Analysis of Work Stoppages During 1952

Bulletin No. 1136
UNITED STATES DEPARTMENT OF LABOR

Martin P. Durkin - Secretary

BUREAU OF LABOR STATISTICS

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#### Letter of Transmittal

UNITED STATES DEPARTMENT OF LABOR,

Bureau of Labor Statistics,

Washington, D. C., June 4, 1953.

The Secretary of Labor:

I have the honor to transmit herewith a report on work stoppages during the year 1952. A portion of this report was printed in the Monthly Labor Review for May 1953.

This bulletin was prepared by Ann J. Herlihy, Bernard Yabroff, and Daniel P. Willis, Jr., with the assistance of other members of the staff of the Bureau's Division of Wages and Industrial Relations, under the direction of Lily Mary David.

The Bureau wishes to acknowledge the widespread cooperation of employers, unions, the Federal Mediation and Conciliation Service, and various State agencies in furnishing information needed for this report.

Ewan Clague, Commissioner.

Hon. Martin P. Durkin, Secretary of Labor.

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# **Analysis of Work Stoppages During 1952**

#### Summary

More man-days of idleness (59,100,000) resulted directly from work stoppages in 1952 than in any year except 1946, when 116,000,000 mandays were reported. The total of 3,540,000 workers involved in work stoppages beginning in the year was the third highest on record, exceeded only in 1919 and 1946.

The relatively high level of strike idleness is traceable to the comparatively large number of stoppages involving 10,000 or more workers and particularly to the basic steel strike. These major stoppages accounted for almost half the workers involved in all strikes and about two-thirds of all man-days idle. The steel stoppage alone accounted for about two-fifths of all man-days idle.

More idleness resulted from disputes in which both wages and union security were major issues than over any other group of issues, largely because of their importance in the steel strike and in 6 other stoppages of 10,000 or more workers. In recent years, wage issues alone were the leading cause of idleness. Disputes over wages and union security, together with those over wages alone, accounted for about 60 percent of the workers involved and over 85 percent of the man-days of idleness in 1952.

Not only were major stoppages relatively numerous, but more strikes  $(5,117)^1$  of all sizes began in 1952 than in any year for which sta-

This is the number of verified strikes on which information was received in time to be included in the tabulations for the year. In addition there were 6 small strikes involving a total of fewer than 800 workers; lin Illinois, 2 in Ohio, 2 in Pennsylvania, and 1 in Wisconsin on which the verified information was received too late to be included in the Bureau's tabulations. The total of 5,117 does not include 39 small disputes for which the Bureau was unable to secure information from the parties that an actual work stoppage occurred.

Except as noted in the preceding paragraph, all known work stoppages arising out of labor-management disputes, involving 6 or more workers and continuing a full day or shift or longer, are included in this report. Figures on "workers involved" and "man-days idle" cover all workers made idle for one shift or longer in establishments directly involved in these stoppages. They do not measure the indirect or secondary effects on other establishments or industries whose employees are made idle as a result of material or service shortages.

tistics on work stoppages have been compiled (table 1). Strike idleness amounted to about 1 day out of every 175 worked during the year.

About half the major stoppages occurred in nonmanufacturing. The construction industry accounted for ll of these stoppages and involved 286,000 workers -- 5 were at Atomic Energy Commission construction projects. Other large nonmanufacturing stoppages occurred in the bituminous-coal mining, railroad, trucking, tele-phone and telegraph, and maritime industries. Most of the large manufacturing stoppages were in metalworking, including steel, aircraft, and electrical products. Other industries affected by large stoppages included petroleum, rubber, meatpacking, lumber, and glass products. Except for an 80-day strike of carpet and rug workers, the textile industries, in which the economic outlook was relatively poor, were free of major stoppages.

## Strike Trends during the Year

Seasonal patterns of strike activity are frequently overshadowed by other factors affecting bargaining developments. Generally, however, the fourth quarter of the year, particularly November and December, is a period of low strike activity, especially when measured in terms of number of stoppages beginning during the period; whereas strike activity is usually highest in the second and third quarters.

The year 1952 followed this pattern. The number of strikes, workers, and man-days involved reached peak levels during the middle two quarters of the year--April through September. The second quarter was the highest for the year in terms of strikes, workers, and man-days of idleness. The sharp drop in idleness in the third quarter is explained largely by settlement of the steel strike in late July. The number of strikes and workers involved reached their lowest levels for the year in the fourth quarter, although man-days of idleness in this 3-month period exceeded idleness in the first quarter.

Strikes were at a record high in the first quarter of 1952, compared with earlier years. In the remaining three quarters both the number of workers and man-days of idleness were high, compared with most earlier years, although the number of strikes was exceeded in several previous years. The number of workers involved in the second quarter and the man-days of idleness in the third quarter were among the highest ever recorded for comparable periods.

On a month-by-month basis, more than 400 strikes began in each of the first 10 months of

1952, with more than 500 starting in April, May, and September. Man-days of idleness increased gradually during the first 3 months of the year, rose substantially in April and May, and reached peak levels in June and July because of the steel strike. Idleness dropped sharply in August, increased substantially in September and October, and dropped again in the last 2 months of the year.

Most of the major strikes occurred in the first 3 quarters. There were 10 stoppages of 10,000 or more workers in the first quarter of the year -- l in January, 2 in February, and 7 in March. The one involving the most workers was a 4-day strike, covering ll States in early March, of 41,000 employees of the New York Central Railroad, the Terminal Railroad Association of St. Louis, and other railroads. Three of the first-quarter strikes were in the construction industry. Included were a 60-day strike involving 35,000 construction workers in the San Francisco Bay area of California and 2 stoppages involving construction workers at the Paducah, Ky., project of the Atomic Energy Commission.

The second-quarter peak level of workers involved and man-days idle is due in large part to 13 major stoppages. Six of these began in April, 4 in May, and 3 in June. The steel strike accounted for about 35 percent of the workers involved in all strikes beginning during the quarter, and half the man-days of idleness. Nationwide strikes also affected the petroleum and natural gas industry, Western Union Telegraph Co., and the Western Electric Co. and other American Telephone and Telegraph Co. subsidiaries. The construction industry again experienced more major stoppages than any other industry, including month-long strikes in Mil-waukee, Wis., and 42 northern and central counties in California; 23-day stoppages in Detroit, Mich., and New Orleans, La.; and an 8-day strike at the Paducah, Ky., Atomic Energy construction project.

During the third quarter 9 major stoppages began--1 in July, 3 in August, and 5 in September. Outstanding was the 90-day International Harvester strike involving 22,000 workers. It was the longest major strike of the year. All other strikes starting in this quarter involved fewer than 25,000 workers each, and all except the 33-day Timken Roller Bearing Co. stoppage lasted less than a month. There were 2 large strikes in the aircraft industry in this period: A 21-day strike involving 23,000 employees of Lockheed Aircraft Corp., Burbank, Calif., and a 14-day stoppage involving 11,000 employees of Douglas Aircraft Corp., El Segundo, Calif. The other major strikes in this period affected a variety of manufacturing and nonmanufacturing industries.

During the fourth quarter the relatively high number of man-days of idleness as compared with other years is traceable in large part to the 15-day nationwide bituminous-coal strike in October, involving about 270,000 workers and accounting for about a third of all man-days idle during this period.

### Stoppages of 10,000 or More

The 35 stoppages of 10,000 or more workers exceeded the number in any previous year except 1919 and 1945 when the respective numbers of such stoppages were 54 and 42. These stoppages in 1952 accounted for the idleness of about 1,700,000 workers for a total of 37 million man-days-almost half the workers involved in all strikes and about two-thirds of all man-days idle. The proportion of idleness exceeded that in most recent years (table 2). The steel and bituminous-coal mining stoppages, which directly idled 560,000 and 270,000 workers, respectively, were the largest occurring during the year.

Disputes over wages or related monetary matters caused the largest number of major stoppages (15) as well as most of the strikes of all sizes. Wages, combined with questions of union status, were the major issues in 7 other large disputes. These included the steel stoppage; the International Harvester Co. and two west coast aircraft strikes; and stoppages affecting Timken Roller Bearing Co., New Jersey Bell Telephone Co., and B.F. Goodrich Co. Union organization issues were dominant in two stoppages: A 39-day intermittent strike of B. F. Goodrich Co. employees that began in February and a 1-day strike of building trades workers at the Atomic Energy Commission's Savannah River construction project.

Interunion or intraunion matters caused two of the major construction stoppages that occurred in 1952 and a stoppage of bituminous-coal miners in western Pennsylvania. The remaining large strikes resulted from disputes over a variety of other issues.

Unions affiliated with the American Federation of Labor were involved in 17 of the major stoppages; affiliates of the Congress of Industrial Organizations, in 12; and unions affiliated with neither the AFL nor CIO, in 7.

Among 10 major strikes which lasted less than a week were five 1-day stoppages. Another 7 continued for at least a week but less than 2 weeks; 6 were in effect fir 2 weeks to less than a month; and 12 lasted 1 month or more, including the 59-day nationwide steel stoppage. Two large strikes continued for almost 3 months: One by employees of carpet and rug manufacturers in New York, New Jersey, and Massachusetts, and the other by part of the employees of International Harvester Co.

# WSB-Certified Disputes

The nationwide dispute in the oil industry was the only controversy involving a work stoppage that the President referred to the Wage Stabilization Board in 1952.<sup>3</sup> The basic steel dispute, which had been referred to the Board late in 1951, resulted in a national steel strike in 1952 after efforts to negotiate an agreement on the basis of settlement terms recommended by the Board failed.

Basic Steel Strike.--Contracts between the United Steelworkers of America (CIO) and basic steel producing companies were opened in November 1951 for the first general renegotiation since 1947. After failure of the parties to reach agreement on December 22, the dispute was referred by President Truman to the Wage Stabilization Board. The settlement proposed by a Board majority, industry members dissenting, late in March 1952 was accepted by the union but rejected by the industry. After eleventh hour mediation efforts failed, the President ordered the Secretary of Commerce to take possession of and operate most of the steel mills.

<sup>2</sup>The Wage Stabilization Board was given limited jurisdiction in labor disputes by Executive Order 10233 issued by the President on April 21, 1951. The Board was authorized to investigate and recommend settlement in any dispute that was not resolved by collective bargaining or by the prior full use of mediation and conciliation facilities, and that threatened to interrupt work affecting the national defense where (1) the parties jointly agreed to submit the dispute to the Board; or (2) the President was of the opinion that the dispute substantially threatened the progress of national defense and referred it to the Board, Binding decisions were authorized only if submission was agreed upon by the parties in advance. Subsequently, the Defense Production Act Amendments of 1952 created a new Wage Stabilization Board, effective July 30, 1952, with no dispute functions, except to advise labor and management, at their request, regarding the interpretation and application of wage stabilization policy.

<sup>3</sup>Three threatened strikes in the aluminum industry were averted after the President certified the disputes to the Board. They involved the Aluminum Co. of America and the United Steelworkers of America (CIO); Aluminum Co. of America and International Council of Aluminum Workers of America (AFL); and Kaiser Aluminum and Chemical Corp. and Steelworkers (CIO). All were certified January 26, 1952.

For a discussion of disputes involving work stoppages certified to the Board during 1951, see Analysis of Work Stoppages During 1951 (Bureau of Labor Statistics, Bulletin No. 1090).

On April 29, when a preliminary court injunction restrained enforcement of the seizure order, a nationwide strike began. The workers returned to work a few days later following a temporary stay of the injunction. When the injunction against seizure was upheld by the U. S. Supreme Court on June 2 the workers again went out. They remained out until late July when a 2-year agreement was reached with major steel companies. 5

Oil and Natural Gas Strike .-- The Oil Workers International Union (CIO) and other AFL and independent unions in the petroleum industry scheduled a strike for March 3, 1952, when negotiations deadlocked on the unions' proposals for a general hourly wage increase of 25 cents and for increases in second- and third-shift differentials from 4 to 6 cents and from 6 to 12 cents an hour, respectively. At the request of the Federal Mediation and Conciliation Service, the threatened strike was postponed for 1 week. Following the President's referral of the dispute to the WSB on March 6, the strike was again postponed, pending the Board's consideration of the case. However, oil industry representatives declined to participate in panel hearings in two "pilot" cases. 6 On April 16, as a result of this action, the Board, for the first time in a dispute case, returned the controversy to the parties for further bargaining.

When these negotiations failed, the CIO Oil Workers and the Central States Petroleum Union (Ind.) called a national strike on April 30 that idled approximately 58,000 workers. Most of these workers had returned to their jobs by the end of May, following individual settlements that were reached gradually on the basis of the Board's action on May 14. On that date, the Board announced partial approval of a

7 Some AFL affiliates had participated in the negotiations prior to the stoppage but were not involved in the strike.

<sup>&</sup>lt;sup>4</sup>The strike continued at some mills of smaller companies until individual agreements were reached on certain local working conditions. By mid-August, workers at most of these firms had returned to their jobs.

<sup>&</sup>lt;sup>5</sup>A detailed discussion of this dispute together with terms of settlement is provided in the appendix.

<sup>6</sup>The employers had proposed that the Board should recommend individual settlements based on consideration of the merits of disputes between individual oil companies and unions, instead of a single settlement applicable to all the disputes. They contended that the procedures established for the Board's hearings would lead to multiplant, industrywide bargaining in contrast to the local bargaining which had historically prevailed in the industry.

contract reached between the CIO Oil Workers and the Farmers Union Central Exchange of Billings, Mont., thus setting a pattern for other settlements. The Board (industry members dissenting) approved 15 cents of the 18-cent hourly wage increase agreed upon by the parties, and a \$100 lump-sum payment to each worker in lieu of retroactive pay for the period October 1, 1951 (expiration date of the former contract) to May 1, 1952 (effective date of the increase). Provisions for a seventh paid holiday and for hourly increases in second- and third-shift differentials from 4 to 6 cents and 6 to 12 cents, respectively, received unanimous Board approval. Concurrently, the Board announced prior approval of other agreements providing for a general hourly wage increase not exceeding 15 cents, except that changes in shift differentials would be subject to review on an individual case basis. Subsequent agreements8 typically incorporated the general wage increase and adjustments in shift differentials approved by the Board. Varying provisions were negotiated, however, for partial retroactivity of the wage increase or for lump-sum payments in lieu of retroactive pay adjustments.

# ''National Emergency'' Disputes<sup>9</sup>

Major controversy developed during 1952 over the "national emergency" strike provisions of the Labor Management Relations (Taft-Hartley) Act. The President's refusal to apply the act's emergency procedures to the nationwide steel strike aroused Congressional debate. Subsequently, the President's resort to these procedures in a strike at the American Locomotive Co.'s Dunkirk, N. Y., plant 10 precipitated

<sup>8</sup>The major agreements were reached during the last 2 weeks in May; the last settlement in the dispute was reached early in August.

<sup>9</sup>Labor-management disputes designated as "national emergency" disputes are (1) those specified in the Labor Management Relations Act as imperiling the "national health and safety," and (2) those designated under the Railway Labor Act "which threaten substantially to interrupt interstate commerce to a degree such as to deprive any section of the country of essential transportation service."

10 This was the only dispute in 1952 in which the emergency procedures of the act were utilized. These provisions had been invoked on 9 other occasions: In 1951, in connection with the nationwide strike affecting copper and other nonferrous metals companies; in 1950, in the prolonged 1949-50 bituminous-coal dispute; and in 1948, in 7 situations, 4 of which involved strikes. See BLS publication Work Stoppages, "National Emergency" Disputes under the Labor Management Relations (Taft-Hartley) Act, 1947-June 30, 1952 (Series 5, No. 2) for full discussion of all situations prior to July 1, 1952.

legal action by the CIO Steelworkers—the first test case—challenging the constitutionality of the act's emergency provisions.

The President's decision to invoke the Taft-Hartley Act in the dispute at the Dunkirk plant followed prolonged efforts by the parties, with assistance from Federal officials, to reach a new agreement to replace the one that expired January 31, 1952. Bargaining discussions had started late in 1951 on the Steelworkers' proposals for 22 contract changes as well as a request for companywide bargaining. Negotiations stalemated, and the President referred the dispute to the Wage Stabilization Board on December 22, 1951, as part of his certification of labor disputes involving the basic steel companies and the Steelworkers (see p. 3). The parties resumed negotiations after a meeting with the Board on January 7, 1952. When these discussions also failed, the Board appointed a panel, which held hearings in the dispute in May and June 1952. Before the panel could formulate its recommendations, however, the Defense Production Act was amended to eliminate the Board's dispute functions. 11 In subsequent negotiations, the union withdrew its request for companywide bargaining and sought a separate settlement at the Dunkirk plant. In addition to the union shop, it proposed a wage and fringe benefit "package" increase amounting to approximately  $2l\frac{1}{2}$  cents an hour, retroactive to February 1, 1952, the day following the expiration of the previous contract. The company's counter offer of an hourly wage increase of  $12\frac{1}{2}$  cents was rejected by the union, and a strike by about 1,600 production and clerical workers began August 29. On December 3, the President invoked the "national emergency" provisions of the Taft-Hartley Act and appointed a board of inquiry to investigate the dispute. 12

The Board reported, on December 11, that the dispute "is immediately and seriously delaying the production of equipment and of fissionable materials essential for atomic weapons needed for the national defense," and that resumption of production was imperative if the atomic energy program was to meet its schedule.

<sup>11</sup>See footnote 2, page 3.

did not apply to disputes involving the Board did not apply to disputes involving the Steel-workers at the company's Auburn, N. Y., and Schenectady, N. Y., plants (producers of Army tanks and Diesel locomotives). Approximately 1,000 production and clerical workers at the Auburn plant went on strike October 20, 1952. Two days later, about 6,800 production employees walked out at the Schenectady plant; some 500 office workers at the plant joined the strike on December 8. The strikes were called to enforce demands similar to those involved in the dispute at the Dunkirk plant.

Thereupon, the President directed the Department of Justice to seek a court injunction to halt the strike. A temporary restraining order, prohibiting continuation of the strike and directing a resumption of negotiations, was issued by the Federal district court in Buffalo, N.Y., on December 12; by mid-December, most of the strikers had returned to work. On December 29, the court extended the injunction for the full 80-day "waiting" period provided under the Taft-Hartley Act. However, in rejecting the Steelworkers' argument that the act's emergency injunctive provisions were unconstitutional because supervision over a purely administrative Government function was delegated to the courts, the court held that the "court proceedings are independent of the administrative procedure."

In asserting jurisdiction over the dispute, the court pointed out: The Dunkirk plant was supplying nickel-plated pipe required for the construction of atomic energy facilities; "these facilities constitute a substantial part of the atomic energy industry; " and "delay in the construction of these materials, caused by the Dunkirk strike, will mean a loss in the production of atomic weapons." The court added that although the Nation was "technically not at war, existing conditions in Korea are tantamount to war." The Steelworkers had argued that the court lacked jurisdiction over the dispute on the ground that the act's emergency injunctive procedures were limited to threatened or actual strikes "affecting an entire industry or a substantial part thereof" and threatening to imperil the "national health or safety." The union also contended that the Dunkirk plant was not a key producer in the Nation's metal-fabricating industry and that only a small portion of the plant's production was required by the atomic energy program. 13

### Major Issues Involved

Wages and related matters (including pensions, social insurance, and other fringe benefits) were the major issues in nearly half of the strikes, involving about two-fifths of the

workers and man-days of idleness in the year's stoppages (table 4). These issues combined with union security issues were of primary importance in another 5 percent of the stoppages, but this relatively small proportion of stoppages accounted for a fifth of the workers involved and almost half the man-days idle. The steel strike caused most of the idleness in this category. Other major stoppages in which union security and wages together were major issues affected Lockheed Aircraft Corp., Douglas Aircraft Corp., B. F. Goodrich Co., Timken Roller Bearing Co., International Harvester Co., and New Jersey Bell Telephone Co. Union organization matters alone were the primary issues in about 12 percent of the year's strikes, but accounted for much smaller proportions of the workers involved and of man-days idle.

