The serve Bank of Atlanta • 1973

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Food Stamps: A Boost to the Southeastern Economy

by Gene D. Sullivan

Food stamps injected nearly \$415 million of added purchasing power into the Sixth District economy in 1972. The monthly average was about \$34 million. In some District states, 15 percent of the population benefited directly from the program, averaging \$17 a month per person in added food-buying power. In addition, merchants in some areas realized substantial sales volume increases from food stamp purchases. The program has continued to expand rapidly, particularly in Florida where participation began only recently.

The food stamp program was begun as an outgrowth of government surplus food disposal. During the late Fifties and early Sixties, the government had vast supplies of stored food commodities. It was thought that by distributing these commodities to the poor, the government could reduce its substantial storage costs and, at the same time, enhance the well-being of citizens unable to afford adequate nutrition.

To permit more varied diets by allowing individual freedom in food choices and to allow the usual trade channels to participate in food sales, commodity distribution began to give way to food stamps. This was first done in 1961 on a pilot basis and was eventually made permanent by the 1964 Food Stamp Act. About that time, the program reached the Sixth District and began expanding rapidly; however, all counties are not yet participating in food stamp distribution (see Chart I).

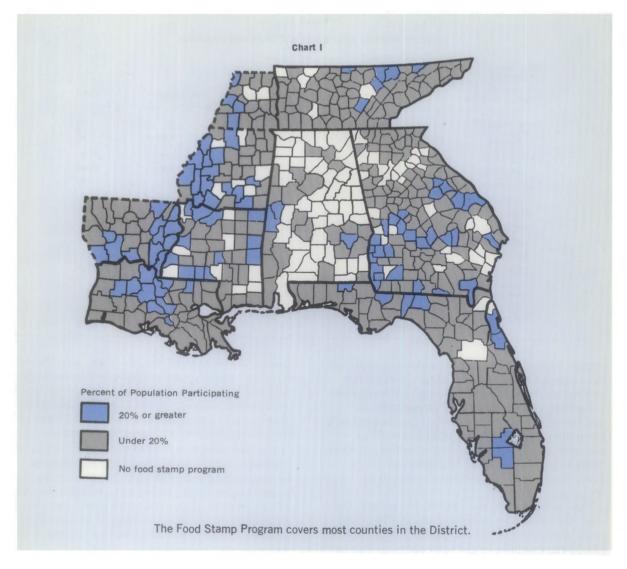
Food stamps grew rapidly into a major welfare program. Although the national program began at a net subsidy of less than \$400,000 in 1961, the government food stamp subsidy reached approximately \$2 billion in 1972. The number of participants increased from about 50,000 at the outset to more than 12 million by 1972. The subsidy extended through food stamps overshadowed the combined cost of the food distribution and child nutrition programs and accounted for about 60 percent of the total cost of all USDA food programs (see Table 1).

Operation of the Program

Although the food stamp subsidy refers to the volume of stamps distributed free of charge, most recipients are required to pay some portion of the cost of their total stamp allotment. The payment depends upon a family's income

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¹The Sixth Federal Reserve District includes all of Alabama, Florida, and Georgia and parts of Louisiana, Mississippi, and Tennessee. The District data reported in this article were drawn from the total area of all six states.



level and its estimated normal monthly food expenditure. When the income level is under \$20 per month for one- and two-person households and under \$30 for all others, families are entitled to receive food stamps free of charge (see Table 2). In any case, a family cannot be required to pay more than 30 percent of monthly household income for their food stamp allotment.

Qualified recipients usually buy all their food stamps at the beginning of each month, although they may decide to receive only three-quarters, one-half, or one-quarter of their allotment at that time. They are permitted to purchase stamps only twice a month, however. The allotment is based upon the number of individuals in the family and the amount of money needed to provide that family with adequate nutrition for a month. The average recipient pays for about 55 percent of the total value of food stamps received. The

TABLE 1
Federal Cost of USDA Food Programs,
In The U. S., 1969-72¹
(\$ Millions)

Calendar Year	Bonus Stamps ²	Food Distri- bution ³	Child Nutri- tion4	Total
1969	272	540	340	1,152
1970	1,103	602	491	2,198
1971	1,692	650	772	3,115
1972	1,985	575	953	3,513

¹Totals may not add due to rounding.

²Excludes stamps paid for by the recipient.

³Includes cost of food delivered to states for distribution to needy families, schools, and other nonprofit institutions.

Includes funds donated for local purchase of food under the School Lunch, School Breakfast, Special Food, and Special Milk programs.

Source: Economic Research Service, U. S. Department of Agriculture

TABLE 2
Selected Monthly Allotments and Required Payments ¹

Household	1	2	4	6	8
Value of Food Stamps Allotted	\$36	\$64	\$112	\$152	\$192
(Net Monthly Household Income)		(\$ Paid by Reci	pients for Above S	Stamp Allotment)	
\$ 0-19.99	Free	Free	Free	Free	Free
20-29.99	1	1	Free	Free	Free
100-109.99	18	23	25	27	29
150-169.99	26	36	41	43	45
210-229.99	2	44	59	61	63
290-309.99		2	82	85	87
360-389.99			88	104	108
480-509.99			2	120	134
630-640.00				2	15 2

¹Allotments are higher in Alaska and Hawaii because of higher food costs in those states.

Number in

Source: Food and Nutrition Service, U. S. Department of Agriculture

stamps allotted over those for which the recipient pays cash are categorized as bonus food stamps and reflect the subsidized portion of the program.

Families may redeem food stamps only at authorized stores, and the stamps can be used only for domestically produced food items. If a customer uses stamps to purchase either nonfood items or imported foods, the merchant's authorization to accept food stamps can be revoked.

The merchant passes along to his commercial bank the stamps he accepts in trade. The bank treats the stamps as a cash deposit, sorts them into even quantities by denomination, and forwards them to the servicing Federal Reserve Bank or Branch. The commercial bank then receives credit for an equivalent amount of cash. The Federal Reserve Bank, in turn, treats these negotiated food stamps as currency and subjects each incoming package to the piece-by-piece accounting procedure used in handling incoming currency.

Once the quantity of stamps by denomination has been verified, they are canceled and subjected to the regular destruction process followed when unfit currency is removed from circulation. Federal Reserve Banks are then reimbursed from the Treasury's account for the full value of stamps thus accepted and destroyed.

Region Gets a Generous Share

In the early years of the program, Sixth District states accounted for a minor portion of total food stamp coupon value, receiving \$1.1 million or 5.9 percent of the \$18.6-million national food coupon subsidy in 1963. However, by 1968, the District's share had grown to about 20 percent of the U. S. total and has remained near that share since (see Chart II and Table 3). In 1972, participants numbered only 17.2 percent of the U. S. total, making the subsidy per person higher in the region than in the nation as a whole.

