## EMPLOYMENT and

## ECONOMIC STATUS of

## OLDER MEN and WOMEN

MAY 1952

Bulletin No. 1092

UNITED STATES DEPARTMENT OF LABOR
Maurice J. Tobin, Secretary
BUREAU OF LABOR STATISTICS
Ewan Clague, Commissioner

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## The SECRETARY OF LABOR:

I have the honor to transmit herewith a report on the maployment and Economic Status of Older Men and Women. This publication has been dem signed to contribute to informed understanding of questions arising from the effect of population, employment, and economic trends on the older age groups in our population.

The data have been selected with a view to providing background information for persons concerned with the economic and employment problems of an aging population. Data have been presented separately for men and women, wherever possible, in order to reveal signiflcant ainilarities and differences in their economic status and omployment experience. The longterm trend toward higher labor force participation among women, particularly those aged 45 to 54 , requires increasing avareness of their special problems.

Published and umpublished materials fron a variety of sources have been used in the compilation. The principal sources, in addition to the Bureau of Labor Statistics, were the Bureau of the Census, the Social Socurity Administration, the Railroad Retirement Board, and the Department of Labor's Bureau of Pmployment Security. The cooperation and suggestions of the Women's Bureau have been particularly helpful. The Bureau of Labor Statistics acknowledges with appreciation the data made available by other agencies.

There are serious gaps in available information on significant aspects of the problems of older workers. The lack of this information emphasises the importance of still further research needed to clarify existing knowledge.
"Employment and Economic Status of Older Men and Women" is a ourrent and more comprehensive presentation of material included in the "Fact Book on Employment Problems of Older Norkers," issued by the Bureau of Labor Statistics in August 1950. It was produced in the Division of Manpower and Reployment Statistics, under the direction of C. R. Winegarden, Chief, Mapower Studies. Helen H. Ringe planned and prepared the publication, with the assistance of Sophia Cooper, who provided the statistical services.

Iman Clague, Comuiseioner.

Hon. Yaurioe J. Tobin,
Secretary of Laber.
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# EMPLOYMENT AND ECONOMIC STATUS OF OLDER MEN AND WOMEN 

## POPULATION TREHDS

## Increases in Promber and Proportion of Older Persons

Profound ohanges in the age atructure of the population of the Onited States have accompaniod the grouth of the total population, which almost doubled between 1900 and 1950. One of the most significant changes has been the increase in the number and proportion of persons 45 years of age and over.

In 1900, about 3 million persons, or 1 in 25, were aged 65 and over. In 1950, those aged 65 and over totaled almost 12-1/2 inilion, or about 1 out of 12.

In 1900, persons between 45 and 64 numbered nearly 10-1/2 million, or about 14 percent of the total population. By 1950, this age group had increased to $30-1 / 2$ million, about one-fifth of the total population.

Between 1900 and 1950, the proportion of persons in the total population 45 years of age and over had increased from 18 to 28 percent.

In 1950, for the first time, there were more women than mea in the total population. The excess of women over men totaled 1.5 millien. Women 65 years and over, because of their greater longevity, exceeded mon of the same ages by almost a million. In 1950, there were 116 womon aged 65 and over in the population for every 100 men of the same ages. In 1900 there were 98 women for every 100 men in this age group.

Underlying these changes in the age structure of the population have been: the long-term deoline in the birth rate, the cessation of largo-scale imigration, and the inoreases in longevity reaulting from improvement of living standards and advances in medical science, particularly the effective control of epidemic infectious diseases.

Population changes, by age group, from 1900 to 1950, are presented in tables 1 and 2 and charts 1 and 2.

Table 1.-Population of the United States by Age and Sex, 1900-1950

| Age and sex | 1900 | 1910 | 1920 | 1930 | 1940 | 1950 | $\begin{gathered} \text { Percent } \\ \text { change } \\ 1900-1950 \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total ................ | (In millions) |  |  |  |  |  | 98 |
|  | 76.0 | 92.0 | 105.7 | 122.8 | 131.7 | 150.7 |  |
| Under 10 | 18.1 | 20.4 | 23.0 | 24.1 | 21.3 | 29.6 | 64 |
| 10-19 .............. | 15.7 | 18.2 | 20.1 | 23.6 | 24.1 | 22.1 | 41 |
| 20-34 ................ | 19.5 | 24.2 | 26.5 | 29.9 | 32.9 | 35.0 | 79 |
| 35-44 ................ | 9.2 | 11.7 | 14.2 | 17.2 | 18.3 | 21.2 | 130 |
| 45-54 ................ | 6.4 | 8.4 | 10.5 | 13.0 | 15.5 | 17.3 | 170 |
| 55-64.. | 4.0 | 5.1 | 6.5 | 8.4 | 10.6 | 13.2 | 230 |
| 65 and over ......... | 3.1 | 4.0 | 4.9 | 6.6 | 9.0 | 12.3 | 297 |
| Male ................. | 38.8 | 47.3 | 53.9 | 62.2 | 66.1 | 74.6 | 92 |
| Under 10 ............ | 9.1 | 10.3 | 11.6 | 12.2 | 10.8 | 15.1 | 66 |
| 10-19 ............... | 7.9 | 9.1 | 10.1 | 11.9 | 12.1 | 11.0 | 39 |
| 20-34 ................. | 9.9 | 12.5 | 13.2 | 14.8 | 16.2 | 17.1 | 73 |
| 35-44 ................ | 4.9 | 6.2 | 7.4 | 8.8 | 9.2 | 10.5 | 114 |
| 45-54 ................. | 3.4 | 4.5 | 5.7 | 6.8 | 8.0 | 8.6 | 153 |
| 55-64 $\ldots$............. | 2.0 | 2.7 | 3.4 | 4.4 | 5.4 | 6.6 | 230 |
| 65 and over ......... | 1.6 | 2.0 | 2.5 | 3.3 | 4.4 | 5.7 | 256 |
| Female | 37.2 | 44.7 | 51.8 | 60.6 | 65.6 | 76.1 | 105 |
| Under 10 ............. | 9.0 | 10.1 | 11.4 | 11.9 | 10.5 | 14.5 | 61 |
| 10-19 ................ | 7.8 | 9.1 | 10.0 | 11.7 | 12.0 | 11.1 | 42 |
| 20-34 ................ | 9.6 | 11.7 | 13.3 | 15.1 | 16.7 | 17.9 | 86 |
| 35-44 ............... | 4.3 | 5.5 | 6.8 | 8.4 | 9.1 | 10.7 | 149 |
| 45-54 ................ | 3.0 | 3.9 | 4.8 | 6.2 | 7.5 | 8.7 | 190 |
| 55-64, ............... | 2.0 | 2.4 | 3.1 | 4.0 | 5.2 | 6.6 | 230 |
| 65 and over ......... | 1.5 | 2.0 | 2.4 | 3.3 | 4.6 | 6.6 | 340 |

Data for 1900 to 1930 adjusted to include persons of unknown age.
Source: U. S. Bureau of the Census, Historical Statistics of the United Suates, 1789-1945 and 1950 Census of Population, Preliminary Reports, Series $\mathrm{PC}-7$, No. 1.

Table 2.-mercent Distribution of the Population of the United States by Age and Sex, 1900-1950

| Age and sex | 1900 | 1910 | 1920 | 1930 | 1940 | 1950 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Under 10 | 23.8 | 22.2 | 21.8 | 19.6 | 16.2 | 19.6 |
| 10-19 ...................... | 20.7 | 19.8 | 19.0 | 19.2 | 18.3 | 14.7 |
| 20-34 ..................... | 25.6 | 26.4 | 25.1 | 24.3 | 25.0 | 23.2 |
| 35-44 •..................... | 12.1 | 12.7 | 13.4 | 14.0 | 13.9 | 14.1 |
| 45-54 ..................... | 8.4 | 9.1 | 9.9 | 10.6 | 11.8 | 11.5 |
| 55-64 ..................... | 5.3 | 5.5 | 6.2 | 6.9 | 8.0 | 8.7 |
| 65 and over .............. | 4.1 | 4.3 | 4.6 | 5.4 | 6.8 | 8.2 |
| Male | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Under 10 .......... | 23.4 | 27.8 | 21.5 | 19.6 | 16.3 | 20.3 |
| 10-19 ..................... | 20.4 | 19.3 | 18.8 | 19.1 | 18.3 | 14.7 |
| 20-34 ..................... | 25.5 | 26.4 | 24.5 | 23.8 | 24.5 | 22.9 |
| 35-44 ..................... | 12.6 | 13.1 | 13.7 | 14.2 | 13.9 | 14.1 |
| 45-54 •..................... | 8.8 | 9.5 | 10.6 | 10.9 | 12.1 | 11.5 |
| 55-64 ...................... | 5.2 | 5.7 | 6.3 | 7.1 | 8.2 | 8.9 |
| 65 and over ............. | 4.1 | 4.2 | 4.6 | 5.3 | 6.7 | 7.6 |
| Female ..................... | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Under $10 . . . . . . . . . . . . . . . . .$. | 24.2 | 22.6 | 22.0 | 19.6 | 16.0 | 19.0 |
| 10-19 ....................... | 27.0 | 20.3 | 19.3 | 19.3 | 18.3 | 14.6 |
| 20-34 •....ッ............... | 25.8 | 26.2 | 25.7 | 24.9 | 25.5 | 23.5 |
| 35-44 ..................... | 11.5 | 12.3 | 13.1 | 13.9 | 13.9 | 14.1 |
|  | 8.1 | 8.7 | 9.3 | 10.3 | 11.4 | 11.4 |
| 55-64 ..................... | 5.4 | 5.4 | 6.0 | 6.6 | 7.9 | 8.7 |
| 65 and over ............. | 4.0 | 4.5 | 4.6 | 5.4 | 7.0 | 8.7 |

Source: U. S. Bureau of the Census.