Slightly more than a fourth of the year's stoppages were precipitated by disputes over working conditions, such as job security, shop conditions, and workload, or protests against rulings of Government agencies. These strikes accounted for slightly more than a fourth of the workers engaged in stoppages but less than a tenth of man-days of idleness. The most notable dispute in this group involved about 270,000 bituminous-coal workers who stopped work in protest against the Wage Stabilization Board ruling on their wage agreement.14

Jurisdictional, rival union, and sympathy strikes accounted for a comparatively small proportion of the strike activity in 1952--about 6 percent of all stoppages, 7 percent of workers involved, and 2 percent of idleness.

Duration of stoppages varied according to the issues involved. Stoppages caused by disputes over combined wage and union-organization matters were longest, averaging 37.9 calendar days, compared with 30.2 days in 1951 and 26 in 1950. Strikes over wages and related fringe benefits alone averaged about 20 days, and those on union-organization matters alone, about 21 days. Disputes over interunion or intraunion matters averaged 12.5 days, considerably below the 1951 and 1950 averages. Work stoppages caused by disputes over other working conditions were the shortest, averaging 8.3 days in 1952.

<sup>13</sup>The union's appeal from the ruling was rejected by the United States Circuit Court of Appeals in New York on March 2, 1953, expiration date of the injunction. Previously, the Federal Mediation and Conciliation Service, on February 20, had announced settlement of the disputes. A "memorandum of understanding" reached by the parties included provisions for a "package" wage increase of 16 cents an hour, a lump-sum payment for each employee in lieu of retroactive pay adjustments, and a union shop. Following ratification of the settlement, employees on strike at the company's Auburn and Schenectady plants returned to work early in March.

<sup>14</sup>This stoppage began at several Illinois mines on October 13 as a protest against the Wage Stabilization Board's delay in ruling on a wage increase for bituminous-coal miners. By October 16, approximately 100,000 workers were idle in a number of States. The strike continued to spread and reached nationwide proportions, idling 270,000 workers, on October 20, after the WSB ruled that only \$1,50 of the \$1.90 daily wage increase agreed on by the union and bituminous-coal-mine operators was allowable under Board regulations.

#### Industries Affected

Nearly two-fifths of all strike idleness (23 million man-days) was concentrated during 1952 in the primary metal industries group, mainly because of the protracted steel strike (table 5). The construction industry had 6,700,000 man-days of idleness; 58 percent of this idleness was caused by 11 stoppages involving 10,000 or more workers. More than 4,000,000 man-days idle were recorded in each of 2 nonmanufacturing industry groups: Mining, which was affected by a nationwide bituminous-coal strike; and the transportation, communication, and other public utilities group, with the nationwide telephone and telegraph stoppages.

In each of 9 other industry groups, idleness exceeded 1,000,000 man-days: Fabricated metal products; electrical machinery, equipment, and supplies; machinery (except electrical); transportation equipment; lumber and wood products (except furniture); textile mill products; food and kindred products; products of petroleum and coal; and trade. At least 1 stoppage of 10,000 or more workers occurred in each of these groups.

The primary metal industries group had the largest number of man-days idle, as well as the greatest proportion of estimated time idle--about 7 percent of estimated working time. The mining industries group ranked next, with almost 2 percent of all working time idle because of stoppages. Strike idleness amounted to more than 1 percent of total time in four other industry groups--ordnance and accessories, petroleum and coal products, rubber products, and construction. For manufacturing as a whole, strike idleness amounted to about 1 percent of all estimated working time.

The largest number of strikes occurred in the construction industry (794--a new record for this industry) and in mining (650). <sup>15</sup> In manufacturing, the machinery (except electrical) group had the highest number of stoppages (323). Because of the relatively large numbers of small units in both construction and mining, the number of stoppages is usually high.

#### States Involved

Idleness exceeded a million man-days in each of 15 States, most of which rank high in terms of degree of industrialization. Pennsylvania had 11,800,000 man-days of idleness in work stoppages; Ohio was next with 7,260,000 man-days (table 6). The nationwide steel strike

15 Many of the mining strikes were small and short-lived. Unlike major stoppages in this industry, strikes at individual mines or small groups of mines receive little public attention.

caused 68 percent of the idleness in Pennsylvania and 54 percent in Ohio. Three other States--California, Illinois, and New York--had more than 4,000,000 man-days of idleness. A fifth of all man-days idle for the country as a whole were concentrated in Pennsylvania and 12 percent of all man-days were in Ohio.

Pennsylvania had the greatest number of stoppages (692). Next in order were New York (600) and Ohio (444). Fewer than 10 stoppages were recorded for each of 3 States--Nevada, Vermont, and South Dakota.

### Metropolitan Areas Involved

Ten or more work stoppages occurred in each of 93 metropolitan areas in 1952 (table 7). These areas accounted for 3,411 strikes--two-thirds of the total for the country--and more than three-fifths of all workers involved (2,160,000) and man-days of idleness (38,000,000).

Generally, the leading industrialized centers had the most strikes. Six areas experienced over 100 work stoppages each during the year--New York-northeastern New Jersey (610), Detroit (186), Chicago (150), Philadelphia (147), Pittsburgh (137), and St. Louis-East St. Louis (118). Six other areas had as many as 50 stoppages each--San Francisco-Oakland (86), Los Angeles (84), Youngstown (80), Buffalo (70), Akron (66), Boston (65), and Cleveland (51).

More than 1 million man-days of strike idleness occurred in each of 12 areas. Chicago strikes accounted for the greatest (5,360,000) primarily because of the nationwide steel strike. Pittsburgh, another leading steel producing area, came next with 3,760,000. Detroit ranked third with 2,450,000 but accounted for the largest number of workers involved (235,000). The nationwide steel stoppage and a strike of 65,000 construction workers in May accounted for about two-thirds of the total man-days of idleness recorded in Detroit. New York-northeastern New Jersey, Chicago, Philadelphia, and Pittsburgh were the only other areas that accounted for as many as 100,000 workers.

#### Unions Involved

In 1952, AFL affiliates were involved in half of the strikes accounting for about a third of the workers involved in all strikes and a fourth of the man-days of idleness (table 8). Unions affiliated with the CIO accounted for only 27 percent of the strikes, but these stoppages idled 45 percent of the workers involved in all stoppages for more than 60 percent of total man-days of idleness. Unaffiliated unions were involved in a fifth of the stoppages, accounting for a fifth of the workers involved and a tenth of the idleness.

#### Size of Stoppages

About four-fifths of the year's stoppages involved fewer than 500 workers, but these accounted for only 14 percent of the workers involved in all strikes and 11 percent of the man-days of idleness (table 9). The 35 stoppages involving 10,000 or more workers comprised less than 1 percent of the stoppages, but involved almost half the workers and two-thirds of total idleness.

Seventy-six percent of the stoppages in 1952 affected a single plant or establishment. These strikes included 37 percent of the workers involved and about a fifth of the man-days of idleness (table 10). About 7 percent of the stoppages extended to more than 10 establishments, but these accounted for half of the workers and almost two-thirds of the man-days of idleness.

### **Duration of Stoppages**

Strikes ending in 1952 lasted an average of 19.6 calendar days compared with the 17.4-day average in 1951 and the 19.2-day average in 1950 (table 12). Almost half the year's stoppages continued for less than a week--most of them only 1 to 3 days--accounting for about a third of the workers idle but only 4 percent of total man-days idle. In contrast, the fifth of the stoppages lasting a month or more constituted almost four-fifths of all idleness. About a third of the stoppages, involving about the same proportion of workers and 17 percent of man-days idle, continued for at least a week but less than a month.

### Methods of Terminating Stoppages

Forty-six percent of the stoppages ending in 1952 were terminated through direct negotiations between employers and workers or their representatives, compared with 51 percent in 1951 and 55 percent in 1950 (table 13). These directly negotiated settlements included only 27 percent of the workers involved and 11 percent of total idleness.

Government mediation and conciliation agencies helped to end about 31 percent of all stoppages compared with about a fourth in 1950 and 1951. Such participation appears even more important when consideration is given to the fact that these work stoppages generally involve large numbers of workers. Stoppages in 1952 concluded with such help accounted for nearly three-fifths of the workers and sixsevenths of the man-days idle.

About 18 percent of all stoppages, involving 12 percent of the workers and 3 percent of man-days idle, ended without formal settlement (either settlement of the issues or agreement to negotiate further after resumption of work). This group included "lost" strikes-workers returned to their jobs because their cause appeared hopeless or employers hired new workers to replace striking employees. Establishments involved in 1 percent of the strikes reported the discontinuance of business.

#### Disposition of Issues

In four-fifths of the work stoppages ending in 1952 the issues were disposed of before work was resumed instead of being referred to further negotiation or outside arbitration or mediation. These stoppages involved about 7½ percent of the workers and 88 percent of the man-days of idleness. Most of these instances involved agreement on the issues or referral to established grievance procedures but this category includes some cases in which the strikers returned to work without reaching any agreement or providing for subsequent adjustments.

In a tenth of the disputes the parties agreed to resume work while continuing to negotiate. In another 6 percent of the cases they agreed to return while negotiating with the aid of a third party, submitting the dispute to arbitration, or referring the unsettled issues to an appropriate Government agency for decision or election.

TABLE 1.--Work stoppages in the United States, 1916-52

[	Work st	toppages	Workers i	nvolved1	1	Man-days idle	
Year	Number duration (calend	Average duration (calendar days) <sup>2</sup>	Number (thousands) <sup>3</sup>	Percent of total employed 4	Number (thousands)	Percent of estimated working time of all workers <sup>5</sup>	Per worker involved
1916	3,789	(6)	1,600	8.4	(6)	(6)	(6)
1917	4,450	(6)	1,230	6.3	(6)	(6)	(6)
918	3,353	(6)	1,240	6.2	(6)	(6)	(6)
919	3,630	(6)	4,160	20.8	(6)	(6)	(6)
920	3,411	(6)	1,460	7.2	(6)	(6)	(6)
921	2,385	(6)	1,100	6.4	(6)	(6)	(6)
922	1,112	(6)	1,610	8.7	(6)	(6)	
923	1,553	(6)	757	3.5	(6)	, ,	(6)
924	1,249	(6)	655	3.1	(6)	(6) (6)	(6) (6)
925	1,301	(6)	428	2.0	, , ,	, ,	
.727	1,001	(0)	420	2.0	(6)	(6)	(6)
926	1,035	(6)	330	1.5	(6)	(6)	(6)
927	707	26.5	330	1.4	26,200	Ò•37	(6) 79.5
928	604	27.6	314	1.3	12,600	.17	40.2
929	921	22.6	289	1.2	5,350	.07	18.5
930	637	22.3	183	.8	3,320	•05	18.1
931	810	18.8	342	1.6	6,890	.11	20.2
932	841	19.6	324	1.8	10,500	•23	32.4
933	1,695	16.9	1,170	6.3	16,900	.36	14.4
934	1,856	19.5	1,470	7.2	19,600	.38	13.4
935	2,014	23.8	1,120	5.2	15,500	.29	13.8
.936	2,172	23.3	789	3.1	13,900	.21	17.6
937	4,740	20.3	1,860	7.2	28,400	.43	15.3
938	2,772	23.6	688	2.8	9,150	.15	13.3
939	2,613	23.4	1,170	4.7	17,800	.28	15.2
940	2,508	20.9	577	2.3	6,700	.10	11.6
941	4,288	18.3	2,360	8.4	23,000	•32	9.8
942	2,968	11.7	840	2.8	4,180	.05	5.0
943	3,752	5.0	1,980	6.9	13,500	.15	6.8
944	4,956	5.6	2,120	7 <b>.</b> Ó	8,720	.09	4.1
945	4,750	9.9	3,470	12.2	38,000	•47	11.0
946	4,985	24.2	4,600	14.5	116,000	1.43	25.2
947	3 <b>.</b> 693	25.6	2,170	6.5	34,600	.41	15.9
948	3 <b>,41</b> 9	21.8	1,960	5.5	34,100	.37	17.4
	3,419 3,606	22.5	3,030	9.0	50,500	•59	
.949	4,843	19.2	2,410	6.9	38,800		16.7 16.1
	4,043 4,737	17.4	2,220	5.5	22,900	•44 •23	10.3
.951 .952 <sup>8</sup>		19.6	3,540	2•2 8•8	59,100	•23 •57	
.724	5,117	179.0	ا ∨40ور ا	0.0	279,1UU	•27	16.7

<sup>1</sup> Information on the number of workers involved in some strikes occurring between 1916 and 1926 is not available. However, the missing information is for the smaller disputes, and it is believed that the totals given here are fairly accurate.

<sup>2</sup> Figures are simple averages; each strike is given equal weight regardless of its size.

<sup>3</sup> Figures include duplicate counting where workers were involved in more than one stoppage during the year. This is particularly significant for 1949 when 365,000 to 400,000 miners were out on 3 distinct occasions, thus accounting for 1,150,000 of a total of 3,030,000 workers.

4 "Total employed workers": For 1927-1950 refers to all workers (based on nonagricultural employment reported by the Bureau) except those in occupations and professions in which there is little if any union organization or in which strikes rarely if ever occur. In most industries, it includes all wage and salary workers except those in executive, managerial, or high supervisory positions, or those performing professional work the nature of which makes union organization or group action unlikely. It excludes all self-employed, domestic workers, workers on farms employing fewer than 6 persons, all Federal and State Government employees, and the officials, both elected and appointed, in local governments.

In 1951, the concept of "total employed workers" was changed to coincide with the Bureau's figures of nonagricul-

In 1951, the concept of "total employed workers" was changed to coincide with the Bureau's figures of nonagricultural employment, excluding Government, but not excluding workers in certain occupational groups as in earlier years. Tests show that the percentage of total idleness computed on the basis of these new figures usually differs by less than one-tenth of a point while the percentage of workers idle differs by about 0.5 or 0.6 of a point. For example, the percentage of workers idle during 1950 computed on the same base as the figures for earlier years is 6.9 and the percent of idleness is 0.44 compared with 6.3 and 0.4 respectively, computed on the new base.

<sup>5</sup> For each year, "estimated working time" was computed for purposes of this table by multiplying the average number of employed workers (see footnote 4) by the number of days worked by most employees. This number excludes Saturdays when customarily not worked, Sundays, and established holidays.

6 Not available.

<sup>7</sup> Beginning in mid-1950, a new source of strike "leads" was added. It is estimated that this increased the number of strikes reported in 1950 by perhaps 5 percent and in 1951 and 1952 by approximately 10 percent. However, since most of the added stoppages were small, they increased the number of workers involved and man-days of idleness by less than 2 percent in 1950 and by less than 3 percent in 1951 and 1952.

These figures and those in subsequent tables do not include 6 small strikes (1 in Illinois, 2 in Ohio, 2 in Pennsylvania, and 1 in Wisconsin) on which information was received too late to be included in the tabulations for 1952. The Digitized for information for these strikes has been sent to the various State Departments of Labor with which the Bureau has cooperative arrangements. These totals do not include the "memorial" stoppage in coal mining from August 23 to September 2. http://fraser.sliouiside.org/

TABLE 2. -- Work stoppages involving 10,000 or more workers, in selected periods

	Stoppages involving 10,000 or more workers									
<u>.</u>		Percent of total for period	Workers i	nvolved	Man-da	ys idle				
Period	Number		Number (thousands) 1	Percent of total for period	Number (thousands)	Percent of total for period				
935-39 average	11 18 42 31 15 20 18 22 19 35	0.4 .5 .9 .6 .4 .5 .5	365 1,270 1,350 2,920 1,030 870 1,920 738 457 1,690	32.4 53.4 38.9 63.6 47.5 44.5 63.2 30.7 20.6 47.8	5,290 23,800 19,300 66,400 17,700 18,900 34,900 21,700 5,680 36,900	31.2 59.9 50.7 57.2 51.2 55.3 69.0 56.0 24.8 62.6				

<sup>1</sup> Number of workers includes duplicate counting where workers were involved in more than one stoppage during the year. This is particularly significant for 1949 when 365,000 to 400,000 miners were out on three separate occasions; they comprised 1,150,000 of the total of 3,030,000 workers for the country as a whole (table 1).

TABLE 3.--Monthly trends in work stoppages, 1951-52

	Number of	f stoppages	Workers	involved in	Man-de	ys idle	
Month	Be minister or		_	In effect	during month		ng month
	Beginning in month	In effect during month	Beginning in month (thousands)	Number (thousands)	Percent of total employed 1	Number (thousands)	Percent of estimated working time 2
1951							
January February March April May June July August September October November December	442 347 355 367 440 396 450 505 457 487 305 186	593 548 537 540 621 615 644 727 693 728 521 357	237.0 186.0 120.0 163.0 166.0 194.0 284.0 213.0 215.0 248.0 84.0 81.5	260.0 322.0 230.0 222.0 249.0 261.0 345.0 314.0 340.0 365.0 191.0	0.66 .82 .58 .56 .62 .65 .86 .78 .84 .90 .47	1,270 1,940 1,710 1,890 1,820 1,800 2,640 2,540 2,790 1,610 1,020	0.15 .26 .20 .23 .21 .21 .22 .28 .33 .30 .19
January February March April May June July August 3 September October November December	438 403 438 529 518 435 433 494 522 459 269 179	568 585 614 756 800 719 694 786 828 768 535 369	212.0 190.0 303.0 1,040.0 363.0 201.0 166.0 228.0 250.0 450.0 98.8 33.6	251.0 258.0 359.0 1,170.0 1,200.0 990.0 866.0 380.0 378.0 584.0 215.0 82.3	.64 .65 .91 2.94 3.02 2.49 2.20 .94 .92 1.42 .52	1,340 1,370 1,610 5,370 8,020 15,000 12,700 2,810 3,390 5,000 1,560 854	.15 .17 .19 .61 .96 1.80 1.46 .33 .39 .53 .20

Federal Reserve Bank of St. Louis

<sup>1</sup> See footnote 4, table 1.
2 See footnote 5, table 1.
3 These figures do not include the "memorial" stoppage in coal mining.

TABLE 4 .-- Major issues involved in work stoppages, 1952

	Work	stoppages be	eginning in l	952	Man-day during	1952
Major issues		Percent	Workers i	nvol <b>ve</b> đ	(all sto	ppages)
	Number	of total	Number	Percent of total	Number	Percent of total
All issues	5,117	100.0	3,540,000	100.0	59,100,000	100.0
Wages, hours, and fringe benefits 1	2,447	47.9	1,450,000	41.1	23,100,000	39.1
Wage increase	1,526 21 80	29.9 .4 1.6	804,000 5,570 116,000	22.7 .2 3.3	13,000,000 109,000 2,480,000	22.0 .2 4.2
insurance benefits  Pension and/or social insurance benefits  Other	212 45 563	4.1 .9 11.0	267,000 18,000 245,000	7.5 .5 6.9	5,270,000 482,000 1,750,000	8.9 .8 3.0
Union organization, wages, hours, and fringe benefits 1	240	4.7	725,000	20.5	28,100,000	47.6
Recognition, wages and/or hours Strengthening bargaining position, wages	106	2.0	17,900	.5	580,000	1.0
and/or hours	30 101 3	.6 2.0 .1	25,200 682,000 320	.7 19.3 (3)	398,000 27,200,000 7,850	.7 45.9 (3)
Union organization	599	11.7	116,000	3.3	1,220,000	2.1
Recognition Strengthening bargaining position Closed or union shop Discrimination Other	403 41 61 35 59	7.8 .8 1.2 .7 1.2	50,500 16,900 8,040 22,000 19,000	1.5 .5 .2 .6	757,000 83,000 115,000 67,800 198,000	1.4 .1 .2 .1
Other working conditions	1,378	26.9	974,000	27.5	5,320,000	9.0
Job security	695 529 98 56	13.6 10.3 1.9 1.1	308,000 274,000 75,200 317,000	8.7 7.7 2.1 9.0	1,630,000 1,160,000 362,000 2,170,000	2.8 2.0 .6 3.6
Interunion or intraunion matters	334	6.5	256,000	7.2	1,240,000	2.1
Sympathy Union rivalry or factionalism Jurisdiction Union regulations Other	67 79 181 3 4	1.3 1.5 3.5 .1	47,700 41,300 156,000 190 10,000	1.3 1.2 4.4 (3)	186,000 362,000 631,000 470 56,800	.3 .6 1.1 (3) .1
Not reported	119	2.3	14,300	.4	69,300	.1

<sup>1 &</sup>quot;Fringe benefits" has been added to the title only for purposes of clarification. There has been no change from previous years in definition or content of these groups.

