.S. Savings Bonds program is as important today as ever to help reduce the inflationary pressures in our economy. I thank you for your outstanding leadership and support in this vital effort."

The 51-member Savings Bonds Volunteer State Chairmen's Council consists of leading businessmen who head the volunteer program for the sale and retention of Savings Bonds in their state. They are appointed to two-year terms by the Secretary of the Treasury.

Sellars, a 39-year veteran of Johnson & Johnson, has been President of Johnson & Johnson Worldwide and Chairman of the Board and Chief Executive Officer, Johnson & Johnson. In addition to his present business activity, he is active in many civic and professional groups.

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epartment of the TREASURY

SHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR RELEASE AT 4:00 P.M.

May 30, 1978

TREASURY'S WEEKLY BILL OFFERING

The Department of the Treasury, by this public notice, invites tenders for two series of Treasury bills totaling approximately \$5,600 million, to be issued June 8, 1978. This offering will not provide new cash for the Treasury as the maturing bills are outstanding in the amount of \$5,600 million. The two series offered are as follows:

91-day bills (to maturity date) for approximately \$2,200 million, representing an additional amount of bills dated March 9, 1978, and to mature September 7, 1978 (CUSIP No. 912793 T2 2), originally issued in the amount of \$3,407 million, the additional and original bills to be freely interchangeable.

182-day bills for approximately \$3,400 million to be dated June 8, 1978, and to mature December 7, 1978 (CUSIP No. 912793 U7 9).

Both series of bills will be issued for cash and in exchange for Treasury bills maturing June 8, 1978. Federal Reserve Banks, for themselves and as agents of foreign and international monetary authorities, presently hold \$2,909 million of the maturing bills. These accounts may exchange bills they hold for the bills now being offered at the weighted average prices of accepted competitive tenders.

The bills will be issued on a discount basis under competitive and noncompetitive bidding, and at maturity their par amount will be payable without interest. Except for definitive bills in the \$100,000 denomination, which will be available only to investors who are able to show that they are required by law or regulation to hold securities in physical form, both series of bills will be issued entirely in book-entry form in a minimum amount of \$10,000 and in any higher \$5,000 multiple, on the records either of the Federal Reserve Banks and Branches, or of the Department of the Treasury.

Tenders will be received at Federal Reserve Banks and Branches and at the Bureau of the Public Debt, Washington, D. C. 20226, up to 1:30 p.m., Eastern Daylight Saving time, Monday, June 5, 1978. Form PD 4632-2 (for 26-week series) or Form PD 4632-3 (for 13-week series) should be used to submit tenders for bills to be maintained on the book-entry records of the Department of the Treasury.

HHLL 1789

Each tender must be for a minimum of \$10,000. Tenders over \$10,000 must be in multiples of \$5,000. In the case of competitive tenders the price offered must be expressed on the basis of 100, with not more than three decimals, e.g., 99.925. Fractions may not be used.

Banking institutions and dealers who make primary markets in Government securities and report daily to the Federal Reserve Bank of New York their positions in and borrowings on such securities may submit tenders for account of customers, if the names of the customers and the amount for each customer are furnished. Others are only permitted to submit tenders for their own account.

Payment for the full par amount of the bills applied for must accompany all tenders submitted for bills to be maintained on the book-entry records of the Department of the Treasury. A cash adjustment will be made on all accepted tenders for the difference between the par payment submitted and the actual issue price as determined in the auction.

No deposit need accompany tenders from incorporated banks and trust companies and from responsible and recognized dealers in investment securities for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, or for bills issued in bearer form, where authorized. A deposit of 2 percent of the par amount of the bills applied for must accompany tenders for such bills from others, unless an express guaranty of payment by an incorporated bank or trust company accompanies the tenders.

Public announcement will be made by the Department of the Treasury of the amount and price range of accepted bids. Competitive bidders will be advised of the acceptance or rejection of their tenders. The Secretary of the Treasury expressly reserves the right to accept or reject any or all tenders, in whole or in part, and the Secretary's action shall be final. Subject to these reservations, noncompetitive tenders for each issue for \$500,000 or less without stated price from any one bidder will be accepted in full at the weighted average price (in three decimals) of accepted competitive bids for the respective issues.

Settlement for accepted tenders for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, and bills issued in bearer form must be made or completed at the Federal Reserve Bank or Branch or at the Bureau of the Public Debt on June 8, 1978, in cash or other immediately available funds or in Treasury bills maturing June 8, 1978. Cash adjustments will be made for differences between the par value of the maturing bills accepted in exchange and the issue price of the new bills. Under Sections 454(b) and 1221(5) of the Internal Revenue Code of 1954 the amount of discount at which these bills are sold is considered to accrue when the bills are sold, redeemed or otherwise disposed of, and the bills are excluded from consideration as capital assets. Accordingly, the owner of these bills (other than life insurance companies) must include in his or her Federal income tax return, as ordinary gain or loss, the difference between the price paid for the bills, whether on original issue or on subsequent purchase, and the amount actually received either upon sale or redemption at maturity during the taxable year for which the return is made.

Department of the Treasury Circulars, No. 418 (current revision), Public Debt Series - Nos. 26-76 and 27-76, and this notice, prescribe the terms of these Treasury bills and govern the conditions of their issue. Copies of the circulars and tender forms may be obtained from any Federal Reserve Bank or Branch, or from the Bureau of the Public Debt.

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epartment of the TREASURY

SHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE Tuesday, May 30, 1978 Contact: Alvin Hattal 566-8381

TREASURY ANNOUNCES PRELIMINARY COUNTERVAILING DUTY ACTIONS AGAINST CERTAIN TEXTILE PRODUCTS FROM EIGHT COUNTRIES

The Treasury Department today announced its preliminary determination that seven countries are subsidizing their exports of textile mill products and men's and boys' apparel. Those countries are Argentina, Brazil, Colombia, India, Republic of China, Philippines and Uruguay.

The Treasury Department investigation was undertaken as a result of a petition filed by the Amalgamated Clothing and Textile Workers' Union in November 1977.

Under the Countervailing Duty Law, the Treasury Secretary is required to assess an additional Customs duty that equals the amount of a "bounty or grant" (subsidy) that has been found to be paid on imported merchandise.

Treasury's preliminary investigation found a variety of subsidies subject to countervailing duties, ranging from export subsidies to regional aids, preferential export financing, and special income tax benefits for export enterprises. Some tentative determinations were made without the detailed information necessary from the foreign government concerned to make a definitive decision on whether the programs providing a subsidy are being used by that country's textile industry. The Treasury must make a final determination no later than November 7, 1978.

The Republic of Korea was also found to be subsidizing its textile exports but the amounts received are so inconsequential that the assessment of countervailing duties would not be warranted.

Notice of this action will appear in the <u>Federal</u> <u>Register</u> of June 1, 1978.

Import volume by value is not available at this time but is estimated to be approximately \$700 million in 1977.

B-951



SHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE May 27, 1978 Contact: Alvin M. Hattal 202/566-8381

TREASURY DEPARTMENT DENIES IT HAS WITHDRAWN PROPOSED FIREARMS REGULATIONS

The Treasury Department today denied reports that it has withdrawn its proposals for firearms regulations to make it easier to trace firearms used in crimes and to identify those selling guns to the criminal market.

Assistant Secretary of the Treasury Richard J. Davis said, "The Treasury Department has not withdrawn or revised the proposed regulations it published on March 21. Because of great public interest in the issue and because of the widespread incorrect information about the nature of these proposals that has been generated by some groups, we have extended the comment period on them until June 30.

Davis repeated what he said in his May 4 testimony before the House Judiciary Subcommittee on Crime: that no funds to implement these regulations were included in the fiscal year 1979 Administration budget and that any decision to implement them would require seeking funds from Congress to do so.

This position was also communicated to Senator Lawton Chiles (D-Fla.), Chairman of the Treasury Appropriations Subcommittee by Treasury Deputy Secretary Robert Carswell when, in a May 23, 1978, letter, he wrote: "If a decision is made to implement any of [these regulations], it would be necessary to seek either a supplementary appropriation for 1979 or include a request for such funds in our 1980 submission. We will not implement these proposals without securing from Congress the funds to do so."

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B-952



ASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE

May 31, 1978

RESULTS OF AUCTION OF 4-YEAR 1-MONTH TREASURY NOTES

The Department of the Treasury has accepted \$2,257 million of \$5,026 million of tenders received from the public for the 4-year 1-month notes, Series H-1982, auctioned today.

The range of accepted competitive bids was as follows:

Lowest yield 8.24%1/ Highest yield 8.28% Average yield 8.27%

The interest rate on the notes will be 8-1/4%. At the 8-1/4% rate, the above yields result in the following prices:

Low-yield price	100.013
High-yield price	99.877
Average-yield price	99.911

The \$2,257 million of accepted tenders includes \$508 million of noncompetitive tenders and \$1,749 million of competitive tenders from private investors, including 9% of the amount of notes bid for at the high yield.

In addition to the \$2,257 million of tenders accepted in the auction process, \$300 million of tenders were accepted at the average price from Federal Reserve Banks as agents for foreign and international monetary authorities for new cash.

 $\underline{1}$ / Excepting 6 tenders totaling \$3,560,000

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SHINGTON, D.C. 20220

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Contact: Carolyn Johnston (202) 634-5377

FOR IMMEDIATE RELEASE

JUNE 1, 1978

TREASURY SECRETARY BLUMENTHAL NAMES ROGER W. MULLIN, JR. SAVINGS BONDS CHAIRMAN FOR PENNSYLVANIA

Roger W. Mullin, Jr., Chairman of the Board, Mack Trucks, Inc., Allentown, has been appointed Volunteer State Chairman for the Savings Bonds Program by Secretary of the Treasury W. Michael Blumenthal, effective immediately.

He succeeds Henry J. Nave, former Chairman of the Board, Mack Trucks, Inc., Allentown.

Mr. Mullin will head a committee of business, labor, financial, media, and governmental leaders who -- in cooperation with the Savings Bonds Division -- assist in promoting the sale of Savings Bonds.

Mr. Mullin received an L.L.B. Degree from Fordham University Law School, and an L.L.M. Degree from George Washington University Law School. During World War II, he was with the U.S. Army Military Intelligence Service, and later joined several New York law firms.

Mr. Mullin joined Mack Trucks, Inc. in 1961 as Executive Assistant to the President. He was elected Vice President, Secretary, and General Counsel in 1962, and joined the Mack Board of Directors in 1967. He became Vice Chairman in August 1974, and assumed his present position in August 1976.

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Department of the TREASURY

WASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE

June 1, 1978

RESULTS OF TREASURY'S 20-DAY BILL AUCTION

Tenders for \$6,005 million of 20-day Treasury bills to be issued on June 2, 1978, and to mature June 22, 1978, were accepted at the Federal Reserve Banks today. The details are as follows:

RANGE OF ACCEPTED COMPETITIVE BIDS:

				Investment Rate
		Price	Discount Rate	(Equivalent Coupon-Issue Yield)
High Low Ave ra ge	- -	99.609 99.604 99.605	7.038% 7.128% 7.110%	7.16% 7.26% 7.24%

Tenders at the low price were allotted 80%.

TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS:

Location	Received	Accepted
Boston	\$ 91,000,000	\$ 85,800,000
New York	9,647,000,000	4,764,200,000
Philadelphia		
Cleveland	69,000,000	47,000,000
Richmond	219,000,000	101,000,000
Atlanta	15,000,000	4,000,000
Chicago	1,076,000,000	229,800,000
St. Louis	40,000,000	27,000,000
Minneapolis	35,000,000	35,000,000
Kansas City	32,000,000	27,000,000
Dallas		
San Francisco	1,061,000,000	684,000,000
TOTAL	\$12,285,000,000	\$6,004,800,000

epartment of the TREASURY



SHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR IMMEDIATE RELEASE June 2, 1978 Contact: Robert E. Nipp 202/566-5328

TREASURY ANNOUNCES EXTENSION OF DUMPING INVESTIGATION

The Treasury announced today that it was extending for three months its investigation of alleged dumping of certain steel mill products from six European countries. A petition filed in December 1977 by National Steel Corporation claimed that cold rolled and galvanized sheet was being imported into the United States at less than "fair value" within the meaning of the Antidumping Act from Belgium, Holland, Germany, Italy, France and the United Kingdom. More than 30 companies are involved in the sales of this merchandise and the added time will be needed to analyze the volumnious data being developed.

The announcement also notes that on May 31, 1978, National Steel withdrew, without prejudice to possible later reinstatement, its claims that the products under investigation were being sold at less than their cost of production.

A copy of the Antidumping Notice of Extension of Investigatory Period is attached.

B-956

DEPARTMENT OF THE TREASURY OFFICE OF THE SECRETARY

COLD ROLLED AND GALVANIZED CARBON STEEL SHEETS FROM THE UNITED KINGDOM, WEST GERMANY, FRANCE, ITALY, THE NETHERLANDS AND BELGIUM

ANTIDUMPING NOTICE OF EXTENSION OF INVESTIGATORY PERIOD

AGENCY: U.S. Treasury Department ACTION: Extension of Antidumping Investigatory Period SUMMARY:

This notice is to advise the public that the Secretary of the Treasury has determined that a tentative determination as to whether sales at less than fair value of cold rolled and galvanized carbon steel sheet from the United Kingdom, West Germany, France, Italy, the Netherlands and Belgium have occurred cannot reasonably be made in six months. This decision will be made in not longer than nine months from the date of the initiation of the investigation. EFFECTIVE DATE: (Date of publication in the FEDERAL REGISTER) FOR FURTHER INFORMATION CONTACT:

Mr. David P. Mueller, U.S. Customs Service, Office of Operations, Duty Assessment Division, Technical Branch, 1301 Constitution Avenue, NW., Washington, D.C. 20229, telephone 202 (566-5492). SUPPLEMENTARY INFORMATION:

On October 25, 1977, information was received in proper form pursuant to sections 153.26 and 153.27, Customs Regulations (19 CFR 153.26 and 153.27) from counsel on behalf of National Steel Corporation indicating that cold rolled and galvanized carbon steel sheets from Italy, Belgium, France, West Germany, the Netherlands and the United Kingdom are being, or are likely to be, sold at less than fair value within the meaning of the Antidumping Act, 1921 as amended (19 U.S.C. 160 <u>et. seq</u>.) (hereinafter referred to as "the Act"). On the basis of this information and subsequent preliminary investigation by the Customs Service, an "Antidumping Proceeding Notice" was published in the FEDERAL REGISTER of December 2, 1977. That notice stated that:

"If, during the course of the investigation being initiated it is found that actual home market, or if appropriate, third country transactions, have been at prices below the Davignon Plan or list prices for these products, a comparison of these lower prices will be made with the cost of production. If below cost sales have occurred in substantial quantities and over an extended period of time at prices not permitting the recovery of all costs within a reasonable period of time, then a cost of production investigation would be deemed appropriate and would be initiated. The Customs Service will, accordingly, be directed to solicit information relevant to these considerations as promptly as possible from all interested persons."

Petitioner thereafter filed supplemental information supporting its claims of sales below cost. On May 31, 1978, petitioner submitted a letter withdrawing the cost of production (but

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not the pricing) allegations made in its petition and in supplemental information filed on January 16, 1978, without prejudice to a subsequent filing of these claims.

For purposes of this notice, the term "cold rolled and galvanized carbon steel sheets" means those items provided for in item number 608.87, 608.94, and 608.95 of the Tariff Schedules of the United States.

The merchandise in question is made and sold in a large number of sizes and forms in numerous individual transactions by 30 separate companies in the European countries involved and in the United States. Further, a variety of claims for adjustments have been made with respect to many of the transactions to be compared. Additional time is needed to analyze this data.

Accordingly pursuant to section 201(b)(2) of the Act (19 U.S.C. 160(b)(2)), notice is hereby given that the determination provided for in section 201(b)(1) of the Act (19 U.S.C. 160(b)(1)) cannot reasonably be made within six months. The determination under section 201(b)(1) of the Act (19 U.S.C. 160(b)(1)) will therefore be made within no more than nine months.

This notice is published pursuant to section 201(b)(2) of the Act (19 U.S.C. 160(b)(2)).

General U Counsel of the Treasury

JUN 2 1978

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epartment of the TREASURY

SHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR IMMEDIATE RELEASE June 2, 1978 Contact: Alvin M. Hattal 202/566-8381

TREASURY EXTENDS RECORD-KEEPING DEADLINE FOR CERTIFICATES OF DEPOSIT

The Treasury Department today announced that it is delaying until June 19 enforcement of its regulations requiring banks and other financial institutions to maintain records of certificates of deposit. Enforcement had been scheduled to start June 1.

Under Secretary Bette B. Anderson said the delay was granted after a number of banks indicated they would need additional time to change their recordkeeping procedures. Several thousand banks and savings and loan associations will be affected.

The new provisions are intended to discourage the use of certificates of deposit, including so-called "honor" bonds, for illegal purposes.

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B-957

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TITLE 31 - MONEY AND FINANCE: TREASURY Chapter 1 - Monetary Offices, Department of the Treasury Part 103 - FINANCIAL RECORDKEEPING AND REPORTING OF CURRENCY AND FOREIGN TRANSACTIONS

NOTICE

The Treasury Department announced today that the enforcement of those provisions in the May 9, 1978, amendment to 31 CFR 103.34, which require a financial institution selling or redeeming certificates of deposit to maintain additional records of the transactions beginning June 1, 1978, will not be enforced with respect to transactions completed prior to June 19.

This policy announcement was made in response to requests made on behalf of a number of banks which have indicated that the publication of the amendment in the May 19 <u>Federal Register</u> did not allow them enough time to make necessary procedural changes before June 1. The delay is intended to provide relief for those financial institutions, as well as others that have been unable to meet the June 1 effective date.

Date: 3 1 1 1 78

Bette B. Anderson Under Secretary of the Treasury



SHINGTON, D.C. 20220

TELEPHONE 566-2041

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FOR IMMEDIATE RELEASE June 2, 1978 Contact: Alvin M. Hattal 202/566-8381

TREASURY ANNOUNCES TWO PRELIMINARY COUNTERVAILING DUTY ACTIONS ON CERTAIN CHEMICAL PRODUCTS FROM ISRAEL

The Treasury Department today announced its preliminary determination that the Government of Israel is subsidizing its exports of diuron and bromine and brominated compounds.

The action regarding diuron was taken pursuant to a petition filed by E. I. du Pont de Nemours in June 1977. The action regarding bromine and brominated compounds was taken pursuant to a petition filed by Velsicol Chemical Corporation in July 1977.

Under the Countervailing Duty Law, the Secretary of the Treasury is required to assess an additional Customs duty that equals the amount of a "bounty or grant" (subsidy) found to have been paid on imported merchandise.

Under the law, Treasury must make a final decision in the diuron case no later than June 13, 1978, and in the bromine case no later than July 11, 1978.

Treasury's preliminary investigation revealed subsidies that appear at this stage to be subject to countervailing duties including certain property tax rebates on export and regional aids.

Notice of these actions will appear in the Federal Register of June 5, 1978.

Imports of bromine and brominated compounds from Israel were valued at approximately \$150,000 in 1976.

Imports of diuron from Israel was valued at approximately \$500,000 in 1976.

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B-958



SHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR RELEASE ON DELIVERY EXPECTED AT 9:30 A.M., EST MONDAY, JUNE 5, 1978

> REMARKS BY THE HONORABLE C. FRED BERGSTEN ASSISTANT SECRETARY OF THE TREASURY FOR INTERNATIONAL AFFAIRS BEFORE THE CONFERENCE BOARD NEW YORK, NEW YORK

THE U.S. TRADE BALANCE AND AMERICAN COMPETITIVENESS IN THE

WORLD ECONOMY

The U.S. trade balance was in deficit by \$31 billion in 1977. In the first quarter of 1978, imports exceeded exports by \$11.2 billion -- placing the trade deficit at an annual rate of \$45 billion. Despite the fact that our huge earnings from international services transactions produce a much smaller deficit on current account, the size of the trade deficit and its persistency have raised serious concerns about the ability of U.S. industry to compete in world markets and I will focus on this basic question today.

One of my conclusions will be that U.S. exporters, as of this date, have not suffered any noticeable loss in price competitiveness against other industrial country suppliers. The dollar depreciation of late 1977-early 1978 has offset the decline in U.S. competitiveness which was engendered by the dollar appreciation and relatively poor U.S. price performance of 1974-1975, and which has been adversely affecting U.S. trade performance during the past couple of years.

However, price competitiveness is only one of a number of factors in a country's export performance. Several other important developments in the world economy -- notably those related to energy and to relative growth rates among the industrial countries -- have adversely affected the U.S. trade balance. In addition, a number of dynamic advanced developing countries (ADCs) have been sharply increasing their international competitive position, cutting into the world market shares of the United States (and most other industrial countries as well). In any event, the sharp increase in our payments for imported oil means that we will have to export a larger share of our gross national product in the future in order to produce a sustainable position in our external accounts.

Thus there is a great need for the United States to undertake major efforts to improve its export performance, to take full advantage of the competitive opportunities which seem to be available at this point in time. The President indicated on April 11 that such an effort will be undertaken. It is now in the final stages of planning and will be announced over the next few weeks. As background for that program, and because of the great importance of the trade balance both to the U.S. economy and to international economic stability, I would like to share with you in some detail our analysis of its recent evolution.

Recent Trends in the Merchandise Trade Balance

Since the recession of 1974-75 -- and the resultant \$9 billion trade surplus in 1975 -- the U.S. trade balance has deteriorated sharply and continuously.

In 1976, the balance shifted by about \$18 billion to a deficit of \$9 billion. This sharp swing was primarily the result of strong growth in the U.S. domestic economy. Coming out of the recession trough of early 1975, the economy grew by a strong 6 percent in GNP terms during 1976 while overall industrial production expanded 10 percent and production in manufacturing industries jumped 11 percent. Capacity utilization rates during 1976 improved significantly -up 7 percentage points (to 80 percent) according to the Federal Reserve series, and also up 7 points (to 87 1/2 percent) on the Wharton series. This solid growth in 1976 was accompanied by a sharp 26.5 percent rise in nominal imports. Only 3 percent of the rise resulted from price increases, while import volume surged 23 percent. An important part of this abnormally sharp growth was caused by inventory rebuilding following the destocking which occurred during the recession.

By contrast, export growth was weak. Volume expanded about 3 1/2 percent while prices rose by a similar amount. This nominal export rise of 7 percent was considerably slower than the 10 percent global growth in world trade (excluding oil). Non-agricultural exports rose only 1 1/2 percent in volume terms between 1975 and 1976.

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The U.S. merchandise trade balance continued along these trends in 1977. Imports posted strong growth of 22 1/2 percent in value terms, 13 percent by volume. Non-petroleum imports surged 19 percent by volume. Export performance was again lack-luster. Total nominal exports grew only 5 percent, export volume less than 1 percent. Non-agricultural exports were virtually unchanged in volume terms. The combined effect was to produce the record trade deficit of \$31 billion.

The deficit again jumped sharply in the first quarter of 1978, hitting an annual rate of \$45 billion. It featured an extraordinary surge in non-petroleum imports, however, which we believe represented a temporary aberration. This surge reflected J-curve effects, as non-petroleum import prices rose over 6 percent. In addition, import shipments appear to have accelerated as a result of last fall's anticipation of continuing dollar depreciation and fears of new U.S. import restrictions (including the February imposition of reference prices for steel imports), foreign country export constraints, the possibility of a West Coast dock strike this summer, and a prospective ocean freight rate increase. We believe that the first quarter deficit reflected a number of temporary factors, all of which tended to worsen the picture, and that the fourth quarter of last year and the first quarter of 1978 represent the peak deficits which the United States is likely to experience.

The moderate pickup of exports in March and April and the accompanying 10 percent decline in the trade deficit were a modestly encouraging sign. For the near future, our current projections assume that foreign growth will accelerate in the second half of 1978 and edge higher In addition, the effects on U.S. exports of the dollar in 1979. depreciation in 1977 and the first quarter of 1978 are expected to grow as the year proceeds -- rising by the end of 1979 to an annual rate gain of about \$7-8 billion. Export performance will also benefit from improved conditions in specific foreign markets important to the United States -particularly in the developing countries such as Mexico, our fifth largest market. All of these developments must be placed in the longer run context of underlying international trends, however, to discern even tentative answers to the key questions surrounding the competitiveness of the United States in the world economy.

Causes of the Trade Balance Decline

Why has the trade balance deteriorated so badly? Will it continue to do so? What should American industry and the Government do about the decline? These are all questions of fundamental importance, which deserve answers as straightforward as are analytically possible. Last May, I addressed many of these same questions and outlined some tentative conclusions on them. More recent data and our continued analysis of the trade situation have produced some additional insights, while generally confirming the earlier analysis.

One of the major factors in the deteriorating trade balance which I noted last year was of course the sharp growth in U.S. oil imports, which expanded by \$18 billion from 1975 to 1977. To be sure, some increase in oil imports (and perhaps oil prices) inevitably accompanies economic growth. And increased U.S. exports to oil-producing countries have reduced the net impact of our oil imports on the trade balance. But energy imports are a discrete element which account for almost one-half of the deterioration in the U.S. trade balance during the past two years.

A second major factor was the differing pace of economic recovery among the major industrial countries. This sharp divergence of recovery trends continued during 1977. Real GNP in the U.S. rose by nearly 5 percent, the second straight year of U.S. growth considerably in excess of our long-run potential. We closed the gap of excess capacity during the year and created three million additional jobs.

By contrast, growth in our major markets was far less robust. Total GNP growth in the OECD area, excluding the United States, rose only 2.7 percent in 1977 -- down sharply from the 4.7 percent growth rate of 1976 which itself was less than U.S. growth. In the past two years, the U.S. economy has expanded at an average rate of 5.6 percent while the rest of the OECD grew at an average rate of only 3 3/4 percent. Only in the United States, in fact, has there been any significant reduction in the rate of unemployment from the trough of the 1974-1975 recession among the larger OECD countries.

This is a sharp reversal of historical patterns. During the 1960's and early 1970's, the United States experienced average growth of 4.2 percent (vs. 5.6 percent recently) while the rest of the OECD area grew at 6 1/2 percent (vs. 3.75 percent more recently). This swing alone has had a major adverse impact on the U.S. trade balance, explaining perhaps \$10-15 billion of the total swing of \$40 billion from 1975 through 1977.

Not only has the growth rate abroad slowed down, but its composition seems to be changing with further effects on the composition of demand for imports of these countries. Investment is not playing its traditional role

in the growth of GNP and domestic demand abroad. Partly as a cause and partly as a result, industrial production has grown particularly slowly. In the 18 months ending December 1977, industrial production in 13 other major OECD countries grew only 3.2 percent while their total GNP expanded 7.6 percent. In the 12 months ending December 1977. industrial production abroad did not grow at all while U.S. industry increased its output by about 5 percent. With no industrial production growth in our major markets, it is not very surprising that U.S. non-agricultural exports -- which are comprised primarily of industrial supplies and capital equipment -- were essentially flat last year. Clearly the relative performance of economies at home and abroad has been a major factor in the deteriorating U.S. trade balance since 1975.

This factor should become less important in the months Growth in the United States is decelerating somewhat ahead. from the very strong pace of 1976 and 1977, while growth abroad is picking up somewhat this year and should do so especially in the second half. As a result, we are now expecting some convergence of growth rates among countries. While it is not yet clear what the medium-term relationship will be, I do not expect that U.S. growth rates will continue to be considerably faster than average rates abroad. In turn, this should lead to a pickup in the growth of our export volume relative to our import volume, with favorable effects on the U.S. trade balance -- particularly over time, as this convergence in growth rates cumulatively produces higher levels of demand abroad relative to those at home.

Another major factor determining a country's performance in world markets is its relative price competitiveness. In the sixties, with fixed exchange rates, relative prices provided quick and easy guides to the price competitiveness of a country's exports compared to some particular group of other countries. With today's more flexible exchange rate system, movements in relative domestic prices must be adjusted for exchange rate changes to discern changes in "real" exchange rates and changes in a country's price position. Such calculations are in no sense precise or absolute measures of competitiveness, but they are important indicators of trend developments.

These changes in price competitiveness are not immediately reflected in trade flows. Empirical studies suggest that trade flows exhibit a lagged response to price movements of anywhere from one to five years. In our judgment, the lag usually runs from eighteen months to three years.

If this is so, trade flows in 1977 basically reflected changes in U.S. competitiveness dating from 1974-1975 -- a

period during which the U.S. competitive position experienced a serious decline. In the wake of the oil crisis, U.S. inflation accelerated rapidly and outpaced that of our competitors from early 1974 to early 1975. At the same time, the U.S. dollar was appreciating by some 8 percent on a trade-weighted basis, apparently because observers felt that the United States would weather the energy crisis better than other countries. This double whammy -- appreciation coupled with poor price performance -- produced a sharp loss of something like 10 percent in the trade competitiveness of U.S. suppliers during the 1974-1975 period. Given the time lags involved, this exerted a major impact on 1977 trade flows. It may have been responsible for somewhere like \$5-10 billion of the deterioration which occurred by that year.

U.S. Export Performance

In analyzing developments in the U.S. trade balance, it is important to distinguish between export performance and export competitiveness. Export performance is frequently measured by changes in export market shares -in a country's share of global exports. But market shares of today's world exports are actually the result of prior changes in export competitiveness. As already noted, trade flows tend to reflect changes in competitiveness fully only after a lag of two or three years. Thus today's U.S. export performance reflects changes in U.S. export competitiveness of as much as two or three years ago.

A year ago, I noted that the U.S. share of world export markets had increased in 1973-75 from the historic lows of 1972. I observed that the 1976 position was somewhat below 1975, but that I did not believe we were experiencing a serious loss in market shares. Data for the first three quarters of 1977 tend to confirm that belief as the U.S. share of manufactured exports by industrial countries was essentially unchanged during 1977 from the 1976 position:

- -- The U.S. share of total manufactured exports by 15 industrial countries hit its low point of 19.2 percent in 1972, and rose to 21.1 percent in 1975. The share then fell slightly, to 20.5 percent in 1976 and 20.4 percent in the third quarter of 1977 (the most recent period for which comparable data are available).
- -- The U.S. share of chemical exports from these countries rose steadily from 18.7 percent in 1972 to 20.6 percent in 1976, and jumped again to 22.6 percent in the third quarter of 1977.

- -- Our non-electrical machinery share rose from the 1971 low of 25.1 percent to 26.8 percent in 1976, but declined to 25.2 percent in the third quarter of last year.
- -- Electrical machinery climbed steadily from its 1972 low of 20.9 percent to 23.3 percent in 1976, and to 23.4 percent in the third quarter of 1977.
- -- Basic manufactures rose from a 1972 low of 10.6 percent to 11.9 percent in 1976, and dropped slightly to 11.7 percent in 1977 III.
- -- Only in transport equipment is the U.S. share lower today than in 1972, having fallen from 26.4 percent in 1972 to about 25.1 percent in 1976 and to 24.9 percent in 1977 III.

In citing these data, it is essential to repeat that export performance measures such as shares of manufactured exports are not necessarily good measures of current trends or expected developments in the trade balance. Most importantly, they do not pick up recent changes in a country's competitive position. Indeed, the 1976-77 market shares just cited reflect the deterioration in U.S. price competitiveness dating from 1974-75 which I have already described.

For the future, the price competitiveness of U.S. exports has experienced significant improvement. The exchange rate movements of the third quarter of 1977 and first quarter of 1978 reversed the earlier losses in our relative position resulting from the 8 percent dollar appreciation of 1974-75. Our competitiveness, as measured by price-adjusted exchange rates, is now about where it was compared to other major industrial countries in early 1973. This improvement should begin to be felt in our trade flows -- both exports and imports -- during the latter part of 1978 and into the next year or so.

Developments Outside the Industrial Countries

The available measures of market share typically compare the United States only to other industrial countries. One of the most important and impressive developments in the world economy in the last few years has been the emergence of a group of advanced developing countries (ADCs), most notably Brazil, Korea, Hong Kong, Mexico, Singapore and Taiwan. Their export volume growth has remained in double digit levels for three straight years, and is growing more strongly than it did even during the 1968-72 global boom period. Several important structural changes in the global economy are being generated by this spectacular growth. First, the locus of production is shifting. Between 1960 and 1973, world wide industrial production growth averaged 6.8 percent. Industrial countries grew at 6 percent, LDCs were a bit more rapid at 6.8 percent and the non-market economies grew at a strong 9 percent average rate. The recession and its aftermath cut global production growth to 2.6 percent between 1973 and 1976, but growth in the LDCs and non-market economies barely slowed down from the torrid pace of the sixties. During 1973-76, LDC production increased 6.1 percent, while growth in the non-market economies continued at an impressive 8.4 percent rate.

These growth rates have fostered changes in shares of global industrial production. In 1963, the six key ADCs --Brazil, Hong Kong, Korea, Mexico, Singapore, and Taiwan -together accounted for about 2.4 percent of world industrial production. All non-oil LDCs together produced about 10.4 percent of global output. By 1976, these ADCs had roughly doubled their combined share of global output to 4.7 percent and the total LDC share of global production had increased 3 percentage points, reaching a total of about 13 1/2 percent.

Over the same period, Japan and the less industrialized OECD economies (Spain, Portugal, Turkey, Greece and Yugoslavia) increased their combined share of global production by 5 percentage points. In 1976, these countries accounted for some 13 percent of global production.

The net effect of these developments was to reduce the share of global industrial production accounted for by Europe and North America by roughly 8 percentage points. This is a very sharp change in the locus of productive capacity for such a short time span.

Not surprisingly, this increased productive capacity is being felt in global export market shares. In 1963, the six ADCs accounted for 1.5 percent of global manufactured exports. By 1976, their share had jumped 3 1/2 percentage points to 5 percent. This is an impressive increase. It represents successful development strategies in the ADCs, something that the United States and all of the other industrial countries have aimed for in their assistance programs and overall North-South policies. The manufactured exports are in a wide variety of product categories: steel, cameras and optical equipment, radios and television sets as well as the familiar shoes and textiles.

Naturally U.S. exports to the non-OPEC LDCs have also grown as these countries progress along the path of industrialization. Total U.S. exports to these nations rose from \$20 1/4 billion in 1970-72 to \$27 3/4 billion in 1977. These countries now account for about one-quarter of our exports of manufactured goods. Indeed they are more important to our export trade than the entire European community.

The growth in our exports to the non-oil LDCs has not, however, kept pace with the rise of imports. There was an adverse swing in our trade balance with this area of \$5 billion. Eight developing nations suppliers (Brazil, Mexico, Taiwan, Hong Kong, Singapore, Phillipines, South Korea, and Malaysia) now account for \$11 billion of the total \$13 billion of U.S. manufactured imports from LDCs. Total U.S. imports from the non-oil LDCs grew from about \$16 billion in 1972 to \$38.5 billion in 1977 -- an average annual growth rate of close to 25 percent. They have clearly become important factors in the world economy, and offer increased competition for the United Stated (and all other industrial countries) which we must consider carefully in assessing our own competitive position now and in the future.

Conclusions

This discussion of the adverse swing in the U.S. trade balance has focused on three factors: oil imports, relative growth rates and price competitiveness. In all three areas, we are making progress:

- -- The energy bill is finally coming close to passage.
- -- Relative growth rates are converging, as our major markets abroad pick up their growth while we slow down a bit.
- -- U.S. price competitiveness has improved significantly over the last quarter of 1977 and the first quarter of 1978.
- -- And the President's determination to control inflation will help to preserve our trade competitiveness.

Nevertheless, more must be done to achieve the needed improvement in our external accounts and thereby assure continued stability for the dollar. We must continue and strengthen our determination to restrain inflationary pressures. We must meet the trade challenge with aggressive sales efforts by U.S. firms both at home and in third markets, supported as necessary by the policies and programs of our government. It is clear that the competitive ADCs present a new challenge as well as a great opportunity, and we must insure that they are brought more fully into the global adjustment process.

These changes will show up in the trade numbers only over time. We will not see dramatic changes immediately. But fundamental improvements are under way, and we intend to support them wherever we can do so effectively.

A strong export performance is essential for our own economy and for the international position of the United States. It is a major policy objective which will be pursued vigorously by the administration, based on our analysis of the underlying strength and competitiveness of the U.S. economy as outlined today. It is an effort which -- with hard work by both the private sector and Washington -- we are confident can succeed.

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partment of the TREASURY

HINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE

June 5, 1978

RESULTS OF TREASURY'S WEEKLY BILL AUCTIONS

Tenders for \$2,203 million of 13-week Treasury bills and for \$3,401 million of 26-week Treasury bills, both series to be issued on June 8, 1978, were accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCEPTED COMPETITIVE BIDS:	13-week bills : maturing September 7, 1978 :			:		eek bills _{ng} Decembe	r 7, 1978
	Price	Discount Rate	Investment Rate 1/	:	Price	Discount <u>Rate</u>	Investment Rate 1/
High Low Average	98.331 <u>a</u> / 98.324 98.325	6.603% 6.630% 6.626%	6.81% 6.84% 6.83%	:	96.421 96.409 96.413	7.079% 7.103% 7.095%	7.44% 7.47% 7.46%

a/ Excepting 1 tender of \$80,000.

Tenders at the low price for the 13-week bills were allotted 80%. Tenders at the low price for the 26-week bills were allotted 74\%.

TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS AND TREASURY:

Location	Received	Accepted :	Received	Accepted
Boston New York Philadelphia Cleveland Richmond Atlanta Chicago St. Louis Minneapolis Kansas City Dallas	<pre>\$ 98,595,000 3,666,515,000 21,385,000 101,960,000 51,560,000 23,765,000 224,080,000 45,250,000 25,155,000 22,665,000 18,415,000</pre>	:		<u>Accepted</u> \$ 19,460,000 2,591,485,000 13,335,000 32,215,000 11,205,000 24,200,000 483,360,000 16,275,000 24,135,000 21,650,000 7,025,000
San Francisco	334,915,000	150,110,000:	330,250,000	150,630,000 ⁴
Treasury	9,125,000	9,125,000:	5,895,000	5,895,000
TOTALS	\$4,643,385,000	\$2,202,585,000 <u>b</u>	\$6,384,220,000	\$3,400,870,000 <u>c</u> /

 $b^{/Includes}$ \$364,120,000 noncompetitive tenders from the public. $c^{/Includes}$ \$213,505,000 noncompetitive tenders from the public. $l^{/Equivalent}$ coupon-issue yield. lepartment of the TREASURY

ASHINGTON, D.C. 20220

TELEPHONE 566-2041



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FOR RELEASE AT 4:00 P.M.

TREASURY'S WEEKLY BILL OFFERING

The Department of the Treasury, by this public notice, invites tenders for two series of Treasury bills totaling approximately \$5,700 million, to be issued June 15, 1978. This offering will not provide new cash for the Treasury as the maturing bills are outstanding in the amount of \$5,713 million. The two series offered are as follows:

91-day bills (to maturity date) for approximately \$2,300 million, representing an additional amount of bills dated March 16, 1978, and to mature September 14, 1978 (CUSIP No. 912793 T3 0), originally issued in the amount of \$3,402 million, the additional and original bills to be freely interchangeable.

182-day bills for approximately \$3,400 million to be dated June 15, 1978, and to mature December 14, 1978 (CUSIP No. 912793 U8 7).

Both series of bills will be issued for cash and in exchange for Treasury bills maturing June 15, 1978. Federal Reserve Banks, for themselves and as agents of foreign and international monetary authorities, presently hold \$3,070 million of the maturing bills. These accounts may exchange bills they hold for the bills now being offered at the weighted average prices of accepted competitive tenders.

The bills will be issued on a discount basis under competitive and noncompetitive bidding, and at maturity their par amount will be payable without interest. Except for definitive bills in the \$100,000 denomination, which will be available only to investors who are able to show that they are required by law or regulation to hold securities in physical form, both series of bills will be issued entirely in book-entry form in a minimum amount of \$10,000 and in any higher \$5,000 multiple, on the records either of the Federal Reserve Banks and Branches, or of the Department of the Treasury.

Tenders will be received at Federal Reserve Banks and Branches and at the Bureau of the Public Debt, Washington, D. C. 20226, up to 1:30 p.m., Eastern Daylight Saving time, Monday, June 12, 1978. Form PD 4632-2 (for 26-week series) or Form PD 4632-3 (for 13-week series) should be used to submit tenders for bills to be maintained on the book-entry records of the Department of the Treasury. Each tender must be for a minimum of \$10,000. Tenders over \$10,000 must be in multiples of \$5,000. In the case of competitive tenders the price offered must be expressed on the basis of 100, with not more than three decimals, e.g., 99.925. Fractions may not be used.

Banking institutions and dealers who make primary markets in Government securities and report daily to the Federal Reserve Bank of New York their positions in and borrowings on such securities may submit tenders for account of customers, if the names of the customers and the amount for each customer are furnished. Others are only permitted to submit tenders for their own account.

Payment for the full par amount of the bills applied for must accompany all tenders submitted for bills to be maintained on the book-entry records of the Department of the Treasury. A cash adjustment will be made on all accepted tenders for the difference between the par payment submitted and the actual issue price as determined in the auction.

No deposit need accompany tenders from incorporated banks and trust companies and from responsible and recognized dealers in investment securities for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, or for bills issued in bearer form, where authorized. A deposit of 2 percent of the par amount of the bills applied for must accompany tenders for such bills from others, unless an express guaranty of payment by an incorporated bank or trust company accompanies the tenders.

Public announcement will be made by the Department of the Treasury of the amount and price range of accepted bids. Competitive bidders will be advised of the acceptance or rejection of their tenders. The Secretary of the Treasury expressly reserves the right to accept or reject any or all tenders, in whole or in part, and the Secretary's action shall be final. Subject to these reservations, noncompetitive tenders for each issue for \$500,000 or less without stated price from any one bidder will be accepted in full at the weighted average price (in three decimals) of accepted competitive bids for the respective issues.

Settlement for accepted tenders for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, and bills issued in bearer form must be made or completed at the Federal Reserve Bank or Branch or at the Bureau of the Public Debt on June 15, 1978, in cash or other immediately available funds or in Treasury bills maturing June 15, 1978. Cash adjustments will be made for differences between the par value of the maturing bills accepted in exchange and the issue price of the new bills. Under Sections 454(b) and 1221(5) of the Internal Revenue Code of 1954 the amount of discount at which these bills are sold is considered to accrue when the bills are sold, redeemed or otherwise disposed of, and the bills are excluded from consideration as capital assets. Accordingly, the owner of these bills (other than life insurance companies) must include in his or her Federal income tax return, as ordinary gain or loss, the difference between the price paid for the bills, whether on original issue or on subsequent purchase, and the amount actually received either upon sale or redemption at maturity during the taxable year for which the return is made.

Department of the Treasury Circulars, No. 418 (current revision), Public Debt Series - Nos. 26-76 and 27-76, and this notice, prescribe the terms of these Treasury bills and govern the conditions of their issue. Copies of the circulars and tender forms may be obtained from any Federal Reserve Bank or Branch, or from the Bureau of the Public Debt.

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epartment of the TREASURY

SHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR RELEASE UPON DELIVERY Expected at 3:00 p.m. June 7, 1978

> STATEMENT OF THE HONORABLE W. MICHAEL BLUMENTHAL SECRETARY OF THE TREASURY BEFORE THE SENATE COMMITTEE ON BANKING, HOUSING, AND URBAN AFFAIRS

Mr. Chairman and members of this distinguished Committee:

I appear before you to present the Administration's recommendations on the future Federal relationship to the financing of New York City. My testimony will cover three major areas: first, the events of the past two and a half years which underlie our discussions here today; second, New York City's budget and financing plans covering the 1979-1982 period; and third, the Administration's recommendations on financing assistance for the City during that period.

Mr. Chairman, four important principles underlie the conclusions which I will present today.

- -- Preserving New York City's Solvency: This Administration believes that the effects of a bankruptcy on the residents of the City and State, the market for all municipal securities and foreign confidence in the United States would be very serious. A concerted effort must be made to prevent bankruptcy.
- -- Maximum Budget and Financing Efforts by the Local Parties: Primary responsibility for New York City's financing rests with the local elected officials and the relevant private parties at the City level. Beyond that, the City is the responsibility of New York State. Any Federal financing assistance should be provided only under extraordinary circumstances and should be limited to a residual and transitional one.
- -- A Truly Balanced City Budget is a Prerequisite to Ending this Crisis: New York City lost access to

conventional borrowing sources because it incurred large budget deficits and otherwise lost control of its finances. These deficits have been reduced, but not eliminated, and they remain the primary obstacle to restoring the City's access to the credit markets. Any post-June 30, 1978 financing plan, therefore, must be conditioned upon achievement over the plan period of a budget which is balanced in accordance with generally accepted accounting principles.

-- The New York City Financing Crisis Should be Resolved Once and For All: The only acceptable plan for future financing of the City is one which will restore permanently New York's ability to finance itself.

Mr. Chairman, let me now begin a detailed discussion of the past and present situation and our legislative recommendations for the future.

I. Review of the 1975-1978 Period

During the early 1970's, New York City's fiscal condition was weakened by the migration of jobs and related tax revenues from the City, the 1974-1975 national recession as well as unsound budget and borrowing practices.

The consequences of these became clear in early 1975, when the municipal bond market closed to New York City, and the City teetered on the edge of bankruptcy. The City's then budget of approximately \$13 billion -- by far the largest municipal budget in this country -- was estimated to be \$2.0 billion in deficit, and its accounting and financial control systems were archaic and unreliable.

Not only did the public markets close to New York City, but even massive efforts in 1975 by the State of New York were insufficient to solve the entire City financing problem. The State created a Municipal Assistance Corporation (MAC), with authority to issue its own bonds, and to use the proceeds for making direct loans to the City and refinancing of City notes. The State also advanced \$800 million of additional funds directly to the City. Yet, MAC was unable to borrow sufficient amounts in relation to the City's needs. Indeed, in the fall of 1975, the municipal bond market also closed to MAC, and the State was forced to take further action. It installed an Emergency Financial Control Board (EFCB) to exercise substantial control over the City's finances. These drastic steps were still insufficent, however, and imminent bankruptcy threatened. In that context the Congress passed the 1975 New York City Seasonal Financing Act. This legislation authorized the U.S. Treasury to provide shortterm loans to the City to meet cash flow imbalances occurring within the City's fiscal year. These loans were purely seasonal --they were extended and matured within the City's fiscal year -- and were limited to \$2.3 billion in any one year. This Federal lending program, which expires at the end of this month, has supplied New York City's short-term borrowing requirements since late 1975.

From 1975 through June 30, 1978, the City's employee pension funds have purchased or are obligated to purchase \$2.65 billion of long-term City and MAC debt, bringing their total holdings of such debt to 35 percent of their total assets. Such purchases have satisfied New York's long-term borrowing needs during this emergency period.

The 1976-1978 Period

Mr. Chairman, both the 1975 emergency State legislation and the Seasonal Financing Act required New York City to adhere to the three-year financial plan developed in 1975 and to take a series of other steps to improve its fiscal condition. These were designed to restore the City's access to conventional borrowing sources.

A crucial aspect of today's discussion, then, concerns these steps -- whether they have been taken and whether they were sufficient. As to the first point, Mr. Chairman, it is clear that New York City has done what it pledged to do in 1975. Let me quickly review the major steps taken, particularly because many here in Washington and elsewhere may be under the misapprehension that the fiscal condition of New York City has not improved since 1975.

The City responded to the crisis by developing a threeyear financial plan to reduce expenditures in real terms while increasing revenues, so that by 1978 its budget would be "balanced" as that term is defined under New York State law. We expect this objective to have been met at the end of the City's current fiscal year. Taking into account all expense items still included in the capital budget, and the accrued pension liability, the City has reduced its deficit from approximately \$2.0 billion in fiscal year 1975 to approximately \$750 million estimated for fiscal year 1978. Table 1 presents summary budget data for these years. The City has achieved this improvement by reducing the City-funded work force by 60,000; by charging tuition for all students at City University for the first time; by sharply limiting wage increases for municipal employees through June 1978 and reducing employee fringe benefits; by withdrawing from mortgage financing of low- and middle-income housing projects; by reducing the number of beds in City operated hospitals; by raising the transit fare from 35 cents to 50 cents; and by reducing social services through closing 77 day-care centers and limiting reimbursement rates at other centers. The City also reduced its share of contributions to municipal union pension funds by requiring greater employee contributions, while the City increased the absolute amount of its contributions to increase the actuarial soundness of the funds.

At the same time as it took these budgetary actions, the City also moved to reform its accounting and internal financial control systems. The City has begun phasing current expense items out of its capital budget and is now accelerating that phase-out for completion by the end of 1981. It has installed an integrated financial management system at a cost of \$16 million. Furthermore, a consortium of independent certified public accountants is conducting an independent audit of the results of the City's current fiscal year and will do so in the future years.

The State of New York also has taken important steps to restore the fiscal integrity of the City. It established the Emergency Financial Control Board with the Governor as Chairman to oversee implementation of the City's three-year plan. As I noted earlier, it created a State agency, the Municipal Assistance Corporation (MAC), to provide financing for the City. More than \$3 billion of short-term City notes, which were outstanding in mid-1975, were converted into longterm MAC bonds. The State has continued to advance \$800 million of aid each year to help meet the City's financing needs. The State has also undertaken greater responsibility in funding City services including assuming a larger role in funding City University and assuming financial responsibility for City courts.

Currently the State has continued to assist the City. The Governor has provided needed leadership in guiding the bill through the legislature to extend the powers of the EFCB and enlarge MAC's borrowing authority. I should like to point out that by increasing the amount of debt which MAC is authorized to issue by \$3 billion the State is really putting itself on the line for the City because the MAC bonds are backed by the so-called moral obligations of the State. In effect, therefore, the State wil be at least morally responsible for \$8.8 billion of MAC debt issued on behalf of the City. I think this refutes any argument that the State has not supported or acted on behalf of the City.

City Seasonal Borrowings From the Treasury

The City has complied with all key provisions of the Federal seasonal loan program. Furthermore, the program has not cost the U.S. taxpayer anything. Table 2 provides a schedule of our total loans under the program.

During fiscal year 1976, New York borrowed \$1.26 billion and repaid it with interest, either on time or ahead of schedule. In fiscal 1977, \$2.1 billion was borrowed and again repaid punctually. During this current year, the City has borrowed \$1.875 billion, and already repaid \$1.2 billion ahead of schedule. I anticipate timely repayment of the remaining amount.

Under the law, Treasury is required to charge the City one percent more than the rate on outstanding U.S. Government obligations of comparable maturity. As a result, this year's seasonal loan program will yield a net surplus of approximately \$13 million. This amount will be returned, of course, to Treasury's general fund. The aggregate amount of interest received by the Treasury during the past two and one-half year period, over and above our borrowing costs, will be \$30 million.

II. <u>New York City's Continuing Lack of Access to Conventional</u> Lending Sources

Although New York City has taken the important steps I have outlined, the municipal credit markets have not re-opened to the City. At the moment, its notes and bonds remain unsaleable in the public markets. A primary purpose of the Seasonal Financing Act -- to restore New York's access to conventional lending sources -- has not been achieved.

I am satisfied that New York has made every effort to test the public markets for its notes, as required by its Credit Agreement with the Treasury. Thus in November, 1977, after three months of preparation, New York attempted a \$200-\$300 million public note offering. Unfortunately, the notes received a discouragingly low credit rating, and buyers could not be found for them.

There are at least two reasons for this lack of market access. The first concerns continuing budget deficits. To

the extent that budget deficits originally caused the City's loss of market access, New York's smaller but continuing deficits remain a primary obstacle to regaining it.

The second reason for New York's continuing lack of market access might be described as traditional investor skepticism. Once a major borrower - municipal or corporate - loses his credit standing and is nearly insolvent, the rating agencies and the public markets require a period of years before they are convinced that corrective steps have worked and that creditworthiness has been restored. This is a natural lag, and there are numerous examples of it in modern finance. The public financing difficulties of our airline industry, after its loss years of the early 1970's, are a representative example.

It is not altogether surprising, therefore, that the credit markets did not re-open this past year to New York City. It is less than three years since the height of its fiscal crisis and its near bankruptcy. Market access generally is not regained that fast. The traditional skepticism of public markets is such that New York needs more time before it can rely on those markets for the full amounts of its borrowing needs.

III. The City's Four-Year Budget Outlook

Most informed observers believe -- and I concur in their conclusion -- that if the obstacle of budget deficits could be eliminated, then investor caution would tend to dissipate. Accordingly, I asked City officials in November to prepare a four-year financial plan, covering budgets and financing, and aimed at achieving budget balance in accordance with generally accepted accounting principles at the end of the plan period.

Treasury received this financial plan on January 20 and reviewed it intensively, together with our consultants --Arthur Andersen & Co. Our conclusions regarding this plan were central to the development of our proposed financing legislation as presented to Congress on March 2 and embodied in S. 2892. On April 27, 1978 the City presented its formal 1979 budget and an up-dated and revised four-year budget plan to the City Council and Board of Estimate. We have also studied this latest version carefully. I will now discuss the City's current condition, and then this most recent budget plan and our assessment of it.

Parameters of The City's Budget

New York does not have a conventional budget and cannot eliminate its deficits in one year. Let me explain why.

New York City's budget is virtually unique in terms of its size and composition. At approximately \$13.5 billion today, it is by far the largest municipal budget in the United States. Indeed, New York has the third largest overall governmental budget in this country -- behind the Federal government and the State of California, but considerably larger than that of New York State. This enormous City budget reflects New York's huge population (7.5 million) and the large number of services for which the City, instead of a larger county or State, pays.

Specifically, the City administers a wide range of State and national welfare programs, for which it must pay a large share of the costs. The City pays for 25 percent of the welfare and medicaid benefits provided to its residents. These alone involve \$1.2 billion each year. New York is the only major U.S. city responsible for paying this high proportion of welfare and medicaid. Indeed, only 12 States require their localities to share any substantial amount of the costs of Federal welfare programs.

In addition, the City funds a series of other services which, in other cities, are paid for by larger governmental units -- a county or the State. This is partially because New York is so large, both in territory and population. It also reflects the historical division of financial responsibility between the City and the State whereby the City pays most of the costs of the municipal courts, hospitals, and public schools.

New York City -- A Reflection of America's Urban Problems

Consistent with this general fiscal situation, of course, New York suffers from a series of ills which afflict many other urban centers. The City's economy has declined sharply during the past decade, as have those of numerous other Northeast and Midwest cities. New York has lost approximately 510,000 jobs from 1969 through 1975, an amount which alone exceeds more than the total public and private employment of all but a handful of other cities. Moreover, the City faces a serious revenue/expenditure gap with revenues growing more slowly than inflation-driven expenditures. These problems are not unique to New York. They are common to a number of our larger American cities. The underlying cause is largely one of secular economic decline. Current trends include population loss, declining private sector employment and slower per capita income growth.

Hence, the ability of the City to balance its budget over the four-year period is substantially impacted by the local and national economies. A declining local economy yields the equally unattractive choices of either raising taxes or cutting services. Each of these steps accelerates the deterioration of its economy. The only way to break the downward spiral is to rebuild the private sector base.

Cognizant of these problems, the Administration already has taken steps to assist declining cities.

On March 27, 1978, the President announced his urban policy package which provides a framework to guide Federal policy decisions in all areas and to focus Federal resources on urban problems in the years to come. Included are a variety of specific administrative and legislative initiatives. Let me highlight three major ones.

The President recommends replacing the expiring countercyclical program with a \$1 billion Supplementary Fiscal Assistance program to aid fiscally distressed local governments. He is proposing the establishment of a National Development Bank to encourage the private sector to remain, expand and locate in distressed areas. His third major initiative is the proposed Labor Intensive Soft Public Works program, involving \$1 billion per year over 3 years to rehabilitate and renovate public facilities.

These are a few examples of a diverse set of programs, each designed to ameliorate one aspect of the multi-faceted problems facing our cities. The package totals approximately \$8 billion in budgetary authority, guarantee authority and tax expenditures during the first year. It augments other significant Presidential proposals, such as the extension of the Comprehensive Employment and Training Act and the welfare reform program, which are under Congressional consideration now.

The City's Four-Year Budget Plan

The revised City four-year plan (the "Plan") is summarized in Table 3. Please note that this is a "plan", not a fouryear budget. No city or governmental unit, be it New York City or the U.S. Government, can formulate a detailed budget today, for 1980, let alone 1981 or 1982.

In drawing up the revised Plan, City officials extrapolated trends in revenues and expenditures which are reflected in its FY 1979 budget. At my request this initial forecast also assumed that the practice of funding operating expenses through the capital budget be eliminated before the start of the last year of the Plan. I also insisted that the budget be balanced in accordance with generally accepted accounting principles.

The revised New York City Plan projects a balanced budget for the City's next fiscal year. Over the 1980-1982 period, however, it forecasts annual deficits growing to a little more than \$700 million by the end of the Plan period, \$362 million in FY 1980, \$593 million in FY 1981, and \$702 million in FY 1982. The primary reason for these deficits is the phasing out of the practice of funding operating expenses with monies from the capital budget and the adjustment of the City's contribution to its pension funds to conform with generally accepted accounting principles. Looking at the budget plan on the basis of generally accepted accounting principles, the budget gap would be approximately \$600 million for FY 1979 and would grow slightly, to the \$702 million figure for FY 1982 mentioned above.

The 1979 Budget

On April 27, Mayor Koch presented his FY 1979 budget to the Board of Estimate and City Council. This budget projects a balance between revenues and expenditures in contrast to the January 20 estimate of a \$457 million deficit. This balance was achieved through a variety of means, including the use of new expenditure and revenue baselines, the adoption of certain actions by the City to close the gap, and the passage of an aid package for the City by the State legislature.

The January 20 Plan was based on revenue and expenditure patterns through September 1977. In drawing up the FY 1979 budget and the revised Plan the City relied on updated information reflecting the January-March period. In particular, tax revenues, especially sales and personal income tax receipts, were running somewhat higher than forecast and thus are now estimated to be somewhat greater over the Plan period. In addition, the City actuary determined that pension fund costs were overestimated in the January 20 Plan, as were estimates of the City's interest expense.

The 1979 deficit reduction actions which the City is initiating will produce \$174 million in budgetary savings (shown in Table 4). The principal action involves attrition of 3 percent of the labor force over the next year, which will lower so-called personal service costs by \$76 million. The other major actions involve a plan to sharply limit growth in expenditures for materials and supplies and to reduce costs of the Department of Social Services through reduced welfare eligibility, improved job placement of those on welfare and a reduction in medicaid expenditure.

Included in the FY 1979 budget are \$250 million of additional State aid over and above the amounts shown in the January 20 version of the Plan and I commend Governor Carey and the State legislature for taking these actions. These State actions, shown in Table 5, are composed primarily of increases in State revenue sharing (\$76 million), State education aid (\$60 million), and the State assumption of costs to the localities of the Supplemental Security Income program (\$60 million). The remaining amounts of additional aid come from increased taxes on real property of Conrail and Amtrak passed through to the City (\$12 million) and a tightening of procedures for the administration of several public assistance programs (\$43 million).

The Emergency Financial Control Board (the "EFCB") and the Special Deputy State Comptroller have identified approximately \$100 million of potential revenue shortfalls or underestimates of expenditures in the FY 1979 budget. For the most part, these "soft" areas reflect uncertainty over certain State actions and over passage of the Administration's Supplementary Fiscal Assistance program. Reflecting its statutory responsibilities, the EFCB has asked Mayor Koch to identify \$100 million of contingent deficit reduction steps to be taken in FY 1979 if the City's projections are not met. I concurred in this EFCB analysis and asked the Mayor to present the contingent FY 1979 budget actions to me before this testimony.

The Mayor's stand-by deficit program for FY 1979 consists of possible actions to be taken in four principal areas. First, the City has identified 32 separate expenditure reduction steps in its agencies which would produce total savings of about \$23 million. These reductions largely involve further attrition in each agency. Second, the maximum increase in the City's procurement budget would be held to an even lower level than contemplated in the January Plan -- below 3 percent -- to produce savings of \$20 million. A third area consists of delays in hiring new workers during the 1979 fiscal year, yielding another \$20 million of budgetary relief. The fourth step concerns the re-estimation of certain revenues and the resolution of certain accounting issues affecting them. The net revenue increase approximated \$40 million. These actions are summarized in Table 6.

Let me emphasize that the deficit reduction process reflected in this 1979 budget is the same approach which has been taken successfully by the City over each of the last three years. Working with the EFCB the City has budgeted for its operations in such a way as to produce a balance according to State law. In general, the operating results for the last three years have been better than expected, thus validating the City budget process.

The FY 1980 - FY 1982 Part of the Plan

Regarding the remaining three years of the Plan, you will note on Table 7 that several of its 1979 reduction steps will produce recurring and growing savings in the later years. In addition, the City plans to take additional actions in those years to narrow the projected gaps. Specifically, further attrition is planned for the 1980-1982 period, together with continued actions to contain other than personal service costs and management improvements. The total budgetary relief amounts to \$125 million in FY 1980 and would rise to \$422 million in FY 1982. When applied against the forecasted deficits for those years the gaps narrow to the amounts shown in the middle of Table 7.

The City Plan forecasts that the remaining gap will be closed by a combination of Federal and State actions. The amount of such needed actions is smaller than the City is expecting from the State and Federal Governments for its 1979 budget.

The City, as it has in the past, is continuing to work with State and Federal officials to identify specific programs that could be begun, modified, or expanded to close these gaps.

IV. Treasury's Assessment of the Four-Year Plan

We have studied this Plan thoroughly together with our consultants, Arthur Andersen & Co. We are satisfied that the FY 1979 revenue and expenditure forecasts are reasonable, and that next year's budget thus will be balanced. Of course, "budget balance" in this case reflects the permitted four year phase-out of those operating expenses which are funded through the capital budget.

Turning to the FY 1980-FY 1982 part of the Plan, it is our assessment that City's revenue estimates for that period are conservative -- they involve little growth. Such estimates over the past three years have been guite accurate and an examination of the assumption underlying the forecast for the Plan period confirm that the City continues to project conservatively. Expenditure estimates for the FY 1980 through FY 1982 period also appear to be generally reasonable, although we have identified a few areas of uncertainty. One uncertainty is, of course, the cost of labor contracts over this full four-year period. I will have more to say about this issue later.

Regarding 1980, specifically, I have asked Mayor Koch, and he has agreed, to identify contingent deficit reduction steps to save \$300 million in that year. We are not projecting a deficit of that magnitude but there are uncertainties in the City's Plan for that year and a supplemental budget plan should be available for implementation if needed.

In response to my request Mayor Koch has identified \$300 million of additional measures to close any potential budget gap for 1980. Since the January 20 Plan, the Administration has sent its proposed Supplementary Fiscal Assistance program to Congress and the City now estimates that it would receive \$84 million more in 1980 than it earlier planned. Similarly, Governor Carey has indicated that the City may plan on \$116 million more of 1980 State aid than is contained in its April 27 budget plan. Finally, many of the contingent actions outlined by the City for FY 1979 could be repeated in FY 1980, to produce an overall total of \$300 million in gap-closing actions for that year. Together with the 1979 contingent plan, we think that such 1980 actions can ensure that the City achieves budget balance, as defined, during the next two years.

Turning now to the 1981-1982 period, our judgment is that the City's budget can move into budget balance according to generally accepted accounting principles by FY 1982. This judgment reflects several factors. First, the City plans to take additional deficit reduction actions in those years to produce savings in the amounts shown in Table 7 (as I mentioned earlier). These will have the remaining gap of between \$230 million and \$330 million to be filled by additional State and Federal actions or through more City actions in those years.

State actions potentially could close almost all of the prospective gaps in the two final years. As shown at the bottom of Table 7, the revised plan carries \$250 million of increased State aid in FY 1979, but only \$174 million of this is projected to recur in subsequent years. I met with Governor Carey and the State legislative leaders and emphasized the need for aid to the City to increase and to be of a recurring nature. The Governor provided me with estimates showing the amount of aid increasing up to \$450 million by 1982. The difference between the \$450 million promised by the Governor and the \$174 million included in the revised plan is \$276 million -- about the size of the projected FY 1982 remaining gap.

I recognize that the State legislature cannot commit in advance to specific amounts in future budgets. Yet, it is also clear that increased State aid beyond 1979 is a prerequisite to achieving true budget balance for the City. Our position is that amounts of at least this magnitude must be provided.

The City's Plan for closing the budget gap also assumes moderate amounts of additional Federal fiscal assistance. Our general view is that the City has primary responsibility for its budget, and beyond that, the State has the principal responsibility. Nevertheless, the City's needs are such that some Federal residual budget assistance is clearly justified.

Table 8 summarizes the history of Federal aid to the City in recent years and illustrates that New York has received growing amounts of Federal aid in these years. I do not believe it is unreasonable to assume that New York together with other cities will receive increases in Federal aid over the 1979-1982 period as the President's urban initiatives are implemented.

Finally, I believe that the combination of Mayor Koch's commitment to attain the balance, the EFCB's statutory responsibilities in that area, and the terms of S. 2892 - which would require the attainment of true budget balance by 1982, will mean that New York will attain its four year budget goals. In my judgment, the City will take whatever fiscal steps are necessary in 1981 and 1982 to reach budget balance.

The City's New Labor Contracts

The City and its unions announced an agreement two days ago concerning new labor contracts for the 1979-1980 period. Treasury took no direct part in the negotiations -- believing this to be an inherently local issue -- but consistently stressed to the City that the budget effects of the final settlement would be of critical importance to the integrity of the City budget Plan. Specifically, we have consistently taken the position that the City must fully offset any increased labor costs with recurring revenues or true savings in other areas. The proposed settlement would cost the City budget approximately \$757 million over those two years. Base wages would increase 4 percent beginning October 1978 and another 4 percent beginning October 1979, and "bonuses" (cost-of-living adjustments) of \$750 per worker would be paid in each of the two years. These latter payments actually would be somewhat smaller than the cost of living adjustments paid during the past two years.

The City's April 26 budget Plan proposed to finance any settlement with: (a) \$69 million already budgeted in each year for cost-of-living adjustments; (b) the use of \$170 million of its FY 1978 ending cash balance; and (c) the use of a contingency reserve established in the revised Plan amounting to \$193 million in FY 1979 and \$116 million in FY 1980. These items total \$617 million.

We think that the City's proposed financing of this settlement is sound with two exceptions. First, to state the obvious, the new agreement would cost \$140 million more than the \$617 million carried in the April Plan. Off-setting deficit reduction steps in this amount will be required, and the City's recently submitted 1979 and 1980 contingent budget plans should be sufficient in this regard. Second, the budget plan for FY 1981 and FY 1982 assumes the bonuses or costof-living adjustments will not be continued in those years, and this appears unrealistic.

In general, this labor agreement appears fair. On the one hand, it is unreasonable to ask City workers to accept no increases for the next two years. On the other hand, the effective wage increase over the two years of approximately 6 percent (the 8 percent does not take full effect until FY 1981) is reasonably restrained in the context of other recent public and private sector labor settlements. All things considered, I conclude that this potential agreement is a responsible one.

I am disappointed, however, that the labor agreement has not addressed the issue of obtaining increased productivity from the City work force. More specifically, the settlement does not include any provisions to bring about needed modifications in work rules, fringe and pension benefits, and unnecessarily rigid civil service rules. To an outsider, it seems clear that progress in those areas is essential to the ultimate recovery of the City. As I understand it, New York City's present work rules and benefits are considerably more generous than those that exist in typical cities across the country. It is difficult to see how they can be justified when the City faces the kind of financial difficulties that your Committee has been reviewing. The Congress may wish to consider whether it should take any action to facilitate progress in this area.

V. New York City's Financing Outlook

Let me now discuss New York's borrowing needs.

Why New York Borrows Large Amounts Each Year

Each year New York borrows large amounts through the issuance of both short- and long-term notes. During this current year, for example it has borrowed \$1.875 billion on a seasonal basis and will have borrowed \$1 billion on a 15-year basis.

Seasonal needs arise because City expenditures are spread fairly evenly over the year while certain revenues, particularly State aid, are concentrated in the final months of the City's fiscal year. The City thus borrows during the first months of its fiscal year, in anticipation of revenues to be received during the final months of its fiscal year.

New York, like all other municipalities, also must finance its capital budget. The City's capital budget includes expenditures for long-term assets, e.g. schools, roads, etc., that are traditionally financed with long-term debt. During each of the past two years, the City has sold \$1 billion of long-term bonds to cover both traditional capital spending and operating expenses carried in the capital budget.

Recent Financing History and Current Problems

Since 1975, substantially all of the City's new borrowing needs have been satisfied from two sources. Treasury has provided short-term loans under the Seasonal Financing Act, and the City employee pension funds will have lent or are obligated to lend \$2.65 billion during the intervening two and a half years.

Both the Federal seasonal loan program and the City pension fund loan program expire on June 30, 1978. The City thus must develop new financing arrangements for both its short- and long-term needs.

For this reason, I asked the City last November to develop an overall financing plan, to accompany its budget Plan. This also was submitted to me on January 20, and Treasury has been evaluating it since then.

The City's Four-Year Financing Plan

Regarding long-term financing, the City Plan projects \$5.1 billion of financing, as set forth in Table 9.

The crux of New York's long-term borrowing plan is a \$2.025 billion program of Federal and State loan guarantees on a 90 percent - 10 percent basis for City bonds sold to the City and State pension funds. The City anticipates that the guarantee protection would last for at least ten years, although the City bonds would carry 20 or 25 year maturities. Its proposed guarantee automatically would lapse, however, if the pension funds resold the bonds.

The City's Seasonal Financing Plan

The City projects seasonal borrowings of \$1.4 billion next year, declining to \$1 billion in 1982. This reduction would be accomplished by selling MAC bonds to fund the \$800 million advance that the State extends annually to the City.

New York proposes an extended Federal seasonal loan program pursuant to which it would borrow \$1.2 billion next year, \$800 million in 1980, and \$400 million in 1981. The remainder of its seasonal needs would be covered by a \$600 million line of credit from the New York Clearing House Banks.

Summary of City Financing Plan

City officials believe that these financing arrangements will permit New York both to meet its full borrowing needs over the 1979-1982 period and to regain full access to conventional markets at the end of that period. Indeed, it projects selling \$1 billion of City bonds to the public in 1983, as compared to only \$250 million during the final year of the Plan period.

Recent Developments in New York City and State

Local Financing Negotiations

The Municipal Assistance Corporation has been negotiating with local financial institutions to obtain unguaranteed, longterm lending commitments to the City for the 1979-1982 period. Recently, it obtained commitments to buy MAC bonds over those four years in amounts of \$500 million from the Clearing House banks, \$250 million from a consortium of insurance companies and \$250 million from a consortium of savings banks.

Our view is that this \$1 billion commitment represents a good first step toward assembling the necessary package of unguaranteed private lending commitments and planned public offerings. I believe that the Clearing House banks, in particular, should consider a larger commitment than the \$500 million which they have pledged. They have the capacity to do so, and still keep the proportions of their investment portfolios invested in City or MAC securities well below 1976 and 1977 levels.

The Municipal Assistance Corporation also has held discussions with representatives of City and State employee pension funds, concerning long-term lending commitments from them.

Substantive negotiations with those entities have not yet begun, but we anticipate that they will commence shortly. Our position concerning the City pension funds is that they must commit to buy unguaranteed City or MAC securities over the next four years, just as the financial institutions have done. I realize that the City funds have supplied all of New York's long-term borrowing needs since late 1975, and commend them for having done so. I obviously do not expect them to continue as sole lender, nor to increase the overall percentage of their assets invested in City and MAC securities. But, I should point out that if for the next four years, they simply reinvest the principal of maturing City obligations that they presently hold, the percentage of City's obligations that they hold will go down from 35 percent to 24 percent. This is the case because their total assets are projected to grow by approximately 34 percent over the next four years.

New State Legislation

Let me now review several recent developments in New York which relate to the conditions under which we would issue guarantees. The New York State legislature has enacted two bills that essentially meet the conditions regarding State legislation which underlie our proposed legislation. First, the State has enacted legislation to extend the life of the EFCB and to alter some of its powers. This legislation generally satisfies our requirement that the fiscal control and monitoring entity have powers no less extensive than the existing EFCB. The life of the EFCB has been extended for a period which could run 30 years. While a sunrise-sunset provision has been added, that provision is inapplicable so long as any Federal guarantees remain outstanding. Under this legislation, so long as Federal guarantees are outstanding, the EFCB has the power to:

1. Approve, disapprove, and in some cases formulate and adopt, the financial plan and any modifications thereto. The financial plan is now a rolling four-year plan which must be reviewed and approved each year. Revenue estimates presented by the City may be revised by the EFCB. Subject to certain narrow exceptions which will be discussed below, budgets must be balanced in accordance with GAAP for fiscal years beginning after June 30, 1981 and annual audits are required by independent public accountants.

2. Approve or disapprove contracts (including collective bargaining agreements of the City and the covered organization) and any proposed long-term or short-term borrowings. In this regard, new strict limitations on the issuance of short-term debt have been incorporated into the statute for the first time.

3. Maintain a separate fund through which the cash resources of the City and the covered organizations may be controlled in appropriate circumstances. In addition, a separate debt service fund has been created in the possession of the New York State Comptroller into which all real estate tax revenues and certain other revenues will be deposited and applied to the repayment of outstanding bonds and notes.

In a related measure, MAC has been authorized to issue an additional \$3 billion of its bonds which are backed by the moral obligation of New York State as well as \$500 million in short-term notes maturing on June 30, 1978 which are not backed by the moral obligation of New York State but are secured by New York State aid payments. It is anticipated that these notes will be sold to the City pension funds to bridge their obligation to invest \$683 million in long-term City bonds.

The EFCB legislation provides two narrow exceptions to the requirement that budgets be balanced in accordance with GAAP. Changes in GAAP or changes in the rules of application of GAAP may be phased in with the approval of the EFCB if immediate application thereof would result in a substantial adverse impact on the delivery of essential services. Similarly, the EFCB may relieve the City from the requirement that its budget be balanced in accordance with GAAP if, after the beginning of a year in which a balanced budget has been adopted, an event occurs which would require so drastic a modification to the budget to achieve balance at year-end that a material adverse impact on the delivery of essential services would result. In the case of fiscal years ending after June 30, 1982, the amount of any deficit which results must be repaid in the next fiscal year. We believe both of these limited exceptions are appropriate given the long-term nature of the EFCB, and we would support an amendment to S. 2892 to accommodate them.

The \$683 million Long-term Pension Fund Loan Scheduled by June 30, 1978

At this point, I should comment on the matter of the remaining \$683 million investment obligation of the City pension funds. In 1975, the pension funds agreed, in the Amended and Restated Agreement, to provide long-term financing for the City during the period ending June 30, 1978. That agreement was part of a package of arrangements among the several interested parties, including the United States, that met the City's financial crisis. Although a number of appropriate conditions were included in the Agreement, none of them related to the prospects for Federal financing assistance after June 1978. Yet certain pension fund trustees have recently indicated that they do not feel obligated to invest the \$683 million because of uncertainties over the post-June 1978 period.

Mr. Chairman, as you know, Congress relied upon the longterm financing commitments of the pension funds in authorizing Federal seasonal financing assistance. Treasury, in making individual loans under the Seasonal Financing Act, has relied upon the timely fulfillment of those commitments in order to provide needed funds for the City. I might note, parenthetically, that our proposal for guarantee authority over the next four years is premised upon the making and fulfillment of new lending commitments by the local parties, including the City pension funds. Treasury's General Counsel has advised me that the outstanding commitments of the pension funds are firm, binding contractual obligations, and I expect them to be fulfilled. We would, of course, not proceed with the program that has been proposed if this commitment is not kept.

VI. The Administration's Financing Proposal

Background

Our evaluation of the City's financing plan is that it is well-conceived and should achieve its objective. We have, however, two reservations: First, our analysis of the Plan leads us to conclude that the City can adequately provide for its capital requirements by selling somewhat less -- perhaps \$4-1/2 billion -- than the \$5.1 billion in long-term securities during the years 1979-1982, which the Plan projects. Second, we believe that this reduced level of long-term financing can be assured with more modest Federal assistance.

I want to emphasize, however, that we have concluded that the City's solvency would not be assured in the absence of any Federal lending assistance beyond June 30, 1978. In this regard, therefore, we disagree with the conclusions of the Report recently issued by this Committee on New York City. While it is conceivable that if every contingency is favorably resolved, no additional Federal lending assistance to the City will be required, we do not believe it would be responsible to risk bankruptcy should events prove this judgment wrong. New York City in bankruptcy will prove far more expensive to this nation -- both in expense and personal sacrifice -- than any modest form of assistance.

Let me now outline the reasons why I believe there must be some Federal long-term lending assistance. Any long-term financing plan for New York must rely on the sale to the public of large amounts of MAC bonds and City bonds. The City's own plan projects \$1.85 billion of such public sales and your Committee Report forecasts only modestly lower amounts.

The receptivity of public markets to those sales, however, is far from assured. Today there is no market for City bonds at all. Moreover, the market for MAC offerings in recent months has been quite limited, and last December's \$250 million MAC offering was barely completed. It is entirely possible, therefore, that the public markets will not supply the amounts of long-term capital which New York needs to meet even its minimal capital needs. Unless there is a Federal backstop, to assure that these amounts can be obtained, the City's solvency simply cannot be assured.

We believe local private parties primarily the City pension funds and the local financial institutions, can supply a large portion of the long-term needs of the City, but we cannot be certain that they will be able to supply all of such needs. It also has been proposed that Congress simply extend the seasonal loan program, on a reduced and self-liquidating basis. We do not think that this is the best approach. It does not assure that New York's long-term needs are met and that the financing crisis thus will finally end.

Specific Proposal

We proposed on March 2 that Congress (i) authorize the Secretary of the Treasury in the four years ending June 30, 1982, to guarantee up to \$2 billion in aggregate principal amount of taxable New York City or MAC securities, such guarantees not to exceed 15 years, with a minimum annual guarantee fee of 1/2 percent per annum payable on any outstanding guaranteed securities; and (ii) amend PL 94-236 to permit the City and State employee pension funds to purchase City or MAC securities during the 1979-1982 period.

On March 2, I testified that guarantees authorized by the Congress would be issued only under a set of detailed conditions. The current status of those conditions, and what has been done to satisfy them, is as follows:

- -- For fiscal year 1979, I stipulated that the City would be required to adopt a four-year budget plan that by 1982 produces a budget balanced in accordance with Generally Accepted Accounting Principles (GAAP), and would continue to adopt and adhere to rolling four-year budget plans that for 1982 and thereafter are balanced in accordance with GAAP. The City periodically would submit to the Secretary financial statements as required. Our assessment of the City's recently revised four-year budget plan already has been described.
- -- New York State recently has enacted the necessary legislation to ensure the existence of a fiscal control and monitoring entity with powers no less extensive than the current Emergency Financial Control Board (EFCB). This entity would be in existence for at least the life of the Federal guarantees. I expect that this legislation will be modified in a few areas described below.
- -- New York State also has enacted appropriate legislation to facilitate the public sale of MAC longterm securities, and to provide appropriate security and legal authority for such securities. Our position,

- -- however, is that the State also must enact legislation to expand the City's bonding authority as required for the four-year financing plan and to permit pension fund trustees to invest in City and MAC securities.
- -- Federal guarantees will be appropriately secured by Federal transfer payments to New York City and by such payments to New York State.
- -- The recently passed State legislation extending the EFCB will be modified to include a requirement that the City demonstrate that it has achieved market access for its securities before the emergency period can end and before the sunset provisions of the EFCB legislation are applicable. We understand that this modification is acceptable to all parties.
- -- The City will engage independent bond counsel of national reputation to pass upon the validity of the State legislation and any guarantee agreement entered into with the Federal Government. All parties recognize that this may require certain technical amendments to the legislation.

In my earlier testimony, I indicated that Federal guarantees will be appropriately secured by Federal payments to the City and a State funded debt reserve account or the pledge of an appropriate amount of Federal transfer payments of the State. The bill before your Committee provides that the Secretary shall withhold first City and then State transfer payments in the event the Federal Government makes payment under the guarantees. Furthermore, upon payment under any guarantee, the Federal Government will be entitled to the security provided by the City on the guaranteed bonds and to a first priority on distributions from the fund controlled by the EFCB. Since we believe this security to be adequate, we have not required the creation of a State funded debt reserve fund.

Role of the Guarantees in the City's 1979-1982 Long-term Financing Plan.

A long-term financing plan for New York cannot work without the cooperation of the relevant local parties -- the City and State pension funds, the Clearing House banks and other local financial institutions, and others. The exact division of lending commitments among these parties is a matter for detailed negotiation over the near-term future in light of the prevailing conditions. It is clear, however, that each of these key parties must make a major lending contribution.

In general, I think that up to \$2 billion of MAC and City bonds can and should be sold to the public during the next four years on an unguaranteed basis and additional amounts to private lenders. Federal guarantees will be issued only to the extent that the public markets and private lenders do not provide the necessary funds on an unguaranteed basis. However, it would not be my intention to issue Federal guarantees unless other lenders to New York City make significant long-term lending commitments on an unguaranteed basis. The timing of the issuance of Federal guarantees and the size of purchases of non-guaranteed MAC or New York City long-term obligations by lenders will have to be worked out as part of an overall financing package.

The precise form and coverage of the guarantees require further negotiation. Among other things, however, the guarantee would lapse if the guaranteed securities were sold by the original purchasers.

It is clear to me, however, that Federal guarantees, on the order of \$500 million, must be issued during the first year of the City's financing plan. This will be necessary to demonstrate a Federal commitment to New York's future. It will set the financial control mechanism in place and provide the impetus to obtain the necessary commitments from private lenders and the pension funds to purchase significant amounts of unguaranteed bonds from the City or MAC.

It will be my intention, in the negotiations that will take place with potential lenders, to keep the length of Federal guarantees as short as feasible. Similarly, since we require that a "best efforts test" be met before any guarantees would be issued, we hope to avoid issuance of guarantees in the later years of the Plan when hopefully the City will regain access to the markets.

Seasonal Financing

My judgment is that New York can satisfy its own short-term borrowing needs, provided that Federal guarantee authority as outlined above is available concerning its long-term financing. Before Congress enacts guarantee legislation, however, New York should prepare a seasonal financing plan satisfactory to the Treasury. I have asked Mayor Koch to do so.

If my judgment changes over the near-term future on New York's ability to meet its own short-term needs, I will report accordingly to Congress.

Conclusion

We look forward to working with Committee staff on the details of our proposed legislation. I also will be happy to answer now any questions you might have.

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	SUMMARY OF THE NEW YORK CITY FY 1975 THROUGH FY 1978 (ES (\$ In Millions)	Y BUDGET 1/ FIMATED)		
REVENUES	<u>FY 1975</u>	FY 1976	FY 1977	FY 1978
General Sources				
Sales Tax Personal Income Tax General Corporation Tax Water & Sewer Charges Stock Transfer Tax Financial Corporation Tax Other TOTAL GENERAL SOURCES	\$ 791 466 268 238 185 185 114 1,555 \$ 3,617	\$ 828 615 443 218 270 202 1,128 \$ 3,704	\$ 867 742 519 206 279 149 1,205 \$ 3,967	\$ 901 756 504 231 250 168 1,242 \$ 4,052
Real Estate Tax Federal & State Aid TOTAL REVENUES	2,896 5,452 \$11,965	2,966 5,339 \$12,009	3,236 <u>5,435</u> \$12,638	3,168 6,083 \$13,303
EXPENSES		and and a second se		
Social Services Education Health & Sanitation Police Fire Debt Service (2) MAC Debt service Pensions (2) Other	3,482 2,345 1,187 654 282 1,827 987 1,269	\$ 3,746 3,010 1,377 652 285 1,847 462 1,137 461	\$ 3,774 2,481 1,325 669 292 1,747 597 1,209 873	<pre>\$ 3,906 2,564 1,346 661 297 1,607 402 1,188 1,332</pre>
TOTAL EXPENSES	\$12,033	\$12,977	\$12,967	\$13,303
DEFICIT	\$ 68	\$ 968	\$.329	\$
Estimated Adjusted Deficit Based on Treasury Estimat Using GAAP	es <u>\$ 2,100</u>	<u>\$ 2,000</u>	<u>\$ 1,200</u>	<u>\$ 750</u>

TABLE 1

NEW YORK CITY SEASONAL LOAN PROGRAM BORROWING AND REPAYMENT SCHEDULE CITY FISCAL YEARS 1976 - 1978

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Borrowing	Repayment Date	<u>1976</u> Amount (Millions)	Interest Rate (%)	Interest Due (Millions)
Date 12/18/75 12/31/75 1/15/76 2/11/76 2/17/76 2/17/76 3/01/76 3/15/76	$\frac{4/20/76\frac{1}{2}}{5/20/76\frac{1}{2}}$ $\frac{4/20/76\frac{1}{2}}{6/20/76\frac{1}{2}}$ $\frac{6/25/76}{6/30/76\frac{2}{2}}$ $\frac{6/30/76\frac{2}{2}}{6/30/76\frac{2}{2}}$	$ \frac{(111110113)}{(240)} $ $ \frac{240}{140} $ $ 250 $ $ 80 $ $ 100 $ $ 250 $ $ 70 $ $ \frac{1,260}{250} $	6.92 6.68 6.13 6.29 6.26 6.26 6.39 6.33 6.43	2.958 6.105 2.163 5.514 1.770 2.298 5.077 <u>1.238</u> <u>27.122</u>
7/01/76 7/16/76 7/16/76 8/04/76 12/01/76 12/08/76 12/22/76 12/30/76 3/14/77	$\begin{array}{c} 4/20/77\frac{3}{3}/\\ 4/20/77\frac{1}{3}/\\ 5/20/77\frac{1}{3}/\\ 5/20/77\frac{1}{3}/\\ 6/20/77\frac{1}{3}/\\ 6/20/77\frac{1}{3}/\\ 6/20/77\frac{1}{3}/\\ 6/30/77\frac{4}{3}/\\ 6/30/77\frac{4}{3}/\\ \end{array}$	<u>1977</u> \$ 500 150 200 225 200 200 200 170 255 \$ <u>2,100</u>	7.37 7.02 7.10 7.04 5.85 5.83 5.73 5.73 5.75 5.92 6.53	29.076 7.876 .827 .368 .315 .670 .526 4.874 4.466 88.398
		1978		
7/05/77 7/18/77 7/18/77 7/29/77 8/16/77 8/16/77 9/19/77 10/04/77 10/04/77 12/05/77 12/28/77 12/28/77	4/20/78 1/ 4/20/78 5/ 5/20/78 1/ 4/20/78 1/ 5/05/78 5/ 5/20/78 5/ 5/20/78 5/ 6/20/78 6/20/78 6/20/78 6/20/78 6/20/78	$\begin{array}{c} \$ & 300 \\ 100 \\ 150 \\ 200 \\ 50 \\ 100 \\ 250 \\ 50 \\ 275 \\ 150 \\ 50 \\ 200 \\ \$ & 1.875 \\ \end{array}$	6.65 6.80 6.85 6.93 7.36 7.38 7.46 7.54 7.58 7.75 7.75 7.73 7.75 7.26	$ \begin{array}{r} 15.796 \\ 5.142 \\ 8.670 \\ 10.063 \\ 2.490 \\ 5.297 \\ 12.518 \\ 2.376 \\ 14.791 \\ 6.274 \\ 1.842 \\ 7.814 \\ 93.075 \\ \end{array} $
1) 2) 3) 4)	Repaid four Repaid two d Repaid five Repaid one d	ays early. days early		

4) Repaid one day early.5) Repaid six days early.

New York City's Four-Year Financial Plan As Revised (\$ In Millions)

	1070		l Year	1000
	1979	1980	1981	1982
REVENUES				
General Property Taxes Other Taxes Miscellaneous Revenues Unrestricted Federal & State Aid Federal Grant: Categorical State Grants: Categorical Less: Provision for Disallowances Capital Intra-City Revenues	\$ 3,189 3,150 886 1,187 2,429 2,191 5 (100) 529 417	\$ 3,137 3,209 815 977 2,014 1,970 (100) 379 426	<pre>\$ 3,126 3,325 834 923 1,985 1,994 (100) 251 435</pre>	\$ 3,156 3,466 856 973 1,990 2,021 (100) 109 443
TOTAL REVENUES	\$13,878	\$12,827	\$12,773	\$12,914
EXPENSES				
Personal Service Other Than Personal Service Debt Service MAC Debt Service Funding General Reserve	5,762 6,038 1,516 462 100	5,643 5,556 1,416 474 100	5,744 5,704 1,321 497 100	5,828 5,885 1,248 555 100
TOTAL EXPENSES	\$13,878	\$13,189	\$13,366	\$13,616
Gap To Be Closed		\$)	\$ <u>(593</u>)	\$ <u>(702</u>)
ACTIONS TO CLOSE GAP				
Federal & State Actions City Actions		237 	321 272	280 422
TOTAL ACTIONS TO CLOSE GAP		\$	\$ <u>593</u>	\$

NEW YORK CITY PROPOSED ACTIONS

TO CLOSE FY 1979 BUDGET GAP

.

	Revenue ncreases	Reductions of Expenditures (City Funds) (\$ In Millions)	Total
Savings From Attrition:			
Salaries Fringe Benefits Sub-Total	\$ \$	\$ 72.6 <u>3.6</u> \$ 76.2	\$ 72.6 <u>3.6</u> \$ 76.2
Other Savings & Revenues	:		·
Board of Education Dept. of Social Service Debt Service		\$ 15.7 24.0 15.0	\$ 15.7 24.0 15.0
Indirect Cost Reimburs ments on Fed. Grants OTPS Cost Containment Improved Billing &		23 .0	11 .0 23 .0
Licensing Procedures Other Actions Sub-Total Other	6 .0 2 .3	1.5	6 .0 3 .8
Savings & Revenues	\$19. 3	\$ 79. 2	\$ 98. 5
Total Savings & Revenues	\$ <u>19.3</u>	\$155.4	\$174.7

TABLE 5

NEW YORK STATE ACTIONS

TO CLOSE FY 1979 BUDGET GAP

Amount (<u>\$ in Millions</u>)

Revenue Adjustments

State Revenue Sharing	\$ 43.0
NYS Countercyclical Aid	33.0
Real Property Tax (Conrail and Amtrak)	12.0
Additional Social Service Review	22.0
Additional cooler correction	\$110.0

Expense Adjustments

State Education Aid SSI Cost Assumption Wage Reporting Matchup Audits of Voluntary Hospitals Additional MMIS Savings Drug Abuse Program Assumption	
Total	\$251.0

TABLE 6

CITY FY 1979 CONTINGENT GAP-CLOSING ACTIONS (IN MILLIONS OF DOLLARS)

Specific Agency Expenditure Reductions	\$	23
Further City-wide Cost Containment of General Procurement Expenditures		20
Hiring Lag		20
Reestimation of Revenues and Expenditures (net, to be included in the General Reserve)	-	37
TOTAL	\$2	100

Summary of Federal, State, and City Actions to Close Budget Gaps in Revised Plan (\$ In Millions)

			•	
		Fiscal	l Year	
	1979	1980	1981	1982
Gap to Be Closed		362	593	702
City Actions Planned to Close Gap				
Work Force Reduction Other Than Personal Service Cost Containment		62 22	172 46	285 71
Management Improvements		41	54	66
TOTAL		125	272	422
Remaining Gap to Be Closed		[237	321	280]

To be eliminated through Federal & State Actions beyond those included in revised plan.

State Actions Already in Revised Plan	250	174	174	174
Federal Actions Already in Revised Plan	83	6	6	6
TOTAL	333	180	180	180

FEDERAL AID TO NEW YORK CITY

CITY FISCAL YEARS 1973 - 1978

(\$ Millions)

...

TYPE OF AID	<u>1973</u>	<u>1974</u>	<u>1975</u>	<u>1976</u>	<u>1977</u>	<u>1978</u>
Categorical Aid	\$1,790	\$1,783	\$2,217	\$2,262	\$2,421	\$2,808
Revenue Sharing (including ARFA)	259	267	257	263	290	479
Total	\$2,049	\$2,050	\$2,474	\$2,525	\$2,711	\$3,287

Source: Temporary Commission on City Finances and City Comptroller Reports

CITY FINANCING PLAN USES OF FUNDS

Item	Amount
True Capital Spending Funding of Operating Expenses MAC Restructuring MAC Capital Reserve Bonding of State Advance	\$2.590 .900 .560 .250 .800 \$5.100

SOURCES OF BORROWINGS

City & State Pension Funds (USG Guaranteed) MAC Private Placement: local financial	\$2.25 *
institutions	1.000
MAC sales to public	1.510
City bonds to public	.340
city bonds to partic	\$5.100

* 90% USG guaranteed - \$2.025



June 2, 1978

Dear

The government is making every effort to reduce the inflationary impulses of our economy. We recently pared back and delayed our proposed tax cut; we are fighting hard to reduce future budget deficits; we have taken steps to reduce inflation-creating regulations; we have directed our agencies to observe the principle of deceleration in all new or renegotiated Federal contracts. And we have initiated politically difficult and painful wage deceleration guidelines for Federal workers. On April 11, President Carter announced that he would order a freeze on the salaries of all Executive employees and seek to limit increases in Federal white collar salaries to 5.5% this year. The Congress is now considering imposing similar restraints in high level pay on itself and on the Judiciary.

To be sure, we have much more to do. But government cannot do the job alone. We must ask the private sector -labor and business -- to contribute to this critical effort if we are to begin turning back the tide of inflation.

I am writing to ask you to implement within your own institution the principle of wage and salary deceleration that we are applying to Federal employees. In the past few weeks, General Motors, Ford and AT&T have announced their intention to put tight constraints on executive salaries and other salaries over which they have control. Other business firms have followed suit. We would like to hear a similar pledge from your organization.

We ask that you help us meet our objective of reducing the economy-wide average increase in total compensation -wages and benefits (excluding legally mandated items such as Social Security taxes) -- by at least a percentage point per year. In particular, we seek to realize greater deceleration in wages on the part of those workers who have experienced the greatest gains in recent years. If we can pull down the rate of growth in these wages while preventing an acceleration in the wage gains of others, we will be able to reduce the average wage increase nationwide. I enclose a memo from the Council on Wage and Price Stability indicating how this can be accomplished within an institution such as yours.

Please give this matter serious thought and notify me soon whether you will cooperate in this critical endeavor.

I realize that this letter will hardly endear me to your fellow executives. Most industries can think of one or another reason for exempting themselves from this exercise. And individually, no one wants a salary freeze or a reduction in pay increases which they have become accustomed to. Yet everyone must contribute to the fight against inflation if we are collectively to maintain healthy profits, a vigorous economy and a strong dollar.

Sincerely,

W. Michael Blumenthal

IMPLEMENTATION OF WAGE DECELERATION

In order to reduce the <u>average</u> wage and salary increases nationwide it will be necessary to achieve <u>substantial</u> deceleration in the rate of increase in wages and salaries for groups of workers who have achieved gains in recent years that substantially exceed the economy-wide average. We have no rigid guideline, and the wage deceleration effort should be characterized by a flexibility that reflects the widely-varying recent wage and salary trends of various groups of workers.

Furthermore, while some of the details of the program are specified below, its actual implementation will necessarily take slightly different forms in different industries, depending upon the institutional peculiarities involved in the wage determination process in each industry. For example, in industries such as banking and insurance, the focus of the deceleration effort should be on annual salaries since most workers are paid on that basis.

Our objective is to hold increases in total compensation -- wages or salaries and benefits (excluding legally mandated items such as Social Security taxes) -- significantly below their average annual increase during the base period. For example, a firm with a total quarterly payroll cost for workers of \$3.0 million would first deduct the cost of such items as Social Security taxes, Unemployment Insurance, and Workmen's Compensation. If, in this hypothetical example, these items totalled \$200,000, the difference -- \$2.8 million -- would represent the relevant total compensation expenditures for this employee unit, including both salaries and payments for private fringe benefits such as health insurance and pension plans.