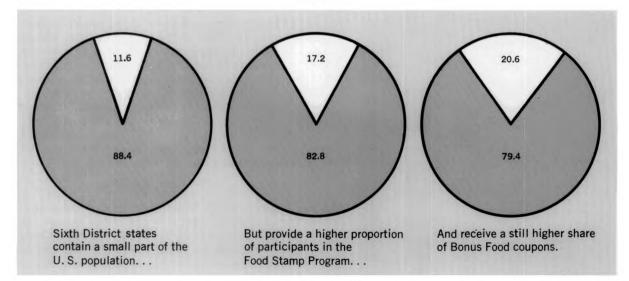
Among District states, Louisiana has received the largest food stamp subsidy. Total value of bonus coupons issued in the state amounted to \$91 million in 1972, nearly one-third more than the \$62 million received by Mississippi in second position. Alabama, with the smallest subsidy, received only \$40 million (see Chart III).

Florida entered the food stamp program during fiscal 1970 and has been responsible for a major share of District growth since that time. The negligible volume of bonus stamps distributed in Florida during the first year increased to \$13 million in 1971 and jumped to \$46 million in fiscal 1972. During early fiscal 1973, Florida's bonus stamp volume exceeded any other District state, indicative of its continuing rapid growth in the program. Even so, Florida participants amounted to only 8 percent of the state population (see Table 4).

In Mississippi, by comparison, participants made up 15.4 percent of the population, and in Louisiana, 14.4 percent received food stamps. Thus, in Louisiana and Mississippi, the program has had a proportionately larger impact on the population's welfare than in other District states.

The number of recipients is lowest in Alabama, where only 6.3 percent of the population and only 25 of 95 total counties have participated in the

²Ineligible income level.



program. Although the number of recipients has been higher in Georgia, there, too, total participation amounted to a relatively small portion of the population. Several of the state's most heavily populated counties are still outside the program.

Effect on Grocery Sales

Retail grocery sales at the regional level do not appear closely related to the volume of food stamps issued. Although both series have been rising, particularly since 1969, the increase in retail food volume attributable to food stamp purchases is not identifiable. Even in Mississippi, where over 15 percent of the population has been participating, food stamp distribution has not had a measurable effect on statewide retail grocery sales. It is apparent that food stamp purchases

account for such a small proportion of total sales that their effect becomes submerged at the statewide level (see Table 5).

A large grocery chain with stores throughout the Southeast reported increasing sales during the time food stamp distribution was rising. However, the relative proportions of meat and produce in total grocery sales do not appear to have changed significantly in the period from 1970 to 1972 when the program was developing. Also, since sales were increasing at all the chain's stores, it is difficult to attribute increasing sales at a particular establishment to the distribution of food stamps within that area.

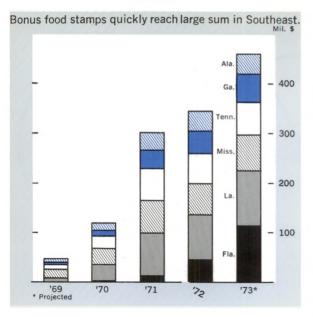
On a local level, stamps sometimes do have a substantial impact on sales at individual stores. Although grocery sales figures at county and

				TABLE 3				
			Bonus Food	Stamp Cou (\$ Millions)				
Fiscal year	Ala.	Fla.	Ga.	La.	Miss.	Tenn.	Six States	U. S.
1961 1962 1963 1964	0.4 1.8			0.6 1.4		0.1 0.9	1.1 4.1	0.4 13.2 18.6 28.6
1965 1966 1967 1968	1.5 1.5 1.6 3.7		0.01 0.3 0.9 2.4	2.2 4.6 5.2 6.5	1.9 6.1 16.6	1.5 4.1 5.8 9.1	5.2 12.4 19.6 38.3	32.5 64.8 105.6 173.1
1969 1970 1971 1972 ¹	6.1 15.4 36.1 39.6	1.4 12.8 46.1	4.8 11.5 37.9 44.7	9.1 33.7 87.1 91.2	17.5 33.1 66.1 62.5	10.3 25.9 64.0 61.2	47.8 121.0 304.0 345.3	228.8 549.6 1,522.7 1,796.7
1973²	21.0	57.1	27.9	56.0	35.7	33.5	231.2	1,052.1

¹Preliminary figure

²First half of fiscal year

Source: Statistical Summary of Operations, Food Stamp Program, Food and Nutrition Service, USDA



community levels were not available, some information was obtained by interview in areas where more than 20 percent of the population participated in the food stamp program. Store managers stated that the effect of food stamps on total sales was difficult to quantify, but increased purchases of meat and other more costly food items were evident when new stamps were issued at the beginning of each month. Some managers of smaller "neighborhood" stores indicated that as much as 50 percent of their total business is dependent upon food stamp customers.

In one county where food stamp usage is particularly heavy, local businessmen contend that sudden cessation of the program would result in a sharp economic decline in the community. They report that the effects of food stamp availability are evident not only in grocery sales but also in other merchandise sales. In such cases, nonfood merchandise sales have benefited from funds that otherwise would have been spent for food.

Food Stamps and Prices

Massive increases in the Consumer Food Price Index, particularly during 1972, have been largely attributable to the growing demand for food products. Some of this demand has stemmed from the added purchasing power that food stamps have placed in the hands of consumers.

But have rising food prices really been caused by the increased use of food stamps? Changes in the Consumer Food Price Index and in food stamp distribution were examined for a statistically identifiable relationship. Also, the meat, poultry, and fish price index was related to changes in food stamp distribution to determine if food stamps may have had a more selective effect on the prices of grocery items purchased in increasing quantities. Here again, although the food price index has been rising throughout most of the period of increasing food stamp availability, there is no clear indication that price increases have been caused by increasing volumes of food stamps. Though far from a statistically significant relationship, month-to-month changes in the dollar volume of food stamps from April 1969 through 1972 were more closely related to monthly changes in meat prices than to changes in the over-all Consumer Food Price Index

Criticisms

Despite recipient benefits, the food stamp program has received a number of criticisms. One of the remarks heard most often at the community level has to do with the inequity between recipients and wage earners who are not recipients. In some communities, it was reported that food stamps often make it possible for people who do not work to enjoy a higher standard of living than those who do. As a result, in some areas potential employees may be discouraged from finding jobs.

Another criticism is that food, although important to the family's well-being, is not the only essential item for the poor, particularly the elderly. Many of these families need personal merchandise and household cleaning goods which are also important to their health but which cannot be purchased with food stamps. Some have voiced the opinion that stamp eligibility should be extended to cover personal hygiene products. This would be particularly helpful to some elderly people who feel they do not need all of the food they can purchase with food stamp allotments.

The number of food stamps issued to a family may be more than enough for its total food needs.