<sup>&</sup>lt;sup>2</sup>This group includes the nationwide steel strike involving 560,000 workers.

<sup>3</sup> Less than a tenth of 1 percent.

<sup>&</sup>lt;sup>4</sup>This group includes protest strikes against action, or lack of action, by government agencies. Thus, the widespread strike of 270,000 coal miners is included in this group (see footnote 14, page 5, for additional details).

TABLE 5 .-- Work stoppages by industry group, 1952

Industry group		es beginning n 1952	Man-days idle during 1952 (all stoppages)		
Industry group	Number	Workers involved	Number	Percent of estimated working time 1	
All industries	5,117	2 3,540,000	59,100,000	0.57	
MANUFACTURING	<sup>3</sup> 2,665	1,880,000	42,300,000	1.03	
Primary metal industries	288	622,000	23,000,000	7.07	
Fabricated metal products (except ordnance, machinery, and	-00		0 100 000	05	
transportation equipment)	282	111,000	2,430,000	•95	
Ordnance and accessories	30 122	18,300	245,000 1,180,000	1.23	
Electrical machinery, equipment, and supplies	323	100,000 167,000	3,990,000	.47	
	199	216,000	2,230,000	.96 .5 <b>3</b>	
Transportation equipment	131	64,500	1,240,000	.65	
Furniture and fixtures	108	23,000	386.000	.43	
Stone, clay, and glass products	154	63,300	810,000	• <del>•</del> 59	
	95	36,500	1,070,000	.34	
Textile mill products	97	30,500	1,010,000	• 54	
apparer and other limished products made from labrics	201	17,600	212 000	.07	
Leather and leather products	65	16,700	213,000 139,000	.14	
Food and kindred products	206	127,000	1,250,000	.32	
Pobacco manufactures	5	1,300	53,200	•23	
Paper and allied products	73	22,000	815,000	.65	
Printing, publishing, and allied industries	32	4,100	92,400	.05	
Chemicals and allied products	100	30,400	621,000	.32	
Products of petroleum and coal	22	58,800	1,110,000	1.59	
	129	154,000	912,000	1.31	
Rubber products	1 229	154,000	912,000	1.)1	
photographic and optical goods; watches and clocks	23	12,600	297,000	•35	
Miscellaneous manufacturing industries	94	13,200	224,000	.18	
NORMANUFACTURING	3 2,452	1,660,000	16,800,000	.27	
Agriculture, forestry, and fishing	14	4.700	56,000	(4)	
Mining 5	650	547,000	4.310,000	1.92	
Construction	794	634,000	6,700,000	1.03	
rade	397	75,800	1.050,000	.04	
Finance, insurance, and real estate	16	4,200	300,000	(4)	
Fransportation, communication, and other public utilities	406	372,000	4,170,000	•39	
	132	14,000	193,000	(4)	
Servicespersonal, business, and other					

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<sup>1</sup> See footnotes 4 and 5, table 1.
2 This figure includes duplicate counting where the same workers were involved in more than one stoppage in the year. 3 This figure is less than the sum of the figures below because a few stoppages extending into two or more industry groups have been counted in this column in each industry group affected; workers involved, and man-days idle were divided among the respective groups.

4 Not available.

5 These figures do not include the "memorial" stoppage in coal mining.

<sup>6</sup> Stoppages involving municipally operated utilities are included under "Transportation, communication, and other public utilities."

TABLE 6 .-- Work stoppages by State, 1952

	Work stop	pages beginning	in 1952	Man-day	
State		Workers i	nvolved		7 1952 oppages)
	Number	Number	Percent of total	Number	Percent of total
ll States	1 5,117	2 3,540,000	100.0	59,100,000	100.0
Alabama Arizona Arizona Arakansas Salifornia Colorado Commeticut Delaware District of Columbia Florida Georgia Idaho Illinois Indiana Iowa Kansas Kansas Kansas Kentucky Louisiana	121 26 51 217 41 89 13 13 44 47 15 351 191 55	86,100 6,210 35,900 234,000 26,700 23,200 2,700 4,600 7,500 14,500 14,500 212,000 173,000 21,500 15,000 164,000 39,500	2.4 .2 1.0 6.6 .8 .7 .1 .1 .2 .4 .2 6.0 4.9 .6	1,720,000 80,300 235,000 4,410,000 547,000 962,000 79,600 58,500 142,000 253,000 56,200 4,380,000 3,570,000 160,000	2.9 .1 .4 7.5 .9 1.6 .1 .1 .2 .4 .1 7.4 6.0 .3
outsiana	15 43 143 326	1,190 40,800 39,900 311,000	(4) 1.2 1.1 8.8	11,500 1,180,000 853,000 3,500,000	(4) 2.0 1.4 5.9
finnesota fississippi fissouri fontana Nebraska Nevada	83 30 148 17 23 9	38,200 8,970 106,000 1,470 16,100 920 3,480	1.1 .3 3.0 (4) .5 (4)	1,040,000 152,000 1,050,000 29,900 139,000 14,600 43,900	1.8 .3 1.8 .1 .2 (4)
New Jersey New Mexico New York North Carolina North Dakota Ohio 3	260 27 600 37 11 444 51	113,000 5,380 199,000 15,600 670 410,000 16,600	3.2 .2 5.6 .4 (4) 11.6	1,450,000 45,300 4,280,000 277,000 7,530 7,260,000 217,000	2.5 .1 7.2 .5 (4) 12.4
Pregon	37 692 32 17 4 146 117	32,800 588,000 4,820 22,700 200 51,800 64,500	.9 16.6 .1 .6 (4) 1.5 1.8	498,000 11,800,000 114,000 40,300 5,700 516,000 1,210,000	.8 20.1 .2 .1 (4) .9 2.0
Utah Vermont Virginia Washington West Virginia Wisconsin 3 Wyoming	46 9 112 85 257 113 12	24,800 1,720 49,800 50,600 190,000 53,100 5,520	.7 (4) 1.4 1.4 5.4 1.5	345,000 113,000 440,000 845,000 1,630,000 958,000 60,800	.6 .2 .7 1.4 2.8 1.6

<sup>&</sup>lt;sup>1</sup> The sum of the figures in this column exceeds 5,117 because the stoppages extending across State lines have been counted in each state affected, but the workers involved and man-days idle were divided among the States.
<sup>2</sup> The figures on number of workers includes duplicate counting where the same workers were involved in more than one

stoppage in the year.

3 Does not include the following small strikes on which information was received too late to be included in the tabulations—I in Illinois, 2 in Ohio, 2 in Pennsylvania, and 1 in Wisconsin.

Digitized for FRASER than a tenth of 1 percent.

http://fraser.stlouisfed.org/

TABLE 7.--Work stoppages by metropolitan area, 19521

Metropolitan area	begin	toppages ning in 952	Man-days idle during	Metropolitan area	Work so	Man-days idle during	
<u>•</u>	Number <sup>2</sup>	Workers involved	1952 (all stoppages)		Number <sup>2</sup>	Workers involved	1952 (all stoppages)
Akron, Ohio	66	80,400	802,000	Kansas City, Mo	48	34,300	434,000
Albany-Schenectady- Troy, N. Y.	40	1	431,000	Kingston-Newburgh-	13	1,270	
Allentown-Bethlehem-	40	16,000		Poughkeepsie, N. Y Knoxville, Tenn	21	4,590	11,300 22,900
Easton, Pa	35	21,700	804,000	Los Angeles, Calif	84	71,600	1,060,090
Atlanta, Ga	25	6,480	125,000	Louisville, Ky	42	35,800	373,000
Augusta, Ga	11 22	21,900 36,300	26,200 1,050,000	Madison, Wis	10 30	1,990 17,800	49,400 108,000
Beaumont-Port		70,700	1,0,0,000	Miami, Fla.	15	2,160	16,100
Arthur, Tex	23	21,400	408,000	Milwaukee, Wis	28	28,200	414,000
Birmingham, Ala	40	38,600	1,050,000	Minneapolis-St. Paul,			
Boston, Mass	65 11	11,300 2,030	210,000 63,400	Minn	37 15	12,800	137,000
Brockton, Mass.	12	500	4,920	Nashville, Tenn.	10	4,590 950	25,900 10,900
Buffalo, N. Y	70	47,600	1,380,000	New Bedford, Mass	11	1,480	14,300
Canton, Ohio	18	24,700	735,000	New Haven, Conn	18	3,080	64,400
Charleston, W. Va.	27	9,630	48,100	New Orleans, La	25	30,800	515,000
Chattanooga, Tenn	19 150	7,970 180,000	165,000 5,360,000	New York-Northeastern New Jersey	610	165,000	2,070,000
Cincinnati, Ohio	48	21,500	354,000	Norfolk-Portsmouth, Va	11	2,120	7,140
Cleveland, Ohio	51	73,800	1,190,000	Oklahoma City, Okla	13	4,310	18,200
Columbus, Ohio	18	9,910	157,000	Omaha, Nebr.	17	14,400	96,200
Moline, Ill.	23	21,600	431,000	Paducah, Ky.	34 11	79,200 2,660	278,000 19,200
Dayton, Ohio	16	6,770	147,000	Philadelphia, Pa	147	112,000	1,290,000
Denver, Colo	29	14,700	129,000	Phoenix, Ariz	12	2,620	36,300
Detroit, Mich	186	235,000	2,450,000	Pittsburgh, Pa	137 17	154,000 3,660	∍,760,000 66,600
Wis	25	6,400	226,000	Providence, R. I.	30	4,450	108,000
Elmira, N. Y	10	1,280	18,000	Racine, Wis	13	2,510	65,100
Krie, Pa.	24	3,700	38,400	Reading, Pa.	15	7,220	128,000
Evansville, Ind	18 11	6,620 5,410	51,900 81,700	Rochester, N. Y	16 10	2,460 3,650	43,700 149,000
Grand Rapids, Mich	23	5,380	44,000	St. Louis, MoEast St.		7,000	149,000
Hartford, Conn	16	1,520	50,700	Louis, Ill	118	60,300	640,000
Houston, Tex.	19	16,400	372,000	Sacramento, Calif	12	7,440	69,500
Huntington, W. VaAshland, Ky.	21	14,000	420,000	Salt Lake City, Utah San Diego, Calif	16 11	6,480 2,260	24,800
Indianapolis, Ind	15	5,400	126,000	San Francisco-Oakland.		ر مردد	25,200
Jackson, Mich.	11	7,130	22,700	Calif	86	75,800	2,060,000
Johnstown, Pa	13	4,030	114,000	San Jose, Calif	10	8,290	100,000
	1				- 1		

TABLE 7. -- Work stoppages by metropolitan area, 19521 - Continued

Metropolitan area	begin	toppages ning in 952	Man-days idle during	Metropolitan area	begin	toppages ning in 952	Man-days idle during 1952 (all
	Number 2 Workers involved 1952 (all stoppages)		Number <sup>2</sup>	Workers involved	stoppages)		
scranton, Pa		4,640 12,400 2,890 280 6,690	65,100 248,000 44,200 2,340 59,300	Topeka, Kans. Trenton, N. J. Tulsa, Okla. Utica-Rome, N. Y. Washington, D. C.		1,390 12,000 3,840 2,820 4,590	11,400 305,000 58,000 185,000 30,300
Stamford-Norwalk, Conn. Syracuse, N. Y. Takoma, Wash. Tampa-St. Petersburg, Fla. Terre Haute, Ind. Toledo, Ohio	10	2,770 7,520 2,160 1,030 1,550 16,000	30,500 54,800 45,900 7,440 53,200 176,000	Wheeling, W. Va.—Steubenville, Ohio Wilkes Barre—Hazleton, Pa. Wilmington, Del. Worcester, Mass. York, Pa. Youngstown, Ohio	41 26 11 11	26,100 5,340 2,670 5,330 4,130 73,900	814,000 89,100 78,600 224,000 41,000 1,980,000

<sup>1</sup> The table includes data for each of the metropolitan areas that had 10 or more stoppages in 1952. Beginning with this year data are tabulated separately for 182 metropolitan areas. The information for earlier years was confined to city boundaries. The metropolitan areas came principally from the lists of Standard Metropolitan Areas compiled by the Bureau of the Budget as of January 28, 1949 and June 5, 1950. A few additional areas were added, including some where major cities have been included in the strike series in previous years. Some metropolitan areas include counties in more than one State and hence an area total may exceed the total for the State in which the major city is located (e.g., the Chicago metropolitan area, which includes Cook, Du Page, Kane, Lake and Will Counties, Ill., and Lake County, Ind., exceeds the Illinois total).

Lists of these areas and their limits are available upon request from the Division of Wages and Industrial Relations,

Bureau of Labor Statistics.

2 In this table, except as noted below, intermetropolitan area stoppages are counted separately in each area affected, with the workers involved and man-days idle allocated to the respective areas. In the following stoppages it was impossible to secure the information necessary to make such allocations, and hence they are not included in the figures for sible to secure the information necessary to make such allocations, and hence they are not included in the rigures for any metropolitan area: (1) The nationwide stoppage of Western Union Telegraph Co. employees in April affecting approximately 32,000 workers, (2) the strike of about 3,700 brick and clay workers in Indiana, Ohio, and Pennsylvania in May, (3) the stoppage of about 9,000 maritime workers at West Coast ports in May, (4) the strike of 700 employees of D. A. Schulte Cigar Stores in eighteen States in June, (5) the small brief strike in early September of Chicago and Illinois Midland Railroad Co. employees in the Peoria area, (6) the stoppage of approximately 12,000 longshoremen and maritime workers at West Coast ports in September, and (7) the strike of about 500 maritime workers at East, West, and Gulf Coast ports early in November.

TABLE 8 .- Work stoppages by affiliation of unions involved, 1952

		Stoppages be	Man-days idle during 1952				
Affiliation of union		Percent	Workers	involved	(all stoppages)		
	Number	of total	Number	Percent of total	Number	Percent of total	
Total	5.117	100.0	1 3.540.000	100.0	59,100,000	100.0	
American Federation of Labor Congress of Industrial Organizations Unaffiliated unions Single firm unions Different affiliations:	2,568 1,377 993 14	50.2 26.9 19.4 •3	1,150,000 1,580,000 710,000 8,060	32.4 44.7 20.1 .2	15,400,000 36,300,000 5,890,000 158,000	26.1 61.3 10.0	
Rival unions	60 12 87 6	1.2 .2 1.7 .1	16,200 68,900 7,000 370	.5 1.9 .2 (2)	218,000 1,070,000 48,000 7,710	.4 1.8 .1 (2)	

<sup>1</sup> The figure on number of workers includes duplicate counting where the same workers were involved in more than one stoppage in the year.

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TABLE 9 Work	stonnages	hv	minuper.	വെ	workers	involved.	1952

		Stoppages beg	inning in 1952		Man-day	
		Percent	Workers i	involved 1	during 1952 (all stoppages)	
Number of workers	Number	of total	Number t		Number	Percent of total
All workers	5,117	100.0	3,540,000	100.0	59,100,000	100.0
6 and under 20	695 1,769 1,081 691 411 397 38 35	13.6 34.6 21.1 13.5 8.0 7.8 .7	8,240 88,000 170,000 240,000 286,000 801,000 255,000 1,690,000	0.2 2.5 4.8 6.8 8.1 22.6 7.2 47.8	139,000 1,260,000 2,220,000 3,090,000 3,560,000 8,630,000 3,290,000 36,900,000	0.2 2.1 3.7 5.2 6.0 14.6 5.6 62.6

<sup>1</sup> The figure on number of workers includes duplicate counting where the same workers were involved in more than one stoppage in the year.

TABLE 10.--Work stoppages by number of establishments involved, 1952

		Stoppages beg	Man-days idle				
Number of establishments	_	B	Workers	involved 2	during 1952 (all stoppages)		
involved 1	Number	Percent of total	Number	Percent of total	Number	Percent of total	
All establishments	5,117	100.0	3,540,000	100.0	59,100,000	100.0	
1 establishment	3,904 662 190 350	76.4 12.9 3.7 6.8	1,310,000 306,000 172,000 1,750,000 2,440	37.1 8.6 4.9 49.3	12,100,000 4,560,000 4,200,000 38,100,000 31,700	20.6 7.7 7.1 64.5	

<sup>1</sup> An establishment, for purposes of this table, is defined as a single physical location where business is conducted or where services or industrial operations are performed; for example, a factory, mill, store, mine, or farm. A stoppage may involve 1, 2, or more establishments of a single employer or it may involve different employers.

<sup>2</sup> The figure on number of workers includes duplicate counting where the same workers were involved in more than 1 stoppage in the year.

TABLE 11.--Analysis of individual work stoppages involving 10,000 or more workers, 1952 \*

Beginning date	Approximate duration (calendar days) 1	Establishment(s) and location	Union(s) involved <sup>2</sup>	Approximate number of workers involved	Major terms of settlement 3
Jan. 2	(4)	Armour and Co., Swift and Co., 14 States: Ala., Colo., Ga., Ill., Ind., Iowa, Kans., Minn., Mo., Nebr., N. J., Okla., Tex., Wis.	United Packinghouse Workers (CIO)	30,000	Armour and Co., on Feb. 3, agreed to: a 6-cent hourly wage increase, retroactive to Dec. 17, 1951; additional increases to womer employees in some plants to reduce wage differentials between men and women; and narrowing of interplant wage differentials. Swift and Co. agreed to similar increases later in the month.
Feb. 1	59	Trucking industry, 14 South- east, Southwest, and Mid- western States: Ala., Fla., Ga., Ky., Miss., Tenn., Va., Ohio, Ark., Kans., La., Mo., Okla., Tex.	Int'l Bro. of Teamsters (AFL)	13,000	Increase of 19 cents in hourly rates; 3/4-cent increase in mileage rates; 6 paid holidays; extension of welfare benefits to families of union members.
Feb. 26	39	B. F. Goodrich Co., Akron, Ohio	United Rubber Workers (CIO)	615,000	Agreement on an NIRB representation election for office employees, withdrawal of union's charges of unfair labor practices, and return of office employees to their jobs without discrimination.
Mar. 3	1	F. H. McGraw and Co., Atomic Energy Commission con- struction project, Paducah, Ky.	Sheet Metal Workers (AFL)	11,500	Union and Atomic Energy Com- mission referred to the U.S. De- partment of Labor for ruling in the dispute over assignment of erection of warehouse bins and racks to em- ployees of the plant operators.
Mar. 9	74	Railroads New York Central; Terminal Railroad Associa- tion of St. Louis; and others, (11 States)	Bro. of Locomotive Engineers, (Ind.); Bro. of Locomotive Firemen and En- ginemen, (Ind.); Order of Railway Conductors (Ind.)	<b>41,000</b>	Workers returned to their jobs in compliance with restraining or- der issued by a United States dis- trict court.
Mar. 10	8	F. H. McGraw and Co., Atomic Energy Commission construction project, Paducah, Ky.	AFL Building Trades Unions	12,000	The "wildcat" strike was set- tled with agreement on changes in the second-shift schedule.
Mar. 26	1	New Jersey Bell Telephone Co., New Jersey, statewide	Telephone Workers Union of New Jersey (Ind.)	11,000	Weekly wage increases ranging from \$3.50 to \$6.50 for plant employees, and from \$3.50 to \$5 for accounting employees.
Mar. 28	jt.	Westinghouse Electric Corp., E. Pittsburgh, Pa.	Int'l Union of Elec- trical, Radio and Machine Workers (CIO)	13,000	Seniority issue to be adjusted by negotiations between employer and union after resumption of work.
Mar. 28	8	Goodyear Tire and Rubber Co., Akron, Ohio	United Rubber Workers (CIO)	16,000	Reinstatement of employees sus- pended as result of dispute over job specifications.
Mar. 31	60	Construction industry, San Francisco Bay area, Calif.	United Bro. of Car- penters and Joiners (AFL)	35,000	A 15-cent hourly wage increase retroactive to March 1, 1952; a 7½-cent per man-hour employer contribution to a welfare fund, effective March 1, 1953.