## CHANGING PROPORTION OF AGE GROUPS IN THE POPULATION, 1900-1950



Increasing urbanization of the population has accompanied its growth. In 1900, the people of the United States were predominantly rural. By 1920, about half the population was living in urban centers. By 1940, the urban population had reached almost 60 percent of the total, compared with 40 percent in 1900. In 1950, with a changed urban-rural definition, almost two-thirds of the total population lived in urban areas.

The proportion of the population 65 years and over who live in urban areas has followed the general population trend. Since 1930, the number of persons 65 years and over who live in urban centers has exceeded those of rural areas. In June 1950, about 65 percent of all persons 65 and over were living in urban areas.

Table 3 presents the data on the urban-rural distribution of the population and explains the changed definition of "urban" classification used in the 1950 Census.

## Regional Variations in Population Growth, 1940-50

Table 4 and chart 3 show the significant variations, among geographic regions, in the relative growth of different age groups which has accompanied the general increase of the population between 1940 and 1950. These variations result from past trends in interstate migration and in birth and mortality rates.

While the population of the United States increased about 15 percent in the decade 1940-50, the population 65 years and over increased 37 percent. The largest relative increases in the oldest group occurred in the South Atlantic, West South Central, the Mountain, and Pacific States.

The Mountain and Pacific States, with the largest increases in total population, also had largest increases in the population aged 65 and over. In the Pacific States, where the total population increased about 50 percent, the population aged 65 and over increased 56 percent.

The comparatively larger increases, in some regions, of the dependent population under 15 years of age, together with the potentially dependent population aged 65 and over, have had significant social and economic implications.

Table 3.-Urban-Mural Distribution of the Total Population and of the Population 65 Years and Over, 1900-1950

| Year and age | Total <br> (thousands) | Urban |  | Pural |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Number (thousands) | Percent of total | Number <br> (thousands) | Percent of total |
| All ages: |  |  |  |  |  |
| 1900 ......... | 75,995 | 30,160 | 39.7 | 45,835 | 60.3 |
| 1910 ......... | 91,972 | 41,999 | 45.7 | 49,973 | 54.3 |
| 1920 .......... | 105,711 | 54,158 | 51.2 | 51,553 | 48.8 |
| 1930 .......... | 122,775 | 68,955 | 56.2 | 53,820 | 43.8 |
| 1940 ......... | 131,669 | 74,424 | 56.5 | 57,246 | 43.5 |
| $19501 / \ldots$ | 150,697 | 96,028 | 63.7 | 54,669 | 36.3 |
| $\begin{aligned} & 65 \text { and over: } \\ & 1900 \text {......... } \end{aligned}$ | 3,080 | (2/) | (2/) | (2/) | (2) |
| 1910 ......... | 3,950 | 1,693 | 42.9 | 2,257 | 57.1 |
| 1920 ......... | 4,933 | 2,339 | 47.4 | 2,594 | 52.6 |
| 1930 ......... | 6,634 | 3,524 | 53.1 | 3,110 | 46.9 |
| 1940 ......... | 9,019 | 5,073 | 56.2 | 3,946 | 43.8 |
| 1950 1/...... | 12,322 | 7,973 | 64.7 | 4,349 | 35.3 |

1/ The urban and rural population data for 1950 are not comparable with data for earlier periods because of changes in the definition of urban residence which added densely settled urban fringe areas and uaincorporated places of 2,500 inhabitants or more. As a result of the changed definition, the figure for the urban population in 1950 is about 8 million larger than it would have been under the 1940 definition.

2/ Not available.
Source: U. S. Bureau of the Census.
1900-1940: 411 ages, Historical Statistics of the U. S., 1789-1945; 65 years and over, Sixteenth Census of the J. S., 1940 Population, Volume II, Characteristics of the Population.
1950: 1950 Census of Population, Preliminary Reports, Series PC-7, No. 1.

Table 4.-Percent Changes in Population Growth by Region and Age Group, 1940-50.

| Region | All ages | Under 15 <br> years | 15 to 44 <br> years | 45 to 64 <br> years | 65 years <br> and over |
| :--- | :---: | :---: | :---: | :---: | :---: |
| United States......... | 14.5 | 24.1 | 5.4 | 16.7 | 36.6 |
| New England.......... | 10.4 | 19.9 | 2.7 | 10.9 | 27.0 |
| Middle Atlantic...... | 9.5 | 17.4 | -.1 | 15.6 | 35.2 |
| East North Central.... | 14.2 | 26.8 | 5.1 | 14.6 | 31.8 |
| West North Central... | 4.0 | 12.1 | -4.9 | 6.3 | 23.6 |
| South Atlantic........ | 18.9 | 21.6 | 12.0 | 26.2 | 44.3 |
| East South Central.... | 6.5 | 8.6 | -.8 | 14.3 | 34.1 |
| West South Central... | 11.3 | 14.6 | 2.1 | 21.6 | 43.8 |
| Mountain.............. | 22.3 | 31.5 | 15.6 | 18.8 | 43.0 |
| Pacific................. | 48.8 | 84.6 | 38.9 | 35.7 | 56.4 |
|  |  |  |  |  |  |

Source: U. S. Bureau of the Census, 1950 Census of Population, Preliminary Reports, Series PC-12, PC-7, No. 1, and unpublished data.


In April 1950, 8.2 percent of the total population was 65 years of age and over, as compared with 6.8 percent in 1940. In six States, about 10 percent of the total population was aged 65 and over.

In general, as table 5 indicates, the highest proportion of persons aged 65 and over are found in New England, the Great Plains States, and the West Coast. In the Southern States, the proportion of persons 65 and over tends to be relatively low.

These differences result from geographic variations in birth rates and in mortality conditions, as well as from the effects of interstate migration.

## Changes in Age Distribution in Selected Metropolitan Areas, 1940-50

Since 1940, the growth of certain metropolitan areas has been accompanied by more extreme changes in age distribution than has been true of the country as a whole. Table 6 shows the wide variation among selected metropolitan areas in the degree to which the age structure of the population has changed in the last decade.

Although the total population aged 65 and over has increased 37 percent since 1940, this older age group increased 50 percent or more in 24 out of 57 metropolitan areas. In 15 areas, the increase was 60 percent or more.

The economic implications of significant changes in the age distribution of the population in certain metropolitan areas may be draw from the data presented in table 6. In some communities there have been disproportionate increases among the older age groups and children under 10, resulting in a comparative decline in the proportion of persons aged 25 to 64 , who characteristically constitute almost 80 percent of the productive work force. Examples of this are found in the metropolitan areas of New York and northeastern New Jersey, Rochester, St. Louis, and Toledo.