Total quarterly payroll cost	\$3.Cm
Less employment taxes	
(e.g., Social Security)	0. 2m
-	
Total compensation	\$2.8m

The firm would then examine its records and ascertain how much this total compensation figure had grown over the 1976-77 period. For nonunion workers the compound average annual rate of increase over the two-year period would then be the basis against which 1978 performance would be compared. Suppose this compound annual average growth rate in compensation were 7.2 percent. In this case compliance with the deceleration objective would be achieved if in 1978 the increase in compensation were held to 6.2 percent. In situations where compensation is determined under the terms of a <u>collective bargaining agreement</u>, the base period is the life of the contract rather than the calendar year 1976-77 period, and the relevant measure is the average annual increase in compensation over that contract term. The rate of increase should be figured separately for appropriate groups of recognized workers -- recognized bargaining units where there is collective bargaining and traditional units of similar kinds of workers where there is no bargaining.

In the case of executive salaries we are asking that the rate of increase during 1978 be held to 5 percent or less.

June 6, 1978

[In response to inquiries concerning the report by the House Committee on Government Operations on "Foreign Tax Credits Claimed by U.S. Petroleum Companies"]

The question of whether U.S. oil producers operating overseas could claim U.S. foreign tax credits for levies paid to foreign governments had been under consideration for many years before the Carter Administration assumed office, with no decision having been reached. A fresh review of the issue was immediately commenced and in January 1978 the 1955 ruling that permitted such credits to be taken was revoked. In view of the complexities of the question, the length of time taken to complete the review was not unreasonable. The decision was made exclusively on the basis of tax law considerations in the Internal Revenue Service and the Treasury Department and after a review by the Secretary of the Treasury who has the statutory responsibility for all tax matters.

When an Internal Revenue Service ruling is revoked, the Service's normal practice, which is explicitly sanctioned in the Internal Revenue Code, is not to make the revocation retroactive but rather to give taxpayers a reasonable time to adjust their affairs in the light of the revocation. This was the principle followed in this case.



TELEPHONE 566-2041



ADVANCE FOR RELEASE SUNDAY MORNING June 11, 1978

TREASURY SECRETARY W. MICHAEL BLUMENTHAL ON ECONOMIC POLICY

Following is the transcript of an interview with Secretary of the Treasury W. Michael Blumenthal by Alfred H. Kingdon, Editor-in-Chief of <u>Financial World</u> magazine on May 17.

The interview appears in the current issue of <u>Financial</u> <u>World</u> reaching subscribers tomorrow.

* * * * *

MR. KINGON: Mr. Secretary, for some reason this Administration hasn't won the full confidence of investors and businessmen. To what do you attribute this? What has gone wrong?

MR. BLUMENTHAL: In the first place there is increasing evidence of a shift and of increasing confidence by the business and financial community that the Administration is following sound, sensible economic policies that are consistent and easily understandable. The commitment to maintain a reasonable growth rate, the commitment to put a tight lid on Government spending, the identification in the April 11th speech by the President of inflation as public enemy no. 1, the recent decision to trim the size of the tax package in order to reduce the budget, the continuing commitment to bring the deficit down and move it toward balance -- all of these are things that I think are creating greater business confidence.

Obviously, also the fact that we not only had a good year in 1977, but all indications are that we will have a good one in 1978 and that the prospects for '79 look good...all of that is helpful. I think the fact that the stock market has been moving up and that the exchange markets have stabilized and the dollar has strengthened all contribute to that. So I think we are in a slightly different situation now than we were.

In the past, I think there were a number of factors. One of them was simply the lack of familiarity with a new President and a new Administration. Secondly, no doubt the fact that many leaders in the business and financial community belong to a different party and did not support this President when he was a candidate, naturally caused some hesitation on their part and a kind of wait and see attitude. And finally, I think the lack of confidence has been a reflection of some real factors, the real factors being that we had a fairly long period when we experienced high levels of inflation, high levels of unemployment, uncertainty in international markets, and a kind of a sense by the business community that we no longer are masters of our own economic fate in quite the way we used to be. That may at times get put in terms of a particular Administration, but it is really a general problem, and I remember as a member of the business community having the same sense during the Nixon and Ford Administrations. So I understand it very well. That kind of uncertainty obviously is a fact of life, but I think the prices as such are more clearly understood and the situation is improving.

MR. KINGON: Sir, to get specific for a moment -- the President, you, others in the Administration have stressed lately the tremendous need for capital formation and incentives for investment. And yet when such a move, a direct move, emanates from Congress, and of course I am referring to the Steiger Amendment, the President has you running up to the Hill in essence crying foul and threatening veto. Why? MR. BLUMENTHAL: It is important to stress that this Administration is vitally concerned with the problem of capital formation. That's been said repeatedly: I did it most clearly in the speech to the Financial Analysts in Bal Harbour a week ago. So it is not a question of whether, but how.

The tax bill that is before the Congress reflects a major effort to increase the profitability of business, to increase cash flow for business. It is profitability of business and cash flow that will cause more investment and hence greater capital formation. The decision to try to achieve that by an across-theboard reduction in the corporate tax rate of a significant amount was not taken lightly: it was not taken in a vacuum. It was based on literally hundreds of people with whom I personally consulted, large business and small business, in the financial world and in the business world. And while there are many ways of providing more resources to business, all of them agreed that the highest priority was to bring the corporate tax rate down.

What I have been saying, and also in the recent letter that I sent to the Congress on the Steiger Amendment, was that in the first place we don't have unlimited resources available to us. If we were to give up more than \$2 billion of revenue for the Steiger Amendment, we would not have it available for reducing the corporate tax rate. And we think the corporate tax rate -and business felt that way -- is a better way of doing that.

Secondly, the Steiger Amendment is a "fat-cat" amendment. The Steiger Amendment is an amendment that benefits more than 80 percent of those taxpayer groups who make more than \$100,000 a year. In fact it is a very regressive way of changing the tax system because it actually reduces the effective tax rate for those above \$200,000 as compared to those who earn less. You actually begin to pay less in taxes when you reach \$200,000 than you do at an earlier rate.

That is not the way to get capital formation: that is certainly not the best way to get it. Which does not mean that the question of the double taxation of dividends, the distinction between earned and unearned income taxation and capital gains taxation should not be reviewed at some point in the future. But not at the cost of taking away the revenue for across-the-board reduction in the corporate rate.

MR. KINGON: You referred to that in your response and said the Steiger Amendment "would steal much of the revenue" earmarked for corporate tax reduction. But is it not fair to say that it could not equally steal from some other reforms that aren't regarded by the business and investment community as so important? I am sure you've seen the S. I. A. study, and Chase put out a study. Econometrics also and unless the Treasury economists are different, everyone seems to be concluding that the effect of reducing capital gains taxes would be increasing revenues. MR. BLUMENTHAL: If that were true, I would lead the parade of those who would call for a drastic reduction in the tax treatment of capital gains, because then we could in one fell swoop achieve capital formation and balance the budget at the same time. Unfortunately, reality is somewhat different.

The S.I.A. study achieves its result in a very simple way by making certain assumptions, assumptions which are not supported by either fact or logic and that are quite unrealistic. As you well know, what you get out of a computer depends very much on what you put into the computer. They assume that the effect of the Steiger Amendment would be: one to increase by 10 percent. I believe it is, the price of all stocks -- an assumption which is off the wall. And two, they assume that those increases in stock values would be realized, which means that everybody would rush out to sell to realize those gains. That also is an assumption that is not based on fact. In fact in a previous study, which the same organization made but for a different client, they had very different assumptions. So unfortunately there is no basis that we know of for concluding, and the Treasury does have different views therefore, that by a reduction of capital gains taxes to the levels of pre-1969 we would gain more than we would give up in revenue.

MR. KINGON: Can you tell me why the President and the Administration seemingly abandoned the program for sweeping away what Mr. Carter called "a disgrace to the human race," the personal income tax code, and substituted for it a whole series of reforms that are growing increasingly modest as a result of Congressional intransigence? Why did that happen? Was it a result of the conflict within the Administration?

MR. BLUMENTHAL: The President remains committed to substantial reform of the tax system and I certainly agree with him wholeheartedly that this kind of reform is a highly desirable thing. We began the survey of what could be done when he first came into office by looking at all elements of the tax system that theoretically could be reformed. We selected from that list and that was a very long list -- Congress being an incremental place and not an institution that easily, in one bill if you will, totally scraps a tax system and substitutes another one -clearly that whole long list could not be implemented in one fell swoop. What the President selected from that, in view of the fact that he felt that a tax bill was essential (and he still feels that way in this year of 1978), was a package of reforms, involving about \$9 billion of gained revenue -- that and some losses of revenue -- that he felt was achievable in one year. This does not mean that at some point in the future you might not come back to attempting suggestions of additional reforms.

That package has not changed. The Administration continues to feel that that is a sensible package and is continuing to fight to get it implemented. What has changed is the fact that there are many members of Congress who think that even that is too much; that the President's efforts to make a beginning on reducing the degree of disgrace to the human race inherent in the tax system is being too ambitious. And so the discussion at the moment between ourselves and the Congress is whether all, or if not what portion, of those reforms he is recommending can be adopted. But we have not scaled back.

MR. KINGON: This brings to mind a larger question. Earlier this week I came across a corporate executive who was now thoroughly confused because of the reaction to the Steiger Amendment as to whether the Administration really is for tax incentives to stimulate investment now. I want to ask you why there have been so many confusing signals in the history of this Administration sent out to business and the investment community -- and I am think of the capital gains tax thing and I'm thinking of the initial tax reform program when it seemed to change before the program was promulgated. There was a great deal of confusion about the Administration's attitude toward the dollar when it was declining, and the energy program as well. It seems to many that there is a great deal more confusion than in past administrations. I wonder if you could address yourself to that.

MR. BLUMENTHAL: I most certainly can. And I would have to do so by taking issue with you that the Administration has changed the signals on the basic policies in the economic field that it wishes to follow. We never suggested that there should be a reduction in the capital gains tax treatment, so there's no change in signals. At no time did we ever suggest that that should be done. We did consider whether or not it would be possible this year to make a major move toward the elimination of the double taxation of dividends and to bring the marginal tax rates down substantially below 70 percent ideally down to the same level of 50 percent -- and in thinking of the capital gains tax thing and I'm thinking of the initial tax reform that context eliminate preference for capital gains. We never suggested or even internally discussed that capital gains treatment should be reduced. Those three things, if they could be done together, would do a great deal to stimulate capital formation. So that it's not fair to say that we changed signals. Mr. Steiger sent up a signal, but we didn't. That's point number one.

Secondly, on the energy legislation I am not aware of the fact that the Administration ever changed its view on the need for such legislation, on the nature of that legislation -- that legislation was put forward last year in April. The Administration has been fighting as hard as possible to get it accepted by the Congress in a form as close as possible to what was suggested and we've been having great difficulty. But that has not been for lack of trying. I remain confident that with three pieces approved, the fourth already virtually agreed to and the fifth in the works, we will be able to achieve it.

You mentioned a third point -- the dollar. I think the key characteristic of our exchange rate policy has been its steadfastness. We have never changed signals on it. We said all along that in a world of floating exchange rates we cannot and will not step in to support a particular rate or a particular range within which the dollar should trade in relation to certain other currencies. We have never wavered in that regard and we always explained why supporting a particular rate was not a • And we continued to follow that policy. We always sensible. said that we would obviously collaborate closely with other countries and other finance ministries and central banks to seek to eliminate disorderly movements in the exchange markets. That we have done. That we have continued to do. We always said that we were interested in a strong and stable dollar; we never said anything different. The perception in a nervous market where the dollar was declining for a variety of reasons may have been different, but not because of anything that we have said.

Finally, what is important and what needs to be emphasized, and I hope you will do so, is the fact that from the beginning, although people didn't believe it and I hope they believe it now, the President said that he's going to do his darndest to balance that budget by the end of the first term. From the beginning he said, and he identified it very clearly again in the January economic message, that he is going to put a tight rein on Federal spending, which he is doing. He's said as recently as April 11th that he is going to veto any spending legislation outside of what he had proposed. From the beginning he said he is going to get Federal expenditures down to the traditional level of 21 percent of GNP, that he is going to keep taxation as a percentage of personal income down to moderate levels and that he is going to rely on the private sector to provide the jobs. Those are the basic things that we have always said and that we are doing.

MR. KINGON: I suppose my question is not to the substantive merits of what you're saying but about certain changes that were made. For example, I believe at one time you were quoted about the double taxation of dividends. The Administration tax plan was going to do away with them. And when the final bill came out it seemingly disappeared, and now you're promising to reconsider it again. That's what I am referring to -- changes as you go along to implement these programs after announcements to the contrary.

MR. BLUMENTHAL: Well, I have never been associated with an organization in which you do not study a range of problems, consider various alternatives and make your selection based along certain general policy lines you have laid out for yourself as to how to achieve it. There will always be various alternatives and the newspapers and media will always be busy ferreting out information on what is being considered. As long as the basic line doesn't change these things are there. Now the reason why we did not choose to go forward with the double taxation of dividends is because it was always clear that that, together with the bringing down the high marginal rates and having the same rate of taxation for capital gains treatment, was a package. It has to be a package. These can't be handled in isolation. And it became clear that that was a sufficiently complicated thing to do in one year since there was a lot of different opposition to different pieces of it, that it would take too much time to do it. So we took a more limited thing and we followed the advice of the business community, which is to go for a deep cut across-the-board.

MR. KINGON: I presume what you are saying to me is that you still have every reason to expect the budget to be balanced by the 1981 budget; that you will at some point introduce the idea of doing away with the double taxation of dividends and I gather you are heading toward wiping out the distinction between earned and unearnned income.

MR. BLUMENTHAL: I think you are overstating what I was saying, so let me be very specific. The President's commitment to work to achieve budget balance by the end of his first term remains strong -- as strong as it has always been. In my judgment, the opportunity to move substantially toward that goal or to achieve it in an economy of our size -- whether it's \$5 billion of \$10 billion either way doesn't really matter, but to get close to it -- I think the opportunity to do that by fiscal '81, which is the end of his first term, remains good and I am optimistic that we can get quite close to it if not achieve it.

I certainly personally believe that when this tax bill is finished, when this year is finished, the job of improving the tax system is not finished. We will have to review it, this Administration and future Administrations, in order to continue to make progress on it. I cannot tell you exactly what will be proposed the next time. I personally happen to believe that the double taxation of dividends, the high marginal rates on unearned income and the question of capital gains remains an issue, and I would like to see action on it at some future date. I know that the President feels the same way. Whether that will actually happen or not I cannot tell you and I hope you won't write that we're sending mixed signals again.

MR. KINGON: Your colleague Mr. Strauss is reported again in the press to have said that he will need about eight months to see if this voluntary program, jawboning if you will, will, against a wage and price increase will work. Frankly, what possible evidence does he or you or the Administration have that a six-month jawboning program will make a dent in a two-generation inflationary consciousness?

I don't think anyone can pretend or has MR. BLUMENTHAL: suggested that in six or eight months the deeply embedded problem of inflation in the United States economy will have been licked. Thaven't seen the precise quote to which you refer, but I would be very dubious that Bob Strauss really said it in quite that way. I think what is a possibility is that within a period of time, such as six or eight or ten months, one can begin to see how much progress we are making, whether we are making any progress at all and I presume that's what he was referring to. think that in the course of this year, given the fact that the president has taken some very specific steps to show that the Government is going to do its part to deal with the inflation problem and we have a large responsibility in that area, the general promises of support that we have received from the buisness community and from labor will be translated into the specific decisions that have to be made in various labor negotiations and into price decisions on the part of the business community.

MR. KINGON: Let me ask a more general question. Given the anticipated budget deficit for this year, approximately \$50-plus billion, and the early indications of next year and last year's, is there really any possibility of gaining control over the inflationary forces without a much sterner fiscal policy?

MR. BLUMENTHAL: I believe that we need a very stern fiscal policy. The President is committed to one. The recent action to reduce the size of the tax cut and the statement that he made in that regard clearly indicates his commitment to a very tough fiscal policy. I think that tough fiscal policy will reflect itself in steadily decreasing budget deficits in '80 and '81. And I think that that will be a significant contribution to dealing with the inflation problem, but it will not be the only thing that needs to be done. And I think there's a commitment to do that.

MR. KINGON: Recently, Mr. Eizenstat criticized Mr. Miller and the Federal Reserve by noting that the steps taken to allow for interest rate rises and I am quoting here "aren't the ones we asked for" and "aren't the ones we have applauded." Do you share that feeling?

MR. BLUMENTHAL: I think Mr. Eizenstat probably got a bum rap here; I don't think that he meant to criticize. Taken at its face value I agree with the statement. We did not ask for it and we did not applaud it. I have followed the policy of not commenting either positively or negatively on actions which the Federal Reserve takes. I followed that policy when Arthur Burns was the chairman and I intend to and have followed it with Bill Miller and intend to continue to follow it. I don't either condemn it or applaud it. Nor do I ask for either a higher of a lower Federal funds rate. I understand what the Federal Reserve did and I understand the reasons for it and I am hopeful that as the fiscal policy of the Administration is increasingly tight, as it is going to be, the need for an every-tighter monetary policy will abate for those two things are part of different ways of dealing with the same problem. But I don't really think that Mr. Eizenstat was seeking to criticize the Federal Reserve. If he was, you will have to talk to him. As far as I am concerned. I don't criticize them. I don't applaud them. I don't ask for particular action. They have their responsibility; they carry it out. I have enough responsibilities here that I am struggling with.

MR. KINGON: Mr. Strauss made a speech in which he was quoted in part as excoriating the country's "I'll grab mine and run" psychology. What interested me was that he praised General Motors and Chrysler for promising to hold their price boosts to less than the average of the last two years. And this raises a question in my mind. Is this going to be a standard practice of the Administration, and more to the point if, say in response to free market conditions or added costs companies raise prices more than in recent history, will they be singled out for abuse?

MR. BLUMENTHAL: I would certainly hope that the Administration abuses no one. That would be inappropriate. I would hope that no senior official in the Administration will ever be abusive. I do believe that the deceleration standard, which is a voluntary standard and which clearly has to be applied on a flexible basis depending on the circumstances of each individual price and wage decision, is a reasonable standard. I believe what Bob Strauss was saying was to indicate the appreciation of the Administration for the commitment by General Motors and Chrysler to try to live with this standard. I think you can expect that any company or union that makes that commitment or that lives by that standard can certainly count on the approval and approbation of the Administration similarly.

I would think that those who could do so but fail to do so probably if it's a serious case will be criticized -- not abused -- but they will be criticized. And I think they should be criticized, for the fight against inflation is one that we must wage together. It is just not acceptable for labor and business to say it's all the fault of the Government, just as it would be quite inappropriate for us to say it's all the fault of big business or it's all the fault of some of those large unions. We are all in it together. We all have a role to play. I think it is the responsibility of the Government to approve of those who do their part and to voice concern about those who do not.

MR. KINGON: Turning to the international area, are you satisfied now that the dollar has been effectively stabilized and quite apart from the obvious fact that it is trading where it ought to be by the very nature of the market, are you satisfied that it is fairly valued?

I am not in a position to indicate where I MR. BLUMENTHAL: think the dollar ought to be and whether it is fairly valued or I have learned that the Secretary of the Treasury cannot be not. in that position. I am satisfied that the disorder which characterized exchange markets in the early part of the year, around January, seems to have been eliminated, seems to have abated. I think we have enough resources and a good enough system of cooperation and contact with the Germans and the Japanese and others to prevent that from happening in the future. I am obviously encouraged by the fact that the dollar has strengthened in relation to certain other currencies, which seems to indicate that the market judges the situation to be more positive and our policies to be reasonable. I see nothing in the future that is likely to change that, and I am encouraged by that. But I am not in a position to indicate that this level is the right or the wrong level.

MR. KINGON: Even at this date the media reported that a lot of our allies abroad seem to be unhappy and distressed over American international economic policy -- so-called pressures for them to reflate -- and our lack of, for want of a better term, leadership among our friends. Do you think this criticism is fair? How would you assess the relationship now between the United States and its principal allies?

MR. BLUMENTHAL: I think the relationship between ourselves and our principal allies is good. I think there is a large measure of agreement on what the problems are and how we must approach them together. It has to be understood that there are many strains and stresses which work on individual Governments, and that there is to some extent a sense of concern amongst all of us that individually or collectively it is very difficult to deal with these problems in the short run. Under those circumstances it is perhaps not surprising that some individuals in some of those countries tend to, with a certain sense of frustration, look to us as the largest economic power in the world and say to us: "why don't you do something?"

But basically amongst the leaders of the world and the responsible officials, my counterparts -- the ministers of finance -- there is a considerable amount of agreement on what the problems are and what we ought to do about them. That was again reflected in the meeting of the ministers of finance at the IMF meetings in Mexico. I think you will again see it reflected in the summit meeting that will take place at Bonn in July.

It relates to the absolute necessity of bringing the trade negotiations to a successful conclusion this year, which is certainly something in which the leadership of the United States is widely acknowledged.

It relates to the need to maintain a strong and stable dollar and to work together to prevent disorderly conditions in the exchange markets; that certainly is something that we are all agreed on and doing guite well together. It relates to the need to work on the fundamentals, each in our own country. We agree with our allies and friends that we need to bring inflation under control. We need to get that energy legislation passed. We need to get the budget into balance. Everybody tells us that. We There is no problem there. The Japanese agree with it. certainly agree that they need to get their surplus in their trade and current accounts down. Mr. Fukuda was here to see the President and strongly emphasized the point that he was doing all he could. And the Germans and we and others agree that they need a proper level of growth in order to play their part in Europe and in the world to bring the rest of the world out of the recession.

The fact that this year the growth rate in Europe and in Germany will be faster than it was last year, and therefore the differential in growth rates between ourselves and the European countries is narrowing, is an indication that we are, broadly speaking, moving in the same direction and that we are following roughly analagous policies. It is understandable that at various times people who are not close to this -- bankers or businessmen who get nervous when the dollar goes down too far -- tend to say things which get reported in the media as being indications of great concern or lack of leadership. It is easier to call for leadership than to be specific about what is meant by it.

MR. KINGON: If I had the opportunity to sit with you a year from today, what would you like to see changed in the American economic equation?

MR. BLUMENTHAL: I would like to see the rate of inflation below 6 percent. I would like to see some further progress in reducing unemployment in the hard-core pockets where it is still very high -- amongst the blacks in the inner city, other minorities, the very young people starting out. I would like to see the energy legislation enacted and active consideration being given to the next stage of energy legislation that will promote production of additional energy in this country. I would like to see a trade negotiation successfully completed so as to hold back the pressures for protectionism, and a relatively stable international exchange market. I would hope that a year from now we could anticipate another year of record corporate profits as we have had in '77 and likely to have in '78, look forward to one in '79 and look with some equanimity at 1980 being another good year. epartment of the TREASURY



ASHINGTON, D.C. 20220

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TELEPHONE 566-2041

FOR RELEASE ON DELIVERY EXPECTED AT 9:00 A.M., MST THURSDAY, JUNE 8, 1978

REMARKS BY H. DAVID ROSENBLOOM INTERNATIONAL TAX COUNSEL BEFORE MULTISTATE TAX COMMISSION DENVER, COLORADO

FEDERAL INITIATIVES AND STATE TAX POLICIES

I appreciate this opportunity to discuss federal initiatives and state tax policies. Since I am directly concerned with one particular aspect of this subject --Article 9(4) of the proposed income tax treaty with the United Kingdom -- I have taken the liberty of limiting my remarks to that highly controversial matter. I do not expect these observations to quell the controversy, but perhaps a fresh examination of the issues may dispel some misunderstandings and thereby prove useful.

Description of Article 9(4)

The best place to begin, I think, is with a summary of Article 9(4).

As you know, that provision is intended to limit the application of the so-called "unitary" method of determining the income subject to a state's taxation. The limitation applies where an enterprise doing business in a state is either: (1) a resident of the United Kingdom (i.e., a branch of a U.K. company) or (2) controlled directly or indirectly by a U.K. resident (i.e., a U.S. subsidiary of a U.K. company). In either case, Article 9(4) declares that, except as otherwise provided in Article 9, a state seeking to determine the income of the enterprise may not take into account any income or expenses of related companies which are residents of the United Kingdom or of a third country.

Article 9(4) does not preclude application of the unitary method to a single enterprise doing business in more than one state, and to any related U.S. company. Moreover, if the enterprise doing business in the state is a U.S. corporation, Article 9(4) does not prevent application of the unitary method to any related company to the extent that its capital is owned by that U.S. corporation. Finally, it should be clear that Article 9(4) does not apply at all if the enterprise doing business in a state is ultimately controlled by a resident of any country other than the United Kingdom.

There are two other interesting aspects of this provision. First, Article 9(4) uses a "doing business" standard as the threshold for state taxation. This standard is very broad -- much broader than the "permanent establishment" test required for federal taxation of British business income. The permanent establishment standard is, of course, the one currently employed in tax treaties throughout the world.

Second, Article 9(4) begins with the words "except as specifically provided in this Article." Article 9(4) is, therefore, subject to the other specific provisions of Article 9, including Article 9(1), which reads as follows:

"Where an enterprise of a Contracting State is related to another enterprise and conditions are made or imposed between the two enterprises in their commercial or financial relations which differ from those which would have been made between independent enterprises, then any income, deduction, receipts, or outgoings which would, but for those conditions, have been attributed to one of the enterprises but by reason of those conditions have not been so attributed, may be taken into account in computing the profits or losses of that enterprise and taxed accordingly." This is, of course, a restatement of the arm's length standard that appears in slightly different terms in section 482 of the Internal Revenue Code. It seems reasonably clear that, as long as a state is seeking to reach an arm's length result, and as long as a taxpayer is permitted to submit independent proof addressed to that point, formulas designed to approximate arm's length conditions are permissible within the contemplation of the Article.

Background of the Treaty Provision

For several years now, a number of capital exporting countries have guestioned the application of the unitary method to international businesses based in their countries. They have argued that tax treaties generally provide that one Contracting State may not tax the business profits of an enterprise of the other Contracting State unless the income is attributable to a permanent establishment in the first Contracting State. They perceive the unitary system applied in the international context as reaching profits which not only may not be attributable to a permanent establishment located in the taxing state but which may have nothing whatever to do with the taxing state. Although existing U.S. treaties apply generally only with respect to the Federal income tax, foreign countries have suggested that some state practices violate the spirit of our agreements.

In addition, foreign governments have noted the administrative burdens which compliance with unitary systems can impose in the international context. They have pointed out that the records of their worldwide business groups may not be maintained in dollars, or kept in English, that they may have only bare voting control of some subsidiaries, and that they may not have the personnel to keep pace with state requirements.

As a result of such complaints, the Treasury sought for several years to achieve an informal resolution of the matter on a basis that would be satisfactory both to other countries and to states. We were not successful, however, and consideration was then given to a treaty resolution. The British made a strong case for Article 9(4), and they made major concessions in the proposed treaty concerning the treatment of dividends and recognition of the U.S. rules for allocating deductions. It was thus considered reasonable to include a limited provision dealing with the unitary method in the proposed treaty with the United Kingdom.

The Debate

As a consequence, the past two years have witnessed an unparalleled debate over the proposed treaty -- and specifically over Article 9(4). In my view this is a good and a healthy thing. This treaty, and specifically Article 9(4), raises major questions of tax policy and federal-state relations, and a rational discussion of these questions can only be beneficial.

The issues raised by Article 9(4) can be stated in the form of two broad questions. First, whether as a matter of principle any federal involvement in state taxation practices is warranted. And second, assuming that some federal involvement is warranted, whether the specific provisions of Article 9(4) are reasonable and appropriate.

On the first of these questions, the principle of federal involvement, I do not believe there is much room for State tax practices are not wholly immune from doubt. The principle of such involvement federal involvement. derives from a sound constitutional base and was clearly articulated in 1959 when Congress passed Public Law 86-272 (15 U.S.C. 381), establishing minimum jurisdictional standards for state taxation of multistate business. The principle of federal involvement with state tax practices through exercise of the treaty power was established even earlier--when the present treaty with the United Kingdom was ratified by the Senate in 1946. That treaty and many others since have prohibited states and municipalities from using at their tax systems to discriminate against nationals or residents of the treaty partner.

Article 9(4) does not establish the precedent for federal involvement in state tax practices -- that precedent exists already. What, then, concerns states so much in Article 9(4)? Perhaps it is the fear that Article 9(4) signals an era of ever more expansive federal involvement in their affairs.

Although I cannot speak for Congress on this point, I assure you that the Treasury views Article 9(4) as a narrow response to a particular problem of international tax relations, and not as the opening shot in an ever widening campaign to restrict state tax policies. As Secretary Blumenthal has written to every state governor, "the Treasury has no intention of amplifying the provisions of Article 9(4) in treaties. We intend no broader limitation on state taxing powers. Specifically, we have no intention of supporting limitations on the unitary method with respect to U.S. controlled multinational groups or with respect to income from purely domestic commerce." The Treasury stands by that commitment.

We do intend, in appropriate cases, to negotiate other treaties with a provision similar to Article 9(4). In no event, however, will the provision be any broader than Article 9(4) itself. Moreover, I assure you that there will be ample public notice of all future treaty negotiations and I invite you now and in the future to work with us to refine and perfect the approach to be taken in any future treaty provision dealing with the unitary tax issue.

I do not believe that we at the Treasury and you in state tax administration should be eternally at odds on this subject. Article 9(4) is not symbolic of anything more profound than what it purports to be: a narrow and reasonable response to a real problem. It is true that the problem involves state tax practices, but it also involves international relations -- an area where, I believe, the legitimacy of federal action cannot be questioned. So I say to you: let us work together on this matter. If Article 9(4) can be improved, we are certainly open to your suggestions.

I have indicated several times that I think Article 9(4) is both reasonable and appropriate. Let me now explain why I have come to that conclusion. I realize that some of these considerations have been articulated in the past, but it may nevertheless be helpful to consider them again in the present context.

First, the arm's length standard, not the unitary method, is the internationally accepted method of dealing with the misallocation of income among related companies. This standard is reflected in the OECD Model treaty as well as in all of the income tax treaties to which the United States is a party. In fact, in the OECD Model treaty the rule is intended to apply to subsidiary levels of government, although U.S. treaties have not previously adopted the rule at the state and local level.

Since most countries in the world use an arm's length standard to determine the income of an entity in a corporate group, they find it confusing when our states insist on a different standard. Furthermore, the use of a different method by one jurisdiction raises a real possibility of international double taxation. Other countries ask this question, which I as a treaty negotiator find difficult to answer: If the United States as a nation finds it possible to accept the international standard, why is it so unreasonable to ask the fifty states to tailor their internationally sensitive tax practices accordingly?

Second, the particular complaints which foreign countries have raised--and which I have previously summarized--in regard to the international implications of the unitary method seem, at least in some cases, to be justified. The unitary method does assume that profit rates in different units of a corporate family will be more or less the same. This assumption is convenient, but it is also arbitrary and in the international area it does not seem justified. Application of the unitary method to multinational corporate groups does entail burdensome record-keeping and reporting requirements. Particularly when there is no transactional nexus between related corporate entities, the burden appears unnecessary.

Ţ Since the complaining party*with respect to these problems is a foreign country concerned about the treatment of its residents in the United States, a treaty solution is appropriate. Moreover, dealing with such a problem in the treaty context has definite advantages. It permits the United States to obtain concessions in return for concessions that it makes, and it permits the achievement of reciprocal, protection for our citizens and residents. Furthermore, a treaty solution demonstrates to the world what the United States thinks appropriate in the area of international taxation -- a particularly important point when we consider the arbitrary tax formulas that some countries have sought to apply to U.S. citizens and residents. 6

In addition to the seeming reasonableness of the British position in regard to the unitary method, and the appropriateness of a treaty provision to deal with this issue, it is worth emphasizing that the proposed treaty with the United Kingdom is, on the whole, highly advantageous to the United States--and by the "United States" I mean U.S. investors, the Treasury, and the states. One of its most important provisions obligates the United Kingdom to make substantial refunds of taxes to American investors in United Kingdom corporations. A transfer of these substantial sums--hundreds of millions of dollars--has the effect of lowering effective corporate rates in the United Kingdom and thereby generating far fewer excess foreign tax credits than would otherwise be the case. Moreover, as Secretary Blumenthal has pointed out, large transfers from a foreign Treasury to the United States economy should help both our balance of payments and the value of the dollar in foreign currency markets.

From the standpoint of international tax relations, the proposed treaty is equally significant. It is the first treaty ever to reconcile successfully a classical system of corporate taxation such as ours with the type of integrated system currently in place in many developed countries. Without such a reconciliation, United States investors encounter discriminatory taxation in countries having such integrated systems. We are hopeful that this aspect of the proposed treaty will serve as a model in our current treaty negotiations with France, Germany, Canada, and other countries that have integrated systems similar to that of the United Kingdom.

Despite the limited scope of Article 9(4), despite the fact that it is addressed to a real problem, and in spite of the benefits of the treaty as a whole, many objections continue to be raised. Let us examine them.

Most commonly heard is the point that states restricted by Article 9(4) will be unable to prevent tax avoidance by artificial pricing. It must be remembered, however, that Article 9(4) restricts the use of the unitary method only in limited situations. And in those instances where the limitation applies, the proposed treaty makes it clear that states may use the arm's length method for taxing foreign enterprises doing business within their borders. Not only is the arm's length method the one universally accepted in the international community and the one used by the federal government; I am under the impression that it is also the one used, with respect to international business income, by most of the states.

Treasury recognizes that the administrative resources available to state governments may not permit them to make the same kind of intensive transfer price investigations that Federal tax authorities are able to undertake. For this reason we have repeatedly assured states that they will have access to data derived from federal tax audits. Furthermore, it seems reasonable to read the treaty in such a fashion that the United States competent authority can obtain information from the United Kingdom in order to ensure that Article 9(4) will not be abused. Thus, I do not believe the limitation in Article 9(4) materially impairs a state's tax audit ability.

It has also been argued that Article 9(4) will lead to a substantial loss of state tax revenues. This contention calls for some careful analysis. The information available to us indicates that the effect of the provision on state revenues has been overestimated. Some California authorities, for example, have estimated the effect in California to be \$15-\$20 million per year. Since the California corporate tax rate is 9 percent, and since Article 9 permits the states to tax the income taxed by the federal government, an estimate of a yearly \$15-\$20 million revenue loss implies that between \$166 million and \$222 million of income from United Kingdom investment in California is escaping all taxation in the United States every year. That does not seem correct.

It may be added, parenthetically, that Article 9(4) does not have any negative revenue impact on most states because the great majority of states do not use the unitary method in a way that Article 9(4) limits.

Finally, it has recently been alleged that Article 9(4) will stimulate foreign investment in U.S. farmland. We at Treasury do not understand this concern. The proposed treaty does not in any way create a tax preference for foreign ownership of U.S. farmland. The proposed treaty contains no provisions specifically addressed to the taxation of farmland. The treaty does provide in Article 6 that U.S. real property income is taxable in the United States under normal Federal tax rules. This would include income derived from farmland. Thus, the treaty most certainly would not prevent the states from taxing farm income.

Nor can it plausibly be contended that Article 9(4) would erect a substantial impediment to such taxation. The wide market for agricultural products and the ready availability of arm's length prices for agricultural commodities preclude the artificial shifting of farm profits. In fact, farm income is surely one of the types for which application of the arm's length standard is easiest.

In closing, let me express a personal view. I think a reservation on Article 9(4) would raise the substantial possibility of a large loss of benefits to the United States. A reservation would invite the British to review the new balance of concessions. I do not believe they will be eager to endorse, without change, a treaty in which Article 9(4) is missing. This treaty is good and necessary for the United States. It has flaws -- what complex document does not -- but it represents an international agreement that our country should be happy to accept. Given the Treasury's assurance that Article 9(4) does not portend any greater federal initiative in state tax policies, given our willingness to assist you in seeing that Article 9(4) does not lead to abuses, given the commitment of our British colleagues that after ratification the treaty will be subject to continuing review, analysis, and--if necessary--correction, I submit that the proposed treaty is worthy of support as it stands.

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HLL 1789

FOR IMMEDIATE RELEASE June 7, 1978 Contact: Alvin M. Hattal 202/566-8381

TREASURY DEPARTMENT STATEMENT

Comment on the proposed firearms regulations ends on June 30. The Treasury intends to review all the materials received in order to determine whether or what revisions to these proposals are appropriate. The Treasury Department will continue to consult fully with Congress as it does so. If it is decided by the Treasury to promulgate these regulations or revised regulations, the Treasury would then request the necessary funds from Congress.

The vote today on the rider to the Treasury's appropriations bill does not change this schedule. The rider, which prohibits the use of funds by the Treasury to implement the proposed regulations, was opposed by the Treasury.

* * *

Attached is a June 2 letter from Treasury Deputy Secretary Carswell to Representative Tom Steed, Chairman of the Treasury, Postal Service and General Government Subcommittee of the House Appropriations Committee.



JUN 2 1978

Dear Mr. Chairman:

Last week the Senate Subcommittee on Appropriations decided to approve the budget of the Bureau of Alcohol, Tobacco and Firearms, substantially at the level requested by the President. Prior to the Senate Subcommittee's decision and in response to their request, we provided written assurances concerning the Treasury Department's plans regarding certain proposed firearms regulations. These assurances were consistent with those given in testimony by Assistant Secretary Richard J. Davis to the House Judiciary Committee. Specifically the proposed Fiscal Year 1979 budget contains no funds to implement certain proposed firearms regulations. Therefore, if a decision is made to implement any of these regulations, it would be necessary for the Department to seek either a supplemental appropriation for 1979 or include a request for such funds in our 1980 submission. In either event we cannot implement these proposals without receiving from Congress the funds to do so. I make these same assurances to you and to the committee.

I would hope that in the coming weeks you and other members of the House Appropriations Committee would decide to restore the \$4.2 million. Otherwise, there will have to be a serious curtailment of ATF's activities, both regulatory and enforcement.

If there are any questions, please feel free to contact me.

Sincerely, Dats armst

Robert Carswell

The Honorable Tom Steed, Chairman Subcommittee on Treasury, Postal Service, and General Government Committee on Appropriations House of Representatives Washington, D.C. 20515 Department of the TREASURY

WASHINGTON, D.C. 20220

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FOR IMMEDIATE RELEASE June 9, 1978

Contact: Alvin M. Hattal 202/566-8381

TREASURY DEPARTMENT EXTENDS PERIOD OF INVESTIGATION OF STEEL WIRE ROPE FROM KOREA

The Treasury Department today said it will extend its antidumping investigation of steel wire rope from the Republic of Korea for an additional period not to exceed 60 days. Treasury said it needed more time to analyze and verify the data provided to determine whether the product is being sold in the United States at less than fair value.

As defined by the Antidumping Act, "sales at less than fair value" generally occur when imported merchandise is sold here for less than in the home market or to third countries. If Treasury determines "sales at less than fair value" occur, the case is referred to the U. S. International Trade Commission to determine whether they are hurting a U. S. industry. An affirmative ITC decision would require dumping duties.

Notice of this action appeared in the Federal Register of June 8, 1978.

Imports of steel wire rope from the Republic of Korea were valued at approximately \$13 million during calendar year 1976.

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TELEPHONE 566-2041



FOR IMMEDIATE RELEASE June 9, 1978 Contact: Alvin M. Hattal 202/566-8381

TREASURY SAYS FRELIMINARY INVESTIGATION INDICATES CANADA IS SUBSIDIZING OPTIC-LIQUID LEVEL-SENSING SYSTEMS

The Treasury Department today announced its preliminary determination that the Government of Canada is subsidizing exports to the United States of optic-liquid level-sensing systems manufactured by Honeywell Ltd. This product is designed to prevent the overfilling of oil storage tanks and oil delivery trucks.

The action results from a petition filed by Scully Electronics System, Inc., in November 1977. Under the law, Treasury must make a final decision by November 14, 1978.

The Countervailing Duty Law requires the Treasury to assess an additional Customs duty equal to the amount of a "bounty or grant" (subsidy) paid on imported merchandise.

Treasury's preliminary investigation revealed that payments were made by the Canadian Government to partially defray costs incurred by Honeywell Ltd. in the commercial introduction of this product and that at this stage these payments appear to be subject to countervailing duties.

Notice of this action will appear in the Federal Register of June 12, 1978.

No public statistics regarding the value of imports of optic-liquid level-sensing systems manufactured by Honeywell Ltd. are available.

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B-967



TELEPHONE 566-2041



FOR IMMEDIATE RELEASE June 9, 1978

Contact: James Parker 202/376-0872

ONE-CENT MELTING BAN REVOKED

The Treasury Department announced today that the regulations prohibiting the exportation, melting or treating of one-cent pieces have been revoked.

The ban on the exportation, melting or treating of one-cent coins was imposed by the Secretary of the Treasury in April 1974. The restrictions were placed into effect primarily because high copper prices at the time made it potentially profitable to melt one-cent coins for their metal content or to export them. Violations of the regulations carried a statutory penalty of up to \$10,000 and/or 5 years imprisonment.

Because of changed economic conditions, including stabilized copper prices and the large inventory of one-cent coins maintained by the Government, the Department has determined that the prohibitions are no longer necessary. The revocation became effective on June 7, 1978.

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B-968



TELEPHONE 566-2041



FOR IMMEDIATE RELEASE June 9, 1978 Press Contact:

Non-Press Contact:

Robert E. Nipp 202/566-5328 202/566-8235 566-8651 566-5286

STEEL TRIGGER PRICE HEARING ON GREAT LAKES DIVERSION CLAIMS

The Treasury Department today announced the schedule for the hearing Monday, June 12 on steel mill imports in the Great Lakes region. The hearing will consider allegations that a secondary effect of the trigger price mechanism has been to divert steel imports from Great Lakes to East, West, and Gulf coast ports. Testimony will also be heard on a Treasury proposal to adjust the Great Lakes freight rates used to calculate trigger prices for steel place and cold and hot rolled sheets. In addition, other proposals will be considered to correct the claimed diversionary effect.

The hearing begins at 9:30 a.m. in Room 4121, Main Treasury Building. General Counsel Robert Mundheim and Deputy Assistant Secretary for Tariff Affairs Peter Ehrenhaft will preside. The hearing is open to the public.

The tentative schedule of testimony is:

- 9:30 Welcome and Introduction Mr. Mundheim and Mr. Ehrenhaft
- 9:45 <u>First Panel</u>: (Each panelist to make 10 minute presentation and be available for questioning by hearing officers.)
 - Robert J. Lewis, Assistant Administor for Development, St. Lawrence Seaway Development Corp.
 - Robert D. McBride, President, National Steel Corp.

- 3. Leonard S. Baness, President, Wire Sales Co.
- 4. Raymond N. Carlen, Vice Chairman, Inland Steel
- 5. A. R. Hudson, Great Lakes Task Force

11:00 Second Panel

- 1. R. G. Criss and J. D. Heckerman, Republic Steel
- 2. Larry Williams, Director of Kurt Orban Co., American Institute for Imported Steel
- 3. W. V. Murphy, Vice President, McLouth Steel Corp.
- 4. Jim Fish, Great Lakes Commission
- 5. Thomas A. Cleary, Executive Vice President, Youngstown Sheet and Tube
- Mike Moran, Director, Chicago Maritime Council

Other testimony will be scheduled as time permits. Transcript of the hearing may be ordered from the Miller-Columbian Reporting Service at (202)347-0224. All written submissions will be kept in a public reading file in the Treasury Department Library, Room 5030.

The period for written comments has been extended to Monday, June 19.

eeral financing bank

FOR IMMEDIATE RELEASE

June 9, 1978

Press inquiries

SUMMARY OF FEDERAL FINANCING BANK ACTIVITY

May 1-May 31, 1978

Federal Financing Bank activity for the month of May, 1978, was announced as follows by Roland H. Cook, Secretary:

On May 1, the Federal Financing Bank (FFB) purchased Note #15 from the National Railroad Passenger Corporation (Amtrak) in the amount of \$100 million. The note matures on October 1, 1978, and is guaranteed by the Department of Transportation (DOT). Amtrak made drawdowns against the note in the following amounts:

Date	Amount	Interest <u>Rate</u>
5/1	\$69,684,000	7.145%
5/4	5,000,000	7.195%
5/9	3,000,000	7.275%
5/12	2,500,000	7.285%
5/15	5,000,000	7.275%
5/17	4,500,000	7.245%
5/26	2,000,000	7.255%

On May 1, the FFB advanced \$121,196 to the Trustee of Chicago, Rock Island and Pacific Railroad at a rate of 8.475%. The Trustee's certificate under which the advance was made is guaranteed by DOT and will mature on June 21, 1991.

On May 1, the FFB advanced \$1,900,216 to the Chicago and North Western Transportation Company at a rate of 8.523% on an annual basis. The note under which the advance was made matures on March 1, 1989 and is guaranteed by DOT.

The U.S. Railway Association made the following drawdowns under notes guaranteed by DOT:

Date	Note #	Amount	Maturity	Rate
5/5	8	\$3,142,000	4/30/79	7.803%
5/9	13	250,000	12/26/90	8.125%
5/31	8	326,500	4/30/79	7.648%

On May 3, the FFB completed its original commitment to DOT to lend up to \$12 million to the Missouri-Kansas-Texas Railroad (MKT) by advancing \$45,515 to that railroad at an interest rate of 8.418%. On May 26, DOT and FFB agreed to increase the amount of the MKT loan by \$4.5 million. The initial \$12 million is payable in quarterly installments to 1997, and the additional \$4.5 million will be repaid in 1997. This new loan is guaranteed by DOT pursuant to Section 511 of the Railroad Revitalization and Regulatory Reform Act of 1976.

The FFB purchased the following notes from the Student Loan Marketing Association. The notes are guaranteed by the Department of Health, Education and Welfare.

Date	Note #	Amount	Maturity	Interest <u>Rate</u>
5/2	142	\$60,000,000	8/1/78	6.784%
5/9	143	60,000,000	8/8/78	6.788%
5/16	144	70,000,000	8/15/78	6.635%
5/23	145	60,000,000	8/22/78	6.800%
5/31	146	40,000,000	8/29/78	6.991%

The above borrowings represent \$210 million in rollovers of maturing SLMA notes and \$80 million in new cash.

On May 15, SLMA and FFB completed arrangements, subject to the guarantee of HEW, for SLMA to borrow up to \$1 billion outstanding under a variable rate master note maturing on March 15, 1993. The interest rate on the note will vary each week based on the average of the most recent 91-day Treasury bill auction.

The FFB advanced the following amounts to the Western Union Space Communications against a \$687 million master note maturing on October 1, 1989. The repayment of the note is secured by the National Aeronautics and Space Administration's obligations to Western Union under a tracking and procurement contract.

Date	Amount	Rate
5/1	\$23,350,000	8.526%
5/22	1,135,000	8.666%

Interest payments on the above advances are made on an annual basis.

The FFB pruchased participation certificates from the General Services Administration in the following amounts:

Date	Series	Amount	Maturity	Rate
5/1	K	\$2,745,559.47	7/15/04	8.556%
5/9	M	6,484,716.10	7/31/03	8.617%
5/10	L	189,688.00	11/15/04	8.610%
5/15	L	3,239,360.11	11/15/04	8.596%
5/31	K	1,836,266.19	7/15/04	8.682%

Interest

The Federal Financing Bank advanced the following amounts to rural utility companies under notes guaranteed by the Rural Electrification Administration:

Date	Borrower	Amount	Maturity	Interest Rate
5/1 5/1 5/1 5/1	United Power Assn. Allied Tele. Co. of Arkansas Oglethorpe Elect. Membership Eastern Iowa Light & Power	9,200,000 457,000 4,266,000 500,000	12/31/12 12/31/12 12/31/12 5/1/80	8.464% 8.464% 8.464% 8.005%
5/4	Tri-State Gen. & Trans. Assn.	25,192,000	6/30/80	8.025%
5/5	Wolverine Elect. Coop.	601,000	5/14/80	8.005%
5/8	Gulf Telephone Co.	164,000	12/31/12	8.527%
5/9 5/9 5/9	North Florida Telephone Co. Basin Elect. Pwr. Coop. Wabash Valley Power Assn.	2,315,000 71,452,000 1,798,000	12/31/12 5/9/80 12/31/12	8.528% 8.074% 8.528%
5/10	Allegheny Elect. Coop.	1,662,000	12/31/12	8.527%
5/12 5/12	Arizona Elect. Pwr. Coop. Colorado-Ute Elect. Assn.	1,451,000 6,457,000	12/31/12 12/31/12	8.505% 8.505%
5/15 5/15	Arizona Elect. Pwr. Coop. Western Farmers Elect. Coop.	3,380,000 1,500,000	12/31/12 5/15/80	8.523% 8.093%
5/19 5/19	Tri-State Gen. & Trans. Assn. Big River Elect. Corp.	200,000 4,232,000	6/30/80 12/31/12	8.132% 8.526%
5/23	South Mississippi Elect.	1,152,000	5/26/80	8.162%
5/25	East Kentucky Power Coop.	5,897,000	12/31/12	8.541%
5/26	Southern Illinois Power Coop.	1,400,000	5/26/80	8.191%
5/31 5/31 5/31 5/31	Arkansas Elect. Coop. Tri-State Gen. & Trans. Assn. Basin Elect. Power Coop. Central Iowa Power Coop.	5,026,000 9,075,000 17,106,000 776,000	12/31/12 7/31/80 5/31/80 12/31/12	8.581% 8.201% 8.191% 8.581%

Interest payments on the above advances are made on a quarterly basis.

The FFB purchased the following Certificates of Beneficial Ownership (CBO's) from the Farmers Home Administration:

Date	Amount	Maturity	Interest Rate
5/9	\$795,000,000	5/9/83	8.52%
5/26	175,000,000	5/26/83	8.61%

Interest on the above CBO's is paid on an annual basis.

The Tennessee Valley Authority sold notes to the FFB in the following amounts:

Date	<u>Note #</u>	Amount	Maturity	Interest Rate	
5/15	75	\$ 45,000,000	8/31/78	6.962%	
5/31	76	460,000,000	8/31/78	6.994%	

On May 24, the FFB purchased debentures from small business investment companies in the aggregate amount of \$8,050,000 bearing interest at a rate of 8.545% and a maturity of May 1, 1988.

The FFB made the following advances under loans guaranteed by the Department of Defense:

Borrower	Date of Promissory Note	Date of Advance	Amount	Maturity	Interest Rate
Argentina	6/30/76 6/30/76	5/16 5/22	\$ 1,741.93 9,705,982.16	6/30/83 6/30/83	8.235% 8.296%
China	6/30/77	5/11	582,000.00	7/1/85	8.300%
Columbia	6/10/76	5/11	575,867.19	6/30/83	8.227%
Costa Rica	9/30/77	5/2	492,110.00	4/10/83	8.163%
Ecuador	7/28/76 9/15/77	5/2 5/5	943,385.00 498,755.00	6/30/83 8/25/84	8.163% 8.183%
Greece	5/23/78	5/31	5,272,549.55	5/3/88	8.490%
Honduras	9/30/77 9/30/77	5/11 5/22	80,567.00 7,750.00	10/7/82 10/7/82	8.194% 8.237%
Indonesia	9/30/77 7/1/76 9/30/77	5/3 5/16 5/31	100,322.00 645,398.33 1,603,782.02	9/20/86 6/30/83 9/20/86	8.280% 8.235% 8.452%
Israel	2/15/78	5/23	25,170,417.92	1/12/08	8.624%
Jordan	5/26/76	5/25	98,652.47	11/26/85	8.402%
Malaysia	9/30/77 9/30/77	5/19 5/31	260,099.00 3,367,000.00	3/20/84 3/20/84	8.296% 8.362%
Morocco	9/28/77	5/5	222,535.23	9/10/85	8.210%
Thailand	9/29/76	5/5	13,354.67	6/30/83	8.14%
Tunisia	9/29/76 9/29/77	5/11 5/11	3,355.69 1,239.63	10/1/84 10/1/85	8.277% 8.254%

Federal Financing Bank holdings on May 31, 1978 totalled \$43.9 billion.

epartment of the TREASURY

ASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE

June 12, 1978

RESULTS OF TREASURY'S WEEKLY BILL AUCTIONS

Tenders for \$2,304 million of 13-week Treasury bills and for \$3,407 million of 26-week Treasury bills, both series to be issued on June 15, 1978, were accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCEPTEI COMPETITIVE BIDS:		13-week bills maturing September 14, 1978			: 26-week bills : <u>maturing December 14, 1978</u>			
	Price	Discount <u>Rate</u>	Investment Rate 1/	:	Price	Discount <u>Rate</u>	Investment Rate 1/	
High Low Average	98.330 98.326 98.327	6.607% 6.622% 6.618%	6.81% 6.83% 6.82%	:	96.403 96.399 96.400		7.48% 7.49% 7.49%	

Tenders at the low price for the 13-week bills were allotted 19%. Tenders at the low price for the 26-week bills were allotted 60%.

TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS AND TREASURY:

-	Location	Received	Accepted :	Received	Accepted
	Boston New York Philadelphia Cleveland Richmond Atlanta Chicago St. Louis Minneapolis Kansas City Dallas San Francisco Treasury	\$ 29,040,000 3,849,420,000 18,705,000 53,345,000 25,600,000 27,805,000 368,645,000 368,645,000 30,505,000 33,630,000 12,770,000	Accepted \$ 18,960,000 2,022,650,000 18,690,000 28,435,000 17,490,000 27,685,000 21,765,000 11,645,000 11,645,000 12,770,000 40,110,000 7,965,000		\$ 9,155,000 2,743,390,000 7,390,000 15,960,000 9,670,000 19,565,000 123,070,000 11,400,000 14,695,000 16,685,000 9,895,000 420,115,000
•	TOTALS	\$4,732,605,000	\$2,304,015,000 <u>a</u> /:	\$6,514,600,000	\$3,406,750,000h

 $\frac{a}{Includes}$ \$348,520,000 noncompetitive tenders from the public. $\frac{b}{Includes}$ \$199,670,000 noncompetitive tenders from the public. $\frac{1}{Equivalent}$ coupon-issue yield.

B-971





ASHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR IMMEDIATE RELEASE

Contact: Alvin Hattal 566-8381 June 12, 1978

TREASURY DEPARTMENT ANNOUNCES START OF ANTIDUMPING INVESTIGATION OF METHYL ALCOHOL FROM CANADA

The Treasury Department said today that it will begin an antidumping investigation of methyl alcohol (methanol) from Canada.

Treasury's announcement followed a summary investigation conducted by the U.S. Customs Service after receipt of a petition filed by the E.I. du Pont de Nemours & Company, alleging that this product is being dumped in the United States.

The petition alleges that methyl alcohol is being exported from Canada at prices below those in the home market and cites Alberta Gas Chemicals, Ltd., Medicine Hat, Alberta, as the principal Canadian supplier.

This case is simultaneously being referred to the U.S. International Trade Commission (ITC). Should the ITC find (within 30 days) that there is no reasonable indication of injury or likelihood of injury to a domestic industry, the investigation will be terminated. Otherwise, the Treasury will continue its investigation into the question of sales at less than fair value (Dumping occurs when there are both sales at less than fair value and injury to a U.S. industry).

Notice of this action will be published in the Federal Register of June 14, 1978.

Imports of methyl alcohol from Canada were valued at approximately \$14 million during calendar year 1977.

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HINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE June 13, 1978 Contact: George G. Ross 202/566-2356

TREASURY ANNOUNCES PUBLIC MEETING TO DISCUSS USA-ITALY TAX TREATY ISSUES, ON JULY 21, 1978

The Treasury Department today announced that it will hold a public meeting on July 21, 1978, to solicit the views of interested persons regarding issues being considered during negotiations to develop a new income tax treaty between the United States and Italy.

The public meeting will be held at the Treasury Department, at 2:00 p.m., in room 4121. Persons interested in attending are requested to give notice in writing, by July 17, 1978, of their intention to attend. Notices should be addressed to H. David Rosenbloom, International Tax Counsel, Department of the Treasury, Washington, D. C. 20220.

Today's announcement of the July public meeting follows the recent conclusion of a further round of negotiations between representatives of the United States and Italy to develop a new income tax treaty for the avoidance of double taxation and the prevention of tax evasion. The income tax treaty presently in effect dates from 1955.

In the course of the recent negotiations, many subjects of mutual concern were identified and discussed. Among the major issues being considered are: taxation of charitable and educational organizations; taxation of social security payments; taxation of corporations organized in one country but managed or controlled in the other country; taxation of partnerships; taxation of dividends, interest, and royalties; taxation of rentals of tangible personal property; the rules relating to permanent establishments; the taxes to be covered; and the taxation of directors' fees.

The Treasury seeks the views of interested persons in regard to these issues, as well as other matters that may have relevance in the context of an income tax treaty between the United States and Italy. The July 21 public meeting is being held to provide an opportunity for an exchange of views, as well as for the purpose of discussing the United States position in regard to the issues presented in the negotiations.

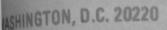
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TELEPHONE 566-2041



FOR RELEASE AT 4:00 P.M.

June 13, 1978

TREASURY'S WEEKLY BILL OFFERING

The Department of the Treasury, by this public notice, invites tenders for two series of Treasury bills totaling approximately \$5,600 million, to be issued June 22, 1978. This offering will result in a pay-down for the Treasury of about \$6,010 million as the maturing bills are outstanding in the amount of \$11,610 million (\$6,005 million of which represents 20-day bills issued June 2, 1978). The two series offered are as follows:

91-day bills (to maturity date) for approximately \$2,200 million, representing an additional amount of bills dated March 23, 1978, and to mature September 21, 1978 (CUSIP No. 912793 T4 8), originally issued in the amount of \$3,402 million, the additional and original bills to be freely interchangeable.

182-day bills for approximately \$3,400 million to be dated June 22, 1978, and to mature December 21, 1978 (CUSIP No. 912793 U9 5).

Both series of bills will be issued for cash and in exchange for Treasury bills maturing June 22, 1978. Federal Reserve Banks, for themselves and as agents of foreign and international monetary authorities, presently hold \$3,597 million of the maturing bills. These accounts may exchange bills they hold for the bills now being offered at the weighted average prices of accepted competitive tenders.

The bills will be issued on a discount basis under competitive and noncompetitive bidding, and at maturity their par amount will be payable without interest. Except for definitive bills in the \$100,000 denomination, which will be available only to investors who are able to show that they are required by law or regulation to hold securities in physical form, both series of bills will be issued entirely in book-entry form in a minimum amount of \$10,000 and in any higher \$5,000 multiple, on the records either of the Federal Reserve Banks and Branches, or of the Department of the Treasury.

Tenders will be received at Federal Reserve Banks and Branches and at the Bureau of the Public Debt, Washington, D. C. 20226, up to 1:30 p.m., Eastern Daylight Saving time, Monday, June 19, 1978. Form PD 4632-2 (for 26-week series) or Form PD 4632-3 (for 13-week series) should be used to submit tenders for bills to be maintained on the book-entry records of the Department of the Treasury. Each tender must be for a minimum of \$10,000. Tenders over \$10,000 must be in multiples of \$5,000. In the case of competitive tenders the price offered must be expressed on the basis of 100, with not more than three decimals, e.g., 99.925. Fractions may not be used.

Banking institutions and dealers who make primary markets in Government securities and report daily to the Federal Reserve Bank of New York their positions in and borrowings on such securities may submit tenders for account of customers, if the names of the customers and the amount for each customer are furnished. Others are only permitted to submit tenders for their own account.

Payment for the full par amount of the bills applied for must accompany all tenders submitted for bills to be maintained on the book-entry records of the Department of the Treasury. A cash adjustment will be made on all accepted tenders for the difference between the par payment submitted and the actual issue price as determined in the auction.

No deposit need accompany tenders from incorporated banks and trust companies and from responsible and recognized dealers in investment securities for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, or for bills issued in bearer form, where authorized. A deposit of 2 percent of the par amount of the bills applied for must accompany tenders for such bills from others, unless an express guaranty of payment by an incorporated bank or trust company accompanies the tenders.

Public announcement will be made by the Department of the Treasury of the amount and price range of accepted bids. Competitive bidders will be advised of the acceptance or rejection of their tenders. The Secretary of the Treasury expressly reserves the right to accept or reject any or all tenders, in whole or in part, and the Secretary's action shall be final. Subject to these reservations, noncompetitive tenders for each issue for \$500,000 or less without stated price from any one bidder will be accepted in full at the weighted average price (in three decimals) of accepted competitive bids for the respective issues.

Settlement for accepted tenders for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, and bills issued in bearer form must be made or completed at the Federal Reserve Bank or Branch or at the Bureau of the Public Debt on June 22, 1978, in cash or other immediately available funds or in Treasury bills maturing June 22, 1978. Cash adjustments will be made for differences between the par value of the maturing bills accepted in exchange and the issue price of the new bills. Under Sections 454(b) and 1221(5) of the Internal Revenue Code of 1954 the amount of discount at which these bills are sold is considered to accrue when the bills are sold, redeemed or otherwise disposed of, and the bills are excluded from consideration as capital assets. Accordingly, the owner of these bills (other than life insurance companies) must include in his or her Federal income tax return, as ordinary gain or loss, the difference between the price paid for the bills, whether on original issue or on subsequent purchase, and the amount actually received either upon sale or redemption at maturity during the taxable year for which the return is made.

Department of the Treasury Circulars, No. 418 (current revision), Public Debt Series - Nos. 26-76 and 27-76, and this notice, prescribe the terms of these Treasury bills and govern the conditions of their issue. Copies of the circulars and tender forms may be obtained from any Federal Reserve Bank or Branch, or from the Bureau of the Public Debt.



ASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE June 13, 1978

Contact:

Mr. Robert Nipp 202/566-5328

TREASURY WAIVES DUTIES ON FISH SUBSIDIES BEING PAID BY THE CANADIAN GOVERNMENT

The Treasury Department today announced a final determination that the Canadian Government has been subsidizing exports of fish to the United States, but waived the imposition of countervailing duties because of Canadian action to "substantially reduce" and by October 1 "almost entirely eliminate" the subsidies.

The waiver applies to dutiable fish which would have been subject immediately to countervailing duties. Duties would be imposed on duty-free fish only if the U.S. International Trade Commission, to which the matter has been referred, finds injury or the threat of injury to a domestic industry. However, if that finding were made, the waiver would be extended to duty-free fish as well.

The Treasury Department found subsidies by the Government of Canada and provincial governments consisting of cash payments to Canadian fishermen and fish processors on their fish catches, cash payments to fishermen for financing the construction of fishing vessels, grants for various facilities required in the fishing industry and loans for vessel construction and processing facilities. The amount of the subsidy on dutiable fish was estimated at 5 percent of the fob price for export to the United States.

However, the Treasury Department also found that the Canadian government had reduced its subsidies by 68 percent as of March 31, 1978 and would achieve a 92 percent reduction by October 1, 1978. In addition, the Treasury Department found that imposition of duties would seriously jeopardize the achievement of trade agreements that would reduce or eliminate trade barriers and distortions.

The Countervailing Duty Act requires the imposition of a duty equal to any bounty or grant (subsidy) paid on exports to the United States. The statue also authorizes the Secretary of the Treasury to waive the duty if he determines that adequate steps have been taken to reduce substantially or eliminate the adverse effect of the subsidy and that imposition of the duty would jeopardize reasonable prospects for successful trade agreements to reduce or eliminate barriers and distortions to international trade.

The waiver will expire as of January 4, 1979.

Notice of the final determination and waiver will appear in the Federal Register of June 10, 1978.

The types of fish covered by the investigation include cod, sole, haddock, and flounder. Canadian fish exports to the United States were valued at \$200 million in 1977.

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partment of the TREASURY

HINGTON, D.C. 20220

TELEPHONE 566-2041



For Release Upon Delivery Expected at 10:00 a.m.

> STATEMENT OF DANIEL I. HALPERIN, TAX LEGISLATIVE COUNSEL DEPARTMENT OF THE TREASURY, OFFICE OF TAX POLICY BEFORE THE SUBCOMMITTEE ON MISCELLANEOUS REVENUE MEASURES OF THE COMMITTEE ON WAYS AND MEANS June 14, 1978

Mr. Chairman and Members of the Subcommittee:

I am pleased to have the opportunity to present the views of the Treasury Department on the eleven miscellaneous bills under current consideration by the Subcommittee. The Treasury Department position on each of these bills is summarized in Exhibit A to this statement.

This Subcommittee performs an important function in the tax legislative process. It provides a forum for the examination of legislative proposals important to one or more of the diverse sectors of society affected by our tax laws; proposals that might otherwise not receive adequate attention from the Congress. It also encourages continuous review of the application of the tax laws and thereby promotes an atmosphere in which necessary corrective changes may be identified and enacted expeditiously. A recent example of this aspect of the Subcommittee's work is provided by H.R. 12578, which contains noncontroversial technical recommendations of the Treasury, the American Bar Association and the American Institute of Certified Public Accountants.

The Treasury believes that the following bills under current consideration fit into a similar category:

<u>H.R. 6897</u> (deficiency dividend procedure for certain regulated investment companies): The Treasury Department supports the bill and supports extension of the deficiency dividend procedure to all regulated investment companies.

B-975

However, the deficiency dividend procedure should be conformed to that provided for real estate investment trusts by the Tax Reform Act of 1976 (see §§1601(b)-(f) of P.L. 94-455).

H.R. 9192 (tax treatment of banks for cooperatives): The Treasury Department does not oppose the portion of the bill which grants to banks for cooperatives ordinary income treatment for gains and losses arising from the sale or exchange of bonds or other evidence of indebtedness.

H.R. 10653 (tax treatment of transfer railroads under the Conrail reorganization): The Treasury Department does not oppose this bill which would permit extended net operating losses to be used against income realized by one member of an affiliated group from "certificates of value" issued as a result of the Conrail reorganization to another member of the group.

<u>H.R. 12200</u> (election to treat qualified stock options as nonqualified stock options): The Treasury Department does not oppose this bill which would permit taxpayers owning qualified stock options to elect to treat the options as nonqualified. However, in order to prevent windfall benefits to employers, we recommend the bill specifically provide that the employer's deduction, if any, is to be determined under the rules applicable to qualified stock options (section 421(b)).

<u>H.R. 12606</u> (tax deferred annuities for employees of Uniformed Services of the Health Sciences): Although the Treasury Department does not believe that section 403(b) represents sound tax policy, in the context of present law it does not oppose this bill which would extend section 403(b) treatment to civilian employees of the Uniformed Services University of the Health Sciences.

In each of the foregoing cases, the process of technical and substantive review revealed a deficiency which ought to be corrected. Treasury believes it important that the Subcommittee address these types of issues. On the other hand, we continue to urge extreme caution in the use of the Subcommittee as a vehicle through which special exceptions to generally applicable rules are created for particular taxpayers. Legislative provisions of general applicability often require specific taxpayers to modify their activities in order to comply with the law. When this occurs, the affected taxpayers may seek legislative relief, on the ground either that such relief is equitable or that the activity in question does not present an abuse situation. Either claim must be carefully examined and reasonable people may reach opposite conclusions on the merits. However, we must all recognize that <u>ad hoc</u> solutions inevitably increase the complexity of the Code, invite other taxpayers to seek similar relief and, unless scrupulously drafted, may create new potentials for abuse. We do not believe that taxpayers should be encouraged to view the legislative process as a forum of first, rather than last, resort.

H.R. 12592 is an example of this issue. That bill would exempt the Hormel Foundation of Minnesota from the self-dealing rules regarding certain trustee services furnished to private foundations.

The Hormel Foundation serves as trustee of 21 irrevocable trusts in which it has remainder interests. Some or all of the trusts are "disqualified persons" with respect to the foundation. All of the trusts were irrevocable by 1954, and the trust instruments designate the foundation as trustee. To date, the foundation has not charged a trustee's fee against the trusts, although the trusts have reimbursed the foundation for expenses incurred in their administration.

Pursuant to the Tax Reform Act of 1969, the furnishing of services by a foundation to a disqualified person is considered an act of self-dealing unless the services are functionally related to the foundation's exempt purposes and are furnished on a basis no more favorable than that on which such services are made available to the general public. State law prevents the Hormel Foundation from rendering trustee services to the general public. Moreover, even if the Foundation were capable of rendering such services, they would not be considered functionally related to the Foundation's exempt purposes. Consequently, the Internal Revenue Service issued a private ruling in July 1977 holding that the furnishing of trustee services by the Foundation is an act of self-dealing.

The Hormel Foundation is presently in a situation that it could not have anticipated when it began acting as trustee. However, it is also true that the effective date of the provisions to which it will become subject were intentionally deferred for 10 years from the date of enactment for the specific purpose of enabling an orderly transition. The obvious nonlegislative solution to the problem is a petition for the appointment of a new trustee, a proceeding that is routine in most jurisdictions.

We do not believe this Subcommittee should consider legislative relief until this course has been pursued. In the absence of a demonstration that judicial relief is unavailable, there is little merit to the legislation. The rendering of trustee services by the Hormel Foundation is not functionally related to the Foundation's exempt purpose and there is nothing unique about trustee services which requires that they be performed by the Foundation. As a result, we recommend that the Subcommittee defer consideration of H.R. 12592 until the Foundation has pursued its judicial remedies.

A number of the bills presently before the Committee seek to extend a limited benefit (or special exception) to other taxpayers who are, or claim to be, in situations similar to the beneficiaries of present law. In many cases, only limited relief was provided initially because Congress was concerned that the policy underlying the exception might not be correct. An attempt to extend limited benefits or exceptions provides the Subcommittee with an opportunity to review the fundamental Congressional decision. The Subcommittee may decide that the underlying policy does not justify the special relief or if it does that the present case is sufficiently different so as not to warrant extension. In other cases, the Subcommittee may decide that the policy is valid but that the present rules require adjustment for it to be fully realized. The Treasury believes that the bills under consideration today illustrate all three situations.

For example, H.R. 6989 would extend to two additional entities, the Maryland Savings-Share Insurance Corporation and the North Carolina Savings Guaranty Corporation, the exemption from income taxation currently granted to certain state-chartered mutual deposit guaranty organizations organized before September 1, 1957. Rather than further extend the present exemption, Treasury recommends its repeal.

As originally enacted, section 501(c)(14)(B) granted tax exemption to certain mutual deposit guaranty organizations because they provided services to tax-exempt financial institutions. The financial institutions served by these organizations became taxable in 1951. However, the tax exemption for mutual deposit guaranty organizations continued and, indeed, was once extended to cover a similar organization founded in Ohio.

The rationale for granting tax exemption to these institutions disappeared when the institutions they served became taxable. Moreover, if the exemption were extended as proposed in this bill, there is reason to believe that additional organizations will be chartered and demand identical tax treatment. The proliferation of state chartered insurers, some of which may not exact the rigorous standards of Federal account insurance, could be expected to have an adverse impact upon the financial stability and credibility of the Federal Deposit Insurance Corporation and the Federal Savings and Loan Insurance Corporation. In this context it is clear that granting tax exemption to various statechartered insurance plans for financial institutions may not serve the public interest. The most even-handed way to deal with the problem is to repeal the present exemption.

H.R. 11741, which would make contributions in aid of construction to regulated electric energy or gas public utilities eligible for treatment as nontaxable contributions to capital under section 118(b), raises a similar issue. While framed in the context of extension of the present law treatment accorded water or sewerage disposal facilities, the bill invites examination of the rationale for present law.

Section 118(b), added by the Tax Reform Act of 1976, provides that amounts received after January 31, 1976 as contributions in aid of construction by a water or sewerage disposal utility which are used for qualified expenditures and which are not included in the rate base for ratemaking purposes are treated as nontaxable contributions to capital of the utility.

In testimony before the Senate Finance Committee on July 20, 1976, the Administration opposed section 118(b) on the ground that it "would establish a precedent for similar designations of all manner of payments to telephone companies and electric and gas utilities. . . . " Indeed, an amendment to extend section 118(b) treatment to electric and gas utilities was offered on the Senate floor and defeated. The relief was limited to water and sewerage utilities because it was felt that they were more significantly affected than were other utilities. Moreover, the revenue loss, measured from a base which treated contributions as taxable income, was manageable if confined to water and sewerage facilities but could be as high as \$200 million if gas and electric utilities were included.

The issue posed by H.R. 11741 is the appropriate tax treatment of contributions in aid of construction in general. The further question of what taxpayers other than water and sewerage disposal utilities should receive section 118(b) treatment must be dealt with as a separate issue only if it is decided that section 118(b) is correct as a general matter.

Treasury believes that section 118(b) is incorrect. Contributions in aid of construction represent a present payment for services. As such, they constitute gross income to the recipient.

Nontaxable treatment of such contributions can be justified on the theory that the contributor has made a loan of the contributed amount to the utility which is to be repaid through reduced charges for the services provided by the utility.* The loan analogy, of course, is not precise because the utility is not under a contractual obligation to return the contributor's capital plus interest through reduced charges over a finite time period.

However, even if the loan analogy were precise, it is not a justification for the tax treatment sought. If the contribution is viewed as a loan, the contributor's return, the "interest" on the "loan", should be subject to income tax; but it is not because it is realized in the form of a rate reduction. It is as if the telephone company said to a consumer, "Pay me \$1,000 and I will extend my telephone lines to your neighborhood. In addition, I will reduce your rates by an amount sufficient to give you an adequate return on your \$1,000."

It is obvious that it is virtually impossible to measure precisely the amount of income in this example. But it is equally obvious that the consumer is receiving income which under present law is not subject to tax. Unless this income is subject to tax, the present treatment accorded contributions in aid of construction under section 118(b), even if rationalized

^{*} It may also be argued that the utility has sold property to the contributor. This analogy is not precise because title remains with the utility. Moreover, if there is a sale, there would be a profit element which should be taxed. Section 118(b) by excluding the receipt, eliminates the tax on the income. If section 118(b) were repealed as we recommend and the sale analogy is accepted, consideration could be given to an allowance for the cost of the property "sold".

on the loan theory, results in an unjustified aggregate revenue loss. Consequently, Treasury opposes the extension of section 118(b) to gas and electric utilities and would favor its repeal.

H.R. 7207 and H.R. 12828 are also amendments expanding the scope of existing tax exemptions. While we do not suggest that the existing exemptions be eliminated, we oppose their expansion in these circumstances. I will first discuss H.R. 7207.

Under current law, only two categories of organizations that provide services to exempt organizations are exempt from tax; common investment funds of educational organizations (Section 501(f)), and organizations that provide hospital-related services to exempt hospitals, but only if the organization is operated cooperatively and distributes all net earnings for each taxable year to its patrons on the basis of the services performed for each patron during the taxable year (Section 501(e)).

H.R. 7207 would create a new class of exempt organizations, those organized to provide data processing services or fiscal management services to participating social service organizations that are exempt under Section 501(c)(3) and affiliated with religious organizations exempt under Section 501(c)(3). While an eligible entity must be controlled by two or more of the organizations for which services are performed, not all purchasers of services need be members. Services are to be provided at "cost", defined to mean amounts (1) determined on the basis of use of services by each organization and (2) that do not "significantly exceed the actual cost (including straight line depreciation)" of services provided to each.

The Treasury Department opposes H.R. 7207. Unlike hospital service organizations described in section 501(e) or educational collective investment funds described in section 501(f), the service organizations exempted by this legislation need not be cooperative. Moreover, the organizations would be exempt from tax even though services were provided to customers for charges in excess of actual cost. Thus, H.R. 7207 would permit qualifying organizations to derive a tax exempt profit from the provision of services. The substantive equivalent of federal tax exemption under section 501 can be achieved by the organizations covered by H.R. 7207 if they were organized and operated as member cooperatives under Subchapter T of the Code. The only remaining advantage to being exempt under section 501 would be that, in some states, it might simplify obtaining a state tax exemption. Securing a state tax exemption is not an appropriate reason to grant an otherwise unnecessary Federal income tax exemption and thereby complicate the Code.

H.R. 12828 involves section 513(d) of the Code added by the Tax Reform Act of 1976. That section, among other things, exempts from the unrelated business income tax the income derived by "qualifying" section 501(c)(5) or section 501(c)(6) organizations from "convention and trade show activity" carried out in conjunction with a "qualified" convention. The Treasury's analysis of this bill is set forth in Exhibit B.

To summarize, current law (section 513(d)) may not represent ideal tax policy. However, the distinctions it makes are at least arguably consistent with the purposes for which business leagues and trade associations are granted tax exemption, namely "to promote" the "common business interest" of the association members, and "not to engage in a regular business of a kind ordinarily carried on for profit". Regulations section 1.501(c)(6)-1. This consistency is implemented by restricting the trade show exemption to situations where one of the exempt purposes of the organization, and one of the organization's purposes in carrying on the show in question, is to stimulate interest and demand for the products of the organization's members.

Since this rationale does not exist in the case of suppliers' shows carried on either by organizations described in section 501(c)(5) or 501(c)(6) or by organizations described in section 501(c)(3), the Treasury opposes H.R. 12828.

The portion of H.R. 9192 which would extend to banks for cooperatives the section 595 nonrecognition treatment accorded certain thrift institutions upon foreclosure raises an entirely different concern namely, whether the provision whose extension is sought actually provides the desired result. A foreclosure results in immediate recognition of gain or loss for most taxpayers, but section 595 permits the specified thrift institutions to defer recognition of gain or loss until the disposition of the property. Therefore, under the law currently applicable to banks for cooperatives and taxpayers generally, property acquired at foreclosure must be valued at the time of foreclosure, whereas under section 595 there need not be any valuation until the property is sold. The banks for cooperatives have stated they need deferred recognition of foreclosure gains and losses to avoid the complexities of valuing items such as farm equipment before they are sold and to make certain that their losses on foreclosure will be ordinary rather than capital. These are worthwhile objectives and we could support the bill if this were clearly the result.

In fact, however, it is not clear that section 595 treatment would simplify the taxation of banks for cooperatives. Section 595 and its regulations permit thrift institutions to deduct currently the difference between the outstanding debt amount and the fair market value of the acquired property as a worthless debt. If the losses are deducted currently, the property must be valued without a sale, resulting in the complexity which banks for cooperatives state they want to avoid.

The Treasury Department would not object to extending the foreclosure treatment of section 595 to banks for cooperatives if this anomalous treatment in the current Code provision were remedied. That is, institutions (including thrift institutions) would be eligible for section 595 treatment only if they had not previously claimed a bad debt deduction with respect to the property acquired through foreclosure. Furthermore, once foreclosure took place the institutions would be prohibited from taking a bad debt loss on the property until it was sold. In addition to simplifying the operation of section 595, this amendment would eliminate the opportunity available under current law to whipsaw the Internal Revenue Service by claiming a current bad debt deduction and deferring recognition of gain until sale.

I have attached as Exhibit C a memorandum stating the Treasury position with respect to H.R. 12352.

I thank the members of the Subcommittee for your attention. I would be pleased to answer any questions you may have concerning our recommendations and comments.

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Summary of Treasury Positions

- H.R. 6877 (small business regulated investment companies) --Supports with technical changes and supports extension to all regulated investment companies.
- H.R. 6989 (mutual deposit guaranty organizations) -- Opposed.
- H.R. 7207 (exempt computer and fiscal management services) --Opposed.
- H.R. 9192 (banks for cooperatives) -- Not opposed to ordinary income treatment for sales of notes, etc.; opposed to thrift institution foreclosure treatment unless section 595 is modified.
- H.R. 10653 (net operating losses in Conrail reorganization) --Not opposed.
- H.R. 11741 (contributions in aid of construction) -- Opposed.
- H.R. 12200 (election to treat qualified stock options as nonqualified) -- Not opposed with modifications.
- H.R. 12352 (source rules for railroad rolling stock) --Opposed at this time.
- H.R. 12592 (exception from self-dealing rules) -- Opposed at this time.
- H.R. 12606 (extension of section 403(b) to employees of Uniformed Services University of the Health Sciences) --Not opposed.
- H.R. 12828 (unrelated business tax exemption for certain trade shows) -- Opposed.

Treasury Position on H.R. 12828

The Tax Reform Act of 1976 added section 513(d), which among other things exempts from the unrelated business income tax the income derived by "qualifying" section 501(c)(5) or section 501(c)(6) organizations from "convention and trade show activity" carried out in conjunction with a "qualified" convention.

A "qualifying" section 501(c)(5) or (6) organization is one which "regularly conducts as one of its substantial exempt purposes a show which stimulates interest in, and demand for, products of a particular industry or segment of such industry." A "qualified" convention and trade show activity is an activity carried out in connection with a "convention, annual meeting, or show . . . if one of the purposes of such organization in sponsoring the activity is the promotion and stimulation of interest in, and demand for, the products and services of that industry in general." However, the term "convention and trade show activity" is defined somewhat more broadly, and arguably permits the lease or exhibition space not only to association members but also to <u>suppliers</u> of goods and services to the industry (so-called "suppliers" exhibits) even if the suppliers conduct sales activity.

Thus, if a section 501(c)(5) or (6) organization regularly conducts a show designed to stimulate interest in and demand for the industry's products, and if the convention or trade show in question has as one of its purposes the promotion of interest in and demand for industry products, then income from the lease of display space to members of the organization, and to suppliers to the industry is exempt from the unrelated business income tax even if taking orders or making sales is permitted. However, tax exemption is accorded income from the lease of suppliers' exhibits only as an incident to a "qualifying" convention.

H.R. 12828 would expand current law in three particulars. First, it would add organizations described in section 501(c)(3) to the list of qualifying organizations. Second, it would broaden the limitation on qualifying organizations to include those that regularly conduct as a substantial exempt purpose a "suppliers' show", that is, a show "which educates persons engaged in the industry in the development of new products and services or new rules and regulations affecting the industry." Finally, it would add that same language to the definition of a qualified convention and trade show activity. Thus, the bill would permit section 501(c)(3) organizations -- which are not typically regarded as carrying on shows or meetings to stimulate interest in and demand for the products of their members -- to derive tax-free income from the lease of exhibition space to suppliers in connection with an annual meeting. It would also make the trade show exemption available to section 501(c)(5) organizations that do not presently meet the definition of qualifying organizations. Finally, the bill would permit trade associations to derive tax-free income from the lease of exhibition space in connection with a trade show, even where the show was not conducted to promote the common business interests of the association members by stimulating interest in and demand for their products.

Current law may not represent ideal tax policy. However, the distinctions it makes are at least arguably consistent with the purposes for which business leagues and trade associations are granted tax exemption, namely "to promote" the "common business interest" of the assocation members, and "not to engage in a regular business of a kind ordinarily carried on for profit". Regulations section 1.501(c)(6)-1. This consistency is implemented by restricting the trade show exemption to situations where one of the exempt purposes of the organization, and one of the organization's purposes in carrying on the show in question, is to stimulate interest and demand for the products of the organization's members.

This rationale does not exist in the case of suppliers' shows carried on either by organizations described in section 501(c)(5) or 501(c)(6) or by organizations described in section 501(c)(3). To take a typical example, the proposed legislation would exempt income derived by a professional organization of physicians, which, in connection with its annual meeting, leased space to manufacturers of medical equipment and pharmaceuticals where the exhibitors were permitted to take orders and make sales.

It may be argued that the lease of space under such circumstances promotes the exempt purposes of the professional organization by educating its members with respect to medical equipment and pharmaceuticals currently available. However, that is not the issue raised by this legislation. The professional association, under current law, may lease exhibition space to such manufacturers. This legislation would go further and would specifically permit the lessees of exhibition space to engage in active solicitation of orders and sales. Such sales activity is not substantially related to the exempt purpose of the physicians' association, but rather permits the organization to derive income from operation of a convenient shopping forum for its members. Such income properly should be taxed. Therefore, Treasury opposes H.R. 12828.

Treasury Position on H.R. 12352

Under present law, income and loss from the rental of railroad rolling stock is treated as from United States sources to the extent that the rolling stock is used within the United States, and from sources outside the United States to the extent that the rolling stock is used outside the United States. Gain and loss from the sale of rolling stock purchased in the United States and sold outside the United States is generally from sources outside the United States.

H.R. 12352 would change these source rules. It would provide, specifically, that income or loss from the rental of rolling stock, and gain or loss from the sale or other disposition of rolling stock, would be treated entirely as from sources within the United States, provided that the rolling stock is leased to a United States person and is not expected to be used outside the United States in excess of 90 days in any taxable year. The effect of this provision is to increase the availability of foreign tax credits to lessors of rolling stock. These are generally banks and other lenders who, unlike many railroads, are in a profit position and can use the investment tax credit associated with ownership of rolling stock. Leases of rolling stock typically generate tax losses to the lessor, at least in the early years. If these losses are treated as having a foreign source, the lessor's foreign source taxable income, and hence its foreign tax credit, is reduced. H.R. 12352 will prevent dilution of the lessor's foreign tax credit by treating the losses from leases and sales of rolling stock as having a United States source.

Although the use and sale of rolling stock in Mexico is covered by H.R. 12352, it is our impression that the main issue presented is essentially a bilateral one between the United States and Canada. Since the issue basically involves only one foreign country, and since we have on going tax treaty negotiations with that country and this issue has been dealt with in the context of those negotiations, the Treasury prefers that this issue be resolved in the context of the tax treaty.

The result achieved by H.R. 12352 is in the interests of both Canada and United States lessors. The result is in the interests of United States lessors because it makes it ^{easier} to route rolling stock to Canada. The result is in Canada's interest because it ensures that Canadian foreign taxes on other Canadian income are allowed in full as a credit in the United States without dilution for losses attributable to leases and sales of rolling stock. Since the result achieved here is in Canada's interest, and since our tax treaty negotiations with Canada are fairly advanced, we are reluctant to give up any leverage that such an issue may have in those negotiations. For this reason, Treasury opposes the unilateral statutory resolution of the issue proposed in H.R. 12352 at this time.



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WASHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR IMMEDIATE RELEASE June 14, 1978

Contact: Alvin M. Hattal 202/566-8381

TREASURY DEPARTMENT FINDS SORBATES FROM JAPAN SOLD HERE AT LESS THAN FAIR VALUE

The Treasury Department announced today that it has determined that sorbates imported from Japan are being sold in the United States at "less than fair value" as defined by the Antidumping Act.

This affirmative determination affects only one of the four Japanese manufacturers investigated, Nippon Synthetic Chemical Industry Company. With respect to the other three companies investigated, Chisso Corporation and Daicel Ltd. are excluded from the determination on the basis of <u>de</u> <u>minimis</u>, or insignificant margins; and Ueno Fine Chemical Industries Ltd. is being given a discontinuance based upon minimal margins and assurances that all future sales will not be at less than fair value.

The case is being referred to the U. S. International Trade Commission, which must decide, within 90 days, whether a U. S. industry is being, or is likely to be, injured by these sales. If the ITC's decision is affirmative, dumping duties will be collected on those sales found to be at "less than fair value."

Sales at less than fair value generally occur when the prices of the merchandise sold for export to the United States are less than the prices of the same merchandise sold in the home market. Interested persons were offered the opportunity to present oral and written views prior to this determination.

Notice of this action will be published in the Federal Register of June 16, 1978.

Imports of sorbates from Japan were valued at \$12 million during Calendar Year 1977.

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B-977

Department of the TREASURY



WASHINGTON, D.C. 20220

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RELEASE FOR THURSDAY PMs

JUNE 15, 1978

REMARKS OF THE HONORABLE W. MICHAEL BLUMENTHAL SECRETARY OF THE TREASURY OF THE UNITED STATES AT THE MINISTERIAL MEETING OF OECD PARIS, FRANCE JUNE 15, 1978

Mr. Chairman:

Ministers of Finance and Economics find themselves meeting in one international forum or another every few weeks. Their advisors gather even more frequently; their heads of state confer with increasing frequency. We are intensively engaged in international cooperation in all aspects of economic policy. In this economically interdependent world it is essential that this consultation process continue.

Our consultations brought us to an increasing awareness of the complexity of today's economic problems. We are well informed about developments and policies in each other's economies which affect our own economic performance and the effectiveness of our own international policies. We know we share common problems:

- -- In nearly all our economies, unemployment is too high, especially among our youth, with all that this means in terms of wasted economic and human resources.
- -- Inflation is too high in nearly all our countries, distorting savings and investment decisions and exacerbating domestic social tensions.
- -- Most of our countries are experiencing rates of private investment so low as to have adverse implications for the rate of increase in employment and output for the longer run, as well as for the near-term prospect for self-sustaining growth.

- -- Despite strong resistance by all our governments, protectionist pressures are unabated and continue to take new forms as political pressures mount to save jobs in sensitive industries or sectors. Our governments are tempted to act in ways which reduce the opportunities for foreign competition in domestic markets or give inappropriate aid to domestic firms to maintain or expand markets abroad. The financing of civil aircraft exports is an example of the type of practice which violates OECD sanctioned standards of conduct.
- -- There is a strong temptation to export our problems, rather than taking steps to deal with them at home. It is always easier to postpone painful decisions. But in an increasing number of situations we have allowed supposedly temporary measures to prop up ailing industries or support employment in particular markets or sectors of the economy to become permanent features of our economies.
- -- Our economies are still struggling to achieve the basic structural changes made necessary by the very abrupt disruptive move from cheap energy to relatively high cost energy. Our economies also face the need to adjust to the rapid expansion of production of manufactured goods in advanced developing countries. These developments in basic economics -- divergent growth, high and diverse rates of inflation, protectionist moves and difficulties in achieving structural adjustment -- have led to imbalances in international payments patterns, to substantial shifts in nominal exchange rates and at times of quite disorderly conditions in exchange markets. Erratic flucturations of rates have in turn tended to discourage investment and deter growth.

Our understanding of these common problems has helped us in formulating and implementing policies to alleviate them. We should not underestimate the progress we have made. But much more can be done.

Growth

In the sphere of economic growth, we believe that a number of the countries represented here could expand internal demand over the next year or two at a more rapid rate than they achieved in 1977 without significantly increasing the risk of inflation or materially affecting the rate at which inflation is being reduced. The scope for such action varies from country to country but each of these nations is in position to take some action as befits the structure and traditions of its economy.

There are a number of other countries among us which could accept the higher domestic growth rates that might result from an expansion of world markets leading to relaxation of a balance of payments constraint. Still others, however, must give priority to the strengthening of stabilization policies, since their primary constraint is domestic inflationary pressures.

My own country falls in this last category. For more than three years the average rate of economic growth in the United States has been well in excess of the rate of increase in our potential output. We have added 9.7 million persons to our employment rolls in 38 months and our unemployment rate has dropped from a peak of 9.1 percent in May 1975 to 6.1 percent in May of this year despite an increase in the labor force. The unemployment rate for male heads of households has been reduced to 2.8 percent. We expect only a small further reduction before the year is out. Increasingly, we shall have to rely heavily on matching labor skills and locations to economic needs to achieve further reductions in unemployment without adding to inflation.

The U.S. inflation rate, as measured by the consumer price index, dropped from 12.2 percent in 1974 to 6.8 percent last year. Recent rates have been even higher due to temporary factors. The underlying rate seems to be stuck between 6-1/2 and 7 percent. We are working hard to bring this so-called "underlying" rate down still further and are committed to doing so. But for all of 1978 it is likely that the inflation rate will be in the 7 percent range. Thus there are real limits to continued rapid expansion of U.S. domestic demand.

Energy

Energy is a problem. All of us know that if we are going to sustain growth over the medium and long-term, we must strengthen our programs to conserve energy and to develop new sources. No nation has a greater responsibility in this area than my own. We are making progress. Our new cars get better mileage. As a result of mandatory standards, the fuel economy of our 1985 automobile fleet will be roughly double, on average, its 1974 level. More and more Americans are insulating their homes and businesses, and installing fuel saving furnaces and thermostats. Such actions, together with corresponding efforts in the industrial sector, have reduced the energy required by our economy to produce a dollar of real output by more than 6 percent since 1973. Throughout the economy the trend is toward further energy-saving investments.

But the comprehensive energy legislation which President Carter put before the Congress fourteen months ago has not yet been enacted. We are deeply frustrated and embarrassed by this inability of the Congress to act. We have recently redoubled our efforts to assure passage of this critical legislation this year. Progress is being made. Should it fail, the President has made clear that he will take administrative action under existing laws.

Protectionism

Our consultations have also made it obvious that we must work to resist protectionist pressures and reduce governmental interference in the flow of international trade. We have agreed to renew the OECD Trade Pledge. But there is more that we should do. For one thing, we need to complete the MTN this year with an agreement that provides truly meaningful trade liberalization.

Moreover, we need to go forward -- if we are not to be forced backward -- in reducing and eliminating destructive competitive practices in official export financing activities. The recently concluded Export Credit Arrangement, while good in its way, goes only part way to meeting the need. The first few months' experience under it strongly suggests that it needs to be strengthened and expanded. And it must be enforced -- an agreement serves no purpose unless it is obeyed. The United States will join in the efforts, which should be undertaken immediantely, to improve the International Arrangement. But it should be understood that if there are no restraints agreed this year on predatory official export credit competition and such competition continues to escalate, there will be swift and effective U.S. reaction.

The spread of governmental influence on trade has become extremely serious. Our new IMF Articles -- Article IV -- contain a prohibition against action to manipulate exchange rates and the monetary system in order to prevent effective balance of payments adjustment or to gain an unfair competitive advantage over other members. I believe we must now find equivalent means to insure that countries do not manipulate the international trading system, through governmental regulation or subsidy or other actions which have the same effect. In the present situation, with growth still too low and unemployment still too high, there has been an accelerating, destructive tendency to subsidize production in inefficient plants and industries. Though frequently introduced for laudable purposes -- maintaining employment and fostering longer term industrial development -such measures have also become a common means of avoiding structural adjustment. In the process, trade flows are affected and trading patterns become distorted, just as with more traditional protectionist measures such as tariffs or quotas.

Thus I strongly support the proposals which have been developed for a policy stance favoring, rather than resisting, needed structural adjustment. We must actively promote the dynamic changes in our economies required by high energy costs, by the need for balance of payments adjustment, by technological change, and by world progress generally. Avoiding the short-term costs of structural change now merely multiplies the inevitable, eventual price we must pay.

We must, in addition, adjust our economies to the very rapid surge of production of manufactured goods in the more advanced developing nations. We have for years encouraged the cry for "trade, not aid." Quite a number of nations are ready to take us up. We must keep our markets open to these nations and adjust our own production to supply the goods these nations seek. At the same time these countries must come to a better understanding of their responsibilities in opening their markets and reducing and eliminating their export subsidies.

Many developing countries still have a need for resource inflows to support development programs which they are not in position to finance fully by borrowing from the private markets. In fact, the magnitudes required continue, to increase, even though the number of countries requiring such aid is diminishing. Most of the members of this organization maintain bilateral aid programs and also provide funds to the international development lending institutions. Every effort should be made to increase the amount of these contributions. It is President Carter's objective to increase the size of U.S. official assistance to LDCs substantially. U.S. aid commitments for the current fiscal year are expected to be \$6.8 billion, an increase of \$1.2 billion from FY 1977. Congressional approval of our FY 1979 budget request would lead to a further increase in commitments to \$7.6 billion next year.

Those nations among us who find their external payments positions in strong and persistent surplus should make a particular effort to expand their aid programs quickly and to untie their aid.

These areas -- non-inflationary growth, trade liberalization, positive adjustment, including export credit cooperation, energy, and aid -- constitute the basic elements of an action program which would gradually ease the problems which plague the economic policy makers.

Stability in Exchange Markets

Adequate progress in these areas will also bring with it stability in foreign exchange markets and greater stability in exchange rates. Stability in foreign exchange markets will feed back on investment and trade prospects and help us to achieve our growth targets. Maintaining this stability is important to us all -- as important to the United States as to any nation here.