TABLE 11.--Analysis of individual work stoppages involving 10,000 or more workers, 1952 \* - Continued

	Approximate			Approximate	1
Beginning date	duration (calendar days)1	Establishment(s) and location	Union(s) involved <sup>2</sup>		Major terms of settlement <sup>3</sup>
Apr. 3	53	Western Union Telegraph Co., Nationwide	Commercial Tele- graphers Union (AFL)	32,000	Workweek for employees working in excess of 40 hours reduced to 40 with no reduction in weekly pay. Employees already working 40 hours a week received wage increase of 10 cents an hour. Agreement on an agency shop clause which provided that union membership would not be compulsory but all employees would be required to pay union dues as a "service charge" for the union's bargaining activities.
Apr. 7	8 19	Western Electric Co., Nationwide; Michigan Bell Telephone Co.; New Jersey Bell Telephone Co.; Pacific Telephone and Telegraph Co.; Bell Telephone Laboratories; Ohio Bell Telephone Co.	Communications Workers (CIO)	9 150,000	Wage increases of varying a- mounts. For details see United States Department of Labor, Bureau of Labor Statistics Monthly Report, Current Wage Developments, No. 53, April 1952, pp. 51-53.
Apr. 16	31	Construction industry, Milwaukee area, Wis.	AFL Building Trades Unions	18,000	Wage increases of $9\frac{1}{2}$ to $11\frac{1}{2}$ cents an hour plus a 5-cent per manhour employer contribution to a health and welfare fund.
Apr. 29	10 <sub>57</sub>	Lumber industry, Calif., Oreg., Wash., Idaho, and Mont.	Int'l Woodworkers (CIO)	45,000	A $7\frac{1}{2}$ -cent hourly general wage increase and various fringe benefits.
Apr. 29	11 59	Steel industry, Nationwide	United Steelworkers (CIO)	560,000	A 2-year agreement providing: A general hourly wage increase of 12.5 cents in the lowest job rate, retroactive to March 1, 1952, plus a widening of the increments between job classes by half a cent an hour-the combined increases averaging 16 cents an hour; a further 5-cent hourly increase in Southern plants; shift differentials increased to 6 and 9 cents; establishment of 6 peid holidays; 3 weeks' vacation after 15 years (formerly 25 years); a union security clause that requires new employees to apply for union membership at the time of hiring, but permits cancellation of the application between the 15th and 30th day of work by written notification to the employer; and a wage reopening on June 30, 1953.
Apr. 30	<b>12</b> 32	Oil and natural gas companies, Nationwide	Oil workers Int'l Union (CIO); Central States Petroleum Union (Ind.) 13	58,000	Hourly wage increase of 15 cents in general; shift differentials increased from 4 and 6 to 6 and 12 cents. Varying provisions for making part of the wage increases retroactive or for lump-sum payments in lieu of retroactivity.
May 1	23	Construction industry, New Orleans, La.	AFL Building Trades Unions	15,000	Wage increases ranging from 15 to $27\frac{1}{2}$ cents an hour.

TABLE 11.--Analysis of individual work stoppages involving 10,000 or more workers, 1952 \* - Continued

Beginning date	Approximate duration (calendar days) 1	Establishment(s) and location	Union(s) involved 2	Approximate number of workers involved 2	Major terms of settlement 3
Мау б	14 32	Construction industry, 42 northern and central California counties	United Bro. of Carpenters and Joiners (AFL)	¥5,000	A 15-cent hourly wage increase retroactive to May 12, 1952; an additional 6-cent hourly wage increase to eliminate wage differential with four San Francisco Bay area counties, effective Feb. 23, 1953; and 7½-cent man-hour employer contributions to a health and welfare fund, effective March 1, 1953.
May 12	23	Construction industry, Detroit area, Mich.	AFL Building Trades Unions	70,000	One-year contract providing a general 8-cent hourly wage increase with the first full payroll after Wage Stabilization Board approval, an additional 5-cent man-hour wage increase effective Sept. 1, 1952, and an employer contribution of 5 cents a man-hour for health and welfare insurance.
Мау 26	1	Westinghouse Electric Corp., E. Pittsburgh, Pa.	Int'l Union of Electrical, Radio and Machine Workers (CIO)	13,000	Workers returned without formal settlement.
June 2	2	Republic Aviation Corp., Farmingdale and Port Washington, N. Y.	Int'l Ass'n of Machinists (AFL)	14,000	Workers returned without formal settlement.
June 2	1580	Carpet and rug manufacturers, New York, New Jersey, and Massachusetts	Textile Workers Union (CIO)	12,000	Agreements generally provided for hourly wage increases of 9 cents for piece workers, and 10 cents for hourly paid employees, and various fringe benefits.
June 25	8	F. H. McGraw and Co., Atomic Energy Commission construc- tion project, Paducah, Ky.	Hod Carriers, Build- ing and Common Laborers (AFL)	18,000	Workers agreed to return to their jobs after an international union official intervened in the wage dispute.
July 19	34	Timken Roller Bearing Co., Canton, Mt. Vernon, Columbus, Wooster, and Zanesville, Ohio	United Steelworkers (CIO)	13,000	A 10-percent wage increase (average 16.7 cents hourly); a union security clause; fringe benefits similar to those included in the union's contracts with the major steel producers; and a revised seniority system.
Aug. 11	10	F. H. McGraw and Co., and M. W. Kellogg Co., Atomic Energy Commission construc- tion project, Paducah, Ky.	United Plumbers and Steamfitters; Int'l Bro. of Teamsters; United Bro. of Carpenters and Joiners (AFL)	14,000	The unauthorized stoppage ended after the Atomic Energy Labor Relations Panel assisted employers and unions in adopting a "Declaration of Policy" relating to unauthorized work stoppages. 16
Aug. 18	13	B. F. Goodrich Co. Plants, Ohio, Mich., Tenn., Calif., Okla., Pa., N. J., and Ala.	United Rubber Workers (CIO)	16,000	A 10-cent hourly wage increase, union shop, a company security-union responsibility provision aimed at reducing illegal work stoppages, liberalized minimum incentive guarantees, holiday pay provisions and other fringe benefits.

TABLE 11. -- Analysis of individual work stoppages involving 10,000 or more workers, 1952 \* - Continued

Beginning date	Approximate duration (calendar days) 1	Establishment(s) and location	Union(s) involved 2	Approximate number of workers involved 2	Major terms of settlement 3
Aug. 21	90	International Harvester Co., Ill., Ind., and Ky.	Farm Equipment- United Electrical, Radio and Machine Workers (Ind.)	22,000	A general hourly wage increase of 7 cents for hourly and piece-rated employees; additional increases in rates ranging from 1 to 5 cents an hour for some grades.
Sept. 2	17 8	Bituminous-coal mines, Western Pennsylvania	United Mine Workers (Ind.)	13,000	Workers returned to their jobs without formal agreement.
Sept. 6	6	National Association of Manufacturers of Pressed and Blown Glassware, Ind., Ohio, Pa., W. Va., Calif.	American Flint Glass Workers Union (AFL)	11,000	General wage increase of 10 cents an hour, increased shift differentials and 3-week vacations for workers with 15 years of service.
Sept. 8	21	Lockheed Aircraft Corp., Burbank, Calif.	Int'l Ass'n of Machinists (AFL)	23,000	Following an appeal by the President for termination of the stoppage "in the interest of national defense," an interim agreement was reached by the company and the union. It provided for resumption of production under terms of the expired contract pending the negotiation of a final settlement with the aid of the Federal Mediation and Conciliation Service.
Sept. 10	1	Shipping industry, West Coast	Int'l Longshore- men's and Ware- housemen's Union (Ind.)	12,000	Workers returned without for- mal settlement after a stoppage in protest to a court decision uphold- ing the perjury conviction of Harry Bridges, I.L.W.U. president.
Sept. 15	14	Douglas Aircraft Co., El Segundo, Calif.	Int'l Ass'n of Machinists (AFL)	11,000	Same as Lockheed Aircraft Corp. settlement above.
Oct. 6	14	Construction industry, Cleveland area, Ohio	AFL Building Trades Unions	30,000	Workers returned to their jobs in compliance with an order issued by the Building Trades Council. The dispute was referred to the National Joint Board for Settlement of Jurisdictional Disputes.
Oct. 13	18 15	Bituminous-coal mines, Nationwide	United Mine Workers (Ind.)	270,000	In compliance with a Presidential request, the president of the United Mine Workers urged the workers to return to their jobs pending review of the WSB ruling denying part of wage increase.
Nov. 10	1	Miller Electric Co., AEC project, Aiken and Barnwell Counties, S. C.	Technical Engineers (AFL)	1918,000	Workers returned without formal settlement,

<sup>1</sup> Includes nonwork days, such as Saturdays, Sundays, and established holidays. Only normally scheduled workdays are used in computing strike idleness.

<sup>2</sup> The unions listed are those directly involved in the dispute. In union rivalry or jurisdictional disputes all the unions involved are listed although one or more may not actually participate in the strike. The number of workers involved may include members of other unions or nonunion workers idled by the dispute in the same establishments.

<sup>&</sup>quot;Workers involved" in the maximum number made idle for one shift or longer in establishments directly involved in a stoppage. In those instances in which idleness fluctuates during the strike, the actual number of workers idle on varying dates is used in computing the man-days of idleness. This figure does not measure the indirect or secondary effects on other establishments or industries whose employees are made idle as a result of material or service shortages.

<sup>3</sup> Description of settlements is limited to their major terms as they were reached by the parties to the dispute. The monthly Current Wage Developments report of the Bureau describes the wage settlements sometimes in greater detail than they are presented here and discusses WSB policy and actions.

4 This strike consisted of a series of sporadic stoppages in various plants spread over a 33-day period; the number

of workers idle varied widely from day to day.

<sup>5</sup> Agreements covering a majority of the workers involved in the strike were signed by February 5. In the Southwestern States, however, the strike lasted until February 9.

#### FOOTNOTES: TABLE 11 - Continued

6 This figure represents the number of workers idle on February 28, when production workers observed picket lines established by office workers. Prior and subsequent to this date the number of idle workers fluctuated between several hundred and about 10,000 until the stoppage ended on April 4.

Most workers returned to their jobs on March 12, but employees of the New York Central System in Toledo, Ohio, and

Elkhart, Indiana did not return until March 13.

The companies and the union reached agreement on the following dates: Michigan Bell Telephone Co., April 11; Ohio Bell Telephone Co., April 14; New Jereey Bell Telephone Co., April 15; Western Electric Co., Inetallation Division, April 19; Pacific Telephone and Telegraph Co., April 20; Bell Telephone Laboratories, April 23; Western Electric Co., Queensboro Shops, Manufacturing Division, April 24; Western Electric Co., Sales Division, April 25.

9A larger number of workers was idled for less than a full shift as the result of the intermittent picketing tech-

nique used by the Communications Workers of America in this stoppage. A majority of the 150,000 workers involved for a full shift or more returned to their jobs by April 20 after major agreements were reached.

10 Most of the workers had returned to their jobs by the end of May after settlements were reached with individual em-

ployers or employer groups on various dates in May. The last settlements were reached on June 24. lithe strike began April 29, 1952 when U. S. District Court Judge David A. Pine ruled that the President's seizure of the steel mills on April 8 was illegal. The union ordered the workers to return to their jobs, on May 2, in response to the President's appeal after the U. S. Court of Appeals for the District of Columbia had restored Federal control of the mills, pending a decision by the U.S. Supreme Court.

The union ordered the workers to strike again, on June 2, immediately after the U. S. Supreme Court held, in a 6 to 3 decision, that the President had exceeded his constitutional authority ordering seizure of the steel industry.

The union and six major steel companies -- United States Steel, Bethlehem, Republic, Jones and Laughlin, Toungstown Sheet and Tube, and Inland -- reached an interim agreement on basic issues on July 24. On July 26, following an agreement affecting iron ore miners, the union ordered employees of the major steel companies to return to their jobs. The strike continued at some mills of smaller companies until individual settlements were reached. By August 15 workers at most of the smaller companies had returned to their jobs, but a few mills were idle until the end of August.

12 About 90 percent of the workers involved in the stoppage had returned to their jobs by the end of May. The major agreements were reached during the last 2 weeks of May; the last settlement was reached in the first week of August.

13 Some AFL affiliates participated in negotiations prior to the stoppage but were not involved in the stoppage. 14 Although the stoppage began May 6, a majority of the workers involved were idle only from May 12 to May 27; smaller numbers of workers were idle before and after these dates.

15 Commanies reached agreement with the union on various dates. The last settlement was reached on August 20.

16 The "Declaration of Policy" provides: If the contractor and union agree that an existing work stoppage is unauthorrized, radio and newspaper announcements are to be employed to advise union members to return to work. Union members failing to carry out these instructions are subject to discipline by the company and the unions.

17 The strike began at four mines of Jones and Laughlin Steel Co., idling about 3,000 workers, on September 2. It spread to mines of other companies on September 8, involving a total of 10,000 other workers.

18 The strike began at several Illinois mines on October 13. By October 16, approximately 100,000 workers were idle. The strike continued to spread and reached nationwide proportions on October 20, involving 270,000 miners.

19 Employees of other contractors were idled by picket lines established by members of Technical Engineers (AFL).

\* Information in this table except major terms of settlement is based primarily on replies from the parties, supplemented by a variety of sources. In most cases the terms of settlement are compiled from the negotiated agreement or from newspaper and other secondary sources.

TABLE 12.—Duration of work stoppages ending in 1952

	Stopp	ages	Workers involved		Man-days idle	
Duration	Number	Percent of total	Number 1	Percent of total	Number	Percent of total
All periods	5,096	100.0	3,540,000	100,0	259,400,000	100.0
1 day 2 to 3 days 4 days and less than 1 week 1 week and less than ½ month 2 month and less than 1 month 1 month and less than 2 months 2 months and less than 3 months 3 months and over	639 916 784 1,059 722 557 218 201	12.5 18.0 15.4 20.8 14.2 10.9 4.3 3.9	256,000 415,000 471,000 456,000 726,000 981,000 174,000 66,300	7.2 11.7 13.3 12.9 20.5 27.6 4.9 1.9	256,000 828,000 1,510,000 2,760,000 7,320,000 32,700,000 7,960,000 5,970,000	0.4 1.4 2.5 4.6 12.3 55.3 13.4 10.1

<sup>1</sup> The figure on number of workers includes duplicate counting where the same workers were involved in more than one stoppage in the year.

Digitized for FRASTRis figure differs from the total man-days idle shown in preceding tables because this and the next two tables http://fraser.stlouisfed.org/

TABLE 13.--Method of terminating work stoppages ending in 1952

	Stop	pages	Workers involved		Man-days idle	
Method of termination	Number	Percent of total	Number 1	Percent of total	Number	Percent of total
All methods	5.096	100.0	3,540,000	100.0	2 59,400,000	100.0
Agreement of parties reached - Directly	1,573 39 922	46.0 30.9 .8 18.1 1.0 3.2	960,000 2,090,000 44,800 417,000 2,850 33,100	27.1 58.8 1.3 11.8 .1	6,480,000 50,100,000 269,000 1,820,000 148,000 577,000	.5

<sup>1</sup> The figure on number of workers includes duplicate counting where the same workers were involved in more than one stoppage in the year.

<sup>2</sup>See footnote 2, table 12.

TABLE 14. -- Disposition of issues in work stoppages ending in 1952

	Stop	pages	Workers i	nvolved	Man-days idle	
Disposition of issues	Number	Percent of total	Number 1	Percent of total	Number	Percent of total
All issues	5.096	100.0	3,540,000	100.0	2 59.400.000	100.0
Issues settled or disposed of at termination of stoppage <sup>3</sup> Some or all issues to be adjusted after resumption of work -	4,082	80.0	2,620,000	73.8	52,500,000	88.4
By direct negotiation between employer(s) and union By negotiation with the aid of Government agencies		10.1	330,000 365,000	9.3 10.3	1,890,000 2,800,000	3.2 4.7
By arbitration		2.5	66,000 128,000	1.9 3.6	739,000 624,000	4.7 1.2 1.1
Not reported	193	3.8	39,200	1.1	810,000	1.4

<sup>&</sup>lt;sup>1</sup>The figure on number of workers includes duplicate counting where the same workers were involved in more than one stoppage in the year.

2 See footnote 2, table 12.

3 Includes (a) those strikes in which a settlement was reached on the issues prior to return to work, (b) those in

which the parties agreed to utilize the company's grievance procedure, and (c) any strikes in which the workers returned without formal agreement or settlement.

<sup>\*</sup>Included in this group are the cases referred to the National or State labor relations boards or other agencies for decisions or elections.

# **Appendixes**

Appendix A includes table's presenting work-stoppage data by specific industries, by industry groups and major issues, and by States with 25 or more stoppages during the year.

Appendix B includes a summary analysis of the steel stoppage.

Appendix C includes a brief summary of the methods of collecting strike statistics.