| Goographio division and Stato | Total population | Population 65 yeara and over |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Mumber | Percent of total population |  |
|  | (In thousands) |  | 1950 | 1940 |
| Continental U. S. <br> New England: | 150,697 | 12,322 | 8.2 | 6.8 |
|  | 914 | 94 | 10.2 | 9.5 |
| How Hampshire . . . . . . . . . . . . | 533 | 58 | 10.9 | 9.9 |
| Verreont . . . . . . . . . . . . . . . . . | 378 | 40 | 10.5 | 9.6 |
| Massachusetts | 4,691 | 469 | 10.0 | 8.5 |
| Rhode Island ................. | 792 | 70 | 8.9 | 7.6 |
| Connectiout ................. | 2,007 | 177 | 8.8 | 7.5 |
| Middle Atlantic: |  |  |  |  |
| Now York ........................ | 14,830 | 1,259 | 8.5 | 6.8 |
| New Jersey . . . . . . . . . . . . . . . | 4,835 | 394 | 8.1 | 6.7 |
| Ponnsylvania ................. | 10,498 | 887 | 8.4 | 6.8 |
| East North Contral: |  |  |  |  |
| Ohio .......................... | 7,947 | 709 | 8.9 | 7.8 |
| Indiana . . . . . . . . . . . . . . . . . | 3,934 | 361 | 9.2 | 8.4 |
| Illinoin . . . . . . . . . . . . . . . . | 8,712 | 754 | 8.7 | 7.2 |
| Miahigan . . . . . . . . . . . . . . . . | 6,372 | 462 | 7.3 | 6.3 |
| Wisconsin . . . . . . . . . . . . . . . | 3,435 | 310 | 9.0 | 7.7 |
| Wost North Central: | 2,982 | 269 | 9.0 | 7.6 |
| Iowa | 2,621 | 273 | 10.4 | 9.0 |
| Missouri . . ...................... | 3,955 | 407 | 10.3 | 8.6 |
| North Dakcota . . . . . . . . . . . . . | 620 | 48 | 7.8 | 6.1 |
| South Dakota . ................ | 653 | 55 | 8.5 | 6.9 |
| Nebraska ........................ | 1,326 | 130 | 9.8 | 8.0 |
| Kansas . . . . . . . . . . . . . . . . . . | 1,905 | 194 | 10.2 | 8.7 |
| South Atlantic: |  |  |  |  |
| Delarare ..................... | 318 | 26 | 8.3 | 7.7 |
| Karyland .................... | 2,343 | 164 | 7.0 | 6.8 |
| Diatrict of Columbia ....... | 802 | 57 | 7.1 | 6.2 |
| Virginia ...................... | 3,319 | 215 | 6.5 | 5.8 |
| West Virginia ............... | 2,006 | 139 | 6.9 | 5.3 |
| North Carolina . . . . . . . . . . . | 4,062 | 225 | 5.5 | 4.4 |
| South Carolina ............... | 2,117 | 115 | 5.4 | 4.3 |
| Georgia .......................... | 3,445 | 220 | 6.4 | 5.1 |
| Florids ...................... | 2,771 | 237 | 8.6 | 6.9 |
| East South Central: |  |  |  |  |
| Kentucky | 2,945 | 235 | 8.0 | 6.7 |
| Tennessee | 3,292 | 235 | 7.1 | 5.9 |
| Alabama $\qquad$ | 3,062 | 199 | 6.5 | 4.8 |
| Masiseippi $\qquad$ | 2,179 | 153 | 7.0 | 5.3 |
| West South Central: |  |  |  |  |
| Arkansas | 1,910 | 149 | 7.8 | 5.5 |
| Louisiana | 2,684 | 177 | 6.6 | 5.0 |
| Oklahome ....................... | 2,233 | 194 | 8.7 | 6.2 |
| Mountein: | 7,711 | 514 | 6.7 | 5.4 |
| Montana . . . . . . . . . . . . . . . . . | 591 | 51 | 8.6 | 6.5 |
| Idaho . . . . . . . . . . . . . . . . . . | 589 | 44 | 7.4 | 6.0 |
| Wyoning .......................... | 291 | 18 | 6.3 | 5.0 |
| Colorado | 1,325 | 116 | 8.7 | 7.7 |
| Hew Mexico . . . . . . . . . . . . . . . . | 681 | 33 | 4.9 | 4.4 |
| Arizona <br> Otah | 750 689 | 44 | 5.9 | 4.8 |
| Utah <br> Novada $\qquad$ | 689 160 | 42 | 6.2 | 5.5 |
| Pactfic: | 160 | 11 | 6.9 | 6.2 |
| Nashington . . . . . . . . . . . . . . . | 2,379 | 211 | 8.9 | 8.3 |
| Oregon . . . . . . . . . . . . . . . . . . | 1,521 | 133 | 8.7 | 8.5 |
| California .................. | 10,586 | 895 | 8.5 | 8.0 |

Source: J. S. Bureau of the Census, 1950 Census of Population, Prelininary Reports, Series PC-12, PC-7, No. 1, and unpublished data.

Teble 6.-Age Distribution of the Population for gelected Standard Metropolitan Areas, 1950, and Fercent Change Sinoe 1940 1/

| Standard metropolitan area | Percent distribution by age |  |  |  |  | Percent change, 1940-50 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | A11 <br> Eges | $\begin{aligned} & \text { Under } \\ & 10 \\ & \text { years } \end{aligned}$ | $\begin{aligned} & 10 \text { to } \\ & 24 \\ & \text { years } \end{aligned}$ | $\begin{gathered} 25 \text { to } \\ 64 \\ \text { years } \end{gathered}$ | $\begin{aligned} & 65 \\ & \text { years } \\ & \text { and } \\ & \text { over } \end{aligned}$ | $\begin{gathered} \text { Under } \\ 10 \\ \text { years } \\ \hline \end{gathered}$ | $\begin{gathered} 10 \text { to } \\ 24 \\ \text { years } \end{gathered}$ | $\begin{gathered} 25 \text { to } \\ 64 \\ \text { years } \end{gathered}$ | $\begin{gathered} 65 \\ \text { years } \\ \text { and } \\ \text { over } \end{gathered}$ |
| United States, total .... | 100 | 20 | 22 | 50 | 8 | 39 | -6 | 15 | 37 |
| Akron, ohio .............. | 100 | 20 | 21 | 53 | 7 | 69 | -10 | 20 | 63 |
| Albany-Schenectady-Troy, <br> N. Y. | 100 | 18 | 20 | 54 | 9 | 55 | -7 | 7 | 21 |
| Allentow-Bethlehen- <br> Easton, Pa. ............. | 100 | 17 | 20 | 54 | 9 | 34 | -19 | 16 | 36 |
| Atlanta, Ga. ............ | 100 | 20 | 22 | 51 | 6 | 65 | 6 | 27 | 68 |
| Bultinore, Md............. | 100 | 18 | 22 | 53 | 7 | 60 | . . | 23 | 44 |
| Birmingham, Ala. ........ | 100 | 20 | 23 | 50 | 6 | 50 | -4 | 21. | 69 |
| Boston, Mass............. | 100 | 17 | 20 | 52 | 10 | 36 | -11 | 8 | 30 |
| Buffalo, N. Y............. | 100 | 18 | 21 | 54 | 8 | 45 | -11 | 15 | 40 |
| Charleston, W. Va. ...... | 100 | 23 | 24 | 47 | 5 | 31 | -8 | 22 | 49 |
| Chicago, Ill.............. | 100 | 17 | 20 | 57 | 8 | 47 | -11 | 14 | 48 |
| Cincinnati, Ohio . ....... | 100 | 17 | 20 | 53 | 9 | 45 | -2 | 13 | 24 |
| Cleveland, Ohto ......... | 100 | 18 | 18 | 57 | 8 | 68 | -18 | 15 | 61 |
| Columbus, Ohio ......... | 100 | 18 | 21 | 52 | 9 | 69 | 8 | 26 | 54 |
| Dallas, Texas ............ | 100 | 18 | 22 | 53 | 6 | 108 | 29 | 49 | 94 |
| Dayton, Ohio . . . . . . . . . . | 100 | 20 | 22 | 51 | 7 | 97 | 20 | 32 | 24 |
| Denver, Colo. ............ | 100 | 20 | 21 | 52 | 8 | 97 | 15 | 34 | 35 |
| Detroit, Mich. . . . . . . . . | 100 | 20 | 22 | 53 | 6 | 64 | 2 | 25 | 78 |
| $\begin{aligned} & \text { Draluth, Minn,- } \\ & \text { Superior, sis. } \end{aligned}$ | 100 | 19 | 19 | 51 | 10 | 36 | -28 | $-2$ | 48 |
| Harrisburg, Pa........... | 100 | 19 | 22 | 51 | 8 | 60 | -5 | 14 | 18 |
| Hartford, Conn. . . . . . . . . . | 100 | 17 | 18 | 56 | 9 | 65 | -17 | 25 | 56 |
| Houston, Texas . .......... | 100 | 21 | 22 | 53 | 5 | 101 | 28 | 48 | 85 |
| Indianapolis, Ind. ....... | 100 | 18 | 20 | 53 | 8 | 59 | -3 | 19 | 31 |
| Johnstown, Pa. .......... | 100 | 20 | 24 | 47 | 8 | 10 | -25 | 4 | 39 |
| Kansas City, Mo.......... | 100 | 17 | 19 | 55 | . 9 | 59 | -3 | 16 | 38 |
| Los Angeles, Calif. ...... | 100 | 18 | 17 | 55 | 9 | 120 | 16 | 46 | 63 |
| Louisville, Ky........... | 100 | 21 | 21 | 50 | 8 | 86 | 5 | 22 | 34 |
| Memphis, Tenn. . . . . . . . . . | 100 | 20 | 22 | 51 | 6 | 90 | 14 | 28 | 54 |
| Miami, Fla. .............. | 100 | 15 | 17 | 59 | 9 | 125 | 37 | 88 | 146 |
| Milwaukee, 珃is........... | 100 | 17 | 20 | 56 | 7 | 37 | -9 | 15 | 35 |
| Minneapolis-St. Paul, Minn. ..................... | 100 | 19 | 20 | 53 | 9 | 68 | -4 | 14 | 35 |
| Nashville, Tenn........... | 100 | 19 | 23 | 52 | 7 | 54 | 8 | 23 | 45 |
| New Orleans, La........... | 100 | 19 | 22 | 53 | 7 | 70 | ... | 21 | 52 |
| New York-Northeastern |  |  |  |  |  |  |  |  |  |
| New Jersey . . . . . . . . . . . . | 100 | 16 | 20 | 56 | 7 | 46 | -12 | 10 | 40 |
| New York portion ..... | 100 | 16 | 20 | 56. | 7 | 47 | -10 | 7 | 38 |
| Nem Jersey portion.... | 100 | 17 | 19 | 57 | 8 | 46 | -17 | 17 | 47 |
| Norfolk-Portsmouth, Va. .. | 100 | 19 | 25 | 50 | 5 | 131 | 52 | 67 | 63 |
| Omaha, Nebr. . . . . . . . . . . . | 100 | 19 | 22 | 51 | 8 | 44 | -6 | 10 | 29 |
| Philadelphia, Pa. ........ | 100 | 17 | 21 | 55 | 8 | 45 | -10 | 17 | 26 |
| Pittsburgh, Pa........... | 100 | 17 | 21 | 54 | 8 | 24 | -23 | 13 | 51 |
| Portland, Oreg. ........... | 100 | 18 | 18 | 54 | 10 | 114 | 15 | 34 | 51 |
| Providence, R. I. ......... | 100 | 17 | 21 | 52 | 9 | 38 | -15 | 11 | 28 |
| Richmond, Va. ............. | 100 | 18 | 20 | 55 | 7 | 68 | -5 | 26 | 56 |
| Rochester, N. Y. .......... | 100 | 17 | 18 | 55 | 10 | 55 | -19 | 10 | 39 |
| St. Louis, Mo. . . . . . . . . . . | 100 | 16 | 20 | 53 | 10 | 45 | -1 | 12 | 69 |
| San Antonio, Texas ....... | 100 | 23 | 24 | 47 | 6 | 112 | 20 | 41 | 63 |
| San Diego, Calif. ........ | 100 | 21. | 20 | 51 | 8 | 203 | 61 | 86 | 56 |
| San Francisco-0akland, Calif. .................... | 100 | 19 | 16 | 58 | 8 | 165 | 17 | 47 | 50 |
| Scranton, Pa. ............ | 100 | 17 | 22 | 53 | 10 | -5 | -38 | -10 | 41 |
| Seattle, Thash. ........... | 100 | 19 | 17 | 54 | 10 | 136 | 14 | 36 | 65 |
| Springfield-Holyoke, Mass. | 100 | 16 | 19 | 55 | 10 | 45 | -21 | 16 | 42 |
| Syracuse, N. Y. ........... | 100 | 17 | 22 | 52 | 9 | 50 | - | 13 | 28 |
| Tampa-St. Petersburg, Fla. | 100 | 15 | 18 | 52 | 13 | 78 | 10 | 50 | 129 |
| Toledo, Ohio ............... | 100 | 18 | 21 | 53 | 9 | 50 | -5 | 11 | 48 |
| Utica-Kome, N. Y. . . . . . . . | 100 | 18 | 19 | 5.2 | 11 | 49 | -20 | 8 | 28 |
| Washington, D. C. ......... | 100 | 19 | 20 | 55 | 6 | 104 | 30 | 47 | 64 |
| Theeling, W. Va. - <br> Steubenville, Ohio ..... <br> Wilkes-Barre- | 200 | 18 | 22 | 50 | 9 | 13 | -26 | 47 | 64 38 |
| Hazleton, Pa. ........... | 100 | 17 | 23 | 53 | 8 | -3 | -36 | -3 |  |
| Worcester, Mass. .......... | 100 | 18 | 19 | 52 | 10 | 49 | -19 | - 9 | 25 |
| Youngstown, Ohio ......... | 100 | 19 | 21 | 53 | 8 | 45 | -22 | 18 | 41 |