Thus the United States is prepared to work for exchange market stability. Markets can become disorderly, subject to great uncertainty, dominated by psychological factors and speculation. We have made clear that we are fully prepared to intervene in the markets to counter such disorders. We have intervened, at times in large amounts, for that purpose. And we have taken other steps, such as interest rate moves by the Fed and announcement of gold sales by the Treasury, that appear to have been useful in strengthening the tone of the market. The resources at our disposal for intervention are very large and we are prepared to use them if and as required to counter market disorders.

But all of us know that the real key to reductions in the speed and extent of changes in foreign exchange rates and to stability in foreign exchange markets lies in better performance on the "fundamentals." The maldistribution of external payments balances has resulted from the simultaneous impact of widely divergent rates of inflation -- and even more important -- an unusually wide divergence in rates of growth and capacity utilization as well as the structural disruption of the oil price When we collectively demonstrate to the financial shock. community that growth will improve and that both the rate and the divergence in inflation rates among nations will diminish, there will be less movement of exchange rates and less risk of disorder The IMF will be developing in the foreign exchange markets. detailed procedures for implementing its new responsibilities for multilateral surveillance of the economic policies which provide the basis for exchange rate stability.

Development of Political Will

As finance or economic ministers, each of us has been seeking to put in place the policies which will best meet the problems of our respective countries. Each of us represents a sovereign nation, which of course makes its own decision within the framework of its own political system. Each must respond to the national self-interest, as perceived by his own electorate.

The message I hope Ministers have drawn from all our consultations and all the information about developments elsewhere is that, in the long run, the national self-interest of each nation is best served by policies which foster a healthy world economy -- a world economy of sustainable growth with reasonable price stability in the context of an open, liberal trade and payments system. Moreover, it requires that international implications be factored into the decision making in virtually all aspects of domestic economy policy -- even in a country like the United States where exports are only 7-1/2 percent of GNP.

What it also means is that when national economic policies are properly coordinated they will be mutually reinforcing. If we all move forward together, we will all move forward farther.

I hope that this meeting will lay the basis for what the Secretariat has called a program of concerted action, with each participant undertaking actions appropriate to his own situation but mutually reinforcing in the international context. We all know what should be done. Our common task is to explain the need for action to our own peoples and to build the domestic political support which will enable us to carry out the policies required to succeed individually and collectively. Our destinies are inextricably linked. We must go forward together or not at all.

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epartment of the TREASURY

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Contact: Charles Arnold 566-2041

June 14, 1978

WILLIAM F. HAUSMAN, TREASURY OFFICIAL, DIES

William F. Hausman, age 64, Director of the Office of Operations for the Assistant Secretary of the Treasury for Enforcement and Operations, died in Bethesda Naval Hospital June 12 of a pulmonary ailment.

As a career United States Marine Corps officer, Mr. Hausman accumulated more than 4,000 flying hours as a military pilot before retiring as a colonel in 1963. He then joined the National Aeronautics and Space Administration as the Deputy Assistant Administrator for International Affairs. Later he joined the Commerce Department as Assistant Director, Division of Authorizations, Office of Foreign Direct Investment. He came to the Treasury Department in 1968 as an advisor on foreign assets control matters and liaison with other government agencies involving national security in relation to international financial matters. He assumed his operations responsibilities in the Treasury Department in 1969.

Born and reared in Indianapolis, Indiana, Mr. Hausman was graduated with distinction from DePauw University, Greencastle, Indiana, in 1934 with a degree in political science. He was a member of Beta Theta Pi social fraternity and the alpha chapter of Sigma Delta Chi, the journalism honorary society. Under the name of Sparks Hausman, he wrote for the <u>Saturday</u> <u>Evening Post</u> and Liberty Magazine in the late 1930's.

As a Marine Corps officer, Mr. Hausman was Chief of Staff of the Fleet Marine Force, Atlantic, during the Cuban missile crisis. He headed aviation base and jet aircraft groups, an academic department at the National War College, Washington, D.C., an attache office in the U.S. Embassy in Colombia, and the nationwide Marine Aviation Reserve.

In 1973 Mr. Hausman received the Treasury Department's Exceptional Service Award for his "outstanding contributions" for "the initiation and supervision of a number of critical programs and projects." He also received from the government of Colombia their highest award, The Crux Boyaca.

Services will be held at 2 p.m. Friday, June 16, at the Fort Myer Chapel with burial in Arlington National Cemetery. The family requests that expressions of sympathy be in the form of contributions to a favorite charity. He is survived by his wife, Mary Jane; his brother, Robert, of Humble, Texas; a daughter, Karen P. Garver of Arlington, Virginia; two sons, Major W.F. Hausman, Jr., now stationed in Nuremberg, Germany, and Joseph Lee Hausman of Los Angeles, California, and six grandchildren, four in Arlington, and two in Germany.

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Department of the TREASURY

WASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR RELEASE AT 4:00 P.M.

June 14, 1978

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TREASURY TO AUCTION \$3,000 MILLION OF 2-YEAR NOTES

The Department of the Treasury will auction \$3,000 million of 2-year notes to refund \$2,537 million of notes maturing June 30, 1978, and to raise \$463 million new cash. The \$2,537 million of maturing notes are those held by the public, including \$350 million currently held by Federal Reserve Banks as agents for foreign and international monetary authorities.

In addition to the public holdings, Government accounts and Federal Reserve Banks, for their own accounts, hold \$794 million of the maturing securities that may be refunded by issuing additional amounts of the new notes at the average price of accepted competitive tenders. Additional amounts of the new securities may also be issued at the average price, for new cash only, to Federal Reserve Banks as agents for foreign and international monetary authorities.

Details about the new security are given in the attached highlights of the offering and in the official offering circular.

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Attachment

HIGHLIGHTS OF TREASURY OFFERING TO THE PUBLIC OF 2-YEAR NOTES TO BE ISSUED JUNE 30, 1978

June 14, 1978

Amount Offered: To the public..... \$3,000 million Description of Security: Term and type of security..... 2-year notes Series and CUSIP designation..... Series Q-1980 (CUSIP No. 912827 HV 7) Maturity date..... June 30, 1980 Call date..... No provision Interest coupon rate..... To be determined based on the average of accepted bids To be determined at auction Investment yield..... Premium or discount..... To be determined after auction Interest payment dates..... December 31 and June 30 Minimum denomination available..... \$5,000 Terms of Sale: Method of sale.... Yield auction Accrued interest payable by investor..... None Preferred allotment..... Noncompetitive bid for \$1,000,000 or less Deposit requirement..... 5% of face amount Deposit guarantee by designated institutions..... Acceptable Key Dates: Deadline for receipt of tenders.... Tuesday, June 20, 1978, by 1:30 p.m., EDST Settlement date (final payment due) a) cash or Federal funds..... Friday, June 30, 1978 b) check drawn on bank within FRB district where Wednesday, June 28, 1978 submitted..... c) check drawn on bank outside FRB district where submitted..... Monday, June 26, 1978 Delivery date for coupon securities. Friday, June 30, 1978





ASHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR RELEASE ON DELIVERY EXPECTED AT 9:30 E.D.S.T. JUNE 15, 1978

> TESTIMONY BY GARY C. HUFBAUER BEFORE THE SUBCOMMITTEE ON INTERNATIONAL TRADE OF THE HOUSE COMMITTEE ON WAYS AND MEANS U.S. HOUSE OF REPRESENTATIVES WASHINGTON, D.C.

Mr. Chairman, I am pleased to join in support of the President's request to extend the emigration waiver authority for Romania and Hungary under Section 402 of the Trade Act. Both the Department of the Treasury, and the East-West Foreign Trade Board, chaired by Secretary Blumenthal, also strongly support the President's recent decision to renew the U.S.-Romanian Trade Agreement for another three years. We believe that the U.S.-Romanian Trade Agreement has promoted the economic and political interests of both our countries. Renewal of the Agreement will allow us to build upon the foundations laid in the last three years.

The recent visit of President Ceausescu to the United States underscores the importance which both of our nations attribute to strengthening U.S.-Romanian ties. We believe that it is in our interest to encourage Romania's independent policy orientation through further expansion of our bilateral relations. Renewal of the Trade Agreement is essential to this end. Romania has fulfilled the two conditions necessary for renewal of the Trade Agreement. First, a satisfactory balance of concessions in trade and services has been maintained. Romania has given most-favored-nation tariff treatment to U.S. products, and has been responsive to requests to facilitate U.S. business activities in Romania. Secondly, we are also satisfied that Romania will reciprocate satisfactory U.S. reductions in tariffs and nontariff barriers in the Multilateral Trade Negotiations in Geneva. The exact amount of U.S. or Romanian concessions has not yet been established, but the Romanian government recently reaffirmed its Trade Agreement obligations to reciprocate U.S. concessions, taking into account its status as a developing nation.

The Trade Agreement has contributed significantly to the growth of U.S.-Romanian Trade. Two-way trade grew from \$322 million in 1975, which was four times the value of trade in 1970, to \$448 million in 1976, and reached a record \$493 million in 1977. The U.S. has continued to maintain a positive trade balance over this period. The few instances of threatened market disruption from Romanian imports have been resolved with minimal difficulty. The further growth of U.S.-Romanian trade in such a favorable atmosphere depends on renewal of the Trade Agreement.

- 2 -

The Treasury also supports the President's determination that further extension of the emigration waiver authority. for Romania will substantially promote the objectives of Section 402 of the Trade Act. This extension is essential for renewal of the Trade Agreement.

In order to earn hard currency, Romanian exports must have access to Western markets, including our own. The countries of Western Europe have granted most-favored-nation status to Romanian exports. If the United States does not continue to facilitate Romanian access to U.S. markets through MFN, it may lose potential exports to Romania as well. The President's emigration waiver will enable us to continue granting MFN to Romania thus improving Romania's ability to earn hard currency to pay for imports.

Extension of the waiver is also required for Romania to continue to utilize U.S. financing for its imports from the United States. Without the waiver, Eximbank would not be able to make loans or guarantees to Romania and U.S. exporters would be at a competitive disadvantage. Commodity Credit Corporation (CCC) credits, which have been instrumental in increasing U.S. agricultural exports to Romania, also cannot be extended without the waiver. Both forms of financing obviously benefit U.S. exporters.

- 3 -

Mr. Chairman, our experience with the U.S.-Romanian Trade Agreement has convinced us of its continued importance. The Agreement has served as a cornerstone for the growth of U.S.-Romanian relations both economically and politically. We are satisfied that Romania has fulfilled the conditions of the Agreement and that its renewal would continue to strengthen U.S.-Romanian ties.

We are aware of the concern expressed by several members of Congress regarding a Romanian decree which set arbitrary limits on compensation for confiscation of U.S. property in Romania. We share these concerns. We have raised this problem with the Romanian Government and will continue to press the Romanian authorities to live up to their repeated assurances to provide prompt, adequate and effective compensation in such cases. While not directly related to the renewal of the Trade Agreement or extension of MFN, the payment of prompt, adequate and effective compensation is a clear condition for Romania's continued enjoyment of GSP and we have made this link very clear to the Romanian government.

In conclusion, Mr. Chairman, I believe that a threeyear renewal of the U.S.-Romanian Trade Agreement and a oneyear extension of the Presidential waiver is in our national interest.

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- 4 -

Department of the TREASURY

WASHINGTON, D.C. 20220 TELEPHONE 566-2041



FOR RELEASE AT 4:00 P.M.

June 15, 1978

TREASURY'S 52-WEEK BILL OFFERING

The Department of the Treasury, by this public notice, invites tenders for \$2,750 million, or thereabouts, of 364-day Treasury bills to be dated and to mature June 26, 1979 (CUSIP No. 912793 V9 4). June 27, 1978. The bills, with a limited exception, will be available in book-entry form only, and will be issued for cash and in exchange for Treasury bills maturing June 27, 1978.

This issue will provide \$497 million new money for the Treasury as the maturing issue is outstanding in the amount of \$2,253 million, of which \$1,070 million is held by the public and \$1,183 million is held by Government accounts and the Federal Reserve Banks for themselves and as agents of foreign and international monetary authorities. Additional amounts of the bills may be issued to Federal Reserve Banks as agents of foreign and international monetary authorities. Tenders from Government accounts and the Federal Reserve Banks for themselves and as agents of foreign and international monetary authorities will be accepted at the average price of accepted tenders.

The bills will be issued on a discount basis under competitive and noncompetitive bidding, and at maturity their par amount will be payable without interest. Except for definitive bills in the \$100,000 denomination, which will be available only to investors who are able to show that they are required by law or regulation to hold securities in physical form, this series of bills will be issued entirely in book-entry form on the records either of the Federal Reserve Banks and Branches, or of the Department of the Treasury.

Tenders will be received at Federal Reserve Banks and Branches and at the Bureau of the Public Debt, Washington, D. C. 20226. up to 1:30 p.m., Eastern Daylight Saving time, Wednesday, June 21, 1978. Form PD 4632-1 should be used to submit tenders for bills to be maintained on the book-entry records of the Department of the Treasury.

Each tender must be for a minimum of \$10,000. Tenders over \$10,000 must be in multiples of \$5,000. In the case of competitive tenders, the price offered must be expressed on the basis of 100, with not more than three decimals, e.g., 99.925. Fractions may not be used.

(OVER)

Banking institutions and dealers who make primary markets in Government securities and report daily to the Federal Reserve Bank of New York their positions with respect to Government securities and borrowings thereon may submit tenders for account of customers, provided the names of the customers are set forth in such tenders. Others will not be permitted to submit tenders except for their own account.

Payment for the full par amount of the bills applied for must accompany all tenders submitted for bills to be maintained on the book-entry records of the Department of the Treasury. A cash adjustment will be made for the difference between the par payment submitted and the actual issue price as determined in the auction.

No deposit need accompany tenders from incorporated banks and trust companies and from responsible and recognized dealers in investment securities, for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, or for definitive bills, where authorized. A deposit of 2 percent of the par amount of the bills applied for must accompany tenders for such bills from others, unless an express guaranty of payment by an incorporated bank or trust company accompanies the tenders.

Public announcement will be made by the Department of the Treasury of the amount and price range of accepted bids. Those submitting competitive tenders will be advised of the acceptance or rejection thereof. The Secretary of the Treasury expressly reserves the right to accept or reject any or all tenders, in whole or in part, and his action in any such respect shall be final. Subject to these reservations, noncompetitive tenders for \$500,000 or less without stated price from any one bidder will be accepted in full at the average price (in three decimals) of accepted competitive bids.

Settlement for accepted tenders for bills to be maintained on the records of Federal Reserve Banks and Branches must be made or completed at the Federal Reserve Bank or Branch on June 27, 1978, in cash or other immediately available funds or in Treasury bills maturing June 27, 1978. Cash adjustments will be made for differences between the par value of maturing bills accepted in exchange and the issue price of the new bills.

Under Sections 454(b) and 1221(5) of the Internal Revenue Code of 1954 the amount of discount at which bills issued hereunder are sold is considered to accrue when the bills are sold, redeemed or otherwise disposed of, and the bills are excluded from consideration as capital assets. Accordingly, the owner of bills (other than life insurance companies) issued hereunder must

-2-

include in his Federal income tax return, as ordinary gain or loss, the difference between the price paid for the bills, whether on original issue or on a subsequent purchase, and the amount actually received either upon sale or redemption at maturity during the taxable year for which the return is made.

Department of the Treasury Circulars, Public Debt Series - Nos. 26-76 and 27-76, and this notice, prescribe the terms of these Treasury bills and govern the conditions of their issue. Copies of the circulars and tender forms may be obtained from any Federal Reserve Bank or Branch, or from the Bureau of the Public Debt.

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-3-



NASHINGTON, D.C. 20220

TELEPHONE 566-2041

ADVANCE FOR RELEASE SUNDAY MORNING JUNE 18, 1978

TREASURY UNDER SECRETARY FOR MONETARY AFFAIRS ANTHONY M. SOLOMON ON FLEXIBLE EXCHANGE RATES, INTERVENTION, THE U.S. DOLLAR, INTERNATIONAL MONETARY SYSTEM, AND OTHER POINTS

Following is the transcript of a filmed interview for the U.S. International Communication Agency, taped on Wednesday, June 6, with Under Secretary for Monetary Affairs, Anthony M. Solomon.

* * * *

Q. Mr. Secretary, does the United States feel that flexible exchange rates have been as favorable for world trade and economic growth as the old Bretton Woods system of fixed exchange rates?

UNDER SECRETARY SOLOMON: Exchange stability is more helpful to world trade than major fluctuations in exchange rates. There's no doubt about it. On the other hand, it is important that there be some flexibility in exchange rates, to adjust for, to compensate for differentials in national inflation rates. Otherwise trade relationships would get very much out of line.

Secondly, the events after the oil shock increase in 1973 resulted in large payments imbalances and started forcing structural readjustment which we still have not completed, which would have made Bretton Woods fixed exchange rates impossible and would have been very disruptive under the situation of these very unusual large payments imbalances. We needed the flexibility in the monetary system to cope with the special situation of the '70s.

Q. But there seems to be disillusionment with flexible exchange rates and considerable sentiment for going back to a system of fixed rates. Do you think a trend in that direction would be at all feasible or at all desirable?

UNDER SECRETARY SOLOMON: I do not believe that there is a feeling in governmental circles abroad that we should go back to fixed exchange rates. There is some disillusion with inordinately wide fluctuations in exchange rates. But the most that has been suggested in various circles has been that there be cooperative arrangements to limit the amount of movement, not return to Bretton Woods fixed exchange rates, and I know of no significant or highly prevalent attitudes among monetary officials to move to fixed exchange rates.

Q. Some people overseas feel that the United States is not interested in supporting the value of the dollar. Is this true? And then why hasn't the United States been prepared to intervene in foreign exchange markets on a large scale when the value of the dollar was declining?

UNDER SECRETARY SOLOMON: Well, we certainly are concerned about the value of the dollar, and we have attempted to support it in the only meaningful way, long term meaningful way, namely by taking action on domestic policies which will tend to reduce our deficit. And that means working on our inflation rate, getting our excessive energy import dependence under control, and trying to eliminate the large differences in growth rates. We have run a very high growth rate here, while abroad there have been near recession levels of economic activity, and this has resulted in a very major part of our trade deficit.

Intervention is useful to a degree, but intervention, even on a massive scale, cannot cope with fundamental trends going in the wrong direction. We must take action on energy. We must take action, even though it will be gradual, on curbing our rate of inflation. We must promote exports. Other countries must achieve more satisfactory levels of growth for their own interests, as well as for the purposes of reducing imbalances in their payments positions. And therefore all this will make for stability in the monetary area. We will intervene, we have intervened, as we did in the first quarter of '78, when markets are disorderly, and our intervention was very large at times. But it is a mistake to think of intervention as the way of supporting the dollar.

Q. Are wide swings in exchange rates among the major currencies harmful, in your view, to developing countries?

UNDER SECRETARY SOLOMON: I think they cause some operating difficulties for developing countries, as well as for some other countries, industrialized countries. But without the flexibility of the exchange rate system that we saw in the '70s under these special circumstances, there would have been major trade restrictions which would have hurt the developing countries much more. The flexibility in the exchange rate system under the special circumstances of the '70s was absolutely essential to maintain an open trading system, and that is more important to the developing countries than the relatively modest operating difficulties they may have had from fluctuations in the rate.

Q. So what, in your view, can and should the United States and its industrialized trading partners do about this?

UNDER SECRETARY SOLOMON: Well, we are working on what I've called earlier fundamental policies which will reduce our deficit. In addition, we are intervening during periods that the markets are disorderly. As you know, the tone of the markets has improved recently and next year we expect to see, towards the end of next year, various factors which will make for a much healthier balance in the payments system. The trade deficit should begin trending down and in general I think we're on the right path. One has to view these exchange rate movements in perspective. The amount of the decline in the dollar since it came under pressure last year has been almost exactly the same amount on a trade weighted basis as the amount it appreciated in 1975, and in '76 it stayed stable. Now, even though some of the individual bilateral rate movements have been larger than that, one has to look at the extent to which they simply compensated for differences in inflation. If one looks at what we call the real exchange values of different key currencies, the movement has not been very significant. I think we're on the right policy, the right set of policies, the right path. We have to continue with persistence and we have to make much more clear, much more manifest, our determination to promote exports, get our current inflation rate down, and to curb excessive energy imports.

Q. Can we turn now to the international scene a little bit more? Under the new international monetary system that went into effect this year, how important do you believe is the IMF's surveillance role?

UNDER SECRETARY SOLOMON: There is a potential there for it to become the major force in promoting the global adjustement process. The IMF has both broad authority to promote the adjustment process under the new system, and it has specific authority to conduct surveillance of appropriate exchange rate policies by different countries.

If member countries will support -- and the United States, I pledge and commit ourselves to that support -- the Secretary of the Treasury said so in a public statement at the last interim committee meeting. If other major countries join with us in supporting the IMF really effectively using its new surveillance authority, we believe will play a very major force, and we have made some specific suggestions on how the IMF can develop much more clout in this field. Q. In your view is the IMF now equipped to exert real leverage over members' exchange rate policies and domestic economic policies?

UNDER SECRETARY SOLOMON: To some extent it will be an evolutionary development of strength. But even at the beginning phases we believe that the IMF can have a significant influence, and over a period of time, as it uses its authority to initiate consultations with member countries, where they believe that there may be inappropriate exchange policies being followed contrary to the principles agreed on in the new Article 4, that authority to initiate specific consultations is very important. The authority to report to the board of the IMF when the consultation has not worked out satisfactorily puts tremendous pressure on countries to take adjustment actions. Therefore, even though I would expect that over the long run the authority and the ability of the IMF to effectively survey these exchange policies will increase, I would give as my considered opinion that even in the beginning stages there is a substantial basis on which the IMF can build and which will be very helpful.

Q. And in your view would the United States, and in 1 some respect even Congress, be willing to see our own domestic policies come under the scrutiny or the surveillance of the IMF?

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UNDER SECRETARY SOLOMON: We in the Executive Branch have already informed the Fund that we are prepared fully to have our policies come under their surveillance. We are prepared to give very serious consideration to their recommendations. The Congress has consistently supported the International Monetary Fund. The Congress has passed by a very wide margin the amended Articles of Agreement, in '76 actually, which created this new legal system and gave these surveillance authorities to the Fund. I would be very hopeful that the United States will be in the lead and will cooperate if other major countries do as well, with the Fund.

Q. Does the United States see the need for further reform of the international monetary system, to deal with the growth and the composition of reserves?

UNDER SECRETARY SOLOMON: That, I think, would distract attention from what are the fundamental policies needed to bring about a smoother global adjustment process. Two, mechanics. I don't think what the world needs now is a new set of mechanics in the monetary system, because they will not solve the basic payments imbalance problem. That will be solved in the way I've indicated. To distract attention through tinkering with the mechanics would be inappropriate and inadvisable at this point, in my opinion. We have a new legal system. It just went into effect in April. We've got to make it work. And it goes right to the heart of the fundamentals of the adjustment process. To come up with new mechanical devices, whether crawling pegs or multilateral massive intervention swaps, or some other form of change in the mechanics in the system, does not go to the heart of the problem.

Q. One of the aims of the new articles of agreement of the IMF is to increase the importance of special drawing rights as an international reserve asset. As the use of SDRs increase, wouldn't the relative significance of the dollar as a reserve asset decrease?

UNDER SECRETARY SOLOMON: Well, we support the concept -- in fact, we initiated it -- of the special drawing right, in place of metallic gold as an international reserve asset. We encourage its evolution. It should be done on a cautious scale. And we're perfectly prepared to see, over the long run, a relative diminution of the role of the dollar as a reserve asset held by official institutions, central banks. I think that we have to move cautiously and see on the basis of practice, how we can enlarge the role of the special drawing right, so that it is more useful, more widely used. I do not see any major displacement of the dollar by the special drawing right. I think it would be a very useful additional reserve asset, and I would hope that we will have enough success in the evolution of the monetary system, as far as the special drawing right is concerned, that we can see But the United States has no particular objective in that. regard to either increasing or diminishing the role of the dollar as a reserve asset. Some people have argued that it is a burden for the United States. Other prople have argued that it is an advantage for the United States. Frankly, in the Treasury assessment, and we've done very careful analysis of this, we do not feel that it is either a significant special advantage nor a significant special burden. At times it puts us under more pressure. At times there are some advantages. We're perfectly prepared to see a change in the role of the dollar. The key thing is that it should, if it does come, be part of the evolution of a smooth and effective monetary system. And as I say, we'd be perfectly happy to continue with the dollar in its special role. If the ultimate evolution of the system is one which diminishes the role of the dollar, we're perfectly prepared to live with that, as long as we have a smoothly functioning monetary system.

Q. Mr. Secretary, how does the United States view closer monetary ties among the European nations?

UNDER SECRETARY SOLOMON: Well, we've always supported, of course, the concept of fuller European economic integration, and I think it's a decision for the Europeans themselves. It's perfectly compatible with the broad international monetary system as we know it today, and if the Europeans make that decision, or if it evolves in a more gradual way, I would assume from everything I know about the way these things tend to operate, that it would be perfectly compatible and therefore we would have no problem with it.

Q. But what would happen if the creation of, say, a European currency could possibly rival the dollar internationally?

UNDER SECRETARY SOLOMON: Well, that brings us back to the earlier question, in a sense. If other countries, if other currencies should develop more acceptance as reserve currencies, that is again, if it develops smoothly, that is a perfectly appropriate evolution from our point of view. You must understand, though, that for other currencies to become meaningful reserve currencies, they have to open their capital markets the way the United States has, and they have been reluctant to do that to the degree that we have. There is no way of having a really important reserve function for a currency unless it has large capital markets to which the rest of the world can have access, can borrow. The United States has played that role. We could not have had the postwar economic expansion in the entire world and the prosperity we've had unless the United States had been willing to do that. If other countries are willing to do that, or the European community as a whole develops monetary union and a unit of account and is willing to do everything that is required to -- for that currency to develop that reserve currency role, then assuming that it is a smooth evolution, we would be perfectly happy with that. My own personal view is that there would be considerable reluctance to enter this role in any very rapid way, because I think the opening up of capital markets in Europe is something that most European governments would want to handle very, very cautiously.

Q. Some U.S. officials often suggest that surplus nations should boost their growth rates as a contribution to a better balance of payments adjustment. But greater economic stimulus is likely to mean more inflation. Is the United States in effect asking these countries to adjust their inflation rate upwards, toward the average for other industrial nations?

UNDER SECRETARY SOLOMON: Definitely not. But there are some countries, surplus countries, where there is such slack in their economy, such idle productive capacity, such substantial levels of unemployment, that it is perfectly possible for them to expand their levels of economic activity without inflationary stimulus. We would not want to see countries, whether the United States or any other country, expand its economic activity in an inflationary way. But certainly all economists agree that one cannot identify expansion of economic activity when there are very slack underutilization conditions with inflationary stimulus. That is not -- I thought that that belief was a 19th Century belief. Moving countries up from near recession levels, to more adequate levels of economic output and employment, does not introduce inflation in an economy.

Q. The last question, Mr. Secretary. When national governments make decisions on domestic economic policies, they naturally tend to give top priority to domestic needs and internal political situations. This being so, how can any attempt at international coordination of growth policies have any real effect on the economic decisions of individual governments?

UNDER SECRETARY SOLOMON: It's a very difficult question that you pose, and my own personal view is that the process that we are now engaged in of international consultation on what are basically perceived as domestic economic policy issues, is going to be an evolving one over a long period of time. If we're going to live in this increasingly interdependent world, we will increasingly recognize that what we have thought of in the past as domestic policy has a major impact, not only on other countries, but on the viability of trade and the international monetary system. And therefore, indirectly back on everybody's prosperity. Therefore, there must be coordination of global macro-economic policies and domestic macro-economic policies.

Now, it's a very difficult process, adjusting one's Own national actions, given the domestic political setting in each country, to the need to play a role in the adjustment process in a way that helps others and thereby, when we all move in the right direction, even though it may not be the same direction, we are all helping each other nationally, and domestically politically as well. This process of consultation has gone on and is going on at the OECD level, at ministerial meetings, at the summit. It will be a continuing process with the more we understand each other's situation and the relevance of policies to needs, the better job we will do on international coordination. I would not look for dramatic results overnight. I would look, however, for evolution towards more and more cooperation over the next few years.

Department of the TREASURY

WASHINGTON, D.C. 20220

TELEPHONE 566-2041

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FOR IMMEDIATE RELEASE JUNE 15, 1978

STATEMENT BY SECRETARY OF THE TREASURY W. MICHAEL BLUMENTHAL

I am delighted by this morning's 15-0 Senate Banking Committee vote to provide \$1.5 billion of guarantee authority for New York City long-term debt. This unanimous vote for long-term financing assistance means that the Administration, the House of Representatives and the Senate Committee all agree on this concept. The vote and the discussion in Committee this morning also underscores the necessity that the various private parties in New York assume a high level of responsibility for the financing of New York's capital needs in the next four years.

The Committee will now be considering the more technical aspects of the bill, and we hope to work with them to insure that any conditions for the issuance of guarantee are consistent with the Administration's ultimate objective of assisting the City to regain access to the long-term capital markets.

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Department of the TREASURY

ASHINGTON, D.C. 20220



CONTACT: Charles Arnold 202/566-2041

TEXT OF

TELEPHONE 566-2041

Press Conference with Secretary of the Treasury W. Michael Blumenthal and Council of Economic Advisers Chairman Charles L. Schultze The following press conference was held following the conclusion of the Organization for Economic Cooperation and

Development Ministerial Meeting in Paris on June 15: SECRETARY BLUMENTHAL:

-- "YES, I MIGHT SAY LADIES AND GENILEMEN BY WAY OF INTRODUCTION THAT WE ARE SATISFIED WITH THE OUTCOME OF THIS MEETING AFTER TWO DAYS OF WIDE-RANGING DISCUSSIONS ON ALL OF THE FUNDAMENTAL INTERNATIONAL ECONOMIC ISSUES. AS YOU KNOW, WE ATTACH VERY GREAT IMPORTANCE AND HIGH VALUE TO THE OECD AS THE PRINCIPAL ORGANIZATION IN WHICH THE INDUSTRIALIZED DEMOCRACIES CONSULT AND COORDINATE THEIR ECONOMIC POLICIES. WE ARE IN A PERIOD IN WHICH THE COORDINATION OF THESE ECONOMIC ISSUES, INCLUDING WHAT TRADITIONALLY HAS BEEN THE DOMESTIC, PURELY DOMESTIC POLICIES, IS IN-CREASINGLY IMPORTANT IN AN INTERNATIONAL CONTEXT, AND MEETINGS SUCH AS THIS ONE HELP ALL OF THE PARTICI-PATING COUNTRIES TO LEARN HOW TO CONDUCT AND PERFECT THIS PROCESS. AND THIS MEETING WAS A VERY IMPORTANT STEP ALONG THIS WAY OF IMPROVING UPON IT.

--"IT IS THEREFORE PART OF AN ON-GOING PROCESS OF MEETINGS AND WE DID AT THIS MEETING I THINK ACHEIVE A BROAD FOUNDATION OF POLICY AGREEMENTS AMONG ALL OF THE OECD NATIONS UPON WHICH MEETINGS NEXT MONTH OF THE EUROPEAN COUNCIL IN BREMEN AND THE BONN SUMMIT CAN BE BUILT.

--"MORE SPECIFICALLY, WE ARE SATISFIED THAT THE FOLLOWING ACHIEVEMENTS OCCURED AT THIS MEETING: FIRST, AN AGREEMENT ON THE BROAD ELEMENTS OF A PROGRAM TO DEAL WITH THE MUTUAL PROBLEMS OF GROWTH, INFLATION, UNEMPLOYMENT, PAYMENT IMBALANCES, AND THE DEPENDENCE ON THE FOREIGN ENERGY SOURCES. SECOND, THE RENEWAL FOR ANOTHER YEAR OF THE OECD TRADE PLEDGE, FIRST AGREED UPON IN 1974. THIRD, AN AGREEMENT ON CRITERIA WHICH WILL GUIDE MEMBER GOVER NMENTS IN FORMULATING POLICIES FOR ADJUSTMENT TO STRUCTURAL CHANGES. AND FOURTH, AGREEMENT ON THE IMPORTANCE

OF STRENGTHENING COOPERATION AMONG THE OECD MEMBERS IN THE DIALOGUE WITH THE DEVELOPING COUNTRIES IN-CLUDING SUCH KEY ELEMENTS AS A COMMITMENT TO AN OPEN MULTILATERAL TRADING SYSTEM . A READINESS TO ADJUST TO CHANGES IN THE PATTERN OF WORLD PRODUCTION AND A DECISION TO EXAMINE THE USEFULNESS AND TRADE PRACTICALITY OF INCREASING INVESTMENT FLOWS TO THE DEVELOPING COUNTRIES AND A REAFFIRMED INTENTION TO INCREASE DEVELOPMENT AID FLOWS EFFECTIVELY AND SUB STANTIALLY. ALSO, A REAFFIRMATION OF THE IMPORTANCE OF ALL MEMBER COUNTRIES, INCLUDING PARTICULARLY THE U.S., OF ADOPTING AND IMPLEMENTING SOUND ENERGY POLICIES. POLICIES WHICH WILL ENCOURAGE CONSERVATION AND THE DEVELOPMENT OF ALTERNATIVE SOURCES OF ENERGY. AND FINALLY. AGREEMENT ON THE IMPORTANCE OF CONVENING A CONFERENCE AS SOON AS POSSIBLE TO NEGOTIATE AN AGREEMENT TO PREVENT ILLICIT PAYMENTS IN CONNECTION WITH INTERNATIONAL COMMERCIAL TRANS-ACT IO NS.

--"WE ALSO DISCUSSED, THE U.S. POINTED OUT, THE NEED FOR IMPROVING UPON THE AGREEMENT WHICH WAS REACHED IN THE CECD LAST FEBRUARY WITH REGARD TO LIMITATIONS ON EXPORT CREDITS, AND ON THAT POINT WE MADE OUR PROPOSAL IN THIS REGARD AND. AS THE COMMUNIQUE

INDICATES, OTHER NATIONS NOTED IT, AND IN VIEW OF THE SHORTNESS OF TIME WERE NOT ABLE TO RESPOND BUT WE LOOK FORWARD TO THESE DISCUSSIONS AS SOON AS POS-SIBLE SO THAT HOPEFULLY SOME AGREEMENT ON FURTHER IMPROVEMENT CAN BE REACHED THIS YEAR. --"I'LL BE HAPPY TO TAKE ANY QUESTIONS THAT YOU MAY HAVE, EITHER FOR ME OR FOR MR. SCHULTZE.

Q: CBS NEWS: CAN I ASK A QUESTION PREVIOUSLY ASKED AT THE OTHER PRESS CONFERENCE? WOULD THERE BE HOPE THAT THE RATHER VAGUE AND UNSPECIFIC PROMISES TO TAKE EXPANSIONARY ACTION WOULD BECOME MORE FRECISE IN THE BONN SUMMIT?

A: BLUMENTHAL: WELL, THEY WILL MOST CERTAINLY BE DISCUSSED AT THE BONN SUMMIT. AND I WOULD EXPECT THAT NATIONS WILL WISH TO EXPRESS THEMSELVES AS CLEARLY AS POSSIBLE AT THAT TIME. IT, OF COURSE, HAS A DIFFERENT MEMBERSHIP, LESS COUNTRIES ARE GOING TO BE THERE. AS I SAID EARLIER THIS MEETING IS A VERY USEFUL WAY STATION ON THE WAY TO BONN AND THESE CONSULTATIONS WILL HOPEFULLY BE HELPFUL TO ALL OF US IN DEFINING MORE PRECISELY OUR POSITIONS ON THIS QUESTION.

Q: CBS NEWS AGAIN: DEFINING MORE PRECISELY, WOULD YOU THINK OF QUANTITATIVE GOALS? A: BLUMENTHAL: I DON'T THINK THERE WILL BE QUANTITATIVE GOALS. I THINK WHAT IS IMPORTANT IS THE RESULT THAT IS TO BE ACHIEVED RATHER THAN SPECIFIC QUANTITATIVE NUMBERS ONLY.

Q: LONDON TIMES: LAST YEAR, YOU DID AGREE ON QUANTITATIVE GOALS AT THE OECD. WHY SHOULD WE THIS YEAR TAKE MORE SERIOUSLY THE VAGUER TARGETS YOU SET THAN THE SPECIFIC TARGETS YOU GAVE LAST YEAR?

A: BLUMENTHAL: I THINK THE PROCESS OF CONSULT-ATION THAT HAS OCCURED IN VARIOUS FORUMS, IN THE IMF MEETING MOST RECENTLY AND THEN AGAIN HERE TODAY, AND THE EXPERIENCE THAT WE HAVE ALL HAD, AND THE NECESSITY TO ADJUST OUR VARIOUS DOMESTIC PROGRAMS, HAS TAUGHT US THE IMPORTANCE OF AGREEING ON THE GENERAL OBJECTIVES THAT WE WISH TO ACCOMPLISH, AND OF FOCUSING ON THAT, AND ON THE KINDS OF PROB-LEMS THAT STAND IN THE WAY, ACTIONS THAT NEED TO BE TAKEN, RATHETHAN ON TRYING TO AGREE ON SPECIFIC NUMBERS. WE FEEL THAT IF WE SPEND OUR EFFORTS MORE IN DEFINING THESE PROBLEMS AND IN WORKING ON THEM, THAT WE WILL GO FURTHER THAN IN TRYING TO DEFINE SPECIFIC GOALS AND TARGETS.

A: SCHULTZE: MAY I ADD TO THAT THAT LAST YEAR MY RECOLLECTION WAS THAT THE TARGET WAS A NUMBER FOR, AN AGGREGATE NUMBER FOR A GROUP OF TWENTY-ODD NATIONS WHICH IN ITSELF MAY MEAN NOTHING IN TERMS OF SPECIFIC ACTIONS BY SPECIFIC NATIONS, WHEREAS IN THE COMMUNIQUE ISSUED TODAY THERE WAS AT LEAST SPEC-IFIC DIVISION AMONG NATIONS DOING ONE THING AND NATIONS DOING ANOTHER.

Q: COULD WE COME BACK TO THAT, BECAUSE YOU DO HIT EIGHT NATIONS--COULD WE ASK ANOTHER QUESTION THAT WAS ASKED IN THE PREVIOUS PRESS CONFERENCE ... OF THOSE EIGHT COUNTRIES, COULD YOU TELL US IN WHICH COUNTRIES MEASURES ARE NECESSARY AND ALSO WHAT WERE THE APPROPRIATE MEASURES. IN OTHER WORDS, DID YOU DISCUSS DETAILLED MEASURES FOR THESE COUNTRIES?

A: BLUMENTHAL: WE DID NOT DISCUSS DETAILED MEASURES FOR INDIVIDUAL COUNTRIES. WE DID POINT OUT THAT, IN COUNTRIES IN WHICH THERE HAS BEEN SLOW GROWTH, IN WHICH THERE IS A CAPACITY FOR FURTHER GROWTH THIS SHOULD BE TAKEN INTO ACCOUNT. AND THAT OTHER COUNTRIES, THE U.S. FOR EXAMPLE, WHICH HAS GROWN RATHER SUBSTANTIALLY OVER THE PAST TWO YEARS, AND IN WHICH THERE WERE INFLATIONARY PRESSURES, THE PROBLEM OF STABILIZATION WAS THE MORE PREDOMINANT PROBLEM. BUT WE DID NOT DEFINE AMONG THE VARIOUS OECD MEMBERS EXACTLY WHERE EACH INDIVIDUAL COUNTRY FITTED IN. Q: FIGARO: MAY I ASK YOU ABOUT PARAGRAPH 3, NUMBER 12, PAGE 5. THERE SEEMS TO BE SOME ELEMENT OF CONFLICT IN THE UNITED STATES AND CANADA'S POSITION AND OTHER PARTICIPANTS REGARDING GUIDELINES FOR EXPORT CREDITS. OTHER PARTICIPANTS WERE, I BELIEVE, NOT QUITE READY TO START RENEGOTIATING SOMETHING WHICH HAD BEEN NEGOTIATED NOT LONG AGO AND WANTED TO SEE HOW IT WORKED. HOW DO YOU SEE THIS PROBLEM. AND DO YOU THINK THERE IS A SORT OF AGREEMENT ALREADY FOR ANOTHER CONFERENCE TOWARD THE END OF THE YEAR?

A: BLUMENTHAL: WELL, I THINK THIS PARTICULAR PARAGRAPH--SUBPARAGRAPH THREE OF PARAGRAPH TWELVE SPEAKS FOR ITSELF. AS FAR AS THE UNITED STATES IS CONCERNED WE FELT THAT THE AGREEMENT CONCLUDED IN FEBRUARY WAS FINE AS FAR AS IT WENT, BUT THAT THERE WAS ALREADY EVIDENCE THAT IT WOULD BE USEFUL TO ENTER INTO NEGOTIATIONS FOR FURTHER SUBSTANTIVE IMPROVEMENT OF THE EXISTING ARRANGEMENTS. OTHER PARTICIPANTS DID NOT DISPUTE THIS, BUT THEY DID NOT FEEL IN A POSITION TO AGREE TODAY THAT A SPECIFIC NEW NEGO-TIATION BE STARTED. THIS INDICATES. THEY DID POINT OUT, THAT THERE IS A REGULAR REVIEW WHICH COMES UP IN THE AUTUMN. WE FELT WE OUGHT TO GET TOGETHER AS SOON AS POSSIBLE. WE FEEL THAT THIS AREA OF EX-PORT CREDITS IS ONE THAT NEEDS TO BE REGULARIZED AS MUCH AS POSSIBLE FOR IT HAS THE POTENTIAL OF, POTENTIALLY DIVISIVE COMPETITION, AND WE THINK EVERYTHING NEEDS TO BE DONE TO AVOID THAT.

Q: MR. SECRETARY, IN THIS CONNECTION IN YOUR OPENING REMARKS YOU THREATENED SWIFT AND EFFECTIVE ACTION. COULD YOU ELABORATE ON THAT PLEASE?

A: BLUMENTHAL: WELL, I WAS REFERRING TO THE FACT THAT IN INSTANCES IN WHICH SOME COUNTRIES ENGAGE IN EXPORT CREDIT SUBSIDIZATION THAT GOES BEYOND THE EXISTING OECD GUIDELINES, OR THAT GOES AGAINST THE SPIRIT OF THOSE GUIDELINES, THE PRESSURE ON THE UNITED STATES THROUGH THE CONGRESS, AND ALSO BASED ON OUR OWN VIEWS IN THE EXECUTIVE BRANCH OF THE GOVERNMENT. TO INSURE THAT AMERICAN INDUSTRY IS NOT DISADVANTAGED BY THAT, IS SO SEVERE THAT I HAD TO TELL MY COLLEAGUES THAT WE WOULD HAVE TO MEET THOSE KINDS OF ADDITIONAL SUBSIDIZATIONS OF CREDIT TERMS WHERE THEY OCCUR. I. THEREFORE, FELT THAT RATHER THAN COUNTRIES INDIVIDUALLY ENGAGING IN THAT KIND OF COMPETITION, IT WAS BETTER FOR ALL OF US TO GET TOGETHER TO TRY TO ELABORATE ON THE ARRANGEMENT THAT HAS ALREADY BEEN NEGOTIATED.

Q: MR. SECRETARY, AS FAR AS THE FEDERAL REPUBLIC OF GERMAN IS CONCERNED, ARE YOU SATISFIED BY THE ATTITUDE SHOWN BY THE FEDERAL GOVERNMENT, AND THE PROMISES GIVEN BY THE FEDERAL GOVERNMENT AT THIS CONFERENCE?

A: BLUMENTHAL: WELL, THIS WAS NOT A CONFERENCE AT WHICH INDIVIDUAL NATIONS MADE INDIVIDUAL SPECIFIC PROMISES. I AM SATISFIED THAT ALL OF THE COUNTRIES, INCLUDING OUR GERMAN COLLEAGUES, SHOWED A REMARK-ABLE DEGREE OF AGREEMENT, IN COMPREHENSION ON THE REQUIREMENTS FOR JOINT ACTION, AND AN INDICATION OF A WILLINGNESS TO CONSIDER WHAT EACH OF THEM SPEC-IFICALLY WOULD BE ABLE TO DO. I THINK THAT DID VERY MUCH APPLY TO OUR GERMAN COLLEAGUES. WE WILL HAVE TO SEE SPECIFICALLY HOW THAT WORKS OUT IN EACH INDICIDUAL CASE.

Q: THE OECD STUDY ON CONCERTED ACTION STATES THAT IT IS UNLIKELY THAT OECD COUNTRIES CAN REACH FULL EMPLOYMENT BY 1980 AND THEY CAN ONLY REACH IT BY 1985 IF THEY DECIDE TO EXPAND THEIR GROWTH RATES IN 1979 AND THEY CAN ONLY KEEP UNEMPLOYMENT WHERE IT IS BY REACHING A FOUR PERCENT GROWTH RATE. IF THE BONN SUMMIT ISN'T GOING TO COME OUT WITH ANY QUANTITIATIVE TARGETS, WHAT KIND OF REASSURANCES ARE YOU GOING TO GIVE TO THE GROWING ARMIES OF THE UNEMPLOYED THAT THEY MAY GET SOME KIND'OF JOB BE-FORE 1990, FOR EXAMPLE?

A: SCHULTZE: IN THE FIRST PLACE, WHAT I THINK IS VERY IMPORTANT IS THAT AT THIS MEETING, THERE WAS ADOPTED A FRAMEWORK OF ACTION, NOT SPECIFIC TARGETS COUNTRY BY COUNTRY, BUT A FRAMEWORK OF ACTION IN WHICH ALL OF OUR COUNTRIES AGREED UPON THE NECESSITY OF TAKING THE ACTIONS NECESSARY TO BEGIN MOVING BACK TO FULL EMPLOYMENT. I THINK THE FACT THAT THIS WAS WIDELY RECOGNIZED, AGREED UPON WITHOUT A DISSENT, IS IN ITSELF VERY IMPORTANT, NOT ONLY TO THOSE OF US WHO DEAL IN ECONOMIC POLICY, BUT GENERALLY TO WORKERS AND OTHERS WHO EITHER ARE UNEMPLOYED OR THREATENED BY UNEMPLOYMENT. IT IS THAT AGREEMENT UPON THE PRINCIPLES OF ACTION, RATHER THAN SPECIFIC PROMISES COUNTRY BY COUNTRY, AS I BELIEVE THE SECRETARY GENERAL INDICATED EARLIER IN HIS RESPONSE TO A SIMILAR QUESTION, THAT WE ARE DEALING NOT JUST WITH CHANGES BETWEEN NOW AND THE END OF 1978 OR THE END OF 1979, BUT WE'RE MOVING ON A NUMBER OF FRONTS TO SEE THAT GROWTH CAN BE IMPROVED AND NOT ONLY IMPROVED IN THE SHORT RUN, BUT IMPROVED THORUGH A NUMBER OF POLICIES ON A

SUSTAINABLE BASIS. AND, AGAIN, FROM COUNTRIES WITH DIFFERENT INTERESTS AND DIFFERENT SITUATIONS THERE WAS REMARXABLE AGREEMENT ON THE KIND OF POLICIES THAT WE NEED. AND I THINK THAT WITHOUT TRANSLATING THAT INTO NUMEROLOGY, THIS ITSELF IS A VERY IMPORTANT DEVELOPMENT AND WILL, OVER TIME, BE TRANSLATED INTO SPECIFIC ACTIONS NEEDED TO MAKE IT WORK.

Q: COULD YOU EXPLAIN WHY THE UNITED STATES WAS DISCUSSED SEPARATELY AND AT WHOSE SUGGESTION THIS WAS DONE?

I DON'T THINK THAT THE UNITED STATES WAS 4: DISCUSSED SEPARATELY PER SE. IT CLEARLY WAS DIS-CUSSED SEPARATELY AS REGARDS THE ENERGY QUESTION. THAT IS NOT AT ALL SUR PRISING, FOR THE ENERGY LEGIS-LATION WHICH HAS BEEN PENDING IN THE CONGRESS FOR 14 MONTHS HAS ON MANY OCCASIONS, NOT ONLY IN THE UNITED STATES BY THE ADMINISTRATION, BUT ALSO BY MANY OF THE FOREIGN COUNTRIES, BEEN POINTED TO AS A VERY, VERY IMPORTANT FACTOR. AS YOU KNOW, THE OBJECTIVE OF THAT LEGISLATION IS TO REDUCE THE DEPENDENCE OF THE UNITED STATES ON IMPORTED ENERGY. THE ACHIEVEMENT OF THAT GOAL HAS AN IMPACT ON ALL COUNTRIES, AND, THEREFORE, THE INTERESTS OF OTHER COUNTRIES IN OUR PASSING OF THAT LEGISLATION AND THUS IN MOVING TOWARD ACHIEVING THAT GOAL IS OF GREAT IMPORTANCE. WE, ON OUR OWN, REPORTED ON THE PROGRESS THAT WE THINK IS BEING MADE IN THAT REGARD, AND WE KNEW BEFORE WE CAME HERE THAT WAS A MATTER WE WOULD BE QUESTIONED UPON AND ON WHICH WE WOULD HAVE TO COM-MENT ON THE PART OF MANY COUNTRIES WHO WANTED TO PURSUE THIS.

Q: WAS THIS THE OUTSTANDING PROBLEM REGARDING THE UNITED STATES AT THIS CONFERENCE?

A: BLUMENTHAL: I DON'T THINK THAT'S THE OUTSTAND-ING PROBLEM. THE OTHER PROBLEM THAT ALSO WAS MEN-TIONED WAS THE RATE OF INFLATION IN THE UNITED STATES. AND, AGAIN, WE WERE ABLE TO POINT TO THE POLICIES WHICH HAVE BEEN PUT INTO EFFECT IN THE UNITED STATES AND WHICH ARE NOW BEING IMPLEMENTED TO INSURE THAT THE RATE OF INFLATION IS BROUGHT UNDER BETTER CONTROL AND THAT A DECELERATION IN THE RATE OF INCREASE OF PRICES OCCURS.

Q: WHAT SPECIFIC AREAS OR ACTIONS OR PROGRAMS IN THE U.S. HAS THE U.S. IDENTIFIED AS FALLING WITHIN THE RESTRICTED PROGRAMS THAT MIGHT BE DEALT WITH IN THE POSITIVE ADJUSTMENT POLICY? HAVE WE IN FACT GOT TO THE POINT OF SAYING THAT WE HAVE SOME THAT WE MIGHT BE ABLE TO TAKE CARE OF AS WELL AND IF SO, ARE THOSE THE SORT OF THINGS THAT CAN BE DONE UNILATERALLY OR ARE BILATERAL OR MULTILATERAL NEGOTIATIONS REQUIRED FOR THAT?

BLUMENTHAL: IN THE CASE OF THE UNITED A 1 STATES, WE HAVE, FIRST OF ALL, THE MAJOR POLICIES THAT WE MUST FOLLOW ARE THOSE OF CONTAINING IN-FLATION AND DEALING WITH THE ENERGY PROBLEM. SECONDLY, WE HAVE IN PLACE A SERIES OF PROGRAMS, INCLUDING ADJUSTMENT ASSISTANCE, THE EXPANDED ADJUSTMENT ASSISTANCE, IN ORDER TO INSURE THAT VORKERS ARE RETRAINED WHO LOSE THEIR JOBS IN DE-CLINING INDUSTRIES AND THAT A PERIOD OF TRANSITION IS PROVIDED, SO THAT FOR INDUSTRIES THAT ARE IN DIFFICULTY, SO THAT INCREASING EFFICIENCY CAN BE ACHIEVED IN THESE INSTANCES IN THE UNITED STATES. AS FAR AS OUR COUNTRY IS CONCERNED, THESE ARE THE PRINCIPAL KINDS OF PROGRAMS THAT WE WOULD RESORT **TO**.

Q: (NBC NEWS):MR.BOSWORTH OF THE COUNCIL OF WAGE AND PRICE STABILITY FORECAST A RECESSION UNLESS SOMETHING IS DONE ABOUT INFLATION THIS YEAR. NOW I REALIZE THAT PEOPLE WHO HOLD THE JOB THAT HE DOES ARE INFAMOUS FOR HOLDING PESSIMISTIC VIEWS. BUT IN YOUR ONN VIEW, IS THERE ANY CHANCE OF A RECESSION IN THE NEAR FUTURE IF INFLATION IS UNIMPEDED?

A: (SCHULTZE) : YES. THAT'S THE NICE SHORT ANSWER.LET ME ELABORATE A LITTLE BIT. IN THE FIRST FOUR MONTHS OF THIS YEAR, CONSUMER PRICES IN THE U.S. WERE RISING APPROXIMATELY, ALMOST TEN PER CENT A YEAR. FIRST, WE THINK IT IS VERY LIKELY THAT THAT RATE OF INFLATION WILL BE BROUGHT DOWN BECAUSE IT HAS A NUMBER OF TEMPORARY FACTORS IN IT. SECONDLY, IN THE LONGER RUN, LOOKING THEN BEYOND 1979 AND 1980 THAT UNLESS WE CONTROL THE RATE OF INFLATION, FIRST TO PREVENT IT FROM ACCELERATING, THAT IS TO GET THE ADVANTAGE OF THOSE TEMPORARY FACTORS COMING-OFF WHICH WILL BRING US DOWN TO A LOWER RATE OF INFLATION, AND THEN PREVENT IT FROM ACCELERATING. IF WE DON'T DO THAT, I THINK THEN ONE MUST TAKE VERY SERIOUSLY THE POSSIBILITY OF RISING INTEREST RATES AND REDUCED CONFIDENCE TO THE POINT WHERE THE POSSIBILITY OF AT LEAST A GROWTH RECESSION BECOMES POSSIBLE, IF NOT SOMETHING EVEN MORE THAN THAT. SO I WOULD AGREE WITHOUT TRYING TO PUT NUMBERS ON IT THAT IT IS VERY, VERY IMPORTANT TO CONTROL INFLATION, NOT JUST FOR THE SAKE OF CONTROLLING INFLATION, BUT LITERALLY, TO AVOID THROUGH THE MONETARY SYSTEM AND THROUGH THE EFFECT ON CONFIDENCE, TO AVOID A GROWTH RECESSION AND EVEN WORSE. I THINK IT'S VERY IMPORTANT THAT WE DO THIS IN A WAY--AND WE THINK IT IS POSSIBLE TO DO IT IN A WAY--WHICH MAINTAINS MODERATE GROWTH, THAT KEEPS THE ECONOMY MOVING FORWARD BUT DOES IT RESPONSIBLY AND IN COORDINATION WITH POLICIES OF

GOVERNMENTAL ACTION AND VOLUNTARY DECELERATION. ELABORATING ON THAT SHORT ANSWER, YES, IT IS A PROBLEM WE HAVE TO WORRY ABOUT. IT IS VERY IMPORTANT TO BRING INFLATION DOWN. WE THINK WE HAVE A PROGRAM TO DO IT. WE HAVE BEGUN TO GET COOPERATION FROM A NUMBER OF FIRMS IN DECELERATING THEIR PRICES. QUITE FRANKLY, NEXT WE NEED TO MAKE SURE WE GET COOPERATION FROM LABOR IN THE MAJOR CONTRACTS WHICH WILL BE COMING UP LATER THIS YEAR, BUT PARTICULARLY IN L979 IN ORDER TO ACHIEVE THAT OBJECTIVE.

Q: WHAT TIME FRAME ARE YOU TALKING ABOUT? ARE YOU SAYING IT IS POSSIBLE BY THE END OF THE YEAR?

A: (SCHULTZE): NO, I'M NOT TRYING TO PUT IT INTO A TIME FRAME. I'M TRYING TO MAKE THE GENERAL POINT WITHOUT TRYING TO FORECAST THE SPECIFIC TIME. THERE IS A RELATIONSHIP BETWEEN CONTROLLING INFLATION AND KEEPING GROWTH GOING. BUT I CAN'T PUT A TIME ON IT. I THINK THERE'S NOT SOMETHING I'M TALKING ABOUT L980 OR L98L. I'M TALKING ABOUT CLOSER TO HOME THAN THAT. BUT I'M NOT TALKING NEXT MONTH OR NECESSARILY SEPTEMBER. BUT IT IS SOMETHING OVER THE MEDIUM TERM WE DO HAVE TO WORRY ABOUT. MY COLLEAGUES BOTH WARN ME I SHOULD MAKE IT CLEAR I AM NOT FORECASTING A RECESSION. I AM MAKING A CONDITIONAL POINT THAT IN ORDER TO KEEP GROWTH GOING IN THE U.S. IT IS NECESSARY TO CONTROL INFLATION. Q: (NEC NEWS): WOULD YOU NOTE THAT THERE IS A POSSIBILITY OF RECESSION IF INFLATION CONTINUES?

A: (SCHULTZE) : IF INFLATION IS NOT CONTROLLED.

©: (L.A.TIMES): MAY I ASK A GENERAL FOLLOW-UP? IN VIEW OF THE DISCUSSION THE LAST FEW DAYS, WHAT KIND OF GENERAL ASSESSMENT ARE WE GOING TO HAVE OF THE ECONOMIC OUTLOOK FOR THE OECD AS A WHOLE BY THE TIME YOU MEET NEXT JUNE?

A: (BL MENTHAL): I WOULD SAY THAT THE DEGREE OF CONSENSUS THAT HAS BEEN DEVELOPED THROUGH VARIOUS MEETINGS, AND SPECIFICALLY HIGHLIGHTED AT THIS MEETING, THAT CONCERTED, COORDINATED ACTION ON A VARIETY OF FRONTS IS NEEDED BY DIFFERENT COUNTRIES DEPENDING ON THEIR INDIVIDUAL CIRCUMSTANCES, IN SOME INSTANCES TO CONTROL INFLATION AND TO MAKE THAT A PRIORITY, IN OTHER INSTANCES TO INSURE ADEQUATE AND ACCELERATED GROWTH. AT THE SAME TIME, THE COMMITMENT WHICH HAS NOT BEEN MENTIONED HERE THIS EVENING BUT WHICH IS VERY IMPORTANT OF EVERYBODY --ALL OF THE OECD NATIONS, TO INSURE A SIGNIFICANT RESULT IN THE TRADE NEGOTIATIONS, SO AS TO COUNTERACT ANY TENDENCIES TOWARD PROTECTIONISM, AND TO PROMOTE INCREASING WORLD TRADE, THAT ALL OF THESE THINGS TOGETHER WOULD INDICATE THAT THE RECOVERY WHICH WE HAVE SEEN SINCE THE LAST TIME WE MET, IN THE OECD COUNTRIES WILL CONTINUE AND WILL CONTINUE AT A FASTER RATE THAN WOULD BE THE CASE IN THE ABSENCE OF THIS KIND OF CONSENSUS AND THIS KIND OF CONCERTED ACTION. I THINK, THEREFORE, THAT ONE OF THE GENERAL POINTS THAT ONE COULD MAKE ABOUT THE RESULT OF THIS MEETING IS THAT THIS CONSENSUS GIVES ONE GOOD CONFIDENCE THAT THERE WILL BE A DEGREE OF ACCELERATED GROWTH, THAT THERE WILL BE COOPERATION IN CONTROLLING INFLATION AND IN CONTINUED, THEREFORE, STABILITY IN THE EXCHANGE MARKETS, AND IN THIS WAY, GENERAL ECONOMIC CONDITIONS HAVE A GOOD CHANCE OF IM PROVING.

Q: THANK YOU, MR. SECRETARY.

Department of the TREASURY

ASHINGTON, D.C. 20220

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For Release Upon Delivery Expected at 9:00 a.m.

> STATEMENT OF DANIEL I. HALPERIN, TAX LEGISLATIVE COUNSEL DEPARTMENT OF THE TREASURY, OFFICE OF TAX POLICY BEFORE THE SUBCOMMITTEE ON TAXATION AND DEBT MANAGEMENT OF THE SENATE FINANCE COMMITTEE June 19, 1978

Mr. Chairman and Members of the Subcommittee:

We welcome the opportunity to present the Treasury Department's views on the 12 miscellaneous bills to be considered by your Subcommittee. The most far-reaching and important of these bills is S. 3134 (the only one of the 12 which has not been passed by the House) and I want to devote the bulk of my statement to a discussion of the Departmental position on that bill. The Treasury's views on the other 11 bills are summarized at the end of my statement and fully described in the appendix.

However, before turning to S. 3134, I would like to comment briefly on what we see as the purpose to be served by consideration of these miscellaneous bills. It is extremely important to have a forum for the examination of legislative proposals that might bear on only one of the many sectors of our society; proposals that might otherwise not receive adequate attention from Congress. The existence of such a forum encourages continuous review of the law by both the Internal Revenue Service and groups in the private sector such as the American Bar Association and the American Institute of Certified Public Accountants. This continuous review promotes an atmosphere in which necessary corrective changes may be identified and enacted expeditiously.

On the other hand, we urge extreme caution in the use of the miscellaneous bill procedure to create special exceptions to generally applicable rules for particular taxpayers. Opinions may differ as to whether such relief is equitable in the particular case involved. However, we should all recognize that special exceptions inevitably increase the complexity of the Code, invite other taxpayers to seek similar relief and, unless scrupulously drafted, may create new potential for abuse. As noted in the Appendix, the Treasury opposes H.R. 1920 and H.R. 2984 on their merits; but even if you disagree with us we urge the Subcommittee to consider these other factors -- complexity and potential for abuse -- before approving these proposals.

The guiding principle for the Treasury in our review of these miscellaneous bills is the continuing effort to further simplicity, as well as equity, in the tax law. Thus, while we continue not to raise any objections to H.R. 5103, we are disappointed in the industry reaction to our alternative suggestion that warranty adjustments for taxes be eliminated in favor of a reduction in the original tax on tires. I have read H.R. 5103 and the background material a number of times, and I will readily admit that I do not fully understand all its ramifications. If it is at all possible to eliminate a substantial administrative burden for both the IRS and the industry without an overall increase in tax, we should push as hard as we can to see if it is feasible.

Let me now turn to S. 3134. This bill would provide an exemption from Federal income taxes for years 1970-77 for statutory subsistence allowances received by certain State police officers. The bill is intended to reverse as to prior years, the result of the November 1977 Supreme Court decision in <u>Kowalski</u> holding that meal allowances paid by New Jersey to its State troopers are includible in income.

On the merits there is no justification for treating a portion of compensation as tax-free merely because it is designated as a subsistence allowance. Such a special tax exemption would be unfair to the overwhelming majority of American workers who must pay tax on the compensation out of which they buy their meals and meet their other subsistence needs.

S. 3134 would recognize this by not allowing tax exemption for the future. Further, it allows tax exemption for 1970-76* only to those police officers who claimed the

^{*} For 1977, the relief would be available to all State police who received subsistence allowances.

exclusion in a tax return filed prior to the <u>Kowalski</u> decision. The case for the bill must then rest on the supposed unfairness of applying the <u>Kowalski</u> decision for prior years to those who acted as if the subsistence allowance was tax exempt. In our opinion there is no support for this position.

First, it must be understood that the idea that State troopers' meal allowances are includible in income is not new. In 1954 Congress enacted an exemption for State and local police subsistence allowances of up to \$5 a day. Within a few years, Congress found that amounts which constituted ordinary police salaries had been designated as subsistence allowances to obtain the benefits of the exemption. The Senate Finance Committee reported that a number of States and localities had altered, or were in the process of altering, the form of payment of compensation to their police officials in order to maximize utilization of the exemption.

In 1958 the Finance Committee concluded that there was "no reason to provide what in effect is likely eventually to amount to a \$5 a day tax exclusion for police officials." The Committee believed that the exclusion was "inequitable because there are many other individual taxpayers whose duties also require them to incur subsistence expenditures regardless of the tax effect." Therefore, to "bring the tax treatment of subsistence allowances for police officials in line with the treatment of such allowances in the case of other taxpayers," the Committee recommended that the exclusion be repealed. Congress promptly followed this advice.

Second, the IRS has consistently taken the position that subsistence allowances were taxable. While it was not successful in several courts of appeal, the U.S. Court of Appeals for the First Circuit upheld the IRS position as long ago as 1969. Ever since 1970, the Internal Revenue Service has required States to withhold income taxes from State troopers' meal allowances and such taxes have been withheld.

State troopers who owe taxes based on the <u>Kowalski</u> decision owe such taxes only because they claimed <u>refunds</u> of taxes withheld on meal allowances. Those refunds were claimed in disregard of the Internal Revenue Service's longstanding position. Most of the refunds were claimed by State troopers in New Jersey even though New Jersey troopers were aware that the IRS was contesting their position and were advised by their own association in 1974 to set aside additional money to pay income taxes that might be due. If the Supreme Court decision in <u>Kowalski</u> imposes hardship by requiring, in effect, that the refunds be repaid to the Federal Treasury, the risk of such hardship was voluntarily chosen.

Third and most important, S. 3134, if enacted, would set a precedent which has very serious implications for administration of the tax law. Providing a tax exemption for only those allowances received in 1970 through 1976 for which tax refunds were claimed would provide about \$6 million, all of which would go to State troopers who chose not to follow the Internal Revenue Service's interpretation of the law and most of which would go to State troopers in New Jersey.* We cannot administer the tax system if taxpayers who unsuccessfully contest an IRS position are liable for taxes only for years following the court decision. This is unfair to those who do not contest the position and it encourages everyone to take aggressive positions on their returns since they have nothing to lose and everything to gain by doing so.

It should go without saying that we have sympathy for the plight of the New Jersey trooper but it is inequitable to expect taxpayers in the other 49 States to bail them out. As suggested in a <u>New York Times</u> editorial of May 18, 1978, "A fairer solution would be for New Jersey to grant the troopers bonuses or retroactive pay raises in the amount of their tax debts."

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^{*} Providing a tax exemption for all allowances received in 1977, as S. 3134 would also do, would provide an additional \$2 million to State troopers in about 16 States.

Summary of Treasury Department Positions

- 1. <u>S. 3134</u> (police officer subsistence allowances) -- Opposed.
- H.R. 810 (foreign travel -- government officials) -- Not opposed in principle. Suggests limit to coach air fare.
- <u>H.R. 1337</u> (constructive sales prices trucks) -- Supports.
 Suggests delay in effective date.
- 4. H.R. 1920 (repayment of liquor excise taxes) -- Opposed.
- 5. H.R. 2028 (home production of beer and wine) -- Not opposed.
- 6. <u>H.R. 2852</u> (crop dusters) -- Supports refund to crop sprayer if farmer waives right in writing.
- 7. H.R. 2984 (trailers for farm use) -- Opposed.
- 8. <u>H.R. 3050</u> (accounting for sale of magazines) -- Supports in principle but recommends modification in treatment of prior year's adjustment for magazines.
- 9. H.R. 5103 (tire warranty adjustments) -- Does not oppose.
- 10. <u>H.R. 6635</u> (retirement bonds) -- No objection if certain modifications are made.
- 11. H.R. 8535 (child care payments to relatives) -- Not opposed.
- 12. H.R. 8811 (Tax Court judge) -- Supports.

Appendix

Treasury Department Recommendations on 11 Bills to be Considered by Subcommittee on Taxation and Debt Management

2. H.R. 810.

The Tax Reform Act of 1969 added a provision to the Code (section 4941) which in general prohibits certain transactions between private foundations and certain "disqualified persons," by imposing a graduated series of excise taxes on the disqualified person (and in certain circumstances on the foundation manager). Government officials are "disqualified persons" for this purpose except for certain specifically set forth transactions including the payment of expenses of domestic travel. The bill would provide an additional exception for payment or reimbursement of foreign travel expenses of a government official by a private foundation.

The Treasury Department recommends that H.R. 810 be amended to limit the permitted amount of reimbursable transportation expenses to the cost of the lowest coach or economy air fare charged by a commercial airline.

The recommended change would make the reimbursable amounts under the bill consistent with the limitation on deductions for attending foreign conventions under the Administration's 1978 tax program. Treasury would not oppose H.R. 810 if this change were made.

3. H.R. 1337

Present law provides that for purposes of computing a manufacturer's excise tax on sales at retail of trucks, buses, and trailers the taxable price is the lower of (1) the price for which the article is sold or (2) the highest price at which competing articles are sold to wholesale distributors in the ordinary course of trade. If a manufacturer has an established practice of selling taxable articles in substantial quantities to wholesale distributors, the tax on his sales at retail ordinarily will be computed upon the highest price for which similar articles are sold by him to wholesale distributors. Where the manufacturer does not ordinarily sell trucks and trailers to wholesale distributors (and few do), the constructive price for sales at retail is 75% of the manufacturer's retail selling price. However, this constructive price cannot be less than the manufacturer's cost where the manufacturer has an established retail price, and cost plus 10% where (as in the case of custom work) he does not have an established retail price.

H.R. 1337 would eliminate the use of an individual manufacturer's costs (or cost plus 10%) in determining a constructive price in the situation where the 75% rule is now applied, <u>i.e.</u>, sales at retail where the manufacturer does not sell such articles to wholesale distributors. In addition,

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even if the manufacturer does sell such article to wholesale distributors, he would be required to adjust the price of his retail sales by the ratio generally prescribed for manufacturers who do not sell to wholesalers.

The Treasury Department supports H.R. 1337. The not less than cost rule produces uncertainty at the time of sale as to the amount of the manufacturer's excise tax liability. Computing "costs" is always complicated, especially the problem of allocating overhead costs. A straight percentage of retail price would greatly simplify matters for the trade and the Internal Revenue Service.

The Treasury Department recommends that the effective date of the bill be September 30, 1978 to eliminate the possible need to adjust taxes on sales made before enactment of the bill.

Even though the not less than cost rule is deleted, we recommend repetition of the explanation in the report on H.R. 1337 by the House Committee on Ways and Means (H.R. No. 95-976) that the rule may continue to be prescribed for constructing a taxable price where a person makes and uses a taxable item (sec. 4218 of the Internal Revenue Code). Such item may be a specialized unit which is never sold, so that no market price is available from which to construct a manufacturer's price. In this case, cost of production is the only realistic tax base.

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The proposed bill would require the Treasury Department to repay the amount of internal revenue tax paid (or determined) and customs duty paid on distilled spirits, wine, rectified products, and beer, which, while being held for sale, are lost, rendered unmarketable, or condemned by duly authorized officials, by reason of fire, flood, casualty, or other disaster, or breakage, destruction, or other damage (excluding theft) resulting from vandalism or malicious mischief. No reimbursement would be made for tax losses of less than \$250 per occurrence, or for losses covered by insurance.

Present law provides for similar payments for both alcoholic beverages and tobacco products (without the \$250 minimum requirement), only in the case of a "major disaster" as declared by the President.

The Treasury Department is opposed to H.R. 1920. The dollar a business invests in inventory is a dollar of cost irrespective of the factors going to make up the cost, whether such factors be raw materials, wages, transportation, or taxes. Past Congressional policy as to casualty losses has recognized this fact and, as a consequence, losses by handlers of alcoholic beverages, except in the case of disasters of extraordinary severity, have been treated as ordinary business hazards to be borne by the holder of the beverages or his insurance company.

- 4 -

H.R. 1920 would provide an exception to this general policy by, in effect, having the Federal government provide free insurance to dealers in alcoholic beverages for the portion of their inventory reflecting internal revenue tax and customs duty. By so doing, the Federal government would be treating those holding alcoholic beverages for sale on a more favorable basis than other merchants selling products subject to excise taxes and all merchants selling products not subject to excise taxes.

H.R. 1920 would be difficult to administer. It would be quite difficult, often impossible, to make a factual determination as to the amount of loss by vandalism or malicious mischief as distinguished from theft or mishandling. And in the case of civil disorders, the circumstances often would make it virtually impossible to segregate the cause of losses.

The present "major disaster" provision also provides dealers in alcoholic beverages and tobacco with free insurance that is not given to dealers in other products, both products subject to excise taxes and those not taxed. Since there is no reason why dealer's losses of alcoholic beverages and tobacco products should be treated differently than losses of other products, repeal of the "major disaster" provision is indicated.

- 5 -

Under present law, the head of any family may, after registering, produce up to 200 gallons of wine a year for family use without payment of tax. An individual who is not the head of any family is not covered under this exemption. Existing law has no provision which authorizes the home production of beer.

H.R. 2028 would permit any adult (an individual 18 years of age or older) to produce specified amounts of wine and beer for personal or family use and not for sale without payment of tax. Individuals would have to register before producing tax free beer and could not have more than 30 gallons of beer on hand at any time. The exemption under Federal law would not serve to authorize the home production of beer contrary to State law.

The Treasury Department has no objection to the enactment of H.R. 2028. The deletion of the present law requirement for registration by producers of wine for personal or family use reflects the fact that registration has proven of little use to the Bureau of Alcohol, Tobacco and Firearms and is burdensome to the public. However, for enforcement and revenue protection purposes, registration and the inventory limitation are necessary in the case of home brew, since the process entails the production of a mash fit for distillation.

Under present law, when gasoline or special fuels are used on a farm for farming purposes by a custom operator, credit or refund of the tax on the fuel so used can be claimed only by the owner, tenant or operator of the farm. The bill would revise the law to provide that an aerial applicator (crop duster, etc.) would be entitled to the credit or refund of gasoline and special fuels excise taxes used in aerial applications on a farm.

The restriction of the farm fuel tax refund to the owner, tenant or operator of a farm was intended by the Congress to assure that the farmer received the benefit of the refund. It was felt that if the refund were given directly to the custom operator, the farmer would not benefit through a lower price for the custom work. Over the years since the enactment of the credit or refund provision, it has been argued that the farmer hasn't gotten the benefit of the refund for custom work because the custom operator doesn't give him the information as to gallons used so that he (the farmer) can claim the refund. The instant bill would meet this argument by permitting an aerial applicator doing custom work to apply for the farm fuel refund without any consent from or notification to the farmer. This would not be consistent with the original intent of the Congress of making sure that the farmer received the benefit of the credit or refund of the tax on fuel used by the custom operator.

- 7 -

The Treasury Department would support H.R. 2852 if it were amended so that the farmer would have to waive in writing to the aerial applicator his right to a refund. This would put the farmer on notice as to the existence of the credit or refund provision and permit him to obtain the benefit of the credit or refund indirectly through a reduction in the fee paid to the aerial applicator or to apply himself for the credit or refund. The waiver provision was in a bill ordered reported out by the Ways and Means Committee in the mid-1960's. That bill, although supported by Treasury and the Department of Agriculture, was never enacted.

The Treasury Department also suggests that H.R. 2852 be extended to cover all custom work, not just aerial application, since plowing and harvesting is done by custom operators.

The bill would exempt from the 10% manufacturer's excise tax on trucks, truck trailers, and buses, those trailers or semitrailers which are suitable for use with a towing vehicle having a gross vehicle weight of 10,000 pounds or less and which are designed to be used for farming purposes or for transporting horses or livestock. Provision also is made for refund of the tax to dealers holding tax-paid trailers exempted by the bill which they hold for sale on the day after the date of enactment of the bill.

The Revenue Act of 1971 (Public Law 92-178) exempted from the manufacturer's excise tax trucks with a gross vehicle weight of 10,000 pounds or less and trailers and semitrailers with a gross vehicle weight of 10,000 pounds or less if suitable for use with a vehicle having a gross vehicle weight of 10,000 pounds or less. The proposed bill would remove the present 10,000 pound limit for the exemption of trailers and semitrailers provided they were designed to be used for farming purposes or for transporting horses and other animals.

Because the trailers proposed to be exempted would have a gross vehicle weight in excess of 10,000 pounds, the exemption would be accorded to trailers with a gross vehicle weight at which single unit trucks are taxable. The proposed exemption for trailers thus would constitute an obvious discrimination against single unit trucks in the 10,000 to 20,000 Pound class.

- 9 -

The bill also would create a dual standard for trailers over 10,000 pounds gross vehicle weight which are suitable for use with pickup trucks. Those designed for farming purposes or the hauling of animals would be exempt, while trailers of the same capacity designed for hauling general merchandise, or supplies and equipment for mechanics, would continue to be taxable.

The Treasury opposes H.R. 2984 because the bill would discriminate against single unit trucks and non-farm trailers and semitrailers of the same carrying capacity. It could also be expected that there would be problems in differentiating trailers and semitrailers "designed to be used for farming purposes" from similar vehicles designed for the carriage of general cargo.

To ensure that retail outlets have an adequate number of copies of magazines, paperback books and records, publishers and distributors often distribute more copies of a magazine, book or record than it is anticipated the retailer can sell. When the retailer has sold as many of the particular items as will be likely, he returns the unsold merchandise to the publisher or distributor. The Internal Revenue Service has taken the position that accrual basis publishers and distributors must include the sale of the magazines, paperback books, and records in income when they are shipped to the retailers and may exclude from income the returns only when the merchandise is actually returned by the retailer during the taxable year.

The bill would allow accrual basis publishers and distributors of magazines, paperbacks and records to elect to exclude from income amounts attributable to merchandise returned within a specified period of time after the close of the taxable year in which the publisher or distributor shipped the merchandise to retailers.

The bill requires publishers and distributors of paperbacks and records who elect the new method to establish a suspense account to avoid a double deduction for the initial year under

- 11 -

the new method. In the case of returns of magazines, the bill permits taxpayers to amortize the deduction attributable to actual returns from prior years sales in the year the new method is elected over a five-year period.

The Treasury Department believes that the special relief provided by the bill should be allowed only to those taxpayers who, in the year they elect the new method of accounting, establish a suspense account. The suspense account procedure essentially allows the new method of accounting for the future while delaying the deduction for the additional amount the taxpayer would have deducted for all past years under the new method as opposed to the old until there is a termination or decline in business. If this approach is not taken there would be an additional revenue loss (\$86 million for books and records if the entire deduction were allowed in the year of change) which could prevent the adoption of what we believe are sound accounting procedures for those industries and others which may have similar problems. Current allowance of deductions denied in prior years may well provide a windfall gain to current owners since the tax burden may well have been borne by customers or prior owners. However, in the case of an election to account for magazine returns under the bill, if the Subcommittee believes amortization of the transitional adjustment is preferable to the

- 12 -

establishment of a suspense account, the Treasury Department recommends that the normal ten-year amortization period for such an adjustment be used instead of the special five-year amortization period provided by H.R. 3050. The Treasury Department would oppose amortization of the transitional adjustment for publishers and distributors of paperback books and records who elect the new method of accounting.

The bill would provide credit or refund to the manufacturer or importer of the excise tax on tread rubber destroyed or scrapped in the retreading or recapping process or used in retreading or recapping a tire which is used or sold for purposes for which new tires may be used or sold tax free. Provision is made for credit or refund to the manufacturer or importer of the taxes on tread rubber or on new tires where the sales price of the recapped or new tire is later adjusted pursuant to a warranty or guarantee. In addition, the bill modifies the statute of limitations so that claim for a credit or refund of the tread rubber or new tire taxes can be filed for a period of one year after the warranty or guarantee adjustment is made. Finally, the bill imposes the tax on tread rubber used in a foreign country to recap or retread tires which have been exported from the United States and then reimported into the United States.

The Treasury Department has no objection to the enactment of H.R. 5103.

The credit or refund provisions for tread rubber are intended to make the tax treatment of this product equivalent to the tax treatment of new tires. Because the tread rubber loses its identity when attached to a tire, it has not been possible under present law to grant credit or refund of tread rubber tax when the retreaded tire has been exported, sold to a

- 14 -

State or local government, or sold in any other transaction for which a new tire may be sold tax free.

A tire which has been taxed in the United States can be exported and reimported into the United States without payment of the tire tax. If the tire has been retreaded, the tread rubber tax is not due because the tread rubber is considered to have lost its identity when attached to the retreaded tire. United States retreaders located near Canada or Mexico have complained that some United States dealers are shipping domestical used tires to Canada or Mexico for retreading to take advantage of this tax treatment. The bill would rectify this competitive inequity.

The section granting a credit or refund of tax when the price of a new tire is readjusted pursuant to a warranty or guaranty is intended to codify procedures which have been permitted for a number of years even though present law limits the credit or refund of tax for warranty adjustments of products subject to manufacturers excise taxes to cases where the tax is an ad valorem tax. The bill would grant a credit or refund of tax proportionate to the price adjustment made with the ultimate consumer where the manufacturer's quarantee runs to the ultimate consumer; and proportionate to the price adjustment made with the immediate vendee where the manufacturer's guarantee runs only to his immediate vendee. In addition, a new approach is included in the bill whereby provision is made for the granting of a credit or refund for warranty adjustments of an average

- 15 -

amount per tire based on some overall method (e.g., a sampling method) rather than computation on a tire-by-tire basis. The Ways and Means Committee report (H. Rep. No. 95-916) notes that this procedure would not permit an adjustment in the excise tax prior to the time the warranty or guarantee adjustment is made (or deemed to have been made) to the ultimate consumer.

The extension of a credit or refund of the tread rubber tax to cases where the retreaded tires are adjusted pursuant to a warranty is consistent with the treatment of new tires.

Since the guarantee on a tire may last for the life of the tire, a manufacturer could be prevented from obtaining refund or credit of tax for a warranty adjustment by the fact that section 6511 of the Code requires claims for overpayment of tax to be filed within 3-years from the time the returns were filed or 2-years from the time the tax was paid, whichever expires the later. Accordingly, the bill proposes to modify the statute of limitations as indicated above as to allowance for claims for refund or credit or overpayment of tire or tread rubber taxes in the case of warranties.

Some private brand dealers have requested that where the manufacturer's warranty or guarantee is extended only to his immediate vendee there be deleted the requirement in the bill that the prior granting of an adjustment to the ultimate consumer is a prerequisite to the allowance of a credit or refund of tax to the manufacturer or importer. Rulings under

- 16 -

present law have held that where the tire warranty runs, only from the manufacturer to his immediate vendee, the adjustment by the manufacturer need only be made with his immediate vendee. This interpretation is based on the general rule for price readjustments in section 6416(b)(l) of the Code which requires the manufacturer, or importer, to make an adjustment with his immediate vendee to obtain a proportionate credit or refund of tax.

One way of retaining the general principle set forth in the bill of requiring adjustment of tax to the ultimate consumer before the manufacturer can claim credit or refund would be to state in your committee report that where the private dealer's warranty to the ultimate purchaser is as good or better than the manufacturer's warranty to the dealer, it then will be assumed that the required adjustment has been made to the ultimate consumer when the immediate vendee makes his request for credit or refund from the manufacturer.

The effective date specified in the bill is April 1, 1978. This is the effective date of Part 1 of Revenue Ruling 76-423. Part 1 of this ruling specifies that the credit or refund of tax to the tire manufacturer for a warranty adjustment is to be proportional to the reduction in the price of the replacement tire that the manufacturer sells to his immediate vendee.

- 17 -

The tire industry's practice where the tire warranty runs from the manufacturer to the ultimate consumer has been to take credit or refund of tax based on the proportionate reduction by the dealer in the price of the replacement tire to the ultimate consumer even though the manufacturer may reduce the price (exclusive of tax) of the replacement tire to the dealer by less than the proportionate reduction to the consumer, or perhaps not even reduce the price to the dealer at all. The bill would give statutory sanction to this practice and the April 1, 1978 effective date would insure that Part 1 of Rev. Rul. 76-423 would not be effective for the period of time between April 1, 1978 and the enactment of the bill.

- 18 -

The bill would amend the Second Liberty Bond Act to allow the Secretary of the Treasury, with the approval of the President, to increase the investment yield on outstanding United States retirement plan bonds and individual retirement bonds for each interest accrual period beginning after September 30, 1977, so that the investment yield on such bonds is consistent with the investment yield on Series E savings bonds.

Treasury would support H.R. 6635 if it is amended (1) to permit the interest rate on already issued retirement bonds to be changed to match the interest rate on new retirement bonds rather than to match the interest rate on Series E savings bonds and (2) to change the effective date to permit an increase in the investment yield for interest accrual periods beginning after the date of enactment rather than for periods beginning after September 30, 1977. The bill will help to assure that the rate of return to holders of retirement plan bonds and individual retirement bonds is maintained at a level commensurate with the rate of return on new retirement bonds. It will help maintain the competitiveness of retirement plan bonds and individual retirement bonds with other investment vehicles and, therefore will assist the Treasury in the exercise of its borrowing authority.

- 19 -

Under present law, the child care credit is not allowed for amounts paid to a relative unless (a) neither the taxpayer nor the taxpayer's spouse is entitled to a dependency personal exemption deduction with respect to that relative, and (b) the services provided by the relative constitute "employment" within the meaning of the Social Security taxes definition.

The bill would allow the child care credit for amounts paid for child care services performed by relatives of the taxpayer whether or not such services constitute "employment" within the meaning of the Social Security taxes definition of that term, provided neither the taxpayer nor the taxpayer's spouse is entitled to a dependency personal exemption deduction with respect to that relative. The child care credit will not be allowed for amounts paid to a child (or stepchild) of the taxpayer under age 19.

The Treasury Department does not oppose H.R. 8535.

12. <u>H.R. 8811</u>

Under present law if a United States Tax Court judge elects to come under the Tax Court retirement system, he is required to make an irrevocable election which bars him from ever receiving any benefits under the Civil Service retirement system for any nonjudicial Federal service performed before or after his election is made, even though he served as a Tax Court judge for less than the minimum 10-year period required to qualify for retired pay under the Tax Court retirement system.

The bill would amend section 7447 to allow a Tax Court judge to revoke an election to receive retired pay under the Tax Court retirement system at any time before the first day on which retired pay would begin to accrue with respect to that individual. The bill would also provide that no Civil Service retirement credit would be allowed for any service as a Tax Court judge, unless with respect to such service the amount required by the Civil Service retirement laws has been deposited, with interest, in the Civil Service Retirement and Disability Fund.

The Treasury Department supports H.R. 8811.

- 21 -

Department of the **TREASURY**

WASHINGTON, D.C. 20220

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June, 1978

1789

BIOGRAPHICAL NOTES C. FRED BERGSTEN ASSISTANT SECRETARY FOR INTERNATIONAL AFFAIRS

C. Fred Bergsten, 37, of Annandale, Va., signed the oath of office as Assistant Secretary for International Affairs on March 31, 1977, following confirmation March 29 by the Senate. He was nominated by President Carter on February 7 and was Acting Assistant Secretary from the outset of the Carter Administration.

Dr. Bergsten graduated magna cum laude in 1961 from Central Methodist College in Missouri. He received M.A., M.A.L.D., and Ph.D. degrees from the Fletcher School of Law and Diplomacy, where he majored in international economics and international relations.

Dr. Bergsten served President Carter as an advisor on international economics during the Presidential campaign, and was in charge of all aspects of international economic policy during the transition period. Shortly after President Carter's inauguration, Dr. Bergsten accompanied Vice President Mondale to all of the major European capitals and Tokyo.

As Assistant Secretary for International Affairs, Dr. Bergsten has responsibility for the formulation and execution of a wide range of U.S. international economic and financial policies, including U.S. participation in such international development lending institutions as the World Bank.

Dr. Bergsten was a Senior Fellow at the Brookings Institution from 1972 until joining the Carter/Mondale transition team and then the Department of the Treasury. He was a Visiting Fellow at the Council on Foreign Relations during 1971-72 and 1967-1969; Assistant for International Economic Affairs to Dr. Henry A. Kissinger at the National Security Council during 1969-1971; and an International Economist at the Department of State during 1963-1967. An energetic and prolific writer, Dr. Bergsten is the author or co-author of eight books and more than sixty articles on a wide range of international economic and monetary subjects. His The Dilemmas of the Dollar: The Economics and Politics of U.S. International Monetary Policy was published by the Council on Foreign Relations in early 1976. His latest volume, <u>American Multinationals</u> and <u>American Interests</u>, was published recently by the Brookings Institution. Dr. Bergsten was also the chief author of <u>The Reform of International Institutions</u>, a study for the Trilateral Commission, an organization dedicated to bringing about greater cooperation and new initiatives in North America, Europe, and Japan.

Among his many honors, Dr. Bergsten is listed in <u>Who's Who in America</u> and was named one of Time Magazine's "200 Young American Leaders" in 1974. While at Brookings, he was a frequent witness before Congressional committees, testifying on such subjects as international monetary reform, overall U.S. foreign economic policy, commodities, trade, and international financial institutions.

Dr. Bergsten was born on April 23, 1941, in Brooklyn, New York. He is married to Virginia Wood Bergsten. They have a son, Mark David. Department of the TREASURY

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FOR IMMEDIATE RELEASE

June 19, 1978

RESULTS OF TREASURY'S WEEKLY BILL AUCTIONS

Tenders for \$ 2,200 million of 13-week Treasury bills and for \$3,400 million of 26-week Treasury bills, both series to be issued on June 22, 1978, were accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCEPTED	13-week bills			:	: 26-week bills		
COMPETITIVE BIDS:	maturing September 21, 1978				: maturing December 21, 1978		
	Price	Discount Rate	Investment Rate 1/	::	Price	Discount Rate	Investment Rate 1/
High	98.318	6.654%	6.86%	:	96.351	7.218%	7.60%
Low	98.312	6.678%	6.89%		96.342	7.236%	7.61%
Av era ge	98.315	6.666%	6.87%		96.346	7.228%	7.61%

Tenders at the low price for the 13-week bills were allotted 22%. Tenders at the low price for the 26-week bills were allotted 86%.

> TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS AND TREASURY:

Location	Received	Accepted	Received	Accepted
Soston New York Philadelphia Cleveland	<pre>\$ 16,190,000 3,534,455,000 17,410,000 40,280,000</pre>		12 = 1 = 200	\$25,005,000 3,187,300,000 5,445,000 26,540,000
Richmond Atlanta Chicago	29,705,000 22,065,000 231,140,000	21,780,000 20,090,000 38,840,000	12,835,000	8,695,000 18,930,000 28,300,000
St. Louis Minneapolis Ransas City Dallas	30,705,000 11,130,000 20,710,000 15,620,000	17,005,000 5,130,000 18,640,000 15,620,000	12,070,000 22,635,000	12,880,000 5,070,000 20,735,000 6,215,000
San Francisco Treasury TOTALS	335,575,000 <u>6,620,000</u> \$4,311,605,000	26,625,000 6,620,000 \$2,200,070,000 <u>a</u> /	4,640,000	50,610,000 <u>4,640,000</u> \$3,400,365,000 <u>b</u> /

<u>a/Includes § 314,245,000 noncompetitive tenders from the public.</u> <u>b/Includes §179,640,000 noncompetitive tenders from the public.</u> <u>Equivalent coupon-issue yield.</u> Department of the TREASURY

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TTREAST

FOR IMMEDIATE RELEASE EXPECTED AT 12:00 NOON, EDT TUESDAY, JUNE 20, 1978

> REMARKS BY THE HONORABLE C. FRED BERGSTEN ASSISTANT SECRETARY OF THE TREASURY FOR INTERNATIONAL AFFAIRS BEFORE THE FRENCH-AMERICAN CHAMBER OF COMMERCE NEW YORK, NEW YORK

TRADE AND MONEY: THE NEED FOR PARALLEL PROGRESS

During the past fifteen years, we have all come to appreciate the need for parallel efforts to improve the international trade and monetary systems to better meet the demands of our rapidly changing global economy.

Major strides have been made in reforming the international monetary system, in large part due to the efforts of the United States and France. Much remains to be done to make the new monetary system work better, and all nations have committed themselves to that effort. It is now proceeding, in the International Monetary Fund and elsewhere.

But progress in the trade area has been much slower. The pending conclusion of the Multilateral Trade Negotiations now provides an opportunity for the needed catchup. Meaningful agreements must be reached soon to preserve an adequate basis for the continued expansion of world trade and investment which has been a major ingredient of our postwar economic prosperity.

France has frequently pointed to the importance of parallel progress in monetary and trade relations. Indeed, such a view draws on a fundamental tenet of classical economic theory: that the maintenance of a monetary system which promotes effective adjustment of payments imbalances is a vital prerequisite for an open trading system.

In the absence of such monetary arrangements, the competitive position of nations with overvalued exchange rates is progressively eroded and political support for open trade gives way to an ever larger circle of restrictive measures. Similarly, the economic structure of countries with undervalued exchange rates becomes excessively skewed toward exports -- provoking constant pressures on their trading partners even long after the undervaluations have disappeared, and generating strong domestic pressures to retain an undervalued rate or to replace it with other export aids of similar magnitude.

The Bretton Woods understanding, in the aftermath of World War II, was designed to promote monetary stability through the maintenance of relatively fixed rates of exchange. Changes were to be made in par values only after it became inescapably clear that a fundamental shift in economic

- .2 -

relationships had occurred -- suggesting that such changes might come too late, even under the best of circumstances. Even these changes were made with great difficulty, if at all, and major disequilibria were permitted to develop.

For the United States, stability in exchange rates during the 1960s came to mean an appreciating U.S. dollar against the weighted average of other major currencies despite increasing balance of payments difficulties. Part of the problem lay with the unwillingness of surplus countries to initiate the needed adjustment measures from their side. But a fundamental contradiction pervaded the international economic policy of the United States: it sought to lead the world toward freer trade, but made little effort to lead the world toward a monetary system which promoted effective payments adjustment.

Indeed, largely because of this policy contradiction, the United States faced an ironic paradox. In the early 1960s, unemployment was extremely high in the United States but the country as a whole, including organized labor, was largely supportive of a liberal trade policy. Through the 1960s, profits rose to record levels and unemployment steadily declined to post-Korea lows -- but protectionist pressures at home steadily increased, to a point where the "Mills bill" nearly passed the Congress in 1970 and the Burke-Hartke bill became a serious matter for concern in 1971 and 1972.

- 3 -

And when the United States decided in August 1971 that it wanted to adjust the exchange rate of the dollar, partly in belated realization that such a step was crucial to restore the prospects for a liberal trade policy, it found that the international monetary system made such action very difficult. The United States was caught in its own policy contradiction.

The reverse paradox has, to some extent, characterized the 1970s. In large part because adjustment measures had been effectively carried out, and the international monetary system reformed in the nick of time, the Trade Act of 1974 could authorize U.S. participation in the widest ranging international trade negotiations in history despite the existence at the time of its passage of the highest rate of unemployment at home since the Great Depression. Monetary progress permitted a resumption of trade progress.

Reform of the Monetary System

The Smithsonian agreement and the generalized float of major currencies in 1973 represented the first major steps in reforming the international monetary regime. The subsequent agreements at Rambouillet and Jamaica paved the way for the creation of a new monetary system based on greater flexibility in exchange rate arrangements and a broader emphasis on stability in underlying economic and financial conditions.

The new exchange rate provisions give members wide latitude in the choice of exchange rate practices best suited to their needs, and can accommodate a wide variety of exchange rate mechanisms -- including freely or managed floating rates, rates pegged to a currency or basket of currencies, and the common margins arrangements of the EC Under the newly amended IMF Articles of Agreement, snake. each member undertakes a general obligation to direct its economic policies toward orderly growth with reasonable price stability, and a specific obligation to avoid manipulating exchange rates either to prevent balance of payments adjustment or to gain unfair competitive advantage. The IMF is given responsibility for conducting continuing surveillance over the operations of the international monetary system and members' compliance with their obligations regarding exchange rate policies.

This is the heart of the new system. It represents the potential both for a stronger IMF, and for a more effective and symmetrical operation of the balance of payments adjustment process. To date, the IMF's ability to influence national policies has been limited for the most part to those members borrowing in the IMF's credit tranches. The new provisions on IMF surveillance provide the potential for IMF influence on the policies of all members, in surplus and deficit alike, as they bear on the operation of the international adjustment process.

- 5 -

The task before us now is to make this system work. This will require active cooperation among all the major nations. The IMF has been given the job of insuring that the obligations are respected. We intend to do what we can to support the IMF in that endeavor -- both in our contacts with other nations and in our policies at home.

Improving the Trading System

The last round of international trade negotiations -the Kennedy Round in the 1960s -- made substantial progress in reducing tariffs, but could not have been expected to deal effectively with the primary trade problems of the 1970s and 1980s. Today, trade reform lags monetary reform.