#### Appendix A

TABLE A. -- Work stoppages by specific industry, 1952

Tudush—	Stoppages beginning in 1952		Man-days idle during 1952	Industry		s beginning n 1952	Man-days idle during 1952
Industry	Number	Workers involved 1	(all stoppages)	industry	Number	Workers involved l	(all stoppages)
All industries	25,117	3,540,000	59,100,000	Manufacturing-Continued			
Manufacturing	2,665	1,880,000	42,300,000	Transportation equipment	2 199 114	216,000 102,000	2,230,000 684,000
Primary metal industries	<sup>2</sup> 288	622,000	23,000,000	Aircraft and parts	44	81,000	927,000 200,000
Blast furnaces, steel works, and rolling mills	105 82	530,000 34,500	20,400,000 623,000	Railroad equipment Motorcycles, bicycles, and parts	11 2	19,200 13,500 180	412,000 4,020
Primary smelting and refining of nonferrous metals	15	6,630	93,100				
Secondary smelting and refining of nonferrous metals and alloys	5	360	3,690	Lumber and wood products (except furniture)	2131	64,500	1,240,000
Rolling, drawing, and alloying of nonferrous metals	22	13,300	737,000	Logging camps and logging contractors Sawmills and planing mills	10 57	14,000 36,900	251,000 685,000
Nonferrous foundries	27	5,070	105,000	Millwork, plywood, and prefabricated structural wood products	32	9,440	236,000
industries	42	31,700	1,050,000	Wooden containers	23 11	3,530 680	55,100 14,500
Fabricated metal products (except ordnance, machinery, and transportation				Furniture and fixtures	108	23,000	386,000
equipment) Tin cans and other tinware Cutlery, hand tools, and general	2 282 11	111,000 5,930	2,430,000 91,900	Household furniture Office furniture Public-building and professional	75 11	13,800 3,230	236,000 33,700
hardware	30	8,040	202,000	furniture	5	1,540	19,400
and plumbers' supplies Fabricated structural metal products . Metal stamping, coating, and	49 90	17,000 46,300	258,000 1,100,000	office and store fixtures	13 4	4,000 410	86,400
engraving	43	11,800	115,000	Admentan attings ************************************	*	410	10,200
Lighting fixtures	26	750 10,900	14,100 304,000	Stone, clay, and glass products	2154	63,300	810,000
Miscellaneous fabricated metal products	32	10,500	341,000	Glass and glassware, pressed or blown Glass products made of purchased glass	17	24,900 90	110,000 3,690
		10.000		Structural clay products	19 46	6,030 13,700	178,000 177,000
Ordnance and accessories	30	18,300	245,000	Pottery and related products Concrete, gypsum, and plaster products	15 21	6,640 2,380	31,700 38,600
Ammunition, except for small arms	19	580 12,400	5,550 116,000	Cut-stone and stone products	9	2,130	117,000
Tanks and tank components Ordnance and accessories not elsewhere classified	5	3,950 1,440	108,000	nonmetallic mineral products	26	7,420	154,000
				Textile-mill products	95	36,500	1,070,000
dectrical machinery, equipment, and supplies	122	100,000	1,180,000	silk, and synthetic fiber) Broad-woven fabric mills (cotton,	n	6,030	57,900
Electrical generating, transmission, distribution and industrial	56		312,000	wool, silk, and synthetic fiber) Narrow fabrics and other smallwares	22	5,530	172,000
Electrical appliances	8	55,600 4,270	120,000	mills (cotton, wool, silk, and synthetic fiber)	3	210	1,740
Insulated wire and cable  Electrical equipment for motor vehicles, aircraft, and railway	5	2,170	199,000	Enitting mills  Dyeing and finishing textiles (except knit goods)	26 14	1,710	47,800
locomotives and cars	10	7,310	146,000	Carpets, rugs, and other floor		2,340	63,700
Electric lamps	6	3,610	44,000	coverings	8 2	18,300 50	652,000 330
products Miscellaneous electrical products	30 7	25,500 1,640	327,000 30,800	Miscellaneous textile goods	9	2,380	75,000
Sachinery (except electrical) Engines and turbines	² 323 13	167,000 18,500	3,990,000 480,000	Apparel and other finished products made from fabrics and similar materials Mems', youths', and boys' suits,	201	17,600	213,000
Agricultural machinery and tractors	38	47,300	1,100,000	Mens', youthe', and boys' furnishings,	8	1,090	4,570
Construction and mining machinery and equipment Metalworking machinery	34 53	10,600 12,800	303,000 256,000	work clothing, and allied garments Women's and misses outerwear	24 99	5,650 4,620	62,500 36,000
Special-industry machinery (except				Women's, misses', children's and infants' undergarments	16	1,770	19,500
metalworking machinery)	39	8,470	352,000	Millinery	4 7	110 560	910 8,710
and equipment	58 10	22,500 1,840	779,000 28,000	Fur goods	2	110	1,070
Service-industry and household machines	30	19,500	175,000	accessories	9	930	24,000
Miscellaneous machinery parts	53	25,800	520,000	products	32	2,790	55,900

TABLE A. -- Work stoppages by specific industry, 1952 - Continued

Industry		s beginning n 1952	Man-days idle during 1952	Industry		s beginning n 1952	Man-days idle during 1952
Tinus vi y	Number	Workers involved 1	(all stoppages)	indasery	Number	Workers involved 1	(all stoppages)
Manufacturing-Continuea				Manufacturing-Continued			
Leather and leather products	65	16,700	139,000	Professional, scientific, and	l		
Leather: tanned, curried, and finished	8	900	13,100	controlling instruments; photographic			i
Boot and shoe cut stock and findings . Footwear (except rubber)	40	240 13,300	860 82,900	and optical goods; watches and clocks - Continued	ļ	1	
Luggage	5	1,150	24,400	Optical instruments and lenses	2	70	3,980
Handbags and small leather goods		1,020	17,600	Surgical, medical, and dental	ı		ł
Miscellaneous leather goods	3	40	260	instruments and supplies	7 3	2,640 280	24,500 2,810
Food and kindred products	206	127,000	1,250,000	Photographic equipment and supplies	ı	250	4,250
Meat products	57	73,200	311,000	Watches, clocks, clockwork-operated			ł i
Dairy products	7	840	11,500	devices, and parts	2	3,530	98,100
vegetables, and sea foods	16	8,940	100,000	Miscellaneous manufacturing industries .	94	13,200	224,000
Grain-mill products	16	1,320	13,800	Jewelry, silverware, and plated ware .	1	270	9,610
Bakery products Sugar	50	19,100	492,000 5,530	Musical instruments and parts Toys and sporting and athletic goods .	16	720 1,700	3,290 49,300
Confectionery and related products	11	1,650	28,900	Costume jewelry, costume novelties,	-	1,100	79,300
Beverage industries	36	19,000	284,000	buttons, and miscellaneous notions			
Miscellaneous food preparations and kindred products	وا	1,440	7,570	(except precious metal)	16	2,760	30,500
-	1	1		elsewhere classified	16	1,920	14,600
Tobacco manufactures	5	1,290	53,200	Miscellaneous manufacturing industries	38	5,870	116,000
Cigarettes Cigars	1 4	1,240	310 52,900		İ		
0.25	1	1		Nonmanufacturing	2,452	1,660,000	16,800,000
Paper and allied products	73	22,000 13,900	815,000 657,000	A mai and burner of a market and of about	٦,	l. otto	56 000
Paper coating and glazing	3	1,010	22,400	Agriculture, forestry, and fishing	14 8	4,740 1,270	56,000 14,400
Envelopes	1	90	180	Fishing	6	3,470	41,600
Paper bags	31	250 4,460	970 71,800	Mining	2650	5 h 7 000	h 210 000
Pulp goods and miscellaneous converted	۳ ا	4,400	11,000	Metal	29	547,000 35,700	4,310,000 1,300,000
paper products	15	2,220	63,200	Anthracite	41	32,300	104,000
Printing, publishing, and allied				Bituminous-coal	560	472,000	2,760,000
industries	32	4,090	92,400	production	14	2,950	45,600
Newspapers	13	1,430	45,000	Nonmetallic and quarrying	17	3,150	94,000
Periodicals	2 7	530 350	6,960 7,940	Construction	794	634,000	6,700,000
Lithographing	] ;	1,120	26,400	Building	711	609,000	5,910,000
Service industries for the	_ ا	650	( 000	Highways, streets, bridges, docks, etc. Miscellaneous	80	24,500	737,000
printing trade	5	050	6,090	wiscertaneous	3	950	57,000
Chemicals and allied products	2100	30,400	621,000	Trade	397	75,800	1,050,000
Industrial inorganic chemicals Industrial organic chemicals	12 30	7,930 7,810	126,000 253,000	Wholesale	186 211	36,500 39,400	482,000 566,000
Drugs and medicines	و ا	8,220	47,900	100011		35,400	,,
Scap and glycerin, cleaning and		1 1	.,,	Finance, insurance, and real estate	16	4,250	300,000
polishing preparations, and sulfonated oils and assistants	4	680	76,600	Insurance	16	4,250	4 283,000 16,300
Paints, varnishes, lacquers, japans,			10,000			[	,500
and enamels; inorganic color pig-	.,	1,240	57 700	Transportation, communication, and other public utilities	2406	372,000	4,170,000
ments, whiting, and wood fillers	13	520	57,700 1,730	Railroads	15	48,500	265,000
Fertilizers	9	1,200	19,000	Streetcar and bus transportation			
Vegetable and animal oils and fats Miscellaneous chemicals, including	8	1,300	20,800	(city and suburban)	60 18	17,700 5,850	370,000 271,000
industrial chemical products and				Motortruck transportation	126	51,000	389,000
preparations	14	1,490	18,000	Taxicabs	54 1:2	6,060	94,000
Products of petroleum and coal	2 22	58,800	1,110,000	Water transportation	43	39,800 2,450	500,000 7,700
Petroleum refining	10	54,700	972,000	Communication	20	182,000	2,150,000
Coke and byproducts	5	3,580	133,000	Heat, light, and power	31	14,900	98,400
Paving and roofing materials Miscellaneous products of petroleum	1 *	400	5,280	Miscellaneous	35	3,280	30,700
and coal	4	100	630	Services personal, business, and other	132	14,000	193,000
Rubber products	129	154,000	912,000	Hotels and other lodging places	23 23	3,110 2,490	41,700 30,100
Tires and inner tubes	93	140,000	764,000	Cleaning, dyeing, and pressing	15	2,270	8,520
Rubber industries, not elsewhere classified	36	14,000	149,000	Barber and beauty shops	1	40	430
Professional, scientific, and controlling	1	,,,,,	= : , ,	Business services	24	1,990 340	58,500 7,760
instruments; photographic and optical	Į.			Amusement and recreation	6	120	4,010
goods; watches and clocks	23	12,600	297,000	Medical and other health services	4	70	800
Laboratory, scientific, and engineering instruments (except surgical, medical,	1			Educational services	13 14	2,760 760	18,800 22,000
and dental)	1	2,200	2,200		l -:	'''	,
Mechanical measuring and controlling instruments	7	3,670	161,000	Government administration, protection, and sanitation 3	49	8,100	33,400
							11.400

<sup>1</sup> The figure on number of workers includes some duplicate counting where the same workers were involved in more than one stoppage in the year.

2 This figure is less than the sum of the figures below as a few strikes, extending into two or more industry groups, have been counted in each industry group affected, with workers and man-days allocated to the respective groups.

3 Stoppages involving municipally operated utilities are included under "Transportation, communication, and other public utilities."

4 Idleness in 1952 resulting from stoppages which began in the preceding year.

TABLE B. -- Work stoppages by industry group and major issues, 1952

		s beginning n 1952	Man-days idle	Industry group and major issues		beginning 1952	Man-days idle during 1952
Industry group and major issues	Number	Workers involved 1	during 1952 (all stoppages)	industry group and major issues	Number	Workers involved 1	(all stoppages)
All industries	5,117 3 2,447 3 240	3,540,000 1,450,000 725,000	59,100,000 23,100,000 28,100,000	All manufacturing industries - Continued Stone, clay, and glass products Mages, hours, and fringe benefits 2 Union organization, wages, hours, and	154 89	63,300 34,300	810,000 488,000
fringe benefits 2	599	116,000	1,220,000	fringe benefits 2	10	4,130	190,000
Other working conditions	1,378	974,000	5,320,000	Union organization	12 36	9,750 14,500	14,700 113,000
Interunion or intraunion matters Not reported	334 119	256,000 14,300	1,240,000 69,300	Interunion or intraunion matters	4 3	280 410	3,190 1,330
All manufacturing industries	3 2,665 1,393	1,880,000 701,000	42,300,000 12,200,000	Textile mill products	95	36,500	1,070,000
fringe benefits <sup>2</sup>	206 327	674,000	26,700,000 899,000	Wages, hours, and fringe benefits 2 Union organization, wages, hours, and	44	25,400	869,000
Other working conditions	662	404,000	2,120,000	fringe benefits 2	6	1,190	76,200
Interunion or intraumion matters	70	28,900	236,000	Union organization	18 22	1,590 5,020	43,400 34,100
Not reported	55	5,980	36,500	Interunion or intraunion matters	2	2,920	45,500
Primary metal industries	288 140	622,000 76,000	23,000,000 1,530,000	Not reported	201	380 17,600	1,750 213,000
Union organization, wages, hours, and fringe benefits 2	15	495,000	21,200,000	Wages, hours, and fringe benefits 2	92	7,790	77,900
Union organization	1,14	3,070	25,900 215,000	Union organization, wages, hours, and fringe benefits 2	5	1,750	46,000
Other working conditions	103	42,300	11,400	Union organization	61	3,260	48,100
Not reported	8	1,340	6,910	Other working conditions	28	3,600	17,800
Fabricated metal products 4	282 164	111,000	2,430,000 839,000	Interunion or intraunion matters Not reported	10	460 740	22,300 1,070
Union organization, wages, hours, and fringe benefits 2 Union organization	18 29	36,600 3,080	1,370,000 30,600	Leather and leather products	65 30	16,700 10,800	139,000 86,300
Other working conditions	56	19,300 3,840	162,000 23,600	Union organization, wages, hours, and fringe benefits 2	3	480	16,700
Interunion or intraunion matters Not reported	8	340	5,370	Union organization	9	660	12,500
	1 20	10 200	2/5 000	Other working conditions	18	4,280	22,500
Ordnance and accessories	12	18,300 7,030	245,000 204,000	Interunion or intraunion matters Not reported	2	210	840 410
fringe benefits 2	3	3,670	16,900	Food and kindred products	206	127,000	1,250,000
Other working conditions	1 14	6,140 1,500	21,800 2,500	Wages, hours, and fringe benefits 2 Union organization, wages, hours, and	94	71,400	757,000
Interunion or intraunion matters	*	1,500	2,500	fringe benefits 2	111	6,550	93,900
Electrical machinery, equipment,	١ ,			Union organization	35	11,200	119,000
Wages, hours, and fringe benefits 2	122	100,000 41,900	1,180,000	Other working conditions Interunion or intraunion matters	54	27,900 9,790	236,000 47,500
Union organization, wages, hours, and				Not reported	1	90	980
fringe benefits 2	12	10,300	327,000 103,000		1		
Union organization	33	45,000	130,000	Tobacco manufactures	5	1,290	53,200
Interunion or intraunion matters	] 1	980	1,010	Wages, hours, and fringe benefits 2	3	1,210	52,600
Not reported	3	260	1,130	Union organization Interunion or intraunion matters	1 1	50 20	310 300
Machinery (except electrical)	323	167,000	3,990,000	in the same of the same is the same in the same is the same in the same is the same in the same in the same is the same in the same in the same is the same in the	i -	ì	, ,,,,
Wages, hours, and fringe benefits 2 Union organization, wages, hours, and	193	91,500	1,900,000	Paper and allied products	73	22,000	815,000
fringe benefits 2	27	40,700	1,770,000	Union organization, wages, hours, and	45	17,100	577,000
Union organization	31 68	3,130	73,000 253,000	fringe benefits 2	111	480	161,000
Interunion or intraunion matters	2	90	420	Other working conditions	13	1,000 3,350	70,500 6,250
Not reported	2	100	3,480		1	1	
Transportation equipment	199	216,000	2,230,000 1,170,000	Printing, publishing, and allied industries	32	4,090	92,430
Union organization, wages, hours, and		i		Wages, hours, and fringe benefits 2	14	2,660	62,300
fringe benefits 2	13	40,200	667,000 16,800	Union organization, wages, hours, and fringe benefits 2	3	100	4 000
Other working conditions	75	105,000	359,000	Union organization	7	500	16,900
Interunion or intraunion matters Not reported	8	1,920 520	14,100 6,150	Other working conditions Interunion or intraunion matters	7	790 30	7,130
	1	~~	-,_,	Va anva watavii ma vet b	1 1	50	30
Lumber and wood products (except furniture)	131	64,500	1,240,000	Chemicals and allied products	100	20 /00	(07,000
Wages, hours, and fringe benefits 2	64	53,700	954,000	Wages, hours, and fringe benefits 2	50	30,400 18,700	621,000 368,000
Union organization, wages, hours, and	1 ,,			Union organization, wages, hours, and			
fringe benefits Z	18 19	1,850	104,000 55,900	fringe benefits 2	18	1,530 1,550	50,300 42,800
Other working conditions	25	5,100	86,400	Other working conditions	23	8,370	157,000
Interunion or intraunion matters Not reported	1 4	350 510	40,300 1,030	Interunion or intraunion matters Not reported	2	110	1,230 1,180
		i			1		1,100
Furniture and fixtures	108	23,000 12,500	386,000 246,000	Products of petroleum and coel	22	58,800	1,110,000
Union organization, wages, hours, and			-	Products of petroleum and coal	14	54,000	963,000
fringe benefits 2	17	2,700	72,700 38,900	Union organization, wages, hours, and	1		
Other working conditions	14	1,400 6,340	18,800	fringe benefits 2	1 1	3,480	133,000
Interunion or intraunion matters Not reported	3 2	50	8,740	Other working conditions	4	260	9,040
	. 2	60	410	Interunion or intraunion matters	2	1,040	6,200

TABLE B .- Work stoppages by industry group and major issues, 1952 - Continued

		s beginning 1952	1dle		Stoppage in	s beginning 1952	idle
Industry group and major issues	Number	Workers involved 1	during 1952 (all stoppages)	Industry group and major issues	Number	Workers involved <sup>1</sup>	during 1952 (all stoppages)
				`		ļ	
All manufacturing industries - Continued			912,000	All normanufacturing industries - Continued Construction	794	634,000	6,700,000
Rubber products	129 61	154,000 52,400	220,000	Wages, hours, and fringe benefits 2	365	339,000	5,500,000
Union organization, wages, hours, and	"		1	Union organization, wages, hours, and	•••		''' '
fringe benefits 2	3	16,500	272,000	fringe benefits 2	2	980	9,790 109,000
Union organisation	56	15,100 69,000	175,000 237,000	Union organization	88 121	31,100 79,300	285,000
Interunion or intraunion matters	3	460	4,780	Interunion or intraunion matters	200	183,000	798,000
Not reported	2	750	4,140	Not reported	ш	500	4,600
Instruments, etc. 6	23	12,600	297,000	Trade	397	75,800	1,050,000
Wages, hours, and fringe benefits 2	11	5,000	161,000	Wages, hours, and fringe benefits 2	242	59,100	766,000
Union organization, wages, hours, and	١.	4 200	334 000	Union organization, wages, hours, and	2,	/ 740	120,000
frings benefits 2	3	4,390 90	114,000 4,640	fringe benefits 2	34 70	4,740 2,530	48,700
Other working conditions	4	3,120	17,500	Other working conditions	36	8,750	107,000
Not reported	1	30	50	Interunion or intraumion matters	8	460	4,770
				Not reported	7	200	750
Miscellaneous manufacturing	١	13,200	224 000	Pinana incomes and mad			
industries	94 52	8,330	224,000 111,000	Finance, insurance, and real estate	16	4,250	300,000
Union organization, wages, hours, and	_			Wages, hours, and fringe benefits 2	7	4,030	296,000
fringe benefits 2	11	1,760	81,800	Union organisation, wages, hours, and			200
Union organization	15	570 2,240	7,670 19,200	fringe benefits 2	1 3	30 110	380 1,320
Interunion or intraunion matters	Ś	180	2,340 1,100	Other working conditions	ĺí	10	350
Not reported	2	140	1,100	Interunion or intraunion matters	3	60	1,660
				Not reported	1	20	180
All nonmanufacturing industries	3 2,452	1,660,000	16,800,000	<u> </u>			
Wages, hours, and fringe benefits 2 Union organization, wages, hours, and	1,070	753,000	10,800,000	Transportation, communication, and other public utilities	· 406	372,000	4,170,000
fringe benefits 2	76	50,800	1,410,000	Wages, hours, and fringe benefits 2	224	296,000	3,770,000
Union organization	272	50,500	322,000	Union organization, wages, hours, and	·		
Other working conditions	716 264	570,000	3,200,000	fringe benefits 2	12	16,900	108,000
Interunion or intraunion matters Not reported	64	227,000 8,290	1,000,000 32,900	Union organization	100	4,240 42,800	22,300 199,000
	-		,	Interunion or intraunion matters	21	11,700	71,800
44	l	1		Not reported	5	180	1,660
Agriculture, forestry, and fishing	14	4.740	56,000	Services—personal, business, and			
Wages, hours, and fringe benefits 2	5	2,620	28,900	other	132	14,000	193,000
Union organization, wages, hours, and	١.		400	Wages, hours, and fringe benefits 2	64	10,800	121,000
fringe benefits 2	1 6	1,990	800 25,500	Union organization, wages, hours, and fringe benefits 2	12	860	21,500
Other working conditions	ľ	30	660	Union organization	26	1,230	40,400
Interunion or intraunion matters	1	10	140	Other working conditions	20	740	7,850
		1		Interunion or intraunion matters Not reported	7	270	1,710
Mining	650	547,000	4,310,000	not reported	3	50	580
Wages, hours, and fringe benefits 2	129	37,500	342,000	1			
Union organization, wages, hours, and	١.	30.30	3 350 000	Government administration, protection,	ا ـ ا		
fringe benefits 2	31	27,200 8,660	1,150,000 73,100	and sanitation	49	8,100	33,400
Other working conditions	425	435,000	2,590,000	benefits 2	33	3,830	25,200
Interunion or intraunion matters Not reported	24 37	31,200 7,340	122,000 25,100	Union organization	4	680	1,600
noe reput out	''	',,,,,,,,	0,100	Other working conditions	12	3,590	6,600
	I	1 1					

<sup>1</sup> The figure on number of workers includes some duplicate counting where the same workers were involved in more than one stoppage in a year.