1/ Includes standard metropolitan areas of 250,000 inhabitants or more in 1940. Percent change, 1940 to 1950, not shown where less than 1.

Source: U. S. Bureau of the Census.

Population growth during the next generation is expected to continue to be accompanied by substantial increases in the number and proportion of older persons. (See table 7.) The number of persons 45 and over is expected to increase to about 63 million by 1975, when they may constitute nearly half of all persons over 20 years of age. Persons 65 and over may number about 21 million, an increase of 69 percent over about 12 million in 1950. Because of their increasing longevity, as compared with men, women aged 65 and over may exceed men of the same ages by about $3-1 / 2$ million, more than tripling the comparable excess of 1 million in 1950. Women 45 years and over may exceed men of the same ages by almost 6 million.

Population growth among persons 14 and over will bring the smallest relative increases in the group aged $25-44$ years: It is this age group which has the highest rate of participation in the productive work force.

Table 7.-Population 14 Years of Age and Over by Age and Sex, 1950 and Projected 1975

| Age and sex | $\begin{gathered} 1950 \\ \text { actual } \end{gathered}$ | $\begin{gathered} 1975 \\ \text { projected } \end{gathered}$ | Percent change |
| :---: | :---: | :---: | :---: |
|  | (In thousands) |  |  |
| Total, 14 and over ......... | 111,915 | 149,551 | 33.6 |
| 14-19 ........................ | 12,876 | 16,486 | 28.0 |
| 20-24 ....................... | 11,327 | 15,553 | 37.3 |
| 25-44 ....................... | 44,945 | 54,093 | 20.4 |
| 45-64 ........................ | 30,445 | 42,593 | 39.9 |
| 65 and over ................. | 12,321 | 20,826 | 69.0 |
| Male, 14 and over .......... | 54,923 | 72,313 | 31.7 |
| 14-19 ........................ | 6,398 | 8,357 | 30.6 |
| 20-2/4 ........................ | 5,457 | 7,813 | 43.2 |
| 25-44 ...................... | 22,164 | 27,272 | 23.0 |
| 45-64 ........................ | 15,193 | 20,237 | 33.2 |
| 65 and over ................ | 5,711 | 8,634 | 51.2 |
| Female, 14 and over ........ | 56,991 | 77,238 | 35.5 |
| 14-19 ....................... | 6,478 | 8,129 | 25.5 |
| 20-24 ........................ | 5,870 | 7,740 | 31.9 |
| 25-44 ........................ | 22,781 | 26,821 | 17.7 |
| 45-64 ........................ | 15,251 | 22,356 | 46.6 |
| 65 and over ................. | 6,611 | 12,192 | 84.4 |

Source: 1950-U.S. Bureau of the Census, 1950 Census of Population, Preliminary Reports, Series PG-7, No. 2. 1975-Estimated by the Bureau of Labor Statistics, based on assumptions of medium rates of fertility, mortality and immigration implicit in Census Bureau's release P-25, No. 43, "Illustrative Projections of the Population of the United States, 1950 to 1960.1

## Aging of the Labor Force

Accompanying the aging of the population has been a similar change in the age distribution of the labor force, as shown in table 8 . In 1890, about one-fourth of the working population was aged 45 and over. Today this age group constitutes more than a third of the labor force. This proportion is likely to increase significantly in future years.

Since 1890, the most significant changes in the age composition of the labor force are found in the decline from 31 percent to 19 percent of the proportion of persons 14 to 24 years of age, and the increase from 20 percent to almost 30 percent of the proportion of those aged 45 to 64. The latter age group has registered especially large gains in the female labor force, much of the change occurring in the last decade. Between 1940 and 1950, the proportion of women workers 45 to 64 years of age rose from 20 to 27 percent. This increase in one decade was as large as had occurred in the period 1890 to 1940.

There has been little significant change in the extent to which persons 65 and over are represented in the labor force, although the proportion of this age group in the population doubled between 1900 and 1950.

## Changes in Labor Force Participation of Older Persons

Long-Term Trends -- The rise in the proportion of the labor force made up of persons 45 years of age and over has been somewhat slower, however, than in the population as a whole. This has resulted from the declining trend in labor force participation among olier men, 55 years and over, and particularly among men past 65. Among women over 45, the trend has been. in the opposite direction; since 1890 the percentage of all women of these ages who are in the labor force has doubled from 11 to 22. Table 9 and chart 4 present the changes from 1390 to 1950.

Men --In 1890 about two-thirds of all men aged 65 and over were in the labor force. By 1940 this rate had dropped to slightly over two-fifths. A number of industrial and occupational trends (discussed below) contributed to the long-term decline in employment opportunities for older men. Superimposed upon these trends were the effects of the depression of the 1930 's, which largely accounted for the particularly sharp drop in labor force participation among men 65 years of age and over between 1930 and 1940.

Women -- Among women aged 45 to 64, the trend in work activity has been upward. Between 1890 and 1950, the participation of these olier women in the labor force increased sharply. The most significart increase is found among women aged 45 to 54 , of whom 33 percent were in the labor force in 1950. These trends reflect the social and economic forces which have led to increased employment of women outside the home. However, the participation of women 65 years and over in the labor force remains quite low; fewer than 10 percent of the women in this age group were working or seeking work in April 1950.