TABLE 4

	Population ¹	Food Stamp Partici- pants ²	% of Pop. Receiv- ing Food Stamps
Alabama	3,444,148	216,580	6.3
Florida	6,789,383	544,802	8.0
Georgia	4,589,569	318,331	6.9
Louisiana	3,640,442	525,970	14.4
Mississippi	2,216,850	342,062	15.4
Tennessee	3,923,726	325,323	8.3
Total District States	24,604,118	2,273,068	9.2
Total U. S.	204,265,000	12,328,416	6.0

¹Based on 1970 Census of Population

²Number reported in December 1972 by the Food and Nutrition Service

TABLE 5

Retail Grocery Sales and Bonus Food Stamps
Distributed in Mississippi

	Grocery Sales	Bonus Stamps	Stamps as % of Sales
			or Sales
1970	(\$ Mi	llions)	
Jan.	*	*	_
Feb.	*	*	
March April	*	4.84 4.85	
May	*	4.84	=
June	*	4.93	
July	73.20	5.25	7.2
Aug. Sept.	72.05 73.31	5.32 5.35	7.4 7.3
Oct.	69.95	5.08	7.3
Nov.	65.82	5.41	8.2
Dec.	74.09	5.48	7.4
1971			
Jan. Feb.	64.67	5.61	8.7
reb. March	61.92 69.36	5.91 5.98	9.5 8.6
April	70.23	5.77	8.2
May	73.00	5.51	7.5
June	76.14 81.11	5.3 8 5.33	7.1 6.6
July Aug.	81.11 84.79	5.33	6.3
Sept.	74.71	5.22	7.0
Oct.	81.22	5.15	6.3
Nov. Dec.	65.50	4.87	7.4
	79.58	5.00	. 6.3
1972 Jan.	75.40	F 10	
Feb.	75.43 75.54	5.12 5.31	6.8 7.0
March	78.20	5.24	6.7
April	83 .30	5.22	6.3
May	81.33	5.36	6.6
June July	84.08 87.04	5.47 5. 9 3	6.5 6. 8
Aug.	83.35	6.12	7.3
Sept.	93.25	6.09	6.5
Oct. Nov.	85.86 70.07	6.03 5.82	7.0
Nov. Dec.	78.97 99.85	5.82 5.86	7.4 5.9
		3.00	3.3

*Data not available

Source: Grocery sales were published by the Mississippi Business Review. Data for bonus food stamps were provided by the Food and Nutrition Service, USDA.

Because of this, many recipients may become less price conscious in shopping. During the recent run-up in meat prices, some food stamp recipients reportedly were able to continue purchasing expensive meat without regard to price. Also, wasteful and unwise usage of stamps has been observed.

Although the food stamp program is monitored by the USDA, some program abuses apparently escape detection. For example, if a family fails to utilize all its stamps in a particular month, there is no accounting for the unused stamps that may accumulate. The considerable purchasing power represented by accumulations of unused food stamps eventually becomes a temptation to some recipients. In such cases, black markets allegedly have sprung up in which food stamps are acceptable for a wide range of nonfood items.

Purchases with food stamps have been limited to prohibit their use for purchasing imported products, tobacco, alcohol, and other types of nonessential personal goods. Nevertheless, ingenious systems of trading have been devised to avoid the restrictions. If a family wishes to secure

items ineligible for food stamps, it can trade food stamp purchases for such items that other friends and associates have paid for with cash. This has become perhaps one of the more successful means of thwarting the intended purpose of the program.

Store managers and retail clerks find it burdensome to keep account of the items that may be purchased with food stamps. For example, two canned hams sitting side by side on the meat counter may differ in eligibility if one was packed inside the country and the other outside. In addition, it is desirable to know in advance whether a customer intends to purchase groceries with food stamps because a separate tally is required for items that must be paid for with cash.

Merchants complain that frequently the means of purchase is not known in advance and a great deal of time and patience is required to repeat the check-out process in order to be sure that ineligible items have been billed separately. Meanwhile, other customers in line at the check-out counter often become exasperated. In addition, an unknown customer coming into the store may be embarrassed if the merchant inquires whether the individual plans to use food stamps.

The food stamp program necessitates additional work from the first commercial bank that receives these stamps through the Federal Reserve Banks. Although stamps are a substitute for cash at the retail store, they are not negotiable and they must be handled separately in the banking system. Federal Reserve Banks have found it necessary to add numerous employees for the sole purpose of processing food stamps. Neither commercial nor Federal Reserve Banks receive compensation for the additional services required in this special handling. Thus, the full expenses of operating the program are not accounted for in the cost figures published by the Food and Nutrition Service. Critics also feel that the \$2-billion subsidy extended by the 1972 food stamp program is excessive, and they note that the cost of the program is continuing to rise rapidly.

Despite these irregularities, very substantial benefits have been conferred on food stamp recipients. Viewed in perspective, the food stamp program, moreover, is by no means the first or the largest subsidy voted by the U.S. Congress. It has provided millions of Americans with the means of alleviating hunger and malnutrition. Several more costly subsidies are shared by only a fraction of the participants involved in the food stamp program. From the standpoint of cost per recipient, the program has probably been one of the least expensive subsidies. When account is taken of grocery retailers, wholesalers, and distributors, as well as food manufacturers, processors, and producers, who all benefit from the increased food demand. the cost-benefit ratio becomes even more favorable.

Energy and the Economy: A View from the Southeast

by Brian D. Dittenhafer

Media reports of an energy crisis have, for the first time, made many people aware of energy's importance to their lives. Energy consumption is highly correlated with economic growth, and, indeed, energy consumption statistics have often been used as rough indexes of industrial development. Therefore, if the Southeast¹ is to continue the rapid growth characteristic of this region for several decades, it must assure itself of adequate energy resources. This article answers two basic questions: First, what are the Southeast's energy resources and, second, what immediate impact will the "energy crisis" have on the Southeast?

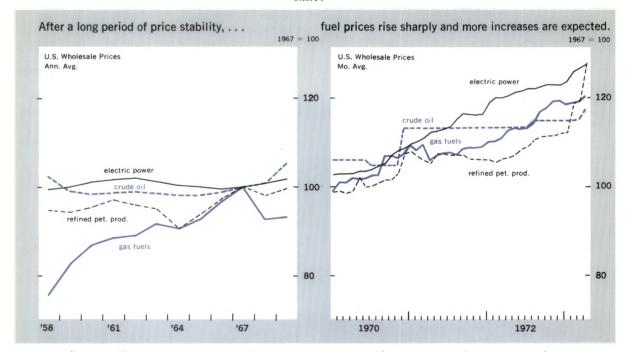
Energy Production in the Southeast

In early 1972, Sixth District states supplied nearly 40 percent of the natural gas, 30 percent of the crude oil, and 4 percent of the coal produced in the United States. They contained 29 percent of the nation's natural gas reserves, 16 percent of its crude oil, and 2.5 percent of coal.