2 "Fringe benefits" has been added to the title only for purposes of clarification. There has been no change from previous years in definition or content of these groups.

3 This figure is less than the sum of the figures below because a few stoppages, each affecting more than one industry group, have been counted as separate stoppages in each industry group affected. Workers involved and man-days idle were allocated to the respective groups.

4 Excludes ordnance, machinery, and transportation equipment.

5 Includes other finished products made from fabrics and similar materials.

6 Includes professional, scientific, and controlling instruments; photographic and optical goods; watches and clocks.

TABLE C.--Work stoppages in States having 25 or more stoppages by industry group, 1952

		s beginning in 1952	idle		Stoppages beginning in 1952		idle
State and industry group	Number	Workers involved 1	during 1952 (all stoppages)	State and industry group	Number	Workers involved 1	during 1952 (all stoppages)
Alabama	2 121	86,100	1,720,000	California-Continued			
Primary metal industries	15	29,100	1,070,000	Transportation equipment	12	37,500	458,000
ordnance, machinery, and	١.			furniture)	6	6,500	90,000
transportation equipment)	6	1,340	40,000	Furniture and fixtures	8 7	1,040 2,200	3,920 89,900
supplies	1	40	1,000	Textile-mill products	2	90	4,500
Machinery (except electrical)  Transportation equipment	1 4	5,110	19,900	Apparel and other finished products made from fabrics and similar materials	9	990	33,400
Lumber and wood products (except	1			Food and kindred products	9	2,920	22,000
furniture)	5	1,180 10	28,600 170	Paper and allied products	2 5	130 780	5,390 80,700
Stone, clay, and glass products	11	2,550	40,200	Rubber products	4	1,230	28,700
Textile-mill products	1	860	2,080	Miscellaneous manufacturing industries Agriculture, forestry, and fishing	3	250 1,020	4,990 12,200
made from fabrics and similar	}			Construction	36	97,500	2,110,000
materials	2 4	470 3,480	7,050	Trade	32	12,900 50	89,200
Printing, publishing, and allied	j		,,050	Transportation, communication, and	1 ~	, ,	10,600
industries	1 2	30 340	13,000	other public utilities	34	46,600	802,000
Chemicals and allied products Products of petroleum and coal	2	810	21,600	other	9	430	9,070
Rubber products	1 1	5,930 50	31,000 600	Government administration, protection,	1	170	220
Miscellaneous manufacturing industries Agriculture, forestry, and fishing	-	) -	<sup>3</sup> 170	and sanitation	1.	170	320
Mining	33	24,700 4,240	313,000 18,700	Colorado	241	26,700	547,000
Construction	4	140	8,110	Primary metal industries	2	7,930	370,000
Transportation, communication, and	1,,	5 100		Fabricated metal products (except			
other public utilities	14	5,180	99,100	ordnance, machinery, and transportation equipment)	1	20	280
other	1	10	760	Machinery (except electrical)	2	330	4,300
Government—administration, protection, and sanitation	4	470	850	Lumber and wood products (except furniture)	2	100	1,160
Arizona	2 26	4 270	40 300	Leather and leather products	1	30	80
Africana	- 20	6,210	80,300	Food and kindred products	5	1,790 60	7,240 1,330
Primary metal industries	2	390	4,120	Products of petroleum and coal	1	150	2,090
Transportation equipment	1	1,230	9,850	Mining Construction	9	3,150 6,470	22,000 29,900
furniture)	2	1,550	4,050	Trade	9	4,090	84,500
Stone, clay, and glass products Food and kindred products	1 1	70 10	390 140	Transportation, communication, and other public utilities	6	2,560	21,200
Chemicals and allied products	1	170	3,140	Servicespersonal, business, and		į i	
Agriculture, forestry, and fishing	1 3	20 750	140 7,090	other	1	10	3,290
Construction	4	280	3,310	Connecticut	89	23,200	962,000
Trade Transportation, communication, and	4	410	13,200	Primary metal industries	5	9,040	712,000
other public utilities	6	1,330	31,500	Fabricated metal products (except	_	,,	,,
Servicespersonal, business, and other	l 1	30	3,320	ordnance, machinery, and transportation equipment)	8	1,980	19,600
		l		Ordnance and accessories	ĭ	500	500
Arkansas	2 51	35,900	255,000	Electrical machinery, equipment, and supplies	2	180	15,400
Primary metal industries	2	470	21,700	Machinery (except electrical)	10	2,420	51,600
Ordnance and accessories Lumber and wood products (except	1	1,310	4,990	Transportation equipment	1 2	130 130	250 770
furniture)	4	1,210	26,100	Stone, clay, and glass products	1	50	280
Stone, clay, and glass products Textile-mill products	1 1	20 310	270 1,230	Textile-mill products	3	2,260	46,300
Apparel and other finished products	_		-,	made from fabrics and similar	_		
made from fabrics and similar materials	1	250	4,250	materialsFood and kindred products	5	180 80	3,710 770
Food and kindred products	1	10	290	Paper and allied products	Į į	110	880
Paper and allied products	1 4	250 2,160	12,300 49,300	Printing, publishing, and allied industries	2	70	2,600
Products of petroleum and coal	i	390	4,620	Chemicals and allied products	1	120	130
Professional, scientific, and controlling instruments; photographic				Products of petroleum and coal	1 4	70 1,330	200 14,300
and optical goods; watches and clocks	1	30	50	Construction	15	3,140	48,200
Mining	25	410 28,200	2,440 91,400	Trade Finance, insurance, and real estate	13	980	18,100 312,100
Trade	2	60	1,160	Transportation, communication, and		_	12,100
Transportation, communication, and other public utilities	6	800	15,100	other public utilities	4	420	13,800
Government administration, protection,	"	٠	17,100	other	4	80	850
and sanitation	1	80	230	Florida	2,,	7 500	1
California	2 217	234,000	4,410,000		244	7,500	142,000
Primary metal industries	19	14,800	376,000	Primary metal industries	1	120	1,730
ordnance, machinery, and				equipment)	2	80	2,980
transportation equipment) Electrical machinery, equipment, and	11	4,990	132,000	Ordnance and accessories	1 2	150 120	150 680
supplies	1 1	340	44,500	Lumber and wood products (except	1		
Machinery (except electrical)	5	1,110	8,900	furniture)	1	20	1,760

64.4		s beginning in 1952	Man-days idle during 1952	State and Industria	Stoppages beginn in 1952		Man-days idle during 1952	
State and industry group	Number	Workers involved 1	(all stoppages)	State and industry group	Number	Workers involved 1	(all stoppages)	
Florida-Continued				Indiana	2191	173,000	3,570,000	
Furniture and fixtures	1	60	2,230	Fabricated metal products (except ordnance, machinery, and transportation	25	67,700	2,330,000	
materials	2 5	20 260	190 2,060	equipment)	13	9,660 800	259,000 1,520	
industries	1 1 2	10 40 140	20 40 980	supplies Machinery (except electrical)	13 12	890 7,690 12,200	24,400 107,000 100,000	
Mining	1	420	30,900	Lumber and wood products (except	5	1,130	21,800	
Construction	10	1,810	23,800 4,300 3370		6	1,310	20,100	
Finance, insurance, and real estate Transportation, communication, and	- 8	2 000	<sup>3</sup> 370 69,600	Textile-mill products	8 -	3,430	73,200 332,800	
other public utilities	) °	3,870	69,000	from fabrics and similar materials	1	280	1,100	
and sanitation	1	70	520		12	4,100 390	20,800	
· Georgia	2 47	14,500	253,000	industries	1	20	4,640 1,790	
Primary metal industries	3	2,220	102,000	Chemicals and allied products Products of petroleum and coal Rubber products	5 2 6	1,890 9,740 5,990	95,100 160,000 39,600	
equipment)	2	100	2,190	Mining	27	17,300	91,400	
Machinery (except electrical)	1	70	720		21 13	17,500	80,600	
Lumber and wood products (except furniture)	2	320	7,610	Trade	1.5	1,520	29,500 3 5,640	
Furniture and fixtures	1	220	440	Transportation, communication, and	١,,	0.000		
Stone, clay, and glass products Textile-mill products	4 2	760 1,310	3,250 46,400		16	8,700 10	70,000 10	
Apparel and other finished products made from fabrics and similar		200	460	Government administration, protection, and sanitation	2	110	3 <b>7</b> 0	
materials	8	3,850	14,200	lowa	255	21,500	160,000	
industries	1 2	30 80	3,950 1,340	Fabricated metal products (except ordnance, machinery, and transportation	1			
Chemicals and allied products	ĺ	430	4,300	equipment)	3	160	1,110	
Construction	7	710	4,420	Electrical machinery, equipment, and		040	•	
Transportation, communication, and other public utilities	7	420 3,690	5,140 56,500	Machinery (except electrical) Lumber and wood products (except	3 4	960 400	21,500 10,400	
Servicespersonal, business, and other	2	70	610	furniture)  Furniture and fixtures  Apparel and other finished products	2	10 190	30 2,910	
Illinois	<sup>2</sup> 351	212,000	4,380,000	made from fabrics and similar materials	2	110	2,360	
Primary metal industries	24	39,000	1,460,000	Food and kindred products	12	16,000 20	71,600 20	
equipment)	17	5,800 2,680	159,000 78,000	industries	1 7	70 330	820	
Electrical machinery, equipment, and		] '		Construction	5	1,490	4,680 11,700	
Supplies	6 52	2,490 49,200	9,600	Trade Transportation, communication, and	8	350	3,050	
Transportation equipment Lumber and wood products (except	10	4,230	159,000	other public utilities	6	1,200	27,600	
furniture)	7	1,220	13,000 9,820	and sanitation	1	200	1,770	
Stone, clay, and glass products Textile-mill products	7	2,290 600	35,300 13,900	Kansas	<sup>2</sup> 46	15,000	184,000	
Apparel and other finished products made from fabrics and similar materials	6	470	4.340	Primary metal industries	1	300	4,200	
Leather and leather products	2	580	27,800	ordnance, machinery, and transportation equipment)	2	110	5,170	
Food and kindred products	19 5	12,500	38,100	Ordnance and accessories	1	40	320	
Printing, publishing, and allied	,	1 1		Furniture and fixtures	1 1	220 30	11,700 130	
industries	3	150 430	4,220	Stone, clay, and glass products Food and kindred products	1 5	120	1,560	
Products of petroleum and coal	4	3,980	55,800	Products of petroleum and coal	13 I	3,460	24,100 50,600	
Professional, scientific, and controlling				Mining	14	2,320	42,300	
instruments; photographic and optical goods; watches and clocks	4	3,770	102.000	Construction	14	2,350 380	10,300 5,180	
Miscellaneous manufacturing industries	6	960	14,800	Finance, insurance, and real estate	-	-	31,370	
Mining	42 60	30,000 20,200		Transportation, communication, and other public utilities	8	1,100	20,200	
Trade	28	3,130	54,900	Services-personal, business, and other	ı	130	7,140	
Finance, insurance, and real estate Transportation, communication, and	2	2,030	39,900	Kentucky	²190	164,000	1,370,000	
other public utilities	26 7	20,100	189,000 5,430	Primary metal industries	3	7,880	333,000	
Government administration, protection,	1	1		ordnance, machinery, and transportation	[	ŀ		
and sanitation	4	3,200	4,960	equipment)	8	4,250	32,100	

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State and industry group	Stoppage	s beginning n 1952	Man-days idle during 1952	State and industry group		s beginning n 1952	Man-days idle during 1952
The state of the s	Number	Workers involved 1	(all stoppages)		Number	Workers involved 1	(all stoppages)
Kentucky-Continued				Massachusetts-Continued			
Electrical machinery, equipment, and				Apparel and other finished products	]		ļ
supplies	3	880	21,400	made from fabrics and similar	١ ٫٫	-	
Machinery (except electrical)  Transportation equipment	6	8,590 1,290	219,000 7,320	materials Leather and leather products	12	1,070	4,820 5,740
Lumber and wood products (except				Food and kindred products	3	610	8,510
furniture)	6 2	470 70	7,810 3,930	Paper and allied products	3	320	6,040
Furniture and fixtures	5	1,490	22,900	Printing, publishing, and allied industries	1	20	130
Textile-mill products	2	220	420	Chemicals and allied products	1	100	680
Apparel and other finished products		•	ļ	Products of petroleum and coal	7	100	200
made from fabrics and similar materials	2	830	1,510		1 3	5,610 530	35,400 3,100
Leather and leather products	4	1,980	5,480	Agriculture, forestry, and fishing	3	840	7,550
Food and kindred products	1	370 90	1,040 610		1 17	30 3,290	1,800
Rubber products	ī	370	9,190		12	1,420	16,200
Miscellaneous manufacturing industries	2	280	14,800	Finance, insurance, and real estate	2	30	14,000
Mining	70 32	51,000 80,200	335,000 324,000		20	6,500	229 000
Construction	11	650	5 200	Commisse managed business and other	3	330	228,000 4,810
Finance, insurance, and real estate	-	-	3 1,180	·	1		1
Trensportation, communication, and	16	2,900	20,900	Michigan	<sup>2</sup> 326	311,000	3,500,000
other public utilities Services—personal, business, and other	5	140	1,930	Primary metal industries	26	24,400	712,000
Government-administration, protection,		İ		Fabricated metal products (except		,	,
and sanitation	5	500	1,040	ordnance, machinery, and transportation equipment)	22	33.000	125 000
Louistana	2 55	39,500	719,000	Ordnance and accessories	33	11,700 860	115,000
	, ,,	***	1,	Electrical machinery, equipment, and		1	
Fabricated metal products (except	1			supplies	8	2,030	69,600
ordnance, machinery, and transportation equipment)	2	40	2,960	Transportation equipment	64	17,400	121,000 273,000
Machinery (except electrical)	2	240	5,820	Lumber and wood products (except		1	· ·
Transportation equipment	2	1,350	72,200	furniture) Furniture and fixtures	8	380	8,670
Lumber and wood products (except furniture)	4	1,120	49,500	Stone, clay, and glass products	6	2,600 380	24,300 8,950
Stone, clay, and glass products	1	40	1,940	Apparel and other finished products	]		
Food and kindred products	3	300 2,930	7,460	made from fabrics and similar	Ι,		1 7.540
Paper and allied products	2 5	1,140	170,000 24,800	materials	1 2	80 250	1,740
Products of petroleum and coal	1	490	2,450	Food and kindred products	10	940	8,620
Miscellaneous manufacturing industries	1	40 23,700	4,960	Printing, publishing, and allied	4	1,740	56,900
Construction	17	520	306,000 6,530	industries	1	600	9,420
Finance, insurance, and real estate	-	-	6,530 3700	Chemicals and allied products	4	4,900	68,200
Transportation, communication, and	12	7 500	62 000	Products of petroleum and coal	42	570 41,100	6,260
other public utilities	13	7,580	63,900	Professional, scientific, and controlling	**	41,100	100,000
Maryiana	2 43	40,800	1,180,000	instruments; photographic and			ļ
Primary metal industries	3	23,200	924,000	optical goods; watches and clocks Miscellaneous manufacturing industries	16	20 340	7,220
Pabricated metal products (except	1	25,200	,24,000	Mining	1 4	9,280	373,000
ordnance, machinery, and		3 500	00 000	Construction	28	83,000	1,160,000
transportation equipment)	3	1,530	22,000 3,350	Finance, insurance, and real estate	21	2,030	32,200 315,100
Transportation equipment	1	3,930	8,350	Transportation, communication, and	ļ	l	1
Stone, clay, and glass products	2 2	280 530	9,330 34,000	other public utilities	17	33,400	308,000
Textile-mill products	3	80	3,450		5	460	8,960
Paper and allied products	1	1,390	83,500	Minnesota	2 83	38,200	1,040,000
Chemicals and allied products	3 1	210 1,260	2,810	Patrone notel tudoutut			1
Miscellaneous manufacturing industries	li	10	660	Primary metal industries	2	3,250	132,000
Mining	2	620	5,760	ordnance, machinery, and	1		
Construction	7	1,520 290	18,500	transportation equipment) Ordnance and accessories	5	850	41,500
Transportation, communication, and	1	1	7,720	Electrical machinery, equipment, and	1	680	2,390
other public utilities	7	5,750	62,500	supplies	1	40	70
Servicespersonal, business, and other	3	80	700		4	730	33,900
Massachusetts	2 143	39,900	853,000	Transportation equipment	1	10	30
	ļ	1		furniture)	4	370	5,860
Primary metal industries	4	3,520	96,600	Furniture and fixtures	2	230	2,300
Fabricated metal products (except ordnance, machinery, and	l			Stone, clay, and glass products	3	350	10,400
transportation equipment)	8	1,980	196,000	made from fabrics and similar		1	
Ordnance and accessories	1 1	530	970	materials	1	30	430
Electrical machinery, equipment, and supplies	4	6,010	39.300	Leather and leather products	1 4	160	320
Machinery (except electrical)	6	3,930	140,000	Paper and allied products	ĺi	6,850 70	33,900 1,210
Transportation equipment	3	220	4,400	Printing, publishing, and allied	1 -	"	į
Lumber and wood products (except furniture)	1 1	100	2.500	industries	ī	600	310
Furniture and fixtures	7	370	2,130	Rubber products	1	100	3,070 860
Stone, clay, and glass products	3	370	1,330	Mining	2	13,700	578,000
Textile-mill products	7	1,410	18,000	Construction	18	2,750	45,800
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State and industry group		es beginning in 1952	Man-days idle during 1952	State and industry group	Stoppage	Man-days idle during 1952	
	Number	Workers involved 1	(all stoppages)		Number	Workers involved 1	(all stoppages)
Minnesota-Continued				New Jersey-Continued			
Trade	21	1,930	55,000	Miscellaneous manufacturing industries	12	1,540	17,200
Fransportation, communication, and	10	4,350	86,800	Mining Construction	14	490 2,870	3,860 21,200
other public utilities	10	1,180	9,770	Trade	22	3,820	49,100
	}			Finance, insurance, and real estate	2	90	30,600
Mississippi	<sup>2</sup> 30	8,970	152,000	Transportation, communication, and other public utilities	32	33,200	187,000
lumber and wood products (except	1			Services personal, business, and other	î	760	12,600
furniture)	6	1,880	52,600	Government administration, protection,	l _		
Stone, clay, and glass products	2	140	610 21,000	and sanitation	1	100	2,310
apparel and other finished products made	ł	ì	· ·	New Mexico	2 27	5,380	45,300
from fabrics and similar materials	1 1	10	14,200 190	Primary metal industries	l _		32,200
Food and kindred products	l i	360	360	Lumber and wood products (except	I -	_	- 2,200
dubber products	2	1,210	3,240	furniture)	1	120	360
griculture, forestry, and fishing	1	1,500	16,500	Chemicals and allied products	ī	170	3 550
rade	1 11	2,410	32,000 1,030	Products of petroleum and coal	1 4	2,020	2,370 6,380
ransportation, communication, and	^		1,050	Construction	13	1,760	7,980
other public utilities	4	830	10,500	Trade	2	250	10,500
Missouri	2 148	106,000	1,050,000	Transportation, communication, and other public utilities	6	1,030	14,600
				Government administration, protection,	•	-,-,0	
rimary metal industries	2	3,290	215,000	and sanitation	1	30	450
abricated metal products (except ordnance, machinery, and	Į	)		New York	2 600	199,000	4,280,000
transportation equipment)	6	1,010	8,560		1 000	177,000	4,200,000
lectrical machinery, equipment, and	ĺ		i i	Primary metal industries	19	33,800	1,240,000
supplies	13	8,710	46,400 44,800	Fabricated metal products (except ordnance, machinery, and	}		
ransportation equipment	16	2,240 3,480	19,500	transportation equipment)	43	7,570	208,000
umber and wood products (except	ļ	1		Ordnance and accessories	5	4,770	139,000
furniture)urniture and fixtures	1 5	30 810	370 29,300	Electrical machinery, equipment, and	,,	0.400	300 000
tone, clay, and glass products	5	770	12,000	supplies	31 33	8,490 9,880	189,000 355,000
extile-mill products	í	230	23,300	Transportation equipment	23	26,100	328,000
pparel and other finished products made	,	1 260	27 000	Lumber and wood products (except	٠,,	500	10.000
from fabrics and similar materials	3 9	1,360 4,130	31,000 10,300	furniture) Furniture and fixtures	13 25	790 3,340	18,900 50,800
ood and kindred products	14	15,100	69,400	Stone, clay, and glass products	9	3,940	16,100
aper and allied products	2	110	4,530	Textile-mill products	17	14,300	582,000
rinting, publishing, and allied industries	l ı	310	7,340	Apparel and other finished products made from fabrics and similar	}		
hemicals and allied products	4	90	1,600	materials	72	2,580	29,500
roducts of petroleum and coal	2	1,380	11,000	Leather and leather products	11	5,030	21,400
rofessional, scientific, and controlling instruments; photographic and optical	1		ļ	Food and kindred products	28	9,110 50	185,000 310
goods; watches and clocks	1	40	1,600	Paper and allied products	12	2,020	35,900
ining	2	410	4,370	Printing, publishing, and allied		-	
onstruction	23 17	18,100 2,540	154,000	industries	11	640 5,930	7,990
inance, insurance, and real estate	1	2,,40	35,800 311,100	Products of petroleum and coal	3	790	54,400 21,600
ransportation, communication, and		i		Rubber products	3	620	6,590
other public utilities	24	39,300 2,050	301,000	Professional, scientific, and controlling	{		
ervicespersonal, business, and other	] 3	سر الرام	10,100	instruments; photographic and optical goods; watches and clocks	6	3,110	15,000
and sanitation	1	100	500	Miscellaneous manufacturing industries	28	2,020	40,700
New Jersey	2 260	113,000	1,450,000	Mining	51	940 9,590	39,500 167,000
	200	· ·		Trade	61	12,100	143,000
rimary metal industries	12	8,360	303,000	Finance, insurance, and real estate	4	2,000	102,000
abricated metal products (except ordnance, machinery, and	Ì		ĺ	Transportation, communication, and other public utilities	62	26,100	212,000
transportation equipment)	14	4,090	92,100	Services personal, business, and other	27	2,840	64,600
lectrical machinery, equipment, and	ļ			Government administration, protection,	1 3		
supplies	11	14,500 3,430	82,000 31,500	and sanitation	3	600	8,430
ransportation equipment	16	11,600	80,000	North Carolina	2 37	15,600	277,000
umber and wood products (except	i				~	,,	
furniture)	6	610 820	10,100 5,590	Fabricated metal products (except ordnance, machinery, and	]		
tone, clay, and glass products	7	820	9,380	transportation equipment)	2	70	1,050
extile-mill products	12	3,760	72,600	Electrical machinery, equipment, and	1 1		-
pparel and other finished products made	30	1,300	10,000	supplies	1 1	4,520	27,000
from fabrics and similar materials	3	90	1,490	Transportation equipment	1 1	60 160	360 3,080
Good and kindred products	11	10,300	93,500	Lumber and wood products (except			
Paper and allied products	5	1,000	155,000	furniture)	5	400	6,450
rinting, publishing, and allied industries	2	330	1,790	Furniture and fixtures	3 7	1,760	98,500
Chemicals and allied products	11	2,230	26,900	Textile-mill products	lí	2,350 40	72,300 350
Products of petroleum and coal	5	2,610	133,000	Agriculture, forestry, and fishing	1 1	330	8,230
		2,380	6,360	Construction	10	3,960	17,500
Rubber products	7	2,500	0,500				
	7	2,560	0,500	Trade	2	120	1,080