Table 8. - Age Distribution of the Labor Force by Sex, 1890-1950


Figures do not necessarily add to group totals because of rounding. Figures for periods prior to 1940 adjusted to include persons of unknown age. Data refer to April, except 1890 (June), 1900 (June), and 1920 (January).

Source: 1890-1940: John D. Durand, Labor Force in the United States, 1890-1960. New York, Social Science Research Council, 1948.
1950: U. S. Bureau of the Census, 1950 Census of Population, Preliminary Reports, Series PC-7, No. 2. Data adjusted to include Armed Forces overseas.

Chart 4.


Table 9.-Percent of Population 45 Years and Over in the Labor Force, by Age and Sex, $1890-1950$

| Age and sex | 1890 | 1900 | 1920 | 1930 | 1940 | 1950 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Men |  |  |  |  |  |  |
| 45 and over ............ | 86.7 | 84.3 | 83.2 | 82.5 | 77.7 | 75.2 |
| 45-54 ................. | 93.9 | 92.8 | 93.5 | 93.8 | 92.7 | 91.7 |
| 55-64 .................. | 89.0 | 86.1 | 86.3 | 86.5 | 84.6 | 82.9 |
| 65 and over | 68.2 | 63.2 | 55.6 | 54.0 | 42.2 | 41.6 |
| Women |  |  |  |  |  |  |
| 45 and over ............ | 11.1 | 12.3 | 14.3 | 15.4 | 16.3 | 22.2 |
| 45-54 .................. | 12.5 | 14.2 | 17.9 | 19.7 | 22.4 | 33.0 |
| 55-64 . . . . . . . . . . . . . . | 11.5 | 12.6 | 14.3 | 15.3 | 16.6 | 22.8 |
| 65 and over .......... | 7.6 | 8.3 | 7.3 | 7.3 | 6.0 | 7.6 |

Figures for periods prior to 1940 adjusted to include persons of unknown age. Data refer to April, except 1890-1900 (June) and 1920 (January).

Source: 1890-1940: John D. Durand, The Labor Force in the United States, 1890-1960, New York, Social Science Research Council, 1948.

1950: U. S. Bureau of the Census, 1950 Census of Population, Preliminary Reports, Series PC-7, No. 2. Date adjusted to include lrmed Forces overseas.

Recent Trends - The expansion in employment opportunities during World War II brought a significant increase in labor force activity among persons over 45, as well as for other population groups. In April 1945, there were about $2-1 / 2$ million "extra" workers in the labor force, 45 years and over, above the number that would have been expected had prewar trends continued. About 1-1/2 million of these "extra" older workers were women and about 1 milIion were men.

However, even under the pressure of a wartime labor market, there was: evidence of reluctance by employers to hire older workers until supplies of younger men were exhausted. Moreover, in the first 2 years of the war, employm ment discrimination against older women was especially persistent.

Table 10 shows the labor force status of older men and wamen in the civilian noninstitutional population in April 1952, with the comparative rates at the peak of World War II employment in April 1945.

The rates of labor force participation among men 55 years of age and over in April 1952 were well below wartime levels. The decline in the rate for men 65 years of age and over, with only 42 percent of men of these ages in the labor force as compared with 51 percent in April 1945, has been particularly sharp. In fact, the rate for men 65 and over in April 1952 is below the rate of 46 percent for this age group for April 1950, prior to the expansion in employment which followed the outbreak of hostilities in Korea. The current data reflect the continuation of a long-time trend that was temporarily reversed during the extreme manpower shortages of World War II.

By April 1950 women between the ages of 45 and 64 had again attained their high wartime rate of labor force participation which had declined after 1945. In April 1952 almost 40 percent of women aged 45 to 54, and about 27 percent of women aged 55 to 64 , were in the labor force. Their increased participation continues a long-term trend which was accelerated by manpower dem mands of World War II. Among women past 65 years of age the proportion in the labor force has remained at about the level in April 1952 - 8.2 percent throughout the post-World War II period.

Table 10.-Labor Force Status of Older Age Groups in the Civilian Noninstitutional Population, April 1952 and April 1945

| Age and sex | Givilian noninstitutional population, April 1952 |  |  | Percent of population in labor force 1/ |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total | In labor force | $\begin{aligned} & \text { Not in } \\ & \text { labor force } \end{aligned}$ | $\begin{aligned} & \text { April } \\ & 1952 \end{aligned}$ | April 1945 <br> (wartime) |
|  | (In thousands) |  |  |  |  |
| Total 45 and over.... | 43,536 | 22,564 | 20,972 | 51.8 | 55.1 |
| Men 45 and over...... | 21,044 | 16,562 | 4,482 | 78.7 | 84.0 |
| 45-54............... | 8,632 | 8,288 | 344 | 96.0 | 97.3 |
| 55-64................ | 6,784 | 5,920 | 864 | 87.3 | 92.0 |
| 65 and over........ | 5,628 | 2,354 | 3,274 | 41.8 | 51.2 |
| Women 45 and over.... | 22,492 | 6,002 | 16,490 | 26.7 | 26.6 |
| 45-54............... | 9,028 | 3,558 | 5,470 | 39.4 | 37.0 |
| 55-64............... | 7,064 | 1,920 | 5,144 | 27.2 | $27.4$ |
| 65 and over........ | 6,400 | 524 | 5,876 | 8.2 | 9.6 |

1/ Not comparable with data in table 9, which are based on total population and total labor force. Beginning with January 1951, data on total labor force (including Armed Forces) are not available for publication.
Source: U. S. Bureau of the Census.

## Industrial and Occupational Trends

Effect of Long-Term Occupational Trends -- Changes in the occupational and industrial distribution of employment in the United States, over a period of decades, have had the net effect of restricting employment opportunities of older workers. The shift from a rural to a highly industrial economy is reflected in the long-term decline of farm employment and in the expansion of such occupations as semiskilled operatives and clerical and sales workers. These two expanding occupational fields today have a low proportion of employed workers 45 years of age and over, in comparison with other occupational groups. (See tables 12 and 13.)

Table 11 and chart 5 show the changes in the occupational composition of the experienced labor force from 1910 to 1950.

Table 11.--Percent Distribution of the Labor Force by Occupational Group, 1910-50

| Group | 1910 | 1920 | 1930 | 1940 | 1950 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Total | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Professional persons | 4.4 | 5.0 | 6.1 | 6.5 | 7.5 |
| Proprietors, managers, and officials | 23.0 | 22.3 | 19.9 | 17.8 | 16.3 |
| Farmers (owners and tenants) ..... | 16.5 | 15.5 | 12.4 | 10.1 | 7.5 |
| Proprietors, managers, and officials (except farm) | 6.5 | 6.8 | 7.5 | 7.6 | 8.8 |
| Clerks and kindred workers .......... | 10.2 | 13.8 | 16.3 | 17.2 | 20.2 |
| Skilled workers and foremen | 11.7 | 13.5 | 12.9 | 11.7 | 13.8 |
| Semiskilled workers | 14.7 | 16.1 | 16.4 | 21.0 | 22.4 |
| Unskilled workers | 36.0 | 29.4 | 28.4 | 25.9 | 19.8 |
| Farm laborers | 14.5 | 9.4 | 8.6 | 7.1 | 4.6 |
| Laborers, except farm .............. | 14.7 | 14.6 | 12.9 | 10.7 | 7.8 |
| Service workers ..................... | 6.8 | 5.4 | 6.9 | 8.0 | 7.4 |

Figures do not necessarily add to group totals because of rounding.
Source: 1910-40: U. S. Bureau of the Census, Comparative Occupation Statistics for the United States, 1870-1940.
1950: Estimated by the Bureau of Labor Statistics from Census data.

# OCCUPATIONAL TRENDS, 1910-1950 

PERCENT OF TOTAL WORKERS ENGAGED $\mathbb{N}$ EACH FIELD

FARM AND UNSKILLED LABOR OCCUPATIONS DECLINED...


SKILLED WORKERS HELD THEIR OWN...


SKILLED WORKERS AND FOREMEN

ALL OTHER FIELDS INCREASED...



SERVICE WORKERS
PROFESSIONAL PERSONS

The relative proportions of older workers in various industries and occupations offer a guide as to the types of work in which they find employment opportunities. Differences in the age distribution of workers by industry and occupation may be due to a wide range of factors includings past employment trends, the relative age of an industry, the proportion of women employed, and the amount of training or experience required in a given field of work.

Occupation. Tables 12 and 13 show the occupational distribution of men and women in various age groups who were employed in April 1951. The data show that the occupational distribution of workers varies considerably with age for both men and women. Among men, there is a marked increase in the relative proportion of those employed at ages 45 and over in the occupational groups of service workers and farm and nonfarm managers and proprietors. Older women, in comparison with younger age groups, are concentrated to a large extent in service occupations.

Men - The largest proportion of employed men aged $45-64$ years are found among craftsmen, nonfarm managers and proprietors, and operatives. These are the occupational groups in which the largest relative proportions of enployed men of all ages are found. At age 65 and over, the largest proportion of men are employed as farmers and farm managers, nonfarm proprietors and managers, and craftsmen.