Our immediate task is to secure a meaningful package of agreements in the Multilateral Trade Negotiations in Geneva, the "Tokyo Round." This package should further reduce tariffs, but must break new ground in reducing non-tariff barriers to trade and addressing the problems created by excessive government intervention. It must do so if our new monetary system, and indeed the world economy as a whole, is to continue to prosper -- for trade interventions beget monetary interventions, just as surely as monetary interventions foster trade interventions.

The objectives of the United States in these trade negotiations are quite specific:

- 6 -

- -- The successful negotiation of a new international code to discipline the use of subsidies which distort international trade. This is a prerequisite for U.S. adherence to a new package of trade agreements.
- -- Improved market access for U.S. agricultural products.
- -- Reductions in tariffs by an average of 40 percent, with minimal exceptions, to be phased in over a period of eight to ten years.
- -- Agreement on acceptable "safeguard" measures which may be taken by governments in emergency situations. This agreement should clearly limit the circumstances in which governments can impose restraints on trade, i.e., it should provide "safeguards against safeguards."
- -- A new international understanding on the use of government procurement measures, with the broadest possible sectoral coverage and maximum transparency of contract offers and awards.
- -- A new mechanism for dispute settlement which will assure both timely and meaningful resolution of trade conflicts in all of these areas.
- -- Special and differential treatment for the developing nations, supplemented where feasible with their offering reciprocal commitments on tariffs or market access for specific products and an acceptance of greater

responsiblity -- in particular, among the advanced developing nations -- for maintaining an open trading system.

The Trade Effects of Government Intervention

The key to a successful MTN, and more broadly to the future of an open trading system, lies in finding new understandings on the use of subsidies and other forms of government intervention at the microeconomic level. This is an area in which one must move carefully and delicately. Many of the new devices are not trade measures in the traditional sense; they are not applied at the national border to goods flowing into and out of the country. Their effects on trade may be direct and profound but, because such measures are applied internally, some governments tend to think of them as "domestic" in nature and therefore beyond the reach of any international agreement.

A more basic difficulty stems from the fact that modern representative governments often feel that they must assume responsibility for trying to help some disadvantaged or unlucky sector of the national economy. When governments succumb to that pressure, they are often tempted to deal with the problem by exporting it -- by laying the burden of the adjustment on foreigners. But

- 8 -

with national economies now linked so closely to one another, the consequences of strategies of this sort are more visible than ever -- inviting the kind of retaliation that we all have a stake in avoiding. We are particularly concerned about the growing involvement of European governments in assisting domestic industries while these same governments insist that we keep our own doors open to European goods.

Two principles must be applied in these situations. First, adjustment ought to take place through internal national measures rather than through trade distorting devices. Labor must be retrained, obsolete equipment scrapped and other difficult but necessary measures taken at home to adjust for loss in competitiveness abroad. Second, if trade must be affected in order to cope with these adjustment needs, then the restrictions must be tailored to international rules and subject to careful international oversight.

We strongly support the establishment of international guidelines in this area as a basis for avoiding future conflicts. The United States places top priority on reaching an agreement on subsidies and countervailing duties in the Multilateral Trade Negotiations which would:

-- Reinforce the commitment already accepted by most industrial countries not to use export subsidies for industrial products.

- '9 -

- -- Create new international disciplines to guard against the disguised protection of domestic markets through internal or production subsidies, including improved discipline over subsidized competition (particularly in agricultural products) in third markets.
- -- Recognize that countervailing duties should as a general rule be applied only when a subsidy threatens or causes injury to a domestic industry.
- -- However, in cases where there is a specific commitment not to use certain subsidies, permit countries to take quick counteraction if that commitment is violated.
- -- Effectively implement the rules on both subsidies and countervailing duties via strengthened provisions on dispute resolution.
- -- Include the developing countries, but provide flexible means for them to assume the new responsibilities corresponding to their position on the development ladder. The advanced developing countries should accept increased obligations as their industries become internationally competitive, perhaps through an initial freeze on their existing export subsidies and a commitment to phase them out over a suitable period of time.

Export Credits

Officially supported export credits will not be a major topic in the new code because they are already covered by international understandings. Despite these understandings, however, in recent months we have observed striking examples of government intervention in international trade finance.

For instance, we witnessed a triple derogation by the British (in respect to maturity, local cost financing and cash down payment requirements) of the OECD guidelines on export credits in the sale of Rolls Royce engines to Pan American. The recent Airbus-Eastern Airlines financing package may have contained some questionable elements in respect of excessively long maturities and a free sixmonth leasing period. Thus, beyond negotiation of the new codes, the international trading system requires the active support of national governments to curb destructive practices in official export financing activities.

The recently concluded International Arrangement on Export Credits of the OECD is desirable and useful within its limits, but must be strengthened and expanded to stem predatory official export credit competition and other official inducements which otherwise can only lead to an export credit war. Indeed, our Congress is already calling for new negotiations of this type -- and for stepped-up activity by our own Export-Import Bank to counter such competition. Further improvement in the International Arrangement is a necessary complement to the MTN package to bring the world trading rules into conformity with the needs and practices of the late 1970s and 1980s.

Conclusion

The further reduction of tariff and non-tariff barriers in the MTN; our success in achieving new codes on subsidies and countervailing duties, safeguards, government procurement and export credits; and our ability to create new mechanisms for dispute settlement will do much to provide a sound basis for international trade cooperation in the years ahead. We recognize that the problems of government intervention will not be definitively resolved, and that cooperation -- indeed, probably negotiation as well -must remain an ongoing process in order to assure that the new codes and agreements work effectively. Our challenge in the next few months is to take the crucial initial steps to set the process of reform in motion and to seize the opportunity afforded by the MTN to help create a more responsible, flexible trading system for the future.

The parallelism between monetary and trade relations in fact requires that reform in both areas proceed apace. We cannot have a smoothly functioning international monetary system if nations insist on avoiding needed domestic

- 12 -

adjustment to basic structural changes, and instead impose import restraints and export aids to boost their competitive positions at the expense of others. Likewise, we cannot expect that a meaningful MTN and real trade reform can be sustained without the continuing evolution of an effective international monetary system.

We must join hands in a common effort in both areas if either is to work properly, for the benefit of all nations and peoples. We have already made a good deal of progress in the monetary area. We are committed to making the new monetary system work better. We must now commit ourselves to make equal progress in trade, and see that agreements are reached in the MTN which set us well on the road to lasting trade reform.

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FOR RELEASE AT 4:00 P.M.

. ×.

June 19, 1978

TREASURY TO AUCTION \$1,750 MILLION OF 15-YEAR 1-MONTH BONDS

The Department of the Treasury will auction \$1,750 million of 15-year 1-month bonds to raise new cash. Additional amounts of the bonds may be issued to Federal Reserve Banks as agents of foreign and international monetary authorities at the average price of accepted competitive tenders.

Details about the new security are given in the attached highlights of the offering and in the official, offering circular.

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Attachment

HIGHLIGHTS OF TREASURY OFFERING TO THE PUBLIC OF 15-YEAR 1-MONTH BONDS TO BE ISSUED JULY 11, 1978

June 19, 1978

Amount Offered: To the public..... \$1,750 million Description of Security: Term and type of security..... 15-year 1-month bonds Series and CUSIP designation..... Bonds of 1993 (CUSIP No. 912810 CB 2) Maturity date..... * August 15, 1993 No provision Call date..... Interest coupon rate..... To be determined based on the average of accepted bids Investment yield..... To be determined at auction Premium or discount..... To be determined after auction Interest payment dates..... February 15 and August 15 (first payment on February 15, 1979) Minimum denomination available..... \$1,000 Terms of Sale: Method of sale.... Yield auction Accrued interest payable by investor..... None Preferred allotment..... Noncompetitive bid for \$1,000,000 or less Deposit requirement..... 5% of face amount Deposit guarantee by designated institutions..... Acceptable Key Dates: Deadline for receipt of tenders..... Wednesday, June 28, 1978, by 1:30 p.m., EDST Settlement date (final payment due) a) cash or Federal funds..... Tuesday, July 11, 1978 b) check drawn on bank within FRB district where submitted..... Friday, July 7, 1978 c) check drawn on bank outside FRB district where submitted..... Thursday, July 6, 1978 Delivery date for coupon securities. Friday, July 14, 1978

Department of the TREASURY

WASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE EXPECTED AT 10:00 a.m. EDT TUESDAY, JUNE 20, 1978

> STATEMENT BY THE HONORABLE C. FRED BERGSTEN ASSISTANT SECRETARY OF THE TREASURY FOR INTERNATIONAL AFFAIRS BEFORE THE SUBCOMMITTEE ON FAMILY FARMS, RURAL DEVELOPMENT, AND SPECIAL STUDIES OF THE HOUSE COMMITTEE ON AGRICULTURE

Mr. Chairman, I welcome the opportunity to testify before this Subcommittee on the subject of foreign investment in U.S. farmland. The subject is one part of the overall question of foreign investment in the United States. Thus, I would like to lead off by outlining the Administration's basic policy on foreign investment.

Shortly after taking office, this Administration undertook a review of U.S. policy on foreign investment. In July 1977 the Administration issued a statement which confirmed the long-standing U.S. commitment to an open international economic system. Specifically, the statement said: "The fundamental policy of the U.S. Government toward international investment is to neither promote nor discourage inward or outward investment flows or activities." Therefore, the Government "should normally avoid measures which would give special incentives or disincentives to investment flows or activities and should not normally intervene in the activities of individual companies regarding international investment. Whenever such measures are under consideration, the burden of proof is on those advocating intervention to demonstrate that it would be beneficial to the national interest."

We are aware, of course, that certain exceptional investments might not be consistent with the national interest. For this reason, regarding inward investment flows, the Administration continued the procedures established in 1975 under Executive Order 11858 for the Committee on Foreign Investment in the United States to "review investments in the United States which in the judgment of the Committee might have major implications for the U.S. national interest." As Assistant Secretary of the Treasury for International Affairs, I chair that Committee under the terms of E.O. 11858.

One important feature of these procedures is a provision for advance consultations with foreign governments on investments in the United States. Under this procedure, foreign governments have been requested to consult with the U.S. Government on any significant direct investments which they might be contemplating making in the United States. If the Committee concluded

- 2 -

that a particular investment would be contrary to the national interest, the foreign government involved would be requested to refrain from making the investment or to modify it in an appropriate manner. While this procedure was established primarily to review major investments by foreign governments, the Committee may also review any major investments here by foreign private parties if those investments appear to have major implications for the national interest.

The members of the Committee are kept informed on investments in the United States by the Office of Foreign Investment in the United States, which was established in the Department of Commerce by the same Executive Order. Mr. Berger, who heads that Office, will testify later on this operation.

As to foreign investment in U.S. farmland, you are well aware that the available data are quite sketchy. Most farmland investments involve smaller order of magnitude than industrial plants, and therefore do not attract the same degree of public notice. A representative from the Department of Agriculture is testifying on that Department's plans to improve our data in this area.

- 3 -

In the meantime, the Administration believes that its policy of not discouraging foreign investment in general applies to foreign investment in U.S. farmland. At a meeting of the Committee on Foreign Investment in the United States held last week it was unanimously agreed that there was no basis at present for a departure from our basic policy in the case of farmland.

Nevertheless, there has quite understandably been a good deal of concern expressed about the sharp rise in the price of farmland. This phenomenon is attributed in part to an increasing demand for U.S. farmland as investments by persons who are not directly involved in farming. The vast majority of absentee farmland owners are Americans; some are foreigners, though the very incomplete data now available suggest that this amount is no more than one percent of total land ownership in this country and much of this ownership is not of recent origin.

Whether purchases by absentee owners have any significant effect on farmland prices is certainly a proper subject for examination. However, we see no basis at this point for differentiating between persons who may be absentee land owners on the basis of their nationality. The economic impact of land purchases does not vary with the geographic residence of the purchaser.

- 4 -

There are two factors which are different for foreigners buying land in the United States as compared to U.S. residents. First, foreigners are subject to different tax laws. Second, foreigners deal in a foreign currency -- the dollar -- when buying and selling U.S. land. Neither of these factors, however, gives foreigners any inherent advantage over Americans in buying land here.

The tax considerations involved are rather complex, and turn on the tax laws of the foreigner's residence as well as U.S. tax laws. I have an addendum to my statement which discusses these considerations. The upshot of this discussion is that whether or not a foreigner is better or worse off from a tax standpoint than an American when buying farmland depends on the particular circumstances of the two individuals.

I want to emphasize, however, that there is no necessary advantage to foreigners merely because profits from sales of U.S. land are not subject to the U.S. capital gains tax. Foreigners subject to the tax laws of Canada, Germany, France, Japan and the United Kingdom, which are reportedly major sources of foreign demand for U.S. farmland, are subject to tax in those countries on capital gains they may derive in the United States and for some at least their tax result may not be too different from an American's. Also in cases where foreigners are not subject to capital gains

- 5 - '

tax, neither are they able to deduct capital losses resulting from land sales as U.S. residents can.

In regard to the foreign currency aspect, it is sometimes said that foreigners have an advantage over Americans in that they can buy land with "cheap dollars". But the fact that the mark and the yen will buy more dollars today than in some previous period merely means that Germans and Japanese have more purchasing power in dollars than previously -- whereas Canadian and British citizens, because of the weakening of their currencies, Even residents of countries whose currencies have less. have strengthened do not have an absolute advantage over In fact, in a world of floating exchange rates, Americans. having to deal in a foreign currency is an additional risk factor for foreigners buying land here, a risk which American land purchasers do not face.

In addition, it should be noted that foreign investment in the United States reduces our balance of payments deficit and strengthens the dollar. Direct investment of a longer term nature is particularly welcome in this respect. It represents a constructive means of financing the sizable current account deficit which we are now running, and

- 6 - '

the current account surpluses of foreign countries.

Mr. Chairman, you raised several specific questions about foreign investment in farmland in your letter to Secretary Blumenthal. In response to your questions on the economic impact of this investment, as I have already indicated, I see no reason to believe that it essentially differs from the impact of investment in farmland by Americans except for its effect on our balance of payments.

You also asked whether restrictions on foreign investment would be detrimental to our international They key point is that such restrictions interests. would be detrimental to our national interests. The main reason that this and previous Administrations have followed a neutral policy on foreign investment is that the policy works in the best interests of the U.S. economy. The broader the amount of participation in any market, the greater the competition in and efficiency of the market. To exclude a certain sector of participants in the market purely on the basis of their nationality would have no economic rationale. If we restrict the ability of foreigners to invest in the United States, we also restrict the right of Americans to dispose of their property -- for no apparent purpose -- and we would also run a risk of retaliation against the sizable stock of American investments abroad.

- 7 -

In summary, Mr. Chairman, unless it can be demonstrated that the national interest is adversely affected by foreign investments in U.S. land, there appears to be no basis for treating farmland purchases by foreigners any different than farmland purchases by Americans. The traditional U.S. policy of neutrality toward foreign investment, both inward and outward, should apply here as well. TAXATION OF INCOME FROM FOREIGN INVESTMENT IN U.S.

Under U.S. tax laws, resident aliens generally are taxed on their income from all sources, both within and outside the United States, in the same manner as U.S. citizens. However, non-resident aliens normally are taxed only on their income from sources within the United States. Special rules apply to the taxing of the income of non-resident aliens, depending on whether such income is derived from passive investments or from the conduct of a business.

In considering how the provisions of the Internal Revenue Code apply to foreign investments in U.S. farmland, it is necessary to consider the legal identity of the investor and the form of the investment. The foreign investor could either be a foreign corporation or an individual. The investment could be in the form of stock in a U.S. corporation, which in turn owns the farmland, or a direct purchase by the foreign investor. In the latter case it may be presumed that the U.S. farm will be operated as a branch of the foreign corporation or, in the case of the foreign individual, as a business with a U.S. manager.

In the case of an indirect investment in farmland through a U.S. corporation, the farm income will first be subject to the U.S. corporate income tax. Distributions out of profits to non-resident aliens will be subject to a 30 percent withholding tax unless reduced through a bilateral income tax convention, which usually provides for a rate of 15 percent. This income will then be subject to the tax laws in the investor's country of residence. It is worth noting that major capital exporting countries such as Canada, Germany, France, 1/ Japan and the U.K. tax the worldwide income of their The tax laws of these, and most other residents. countries, allow residents to take a credit for U.S. withholding tax against their domestic tax liability.

In the case of direct investments, foreign corporations with U.S. source income must file special tax returns (1120 F) with the IRS, and are subject to the same rate schedule as are U.S. corporations. Non-resident alien individuals with income effectively connected with the conduct of a trade or business are required to file a form 1040 NR even if the gross amount of income is less than \$750. An investment in a U.S. farm would be considered a trade or a business. This income would be subject to the same

<u>1</u>/ French corporations, however, are in principle not subject to taxation on foreign source income.

- 2 -

tax rate schedules as are applicable to U.S. taxpayers. Again, when the funds are transmitted abroad they will be subject to the tax laws in the investor's country of residence.

Non-resident aliens not present in the United States for at least 183 days during the taxable year are not subject to U.S. tax on gains derived from the sale or exchange of capital assets within the United States. This exemption from taxation applies to all capital assets, however, not just farmland. Whether this constitutes an advantage to foreigners will depend on how they are taxed in their home countries. Canada, Germany, France, Japan and the U.K. tax the worldwide income of their residents including capital gains. To determine whether residents of these countries are subject to lighter or heavier taxes than Americans would require detailed comparisons of the various tax laws. It should also be noted that, in cases where a foreigner is not subject to a capital gains tax, neither is he able to deduct a capital loss from ordinary income as American taxpayers can.

A common problem in determining the tax liability of business enterprises which operate in more than one tax

- 3 -

jurisdiction involves "artificial transfer pricing." Under this practice business enterprises strive to minimize their tax liability by attributing as much of their income as possible to countries with low tax rates. To do this, they tend to sell products produced by their affiliates in high tax countries to their affiliates in low tax countries at artificially low prices rather than the "arm's-length" prices that would be charged to unaffiliated persons.

Tax authorities in all countries have difficulty in preventing these practices because the products involved are frequently unique and the arm's-length or market price is difficult to establish. In the case of foreign-owned U.S. companies engaged in farming, however, the problem is minimal because agricultural products have a wide market and there is little difficulty in establishing an arm's-length price.

In summary, few generalizations can be made as to whether foreigners have a tax advantage or disadvantage vis-a-vis Americans in buying, operating or selling U.S. farmland. The situation will vary in accordance with the individual circumstances of the taxpayers involved.

- 4 -

epartment of the TREASURY

ASHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR RELEASE ON DELIVERY EXPECTED AT 11:00 A.M. JUNE 21, 1978

STATEMENT OF THE HONORABLE ROBERT H. MUNDHEIM GENERAL COUNSEL U.S. DEPARTMENT OF THE TREASURY BEFORE THE SUBCOMMITTEE ON FINANCIAL INSTITUTIONS COMMITTEE ON BANKING, HOUSING, AND URBAN AFFAIRS UNITED STATES SENATE

The International Banking Act of 1978 (H.R. 10899)

Mr. Chairman and Members of this distinguished Subcommittee.

I appreciate the opportunity to testify on behalf of the Administration on H.R. 10899, the International Banking Act of 1978. The Administration generally endorsed this legislation in the House of Representatives last year, and as passed by the House it incorporates a number of changes that we suggested. Subject to two modifications that I will shortly discuss, we continue to favor enactment of the International Banking Act.

The Growth of International Banking

In view of the increasing importance of foreign bank operations in the United States, we agree that Congress should act in this area now. In our testimony before the House Banking Committee on this legislation, we noted that foreign bank operations, although still small in relation to to the domestic banking industry, have been growing in recent years. Total assets of the United States branches, agencies and commercial lending companies of foreign banks have more than tripled during the past five years, increasing to \$66 billion at the end of February 1978, which represents roughly 6 percent of the total assets of all commercial banking operations in the United States.

The growing operations of foreign banks in our economy is a natural outgrowth of expanding international trade and the increasing activity of foreign businesses in the United States. Just as American banks began operating abroad to serve their domestic customers, foreign banks are opening offices in the United States to serve their customers here. Foreign banks contribute to competition in our domestic banking industry and facilitate increased international trade and finance.

In determining a national policy, we must also keep in mind that our regulation of foreign banks may affect foreign government treatment of United States banks and other financial institutions operating overseas. The total assets of foreign branches of American banks at the end of February 1978 were \$257 billion, almost four times the \$66 billion amount just mentioned.

The Principle of National Treatment

The United States endeavors to offer an hospitable climate for foreign investment by following a policy of "national treatment", under which as few distinctions as possible are made between the treatment of businesses of foreign investors and the same business conducted by United States nationals. In line with this general policy, we believe that foreign banks doing business here should be supervised under the same rules and administrative structure as domestic banks; they should be afforded comparable competitive opportunities and be subject to comparable restraints.

The national treatment concept is superior, in our opinion, to the alternative concept of "reciprocity" which some foreign banks would like us to adopt. Under a policy of reciprocity, we would allow a foreign bank to engage in the United States in all those activities in which American banks are permitted to engage in the home country of the foreign bank, even though we do not permit domestic banks to conduct such activities here. Since countries differ on which activities banks may engage in,

- 2 -

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the United States under a policy of reciprocity would have to administer different sets of rules for various foreign banks operating in this country, depending on their nationality. This could be an administrative nightmare. Furthermore, the advantages we would have to afford foreign banks under a policy of reciprocity - such as the ability to engage in interstate branching, and a broad range of nonbanking activities - would result in unfair competitive pressures on domestic banks.

Purpose of the Act

The Administration supports the International Banking Act because, for the most part, it furthers the national treatment theme by treating foreign bank operations like operations of domestic banks. It brings branches and agencies of foreign banks within the dual banking system and establishes a framework for applying Federal banking policy to them. In those two sections where the bill departs from equal treatment of foreign and domestic banks, interstate branching and Treasury Guidelines, we recommend changes. Before discussing those changes, I should like to briefly reiterate our support for several of the bill's other provisions.

Extension of the Dual Banking System

Our existing laws and regulations covering foreign banks do not fully reflect the policy of national treatment. On the one hand, they deny foreign banks certain banking opportunities. For example, foreign banks are deterred from establishing national banks. In addition, our laws permit foreign banks to operate branches or agencies, but these operations are unable to obtain Federal deposit insurance.

On the other hand, there is no Federal regulation or supervision of foreign bank branches and agencies, even though almost all domestic banks come under the regulation of either the Comptroller of the Currency, the Federal Reserve Board, or the Federal Deposit Insurance Corporation.

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This legislation will, for the first time, enable the Comptroller of the Currency to authorize Federal branches and agencies of foreign banks. It grants those institutions powers similar to those of national banks and permits them to operate in states where state law does not prohibit foreign bank branches and agencies, and where the particular foreign bank does not already have a state-approved facility.

In so doing, it extends Federal regulatory involvement into an important segment of banking activity in the United States presently regulated solely by the states. Foreign banks would then have the option of choosing between a Federal and a state regulatory framework. Such a choice would offer foreign institutions the same Federal and state alternatives now afforded their domestic counterparts.

Federal Deposit Insurance

We believe this legislation satisfactorily addresses the question of Federal deposit insurance for foreign bank branches. Currently, foreign bank branches do not qualify for FDIC insurance. The bill changes this policy in a manner that gives effect to the principle of national treatment: insurance is required for Federal branches and for state branches in those states where domestic state banks are required to obtain deposit insurance. However, we are inclined to support the suggestions of Chairman Miller that the coverage available should include deposits of foreign persons, not just United States citizens and residents.

Nonbanking Activities

Section 8 of the bill deals with the nonbanking activities of foreign banks in the United States. It generally subjects foreign banks maintaining United States branches or agencies to the restrictions on nonbanking activities of the Bank Holding Company Act of 1956, as amended. United States subsidiaries of foreign banks already come under the Bank Holding Company Act. Under the Bank Holding Company Act prior Federal Reserve Board approval would be required before a foreign bank could engage in new nonbanking activities. Permitted activities for foreign banks would be the same as those authorized by the Board for domestic banks. Nonbanking activities of the foreign parent bank principally outside the United States would be exempt. In addition, all of a foreign bank's nonbanking activities engaged in on May 23, 1977 would be permanently grandfathered.

The focus of much debate in this area has been the activities of United States securities affiliates of foreign banks. Several such organizations engage in securities underwriting activities which are prohibited to American banks or their affiliates. This bill would prevent foreign banks engaged in commercial banking in the United States from also engaging in the securities business here, either directly or through affiliates. However, existing securities operations would be permanently grandfathered. Such a grandfather provision is reasonable and appropriate, because these activities were undertaken in accordance with the existing legal framework and they have made a useful contribution to the capital of securities firms and to the viability of regional stock exchanges.

Proposed Changes in the Bill

Now, Mr. Chairman, let me turn to two portions of the International Banking Act that we believe warrant further change.

Interstate Branching

Except under limited circumstances, states do not permit branch operations by a bank chartered in another state. Similarly, interstate branching is not authorized for national banks because of the provisions of the McFadden Act. However, several states permit -- indeed encourage -- foreign bank branches, even if the same foreign bank has branches in other states. The International Banking Act would continue the ability of foreign banks to have interstate branches and would extend this ability even to Federal branches so long as expressly permitted by the state involved. It is in this respect that we disagree with the provisions of the bill. Consistent with our espousal of equal treatment for domestic and foreign banks, we believe that section 5 should be amended to make Federal foreign branches subject to the branching rules applicable to domestic national banks, and to make state foreign branches subject to the branching rules applicable to domestic state banks. In order to minimize disruption of existing banking services, we would favor permanent grandfathering of foreign interstate operations engaged in on May 23, 1977.

Interstate branching raises a fundamental competitive question with long-term implications for banking structure in the United States. Technological developments, for example, in the area of electronic funds transfer have increased the urgency of answering that question. If because of the absence of prohibitory legislation, foreign banks develop sizable interstate networks, it may be difficult in the future to decide to terminate those operations, or alternatively not to grant domestic banks the same privilege. We would prefer that for the future branching by foreign banks be placed on the same competitive footing as that of domestic banks. The desirability of interstate branching should be judged on its own merits, with the decision equally applicable to foreign and domestic banks.

Guidelines and Review

The Administration favors deletion of section 9 in its entirety. Section 9 is a carry-over from the concern expressed in some quarters several years ago that the Federal Government should review every potential foreign direct investment to be made in the United States on a case-by-case basis to assure that it was not injurious to the national interest. Thorough investment-policy review concluded that the Federal government should not intervene in private business transactions unless there is a clear public purpose to be served. The mere fact that foreign persons are involved is not a sufficient reason for such intervention. Section 9 would require a new and, we believe, inappropriate Treasury and Federal role in the establishment of foreign bank operations in the United States: (1) The Secretary of the Treasury would be required to issue guidelines on foreign bank operations in the United States to assist bank regulators acting upon foreign bank applications; (2) state and Federal banking authorities would be required to solicit the views of the Secretaries of Treasury and State and of the Federal Reserve Board; and (3) state and Federal banking authorities would be prohibited from approving a foreign bank's application unless the foreign bank agreed in advance to conduct all its United States operations in full compliance with Federal and state anti-discrimination laws that apply to domestic banks.

We strongly recommend that this remnant of attempts at Federal screening be eliminated from the bill, for several reasons:

(1) it discriminates insofar as it applies to foreign-owned banks only;

(2) it could set an unfortunate precedent for establishing similar procedures for foreign investment in other areas of our economy;

(3) it could induce other countries to introduce or expand restrictions on American financial activities and investments abroad; and

(4) it appears to contradict certain national treatment provisions in our foreign treaties.

We are particularly concerned that Treasury, in preparing guidelines, is required to take account of the treatment afforded United States banks abroad. As I previously stated, we vigorously object to a policy of reciprocity. It could result in a reduction of permissible international banking activities, including those of United States banks abroad, and also create an administrative nightmare in enforcing different sets of rules for different foreign banks operating in this country. Furthermore, we believe the provision in section 9 requiring a specific pledge to obey domestic anti-discrimination laws before a foreign banking application can be approved is unnecessary and unwise. All domestic and foreign banking operations in the United States already are subject to our anti-discrimination laws.

Conclusion

Thank you, Mr. Chairman, for allowing us to testify on this important bill. We look forward to working with the Subcommittee as further questions arise. Department of the TREASURY

WASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR RELEASE AT 4:00 P.M.

June 20, 1978

TREASURY'S WEEKLY BILL OFFERING

The Department of the Treasury, by this public notice, invites tenders for two series of Treasury bills totaling approximately \$5,700 million, to be issued June 29, 1978. This offering will not provide new cash for the Treasury as the maturing bills are outstanding in the amount of \$5,692 million. The two series offered are as follows:

91-day bills (to maturity date) for approximately \$2,300 million, representing an additional amount of bills dated March 30, 1978, and to mature September 28, 1978 (CUSIP No. 912793 T5 5), originally issued in the amount of \$3,403 million, the additional and original bills to be freely interchangeable.

182-day bills for approximately \$3,400 million to be dated June 29, 1978, and to mature December 28, 1978 (CUSIP No. 912793 V2 9).

Both series of bills will be issued for cash and in exchange for Treasury bills maturing June 29, 1978. Federal Reserve Banks, for themselves and as agents of foreign and international monetary authorities, presently hold \$2,785 million of the maturing bills. These accounts may exchange bills they hold for the bills now being offered at the weighted average prices of accepted competitive tenders.

The bills will be issued on a discount basis under competitive and noncompetitive bidding, and at maturity their par amount will be payable without interest. Except for definitive bills in the \$100,000 denomination, which will be available only to investors who are able to show that they are required by law or regulation to hold securities in physical form, both series of bills will be issued entirely in book-entry form in a minimum amount of \$10,000 and in any higher \$5,000 multiple, on the records either of the Federal Reserve Banks and Branches, or of the Department of the Treasury.

Tenders will be received at Federal Reserve Banks and Branches and at the Bureau of the Public Debt, Washington, D. C. 20226, up to 1:30 p.m., Eastern Daylight Saving time, Monday, June 26, 1978. Form PD 4632-2 (for 26-week series) or Form PD 4632-3 (for 13-week series) should be used to submit tenders for bills to be maintained on the book-entry records of the Department of the Treasury. Each tender must be for a minimum of \$10,000. Tenders over \$10,000 must be in multiples of \$5,000. In the case of competitive tenders the price offered must be expressed on the basis of 100, with not more than three decimals, e.g., 99.925. Fractions may not be used.

Banking institutions and dealers who make primary markets in Government securities and report daily to the Federal Reserve Bank of New York their positions in and borrowings on such securities may submit tenders for account of customers, if the names of the customers and the amount for each customer are furnished. Others are only permitted to submit tenders for their own account.

Payment for the full par amount of the bills applied for must accompany all tenders submitted for bills to be maintained on the book-entry records of the Department of the Treasury. A cash adjustment will be made on all accepted tenders for the difference between the par payment submitted and the actual issue price as determined in the auction.

No deposit need accompany tenders from incorporated banks and trust companies and from responsible and recognized dealers in investment securities for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, or for bills issued in bearer form, where authorized. A deposit of 2 percent of the par amount of the bills applied for must accompany tenders for such bills from others, unless an express guaranty of payment by an incorporated bank or trust company accompanies the tenders.

Public announcement will be made by the Department of the Treasury of the amount and price range of accepted bids. Competitive bidders will be advised of the acceptance or rejection of their tenders. The Secretary of the Treasury expressly reserves the right to accept or reject any or all tenders, in whole or in part, and the Secretary's action shall be final. Subject to these reservations, noncompetitive tenders for each issue for \$500,000 or less without stated price from any one bidder will be accepted in full at the weighted average price (in three decimals) of accepted competitive bids for the respective issues.

Settlement for accepted tenders for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, and bills issued in bearer form must be made or completed at the Federal Reserve Bank or Branch or at the Bureau of the Public Debt on June 29, 1978, in cash or other immediately available funds or in Treasury bills maturing June 29, 1978. Cash adjustments will be made for differences between the par value of the maturing bills accepted in exchange and the issue price of the new bills. Under Sections 454(b) and 1221(5) of the Internal Revenue Code of 1954 the amount of discount at which these bills are sold is considered to accrue when the bills are sold, redeemed or otherwise disposed of, and the bills are excluded from consideration as capital assets. Accordingly, the owner of these bills (other than life insurance companies) must include in his or her Federal income tax return, as ordinary gain or loss, the difference between the price paid for the bills, whether on original issue or on subsequent purchase, and the amount actually received either upon sale or redemption at maturity during the taxable year for which the return is made.

Department of the Treasury Circulars, No. 418 (current revision), Public Debt Series - Nos. 26-76 and 27-76, and this notice, prescribe the terms of these Treasury bills and govern the conditions of their issue. Copies of the circulars and tender forms may be obtained from any Federal Reserve Bank or Branch, or from the Bureau of the Public Debt. epartment of the TREASURY

ASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE

June 20, 1978

RESULTS OF AUCTION OF 2-YEAR NOTES

The Department of the Treasury has accepted \$3,007 million of \$4,856 million of tenders received from the public for the 2-year notes, Series Q-1980, auctioned today.

The range of accepted competitive bids was as follows:

Lowest yield	8.25% <u>1</u> /
Highest yield	8.33%
Average yield	8.32%

The interest rate on the notes will be 8-1/4%. At the 8-1/4% rate, the above yields result in the following prices:

Low-yield price	100.000
High-yield price	99.855
Average-yield price	99.873

The \$3,007 million of accepted tenders includes \$653 million of noncompetitive tenders and \$2,344 million of competitive tenders from private investors, including 59% of the amount of notes bid for at the high yield. It also includes \$10 million of tenders at the average price from Federal Reserve Banks as agents for foreign and international monetary authorities in exchange for maturing securities.

In addition to the \$3,007 million of tenders accepted in the auction process, \$ 794 million of tenders were accepted at the average price from Government accounts and Federal Reserve Banks for their own account in exchange for securities maturing June 30, 1978, and \$560 million of tenders were accepted at the average price from Federal Reserve Banks as agents for foreign and international monetary authorities for new cash.

 $\underline{1}$ / Excepting 5 tenders totaling \$240,000

Department of the TREASURY

VASHINGTON, D.C. 20220

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Treasury Contact:

FOR IMMEDIATE RELEASE June 22, 1978

Customs Contact:

Robert E. Nipp 202/566-5328 Brian Lee 202/566-5286

U.S. CUSTOMS TO PROVIDE ASSISTANCE TO SAUDI ARABIAN CUSTOMS DEPARTMENT

The U.S. Customs Service will shortly be providing a wide range of technical, management, and manpower development assistance to Saudi Arabia's Customs Department.

Under the auspices of the U.S. - Saudi Arabian Joint Commission on Economic Cooperation, an agreement was signed in Riyadh, Saudi Arabia, on June 11 which calls for the U.S. Customs Service to provide four full-time Customs Advisors to the Saudi Customs Department in Riyadh, and to furnish orientation and training to up to 95 Saudi Customs officers a year in the United States. The new program will be the most all-inclusive agreement of its kind that the U.S. Customs Service has ever entered into with another nation.

The four U.S. Advisors stationed in Riyadh will work with their foreign counterparts to improve Saudi Customs' administrative, technical, and management skills. At the same time, the U.S. Customs Service will enroll up to 80 designated Saudi Customs officers a year in specially designed seminar programs to be held at a university location in the United States. As part of the program, the Saudi officers will observe Customs programs in operation at selected Regional offices. Up to 15 additional Saudi Customs officials a year will be enrolled in graduatelevel programs in Public Administration at various U.S. universities and colleges and will also participate in related work-study programs.

This project is the fifteenth major project to be carried out by the U.S. - Saudi Arabian Joint Commission on Economic Cooperation, for which Secretary of the Treasury W. Michael Blumenthal and Saudi Arabian Finance Minister Muhammad Abalkhail are co-chairmen. Others include electrical equipment procurement and planning, agriculture development, vocational training, highway planning, and saline water research. All these projects are funded by the Saudi Arabian Government. Treasury offices in Washington and in Riyadh work with project action agencies such as the U.S. Customs Service and provide overall support for the more than 120 U.S. technicians now working in Saudi Arabia in connection with these activities.

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FOR IMMEDIATE RELEASE June 20, 1978

Contact: Robert E. Nipp 202/566-5328

TREASURY ANNOUNCES RESULTS OF GOLD AUCTION

The Department of the Treasury announced that 300,000 ounces of fine gold were sold today to 21 successful bidders at prices from \$186.52 to \$190.29 per ounce, yielding an average price of \$186.91 per ounce.

Gross proceeds from this sale were \$56.1 million. Of the proceeds, \$12.7 million will be used to retire Gold Certificates held by Federal Reserve banks. The remaining \$43.4 million will be deposited into the Treasury as a miscellaneous receipt.

These sales were made as the second in a series of monthly auctions being conducted by the General Services Administration on behalf of the Department of the Treasury. The next auction, at which another 300,000 ounces will be offered, will be held on July 18.

A total of 165 valid bids were submitted by 31 bidders for a total amount of 1,036,000 ounces at prices ranging from \$172.00 to \$190.29 per ounce.

The General Services Administration will release additional information, including the list of successful bidders and the amounts of gold awarded to each, after those bidders have been notified that their bids have been accepted.

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FOR IMMEDIATE RELEASE

June 21, 1978

RESULTS OF TREASURY'S 52-WEEK BILL AUCTION

Tenders for \$2,750 million of 52-week Treasury bills to be dated June 27, 1978, and to mature June 26, 1979, were accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCEPTED COMPETITIVE BIDS:

	Price	Discount Rate	Investment Rate (Equivalent Coupon-Issue Yield)
High Low Average	 92.265 92.217 92.237	7.650% 7.697% 7.678%	8.24% 8.29% 8.27%

Tenders at the low price were allotted 42%.

TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS AND TREASURY:

Location	Rec eived	Acc	cepted	
Boston New York	\$ 3	52-WEEK BILL RA	TES	
Philadelphia Cleveland			DATE: June	21, 1978
Richmond Atlanta				
Chicago St. Louis	HIGHEST S	INCE	LAST MONTH	,
Minneapolis Kansas City	9/24/74	- 8.341%	7.417 %	l
Dallas				
San Francisco	LOWEST SI	NCE	TODAY	
Treasury			7.678 /0	
TOTAL	\$4,4 01,/35,00	ų ş2,/	50,195,000	

The \$2,750 million of accepted tenders includes \$86 million of noncompetitive tenders from the public and \$1,178 million of tenders from Federal Reserve Banks for themselves and as agents of foreign and international monetary authorities accepted at the average price.

An additional \$ 31 million of the bills will be issued to Federal Reserve Banks as agents of foreign and international monetary authorities for new cash.

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FOR IMMEDIATE RELEASE

June 21, 1978

RESULTS OF TREASURY'S 52-WEEK BILL AUCTION

Tenders for \$2,750 million of 52-week Treasury bills to be dated June 27, 1978, and to mature June 26, 1979, were accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCEPTED COMPETITIVE BIDS:

		Price	Discount Rate	Investment Rate (Equivalent Coupon-Issue Yield)
High	-	92.265	7.650%	8.24%
Low		92.217	7.697%	8.29%
Average		92.237	7.678%	8.27%

Tenders at the low price were allotted 42%.

TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS AND TREASURY:

Location	Received	Accepted
Boston New York Philadelphia Cleveland Richmond Atlanta Chicago St. Louis Minneapolis Kansas City Dallas San Francisco	<pre>\$ 31,790,000 3,709,365,000 2,820,000 65,195,000 36,740,000 7,685,000 212,515,000 18,545,000 17,605,000 17,605,000 11,370,000 278,120,000</pre>	<pre>\$ 16,790,000 2,392,765,000 2,820,000 55,195,000 21,580,000 7,685,000 133,815,000 8,965,000 17,605,000 6,505,000 10,870,000 72,120,000</pre>
Treasury	3,480,000	3,480,000
TOTAL	\$4,401,735,000	\$2,750,195,000

The \$2,750 million of accepted tenders includes \$86 million of noncompetitive tenders from the public and \$1,178 million of tenders from Federal Reserve Banks for themselves and as agents of foreign and international monetary authorities accepted at the average price.

An additional \$ 31 million of the bills will be issued to Federal Reserve Banks as agents of foreign and international monetary authorities for new cash. Department of the TREASURY

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FOR IMMEDIATE RELEASE June 23, 1978

Contact:

Robert E. Nipp 202/566-5328

TREASURY DEPARTMENT EXTENDS PERIOD OF INVESTIGATION OF CARBON STEEL WIRE ROD FROM THE UNITED KINGDOM

The Treasury Department announced today it will extend its antidumping investigation of carbon steel wire rod from the United Kingdom until July 24, 1978. Treasury said it needed more time to consider information provided to determine whether the product is being sold in the United States at less than fair value.

As defined by the Antidumping Act, "sales at less than fair value" generally occur when imported merchandise is sold here for less than in the home market. If Treasury determines "sales at less than fair value" occur, the case is referred to the U.S. International Trade Commission to determine whether they are hurting a U.S. industry. An affirmative ITC decision would require dumping duties.

Notice of this action will appear in the Federal Register of June 27, 1978.

Imports of carbon steel wire rod from the United Kingdom during the period January through June 1977 were valued at \$4 million.

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B-999

Year	: Total : gains :	Taxes paid on capital gain income	Effective tax rate
	(\$	billions)	(percent
1955	\$ 9.9	\$1.2	12.0%
1956	9.7	1.1	11.8
1957	8.1	0.9	11.1
1958	9.4	1.1	11.1
1959	13.1	1.6	11.8
1960	11.7	1.4	11.6
1961	16.3	2.0	12.4
1962	13.5	1.6	11.8
1963	14.6	1.7	11.9
1964	17.4	2.2	12.7
1965	21.5	2.8	13.1
1966	21.3	2.7	12.8
1967	27.5	3.9	14.0
1968	35.6	5.2	14.5
1969	31.4	4.4	14.1
1970	20.8	3.0	14.6
1971	28.3	4.3	15.2
1972	35.9	5.6	15.7
1973	35.8	5.3	14.9
1974	30.2	4.3	14.3
1975	30.9	4.5	14.4
1976	39.0	6.2	15.9

(1)	95	5-	1	9	7	6)
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Office of the Secretary of the Treasury Office of Tax Analysis June 22, 1978

Distribution of Net Capital Gains

(Returns with Net Capital Gain Only)

	: Returns with	Returns with
	: adjusted gross income	adjusted gross incom
Year	: <u>less than \$50,000</u>	over \$50,000
	: Percent of total	Percent of total
	: net gains :	net gains
	(perc	cent
1955	65.5%	34.5%
1956	65.3	34.7
1957	67.8	32.2
1958	68.7	31.3
1959	65.8	34.2
1960	65.3	34.7
1961	62.7	37.3
1962	64.7	35.3
1963	66.1	33.9
1964	61.8	38.2
1965	59.9	40.1
1966	60.8	39.2
1967	57.6	42.4
1968	55.1	45.0
1969	52.6	47.4
1970	59.9	40.1
1971	58.3	41.7
1972	56.1	43.9
1973	60.3	39.7
1974	62.9	37.1
1975	63.0	37.0
1976	62.0	38.0

Office of Tax Analysis

Department of the TREASURY

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FOR IMMEDIATE RELEASE June 23, 1978 Contact: Alvin M. Hattal 202/566-8381

TREASURY ANNOUNCES COUNTERVAILING DUTY INVESTIGATION OF IMPORTS OF VISCOSE RAYON STAPLE FIBER FROM SWEDEN

The Treasury Department today said it is investigating whether the Government of Sweden is subsidizing exports of viscose rayon staple fiber.

The Countervailing Duty Law requires the Secretary of the Treasury to collect an additional duty that equals the size of a "bounty or grant" (subsidy) paid on the exportation or manufacture of merchandise imported into the United States.

A preliminary determination in this case must be made not later than October 25, 1978, and a final determination no later than April 25, 1979.

This product from Sweden is also the subject of an investigation being conducted by the Treasury Department under the Antidumping Act. Should final determinations under the Antidumping Act and the Countervailing Duty Law be affirmative, the amount of additional duties will be determined so as to avoid double compensation for the simultaneous occurrence of dumping and export subsidization.

Imports of the merchandise from Sweden were valued at approximately \$2.1 million in 1977.

Notice of this action will appear in the Federal Register on June 26, 1978.

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B-1001

Department of the TREASURY

WASHINGTON, D.C. 20220

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FOR RELEASE ON DELIVERY Expected at 8:30 a.m. June 27, 1978

STATEMENT BY THE HONORABLE ROGER C. ALTMAN ASSISTANT SECRETARY FOR DOMESTIC FINANCE BEFORE THE SUBCOMMITTEE ON DOMESTIC MONETARY POLICY OF THE HOUSE COMMITTEE ON BANKING, FINANCE AND URBAN AFFAIRS

Mr. Chairman and Members of the Committee:

I welcome this opportunity to assist in your oversight of the authority of Federal Reserve Banks to purchase directly from the Treasury up to \$5 billion of public debt obligations. As you know, the most recent extension of this authority expired on April 30, 1978. On April 19, 1978 this Subcommittee favorably reported House Joint Resolution 816, to extend this authority to April 30, 1979. The Resolution was adopted by the House of Representatives on May 1, but the Senate has not yet acted.

The purpose of the direct-purchase authority is to facilitate the efficient management of the public debt. It was first granted in its present form in 1942, and it has been renewed for temporary periods on a number of occasions. The authority has lapsed, however, on five occasions in recent years -- from July 1 until August 14, 1973; from November 1, 1973 until October 28, 1974; from November 1 to November 12, 1975; from October 1 until November 7, 1977 and the current period.

Borrowings from the Federal Reserve System under this authority have been for very short periods, the average length being from 2 to 7 days. Only twice in the past 35 years has the Treasury had to draw funds in this manner for periods exceeding 13 consecutive days. I have appended a table which lists the instances of actual use. Borrowings under the authority are subject to the public debt limit, and its use is reported in the Daily Treasury Statement, the weekly Federal Reserve Statement, and in the Federal Reserve Board's Annual Report to the Congress.

The existence of the direct purchase authority provides us with a margin of safety which permits us to let our cash balance fall to otherwise unacceptably low levels preceding periods of seasonally heavy revenues. This, in turn, results in balances that are not as high as they otherwise would be during the periods of high revenues that follow, allowing the public debt to be kept to a minimum and thus reducing interest costs to the Government. Moreover, there is always the possibility that unforeseen swings in our cash flows may suddenly deplete our cash balance and require a sudden borrowing.

The direct-purchase authority is available to provide an immediate source of funds for temporary financing in the event of a national emergency on a broader scale. While this has never happened, it is conceivable that financial markets could be disrupted at a time when large amounts of cash had to be raised to maintain governmental functions and meet the emergency. Consequently, the directpurchase authority has for many years been a key element in the Treasury's financial planning for a national emergency.

I want to emphasize that the direct-purchase authority is viewed by the Treasury as a temporary accommodation to be used only under unusual circumstances. The Treasury fully agrees with the general principle that our debt obligations should be floated in the market and that purchases of Treasury obligations by the central bank should normally be made through that same public market. The Treasury agrees also that the direct-purchase authority should not be considered a means by which the Treasury may independently attempt to influence credit conditions by usurping the authority of the Federal Reserve to engage in open market operations in Government securities. In that connection, it is important to emphasize that any direct recourse by the Treasury to Federal Reserve credit under this authority is subject to the discretion and control of the Federal Reserve itself.

This concludes my prepared statement, Mr. Chairman. I will be happy to respond to any questions.

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Attachment

DIRECT BORROWING FROM FEDERAL RESERVE BANKS 1942 TO DATE

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Calen dar Year	Days Used	Maximum Amount At Any Time (Millions)	Number of Separate Times Used	Maximum Number Of Days Used At Any One Time	
1942	19	\$ 422	4	6	
1943	48	1,302	4	28	
1944	none		-	-	
1945	9	484	2	7	
1946	none		-	-	
1947	none		-	-	
1948	none		-	- 2	
1949	2	220	T	Z	
1950	2	180	2 2	1 2	
1951	4	320	2	2	
1952	30	811	4	9	
1953	29	1,172	2 2	20	
1954	15	424	2	13	
1955	none		-	-	
1956	none		-	-	
1957 1958	none 2	207	1	2	
1959	none		-	-	
	none				
1960	none		-	-	
1961	none		-	-	
1962	none		-	-	
1963	none		-	-	
1964	none		-	-	
1965	none		-	3	
1966 1967	3	169 153	⊥ 2	3 3 6	
1967	8	596	3 3 2	6	
1969	21	1,102	2	12	
2709	21	1,102	-		
1970	none		-	-	
1971	9	610	1	7	
1972	1	38	1	1	
1973	10	485	3 1	6 1 7	
1974	1	131		1	
1975	16	1,042	4	1	
1976	none		-	_	
1977	4	2,500	1	4	

Note: Federal Reserve direct purchase authority expired On April 30, 1978. A number of inquiries have been received from the press concerning the Treasury Department's intention to initiate one or more "fast track" anti-dumping proceedings concerning imported steel mill products under the "Trigger Price Mechanism."

The "grace period" for flat-rolled products and rods imported under fixed-term contracts concluded before January 9, 1978 ended on April 30th. Since that date, Customs reports both significant reductions in volume of imports of such products and virtually no imports of such products below applicable "trigger prices."

However, some imports below "trigger price" have been identified. These are now being investigated by Customs. The suppliers questioned are claiming that all or most of their shipments either involved a related US importer and have been or will be resold at or above trigger prices (plus all costs of importation, storage, handling and resale in the US), or that delivery was delayed beyond the grace period due to uncontrollable events such as customs brokers' delays. All such claims are being examined carefully. In cases involving resale by a related importer, documentation of all resale invoices are being requested and reviewed to assure that the imported steel was sold to the customer at trigger price plus appropriate charges for importation, storage, handling and resale. After Customs has finished its preliminary investigation of the facts, Treasury will determine whether initiation of a formal anti-dumping investigation is warranted. Department of the TREASURY

WASHINGTON, D.C. 20220

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Contact: Robert E. Nipp 202/566-5328 1789

BEET SUGAR DUMPING COMPLAINT INVOLVING THE EUROPEAN COMMUNITY

The Treasury Department announced today that it has received a complaint from a group of beet sugar producers in Michigan claiming that about 50,000 tons of sugar from the European Community were being imported at prices substantially below those charged in European domestic markets and benefiting from subsidies paid by the Community exceeding the price at which the sugar was sold for export to the United States.

Because portions of these shipments have begun to arrive in the United States through the Port of Savannah, the Customs Service began immediate preliminary investigations to determine whether proceedings should be initiated under the Antidumping Act of 1921 and the Countervailing Duty Law.

Under the Antidumping Act, special dumping duties may be assessed on imports found to have been sold at less than "fair value"--generally the price at which merchandise is sold on the home market of the exporter--and such sales injure or threaten injury to a domestic industry. Under the countervailing duty law, special countervailing duties may be assessed on imports found to have benefited from "bounties" or "grants" paid to the producer or exporter by a foreign government.

The size of the alleged shipments and the prices at which the sugar is claimed to have been sold have prompted Treasury to expedite consideration of the matter.

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epartment of the TREASURY

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For Release Upon Delivery Expected at 10:00 a.m., E.S.T.

STATEMENT OF DANIEL I. HALPERIN, TAX LEGISLATIVE COUNSEL OFFICE OF THE ASSISTANT SECRETARY OF TREASURY FOR TAX POLICY BEFORE THE SUBCOMMITTEE ON PRIVATE PENSION PLANS AND EMPLOYEE BENEFITS OF THE SENATE FINANCE COMMITTEE June 27, 1978 OI

178

Mr. Chairman and Members of the Subcommittee:

I am pleased to have the opportunity to appear before you today to discuss the Chairman's bill, S. 3140. The bill would combine the administrative simplicity of separate retirement funds for each employee (as under Individual Retirement Accounts (IRAs)) with the higher contribution level permitted for the self-employed when they adopt plans for their employees (so-called Keogh or H.R. 10 plans). For employers who choose to adopt the type of plan created under the bill, it will achieve simplification without detriment to the tax policies underlying the favored tax treatment of employee retirement plans. Therefore, we are pleased to support the bill and encourage its early enactment by the Congress. At the same time, we would urge one modification regarding integration with the Social Security system. would also wish to raise one significant issue of retirement policy for the Subcommittee's consideration, namely, the impact of the proposal on the choice between a defined benefit and a defined contribution plan. I will discuss these matters and several other features of the bill in the remainder of this testimony after outlining the bill's provisions.

Basic Outline of the Bill

The bill builds upon the framework of the IRA provisions added to the Internal Revenue Code by ERISA. Current law (section 408(c)) provides for the establishment of group individual retirement accounts by employers or associations of employees on behalf of employees. Deductible contributions to these IRAs, like contributions to all other IRAs, are made only by employees, and they are generally limited to the lesser of \$1,500 or 15 percent of annual compensation. Deductible contributions cannot be made by an employee if he or she was an active participant in a qualified plan during any part of the taxable year.

The bill would expand upon the concept of employermaintained IRAs, which have not been widely used up to now. It would authorize deductible employer contributions to such an IRA, with the employer contribution being limited to the lesser of 15 percent of gross income or \$7,500. This conforms to the deductible limitation for employer contributions on behalf of a self-employed individual under a Keogh plan.

In order to obtain this status, the simplified plan must be an employer-sponsored group IRA meeting a combination of requirements under the IRA provisions and the qualified plan provisions which would insure maximum security once the funds have been contributed and, further, would insure against discrimination in favor of highly-paid employees. Thus, for example, participation would have to be on a nondiscriminatory basis, an employee could not be denied participation on the basis of service once he or she has completed three years of service, and employer contributions would be fully and immediately vested.

Another significant feature of the bill is that if an employer's contribution for an employee is less than the annual IRA limitation for that employee, the individual could make up the difference.

From the employer's point of view, the bill proposes simplified reporting and disclosure requirements and the further simplification of the plan itself. Simplified plan design could be achieved either through adoption of a model plan or through an individually designed plan which would be simpler than the typical employer plan under present law.

I would like to turn now to four specific considerations in connection with the bill.

Discrimination

The present Code provision for employer-sponsored IRAs does not contain any anti-discrimination rules. There have been suggestions that the provision be amended to add such rules. However, we have viewed such an amendment as a fruitless exercise within the framework of the current IRA provisions. Current law provides no incentive for an employer to establish a group IRA plan as opposed to individual plans. Therefore, anti-discrimination requirements for employer-sponsored plans could be circumvented by the simple technique of individual employees establishing IRAs, perhaps with the aid of the employer.

The bill, however, does provide an incentive for the employer to establish the simplified plan. It accomplishes this by allowing substantial deductions for employer contributions to such plans. The bill also precludes the establishment of employer-sponsored IRAs on a discriminatory basis. Therefore, we believe the bill represents a meaningful effort to eliminate discrimination in this area.

Employee Contributions

The bill will allow an employee to contribute and deduct the difference between the employer's contribution and the deductible limitation for IRAs applicable to the employee under current law. This will alleviate a problem which has existed since the IRA provisions were enacted as part of ERISA. An employee may not make a deductible contribution to an IRA if he or she is an active participant in a qualified plan for any part of the taxable year. This has caused certain employees to view participation in a qualified plan as detrimental because employer contributions to a qualified plan on their behalf are quite small or because the employee does not expect to vest in a retirement benefit under the employer-maintained plan.

Several proposals have been made in this Congress and the previous Congress to deal with this problem. In some cases, those proposals have contained defects either because they were extremely complicated or because they allowed extra IRA contributions on a discriminatory basis. In some cases, both defects were present.

S. 3140 is much more satisfactory from this standpoint. First, the bill resolves the problem of an employee who changes jobs frequently and might never vest under an ordinary retirement plan. Under the simplified plan, that employee's benefits are always fully vested and fully portable.

Secondly, it is designed to encourage retirement savings for low-income persons. As an illustration, assume the employer maintains a simplified plan for the benefit of two employees, one of whom earns \$30,000 while the other earns \$10,000. An employer contribution of 10 percent of compensation on behalf of each will result in contributions of \$3,000 and \$1,000 respectively. The higher-paid employee will not be able to make an extra IRA contribution, because the employer contribution already exceeds the employee's \$1,500 deductible limitation. On the other hand, the \$10,000 employee can make an extra IRA contribution up to \$500.

Finally, and most importantly, it has a built-in overall \$1,500 limit which would generally prevent excessive combining of IRA contributions with benefits under a qualified plan. I must caution, however, that this privilege could be abused if an employer establishes more than one plan. For example, if the employer maintains a profit-sharing plan to which it makes substantial contributions, the employer should not be able to adopt a simplified plan described in the bill and make very small contributions, thereby allowing highly-paid individuals to make deductible excess IRA contributions to almost the full extent of the IRA deduction Thus, the ability to deduct employee contribulimitation. tions should be limited to those who do not participate in a qualified plan other than the new simplified plan. More complex solutions should be avoided. IRAs are intended to be simple arrangements understandable by unsophisticated individuals who do not have access to advice from attorneys, accountants, and other advisors. Unfortunately, the existing IRA provisions are already extremely complicated and contain many traps for taxpayers who do not precisely follow the rules. We urge that these problems not be magnified by the adoption of complex rules under the bill.

Integration

As we understand it, the bill would allow a simplified plan to be integrated with Social Security under the current integration rules for Keogh plans. Integration is accomplished in a Keogh plan by taking into account Social Security taxes paid on behalf of employees as plan contributions by the employer for the employees. We have been concerned about the current integration rules. At their worst, they have resulted in qualified plans which benefit only highly-compensated employees. This undercuts the rationale reflected in the anti-discrimination rules for qualified plans -- that is, tax benefits associated with qualified plans should serve as an incentive for an employer to provide retirement benefits for employees at all levels of income. These concerns led to the proposal for changes in the integration rules contained in the President's Tax Reform Program.

Under the tax reform proposal, a plan could still be integrated with Social Security, but only if it provides substantial benefits for all participating employees.* A number of persons who have objected to the integration proposal have not done so on the merits. Rather, they have been concerned that a shift in the integration rules will necessitate relatively widespread plan amendments following closely upon the amendments which have just been made to meet the standards enacted by ERISA. For those people, the primary objection has been the cost and administrative problems associated with amendments rather than the ongoing costs of meeting the proposed ratio. Since S. 3140 would result in entirely new plans, the amendment problem would not exist. Therefore, we suggest to the Subcommittee that it consider allowing integration only where a simplified plan satisfies the President's integration proposal.

Defined Benefit Plans

As a practical matter, the approach taken by S. 3140 lends itself only to defined contribution plans. The employer contributes a specified percentage of pay which is deposited in each employee's account. The level of retirement benefits is not specified but will be the amount which can be derived from the sum contributed and the earnings thereon. In contrast a defined benefit plan provides for a specific benefit, for example, \$10 per month

^{*} Specifically, the proposal for defined contribution plans is that the proportion of contributions allocable to compensation above the integration level may not be in a ratio greater than 1.8 times the proportion of contributions allocable to compensation below the integration level. As a result of testimony before various committees and discussion with interested persons, we are prepared to modify that proposal so that the basic ratio may be 2 to 1 rather than 1.8 to 1.

per year of service, 1 percent of career average pay per year of service, 1 percent of average pay over the last five years of service per year of service. Since the employer's contribution to this type of plan is affected by the investment performance and the age of the participant and in some circumstances by changes in the compensation level, a defined benefit plan does not easily fit into the individual account pattern required for the simplified plan.

Because it established minimum funding requirements, premium payments for plan termination insurance and in some cases employer liability upon plan termination, ERISA may have made defined benefit plans less attractive compared to defined contribution plans than they were prior to the enactment of the legislation. From one point of view this is a beneficial effect of ERISA.

Some conceive of the employer's contribution to a pension plan as a payment in lieu of an increase in current salary and, therefore, each employee should have a nonforfeitable right to his or her proportionate share of the contribution. Others argue that defined contribution plans are more meaningful to those who spend less than a full career with one employer . Contributions under such plans tend to be a level percentage of pay regardless of age. If it is assumed salary will increase and that an adequate retirement income must be measured against earnings at the time of retirement, the contribution level will be higher than it would be if earnings were expected to remain steady.* Thus, the vested benefit under a defined contribution plan could include some provision for anticipated increases in Under a defined benefit plan the value of a earnings. vested benefit is determined by reference to earnings at the time of separation from service. Therefore, the amount of a lifetime pension, even if full vesting is achieved, will be less if the employee changes jobs than if he or she stays with one employer. A defined contribution plan could produce the same benefit in both situations.

On the other hand, a defined benefit plan can more easily adjust for changes in salary and plan earnings. Particularly if it promises a specified percentage of

^{*} This works out correctly if the rate of salary growth is both uniform among employees and correctly anticipated. It also ignores the difficulty of providing for past service under a defined contribution plan started or improved when the employee is in mid-career.

pre-retirement pay, such a plan is much more meaningful to the employee in facilitating planning for retirement. Very few employees can estimate the adequacy of a benefit from a defined contribution plan.

Therefore, on balance we think a shift in plan design toward defined contribution plans would be unfortunate. We believe there needs to be a study as to whether such a shift has taken place and if so whether it furthers the interests of providing retirement security for employees as a group. We do not think, however, that this word of caution should deter prompt action on S. 3140.

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Department of the TREASUR

WASHINGTON, D.C. 20220

TELEPHONE 566-2041



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FOR IMMEDIATE RELEASE

June 26, 1978

RESULTS OF TREASURY'S WEEKLY BILL AUCTIONS

Tenders for \$2,300 million of 13-week Treasury bills and for \$3,400 million of 26-week Treasury bills, both series to be issued on June 29, 1978, vere accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCEPTED	13-week bills			: 26-week bills		
COMPETITIVE BIDS:	maturing September 28, 1978			: maturing December 28, 1978		
	Price	Discount <u>Rate</u>	Investment Rate 1/	<u>Price</u>	Discount Rate	Investment <u>Rate 1/</u>
High	98.245 <u>a</u> /	6.943%	7.17%	: 96.266 <u>b</u>	/ 7.386%	7.78%
Low	98.237	6.975%	7.20%	: 96.258	7.402%	7.80%
Average	98.239	6.967%	7.19%	: 96.261	7.396%	7.79%

a/ Excepting 3 tenders totaling \$480,000

b/ Excepting 1 tender of \$1,790,000

Tenders at the low price for the 13-week bills were allotted 97%. Tenders at the low price for the 26-week bills were allotted 52%.

TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS AND TREASURY:

^{ncludes} \$315,650,000 noncompetitive tenders from the public. ^{Includes} \$191,025,000 noncompetitive tenders from the public. ^{Iclivalent} coupon-issue yield.

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Department of the TREASURY

WASHINGTON, D.C. 20220

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TREAST THE TREAST

FOR RELEASE AT 4:00 P.M.

June 27, 1978

TREASURY'S WEEKLY BILL OFFERING

The Department of the Treasury, by this public notice, invites tenders for two series of Treasury bills totaling approximately \$5,700 million, to be issued July 6, 1978. This offering will not provide new cash for the Treasury as the maturing bills are outstanding in the amount of \$5,707 million. The two series offered are as follows:

91-day bills (to maturity date) for approximately \$2,300 million, representing an additional amount of bills dated April 6, 1978, and to mature October 5, 1978 (CUSIP No. 912793 T6 3), originally issued in the amount of \$3,406 million, the additional and original bills to be freely interchangeable.

182-day bills for approximately \$3,400 million to be dated July 6, 1978, and to mature January 4, 1979 (CUSIP No. 912793 W2 8).

Both series of bills will be issued for cash and in exchange for Treasury bills maturing July 6, 1978. Federal Reserve Banks, for themselves and as agents of foreign and international monetary authorities, presently hold \$3,514 million of the maturing bills. These accounts may exchange bills they hold for the bills now being offered at the weighted average prices of accepted competitive tenders.

The bills will be issued on a discount basis under competitive and noncompetitive bidding, and at maturity their par amount will be payable without interest. Except for definitive bills in the \$100,000 denomination, which will be available only to investors who are able to show that they are required by law or regulation to hold securities in physical form, both series of bills will be issued entirely in book-entry form in a minimum amount of \$10,000 and in any higher \$5,000 multiple, on the records either of the Federal Reserve Banks and Branches, or of the Department of the Treasury.

Tenders will be received at Federal Reserve Banks and Branches and at the Bureau of the Public Debt, Washington, D. C. 20226, up to 1:30 p.m., Eastern Daylight Saving time, Monday, July 3, 1978. Form PD 4632-2 (for 26-week series) or Form PD 4632-3 (for 13-week series) should be used to submit tenders for bills to be maintained on the book-entry records of the Department of the Treasury. Each tender must be for a minimum of \$10,000. Tenders over \$10,000 must be in multiples of \$5,000. In the case of competitive tenders the price offered must be expressed on the basis of 100, with not more than three decimals, e.g., 99.925. Fractions may not be used.

Banking institutions and dealers who make primary markets in Government securities and report daily to the Federal Reserve Bank of New York their positions in and borrowings on such securities may submit tenders for account of customers, if the names of the customers and the amount for each customer are furnished. Others are only permitted to submit tenders for their own account.

Payment for the full par amount of the bills applied for must accompany all tenders submitted for bills to be maintained on the book-entry records of the Department of the Treasury. A cash adjustment will be made on all accepted tenders for the difference between the par payment submitted and the actual issue price as determined in the auction.

No deposit need accompany tenders from incorporated banks and trust companies and from responsible and recognized dealers in investment securities for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, or for bills issued in bearer form, where authorized. A deposit of 2 percent of the par amount of the bills applied for must accompany tenders for such bills from others, unless an express guaranty of payment by an incorporated bank or trust company accompanies the tenders.

Public announcement will be made by the Department of the Treasury of the amount and price range of accepted bids. Competitive bidders will be advised of the acceptance or rejection of their tenders. The Secretary of the Treasury expressly reserves the right to accept or reject any or all tenders, in whole or in part, and the Secretary's action shall be final. Subject to these reservations, noncompetitive tenders for each issue for \$500,000 or less without stated price from any one bidder will be accepted in full at the weighted average price (in three decimals) of accepted competitive bids for the respective issues.

Settlement for accepted tenders for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, and bills issued in bearer form must be made or completed at the Federal Reserve Bank or Branch or at the Bureau of the Public Debt on July 6, 1978, in cash or other immediately available funds or in Treasury bills maturing July 6, 1978. Cash adjustments will be made for differences between the par value of the maturing bills accepted in exchange and the issue price of the new bills. Under Sections 454(b) and 1221(5) of the Internal Revenue Code of 1954 the amount of discount at which these bills are sold is considered to accrue when the bills are sold, redeemed or otherwise disposed of, and the bills are excluded from consideration as capital assets. Accordingly, the owner of these bills (other than life insurance companies) must include in his or her Federal income tax return, as ordinary gain or loss, the difference between the price paid for the bills, whether on original issue or on subsequent purchase, and the amount actually received either upon sale or redemption at maturity during the taxable year for which the return is made.

Department of the Treasury Circulars, No. 418 (current revision), Public Debt Series - Nos. 26-76 and 27-76, and this notice, prescribe the terms of these Treasury bills and govern the conditions of their issue. Copies of the circulars and tender forms may be obtained from any Federal Reserve Bank or Branch, or from the Bureau of the Public Debt.



ASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR RELEASE UPON DELIVERY EXPECTED AT 9:00 A.M. THURSDAY, JUNE 29, 1978

STATEMENT OF THE HONORABLE DANIEL H. BRILL ASSISTANT SECRETARY OF THE TREASURY FOR ECONOMIC POLICY BEFORE THE SUBCOMMITTEE ON TAXATION AND DEBT MANAGEMENT OF THE SENATE FINANCE COMMITTEE

Mr. Chairman and members of this distinguished Committee: The issue before us today is that of determining the most effective way of encouraging more investment.

There is no disagreement among us as to the importance of this objective. It is clear, from many perspectives, that too much of our output of goods and services is devoted to current consumption, and too little to investment in new and more efficient tools of production--investment that will permit future growth in consumption.

Even after three years of recovery, real business fixed investment remains below its prerecession peak. As a result, our capacity to produce is growing too slowly, at less than a 3 percent annual rate compared with over 4-1/2 percent in the first two postwar decades.

Paralleling this sluggish growth in investment and capacity has been a deceleration in the rate of growth of productivity,

the factor responsible for a major share of U.S. economic growth. This slowdown in productivity growth adversely affects our ability to achieve price stability and our ability to remain competitive with producers abroad.

We are all dedicated, therefore, to the search for the most effective ways of promoting increased capital formation. There are before us specific proposals to encourage capital formation by reducing the tax on capital gains. Fundamentally, these proposals rest on the premise that reduction in the capital gains tax will have a very favorable effect on stock prices, and that the resulting enhancement of stock prices will, by increasing the wealth of investors and/or reducing the cost of raising equity capital, encourage a higher rate of investment.

Admittedly, the argument appears intuitively plausible. One might indeed expect some favorable reaction in stock prices if the capital gains tax were reduced. And one might also expect that a reduction in the cost of equity capital--the result of rising stock prices--would encourage some additional investment, since the inability to obtain equity funds is generally recognized as one of the barriers to investment, particularly for smaller companies.

The critical question is by how much. We have only a limited amount of resources to devote to tax preferences for

-2-

investment. Is this use--a reduction in revenues from lower capital gains taxes--a cost-effective way of promoting investment?

Unfortunately, there is little direct historical evidence on which to base an analysis. There has been no reduction in capital gains tax rates in the past quartercentury, only increases.

One must, therefore, argue the case for capital gains tax reduction by assertion or analogy, which is just what has been done in three major studies of the problem--the study sponsored by the Securities Industry Association (SIA), the study conducted by Merrill Lynch (ML) and the study conducted by Chase Econometric Services, Inc. (Chase). I would like to comment on the methodology employed in each of the surveys, particularly with respect to those variables critical to a determination of the effectiveness of capital gains tax changes in influencing investment.

In the study sponsored by the Securities Industry Association, the argument is made by assertion. A specific and arbitrary assumption is made that complete elimination of the capital gains tax would result in a 20 percent increase in stock prices over the first five quarters after the tax change is implemented. This assertion, along with other

-3-

assumptions about the extent to which higher prices will encourage shareholders to realize their gains, are inserted into the economic model constructed by Data Resources, Inc. (DRI), and the model is run to produce estimates of the resultant growth in GNP, in business investment, and in Federal revenues resulting from the higher GNP.

The results are not surprising: higher stock prices, resulting in a greater amount of realization of capital gains, will increase incomes, investment and Federal revenues--all by substantial amounts. For example, two years after the elimination of the capital gains tax, real GNP in the SIA simulation would be about \$47.5 billion (1978 \$) higher, nonresidential fixed investment nearly \$18 billion higher, the Federal budget deficit (NIA basis) about \$10.5 billion lower, and the unemployment rate 0.7 percentage points lower.

All delightful outcomes, devoutly to be wished. But all resting very heavily on an <u>assumption</u> that stock prices would increase by 20 percent in response to the postulated change in capital gains tax, and questionable econometric relationships implying that the higher level of stock prices would spur consumption and investment to such dramatically higher levels.

-4-

Another study of the potential effect of capital gains tax reduction was undertaken by Merrill Lynch. In this study, it was assumed that the capital gains tax would be reduced in the third quarter of 1978, not to zero but to a new maximum rate of 25 percent. The result of such a tax change is assumed to reduce the cost of new equity capital by some 25 to 30 basis points. This assumption is traced through an econometric model to show the effect on overall stock prices, on investment and on gross national product. The results indicate a potential rise in stock prices of only 4 to 6 percent, an increase in 1980 GNP of only 0.3 percent, and increased Federal revenues sufficient to result in about a \$2.5 billion smaller deficit despite an initial tax cut of about \$2 billion.

It is most important to emphasize again that this study, as did the SIA study, rests on <u>assumptions</u> about the effects of capital gains tax rate changes on stock prices, not on any empirical evidence of the effects. In the ML case, the effects assumed are those on the cost of new equity capital, which is translated into the prices of all equity issues. The ML assumptions about stock price response are more modest than those used in the SIA study, and the projected benefits to the economy and on the Federal deficit are correspondingly more modest. But they still rest on assumptions.

-5-

The third study which we reference today is that undertaken by Chase Econometric Services, Inc. Here, the effect on stock prices of a reduction of capital gains taxation to a 25 percent maximum rate is stated to be a rise of nearly 40 percent in stock prices over the next two years which, in turn, increases gross national product, investment and Federal revenues.

The Chase analysis does not rest on an assumption about the stock price response to capital gains tax reduction. Rather it is based on an equation "...empirically determined from multiple regression analysis and is not simply an assumption pulled out of thin air."

It is worth examining this statement further, for any equation that can adequately explain stock price behavior is likely to be of interest to a wider audience than only those concerned with capital gains tax provisions.

The Chase study states that fluctuations in stock prices can be explained by seven factors, or variables. These variables include interest rates, corporate profits, replacement cost adjustment to capital consumption allowances, dividend payments, disposable personal income and two variables relating to maximum tax rates: the maximum tax rate on capital gains, and a variable apparently intended to capture the effect of legislated changes in the maximum tax rate on earned income. The latter is set at zero

-6-

from 1955 through 1968, and at 20 for the years after 1968.

The results of the Chase equation purport to tell us that (a) changes in the capital gains tax rate explain about one-fourth of the fluctuation in stock prices over the period from 1955 to 1977 and (b) a reduction in the maximum capital gains tax rate to 25 percent would result in a 40 percent rise in stock prices within a two-year period. This is a far more dramatic effect on stock prices than is assumed in either the SIA or the Merrill Lynch study.

Are there results derived from the Chase equation statistically valid? I'm afraid they must be regarded as suspect. The methodology used commits several grievous statistical sins. In the parlance of the statistical profession, the Chase equation is guilty of multicollinearity and serial correlation, as well as improper specification.

I will not take up the Committee's time with methodological points; these are covered in a brief technical note attached to my statement. It is important to note, however, that the existence of such a defect as multicollinearity (technical jargon for the case where two of the factors used to explain fluctuations in a third are in themselves highly interrelated) means that the measure of the relative importance of the capital gains tax in explaining stock prices is subject

-7-

to large statistical error. This is borne out by the fact that if one of the redundant variables is dropped from the equation, the results change dramatically; in this case, the rise in stock prices resulting from reduction in the capital gains tax falls to 9 percent, from the 40 percent claimed for the original equation.

The existence of serial correlation--condition where differences between actual observations and the values estimated by an equation show a persistent pattern--also means that the equation is not statistically reliable. This can easily be confirmed by applying one of the standard techniques for correcting for serial correlation. When one applies this correction to the Chase equation, the importance of changes in the capital gains tax rate in explaining stock price behavior is reduced significantly.

The major point to be made about the three studies relating to the effect of capital gains taxes is that in two of them, the results rest very heavily on assumptions about the critical factor of the response of stock prices, and in the third study, the attempt to use analytic techniques instead of assumptions suffers from such serious methodological flaws as to vitiate the results. On the stock price response factor, the studies differ widely: one study asserts that

-8-

complete elimination of the capital gains tax would result in a 20 percent rise in stock prices, another that only partial elimination of the tax would yield a 40 percent rise, and the third that partial elimination would result in only a 4 to 6 percent stock price increase.

The second point to be made about these studies is that they yield widely different results as to the economic benefits to be expected from a capital gains tax reduction and the ensuing rise in stock prices. The 20 percent rise in prices assumed for the SIA study would, in their calculation, produce a rise in total output--GNP--some 9 times as great as the initial tax reduction. The Merrill Lynch calculations yield a multiplier of only 2, and the Chase calculations a multiplier of about 3-1/2. It should also be noted that most of the projected increase in GNP in the SIA study develops in consumption, not investment; the Chase study has more of the benefits accruing to investment and the Merrill Lynch study splits its modest effects more evenly between consumption and investment. Thus, the studies are all over the map not only with respect to stock price impacts but also as to the purported benefits flowing from tax reduction.

How reasonable are the assumptions about the effect of a capital gains tax reduction on stock prices? As noted

-9-

earlier, there is little directly relevant historical experience, so the argument has to be made--if at all-by analogy. Thus, some proponents of capital gains tax reductions have simply cited the record of stock prices before and after the Tax Reform Act of 1969, which raised the maximum rates payable on realized capital gains. In the eight years after enactment of higher capital gains rates (from 1969 to the end of 1977), stock prices rose only 0.4 percent, compared with a 47.6 percent rise in the eight years preceding the imposition of higher taxes. Q.E.D.: raising capital gains taxes has tended to reduce stock price gains and, therefore, the converse must be true; lowering the capital gains tax rate would raise stock prices.

But when one looks behind this glib, rather superficial analysis, a different and more puzzling story emerges. The Tax Reform Act of 1969 was signed on December 30, 1969, and most provisions became effective on January 1, 1970. Since it may have been anticipated that the capital gains tax rate would be increased, even before the change was formally enacted, one might have expected a rise in stock market volume and a decline in prices in 1969, as investors hurried to realize capital gains before the new higher tax rates were imposed. But stock prices started their decline at the end of 1968--long before any expectation of higher tax

-10-

rates--and both trading volume and the volume of realized gains declined in 1969.

After the new tax rates became effective, stock prices rose from mid-70, until they reached a peak in January 1973. In the two and a half year period after higher tax rates were in effect, the stock price index rose by 46 percent.

It is difficult to explain why prices and realizations, went <u>up</u> after the effective date, and it certainly raises doubts about the significance of the maximum tax rate on investor decisions, at least in the 1969-73 period.

Of course, since 1973, stock prices have behaved poorly. But it does strain credulity to attribute the behavior of stock prices to continued high capital gains taxation alone in a period marked by such events as an oil embargo, a quintupling of oil prices, a worldwide investment boom accompanied by double-digit inflation and double-digit interest rates, followed by the worst recession since 1930's. To explain stock price behavior since 1973 exclusively in terms of a higher capital gains tax, in the midst of such sweeping economic trauma, requires some stretching.

Where does this leave the analysis? I submit that the verdict any jury would deliver is "case not proven". Reductions in capital gains taxation <u>might</u>--and I emphasize

-11-

might--influence stock prices by some indeterminate amount, and this change in stock prices <u>might</u>--and again I emphasize might--be conducive to some rise in investment. But none of the studies discussed today provides a sound basis--only assertion or imperfect statistical analysis-for determining what quantities would result from such tax policy changes.

Tax preferences for specific forms of income must essentially be classed as subsidies, whatever euphemism is used to disguise the subsidy. It would appear to me, therefore, a rather risky venture to dispense public funds for subsidies to investment on the basis of such meager analytical evidence as has been submitted. And the risk is particularly great when this form of subsidy would result in a significant distortion in the equity of our tax structure. Equity in our tax system is no trivial matter, in a society where every citizen is expected to pay his fair share of the cost of public services.

Moreover, it is an unnecessary risk, since other incentives to capital formation, such as extension of the investment tax credit and/or a reduction in corporate income tax rates have a more direct relationship to business investment decisions. I would urge the Committee, therefore, to devote its attention

-12-

to the proposals for investment credits and tax rate reductions in the program submitted by the President, rather than to divert its attention to unproven and inequitable remedies.

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Appendix on Methodology

This appendix considers certain technical details affecting the results of the analyses of the impact of a capital gains tax reduction prepared by the Securities Industry Association (SIA), Merrill Lynch (ML) and Chase Econometric Services, Inc. (Chase).

Securities Industry Association Study

Method of Simulation

The Data Resources Inc. (DRI) model used in the SIA study is not readily ameniable to answering questions concerning the impact of changes in capital gains taxation on economic activity. Tax rates on capital gains do not appear as explicit exogenous variables in the model. In using the DRI model, SIA simulated the impact of a complete elimination of capital gains taxation by decreasing personal and corporate income tax rates by an equivalent amount (initially \$5.1 billion). The appropriateness of lowering the personal tax rate for all consumers is dubious, in that it is largely individuals in the upper income tax classes who would benefit from a capital gains reduction, rather than the public-at-large. As a consequence, the net effect of the SIA procedure is probably to over-estimate the effect on consumption, and hence the induced effect on investment, of cuts in the maximum capital gains tax rate.

The SIA study found that a complete elimination of capital gains taxes would result in a \$47.7 increase in real GNP over about a two-year period. This result implies tax multipliers of about nine--four to five times as high as the empiricallyderived personal and corporate income tax multipliers traditionally used in assessing the likely impact of tax changes on GNP.

Assumed Increase in Stock Prices

The very large multiplier effect of the SIA study reflects not only the questionable manner in which the tax reduction is introduced into the simulation, but also the assumed 20 percent stock price increase which feeds back, via a household wealth equation, to consumption and investment. If smaller increases in stock market prices are assumed, much smaller GNP, consumption and investment multipliers result. It is interesting to note that stock prices are <u>endogenous</u> in the DRI model and need not be specified exogenously. When one leaves stock prices endogenous and simulates a capital gains tax reduction, or elimination, the DRI model shows only very modest stock price changes.

Chase Study

Stock Price Equation

Stock prices are endogenous in the Chase model. The Chase stock market prediction equation treats stock prices as a function of seven explanatory variables:

- (1) the maximum capital gains tax rate (six quarter weighted average);
- (2) a dummy variable set at zero from 1955 through 1968, and set at 20 for the years after 1968 intended to capture the effect of the 20-point change in the maximum rate on earned income;
- (3) prime commercial bank loan rate (percent);
- (4) corporate profits, after tax, with adjustments for capital consumption and inventory valuation (billions of current dollars);
- (6) dividend payout ratio; and,
- (7) disposable income less transfer payments to persons (billions of current dollars).

The Chase equation has several serious methodological and specification flaws which cast doubts about the credibility of its predictions.

Serial Correlation

The Chase stock market equation suffers from "serial correlation." Serial correlation is a technical term to describe the situation in which differences between the actual and the estimated values derived from an equation show a persistent pattern. The presence of serial correlation in the Chase equation is indicated by the low Durbin-Watson ratio (0.69), a standard measure used by econometricians to test for this problem.

There are statistical techniques for correcting for serial correlation, e.g., the Cochrane-Orcutt correction. When one applies this particular correction to the Chase equation, then the coefficients--the values attributed to each explanatory variable--change radically. In particular, the importance of the capital gains tax rate in explaining stock price behavior drops sharply. The presence of serial correlation means, to technical workers in the field, that results derived from an equation suffering from this malady are essentially "inefficient" and hence, particularly unreliable in forecasting.

Multicollinearity

The maximum tax rate variable and the dummy variable included in the Chase stock market equation are highly correlated--a 0.97 correlation out of a possible 1.00. Largely as a result, the equation suffers from "multicollinearity", an ailment that saps the strength of statistical results. Johnston points out that when multicollinearity is present in an equation,

"The precision of estimation falls so that it becomes very difficult, if not impossible, to disentagle the relative influences of the various...variables. This loss of precision has three aspects: specific estimates may have very large errors; these errors may be highly correlated, one with another; and the sampling variances of the coefficients will be very large... Estimates of coefficients become very sensitive to particular sets of sample data, and the addition of a few more observations can sometimes produce dramatic shifts in some of the coefficients." (Econometric Methods, 2nd Edition, 1972, p.160).

A standard way of treating an equation for multicollinearity is to omit one of the collinear variables from the equation. When the dummy variable is dropped, the coefficient of the capital gains tax rate drops substantially, implying a stock market rise of only 9 percent instead of the nearly 40 percent implied by the uncorrected Chase stock market prediction equation.

In addition to the methodological flaws discussed above, the Chase equation has specification defects--such as the use of the maximum tax rate on capital gains instead of the much lower actual effective rates paid by most taxpayers.

Merrill Lynch Study

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In the methodology used by ML to analyze the impact of the Steiger Amendment, calculations of pre-tax and after-tax rates of returns to investors were made outside of the ML macro-model. Assumptions regarding the extent that the firm's cost of equity financing would decrease were made based upon these calculations. These assumed cost decreases were then fed into the ML model and the impacts upon the general economy observed. A 4-6 percent increase in stock prices was predicted. When one uses the ML methodology to simulate the impact of a <u>complete elimination</u> of capital gains taxation, the results are a stock price increase of 9 to 12 percent. These results cast further doubt on the reasonableness of the 20 percent rate assumed by SIA and the 40 percent rate derived from the Chase equation.



FOR RELEASE UPON DELIVERY

Statement of the Honorable W. Michael Blumenthal on Capital Gains Tax Bills Before the Subcommittee on Taxation and Debt Management Committee on Finance June 28, 1978

Mr. Chairman and members of this Subcommittee:

I welcome the opportunity to appear before this Subcommittee to present the Administration's views on three bills before you: S.3065, S. 2428 and S. 2608.

Each of these bills would reduce the tax on capital gains for selected groups of taxpayers. Each aims at objectives of capital formation and growth. These objectives are shared by the Administration. But each bill has fatal flaws and either would not achieve its stated objectives at all, or would do so in an inefficient and inequitable manner. Accordingly, the Administration strongly opposes all three bills.

I will devote the bulk of my testimony to S. 3065, the "Investment Incentive Act of 1978". To say that this Bill and its House counterpart have received extensive publicity is to engage in understatement. Suddenly, like flowers that bloom in the spring, the notion of reducing capital gains taxation is appearing everywhere as an all-purpose solution to the country's economic problems. Manifold and sweeping claims are made for this idea: It is advertised as a technique of middle class tax relief, or a measure to help homeowners. It is said that reducing capital gains taxes will substantially increase stock It is claimed that the Treasury will gain revenues by values. cutting these taxes. We are told that this is the best way to Some even accelerate capital accumulation in the United States. claim that other economies outperform us because they avoid taxing of capital gains.

This Administration shares the goals espoused by the supporters of a capital gains tax reduction. We too wish to see stock prices rise. We too are concerned about Treasury revenues; and we are certainly as concerned as anyone about reducing the federal deficit. We too are vitally interested in spurring capital accumulation and investment, and believe that tax incentives are needed for this. We too are anxious to employ every reasonable device to improve our performance with respect to inflation, unemployment, and exports.

Our opposition to S. 3065, therefore, is based not on disagreement with its goals. Rather we are persuaded that this bill would not advance us toward these goals or would do so only in ways that are inefficient, inadequate and unjust.

The tax reduction legislation that the Administration has proposed this year would meet two broad objectives:

First, relief for the average taxpayers of this country who are finding their incomes increasingly pinched by rising tax liabilities.

Second, a broad and significant increase in the after-tax return on capital, which will increase business investments by making them more attractive.

Mr. Chairman, a dispassionate and objective analysis of S. 3065 shows that this bill and others like it would achieve neither of these goals while wasting Treasury revenues urgently needed to achieve these critical objectives in an efficient and equitable fashion.

The Facts About Capital Gains Taxation Under Current Law

Under current law, the net capital gain of an individual taxpayer is taxed at a rate equal to one-half of the taxpayer's rate on ordinary forms of income, such as wages, salary, dividends, interest, and rent. Those persons in tax brackets above 50% need pay only the 25% alternative rate on the first \$50,000 of their net capital gains.

For corporations, net capital gains may be taxed at an "alternative" 30 percent rate instead of the maximum 48 percent rate on other income.

In addition to these basic provisions, the Tax Reform Acts of 1969 and 1976 introduced two elaborations.

First, the 1969 Act imposed a "minimum tax" on those with very large amounts of capital gains income or other income benefitting from preferential provisions. After changes in the 1976 Act, the minimum tax for individuals is 15 percent of preference income in excess of either \$10,000 or one-half of regular tax liability (whichever is greater). One-half of capital gain is considered "preference income". Therefore, if a taxpayer's only preference item is capital gain, the minimum tax applies only if total gains exceed \$20,000.

Second, the 1969 Act reduced the maximum tax rate on earned income -- wages and salaries -- from 70 percent to 50 percent, providing massive relief to high-income individuals. For these persons, the amount of earned income eligible for this special "maximum tax" ceiling is offset by the amount of preference income, including the untaxed half of capital gains.

Now, what are the consequences of this structure of captial gains taxation? Who pays what?

In 1978, capital gains taxes will raise \$10.3 billion in revenue, \$7.8 billion from individuals and \$2.5 billion from corporations.

Let's look at the individual side of the equation, where public attention has been concentrated.

The average effective tax rate on capital gains in 1976 was 15.9 percent. (See Table 1.) For most Americans with capital gains, the effective rate is quite low: for instance, 12.7 percent for those between \$20,000 and \$30,000 in adjusted gross income, 16.7 percent for those between \$30,000 and \$50,000. Up to \$200,000 a year, the effective rate is below 25 percent. Even for those over \$200,000 the average effective rate is only 27.4 percent.

Typically, therefore, the great majority of taxpayers pays taxes on capital gains at modest levels, considerably below the rate on ordinary earned or unearned income, and the progressiveness of the capital gains tax is guite moderate. The rate generally rises above 25 percent only where the taxpayer's income or gains are extraordinarily large, and even in these instances, the taxes are not at all extreme.

In the current debate, much has been made of the possibility -- under the maximum and minimum tax provisions enacted in 1969 and 1976 -- that individuals may be paying a 50 percent tax or even more on their capital gains. The facts are much less alarming than the rhetoric. Capital gain, at all income levels, is still very much a preference item in our tax system. More than 60 percent of all capital gains is taxed at 25 percent or less. Of all returns showing capital gains, only about 7 percent is taxed above 25 percent. Though in theory the tax rate could exceed 50 percent, this would require a very implausible composition of income, and in fact we have been unable to find even one case where this has happened. We have found fewer than 20 returns -- out of 5.4 million returns with capital gains -- taxed at more than 45 percent. The capital gains tax very rarely goes above 40 percent. Rates over 40 percent have appeared in less than five hundredths of one percent of returns with capital gains, involving less than four-tenths of one percent of gains.

In sum, the Tax Reform Acts of 1969 and 1976 increased capital gains taxes for very high income individuals with very large gains, but these measures did not introduce unreasonable marginal rates and they left capital gains in a clearly preferred status.

The facts about S. 3065

This bill is not a general measure to reduce capital gains taxes for everyone. Rather, it aims to reduce the capital gains rate for the highest income individuals with the largest amount of gains. As I have just noted, the overwhelming majority of taxpayers, realizing the great bulk of capital gains each year, pays substantially less than 25 percent on capital gains. This bill is not designed for this vast majority. Its relief is focused almost entirely on the small minority who now pays more than 25 percent.

The bill would do the following. It would remove all non-taxed capital gains income from the minimum tax, rather than exempting the first \$10,000 of untaxed gain (or one-half of regular tax liability), as under present law. It would eliminate the present capital gains offset against wage and salary income eligible for the maximum tax. It would extend the 25 percent alternative tax to an unlimited amount of gain, as opposed to the \$50,000 of gain eligible for this rate under present law. Finally, it would reduce the "alternative" rate on capital gains for corporations from 30 to 25 percent.

For these changes in the law, very expansive claims have been made. We have examined those claims closely. Few of them stand up against such analysis. At best, it can be said that some of the claims can be neither proven nor disproven. For the most part, however, the claims run flat against the available evidence. The proponents say that S. 3065 constitutes broad based tax reduction, in line with the so-called "middle class tax revolt". The facts are otherwise. About 20 percent of the bill's benefits would go to corporations. For individuals, the bill's benefits are skewed heavily to the highest income taxpayers. Four-fifths of the bill's benefits go the those with incomes over \$100,000 a year. Mr. Chairman, this bill would provide lower taxes for less than one-half of one percent of the individual taxpayers in this country and would benefit only about 7 percent of the taxpayers that have capital gains.

This is in truth a millionaire's relief bill, and I mean <u>income</u> millionaires, whose assets are usually many times greater than that. Of those million dollar earners benefitted by S. 3065, about 3,000 of them throughout the country, each would receive on average \$214,000 in tax reduction. For all million dollar earners the average relief would be \$145,000. By contrast, the average relief for those in the \$20,000 to 30,000 class would one dollar. (See Table 2.)

The bill's proponents assert that it would trigger a stock market boom. The studies said to show this result simply assume the fact, or rather they assume different facts. Bear in mind that the bill would reduce taxes on corporate stock gains by only \$500 million. Yet, one study assumes the bill would raise stock values by 40 percent, a rise of more than \$300 billion or 600 times the size of the tax cut; another study suggests only a 4 to 6 percent rise in stock values, which is still 60 times the size of the cut. A third study, which presumes total elimination of the capital gains tax, rather than the selective cuts in S. 3065, predicts a 20 percent rise in stock values. This is all the sheerest conjecture. The truth is that no one has any credible evidence or theory permitting a projection of the bill's impact on the stock market, and certainly there is no basis for the extreme assumptions that have dominated public discussion of the bil1.

If we look at recent stock market behavior, it is difficult to avoid the conclusion that the effects of capital gains tax changes, if any, are wholly swamped by other stock market influences. The bill's proponents often suggest that the 1969 Tax Reform Act lies behind the stock market's doldrums during the 1970's. However, the stock market fell sharply in 1969, before the tax increases from the Reform Act took effect. Then the market rebounded sharply from 1970 through 1972 -- the same period during which the reforms, were fully phased in. Then, as inflationary momentum accelerated in 1973, there was a huge fall in stock prices, though the tax law was not changed at all. (See Chart 1.)

Analysis of stock market prices over the last ten years shows no relationship between the capital gains tax and the market's level. The record does not show that that the capital gains tax changes in the Reform Acts of 1969 and 1976 depressed stock prices. The assertion that repeal of those reforms would now raise stock prices is just that, an assertion, unsupported by evidence.

Proponents of S. 3065 have noted that it would provide relief for homeowners forced to pay capital gains taxes upon sale of their residences, in those instances where the gain cannot be rolled over into purchase of a new residence. This aspect of the measure, we wholeheartedly support. The President's tax package provides nearly identical relief for homeowners.

A further claim of the proponents is that this bill would greatly spur capital formation. Accelerating the rate of capital formation -- particularly industrial and technological investment -- is a priority objective of this Administration, but S. 3065 is not the way to go about it.

Why is this so? The test of a tax cut for investment is how generally and directly it reduces the tax burden on income from productive capital. In applying this test, it is important to keep in mind two facts. First, productive capital is taxed in many ways -- by the corporate income tax, the individual income tax, the capital gains tax, etc.. We don't have a single, unique tax on capital income; rather we have many taxes which together place a burden on capital. Capital gains tax is <u>not</u> the major tax on capital income. It accounts for only about 10 percent of the federal tax burden on capital. (See Table 3.)

Second, the kind of capital we particularly need to accumulate is industrial and technological capital. Many types of assets -- for instance jewelry, antiques, speculative real estate, and the like -- are of much less importance to our economy's ability to adapt, grow, and compete in international markets. The President's tax proposal takes these two important facts into account. Through broad based reductions in corporate and individual income tax rates, and through a liberalization of the investment tax credit, the President's package would reduce the major taxes burdening capital income by about \$7 billion and would directly increase the profitability and cash flow of all productive enterprises. It is a package ideally suited to increasing the rate of formation of productive capital.

By contrast, S. 3065 is very poorly suited to this job. As I've noted, capital gains taxes constitute only about 10 percent of the federal tax burden on capital income. Reducing the capital gains tax would therefore deal with only a very small corner of the problem. Furthermore, it is in many respects the wrong corner. Only about one-quarter of realized capital gains come from corporate stock. The rest are scattered over a range of assets having little or no role to play in the kind of investment boom this country needs. For instance, another quarter of the realizations is on real estate sales, 3.4 percent on livestock, 2.5 percent on commodities, 9.7 percent on installment sales, etc. (See Table 4.) This bill would create windfalls on assets all over the landscape, but it would largely detour around the central objective, which is to reduce significantly and broadly the tax burden on income from productive investment. This bill takes a very inefficient approach to capital formation.

This inefficiency is a fatal flaw for the simple reason that we do not have unlimited revenues available to stimulate capital formation. To keep the budget deficit in bounds, the Administration believes next year's total tax reduction should not exceed \$20 billion. The bill before you would take up over \$2 billion of that amount. This would have to come at the expense of wage and salary earners, which would be clearly inequitable, or at the expense of the corporate income tax reductions, which would render the bill a much less effective vehicle for capital formation. The only other choice is to increase the budget deficit, which would be an inflationary and irresponsible course.