		es beginning in 1952	idle		Stoppages in :		
State and industry group	Number	Workers involved 1	during 1952 (all stoppages)	State and industry group	Number	Workers involved1	during 1952 (all stoppages)
Ohio	2 444	410,000	7,260,000	Pennsylvania - Continued			
Primary metal industries	56	121,000	4,030,000	Machinery (except electrical)	50 15	22,900 9,240	615,000 116,000
transportation equipment)	39 4	18,600 3,070	344,000 5,140	furniture) Furniture and fixtures	4 7	230 1,940	9,790 31,500
Electrical machinery, equipment, and supplies	16	9,650	230,000	Stone, clay, and glass products Textile-mill products	31 28	14,500 3,960	129,000 56,100
Machinery (except electrical)	30 16	20,100 17,200	441,000 438,000	Apparel and other finished products made from fabrics and similar materials	38	5,230	50,900
furniture)	1 7	230	9,230	Leather and leather products	7	990	9,260
Furniture and fixtures	39	6,260 18,000	73,200 176,000	Food and kindred products	16 3	7,420 750	321,000 25,500
Textile-mill products	2	2,160	10,500	Paper and allied products Printing, publishing, and allied	11	1,380	39,400
from fabrics and similar materials	1	130	3,500	industries	6	420	7,460
Food and kindred products	8 6	1,320 3,020	27,700 78,400	Chemicals and allied products Products of petroleum and coal	12 5	1,620 3,060	55,100 93,100
Printing, publishing, and allied	1	150	3,980	Rubber products	4	4,060	33,900
industries	9	1,690	18,600	instruments; photographic and optical			
Products of petroleum and coal	41	2,440 67,100	42,000 544,000	goods; watches and clocks	3 17	2,510 3,360	137,000 39,000
Professional, scientific, and controlling			,	Agriculture, forestry, and fishing	1	30	660
instruments; photographic and optical goods; watches and clocks	2	150	5,600	Mining Construction	139 66	150,000 71,900	679,000 713,000
Miscellaneous manufacturing industries	7 37	2,230	49,400 118,000	Trade	41	8,860 30	139,000
Mining	54	24,400 42,400	201,000	Transportation, communication, and	*	30	47,400
Trade Finance, insurance, and real estate	29	8,280	116,000 3 2,380	other public utilities	49 17	19,700 2,720	194,000 13,300
Transportation, communication, and				Government administration, protection,		1	·
other public utilities	35 5	40,400	282,000 14,800	and sanitation	3	40	50
Government administration, protection,				Rhode Island	32	4,820	114,000
and sanitation	8	280	1,140	Primary metal industries	1	110	15,900
Oklahoma	<sup>2</sup> 51	16,600	217,000	Electrical machinery, equipment, and supplies	1	150	1,950
Primary metal industries	1	230	11,100	Stone, clay, and glass products	5	1,270 60	70,300 220
ordnance, machinery, and transportation equipment) Electrical machinery, equipment, and	2	140	360	Textile-mill products	1	520 20	1,610 260
Machinery (except electrical) Lumber and wood products (except	3	980 820	32,800 30,000	industries	2 2 1	200 400 30	1,070 1,970 270
furniture)	1	50 400	140 400	Construction	6	780 40	5,540 240
Food and kindred products	2	1,040	2,150	Finance, insurance, and real estate	-	-	3 1,960
Products of petroleum and coal	2 2	3,770 2,210	65,200 13,900	Transportation, communication, and other public utilities	4	150	6,080
Miscellaneous manufacturing industries	1 2	20 680	260 3,960	Services-personal, business, and other	2	1,110	6,680
Construction	14	3,130	15,900	Tennessee	<sup>2</sup> 146	51,800	516,000
Finance, insurance, and real estate	7 1	300 10	6,530 230	Primary metal industries	9	3,400	34,500
Transportation, communication, and	11	2,100	31,100	Fabricated metal products (except		7,400	سروبدر
other public utilities		'		ordnance, machinery, and transportation equipment)	8	1,100	26,000
and sanitation	2	780	2,690	Ordnance and accessories	1 6	380 1,770	3,440 18,100
Oregon	² 37	32,800	498,000	Transportation equipment	1	150	310
ordnance, machinery, and				Furniture and fixtures	3	280	11,100 11,500
transportation equipment)	1	20	1,740	Stone, clay, and glass products Textile-mill products	2	300	890 3 24,000
furniture)	11	24,800	384,000	Apparel and other finished products	_	_	24,000
Food and kindred products	3 1	1,690 60	35,600 360	made from fabrics and similar materials	4	1,520	7,650
Construction	1	20	20	Leather and leather products	3	370	2,430
Trade Finance, insurance, and real estate Transportation, communication, and	9	410	11,1 <b>00</b> 3 790	Food and kindred products	6	1,030 1,560	21,000 9,730
other public utilities	11	5,810	65,300	industries	1	10	290
Services-personal, business, and other	1	10	20	Chemicals and allied products	6 7	790 12,200	9,110 46,500
Pennsylvania	<sup>2</sup> 692	588,000	11,800,000	Miscellaneous manufacturing industries	1	100	8,800
Primary metal industries	53	195,000	7,670,000	Mining Construction	31 24	10,800 9,810	86,100 129,000
Fabricated metal products (except ordnance, machinery, and		'		Trade	6	210	3,300
transportation equipment)	48	23,200	493,000	Finance, insurance, and real estate Transportation, communication, and	1	30	460
Ordnance and accessories	1	170	170	other public utilities	20	5,140	61,700
Plactical machiners equipment and							

Texes	Number	Workers involved 1	during 1952 (all stoppages)	State and industry group	Number	Workers	(e11
Primary metal industries Pabricated metal products (except ordnence, machinery, and transportation equipment)					Number	involved 1	during 1952 (all stoppages)
ordnance, machinery, and transportation equipment)	l	64,500	1,210,000	Washington-Continued			
ordnance, machinery, and transportation equipment)	5	4,680	178,000	Lumber and wood products (except			
transportation equipment)	l	ì		furniture) Food and kindred products	15 5	13,300 2,980	343,000 99,200
brdnance and accessories	3	1,480	31,400	Paper and allied products	í	150	310
	2	2,210	6,050	Printing, publishing, and allied	_	ا ا	
Machinery (except electrical)	10	1,620 3,980	47,000 26,300	Industries	2 2	760 130	31,700 3,350
Lumber and wood products (except	i		•	Mining	î	230	1,380
furniture)	2	780	47,300	Construction	22	14,900	48,800
Furniture and fixtures	2 2	200 260	9,050 13,400	Trade Finance, insurance, and real estate	11	2,420	33,900 3330
Textile-mill products	î	250	880	Transportation, communication, and	_	-	330
Apparel and other finished products		· .		other public utilities	14	11,300	160,000
made from fabrics and similar	2	440	7,290	Services-personal, business, and other	3	60	710
materials	5	730	6,490	West Virginia	3 257	190,000	1,630,000
Paper and allied products	1	780	6,490 780	_		2,0,000	
Chemicals and allied products	5	3,900	86,900	Primary metal industries	5	7,450	259,000
Products of petroleum and coal	3	22,500 840	407,000 3,360	Fabricated metal products (except ordnance, machinery, and			
Professional, scientific, and controlling	_	, ,,,	3,500	transportation equipment)	9	2,980	61,200
instruments; photographic and optical	1 .			Electrical machinery, equipment, and			
goods: watches and clocks	1 2	30 300	2,380 5,360	supplies	2 2	5,100 130	125,000
dining	42	12,200	171,000	Transportation equipment	2	640	2,110 840
Frade	9	1,450	22,500	Lumber and wood products (except			
Pransportation, communication, and	1	£ 160	120 000	furniture)	3	270	9,470
other public utilities	18	5,160	130,000	Stone, clay, and glass products Textile-mill products	10	8,220	37,100 600
other	6	430	3,480	Food and kindred products	2	60	350
lovernmentadministration, protection,				Tobacco manufactures	1	490	27,400
and sanitation	1	350	1,600	Paper and allied products	1 3	100 880	670 3,450
Vtah	2 46	24,800	345,000	Products of petroleum and coal	Ιí	360	5,440
		·		Mining	164	150,000	1,000,000
Primary metal industries	7	7,990 300	199,000 900	Construction	29 8	6,650 360	28,600
Food and kindred products	6	1,120	5,280	Trade Transportation, communication, and	ľ	300	5,250
Products of petroleum and coal	2	540	2,160	other public utilities	11	6,170	61,200
dining	22	12,100 630	120,000 1,860	Servicespersonal, business, and other	5	120	5,930
Construction	í	70	710	Government—administration, protection, and sanitation	1 1	10	60
Transportation, communication, and	_			1			
other public utilities	6	2,060	14,800	Wisconsin	2 113	53,100	9 <b>58,000</b>
Virginia	2 112	49,800	440,000	Frimary metal industries	5	600	13,900
rimary metal industries	1	130	5,880	ordnance, machinery, and			
Pabricated metal products (except				transportation equipment) Ordnance and accessories	9	4,460 200	76,400
ordnance, machinery, and transportation equipment)	5	1.860	44,200	Electrical machinery, equipment, and	1 *	~~	1,800
ransportation equipment	1	150	150	supplies	3	870	85,700
amber and wood products (except	2	170	1,700	Machinery (except electrical) Transportation equipment	11 3	7,870	76,600 86,800
furniture)	î	30	1,300	Lumber and wood products (except	,	1,800	80,800
eather and leather products	1	580	22,000	furniture)	2	390	21,500
Food and kindred products	1	920 2,110	15,500 127,000	Furniture and fixtures	3 2	140 130	2,110 710
Chemicals and allied products	2	230	690	Stone, clay, and glass products Textile-mill products	î	40	180
griculture, forestry, and fishing	1	800	9,180	Leather and leather products	3	710	17,000
fining	14	34,800 3,950	156,000 18,800	Food and kindred products	5	1,390 1,620	11,800
rade	6	400	3,890	Professional, scientific, and controlling	1	1,020	4,670
ransportation, communication, and				instruments; photographic and optical			
other public utilities	10	3,600 30	33,700 150	goods; watches and clocks	2 1	9 <b>3</b> 0 50	20,400
• •				Mining	2	1,140	41,000
Washington	<sup>2</sup> 85	50,600	845,000	Construction	25	24,000	415,000
Delmoner motol industrias	2	1,490	72,200	Trace	16	1,230	12,100
rimary metal industries		1947∪	سموعه	Transportation, communication, and other public utilities	10	4,730	62,500
ordnance, machinery, and				Servicespersonal, business, and			•
transportation equipment)	1	210	9,120	other	3	90	970
Machinery (except electrical)	6 2	1,240	23,100 17,800	Government—administration, protection, and sanitation	7	690	4,930

<sup>&</sup>lt;sup>1</sup> The figure on number of workers includes some duplicate counting where the same workers were involved in more than one stoppage in the year.

<sup>2</sup> This figure is less than the sum of the figures below because a few stoppages, each affecting more than one industry group, have been counted as separate stoppages in each industry group affected. Workers involved and man-days idle were allocated to the respective groups.

<sup>3</sup> Idleness in 1952 resulting from stoppages which began in the preceding year.

## The Steel Stoppage of 1952

The prolonged 1952 steel stoppage had repercussions on the Nation's economy, price-wage controls, and constitutional law. It followed unsuccessful negotiations between the United Steelworkers of America (CIO) and the basic steel-producing companies to replace contracts most of which were due to expire on December 31, 1951. These contracts were negotiated in 1947 and had remained generally unchanged, except for supplementary agreements on wages in July 1948 and December 1950 and on pension and social insurance benefits late in 1949.

#### The Issues

A "substantial," but unspecified, wage increase headed a list of 22 contract proposals adopted by the union's international wage policy committee on November 15, 1951. Other proposals included the union shop; a guaranteed annual wage; revision of the incentive system; time-and-a-half pay for Saturday work and double time for Sunday; increased shift premiums; elimination of geographic wage differentials; liberalization of vacation, holiday, and severance pay benefits; and improvements in provisions concerning seniority and grievance procedures.

Announcement of the proposed bargaining program precipitated vigorous discussions by union and management representatives on the money issues, well in advance of formal negotiations which were scheduled to begin late in November. The divergent positions expressed by the parties clearly indicated that existing Federal wage and price controls would play a critical role in determining a settlement of the dispute. Benjamin Fairless, president of the U.S. Steel Corp., declared that a voluntary wage agreement with the union was unlikely since negotiations would involve "broad questions of public policy which are beyond the scope of collective bargaining in these days of wage and price control." Union spokesmen expressed dissatisfaction with the standards imposed by Wage Stabilization Board regulations, alleging that they precluded a "satisfactory" wage increase.

Bargaining conferences with U.S. Steel began on November 27 and with other major steel companies, including Bethlehem, Republic, and Jones and Laughlin, a day later. Major disagreement immediately developed over the union's wage proposals. It was disclosed, for the first time publicly, that they included a general hourly increase of 15 cents and a progressive increase of one-half cent in each labor grade. Tensions mounted thereafter, as industry negotiators declined to make a counter offer on wages and the union charged a refusal to bargain in good faith. Overhanging the negotiations was the refusal by government stabilization officials to give management prior assurance that any negotiated wage increase would be offset by price relief beyond that available under the Capehart Amendment to the Defense Production Act of 1951.2 With the deadlock still continuing by December 17, the Steelworkers announced that a strike would begin at midnight December 31.

### Government Action

The director of the Federal Mediation and Conciliation Service notified the White House on December 21 that he could find no basis for a settlement and that further mediation would be futile. In the hope of aiding the parties to resolve the deadlock without a work stoppage, President Truman, on December 22, referred the dispute to the Wage Stabilization Board for its recommendations and requested maintenance of production while the Board considered the case. Several days later, the union instructed its members to continue at work pending a final decision on the President's request by a special union convention. The convention voted, on January 4, to postpone strike action for 45 days, until February 21 (later extended to February 24).

Testimony presented at WSB panel hearings that lasted from January 7 to mid-February reflected sharp disagreement between union and industry leaders on basic issues of wages, prices, and the union shop. The union argued that improvements in wages and fringe benefits based on rising productivity and drawn from "ample" profits would not require increases in steel prices and would not set a pattern for major industries. Agreement on the union shop was stressed as a prerequisite to a resolution of other issues. Industry spokesmen claimed that serious inflationary pressures would be generated if the wage demands were granted. They argued, further, that the requested adjust-

l Agreement on noncontributory pension and contributory social insurance plans was preceded by a nationwide basic steel strike in October-November 1949. For a complete discussion of this dispute see "Analysis of Work Stoppages During 1949" Appendix B, Bulletin No. 1003, Department of Labor, Bureau of Labor Statistics.