In addition to productive capacity and reserves, District states contain a large and growing share of U. S. crude oil refining capability. This share had grown from 9 percent in 1960 to 19 percent in 1972, and in the last two years, refining capacity in the Southeast jumped by 26 percent. During the same two years, the nation's refining ability increased by only 10 percent, so the region's importance in this industry is still growing. Louisiana is currently making a strong bid to become the site of one of the new "superports" or deepwater facilities for unloading deep draft tankers, and if it is successful in garnering one of these sites, the region's refining capacity is likely to grow even more rapidly in the future.

Louisiana stands first in the Southeast in value of mineral fuels output. Over \$5 billion worth was produced in 1971 and severance tax payments contributed more than \$235 million to the state's treasury in fiscal year 1972. Including Federal offshore leases, the state had the largest increase in crude petroleum output in the nation during 1971 with a gain of 46 million barrels. But in 1972, production of crude petroleum declined slightly as new drilling in the

¹For the purposes of this article, the Southeast is synonymous with the Sixth District states (Alabama, Florida, Georgia, Louisiana, Mississippi, and Tennessee).



more productive offshore areas was halted by environmental legal action. Drilling lease sales were resumed in September 1972 and drilling activity increased significantly as exploration of new areas began. In 1972 a relatively small increase in output (2.5 percent) caused Louisiana to pass Texas as the nation's largest producer of natural gas. Most of this increase was from new offshore production.

Nationwide, Mississippi ranked ninth in petroleum and tenth in natural gas production. Fuels valued at \$236 million, primarily derived from crude oil production, contributed significantly to the state's economy in 1971. During that year, wages and salaries totaled \$48 million, and nearly \$13 million in severance taxes were paid to the state's treasury from petroleum and natural gas output. Natural gas ranked second, accounting for 9.4 percent of the total value of minerals produced in the state. Petroleum production has not been expanding in recent years and, in fact, was slightly lower in the first quarter of 1973 than during the same period in 1972.

Mineral fuels valued at more than \$190 million were produced in Alabama in 1971. Wages and salaries earned in fuel output were \$57 million, although this amounted to less than one percent of all wages paid in the state during the year. Severance tax payments, primarily from coal, totaled \$2.8 million in 1972. The most important mineral produced in the state, bituminous coal, increased output 7½ percent during 1971. Alabama's natural gas and petroleum production is currently small, but areas bordering both Florida and Mississippi hold promise. Petroleum output

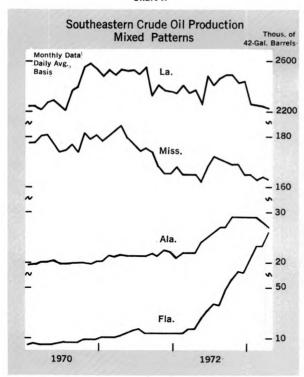
increased by 30 percent during 1972 and prospects appear good for a continuation of that trend.

In Florida, mineral fuels, primarily crude petroleum, increased 75 percent in volume and 92 percent in value during 1971. Virtually all the growth came from development of the Jay oil field in the Florida Panhandle. Crude oil in this area has a high sulphur content, and full production had to await facilities to remove the sulphur from the oil, thus "sweetening" the crude. Completion of some of these processing plants in the spring of 1972 allowed a 58-percent increase in daily average output between the first and second quarters of that year. During all of 1972, the volume of crude petroleum and natural gas liquids produced grew by more than 500 percent as the facilities were developed.

The Summer of '73

The importance of mineral fuels and energy production to economic growth naturally raises the question of where the Southeast stands in the energy crisis. Since mineral fuel markets are both national and international, no assessment can be made of mineral fuel reserves and supplies for particular areas of the country. It is, however, instructive to look at the near-term national energy situation in order to evaluate the Southeast's overall position vis-a-vis total energy supplies.

Petroleum is the most important single source of energy in the United States, accounting for more than 40 percent of total consumption in 1972. The largest percentage is refined into gasoline for motor fuel and at the close of the first quarter of 1973,



gasoline reserves were nearly 11 percent below their year-ago levels. Gasoline consumption, meanwhile, had increased 7 percent, the largest annual increase ever recorded. In short, the demand for gasoline has outrun the supply. The immediate reason for this is in the refining process itself and in the fears of a cold snap late last winter.

Within limits, refineries can obtain different proportions of gasoline and distillate fuel oils from the same barrel of crude petroleum. If more gasoline is produced, less fuel oil is obtained. The specter of a heating oil shortage in the late winter of 1972-73 caused refineries to produce a higher proportion of fuel oil than normal. During this time, motor gasoline reserves would normally have been built up so that the peak demands of the summer driving months could be met. In early 1973 this did not occur, so the high consumption season begins with increasing rates of usage and lower reserves than were evident in 1972. Thus, chances are very good that more gasoline shortages will occur this summer.

What About Electric Power?

While fears of bottlenecks in power supply are very real in some parts of the country, the prospect of such bottlenecks in the Southeast is remote in the immediate future. Peak electricity demand in this area occurs during the summer when air conditioning draws heavily on the generating system. According to the Federal Power Commission, the Southeast will have a generating capacity 18.2

percent higher than is necessary to meet expected peak demand this summer. This does not mean a breakdown in the system is impossible, however. since reserves can be quickly depleted by unscheduled maintenance of any of several large generators. Further, this reserve is lower in the eastern part of the area, with the indicated reserve for Tennessee, Florida, Georgia, and Alabama ranging from 13.5 percent to 18 percent. Forecasts of spare capacity assume that fuels will be available to drive the generators and that no widespread power or energy emergency will take place. If such an emergency did occur, the Southeast would be expected to share any extra capacity with other parts of the country: therefore, no part of the nation would be completely immune from the consequences of a widespread electrical power failure.

The power companies of the Southeast are also planning for the region's future growth. During the next three years, electric companies serving the area plan to add generating ability equal to 60 percent of peak capacity in 1970.

Capital Requirements are Large

It is a long jump from planning for future power requirements and actually building that capacity. Every phase of energy production requires large amounts of capital, and providing that capital may not be as easy during the next decade as in the past. The precise amount of capital necessary to meet regional energy needs during the next ten years will naturally depend upon how fuel will be produced and converted to its final form, but no matter what the assumptions, the amount of capital required is extremely large. Nationally, estimates of total capital needed between now and 1985 to develop, process, and provide primary distribution of fuels cluster around the \$300-billion mark, and capital needs for electricity generation and distribution approach \$200 billion. Thus, total estimates range from \$400 to \$500 billion, more than double the capital expenditures of the last 13 years. (All estimates are in 1970 constant dollars.)

If the energy industries are to provide the facilities necessary to meet the economy's needs, they must realize a return on investment sufficient to compete successfully for funds in capital markets. Recent rates of return to these companies have been below the average for all manufacturing industries despite the steadily rising prices of energy products. Part of the reason for this paradox has been the need to make capital expenditures which are not productive of current income, such as those for pollution control.