The proponents of S. 3065 try to avoid this dilemma by asserting that their bill, unlike the myriad other tax cuts promoted in the Congress, would in fact increase Treasury revenues.

The reasoning behind this assertion has never been made clear. As is often the case with this subject, we are dealing here with conjecture, not facts.

It is important, in assessing the revenue claims, to distinguish between three different time horizons: the very short term, the medium term, and the long term. In the short term, the revenue impact of S. 3065 would turn on the so-called "unlocking" effect. With a cut in maximum capital gains rates, it is possible, at least in theory, that some taxpayers would sell assets that they had held for a very long time. Whether and how much this would occur, no one knows. If it did happen, two results would follow. First, the wave of selling might well depress asset prices, on the stock market and elsewhere. This would tend to reduce capital gains tax revenues. Second, the wave of selling would itself generate tax revenues. The net effect on revenues of these conflicting forces, no one can predict. But one thing is clear: It would be a temporary, one-shot effect. The wave of selling would not repeat itself year after year.

In the medium term, <u>any</u> tax reduction will stimulate aggregate demand -- investment and consumption -- and therefore tend to increase GNP toward its potential level, creating a "feedback" of tax revenues to the Treasury. There is absolutely no reason to think that S. 3065 would create larger feedback effects than any other cut in capital income taxes. Indeed, such feedback effects are much less certain with capital gain taxes that with the corporate income tax cuts proposed by the Cutting corporate rates and liberalizing the President. investment tax credit would directly increase enterprise profits and cash flow, and thus real investment and tax revenues. The advocates of S. 3065 hold out the hope -- no more -- that a capital gains tax cut would substantially boost stock values and that this in turn would trigger a large amount of new investment, with a consequent rise in tax revenues. But, as I have indicated, there is no perceptible relationship between capital gains taxes and the level of the stock market, and a capital gains tax cut of this size is most unlikely to affect the stock market substantially. Unfortunately, it is equally difficult to trace a causal relationship between the level of the stock market and the rate of increase of investment or GNP. Both points in the argument are thus very shaky. For the medium term, the revenue feedback effect of a capital gains tax reduction is anyone's quess.

In the long term -- the most important perspective -- tax revenues depend on the sustainable growth rate of the economy. In other words, the revenue feedback will be greater the more efficiently the tax cut boosts the long term trend of investment in productive assets and enterprises. It is precisely here that S. 3065 is most seriously defective. It scatters its benefits over a wide array of assets, many of little productivity, and it misses entirely 90 percent of the tax burden on capital income. It is a very poor tool for increasing the economy's long term rate of real growth, and its long term revenue feedback effects would be commensurately modest.

Finally, I wish to say a word about the very loose international comparisons that have been made in the debate on this measure. Some proponents of S. 3065 have suggested that our economic performance -- in areas of inflation, unemployment, and growth -- has fallen short of that of Germany and Japan because we tax capital gains while they, assertedly, do not. This line of argument ignores certain important facts. First, the United States has over the past few years outperformed most other industrialized countries, including Germany and Japan, in terms of real growth and increases in employment. Our inflation record is less satisfactory, but is nonetheless superior to several countries (e.g. Italy) having no capital gains tax. Second. Japan does in fact tax captial gains. As for Germany, it instead uses an even more comprehensive tax on annual increases in wealth, whether or not realized; I doubt that the proponents of S. 3065 would prefer the German system to ours. What all this shows is that making simplistic international comparisions on a tax-by-tax basis is a very treacherous business.

In sum, Mr. Chairman, the claims made for S. 3066 do not stand up to scrutiny:

- . The bill would not provide general or middle income tax relief but would instead narrowly focus its benefits on the highest income classes and would provide an unprecedented boon to millionaires.
- . The bill has no realistic potential for creating a substantial rise in stock prices.
- . The bill would not efficiently meet our urgent needs for more investment in productive enterprises.
- . The bill would not gain us revenue but would instead use up revenue needed for far more efficient and equitable incentives for capital formation.

There are of course many variations of S. 3065 under discussion in the other Chamber. I will not deal with them in detail. Some of the proposals escape certain problems I have noted here. However, those involving an effective repeal of the minimum tax so far as capital gains are concerned have the same defects as S. 3065: they are very expensive, and they focus their benefits on a narrow class of extremely high income individuals, with the result that many of those persons would pay very little tax. As the President has indicated, this is an unfair and ineffective response to the need of American workers and businesses for genuine tax reduction.

Comments on S. 2428

I turn now to S. 2428, the "Small Business and Farms Capital Preservation Act of 1978." This bill would extend to certain small businesses a tax-free rollover privilege similar to that available on the sale of a principal residence.

We believe such a rollover provision would be inequitable. Owners of businesses already enjoy enormous tax benefits. As a business grows and prospers, and its market value increases, the owners do not have to pay current tax on this appreciated value. A person receiving income in the form of wages, interest on a savings account, or stock dividends must first pay taxes before setting aside funds for future use. The business owner increases his wealth with before-tax dollars, while the wage earner increases his wealth with after-tax dollars. In addition, the owner of a business, when he sells, has the advantage of preferred capital gains rates. Further, any bunching of income resulting from the tax deferral can be alleviated by income averaging, made available for capital gains by the Tax Reform Act of 1969, and by the use of installment sales.

S. 2428 would provide yet another valuable tax break to those who already benefit from a number of preferential provisions. This raises serious questions of fairness.

Apart from considerations of equity, this proposal would raise considerable problems of compliance and administration. Some problems occur now with the tax-free rollover privilege afforded taxpayers on their personal residences. Individuals are asked for more information and computations than are generally required, and such data must be retained for very long periods of time. The complexity would be aggravated substantially by the rollover contained in S. 2428. Recordkeeping and computation burdens could be monumental where a taxpayer has several qualifying asset sales and purchases with overlapping one-year reinvestment periods. The Congress has allowed the extraordinary rollover privilege for principal residences because of the peculiar social value of home ownership. We think it would be a major error in tax policy to begin extending this privilege, piece by piece. Very soon, other types and classes of taxpayers would be demanding this preference, and a wholesale erosion of the tax base would result.

Comments on S. 2608

This bill seeks correction for the appreciation of nominal asset values caused by inflation. It attempts this by excluding from taxable income a percentage of realized capital gains -- a percentage that would increase with the length of time the asset had been held. The rationale is simple and understandable. It seems unfair to many that taxes should be paid on gains that are "paper gains" only, the product of inflation.

Unfortunately, there is no easy way to solve this problem. While S. 2608 is concerned with "illusory income" in the case of capital gains, the same issue arises with all types of income from capital and with debt. A balanced program of indexing income for inflation would require at least four adjustments.

- . Taxpayers would increase the basis of capital assets by the rate of inflation.
- . Owners of savings accounts and other interest-bearing obligations would deduct the loss resulting from the inflation-induced decline in their assets' real value.
- . Businesses would be allowed to increase their basis in computing depreciation deductions and inventory profits.
- . Debtors would report income whenever inflation reduced the real value of their indebtedness.

Obviously, an indexation system that included these four elements would be extremely complicated; but going only part way would create new inequities among taxpayers. For example, it is difficult to justify an inflation adjustment for owners of stock and real estate while ignoring the effect of inflation on the savings account depositor. Nor would a system be just that allowed the holder of debt-financed property to adjust the asset's basis for inflation while making no allowance for the fact that the debt was being repaid with cheaper dollars. There is, however, a more fundamental problem with the notion of indexation. It deals with the symptoms and not the disease itself. Indexation is a response to high inflation rates, but the proliferation of indexation schemes tends to make those rates an accepted fact of economic life. These schemes tend to institutionalize the defect. Rather than accommodating to inflation, we should, in my judgment, bend all efforts to eliminate it.

Even if capital gains indexing were desirable, S. 2608 would not provide the proper means of implementing such a system. most appropriate inflation adjustment would be to increase the basis of capital assets by the rate of inflation rather than to exclude a fraction of the gain from income during a period of inflation. This bill instead excludes from tax a larger proportion of gain the longer the asset has been held. mechanism should work in the opposite way. The absolute amount The of the illusory gain does rise as the holding period lengthens; however, the absolute size of the real gain also rises. As a matter of fact it can be shown mathematically that the ratio of real to total gain on an asset will increase the longer an asset is held. Thus, the bill's system of graduation would be perverse.

Conclusion

We strongly oppose these three bills on the merits, as I have explained at length. But we also object to them for a broader reason. These bills approach the problem of capital income taxation in a partial and ad hoc manner. The various federal taxes on capital income -- the capital gains provisions, the corporate income tax, and the personal income tax on property income -- make up an interrelated and complicated structure. Treasury is now engaged in a far-reaching study of that The structure, seeking to determine how it might best be rationalized in light of the capital formation problems our economy faces, and will continue to face, over the coming years. I am giving this study my closest personal attention. None of us is bringing rigid views on the taxation of captial gains into this exercise. But tinkering with bits and pieces of this structure of capital income taxation -- as the bills before you do -- will get us nowhere. The whole structure will become that much more complex, inequitable, inefficient, and incoherent. In the process, we will lose revenues critically needed for more efficient investment incentives. To deal properly with the capital gains tax, what is required is a thoughtful and comprehensive approach to capital income taxation generally.

For that task, the Congress needs more than the few months remaining in this very busy legislative session. The proper agenda for this year is to take relatively simple and efficient steps to cut capital income taxes across the board, as the President has proposed. There is no question that this would best serve the needs of the economy and the long term interests of the American people.

Thank you for this opportunity to present the Administration's views.

Table 1

Income Tax on Capital Gains - 1976 Levels

Adjusted gross income class	: Total : capital : gains	Tax liability	: Effective tax : rate on : capital gains	
(\$000)	(\$ millions)) (\$ millions	.) · (percent	
Less than 5	\$ 2,697	\$ 34	1.3%	
5 - 10	2,872	110	3.8	
10 - 15	3,571	269	7.5	
15 - 20	3,418	326	⁶ 9.5	
20 - 30	5,281	672	12.7	
30 - 50	6,105	1,019	16.7	
50 - 100 ⁻	5,537	1,234	22.3	
100 - 200	3,613	898	24.9	
200 and over	5,939	1,625	27.4	
Total	\$39,034	\$\$6,187	15.9%	

Office of the Secretary of the Treasury Office of Tax Analysis June 27, 1978

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Table 2

Distribution of Individual Tax Reductions Under S. 3065

(1978 Income Levels) .,

. .

Expanded Income Class	Average Tax Benefit	Percentage Distribution of Tax Benefit
Less than \$15,000	12¢	0.4%
\$15,000-20,000	25¢	0.2
\$20,000-30,000	\$1	0.8
\$30,000-50,000	11	4.0
\$50,000-100,000	158	13.7
\$100,000-200,000	783	14.2
\$200,000-500,000	4,000	15.7
\$500,000-1,000,000	21,540	11.3
\$1,000,000 & over	145,302	39.7
Total	\$ 19	100.0%

Table 3

Tax Liability on Capital Gain Income Compared to Tax Liability on All Capital Income (1978 Levels)

(\$ billions)	
Tax liability on all capital income: Corporate tax liability Individual tax liability Total	<u></u>
Tax liability on capital gain income: Corporate Individual Total	<u>7.8</u>
Capital gain tax as a percent of total taxes on capital inco	ome 10.2%
Office of the Secretary of the Treasury Office of Tax Analysis	June 20, 1978

Note: Total capital income consists of corporate profits, dividends, interest, rents, royalties, the portion of partnership and sole proprietorship income attributable to capital, and capital gains. Shares of Capital Gains and Losses by Asset Type - 1973

Asset : Type :	Gains Only	:	Losses Only	: Gains and :Losses Combined
Financial Assets (Stocks and bonds)	28.8 %	.	55.5 %	17.1 %
Partnership, Fiduciaries, and Small Business Corporations	8.5		7.2	9.0
Prior Year Installment Sales	9.7		*	14.0
Liquidation Distrib- utions	2.6		0.4	3.6
Residences	10.8		0.0	15.5
Nonbusiness Real Estate	8.1		1.3	11.1
Timber	0.5		*	0.7
Retirement Plan Distribution	1.8		*	2.6
Commodities, including future	2.5		8.2	*
Involuntary Conversions	1.1		0.5	1.4
Trade or Business Assets	3.7		1.1 .	4.9
Business and Rental Building	3.8		0.0	5.5
Livestock	3.4		0.2	4.8
Farm Land and Property	0.7		0.3	0 - 8
Other Assets	14.0		25.1	9.1
TOTAL	100 %		100 %	100.0 %
Memorandum Corporate Stock Only	26.1		51.9	14.8
Office of the Secretary of Office of Tax Analysis	the Treas	ury		June 15, 1978

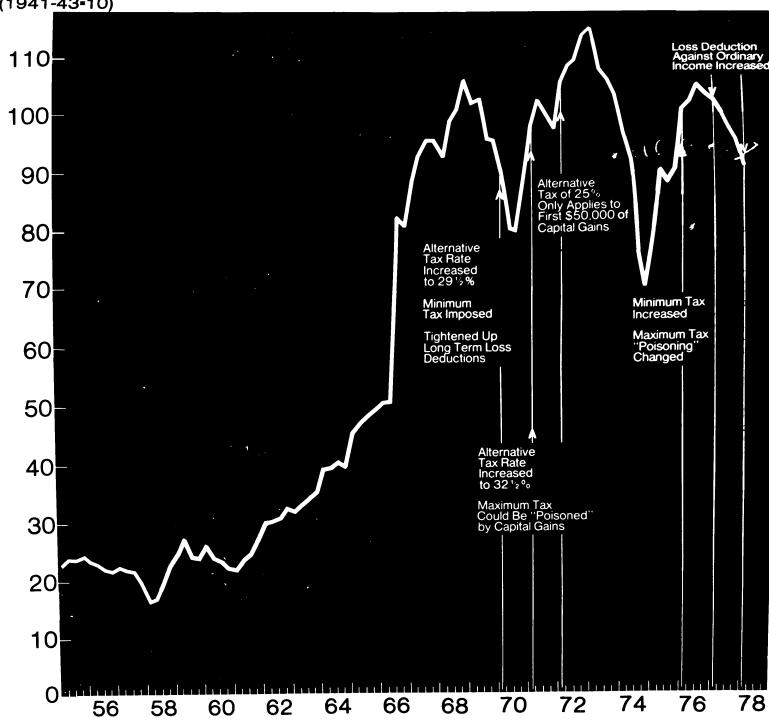
Office of Tax Analysis * Less than 0.05 percent

Note: Details may not add to total due to rounding.

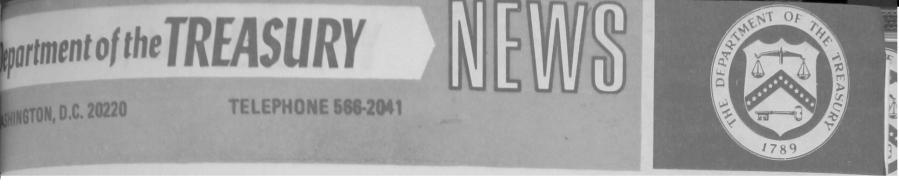
Table 4

Standard & Poor's (1941-43-10) 500 Stock Index and Capital Gains Tax Changes 100 1955-1978

S&P



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FOR IMMEDIATE RELEASE

June 28, 1978

RESULTS OF AUCTION OF 15-YEAR 1-MONTH TREASURY BONDS

The Department of the Treasury has accepted \$1,757 million of \$4,131 million of tenders received from the public for the 15-year 1-month bonds auctioned today.

The range of accepted competitive bids was as follows:

Lowest yield 8.62% 1/ Highest yield 8.63% Average yield 8.63%

The interest rate on the bonds will be 8-5/8%. At the 8-5/8% rate, the above yields result in the following prices.

Low-yield price	100.008
High-yield price	99.924
Average-yield price	99.924

The \$1,757 million of accepted tenders includes \$377 million of noncompetitive tenders and \$1,380 million of competitive tenders (including 96% of the amount of bonds bid for at the high yield).

 $\underline{1}$ / Excepting 5 tenders totaling \$67,000

Department of the TREASURY

WASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE June 29, 1978

Contact: George G. Ross 202/566-2356

TREASURY RELEASES FIRST REPORT ON U. S. CORPORATIONS IN PUERTO RICO

The Treasury Department today released its First Annual Report on the Operation and Effect of the Possessions Corporations System of Taxation. A "possessions corporation" is a U. S.-chartered company operating in Puerto Rico, American Samoa, Guam, the Panama Canal Zone or certain other U. S. possessions.

The body of the Report deals almost exclusively with Puerto Rico, which accounts for 98 percent of the combined book income of all possessions corporations. Possessions corporations since 1948 have been exempt from Puerto Rican income, property and certain other taxes. Recent revisions in the Puerto Rican tollgate tax on dividends paid to U. S. parent corporations, and in the Industrial Incentive Act, will substitute low rates of effective taxation for total tax exemption.

Until 1976, possessions corporations were also exempt from Federal income taxes under Section 931 of the Internal Revenue Code. The Tax Reform Act of 1976 put the possessions corporations under a new Section 936, which continued the exemption from Federal taxes for income earned in Puerto Ricc and the other possessions, but encouraged the repatriation to the United States of dividends which could not be profitably reinvested in the possession.

Because the operation and effect of the possessions corporation tax system was not completely understood in 1976, the Congress asked the Treasury Department to begin reporting annually, not only on the system's effect on tax revenues, but also on its impact on investment and employment in Puerto Rico and the possessions. The first report covering calendar year 1976 was to be submitted to the Congress by June 30, 1978.

The primary findings of the Report are:

- The Federal tax expenditure in calendar year 1977 is estimated to be \$698 million. This expenditure has grown from \$255 million in 1973. In recent years, half of the tax savings have been realized by pharmaceutical companies.

- In the manufacturing industries, the Federal tax expenditure averaged \$7,428 per Puerto Rican employee in 1975, which was slightly larger than the average total compensation of those employees. For pharmaceutical companies, the Federal tax saving represented \$34,873 per Puerto Rican employee; for all manufacturers except pharmaceuticals, the Federal tax saving per employee averaged about \$4,100.

- 2 -

- The measured benefit Puerto Rico receives increases if account is also taken of possessions corporations' local purchases of goods and services, and the subsequent "multiplier" effect on Puerto Rican gross national product. The benefit for Puerto Rico per dollar of Federal tax expenditure continues, however, to vary from one industry to another.

- The impact of changing from Section 931 to 936 in 1976 is difficult to separate from contemporary and subsequent changes in Puerto Rican tax laws Throughout 1977, new and other economic factors. investment in Puerto Rico and repatriation of dividends to the United States was slow, but the pace of both has picked up in 1978. Portfolios of financial investments have also been restructured; investments in Eurodollar assets have been replaced by investments in Puerto Rican and U. S. assets. The increase in Puerto Rican investments has not, however, had an apparent impact on long-term interest rates or on credit conditions in Puerto Rico.

An appendix to the Report summarizes the possessions corporation system of taxation as it relates to American Samoa, Guam and the Panama Canal Zone. In addition, an essentially similar system of taxation covered by Section 934 of the Code affecting U. S. corporations operating in the Virgin Islands is described.

Copies of the Report are available for purchase from the Superintendent of Documents, U. S. Government Printing Office, Washington, D. C., 20401. When ordering, use Stock Number 048-000-00315-0.

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The Operation and Effect of the Possessions Corporation System of Taxation

First Annual Report

Department of the Treasury June 1978 The Operation and Effect of the Possessions Corporation System of Taxation

First Annual Report

Department of the Treasury June 1978

For sale by the Superintendent of Documents, U. S. Government Printing Office Washington, D. C. 20402 Stock No. 048-000-00315-0



THE SECRETARY OF THE TREASURY WASHINGTON

JUN 29 1978

Dear Chairman Ullman:

The Report of the Committee on Ways and Means on H.R. 10612 (Public Law 94-455), The Tax Reform Act of 1976, provides that "the Treasury is to submit an annual report to the committee setting forth an analysis of the operation and effect of the possessions corporation system of taxation," and that the reports are to be submitted within 18 months following the close of the calendar year, with the first report covering calendar year 1976.

Pursuant to that provision, I hereby submit the first annual report entitled, "The Operation and Effect of the Possessions Corporation System of Taxation."

I am sending a similar letter to Senator Russell B. Long Chairman of the Committee on Finance.

Sincerely,

Whichael Rementled

W. Michael Blumenthal

The Honorable Al Ullman, Chairman Committee on Ways and Means House of Representatives Washington, D.C. 20515

Enclosure



JUN 29 1978

Dear Chairman Long:

The Report of the Committee on Finance on H.R. 10612 (Public Law 94-455), The Tax Reform Act of 1976, provides that "the Treasury is to submit an annual report to the committee setting forth an analysis of the operation and effect of the possessions corporation system of taxation," and that the reports are to be submitted within 18 months following the close of the calendar year, with the first report covering calendar year 1976.

Pursuant to that provision, I hereby submit the first annual report entitled, "The Operation and Effect of the Possessions Corporation System of Taxation."

I am sending a similar letter to Representative Al Ullman, Chairman of the Committee on Ways and Means.

Sincerely,

Whichael Rementled

W. Michael Blumenthal

The Honorable Russell B. Long, Chairman Committee on Finance United States Senate Washington, D.C. 20510

Enclosure

	Page
Chapter I. Introduction and Summary	1
Chapter II. Puerto Rican and Federal Income	•
Tax Law Past and Present	8
A. Industrial Tax Exemption in	
Puerto Rico	8
B. Section 931 of the U.S. Internal	0
Revenue Code C. Section 936 of the U.S. Internal	9
Revenue Code	11
D. The Puerto Rican Tollgate Tax	
and the New Industrial Incentive Act	13
E. Allocation of Income and Deductions	18
Chapter III. Economic Impact	24
A. Puerto Rican Economic Development	24
B. Characteristics of Possessions	
Corporations	35
C. Linkages and the Multiplier	43
1. Backward Linkages	44
2. The Multiplier	51
3. Direct, Indirect and	52
Total Effects 4. Forward Linkages	55
D. Impact of Changing from Section 931	
to Section 936 and of Restructuring	
the Tollgate Tax	55
 New Investment in Puerto Rico 	57
2. Repatriation of Dividends	63
3. Financial Portfolios	64
E. Possible Impact of the New Industrial	68
Incentive Act	00
Appendix A Operation of the Possessions	
Corporations System of Taxation in	
American Samoa, Guam, the Panama	
Canal Zone and the Virgin Islands	70
Appondig B Courses and Limitations of the Data	
Appendix B Sources and Limitations of the Data and Statistical Data for 1973 and	
1974	81
Appendix C Tax Forms from which Data Included	
in this Report was Obtained	91

e

		Page
Figure I:	Total and Per Capita Gross National Product of Puerto Rico, 1948-1977 (Constant 1974 Dollars)	25
Figure II:	Total Government Expenditures plus Net Investment of Public Enterprises, Own Source Revenue Plus Federal Taxes Covered Over, Federal Grants-in-Aid, and Total Borrowing of Puerto Rico, 1960-1977	29
Figure III:	Current Status of 149 Exemption Decrees Granted Between 1960 and 1962 and Utilized by Recipient Firms	34
Table l:	Federal Tax Expenditure Estimates and Projections, Possessions Corporation Provisions	3
Table 2:	Federal Transfer Payments, Grants, "Covered Over" Taxes, and Tax Expenditure on Possessions Corporations in Puerto Rico, Fiscal Years 1968 and 1977	28
Table 3:	Total Manufacturing Employment in Puerto Rico, by Major Industry Group: Average for Calendar Years 1973 to 1977 and April 1978	33
Table 4:	Major U.S. Manufacturing Corporations Claiming a Reduction in Income Taxes in Excess of 2.4 Percent of Book Income Because of Section 931 or 936 of the Internal Revenue Code	36
Table 5:	Income and Estimated Tax Expenditure by Industry, 1975	38
Table 6:	Tax Expenditure, Employment and Compensation of Employees by Industry, 1975	41
Table 7:	Tax Expenditure, Employment and Compensation of Employees by Size of Tax Expenditure Per Employee, 1975	42

Page

Table	8:	Expenditures on Materials, Labor, Plant, and Equipment as a Percent of the Value of Production by Manufacturing Establishments in Puerto Rico, 1972	45
Table	9:	Tax Expenditures as a Percent of Compensation of Employees, of Direct Expenditure in Puerto Rico, and of Direct and Indirect Expenditure in Puerto Rico, for Manufacturing Industries	54
Table	10:	Destination of Shipments by Puerto Rican Manufacturing Industries, 1972	56
Table	11:	Income and Estimated Tax Expenditure by Industry, 1976	58
Table	12:	Tax Expenditure, Employment and Compensation of Employees by Industry, 1976	60
Table	13:	Tax Expenditure, Employment and Compensation of Employees by Size of Tax Expenditure Per Employee, 1976	61
Table	14:	Elections under Section 936 by Industry	62
Table	15:	Estimated Composition of Financial Investments by 936 Corporations in Mid-1977	65
Table	16:	Sales of Bonds by the Government Development Bank for Puerto Rico, October 1976 - May 1978	66
Table	A-1:	Income and Estimated Tax Expenditure by Possession, 1975	73
Table	A-2:	Average Payroll and Employment for Tax Exempt Industries in the Virgin Islands, FY 1975	79
Table	A-3:	Virgin Islands' Tax Incentive Program Subsidy Claims, Fiscal Years 1975 and 1976	80

Page

Table	B-1:	Income and Estimated Tax Expenditure by Industry, 1974	85
Table	B-2:	Income and Estimated Tax Expenditure by Industry, 1973	86
Table	B-3:	Tax Expenditure, Employment and Compensation of Employees by Industry, 1974	87
Table	B-4:	Tax Expenditure, Employment and Compensation of Employees by Industry, 1973	88
Table	B-5:	Tax Expenditure, Employment and Compensation of Employees by Size of Tax Expenditure Per Employee, 1974	89
Table	B-6:	Tax Expenditure, Employment and Compensation of Employees by Size of Tax Expenditure Per Employee, 1973	90

CHAPTER I. INTRODUCTION AND SUMMARY

In 1975 and 1976, Congress considered a series of taxation of proposals to change Federal income from and foreign investment. exporting Having at first contemplated repeal of section 931, which exempted from Federal taxation the income of companies incorporated in the United States* but operating primarily in Puerto Rico, American Samoa, Guam, and the Panama Canal Zone, Congress instead passed a new section 936. The new section was intended to maintain tax incentives to invest in Puerto Rico and the possessions, but to encourage U.S. companies to bring money home to the United States if it could not be profitably reinvested in the local economy. Replacing section 931 with 936 was expected to reduce the Federal tax expenditure attributable to the possessions corporation system of taxation by \$10 million in calendar year 1977, roughly 4 percent of the then estimated total tax expenditure of \$285 million.**

The operation and effect of the possessions corporation system of taxation not completely were understood. Thus, the staff of the Committee Joint on Taxation, adopting similar language to that used in the Reports of the House Committee on Ways and Means and the Senate Committee on Finance, stated in its General Explanation of the Tax Reform Act of 1976:

**See Special Analysis F, "Tax Expenditure," in <u>Special</u> <u>Analyses of the Budget of the United States Government for</u> <u>Fiscal Year 1977</u> (January, 1976), and "Estimates of Federal Tax Expenditures," Prepared for the Committee on Ways and Means and Committee on Finance by the staff of the Joint Committee on [Internal Revenue] Taxation, (March 15, 1976).

^{*}Although Puerto Rico and the possessions are included in some definitions of the United States, for convenience of exposition the term "United States" in this Report will mean only the fifty states and the District of Columbia. The Panama Canal Zone was never a U.S. possession, but has been treated as such under the U.S. Internal Revenue Code.

"It is the understanding of Congress that the the Treasury is to review Department of the operations of section 936 corporations in order to apprise Congress of the effects of the changes made by the Act. The Treasury is to submit an annual report to the Congress setting forth an the operation and effect of the analysis of possessions corporation system of taxation. Among other things, the report is to include an analysis of the revenue effects to the provision as well as the effects on investment and employment in the possessions. These reports, which are to begin with a report for calendar year 1976, are to be submitted to within the Congress 18 months following the close of each calendar year."*

The body of this First Annual Report deals almost exclusively with Puerto Rico. Various Committee reports and other Congressional documents relating to the possessions corporation system of taxation reflect Congress' primary concern with the impact on Puerto Rico, and as indicated in Table 1, Puerto Rico accounts for over 98 percent of the tax expenditure associated with section 931 or 936 of the Internal Revenue Code. Appendix A of this Report describes the system of taxation as it affects American Samoa, Guam, and the Panama Canal Zone. The tax exemption for U.S. corporations operating principally in the Virgin Islands is delimited by section 934, which was unaffected by the Tax Reform Act of 1976. Because the Virgin Islands is also a possession, and because section 934 has many features similar to those of section 931 or 936, the taxation of U.S. companies operating in the Virgin Islands is also described in Appendix A.

In Puerto Rico, the possessions corporation system builds upon and reflects the complex interaction of the tax laws of the United States and those of the Commonwealth. This Report first reviews those tax laws and then undertakes an economic analysis of their impact. The review begins with Puerto Rico's Industrial Incentive Acts, which have provided exemptions from income, property, and other taxes

*Pages 277-8.

	:	Reduction in (Calendar	:	Fiscal Y	ear
	:	Year Tax Liab		:	Receipts For	egone 2/
	:	: Companies	Operating in:	:	: Companies	Operating in:
	:	:	:All Other U.S	5.:	:	:All Other U.S.
Year	: Tota	l :Puerto Rico	: Possessions	: Total	:Puerto Rico	: Possessions
1072	255	250	c	220	2/ 22/ 2/	5.2/
1973			5	239		5 <u>3</u> /
1974	368	362	6	289	284	5
1975	440	437	3	390	385	5
1976	634	630	4	498	495	3
1977	698	693	5	663	659	4
1978	673	668	5	687	682	5
19 79	741	735	6	703	698	5
1980	814	808	6	774	768	б
1981	896	889	7	850	844	6
1982	985	978	7	936	929	7
1983	1,084	1,076	8	1,029	1,022	7

Table 1
Federal Tax Expenditure Estimates and Projections,
Possessions Corporation Provisions 1/
(millions of dollars)

Office of the Secretary of the Treasury Office of Tax Analysis

1/ The 1973 through 1975 figures are estimates based on income data taken primarily from election forms (Form 5712). The 1976 figures are estimates based on the 1975 to 1976 growth rate of income by broad industry groups for those companies for which data for both years was available. The 1977 figures are estimates based on the 1976 to 1977 increase in manufacturing employment in Puerto Rico. Figures for 1978 and all subsequent years are projections based on an assumed 10 percent growth rate. All figures are based on the assumption that in the absence of the possessions corporation provisions, the income of possessions corporations would be subject to an effective Federal corporate tax rate of 40 percent. For companies operating in Puerto Rico, the calendar year 1973 through 1977 figures are net of estimated tax payments to Puerto Rico; the figures for 1978 and subsequent years are net of an assumed 5 percent effective Puerto Rican (corporate plus tollgate) tax rate. Note that the section 936 credit, which applies in 1976 and subsequent years, is based on tax liabilities computed without regard to such tax preferences as the investment tax credit, or with regard to Puerto Rican taxes, which are taken into account in computing the tax expenditure figures. Therefore, the actual section 936 credit claimed will exceed the tax expenditure figure for the corresponding year.

2/ Calculated on the basis of normal relationships between calendar year corporate tax liabilities and fiscal year receipts. Fiscal years through 1976 end on June 30 of the corresponding calendar year; thereafter on September 30. The transition quarter in 1976 is not shown separately. The receipts estimate for that quarter is \$95 million.

3/ Reflects in part reduced calendar year 1972 tax liabilities, which are estimated to have been 10 percent lower than the estimates shown for 1973. for corporations manufacturing in Puerto Rico, passes to section 931 of the United States Internal Revenue Code, and then describes section 936.

The Report next describes Puerto Rico's tollgate tax on dividends paid to U.S. parent corporations, a tax which was changed in 1976 in anticipation of the enactment of section The discussion then moves the 936. to reform of the Industrial Incentive Act and the further modifications of the tollgate tax passed and signed into Puerto Rican law in Finally, section 482 of the U.S. June 1978. Internal Revenue Code, which guides the allocation of income and deductions between related entities is reviewed. Although section 482 has broader application than the possessions context, it is critical to the possessions corporation system of taxation.

These Federal and Commonwealth tax provisions must be assessed against the backdrop of Puerto Rico's economic development. The economic growth of the Commonwealth from the late 1940's to the early 1970's has been termed an "economic miracle." Even after adjusting for price inflation, Puerto Rican income per capita grew at an average rate of 5 percent per annum. In the 1970's, however, real income per capita began to decline as the economy remained in a long recession, and many Puerto Ricans returned from the United States. The rate of unemployment, which had declined steadily through the 1960's to just over 10 percent of the measured labor force, went up to more than 20 percent in 1976 and 1977. And, were it not for the substantial increase in net Federal transfer payments to Puerto Rican individuals and Federal grants to Puerto Rican governments, the Puerto Rican recession of 1973-77 might have been much deeper. In late 1977 and the first half of 1978, the Puerto Rican economy has begun to recover; by April 1978 the unemployment rate had been reduced to 16.5 percent, its lowest rate since May 1975.

The reasons for Puerto Rico's extended recession are The U.S. economy, to which Puerto Rican industry many. is closely linked, underwent a milder recession in 1973-74, and has not grown rapidly since. The Puerto Rican petrochemical industry suffered from the sharp increase in the of price foreign oil in 1973-74 and the consequent of suspension Federal oil import quotas. The construction has industry been hard hit by higher construction and interest costs and the sharp decline in demand for new condominiums. The traditional Puerto Rican industries, such textiles, as apparel and shoes, have had to compete with the sharp imports of these goods from increase in U.S. low-wage foreign countries.

The increasing competitiveness of foreign exports to the United States has accelerated a change in the industrial composition of U.S. companies operating in Puerto Rico. At least prior to the recent effective dates of the Orderly Marketing Agreements limiting shoe exports from South Korea and Taiwan, and the Multifiber Arrangements limiting textile and apparel exports from eighteen developing countries, companies manufacturing such products in Puerto Rico were reluctant to keep existing plants open, much less to construct new ones.

Because Congress 1976 in emphasized its desire to continue assisting Puerto Rico in obtaining employmentproducing investments, the Treasury has matched income tax return information with employment and payroll information for individual possessions corporations. For all manufacturing industries, the Federal tax expenditure per Puerto Rican employee averaged \$7,428 in 1975, which was slightly larger than the average compensation (wages or salary plus other benefits), \$7,300, of possessions corporations' employees. Tax expenditure per employee or as a percentage of employee compensation total varies substantially from industry to industry. For pharmaceutical companies the tax expenditure represents almost \$35,000 per employee, or approximately three and a half times the total compensation of the comparatively well paid pharmaceutical employees. At the low end of the spectrum were many of the traditional labor-intensive industries where the Federal tax expenditure usually averaged less than \$3,000 per employee. For all manufacturers other than pharmaceuticals, the tax expenditure averaged about \$4,100, which was 50-60 percent of those employees' average compensation.

In addition to the employment and payroll directly attributable to possessions corporations, Puerto Rico receives indirect benefits from this system of taxation. Manufacturing requires raw materials, intermediate goods, and services, a portion of which are supplied by the local economy. New investment in plant and equipment creates jobs

capital equipment industries. in the construction and Workers in all industries spend their salaries on goods and services, which has a "multiplier" effect on the Puerto Rican economy. Including the estimated value of these "backward linkages" and multiplier effects significantly increases (and arguably overstates) the measure of the total Rico receives from possessions benefit Puerto the corporation system of taxation. Because all industries exhibit backward linkages and have a multiplier impact on the local economy, the ratio of this broader measure of Puerto Rican benefits to Federal tax expenditure varies from industry to industry, much as the narrower measures do.

The impact of changing from section 931 to 936 is difficult to separate from the effects of changes in the Puerto Rican tollgate tax, which became effective the on same date, and from other contemporary events. The rate of new investment and of dividend payments was very slow throughout 1977. In early 1978, the Puerto Rican government approved a number of new applications for tax exemption, many of which may have been either delayed during 1977 or accelerated by the anticipated announcement of the new Industrial Incentive Act. Dividend payments have also accelerated in 1978; as of early June, more than \$1.4 billion in dividends have been declared, giving rise to \$48 million in Puerto Rican tollgate taxes. Several changes in 1977 in the tollgate tax rules (especially the exemption for dividends paid out of non-Puerto Rican income) reduced the effective rate from the statutory 10 percent to less than 5 percent.

Because section 936 benefits are not available for income earned outside the possession where the corporation a trade or has apply to "qualified business, but do source income," possessions investment possessions corporations have had to restructure their substantial portfolios of financial assets. Eurodollar deposits have been replaced by substantial investments in Puerto Rican banks, Puerto Rican mortgages guaranteed by the Federal Government National Mortgage Association (GNMA), loans to other 936 companies, tax-exempt bonds (including Puerto Rican) and the preferred shares of U.S. corporations. To date, the special provision for "qualified possessions source investment income" does not appear to have had a impact on long-term interest rates or material credit conditions for the average Puerto Rican borrower.

The June 1978 changes in the Puerto Rican Industrial Incentive Act and the tollgate tax are complex and will not Preliminary analysis become fully effective until 1979. suggests, however, that the combined effective rate of income and tollgate taxation may be approximately 5 percent. If so, and if the level and composition of investment by possessions corporations and other aspects of their behavior are not materially affected by this tax increase, the Federal tax expenditure will be reduced in 1978 and the near future by one eighth (because the Federal taxes foregone will represent 35 percent, rather than the currently estimated 40 percent, of pretax income).

CHAPTER II. PUERTO RICAN AND FEDERAL INCOME TAX LAW -- PAST AND PRESENT

A. Industrial Tax Exemption in Puerto Rico

The modern history of industrial tax exemption in Puerto Rico begins in 1948. Prior to that year, Puerto Rican development strategy stressed government ownership and operation of key industries, such as cement, qlass, paperboard, and shoes. When the financial requirements of such a program were recognized, Puerto Rico shifted the emphasis to private enterprise. Tax exemption became the keystone of an industrial incentive program that also included providing plants at low rent, cash grants to cover start-up costs, and low interest loans. The Industrial Incentive Act of 1948 offered qualified firms an exemption from income, property, and municipal taxes, while the excise tax act exempted raw materials, machinery, and equipment used in manufacturing for export or sold to other manufacturers in Puerto Rico.

Originally, it was contemplated that the period of total exemption would end in 1959, with the exemption rate falling to 75 percent, 50 percent, and 25 percent in 1959, 1960, and 1961, respectively. All exemptions were to end in Tax exemption was restricted to items not produced on 1962. a commercial scale in Puerto Rico prior to 1948 and to certain other specified items, such as wearing apparel and processed food products. The 1948 legislation also provided for exemption from Puerto Rican taxes for a distribution of dividends to a parent outside Puerto Rico if the parent was unable to claim a foreign tax credit for the withholding Finally, liquidation of an exempt company would be tax tax. free, provided that the liquidating company was at least 80 percent owned by its parent.

Many firms established plants in Puerto Rico in the early 1950's in response to these incentives. Textiles were the fastest growing industry, but shoes and other leather goods, and assembly of mechanical, electrical and electronic devices were also important. After a few years, however, a tax exemption with a 1959-1961 phaseout became less attractive, and, in 1954 the Industrial Incentive Act was amended.

The 1954 Act provided for a ten-year exemption for new applicants. Because an established firm could lose its exemption, but a new applicant could qualify for a ten-year exemption, the 1954 Act sought to limit the ability of an old firm to obtain a new grant. If a firm received а new grant of exemption for a product produced under an old grant, the new grant would be terminated if the level of output in the predecessor operation was reduced. In addition, plant, equipment, and other property that had been used in the production of an exempted product could not be used by another enterprise to produce a similar exempt product. Both prohibitions were subsequently weakened, and the Governor had the power to waive them if he deemed it to be in the public interest.

As the 1950's drew to a close and some of the original grantees approached the end of their exemption periods, pressure for further revisions in the Industrial Incentive Act began building. An expanded Industrial Incentive Act was adopted in 1963, offering exemptions for periods of 10, 12, 15, 17, or 25 years, depending on the degree of economic development of the zone in which the plant was located. In addition, a partial exemption for up to twice the length of the original grant could be elected. A company could postpone the start of the exemption period for two years and 90 days after its first payroll, which permitted it to save the exemption for profitable years, rather than wasting it during the period of start-up losses.

In the early 1970's, Puerto Rico redefined the tax-exemption zones and lengthened some exemption periods (exemptions of 10, 15, 25, or 30 years became available). An amendment was introduced classifying passive income from certain financial investments in Puerto Rico as "industrial development income," benefitting from the same tax exemption as trade or business income. This provision sought to encourage the possessions corporations to invest a larger portion of their earnings in Puerto Rico.

B. Section 931 of the U.S. Internal Revenue Code

The essential elements of section 931 of the Internal Revenue Code of 1954 became part of U.S. law as section 262 of the Revenue Act of 1921. Proponents of this legislation had sought exemption for any U.S. corporation deriving at least 80 percent of its income from foreign sources. They stressed the competitive disadvantage of American firms in comparison to their British rivals. English law deferred taxation on foreign income until it was remitted to England, while the United States taxed the foreign income of U.S. corporations as it was earned.* The proponents settled ultimately for an exemption for firms deriving income from U.S. possessions.

The reduction in the coverage of this legislation, from whole world to the U.S. possessions, is not the as astonishing as it might seem. The demand for exemption came primarily from a group of U.S. firms then operating in the Philippines (a U.S. possession in 1921). They argued that tax exemption would encourage export trade to the Far East from the U.S. base in the Philippines, while at the same time reducing the incentive for the U.S. firms operating there to reincorporate outside the United States. Little attention was paid to the effect of this law on the Philippine economy; Puerto Rico was virtually ignored in the public debate.

Under the terms of section 931 subsequently (as amended) a U.S. corporation deriving at least 80 percent of its gross income from sources within a U.S. possession (currently Puerto Rico, American Samoa, Guam, the Panama Canal Zone, and certain other areas) and at least 50 percent of its gross income from the active conduct of a trade or business therein could exclude from its gross income for Federal tax purposes all foreign-source income except that received within the United States. The corporation had to meet the 80 percent and 50 percent tests for the current and preceding two taxable years (or less if it was just initiating operations). Corporations that satisfied these requirements came to be called "possessions corporations," corporations," or sometimes simply "931 "931's". Such corporations were usually organized as subsidiaries of U.S. parent companies in order to assure that 80 percent of gross income had its source in one or more possessions.

^{*}At the time, U.S. companies generally preferred not to incorporate subsidiaries under foreign laws; foreign operations were initially conducted through either a branch of the U.S. parent or a U.S.-chartered subsidiary.

A 931 corporation would often operate at a loss for the first year or two. (Even an older corporation that had been profitable could suffer a loss from time to time.) In 1971, the Tax Court ruled that a company was not "receiving the benefits" of section 931 in a year in which it lost money, so it could join its parent and other affiliated corporations in filing a consolidated return for such а The owner of a 931 thus avoided taxes in vear. profitable vears but was able to offset any loss against other, taxable income in unprofitable years.

A 931 corporation usually avoided earning or receiving any taxable income within the U.S. and, thus, was wholly exempt from federal taxation on its earnings. In the majority of cases the 931's were engaged in manufacturing activity that qualified them for exemption from Puerto Rican taxes as well. Thus, for the period of the Puerto Rican exemption (10 to 30 years) the 931 had a tax holiday.

In the United States, however, the parent corporation could not claim a dividends-received deduction for dividends from a 931, so the dividend would be taxable upon receipt by the parent. To avoid payment of this tax, the typical 931 accumulated its earnings, investing them (tax free) in the Eurodollar market. (Because the income was not taxable as earned, the company was not subject to the Federal accumulated earnings tax.) After a number of years (usually at the end of its period of Puerto Rican tax exemption) the 931 would be liquidated into its parent. If it was at least 80 percent owned by a U.S. corporation (as was generally the case), the liquidation was free of any federal income tax. So, although the parent had to wait for the liquidation to receive the accumulated earnings, those earnings would be free of either Puerto Rican or Federal income taxes.

C. Section 936 of the U.S. Internal Revenue Code

The Tax Reform Act of 1976 removed possessions corporations from section 931 and placed them in a newly created section 936. The primary differences between sections 931 and 936 are:

The method of effecting the exemption changed: 1. instead of excluding income, section 936 provides a credit to offset any U.S. tax on income from the active conduct of a trade or business in a possession, or or "qualified possessions source investment income" (interest, dividends, and other types of passive income earned on funds invested for use in a possession ir is actively conducted). business which a trade or Because the section 936 credit offsets the U.S. tax liability on this income, a 936 corporation cannot also claim a foreign tax credit for taxes actually paid with respect to such income. A foreign tax credit offsets U.S. taxes only on income ineligible for the section 936 credit.

dividends-received deduction can be The 2. so the parent pays no tax on dividends claimed, received from a wholly owned 936 subsidiary. This is only for dividends paid out of current not true dividends from earnings but also for earnings, presumably accumulated while the subsidiary qualified under section 931. Because the parent is entitled to the dividends-received deduction, it cannot claim a tax credit for a withholding tax on the foreign dividend.

3. The subsidiary must elect the benefits of section 936, and that election is irrevocable for 10 years. During this period it cannot join with its parent in filing a consolidated return, although it can delay electing 936 status until profitable years begin.

Although most observers in 1976 appeared to believe that section 936 would make investing in Puerto Rico more attractive than it had been under section 931, the change had negative, as well as positive, components. On the one hand, section 936 does not allow possessions corporations to avoid Federal taxes on Eurodollar and other foreign income, as section 931 had. On the other hand, a primary obstacle to paying dividends (and, thus, an inducement to accumulate earnings) was removed by allowing the parent a dividends received deduction.*

In explaining its motives, Congress cited its desire to leave undisturbed the tax exemption of earnings from a trade or business in Puerto Rico or from investments made with those earnings for use in Puerto Rico. At the same time, Congress desired to end the exemption for passive income from funds invested in foreign capital markets and to hasten their repatriation. Congress stated that it wanted to "assist the U.S. possessions in obtaining employmentproducing investments by U.S. corporations, while at the same time encouraging those corporations to bring back to the United States the earnings from these investments to the extent they cannot be reinvested productively in the possession."**

D. <u>The Puerto Rican Tollgate Tax and the New Industrial</u> Incentive Act

Prior to October 1, 1976, the Puerto Rican government imposed a 15 percent tollgate tax on dividends paid out of Puerto Rican income from hotels, manufacturing and shipping to any corporation without significant business of its own but only if that in Puerto Rico, nonresident parent corporation could claim a foreign tax credit for the toll-In the United States a foreign credit gate tax. tax was available until 1976, but because dividends were rarely paid, the tollgate tax was rarely applicable, and the foreign tax credit little used. Anticipating the passage of section 936 and the other Federal provisions relating to

^{*}The dividends-received deduction eliminates the to need liquidate a possessions corporation to repatriate earnings free of Federal taxes; in the past liquidation was often accompanied by an cessation of operations and actual discharge of workers. Rican law The provisions of Puerto which lead to this regretable practice were ameliorated, but not wholly eliminated, in the recent (June 1978) reforms of the Industrial Incentive Act.

^{**}Report of the Committee on Ways and Means, U.S. House of Representatives, on H.R. 10612, Report No. 94-658, November 12, 1975, pg. 255; and Report of the Committee on Finance, United States Senate, on H.R. 10612, Report No. 94-938, June 10, 1976, pg. 279.

possessions corporations, the Puerto Ricans in 1976 modified their tollgate tax in two important ways. The rate was reduced from 15 to 10 percent, and the tax became applicable to U.S. shareholders, even though they were denied a foreign tax credit. The two changes taken together had the effect of subjecting dividends paid to nonresident Ü.S. parent corporations to a 10 percent Puerto Rican tax.* Although the tax rate seemed low, the potential source of dividends included not only new income earned under section 936, but also earnings accumulated under section 931.

Although the 10 percent tollgate rate instituted in 1976 remains, the effective rate has been subsequently reduced by a series of amendments and rulings. In summary:

"931" paid out of accumulated Dividends 1. industrial development income (i.e., income earned prior to October 1, 1976) are subject to a tollgate tax of 7 percent, rather than 10 percent, if no more than 25 percent of the balance at the beginning of the year is paid out and a matching 25 percent is invested designated Puerto Rican assets in in that year. Designated Puerto Rican include assets working capital, deposits in Puerto Rican banks, Puerto Rican government bonds, mortgages insured by the Puerto Rican Housing Bank and Finance Agency, and loans or other

*The 10 percent tollgate tax does not apply to a resident parent corporation (e.g., a U.S. manufacturer which wholesales anđ retails products in its Puerto Rico). Dividend payments to such a corporation would, however, initially be subject to the regular Puerto Rican income tax, which has a maximum statutory rate of 45 percent. The 85 percent dividends-received deduction in Puerto Rico would, however, reduce the effective rate from a on dividends possessions corporation to such resident parent а corporation to no more than 6.75 percent (45 percent 15 of a U.S. parent corporation resident percent). Thus, in Puerto Rico is taxable in Puerto Rico on its dividend income from a possessions corporation, but the effective rate of taxation is less than the 10 percent tollgate tax applicable to dividends paid to nonresident U.S. parent corporations.

guaranteed mortgage bonds executed by any government pension or retirement plan. Thus, part of the accumulated earnings may be brought home subject to a reduced tollgate tax rate if a matching amount from such earnings is invested in designated assets.

2. Dividends paid out of accumulated "936" industrial development income (i.e., earned subsequent to October 1, 1976) are subject to a tollgate tax of 7 percent, rather than 10 percent, if no more than 75 percent of such income is paid out and if at least 25 percent of such income is reinvested in the designated Puerto Rican assets for a period of at least 8 years.

3. Dividends paid out of income from interest on the designated Puerto Rican assets are exempt from the tollgate tax.

4. A credit equal to 3 percent of new investment (made subsequent to the later of March 31, 1977 or the second year of tax exemption) in buildings and other structures used in manufacturing is allowed against the tollgate tax.

In December 1977, the Puerto Rican Treasury issued regulations clarifying the exemption paid out of non-Puerto Rican income earned outside Puerto Rico (e.g., Eurodollar investments). As long as a company has both undistributed earnings from Puerto Rico and earnings from foreign sources, consist of 50 a dividend percent exempt is deemed to That is to say, the tollgate tax in foreign-source income. these instances equals 5 percent of the total dividend.

In March 1978, Governor Romero Barcelo made his long awaited proposals for restructuring the Industrial Incentive Act; after debate and minor revisions, the Puerto Rican legislature enacted the Governor's program on June 2, 1978. The primary features of the new legislation are:

1. <u>New</u> grants will exempt from taxation only a declining fraction of income; that fraction is 90 percent in the first five years, 75 percent in the sixth through tenth years, 65 percent in the eleventh to fifteenth years, and 55 percent the sixteenth to the

twentieth years. The first \$100,000 of real property will be exempt from property tax, and the remainder will be exempt in the same proportion as income is.

When the original grant expires, the company may apply for a ten year extension. If the extension is granted, 50 percent of income may be excluded for the first five years; for the second five years, between 35 percent and 50 percent may be excluded, the exact percentage depending on the location of the investment in Puerto Rico.

Companies earning less than \$500,000 may also 2. exclude the first \$100,000 of income from taxation; companies earning more than \$500,000 have no such exemption (the exemption applies to the entire Corporations ineligible controlled corporate group). \$100,000 exemption may, for, or not claiming, the however, deduct an amount equal to 5 percent of production-worker payroll costs. This extra payroll deduction cannot exceed 50 percent of otherwise taxable income.

The regular tollgate tax will be reduced to 5 3. percent for funds reinvested in designated Puerto Rican assets and withdrawn according to the following schedule: 10 percent may be withdrawn annually for five years, and the remaining 50 percent may be withdrawn at the end of the five years. The list of designated assets was expanded to include investment of earnings in the company's own business or in paying off its own debt.

4. Upon liquidation, a 4 percent tollgate tax will apply to accumulated Puerto Rican income. In the past, accumulated Puerto Rican income was exempt from the tollgate tax if distributed upon liquidation of the company.

5. Export-oriented service industries (architectectural, insurance, engineering, management consulting firms, etc.), which had been fully taxable under prior law, will be able to exempt 50 of their percent export-service income, providing that of 80 percent their employees are residents of Puerto Rico 80 and

percent of the cost of the services was incurred in Puerto Rico.

new law also contains provisions The permitting currently tax-exempt corporations to elect to move to а partially exempt status. The election, which may apply to either the current or the coming fiscal year, must be made when the corporation files its Puerto Rican income tax return for the fiscal year which includes December 31, 1978. Thus a possessions corporation whose fiscal year corresponds to the calendar year could elect in April 1979 (the usual filing date) to become partially taxable for either 1978 or 1979. If 1979 is elected, then the first return indicating taxes actually due would be filed in April 1980.

The election is subject to the following provisions:

1. During the years remaining until the end of the existing grant, the following percentages of income will be exempt from tax:

*****	•	Maximum Effective
Years Left on	:Exemption :	: Tax Rate
Original Grant	:Percentages:	(percent)
0-4 years	73.3	12.0
5-8 years	77.7	10.0
9-12 years	85.5	6.5
13-16 years	90.0	4.5
17-20 years	91.0	4.0
More than 20 years	93.3	3.0

After the period of original exemption has expired, the companies electing this option are <u>automatically</u> entitled to operate partially exempt from taxation for ten more years. During the first five of those ten years, 50 percent of income will be exempt; during the second five years, between 35 percent and 50 percent (depending on the location of the investment) of total income will be exempt.

2. Companies with six or more years remaining on their current tax exemption may make an alternative

election. They may exclude 90 percent of their income from taxation and credit two thirds of their net income taxes paid against the post-conversion tollgate tax imposed on dividends paid from current earnings. Companies electing this second option may apply for a ten-year extension when the current grant expires, but the extension is not automatic.

For all companies, 50 percent of all tollgate 3. taxes paid on distributions of income earned before converting to partial exemption are creditable against the post-conversion income tax liability. Dividends also benefit from special reductions in the will tollgate tax. Accumulated earnings will be subject to a 4 percent tollgate providing that pre-1973 earnings are paid out over a two-year interval, and that 1973-1977 earnings are paid out over a five-year interval (no more than 10 percent can be paid out in each of the five years, and the balance at the end). Income earned in 1978 or thereafter will be subject to 5 а reduced percent tollgate, providing each year's income is paid out according to the five-year schedule just described. All earnings whose distribution is deferred to benefit invested in from a reduced tollgate tax rate must be designated Puerto Rican assets, in plant and equipment to be used in Puerto Rican industrial development, or in retiring the principal of the company's debt.

4. Finally, textile, apparel and shoe producers whose exemption grants expire within the next five years are <u>automatically</u> entitled to a 90 percent tax exemption for an additional five years.

The probable effects of these changes are analyzed below.

E. Allocation of Income and Deductions

the Under section 482 of the Code, Internal Revenue deductions Internal Revenue Service may reallocate income, under common or credits among two or more corporations ownership so as to prevent evasion of taxes. Nowhere has the than to application of section 482 been more controversial possessions transactions between a U.S. parent and its corporation.

involving possessions corporations Section 482 cases surfaced in 1950's. first the In determining what percentage of a subsidiary's income came from a possession rather than the United States, the Internal Revenue Service had initially ruled that exports from the subsidiary to the parent could be priced so as to attribute to the parent only the profit margin normally earned by an independent distributor. In some, but not all, cases, the Service subsequently clarified its initial ruling to indicate that it applied only to the 50 percent and 80 percent tests of eligibility for section 931 benefits. Some other income allocation rule would be used under section 482 to determine the tax liability of the parent.

In August, 1959, Governor Munoz Marin of Puerto Rico formally protested to the Secretary of the **U.S.** Treasury that Puerto Rico was not a tax haven, but that the Internal Revenue Service's 482 position was hurting Puerto Rico's ability to attract U.S. investment. Furthermore, because а few 931 subsidiaries of U.S. parents never had а Puerto Rican tax exemption, and because many exemptions would expire in the future, section 482 cases might diminish Puerto Rican tax collections. Although the Federal government never accepted the Governor's proposal that а Federal-Commonwealth unit (analogous to the competent authority procedures incorporated into many bilateral tax treaties) be established for resolving transfer-pricing disputes, pending section 482 cases were suspended from 1961 to 1963 while the Internal Revenue Service reviewed its transfer pricing standards.

In the early 1960's the Treasury and Internal Revenue Service were increasingly aware of transfer-pricing problems in taxing foreign income, and Puerto Rico presented an acute case of a more general problem. Although the new rules set forth by the Service in early 1963 were applicable only to transactions between possessions corporations and their U.S. parent, the foundation the 1963 rules became for the generally applicable section 482 regulations issued five years later.

The 1963 guidelines noted four situations where an improper shifting of profits might occur and a section 482 adjustment would be appropriate.

1. When the 931 subsidiary overcharged its parent for exports.

2. When the 931 subsidiary sold to an independent third party, but derived a benefit from some intangible asset belonging to the parent (e.g., a patent or trademark) without paying an appropriate fee or royalty to its parent.

3. When the parent undercharged its subsidiary for raw materials or component parts furnished by the parent.

4. When the parent incurred a direct expense on behalf of its subsidiary without charging it back to the subsidiary.

In determining appropriate transfer prices, the general standard was always to be the arm's-length price, that which would have applied to a comparable transaction between unrelated parties. In any given instance, the specific methods for applying the general standard were ranked as follows:

1. Directly Applicable Independent Prices. In some instances, the subsidiary or the parent may sell the same product to, or buy the same product from, independent parties. If so, the price used in these transactions should also be used for the inter-affiliate transactions.

2. Independent Prices for Similar Products. Even though the parent and the subsidiary deal exclusively with one another, the same or similar product may be bought and sold by others at an identifiable price. This price should be used only if the first method cannot be applied.

3. Other Methods. If the two prior methods availed nothing, then the parent should establish how much the product would have cost if purchased from an independent U.S. manufacturer. This price would include all relevant U.S. costs of production plus a reasonable profit margin.

last method, if a product Under this could be manufactured in Puerto Rico and shipped to the United States more cheaply than it could be manufactured in the United States (for example, because Puerto Rican labor is usually cheaper than mainland labor), the additional profit from manufacturing in Puerto Rico would be allocable to the subsidiary. If the opposite were the case (for example, because transport costs were higher), the Puerto Rican subsidiary would earn less than a U.S. manufacturer would.

The most difficult and contentious 1963 cases, the ruling noted, typically involve intangible property: patents, trademarks, brand names, access to established marketing and distribution channels, and goodwill with For example, customers. in the pharmaceutical industry, manufacturing and distribution costs are a small fraction of the selling price. The large profit margins reflect a return on valuable intangibles, such as a patent on the patent may, product. The value of a in turn, reflect substantial outlays for past research and development. If R&D is to be economical, the ultimate profits must cover not only the cost of the projects yielding commercial products but the "losers" as well. Regardless of whether current profits represent a low, reasonable or high return on past R&D, the tax saving of assigning those profits to a tax-exempt subsidiary can be substantial.

Because the total profit margin (i.e., that on manufacturing and distribution) often includes an implicit return on patents, trademarks, goodwill, etc., appropriate transfer prices can be established only by first determining whether the mainland parent or the 931 affiliate owns the intangibles. In some instances, an intangible asset could not possibly be owned by the affiliate (for example, goodwill with customers based on the parent's own marketing and distribution effort). In others, the intangible could have patent transferred (for example, exclusive been rights), but for one reason or another was not, SO the parent, not the subsidiary, was still entitled to the return on it. Only if the intangible property truly belongs to the subsidiary could the transfer price appropriately allocate the return on the intangible to the subsidiary.

These 1963 guidelines did not fully satisfy the companies and the Puerto Rican government. The companies

had not engaged in careful tax planning in the past and had not taken care to transfer ownership of relevant intangibles The Internal Revenue subsidiaries. Service's to the have resulted, in many would cases, in quidelines substantial reallocations of income to the parent. An Internal Revenue Service Manual Supplement implementing the 1963 guidelines was held in abeyance from 1965 to 1968, and section 482 cases involving possessions corporations were Finally, in 1968, comprehensive suspended. again regulations implementing section 482 were issued, as was a revenue procedure allowing companies to follow the 1963 revenue procedure instead of the 1968 regulations (with respect to Puerto Rican transactions only) if the results were more favorable. Although at least one major case dating back to the 1950's remains unresolved twenty years later, the logjam of unresolved cases was really broken in 1968.

Section 482 has, however, remained a problem. The 1963 revenue procedure did not necessarily preclude parents from substantial their allocating income to possessions corporations, but did force the companies to lay careful a legal foundation for those allocations. After 1963, the creation of the subsidiary was usually accompanied by the execution of legal documents irrevocably assigning exclusive patent and other rights to the newborn company.

Seeing that the 1963 revenue procedure and the 1968 regulations did not materially reduce profit shifting, the Internal Revenue Service has brought a case against Eli Lilly involving a possessions corporation established to manufacture Darvon. Because Eli Lilly executed the legal documents purporting to effect the transfer of intangibles, the argument that the Service has traditionally used in such cases, that the parent and not the subsidiary is entitled to the return on the intangible, will be much more difficult to The Service must either argue that the original make. transfer of the patent was a sham and can be disregarded or find a new legal basis for denying the company the tax benefits it has claimed.

Concerned by the transfer-pricing disputes, the current Governor of Puerto Rico, Carlos Romero Barcelo, has recently written the Secretary of the U.S. Treasury to protest that the Internal Revenue Service's practices are inhibiting Puerto Rico's ability to attract new investments through its tax exemption program. Furthermore, because some companies do not have a complete exemption, and because all are subject to the tollgate tax, the Governor maintains that the Internal Revenue Service's position could erode the Puerto Rican tax base. The Governor urges that the Treasury review the Service's practices and reaffirm its 1963 guidelines.

In summary, then, the allocation of income between a U.S. parent and its tax-exempt possessions corporation has been a source of contention for the last twenty years. Because the income in question has usually been exempt from Puerto Rican taxation, the threat of double taxation has until recently been remote. Successive Puerto Rican Administrations have argued, however, that the Service's proposed reallocations would seriously jeopardize the Puerto Rican industrial development program. With the recent changes in the Industrial Incentive Act tollgate and the tax, the potential for double taxation will become more immediate.

CHAPTER III. ECONOMIC IMPACT

A. Puerto Rican Economic Development

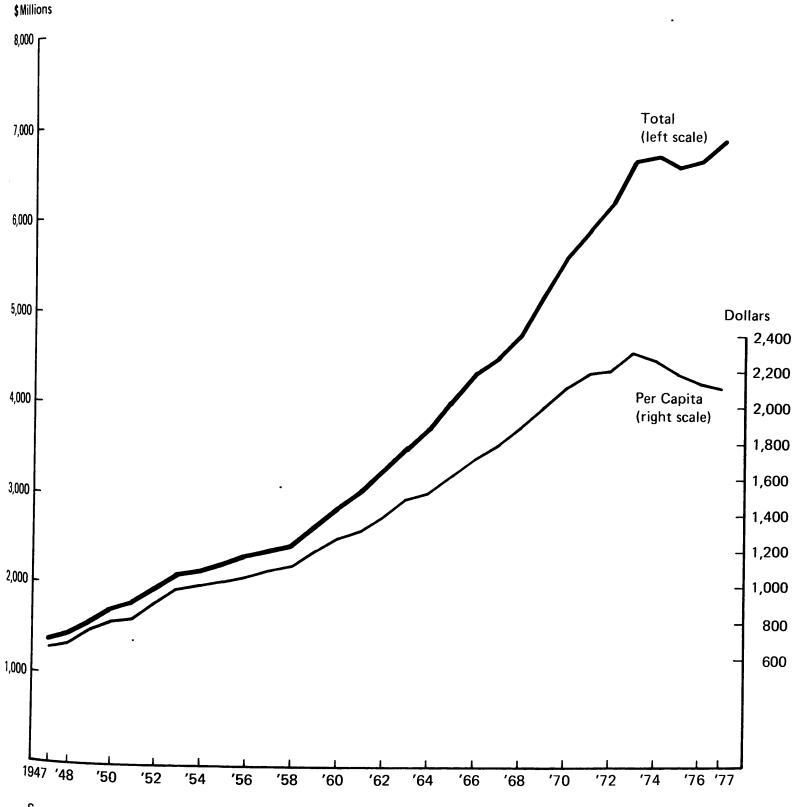
full review of Puerto Rican Although a economic development since 1947, the year of the initial Industrial Incentive Act, is beyond the scope of this study, a summary is useful in placing the possessions corporation system of taxation in perspective. Puerto Rico's economic growth after 1947 has often been called an "economic miracle." Figure I traces the growth in Puerto Rican gross national product in dollar and per capita terms (adjusted for price inflation) from 1947 to 1977.*

The population statistics used in determining national product per capita reflect not only birth and death rates, but also net migration from Puerto Rico (in recent years, more Puerto Ricans have returned to Puerto Rico than have moved to the mainland). Between 1947 and 1972, Puerto Rican total and per capita GNP grew at average annual growth rates better than 6 percent and just under 5 of percent, respectively. By any historical or international yardstick, this was a remarkable performance.**

*In interpreting these and other statistics on Puerto Rico, the reader should be aware of the distinction between gross national product and gross domestic product. Gross domestic product equals gross national product plus Puerto Rican income earned by foreign residents, such as possessions corporations, less income earned by Puerto Rican residents from foreign sources (the primary example being wages paid to Puerto Rican employees of the Federal Government). Gross domestic product is a measure of the total value of all goods and services produced in Puerto Rico in a particular year, whereas gross national product is a measure the of value of the production and income earned by residents of Puerto Rico. Largely because of the growth of high-profit possessions corporations, the ratio of gross national product to gross domestic product has declined 99 from percent in 1960 to 90 percent in 1972 and to 81 percent in 1977.

**Over this same quarter century, real GNP in the United States grew at an annual rate of 3.7 percent, and GNP per capita at a rate of 2.2 percent.

FIGURE I Total and Per Capita Gross National Product of Puerto Rico, 1947-1977 (Constant 1974 Dollars)



Explanations for this success are many. In the late 1940's and 1950's, Puerto Rican labor was very cheap by U.S. per capita incomes were low, unemployment standards: and federal underemployment were high, and minimum wage U.S. manufacturers standards did not fully apply. found Puerto Rico attractive compared low-wage to foreign Puerto Rico was inside the U.S. tariff wall countries. and offered a more stable political and economic climate than countries in Latin America or the Far East. Puerto Rico's tax exemption was important not only in boosting U.S. investors' profits, but also in symbolizing the less tangible, but equally important, differences between Puerto Rico and developing countries.

Several studies have concluded that tax exemption has been crucial in inducing firms to locate one or more of their operations in Puerto Rico during the past 30 years. Company surveys conclude repeatedly that the attraction of "100 percent tax exemption" was the leading factor in most firms' decision to locate in Puerto Rico. Such findings can overstated, for some firms now operating be under an exemption probably would have been operating even without one. Nevertheless, while it would be difficult to determine how much manufacturing investment would have gone into Puerto Rico had a tax not exemption been available, the level and composition of Puerto manufacturing Rican investment surely reflects three decades of tax exemption.

Puerto Rico's remarkable economic growth decelerated sharply in the 1970's. As one can see in Figure I, real GNP slowed its growth in 1974, declined in 1975, remained more or less stagnant in 1976, before increasing in 1977. Because of the influx of native Puerto Ricans returning from the United States, Puerto Rican GNP per capita declined steadily from 1973 to 1977. The traditionally of hiqh rate unemployment in Puerto Rico, which had been gradually reduced to just over 10 percent in the late 1960's, started edging up in the early 1970's, and went to 21.5 percent in April 1977. As explained more fully below, the Puerto Rican economy began a recovery in late 1977 and early 1978, and in April 1978, the unemployment rate was 16.5 back down to percent.

The prolonged recession in the Puerto Rican economy would have been deeper had it not been for offsetting expenditures by the Federal and Commonwealth governments. Total Federal transfers to Puerto Rico increased almost tenfold beween 1968 and 1977 -- see Table 2. Bv 1977, net Federal transfers directly to individuals (the bonus value of food stamps, net social security and medicare payments, veterans benefits, etc.) of \$1.2 billion represented 15 percent of personal income, which was two and a half times the 6 percent average for the United States. Net Federal to individuals plus grants to transfers Puerto Rican governments represented 25 percent of Puerto Rican GNP in 1977, also two and a half times the 10 U.S. percent average.

The efforts of the Commonwealth government to cushion the recession on the Puerto Rican economy are reflected in Total spending by the Puerto Rican Figure II. government plus investment by public enterprises went from \$1.5 billion in 1970 to \$2.8 billion in 1974, a 90 percent increase in four years. (In recent years the Puerto Rican government has taken over the telephone company, the sugar industry, and other private enterprises, and investment spending by public enterprise has become an instrument of public finance.) Until 1968, total public sector borrowing never exceeded \$100 million per year; by 1975, new public sector borrowing exceeded \$600 million. Higher interest costs forced the former and the current Administrations to cut back on their rate of net new borrowing. 1977, By new borrowing was down to \$300 million, and the premium Puerto Rico has paid to market its bonds has been pared.

The reasons for the prolonged recession of the Puerto Rican economy are many. First and most obviously, the Puerto Rican economy is closely tied to the U.S. economy. Roughly 45 percent of Puerto Rican gross domestic product is exported to the United States, so recessions in the U.S. 1969-1971 and 1974-75, are economy, such those in as transmitted to Puerto Rico. Puerto Rico's ability to offset fiscal economic fluctuations through its own monetary or policy is limited. With the dollar as its currency and а free flow of capital between San Juan and New York, Puerto the Rico has no real control over local interest rates or

Table 2

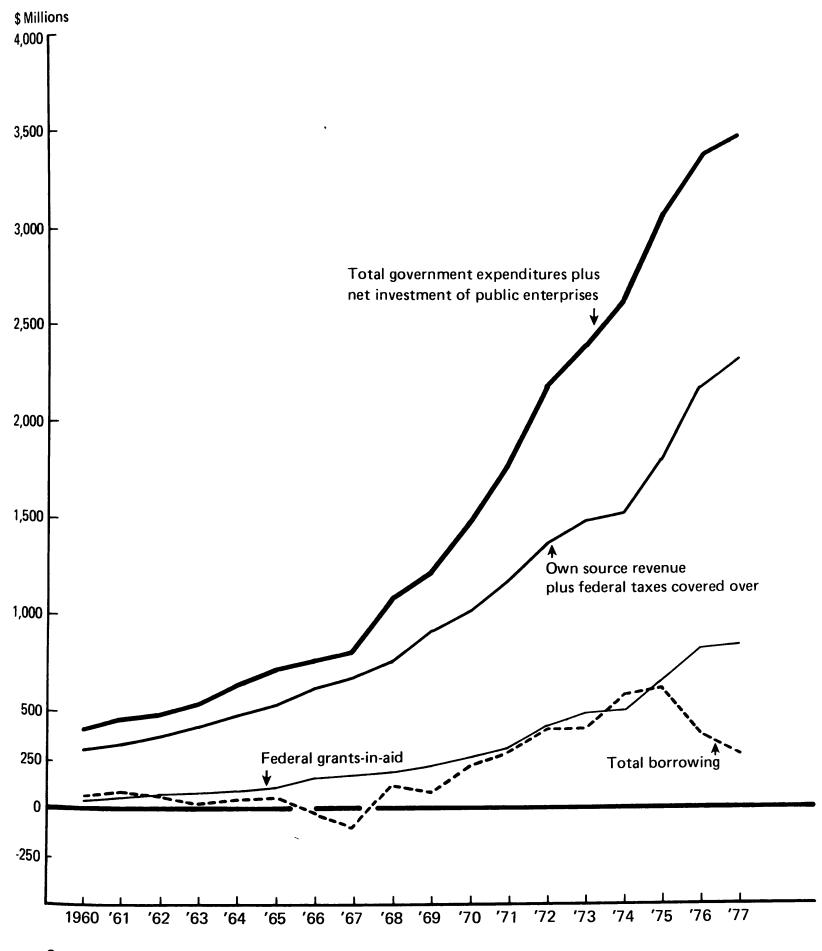
Federal Transfer Payments, Grants, "Covered Over" Taxes, and Tax Expenditure on Possessions Corporations in Puerto Rico, Fiscal Years 1968 and 1977 <u>1</u>/ (Millions of dollars)

	FY 1968	FY 1977
Net Federal transfer payments to individuals, total $2/$	68	1,235
Food stamps		610
Old age, survivors, and disability insurance	1	295
Veterans benefits	59	185
Unemployment compensation	1	87
All other	7	58
Federal grants to Puerto Rican Commonwealth and		
municipal governments, total	<u>129</u>	716
Child nutrition and special milk programs	5	81
Human development 3/	6	48
Office of Education programs		67
Public assistance	31	59
Community development block grants	15	49
Low rent public housing	11	48
Employment and training programs	7	150
All other	54	214
Federal taxes "covered over" to Puerto Rican		000
treasury, total	93	223
Customs duties	27	60
Alcoholic beverage and tobacco excises	66	163
Federal tax expenditure on possessions corporations	99	659
TOTAL	389	2,833

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- Sources: U.S. Department of the Treasury, Federal Aid to States: Fiscal Year 1977, and the Statistical Appendix to the Secretary's Annual Report for 1968; Office of the Governor, Commonwealth of Puerto Rico, Economic Report of the Governor (various years); and U.S. Department of the Treasury estimates.
- 1/ In 1968 both the Federal and Puerto Rican fiscal years ended on June 30, and therefore all data for FY 1968 is based on the same time period. In 1977, however, the Federal fiscal year was changed, beginning on October 1, 1976 and ending on September 30, while the Puerto Rican fiscal year again ended on June 30. With the exception of certain Federal transfer payments, all data for 1977 is based on the Federal fiscal year.
- 2/ All transfer payments are net of associated payments by or on behalf of current or future recipients, such as employer, employee, and self-employment contributions for OASDI.
- 3/ Formerly, "child" development.

FIGURE II Total Government Expenditures Plus Net Investment of Public Enterprises, Own Source Revenue Plus Federal Taxes Covered Over, Federal Grants-in-Aid, and Total Borrowing of Puerto Rico, 1960-1977



Source: Puerto Rico Planning Board

availability of credit. Government and public enterprise spending was increased to mitigate the recession, but the impact was dissipated by the high propensity to import. In recent years, more than 75 percent of Puerto Rican gross national product has been spent on imports, primarily from the United States. Even if all government spending is Puerto Rican-produced goods and services, limited to a dollar of government spending probably results in no more than a \$1.33 increase in Puerto Rican GNP. (The Puerto Rican multiplier is discussed more fully below.) With а multiplier of only 1.33, Puerto Rico's pursuit of а countercyclical fiscal policy has been frustrating.

Rico's Puerto economic problems roots of The q0, however, deeper than recent U.S. recessions. Two important industries, petrochemicals and construction, have been In the late 1960's the Puerto Rican government depressed. viewed petroleum refining as a centerpiece for growing а petrochemical and plastics complex, and a foundation on which the island's future prosperity could be based. Puerto Rico's advantage was due, however, to its large allocation of U.S. oil import quotas (which allowed imports of foreign oil, which before 1973 was cheaper than domestic oil) rather than to low wages, locational advantages, or other real The OPEC increase in the price of foreign oil factors. and the consequent termination of the Federal quota scheme eliminated Puerto Rico's previous advantage. In March 1978 the Commonwealth Oil Refining Company (CORCO), the principal oil refiner and the largest private corporation in Puerto Rico, filed for protection under Federal bankruptcy laws.

The Puerto Rican construction industry has also been hit by events of the last four years. From 1969 to 1973, construction spending, especially on apartment houses and condominiums, boomed. But in 1973, interest rates increased as the Federal Reserve tightened the money supply to fight High borrowing and construction inflation. the costs and general economic downturn choked off new condominium demand and left a large stock of unsold units. 1974 and Between 1977, employment of highly paid construction workers dropped by 50 percent to 40,000 jobs. Although the backlog of unsold units is being worked off and other sectors the of construction industry show some full life, signs of new recovery for the construction industry is still a long way off.

also been hurt by the Puerto Rico has growing competitiveness of foreign imports in U.S. markets. Its traditional advantages, cheap labor and no tariffs on exports to the U.S. market, have been undermined by a series of changes. Throughout the 1950's and 1960's (but not the 1970's) Puerto Rican wage rates rose not only in dollar terms but also relative to wages paid in the United States and foreign countries. To some extent, Puerto Rico was the victim of its own economic success: as per capita incomes rose, so did the wage at which labor would work. Higher Puerto Rican wages are also the product of Commonwealth and Federal government policies. By the end of 1977, almost two-thirds of non-government employees were subject to the U.S. minimum wage, \$2.30 per hour, and over 90 percent were subject to a minimum wage of at least \$2.00 per hour. Furthermore, 37 percent of Puerto Rican employees work for the Federal or Commonwealth governments (the U.S. figure is 18 percent), both of which pay higher than average salaries. Food stamp, unemployment insurance, and other income support programs have discouraged many Puerto Ricans from taking unpleasant jobs paying a low wage.

The competitiveness of Puerto Rican production has been further undercut by structural changes in the world economy. After the Kennedy round of tariff negotiations in the 1960's, U.S. tariff rates were cut by 40-50 percent on average. As Japanese and other competitors utilizing low-wage foreign labor penetrated the U.S. U.S. market, companies lost their inhibitions about manufacturing in low-wage countries and exporting back to the United States. The difference in labor costs between these countries and Puerto Rico is striking. example, in the Dominican For Republic and Haiti, two countries sharing an island closer to the United States than Puerto Rico, unskilled labor earns roughly 33 cents per hour, a seventh of the minimum wage in Such countries' exports are Puerto Rico. subject to U.S. tariffs and non-tariff trade barriers, but they can be transported in ships flying foreign flags and using cheaper foreign labor, which Puerto Rican exports cannot.

The increasing competitiveness of foreign imports is clearly reflected in the level and composition of Puerto Rican employment. Between 1973 and 1977, total Puerto Rican manufacturing employment dropped from 152,100 to 145,400, or 4.4 percent -- see Table 3.* This drop, which was much sharper in Puerto Rico than in the United States, was due to a decline in the traditional labor-intensive industries (tobacco, textiles, apparel, and leather products (including footwear)), and the petrochemical sector. By contrast, employment grew in the chemical (including pharmaceutical), non-electrical machinery, and professional and scientific industries. Because these industries taken together employ a fourth of manufacturing workers, their gain offered a partial offset to the others' loss.

unfortunate side effect of the possessions An system of taxation in the past corporation has been tax-induced plant closings. Until 1976, a U.S. parent was subject to Federal tax on dividends received from а possessions corporation, but not on the distribution upon that corporation. liquidation of Accordingly, the liquidation of the subsidiary into the parent was the final step in realizing the full tax benefit of the possession corporation system of taxation. Although Puerto Rican operations could be continued after corporate liquidation as an unincorporated branch of the U.S. parent, high Puerto Rican and Federal taxes applicable to non-exempt income discouraged companies from continuing operations as taxable establishments.

Although the available evidence is rather meager, a recent study by Fomento, the Puerto Rican agency charged with promoting new investment in Puerto Rico, provides information on this point (see Figure III for source). The Fomento study examined 149 cases in which companies were granted tax exemption between 1960 1962 actually and and established operations. Because the grants apply to specific products, not to all the operations of the company obtaining the grant, the current status of operations in 46 of the 149 cases could not be determined. Of the 103 cases remaining, 62 operations had apparently been discontinued,

*The statistics in Table 3 for April 1978 represent a sharp increase in manufacturing employment over the March level.

Table 3 Total Manufacturing Employment in Puerto Rico, by Major Industry Group: Average for Calendar Years 1973 to 1977 and April 1978

	:		Tota	1 Employmen	t (000)		: Percentage
Industry Group	:		Averag		: Change		
	:April 1978 :	1977 :	1976 :	1975 :	1974 :	1973	: 1973-1977
All Manufacturing Industries	151.5	145.4	142.5	135.2	150.9	152.1	-4.4
Nondurable goods	102.1	98.3	97.7	93.5	103.9	105.3	-6.6
Food and kindred products	26.3	23.7	24.1	23.8	24.1	24.0	-1.3
Tobacco products	3.2	3.8	4.9	5.1	5.4	5.5	-30.9
Textile mill products	4.7	4.4	4.6	5.1	7.4	7.6	-42.1
Apparel	36.7	36.3	37.5	34.6	38.1	40.3	-9.9
Paper and allied products; Printing							
and publishing	4.4	4.4	4.1	4.0	4.2	4.3	+2.3
Chemicals	15.1	14.1	11.4	10.4	11.6	10.6	+33.0
Petroleum refining; Rubber products	6.1	6.3	5.9	5.5	6.6	6.7	-6.0
Leather and leather products	5.6	5.2	5.2	5.0	6.2	6.4	-18.8
Durable goods	49.3	47.1	44.9	41.7	46.9	46.8	+0.6
Lumber and wood products;							
Furniture and fixtures	3.7	3.5	3.7	3.9	4.4	4.9	-28.6
Stone, clay and glass products	5.4	5.2	5.6	6.1	7.3	7.3	-28.8
Primary metal products; Fabricated metal p	roducts 5.7	5.2	5.4	5.8	5.6	6.8	-23.5
Machinery, except electrical;							
Transportation equipment	5.3	5.0	4.4	3.5	2.3	1.9	+163.2
Electrical and electronic equipment	13.9	13.9	11.8	9.6	13.9	14.0	-0.7
Scientific instruments	12.1	11.6	10.9	10.1	9.3	8.6	+34.9
Miscellaneous manufacturing industries	3.2	2.7	3.0	2.8	3.0	3.2	-15.6

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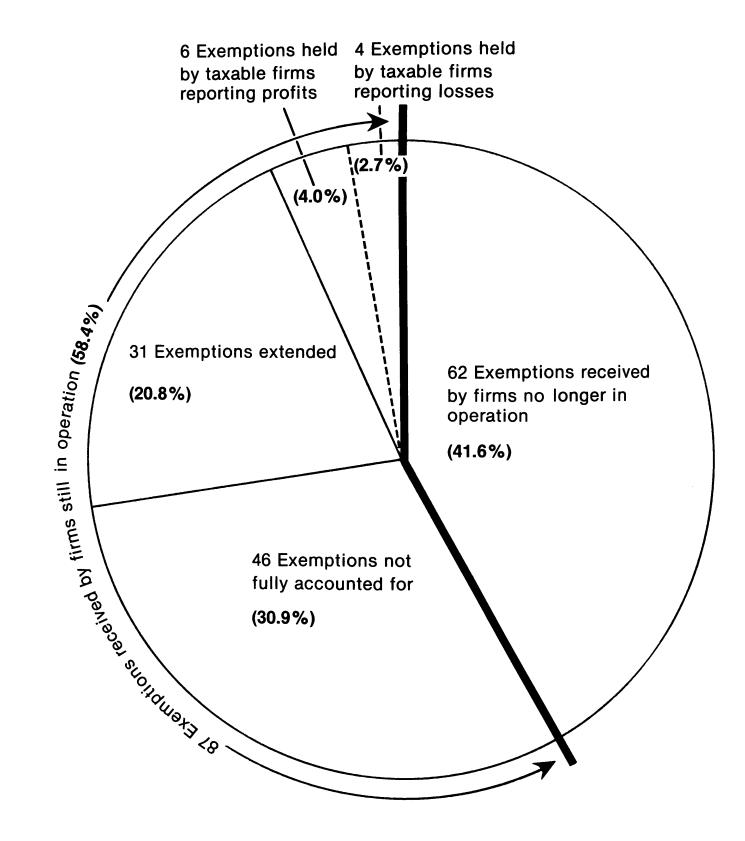
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Sources: Economic Development Administration, Commonwealth of Puerto Rico; Office of the Governor, Commonwealth of Puerto Rico, An Agenda for a Socio-Economic Study of Puerto Rico, Part Two - Problems Affecting Development of Puerto Rican Society, June 1977, Table III-A-4, p. 166; and U.S. Department of Commerce.

FIGURE III

Current Status of 149 Exemption Decrees Granted Between 1960 and 1962 and Utilized by Recipient Firms



Source: Government of Puerto Rico, Economic Development Administration, Economic Analysis of the Industrial Incentive Program of Puerto Rico, February 1978.

and 31 were still operating under an extension or a modification of the original tax exempt grant. Ten operations were continuing in a taxable status; six were paying taxes, and four were reporting losses.

As noted below, the Tax Reform Act of 1976 eliminated the Federal tax incentive to liquidate operations, and recent changes in the Puerto Rican Industrial Incentive Act ease the transition from exempt to taxable status.

B. Characteristics of Possessions Corporations

The characteristics of the possessions corporations reflect the unique features of Puerto Rican and Federal tax laws. Because most of the statistical analysis below is based on tax returns, the identities and characteristics of individual taxpayers are confidential. Companies must, however, file 10-K returns with the U.S. Securities and Exchange Commission, and these returns, which are available to the public, provide information on the importance of section 936 to individual companies. То explain why corporate income tax payments are often less than 48 percent (the maximum statutory tax rate in the United States) of book income, the S.E.C. requires corporations indicate to which provisions of the Internal Revenue Code reduced their tax liability by more than 2.4 percent of pre-tax book income. A survey of recent 10-K forms, most of which cover half of fiscal years ending in 1976 or the first 1977, provides the information shown in Table 4.

In interpreting these data, two caveats should be kept clearly in mind. First, because specific procedures for estimating the dollar value of various tax preferences have never been set forth by the S.E.C., the statistics presented in Table 4 should be regarded as only rough estimates of the importance to the companies of the possessions corporation system of taxation. Second, companies for whom the tax 2.4 savings may be large in dollar terms, but less than generally percent of book income before taxes, need not and do not report this item separately. Third, when tax even savings exceed 2.4 percent of book income, companies may to possessions attributable combine the tax savings corporations with lesser items (e.g., deferral or sometimes DISC). Companies following this practice were excluded from Table 4.

Table 4

Major U.S. Manufacturing Corporations Claiming a Reduction in Income Taxes in Excess of 2.4 Percent of Book Income Because of Section 931 or 936 of the Internal Revenue Code

	:	Estimated Tax Saving :	Estimated Tax Savin	g
Corporation			ercent of Book Income Befor	
Esmark	Food products	\$ 5.6	4.98	
H.J. Heinz	Food products	7.2	4.6	
Pepsico	Beverages	7.0	2.8	
Blue Bell	Textile & Apparel	3.6	3.4	
Hanes Corporation	Textile & Apparel	3.1	10.6	
Rohm & Haas	Chemicals	0.6	3.0	
Abbott Laboratories	Pharmaceuticals	16.2	11.8	
Baxter Travenol	Pharmaceuticals	12.1	14.3	
Merck	Pharmaceuticals	22.9	5.5	
Pfizer	Pharmaceuticals	35.6	15.1	
Richardson-Merrell	Pharmaceuticals	5.8	5.3	
Schering-Plough	Pharmaceuticals	37.0	15.1	
G.D. Searle	Pharmaceuticals	32.5	38.5	
Smith-Kline	Pharmaceuticals	24.5	22.9	
American Hospital Supply	Pharmaceuticals	7.2	6.7	
Johnson & Johnson	Pharmaceuticals	12.7	3.6	
Eli Lilly	Pharmaceuticals	13.9	4.2	
Squibb	Pharmaceuticals	21.9	14.6	
Jpjohn	Pharmaceuticals	10.0	8.0	
Becton Dickinson	Pharmaceuticals	2.9	5.1	
Chesebrough-Pond's	Toiletries	3.5	3.3	
Digital Equipment	Office Equipment	11.1	6.3	
Motorola	Electronics	6.2	8.2	
Gould	Automotive Equipment	1.1	1.1	
Perkins-Elmer	Instruments	1.7	4.5	
Insilco	Miscellaneous Manufact	ures 2.3	10.8	
Sub-total	- 14 pharmaceuticals	255.2		
Total	- 26 manufacturers	308.2		

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Source: Summary of 10-K Reports filed with U.S. Securities and Exchange Commission in Tax Analysts and Advocates, <u>Tax Notes</u>, recent issues.

gain as complete a picture To of possessions corporations' operations as possible, information from Federal and Puerto Rican income tax returns was matched with and employment data payroll from companies' Federal unemployment insurance tax returns. This section summarizes the results based on information for 1975*, the most recent vear for which relatively complete data are available. Section D below summarizes the less complete, but essentially similar information for 1976, and Appendix B sets forth comparable information for 1973 and 1974.

Table 5 indicates that 595 companies were apparently eligible for the section 931 exclusion in 1975**, the book income (net of losses) of these subsidiaries was \$1.1 billion, and their estimated tax saving was \$447 million. This total tax saving is estimated by multiplying book income (before deducting losses) by 40 percent and then subtracting any income taxes paid to the Puerto Rican and foreign governments.*** The tax-saving calculation ignores companies with losses because in 1975, under section 931,

*Tables 5, 6 and 7 are based on the returns for corporations whose fiscal years ended between July 1, 1975 and June 30, 1976. Because most possessions corporations have calendar year accounting periods, the data correspond closely to calendar year 1975 operations. See Appendix B for details.

**That is to say, the companies excluded income under section 931 in 1973, 1974 or 1975 and reported a profit or a loss in 1975. Included in these 595 companies are those which may not in fact have excluded income under section 931 in 1975 because they reported a loss or failed to qualify in 1975 for the section 931 exclusion.

***The conventional practice of measuring tax savings or expenditures by calculating the tax consequences of changing the Internal Revenue Code, but assuming that corporations and individuals behave as they did before, may need explanation. The reason for the current practice is that the tax expenditure defined in this way may be estimated using available information on existing law and behavior. Estimating the behavioral change requires additional economic analysis of what would happen if tax policy were changed, and knowledgeable observers may differ in their assessment of what would indeed happen.

		-		
		•	•	Estimated
Inductory Crown	: Number of		•	Tax
Industry Group		: Book Income	:	Expenditure
	: Corporations	: (\$000)		(\$000)
All Industries	595	1,109,567		447,059
Manufacturing industries	394	1,055,462		425,369
Food and kindred products	22	71,747		28,652
Tobacco products	7	26,805		10,744
Textile mill products	8	-3,051		265
Apparel	88	43,557		17,669
Chemicals, total	69	616,191		246,470
Pharmaceuticals	47	547,060		218,210
All other chemicals	22	69,131		28,260
Rubber products	14	1,444		572
Leather and leather products	14	7,289		2,910
Stone, clay, and glass products	7	8,419		3,384
Fabricated metal products	26	24,714		10,114
Machinery, except electrical	7	1,882		759
Electrical and electronic equipm		195 , 593		79 , 164
Transportation equipment	5	1,074		430
Scientific instruments	27	33,688		13,627
All other manufacturing	24	26,110		10,609
Nonmanufacturing	201	54,104		21,689
Transportation, communications,				
and utilities	9	30,006		10,062
Wholesale trade	12	3,144		1,258
Retail trade	101	12,541		5,250
Apparel	83	2,082		1,123
Finance, insurance, real estate	26	1,284		588
Savings and loans	9	808		307
Services	16	-107		1,623
Miscellaneous and not available	37	7,236		2,908

Table 5 Income and Estimated Tax Expenditure by Industry, 1975 <u>1</u>/

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1/ Includes data for possessions corporations operating in American Samoa, Guam, and the Panama Canal Zone. These non-Puerto Rican operations account for less than 2 percent of total tax expenditure in any year (see Table 1).

they could join affiliated U.S. companies in filing a consolidated Federal return. The 40 percent represents the Treasury's necessarily rough estimate of what the effective rate of taxation would have been in the absence of tax a provision such as this.* (Another way of interpreting this 40 percent is that it is the effective rate which would apply if Puerto Rico were treated the same way as the fifty States and the District of Columbia.) The effective rate is less than 48 percent, the maximum statutory rate, because other provisions of the Internal Revenue Code (e.q., the investment tax credit and accelerated depreciation) would have reduced the tax burden by an estimated 8 percentage points. Puerto Rican and foreign taxes, which amounted to \$6.2 million overall, would also have been creditable against the Federal income tax liability and, thus, further reduce the net saving of U.S. taxes.

Several important conclusions can be drawn from the tables in the text and Appendix B and from the underlying statistics:

- -- The Federal tax expenditure in 1975 was \$447 million, compared to \$258 million in 1973.
- -- If all the possessions corporations of each U.S. parent are consolidated, the benefits of the possessions corporation system of taxation were concentrated among all U.S. parent corporations as follows in 1975:

Number of Parent Corporations	:	Percent of Total Tax Benefits of All Corporations
Top 5 Top 10 Top 20 Top 30		27.3% 46.2 70.0 80.2

-- Just under 50 percent of the total tax saving from 1973-1975 was realized by pharmaceutical subsidiaries. The concentration of tax benefits for parent corporations indicated above is largely attributable to its concentration in the pharmaceutical sector.

^{*}See Department of the Treasury, Effective Income Tax Rates Paid by United States Corporations in 1972, May 1978.

based on Tables 6 and 7 are 280 possessions corporations for which 1975 employment and payroll data could be obtained from the Federal unemployment tax returns. While the coverage represents less than half the number of companies included in Table 5, the combined book income of the sample, \$860 million, represents four fifths of the book income of all possessions corporations. For no apparent information for companies in the high-profit reason, more frequently available than that for industries was companies in the labor-intensive industries.

The first three columns of Table 6 present information comparable to that in Table 5. Columns 5 and 7 indicate the number of employees and the total employee compensation, respectively, in each industry in 1975. Finally, the last three columns indicate the tax expenditure per employee, the tax expenditure as a percent of total compensation, and average compensation.

Table 6 highlights the relationship between Federal tax expenditures and Puerto Rican employment. For the manufacturing companies covered, the tax expenditure per employee averaged \$7,428, which was slightly larger than the average compensation per worker, \$7,300. Table 6 also indicates that the tax expenditure per employee varied from one industry to another. In the pharmaceutical industry the Federal tax expenditure represented almost \$35,000 per employee, or approximately three and a half times the total compensation of the comparatively well paid Puerto Rican pharmaceutical employee. By contrast, in the rubber industry, the tax expenditure per employee was \$760, 11 or percent of the average wage. The tax expenditure per all employee in manufacturing corporations except pharmaceuticals was \$4,061.