Operatives and kindred workers constitute the occupational group showing the sharpest decrease in the proportion of older men employed. Although about one-fourth of all employed men aged $14-44$ work as operatives, only 10 percent of those 65 and over work in this occupational field. The proportion of men employed as service workers increases markedly with age. Less than 5 percent of men aged 25-44 are employed as service workers, and more than 11 percent of those 65 and over are found in this ocoupational field.

Women - The largest proportion of employed older women are private household and service workers. Among employed women 25-44 years of age, less than a fifth work in these occupations. The proportion increases to almost 30 percent of all employed women 45 to 64 , and to more than 40 percent of the women 65 years and over who are working.

More than a quarter of all employed women work in clerical and related jobs. But the proportion of women in each age group who are clerical workers indicates that these jobs are relatively unavailable to older women. Almost half the employed women under 24 are clerical workers; less than a fifth of the employed women 45 to 64 years of age are engaged in clerical or related work.

Almost a fourth of employed women between the ages of 25 and 44 work as semiskilled factory workers and other operatives. However, in the age group 45-64 years, the proportion declines and, among employed women 65 and over, only 1 out of 10 works in this occupational field.

Industry. As shown in table 14, there were wide variations in the age distribution of workers employed, in 1948, in industries covered by old-age and survivors insurance.

The proportion of employed workers 45 Jears and over ranged from a high of about 50 percent in real estate firms, and 44 percent in anthracite mining, to less than 20 percent in the telephone and telegraph and automobile repair industries. Among major manufacturing industries, the largest proportion of older workers was found in: ordnance, leather and leather products, lumber and wood products, apparel, primary metal, and machinery (except electrical) industries.
(In thousands)

| Major ocoupational group | Age |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total, 14 and over | 14-24 | 25-44 | 45-64 | 65 and over |
| Total employed .................... Professional, technical, and kindred workers | 60,044 | 10,445 | 27,813 | 18,875 | 2,911 |
|  | 4,771 | 560 | 2,633 | 1,387 | 192 |
| Farmers and farm managers .... | 4,149 | 296 | 1,636 | 1,728 | 490 |
| Managers, officials, and proprietors, except farm ....... | 6,241 | 203 | 2,804 | 2,773 | 462 |
| Clerical and kindred workers . | 7,574 | 2,279 | 3,530 | 1,634 | 131 |
| Sales workers ................. | 3,618 | 799 | 1,672 | 978 | 169 |
| Craftsmen, foremen, and kindred workers | 8,491 | 784 | 4,332 | 3,003 | 374 |
| Operatives and kindred workers | 12,570 | 2,336 | 6,632 | 3,310 | 293 |
| Private household workers .... | 1,921 | 414 | 633 | 729 | 147 |
| Service workers, except privite household ............... | 4,520 | 778 | 1,709 | 1,677 | 357 |
| Farm laborers and foremen .... | 2,339 | 959 | 725 | 534 | 118 |
| Laborers, except farm and mine | 3,850 | 1,038 | 1,510 | 1,124 | 179 |
| Total employed males ............ | 42,154 | 6,352 | 19,753 | 13,697 | 2,352 |
| Professional, technical, and kindred workers .............. | 2,987 | 230 | 1,77 | 846 | 139 |
| Farmers and farm managers .... | 3,944 | 288 | 1,558 | 1,627 | 471 |
| Managers, officials, and proprietors, except faril ...... | 5,202 | 161 | 2,336 | 2,326 | 380 |
| Clerical and kindred workers . | 2,643 | 555 | 1,268 | 729 | 91 |
| Sales workers ................. | 2,354 | 476 | 1,152 | 595 | 131 |
| Craftamen, foremen, and kindred workers | 8,280 | 745 | 4,224 | 2,954 | 359 |
| Operatives and kindred workers | 8,833 | 1,674 | 4,674 | 2,250 | 236 |
| Private household workera .... | 49 | 13 | 10 | 18 | 8 |
| Sorvice morkers, except private household ............... | 2,377 | 349 | 832 | 933 | 264 |
| Farm laborers and foremen .... | 1,731 | 861 | 450 | 324 | 95 |
| Laborers, except farn and mine | 3,753 | 1,001 | 1,478 | 1,095 | 179 |
| Total employed females ......... | 17,890 | 4,093 | 8,060 | 5,178 | 559 |
| Professional, technical, and kindred workers .............. | 1,784 | 330 | 862 | 540 | 53 |
| Farmers and farm managers .... | 205 | 8 | 78 | 101 | 19 |
| Managers, officials, and proprietors, except farm ....... | 1,039 | 42 | 468 | 446 | 82 |
| Clerical and kindred workers. | 4,931 | 1,724 | 2,262 | 905 | 40 |
| Seles workers ................. | 1,264 | 323 | 520 | 383 | 38 |
| Craftsmen, foremen, and kindred workers ...... | 211 | 39 | 108 | 49 | 15 |
| Operatives and kindred workers | 3,737 | 662 | 1,959 | 1,059 | 57 |
| Private household workers .... | 1,872 | 401 | 623 | 71 | 139 |
| Servie workers, except private household ............... | 2,143 | 429 | 877 | 744 | 93 |
| Farm laborers and foremen .... | 608 | 98 | 275 | 211 | 23 |
| Laborers, oxcept farm and mine | 97 | 37 | 32 | 29 |  |

Estimetes are subject to sampling variation which may be large in cases where the quantities shown are relatively miell. Therefore, the mailer astimates mould be used with caution.

Source: D. 8. Bureau of the Cmanus.

Table 13.-Percent Distribution of Eaployed Persons by kajor Ocoupational Group, Age, and Sex, April 1951

| Major occupational group | Age |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total, 14 and over | 14-24 | 25-44 | 45-64 | 65 and over |
| Total employed <br> Professional, technical, and kindred morkers $\qquad$ | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
|  | 7.9 | 5.4 | 9.5 | 7.3 | 6.6 |
|  | 6.9 | 2.8 | 5.9 | 9.2 | 16.8 |
| Managers, officials, and proprietors, except farm ...... | 10.4 | 1.9 | 10.1 | 14.6 | 15.9 |
| Clerioal and Eindred workers . | 12.6 | 21.8 | 12.7 | 8.7 | 4.5 |
| Sales workers ................. | 6.0 | 7.6 | 6.0 | 5.2 | 5.8 |
| Craftsmen, foremen, and kindred workers | 14.1 | 7.5 | 15.6 | 15.9 | 12.8 |
| Operatives and kindred morkers | 20.9 | 22.4 | 23.8 | 17.5 | 10.1 |
| Private household workers .... | 3.2 | 4.0 | 2.3 | 3.9 | 5.0 |
| Service workers, except private household ............... | 7.5 | 7.4 | 6.1 | 8.9 | 12.2 |
| Farm laborers and foremen .... | 3.9 | 9.2 | 2.6 | 2.8 | 4.1 |
| Laborers, except farm and mine | 6.4 | 9.9 | 5.4 | 6.0 | 6.1 |
| Total employed meles ............ | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Professional, technical, and kindred workers .............. | 7.1 | 3.6 | 9.0 | 6.2 | 5.9 |
| Farmers and farm managers .... | 9.4 | 4.5 | 7.9 | 11.9 | 20.0 |
| managers, officials, and proprietors, except farm ...... | 12.3 | 2.5 | 11.8 | 17.0 | 16.2 |
| Clerical and kindred workers. | 6.3 | 8.7 | 6.4 | 5.3 | 3.9 |
| Sales workers . . . . . . . . . . . . . | 5.6 | 7.5 | 5.8 | 4.3 | 5.6 |
| Craftsmen, foremen, and kindred workers $\qquad$ | 19.6 | 11.7 | 21.4 | 21.6 | 15.3 |
| Operatives and kindred workers | 21.0 | 26.4 | 23.7 | 16.4 | 10.0 |
| Private household workers .... | . 1 | . 2 | . 1 | . 1 | . 3 |
| Service workers, except private household ............... | 5.6 | 5.5 | 4.2 | 6.8 | 11.2 |
| Farm laborers and foremen .... | 4.1 | 13.6 | 2.3 | 2.4 | 4.0 |
| Laborers, except farm and mine | 8.9 | 15.8 | 7.5 | 8.0 | 7.6 |
| Total employed females ......... | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Profesbional, technical, and kindred workers | 10.0 | 8.1 | 10.7 | 10.4 | 9.5 |
| Farners and farm managers .... | 1.1 | . 2 | 1.0 | 2.0 | 3.4 |
| Managers, officials, and proprietors, except farm ...... | 5.8 | 1.0 | 5.8 | 8.6 | 14.7 |
| Clerical and kindred workers . | 27.6 | 42.1 | 28.1 | 17.5 | 7.2 |
| Sales workers ................. | 7.1 | 7.9 | 6.5 | 7.4 | 6.8 |
| Craftsmen, foremen, and kindred workers $\qquad$ | 1.2 | 1.0 | 1.3 | . 9 | 2.7 |
| Operatives and kindred workers | 20.9 | 16.2 | 24.3 | 20.5 | 10.2 |
| Private household workers .... | 10.5 | 9.8 | 7.7 | 13.7 | 24.9 |
| Service workers, except pri--ate household ............... | 12.0 | 10.5 | 10.9 | 14.4 | 16.6 |
| Farm laborers and foremen .... | 3.4 | 2.4 | 3.4 | 4.1 | 4.1 |
|  | . 5 | . 9 | . 4 | . 6 | ... |

Estimates are subject to sampling varlation which may be large in cases where the quantities shown are relatively small. Therefore, the smaller estimates should be used with caution.