Prices — Nowhere To Go But Up

Prices of all fuels have been increasing rapidly and with new regulations on natural gas allowing further

increases, prices are likely to continue to rise. The most promising areas for production of domestic petroleum are either in very deep formations onshore or in offshore locations. In either case, recovery costs are high, and no real hope of lower cost sources of domestic petroleum energy is currently foreseen by experts. In the past, fuel prices have been held down by a combination of Federal regulation, low-cost strip-mined coal, and low-price oil imports. For one reason or another. all these influences are now disappearing. New regulations will permit the price of natural gas to rise rapidly. Overcapacity in the coal industry has been eliminated, and production costs have been increased by new strip mining regulations and safety standards. Finally, the cartel formed by the Organization of Petroleum Exporting Countries has raised the price of foreign crude oil. Thus, these low-priced energy sources are rapidly disappearing, and there seems little doubt that energy will become substantially more expensive during the next decade.

If the current trend continues and major price increases do occur in the next decade, it will be a major change from the past 25 years of relatively stable energy prices. While unwelcome to the consumer, a rise in energy prices, which most observers see as inevitable, will help alleviate shortages in two ways. Higher prices for fuels will slow growth in demand by encouraging more efficient use of energy, while higher prices spur energy supply. Regulations protecting the environment will further raise the cost of producing energy and the resultant

higher market prices should approximate more closely energy's true cost to society.

The workings of the market are illustrated by the case of natural gas. The Federal Power Commission has made various moves since 1971 which have caused an increase in natural gas prices. These moves have stimulated exploration activity, and during 1972, exploratory drilling surpassed the 1969 record. The industry's rapid response to the price incentive should lead to increased natural gas supplies in the future, and the fuel's higher price will encourage consumers to economize in its use, thereby slowing growth in demand.

When is a "Crisis" Not a Crisis?

Thus, the energy "crisis," which has received so much attention during recent months, is not a crisis in the true sense of the word. The present "crisis" was neither sudden nor unpredictable, and the solution to our energy problems will not be easy or fast. Energy supplies are not so low in the United States that any widespread, serious emergency is likely to develop in the near future. The energy pinch has caused severe inconvenience to some and will likely affect more, but this is not of widespread concern to the general public. However, current shortages do point out the need for more effective energy usage in the United States.

The energy message sent to Congress by the President in early April emphasizes the need to seek long-term solutions to the energy problems we now face. We are likely to have to live with an energy "crisis" for several years until proposed actions can become effective.

Bank Announcements

May 9, 1973

FIRST NATIONAL BANK OF ENGLEWOOD

Englewood, Florida

Opened for business. Officers: R. Earl Warren, chairman; J. D. Tate, president; N. Douglas Webb, executive vice president; John W. Hinck, cashier. Capital, \$1,000,000; surplus and other funds, \$500,000.

May 9, 1973

UNIVERSITY ATLANTIC BANK

Jacksonville, Florida

Opened for business as a par-remitting nonmember. Officers: T. E. Doss, Jr., chairman; L. D. Alvarez, president; J. T. King, vice president; L. R. Shugarts, cashier. Capital, \$300,000; surplus and other funds, \$300,000.

May 14, 1973

FIRST NATCHEZ BANK

Natchez, Mississippi

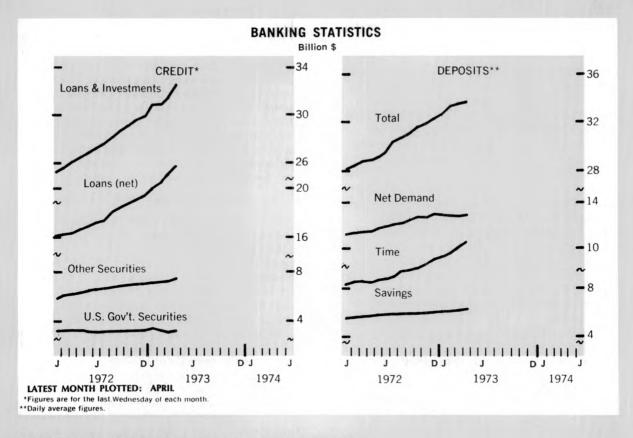
Opened for business as a par-remitting nonmember. Officers: Jack D. Hill, president; Donald Estes, vice president and cashier. Capital, \$500,000; surplus and other funds, \$500,000.

May 18, 1973

FIRST FINANCIAL NATIONAL BANK OF TAMPA

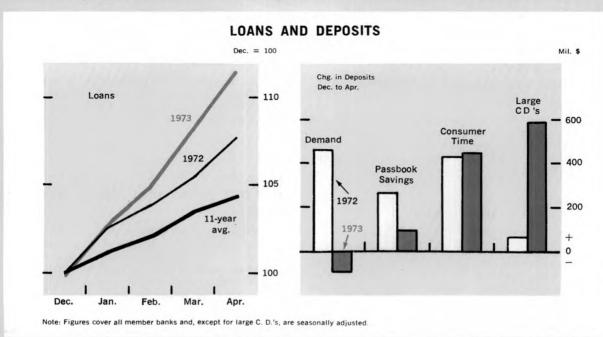
Tampa, Florida

Opened for business. Officers: Anders L. Ekman, chairman; David G. Marshall, president; J. Douglas Seymour, Jr., vice president and cashier; Mrs. Lucy S. Durham, assistant vice president; Mrs. Barbara N. Hollifield, assistant cashier. Capital, \$400,000; surplus and other funds, \$600,000.



SIXTH DISTRICT BANKING NOTES

Impact of Strong Loan Demands



During the first four months of 1973, the Southeast's booming economic expansion had a major impact on District member banks. In that time, these banks extended \$2.2 billion in loans, thus permitting many business firms and consumers to carry out desired spending plans. Banks, meanwhile, were compelled to compete aggressively for money market CD's and to rely more heavily on other borrowed funds as the previously strong growth in demand deposits and consumer time and savings deposits slowed sharply.

The combination of these developments led to upward pressure on bank lending rates. Although the Committee on Interest and Dividends has constrained lending rates since late 1972, the prime rate for large business customers advanced in a series of five steps from 6 percent in late 1972 to 71/4 percent in late May. Rates to smaller businesses moved up by lesser amounts, while rates on consumer and real estate mortgage loans have remained relatively stable.

Bank loans normally recede during the first months of the year. Not until March or April does volume reach the level of the previous December. This year, however, proved exceptional. Bank loans actually rose in January and February as the volume

of new takedowns exceeded volume being paid off. Thus, after seasonal adjustment, District bank loans rose an unprecedented 11.5 percent during the first four months of 1973—a sharp contrast to the 4.3-percent average of the last decade. And by way of further contrast, the current advance greatly exceeds 1972's record 7.7 percent. While the strong economic expansion was responsible for much of the increased borrowing, bank loans were inexpensive when compared to alternative sources of credit such as commercial paper.