Table 7 is based on the same 280 pos corporations shown in Table 6, but ranked according possessions to the Federal tax expenditure per employee. At the top of the ranking was a company for which the Federal tax expenditure represented more than \$500,000 per Puerto Rican employee; at the low end were the companies which incurred losses and, thus, derived no immediate tax benefit from section 931. According to Table 7, the top five possessions corporations had tax savings per employee in excess \$100,000; together they accounted for 8.4 percent of the total tax savings and 0.5 percent of the total employment, of the 280 companies for which employment information was available. The top 58 possessions corporations, those for which tax savings per employee exceeded \$10,000 in 1975, collectively accounted

 Table 6

 Tax Expenditure, Employment and Compensation of Employees by Industry, 1975

	:	: :	Tax Exp	enditure :	Emp.	loyees :			ax Expendi-	:Tax Expenditure	: Average : Employee
Industry Group :	: Number of Corporations	: : :Book Income: : (\$000) :		: : Percent : :of Total:	Number	: :Percent : :Of Total:	Amount	yees <u>l/_</u> : Percent : of Total:	Employee	:as Percent of :Compensation of :Employees	
11 industries	280	858,961	342,212	100.0	43,174	100.0	345,234	100.0	5,229 <u>2</u> /	67.7 <u>2</u> /	7,729 <u>2</u> /
Manufacturing industries	237	824,816	328,863	96.1	31,812	73.7	250,149	72.5	7,428 <u>2</u> /	/ 101.7 <u>2</u> /	7,300 <u>2</u> /
Food and kindred products	14	37,173	13,138	3.8	5,321	12.3	38,920	11.3	2,469	33.8	7,314
Tobacco products	5	5,487	2,271	7	861	2.0	4,600	1.3	2,638	49.4	5,342
Textile mill products	3	281	143	.1	83	.2	527	.2	1,723	27.1	6,346
Apparel	46	14,007	5,847	1.7	4,658	10.8	25,508	7.4	1,255	22.9	5,475
Chemicals, total	49	562,306	224,734		7,838	18.2	84,390	24.4	28,672	266.3	10,766
Pharmaceuticals	35	507,126	202,054		5,794	13.4	58,127	16.8	34,873	347.6	10,032
All other chemicals	14	55,108	22,680		2,044	4.7	25,075	7.3	11,096	90.4	12,300
Rubber products	8	1,173	438		576	1.3	3,959	1.1	760	11.1	6,872
Leather and leather products	9	6,011	2,404		1,477	3.4	8,381	2.4	1,628	28.7	5,674
Stone, clay and glass products	4	4,530	1,835		414	1.0	2,775	.8	4,432	66.1	6,702
Fabricated metal products	18	21,156	8,578		1,248	2.9	10,412	3.0	6,873	82.4	8,342
Machinery, except electrical	3	963	392		71	.2	457	.1	5,521	85.8	6,431
Electrical and electronic equipmer		128,423	51,651		6,958	16.1	51,580	14.9	7,423	100.1	7,412
Transportation equipment	3	734	293		109	.3	898	.3	2,688	32.6	8,239
Scientific instruments	21	26,085	10,479		1,627	3.8	11,235	3.3	6,441	93.3	6,905
All other manufacturing	8	16,487	6,660		571	1.3	7,696	2.2	11,664	86.5	13,478
Nonmanufacturing	43	34,145	13,349	3.9	11,362	26.3	95,084	27.5	768 <u>2</u> /	8.9 <u>2</u> /	8,597 <u>2</u> /
Transportation, communications											
and utilities	4	27 ,9 75	9,249	2.7	4,430	10.3	37,792	10.9	2,088	24.5	8,530
Wholesale trade	5	1,756	702	22	340	.8	3,283	1.0	2,064	21.4	9,656
Retail trade	3	2,346	876		2,400	5.6	21,944	6.4	365	4.0	9,143
Finance, insurance, real estate	12	950	390		861	2.0	7,509	2.2	452	5.2	8,720
Savings and loans	8	785	298		799	1.9	6,913	2.0	373	4.3	8,651
Services	8	-991	1,331	4	2,061	4.8	15,031	4.4	646	8.9	7,292
Miscellaneous and not available	11	2,108	801		1,270	2.9	9,525	2.8	631	8.4	7,500

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Office of Tax Analysis

1/ Compensation of employees was computed by multiplying 1.189 times payroll. The additional 18.9 percent reflects the employer-paid portion of social security, unemployment insurance, and other non-payroll labor costs. The 18.9 percent is the average for all U.S. manufacturing industries in 1975; see the U.S. Department of Commerce, Survey of Current Business, July 1977, Tables 6.5 and 6.6.

2/ Compensation of employees and number of employees used to compute these amounts were weighted by industry using the ratio of tax expenditure in Table 5 and tax expenditure in this Table.

	Table 7	
Tax Expenditure,	e, Employment and Compensation of Employees by Size of Tax Expenditure Per Employee, 197	/5

Size of Tax	:	:		ax : nditure :	Empl	: loyees	Employ	rees 1/	:Tax Expendi- : ture Per	:Tax Expenditure : as Percent of	: Employee
Expenditure per Employee	: Number of :Corporations	:Book Income : (\$000)		:Percent : :of Total:	Number	:Percent : :of Total:		Percent of Total		:Compensation of : Employees	: Compensation : (\$)
All Corporations	280	858,961	342,212	100.0	43,174	100.0	345 , 234	100.0	5,229 <u>2</u> /	67.7 <u>2</u> /	7,729 <u>2</u> /
\$100,000 or more	5	72,950	29,180	8.4	227	.5	2,442	.6	128,546	1,194.9	10,757
\$ 50,000 under \$100,000	11	266,912	106,760	30.9	1,511	3.5	16,289	4.3	70 , 655	655.4	10,779
\$ 10,000 under \$ 50,000	42	274,257	108,529	31.7	4,851	11.2	44,863	11.8	22 , 373	241.9	9,248
\$ 5,000 under \$ 10,000	39	128,198	51,266	15.0	6,810	15.8	67,322	17.7	7,528	76.2	9,885
\$ 1,000 under \$ 5,000	91	114,456	41,535	12.4	15,972	37.0	117,558	30.9	2,600	35.3	7,360
\$ 500 under \$ 1,000	28	6,695	2,636	.8	3,640		24,145	6.3	724	10.9	6,632
\$ 100 under \$ 500	26	5,615	2,246		6,607	15.3	49,392	13.0	340	4.5	7,475
\$ 1 under \$ 100	6	438	59		896		5,574	1.5	66	1.1	6,220-
Loss Corporations	32	-10,561			2,660	6.2	17,650	14.0			6,635

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1/ Compensation of employees was computed by multiplying 1.189 times payroll. The additional 18.9 percent reflects the employer-paid portion of social security, unemployment insurance, and other non-payroll labor costs. The 18.9 percent is the average for all U.S. manufacturing industries in 1975; see the U.S. Department of Commerce, Survey of Current Business, July 1977, Tables 6.5 and 6.6.

2/ Compensation of employees and number of employees used to compute these amounts were weighted by industry using the ratio of tax expenditure in Table 5 and tax expenditure in Table 6. for 71 percent of the total tax expenditure and 15.2 percent of total employment. Because the coverage of employment and payroll statistics is not complete, possessions corporations with tax savings exceeding \$10,000 per employee may in fact have realized a somewhat smaller percentage of the total tax savings and a significantly smaller percentage of the total employees of all possessions corporations than was the case for the 280 companies represented in Table 7.*

Both Tables 6 and 7 indicate a direct relationship between the company's tax saving per employee and its total compensation per employee. This reflects a tendency of the high-profit industries to employ more highly skilled workers and/or a willingness to pay those workers more than they would have been paid by other Puerto Rican employers. Finally, the industries in which tax savings per employee were the highest (pharmaceuticals, electrical and electronic equipment, scientific instruments, non-electrical machinery) tended to be the same industries in which total employment has been growing since 1973; conversely, industries in which tax savings per employee were the lowest (tobacco products, textiles, apparel, leather products) tended to be those whose employment was declining -- see Table 3 While above. taxation is not the only factor shaping the development of Puerto Rican industry -- the growth in U.S. demand for the other products, international trade considerations and factors play an important role -- the evidence does suggest that tax incentives may bring investment to Puerto Rico.

C. Linkages and the Multiplier

The preceding Section related the tax cost of the possessions corporation system of taxation to the employment and payroll of those companies. In addition to creating indirect jobs directly, this system of taxation may bring benefits to requires Manufacturing raw Puerto Rico. portion of materials, intermediate goods, and services, a which are supplied by the local economy. Investment in the construction and plant and equipment creates jobs in all industries capital equipment industries. Workers in spend their salaries on goods and services, which has а

^{*}These inferences are based on the assumption that tax savings per employee for companies missing from the sample equal the average tax savings per employee for companies in the same --6. Because the see Table industry pharmaceutical companies tend to be over represented in the sample, the biases indicated in the text may have occurred.

"multiplier" effect on the Puerto Rican addition to these "backward linkages", the economy.* In development of may encourage the growth of downstream one industry phenomenon called "forward linkage." For customers, a example, the building of a petroleum refinery facilitates the growth of the petrochemical manufacturers. This Section summarizes the evidence currently available on the importance of these indirect benefits.

1. Backward Linkages

The usual method of evaluating backward linkages begins by examining industries' expenditures on various inputs. In order to compare linkages in one industry to those in another, each industry's expenditures on labor, capital, locally purchased materials and on imports are expressed as a percentage of the total value of its production. The sum of the shares of all expenditures measured in this way, plus the rate of return on invested capital, is 100 percent.

The costs of materials, labor and other inputs as а percentage of the total value of production by Puerto Rican manufacturing industries in 1972 are depicted in Table 8. The primary statistical source on which Table 8 is based does not differentiate between possessions corporations and locally owned companies or between imported and locally produced materials. Because the operations of a possessions corporation are often integrated with those of its U.S. parent, the linkage of possessions corporations with the local economy may be somewhat weaker than the linkage for all Puerto Rican manufacturers, as measured in Table 8.

To estimate how much possessions corporations purchase from the local economy, one must first determine how total purchases are apportioned between Puerto Rican and imported Unfortunately, neither the inputs. Census of 1972 Manufactures nor any other recent study provides up to date information on this point. Rather than assuming that every industry's propensity to import was the same as that of the Puerto Rican economy as a whole, each 1972 industry's expenditure was apportioned using from a recently data

^{*}As a general practice, the Treasury does not estimate the linkage and multiplier impacts of specific tax provisions. This is because tax changes are usually taken in the context of an overall Federal budget. The purpose of undertaking the analysis here is to assess the impact of section 931/936, both in total and by industry, on Puerto Rico alone, not on the U.S. and Puerto Rico taken together.

	: All Manufacturing : : Industries :	Food and : Kindred Products :	Tobacco Products	: Textile : :Mill Products:	Apparel	Lumber and Wood Products
Cost of Materials from All Sources $1/$	54.3	64.7	59.3	60.8	46.1	56.3
Cost of Materials from Puerto Rico <u>2</u> /	26.8	49.8	19.0	16.4	14.8	18.0
Value Added <u>1</u> /	45.7	35.3	40.7	39.2	53.9	43.7
Labor Costs <u>3</u> /	17.0	14.5	16.3	18.9	30.8	30.0
Return on Capital and Overhead Costs <u>4</u> /	28.4	20.6	24.1	20.0	` 22.7	12.8
Expenditures on New Plant <u>1</u> /	2.1	1.1	.1	.1	.1	.2
Expenditures on New Equipment <u>1</u> /	2.2	3.2	2.2	.9	. 8	1.0
Expenditures on Used Equipment <u>1</u> /	*	.3	.5	*	.4	*
Total Expenditures on Materials, Labor, Plant, and Equipment in Puerto Rico <u>5</u> /	45.9	66.2	36.3	35.6	46.3	48.4
Ratio of Labor Costs to Total Expenditures in Puerto Rico	.370	. 219	. 4 4	.531	.665	.620

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*Less than 0.05 percent.

:	Furniture and Fixtures	: Paper and : Allied Products	: Printing and : : Publishing :	Chemica Total :Ph	als : armaceuticals:	Petroleum Refining
Cost of Materials from All Sources <u>l</u> /	46.3	57.8	34.2	42.3	16.4	75.4
Cost of Materials from Puerto Rico <u>2</u> /	24.5	24.9	20.9	19.0	7.4	31.7
	53.7	42.2	65.8	57.7	83.6	24.6
Value Added <u>1</u> / Labor Costs <u>3</u> /	27.5	22.4	30.3	8.7	6.9	6.4
Return on Capital and Overhead Costs <u>4</u> /	25.7	19.5	35.1	48.9	76.6	18.1
Expenditures on New Plant <u>l</u> /	3.7	3.3	3.0	4.3	4.0	5.5
Expenditures on New Equipment <u>l</u> /	1.2	8.1	3.9	3.0	3.5	.2
Expenditures on Used Equipment <u>1</u> /	.2	. 2		*	*	*
Total Expenditures on Materials, Labor, Plant, and Equipment from Puerto Rico <u>5</u> /	55.4	51.7	54.4	31.8	18.1	42.5
Ratio of Labor Costs to Total Expenditures in Puerto Rico	.490	.433	.557	.274	.381	.15

Table 8-continued

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*Less than 0.05 percent.

:	Rubber Products	: Leather and : Leather Products	:Stone, Clay and: :Glass Products :	Primary Metals	: Fabricated : :Metal Products:	Machinery Except Electrical
Cost of Materials from All Sources $\frac{1}{2}$	53.5	51.2	45.3	58.4	50.1	34.1
Cost of Materials from Puerto Rico <u>2</u> /	17.1	9.7	38.5	31.5	16.0	10.9
Value Added <u>l</u> /	46.5	48.8	54.7	41.6	49.9	65.9
Labor Costs <u>3</u> /	27.5	29.3	25.3	17.8	21.9	26.1
Return on Capital and Overhead Costs <u>4</u> /	18.6	19.0	29.0	23.5	27.7	39.4
Expenditures on New Plant <u>1</u> /	. 2	*	1.6	1.1	1.4	.2
Expenditures on New Equipment <u>1</u> /	. 2	.5	4.2	5.4	2.4	1.6
Expenditures on Used Equipment <u>1</u> /	2.2	*	.2		.1	*
Total Expenditures on Materials, Labor, Plant, and Equipment from Puerto Rico <u>5</u> /	45.3	39.1	66.2	51.2	39.2	37.5
Ratio of Labor Costs to Total Expenditures in Puerto Rico	.607	.749	.382	. 34	48 .558	.696

Table 8-continued

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*Less than 0.05 percent.

Table o concinced	Table	8-continued
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: Electrical and : :Electronic Equipment:	Transportation : Equipment :		Miscellaneous Manufacturing Industries
42.5	46.6	36.2	54.6
13.6	14.9	11.6	17.5
57.5	53.4	63.8	45.4
19.8	28.9	25.5	21.0
37.4	24.1	37.9	24.1
2.7	*	• 5	1.2
1.3	.9	1.8	. 6
. 2	.1	.1	.1
36.1	44.3	38.0	39.8
.548	.655	.671	.530
	:Electronic Equipment: 42.5 13.6 57.5 19.8 37.4 2.7 1.3 .2 36.1	:Electronic Equipment: Equipment : 42.5 46.6 13.6 14.9 57.5 53.4 19.8 28.9 37.4 24.1 2.7 * 1.3 .9 .2 .1 36.1 44.3	Electronic Equipment: Equipment : Instruments : 42.5 46.6 36.2 13.6 14.9 11.6 57.5 53.4 63.8 19.8 28.9 25.5 37.4 24.1 37.9 2.7 * .5 1.3 .9 1.8 .2 .1 .1 36.1 44.3 38.0

Notes:

- 1/ Based on U.S. Department of Commerce, 1972 Economic Census of Outlying Areas, Manufacturing, Puerto Rico, October 1974, Chapter 2, Table 2. All statistics are expressed as a percentage of value added plus cost of materials.
- 2/ Percentage of cost of materials from Puerto Rico is estimated by multiplying the cost of materials from all sources by the share of intermediate imports in total intermediate inputs. This latter share was estimated by Richard Weisskoff and Edward Wolff, "Development and Trade Dependence: The Case of Puerto Rico, 1948-1963," <u>Review of Economics and Statistics</u>, November 1975, Table 2, p. 474. These import shares are based on 1963 data; more recent information is unavailable. Whether the degree of dependence on imported inputs for individual industries decreased between 1963 and 1972 is impossible to determine, but the ratio of Puerto Rican imports of capital goods, raw materials and other intermediate goods to the value of shipments for all industries decreased only slightly over this interval.
- 3/ Labor costs are estimated by multiplying total payroll, as reported by the U.S. Department of Commerce, <u>op. cit.</u>, by 1.16. The additional 16 percent reflects the employer-paid portion of social security, unemployment insurance and other non-payroll labor costs. The 16 percent is the average for all U.S. manufacturing industries in 1972; see the U.S. Department of Commerce, <u>The National Income and Product Accounts of the United States 1929-74</u>: <u>Statistical Tables</u>, 1976, Tables 6.5 and 6.6.
- 4/ Value shown equals the differential between value added and labor costs. The return on capital includes not only profits, but also interest expenses, depreciation, expenditures on accounting and legal services, and any other overhead costs.
- 5/ Value shown equals the sum of the cost of materials from Puerto Rico, labor costs, 80 percent of expenditures on new plant, 21 percent of expenditures on new equipment and total expenditures on used equipment. The 80 percent of expenditures on new plant corresponds to the estimated ratio of expenditures on Puerto Rican inputs to total expenditures by the construction industry, as reported in Weisskoff and Wolff, <u>op. cit.</u> The 21 percent of expenditures on new equipment corresponds to the ratio of the value of shipments of machinery except electrical with a Puerto Rican destination to total expenditures for new equipment by all manufacturers.

published study based on 1963 data (see footnote 2 to Table Because Puerto Rico's total imports of capital 8). equipment, raw materials and intermediate products as а percentage of either aggregate manufacturing shipments or gross domestic output decreased only slightly between 1963 and 1972, applying the 1963 apportionment ratios to the 1972 data may produce reasonable results. Between 1972 and 1977, however, the ratio of imported capital equipment, raw materials and intermediate products increased substantially, so the statistics in Table 8 may overstate possessions corporations dependence on the local economy.*

With these caveats in mind, Table 8 indicates that for all manufacturers the cost of materials represented 54.3 percent of the value of production. Just under half of these materials (26.8 percent of the value of production) were estimated to have been obtained in Puerto Rico, and the rest were imported, primarily from the United States. Labor costs, which include the employer-paid Social Security contribution and the cost of other non-wage benefits, constituted 17.0 percent of the value of production. The on capital plus overhead return costs (interest, depreciation of existing capital, accounting and legal costs, etc.) accounted for the remaining 28.4 percent of the value of production. Although the source on which Table 8 is based does not estimate the cost of existing capital used in production, it does report new investment in plant and equipment, be it for replacement or expansion. New investment represented 4.3 percent of the value of manufacturing production, roughly a seventh of the current return on capital plus overhead costs.

The last two rows in Table 8 show estimated expenditures on all Puerto Rican inputs (labor plus locally purchased materials, plant and equipment) as a percent of the value of production, and labor costs as a percentage of estimated expenditures on all Puerto Rican inputs, respectively. The former statistic is useful in comparing one

^{*}A group of 12 pharmaceutical companies indicated in an April 19, 1978 submission to the Treasury that their own recent annual purchases in Puerto Rico of materials and services totaled \$89.9 million, which was 11 percent larger than their own total payroll in Puerto Rico. By comparison, Table 8 estimates the cost of materials from Puerto Rico for all pharmaceutical manufacterers was 7 percent larger than the cost of labor in 1972. In this one industry, at least, the use of 1963 data has produced a result close to that based on more recent and presumably more accurate data.

industry's use of Puerto Rican inputs to another's, while the latter will be used below to translate the Federal tax expenditure as a percent of compensation of employees into expenditure as a percent of Puerto Rican tax income directly indirectly associated or with possessions corporations.

The second to last row in Table 8 indicates that some Puerto Rican manufacturers depend much more than others on locally produced inputs. For example, food, furniture, paper, printing, stone, clay and glass, and primary metal manufacturers' expenditures on Puerto Rican inputs represent more than half of the total value of their own production. the opposite extreme, the pharmaceutical manufacturers At spent less than a fifth of the value of production on Puerto Rican inputs. The low pharmaceutical percentage reflects а high return on capital plus overhead costs, not а heavier than average dependence on imported versus locally purchased materials. (The pharmaceutical companies are estimated to import approximately 55 percent of their total inputs, which is slightly higher than the 51 percent average manufacturers.) Finally, Table 8 also indicates average for all that the pharmaceutical companies reinvested 7.6 percent of the value production in of their current additions to plant and equipment, more than the 4.3 percent for all manufacturers. indicated, chemical sector, which the As Table 3 above includes pharmaceuticals, has expanded rapidly since 1972.

2. The Multiplier

In addition to the income generated by payroll and purchases of locally produced materials, expenditures by possessions corporations have a multiplier impact the on generates local economy. The original increase in spending income, part of which is used to purchase locally produced goods and services, thereby inducing a secondary increase in spending and income. Lacking any econometric model of the Puerto Rican economy, one must resort to less exact methods Rican multiplier. of the Puerto to estimate the size analysis, the According to standard textbook macroeconomic increase spending size of the multiplier for an in (assuming, as seems reasonable in the case of Puerto Rico, that the government cannot change the rate of interest or credit conditions) is:

The symbols s and m represent the fraction of an increase in GNP which is saved or is spent on imports, respectively. Saving and importing represent "leakages" -- the opposite of "linkages" -- from the spending-income cycle; the greater these leakages are, the more quickly the impact of increased spending is dissipated, and the smaller the multipler is.

In Puerto Rico, the propensity to save appears to be small, and the propensity to import high. In 1976, imports equaled 72 percent of gross national product; between 1974 and 1976 the increase in the dollar value of imports equaled 79 percent of the increase in the dollar value of gross national product. If the marginal propensity to save, s, is assumed to be zero and the marginal propensity to import, m, be .75, then the formula given above indicates a to That is to say, if spending multiplier of 1.33. increases by \$1.00, an additional \$.33 in local spending will be subsequently generated, so the total increase in income is \$1.33.*

3. Direct, Indirect and Total Effects

Information on total employee compensation of possessions corporations was presented in Section B above. A broader measure of Puerto Rican benefits can be obtained by adding to employee compensation estimates of the companies' purchases of Puerto Rican materials, new plant and equipment, and then incrementing that total spending on Puerto Rican inputs by the multiplier. The final result would be а measure of the total Puerto Rican income associated directly and indirectly with possessions corporations.

An assumption implicit in this new, broader measure is that all Puerto Rican resources used by the possessions corporation in their production have no alternative economic use -- they would be unemployed but for the possessions corporations. Although this may be a resonable assumption for the Puerto Rican labor used, other Puerto Rican factors may be scarce. Capital must be diverted other from productive uses. Water and land are scarce in Puerto Rico; their use by possessions corporations precludes their use in other sectors, such as agriculture. Some purchased inputs, such as gas, oil, sugar, wood, or standard alcohol, are commodities which must be bought or could be sold overseas.

^{*}This estimate ignores government taxation and spending. If part of an additional dollar of income is paid in taxes and the Puerto Rican government does not increase its spending by a matching amount, the "leakage" will be greater, and the multiplier will be smaller, than this simple analysis indicates.

Sewage treatment, solid-waste collection and disposal and other government services may also have economic costs. If employee compensation by possessions corporations is too narrow a measure of the benefits they bring Puerto Rico, the total income associated directly or indirectly with those corporations is probably too broad a measure.

below Table 9 shows for various manufacturing industries Federal tax expenditures a percentage as of direct labor costs, of total direct expenditures on Puerto inputs, and of Rican Puerto Rican income directly or indirectly associated with those expenditures. The first percentage is identical to that in Table 6 above, the second is obtained by multiplying the first by the percentage in the last row of Table 8, and the third dividing by the second by the multiplier. is Finally, the fourth column simply the inverse of the third column -- Puerto Rican expenditures directly or indirectly generated by possessions corporations per dollar of Federal tax expenditure.

Table 9 indicates that Federal tax expenditure in some industries is associated directly or indirectly with more Rican expenditures or income than in other Puerto The average for all manufacturing is 3.5. industries. In some industries (e.g., food products, rubber products), the ratio is between 15 and 20, reflecting a low level of tax-exempt income and/or substantial purchases of goods and In economy. Puerto Rican other from the services industries, the ratio is guite usually because the low, tax-exempt income is high and local purchases are only average.

In summary, taking account of the backward linkages and the multiplier effect significantly expands -- and probably overstates -- the total benefit to Puerto Rico associated with the possessions corporation system of taxation. And while the measured cost-benefit ratios are reduced, they continue to vary widely from one industry to another.*

^{*}Note that a benefit-cost ratio of 1.0 does not mark the boundary between a "good" program and a "bad" one. For the associated reasons indicated above, the total income corporations may possessions directly or indirectly with More importantly, overstate the benefits to Puerto Rico. the benefit-cost ratio of one program should be compared not ratio for to some fixed benchmark, but rather to the alternative programs. For example (and only for example), a public-works program funded by the Federal government would, because of the multiplier effect, have a benefit-cost ratio of course, be а of 1.3. The alternative program could, restructured tax incentive.

Table 9 Tax Expenditures as a Percent of Compensation of Employees, of Direct Expenditure in Puerto Rico, and of Direct and Indirect Expenditure in Puerto Rico, for Manufacturing Industries

	<pre>:as a Percent :of Compensation</pre>	e:Tax Expenditure :as Percent of n:Direct Expenditur /:in Puerto Rico 2/	es:Indirect Expenditures in	:Indirect Expenditures
Manufacturing industries	101.7	37.6	28.2	3.5
Food and kindred products	33.8	7.4	5.6	17.9
Tobacco products	49.4	22.2	16.7	6.0
Textile mill products	27.1	14.4	10.8	9.3
Apparel	22.9	15.2	11.4	8.8
Chemicals, total	266.3	73.0	54.8	1.8
Pharmaceuticals	347.6	132.4	99.3	1.0
Rubber products	11.1	6.7	5.0	20.0
Leather and leather products	28.7	21.5	16.1	6.2
Stone, clay, and glass products	66.1	25.3	19.0	5.3
Fabricated metal products	82.4	46.0	34.5	2.9
Machinery, except electrical	85.8	59.7	44.8	2.2
Electrical and electronic equipment	100.1	54.9	41.2	2.4
Transportation equipment	32.6	21.4	16.1	6.2
Scientific instruments	93.3	62.6	47.0	2.1

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1/ From Table 6, column (10). 2/ Column (1) times Table 8, line (10). 3/ Column (2) divided by 1.33. $\overline{4}$ / Inverse of column (3).

4. Forward Linkages

Forward linkages are usually evaluated by examining the percentage of total sales to various types of customers. Table 10 shows the percentages of manufacturing industries' shipments in 1972 to Puerto Rico, to the United States and to foreign countries, respectively. For manufacturing as a 41.2 percent went to individual and whole, industrial consumers in Puerto Rico, 54.2 percent to buyers (including parent companies) in the United States, and 4.5 percent to foreign purchasers. If indirect exports (i.e., goods sold to other Puerto Rican manufacturers who, in turn, were exporting to the United States or foreign countries) could be estimated separately, Puerto Rico's dependence on export markets would appear larger than what Table 10 indicates.

Table 10 indicates that some industries' forward linkages with other sectors of the Puerto Rican economy are stronger than others'. The lumber and wood industry sells its limited output to Puerto Rican users, and its primary customers -- the furniture and paper industries -- also sell almost exclusively to the local market. By contrast, the pharmaceutical industry derived 1 percent of its total sales Rican United from the Puerto market. Sales to States buyers, many of whom may be parent corporations, accounted for 76 percent of total sales. The remaining 23 percent of pharmaceuticals' sales were to foreign purchasers (many of whom may have been affiliated foreign subsidiaries), а larger percentage than the corresponding figure any for other industry. The machinery industry, which exported 15 percent of its total shipments to foreign buyers, was second in terms of non-U.S. exports. Because possessions corporations sell mostly outside Puerto Rico, their 1973-77 operations were not depressed by the recession in the local economy.

D. Impact of Changing from Section 931 to Section 936 and of Restructuring the Tollgate Tax

This Section reviews the available evidence on the impact of the Federal Tax Reform Act 1976 of and of the Commonwealth's restructuring of its tollgate tax on dividends paid by possessions corporations. Because the tollgate tax changes became effective on the same date (October 1, 1976) as section 936, and because the entire Puerto Rican Industrial Incentive Act has been under close scrutiny and its reform anticipated, the impact of shifting from section 931 to section 936 cannot be completely disentangled from the impact of the tollgate tax or the uncertainty about the future of the tax exemption program.

Table 10 Destination of Shipments by Puerto Rican Manufacturing Industries, 1972 (Percentage of Total)

Industry Group	: Puerto Rico :	United States 1/	: Foreign Countries
All manufacturing industries	41.2	54.2	4.5
Food and kindred products	59.2	37.2	3.7
Tobacco products	15.5	84.5	*
Textile mill products	28.7	71.3	*
Apparel	21.8	78.0	*
Lumber and wood products	100.0	-	-
Furniture and fixtures	97.9	2.1	*
Paper and allied products	87.5	5.0	7.5
Printing and publishing	78.2	18.2	3.6
Chemicals	18.9	66.5	14.6
Pharmaceuticals	1.0	76.0	23.0
Petroleum refining	64.2	32.7	3.3
Rubber products	47.8	52.2	*
Leather and leather products	15.6	83.1	*
Stone, clay and glass products	91.7	8.3	*
Primary metal products	87.1	9.7	3.2
Fabricated metal products	77.1	22.2	1.4
Machinery except electrical	35.2	50.0	14.8
Electrical and electronic equipmen	t 10.7	87.9	.2
Transportation equipment	72.7	9.1	9.1
Scientific instruments Miscellaneous manufacturing	3.9	94.6	2.3
industries	12.3	87.7	*

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Source: U.S. Department of Commerce, <u>1972 Economic Censuses of Outlying Areas</u>, <u>Manufactures, Puerto Rico</u>, October 1974, Chapter 2, Table 3.

- 1/ Includes shipments to the Virgin Islands.
- * Less than 0.05 percent.

1. New Investment in Puerto Rico

The Puerto Rican economy remained sluggish throughout speed in 1978. 1977, but has been picking up To a large these recent gains represent welcome, if extent а long overdue, recovery from the recession which began in 1973-74. addition, Puerto Rico is a primary beneficiary of recent In international economy. changes in the The recent depreciation of the dollar against many foreign currencies has helped Puerto Rican goods and services compete with foreign producers for U.S. markets. The Orderly Marketing Agreements limiting Korean and Taiwanese exports of shoes to the U.S., and the Multifiber Arrangements limiting eighteen developing countries' exports of textiles and apparel to the U.S., have lessened the competitive pressure on Puerto Rican manufacturers in these industries. The 1977-78 winter of was apparently the for Puerto Rico's best ever tourist industry. As the dollar depreciated and foreign vacations became more expensive, Puerto Rico seemed more attractive. 1976 addition, the Tax Reform Act of imposed In record-keeping and other requirements on Americans attending conventions, foreian but exempted those attending conventions in Puerto Rico and the possessions from those limitations.

The combined Federal and Commonwealth tax changes enacted in 1976 apparently made investing in Puerto Rico somewhat less attractive for most U.S. companies. The Federal tax change added new incentives and disincentives to investing in Puerto Rico. Those companies anxious to bring benefitted money home from Puerto Rico as soon as possible from the dividends-received deduction made available in 1976; those who felt no pressing need for domestic use of accumulated Puerto Rican income might have preferred to keep section 931 because of the exemption for Eurodollar interest income. But when the Puerto Rican tollgate tax rules and rates were also changed to make the dividends taxable, the gains U.S. investors expected from the Tax Reform Act of 1976 were diminished and, perhaps, reversed.

Table 11 below is based on 394 corporations claiming section 936 benefits for fiscal years ending before July 1, 1977 (most of which were for the calendar year 1976). The accounted 394 Table 11 for corporations included in approximately 80 percent of the income excludable under section 931 in 1975 in Table 5 above). For (as shown corporations included in both the 1975 statistics of Table 5 and the 1976 statistics of Table 11, total book income and percent total Federal tax savings increased by 43 and 44 percent, respectively. Accordingly, the estimated tax expenditure for sections 931 and 936 in calendar year 1976 is \$634 million, a 44 percent increase over the \$440 million for 1975.

			Table 11				
Income an	d Estimated	Тах	Expenditure	by	Industry,	1976	1/

	•		Estimated Tax
Industry Group	: Number of		Expenditure
	:Corporations	s: (\$000) :	(\$000)
All industries	394	1,325,963	532 , 996
Manufacturing industries	301	1,217,482	489,579
Food and kindred products	18	79,205	31,882
Tobacco products	6	15,989	6,396
Textile mill products	6	-272	192
Apparel	67	47,462	19,072
Chemicals, total	52	758,401	303,360
Pharmaceuticals	36	654,540	261,816
All other chemicals	16	103,861	41,544
Rubber products	7	1,560	626
Leather and leather products	6	5,818	2,327
Stone, clay and glass products	3	9,242	3,697
Fabricated metal products	15	15,475	6,199
Machinery, except electrical	7	2,012	808
Electrical and electronic equipmen Transportation equipment	nt 67	224,057	89,772
Scientific instruments	21	44,174	17,670
All other manufacturing	26	14,359	7,578
Nonmanufacturing	93	108,482	43,417
Transportation, communications			
and utilities	9	97,948	39,179
Wholesale trade	11	1,881	753
Retail trade	39	2,056	840
Finance, insurance, real estate	9	1,065	434
Services	10	743	297
Miscellaneous and not available	15	4,787	1,915
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<u>1</u>/ Preliminary statistics. See text. Includes data for possessions corporations operating in American Samoa, Guam, and the Panama Canal Zone. These non-Puerto Rican operations account for less than 2 percent of total tax expenditure in any year (see Table 1).

Tables 12 and 13 present information for the 209 possessions corporations included in Table 11 for which 1976 employment and payroll data are available. Comparing Table 12 to Table 6 above suggests that between 1975 and 1976 the Federal tax expenditure increased not only in dollar terms, but also relative to Puerto Rican employment and payroll. increase appears to be attributable as much to This higher tax expenditure per employee or per dollar of employee compensation in the high-profit industries as to an increase in the relative importance of these industries. For the 143 manufacturing corporations included in Table both 6 and Table 12, tax expenditure as a percentage of total employee compensation increased from 138 percent in 1975 to 149 percent in 1976. (As noted above, employment and payroll data were, for no apparent reason, more often available for high-profit companies.)

Because Tables 11, 12, and 13 are based largely on operations for calendar year 1976, they do not capture the effect of the Puerto Rican tollgate tax, which was passed and signed into law in the second half of 1976, much less the uncertainty of 1977 about the future investment climate in Puerto Rico. A better indicator of the impact of those developments may be the number of new tax exemptions applied for or granted over the last few years. Throughout 1977, each was low by historical standards, but this may have been due more to broader political and economic factors than to the technical changes in Federal and Commonwealth tax laws.

As the outlines of the Puerto Rican Administration's proposals for reforming the Industrial Incentive Act became apparent, investors realized that the days of total tax exemption were about to end. The large number of exemptions granted just before the new program was announced presumably included both a backlog of those that might have applied earlier and a rush of those that would have applied later.

As of May 1978, 711 corporations had filed a section together, 936 election form -- see Table 14. Taken these the 711 companies accounted for 99.5 percent of income excludable under section 931 in 1975. Of 635 these, were included in one or more of the tables for 1973 1976 to in this Report. The remaining 76 corporations are "new" 936 corporations; that is to say, they excluded no income under section 931 between 1973 and 1975, nor did they claim а section 936 credit for a fiscal year ending before July 1, 76 Thirty-five of these new companies 1977. were incorporated in 1977 or 1978, while the remaining 41 were incorporated prior to 1977. This last group includes

	:	: :	Tax Ex	penditure		: loyees	of Em	nsation ployees 2/	:Tax Expendi- : ture Per : Employee	:Tax Expenditure: :as Percent of : :Compensation of :	Employee
Industry Group	: Number of :Corporations	:Book Income: : (\$000) :		:Percent of : Total	: : Number	:Percent of: : Total :	Amount (\$000)	:Percent of : Total	: (\$)	:Employees	(\$)
All industries	209	815,305	328,627	100.0	32,912	100.0	266,223	100.0	5,127 <u>3</u> /	71.1 <u>3</u> /	7,208 <u>3</u> /
Manufacturing industries	192	811,909	327,271	99.6	31,697	96.3	255 , 590	96.0	7,522 <u>3</u> /	119.7 <u>3</u> /	6,287 <u>3</u> /
		38,557	15,621	4.8	4,239	12.9	30,199	11.3	3,685	51.7	7,124
Food and kindred products Tobacco products	10 5	12,158	4,863	1.5	1,882	5.7	13,276 1,449	5.0 .5	2,584 562	36.6 8.2	7,054 6,834
Textile mill products	4 42	-454 30,099	119 12,066	3.7	212 7 , 938	.6 24.1	46,390	17.4	1,520	26.0 286.4	5,844 12,332
Apparel Chemicals, total	35	549,315	219,722	66.9 58.2	6,220 4,428	18.9 13.5	76,707 48,691	28.8 18.3	35,325 43,209	392.9	10,996
Pharmaceuticals All other chemicals	25 10	478,329 70,986	191,329 28,393	8.6	1,792	5.4	28,016	10.5	15,844 2,386	101.3 30.6	15,634 7,816
Rubber products	5	1,069 5,550	430 2,219	.1 .7	180 995	.5 3.0	1,407 6,362	2.4	2,230	34.9	6,393
Leather and leather products Fabricated metal products	12	11,141	4,465	1.4	522 6,147	1.6 18.7	4,232 47,934	1.6 18.0	8,553 7,184	105.5 92.1	8,107 7,797
Electrical and electronic equipmen	t 38 18	110,042 38,466	44,160 15,386	13.4 4.7	1,792	5.4	13,721	5.2	8,586	112.1 59.1	7,656 8,862
Scientific instruments All other manufacturing $4/$	18	15,966	8,220	2.5	1,570	4.8	13,913	5.2	5,236		
Nonmanufacturing	17	3,396	1,357	.4	1,215	3.7	10,633	4.0	1,118	12.8	8,751

Table 12 Tax Expenditure, Employment and Compensation of Employees by Industry, 1976 1/

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Office of Tax Analysis

1/ Preliminary statistics. See text. 2/ Compensation of employees was computed by multiplying 1.195 times payroll. The additional 19.5 percent reflects the employer-paid portion of social security, unemployment insurance, and other non-payroll labor costs. The 19.5 percent is the average for all U.S. manufacturing industries in 1976; see the U.S. Department of Commerce, Survey of Current Business, July

3/ Compensation of employees and number of employees used to compute these amounts were weighted by industry using the ratio of tax expenditure in Table 11 and tax expenditure in this Table.

4/ Includes manufacturing industries where data were available for less than 3 corporations.

Table 13 Tax Expenditure, Employment and Compensation of Employees by Size of Tax Expenditure Per Employee, 1976 1/

Size of Tax	:	: :		: enditure :		: Loyees :	Emplo	sation of oyees 2/	: ture Per	:Tax Expenditure: :as Percent of :	Employee
DAPCINGLOULO	: Number of :Corporations	:Book Income: : (\$000) :	Amount (\$000)	:Percent : :of Total:	Number	:Percent : :of Total:			: Employee : (\$)	:Compensation of: :Employees :	(\$)
per Employee	COLDOLACIONS	. (0000) .	(4000)								
All Corporations	209	815,305	328,627	100.0	32,912	100.0	266,223	100.0	5,127 <u>3</u> /	71.1 <u>3</u> /	7,208 <u>3</u> /
	9	339,728	135,889	41.4	1,721	5.2	20,121	7.6	78,959	675.4	11,691
\$ 50,000 under \$100,000		314,304	125,719	38.3	6,291	19.1	72,339	27.2	19,984	173.8	11,498
\$ 10,000 under \$ 50,000 \$ 5,000 under \$ 10,000	28	64,402	25,761	7.8	3,780	11.5	29,038	10.9	6,815	88.7	7,682
\$ 1,000 under \$ 5,000		95,374	38,136	11.6	14,567	44.3	100,039	37.6	2,618	38.1	6,867
5 500 under \$ 1,000	29	6,314	2,522	.8	3,588	10.9	22,364	8.4	703	11.3	6,232
100 under 500	16	1,460	584	.2	1,780	5.4	11,691	4.4	328	5.0	6,568
\$ 1 under \$ 100	3	33	13		224	.7	1,242	•2	58	1.0	5,545
Loss Corporations	10	-6,309			961	2.9	9,389	3.5			9,770

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 $\frac{1}{2}$ Preliminary statistics. See text. $\frac{2}{2}$ Compensation of employees was computed by multiplying 1.195 times payroll. The additional 19.5 percent reflects the

employer-paid portion of social security, unemployment insurance, and other non-payroll labor costs. The 19.5 percent is the average for all U.S. manufacturing industries in 1976; see the U.S. Department of Commerce, Survey of Current Business, July 1977, Tables 6.5 and 6.6.

3/ Compensation of employees and number of employees used to compute these amounts were weighted by industry using the ratio of tax expenditure in Table 11 and tax expenditure in Table 12.

-61-

	: Total	:Included	:	New Elect	
	: as of	: in	•	: Date of Inc	orporation
Industry	:May 1978	: Report	: Total	:1977 or 1978	:Before 1977
All industries	711	635	76	35	41
Manufacturing industries	546	491	55	27	28
Food and kindred products	32	28	4	1	3
Apparel	126	114	12	6	6
Chemicals, total	95	87	8	4	4
Pharmaceuticals	65	61	4	2	2
All other chemicals	30	26	4	2	2
Fabricated metal products	35	31	4	2	2
Electrical and electronic equipment	106	97	9	5	4
Scientific instruments	36	32	4	1	3
All other manufacturing	116	102	14	8	6
Nonmanufacturing	165	144	21	8	13
Wholesale and retail trade	70	65	5	2	3
Finance, insurance, real estate	29	23	6	1	3 5 5
All other nonmanufacturing	66	56	10	5	5

Table 14 Elections under Section 936 by Industry

Office of the Secretary of the Treasury Office of Tax Analysis several companies incorporated in the last five years, but which presumably had start-up losses making an earlier section 936 election disadvantageous. Table 14 does not include companies who recently obtained a tax exemption from Puerto Rico, but have delayed their 936 election until they are past their start-up losses. Table 14 indicates that the new 936 corporations have very much the same industrial composition as the old ones do.

2. Repatriation of Dividends

In denying a tax exemption for income earned outside the possession in which the corporation had trade or a business, and in making a dividends-received deduction available to the parent, Congress hoped to speed the repatriation of dividends. Because of the Puerto Rican tollgate tax, however, dividend payments were slow throughout 1977. With the entire 936 community seeking repeal or substantial modification tax, of the most companies waited to see what would happen. Because the tollgate tax does not apply to a liquidating distribution, the incentive to wait until the income tax exemption expired and then liquidate the subsidiary into the parent remained, albeit with diminished force and for Commonwealth, rather than for Federal, tax reasons. Finally, some companies initially wondered whether they could pay any tollgate tax without being required by their accountants to establish a reserve to provide for future tollgate taxes on all accumulated earnings. Creating such a reserve could depress income in financial statements in the quarter in which the reserve was established. Accounting firms have, however, taken the position that a reserve for taxes on accumulated earnings need not be established, providing the company commits itself to repatriating only current earnings.

In the first six months of 1978, the rate of dividend payments increased appreciably. As of early June, companies have committed themselves to paying in excess of \$1.4 billion in dividends and \$48 million in tollgate taxes. The effective rate of taxation of 3-4 percent reflects the Puerto Rican Treasury Department's ruling in December 1977 (clarifying the exemption for dividends from income earned outside Puerto Rico from the 10 percent tollgate tax and allowing a company to designate up to 50 percent of а dividend as coming from undistributed foreign income). The increased flow of dividends reflects not only the lowering of the effective rate of the tollgate tax from 10 percent to less than 5 percent, but also the investors' recognition that further reductions in the tollgate tax are unlikely.

3. Financial Portfolios

mid-1977, accumulated retained earnings of of As possessions corporations were estimated to be \$5 between billion and \$6 billion and growing at a rate of \$1.6 billion annually. (The increase in dividend payments in 1978 has cut the growth of accumulated retained earnings.) Under section 931, a portion of the accumulated funds found their wav to the Eurodollar market through banks in Guam. Interest on Guam deposits was not only exempt from Guam and Puerto Rican taxes, but under section 931 was possessions source income, and, therefore, helped the recipient to remain qualified for the section 931 exclusion. Subsidiaries whose Eurodollar and other passive income was about to exceed 50 percent of their total income and, thus, stood to lose their 931 exemption on this account often invested in tax-exempt municipal bonds, Puerto Rican and U.S., because the interest was not counted as income in determining the eligibility for 931 section benefits.

Eurodollar interest on exemption for The tax investments generally and Guam certificates deposit in of particular was terminated by section 936, which provided а tax credit only for income earned in the possession where the 936 company had a trade or business. The estimated composition of financial investments by 936 corporations as \$3 billion The nearly of mid-1977 is shown in Table 15. invested in Puerto Rican assets represents a substantial increase over earlier years and reflects the section 936 tax credit for "qualified possessions source investment income."

Despite the apparent infusion of 936 funds, long-term interest rates in Puerto Rico have not been appreciably reduced for the average borrower. As indicated in Table 15, established 936 companies are willing to make construction loans to new 936 subsidiaries of established U.S. companies, but not to less credit-worthy Puerto Rican borrowers. Under banks temporary federal tax regulations, Puerto Rican (including the Puerto Rican branches of mainland banks) can "warehouse" 936 deposits in New York for up to six months, so much of the 936 bank deposits shown in Table 15 led has to increased investment outside of Puerto Rico.

of in purchases The substantial increase since 1976 contemporaneous Puerto Rican government bonds and the sometimes these bonds is reduction in interest rates on qualified possessions the 936 credit for attributed to is In fact, this source investment income -- see Table 16. not the case -- such interest is tax-exempt under the Puerto

Table 15

Estimated Composition of Financial Investments by 936 Corporations in Mid-1977

\$ billions	: Asset
1.6	Deposits in Puerto Rican Banks
.6	Puerto Rican source GNMA mortgages
. 4	931-936 loans
.3	Puerto Rican Government bonds
2.9	Total invested in Puerto Rico
.6	U.S. municipals
.3	U.S. project notes
. 4	Preferred stock
1.3	Total invested in the U.S.
.6	Canada and Europe
<u>.5</u> +	Unaccounted for
5.3+	Total 936 funds

Office of Tax Analysis

Table 16 Sales of Bonds by the Government Development Bank for Puerto Rico October 1976 - May 1978

Issuing Agency	: 2 : Date : (1)	Amount :(\$ millions): :(2)	Life	: Cost	:Bond Buyer's: : Index of : 20 Bonds <u>1</u> /: : (5) :	Spread
Water Resources Authority	10-13-76	60.0	18.13	8.23	6.25	1.98
Government Development Bank <u>2</u> /	12-06-76	85.0	8.65	7.75	5.96	1.79
Aqueduct & Sewer Authority	12-10-76	35.0	15.40	7.88	5.96	1.92
Highway Authority	2-18-77	62.5	13.66	7.61	5.83	1.78
Commonwealth Series 1977	4-14-77	300.0	24.24	7.89	5.70	2.19
Government Development Bank <u>2</u> /	7-13-77	50.0	6.21	6.15	5.64	.51
Highway Authority	8-10-77	75.0	22.38	6.99	5.63	1.36
Ports Authority	11-17-77	29.5	20.06	7.33	5.45	1.88
Public Buildings Authority	2-14-78	110.0	14.71	7.72	5.61	2.11
Puerto Rico Industrial Development	3-31-78	40.0	16.80	7.98	5.69	2.29
Government Development Bank <u>2</u> /	5-05-78	50.0	7.64	7.04	5.89	1.15

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1/ Bond Buyer Index, The Weekly Bond Buyer.

2/ Issued directly to 936 corporations.

Source: Government Development Bank for Puerto Rico.

Rican Relations Act.* Like interest on U.S. state and municipal bonds, interest on Puerto Rican government obligations was not counted in determining eligibility of section 931 and is similarly treated under section 936. By contrast, "qualified possessions source investment income" helps a possession corporation establish that 80 percent of its gross income is possessions-source. Thus, the increased demand by the 936's for Puerto Rican government bonds is attributable to several other factors:

- (1) the recent progress the former and the current Puerto Rican Administrations have made in reducing their borrowing requirements (see Figure II above) and thereby increasing the appeal of their bonds;
- (2) the tollgate tax reductions obtainable by investing in government bonds;
- (3) the increased demand for tax exempt bonds generally (because income earned outside a possession where the corporation has a trade or business is no longer tax exempt);
- (4) the "jawboning" of the Puerto Rican government to induce the 936's to reinvest more of their earnings in Puerto Rico; and
- (5) banks buying government bonds and reselling them to the 936's with a guarantee that the bank will repurchase the bonds as specified at the time of the original sale, should the 936's wish to sell them back.

^{*} In 1970, the Internal Revenue Service ruled (Rev. Rul. under 70-219) that Puerto Rican Government Bonds were exempt the Act of March 2, 1917, as amended by the Puerto Rican Relations Act, rather than under section 103 of the Internal Revenue Code (which exempts interest on bonds on States, Territories, Possessions and political subdivisions thereof) The effect of this ruling was to exempt Puerto Rico from the additional restrictions in section 103 of the Internal Revenue Code on industrial development bonds, arbitrage bonds, and so forth.

To date, the section 936 credit for "qualified possessions source investment income" has allowed the 936's an additional source of tax-exempt income and permitted certain borrowers (other 936 companies, GNMA mortgage holders, the banks) to obtain funds at reduced interest rates, but apparently has not had a measurable impact on total new investment in Puerto Rico.

Investments in tax-exempt U.S. municipals and in U.S. (which are entitled to an 85 percent stocks preferred dividends-received deduction for Federal tax purposes) by possessions corporations have also increased sharply. One company went so far as to obtain a letter ruling from the U.S. Internal Revenue Service that a 936's purchase of its parent's common stock would not be treated own as а constructive dividend for Federal tax purposes. But when the Puerto Rican Treasury declined to issue a comparable ruling tollgate tax purposes, the planned purchase for was abandoned.

E. Possible Impact of the New Industrial Incentive Act

The newly enacted reforms in the Puerto Rican Industrial Incentive Act are exceptionally complex, and the companies themselves will need some time to weigh the options before determining their own course of behavior. Because April 1979 is the soonest a company must decide whether to convert to partial income taxation for its current fiscal year, several years may pass before the impact of the recent changes can be assessed with any precision. Nonetheless, some basic features of the recent changes can be considered now:

- -- For some companies, especially those with only a few years remaining on their exemption grants, the best option may still be to keep their total exemption from income taxes, repatriate no dividends, and when the tax exemption expires, liquidate tax-free into the parent.
- -- For those who do convert, the effective rates of taxation will be quite low, perhaps averaging 5 percent of pretax income, in the near future. The

low effective rates would reflect the provision allowing 50 percent of tollgate taxes paid on income earned prior to conversion to be credited against the post-conversion income tax, the "progressive" structure of the Puerto Rican corporate income tax rates, and the provisions allowing two-thirds of income taxes paid by some companies to be credited against post-conversion tollgate taxes.

- alleviate unemployment, three -- To declining industries -- textiles, apparel and shoes will be able to extend their tax exemption grants on terms more favorable than other industries can. In addition, export-oriented service industries, which heretofore have been fully taxable, but might bring high paying jobs to Puerto Rico, will qualify for grants of partial tax exemption.
- -- The tax incentive to liquidate companies and close plants will be lessened. <u>New</u> grants will exempt a large, but declining, fraction of income from taxation, thereby easing companies into paying taxes. A primary incentive existing companies have to convert to partial tax exemption is an automatic extension of the partial exemption grant.

How much of an economic impact will the new changes have? The measured Federal income tax expenditure will be reduced by any income and tollgate taxes paid in Puerto Rico, but an effective Puerto Rican rate of 5 percent is one eighth of the 40 percent rate which this Report has assumed would be applicable in the absence of section 936. If the new effective tax rates are low enough not to have a measurable impact on the volume or industrial composition of investment, or on inter-affiliate transfer prices or other features of possessions corporations' behavior, the measured Federal tax expenditure (in dollar terms or relative to employment, employee compensation, total Puerto Rican income generated, and so forth) will be reduced by one eighth (because the Federal taxes foregone will represent 35 percent, rather than 40 percent of pretax income). Accordingly, the Federal tax expenditures for 1978 and thereafter, as shown in Table 1, above, have been reduced by one eighth of the value they otherwise would have taken.

Appendix A -- Operation of the Possessions Corporation System of Taxation in American Samoa, Guam, the Panama Canal Zone and the Virgin Islands

American Samoa, Guam and the Panama Canal Zone

1. Federal and Possessions Taxation

The income tax laws in effect in Guam are a mirror of those in force in the United States, i.e., the word "Guam" is substituted for the words "United States" wherever they appear in the United States Internal Revenue Code. This mirror system is provided for under section 31 of the Organic Act of Guam (48 U.S.C. section 1421). In contrast to Guam and the Virgin Islands, whose income tax laws were the result of Federal enactment, the U.S. Internal Revenue Code was enacted by American Samoa as the American Samoa Income Tax Act. The Act, effective January 1, 1963. established the "mirror system" for American Samoa.

this "mirror" system, Under the U.S. and the possessions are separate tax jurisdictions and a taxpayer's status, whether resident or nonresident, alien or citizen for individuals, or whether domestic or foreign for corporations, is determined by reference to the jursisdiction The mirror system also means that any amendments involved. to the U.S. Code automatically change the tax law in effect in the possession. In contrast, the tax laws operative in Puerto Rico are based on the 1939 U.S. Internal Revenue Code and are not automatically amended with changes in the U.S. Code.

U.S.-chartered corporations operating in American Samoa and Guam are considered foreign corporations for purposes of the income tax laws of these possessions. Similarly, a corporation chartered in American Samoa or Guam is considered a foreign corporation for purposes of the Federal income tax. However, Code sections 881 and 1442 provide an exception to this foreign corporation treatment for purposes of imposing the 30 percent withholding tax on fixed determinable, annual or periodical U.S. source income earned by a Guamanian corporation. Under these sections and applying the mirror concept, Guam and the **U.S.** are not considered foreign and no withholding tax is imposed.

U.S. corporations operating in American Samoa, Guam, and the Panama Canal Zone may qualify for special treatment under section 936 in the same manner as special tax U.S. corporations in Puerto Rico, if they satisfy the 80 50 and percent source rules. (The Virgin Islands are not treated as a possession for purposes of section 936). Corporations qualifying under section 936 are allowed a credit to offset any U.S. tax on income from the active conduct of a trade or business in the possession as well as for "qualified income". possessions source investment Also, the U.S. parent corporation of a 936 subsidiary operating in American Samoa, Guam, or the Panama Canal Zone is entitled to a dividends-received deduction. Finally, the 936 election is irrevocable for 10 years and during that period the subsidiary cannot join the parent in filing a consolidated return.

Under the industrial incentive program of Guam, corporations that meet minimum investment and certain other requirements (such as increasing employment, replacing imports, or creating vitally needed facilities) can qualify for rebates of corporate income taxes and income taxes on dividends, and exemption from taxes on income derived from the lease of land, buildings, machinery and equipment, property taxes and gross receipts taxes on petroleum and alcoholic beverages manufactured in Guam. The for rebate corporate income taxes is allowed for up to 20 years, up to 5 years for taxes on dividends and up to 10 years for all The company has the option of other tax exemptions. doubling the allowable time period for the rebates or by electing to enjoy half the rebate or exemptions exemption.

American Samoa grants temporary The government of exemptions from the payment of all or some taxes, duties, and business license fees for the establishment or expansion of qualifying industrial or business enterprise. In order to qualify, the business must be owned by a resident of American Samoa. In addition, 75 percent of the work force of the exempt firm must be residents of American Samoa. The tax exemption can be for a period up to 10 years, although it may be made to terminate earlier if the cumulative amount of taxes forgiven equal 200 percent of the net current investment.

The Panama Canal Zone, although treated as a possession under section 936, differs from the other possessions in several respects. It is operated by a federal agency (the Canal Zone Company) and government officials are appointed by the President rather than elected locally. It has few private businesses except for oil, shipping and insurance companies which assist in operating the Canal. Most of the expenditures of the Canal Zone government and Company are financed through toll collections. Although the Pre has the authority to impose taxes, it has never been President used. Finally, as a result of the new Panama Canal Treaties, the Canal Zone will no longer be considered a possession for U.S. tax purposes.

2. Statistical Data

Table A-1 shows for 1975 the number of corporations in each possession which qualified for the benefits of section 931, their book income, and estimated tax saving (i.e., Federal tax expenditure). The data show that 13 companies with book incomes of \$7 million accounted for a tax saving of almost \$3 million under section 936. These figures compare with 1975 book incomes of \$1.1 billion and tax savings of \$447 million for 595 companies oerating in Puerto Rico. Payroll and employment data were unavailable for the companies operating in American Samoa, Guam and the Panama Canal Zone.

Virgin Islands

1. Virgin Islands and Federal Taxation

Under the Naval Appropriations Act of 1921, the income tax laws of the Virgin Islands are those currently in force in the United States; i.e., the U.S. Internal Revenue Code is transformed into a Virgin Islands Internal Revenue Code by substituting the words "Virgin Islands" wherever "United States" appears in the Code. In addition, under section 28(a) of the Revised Organic Act of 1954, "inhabitants" of the Virgin Islands are taxed on their worldwide income by the Virgin Islands and are exempt from any income tax liability to the United States Treasury, even on their United States source income. The question of whether а corporation is an "inhabitant" of the Virgin Islands is an

Table A-1

Income and Estimated Tax Expenditure by Possession, 1975

Possessions	: Number : : of : :Corporations:	Book Income (\$000)	: Estimated :Tax Expenditure : (\$000)
American Samoa	4	4,102	1,641
Guam	3	1,086	434
Panama Canal	6	2,034	814
Total	13	7,222	2,889

Office of the Secretary of the Treasury Office of Tax Analysis unsettled one. Corporations organized in the Virgin Islands are considered "inhabitants" of the Virgin Islands. Corporations organized outside the Virgin Islands may also be considered "inhabitants" of the Virgin Islands, although the precise conditions under which they will be so considered are not clearly defined.

Foreign (including U.S.) corporations which do not qualify as inhabitants of the Virgin Islands are subject to taxation as foreign corporations under the "mirrored" Virgin Thus, they are taxed on a net basis on all Islands Code. income which is effectively connected with the conduct of а trade or business in the Virgin Islands. Although fixed or determinable annual or periodical income (such as interest, rents, dividends, wages) which is not effectively connected with the conduct of a trade or business is generally subject a flat 30 percent rate, recent court taxation at to decisions have raised questions as to whether and in what circumstances this income is subject to withholding by the Virgin Islands. The Virgin Islands tax administrators have in recent years assumed that such income is subject to imposed the withholding taxes. withholding, and have However, a 1977 decision of the United States Court of Appeals in the Third Circuit has cast serious doubt on whether the withholding taxes may be imposed upon payments to United States persons under the "mirrored" Virgin Islands If withholding taxes are imposed, the Code. taxes are creditable (subject to limits) against United States tax liability.

During the post World War II period, many developing countries (including the Virgin Islands) enacted legislation providing tax incentives to encourage business investment. The Virgin Islands' first Tax Incentive Act was passed in 1948 (the same year the Puerto Rican Industrial Incentive Act was enacted), and was amended several times thereafter. In 1975, a new industrial incentive program was enacted by the Virgin Islands Legislature. The program established significant new incentives (tax exemptions subsidies) and businesses to establish operations for Virgin in the Islands. However, in order to receive the tax benefits under the industrial incentive program, the corporation must qualify not only under the industrial incentive program, but must also qualify under section 934 of the Internal Revenue Code.

Enacted by the Congress in 1960, section 934 aims to prevent the Virgin Islands from granting tax rebates or subsidies for taxes attributable to income derived from sources within the United States. The Virgin Islands are permitted to make rebates and subsidies to a U.S. or Virgin Islands corporation on tax liability based on income from sources without the United States, but only if the corporation meets the so-called "80-50 tests." These are:

(1) that 80 percent or more of the corporations income for the 3-year period preceding the close of the taxable year must be from sources within the Virgin Islands; and,

(2) that 50 percent of the corporation's income for the period must have been derived from the active conduct of a trade or business in the Virgin Islands.

Under the current Virgin Islands Industrial Incentive Program, U.S. corporations which meet the requirements of section 934 and certain other requirements (including minimum investment, employment, and ecological standards) are eligible for the two types of benefits:

(1) total exemption from property taxes attributable to the exempt business, gross receipts taxes, and excise taxes on materials, appliances, and supplies used in the construction, alteration, reconstruction, or extension of the facilities of the exempt business;

(2) tax refunds for (a) 90 percent of the customs duties on raw materials or component parts imported into the Virgin Islands used to produce, create or assemble articles, goods or commodities; (b) 90 percent of the income tax paid to the Virgin Islands on income derived from V.I. sources.

These exemptions and subsidies are permitted for 10 years, but the beneficiary has the option of electing partial benefits for up to 20 years provided that the percentage of the benefits taken multiplied by total number of years equals 10. The percentage subsidy available for each term chosen by the taxpayer is given in the following table:

	tion
10 years 100 11 years 90 12 years 83 13 years 76 14 years 76 15 years 66 16 years 62 17 years 58 18 years 55 19 years 52 20 years 50	.0% .9 .3 .9 .4 .7 .5 .8 .5 .6

Although tax exemptions and subsidies do not have to follow the same time schedule, the dates of election must be within the first five years of the operation of the business. Moreover, an additional five years of benefits (or up to 10 years of no less than 50 percent of the benefits) may be obtained by locating in certain economically depressed areas.

A U.S. corporation which qualifies as an "inhabitant" of the Virgin Islands, meets the 80-50 tests, and elects a 10 year subsidy pays a maximum effective corporate income tax rate in the Virgin Islands of 4.8 percent, assuming the corporation is taxed at a 48 percent and 90 percent of the tax is refunded. The actual effective V.I. tax is rate probably less if the impact of other tax provisions, such as the investment tax credit and accelerated depreciation, is taken into account. For example, the effective tax rate on domestic income of U.S. manufacturing corporations is about 40 percent after taking into account other provisions in the law which reduce taxes. 1/ Therefore, U.S. corporations which do business in the V.I. may pay effective rates in the V.I. as low as 4 percent, if they take advantage of these provisions.

A United States corporation which qualifies as an inhabitant of the V.I. is treated as a domestic corporation

<u>1</u>/ Department of the Treasury, <u>Effective Income Tax Rates</u> <u>Paid by United States Corporations in 1972</u>, May 1978.

for U.S. tax purposes. Like 936's in Puerto Rico, dividends paid by a U.S. subsidiary in the V.I. to its U.S. parent qualify for a dividends-received deduction. If the subsidiary is 80 percent or more owned by the parent, the U.S. subsidiary in the V.I. may be liquidated, and its assets distributed to its parent, without recognition of upon loss the gain or liquidating distributions. In addition, other corporate organizations and reorganizations involving the subsidiary do not require a section 367 ruling or toll charge, because no foreign corporation is involved. Unlike section 936 companies, the U.S. subsidiary may be а member of an affiliated group for purposes of filing а Finally, consolidated return. under section 28 of the Revised Organic Act, the U.S. subsidiary which qualifies as an inhabitant of the V.I. satisfies its U.S. tax liability by reporting and paying taxes to the Virgin Islands. Not only does it escape U.S. tax jurisdiction, but it also may qualify for a reduced V.I. tax liability if it meets the 80 and 50 percent source of income rules under section 934 of the Code.

Although dividends paid by the U.S. subsidiary operating in the V.I. qualify for the dividends-received deduction for purposes of computing the parent's United States tax liability, the Virgin Islands may seek to impose а 30 percent withholding tax on these dividends (as discussed above). If withholding taxes imposed, the are United States would allow the parent corporation to credit (subject to limits) against its U.S. these taxes tax possession corporations also liablity. Puerto Rican are allowed a dividends-received deduction, but are not allowed a foreign tax credit for withholding taxes.

If the parent wishes to "repatriate" the earnings without paying the V.I. withholding tax, it may permit the subsidiary to accumulate its earnings and then liquidate the subsidiary. The United States would not recognize a gain or loss on the transaction (although the earnings might be subject to the accumulated profits tax). The Virgin Islands would treat the liquidation as a capital transaction not subject to the withholding tax.

2. Statistical Data

At the end of the 1975 fiscal year, 92 firms held certificates of tax exemption and subsidy in the Virgin Islands. The average wage and payroll distribution for the tax exempt industries is presented on Table A-2. These firms employed about 4,800 persons and had a payroll of Employees of approximately \$34 million. firms in the chemical (including pharmaceuticals) and hotel industries alone accounted for almost 66 percent of total employment in tax exempt industries and 20 percent of total private employment in the Virgin Islands.

Table A-3 shows the subsidy payments received by tax exempt businesses during fiscal year 1975. According to the figures on Table A-3, subsidy payments of almost \$137 million have been made during fiscal year 1975. This amount is large when it is compared to total operating revenues of only \$294 million for the Virgin Islands. Subsidy claims increased to \$146 million for fiscal 1976, probably year reflecting the enactment of the new industrial incentive program in October 1975. Moreover, it should be noted that most of these businesses also enjoyed exemption from license fees, excise taxes or building materials and real property taxes.

Published data are inadequate for estimating the tax loss from the tax exemptions and subsidies permitted by section 934. The income tax subsidies presented on Table A-3 do not accurately reflect the U.S. tax loss because the data include both U.S. and V.I. corporations and represent actual payments rather than claims. 1/

^{1/} The published data for 1975 show both pending certified claims and actual payments of \$18,651,249 and \$4,432,365, respectively.

Table A-2 Average Payroll and Employment for Tax Exempt Industries in the Virgin Islands, FY 1975

Industry	:Average Number : of Employees	: Percent of : :Total Employees:		: Percent of :Total Payroll
Notels, Guest Houses and Motels	1,117	23.1	\$5,249,000	15.5
atches and Related Products	589	12.2	3,055,000	9.0
Opstume Jewelry and Related Products	18	0.4	95,000	0.3
Knitting, Weaving, Spinning, Laminating and Shower-Proofing Woolens	186	3.8	1,170,000	3.4
Chemicals and Related Products	2,071	42.7	19,362,000	57.0
Housing Projects	31	0.6	248,000	0.7
All Others	832	17.2	4,778,000	14.1
Total	4,844	100.0	\$33,957,000	100.0

Office of the Secretary of the Treasury Office of Tax Analysis

Source: 1975 and 1976 Annual Reports of the Governor of the Virgin Islands to the Secretary of the Interior for the fiscal years ended June 30.

Table A-3

Virgin Islands Tax Incentive Program Subsidy Claims, Fiscal Years 1975 and 1976

	: FY 1976	•	FY 1975
Customs Duties	\$122,495,822		\$132,408,111
Excise Tax	87,731	e Seren a seren a	86,062
Income Tax (Business)	23,245,850		4,352,717
Total	145,829,557		136,848,890

Office of the Secretary of the Treasury Office of Tax Analysis

Source: 1975 and 1976 Annual Reports of the Governor of the Virgin Islands to the Secretary of the Interior for the Fiscal Years ended June 30.

Appendix B -- Sources and Limitations of the Data and Statistical Data for 1973 and 1974

Introduction

This Appendix includes tables covering data for 1973 and 1974, similar to text Tables 5, 6, and 7 covering data for 1975 and Tables 11, 12, and 13 covering 1976, and а discussion of the sources and limitations of the data. A11 of the data in these text and Appendix tables are based on 910 corporations that either excluded income under section 931 in one or more of the years 1973, 1974, and 1975, or made an election under section 936 for 1976. Tables for each year are based on corporations' accounting periods ending between July 1 of the year and June 30 of the following year. For example, tables for 1973 contain data for corporations with accounting periods ending on or after July 1, 1973 and on or before June 30, 1974.

Sources and limitations of the data

The primary source of income data was Form 5712, "Election to be Treated as a Possessions Corporation Under Section 936". (Appendix C contains copies of all tax forms from which data included in this Report was obtained.) If the corporation filing Form 5712 or any other member of its controlled group excluded income under section 931 for any taxable year beginning in 1973, 1974, or 1975, the net income per books of that corporation for each year 1973-1975 was reported on the Form. One problem with this data is that the income for all three years, 1973-1975, was reported even though the corporation may not have excluded income under section 931 all three of those years. In particular, some of these companies incurred losses in one or more years between 1973 and 1975 and therefore presumably filed on a consolidated basis with their parent. Inclusion of such companies in the tables for these years may therefore cause an understatement of the amount of income excluded under section 931 for 1973-1975. However, this understatement appears to have been relatively small in all three years, and does not affect the tax expenditure estimates which are based on the income of profitable firms only.

In addition to Form 5712, some income data and all of the Puerto Rican tax data were obtained from income tax (Forms 480.20) filed with the Puerto Rican returns Government. Most of the 1976 income data were derived from Form 5735, "Computation of Possessions Corporation Tax Credit Allowed Under Section 936".

The employment and payroll data was taken from Form 940, "Employer's Annual Federal Unemployment Tax Return". These returns are filed on a calendar year basis; for companies with a non-calendar year accounting period the data for the income Form 940 data was associated with accounting period most nearly corresponding to the calendar year. For example, the calendar year 1973 Form 940 data was associated with annual accounting periods ending between July 1, 1973 and June 30, 1974.

The number of employees was computed by dividing total taxable wages (line 15, Form 940) by \$4,200, the maximum amount per employee subject to unemployment tax. This procedure gives an estimate of the number of full-time equivalent employees during the year rather than the actual number of persons employed at any particular time during the year. If the corporation paid its workers less than \$4,200 (the minimum wage in several industries was sufficiently low that this could occur), the number of employees could be understated. On the other hand, because the \$4,200 ceiling individual employees, the procedure could tied to is overestimate employment for a company with relatively high wages and part-time employees or a high labor turnover rate. However, secondary data, from Forms 940 and other sources, suggests that the method used here provides reasonably accurate estimates of full-time equivalent employment.

Total compensation was computed by multiplying total remuneration (line 11, Form 940) by a factor representing the ratio of total compensation to total remuneration. The value of this factor is noted in the tables for each year. Total compensation exceeds total remuneration because it includes certain fringe benefits and other items, such as the employer share of social security contributions, that are excluded from total remuneration.

Some corporations did not report an amount for total remuneration or reported the same amount as for taxable

wages. In the latter case, the firm's reporting was assumed to be correct. For the corporations that did not report total remuneration, the reported amount of taxable wages was used. Total compensation may therefore be slightly understated.

The number of corporations included in the tables for any particular year is less than the number (910) included in at least one year for several reasons. Some corporations were organized after 1973, in some cases as late as 1976, and therefore do not appear in tables for the years prior to their establishment. Similarly, some firms were liquidated (or became inactive) before 1976, in some cases as early as 1974, and therefore do not appear in tables for the years following their liquidation (or cessation of active business). Finally, for some corporations that have not made an election under section 936 and are not related to an electing corporation, data from Puerto Rico Forms 480.20 was not available for all years 1973-1975.

The number of corporations included in text Tables 11, 12, and 13 covering 1976, is considerably less than the number included in Tables 5, 6, and 7, covering 1975, for several reasons. The 1976 returns of some corporations were not received in time for inclusion in the tabulations. In addition, some of the corporations included in the tables for 1975 (as well as earlier years) are included solely on the basis of being related to an electing 936 corporation and having benefited from section 931 in at least one of the years 1973-1975. These corporations, for various reasons, have not themselves made an election under section 936 and in most instances will therefore not appear even in complete 1976 For example, there were 115 corporations data. included in the 1975 tables that did not elect under section 10 936, 1976. (These had compared with only 10 in accounting periods beginning before January 1, 1976, and therefore could still claim the benefits of 931. section They may elect under section 936 for subsequent years.) Α large portion of the section 931 corporations classified as non-manufacturing did not make an election under section 936. a result, relatively few non-manufacturing As corporations are present in the 1976 data.

Statistical Data for 1973 and 1974

Tables B-1 and B-2 correspond to Tables 5 and 11 in the text and provide data for 1974 and 1973, respectively. Similarly, Tables B-3 and B-4 correspond to Tables 6 and 12 in the text, and Tables B-5 and B-6 to Tables 7 and 13.

Table B-1 indicates that 594 corporations had income of \$852 million and tax savings of \$372 million in 1974. Table B-2 presents data for 563 corporations with income of \$651 million and tax savings of \$258 million in 1973.

Tables B-3 through B-6 limited are to those corporations for which both income and employment data were available. Although these tables present data for less than half the number of corporations included in Tables B-1 and B-2, their coverage in terms of income and tax expenditure exceed 60 percent for 1974. The coverage for 1973, however, is much more limited because employment data were less readily available.

Table B-3 presents data for 243 corporations with 42,000 employees and income of \$541 million in 1974. The tax expenditure per employee ranges from \$55 for textile mill products to \$36,050 for pharmaceuticals.

The 1973 data presented in Table B-4 is considerably weaker than the data for other years, as noted above. Although the number of corporations (187) is only slightly lower than for 1974, the book income (\$143 million) is only one-fourth and the number of employees (16,000) about 40 percent of the corresponding 1974 figure.

Tables B-5 and B-6 present tax expenditure, income and payroll data classified by size of tax expenditure per employee. None of the 243 corporations included in Table B-5, covering 1974, had tax savings greater than \$100,000 per employee. The 7 corporations with tax expenditure per employee in excess of \$50,000 in 1974 had average tax savings per employee of \$67,370, compared to \$78,216 for the 18 corporations in the same group in 1975. Data for 1973 is shown in Table B-6.

	•	:	Estimated Tax
Industry Group	: Number of	:Book Income:	Expenditure
	:Corporations		(\$000)
All industries	594	852,092	372,362
Manufacturing industries	398	813,056	352,759
Food and kindred products	25	65,123	26,517
Tobacco products	6	12,472	4,938
Textile mill products	8	-66,071	624
Apparel	94	42,052	17,515
Chemicals, total	65	478,329	190,683
Pharmaceuticals	44	405,355	161,341
All other chemicals	21	62,974	29,342
Rubber products	14	2,150	922
Leather and leather products	14	7,080	2,689
Stone, clay and glass products	6	8,684	3,418
Fabricated metal products	27	28,017	11,221
Machinery, except electrical	7	2,281	908
Electrical and electronic equipme	nt 76	167 , 389	66,750
Transportation equipment	5	1,100	440
Scientific instruments	25	27,452	11,044
All other manufacturing	26	36,998	15,090
Nonmanufacturing	196	39,035	19,602
Transportation, communications			
and utilities	7	16,701	6,750
Wholesale trade	10	1,709	704
Retail trade	105	12,154	5,057
Finance, insurance, real estate	19	2,035	893
Services	14	-457	580
Miscellaneous and not available	41	6,893	5,620

Table B-1 Income and Estimated Tax Expenditure by Industry, 1974 $\underline{1}/$

Office of the Secretary of the Treasury Office of Tax Analysis

1/ Includes data for possessions corporations operating in America Samoa, Guam, and the Panama Canal Zone. These non-Puerto Rican operations account for less than 2 percent of total tax expenditure in any year (see Table 1).

				Table B-2				
Income	and	Estimated	Tax	Expenditure	by	Industry,	1973	<u>1</u> /

	•		Estimated Tax
Industry Group	: Number of	:Book Income:	-
	:Corporations	s: (\$000) :	(\$000)
All industries	563	650,759	258,316
Manufacturing industries	382	591 , 721	242,064
Food and kindred products	22	60,937	21,960
Tobacco products	8	15 , 265	6,089
Textile mill products	16	-4,539	1,190
Apparel	93	36,991	15,240
Chemicals, total	57	268,868	110,380
Pharmaceuticals	39	251,897	103,533
All other chemicals	18	16,971	6,847
Rubber products	14	1,606	1,149
Leather and leather products	19	4,283	1,853
Stone, clay and glass products	8	6,272	2,505
Fabricated metal products	24	15,465	6,828
Machinery, except electrical	4	1,830	732
Electrical and electronic equipme	nt 64	116,277	46,734
Transportation equipment	3	601	240
Scientific instruments	23	22,176	8,794
All other manufacturing	27	45,689	18,370
Nonmanufacturing	181	59 , 038	16,252
Transportation, communications			
and utilities	6	6,952	2,843
Wholesale trade	10	29,834	541
Retail trade	98	10,901	4,506
Finance, insurance, real estate	16	2,601	1,081
Services	17	-6,923	423
Miscellaneous and not available	34	15,671	6,858

Office of the Secretary of the Treasury Office of Tax Analysis

1/ Includes data for possessions corporations operating in America Samoa, Guam, and the Panama Canal Zone. These non-Puerto Rican operations account for less than 2 percent of total tax expenditures in any year (see Table 1).

Table B-3 Tax Expenditure, Employment and Compensation of Employees by Industry, 1974

Industria Course		: :	Tax Exp	enditure :	Empl	: oyees		sation of oyees 1/ :	Tax Expendi- ture Per	:Tax Expenditure: : as Percent of :	Average Employee
		:Book Income:	- 4110 4110	:Percent :		:Percent :	Amount	: Percent :	Employee	:Compensation of:C	
÷	Corporations	: (\$000) :	(\$000)	:of Total:	Number	:of Total:		: of Total :	(\$)	: Employees :	(\$)
l industries	243	540,975	245,197	100.0	42,394	100.0	308,337	100.0	4,033 2/	56.1 <u>2/</u>	7,184 <u>2</u> /
nufacturing industries	207	525,413	235,652	96.1	32 , 118	75.8	225,741	73.2	5,424 <u>2</u> /	77.8 2/	6,973 <u>2</u> /
Food and kindred products	15	30,062	12,124	4.9	4,764	11.0	20.000				-
lobacco products	6	12,472	4,938	2.0		11.2	32,298	10.5	2,545	37.5	6,780
Textile mill products	3	-67,294	135	.1	1,435	3.4	9,215	3.0	3,441	53.6	6,422
Apparel	44	19,717	8,580	3.5	2,472	5.8	19,132	6.2	55	.7	7,739
Chemicals, total	28	372,565	146,741	59.8	5,993	14.1	32,202	10.4	1,432	26.6	5,373
Pharmaceuticals	21	323,048	126,931		5,066	11.9	50,554	16.4	28,966	290.3	9,979
All other chemicals	-1	49,417	19,810	51.8	3,521	8.3	31,675	10.3	36,050	400.7	8,996
Rubber products	9	1,987	752	8.1	1,545	3.6	18,879	6.1	12,822	104.9	12,219
Leather and leather products	10	3,813		.3	531	1.3	3,268	1.1	1,416	23.0	6,154
Stone, clay and glass products	3	6,603	1,568	.6	1,025	2.4	5,494	1.8	1,530	28.5	5,360
Fabricated metal products	17	17,453	2,586	1.1	466	1.1	2,997	1.0	5,549	86.3	6,431
Electrical and electronic equipment	t 37	76,250	6,981	2.8	1,120	2.6	7 , 827	2.5	6,233	89.2	6,988
Transportation equipment	3	474	30,317	12.4	6,302	14.9	42,453	13.8	4,811	71.4	6,736
Scientific instruments	18		189	.1	113	.3	855	.3	1,673	22.1	7,566
All other manufacturing 3/	18	20,169	8,058	3.3	2,063	4.9	12,040	3.9	3,906	66.9	5,836
ar other manufacturing <u>5</u> /	14	31,142	12,683	5.2	768	1.8	7,406	2.4	16,514	171.3	9,643
onmanufacturing	36	15,562	9,546	3.9	10,276	24.2	82,595	26.8	718 2/	9.3 2/	7,688
Transportation, communications										<u>-</u> /	.,
and utilities	3	14,744	5,967	2.4	4 1 2 0	•					
Wholesale trade	3	716	286	2.4	4,138	9.8	36,906	12.0	1,442	16.2	8,919
Finance, insurance, real estate	6	835	286 367	.1	179	.4	1,642	.5	1,598	17.4	9,173
Services	7	-475		.1	238	.6	2,087	.7	1,542	17.6	8,769
Miscellaneous and not available 4/	17	-258	431	.2	981	2.3	6,991	2.3	439	6.2	7,126
	1/	-230	2,495	1.0	4,740	11.2	34,969	11.3	526	7.1	7,377

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1/ Compensation of employees was computed by multiplying 1.178 times payroll. The additional 17.8 percent reflects the employer-paid portion of social security, unemployment insurance, and other non-payroll labor costs. The 17.8 percent is the average for all U.S. manufacturing industries in 1974; see the U.S. Department of Commerce, Survey of Current Business, July 1977, Tables 6.5 and 6.6.

2/ Compensation of employees and number of employees used to compute these amounts were weighted by industry using the ratio of tax expenditure in Table B-1 and tax expenditure in this Table.

3/ Includes manufacturing industries where data were available for less than 3 corporations. 4/ Includes nonmanufacturing industries where data were available for less than 3 corporations.

		: :	Tax Ex	penditure	: : Empl	: oyees		ation of yees 1/	:Tax Expendi- : ure Per	: as Percent of :	Employee
	Number of Corporations	:Book Income: : (\$000) :	Amount (\$000)	:Percent o : Total	of: : : Number :	Percent of: Total :	Amount (\$000)	:Percent of : Total	: Employee : (\$)	:Compensation of: : Employees :	Compensation (\$)
All industries	187	143,448	51,846	100.0	16,339	100.0	97,226	100.0	1,740 <u>2</u> /	19.3 <u>2</u> /	9,013 <u>2</u> /
Manufacturing industries	157	110,587	49,842	96.1	14,578	89.2	84,162	86.6	1,810 <u>2</u> /	19.6 <u>2</u> /	9,236 <u>2</u> /
Food and kindred products	6	3,700	1,416	2.7	673	4.1	4,611	4.7	2,104	30.7	6,851
Tobacco products	4	2,338	918	1.8	444	2.7	2,285	2.4	2,068	40.2	5,146
Textile mill products	10	-7,084	128	.2	2,919	17.9	14,588	15.0	44	.9	4,998
Apparel	44	6,943	3,206	6.2	4,265	26.1	22,668	23.3	752	14.1	5,315
Chemicals, total	18	83,031	35,731	68.9	1,265	7.7	9,113	9.4	28,246	392.1	7,204
Pharmaceuticals	12	79 , 686	34,393	66.3	1,057	6.5	7,680	7.9	32,538	447.8	7,266
All other chemicals	6	3,345	1,338	2.6	208	1.3	1,433	1.5	6,433	93.4	6,889
Rubber products	9	1,949	740	1.4	533	3.3	3,026	3.1	1,388	24.5	5,677
Leather and leather products	9	2,255	896	1.7	749	4.6	3,876	4.0	1,196	23.1	5,175
Fabricated metal products	12	1,841	727	1.4	350	2.1	2,070	2.1	2 , 077	35.1	5,914
Electrical and electronic equipment		9,197	3,488	6.7	2,347	14.4	15,401	15.8	1,486	22.6	6,562
Scientific instruments	11	4,911	1,887	3.6	405	2.5	2,510	2.6	4,659	75.2	6,198
All other manufacturing $3/$	14	1,506	705	1.4	628	3.8	11,046	11.4	1,123	6.4	17,589
Nonmanufacturing	30	32,861	2,003	3.9	1,761	10.8	13,063	13.4	1,104 <u>2</u> /	15.8	6,988 <u>2</u> /
Wholesale trade	5	29,345	343	.7	338	2.1	2,655	2.7	1,015	33.8	7,855
Finance, insurance, real estate	5	1,427	571	1.1	198	1.2	1,585	1.6	2,884	36.0	8,005
Services	9	534	378	.7	566	3.5	4,279	4.4	668	8.8	7,560
Miscellaneous and not available 4/	′ 1 <u>1</u>	1,555	711	1.4	659	4.0	4,545	4.7	1,079	15.6	6,897

Table B-4 Tax Expenditure, Employment and Compensation of Employees by Industry, 1973

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office of Tax Analysis

1 Compensation of employees was computed by multiplying 1.172 times payroll. The additional 17.2 percent reflects the

employer-paid portion of social security, unemployment insurance, and other non-payroll labor costs. The 17.2 percent is the average for all U.S. manufacturing industries in 1973; see the U.S. Department of Commerce, Survey of Current Business,

July 1977, Tables 6.5 and 6.6.

Compensation of employees and number of employees used to compute these amounts were weighted by industry using the ratio of tax expenditure in Table B-2 and tax expenditure in this Table. 2, 3 Includes manufacturing industries where data were available for less than 3 corporations.

Includes nonmanufacturing industries where data were available for less than 3 corporations.

	Table B-5	
Tax Expenditure,	Employment and Compensation of Employees by Size of Tax Expenditure Per Employee, 1974	ł

	:	:		ax :		:	Compensa	tion of	: Tax Expend	i- :Tax Expenditure	Average
Size of Tax	:	:	Exper	nditure :	Empl	loyees :	Employ	ees 1/	: ture Per	: as Percent of	: Employee
Expenditure	: Number of	:Book Income:	Amount	:Percent :		:Percent :	Amount :	Percent	: Employee	:Compensation of	: Compensation
per Employee	:Corporations	s: (\$000) ;	(\$000)	:of Total:	Number	:of Total:	(\$000) :	of Total		: Employees	: (\$)
All Corporations	243	540,975	245,197	100.0	42,394	100.0	308,337	100.0	4,033 <u>2</u>	/ 56.1 <u>2</u> /	7,184 <u>2</u> /
\$ 50,000 under \$100,000	7	149,057	59,623	24.3	885	2.1	8,127	2.6	67,370	733.6	9,183
\$ 10,000 under \$ 50,000	35	291,488	115,661	47.2	5,261	12.4	52,376	17.0	21,984	220.8	9,956
\$ 5,000 under \$ 10,000	29	49,775	19,884	8.1	2,725	6.4	20,836	6.8	7,296	95.4	7,646
\$ 1,000 under \$ 5,000	91	116,875	46,405	18.9	19,099	45.1	127,471	41.3	2,429	36.4	6,674
\$ 500 under \$ 1,000	14	3,650	1,460	.6	1,811	4.3	10,364	3.4	806	14.1	5,723
\$ 100 under \$ 500	26	5,822	2,107	.9	6,577	15.5	46,599	15.1	320	4.5	7,085
\$ 1 under \$ 100	8	3,700	58		1,150	2.7	7,070	2.3	50	.8	6,148
Loss Corporations	33	-79, 392			4,886	11.5	35,492	11.5			7,264

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1/ Compensation of employees was computed by multiplying 1.178 times payroll. The additional 17.8 percent reflects the employer-paid portion of social security, unemployment insurance, and other non-payroll labor costs. The 17.8 percent is the average for all U.S. manufacturing industries in 1974; see the U.S. Department of Commerce, <u>Survey of Current</u> <u>Business</u>, July 1977, Tables 6.5 and 6.6.

2/ Compensation of employees and number of employees used to compute these amounts were weighted by industry using the ratio of tax expenditure in Table B-1 and tax expenditure in Table B-3.

Table B-6 Tax Expenditure, Employment and Compensation of Employees by Size of Tax Expenditure Per Employee, 1973

Size of Tax	:	:	: : Tax Exp	: penditure :	Emp	: loyees	Employ	<u>vees 1/_:</u>	ture Per	:Tax Expenditure: : as Percent of :	Employee
Expenditure per Employee	: Number of :Corporations	:Book Income 5: (\$000)		:Percent : :of Total:	Number	:Percent : :of Total:		Percent : of Total:	Employee (\$)	:Compensation of: : Employees :	Compensation (\$)
All Corporations	187	143,448	51,846	100.0	16,339	100.0	97 , 226	100.0	1,740 <u>2</u> /	19.3 <u>2</u> /	9,013 <u>2</u> /
\$ 50,000 under \$100,000	5	68,559	27,423	52.9	410	2.5	3,372	3.5	66,885	813.3	8,224
\$ 10,000 under \$ 50,000	14	20,479	8,106	15.6	413	2.5	2,833	2.9	19,627	286.1	6,860
\$ 5,000 under \$ 10,000	12	13,566	5,395	10.4	707	4.3	4,441	4.6	7,631	121.5	6,281
\$ 1,000 under \$ 5,000	60	21,647	8,474	16.3	3,944	24.1	23,684	24.4	2,149	35.8	6,005
\$ 500 under \$ 1,000	22	4,272	1,701	3.3	2,288	14.0	13,474	13.9	743	12.6	5,889
\$ 100 under \$ 500	25	1,979	708	1.4	2,525	15.5	14,645	15.1	280	4.8	5,800
\$ 1 under \$ 100	12	28,820	38	.1	935	5.7	5,226	5.4	41	.7	5,589
Loss Corporations	37	-15,873			5 , 117	31.3	29 , 550	30.4			5,775

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Office of Tax Analysis

1/ Compensation of employees was computed by multiplying 1.172 times payroll. The additional 17.2 percent reflects the employer-paid portion of social security, unemployment insurance, and other non-payroll labor costs. The 17.2 percent is the average for all U.S. manufacturing industries in 1973; see the U.S. Department of Commerce, Survey of Current Business, July 1977, Tables 6.5 and 6.6.

2/ Compensation of employees and number of employees used to compute these amounts were weighted by industry using the ratio of tax expenditure in Table B-2 and tax expenditure in Table B-4.

Appendix C -- Tax Forms from which Data Included in this Report was Obtained

Form	5712
(Rev.	March 1978)
Departs	ment of the Treasury
Interna	I Revenue Service

Election to be Treated as a Possessions Corporation Under Section 936

The corporation named below hereby elects under section 936(e) of the Internal Revenue Code to be treated as a possessions corporation for income tax purposes.

Name of corporation			Employer identific	ation number		
Number and street			Date of incorpora	tion		
City or town, State and ZIP code	;		Place of incorporation			
Business code number	Principal business act	ivity	Principal product	or service		
	Description of	each class of stock	<u> </u>	Number of shares of each class issued and outstanding		
The following informati any class:	on must be submitted f	for each shareholder owning 10% or	r more of the issue	ed and outstanding stock		
Name of shareholder	Identifying number	Address	Class of stock	Number of shares owned		
Election is made for the taxable day, year)	l e year beginning (month,	Date corporation commenced business in a U.S. possession		be filed for the taxable yea month or "unknown")		
For any taxable year beginni year) a member of your cont If "Yes," for each such corp	rolled group (as defined	975 did you, or any other corporatic in section 993(a)(3)), exclude incor al schedules if required):	n which is (or wa ne under section S	s in that 931? Yes _ N		
	name and employer iden	tification number 🕨				
Taxable year (use a for each full or sho beginning in 1973, 1	rt taxable vear	Principal place of busin (enter name of U.S. possession	ess	Net income		
Beginning (month/day/year)	Ending (month/day/year)		or country)	per books		
		U.S. income tax returns filed:				
If corporation filed	d separately:		l in filing a consolida	ated return:		
Taxable income	Amount of gross	Name and employer identi	fication	Internal Revenue		

or (loss) shown on return	income excluded under section 931	Name and employer identification number of corporation filing return	Service Center in which return was filed
	1		

Under penalties of perjury, I declare that I have been duly authorized by the above named corporation to make this election and that the statements made are to the be of my knowledge and belief, true, correct, and complete.

Who Can Elect

Only domestic corporations can elect to be treated as possessions corporations.

When to File

Form 5712 must be filed within 90 days after the beginning of the first taxable year for which such election is made.

Where to File

File this form with the Internal Revenue Service Center, Philadelphia, PA 19255. File separately from your regular income tax return.

U.S. Possessions

For purposes of section 936, U.S. possessions include Puerto Rico but not the Virgin Islands.

Period of Election

The election applies to the first taxable year for which such election has been made and for which the domestic corporation qualifies under section 936(a).

This election may be revoked for any taxable year beginning before the expiration of the 9th taxable year following the taxable year for which such election first applies only with the consent of the Secretary. For any taxable year beginning after the expiration of such 9th taxable year, this election may be revoked without the consent of the Secretary.

Form 5735

For every year for which an election under section 936(e) is in effect, you must complete Form 5735, Computation of Possessions Corporation Tax Credit Under Section 936, and attach it to your income tax return.

Consolidated Returns

A corporation may not join in filing a consolidated return for any year for which an election under section 936(e) is in effect.

Business Classification

Refer to the Codes for Principal Business Activity and Principal Product or Service in the Instructions for Form 1120 and enter the (1) business code number, (2) principal business activity, and (3) principal product or service.

Identifying Number

The identifying number for individuals is their social security number. For all others it is their employer identification number.

Signature

This form must be signed by the president, vice president, treasurer, assistant treasurer, chief accounting officer, or other corporate officer (such as tax officer) who is authorized to sign.

Dee	. 3,	480.20 , 1974		1		Commonwealth of RTMENT OF ' NAL REVENUE BUREAU OF IN	THE TREA				Serial Numbe RECEIPT	br ,
 		Field /	Audited by:	197	CORPOR	ATION INCO		RETURN	197	7		1
 				131	FOI	R CALENDA	R YEAR	197				1
<u> </u>			Date			ER TAXABLE						
L						AND ENDIN			, 197			
		ration'	s Name					Employer's Ac		C.D.	Υ	
Po	stal	Addre	***					"Zip Code"			1	
Lo	cati	on of	Principal Industry	or Business Street, N	umber and City				Mur	. Code	_	
KI	nd c	of Prin	cipal Industry or H	Ausiness					Ind	Code	4	
	υ	nder	what Act or Acts		· · · · · · · · · · · · · · · · · · ·							
SCHEDULE 1	ME	1.	Total Gross Inco	ome (From Schedule			••••••	••••••		<u>10</u> (01)	\$. .
12	ŝ	2.	Less: Total Ded	uctions (From Sche	dule 5)		•••••	••••••	•••••	(02)		-
III				come (or loss) for the ting loss deduction f							\$	
8	Z			or Loss)							\$	
2				ofits received from c								F
SCHEDULE 2	CREDITS			ject to normal tax							\$	
HED	RE			income credit (See								
ŝ	<u> </u>	9.	Net incom	e subject to surtax						(09)	\$	
		10.	Normal tax (229	% of net income sub	ject to normal ta	x. line 7)			Q	4 (10)	\$	
				klet of instructions)								_
		12.		normal tax and surta							\$.
	TAX	13.	Alternative tax (line 28 of Annex "I	B")				,	(13)		
	F	14.	TAX DETE	RMINED (Item 12)	or 13, whichever	is lower)	••••••			(14)	\$	
EDULE 3	TION OF	15.	Credits: Tax Pai	d: (a) At Source) \$			
5	ē					tax paid to U.S. of the total to the total termination of the termination of	-		\ s		\$	1
B	₹	16	THUS IS NO									
SCHE		16.		UR TAX LIABILIT							\$	
	3			tax paid: Current y								
		18.		ax payable (Enter he							••••	
				aid with tentative re								+
		20.		ax due							\$	<u> </u>
				overpaid to be credit							δ	<u> </u>
		22.	Amount of tax of	overpaid to be refun	ded		••••••			(23)	\$	

ОАТН

	WE, the undersigned, president (or vicepresident, or other the corporation for which this return is made, being severally du ding any accompanying schedules and statements) has been exan correct, and complete return, made in good faith, for the taxal Regulations issued thereunder.	nined by him and is, to the best of his knowledge and belief, a true
NOTARIAL		
SEAL	Treasurer or Assistant Treasurer (State title)	President or other Principal Officer (State title)
	Agent	
	Affidavit No	
	Sworn and suscribed to before me by	of legal age, occupatio
	and resident of	
	of legal age, occupationand	
	to me at, Puerto Rico, this	
	Official Title	Signature of officer administering oath
	A RETURN NOT PROPERLY FILLED OUT WILL AS MEETING THE STATUTORY REG	L NOT BE CONSIDERED QUIREMENTS

COMPARATIVE BALANCE SHEETS

	—		la c i t	WL_L			60				
ASSETS	\vdash	Amount	ing of	Taxable Year Total	_		(30) End of Tax Amount	able Y	CAT	Total	
Cash on hand and in banks	-					(01)	<u>г т т т т т т т т т т т т т т т т т т т</u>				r
				\$	•••••	(01)			\$	••••••••••••••••••••••••	••••••
2. Accounts receivable (02) LESS: Reserve for bad debts		•••••••	•••••			(02)	\$	•••••			
,						(03)			•••••		t
3. Notes receivable				•••••••••••••••••••••••••••••••••••••••	•••••	.(04)	1		•••••	••••••••••••••••••	†
4. Inventories				•••••••••••••••••••••••••••••••••••••••	••••	.(05)				••••••	••••••
5. Investments				•••••••••••••••••••••••••••••••••••	••••	(06)			•••••		†
6. Depreciable assets	· ≯	•••••••••••				(07)	*	••••••			
					••••	(08)			•••••	•••••••	†
7. Land				•••••••	•···	(09)				•••••••••	+
8. Other assets				•		(10)					
TOTAL ASSETS (11)	2			\$	•••••	(11)			\$		
LIABILITIES AND NET WORTH											
Liabilities	Í										
10. Accounts payable) \$					(12)	\$				
11. Bonds, notes and mortgages payable						(13)					
12. Accrued expenses)				1	(14)			\$		1
13. Other liabilities				\$		(15)			\$		İ
Net Worth											
14. Capital stock:											
(a) Preferred stock	. e					(16)	\$				
(a) Mereneu sock						· · · · /	+				
(b) common socce						ľ					
16. Earned surplus	· .					Ľ (••••••	1		,
10. Earned surplus						(10)		••••••	1		
18. Total Liabilities and Net Worth		······································		\$		(20) (21)			e		
	<u> </u>				1		•		•		<u></u>
RECONCILITA	rioi	N OF INCOME	PER	BOOKS WITH IN	4CC	JME	PER RETURN				
5. Expenses recorded on books this year not de- ducted in this return (itemize, use rider if necessary) (a)	(01)	\$ UNAPPROPRIA \$	· · · ·	8. Deductions in th book income th necessary) (a) Depreciation (b) Depletion 9. Total of lines 7 a 10. Income (Line 5 p RETAINED EAR 5. Distributions:	is ti is y und pag	ax ref ear (i 	tun not charged agai temize, use rider if 	inst ((((((((03) 04) 01)	\$	
	(02)			((b)	Stocl	٤	(02).	•••••	
3. Other increases (itemize, use rider if							erty , use rider if necessa				••••••
lecessary)											
	(03)	••••••		••••••	•••••	•••••		••••			
	(04) (05)				•••••	••••••	•••••••••••••••••••••••••••••	••••	-		
	(00)			7. Total of lines 5 a	and	6		(05)	\$	
	(06)	\$		8. Balance at end o	fy	ear (L	ine 4 less Line 7)	(06)	\$	
											•
		QU	ESTI	ONAIRE							
1. Incorporation date:				7. Is this corporation	on e	engag	ed in Trade or Busin	iess w	ithin	Puerto Rico?	
2. Place of incorporation:							No 🗌				
3. Registry Number in the Department of State				8. Did the corporat	tion	file	the following docum	nentsä	?		
4. Indicate the accounting method used by the cor	porat	tion.		(a) Annual	l inf	orma	tive Return (Forms	480.	5 and	480.6)	
Cash method.					Yes		No 🗌				
				(b) Withholding Statements (Forms 499 R-2).							
Other:					Yes	•	No 🗌				
5. Income (or deficit) as per return for proceeding y	·			9. The corporation's books are in care of:							
			 •								
6. Number of controlled corporations			•	Name				-			
(See instructions).				Address				-			
				L							

J. 5-0735-40,000-29-PRGPD.

Form	573	5
(Rev.	January	1978)
Departn Interna	nent of the I Revenue	: Treasury Service

Computation of Possessions Corporation Tax Credit Allowed Under Section 936

Attach to your tax return.