<sup>&</sup>lt;sup>2</sup> The amendment liberalized the method of establishing ceiling prices by broadening the concept of costs to include indirect costs, in addition to direct and ascertainable material and labor costs previously allowed.

ments were unwarranted either on grounds of increased productivity or the industry's profits and that increased wage costs could not be absorbed without compensating price increases. The union shop was opposed on grounds that it was coercive and unnecessary in view of the Steelworkers high degree of organization. Industry officials contended, moreover, that a union shop recommendation by the Board would be an abuse of government authority. The possibility of direct agreement on some issues was indicated when the parties informed the panel that they would negotiate further on six of the union's noneconomic proposals. These proposals concerned adjustment of grievances, arbitration, suspension, and discharge cases; safety and health; military service; and purpose and intent of the parties. Following the conclusion of the hearings, the union postponed the strike deadline from February 24 through March 23, to give the Board time to prepare recommendations.

#### WSB Recommendations

After intensive and all-night deliberations the public members 3 of the WSB announced their recommendations. Labor members of the Board concurred in most of the recommendations to provide a Board majority vote which recorded the industry members as opposed to most of the findings. They included: (1) General wage increases to be paid in three installments over an 18-month contract period and eventually totaling 17½ cents an hour (12½ cents retroactive to January 1, 1952, for most of the steel companies;  $2\frac{1}{2}$  cents effective June 30, 1952; and  $2\frac{1}{2}$  cents additional on January 1, 1953); and (2) fringe benefits estimated to cost between  $8\frac{1}{2}$  and  $12\frac{1}{2}$  cents an hour, including straight-time pay for six holidays not worked and double time for holidays worked; 3 weeks vacation with pay after 15 years' service; timeand-one-quarter pay for all Sunday work as such, effective January 1, 1953; hourly increases in second- and third-shift differentials from 4 to 6 cents to 6 and 9 cents, respectively; and a reduction from 10 to 5 cents an hour in the wage differential existing between northern and southern plants. The inclusion of a union-shop provision in steel contracts was also recommended, with the exact form and conditions to be determined by the parties. Other issues, referred back to the parties by the Board, included guaranteed pay, severance pay, reporting allowances, incentives, and seniority.

In support of its wage recommendations, the Chairman of the Board<sup>4</sup> stated that: "The initial increase ( $12\frac{1}{2}$  cents an hour) is clearly justified under existing policies. The total

arrangement is designed to avoid increase in inflationary pressures through frequent wage reopenings and to promote stability in the parties' relations and in the industry. amounts (recommended) take into account all the equities and arguments advanced by the parties including cost of living, productivity, the maintenance of a balanced wage structure, comparative wage movements in other industries, and the recommendation that there be no further wage reopenings in 1952. The parties are free to determine how the total amount should be distributed between general increases and increments between job classes." It was also stressed that the steel workers had not received a wage adjustment since late in 1950 and that no general reopening of steel labor contracts had occurred since 1947. The Board stated that "a realistic appraisal of the situation will show that steel is really catching up to increases already granted or fringe adjustments already in effect in major segments of American industry. The Board's recommendations, therefore, do not set a new pattern or start another 'round' of increases or fringe adjustments for industry generally."5

#### Further Developments

The Steelworkers Wage Policy Committee promptly accepted the recommendations and agreed to the Board's request for postponement until April 8 of the strike set for March 23. dustry leaders rejected the recommendations.6 On the question of wages and fringe benefits, they contended that the increases recommended were excessive, inflationary, contrary to stabilization policies, and would require substantial compensatory increases in steel prices. There was other critical reaction to the Board's recommendations. WSB industry members questioned the Board's further effectiveness; partiality by the public members was charged; and WSB disputes-settlement jurisdiction was attacked. Additional criticism came from Charles E. Wilson, the Director of the Office of Defense Mobilization. He expressed the opinion that if the recommended wage adjustments were placed in effect, it would pose a "serious threat" to the stability of the economy.

Disagreement with President Truman on the possible economic repercussions of the Board's recommended settlement led to the resignation of Defense Mobilization Director Wilson the end of March. In resigning, Mr. Wilson claimed that the President had withdrawn his earlier approval of a plan providing for steel price increases

<sup>&</sup>lt;sup>3</sup> Report and recommendations of the Wage Stabilization Board, D-18-C, pages 1B, 1C. Digitizer page 4A of WSB Report, D-18-C. http://fraserstlouised.org/

<sup>&</sup>lt;sup>5</sup>Report and recommendations of the Wage Stabilization Board, D-18-C, pages 7A, 8A.

<sup>&</sup>lt;sup>6</sup> Some scattered settlements throughout the country, affecting about 11,000 workers, occurred on the basis of the WSB recommendations.

in excess of the amounts deemed permissible by price stabilization officials. The President replied that his initial support had been based on Mr. Wilson's characterization of the Board's wage recommendations as "very unstabilizing." Upon further study, however, the President had concluded that the proposals were "by no means unreasonable and do not, in fact, constitute any real breach in our wage stabilization policies." He added that "if the eventual settlement of the wage negotiations is such that a price ceiling increase is required on grounds of fairness and equity or otherwise in the interest of the defense effort, it will be granted; otherwise, it will not."7

Bargaining talks resumed April 3 but immediately deadlocked, despite mediation efforts by WSB chairman Nathan Feinsinger on April 4. The union refused to accept less than the full wage-fringe-union shop settlement recommended by the WSB. The companies rejected the union shop demand but offered (1) a 9-cent hourly wage increase retroactive to March 1 and (2) fringe benefits estimated to amount to slightly more than 5 cents an hour, including inauguration of 6 paid holidays; 3 weeks vacation with pay after 15 years' service; increased shift differentials from 4 to 6 cents an hour for the second shift, and from 6 to 9 cents an hour for the third shift; and a reduction in the southern wage differential affecting 2 steel firms, from 10 to 5 cents an hour.

#### Seizure of Steel Plants

When "eleventh hour" mediation efforts failed to avert the strike set for April 9, the President, on April 8, issued Executive Order 10340 directing the Secretary of Commerce to seize and operate the basic steel mills, effective at midnight, and to "determine and prescribe terms and conditions of employment" in these plants. The order stated that the indispensability of steel as a "component of substantially all weapons and other war materials, supported the view that the proposed work stoppage "would immediately jeopardize and imperil" the national defense and that governmental seizure was necessary to assure the continued availability of steel. In the seizure order, the President cited the "authority vested in me by the Constitution and laws of the United States and as President and Commander in Chief of the Armed Forces." No specific statute was cited, however. In an address to the Nation explaining these and other considerations that impelled his action, the President rejected resort to the "national emergency" strike provisions of the Labor Management Relations (Taft-Hartley) Act on the basis that these provisions could not operate immediately to forestall an interruption of steel production. He noted that the Steelworkers had already postponed strike action for 99 days, exceeding the 80-day injunction period provided under the Act.

The President's order led to immediate cancellation of the scheduled strike. Advance curtailments in steel production and walkouts by steelworkers, both in anticipation of the impending strike, resulted in a short period of idleness for thousands of workers. The President, in a special message to Congress on April 9, proposed that it act on the Government's operation of the steel industry. Later in the month he sent another message to Congress asking for approval or disapproval of the seizure action, with the request that any new legislation concerning the steel dispute should provide a method to keep the steel mills in operation. Congress took no action.

Widespread controversy developed concerning the legality of the seizure. Temporarily, the seizure issue overshadowed the fundamental steel price-wage relationships that remained unresolved. Congressional critics denounced the action, arguing that the President had no inherent seizure powers. A Senate resolution called for an inquiry into the legal basis for the seizure.

#### Court Actions -- Steel Strike

The first attempt to void the seizure action failed on April 9 when Judge Alexander A. Holtzoff of the U.S. District Court for the District of Columbia denied petitions by three major steel companies for a temporary restraining order.

Subsequently, a week of further unsuccessful bargaining sessions that had been arranged under White House auspices broke down. Thereupon, the Secretary of Commerce announced that he would negotiate directly with the union on "terms and conditions of employment," and requested the Economic Stabilization Administrator to prepare recommendations for adjustments in steelworkers' wages. Meanwhile, the Administrator authorized an average increase of about \$3 a ton in steel price ceilings, contingent upon industry acceptance. This price adjustment, permissible under the Capehart Amendment to the Defense Production Act even in the absence of a wage increase, had been under discussion for some time.

In a second court test, the steel companies' contention that the seizure was illegal was upheld on April 29 by Judge David A. Pine of the U. S. District Court for the District of Columbia. He ruled against the Government on

<sup>7</sup> President Truman's letter accepting Mr. Wilson's resignation--letter of March 28. Both letters reproduced in full in the New York Digitized for iners March 31.

constitutional and statutory grounds and granted a petition for a preliminary injunction restraining the Government from taking any action under the seizure order. Immediately following the decision, the President of the United Steelworkers ordered an immediate strike. On April 30, however, the U.S. Court of Appeals for the District of Columbia Circuit restored Government control of the mills by suspending Judge Pine's order, pending review by the U.S. Supreme Court.

Complying with an appeal by the President, the Steelworkers ended the nationwide steel strike May 2. At a special bargaining meeting held at the White House, the President urged a settlement of the prolonged dispute and warned that he would order a wage increase unless an agreement was reached promptly. Negotiations were discontinued, however, after the U.S. Supreme Court, on May 4, forbade any Governmentimposed wage increase until it ruled on the Government's appeal from Judge Pine's decision.

In their testimony and brief before the Supreme Court, industry argued that the seizure action was "completely without authority under the Constitution and laws of the United States" and that the President should have invoked the Taft-Hartley Act which was "specifically designed by the Congress for use in precisely the situation here presented." The Government maintained that the President, acting "within the aggregate of his constitutional powers" and, as Commander-in-Chief of the Armed Forces, was attempting "to avoid a cessation of steel production which would gravely endanger the national interests." The Taft-Hartley Act, it argued, was "not intended to be either an exclusive or a mandatory means of dealing with labor disputes."

The Supreme Court on June 2 in a 6-3 decision with 7 Justices writing opinions held that President Truman was not acting within his Constitutional power when he ordered the Secretary of Commerce to take possession of and operate the steel mills. The ruling was immediately followed by the termination of the Government's custody of steel properties and resumption of the nationwide strike of over half a million steel workers. Approximately 30,000 iron-ore miners in the Mesabi Range, Minn., and other sections of the country also walked out.

Negotiations between union and industry representatives were resumed at the White House on June 5 but were recessed indefinitely on June 9. Disagreement existed as to the basic cause for the new deadlock. An industry spokesman stated that the sole unresolved issue was

the union's demand for the union shop. union declared, however, that the failure to reach an agreement was due to the inadequacy of the industry's offer on wages, fringe benefits, and other contract provisions, as well as the union shop. The companies' proposals on June 9 included the following: A general wage increase, retroactive to April 1, 1952, which they claimed averaged 16 cents an hour (the union, however, claimed it averaged 13.3 cents); 3 weeks' vacation after 15 years of service, effective January 1, 1952; no change in existing union-security provisions; 6 paid holidays, double time for holidays worked, with appropriate eligibility provisions, increased shift differentials to 6 cents an hour for the second shift, and 9 cents for the third shift -- all effective upon signing of a new agreement and return to work; and a 5-cent reduction in southern differentials involving 2 companies.

Faced with the continuing stalemate, the President requested Congress on June 10 to enact legislation authorizing him to seize and operate the struck steel mills and to provide fair and just compensation to steel workers and management pending settlement of the dispute. As an alternative, the President suggested that Congress authorize and direct him to seek an injunction under the "national emergency" provisions of the Taft-Hartley Act but without the necessity of complying with the preliminary procedures providing for appointment of a board of inquiry and preparation of a fact-finding report. However, he specifically recommended against resort to the Act, stating that it would be "unwise, unfair, and quite possibly ineffective," since the Steelworkers had already postponed strike action for 99 days, exceeding the 80-day injunction period provided under the Act.

Congress did not accept these alternatives. Instead, Congress incorporated a provision in the Defense Production Act Amendments of 1952 (effective July 1, 1952) recommending that the President utilize the full emergency provisions of the Taft-Hartley Act. Reflecting Congressional criticism of the Wage Stabilization Board's role in the steel dispute, the amended Act created a new tripartite board with no jurisdiction in labor-management disputes except to advise parties, at their request, regarding the interpretation and application of wage stabilization policy.

Meanwhile, the differences hampering a final settlement of the strike remained unresolved. Philip Murray, president of the Steelworkers, again denied the industry's contention that the union shop was the sole issue delaying a final agreement. He asserted that "absolute disagreement" also existed on 3 other key issues. These involved the companies' proposals for

<sup>8</sup> For fuller discussion see July 1952 issue Dioff Monthly Labor Review (pages 60-65).

revision of the management-rights clause, certain changes in seniority provisions, and increased authority to establish incentive wage rates.

The continuation of the industrywide shutdown brought increasing reports of production problems in other industries, affecting both the defense program and the civilian economy. Several manufacturers of munitions, military trucks, and automobiles announced imminent curtailment of production should the strike continue. Government officials conferred union and steel representatives on a plan that would permit partial resumption in designated plants of high-alloy steel production urgently required for top-priority defense items. Growing concern over the steel strike's impact on the defense program was underscored in renewed bargaining meetings held under White House direction in mid-July. Failure to compromise the union shop issue, however, caused a suspension of these talks. Pressures for Government intervention increased amid reports that the President was considering plans for a partial seizure of the industry under the terms of the Selective Service Act. The Secretary of Defense warned that the defense program was "grinding to a halt." Mounting steel shortages had led to the closing of the Army's largest shell-producing plant and reportedly had forced sharp layoffs in manufacturing and transportation.

#### The Settlement

Finally, on July 24 representatives of the union and 6 major steel companies -- U. S. Steel, Bethlehem, Republic, Jones and Laughlin, Youngstown, and Inland -- announced a 2-year agreement on basic wage, fringe, and union security issues. It was ratified by the union's wage policy committee on the following day, but back-to-work orders were withheld until July 26 when a wage agreement was reached in the closely related dispute involving iron-ore miners. Major steel plants reopened, but the signing of formal contracts awaited the outcome of negotiations on such issues as incentive rates, managerial rights, and seniority. The strike continued at some mills of smaller companies until individual agreements were reached on certain local working conditions. By August 15, workers at most of these firms had returned to their jobs, but a few mills were idle until the end of August.

Major terms of the agreement which expires June 30, 1954, included: An average increase of 16 cents per hour resulting from (1) a 12.5cent general hourly increase in the lowest job rate, retroactive to March 1, 1952, plus a widening of the increments between job classes by half a cent an hour; (2) liberalized fringe benefits estimated to amount to a little more than 5 cents an hour, including 3 weeks' vacation with pay after 15 years' service (formerly 25 years) retroactive to January 1, inauguration of straight-time pay for 6 holidays not worked. an increase in pay for work on these holidays from time-and-one-half to double time, and increased shift differentials from 4 to 6 cents an hour for the second shift and from 6 to 9 cents for the third shift; and (3) a reduction in the southern differential from 10 to 5 cents an hour, affecting the U.S. Steel Corp. and the Republic Steel Co. A wage reopening on June 30, 1953, was also provided.

Agreement was reached on a compromise union security clause on the union's demand to increase the maintenance-of-membership provision in the previous contract to the union shop. Under the settlement, new employees are required to apply for union membership at the time of hiring, but may cancel the application between the 15th and 30th day of work by written notification to the employer; present nonunion employees were exempted from this requirement.

Simultaneous with the agreement ending the strike, an increase of \$5.20 a ton in the ceiling price for carbon steel products was directed by Acting Defense Mobilizer John R. Steelman and authorized by the Economic Stabilization Agency. In addition to increases permitted for special types of steel, the total price adjustment averaged \$5.65 a ton or almost twice the \$2.84 that the Office of Price Stabilization stated was permissible under the Capehart Amendment to the Defense Production Act prior to the negotiation of the steel settlement.

The contract settlement coincided with announcement that Philip Murray, president of the CIO Steelworkers, and Benjamin Fairless, president and Chairman of the U.S. Steel Corp., planned to undertake a joint speaking tour of the company's plants to develop more harmonious relationships between the company and its employees. Mr. Murray's death in November 1952 cancelled the proposed plans.

<sup>&</sup>lt;sup>9</sup> Office of Price Stabilization Release, July 30, 1952.

## Appendix C

## Methods of Collecting Strike Statistics 1

The Bureau's statistics on work stoppages include all known strikes and lockouts in the continental United States involving as many as six workers and lasting the equivalent of a full shift or longer.

Work stoppages are measured in terms of the number of stoppages, workers involved, and man-days of idleness. Figures on "workers involved" and "man-days idle" cover all workers made idle for one shift or longer in establishments directly involved in a stoppage. They do not measure secondary idleness--that is, the effects on other establishments or industries whose employees may be made idle as a result of material or service shortages.

Lead information as to the probable existence of work stoppages is collected from a number of sources. Clippings on labor disputes are obtained from a comprehensive coverage of daily and weekly newspapers throughout the country. Information is received directly from the Federal Mediation and Conciliation Service as well as agencies in all States such as State boards of mediation and arbitration, research divisions of State labor department offices, and local offices of State employment security agencies provided through the Bureau of Employment Security of the U.S. Department of Labor. Various employer associations, companies, and unions also furnish the Bureau with work stoppage information on a regular basis.

Upon learning of new work stoppages in these ways, a questionnaire is mailed to each party to the dispute to secure such data as the number of workers involved, duration, major issues, and method of settlement. In some instances, field agents of the Bureau collect the necessary information.

The Bureau defines a strike as a temporary stoppage of work by a group of employees to express a grievance or enforce a demand. A lock-out is a temporary withholding of work from a

group of employees by an employer (or a group of employers) in order to get them to accept the employer's terms. Because of the complexities involved in most labor-management disputes, the Bureau makes no effort to determine whether the stoppages are initiated by the workers or the employers. The terms "strike" and "work stoppage" are used interchangeably in this report.

The definitions of strikes and lockouts point out certain characteristics inherent in each strike or lockout: (1) The stoppage is temporary rather than permanent; (2) the action is by or against a group rather than an individual; (3) the objective is to express a grievance or enforce a demand: and (4) an employeremployee relationship exists, although the grievance may or may not be against the employer of the striking group. In jurisdictional as well as rival union or representation strikes, the major elements of dispute may be between two unions rather than directly with the employer. In a sympathy strike, there is usually no dispute between the striking workers and their immediate employer but the purpose is to give union support or broaden group pressure for the benefit of another group of workers. Sympathy or protest strikes may also be intended to record the workers' feelings against actions (or absence of action) by local, State, or Federal Government agencies on matters of general worker concern.

Although the Bureau seeks to obtain complete coverage of all strikes involving six or more workers and lasting a full shift or more, information is undoubtedly missing on some of the smaller strikes. It is thought that the only change resulting from this is the number of strikes. The aggregate figures of workers involved and man-days of idleness are rounded to avoid a sense of false accuracy. In some instances the figure of man-days of idleness is an estimate to some extent, because the exact number of workers idle each day is not known in prolonged strikes. Whenever possible the significant changes in the number of workers idle are secured from the companies for use in computing man-days of idleness. Because of rounding, the group totals in certain tables may not exactly equal the sum of the individual items.

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<sup>1</sup> More detailed information on methods of calculation, sources, and classification is available in BLS Report No. 11, "Collection and Compilation of Work Stoppage Statistics."