The strongest loan demands developed at the District's largest banks, where business firms increased their borrowing \$520 million, a 14.8-percent gain through April. The previous strongest loan gain was in early 1965 when lending increased 12.4 percent, but loans rose only \$229 million at that time. In earlier years, business loans have advanced an average of only 3.6 percent in the first four months of the year. A 23-percent increase in business term loans accounted for almost one-half of the total business loan increase and lends support to the proposition that most of the District's business loan gain was not a substitute for borrowing in the commercial paper market.

Based upon developments at some of the District's larger banks, demand was also quite strong in other lending areas. Consumer, real estate mortgage, and other types of bank loans posted strong gains.

While banks were being called on to meet these loan requests, deposit growth from previously strong sources slowed. Demand deposits have shown a small decline, and U. S. Government deposits have been the only real source of demand deposit strength. Since the Treasury does not generally leave its deposits with the banks for any

length of time, this trend is apt to reverse itself soon.

As a result of sluggish demand deposit growth, banks have relied more heavily on time deposits, though again they have had to turn to different sources than last year. In spite of strong gains in personal income and unusually large Federal tax refunds, consumer time and savings deposit gains have fallen below last year's gains. Banks have been able to offset an unusual weakness in passbook savings by attracting longer-maturity and higher-yielding consumer time deposits. In total, though, gains in consumer interest-bearing accounts during the first four months have fallen about 25 percent below those experienced last year.

Because of reduced deposit gains from more normal sources, banks turned increasingly to issuing large-denomination negotiable CD's to business firms and state and local governments. Through the first four months of this year, actual CD gains averaged nearly \$147 million each month, representing a substantial increase over the same period last year when the average monthly gain was \$17 million. So far this year, these money market CD's are up a total of \$588 million, a 34-percent gain, and the strength is further underscored by April's unusually strong gain of \$193 million.

Until mid-May, interest rate ceilings effectively constrained banks from issuing very many large CD's with maturities of more than 89 days. In recent months, almost 80 percent of new CD's issued matured in less than three months. Interest rates have moved steadily upward on shorter-maturity CD's, from 5½ percent at the first of the year to about 7¼ percent in late May.

Banks have greatly increased their use of borrowed reserves during the first part of 1973. District banks shifted from being net sellers of about \$120 million in Federal funds during December to a net purchasing position of almost \$550 million in April. The larger banks, particularly in Atlanta, have accounted for over four-fifths of the rise in net purchases of Federal funds. As banks are relying more on these overnight reserves, rates have exceeded 8 percent in May, up from 5½ percent at the first of the year.

Discount activity also advanced in recent months. Borrowings averaged \$56 million in January when about ten banks were borrowing at any one time. In April, over 30 banks increased the daily level of borrowings to \$130 million, and on some days in May, requests for \$240 million were being met by this Bank. The bigger District banks accounted for about one-half of the increased volume, although a substantially larger number of small- and mediumsize banks are also being accommodated. The discount rate moved from 4½ percent at the first of the year to the late May level of 6 percent. In part, the greater use of the discount window reflects the growing interest rate differential between the discount rate and the cost of other borrowed funds.

JOHN M. GODFREY

Sixth District Statistics

Seasonally Adjusted

(All data are indexes, unless indicated otherwise.)

	Lates	t Month	One Month Ago	Two Months Ago	One Year Ago		Latest	Month	One Month Ago	Two Months Ago	On- Yea Ago
SIXTH DISTRICT						Unemployment Rate	An-	4.1	4.3	4.2	
INCOME AND SPENDING						(Percent of Work Force)		41.5	41.0	4.2 41.7	5.3 41.2
Manufacturing Payrolls	. Apr.	159	158	157	145	FINANCE AND BANKING					
Farm Cash Receipts		173 184	161 169	168 1 89	146 193	Member Bank Loans		208	204	200	172
	. Mar.	179	170	166	143	Member Bank Deposits		182 197	179 204	180 194	157 167
New Loans		660.6	670.0	715.7	528.4						
Repayments	. Apr.	569.3	514.7	587.1	439.4	FLORIDA					
EMPLOYMENT AND PRODUCTION						INCOME					
Nonfarm Employment		125	125	124	120	Manufacturing Payrolls		156 151	157 147	153 135	145 175
Manufacturing	. Apr.	114 112	114 112	114 112	110 110	EMPLOYMENT					
Food	. Apr.	105 110	105 110	104 110	104 107	Nonfarm Employment	. Apr.	140	139	138	131
Apparel	. Apr.	110	111	111	110	Manufacturing	. Apr.	119	118	117	113
Paper	. Apr. . Apr.	111 122	110 122	110 122	109 118	Construction	. Apr.	144 178	143 174	142 172	135 160
Chemicals	. Apr.	106	105	105	105	Farm Employment	. Apr.	99	103	93	97
Lbr., Wood Prods., Furn. & Fix	. Apr. . Apr.	116 110	116 110	116 111	110 105	(Percent of Work Force)	Apr.	3.1	2.9	3.0	3.6
Stone, Clay, and Glass Primary Metals	. Apr.	120 109	120 110	121 111	114 106	Avg. Weekly Hrs. in Mfg. (Hrs.)	. Apr.	41.4	41.9	41.9	41.6
Fabricated Metals	. Apr.	127	127	126	119	FINANCE AND BANKING					
Machinery		139 107	137 108	137 109	125 107	Member Bank Loans		251	251	248	190
Nonmanufacturing	. Apr.	129 134	129 134	128 133	123 128	Member Bank Deposits		216 259	212 263	213 247	178 208
Construction	. Apr.	122	121	121	116						
Trade		131 135	131 134	131 134	124 128	GEORGIA					
Services	. Apr.	133	133	133	128	INCOME					
Federal Government State and Local Government.	. Apr.	101 131	102 131	102 130	101 125	Manufacturing Payrolls		161 184	158 161	156 171	144 136
Farm Employment		81	90	92	89			104	101		100
(Percent of Wark Force)	. Apr.	3.7	3.6	3.6	4.1	EMPLOYMENT					
Insured Unemployment (Percent of Cov. Emp.)	. Apr	1.6	1.8	1.8	2.3	Nonfarm Employment	, Apr. . Apr.	122 109	123 109	122 109	119
Avg. Weekly Hrs. in Mfg. (Hrs.)	. Apr.	41.2	41.0	41.1	41.3	Nonmanufacturing	. Apr.	128	129	128	125
Construction Contracts*	. Apr.	227 285	281 353	249 288	213 271	Construction	. Apr.	128 84	130 92	127 95	125 86
All Other	. Apr.	170 188	211 187	211 186	156 168	Unemployment Rate (Percent of Work Force)		3.5	3.5	3.6	3.6
Cotton Consumption**	. Mar.	85	81	84	91	Avg. Weekly Hrs. in Mfg. (Hrs.)		41.1	40.8	40.2	41.2
Petroleum Production**	. Mar.	114 291	116 288	116 281	114 268	FINANCE AND BANKING					
Nondurable Goods	. Mar.	242 187	239 186	236 185	231 184	Member Bank Loans		233	220	210	167
Textiles	. Mar.	284	282	282	264	Member Bank Deposits		179 285	169 260	170 226	146 193
Apparel	. Mar. . Mar.	294 223	287 222	273 220	287 211		-				_
Printing and Publishing	. Mar.	164	162	161	164	LOUISIANA					
Chemicals	. Mar.	307 349	306 348	305 336	294 314	INCOME					
Lumber and Wood Furniture and Fixtures	. Mar.	200 191	200 191	195 186	190 179	Manufacturing Payrolls	. Apr.	145 143	145 146	143 151	136 122
Stone, Clay, and Glass	. Mar.	207	206	192	187	Farm Cash Receipts	. war.	143	140	131	122
Primary Metals		234 285	231 283	223 283	202 266	Nonfarm Employment	Anr	114	114	115	112
Nonelectrical Machinery Electrical Machinery	. Mar.	436 771	435 778	421 753	396 652	Manufacturing	. Apr.	105	106	105	103
Transportation Equipment	. Mar.	459	453	433	425	Nonmanufacturing	. Apr.	115 100	116 103	117 103	113 101
FINANCE AND BANKING						Farm Employment	Apr.	73	81	87	82
Loans*						Unemployment Rate (Percent of Work Force)	. Apr.	5.4	5.5	5.3	5.4
All Member Banks		226 214	223 208	218 202	173 160	Avg. Weekly Hrs. in Mfg. (Hrs.)	. Apr.	41.8	42.4	42.1	42.5
Deposits*						FINANCE AND BANKING					
All Member Banks		190 168	186 162	187 163	160 143	Member Bank Loans*		197 166	196 165	191 167	154 150
Bank Debits*/**	Apr.	232	228	214	181	Bank Debits*/**	A n	172	166	175	149
ALABAMA						MISSISSIPPI					
INCOME						INCOME					
Manufacturing Payrolls	. Apr.	156	156	157	139	Manufacturing Payrolls	. Apr.	173	172	175	161
Farm Cash Receipts	. Mar.	200	198	195	171	Farm Cash Receipts	. Mar.	245	210	260	162
EMPLOYMENT						EMPLOYMENT					
Nonfarm Employment	. Apr. . Apr	114 111	115 112	115 113	111 108	Nonfarm Employment	. Apr.	122 126	122 127	122 127	118
Nonmanufacturing	. Apr.	115	115	115	112	Nonmanufacturing	. Apr.	120	120	119	116
	Anr	114	113	113	112	Construction	800	114	115	118	117