Name				., 19, and			
					Employer identif	the second s	
Part I Gross	Income in Applicab	le Period	<u></u>		1		
Taxable year line for eac ending with applicable p with the earli	(Use a separate h taxable year or within your period, starting est such taxable nstruction B.)		Name of U.S. possessi in which trade or business was activel conducted		Periods in wh business was act in a U.S. po (Dates are i	ively conducted	
Beginning Ending					From—	То—	
(a) (b)			(c)		(d)	(e)	
(8)			(0)			(e)	
		······································					
					-		
	<u>_</u>	iross income during	periods shown in colu	mns (d) and (e)			
	ome from the active condu				All other gross income		
trade or	business in a U.S. posse	ssion	Gross qualified posssession	From	From all	From	
From sources within U.S.	From all other sources with-	From sources within	source investment income	sources within	other sources	sources within	
possessions	out the U.S.	the U.S.	meome	U.S. possessions	without the U.S.	the U.S.	
(f)	(g)	(h)	(i)	Ű	(k)	(1)	
Totals							
			I				
	ne in applicable period					<u> </u>	
	applicable period from	sources within U.	S noccoscione lade				
3 Line 2 divided by line 1 (if less than 80%, do not comp			~ .				
A Owner in a set in		%, do not comple	te Part II)				
	applicable period from	%, do not comple the active conduc	te Part II)	iness within a U.S.	possession (add		
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Form 5735 (Rev. 1-78

Instructions

(References are to the Internal Revenue Code)

A. Corporations Required to File Form 5735

Form 5735 must be completed and attached to the income tax return of any domestic corporation for which an election to be treated as a possessions corporation under section 936(e) is in effect.

B. Qualifications for Section 936 Credit (Section 936(a))

To gualify for the section 936 credit, a corporation must:

- (1) make a valid election under section 936(e) on Form 5712, Election to be Treated as a Possessions Corporation Under Section 936;
- (2) have derived 80 percent or more of its gross income from sources within a U.S. possession during the applicable period immediately preceding the close of the taxable year; and
- (3) have derived 50 percent or more of its gross income from the active conduct of a trade or business within a U.S. possession during the applicable period immediately preceding the close of the taxable year.

Generally, the "applicable period" is the lesser of 36 months or the period during which the corporation was engaged in the active conduct of a trade or business within a U.S. possession.

C. Ineligible Corporations

A corporation is ineligible for the section 936 credit in any taxable year in which it is a DISC or former DISC, or in which it owns at any time stock in a DISC or former DISC. (Section 936(f).)

D. U.S. Possessions

For purposes of section 936, U.S. possessions include Puerto Rico but not the Virgin Islands. (Section 936(d)(1).)

E. Taxes Against Which Credit is Allowed

The section 936 credit is allowed against income tax imposed by Chapter 1 but not against any:

- (1) minimum tax for tax preferences imposed by section 56;
- (2) tax on accumulated earnings imposed by section 531;
- (3) personal holding company tax imposed by section 541;
- (4) additional tax imposed for the taxable year under section 1351 (relating to recoveries of foreign expropriation losses);
- (5) increase in tax under section 47 (relating to dispositions of investment credit property);

- (6) increase in tax under section 50A(c) (relating to early termination by an employer in a WIN program); and
- (7) tax on certain capital gains of electing small business corporations imposed by section 1378.

F. Qualified Possession Source Investment Income

Qualified possession source investment income is gross income (less applicable deductions) from sources within a U.S. possession in which a trade or business is actively conducted which you establish to the satisfaction of the Secretary is attributable to investment in such possession (for use therein) of funds derived from the active conduct of a trade or business in such possession, or from such investment. (Section 936(d)(2).) However, income derived from any source outside the U.S. from investment of such funds is "qualified possession source investment income" if you establish to the satisfaction of the Secretary that the income was earned before October 1, 1976.

See temporary income tax regulation 7.936–1 concerning certain deposits in Puerto Rican banks and other financial intermediaries which may earn qualified income.

G. Computation of Qualified Taxable Income

(1) General Source Rules.—The determination of gross income, applicable deductions, and taxable income within and without the U.S., and within a U.S. possession must be made in accordance with sections 638 and 861 through 864.

(2) Amounts Received in the U.S.—Gross income received in the U.S., regardless of source, may not be taken into account as income from sources without the U.S. (Section 936(b).)

(3) Certain Foreign Taxes.—No deduction (or foreign tax credit) is allowed for any tax paid or accrued to a foreign country or U.S. possession with respect to qualified taxable income. (Section 936(c).)

(4) Current Year Losses.—If you sustain a loss for the current year in the U.S. or on any type of income for which a separate foreign tax credit limitation applies, allocate the loss to qualified taxable income in proportion to the ratio of qualified taxable income to total taxable income (excluding the loss).

(5) Recapture of Prior Year Overall Foreign Losses.— If in any taxable year beginning after December 31, 1975 you sustain an overall foreign loss, the loss is recaptured in succeeding taxable years by treating some portion of your taxable income from sources without the U.S. as income from sources within the U.S. (Section 904(f).)

H. Coordination with Foreign Tax Credit

Qualified taxable income is not taken into account in computing the foreign tax credit limitation. (Section 904(b).)

I. Where to File

Attach Form 5735 to your tax return and file it with the Internal Revenue Service Center, Philadelphia, PA 19255.

Form	94	0		
Departm Internal	Reven	the	Trease	JIY

Employer's Annual Federal Unemployment Tax Return

19 76

Name of State	State reporting number as shown on employer's	Taxable payroll (As defined in State act)	Experience rate period 4		Experi- ence rate	ence rate been 2.7% able at experience r		te credit actuall	
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24 If no lo	nger in business at	end of year, write "F	INAL" here	•					
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General Instructions

Additional instructions for withholding, depositing, paying, and reporting Federal income tax, social security taxes, and Federal unemployment tax, are contained in Circular E, Employer's Tax Guide, available free from any Internal Revenue Service office.

Refer to Circular E to find which employers must file Form 940, the types of payments defined by law as wages, and the kind of services covered by the Federal Unemployment Tax Act.

Purpose of Form 940.—This form is for the annual reporting of tax under the Federal Unemployment Tax Act. Federal unemployment tax is paid by the employer. It is not deductible from wages paid employees. The tax rate is 3.2 percent on the first \$4,200 of wages paid to each employee during 1976 and 3.4 percent during 1977.

Who Must File.—Every employer who during the current or preceding calendar year paid wages of \$1,500 or more in any calendar quarter, or at any time had ONE or more employees in any 20 calendar weeks must file Form 940. Count all regular, temporary, and part-time employees. A partnership should not count its partners. If there is a change of ownership or other transfer of the business during the year, each employer who during the current or preceding calendar year paid wages of \$1,500 or more in a calendar quarter, or had ONE or more employees at any time in each of 20 calendar weeks, must file Form 940, but neither should report wages paid by the other.

If you receive a preaddressed form and are not liable for Federal unemployment tax for 1976, write "Not Liable" across the front of the form and return it to the Internal Revenue Service. If you are no longer in business at the end of a year, write "Final" in line 24.

If you sold or transferred the business during the year, attach a statement showing the name, address, and employer identification number (if known) of the new owner.

Once you have filed a Form 940, the Service will send you a preaddressed form near the close of each calendar year. If you do not receive a form, request one from any Internal Revenue Service office in time to file when due.

Due Date of Return.—Form 940 for calendar year 1976 is due on or before January 31, 1977. However, if you made timely deposits in full payment of the tax due for the year, you may file the return on or before February 10, 1977.

Where to File.

	If your principal busi- ness, office, or agency is located in	Use this address
	New Jersey, New York City and counties of Nassau, Rockland, Suffolk, and Westchester	Internal Revenue Service Center 1040 Waverly Avenue Holtsville, New York 11799
1	Hew York (all other coun- ties), Connecticut, Maine, Massachusetts, New Hampshire, Rhode Island, Vermont	Internal Revenue Service Center 310 Lowell Street Andover, Massachusetts 01812
i	District of Columbia, Deleware, Maryland, Pennsylvania	Internal Revenue Service Center 11601 Roosevelt Boulevard Philadelphia, Pennsylvania 19155

Alabama, Florida, Georgia, Mississippi, South Carolina	Internal Revenue Service Center 4800 Buford Highway Chamblee, Georgia 30006
Michigan, Ohio	Internal Revenue Service Center Cincinnati, Ohio 45298
Arkansas, Kansas, Louisiana, New Mexico, Oklahoma, Texas	Internal Revenue Service Center 3651 S. Interregional Hwy. Austin, Texas 78740
Alaska, Arizona, Colo- rado, Idaho, Minnesota, Montana, Nebraska, Ne- vada, North Dakota, Ora- gon, South Dakota, Utah, Washington, Wyoming	Internal Revenue Service Center 1160 West 1200 South St. Ogden, Utah 84201
Illinois, Iowa, Missouri, Wisconsin	Internal Revenue Service Center 2306 E. Bannister Road Kansas City, Missouri 64170
California, Hawaii	Internal Revenue Service Center 5045 East Butler Avenue Fresno, California 93888
Indiana, Kentucky, North Carolina, Tennessee, Virginia, West Virginia	Internal Revenue Service Center 3131 Democrat Road Memphis, Tennessee 38110

If you have no legal residence or principal place of business in any Internal Revenue Service district, or if your principal place of business is in Puerto Rico, file Form 940 with the Internal Revenue Service Center, 11601 Roosevelt Boulevard, Philadelphia, Pennsylvania 19155.

Deposit Requirements.—You must deposit Federal unemployment tax in an authorized commercial bank or a Federal Reserve bank. Deposits must be made in accordance with instructions on the reverse of Federal Tax Deposit Form 508 which must accompany each deposit.

You must compute Federal unemployment tax on a quarterly basis. Deposit any amount due on or before the last day of the first month, following the close of the quarter. (If you do not qualify as an employer until the second or third quarter, your deposit requirements do not begin until the end of the second or third quarter, respectively.)

To determine whether you must make a deposit for any of the first three quarters in 1977, compute the total tax by multiplying by .007 that part of the first \$4,200 of each of your employee's annual wages you paid during the quarter.

If the amount subject to deposit (plus the amount subject to deposit for any prior quarter but not deposited) is more than \$100, deposit it during the first month following the quarter. If the amount is \$100 or less, you do not have to deposit it, but you must add it to the amount subject to deposit for the next quarter.

If the tax reportable on Form 940 less amounts deposited for the year is more than \$100, you must deposit the entire amount. If your tax for the year (less any deposits) is \$100 or less, you may either deposit the tax or send payment with Form 940.

If you deposited the proper amounts in accordance with these rules, the balance due on line 23 will not exceed \$100.

How to Make Deposits.—Fill in a preinscribed Federal Tax Deposit Form 508 in accordance with its instructions.

Send the Federal tax deposit form and your tax deposit to a commercial bank qualified as a depository for Federal taxes, or to a Federal Reserve bank, in accordance with instructions appearing on the reverse of the Federal tax deposit form. Make your check or money order payable to that bank.

The timeliness of deposits is determined by the date the commercial bank depository or Federal Reserve bank receives them. A deposit received after the due date will be considered timely if you establish that you mailed it two or more days before the due date.

Employer's Name, Address, and Identification Number.—Use the preaddressed Form 940 mailed to you. If you must use a nonpreaddressed form, type or print your name, trade name, address, and employer identification number on it.

Penalties and Interest.—Avoid penalties and interest by filing a correct return and paying the proper amount of tax when due. The law provides a penalty for late filing unless you show reasonable cause for the delay. If you file late, attach an explanation.

There are also penalties for willful failure to pay tax, keep records and make returns, and for filing false or fraudulent returns. Taxpayers who willfully claim credit on the record of Federal tax deposits or on line 22 for deposits not made are subject to fine and/or other criminal penalties.

Credit for Contributions Paid into State Funds.—You are entitled to a credit against your Federal unemployment tax for contributions you pay into a certified State unemployment compensation fund on or before the due date of Form 940. The term "contributions" means pay-

The term "contributions" means payments required by a State law to be made into an unemployment fund by any person on account of having individuals in his or her employ, to the extent that such payments are made without being deducted or deductible from the remuneration of individuals employed.

You may credit contributions against the tax whether or not you paid them with respect to "employment." You may not take credit for voluntary contributions or for penalties or interest you pay to a State.

Credit for contributions you make after the due date (or extended due date) for filing Form 940 may not exceed 90 percent of the amount that would have been allowable if you had paid the contributions on or before the due date.

Employers who have been granted an experience rate lower than 2.7 percent by a State for the whole or part of the year are entitled to an "additional credit." This is equal to the difference between actual contributions and the amount they would have been required to contribute at (1) the highest rate applied by the State, or (2) 2.7 percent, whichever is lower.

Section 3302(e) of the Code provides a special credit if an employer during any calendar year acquires substantially all of the property used in the trade or business (or in a separate unit of a trade or business) of another person who is not an "employer" and immediately after the acquisition the successor employs in the trade or business one or more individuals who immediately prior to the acquisition were employed in the trade or business of the predecessor. This special credit is not allowable to any successor employer whose predecessor also is an "employer," nor is it allowable to a corporation acquiring the trade or business of another corporation in a statutory merger or consolidation. The amount of the special credit is based on the amount of remuneration, subject to the unemployment compensation law of a State, paid by the predecessor to those employees who were employed by the predecessor immediately before the transfer of the trade or business (or separate unit thereof) and who also were employed by the successor immediately after the transfer.

The total credit allowable under Section 3302 may not exceed 2.7 percent of taxable wages.

Computation of Credit Against Federal Unemployment Tax

Experience Rate.—If a State has granted you an experience rate lower than 2.7 percent for all or part of the taxable year, use columns 1 through 9. If you have not been granted an experience rate use columns 1, 2, 3, and 9 only. If you have been granted an experience rate of 2.7 percent or higher, use columns 1, 2, 3, 4, 5, and 9 only.

If a State has granted you an experience rate on part of your payroll, enter separately in columns 1, 2, 3, and 9, that part to which the experience rate does not apply.

If you were granted an experience rate for only part of the year or your experience rate was changed during the year, show in the appropriate columns the period to which each separate rate applied, your payroll, rate of contributions, and required contributions for each period.

Column 1.—Enter the name of the State or States (including Puerto Rico) to which you were required to pay contributions.

Column 2.—Enter your State reporting number as shown on your State contribution return. If you had a place of employment in more than one State, enter the reporting number assigned to you by each State.

Column 3.—Enter the taxable payroll on which you must pay contributions to the unemployment fund of the State shown in column 1. If you have been granted an

Computation of Taxable Wages

Line 11.—Total remuneration (including exempt remuneration) PAID during the calendar year for services of employees.— Enter on line 11 the total remuneration for services you paid employees during the calendar year, regardless of whether that remuneration is taxable. It should include salaries, wages, commissions, fees, bonuses, vacation allowances, salaries and wages paid to temporary or part-time employees, the value of goods, lodging, food and clothing, and all amounts deducted from employees' wages as employee tax or as deductions for other reasons.

The basis on which you pay the remuneration is immaterial in determining whether it constitutes wages. Thus, you may pay it on the basis of piecework or a percentage of profits, and you may pay it hourly, daily, weekly, monthly, or annually. experience rate of zero, enter the amount on which you would have had to make contributions if that rate had not been granted.

Column 4.—Enter the period(s) of the year to which the experience rate(s) applies.

Column 5.—Enter the experience rate(s) the State(s) granted you for the period(s) shown in column 4.

Column 6.—Multiply the payroll in column 3 by 2.7 percent and enter the result in column 6.

Column 7.—Multiply the payroll in column 3 by the "experience rate" in column 5, and enter the result in column 7.

Column 8.—Subtract the amount in column 7 from the amount in column 6 and enter the result in column 8. If zero or less, enter zero (0).

Column 9.—Enter in column 9 the amount of contributions actually paid into the State fund.

Line 10.—Enter the sum of columns 8 and 9. Also include any special credit as explained below.

Line 19.—Enter in the appropriate line the amount (if any) of wages, as defined in the Federal Unemployment Tax Act, paid in 1976 which are subject to the unemployment compensation law of Vermont or Washington or are otherwise attributable to those States. (If in doubt, ask

You may pay the remuneration in cash or in some other medium, such as goods, lodging, food or clothing. Compute remuneration paid in items other than cash on the basis of the fair value of the items at time of payment.

Exempt Remuneration.—The terms "wages" and "employment" as defined for Federal unemployment tax purposes do not include every payment of remuneration to an employee and every kind of service which an employee may perform. In general, any remuneration which is excluded from "wages" and any remuneration for services which are excepted from "employment," are not included in the total wages subject to the tax. These remuneration payments may be deducted from the total remuneration paid only if they are identified on line 12. your local Internal Revenue Service office.) Such amounts, multiplied by .003, are a credit reduction required by Internal Revenue Code section 3302(c)(3). If there were no wages paid attributable to these States, enter "none" or "0" in the appropriate spaces on line 19.

Special Credit.---If you are claiming special credit as a successor employer, attach a statement showing (a) the name. address, and employer identification num ber of your predecessor, (b) how you acquired your predecessor's trade or business (or a separate unit of it), (c) the date you acquired it, (d) each item in columns 1 through 9 that applies to your predecessor, (e) the number of individuals your predecessor employed immediately before the acquisition, whom you also employed immediately after the acquisition, (f) the total remuneration subject to State unemployment compensation your predecessor paid to the employees in (e) above during the calendar year.

The amount of the special credit is determined by (1) adding the "Additiona Credit" and "Contributions actually paic to the State" determined for your predecessor in step (d) above, and (2) multiplying this total by a fraction of which the numerator is the amount determined ir step (f) above, and the denominator is the "Taxable Payroll (as defined in State Act)" paid to all individuals in the employ of your predecessor prior to your acquisition during the calendar year.

Line 12.—Enter on line 12 such items as (1) agricultural labor, (2) benefit pay ments for sickness or injury, under a workmen's compensation law, insurance plan and certain employer plans, (3) do mestic service, (4) family employment, (5 certain fishing activities, and (6) any othe exempt payments or services. For more detailed information with respect to these exemptions, see Circular E, Employer's Ta: Guide.

Line 13.—Enter on line 13 the approxi mate number of employees to whom you paid more than \$4,200 during the yea and the aggregate amount of the exces above \$4,200 paid to all of those em ployees. For example, assume that you had 10 employees and that you paid eac of them \$5,000 during the year. \$50,000 should be included on line 11 and \$8,000 on line 13.

(For General Instructions, see back of your copy.

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Department of the TREASURY

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FOR IMMEDIATE RELEASE June 28, 1978

Contact: Robert E. Nipp 202/566-5328

TREASURY ANNOUNCES PRELIMINARY AFFIRMATIVE COUNTERVAILING DUTY DETERMINATION AND EXPEDITED INVESTIGATION OF SUGAR FROM EUROPEAN COMMUNITY

The Treasury Department today issued a preliminary determination that the European Community (EC) is subsidizing exports of sugar and initiated a formal expedited investigation under the Countervailing Duty Law. This action was taken because of the large shipments from France and Belgium already entered and the size of the subsidy, which allegedly exceeds the FOB price of the sugar.

The alleged subsidy involves payment of the difference between prices for sugar obtained on export sales and a minimum internal EC price for sugar set under the EC's Common Agricultural Policy (CAP) to exporters, processors or growers of sugar in any of the nine EC countries.

Allegations that exports of sugar are being dumped are still being considered although no decision to initiate a formal anti-dumping investigation has yet been made.

The Countervailing Duty Law requires the Secretary of the Treasury to collect an additional customs duty equal to the size of a "bounty" or "grant" (subsidy) found to have been paid by foreign governments on the exportation or manufacture of merchandise imported into the U.S. A petition was received which alleged that imports of some 50,000 tons of sugar from the EC were benefitting from subsidies under the Common Agricultural Policy of the EC.

Treasury has previously determined in countervailing duty cases concerning canned ham, cheese and butter cookies that comparable payments provided under the CAP are "bounties" or "grants" within the meaning of the Countervailing Duty Law.

Imports of sugar from the European Community were valued at approximately \$10.9 million in 1977. Notice of this action will appear in the Federal Register of June 30, 1978.

B-1011

epartment of the TREASURY



ASHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR IMMEDIATE RELEASE June 30, 1978 Contact: Alvin M. Hattal 202/566-8381

Secretary of the Treasury W. Michael Blumenthal today announced the appointment of <u>John G. Krogman</u> as Acting Director of the Bureau of Alcohol, Tobacco and Firearms. Mr. Krogman has been Deputy Director of the Bureau.

<u>Stephen E. Higgins</u>, Assistant Director of the Office of Regulatory Enforcement, BATF, has been named Acting Deputy Director of the Bureau.

Rex D. Davis retires as Director of BATF July 1.

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MASHINGTON, D.C. 20220

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FOR IMMEDIATE RELEASE June 30, 1978

Contact: Alvin M. Hattal 202/566-8381

TREASURY ANNOUNCES TENTATIVELY THAT MARINE FENDERS FROM JAPAN ARE NOT BEING "DUMPED"

The Treasury Department today announced its preliminary determination that pneumatic marine fenders from Japan are not being sold in the United States at less than fair value.

As defined by the Antidumping Act, "sales at less than fair value" generally occur when imported merchandise is sold here for less than in the home market or to third countries.

A final Treasury decision in this case must be made by October 5, 1978. If Treasury determines that sales at less than fair value are occurring, the case will be referred to the U. S. International Trade Commission (ITC) to determine whether they are hurting or likely to hurt an American industry. An affirmative ITC decision would require dumping duties.

Marine fenders are energy-absorbing devices used to absorb the kinetic energy of ships and other vessels during berthing or while moored to a dock, quay, or another vessel.

Notice of this action will appear in the Federal Register of July 5, 1978.

Imports of this merchandise from Japan were valued at \$683,000 during calendar year 1977.

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Department of the TREASURY

WASHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR RELEASE UPON DELIVERY expected at 1:00 pm

> REMARKS BY THE HONORABLE W. MICHAEL BLUMENTHAL SECRETARY OF THE TREASURY AT THE NATIONAL PRESS CLUB WASHINGTON, D.C. JUNE 30, 1978

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President Carter will soon be meeting in Bonn with his counterparts from Germany, Japan, Britain, France, Italy and Canada to discuss mutual economic problems and possible concerted solutions. We have long known that the political destinies of Europe, Japan and North America are inextricably linked. We have come to realize too that the linkage of our countries in economic terms is just as deep. The post-war growth of international trade, investment, banking, production and licensing has produced a new and totally interdependent world economic structure. Though the domestic political and economic situation in each industrialized country is unique, no one of us can move unilaterally in any one area without affecting the other.

Our collective need is to assure an appropriate compatibility between our domestic and our international economic policies. This issue is not really new, but it has been given a new urgency by the extraordinary growth and basic changes in international economic relations in recent years.

Today there are problems to be faced. Unemployment is still a threat everywhere. The inflationary forces that were initiated in the early 70's have not been overcome. We have yet to adjust completely to the upheaval in oil prices. Large imbalances in balance of payments exist, and continue to impact the foreign exchange markets. Protectionism threatens our common welfare.

The Bonn Heads of State know that to overcome these problems we must all address them together or we will succeed not at all. Yet the solution to our problems is not that simple. We each face obstacles to forward movement, despite the best of goodwill on all sides. We are each starting out from differing economic situations, in economic performance, in terms of recovery from the 1974 energy crisis and 1975 recession, and with regard to external payments positions. And importantly, we each face Unique political circumstances at home. A Summit cannot then be a dramatic decision making event where instant solutions to deeply rooted problems are announced. We are dealing with difficult structural problems which must first be understood and once understood, must then be subjected to patient and prolonged cooperative effort. This is the "big story" of Summitry.

The seemingly simple yet realistically complicated goal of the Bonn Heads of State is to achieve a common understanding of the kind of gap bridging of disparate macro-economic and other policies that is necessary for continued economic growth and stability.

To this end the Summit participants will be discussing several major problem areas -- growth, employment and inflation, energy, international monetary matters, trade, and cooperation with developing countries.

GROWTH/EMPLOYMENT/INFLATION

The United States is well along its expansion path. We were able to guickly recover from the recession of 1975 and compile a real GNP growth rate of 6.0 percent in 1976 and 4.9 percent last year. In 38 months of expansion, 9.7 million workers were added to our employment rolls. Unemployment dropped from a peak rate of 9.1 percent in May of 1975 to 6.1 percent in May of this year. By growing at home and importing more, the U.S. provided a boost to employment everywhere.

Our Summit partners compiled less spectacular growth records. Germany, for example, grew at 2.4 percent last year. France grew at 2.9 percent; Italy, 1.7 percent; Canada, 2.6 percent; and the U.K. Ø.5 percent. Japan compiled more respectable rates of 6.3 percent and 5.1 percent, but did so more through increased exports than through growth in domestic demand.

The U.S. inflation rate for consumer prices has now begun to test the double digit level, bolstered by temporary influences. Our expectation is for an overall inflation rate this year of around 7 percent. By any measure, this is unacceptable. It inhibits savings and investment at home and confidence in the dollar abroad. There is an urgent need to bring inflation down. Our Summit partners expect -- as we demand of ourselves -- that we tackle inflation at its roots so as to continue on a sound growth path.

It is to this end that President Carter announced on April ll new measures designed to counter inflationary pressures. His speech inaugurated a matrix of policies which we are now vigorously pursuing. We have reduced and delayed our proposed tax cut, but have so structured it so as to encourage an expansion of investment in new plant and capacity in 1980 and 1981. We are pursuing the tightest possible approaches to spending for the FY 79 and FY 80 budgets, and we are determined to move the Federal budget toward balance by 1981. We have initiated measures to reduce the inflationary impact of Government regulation and purchasing policies. We have expanded our meat import guotas. We are taking the difficult step of limiting wage and salary increases of Federal workers. And based on these precedents, we have embarked on a determined campaign to induce wage, salary and price deceleration in the private sector.

It is important to emphasize the steps that we are taking to encourage future non-inflationary growth. The President's tax package calls for a reduction in corporate and individual income tax rates and a liberalization of the investment tax credit. This would reduce the major taxes burdening capital income by about \$7 billion and would directly increase the profitability and cash flow of all productive enterprises.

A second critical effort lies in our budgetary policy. We are making every effort to reduce Federal spending as a percentage of our GNP and to prevent excessive future outlays beyond 1980. We are targeting a budget deficit of under \$40 billion in FY 80, which represents a reduction of about \$10 billion from current levels. This is not a politically easy task. Despite calls across the country for less government spending, the odds are overwhelming that each and every Congressman and Senator -- for that matter each and every Cabinet member -- will fight vigorously to prevent cutbacks in their favorite programs. Yet the job must be done and President Carter is committed to do it.

Our anti-inflation program, in short, represents a critical contribution to the effort represented by the Bonn Summit.

But just as the onus falls squarely on us to get our inflation rate down, so too is it incumbent on those who have room for non-inflationary growth to find the means to expand to keep their economies healthy and contribute to world economic recovery. It is to this end that the Summit participants will discuss the potential for other governments -- particularly Germany and Japan -- to further strengthen domestic demand.

MONETARY

The need for German and Japanese expansion goes beyond the simple, yet central, problem of employment. An obvious concern of the Summit participants -- including our President -- is the impact of the decline in the value of the dollar on the stability of the international monetary system. Such concerns are understandable in a world in which the U.S. accounts for 40 percent of the GNP of the OECD, a high percent of world trade is priced in U.S. dollars, and 75 percent of international borrowing and 80 percent of official foreign currency reserves are in dollars.

It is a fact that the future stability of the dollar and of the monetary system cannot be ensured until we get our own economic "fundamentals" in line by reducing our inflation rate and our balance of payments deficit. This is a necessary, but not a sufficient condition for dollar stability. For it is also a fact that OPEC no longer harbors the world's most persistent current account surpluses; this position is now shared with Japan, Germany and Switzerland which will collectively run a C/A surplus this year of close to \$20 billion. These surpluses are as detrimental to exchange market stability as our trade deficit. The basis for a smoothly working exchange rate system -- within the European Community and without -- rests with a reduction in these payments imbalances. Ways must be found to bring them down.

ENERGY

The solution of the world's long-term energy problem is a sine qua non for long term non-inflationary economic growth. It is common knowledge that this is especially true for the United States, the only industrialized country without an fully developed energy policy.

The American people have made progress in reducing energy consumption. Cars are getting better mileage; homes are being better insulated; industry is investing in energy saving plant and equipment. Such actions have reduced the energy required by our economy to produce a dollar of real output by more than 6 percent since 1973.

Nevertheless, while progress has been made we as a people have impaired our own national security and the economic stability of the United States and the world by letting the adoption of an energy program drag on because our Congress will not face up to the hard choices. After 14 months we have failed to enact the President's energy legislation.

We cannot expect to solve this problem overnight simply because the President is going off to a Summit meeting. The problems that Congress must resolve are indeed complex. It is a harsh fact of life that the influence of Congress on all economic policy making -- domestic and foreign -- is vast, regardless of who occupies the white House. The Carter Administration is in effect on the cutting edge of a new relationship with the Congress that reflects this change in basic circumstances. On this particularly profound issue of energy, the process is especially trying. This structural change in American politics will be at the center of a good deal of discussion in Bonn. The President's commitment to achieve an effective energy program remains a determined one. We will fight hard in the House-Senate Conference to overturn the action taken by the Senate earlier this week to prohibit his taking action to limit oil imports. For the President of the United States to have his existing authority removed is truly a gravely irresponsible action.

All Americans must preserve their faith in the ultimate sense of responsibility of the Congress -- that it will soon reconcile its myriad short term political concerns with the overriding need for an effective energy program and will get on with the passage of the legislation.

The Summit will do more on energy than discuss the problems created by our Congress' failure to act. The participants will examine the potential for increasing investments in energy at home and beyond their own borders, with a view to more efficient production of conventional sources of energy and more rational consumption. The potential for coordinated research and development projects will also be discussed.

TRADE

In the trade arena, the eyes of the summit participants are riveted on the Multilateral Trade Negotiations in Geneva. We in the United States are concerned with protectionist pressures abroad and remain wary of their potential to erupt here at home. We are hopeful that before Bonn, the Summit participants will have reached a very susbstantial degree of agreement at Geneva on key MTN issues, including significant tariff cuts and codes for export subsidies and countervailing duties, safeguards and government procurement practices.

It will not be enough for each country to offer substantial improvements in its tariff offers, important and necessary as they are. The key to a successful MTN lies in a resolution of the problem of the inappropriate use of subsidies and other forms of government intervention at the microeconomic level. This is a delicate and difficult problem to resolve. Ways must be found to ease adjustment to changes in comparative economic advantage without disrupting the competition and free trade flows that are critical to the smooth working of free market economies. The Summit can lend the authority of Heads of Government to agreement on main MTN issues that will preserve the international trading system by initiating a comprehensive, long term strategy towards facilitating structural change.

NORTH-SOUTH RELATIONS

Successful efforts to keep the world's trading systems fair and open represent the ultimate guarantee for stable North-South relations and an economic order that works rather than disrupts. We have for years encouraged the cry for "trade, not aid." Now, quite a number of nations are ready to take us up. Finance Minister Simonsen of Brazil told me a few weeks ago that manufactured goods presently represent 52 percent of his country's export mix. Other countries -- Korea, Mexico, Taiwan -- have accomplished similar industrial successes.

At the same time, the developing countries have become the largest and most rapidly growing markets for U.S. exports, and already provide more than one million U.S. jobs. The United States and its Summit partners should serve notice to these developing countries that they must increasingly accept their responsibilities in opening up their markets to imported goods and reducing and eliminating their export subsidies. The process of becoming equal partners in world trade is a two-way street.

As the countries I have mentioned continue to develop aid must be shifted to the less well off. But even as some countries can rely increasingly on the private capital markets, the magnitudes of required public assistance continue to increase. A healthy world economy depends on higher rates of growth in the developing world and the enlargement of its production of food, energy and other commodities.

To this end, the Carter Administration has been making a major effort to increase our foreign assistance program. We are making a special effort in the multilateral assistance field, where every dollar which we contribute is matched by \$3 kfrom other donor countries -- permitting the U.S. share of world aid to decline even as the amount of our contribution grows to achieve this multiplier effect, this year we have proposed to Congress a \$3.5 billion appropriation of callable and concessional contributions to the international development bank.

We have reached a four-year plateau in our contributions to the various replenishments of the different banks, and will not be seeking further increases in our total annual contributions in the near future. But the basic point is that this Administration has brought the U.S. to record levels in the foreign assistance field, and that this is a major element in our relations with the developing countries of the world. We are urging the Congress to support these assistance levels.

All of the Summit leaders -- especially those from countries with large external surpluses -- must join in pledging their countries to increased resource transfer to the LDC's.

CONCLUSION

In analysing our domestic economic policy making and our foreign relations, we tend too often to dwell on errors made -on the negatives -- and forget about the accomplishments. It is right for politicians and journalists to focus their attention on correcting what is wrong. But in the process we must not overlook the advances we have made. At the last Summit meeting in London, the Heads of State emphasized the need for more job creation and less inflation. We have made substantial but mixed progress since London. The United States managed to sustain a record breaking expansion which led to the creation of millions of jobs. Germany and Japan achieved less growth but waged a more successful fight against inflation. The United Kingdom accomplished a remarkable turn around in their EOP position. Britain, France and Italy carried forward painful stabilization programs.

We continue to be faced with serious problems in the balance of payments, growth, inflation, energy, trade and aid areas. The Summiteers must consult with each other on what they plan to do in each of them and how to overcome the domestic political problems they face in doing so. The measure of a successful Summit is what happens in the year that follows. The purpose of Summitry is to help the participants identify what must be done, not to make instant decisions about the details of immediate action.

I know how many journalists are looking at Bonn, many of them with unrealistic expectations. It should not be forgotten that the world economic system has made progress since last year. This owes something to the London Summit and Bonn will continue the advance. Notwithstanding great domestic political difficulties, the Summit countries are moving forward in concert. That in and of itself is news.

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Q You ended up by talking about the summit in Bonn. We will start with a couple of questions on that area.

The questioner notes that at the summit in Bonn there will be a give-and-take. And although you have discussed this in general terms, he would like to know what is the U.S. going to give and what do you expect to get.

A There will be a discussion of all of the areas that I have mentioned. It is not a negotiating session, as I said in my prepared remarks. It is an opportunity for consultation and for an effort to coordinate the direction of policy in these areas.

The United States certainly is going to indicate its intentions with regard to inflation fighting, with regard to the enactment of an energy program, with regard to the continued effort to increase aid flow toward the developing countries, and in its determination to insure that its offers and its negotiating to bring the MTN fully to a successful conclusion will make a major contribution.

What we expect to hear from our other partners relates to the same areas -- to intentions as to growth from those who have the opportunity for non-inflationary growth, to contributions in the trade area from those who have particular problems in that field, and from contributions in the aid area by all the participants.

Q A monetary question in connection with the Bonn conference.

Would the U.S. support an arrangement there for keeping currency movements within a narrower band, including the dollar?

A The United States is committed to support the system of monetary cooperation that is embodied in the IMF, including the recently implemented amendment to the articles of the IMF.

That is based on a system of flexible exchange rate and we are -- it means that countries have to fundamentals in line, and we do that, and enter the market only to deal with either excessive speculative movement or with disruptions and disorder in exchange markets.

The question may possibly refer to some of the discussion that has taken place in Europe about extending monetary cooperation amongst the European countries. On that issue, of course, we have always indicated our support for efforts at closer cooperation within Europe. We would continue to support that. We consider that to be, in the first instance, a question for the Europeans themselves; and, of course, we don't know enough about the discussion because there are so many options that are open that have to be discussed between the European countries. And obviously, when we can learn more about the details of what they have in mind, we will be in a better position to respond.

Q

This is a semi-international question.

Press reports indicate that the Commerce Department wants to retain DISC or Domestic International Sales Corporation and institute a world trade credit. But the President reportedly has vetoed that and the world trade credit. Do you favor retention of DISC, and in what form?

A Well, obviously I favor the President's program, and the President submitted to the Congress a proposal for the elimination of the DISC, the reason being that it involves a substantial expenditure of tax revenues -- something like \$1.2 billion a year -- with no directly identifiable benefits that can be tied to that. And we all believe that we could use that \$1.2 billion more effectively to aid American industry in promoting exports and in becoming more efficient to compete with foreign products, both outside the United States as well as inside the United States.

It is no secret, furthermore, that the enthusiasm and the reception that has been accorded this proposal in the Congress has been less than dynamic. And the question then arises, what we would favor in that circumstance.

I would certainly support at least the change in the DISC, if Congress decides to retain it, so as to focus it more directly to benefit those countries -- rather companies -who actually increase their exports, and help those smaller and medium-sized companies in the United States who need that particular assistance, rather than scattering around the benefits of DISC to any and all, including those large companies who would be exporting anyway.

Q The questioner would like to know whether you are pleased or disappointed that the foreign aid program may be one of the first series of victims of Proposition 13 in California. And, if you want to defend it, what is your best defense of the foreign aid program?

A I think my comments in my prepared remarks indicate how I feel about that. I think the entire Federal budget must be kept under very tight control, with regard to spending. And the President's commitment to get that deficit down and to bring it toward balance for 1981 is paramount because the best assurance that the developing countries have for their prosperity is the stability and the non-inflationary growth of this economy and that of other developed countries. So that comes above everything else.

And therefore, the limitations upon our resources are great in all areas, including in the international areas.

On the other hand, the proposals that we have made to the Congress for the funding of the internationallyfunded institutions and for the bilateral aid program that we are undertaking are vitally important. The defense is very clear. We cannot stand alone. We are dependent upon the health and welfare of the developing world, as they are upon ours.

I have indicated that over a million jobs in the United States are directly related to the exports of the United States to that part of the world. We cannot expect monetary stability, which is important to our currency, if the developing world is in turmoil.

So therefore, we have very clear selfish motives to insure that proper levels of assistance are provided to the developing world, and we see the pay-off from that over the years in the other countries that I have cited that are now quickly emerging from the least-developed into the more-developed of the developing countries.

I would say also that there is a long tradition in the United States of friendly relations and cooperative assistance to these new and emerging nations. Quite apart from our many selfish interests and our recognition that this is part of our world economic environment, we -- on a non-partisan basis -must continue the program begun after the end of World War II, which is one of not turning our backs on the rest of the world, of making available some of the abundant resources and knowledge that we have in this country which can help us greatly in maintaining friendly relations around the world and helping many people in different countries.

Q Once in a while you get questions where you can almost predict the answer. But we shall ask them, anyhow.

The reference is to Arthur Okun's statements in the last few days, and the questioner would like to know whether we will have a recession this year or next year, and if neither of the above, when.

A

I thought I would get that question.

We don't believe that there are any present signs pointing to a recession. And let me sketch briefly what we have experienced and what we see ahead. We did have a very poor first quarter, as far as growth and the GNP is concerned. That clearly was occasioned by the coal strike and the bad weather.

We have had a very, very strong second quarter with growth in real terms probably at a level of about nine percent so that over the two first quarters of this year, we will have an average rate of growth of around four percent or so.

We expect the remainder of this year to show a growth rate of somewhere between 3-1/2 and four percent. So this year is going to be all right. We see at this point no sign that next year we should not be able to continue on that kind of growth curve. We don't see any signs of a recession. None of the indicators that would point to a recession are as yet in evidence.

We continue to have good retail sales. There is no imbalance between production and sales. Investment continues at satisfactory levels. We would like to see it larger, but investment in plant and equipment is continuing at a reasonable rate. The tax cut, which the Congress, we expect, will approve before it goes home at the end of September, should help in 1979.

In other words, none of the excesses that generally mark the main warning signals of a recession are in evidence. Clearly, there are problems. It is obviously these problems that Professor Okun has in mind. Inflation is too high. It has been accelerating. And clearly the price-heightening of credit has not only caused it to slow down. It has just caused us to reduce our estimates of growth, but clearly [it] involves some danger. That is why getting on with that job of correcting that is so important.

So while the growth is not going to be as vigorous as it has been in the second quarter by any means, we think that what constitutes a recession, namely, a period of negative growth, is not in the works. And if we can restrain the inflationary pressures -- and there is some evidence that this may happen. The Wholesale Price Index has been somewhat better in recent months. Food prices should ease at the summer progresses.

We really are quite confident that the progress of this economy is insured.

Q I have to compliment the Secretary. That is the first time I have ever seen a prepared text for a spontaenous question.

The questioner asks: What do today's Consumer Price Index figures suggest about the progress of the Administration's anti-inflation program so far? Do you see any light at the end of the inflation tunnel?

A Well, I partly answered that question a moment ago. Obviously, we are disappointed with the figures that have just been released.

Food is a major factor. As I indicated, all the indications are that that is a pressure on the Consumer Price Index that will ease as the summer progresses.

But these figures are not good, and it clearly means that there is a major job to be done.

As to the anti-inflation program, we never expected that a program begun in the spring would show its results in statistics by the end of June. Bear in mind that the figures that we are having, that we are contemplating, are the figures -- the most recent figures for the month of May. Obviously, as we have always pointed out, the anti-inflation effort has to be a sustained and continuing one. And its results hopefully show up in the psychology of people and decision-makers, but show up in the statistics only possibly within the period of several months, perhaps towards the end of the year or the beginning of next.

Q We have several sore questions, it looks like, about the Steiger Amendment. You are probably tired of answering these questions by now.

You said just a few moments ago that you are not terribly satisfied with investment. Would not the Steiger Amendment increase investment?

The second question is, there are only four nations in the world that have this sort of tax. How do Germany and Japan get along so well without one?

A I think it is important to recognize, at the beginning, that as in all other matters, we are dealing with choices.

If we spend one billion or two billion or three billion dollars of Treasury revenues, taxpayers' money, on a particular proposal, then we don't have it available to spend on another proposal, unless we want to print the money and increase the budget deficit. And that is clearly inflationary and that is not something that we would like to do. We have proposed, in the tax bill, a \$7 billion reduction, which is all that we can afford without risking higher deficits and higher inflation -- a \$7 billion reduction to reduce the taxes on capital.

Capital gains taxes only represent ten percent of the taxes on capital. We have proposed a \$7 billion reduction for taxes on capital, with a four-point cut in the corporate rate tax and liberalization of the investment tax credit. That helps, in effect, the cash flow and the returns to capital of a broad segment of American industry. And we think that that is a better allocation of that money that we have available than by putting it into capital gains.

Why is that, and why is it particularly the Steiger Amendment, or the Jones version thereof, we are opposed to?

It is very clear. First, because we will take it away for something that we think is more efficient. Secondly because 80 percent of the \$2.4 billion would go to people who make more than \$200,000 a year -- people who declare incomes of more than a million dollars -- incomes. I don't mean dollar millionaires in terms of what they have in assets -- but in incomes -- would get about \$200,000 a year in taxes back, would have to pay less taxes than they would presently pay.

Moreover, the Steiger Amendment deals with capital gains, with all capital gains. And only about 15 percent of the capital gains come from the stock market. A lot of the capital gains on which people pay taxes come from investments that are not productive investments -- from land speculation, from commodity speculation, from all kinds of other things that have nothing to do with increasing the competitiveness of the American industry, of aiding capital accumulation, and of helping the growth and the creation of jobs in this country.

I think it is important to make clear that our concern is with the particular form of using tax revenue in a very regressive way, giving it mainly to the people to the people who have very high income, in a way in which only a very small amount goes for true venture capital support, in a way which does not really address itself to the principal problems and which takes it away from other forms that do.

If we could find a way that would be less expensive or that would really deal with the homeowners -- and incidentally, the homeowners we are treating just as well in our proposal as in the Steiger proposal, so that is not really at issue. And if we could really see that house job creation and help capital accumulation in an effective way without taking too much away from others, that would be a different matter. But the particular proposal that we are opposing would do none of these things.

And I don't believe that the American people would want to hand out \$2.4 billion in this kind of regressive way when it does not help the capital accumulation as well as other opportunities that are open to it.

Q In that connection, yesterday the Minority Leader of the House of Representatives, John Rhodes, stood right at this podium and said Congress strongly supported the Steiger Amendment or a reduction of capital gains tax of some kind, and would welcome the opportunity to override the President's veto.

How would you assess the chances of the Steiger Amendment?

A Well, I just assessed them for you. I don't believe that the Congress -- Congressman Rhodes has to speak for himself. Congressman Rhodes is a member of the opposition party. I am not surprised that it has crossed his mind that he would like to take this on.

But I would think that Congress as a whole will be concerned about using taxpayers' money in an effective and efficient manner -- not using it regressively, not using it to reward speculators, not using it in a way that cannot be shown to help capital accumulation and the creation of jobs as effectively as other ways.

If there were alternatives that involved some liberalization of capital gains, to help the homeowner, the person who has to sell a home, to truly help the venture capitalist, and that are focused on this, and to take away less of the taxpayers' money for that purpose, that are not as regressive, I think there would be a great deal of support in the Congress and I would think that that is something that we would all have to seriously consider.

But I cannot imagine that the Congress would either approve -- certainly I can't talk about veto because that is something from the President's side -- that the Congress would approve a measure of the kind that has become known as the Steiger Amendment.

Q This questioner would like to know whether you favor giving capital losses the same treatment as capital gains.

I don't think he is suggesting that we should tax capital losses.

A I think that in the context of changes in this whole area, the question of capital losses should also be looked at. Clearly, risk-taking involves not only gaining but losing, and you can't just tax the gains and not recognize that people have the risk and do incur losses.

So I think that in a review of the total situation, that has to be reviewed.

Q One subsidiary question on the capital gains question: Have you taken into consideration the large number of people who participate in company profit-sharing trusts when their entire benefit is subject to the capital gains tax when they retire?

A Let me make one basic point about capital gains taxation. When you invest in an asset, whatever it is -whether it is a business or a stock or anything else, or a company profit set aside, you are free from paying tax each year on the gain in that asset.

In that regard, those of us who enjoy these kinds of gains, when we do, are better off than the average wage-and-salary earner who must pay taxes each year on what he or she is paid.

So we have, in the first place, the privilege of a deferral of the tax on the gain year after year. In the end, when we cash in, when we sell our business, when we sell the land, when we sell out whatever the asset is that we have, we pay at capital gains rates, having already enjoyed the advantage of having been able to save money on the pre-tax basis, whereas the wage-earner had to save on an after-tax basis. Then we pay at a substantially lower rate.

The statistics indicate that the vast majority of Americans who pay capital gains taxes, on the average pay substantially below 25 percent. The number that pay above 35 percent are very, very few. There have been some statistics that indicate capital gains taxes as high as 50 percent. I indicated before the Congress that we could not find a single instance in our -- by running the computer over all the returns -- not a single instance where anyone paid as much as 50 percent. That is a theoretical possibility that requires a pathological combination of gains which simply did not happen in the years which we looked at.

We found 20 returns -- 20 out of almost 90 million returns filed -- in which people paid 45 percent or more -- 45, 46 percent. The vast majority were below 35 percent, and within that, the great majority below 25 percent. That is a great deal less than people pay on their earned income.

So you have two big advantages. What we are talking about here is whether we want to extend that advantage, how far and how we want to target it so that it really helps our economy. It is not an opposition to it. It is doing it in an effective way and not taking it away from the taxpayers where it is needed most.

Q

We will get off of capital gains taxes.

Do you agree with those Democrats who are criticizing Federal Reserve Board Chairman Miller for raising interest rates too far, too fast?

A I never criticize the Chairman of the Federal Reserve, certainly not in public, in the hopes that he will recognize what I am doing and do likewise, as far as I am concerned.

Obviously, the Federal Reserve Chairman and his colleagues have a difficult job on their hands. In an inflationary environment in which the quantity of money is growing rapidly, in which there are a lot of pressures in the system, the pressure on them to react is very great. And it is understandable that they have taken action of this type.

I think the real question is, how far and how fast. There is a history of going too quickly and going too far in past periods like the one in which we are at the moment. And there clearly is a risk that if this is done again that the results could be negative.

The difficult task is to be able to look ahead and to act prospectively and not retrospectively. I have a great deal of confidence that Chairman Miller, whom I respect very much, is keenly aware of that problem. He has talked recently about a very narrow tunnel through which he must travel with his colleagues over the next two or three months. I think he is aware of that, and I certainly hope and expect that he will act with understanding and caution.

Q Although we know you don't like to agree or disagree with Chairman Miller in public, we would like to ask anyhow if you agree with his proposal for a delay in minimum wage increase scheduled in January as a way to combat inflation.

A I said I don't like to disagree with him. I am delighted to agree with him.

I certainly think that that is a matter that ought to be seriously considered, and I personally -- speaking personally -- would be in favor of it. The problem is really one that has to be addressed to the Congress, whether or not that is politically feasible -- quite apart from whether or not the Administration would propose it.

Given the inflationary pressures that are serious, given the fact that this inflation loses us jobs and is bad for everybody, I would think that that is a matter that I would personally look on positively.

The real question is whether or not that can be done and is politically feasible. If it could be done, I would be in favor of it.

Q Do you believe that the currently projected budget deficits of \$40-\$50 billion are necessary over the next several years to maintain a satisfactory pace of economic growth and to reduce unemployment?

A Well, as I indicated, we are working hard to bring those deficits down as quickly as possible. We certainly have to get the 1980 deficit down below 40 as much as possible, and get the '79 deficit, in my judgment, below 50 as much as possible. And the President is working very hard and as closely as he can with (inaudible) and Senator Muskie and other members, particularly in the Budget Committee in Congress to establish that task.

We are cutting down the spending and the deficit as quickly as possible. We must not be precipitous in that regard because we certainly do not want to bring on a recession, and it has to be recognized that these changes cannot be made from one day to the next.

So, we need to get it down as much as possible. If we can get it down by several billion in each of those years beyond what we are presently projecting, that will be very helpful. I am hoping very much to work in that direction. But we can't wipe it out in the period that we are talking about. Department of the TREASURY

WASHINGTON, D.C. 20220

TELEPHONE 566-2041

1789

FOR RELEASE AT 4:00 P.M.

July 3, 1978

TREASURY'S WEEKLY BILL OFFERING

The Department of the Treasury, by this public notice, invites tenders for two series of Treasury bills totaling approximately \$5,700 million, to be issued July 13, 1978. This offering will not provide new cash for the Treasury as the maturing bills are outstanding in the amount of \$5,712 million. The two series offered are as follows:

91-day bills (to maturity date) for approximately \$2,300 million, representing an additional amount of bills dated April 13, 1978, and to mature October 12, 1978 (CUSIP No. 912793 T7 1), originally issued in the amount of \$3,402 million, the additional and original bills to be freely interchangeable.

182-day bills for approximately \$3,400 million to be dated July 13, 1978, and to mature January 11, 1979 (CUSIP No. 912793 W3 6).

Both series of bills will be issued for cash and in exchange for Treasury bills maturing July 13, 1978. Federal Reserve Banks, for themselves and as agents of foreign and international monetary authorities, presently hold \$3,379 million of the maturing bills. These accounts may exchange bills they hold for the bills now being offered at the weighted average prices of accepted competitive tenders.

The bills will be issued on a discount basis under competitive and noncompetitive bidding, and at maturity their par amount will be payable without interest. Except for definitive bills in the \$100,000 denomination, which will be available only to investors who are able to show that they are required by law or regulation to hold securities in physical form, both series of bills will be issued entirely in book-entry form in a minimum amount of \$10,000 and in any higher \$5,000 multiple, on the records either of the Federal Reserve Banks and Branches, or of the Department of the Treasury.

Tenders will be received at Federal Reserve Banks and Branches and at the Bureau of the Public Debt, Washington, D. C. 20226, up to 1:30 p.m., Eastern Daylight Saving time, Monday, July 10, 1978. Form PD 4632-2 (for 26-week series) or Form PD 4632-3 (for 13-week series) should be used to submit tenders for bills to be maintained on the book-entry records of the Department of the Treasury. Each tender must be for a minimum of \$10,000. Tenders over \$10,000 must be in multiples of \$5,000. In the case of competitive tenders the price offered must be expressed on the basis of 100, with not more than three decimals, e.g., 99.925. Fractions may not be used.

Banking institutions and dealers who make primary markets in Government securities and report daily to the Federal Reserve Bank of New York their positions in and borrowings on such securities may submit tenders for account of customers, if the names of the customers and the amount for each customer are furnished. Others are only permitted to submit tenders for their own account.

140

Payment for the full par amount of the bills applied for must accompany all tenders submitted for bills to be maintained on the book-entry records of the Department of the Treasury. A cash adjustment will be made on all accepted tenders for the difference between the par payment submitted and the actual issue price as determined in the auction.

No deposit need accompany tenders from incorporated banks and trust companies and from responsible and recognized dealers in investment securities for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, or for bills issued in bearer form, where authorized. A deposit of 2 percent of the par amount of the bills applied for must accompany tenders for such bills from others, unless an express guaranty of payment by an incorporated bank or trust company accompanies the tenders.

Public announcement will be made by the Department of the Treasury of the amount and price range of accepted bids. Competitive bidders will be advised of the acceptance or rejection of their tenders. The Secretary of the Treasury expressly reserves the right to accept or reject any or all tenders, in whole or in part, and the Secretary's action shall be final. Subject to these reservations, noncompetitive tenders for each issue for \$500,000 or less without stated price from any one bidder will be accepted in full at the weighted average price (in three decimals) of accepted competitive bids for the respective issues.

Settlement for accepted tenders for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, and bills issued in bearer form must be made or completed at the Federal Reserve Bank or Branch or at the Bureau of the Public Debt on July 13, 1978, in cash or other immediately available funds or in Treasury bills maturing July 13, 1978. Cash adjustments will be made for differences between the par value of the maturing bills accepted in exchange and the issue price of the new bills. Under Sections 454(b) and 1221(5) of the Internal Revenue Code of 1954 the amount of discount at which these bills are sold is considered to accrue when the bills are sold, redeemed or otherwise disposed of, and the bills are excluded from consideration as capital assets. Accordingly, the owner of these bills (other than life insurance companies) must include in his or her Federal income tax return, as ordinary gain or loss, the difference between the price paid for the bills, whether on original issue or on subsequent purchase, and the amount actually received either upon sale or redemption at maturity during the taxable year for which the return is made.

Department of the Treasury Circulars, No. 418 (current revision), Public Debt Series - Nos. 26-76 and 27-76, and this notice, prescribe the terms of these Treasury bills and govern the conditions of their issue. Copies of the circulars and tender forms may be obtained from any Federal Reserve Bank or Branch, or from the Bureau of the Public Debt. Department of the TREASURY

WASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE RELEASE

July 3, 1978

RESULTS OF TREASURY'S WEEKLY BILL AUCTIONS

Tenders for \$2,301 million of 13-week Treasury bills and for \$3,401 million of 26-week Treasury bills, both series to be issued on July 6, 1978, were accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCEPTED COMPETITIVE BIDS:	13-week bills maturing October	5, 1978		week bills ing January	4, 1979
	Discount Price Rate	Investment 	Price	Discount <u>Rate</u>	Investment Rate 1/
High Low Average	98.228 <u>a</u> / 7.010% 98.213 7.069% 98.216 7.058%	7.24% 7.30% 7.29%	: 96.249 : 96.232 : 96.235	7.453%	7.82% 7.85% 7.85%

a/ Excepting 1 tender of \$1,745,000

Tenders at the low price for the 13-week bills were allotted 31%. Tenders at the low price for the 26-week bills were allotted 99%.

TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS AND TREASURY:

Location	Received	Accepted	Accepted : <u>Received</u> Acc	
Boston New York Philadelphia Cleveland Richmond Atlanta Chicago St. Louis Minneapolis Kansas City Dallas	\$ 28,650,000 3,226,015,000 24,090,000 46,815,000 25,445,000 30,155,000 199,800,000 22,560,000 17,990,000 20,295,000 19,180,000	\$ 28,650,000 1,919,765,000 24,090,000 31,815,000 25,445,000 30,155,000 73,800,000 16,560,000 17,990,000 20,295,000 17,110,000	<pre> \$ 59,385,000 5,031,245,000 71,900,000 70,585,000 40,485,000 30,455,000 222,385,000 69,400,000 18,205,000 26,115,000 18,685,000 </pre>	\$ 29,385,000 2,933,095,000 31,850,000 18,575,000 26,405,000 25,305,000 126,375,000 49,400,000 18,205,000 23,515,000 12,685,000
San Francisco	277,785,000	85,885,000	: 285,235,000	99,235,000
Treasury	9,430,000	9,430,000	:6,705,000	6,705,000 ⁻
TOTALS	\$3,948,210,000	\$2,300,990,000 <u>b</u>	/: \$5,950,785,000	\$3,400,735,000 <u>c</u> /

b/Includes \$343,335,000 noncompetitive tenders from the public. c/Includes \$251,625,000 noncompetitive tenders from the public. l/Equivalent coupon-issue yield.



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

FOR RELEASE AT 3 P.M. EDT THURSDAY, JULY 6, 1978

> REMARKS OF JAMES T. MCINTYRE, JR., DIRECTOR OFFICE OF MANAGEMENT AND BUDGET ON THE MID-SESSION REVIEW OF THE 1979 BUDGET THURSDAY, JULY 6, 1978

Today, the Administration is transmitting to the Congress the Mid-Session Review of the 1979 Budget. The revised budget estimates contained in this report reflect:

- -- changes resulting from Administration initiatives and congressional action since January;
- -- revised estimates of spending based on experience since January; and
- -- a reassessment of the economic outlook.

The 1978 and 1979 revisions show lower Federal spending and lower deficits. This is a development that pleases me greatly, especially in light of the large inflation problem that faces us today. The new estimates reflect a less stimulative fiscal policy for fiscal years 1978 and 1979. I think this revised Administration policy is appropriate in view of the economic changes we have seen since we sent the budget to the Congress in January. The deficit in each of these years has been reduced by more than \$10 billion since January. The reduced deficit in 1978 -- from an estimate of \$62 billion in January to \$51 billion currently -- can be attributed almost entirely to a lower estimate of Federal spending resulting from continuation of what is often characterized as "shortfall." With prices rising unexpectedly rapidly, I think the shortfall and the resulting lower defiict are welcome.

We project that the deficit in 1979 will be lower than that for 1978 and will be under \$50 billion. The reduction in the estimated deficit -- from \$61 billion in January to \$48 billion currently -- reflects:

- -- the change in Administration tax policy to delay the proposed tax cut and to reduce it from an annual rate of \$25 billion to \$20 billion;
- -- intensive Administration efforts to constrain 1979 spending.

I want to elaborate on the latter point. As you know, we have been working with Congress to resolve differences in budget proposals particularly those that would raise spending levels. We intend to continue to work with the Congress to hold Federal spending at or below the total of \$496.6 billion shown in our Mid-Session Review. In light of current economic conditions, I believe this is essential. Congressional actions that threaten to exceed this spending total cause me serious concern and I will recommend that the President veto those actions. As required, this Mid-Session Review also presents longerrange budget estimates. I want to stress, and stress strongly, that the estimates for fiscal 1980 and beyond do not represent the actual totals to be published in the President's 1980 budget that we will send to the Congress early next year. I think the current estimate of 1980 outlays is unacceptably high. I think the current estimate of the 1980 deficit is unacceptably high. Between now and the end of the calendar year we will work to get those numbers down -- the spending number and the deficit number. I think it is imperative that we continue to strive for more fiscal restraint.

The reductions we will make in the fiscal 1980 budget will also reduce the fiscal 1981 spending projections.

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EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

FOR RELEASE AT 3:00 P.M. (E.D.T.) Thursday, July 6, 1978

MID-SESSION REVIEW OF THE 1979 BUDGET

TABLE OF CONTENTS

INTRO	DUCTION	1
PART	1. THE CURRENT BUDGET OUTLOOK, 1978-1981 Budget Totals Short-Range Economic Forecast Budget Receipts Budget Outlays Budget Authority Summary Tables	2 6 9 10 15
PART	2. CHANGES IN BUDGET AUTHORITY AND OUTLAYS BY NATIONAL NEEDS CATEGORY OR FUNCTION	27
PART	3. SUPPLEMENTARY LONG-RANGE INFORMATION Long-Range Economic Assumptions Budget Projections Projections of Outlays for Open-Ended Programs and Fixed Costs Spending from Balances of Budget Authority at the End of Fiscal Year 1979 Summary Tables	70 70 71 73 73 75
	Summary Tables	75

GENERAL NOTES

Budget figures for all years reflect a recent credit definitional change. Earned income individual's payments in excess of tax an liability, treated in the 1979 budget as income tax refunds, are now classified as outlays. This accordance with the treatment now used by is in both Houses of the Congress. The effect of the is to increase budget authority, outlays, change and receipts each by approximately \$0.8 billion in all years, with no effect on deficit figures. The increase in budget authority and outlays shows up security function and in the income the in In addition. the Treasury. Department of and activities other expenses administrative Exchange of the (largely interest receipts) Stabilization Fund are now included in the budget. These are classified in the general government and the functions, and in international affairs for The data shown Department of the Treasury. and the subsequent President's 1979 budget the accordingly SO March revision have been adjusted that they are comparable to the current estimates. reason, the figures shown in this this For document as budget and March estimates are not the same as published earlier.

All years referred to are fiscal years unless otherwise noted. Detail may not add to totals due to rounding.

Page

LIST OF TABLES

Page

PART 1. THE CURRENT BUDGET OUTLOOK, 1978-1981

1. 2. 3. 4. 5. 6.	Budget Totals Short-Range Economic Forecast Change in Budget Receipts, 1978-1981 Change in Budget Outlays, 1978 and 1979 Change in Budget Outlays, 1980 and 1981	3 7 10 12 14
7. 8. 9. 10. 11. 12. 13. 14.	Outlays of Off-Budget Federal Entities, 1978-1981 Change in Budget Authority, 1978 and 1979 Change in Budget Authority, 1980 and 1981 Budget Receipts by Major Source, 1977-1979 Budget Outlays by Function, 1977-1979 Budget Outlays by Agency, 1977-1979 Budget Authority by Function, 1977-1979 Budget Authority by Agency, 1977-1979 Budget Surplus or Deficit (-) by Fund Group and Type of Transaction, 1977-1979 Budget Receipts and Outlays by Fund Group, 1977-1979	15 16 18 19 20 21 22 23 24 24
16.	Debt Subject to Limit, 1977-1979	26
PART 2.	CHANGES IN BUDGET AUTHORITY AND OUTLAYS BY NATIONAL NEEDS CATEGORY OR FUNCTION	
	Changes in Budget Authority and Outlays by Function, 1978-1981 New Urban Initiatives, 1979-1981	27 - 69 49 - 51
PART 3.	SUPPLEMENTARY LONG-RANGE INFORMATION	
17. 18. 19.	The Budget Outlook, 1979-1983 Long-Range Economic Assumptions, 1980-1983 Estimated Effect of Legislation on Receipts, 1979-1983	72 75 76
20. 21. 22. 23. 24. 25.	Budget Receipts by Major Source, 1978-1983 Composition of Budget Outlays, 1977-1983 Budget Outlays by Function, 1977-1983 Budget Outlays by Agency, 1977-1983 Budget Authority by Function, 1977-1983 Budget Authority by Agency, 1977-1983	77 78 80 81 82 83
26. 27.	Projections of Outlays for Open-Ended Programs and Fixed Costs, 1979-1983 Estimated Spending from End of Fiscal	84
	Year 1979 Balances of Budget Authority: Non-Mandatory Programs	85

This document provides:

- -- revised budget estimates for 1978 and the 1979-81 budget planning base (1978 and 1979 revisions are required by Section 201 of the Budget and Accounting Act, as amended);
- -- revised economic assumptions on which the new budget estimates are based;
- -- long-range projections for 1982 and 1983; and
- --- other supplementary information required by law.

By law, the budget revisions in this document are required by July 15.

Part 1

THE CURRENT BUDGET OUTLOOK, 1978-1981

Budget Totals

This review presents updated budget estimates for 1978 through 1981, and projections through 1983. The current estimates reflect:

- -- policy changes enacted by the Congress or proposed by the President since the January budget;
- -- reassessment of 1978 and 1979 outlays in light of actual spending patterns in recent months; and
- -- technical changes in many estimates.

The current estimates supersede an initial set of revised budget estimates for 1978 and 1979 published in March. Table 1 compares the current estimates with the Administration's January and March figures.

The Administration's new estimate of the deficit in 1978 is \$51 billion, and \$48-1/2 billion in 1979. These figures have been reduced by over \$10 billion as compared to the January estimates. The 1978 deficit reduction is almost entirely due to lower projected spending -- \$452.3 billion, compared to a January estimate of \$463.1 billion.

Table 1.--BUDGET TOTALS 1/ (in billions of dollars)

	Receipts	<u>Outlays</u>	Surplus or Deficit (-)
1977 Actual	357.8	402.8	-45.0
1978 Estimate: January March Current	401.3 401.4 401.2	463.1 454.4 452.3	-61.8 -53.0 -51.1
1979 Estimate: January March Current	440.5 440.7 448.2	501.0 500.2 496.6	-60.5 -59.5 -48.5
1980 Estimate <u>2</u> /: January Current	506.2 507.3	543.7 549.4	-37.5 -42.1
1981 Estimate <u>2</u> /: January Current	584.8 580.0	576.1 591.3	8.6 -11.3

NOTE: THE BUDGET DETAILS FOR 1980 AND 1981 DO NOT REFLECT BUDGET OR FISCAL POLICIES DESIRED BY THE ADMINISTRATION FOR THOSE YEARS. (SEE 2/ BELOW.)

1/ The 1977 actual data and the January and March estimates have been adjusted for accounting changes. See general note with the Table of Contents.

2/ These figures represent the planning numbers derived from policies proposed in January, adjusted for subsequent policy changes. They do not represent the numbers that will be published in the President's 1980 budget. The Administration regards the current estimates of 1980 outlays -- and the deficit that results -- as unacceptably high. The President's, budget for 1980 will, therefore, reflect a fiscal program that will lead to substantially lower outlay levels. Reductions in 1980 spending will also reduce the current estimates of 1981 spending.

The decline in the 1979 deficit is partly due to decreased spending. A thorough review of planned outlays actual spending experience and has enabled the Administration reduce spending estimates by \$4-1/2 to billion below the January budget. In addition, as part of President's anti-inflationary program, the the Administration has decided to postpone the effective date of the proposed tax reduction package from October of 1978 to January of 1979, and to reduce the size of the tax cut from \$25 billion to \$20 billion annually. This action results in increase in 1979 receipts of almost \$11 billion. an However, this increase is partly offset by other changes that bring total receipts to \$448.2 billion.

The Administration believes that the deficit pattern, which is now projected at \$51 billion for 1978 and \$48-1/2 billion for 1979, represents a much more appropriate fiscal policy than did previous plans. The Administration also believes that the 1980 budget must provide for a substantial decline in the deficit below the amount shown in this review.

The outlays shown in this review for 1980 have increased above the January estimate, from \$543.7 billion to \$549.4 billion. Receipts have also increased slightly. Total outlays now estimated under the Administration's new

-4-

multi-year budget planning and tracking system are unacceptably high for 1980. In developing the 1980 budget that the Administration will submit to the Congress next January, reductions substantially below the current planning base will be proposed.

The difficulties of this course of action should not be A 1980 budget below the current planning underestimated. base will extremely constrained. be However, the Administration believes that such constraint represents proper fiscal policy and is required if the deficit is to be substantially reduced below the 1979 level. Achieving this result will require close cooperation between the Congress the Executive. and It will also require а common recognition that the time has come for a "pause" in the rate increase in the Federal budget. Major efforts will be of undertaken by the Administration:

- -- to persuade the Congress to refrain from actions this year that will increase 1980 outlays;
- -- to identify ways of making Federal programs more efficient and of eliminating fraud, abuse, and waste;
- -- to develop proposals for restructuring highpriority programs in ways that will hold down their costs; and

-5-

-- to identify less-essential programs for reduction or elimination.

1979 outlay totals reported in this Mid-Session The Review are \$2.2 billion below the First Concurrent Resolution passed by the Congress. However, the President's current budget estimates contain \$1.4 billion in outlays for energy rebates to offset proposed new energy taxes, which are not included in the Resolution. Excluding this item. which not affect the deficit, the does current Administration outlay total billion below the is \$3.6 Resolution. Virtually all of this difference represents policy increases implicit in the Resolution.

Short-Range Economic Forecast

The economic outlook for calendar years 1978 and 1979 shows higher inflation, lower real growth, and less unemployment than was forecast in January.

The rate of inflation is now predicted to be about 7% during 1978 and about 6-1/2% during 1979. These figures are above the January budget assumptions by about a percentage point for 1978 and a half percentage point for 1979. Much of the worsening in the price outlook for 1978 results from larger food price increases than previously anticipated, and from the effect on domestic price levels of a decline in the

-6-

Table 2.--SHORT-RANGE ECONOMIC FORECAST (calendar years; dollar amounts in billions)

	Actual		ecast
	1977	1978	<u>1979</u>
Gross national product Current dollars:			
Amount Percent change Constant (1972) dollars):	1,890 10.7	2,095 10.9	2,330 11.2
Amount Percent change Incomes (current dollars)	1,337 4.9	1,392 4.1	1,453 4.3
Personal income	1,537 990 172	1,718 1,113 181	1,900 1,234 201
Prices (percent change) GNP deflator: Year over year	5.5	6.5	6.6
Fourth quarter over fourth quarter	5.8	6.9	6.5
Year over year December over December Unemployment rates (percent) Total:	6.5 6.8	6.8 7.2	6.4 6.5
Yearly average Fourth quarter Insured <u>1</u> / Federal pay raise, October (percent) Interest rate, 91-day Treasury bills (percent) <u>2</u> /	7.0 6.6 4.6 7.05 5.3	6.0 5.9 3.7 5.5 6.5	5.7 5.6 3.3 6.0 6.6

1/ Insured unemployment as a percentage of covered employment; includes unemployed workers receiving extended benefits.

2/ Average rate of new issues within period. The forecast assumes continuation of the market rates at the time for forecast was made.

value of the dollar abroad -- largely higher prices of imports. The price level forecasts for 1978 and 1979 emphasize the need to find ways to control inflation. If rates of inflation in the 6-7% range were to continue, the prospects for maintaining stable economic growth would be very slim.

The rate of real growth is less than was forecast in January by about a half percentage point in both 1978 and 1979. This lower growth is, in part, a result of the effects of higher inflation on consumer purchasing power and spending. It also reflects the fact that fiscal policy is less stimulative than was planned in the January budget. Despite the lower real growth, the expansion in employment in the unemployment rate are expected to and the decline equal or exceed earlier expectations. Demand for labor over the winter months was very strong. By March, the unemployment rate had already reached the level previously forecast for the fourth quarter of this year. The unemployment rate is now predicted to fall to 5.9% in the fourth quarter of this year and to 5.6% a year later. These figures are about a quarter of a percentage point below the January forecasts.

-8-

Budget Receipts

1978 and 1979.--Receipts in 1978 are now estimated at \$401.2 billion, about the same as estimated in January. in 1979 are estimated to be \$448.2 billion, almost Receipts \$8 billion above the January budget estimate. Changes in legislation since January add almost \$10 billion to 1979 receipts, while revised incomes and technical reestimates reduce receipts in 1979 by about \$2 billion. With respect to legislation, the delay in the effective date of the Administration's tax reduction and reform proposals from October 1978 to January 1979, and the reduction in the size of the tax cut from an annual rate of \$25 billion to \$20 billion, increases 1979 receipts by \$11 billion, and delayed enactment of the President's energy tax proposals reduces 1979 receipts by about \$1 billion.

1980 and 1981.--Since January, estimated receipts have been revised upward by \$1 billion for 1980 and revised downward by about \$5 billion for 1981. As noted in Table 3, changes in legislation since January increase receipts by about \$4 billion in 1980 and \$2 billion in 1981. These legislative changes include the smaller tax cut, which increases estimated receipts by \$5 billion in 1980 and \$3 billion in 1981, and the urban initiative proposals announced in March, which reduce receipts by about \$1

-9-

billion in each year. Revised incomes and technical reestimates reduce receipts by \$3 billion in 1980 and by \$7 billion in 1981.

Table 3.--CHANGE IN BUDGET RECEIPTS, 1978-1981 (in billions of dollars)

	1978	1979	1980	<u>1981</u>
January budget estimate <u>1</u> /	401.3	440.5	506.2	584.8
Changes in legislation: Delayed, smaller tax cut Delayed enactment of	0.2	10.9	4.8	3.4
energy program Urban initiative Other	0.1 _0.3	-0.9 -0.2 0.1		0.1 -1.3 -0.1
Subtotal, Changes in legislation	*	9.8	4.1	2.1
Revised incomes and technical reestimates	-0.2	-2.1	-3.0	-6.9
Current estimate	401.2	448.2	507.3	580.0

1/ Adjusted for accounting change relating to earned income credit payments in excess of an individual's tax liability. See general note with the Table of Contents. * \$50 million or less.

Budget Outlays

<u>1978 and 1979</u>.--Estimates of outlays for 1978 have been reduced by \$11 billion since January. Revisions published in March reduced the estimates by nearly \$9 billion. The current estimates are lower by an additional \$2 billion. As shown in Table 4, this further reduction is the net effect of both increases and decreases.

The current estimates for 1979 reflect intensive Administration efforts further to constrain budget outlays. Revisions published in March reported a \$1 billion decrease in outlays. The current estimates reduce total outlays for 1979 by \$4-1/2 billion below the January estimates. Part 2 discusses the revisions for 1978 through 1981, function by function.

Examination of actual spending thus far this vear indicates that most agencies have fallen below the spending plans consistent with their January estimates. The shortfall since January that is reflected in this estimated Mid-Session Review amounts to \$10-1/2 billion in 1978 and \$6-1/2 billion in 1979. It is clear that the tendency of agencies to overestimate spending for the current vear ___ which has caused shortfalls in all but one year since 1970 -- continues to be a problem. During the past year, OMB has worked with Federal agencies to improve the quality of their compared to 1977, these estimates have estimates. As improved, but the revisions incorporated in this review demonstrate that continued vigorous efforts must be made.

<u>1980 and 1981.--</u>In contrast to the reductions in outlay estimates for 1978 and 1979, outlays estimated for 1980 and

-11-

Table 4.--CHANGE IN BUDGET OUTLAYS, 1978 AND 1979 (in billions of dollars)

	<u>1978</u>	<u>1979</u>
January estimate 1/ Policy changes	463.1 -0.5	501.0 0.8
Reestimates:		
Department of Defense-Military	-1.5	
Energy, natural resources, environment,		
and transportation	-2.0	0.2
Benefit payments for individuals:		
Unemployment benefits	-0.2	-0.4
OtherOther:	-1.5	
International financial programs	-0.9	-0.5
Net interest	-0.6	-0.5
Offshore oil	-0.5	-0.5
Other	-1.0	-0.4
Subtotal, Reestimates	-8.2	-1.6
March 13 estimate 1/	454.4	500.2
Policy changes:		
Urban initiative		1.0
Farm bill		0.5
Other program changes (net)	0.2	1.2
Contingency allowance		<u> </u>
Subtotal, Policy changes	0.2	1.3
Reestimates:	-1.8	2 0
Department of Defense-Military Energy, natural resources, environment,	-1.0	-3.0
and transportation:		
TVA power marketing	0.2	0.6
Other	- 1.5	-0.9
Benefit payments for individuals:		
Unemployment benefits	-0.4	-0.3
Other	_ *	-0.7
Other:	0 9	0 1
International financial programs	0.8 0.5	-0.1 -0.1
Net interest	0.6	-0.1
Farm price supports	-0.4	-0.5
Other	-0.3	0.1
Subtotal, Reestimates	-2.3	_4.9
Current estimate	452.3	496.6
1/ Adjusted for accounting changes. See	general	note

1981 have increased, on net, by \$5-1/2 billion and \$15 billion, respectively, since January. A large part of these increases results from changes in economic assumptions -particularly the effects of higher assumed rates of cost-of-living adjustments for benefit inflation on programs, and the effects of higher assumed interest rates for payments on the public debt. New programs -- such as the urban initiative -- announced since January have also contributed to the increases. Reductions in some outlay figures now believed to have been overestimated in January -- such as those for defense -- partly offset the increases. The revisions are discussed, function by function, in Part 2.

The January budget announced that a multi-year budget planning system was being established. Thus, estimates for 1980 and 1981 are now being regularly monitored. As indicated above, the Administration regards the current estimates of 1980 outlays -- and the deficit that results -as unacceptably high. This is particularly the case in view of current economic circumstances and prospective economic conditions, with inflation now running at rates that are also unacceptably high. The President's budget for 1980 will, therefore, reflect a fiscal program that will lead to substantially lower outlay levels. The anticipated 1980 budget will alter 1981 plans, but it is too early to reach a definitive judgment as to the proper 1981 fiscal policy.

-13-

Because of economic conditions, it may not be possible to balance the budget in that year. However, the President remains committed to balancing the budget as quickly as economic conditions permit.

Table 5.--CHANGE IN BUDGET OUTLAYS, 1980 AND 1981 (in billions of dollars)

	1980	<u>1981</u>
January budget estimate <u>1</u> / Major Administration initiatives:	543.7	576.1
Urban initiative	2.8 0.3 1.1	3.9 0.4 1.3
Subtotal, Major initiatives Health and income security benefit payments:	4.3	5.6
Retirement and disability Medicare and medicaid Public assistance and other income	1.2 1.2	2.1 1.9
supplements Unemployment compensation Veterans compensation and pension	0.8 -0.5	1.0 _*
legislation	0.6	0.6
Subtotal, Benefit payments Net interest Department of Defense-Military Energy programs EPA sewage construction grants Temporary employment assistance All other (net)	3.2 2.3 -3.1 0.6 -0.6 -1.2 0.2	5.5 3.9 -2.5 1.5 0.7 0.5
Current estimate	549.4	591.3
<pre>1/ Adjusted for accounting changes. See with the Table of Contents. * \$50 million or less.</pre>	genera	l note

Off-budget Federal entities.--Estimates of 1980 and 1981 outlays of off-budget Federal entities have changed since January primarily to reflect a revised assessment of the demand for loans financed by the Federal Financing Bank. Estimates of 1978 and 1979 off-budget outlays of the Postal Service have changed to reflect the adjustments in the recent postal rate change. For a discussion of off-budget Federal entities, see Part 6 of the <u>1979 Budget of the</u> United States Government.

Table 6.--OUTLAYS OF OFF-BUDGET FEDERAL ENTITIES, 1978-1981 (in billions of dollars)

	1978	1979	1980	1981
January budget estimate <u>1</u> /	11.6	12.6	8.2	7.8
Changes: Federal Financing Bank Postal Service Other	-0.6 _*	0.3	2.0	3.0
Current estimate	11.0	12.9	10.2	10.8

1/ January figures adjusted to exclude the Exchange Stabilization Fund, for which on-budget treatment is proposed. * \$50 million or less.

Budget Authority

<u>1978</u> and <u>1979</u>.--The current estimate of total budget authority in 1978 is \$503.8 billion, about the same as in

Table 7.--CHANGE IN BUDGET AUTHORITY, 1978 AND 1979 (in billions of dollars)

	<u>1978</u>	1979
January budget estimate <u>1</u> / Policy changes:		569.1
Higher education initiative Other program changes (net) Contingency allowance	<u> </u>	1.2 1.1 <u>-1.3</u>
Subtotal, Policy changes Reestimates:	-0.4	1.0
Municipal bond option	-1.7	-1.8 -1.8
Subtotal, Reestimates	-1.7	-3.5
March estimate <u>1</u> / Policy changes:	501.7	566.6
Urban initiative Water resources initiative Veterans pension reform Energy rebates (delay in enactment)		5.9 0.8 0.5 -0.5
ConRail Federal pay cap Other program changes Contingency allowance	0.6	0.4 -0.3 1.1 -1.7
Subtotal, Policy changes Reestimates:	0.3	6.1
Disaster relief Military sales trust fund Social security and medicare trust funds Unemployment trust fund and receipts Net interest Other	0.8	-
Subtotal, Reestimates	1.8	-1.2
Current estimate	503.8	571.4
1/ Adjusted for accounting changes. See with the Table of Contents. * \$50 million or less.	general	note

January, and \$2.1 billion above the March estimate. Most of the change since March is due to the increased authority required for disaster relief and loans, and reestimates of trust funds receipts and interest.

The current estimate of budget authority in 1979 is \$571.4 billion, \$2.4 billion above the January estimate and \$4.9 billion above the March estimate. Increases in budget authority for the urban initiative, water resources, and other programs are partly offset by the elimination of the allowance for contingencies and revisions in the estimates for several trust fund receipts.

1980 and 1981.--The current totals for budget authority in 1980 and 1981 are \$12-1/2 and \$16 billion above the corresponding January totals. The urban initiative accounts for more than \$7 billion of this increase in both vears. The current estimates also include several other initiatives announced since January, plus substantial upward reestimates in the estimates for for interest costs. The changes training and employment reflect the Administration's proposals for countercyclical public jobs, submitted after the January budget was issued, and revised estimates of unemployment and the costs of welfare reform. Budget authority and outlays for the countercyclical jobs proposal linked to the unemployment rate, with \$1 billion are

-17-

provided for each full half percentage point by which the unemployment rate is over 4.75%. Thus, if the actual unemployment rate differs significantly from the projected rate, budget authority and outlays will also differ.

Table 8.--CHANGE IN BUDGET AUTHORITY, 1980 AND 1981 (in billions of dollars)

	1980	1981
January budget estimate <u>1</u> /Changes:	612.6	664.4
Urban initiative	7.1 1.3 0.8	7.5 1.4 0.8
Veterans compensation and pension legislation	0.6	0.6
Municipal bond option reestimate Net interest (reestimate)	* 2.3	-1.3 3.9
Retirement and disability programs Export-Import Bank (reestimate) Pay and contingencies allowances	1.0 -1.3	-0.9 -0.3
Training and employment programs Department of Defense-Military	2.1 -2.4 *	1.3 0.9 0.8
Energy programsOther (net)	0.3	0.5
Current estimate	625.2	680.6
1/ Adjusted for accounting changes. See with the Table of Contents. * \$50 million or less.	genera	l note

Table 9.--BUDGET RECEIPTS BY MAJOR SOURCE, 1977-1979 1/ (in billions of dollars)

	1977	1978 Estimate			1979 Estimate		
	<u>Actual</u>	January	Current	Change	January	Current	Change
Individual income taxes Corporation income taxes Social insurance taxes and	54.9	179.8 58.9	182.0 59.0	2.3 *	191.0 62.5	200.1 60.8	9.1 -1.6
contributions Excise taxes Estate and gift taxes Customs duties Miscellaneous receipts	17.5 7.3 5.2	124.1 20.2 5.6 5.8 6.9	123.6 18.2 5.2 6.1 7.1	-0.5 -1.9 -0.4 0.3 0.2	141.9 25.5 6.1 6.4 7.2	142.3 24.6 5.7 6.7 8.0	0.4 -0.9 -0.4 0.3 0.8
Total budget receipts	357.8	401.3	401.2	-0.1	440.5	448.2	7.7

1/ The 1977 actual data and the January estimates for 1978 and 1979 have been adjusted to reflect an accounting change relating to earned income credit payments in excess of an individual's tax liability. See general note with the Table of Contents.

* \$50 million or less.

-19-

Table 10.--BUDGET OUTLAYS BY FUNCTION, 1977-1979 1/ (in billions of dollars)

	1977	1978 Estimate			1979 Estimate		
	<u>Actual</u>	Budget	Current	Change	Budget	Current	Change
National defense 2/ International affairs General science, space and technology. Energy Natural resources and environment Agriculture Commerce and housing credit Transportation Community and regional development	97.5 4.8 4.7 4.2 10.0 5.5 _* 14.6 6.3	107.6 6.6 4.8 7.8 12.1 9.1 3.5 16.3 9.7	104.2 6.5 4.8 6.3 11.5 8.7 3.4 15.4 10.5	-3.4 -0.1 -* -1.5 -0.6 -0.4 -0.2 -0.9 0.8	117.8 7.6 5.1 9.6 12.2 5.4 3.0 17.4 8.7	114.6 7.4 5.1 10.4 11.8 5.6 3.0 17.3 9.4	-3.2 -0.2 * 0.8 -0.5 0.1 * -0.1 0.7
Education, training, employment, and social services Health Income security Veterans benefits and services Administration of justice General government General purpose fiscal assistance Interest Allowances <u>3</u> / Undistributed offsetting receipts:	137.9 18.0 3.6 3.4 9.5	27.5 44.3 148.6 18.9 4.0 4.1 9.9 43.8	26.6 43.8 146.9 18.8 4.0 3.8 9.6 43.8	-0.9 -0.5 -1.7 -0.1 -0.1 -0.3 -0.3 -0.1	30.4 49.7 160.9 19.3 4.2 4.3 9.6 49.0 2.8	31.4 49.8 159.6 19.8 4.4 4.2 9.5 49.0 1.1	1.0 0.1 -1.3 0.5 0.2 -0.1 -0.1 * -1.7
Employer share, employee retirement Interest received by trust funds Rents and royalties on the		-5.0 -8.6	-5.0 -8.6	* _ *	-5.2 -9.1	-5.1 -9.2	* -0.1
Outer Continental Shelf Total budget outlays	<u>-2.4</u> 402.8	<u>-2.0</u> 463.1	<u>-2.4</u> 452.3	<u>-0.4</u> -10.8	<u>-1.8</u> 501.0	<u>-2.3</u> 496.6	<u>-0.5</u> -4.4

1/ The 1977 actual data and the January estimates for 1978 and 1979 have been adjusted for accounting changes. See general note with the Table of Contents.

2/ Includes allowances for civilian and military pay raises for the Department of Defense.

 $\overline{3}$ / Includes allowances for civilian agency pay raises and contingencies. ¥

\$50 million or less.

1 20-

Table 11.--BUDGET OUTLAYS BY AGENCY, 1977-1979 1/ (in billions of dollars)

	1977	1978 Estimate			<u> 1979 Estimate </u>		
	<u>Actual</u>	Budget	Current	Change	Budget	Current	Change
Legislative branch	1.0	1.1	1.0	_*	1.2	1.2	*
The Judiciary	0.4	0.5	0.5	*	0.5	0.5	×
Executive Office of the President	0.1	0.1	0.1	×	0.1	0.1	*
Funds appropriated to the President	2.5	4.9	5.2	0.3	5.1	5.4	0.3
Agriculture	16.7	22.6	21.6	-1.0	17.7	18.0	0.2
Commerce	2.6	4.5	5.2	0.6	4.4	4.6	0.2
Defense-Military <u>2</u> /	95.7	105.3	102.0	-3.3	115.2	112.0	-3.2
Defense-Civil	2.3	2.5	2.5	_*	2.5	2.6	*
Energy	5.2	8.2	6.6	- 1.5	10.1	10.2	0.2
Health, Education, and Welfare	147.5	164.6	163.3	- 1.3	181.3	181.3	0.1
Housing and Urban Development	5.8	8.4	8.0	-0.4	9.5	9.4	-0.1
Interior	3.2	3.9	3.9	*	4.0	4.0	*
Justice	2.4	2.5	2.5	-0.1	2.5	2.7	0.2
Labor	22.4	23.7	22.9	-0.8	25.1	24.7	-0.4
State	1.1	1.2	1.3	*	1.4	1.4	0.1
Transportation	12.5	14.4	13.5	-0.9	15.8	15.4	-0.4
Treasury	50.5	57.6	56.3	-1.3	63.4	63.4	_*
Environmental Protection Agency	4.4	5.1	4.5	-0.5	5.7	5.0	-0.7
General Services Administration	_ *	0.3	0.1	-0.2	0.3	0.2	-0.1
National Aeronautics and Space							
Administration	3.9	4.0	4.0	_ *	4.3	4.3	*
Veterans Administration	18.0	18.9	18.8	-0.1	19.2	19.8	0.5
Other independent agencies	19.9	24.5	24.6	0.2	24.9	26.0	1.1
Allowances $\underline{3}/\ldots$					2.8	1.1	-1.7
Undistributed offsetting receipts	-15.1	-15.6	-16.1	-0.5	-16.0	-16.6	-0.6
Total budget outlays	402.8	463.1	452.3	-10.8	501.0	496.6	-4.4

1/ The 1977 actual data and the January estimates for 1978 and 1979 have been adjusted for accounting changes. See general note with the Table of Contents.

2/ Includes allowances for civilian and military pay raises for the Department of Defense.

 $\underline{3}$ / Includes allowances for civilian agency pay raises and contingencies.

* \$50 million or less.

Table 12.--BUDGET AUTHORITY BY FUNCTION, 1977-1979 1/ (in billions of dollars)

	1977	19	78 Estima	te	19	79 Estima	te
	Actual	Budget	Current		Budget	Current	Change
National defense 2/ International affairs General science, space and technology. Energy Natural resources and environment Agriculture Commerce and housing credit Transportation	110.4 6.6 4.6 5.0 9.5 2.4 5.5 10.4	117.8 11.1 4.9 8.5 12.9 3.8 5.4 15.1	118.0 11.9 4.9 8.1 13.1 3.9 5.4 15.2	0.2 0.8 _* -0.5 0.2 0.1 *	128.4 13.8 5.2 9.5 12.7 7.2 6.6 18.6	128.3 13.1 5.2 9.5 13.6 7.2 6.7 19.3	-0.1 -0.7 -* -0.1 1.0 -* 0.1 0.7
Community and regional development Education, training, employment, and	12.8	8.7	9.7	1.0	7.7	12.7	5.0
social services	30.4 40.4	22.8 46.5	22.3 46.7	-0.5 0.2	33.6 52.6	35.6 52.7	2.0 0.1
Income security	169.5	181.3	180.3 19.1	-1.0	191.8 19.1	191.1 19.7	-0.7 0.6
Veterans benefits and services Administration of justice	3.6	19.1 3.9	3.9	*	4.1	4.3	0.2
General government		4.1	4.0	-0.1 *	4.4 16.6	4.3 14.6	_* _2.0
General purpose fiscal assistance Interest Allowances 3/		9.7 43.8	9.7 43.8	-0.1	49.0	49.0	-2.0 * -3.1
Undistributed offsetting receipts:							-
Employer share, employee retirement Interest received by trust funds Rents and royalties on the		-5.0 -8.6	-5.0 -8.6	* _ *	-5.2 -9.1	-5.1 -9.2	* -0.1
Outer Continental Shelf	-2.4	-2.0	-2.4	-0.4	-1.8	-2.3	-0.5
Total budget authority	466.1	503.9	503.8	-0.1	569.1	571.4	2.4

1/ The 1977 actual data and the January estimates for 1978 and 1979 have been adjusted for accounting changes. See general note with the Table of Contents.

2/ Includes allowances for civilian and military pay raises for the Department of Defense.

3/ Includes allowances for civilian agency pay raises and contingencies.

* \$50 million or less.

-22-

Table 13.--BUDGET AUTHORITY BY AGENCY, 1977-1979 1/ (in billions of dollars)

	1977	1978 Estimate			1979 Estimate		
	<u>Actual</u>	Budget	Current	Change	Budget	Current	Change
Logislativo branch	1.0	1.1	1.1	*	1.2	1.2	*
Legislative branch	0.4	0.5	0.5	×	0.5	0.5	*
Executive Office of the President	0.4	0.9	0.5	×	0.1	0.1	*
Funds appropriated to the President	4.6	9.0	9.9	0.9	11.0	10.9	-0.1
Agriculture	15.5	17.2	17.3	0.9	20.0	20.1	0.1
Commerce	8.2	2.4	2.4	*	20.0	4.1	1.4
Defense-Military 2/	108.4	115.3	115.5	0.2	125.6	125.5	-0.1
Defense-Civil	2.5	2.7	2.7		2.5	3.0	0.5
Energy	6.6	10.6	10.3	-0.3	11.6	11.6	-0.1
Health, Education, and Welfare	147.6	162.3	162.4	0.1	185.0	187.3	2.3
Housing and Urban Development	33.9	38.1	38.1		33.1	33.8	0.6
Interior	3.7	4.3	4.5	0.3	4.5	4.7	0.3
Justice	2.3	2.4	2.4	*	2.5	2.6	0.2
Labor	31.2	20.7	20.0	-0.7	29.9	28.6	-1.2
State	1.2	1.4	1.5	*	1.5	1.5	0.1
Transportation	9.3	13.6	13.6	*	17.4	17.6	0.3
Treasury	50.3	57.5	56.5	-1.0	70.5	68.6	-1.9
Environmental Protection Agency	2.8	5.5	5.5		5.6	5.7	×
General Services Administration	0.3	0.2	0.2	_*	0.3	0.3	*
National Aeronautics and Space							
Administration	3.8	4.1	4.1	_*	4.4	4.4	_ *
Veterans Administration	19.0	19.0	19.0		19.0	19.7	0.6
Other independent agencies	28.3	31.6	32.4	0.8	32.2	35.2	3.0
Allowances <u>3</u> /					4.2	1.1	-3.1
Undistributed offsetting receipts	<u>-15.1</u>	-15.6	-16.1	-0.5	-16.0	-16.6	-0.6
Total budget authority	466.1	503.9	503.8	-0.1	569.1	571.4	2.4

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1/ The 1977 actual data and the January estimates for 1978 and 1979 have been adjusted for accounting changes. See general note with the Table of Contents.