Source: U. S. Bureau of the Census.

| Industry | $\begin{aligned} & \text { Total, 1/ } \\ & \text { all } \\ & \text { ages } \end{aligned}$ | $\begin{aligned} & \text { Under } \\ & 45 \\ & \text { years } \end{aligned}$ | 45 years and over |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Total | $\begin{aligned} & 45-64 \\ & \text { years } \end{aligned}$ | 65 years and over |
| Total 2/. | 100.0 | 73.0 | 27.0 | 23.9 | 3.1 |
| Mining | 100.0 | 66.9 | 33.1 | 30.0 | 3.1 |
| Metal mining ......................................... | 100.0 | 65.7 | 34.3 | 30.4 | 3.9 |
| Anthracite mining ................................... | 100.0 | 55.2 | 44.8 | 41.1 | 3.8 |
| Bituminous and other soft-coal mining ............ | 100.0 | 65.1 | 34.9 | 31.6 | 3.3 |
| Crude petroleum and natural-gas production ...... | 100.0 | 73.6 | 26.4 | 24.6 | 1.8 |
| Nonmetallic mining and quarrying ................. | 100.0 | 68.2 | 31.8 | 27.5 | 4.3 |
| Contract construction ................................. | 100.0 | 70.3 | 29.7 | 26.5 | 3.2 |
| Manufacturing | 100.0 | 71.5 | 28.5 | 25.2 | 3.3 |
| Ordnance and accessories . ........................ | 100.0 | 67.9 | 32.1 | 30.1 | 2.0 |
| Food and kindred products | 100.0 | 73.8 | 26.2 | 23.3 | 2.9 |
| Tobacco manufactures .... | 100.0 | 73.1 | 26.9 | 23.4 | 3.5 |
| Textile mill products .............................. | 100.0 | 71.2 | 28.8 | 25.4 | 3.4 |
| Apparel and other finished products .............. | 100.0 | 69.5 | 30.5 | 27.1 | 3.4 |
| Lumber and wood products (except furniture) ..... | 100.0 | 68.8 | 31.2 | 26.6 | 4.6 |
| Furniture and fixtures .. | 100.0 | 71.4 | 28.6 | 23.8 | 4.8 |
| Paper and allied products ......................... | 100.0 | 73.5 | 26.5 | 23.4 | 3.2 |
| Printing, publishing, and allied industries ..... | 100.0 | 71.9 | 28.1 | 23.9 | 4.2 |
| Chemicals and allied products ................... | 100.0 | 72.9 | 27.1 | 24.5 | 2.6 |
| Products of petroleum and coal ................... | 100.0 | 71.2 | 28.8 | 27.8 | 1.0 |
| Rubber products ..................................... | 100.0 | 74.2 | 25.8 | 23.9 | 1.9 |
| Leather and leather products ...................... | 100.0 | 69.5 | 30.5 | 26.0 | 4.5 |
| Stone, clay, and glass products ................... | 100.0 | 72.1 | 27.9 | 24.4 | 3.5 |
| Primary metal industries ........................... | 100.0 | 67.7 | 32.3 | 29.2 | 3.1 |
| Fabricated metal products .......................... | 100.0 | 73.3 | 26.7 | 23.5 | 3.2 |
| Machinery (except electrical) ..................... | 100.0 | 68.7 | 31.3 | 27.3 | 4.0 |
| Electrical machinery ............................... | 100.0 | 77.8 | 22.2 | 20.5 | 1.7 |
| Transportation equipment | 100.0 | 70.4 | 29.6 | 27.0 | 2.6 |
| Instruments and related products ................. | 100.0 | 75.0 | 25.0 | 22.1 | 2.9 |
| Miscellaneous manufacturing industries .......... | 100.0 | 71.8 | 28.2 | 24.3 | 3.9 |
| Transportation, conmunication, and public utilities | 100.0 | 76.2 | 23.8 | 22.0 | 1.8 |
| Local railways and bus lines ....................... | 100.0 | 66.2 | 33.8 | 30.9 | 2.9 |
| Trucking and warehousing for hire ................ | 100.0 | 78.3 | 21.7 | 19.7 | 2.0 |
| Water transportation ............................. | 100.0 | 70.9 | 29.7 | 25.8 | 3.3 |
| Other transportation and allied services ........ | 100.0 | 76.5 | 23.5 | 21.6 | 1.8 |
| Communication: telephone, telegraph, and related services | 100.0 | 82.8 | 17.2 | 16.4 | . 8 |
| Utilities and other public services ............... | 100.0 | 68.9 | 31.1 | 29.1 | 2.1 |
|  | 100.0 | 76.6 |  | 20.8 | 2.6 |
| Wholesale trade | 100.0 | 73.2 | 26.8 | 23.8 | 3.0 |
| Retail trade ... | 100.0 | 77.8 | 22.2 | 19.7 | 2.5 |
| Finance, insurance, and real estate ................. | 100.0 | 65.9 | 34.1 | 28.6 | 5.5 |
| Banks and other finance agencies, and holding companies | 100.0 | 69.8 | 30.2 | 25.6 | 4.6 |
| Insurance ....................... . . . . . . . . . . . . . . . . | 100.0 | 76.4 | 23.6 | 21.4 | 2.2 |
| Real estate ........................................... | 100.0 | 50.2 | 49.8 | 39.9 | 9.9 |
| Service industries ................................... | 100.0 | 73.4 | 26.6 | 23.2 | 3.3 |
| Hotels and lodging places ......................... | 100.0 | 63.5 | 36.5 | 30.9 | 5.6 |
| Personal and business services .................... | 100.0 | 75.2 | 24.8 | 22.3 | 2.5 |
| Automobile and miscellaneous repair services .... | 100.0 | 81.1 | 18.9 | 16.7 | 2.2 |
| Motion pictures ................................... | 100.0 | 78.2 | 21.8 | 18.6 | 3.1 |
| Amusement, recreation, and related services ..... | 100.0 | 77.3 | 22.7 | 19.4 | 3.3 |
| Other service industries ........................... | 100.0 | 71.0 | 29.0 | 25.3 | 3.7 |

2/ Includes workers covered under OASI in agriculture, forestry, and fishing; interstate railroads; establishments not elsewhere classified; and industry not reported. Excludes workers with age not reported.
3/ Excludes interstate railroads.
4/ Includes combined wholesale and retail trade establishments.
Source: Based on tabulation of 1 percent sample. Social Security Administration, Bureau of Old-Age and Survivors Insurance.

Class of Worker. Table 15 shows that the relative importance of selfemployment rises sharply with age. Only 1 of 8 employed persons under age 45 , and 1 in 4 aged 45 to 64 were classed as self-employed in April 1950. However, over two-fifths of those past 65 were in the self-employed group.

Many workers tend to open their own business, or work on their own account, after they acquire the requisite exper: ace or capital. In part, however, this pattern is also the result of cotailed opportunities for wage or salaried employment at advanced ag.

Table 15.-Distribution of Employed Persons by Age Group and Class of Worker, April 1950


1/ Figures do not necessarily add to group totals because of rounding.
Source: U. S. Bureau of the Census.

The number of years employed on his current job is an important factor in the employment status of the older worker, with especially significant effects on seniority rights and related benefits based on length of service. These include potential benefits under private pension programs which are generally related to years of service with a particular employer.

The extent to which a large sector of the older working population has no substantial protection based on length of service is indicated by a sample survey made by the Bureau of the Census in January 1951. The study sought to ascertain the length of time the approximately 59 million persons employed in January 1951 had worked at their current jobs. For wage and salary workers, a job was defined in this survey as a continuous period of employment (except for vacations, strikes, short-term lay-offs, etc.) with a single employer, even though the person may have worked at several different occupations while working for that employer.

Table 16 shows that duration of employment tended to vary directly with age, but that, particularly in the older age groups, the average period of job tenure was significantly greater for men than for women. Nuch of the difference reflects the more intermittent character of the labor force participation of women because of household and family responsibilities. The presence of young children in the family group acts as a strong deterrent to continuous employment on the part of the mother.

Ages 45-54 Years - In the age group 45-54 years about two-fifths of almost 8 million men, and almost one-fourth of about 3 million employed women had been on their current jobs since before World War II. Almost half of all the workers of these ages had obtained their current jobs since September 1945 - about 40 percent of the men and almost 60 percent of the women. The median number of years on their current jobs was 7.6 for men and 4.0 for women workers in this age group.