,	Latest	Month	One Month Ago	Two Months Ago	One Year Ago	١	atest Monti	One Month 1 Ago	Two Months Ago	Or Yes As
Unemployment Rate						EMPLOYMENT				
(Percent of Work Force)	Apr.	4.2	3.7	3.8	4.3					
Avg. Weekly Hrs. in Mfg. (Hrs.)	Apr.	40.6	40.2	40.9	41.0	Nonfarm Employment		124	124	113
						Manufacturing ,		115	115	111
FINANCE AND BANKING						Nonmanufacturing	Apr. 129	129	129	122
Member Bank Loans*	An,	212	216	214	175	Construction	Apr. 123	125	126	121
Member Bank Deposits*		183	184	182	160	Farm Employment	Apr. 83	88	98	92
Bank Debits*/**		221	211	199	173	Unemployment Rate				
Dank Debits /	Apr.	221	211	199	1/3	(Percent of Work Force) A	Apr. 2.9	2.8	2.8	3.4
						Avg. Weekly Hrs. in Mfg. (Hrs.) A	Apr. 40.8	40.6	40.9	40.9
TENNESSEE							-			
1211120022						FINANCE AND BANKING				
INCOME										
						Member Bank Loans*		215	210	168
Manufacturing Payrolls		165	162	161	150	Member Bank Deposits* A		177	181	155
Farm Cash Receipts	Mar.	175	167	156	147	Bank Debits*/**	Apr. 164	186	180	155
*For Sixth District area only; other totals	for e	ntire six	states	**	Daily average basis	†Preliminary data r-Revised	N	A. Not ava	ailable	

Note: Indexes for bank debits, construction contracts, cotton consumption, employment, farm cash receipts, loans, petroleum production, and payrolls: 1967 = 100. All other indexes: 1957-59=100.

Sources: Manufacturing production estimated by this Bank; nonfarm, mfg. and nonmfg. emp., mfg. payrolls and hours, and unemp., U.S. Dept. of Labor and cooperating state agencies; cotton consumption, U.S. Bureau of Census; construction contracts, F. W. Dodge Div., McGraw-Hill Information Systems Co.; petrol. prod., U.S. Bureau of Mines; industrial use of elec. power, Fed. Power Comm.; farm cash receipts and farm emp., U.S.D.A. Other indexes based on data collected by this Bank. All indexes calculated by this Bank.

Data benchmarked to June 1971 Report of Condition

Debits to Demand Deposit Accounts

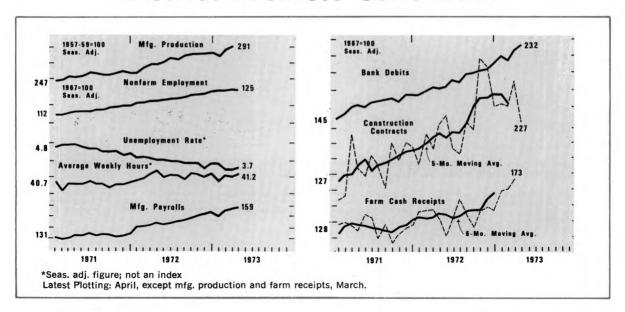
Insured Commercial Banks in the Sixth District

(In Thousands of Dollars)