2/ Includes allowances for civilian and military pay raises for the Department of Defense.

 $\overline{3}$ / Includes allowances for civilian agency pay raises and contingencies.

* \$50 million or less.

Table 14.--BUDGET SURPLUS OR DEFICIT (-) BY FUND GROUP AND TYPE OF TRANSACTION, 1977-1979 <u>1</u>/ (in billions of dollars)

			1978 Estimate				timate
	Actual	January	Current	January	<u>Current</u>		
<u>Federal Funds</u> Transactions with the public Transactions with trust funds	-25.2 -29.3	-43.3 -28.8	-33.5 -29.4	-44.1 -30.4	-33.5 -29.6		
Total	<u>-54.5</u> =====	<u>-</u> 72.1	<u>-62.9</u>	-74.4 =====	-63.1		
<u>Trust Funds</u> Transactions with the public Transactions with Federal funds	-19.8 _29.3	-18.5 _28.8	-17.6 29.4	-16.5 30.4	-15.0 29.6		
Total	9.5 =====	10.3	11.8 =====	13.9 =====	14.6 =====		
Budget Totals Federal funds Trust funds Total	-54.5 9.5 -45.0 =====	-72.1 10.3 -61.8 =====	-62.9 11.8 -51.1 =====	-74.4 13.9 -60.5 =====	-63.1 14.6 -48.5 =====		

1/ The 1977 actual data and the January estimates for 1978 and 1979 have been adjusted for accounting changes. See general note with the Table of Contents.

Table 15.--BUDGET RECEIPTS AND OUTLAYS BY FUND GROUP, 1977-1979 1/ (in billions of dollars)

1977	<u>1978 Estimate</u>					1979 Estimate	
<u>Actual</u>	January	Current	January	Current			
241.3	268.8	269.4	290.0	298.3			
152.8	168.5	168.4	188.0	188.6			
<u>-36.3</u>	-36.0	-36.6	-37.5	-38.8			
357.8	401.3	401.2	440.5	448.2			
=====	=====	=====	=====	=====			
295.9	340.9	332.2	364.4	361.4			
143.3	158.2	156.7	174.1	174.0			
-36.3	<u>-36.0</u>	<u>-36.6</u>	<u>-37.5</u>	-38.8			
402.8	463.1	452.3	501.0	496.6			
=====	=====	=====	=====	=====			
-54.5	-72.1	-62.9	-74.4	-63.1			
9.5	10.3	<u>11.8</u>	13.9	14.6			
-45.0	-61.8	-51.1	-60.5	-48.5			
=====	=====	=====	=====	=====			
	<u>Actual</u> 241.3 152.8 <u>-36.3</u> 357.8 ===== 295.9 143.3 <u>-36.3</u> 402.8 ===== -54.5 <u>9.5</u> <u>-45.0</u>	ActualJanuary 241.3 268.8 152.8 168.5 -36.3 -36.0 357.8 401.3 $====$ $=====$ 295.9 340.9 143.3 158.2 -36.3 -36.0 402.8 463.1 $====$ $=====$ -54.5 -72.1 9.5 10.3 -45.0 -61.8	ActualJanuaryCurrent 241.3 268.8 269.4 152.8 168.5 168.4 -36.3 -36.0 -36.6 357.8 401.3 401.2 $====$ $====$ $====$ 295.9 340.9 332.2 143.3 158.2 156.7 -36.3 -36.0 -36.6 402.8 463.1 452.3 $====$ $====$ $====$ -54.5 -72.1 -62.9 9.5 10.3 11.8 -45.0 -61.8 -51.1	ActualJanuaryCurrentJanuary 241.3 268.8 269.4 290.0 152.8 168.5 168.4 188.0 -36.3 -36.0 -36.6 -37.5 357.8 401.3 401.2 440.5 $====$ $====$ $=====$ 295.9 340.9 332.2 364.4 143.3 158.2 156.7 174.1 -36.3 -36.0 -36.6 -37.5 402.8 463.1 452.3 501.0 $=====$ $=====$ $=====$ $=====$ $=====$ $=====$ -54.5 -72.1 -62.9 -74.4 9.5 10.3 11.8 13.9 -45.0 -61.8 -51.1 -60.5			

 $\underline{1}$ / The 1977 actual data and the January estimates for 1978 and 1979 have been adjusted for accounting changes. See general note with the Table of Contents.

Table 16.--DEBT SUBJECT TO LIMIT, 1977-1979 1/ (in billions of dollars)

	1977 Actual	<u> 1978 Estimate </u> January Current						<u>1979 Es</u> January	timate Current
Unified budget deficit Portion of budget deficit attributable	45.0	61.8	51.1	60.5	48.5				
to trust funds surplus or deficit (-)	9.5	10.3	11.8	13.9	14.6				
Federal funds deficit	54.5	72.1	62.9	74.4	63.1				
Deficit of off-budget Federal entities	8.7	11.6	11.0	12.6	12.9				
Total to be financed	63.2	83.7	73.9	87.0	76.0				
Means of financing other than borrowing, and other adjustments	0.9	<u> </u>	-5.5	2.6	3.5				
Change in debt subject to limit	64.1 =====	78.0 =====	68.4 =====	89.6 ====	79.5 =====				
Debt subject to limit, beginning of									
year <u>2</u> /Anticipated debt subject to limit.	635.8	700.0	700.0	777.9	768.3				
end of year <u>2</u> /	700.0	777.9	768.3	867.5	847.8				

1/ The 1977 actual data and the January estimates for 1978 and 1979 have been adjusted for comparability to reflect proposed legislation to place Treasury's Exchange Stabilization Fund on-budget. See general note with the Table of Contents. 2/ The statutory debt limit is permanently established at \$400 billion. Public Law 95-252 temporarily increased the statutory debt limit to \$752 billion through July 31, 1978.

Part 2

CHANGES IN BUDGET AUTHORITY AND OUTLAYS BY NATIONAL NEEDS CATEGORY OR FUNCTION

050: NATIONAL DEFENSE

	1079	sector and the sector sec	lions)	1001
	<u>1978</u>	1979	1980	1981
Budget Authority				
January budget estimate Changes:	117.8	128.4	139.6	150.9
DOD-Military: Military retired pay Pay raise cap & revised		0.1	0.1	0.2
pay assumptions Currency revaluation Purchases inflation	0.2	-0.2	-0.4 0.3	-0.4
Subtotal, DOD Other	0.2	-0.1 -0.1	* 1	0.8
Current estimate	118.0	128.3	139.7	151.8
Outlays				
January budget estimate Changes:	107.6	117.8	128.6	139.3
DOD-Military: Military retired pay Pay raise cap & revised		0.1	0.1	0.2
pay assumptions Currency revaluation	0.1	-0.2 *	-0.4 *	-0-4 *
Purchases inflation Reestimates of spendout			0.2	0.9
rates: Procurement Other		-2.0 -1.1		
Subtotal, DOD Other		-3.2		-2.5 0.1
Current estimate	104.2	114.6	125.5	136.9

* \$50 million or less.

Budget authority for Department of Defense-Military functions has been revised downward since January to reflect a lower 1979 pay raise proposed by the Administration. This is offset in 1980 and 1981 by the effect of higher rates of inflation on the cost of goods and services purchased.

Outlays for pay and purchases are similarly affected by the revised pay raise and inflation assumptions. In addition, estimates of outlays for purchases have been revised downward by more than \$3 billion a year for 1978-81 to reflect the lower spendout rates experienced in recent These declining rates are the result of increasing years. lags between the time funds are appropriated to the Department, and the time that the eventual outlay of those funds takes place.

150: INTERNATIONAL AFFAIRS

	1978	(\$ bil	<u>lions)</u> 1980	1981
Budget Authority	1910	1919	1900	1901
January budget estimate Changes:	11.1	13.8	14.4	14.3
Foreign aid:	_*	×	¥	0 0
Military assistance Security supporting	_ *		*	-0.2
assistance Other	*	* *	 *	
Export-Import Bank Military sales trust fund. Other	0.8	-0.7 -0.2 0.1	-	-0.3 -0.3 *
Current estimate	11.9	13.1	13.0	13.4
Outlays				
January budget estimate <u>1</u> / Changes:	6.7	7.6	8.4	9.5
Foreign aid: Military assistance Security supporting	_ *	*	0.1	-0.2
assistance	-0.1	0.3	* 0.1	
Other Export-Import Bank Military sales trust fund.		-0.4 -0.2	-0.2	
Other Current estimate	6.5	<u> 0.1</u> 7.4		8.8

* \$50 million or less. 1/ January outlay estimates revised to include the outlays (except administrative expenses) of the Exchange Stabilization Fund (\$-0.1 billion per year), proposed for on-budget status.

Most of the changes in the budget authority and outlay for this function since January are due to totals reestimates rather than policy changes. Budget authority estimates for the Export-Import Bank have been reduced for 1979 through 1981 to reflect lower usage of guarantees and insurance than previously anticipated. Estimates of outlays for the Bank have been reduced in all years due to the much slower than anticipated disbursement rates for direct loans. The changes in the military trust fund reflect revised estimates of receipts, which are an offset to both budget authority and outlays. Outlays for security supporting assistance reflect a \$250 million increase in 1979 due to acceleration of disbursements for Israel.

250: GENERAL SCIENCE, SPACE, AND TECHNOLOGY

	(\$ billions)				
	<u>1978</u>	<u>1979</u>	1980	1981	
Budget Authority					
January budget estimate Changes:	4.9	5.2	5.4	5.1	
Space Science	_*	_*	*	0.1	
Current estimate	4.9	5.2	5.4	5.2	
Outlays					
January budget estimate Changes:	4.8	5.1	5.3	5.2	
Space Science	_*	_*	*	0.1	
Current estimate	4.8	5.1	5.3	5.2	
* \$50 million or less.					

There have been no changes in the estimates for science, and only minor changes in the estimates for space and technology.

270: ENERGY

	1079	(\$ bil		1001
	<u>1978</u>	<u>1979</u>	<u>1980</u>	1981
Budget Authority				
January budget estimate Changes: Strategic petroleum	8 ₌ 5	9.5	6.6	6.0
reserve	-0.4		0.4	0.1
receiptsAutomobile fuel-efficiency	*	_*	-0.3	0.1
tax rebates	-0.2 0.1	_ * *	0.2	0.3
Current estimate	8.1	9.5	6.9	6.5
Outlays				
January budget estimate Changes: Strategic petroleum	7.8	9.6	10.4	7.0
reserve	-1.2	0.1	0.4	0.9
receipts	×	_ *	-0.3	0.1
TVA Automobile fuel-efficiency	0.2	0.6	_*	_ *
tax rebates	-0.2 -0.4	_* 0.2	0.5	0.5
Current estimate	6.3	10.4	11.0	8.5

* \$50 million or less.

In comparison to the January budget, the current estimates of outlays for the energy function are substantially lower in 1978 and higher in the subsequent years. These changes are largely due to reestimates in the following programs:

- -- <u>Strategic petroleum reserve</u>.--Delays in filling the reserve have resulted in substantial reductions in estimated budget authority and outlays in 1978. However, the Administration remains committed to completing storage of 500 million barrels by December 1980, and to developing a 1-billion-barrel reserve by 1985. Consequently, planned budget authority and outlays remain approximately the same in 1979 and increase in 1980 and 1981.
- -- <u>Naval petroleum reserves</u> <u>receipts</u>.--Estimated receipts from oil production at the naval petroleum reserves have been reduced in 1978, increased in 1979 and 1980, and reduced in 1981.
- -- <u>Tennessee Valley Authority (TVA)</u>.--Outlay estimates for ongoing construction projects have been increased in both 1978 and 1979, because of higher costs and faster than expected progress.

Other changes are due to delays in congressional action on the President's energy proposals, mostly reflected in reduced rebates from the automobile fuel-efficiency tax. Also, estimates of uranium enrichment production have decreased in 1978, resulting in reduced outlays. However, reduced revenues from the sale of enriched uranium are anticipated in succeeding years, raising outlays and budget authority. On the other hand, budget authority in 1979 and the later years is decreased slightly as a result of the decision to stretch out the construction schedule for the planned gas-centrifuge uranium enrichment facility. Finally, increased funding for 1979 and later years is proposed for the energy supply initiatives recently announced by the President.

300: NATURAL RESOURCES AND ENVIRONMENT

	(\$ billions)				
	1978	1979	1980	1981	
Budget Authority					
January budget estimate Changes:	12.9	12.7	12.8	12.6	
Water resources Recreational resources Other	0.2	0.8 0.2 0.1	0.9 0.2 *	1.0 0.2 *	
Current estimate	13.1	13.6	13.9	13.7	
Outlays					
January budget estimate Changes:	12.1	12.2	13.1	13.2	
Water resources Recreational resources Conservation and land	-0.2 0.2	0.2 _*	0.4 0.1	0.6 0.1	
management EPA sewage plant	-0.1	0.1	-0.1	_*	
construction grants Other	-0.5 *	-0.8 *	-0.6	*	
Current estimate	11.5	11.8	12.9	13.9	

* \$50 million or less.

The current estimates of budget authority for this function are above the January budget, largely because the Administration has proposed new starts for water resources projects and a program of urban parks rehabilitation. The latter is part of the urban initiative, discussed more fully under community and regional development. Total outlays for the function have been reduced for all years except 1981 to reflect recent spending trends for Environmental Protection Agency sewage plant construction grants and other programs.

On June 6, 1978, the President proposed water policy initiatives designed to improve planning and management of Federal water resource programs, to provide increased water conservation, to enhance Federal-State emphasis on cooperation, and to increase attention to environmental In conjunction with the new water quality. policy initiatives, the President proposed about 60 new water project construction and planning starts. Funding for these projects -- as well as future projects to be proposed in later years -- is reflected in the increased budget and outlays for water resources shown in 1979authority 1981. The current estimates for 1980 and 1981 also reflect upward revisions in the costs of building and of operating existing projects.

The current 1978 budget authority and outlays for recreational resources are \$0.2 billion above January due to recent passage of the Redwood Parks Expansion Bill. Most of the changes in budget authority and outlays for recreational resources in 1979-1981 reflect the urban parks component of the President's urban initiative.

-36-

Estimated outlays for several programs -- including water resources and conservation and land management -- are reduced in 1978. The largest reduction is in the sewage plant construction grant program of the Environmental Protection Agency, where short-term delays in outlays reduce estimates not only in 1978, but also in 1979 and 1980. The outlay reductions result from delays experienced by grantees in constructing approved projects. As the problems causing these delays are resolved, outlays are expected to resume the trend projected in January for the period after 1980.

350: AGRICULTURE

	(\$ billions)					
	1978	1979	1980	1981		
Budget Authority						
January budget estimate Changes:	3.8	7.2	4.6	4.9		
Agricultural credit insurance fund Other	0.1	 *	0.1	0.1		
Current estimate	3.9	7.2	4.7	5.0		
Outlays						
January budget estimate Changes:	9.1	5.4	5.0	3.7		
Farm price supports	-0.4	*	0.1	0.4		
Agricultural credit insurance fund Other	*	0.1	0.1	0.1		
Current estimate	8.7	5.6	5.2	4.2		
* • • • • • • • • • • • • • • • • • • •						

* \$50 million or less.

The changes in the agriculture function since January are largely due to:

-- downward reestimates in price support outlays due to higher than anticipated agricultural commodity prices. Under the program, higher commodity prices reduce Federal loans and payments. Part of this price increase was the result of farmer participation in the grain reserve and the land diversion programs announced in March; and

-- some offsetting increases in price support outlays as a result of recent legislation that increased the target price for wheat.

In addition, the current estimates reflect the cost of legislation supported by the Administration that would expand the Federal crop insurance program -- in lieu of continuing some other disaster programs -- and increase credit available to farmers hurt by price drops in recent years.

370: COMMERCE AND HOUSING CREDIT

	(\$ billions)				
	1978	<u>1979</u>	1980	1981	
Budget Authority					
January budget estimate Changes:	5.4	6.6	7.7	7.5	
Consumer Cooperative Bank.		0.1	0.1	0.1	
Rural housing programs			0.2	0.3	
Postal Service		_*	0.1	0.1	
Other	*		*	*	
Current estimate	5.4	6.7	8.2	7.9	
Outlays					
January budget estimate Changes:	3.5	3.0	4.5	3.2	
Consumer Cooperative Bank.		0.1	0.1	0.1	
Housing for the elderly	-0.2	-0.1	_ *		
Government National	•	*	×	_ *	
Mortgage Association	0.1		• 0.1	_* 0.1	
Postal Service FDIC and other	-0.1	_ *	U.I *	· · · · · · · · · · · · · · · · · · ·	
			<u></u>	·	
Current estimate	3.4	3.0	4.7	3.3	

* \$50 million or less.

The current estimates of outlays for commerce and housing credit are slightly below the January estimates for 1978 and 1979, and slightly above the January estimates for 1980 and 1981. The current estimates include the recently authorized Consumer Cooperative Bank.

rate Because postal increases were less than anticipated, budget authority and outlays for the Postal Service have been revised downward in 1979 to reflect lower public service payments to the Postal Service. Increased budget authority and outlay reestimates in 1980 and 1981 are due to revenue forgone as a result of the rate increases and an expected increase in mail volume.

outlay estimates for several other commerce The 1978 and housing programs have also been revised. The 1978 outlay estimates for the Government National Mortgage Association (GNMA) have been increased because changes in economic conditions are causing portfolio sales to lag behind previous estimates, thus increasing outlays. In addition, 1978 outlays for housing for the elderly have been revised downward to reflect shortfall experienced in recent months. The estimates for the Federal Deposit Insurance been revised downward because also Corporation have recoveries on assets acquired from bank failures have been higher than anticipated.

400: TRANSPORTATION

	(\$ billions)				
	1978	1979	1980	1981	
Budget Authority					
January budget estimate Changes:	15.1	18.6	19.3	19.4	
Highways Mass transit Railroads Air transportation Other	 * *	0.1 0.2 0.4 	_* 0.2 0.4 *	_* 0.2 0.2 *	
Current estimate	15.2	19.3	19.9	19.8	
Outlays					
January budget estimate Changes:	16.3	17.4	18.5	18.7	
Highways Mass transit Railroads Air transportation Other	-0.7 -0.1 0.1 _* _0.1	-0.4 * 0.2 _*	0.1 0.1 0.2 *	0.1 0.1 0.2 *	
Current estimate	15.4	17.3	18.9	19.2	
* \$50 million or less.					

The current budget authority estimates for transportation reflect several policy increases to the January budget. The Administration will request additional budget authority for further purchases of ConRail securities. Additional budget authority has been requested for mass transit programs as part of the urban initiative. Other budget authority increases to the January budget include a supplemental for AMTRAK of \$30 million in budget authority in 1978, and a \$70 million amendment for 1979 budget authority providing full funding for the reconstruction of the overseas highway through the Florida Keys.

Despite these budget authority increases, the current estimates of total outlays for transportation are only slightly above the January totals for 1979 and 1981 and substantially below the January estimates for 1978. Previous outlay estimates for highway construction were based upon obligation experience factors. Those factors have changed, resulting in current estimates of outlays that are \$0.7 billion and \$0.4 billion below the January estimates for 1978 and 1979, respectively.

450: COMMUNITY AND REGIONAL DEVELOPMENT

	1978	(\$ bil) <u>1979</u>	1981	
Budget Authority				
January budget estimate Changes:	8.7	7.7	7.7	7.5
Urban initiatives: National Development				
Bank <u>1</u> /		3.4	4.4	4.4
works		1.0	1.0	1.0
State incentive grants. Other urban initiatives		0.2 0.2	0.2 0.2	0.2 0.2
Other changes:				
Inland energy impact assistance Disaster loans and		0.2	0.2	0.2
relief Other	0.9	*	*	*
Current estimate	9.7	12.7	13.6	13.5
Outlays				
January budget estimate Changes:	9.7	8.7	8.0	7.3
Urban initiatives: National Development				
Bank <u>1</u> / Labor-intensive public		0.1	0.7	1.0
works		0.1 *	0.9 0.1	1.0
State incentive grants. Other urban initiatives		0.1	0.1	0.2 0.2
Other changes: Local public works	0.7		-0.7	
Inland energy impact	0.1		-0.1	
assistance Disaster loans and		*	0.1	0.2
relief	0.5	0.4	 *	0.2
Current estimate	10.5	9.4	9.3	9.9

1/ Includes funds transferred from HUD and EDA. * \$50 million or less.

Budget authority and outlays for community and regional development programs have increased substantially since January due largely to the urban initiatives that the President announced in late March. For 1979, these increases are largely offset by a decrease in the allowances for contingencies, the amounts for which anticipated the initiative. The following components of the urban urban initiative are classified in this function:

- The National Development Bank, which will offer financial incentives to private sector businesses to remain, expand, or locate in distressed areas, and would expand the flow of development capital to projects would increase the Bank these areas. number of new permanent, private sector employment opportunities in economically-distressed areas and strengthen the fiscal and economic condition of Grants funded through EDA and HUD areas. these will provide financing to firms for up to 15% of fixed asset capital cost.
- -- The new labor-intensive public works program, emphasizing the training and hiring of disadvantaged workers to rehabilitate and renovate public facilities. Budget authority of \$1.0 billion a year is being requested for 1979 through

1981. Outlays are estimated to rise from \$0.1 billion in 1979 to \$1.0 billion in 1981.

- State incentive grants, to encourage States to implement strategies for: (1) instituting fiscal and structural reform programs. and (2) reallocating investment and development resources to assist local communities suffering from economic distress and decline or disorderly growth. Budget authority of \$200 million per year included for 1979 through 1981. Outlays are is estimated to grow from \$10 million in 1979 to \$160 million in 1981.
- -- Neighborhood self-help development grants, which would provide direct Federal assistance to local voluntary groups to help support specific neighborhood revitalization projects. Budget authority of \$15 million per year is included for 1979 through 1981.
- -- Livable cities program, which will provide Federal grants to States, communities, and local groups for neighborhood- or community-based arts programs to help revitalize urban communities, especially distressed urban neighborhoods.

Components of the urban initiative classified in other functions include supplementary fiscal assistance (in the general purpose fiscal assistance function), and urban parks (in the natural resources and environment function). The urban initiative also includes increases to on-going programs for social services, mass transit, health services, and law enforcement.

In addition to the urban initiative, the current estimates for community and regional development reflect а number of other changes. Initially, outlays for the second round of local public works authorized last year fell below months, however, actual outlays In recent expectations. have increased markedly. As a result, the outlay estimates have been revised upward by \$0.7 billion, with a 1978 for corresponding decrease in 1980 outlays. The current estimates for 1979-1981 also include the President's recent proposal to provide assistance State local to and governments to deal with the adverse consequences of rapid inland energy development. Budget authority of \$150 million a year will be requested. The \$0.9 billion increase in authority for disaster loans and relief was enacted budget because of the severe winter weather in New England and the Midwest and flooding in the Southwest and California. About

-47-

\$0.5 billion of these funds are expected to be spent in 1978, and the remainder in 1979.

The 1978 outlay estimates for several community development programs, principally the urban renewal program, have been reestimated downward because communities are not spending the funds as rapidly as anticipated.

NEW URBAN INITIATIVES, 1979-1981 1/ (in billions of dollars)

Funchien and Durant		et Auth	the second se		Outlays	
Function and Program	<u>1979</u>	1980	<u>1981</u>	1979	1980	1981
Natural Resources and Environment						
Environmental programs (EPA)	*	*	¥	¥	*	*
Urban parks and recreation facilities (Interior)	0.2	0.2	0.2	*	0.1	0.1
Total, Natural resources and environment	0.2	0.2	0.2	×	0.1	0.1
Transportation						
Multi-modal transportation demonstration grants						
(UMTA)	0.2	0.2	0.2		0.1	0.2
Community and Regional Development						
Public works (Department of Commerce program						
emphasizing rehabilitation and renovation of						•
public facilities, and training and hiring of disadvantaged workers)	1 0	4 0	4 0	•	• •	24
National Development Bank: 2/	1.0	1.0	1.0	0.1	0.9	1.0 °
Grants to firms for up to 15% of fixed asset						
capital costs (HUD and EDA)	0.6	0.6	0.6	0.1	0.4	0.5
Coverage of loan losses from loan guarantees	0.7	1.0	1.0	0.1	0.2	0.3
Interest rate subsidies (lower rate to 2.5%) on loans	1 0	A 1.	a 1:			
Interest subsidy on first \$20 million of new	1.0	1.4	1.4	×	0.1	0.1
investment in facilities in economically-						
depressed areas	0.2	0.3	0.4	*	×	*
Secondary loan market	0.8	1.1	1.1			
Other (expenses, Director's funds) Loan guarantees: Up to 3/4 of remaining	*	*	*	*	*	*
capital costs up to \$15 million (these figures						
represent guarantee authority)	(2.2)	(2.9)	(2.9)	(2.2)	(2.9)	(2.9)
Subtotal, National Development Bank <u>2</u> /						
Development Dank 2/	3.4	4.4	4.4	0.1	0.7	1.0

NEW URBAN INITIATIVES, 1979-1981 1/ (continued)

	Budget Authority			C		
Function and Program	1979	1980	1981	1979	1980	1981
<u>Community and Regional Development</u> (continued) Increased funding for housing rehabilitation loan						
program (section 312) (HUD) State incentive grant program (Federal grants for States to use in assisting distressed	0.2	0.2	0.2	0.1	0.1	0.2
communities, HUD)	0.2	0.2	0.2	¥	0.1	0.2
Self-help development program (HUD) Livable cities (National Endowment for the Arts/HUD grants program for urban design and	×	*	*	*	*	*
arts)	×	*	×	×	×	¥
Community development credit unions (CSA) "Certificate of Necessity": Investment tax credit	*			*		
(these figures represent reduction in receipts)	(*)	(0.1)	(0.1)	(*)	(0.1)	<u>(0.1)</u>
Total, Community and regional development.	4.8	5.8	5.8	0.3	1.8	2.3
Education, Training, Employment, and Social Services Urban social services initiative (HEW) Other Targeted employment tax credit (credits for hiring disadvantaged workers aged 18 to 24 and the	0.1 0.1	0.1 0.1	0.1 0.1	0.1 *	0.1 0.1	0.1 0.1
handicapped. These figures represent a reduction in receipts) <u>1</u> /	(0.2)	(0.8)	(1.2)	(0.2)	(0.8)	(1.2)
Total, Education, training, employment, and social services	0.2	0.2	0.2	0.2	0.2	0.2

See footnotes at end of table.

NEW URBAN INITIATIVES, 1979-1981 1/ (continued)

Function and Program	Budget Authority			1070		
	1979	1980	1981	1979	1980	1981
General Purpose Fiscal Assistance Increase limit on tax-exempt or taxable industrial revenue bonds to \$20 million in economically- distressed areas (interest subsidy) Supplementary fiscal assistance program (replaces antirecession (countercyclical) fiscal	0.1	0.1	0.1	*	*	*
Antirecession fiscal assistance	0.8	1.0 -0.3	1.0	1.0 -0.6	1.0 0.3	1.0
Total, General purpose fiscal assistance	0.4	0.7	1.0	0.4	0.7	1.0
Other (health and anti-crime programs)	0.1	0.1	0.1	*	*	*
Totals						- 5 1
Budget authority and outlays Revenue reductions Loan guarantees	5.9 0.2 2.2	7.1 0.8 2.9	7.5 1.3 2.9	1.0 0.2	2.8 0.8	3.9 1.3

1/ Figures shown are changes from March 13, 1978 budget estimates.

2/ Includes HUD and EDA grants, which are not included in the account entitled "National Development Bank."

* \$50 million or less.

500: EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES

	1978	(\$ bil. <u>1979</u>	lions) <u>1980</u>	1981
Budget Authority				
January budget estimate Changes: Education:	22.8	33.6	34.1	35.2
Higher education Other Training and employment: Temporary employment		1.2 *	1.2 0.2	1.1 0.1
assistance Welfare reform Other Social services:	 0.1	 _*	-2.0 -0₌5 *	0.7 0.2 *
Retroactive social service claims Other	-0.5 _*	0.5	0.2	0.2
Current estimate	22.3	35.6	33.2	37.5
Outlays				
January budget estimate Changes:	27.5	30.4	33.2	35.3
Education: Higher education Other Training and employment:	_* -0.1	0.2 0.1	1.2 0.1	1.2 0.1
Temporary employment assistance Welfare reform Other Social services:	-0.1 -0.1	 _*	-1.2 -0.3 *	0.7 0.2 *
Retroactive social service claims Other	-0.5 _*	0.5	0.2	0.2
Current estimate	26.6	31.4	33.1	37.6
-				

* \$50 million or less.

-52-

The current estimates for higher education are above the budget estimates largely because of the middle income assistance proposal, which the President announced in February. The current estimates also reflect reestimates for several education programs and revised proposals for elementary and secondary education.

The estimates for employment and training in 1978 and 1979 are not substantially different from the January 1978 outlays for employment and training estimates. The were revised downward slightly in March as a result of experienced earlier this shortfall year; 1978 budget authority has been increased by congressional enactment of an unrequested supplemental of \$63 million for summer youth portion of The estimates for the jobs welfare programs. 1981 to reflect reform have been adjusted in 1980 and reestimates in program costs.

Temporary employment assistance (countercyclical public jobs) has been reestimated to reflect the current economic the provisions of the Administration's and assumptions legislative proposals submitted after the January budget. countercyclical jobs proposal calls for outlays of \$1 The billion when the unemployment rate is 4.75%, and another \$1 each half percentage point increase above that billion for The 1980 estimate presented here assumes that the level.

-53-

unemployment rate falls below 5.75% by the end of fiscal year 1979. If the rate of unemployment fell more slowly than forecast, estimated spending for this program would be \$1 billion higher.

The current estimates for social services, like the estimates issued in March, reflect a shift in the payment of \$0.5 billion retroactive social service claims from 1978 to 1979. In addition, the current estimates reflect the increase in social service grants to areas of special need, which is part of the urban initiative.

550: HEALTH

	(\$ billions)					
	<u>1978</u>	1979	1980	1981		
Budget Authority						
January budget estimate Changes:	46.5	52.6	58.8	68.8		
Medicare Medicaid Other	0.2	0.1 -0.1	-0.5 *	-0.4		
Other	*	*	-0.3	-0.4		
Current estimate	46.7	52.7	58.1	68.5		
Outlays						
January budget estimate Changes: Medicare:	44.3	49.7	53.7	58.2		
Proposed legislation Existing law Medicaid:	* -0.4	0.1 0.1	1.1 0.1	1.3 0.1		
Proposed legislation Existing law Other	-0.2 *	0.4 -0.5 0.1	0.7 -0.7 0.1	1.1 -0.7 0.1		
Current estimate	43.8	49.8	55.0	60.2		
······································						

* \$50 million or less.

The current estimates for health outlays are slightly below the January estimates for 1978, but are above the January estimates for 1980 and 1981.

The largest changes are in the estimates for medicare. While the estimates of medicare outlays under existing law have not changed substantially, the estimates for proposed legislation in 1980 and 1981 have increased by over \$1 billion since January. Most of this increase is due to the correction of errors in the January estimates. The current estimates also assume that hospital cost containment legislation will become effective in October, rather than in July, of 1978.

The current estimates of total outlays for medicaid are slightly below the January estimates for 1978-1979, virtually the same for 1980, and up slightly for 1981. A recent determination that the savings from the medicaid quality control program can be achieved without legislation the increase in the estimates for accounts for much of proposed legislation. This is offset by a corresponding decrease in the estimates under existing law. The current medicaid estimates also reflect the assumed 3-month delay in cost-savings legislation and small reestimates in the costs of both existing and proposed benefits.

The estimates of budget authority for current discretionary programs in 1979-1981 reflect the \$50 million increase in health services programs included in the President's urban initiative proposals. The decrease in budget authority for discretionary programs in 1980 and 1981 -- \$0.3 billion and \$0.4 billion, respectively -- is due almost entirely to an error in the January estimates for advanced funding of certain health services programs.

-56-

600: INCOME SECURITY

	1978	1979	1980	1981
Budget Authority				
January budget estimate <u>1</u> / Changes:	181.3	191.8	215.9	236.8
Social security and railroad retirement Disabled coal miners	0.1	1.0	0.4	- 1₊5
benefitsUnemployment compensation.	* -0.8	0.9		
Federal employee retire- ment and disability Crude oil equalization	*	0.1	0.1	0.1
rebates Other		-0.4 -0.2		0.2
Current estimate	180.3	191.1	217.3	236.8
Outlays				
January budget estimate <u>1</u> / Changes:	148.6	160.9	175.2	190.9
Social security and railroad retirement Proposed legislation	-0.5 *	-0.6 0.3	0.3 0.3	
Disabled coal miners benefits Unemployment compensation.	* -0.6	0.3 -0.7	0.5 -0.5	0.4 _*
Federal employee retire- ment and disability	-0.1	0.1	0.1	0.1
Crude oil equalization rebates Food programs Other	-0.3	-0.4 -0.1 -0.1		0.2 1.1 _0.2
Current estimate	146.9	159.6	176.6	193.9
	-		h n o v m o	

1/ Revised to include earned income credit payments in excess of an individual's tax liability, formerly treated as as income tax refunds. See general note with the Table of Contents.

* \$50 million or less.

Most of the change in outlays for the income security function reflects lower estimates as a result of lower than anticipated beneficiary levels, which are offset -- in 1980 and 1981 -- by higher than expected cost-of-living adjustments.

Outlays for unemployment compensation have been reestimated downward for 1978 through 1981 because of the improvement in the economy. Legislation proposed in the budget that would have lowered the Federal unemployment insurance payroll tax rate is not included for the Mid-Session Review. The outlay estimates for a number of welfare and retirement programs also have been revised and 1979, consistent downward for 1978 with actual experience in recent months.

For 1980 and 1981, some downward outlay revisions have been offset by higher than expected cost-of-living adjustments for retirement and welfare programs. Outlays for social security and railroad retirement have been revised upward by about \$0.6 billion in 1980 and \$1.4 billion in 1981.

The current estimates for 1979-1981 also reflect several changes in enacted or proposed legislation. They reflect a loss of savings for social security resulting from delays in the effective dates of the student benefit and the

-58-

minimum benefit limitations. The assumed effective date for student benefit legislation has been delayed one year to July 1, 1979, while the minimum benefit legislation is now assumed to be effective January 1, 1979. In addition, the estimates for the black lung program have increased since January, largely because of recently enacted benefit Finally, the current estimates assume that the increases. crude oil equalization rebates will be enacted effective January 1979, which decreases outlays in both 1978 and 1979. increases in the estimated outlays for the rebates in The 1980 and 1981 are due to reestimates.

The earned income credit payments were treated as income tax refunds in the 1979 budget. They are now reclassified as outlays, and the January budget estimates have been adjusted in order to make them comparable with the current estimates.

700: VETERANS BENEFITS AND SERVICES

	(\$ billions)					
	1978	1979	1980	1981		
Budget Authority						
January budget estimate Changes:	19.1	19.1	19.7	20.0		
Compensation and pensions (proposed legislation) Medical care Other		0.6	0.6 -0.1 *	0.6 -0.1 *		
Current estimate	19.1	19.7	20.2	20.5		
Outlays						
January budget estimate Changes:	18.9	19.3	19.7	19.9		
Compensation and pensions (proposed legislation) Medical care Other	* -0.1 _*	0.6 _* _*	0.5 -0.1 *	0.6 -0.1 *		
Current estimate	18.8	19.8	20.1	20.4		
× +50						

* \$50 million or less.

The major changes in budget authority and outlays for the veterans benefits and services function are the result of reestimates and changes in proposed legislation for veterans compensation and pensions.

The current estimate of outlays for compensation and pensions is \$0.6 billion above the January estimates for

-60-

1979, 1980, and 1981. These increases are due to two factors:

- -- changes in legislative proposals for reform of the pension system; and
- -- higher cost-of-living adjustments than anticipated in January.

Since the January budget submission, the Administration's position on pension reform has been developed in greater detail. The current reform proposal anticipates a \$519 million greater first-year cost than allowed in the 1979 budget. In addition, the current estimates assume a 6.9% cost-of-living increase for compensation effective October 1, 1978, compared to the 5.8% assumed in the January budget.

Outlays for medical care in 1978 have been revised downward slightly due to construction slippages, which have resulted in delays in opening facilities. Other medical care outlay decreases are due to a reestimate of the savings associated with proposed legislation.

750: ADMINISTRATION OF JUSTICE

	(\$ billions)					
	<u>1978</u>	<u>1979</u>	1980	1981		
Budget Authority						
January budget estimate Changes	3.9	4.1 0.2	4.2 0.1	4.2 0.1		
Current estimate	3.9	4.3	4.3	4.3		
Outlays						
January budget estimate Changes	4.0 -0.1	4.2	4.3 0.1	4.3 0.1		
Current estimate	4.0	4.4	4.4	4.4		
* \$50 million or less.						

The current estimates for administration of justice reflect several policy initiatives of the Department of Justice not included in the January budget. These initiatives include the Judgeship Bill, which would increase the number of Federal judges by one-third; the Alien Adjustment and Employment Act, which would deal with the problem of undocumented aliens; and the Victims of Crime Act, which would compensate victims of certain crimes.

800: GENERAL GOVERNMENT 1/

	(\$ billions)						
	1978	1979	1980	1981			
Budget Authority							
January budget estimate Changes	4.1 -0.1	4.4 *	4.6	4.4 _*			
Current estimate	4.0	4.3	4.6	4.4			
Outlays							
January budget estimate Changes		4.3 -0.1		4.3 _*			
Current estimate	3.8	4.2	4.6	4.3			

Budget authority and outlays for programs in the general government function are slightly different from estimates contained in the January budget for 1978 through 1981. These changes are due to minor reestimates in various programs.

850: GENERAL PURPOSE FISCAL ASSISTANCE

	1978	(\$ bil <u>1979</u>		1981
Budget Authority				
January budget estimate Changes:	9.7	16.6	15.8	20.5
Supplementary fiscal assistance Antirecession fiscal		0.8	1.0	1.0
assistance Taxable municipal bond		-1.0	-0.3	
optionOther	*	-1.7	0.1	-1.2
Current estimate	9.7	14.6	16.6	20.3
Outlays				
January budget estimate Changes:	9.9	9.6	9.4	9.5
Supplementary fiscal assistanceAntirecession fiscal		1.0	1.0	1.0
assistance	-0.2	-1.0	-0.3	
optionOther		_ * _ *	-0.1	-0.1 *
Current estimate	9.6	9.5	9.9	10.4

* \$50 million or less.

As part of the urban initiative, the President proposed a new program of supplementary fiscal relief to replace the existing temporary antirecession program, which is tied to the rate of unemployment. The new program will make payments to those local jurisdictions that are experiencing fiscal stress as measured by unemployment rates and belowaverage rates of economic growth. Outlays for supplementary fiscal assistance are proposed at \$1.0 billion a year in 1979. The current estimates assume beginning that antirecession fiscal assistance will be terminated at the end of fiscal year 1978, and that the carryover of unobligated budget authority (\$0.3 billion) will be transferred to the new program. Therefore, only \$0.8 billion in new budget authority is required for 1979.

January estimates of budget authority for the The taxable municipal bond option were inadvertently made on а The current estimates, like those calendar year basis. issued in March, correct that error. The current estimates increased limit on bonds issued in reflect the also economically distressed areas, proposed as part of the urban initiative, and minor reestimates. estimates The current assume that the proposal will become effective in fiscal year 1980.

-65-

900: INTEREST

	(\$ billions)						
	1978	1979	1980	1981			
Budget Authority and Outlays							
January budget estimate Changes:	43.8	49.0	53.7	56.5			
Interest on the public debt Other interest	-0.1			3.1 -0.2			
Current estimate	43.8	49.0	55.7	59.4			
* \$50 million or less.							

The current estimates for the interest function in 1978 and 1979 are nearly the same as those in the January budget. The effects of decreases in the estimated deficits for 1978 and 1979 -- about \$11 billion in each year -- are offset by higher interest rates. Short-term interest rates were 6.6% when these estimates were made, compared to the 6.1% assumed in the January budget.

The interest estimates for 1980 and 1981 have been revised upward to reflect the higher interest rates and the higher deficits estimated for these years.

920: ALLOWANCES

	(\$ billions)					
	1978	1979	1980	1981		
Budget Authority						
January budget estimate Changes:		4.2	5.1	9.1		
Contingencies Civilian agency pay		-3.0	2.1	1.3		
raises		-0.1	_*	_*		
Current estimate		1.1	7.2	10.4		
Outlays						
January budget estimate Changes:		2.8	5.8	9.7		
Contingencies Civilian agency pay		-1.7	0.4	-0.3		
raises		*	_*	_ *		
Current estimate		1.1	6.2	9.4		
* ¢ EQ million on loss						

* \$50 million or less.

The January budget estimates included allowances for civilian agency pay raises (1979-1981), the effects of inflation on civilian agency purchases of goods and services (1980-1981), and unforeseen contingencies (1979-1981). Allowances for civilian agency pay raises have been reduced slightly since January to reflect the President's intention to recommend a limit of 5.5% on the Federal pay increase that is to become effective in October 1978. The estimates include \$1.1 billion in outlays in 1979 for these pay raises. In subsequent years, the allowance assumes a 6% per year increase in Federal pay. Presidential decisions on the appropriate size of future Federal pay raises will not be made until the year in which pay raises occur. The estimates include \$2.3 billion and \$3.6 billion for 1980 and 1981, respectively, for these estimated pay raises.

The allowances for inflation have increased slightly since January as a result of higher projected rates of This allowance is now \$1.9 billion in 1980 and inflation. \$3.8 billion in 1981. The allowance for contingencies in 1979 has been allocated to specific programs, such as the urban initiative, and has been eliminated. For 1980 and 1981, this allowance for other contingencies is \$3.0 billion in budget authority and \$2.0 billion in outlays.

950: UNDISTRIBUTED OFFSETTING RECEIPTS

	(\$ billions)				
	1978	1979	1980	1981	
Budget Authority and Outlays					
January budget estimate Changes:	- 15.6	-16.0	-17.6	-19.5	
Offshore oil receipts Interest received by	-0.4	-0.5			
trust funds Employer share, employee	_ *	-0.1	0.3	1.0	
retirement	*	*	*	0.1	
Current estimate	-16.1	-16.6	-17.3	-18.4	
* \$50 million or less.					

The current estimates for undistributed offsetting receipts in 1978 and 1979 are above the January estimates, reflecting revisions to estimated receipts from offshore oil sales and larger interest payments to trust funds. These increases result in lower outlays and budget authority for those years. The estimates for interest received by trust funds for 1980 and 1981 are lower than the January budget, reflecting technical adjustments to the estimates.

Part 3

SUPPLEMENTARY LONG-RANGE INFORMATION

This section presents long-range projections of receipts, outlays, and budget authority. As required by law, it also contains projected outlays for open-ended programs and fixed costs, and spending from balances of budget authority for non-mandatory programs.

Long-Range Economic Assumptions

The long-range economic assumptions differ in nature from the short-range economic forecast presented earlier. They are not forecasts of economic events, but projections that assume progress in moving toward a more fully-employed economy and greater price stability.

The economy is assumed to grow in real terms by an average of just over 4% for the entire 1980-83 period. The rate of unemployment drops to 4.0% by the end of calendar year 1983. With the real GNP growth assumed, a successful targeting of Federal employment and training programs will be necessary to achieve this optimistic goal. The rate of inflation is projected to drop by half a percentage point a year, reaching 4.5% by the end of the period.

Budget Projections

As is the case with the underlying economic assumptions, the long-range budget projections for 1982 and forecasts. For the most part, they are 1983 are not extrapolations -- based in part upon the economic assumptions shown above -- of the costs of programs proposed 1979-81 multi-year planning base. The projections in the are, therefore, an estimate of the degree to which future would be committed by current law and or resources are Administration policy. They include the projected budget of the major Administration intiatives impact in the following areas:

- -- energy;
- -- education;
- -- agriculture;
- -- welfare reform;
- -- water resources;
- -- urban assistance; and
- -- tax reform and relief.

Since the timing and form of the proposal are still under consideration, the projections do not include funds for national health insurance.

As shown in Table 17, outlays are projected to rise \$174.9 billion, from \$496.6 billion in 1979 to \$671.5 billion in 1983. Receipts are projected to increase more rapidly, from \$448.2 billion in 1979 to \$720.5 billion in 1983. The budget is projected to be in surplus during 1982 and 1983.

Table 17.--THE BUDGET OUTLOOK, 1979-1983 (in billions of dollars)

	1979	1980	<u>1981</u>	1982	<u>1983</u>
Outlays Receipts					
Surplus or deficit (-).	-48.5	-42.7	-11.3	20.3	49.0
Budget authority	571.4	625.2	680.6	728.8	768.8

However, the long-range receipts and outlays projections are underlying assumptions, in the sensitive to changes especially those concerning future economic conditions. The deficits and surpluses shown above could vary markedly if the economy did not follow the assumed path and should be Additional information on light. that considered in projected receipts, budget authority, and outlays is provided in the tables at the end of this section.

<u>Projections of Outlays for Open-Ended Programs and Fixed</u> <u>Costs</u>

Outlay projections for open-ended programs and fixed costs are shown in Table 26.

These projections indicate that, under existing legislation, payments for individuals are estimated to grow by roughly 9.4% a year from 1979 to 1983. Outlays for net interest are expected to increase through 1981 and decline thereafter. Outlays for other open-ended programs and fixed costs are projected to decline over the 1979-83 period.

<u>Spending from Balances of Budget Authority Available at the</u> <u>End of Fiscal Year 1979: Non-Mandatory Programs</u>

Section 221(b) of the Legislative Reorganization Act of 1970 amended theBudget and Accounting Act of 1921 to require that the President shall transmit to the Congress "summaries estimated expenditures, of in fiscal years following such ensuing fiscal (1979 this year year), of balances carried over from fiscal year." such ensuing Table 27 contains these estimates.

The current estimate of the balances at the end of fiscal year 1979 for programs that have controllable outlays is \$276.1 billion. About \$16.4 billion of this total is in guarantee and insurance program balances, very little of which is expected ever to be spent. The spending pattern from the balances in other programs, which amount to \$259.6 billion, is fairly consistent among the programs. The bulk of the spending from balances takes place in 1980, and declines rapidly thereafter. About 46% is expected to be spent in 1980 and approximately 22% in 1981. About 11% (\$29.1 billion) is expected to remain unexpended at the end of fiscal year 1983. An estimated \$19.5 billion of the 1979 end-of-year balances is expected to expire (without being spent) during fiscal years 1980 through 1983.

Table 18.--LONG-RANGE ECONOMIC ASSUMPTIONS, 1980-1983 (calendar years; dollar amounts in billions)

	Assumed for Purposes of Budget Projections			
	1980	1981	1982	1983
Gross national product Current dollars:				
Amount Percent change Constant (1972) dollars):	2,576 10.6	2,838 10.2	3,107 9.5	3,383 8.9
Amount Percent change Incomes (current dollars)	1,512 4.1	1,576 4.2	1,640 4.1	1,706 4.0
Personal income Wages and salaries Corporate profits Prices (percent change)	2,099 1,363 233	2,307 1,502 263	2,522 1,647 292	2,741 1,793 321
GNP deflator: Year over year Fourth quarter over fourth quarter CPI:	6.2 6.0	5.7 5.5	5.2 5.0	4.7 4.5
Year over year December over December Unemployment rates (percent) Total:	6.2 6.0	5.7 5.5	5.2 5.0	4.7 4.5
Yearly average Fourth quarter Insured 1/ Federal pay raise, October (percent) Interest rate, 91-day Treasury bills (percent) 2/	5.4 5.2 3.1 6.0 6.6	4.9 4.7 2.8 6.0 6.3	4.4 4.3 2.5 6.0 5.75	4.1 4.0 2.3 6.0 5.25

1/ Insured unemployment as a percentage of covered employment; includes unemployed workers receiving extended benefits.

2/ Average rate of new issues within period.

Table 19.--ESTIMATED EFFECT OF LEGISLATION ON RECEIPTS, 1979-1983 (in billions of dollars)

		ent Est	imate 1981			
	19 79	1980	1901	1902	<u>1983</u>	
Receipts under current law	470.1	535.1	612.0	692.1	768.1	
Extension of temporary tax provisions: Individual income taxes Corporation income taxes Excise taxes	-6.6 -0.9	-11.0 -2.1 4.4	-11.9 -4.0 5.5	-13.0 -6.8 5.7	-13.7 -8.0 5.9	
Subtotal, Extensions	-7.5	-8.6	- 10.4	-14.1	-15.8	
Receipts on a current services basis	462.6	526.5	601.6	678.0	752.3	
Proposed legislation: Income tax reductions and reforms						
(January 1979): Individuals Corporations Energy tax proposals	-	-15.9 -5.9 3.0	-6.3	-22.4 -7.1 5.6	-26.9 -8.5 8.0	
Welfare reform (expanded earned income credit) Urban initiatives Acceleration of State and local deposits	-0.2	-0.8	-1.3	-0.8 -1.4	-2.2 -1.4	
of social security taxes <u>1</u> /	-0.2	1.1 _0.6	1.5 -1.0	0.3	0.2	
Subtotal, Proposed legislation	-14.4	- 19.2	-21.5	-26.7	-31.7	
Current estimate	448.2	507.3	580.0	651.3	720.5	

1/ This can be accomplished by administrative action.

-76-

Table 20.--BUDGET RECEIPTS BY MAJOR SOURCE, 1978-1983 1/ (in billions of dollars)

	Current Estimate					ection_
	1978	1979	1980	1981	1982	1983
Individual income taxes. Corporation income taxes. Social insurance taxes and contributions. Excise taxes. Estate and gift taxes. Customs duties. Miscellaneous receipts.	182.0 59.0 123.6 18.2 5.2 6.1 7.1	200.1 60.8 142.3 24.6 5.7 6.7 8.0	226.1 65.8 160.9 32.5 6.0 7.4 8.6	260.4 74.9 185.3 36.0 6.3 8.2 9.0	298.2 83.3 206.8 37.5 6.9 9.0 9.7	336.5 91.8 224.6 39.9 7.6 9.8 10.4
Total budget receipts	401.2	448.2	507.3	580.0	651.3	720.5

 $\underline{1}$ / Earned income credit payments in excess of an individual's tax liability, formerly treated as income tax refunds, are now classified as outlays. See general note with the Table of Contents.

-77-

Table 21.--COMPOSITION OF BUDGET OUTLAYS, 1977-1983 <u>1</u>/ (dollar amounts in billions)

		Current Estimate			Proje	ection
1977	1978	<u>1979</u>	1980	<u>1981</u>	1982	1983
\$8.2	\$9.2	\$10.2	\$11.2	\$12.2	\$13.2	\$14.2
0.1 89.2	0.1 95.0			0.1 124.6	0.1	0.1 149.3
97.5	104.2					
				130.9	150.0	163.5
159.6	170.8	187.8	207.4	229.5	255.5	278.0
23.0 45.3 30.0	24.9 53.0 35.1	26.8 57.9 39.8	29.5 60.7 45.7	30.1 67.0 48.7	26.7 70.1 47.4	28.9 70.3 45.6
47.4	64.3	69.8	80.5	79.1	81.3	85.1
<u>305.3</u>	348.1	<u>382.1</u>	423.8	<u>454.4</u>	481.1	508.0
402.8 =====	452.3 =====	496.6 =====	549.4 =====	591.3 =====	631.0 =====	671.5
	1977 \$8.2 0.1 89.2 97.5 159.6 23.0 45.3 30.0 47.4 305.3	$ \begin{array}{r} 1977 \\ \hline 1977 \\ \hline 1978 \\ \hline 1977 \\ \hline 1978 \\ \hline 1978 \\ \hline 9.2 \\ 95.0 \\ 97.5 \\ 104.2 \\ \hline 97.5 \\ 104.2 \\ \hline 159.6 \\ 170.8 \\ \hline 23.0 \\ 24.9 \\ 45.3 \\ 53.0 \\ 30.0 \\ 35.1 \\ \hline 47.4 \\ 64.3 \\ \hline 305.3 \\ 348.1 \\ \hline \hline 1978 \\ \hline 197$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$

-78-

See footnote at end of table.

Table 21 (continued)

	Actual	Current Estimate			Projection		
	1977	1978	1979	1980	1981	1982	1983
Percent of Total Outlays							
National defense:							
Direct Federal payments to individuals	2.0	2.0	2.1	2.0	2.1	2.1	2.1
Grants to States and localities Other	••		••	* 20 0	*	*	*
	_22.1	21.0	21.0	20.8	21.1	21.7	22.2
Subtotal, National defense	24.2	23.0	23.1	22.9	23.1	23.8	24.4
Nondefense:							
Direct Federal payments to individuals Payments for individuals through States	39.6	37.8	37.8	37.8	38.8	40.5	41.4
and localities	5.7	5.5	5.4	5.4	5.1	4.2	4.3
All other grants to States and localities	11.2	11.7	11.7	11.0	11.3	11.1	10.5
Net interest	7.4	7.8	8.0	8.3	8.2	7.5	6.8
Other	11.8	14.2	14.0	14.6	13.4	12.9	12.7
Subtotal, Nondefense	75.8	77.0	76.9	77.1	76.9	76.2	75.6
Total	100.0	100.0	100.0	100.0	100.0 =====	100.0	100.0

<u>1</u>/ Earned income credit payments in excess of an individual's tax liability, formerly treated as income tax refunds, are now classified as outlays. See general note with the Table of Contents.

* 0.05% or less.

Table 22.--BUDGET OUTLAYS BY FUNCTION, 1977-1983 (in billions of dollars)

	Actual <u>1977 1/</u>	С <u>1978</u>	<u>urrent</u> <u>1979</u>	Estimat <u>1980</u>	e <u>1981</u>	<u>Proje</u> 1982	<u>ction</u> 1983
National defense. International affairs. General science, space and technology. Energy. Natural resources and environment. Agriculture. Commerce and housing credit.	97.5 4.8 4.7 4.2 10.0 5.5 _* 14.6	104.2 6.5 4.8 6.3 11.5 8.7 3.4 15.4	114.6 7.4 5.1 10.4 11.8 5.6 3.0 17.3	125.5 8.3 5.3 11.0 12.9 5.2 4.7 18.9	136.9 8.8 5.2 8.5 13.9 4.2 3.3 19.2	150.0 9.4 4.8 7.5 13.6 4.4 3.1 19.4	163.5 10.5 4.4 6.7 13.3 5.5 3.0 19.4
Community and regional development Education, training, employment, and	6.3	10.5	9.4	9.3	9.9	10.1	9.5
social services. Health Income security (Social security) (Other). Veterans benefits and services.	21.0 38.8 137.9 (83.9) (54.0) 18.0	(54.3) 18.8	19.8	(62.5) 20.1	(67.9) 20.4	(72.1) 20.7	(77.8) 21.1
Administration of justice General government General purpose fiscal assistance Interest Allowances Undistributed offsetting receipts:	3.6 3.4 9.5 38.1	4.0 3.8 9.6 43.8	4.4 4.2 9.5 49.0 1.1	4.4 4.6 9.9 55.7 6.2	4.4 4.3 10.4 59.4 9.4	4.3 4.3 11.0 59.1 12.6	4.4 4.2 11.7 58.6 15.8
Employer share, employee retirement Interest received by trust funds Rents and royalties on the Outer	-4.5 -8.1	-5.0 -8.6	-5.1 -9.2	-5.5 -10.0	-5.9 -10.7	-6.3 -11.7	-6.7 -13.0
Continental Shelf Total budget outlays		<u>-2.4</u> 452.3	<u>-2.3</u> 496.6	<u>-1.8</u> 549.4	<u>-1.8</u> 591.3	<u>-1.8</u> 631.0	<u>-1.8</u> 671.5
Memorandum Outlays of off-budget Federal entities Outlays including off-budget Federal			12.9		10.8	11.8	11.3
entities	411.5	463.3	509.5	559.5	602.1	642.8	682.8

1/ The 1977 actual data have been adjusted for accounting changes. See general note with the Table of Contents.

* \$50 million or less.

-80-

Table 23.--BUDGET OUTLAYS BY AGENCY, 1977-1983 (in billions of dollars)

	Actual			Estimat			ction
	<u>1977 1/</u>	1978	1979	1980	<u>1981</u>	1982	1983
Legislative branch The Judiciary	1.0 0.4	1.0	1.2	1.3	1.1	1.2	1.2 0.6
Executive Office of the President	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Funds appropriated to the President	2.5	5.2	5.4	5.1	5.2	5.5	6.4
Agriculture	16.7	21.6	18.0	19.6	19.4	20.5	22.3
Commerce	2.6	5.2	4.6	4.7	4.1	4.0	3.4
Defense-Military 2/	95.7	102.0	112.0	122.7	134.0	147.2	160.8
Defense-Civil	2.3	2.5	2.6	2.9	2.9	2.8	2.8
Energy	5.2	6.6	10.2	11.5	9.0	8.1	7.3
Health, Education, and Welfare	147.5	163.3	181.3	201.0	220.7	239.6	259.4
Housing and Urban Development	5.8	8.0	9.4	11.9	12.8	14.0	15.2
Interior	3.2	3.9	4.0	4.3	4.4	4.4	4.5
Justice	2.3	2.5	2.7	2.7	2.6	2.6	2.6
Labor	22.4	22.9	24.7	24.7	28.5	30.1	30.3
State	1.1	1.3	1.4	1.5	1.6	1.7	1.8
Transportation	12.5	13.5	15.4	17.2	17.6	18 .1	18.2
Treasury	50.5	56.3	63.4	71.0	75.6	77.1	79.1
Environmental Protection Agency	4.4	4.5	5.0	5.5	6.3	6.1	5.8
General Services Administration	_*	0.1	0.2	0.3	0.3	0.4	0.4
National Aeronautics and Space Administration	3.9	4.0	4.3	4.5	4.3	3.8	3.4
Veterans Administration	18.0	18.8	19.8	20.1	20.3	20.6	21.0
Other independent agencies	19.9	24.6	26.0	27.2	28.7	29.7	30.7
Allowances $3/\ldots$			1.1	6.2	9.4	12.6	15.8
Undistributed offsetting receipts	-15.1	<u>-16.1</u>	-16.6	-17.3	-18.4	<u>-19.8</u>	-21.5
Total budget outlays	402.8	452.3	496.6	549.4	591.3	631.0	671.5

 $\underline{1}/$ The 1977 actual data have been adjusted for accounting changes. See general note with the Table of Contents.

2/ Includes allowances for civilian and military pay raises for the Department of Defense.

 $\overline{3}$ / Includes allowances for civilian agency pay raises and contingencies.

 $\frac{1}{8}$ \$50 million or less.

Table 24.--BUDGET AUTHORITY BY FUNCTION, 1977-1983 (in billions of dollars)

	Actual <u>1977 1/</u>	с <u>1978</u>	urrent <u>1979</u>	Estimat <u>1980</u>	e <u>1981</u>	<u>Proje</u> 1982	<u>ction</u> 1983
National defense International affairs General science, space and technology Energy Natural resources and environment	110.4 6.6 4.6 5.0 9.5	118.0 11.9 4.9 8.1 13.1	128.3 13.1 5.2 9.5 13.6	139.7 13.0 5.4 6.9 13.9	151.8 13.4 5.2 6.5 13.7	164.3 15.5 4.6 6.8 13.5	177.4 16.3 4.3 5.2 13.3
Agriculture Commerce and housing credit Transportation Community and regional development Education, training, employment, and	2.4 5.5 10.4 12.8	3.9 5.4 15.2 9.7	7.2 6.7 19.3 12.7	4.7 8.2 19.9 13.6	5.0 7.9 19.8 13.5	5.5 7.9 19.8 12.6	5.0 7.6 19.9 12.7
social services Health Income security (Social security) (Other)	30.4 40.4 169.5 (80.0) (89.5)	22.3 46.7 180.3 (88.1) (92.2)					40.7 85.2 277.1 (168.0) (109.1)
Veterans benefits and services Administration of justice General government General purpose fiscal assistance	19.1 3.6 3.9 9.3	19.1 3.9 4.0 9.7	19.7 4.3 4.3 14.6	20.2 4.3 4.6 16.6	20.5 4.3 4.4 20.3	20.8 4.3 4.3 21.6	21.2 4.4 4.3 20.3
Interest Allowances Undistributed offsetting receipts: Employer share, employee retirement	38.1 -4.5	43.8 	49.0 1.1 -5.1	55.7 7.2 -5.5	59.4 10.4	59.1 13.6 -6.3	58.6 16.8 -6.7
Interest received by trust funds Rents and royalties on the Outer Continental Shelf	-2.4	-8.6 -2.4	-9.2 -2.3	-10.0 <u>-1.8</u>	-10.7 -1.8	-11.7 <u>-1.8</u>	-13.0
Total budget authority <u>Memorandum</u> Budget authority, off-budget Federal entities Budget authority including off-budget	466.1			625.2			768.8 13.7
Federal entities	476.1	518.0	587.5	636.9	692.8	743.0	782.5

 $\underline{1}/$ The 1977 actual data have been adjusted for accounting changes. See general note with the Table of Contents.

-82-

Table 25.--BUDGET AUTHORITY BY AGENCY, 1977-1983 (in billions of dollars)

	Actual				Projection		
	<u>1977 1/</u>	1978	<u>1979</u>	1980	1981	1982	1983
Legislative branch	1.0	1.1	1.2	1.3	1.2	1.2	1.2
The Judiciary	0.4	0.5	0.5	0.5	0.6	0.6	0.6
Executive Office of the President	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Funds appropriated to the President	4.6	9.9	10.9	9.9	9.4	11.4	12.0
Agriculture	15.5	17.3	20.1	19.9	21.2	22.4	22.2
Commerce	8.2	2.4	4.1	4.7	4.3	3.2	3.3
Defense-Military 2/	108.4	115.5	125.5	136.9	149.0	161.6	174.7
Defense-Civil	2.5	2.7	3.0	3.2	3.2	3.0	2.8
Energy	6.6	10.3	11.6	9.1	8.5	8.5	6.6
Health, Education, and Welfare	147.6	162.4	187.3	206.5	237.2	264.9	289.7
Housing and Urban Development	33.9	38.1	33.8	40.6	40.5	40.7	40.8
Interior	3.7	4.5	4.7	4.8	4.7	4.6	4.6
Justice	2.3	2.4	2.6	2.6	2.6	2.6	2.6
Labor	31.2	20.0	28.6	28.4	29.8	30.8	31.6
State	1.2	1.5	1.5	1.7	1.7	1.8	1.9
Transportation	9.3	13.6	17.6	18.1	18.2	18.4	18.6
Treasury	50.3	56.5	68.6	77.8	85.7	87.9	87.8
Environmental Protection Agency	2.8	5.5	5.7	5.6	5.6	5.6	5.6
General Services Administration	0.3	0.2	0.3	0.3	0.3	0.3	0.4
National Aeronautics and Space Administration	3.8	4.1	4.4	4.6	4.2	3.6	3.2
Veterans Administration	19.0	19.0	19.7	20.2	20.4	20.8	21.2
Other independent agencies	28.3	32.4	35.2	38.4	40.3	40.9	41.9
Allowances 3/			1.1	7.2	10.4	13.6	16.8
Undistributed offsetting receipts	<u>-15.1</u>	<u>-16.1</u>	-16.6	<u>-17.3</u>	-18.4	-19.8	-21.5
Total budget authority	466.1	503.8	571.4	625.2	680.6	728.8	768.8

 $\underline{1}/$ The 1977 actual data have been adjusted for accounting changes. See general note with the Table of Contents.

2/ Includes allowances for civilian and military pay raises for the Department of Defense.

 $\overline{3}$ / Includes allowances for civilian agency pay raises and contingencies.

Table 26.--PROJECTIONS OF OUTLAYS FOR OPEN-ENDED PROGRAMS AND FIXED COSTS, 1979-1983* (in billions of dollars)

	Estimate				Projection	
Open-Ended Programs and Fixed Costs	1979	1980	1981	1982	<u>1983</u>	
Payments for individuals:					150 1	
Social security and railroad retirement	107.4	119.4	131.9	145.1	158.1	
Military retired pay	10.2	11.2	12.2	13.2	14.1	
Other Federal employees retirement and						
insurance	12.3	13.7	15.2	16.7	18.1	
Unemployment assistance	12.0	11.9	11.6	10.9	10.6	
Veterans benefits	12.6	12.2	11.8	11.4	11.1	
Medicare and medicaid	41.7	47.8	54.6	62.0	70.2	
Housing payments	4.2	5.1	6.2	7.4	8.7	
Public assistance and related programs	22.9	25.1	26.2	27.3	28.9	
Subtotal, Payments for individuals	223.2	246.4	269.6	293.9	319.9	
Net interest	39.9	45.7	48.7	47.4	45.6	
General revenue sharing	6.9	6.9	6.9	6.9	6.9	
Other open-ended programs and fixed costs	15.1	13.1	11.5	11.4	12.6	
other open-ended programs and fixed cobbs				<u> </u>	12.0	
Total, Open-ended programs and						
fixed costs	285.0	312.1	336.7	359.6	385.0	
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* This table is supplied pursuant to the requirements of Section 221(b) of the Legislative Reorganization Act of 1970 (P.L. 91-510).

Table 27.--ESTIMATED SPENDING FROM END OF FISCAL YEAR 1979 BALANCES OF BUDGET AUTHORITY: NON-MANDATORY PROGRAMS (in billions of dollars)

	Federal Guarantee and Insurance Programs: Reserves for Losses, and Standby and Backup Authority	Other Unexpended Balances, September 30, 1979	Total
Total balances, end of 1979 (current estimate)	16.4 =====	259.6 =====	276.1 =====
Spending from balances in: 1980 1981 1982 1983	0.7 0.6 0.6 0.5	127.3 59.9 26.3 11.7	127.9 60.5 26.9 12.1
Expiring balances, 1980 through 1983		19.5	19.5
Unexpended balances as of the end of 1983	14.1	15.0	29.1

WASHINGTON, D.C. 20220

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FOR IMMEDIATE RELEASE

July 7, 1978

HERMAN SCHWARTZ APPOINTED CHIEF COUNSEL, OFFICE OF REVENUE SHARING

Treasury General Counsel Robert H. Mundheim today announced the appointment of Herman Schwartz as Chief Counsel for the Office of Revenue Sharing. Mr. Schwartz succeeds Mr. William H. Sager who joined the Office of the Chief Counsel, Internal Revenue Service.

The Chief Counsel for the Office of Revenue Sharing is the chief law officer for that office and serves as the legal advisor to the Director. The Office of Revenue Sharing administers the general revenue sharing program authorized by Title I of the State and Local Fiscal Assistance Act of 1972, as amended, and also Title II of the Public Works Employment Act of 1976. There are over 38,000 State and local jurisdictions participating in the revenue sharing program.

Prior to his appointment as Chief Counsel, Mr. Schwartz served as Chief Counsel for the Senate Judiciary Committee, Subcommittee on Citizen and Shareholder Rights and as a Professor of Law at the State University of New York at Buffalo. He had served previously as Chairman, New York State Commission of Corrections, Professor of Law, University of Michigan Law School, Assistant District Attorney, Erie County, Buffalo, New York, and formerly Vice Chairman of the Prisoner's Legal Services Corporation.

Mr. Schwartz was born in Brooklyn, New York, on December 19, 1931. He was graduated Magna Cum Laude both from Harvard College in 1953 and Harvard Law School in 1956. He is a member of the bars of New York State and the District of Columbia.

Mr. Schwartz resides in Chevy Chase, Maryland with his wife, Mary. and two children.

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WASHINGTON, D.C. 20220

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FOR IMMEDIATE RELEASE

June 26, 1978

DONALD C. LUBICK ASSUMES DUTIES AS ASSISTANT SECRETARY FOR TAX POLICY

Donald C. Lubick today signed the oath of office and officially assumed the duties of Assistant Secretary of the Treasury for Tax Policy.

Mr. Lubick was nominated to the position by President Carter on March 24, 1978, and confirmed by the Senate on June 23, 1978.

Mr. Lubick had served since May 23, 1977, as Deputy to Assistant Secretary Laurence N. Woodworth, who died on December 7, 1977, and has been serving since then as Acting Assistant Secretary. Mr. Lubick had been recommended for the Deputy post by Dr. Woodworth.

Prior to joining the Treasury Department, Mr. Lubick was a partner with the Buffalo law firm of Hodgson, Russ, Andrews, Woods & Goodyear, with which firm he had been associated since 1950. From 1961-64, Mr. Lubick was Tax Legislative Counsel of the Treasury Department. He has been a member of the faculty of the University of Buffalo Law School on a part-time basis, teaching courses in a variety of fields including Federal income taxation.

Mr. Lubick graduated magna cum laude from Harvard University receiving the J. D. degree in 1949, and also graduated summa cum laude from the University of Buffalo receiving the B. A. degree in 1945.

Mr. Lubick has published articles and has been a frequent lecturer and teacher in the field of Federal taxation. He has participated in the work of various bar associations, especially the New York State Bar Association Section on Taxation, and in 1959 was Chairman of the Tax Revision Committee of the City of Buffalo.

Born in Buffalo, New York, on April 29, 1926, Mr. Lubick is married to the former Susan Cohen of Buffalo. They have three children and reside in Chevy Chase, Maryland.

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B-1018

WASHINGTON, D.C. 20220

CONTACT: ROBERT W. CHILDERS (202) 634-5248

FOR IMMEDIATE RELEASE

July 10, 1978

REVENUE SHARING FUNDS DISTRIBUTED

TELEPHONE 566-2041

The Department of Treasury's Office of Revenue Sharing (ORS) distributed more than \$1.89 billion in general revenue sharing and antirecession fiscal assistance payments today to more than 37,000 State and local governments.

General revenue sharing funds accounted for most of today's payments, totaling \$1.7 billion to 37,348 State and local governments.

Today's Antirecession Fiscal Assistance (ARFA) payments totaled over \$189 million to 18,899 State and local governments and were based on a quarterly national unemployment rate of 6.2 percent for the quarter beginning January 1, 1978. Only governments whose individual jurisdictions had unemployment rates in excess of 4.5 percent for the calendar quarter beginning January 1, 1978 were eligible for the ARFA payments. Current legislation authorizes the Office of Revenue Sharing to provide quarterly Revenue sharing payments to State and local governments through the end of Federal fiscal year 1980.

Today's payment is the last under the current legislation authorizing the Antirecession Fiscal Assistance Program.

- 30 -

SHINGTON, D.C. 20220

TELEPHONE 566-2041

TTREAST

FOR IMMEDIATE RELEASE July 7, 1978

Contact: Alvin M. Hattal 202/566-8381

TREASURY STARTS COUNTERVAILING DUTY INVESTIGATION OF GROUNDFISH AND SHELLFISH FROM CANADA, SAYS PRELIMINARY DETERMINATION INDICATES SUBSIDY

The Treasury Department today announced its preliminary determination that the Government of Canada is subsidizing exports of certain groundfish and shellfish. It simultaneously initiated a full-scale investigation.

The Countervailing Duty Law requires the Secretary of the Treasury to collect an additional duty that equals the size of a "bounty or grant" (subsidy) paid on the exportation or manufacture of merchandise imported into the United States.

A final determination must be made no later than December 30, 1978.

Other groundfish from Canada were the subject of investigations that resulted in final affirmative determinations and waivers of countervailing duty in April 1977 and June 1978. The current action is taken pursuant to a petition filed by the National Federation of Fisherman of Washington, D. C., and the Point Judith Fisherman's Cooperative Association of Rhode Island. The petition includes several categories of fish not covered by the previous determination.

Imports of groundfish, such as cod, haddock, and perch, under investigation in this case were valued at \$5.9 million in 1977; those of shellfish, which is composed of lobsters and scallops, at \$77.8 million.

Notice of this action will appear in the Federal Register of July 10, 1978.

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B-1020

WASHINGTON, D.C. 20220

TELEPHONE 566-2041



Contact: Carolyn Johnston (202) 634-5377

FOR IMMEDIATE RELEASE

JULY 10, 1978

TREASURY SECRETARY BLUMENTHAL NAMES BEN W. AGEE SAVINGS BONDS CHAIRMAN FOR ALASKA

Ben W. Agee, President, RCA Alaska Communications, Inc., Anchorage, has been appointed Alaska Volunteer State Chairman for the Savings Bonds Program by Secretary of the Treasury W. Michael Blumenthal.

He succeeds Edward L. Patton, Chairman, Aleyska Pipeline Service Company, Anchorage.

Mr. Agee will head a committee of business, labor, financial, media, and governmental leaders who -- in cooperation with the Savings Bonds Division -- assist in promoting the sale of Savings Bonds.

Mr. Agee joined Northwestern Bell Telephone Company in 1950 and held a variety of management positions in Iowa, Nebraska, and Minnesota in the commercial, traffic, marketing, and public relations departments. From 1966 to 1968, he was Assistant Vice President for Marketing in Omaha, and in 1968 he became General Traffic Manager in Minnesota. From 1969 to 1975 he served as Operations Manager for Northwestern Bell in St. Paul, and in 1975 he became General Manager-Operations for Northwestern. In January of 1976 he assumed his present position as President of RCA Alaska Communications, Inc.

Mr. Agee has been active in civic and community activities for many years. He is a Director of the Anchorage Chamber of Commerce, Junior Achievement of Alaska, the Alaska Pacific Bank, and the Community YMCA. He is the 1977-78 President of the Alaska Chapter Armed Forces Communications and Electronics Association.

Mr. Agee and his wife reside in Anchorage, Alaska.

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WASHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR IMMEDIATE RELEASE July 10, 1978

PAUL TAYLOR NAMED FISCAL ASSISTANT SECRETARY

Secretary of the Treasury W. Michael Blumenthal today announced the appointment of Paul Taylor as Fiscal Assistant Secretary. A Treasury Department career official, Mr. Taylor succeeds David Mosso who resigned late last year to become a member of the Financial Accounting Standards Board.

The Fiscal Assistant Secretary supervises activities of the Bureau of Government Financial Operations and the Bureau of the Public Debt. These operations include management of the government's cash, administration of the public debt and the government's central accounting and reporting systems, and the disbursement of funds for civilian agencies of the government. The Fiscal Assistant Secretary also directs fiscal functions carried out by the Federal Reserve Banks as agents for the Treasury.

Mr. Taylor is a native of Washington, D.C. He received degrees from Strayer College and Southeastern University, majoring in accounting and business administration.

His entire work career has been with the Department of the Treasury, which he joined in 1947. Mr. Taylor was appointed Deputy Fiscal Assistant Secretary in 1976, and subsequently, upon the resignation of Mr. Mosso served as Acting Fiscal Assistant Secretary. He has served, in addition, as Assistant Commissioner for Government-Wide Accounting in the Bureau of Government Financial Operations and as Assistant Fiscal Assistant Secretary.

Mr. Taylor is a recipient of the Department's Meritorious Service Award.

He is married to the former Carolyn Penn of Washington, D.C. They have a son and four daughters and reside in Lanham, Maryland.

B-1022

ASHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR RELEASE ON DELIVERY EXPECTED AT 1:30 P.M. July 10, 1978

> TESTIMONY OF THE HONORABLE ROGER C. ALTMAN ASSISTANT SECRETARY OF THE TREASURY BEFORE THE COMMITTEE ON WAYS AND MEANS OF THE HOUSE OF REPRESENTATIVES

Mr. Chairman and Members of the Committee:

I am pleased to be here today to advise you of the Treasury's debt management requirements through the fiscal year 1979.

The present temporary debt limit of \$752 billion will expire at the end of this month, and the debt limit will then revert to the permanent ceiling of \$400 billion. Legislative action by July 31 will be necessary, therefore, to permit the Treasury to borrow to refund securities maturing after July 31 and to raise new cash to finance the estimated deficits in the budgets approved by Congress for the fiscal years 1978 and 1979.

In addition, to permit the Treasury to continue borrowing in the long-term market, it will be necessary to increase the \$27 billion limit on the amount of bonds which we may issue without regard to the 4-1/4 percent interest rate ceiling on Treasury bond issues.

B-1023

Finally, we are repeating our earlier request for authority to permit the Secretary of the Treasury, with the approval of the President, to change the interest rate on U.S. Savings Bonds if that should become necessary to assure a fair rate of return to savings bond investors.

Debt Limit

Turning first to the debt limit, our current estimates of the amounts of debt subject to limit at the end of each month through the fiscal years 1978 and 1979 are shown in the attached table. The table indicates that the debt subject to limit will increase to \$768 billion on September 30, 1978, and to \$848 billion on September 30, 1979, assuming a \$15 billion cash balance on those dates. The usual \$3 billion margin for contingencies would raise these amounts to \$771 billion on September 30, 1978, and \$851 billion on September 30, 1979. Thus, the present debt limit of \$752 billion would need to be increased by \$19 billion to meet our financing requirements through the remainder of fiscal 1978 and by an additional \$80 billion to meet the requirements in fiscal 1979. The amount of the debt subject to limit approved by Congress in the May 1978 Budget Resolution is \$849.1 billion.

Bond Authority

I would like to turn now to our fiscal 1979 need for an increase in the Treasury's authority to issue long-term securities in the market without regard to the 4-1/4 percent ceiling. This limit has been increased a number of times, and in the debt limit act of October 4, 1977, it was increased from \$17 billion to the current level of \$27 billion. To meet our requirements in the fiscal year 1979, the limit should be increased to \$37 billion.

The Treasury to date has used almost \$23 billion of the \$27 billion authority, which leaves the amount of unused authority at about \$4 billion. While the timing and amounts of future bond issues will depend on prevailing market conditions, a \$10 billion increase in the bond authority would permit the Treasury to continue its recent pattern of bond issues throughout fiscal year 1979 and achieve a better balance in the maturity structure of the debt.

Savings Bonds

In recent years, Treasury has recommended frequently that Congress repeal the ceiling on the rate of interest that the Treasury may pay on U.S. Savings Bonds. The current 6 percent statutory ceiling was enacted by Congress in 1970. Prior to 1970 the ceiling had been increased many times as market rates of interest rose and it became clear that an increase in the savings bond interest rate was necessary to provide investors in savings bonds with a fair rate of return.

Mr. Chairman, we do not feel that an increase in the interest rate on savings bonds is necessary today. Yet, we are concerned that the present requirement for legislation to cover each increase in the rate does not provide sufficient flexibility to adjust the rate in response to changing market conditions. The delays encountered in the legislative process could result in inequities to savings bond purchasers and holders as market interest rates rise on competing forms of savings.

Furthermore, Treasury relies on the savings bond program as an important and relatively stable source of long-term funds. On that basis, we are concerned that participants in the payroll savings plans and other savings bond purchasers might drop out of the program if the interest rate were not maintained at a level reasonably competitive with comparable forms of savings.

Any increase in the savings bond interest rate by the Treasury would continue to be subject to the provision in existing law which requires approval of the President. Also, the Treasury would, of course, give very careful consideration to the effect of any increase in the savings bond interest rate on the flow of savings to banks and thrift institutions.

I will be happy to try to answer questions.

ESTIMATED PUBLIC DEBT SUBJECT TO LIMITATION

(\$ Billions)

	Public Debt Subject to Limit <u>l</u> /	With \$3 Billion Margin for
<u>1978</u>		Contingencies
July 31	755	758
August 31	766	769
September 30	768	771
October 31	779	782
November 30	791	794
December 31	793	796
1979		
January 31	794	797
February 28	805	808
March 31	817	820
April 18	821	824
April 30	809	812
May 31	827	830
June 30	821	824
July 31	829	832
August 31	843	846
September 30	848	851

Montally estimates are consistent with the fiscal year estimates in the Mid-Session Review of the 1979 Budget (released July 6, 1978) that the debt subject to limit will be \$768.3 billion or September 30, 1978, and \$847.8 billion on September 30, 1979, assuming a constant Treasury cash balance of \$15 billion. Department of the TREASURY

ASHINGTON, D.C. 20220

TELEPHONE 566-2041

FOR RELEASE ON DELIVERY EXPECTED AT 10:00 A.M. July 11, 1978

STATEMENT OF THE HONORABLE W. MICHAEL BLUMENTHAL SECRETARY OF THE TREASURY BEFORE THE SUBCOMMITTEE ON TAXATION AND DEBT MANAGEMENT OF THE SENATE COMMITTEE ON FINANCE

Mr. Chairman and Members of the Committee:

I am pleased to be here today to advise you of the Treasury's debt management requirements through the fiscal year 1979.

The present temporary debt limit of \$752 billion will expire at the end of this month, and the debt limit will then revert to the permanent ceiling of \$400 billion. Legislative action by July 31 will be necessary, therefore, to permit the Treasury to borrow to refund securities maturing after July 31 and to raise new cash to finance the estimated deficits in the budgets approved by Congress for the fiscal years 1978 and 1979.

In addition, to permit the Treasury to continue borrowing in the long-term market, it will be necessary to increase the \$27 billion limit on the amount of bonds which we may issue without regard to the 4-1/4 percent interest rate ceiling on Treasury bond issues. Finally, we are repeating our earlier request for authority to permit the Secretary of the Treasury, with the approval of the President, to change the interest rate on U.S. Savings Bonds if that should become necessary to assure a fair rate of return to savings bond investors.

Debt Limit

Turning first to the debt limit, our current estimates of the amounts of debt subject to limit at the end of each month through the fiscal years 1978 and 1979 are shown in The table indicates that the debt the attached table. subject to limit will increase to \$768 billion on September 30, 1978, and to \$848 billion on September 30, 1979, assuming a \$15 billion cash balance on those dates. The usual \$3 billion margin for contingencies would raise these amounts to \$771 billion on September 30, 1978, and \$851 billion on September 30, 1979. Thus, the present debt limit of \$752 billion would need to be increased by \$19 billion to meet our financing requirements through the remainder of fiscal 1978 and by an additional \$80 billion to meet the requirements in fiscal 1979. The amount of the debt subject to limit approved by Congress in the May 1978 Budget Resolution is \$849.1 billion.

Bond Authority

I would like to turn now to our fiscal 1979 need for an increase in the Treasury's authority to issue long-term securities in the market without regard to the 4-1/4 percent ceiling. This limit has been increased a number of times, and in the debt limit act of October 4, 1977, it was increased from \$17 billion to the current level of \$27 billion. To meet our requirements in the fiscal year 1979, the limit should be increased to \$37 billion.

The Treasury to date has used almost \$23 billion of the \$27 billion authority, which leaves the amount of unused authority at about \$4 billion. While the timing and amounts of future bond issues will depend on prevailing market conditions, a \$10 billion increase in the bond authority would - 3 -

permit the Treasury to continue its recent pattern of bond issues throughout fiscal year 1979 and achieve a better balance in the maturity structure of the debt.

Savings Bonds

In recent years, Treasury has recommended frequently that Congress repeal the ceiling on the rate of interest that the Treasury may pay on U.S. Savings Bonds. The current 6 percent statutory ceiling was enacted by Congress in 1970. Prior to 1970 the ceiling had been increased many times as market rates of interest rose and it became clear that an increase in the savings bond interest rate was necessary to provide investors in savings bonds with a fair rate of return.

Mr. Chairman, we do not feel that an increase in the interest rate on savings bonds is necessary today. Yet, we are concerned that the present requirement for legislation to cover each increase in the rate does not provide sufficient flexibility to adjust the rate in response to changing market conditions. The delays encountered in the legislative process could result in inequities to savings bond purchasers and holders as market interest rates rise on competing forms of savings.

Furthermore, Treasury relies on the savings bond program as an important and relatively stable source of long-term funds. On that basis, we are concerned that participants in the payroll savings plans and other savings bond purchasers might drop out of the program if the interest rate were not maintained at a level reasonably competitive with comparable forms of savings.

Any increase in the savings bond interest rate by the Treasury would continue to be subject to the provision in existing law which requires approval of the President. Also, the Treasury would, of course, give very careful consideration to the effect of any increase in the savings bond interest rate on the flow of savings to banks and thrift institutions.

I will be happy to try to answer questions.

ESTIMATED PUBLIC DEBT SUBJECT TO LIMITATION

(\$ Billions)

	Public Debt Subject to	With \$3 Billion Margin for
<u>1978</u>	Limit 1/	Contingencies
July 31	755	758
August 31	766	769
September 30	768	771
October 31	779	782
November 30	791	794
December 31	793	796
<u>1979</u>		
January 31	794	797
February 28	805	808
March 31	817	820
April 18	821	824
April 30	809	812
May 31	827	830
June 30	821	824
July 31	829	832
August 31	843	846
September 30	848	851

Monthly estimates are consistent with the fiscal year estimates in the Mid-Session Review of the 1979 Budget (released July 6, 1978) that the debt subject to limit will be \$768.3 billion on September 30, 1978, and \$847.8 billion on September 30, 1979, assuming a constant Treasury cash balance of \$15 billion. Department of the TREASURY

WASHINGTON, D.C. 20220

TELEPHONE 566-2041



FOR IMMEDIATE PELEASE July 10, 1978

Contact: Charles Arnold 202/566-2041

TREASURY DEPARTMENT ANNOUNCES WITHHOLDING OF APPRAISEMENT OF STEEL WIRE NAILS FROM CANADA

The Treasury Department today announced that it is withholding appraisement on certain imports of steel wire nails from Canada because of a tentative determination that they are being sold in the United States at less than fair value. The withholding of appraisement will not exceed six months.

Under the Antidumping Act, the Secretary of the Treasury is required to withhold appraisement when he has reason to believe or suspect that sales at less than fair value are taking place. Sales at less than fair value generally occur when imported merchandise is sold in the United States for less than in the home market or to third countries.

Withholding of appraisement means that the valuation for Customs duty purposes of goods imported after the date of the tentative determination is suspended until completion of the investigation. This is to allow any dumping duties that are ultimately imposed to be levied on those imports.

Cases involving sales at less than fair value are referred to the U.S. International Trade Commission to determine whether an American industry is being injured by such sales. Both "sales at less than fair value" and "injury" must be found to exist before a dumping finding is reached.

Notice of this action will appear in the Federal Register of July 10, 1978.

Imports of steel wire nails from Canada during 1977 were valued at approximately \$36 million.

* * * * *



RESULTS OF TREASURY'S WEEKLY BILL AUCTIONS

Tenders for \$2,300 million of 13-week Treasury bills and for \$3,400 million of 26-week Treasury bills, both series to be issued on July 13, 1978, were accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCE Competitive B	=======================================		12, 1978		veek bills .ng January	11, 1979
	Price)iscount Rate	Investment Rate 1/	Price	Discount Rate	Investment Rate 1/
High	98.190 <u>a</u> /	7.160%	7.39%	: 96.208	7.501%	7.90%
Low	98.180	7.200%	7.44%	: 96.197	7.522%	7.93%
Average	98.183	7.188%	7.42%	:96.201	7.515%	7.92%
<u>a</u> / Excepting 2	tenders totali	ng \$2,28		DA	TE: July	y 10, 1978
Tenders	at the low pric	e for t				1
	at the low pric					
	TOTAT				13-WEEK	<u>26-WEEK</u>
	BY FEDERA	. TENDER:				
			TODAY:		7,188%	7.515%
Location	Received		100111.			
Boston	\$ 23,430,000	\$	LAST WEEK:		7.058%	7,447%
New York	3,152,230,000					
Philadelphia	16,910,000					
Cleveland	37,250,000					
Richmond	41,040,000					
Atlanta	26,595,000		HIGHEST SI	INCE:		
Chicago	278,550,000				_	
St. Louis	27,980,000		12-2-7	\mathcal{Q}	7,5241	7.564
Minneapolis	11,975,000		10-01		1,5 - 1 / 6	
Kansas City	40,830,000					
Da lla s	17,645,000					
San Francisco	220,175,000		LOWEST SIN	NCE:		
Ireasury	11,465,000					,
TOTALS	\$3,906,075,000	\$2 , 3				

 \underline{b} Includes \$389,740,000 noncompetitive tenders from the public. \underline{c} /Includes \$273,130,000 noncompetitive tenders from the public. \underline{l} /Equivalent coupon-issue yield.

B-1026



FOR IMMEDIATE RELEASE

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RESULTS OF TREASURY'S WEEKLY BILL AUCTIONS

Tenders for \$2,300 million of 13-week Treasury bills and for \$3,400 million of 26-week Treasury bills, both series to be issued on July 13, 1978, were accepted at the Federal Reserve Banks and Treasury today. The details are as follows:

RANGE OF ACCEPTED COMPETITIVE BIDS:	13-week maturing		12, 1978	:		eek bills ng <mark>January</mark>	11, 1979
	Price	iscount Rate	Investment 	::	Price	Discount Rate	Investment Rate_1/
High Low Average	98.190 <u>a</u> / 98.180 98.183	7.160% 7.200% 7.188%	7.39% 7.44% 7.42%	:	96.208 96.197 96.201	7.501% 7.522% 7.515%	7.90% 7.93% 7.92%

a/ Excepting 2 tenders totaling \$2,285,000

Tenders at the low price for the 13-week bills were allotted 61%. Tenders at the low price for the 26-week bills were allotted 48%.

> TOTAL TENDERS RECEIVED AND ACCEPTED BY FEDERAL RESERVE DISTRICTS AND TREASURY:

Location	Received	Accepted	: <u>Received</u>	Accepted	
Boston New York Philadelphia	\$ 23,430,000 3,152,230,000 16,910,000	\$23,430,000 1,934,230,000 16,910,000	: : \$ 49,025,000 : 4,779,520,000 : 9,955,000	\$ 19,025,000 3,058,120,000 9,955,000	
Cleveland Richmond	37,250,000	27,250,000 39,040,000	: 87,260,000	27,260,000	
Atlanta	26,595,000	25,595,000	: 34,240,000 : 27,840,000	15,240,000 26,580,000	
Chicago St. Louis	278,550,000 27,980,000	71,465,000 16,980,000	: 285,440,000 : 29,310,000	95,840,000 18,310,000	
Minneapolis Kansas City	11,975,000 40,830,000	5,975,000 40,830,000	: 12,465,000 : 31,255,000	6,465,000 31,255,000	
Dallas San Francisco	17,645,000 220,175,000	17,645,000 69,225,000	: 7,640,000 : 259,775,000	7,640,000 70,575,000	
Treasury	11,465,000	11,465,000	:13,935,000	13,935,000	
TOTALS	\$3,906,075,000	\$2,300,040,000 <u>1</u>	o/: \$5,627,660,000	\$3,400,200,000c	

b/Includes \$389,740,000 noncompetitive tenders from the public. c/Includes \$273,130,000 noncompetitive tenders from the public. l/Equivalent coupon-issue yield.

July 10, 1978

Department of the **TREASURY**

WASHINGTON, D.C. 20220

TELEPHONE 566-2041

HHL 1789

FOR RELEASE AT 4:00 P.M.

July 11, 1978

TREASURY'S WEEKLY BILL OFFERING

The Department of the Treasury, by this public notice, invites tenders for two series of Treasury bills totaling approximately \$5,700 million, to be issued July 20, 1978. This offering will not provide new cash for the Treasury as the maturing bills are outstanding in the amount of \$5,714 million. The two series offered are as follows:

91-day bills (to maturity date) for approximately \$2,300 million, representing an additional amount of bills dated April 20, 1978, and to mature October 19, 1978 (CUSIP No. 912793 T8 9), originally issued in the amount of \$3,403 million, the additional and original bills to be freely interchangeable.

182-day bills for approximately \$3,400 million to be dated July 20, 1978, and to mature January 18, 1979 (CUSIP No. 912793 W4 4).

Both series of bills will be issued for cash and in exchange for Treasury bills maturing July 20, 1978. Federal Reserve Banks, for themselves and as agents of foreign and international monetary authorities, presently hold \$3,258 million of the maturing bills. These accounts may exchange bills they hold for the bills now being offered at the weighted average prices of accepted competitive tenders.

The bills will be issued on a discount basis under competitive and noncompetitive bidding, and at maturity their par amount will be payable without interest. Except for definitive bills in the \$100,000 denomination, which will be available only to investors who are able to show that they are required by law or regulation to hold securities in physical form, both series of bills will be issued entirely in book-entry form in a minimum amount of \$10,000 and in any higher \$5,000 multiple, on the records either of the Federal Reserve Banks and Branches, or of the Department of the Treasury.

Tenders will be received at Federal Reserve Banks and Branches and at the Bureau of the Public Debt, Washington, D. C. 20226, up to 1:30 p.m., Eastern Daylight Saving time, Monday, July 17, 1978. Form PD 4632-2 (for 26-week series) or Form PD 4632-3 (for 13-week series) should be used to submit tenders for bills to be maintained on the book-entry records of the Department of the Treasury. Each tender must be for a minimum of \$10,000. Tenders over \$10,000 must be in multiples of \$5,000. In the case of competitive tenders the price offered must be expressed on the basis of 100, with not more than three decimals, e.g., 99.925. Fractions may not be used.

Banking institutions and dealers who make primary markets in Government securities and report daily to the Federal Reserve Bank of New York their positions in and borrowings on such securities may submit tenders for account of customers, if the names of the customers and the amount for each customer are furnished. Others are only permitted to submit tenders for their own account.

Payment for the full par amount of the bills applied for must accompany all tenders submitted for bills to be maintained on the book-entry records of the Department of the Treasury. A cash adjustment will be made on all accepted tenders for the difference between the par payment submitted and the actual issue price as determined in the auction.

No deposit need accompany tenders from incorporated banks and trust companies and from responsible and recognized dealers in investment securities for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, or for bills issued in bearer form, where authorized. A deposit of 2 percent of the par amount of the bills applied for must accompany tenders for such bills from others, unless an express guaranty of payment by an incorporated bank or trust company accompanies the tenders.

Public announcement will be made by the Department of the Treasury of the amount and price range of accepted bids. Competitive bidders will be advised of the acceptance or rejection of their tenders. The Secretary of the Treasury expressly reserves the right to accept or reject any or all tenders, in whole or in part, and the Secretary's action shall be final. Subject to these reservations, noncompetitive tenders for each issue for \$500,000 or less without stated price from any one bidder will be accepted in full at the weighted average price (in three decimals) of accepted competitive bids for the respective issues.

Settlement for accepted tenders for bills to be maintained on the book-entry records of Federal Reserve Banks and Branches, and bills issued in bearer form must be made or completed at the Federal Reserve Bank or Branch or at the Bureau of the Public Debt on July 20, 1978, in cash or other immediately available funds or in Treasury bills maturing July 20, 1978. Cash adjustments will be made for differences between the par value of the maturing bills accepted in exchange and the issue price of the new bills. Under Sections 454(b) and 1221(5) of the Internal Revenue Code of 1954 the amount of discount at which these bills are sold is considered to accrue when the bills are sold, redeemed or otherwise disposed of, and the bills are excluded from consideration as capital assets. Accordingly, the owner of these bills (other than life insurance companies) must include in his or her Federal income tax return, as ordinary gain or loss, the difference between the price paid for the bills, whether on original issue or on subsequent purchase, and the amount actually received either upon sale or redemption at maturity during the taxable year for which the return is made.

Department of the Treasury Circulars, No. 418 (current revision), Public Debt Series - Nos. 26-76 and 27-76, and this notice, prescribe the terms of these Treasury bills and govern the conditions of their issue. Copies of the circulars and tender forms may be obtained from any Federal Reserve Bank or Branch, or from the Bureau of the Public Debt. Treas. HJ U.S. Dept. of the Treasury. 10 .A13P4 Press releases. V.214