			Ap 19 Fro	ril 73	Year to date 4 mos.					Ap 19 Fro	73	4 i
Apr 197			Mar.	April	1973 from 1972		April 1973	Mar. 1973	April 1972	Mar. 1973	April	
TANDARD METROPOLITAN TATISTICAL AREAS**						Dothan	161,029 76,379	157,543 73,176	113,469 54,849	+ 2 + 4		
Birmingham 3,293	,314 3,487,487	2,686,666	- 6	+23	+20	Bradenton	189,892	185,332	150,537			
Gadsden 90	810 96,009	80,392	- 5	+13	+20	Monroe County	75,534	75,254	59,285	+ 0		
Huntsville 286	235 288,221	240,627	- 1	+19	+14	Ocala	198,944	183,384	137,244		+45	
Mobile 910	275 902,314	834,661	+ 1	+ 9	+10	St. Augustine	27,184	26,875	29,492	+ 1	- 8	
Montgomery 587	971 617,626	460,303	- 5	+28	+23	St. Petersburg	1,007,073	966,146	715,793	+ 4	+41	ι
uscaloosa 194		149,194	+ 1	+30	+23	Tampa	1,720,121	1,793,996	1,430,203	- 4	+20)
artow-Lakeland-						Athens	156,366	150,111	131,299	+ 4	+19	
Winter Haven 750	227 758,571	563,095	- 1	+33	+26	Brunswick	101,942	91,307	73,593	+12	+39	•
aytona Beach 368	027 348,738	293,554	+ 6	+25	+23	Dalton	184,007	190,275	148,285	- 3	+24	ŀ
t. Lauderdale-						Elberton	23,355	20,660	18,818	+13	+24	ı
Hollywood 1,932	627 1,826,078	1,515,806	+ 6	+27	+18	Gainesville	138.641	129,863	101,222	+ 7	+37	,
. Myers 321	905 305,335	230,302	+ 5	+40	+35	Griffin	66,048	66,255	54,413	- 0	+21	
ainesville 254	071 236,238	193,492	+ 8	+31	+20	LaGrange	38,626	41,123	31,068	- 6	+24	ı.
acksonville 3,346	902 3,601,834	2,705,866	- 7	+24	+26	Newnan	71,890	67,007	37,505	+ 7	+92	2
lelbourne-						Rome	134,063	133,254	113,652	+ 1	+18	ı
Titusville-						Valdosta	92,313	86,006	78,666	+ 7	+17	
Coca 438	144 391,781	317,701	+12	+38	+28	74.455.4	,	,				
liami 6,630		4,996,580	- 0	+33		Abbeville	15.649	14,195	15,479	+10	+ 1	
rlando 1,499		1,235,180	+ 3	+21		Bunkie	9,490	10,827	7,965	-12	+19	
ensacola 406	899 409,336	354,551	- 1	+15	+11	Hammond	74,896	73,531	57,533	+ 2	+30)
arasota 524		340,541	- 2	+54	+46	New Iberia	51,921	52,382	47,803	- 1		
allahassee 879		584,763	+ 3	+50		Plaquemine	21.996	22,623	14,403	- 3	+53	
ampa-St. Pete 3,711		2,995,096	- 2	+24		Thibodaux	35,410	36,442	29,414			
. Palm Beach 1,311		896,686	+13	+46		TIMBOGGGA	05,420	55,112		_		
						Hattiesburg	117,795	118.419	98,994	- 1	+19	,
lbany 189		148,930	+ 2	+28	+22	Laurel	69,972	74,628	60,209	- 6	+16	,
tlanta 16,166			+11	+64		Meridian	111,030	111,659	95,303		+17	
ugusta 503			+ 2	+26		Natchez	49,996	57,616	44,655	-13	+12	?
olumbus 420			+ 9	+23		Pascagoula-						
lacon 510		397,715	- 1	+28		Moss Point	149,154	152,228	116,030	- 2	+29	
avannah 508	790 503,555	418,260	+ 1	+22	+21	Vicksburg	67,937	72,555	56,114	- 6	+21	
lexandria 232,	277 235,168	181,871	- 1	+28	+21	Yazoo City	40,804	35,444	39,238	+15	+ 4	ŀ
aton Rouge 1,096				+11								
afayette 269		194.711	+ 9	+39		Bristol	114,173	110,261	115,233	+ 3	- 1	l
ake Charles 209			- 1			Johnson City	155,980	158,650	134,552	- 2	+16	į
lew Orleans 3.804			+ 2	+21		Kingsport	255,498	294,633	209,470	-13	+22	ŗ
•							•		•			
iloxi-Gulfport 266		183,441	+ 3	+45		District Total 7	2,076,528	70,123,388	54,09B,230r	+ 3	+33	ļ
ackson 1,420		984,978	+ 8	+44	+26	** -*	7 704 765	7.000.400	C 241 000	_ ^	100	:
hattanooga 1,222,	049 1,183,253	882,787	+ 3	+38	+16	Alabama		7,869,432	6,341,802		+22	
noxville 925	378 B 60,556	718,600	+ 8	+29	+21	Florida 2		24,669,076	19,071,101		+30	
lashville 3,063	630 3,052,217	2,520,684	+ 0	+22	+23	Georgia 2		20,329,939	14,472,675	+ 8	+52	
						Louisiana'		6,616,480	5,670,674		+19	
HER CENTERS						Mississippi		2,920,325	2,264,309	+ 2	+31	
Inniston 111	628 103,755	87,234	+ 8	+28	+16	Tennessee ¹	7,917, 239	7,718,136	6,277,669	+ 3	+26	,

District portion only revised Figures for SMA definitions as of December 31, 1972.

District Business Conditions



The region's strong economic advance paused in late spring. Construction contracts declined. The labor market softened slightly, and the growth of both consumer spending and bank loans slowed. The farm sector continued to receive high prices and increasing income, but floods seriously threatened future production.

Softness appeared in both residential and nonresidential construction activity in April. The value of contract awards for residences was at its lowest level in ten months; after a strong first quarter, the value of nonresidential awards fell back to last December's level as large contracts were few and far between. Deposit inflows at thrift institutions continued to show some weakness, but these institutions have not curtailed mortgage lending.

After over 30 months of steady gains, nonfarm employment dipped slightly in April. All District states, with the exception of rapidly growing Florida, shared in these job losses. The unemployment rate inched upward to 3.7 percent. The manufacturing labor market remains tight, however, despite small job reductions. Factory hours lengthened from an already high level, and manufacturing payrolls advanced strongly. The latest data also reveal a broad expansion in output by almost every major manufacturing industry.

Growth of consumer instalment credit at commercial banks slowed sharply in April. The slowdown was most pronounced in net extensions of loans to buy autos and other consumer goods; gains in all categories were small. Unit sales of domestically produced autos declined from the hot pace of recent months but were still above April of last year.

Banks are making increasing use of borrowed funds to offset weak deposit gains. Large-denomination CD's provide the only major source of deposit strength at many large banks. Bank lending continues to rise, although at a much slower rate than in previous months. On May 11, this Bank raised its discount rate to 6 percent, while most District banks as of late May posted a 71/4-percent prime rate for their larger business customers.

Prices of farm products rose less rapidly in April, reflecting declines in most livestock items. However, most crop prices increased through early May because of heavy rains and record floods that have delayed crop plantings and may have prevented the planting of much cotton acreage in the Mississippi Delta. Reflecting rising money market rates, a large farm credit agency recently announced the second one-fourth percent increase in loan rates since the end of April. District farm cash receipts through March exceeded year-ago levels by more than 13 percent even though Florida experienced a decline.

Note: Data on which statements are based have been adjusted whenever possible to eliminate seasonal influences.

JUNE 1973, MONTHLY REVIEW

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