Ages 55-64 Years -- The data for men and women workers aged 55-64 reflect both the greater length of their working careers and the decreasing tendency, with advancing years, to search for new job attachments. In this age group almost 50 percent of about $5-1 / 2 \mathrm{million}$ men and 30 percent of 1.7 million women had held their current jobs 10 years or more. Equally significant, however, is the substantial proportion of all workers of these ages
who obtained their current jobs since September 1945 - more than 35 percent of the men and more than 50 percent of the women. The data indicate that workers of those ages who stayed in the labor force after VJ-day found new jobs after the cessation of war production. However, they also reflect the extent to which men and women of this age may have been exposed in recent years to the special difficulties encountered by older workers in their efforts to find employment. In addition, the data indicate that the majority of all workers aged 55 to 64, approaching the somcalled "normal" retirement age of 65, are without long-standing job attachment. For men aged 55-64, the median number of years on their current job was 9.3; for women it was 4.5 years.

Ages 65 and over - In the oldest age group the larger proportion of both men and women who have held their current jobs more than 10 years, reflects their greater stability in employment. Among workers aged 65 and over, about 55 percent of almost 2.2 miliion men and about 35 percent of about $1 / 2$ million women had held their current jobs since before World War II. However, almost 30 percent of the men and 50 percent of the women obtained their current jobs since September 1945. More than a fourth of the women 65 and over had obtained their current jobs since January 1950.

Table 16.-Duration of Employment on Current Jobs by Age and Sex of Workers, January 1951

| Date current job started | Age |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total, 14 and over | 14-17 | 18-19 | 20-24 | 25-34 | 35-44 | 45-54 | 55-64 | $\begin{aligned} & 65 \\ & \text { and over } \end{aligned}$ |
| Both sexes |  |  |  |  |  |  |  |  |  |
| Total (in thousands)......e.e.e. | 59,010 | 1,932 | 1,982 | 6,511 | 14,029 | 13,473 | 11,097 | 7,283 | 2,702 |
| Percent.......................... | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| January 1950-Jamuary 1951... | 29.0 | 65.4 | 49.5 | 45.4 | 33.0 | 24.1 | 19.1 | 16.2 | 15.8 |
| September 1945-December 1949 | 35.0 | 25.3 | 28.0 | 47.2 | 47.4 | 35.7 | 26.2 | 23.9 | 17.1 |
| December 1941-August 1945... | 11.6 | 4.2 | 1.6 | 4.7 | 10.8 | 15.0 | 15.0 | 13.0 | 11.0 |
| January 1940-November 1941... | 4.4 | -9 | . 9 | . 5 | 3.8 | 5.7 | 5.9 | 5.7 | 5.6 |
| Before 1940....e.............. | 17.6 | $\bullet \bullet$ | . 2 | . 2 | 3.4 | 17.3 | 31.4 | 38.8 | 46.4 |
| Not reported..................... | 2.3 | 4.1 | 1.7 | 2.1 | 1.6 | 2.2 | 2.5 | 2.3 | 4.1 |
| Median years on current job... | 3.4 | . 7 | . 6 | 1.3 | 2.6 | 3.2 | 6.3 | 8.0 | 10+ |
| Total (in thousands) | 41,433 | 1,273 | 1,055 | 3,954 | 10,104 | 9,424 | 7,909 | 5,550 | 2,164 |
| Percent......................... | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| January 1950-Jenuary 1951.... | 26.1 | 61.7 | 68.7 | 47.0 | 29.7 | 21.2 | 16.7 | 14.6 | 13.2 |
| September 1945-December 1949 | 34.7 | 27.7 | 25.2 | 45.6 | 51.3 | 36.2 | 23.6 | 21.0 | 15.4 |
| December 1941-August 1945.e.e. | 11.6 | 6.0 | 2.8 | 4.4 | 9.8 | 15.3 | 14.6 | 12.8 | 11.0 |
| January 1940-November 1941.. | 4.7 | 1.3 | 1.6 | . 8 | 3.7 | 6.0 | 6.4 | 5.6 | 5.5 |
| Before 1940................... | 20.7 | -.. | . 2 | . 3 | 3.9 | 19.1 | 36.2 | 43.6 | 50.8 |
| Not reported.................... | 2.2 | 3.3 | 1.2 | 1.9 | 1.5 | 2.1 | 2.4 | 2.4 | 4.1 |
| Median jears on current job.e. | 3.9 | . 8 | .6 | 1.2 | 2.8 | 4.5 | 7.6 | 9.3 | 10+ |
| Totol (in thousands) | 17,577 | 659 | 927 | 2,557 | 3,925 | 4,049 | 3,188 | 1,733. | 538 |
| Percent........................... | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| January 1950-January 1951... | 36.1 | 72.6 | 66.2 | 42.8 | 41.1 | 30.9 | 24.6 | 21.2 | 26.5 |
| September 1945-December 1949 | 35.8 | 20.8 | 31.2 | 49.7 | 37.6 | 34.4 | 32.6 | 33.1 | 24.2 |
| December 1941-August 1945... | 11.7 | .9 | . 2 | 5.1 | 13.4 | 14.2 | 16.1 | 13.9 | 10.6 |
| January 1940-November 1941.0 | 3.7 | -.. | -.. | -•* | 4.1 | 5.0 | 4.5 | 6.1 | 6.3 |
| Before 1940................... | 10.2 | -边 | . 2 | . 2 | 2.2 | 12.9 | 19.5 | 23.5 | 28.6 |
| Not reported.................... | 2.5 | 5.8 | 2.3 | 2.3 | 1.8 | 2.6 | 2.7 | 2.2 | 3.9 |
| Median years on current job.e. | 2.2 | .5 | .6 | 1.4 | 1.8 | 3.1 | 4.0 | 4.5 | 4.9 |

Percent not shown where base is less than 100,000 .
Source: U. S. Bureau of the Census, Series P-50, No. .36, Experience of Workers at their Current Jobs, January 1951.

Depression Experience. Under depression conditions, the employment problems of the older workers are greatly intensified. In 1940, following a decade of depression, workers past age 45, along with the youth, had the highest rates of unemployment. (See table 17.) The pattern of duration of unemployment indicates that older workers were not being laid off at a greater rate than younger persons. However, once unemployed, the older worker experienced greater difficulty in finding another job.

About 8 million workers were unemployed at the time of the March 1940 Census, which followed a decade marked by severe depression, partial recovery, and the sharp recession of 1937-38. Long-term unemployment (as measured by the proportion of wage and salary workers seeking work 6 months or more) was almost twice as severe among men 55 years of age and over as among younger adult workers between 25 and 44 years of age. Lack of job opportunities probably led many older men to abandon the search for work, although still capable of working, and to withdraw from the labor force. The rate of labor force participation of male workers aged 65 and older dropped sharply fron 54 percent in 1930 to 42 percent in 1940. (See table 9.)

Table 17.-Fercent of Wage and Salary Workers in Each Age Group Seeking Work, by Duration of Unemployment, April 1940

| Age | Total experienced wage and salary workers | Percent seeking work |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Total | Under 6 months | 6 to 11 months | 12 months and over |
| 14-24......... | 100.0 | 14.5 | 7.5 | 3.4 | 3.6 |
| 25-34......... | 100.0 | 8.9 | 4.4 | 1.8 | 2.7 |
| 35-44......... | 100.0 | 8.5 | 3.8 | 1.8 | 2.9 |
| 45-54......... | 100.0 | 10.3 | 4.1 | 2.1 | 4.1 |
| 55-64......... | 100.0 | 13.6 | 4.5 | 2.8 | 6.3 |
| 65 and over... | 100.0 | 13.1 | 3.9 | 2.6 | 6.6 |

Source: Adapted from Sixteenth Census of Population, 1940: The Labor Force, Employment and Fersonal Characteristics, U. S. Bureau of the Census.

Postwar Period. Even in 1948, a period of "minimum" unemployment generally, unemployment rates for wage and salary workers aged 45 or over were higher than for younger adults, and appreciably so for workers 65 and over. Moreover, the average duration of unemployment for workers aged 65 and over was twice as great as for the teen-age unemployed, according to upublished Census data.

With the rise in unemployment after 1948, older workers were especially hard-hit. Between the first quarter of 1948 and the corresponding period of 1950, the unemployment rate for all wage and salary workers increased by 80 percent, and the rate for workers aged 45 and over almost doubled. (See table 18.) This was partly because most of the industries that experienced the greatest employment declines had especially large proportions of workers of mature age, particularly men. There was evidence, too, of higher average duration of unemployment for older workers.

As shown in table 18, older workers have benefited, along with other groups in the working population, from the expansion of employment opportunities that began in the spring of 1950 and gained momentum in the months following the outbreak of hostilities in Korea. However, the umployment rates for workers 45 years and over in the first quarter of 1952 continued above the rates for younger adult workers aged 25 to 44 , and the group aged 65 and over continued to show the highest rate of unemployment among workers 25 years of age and over.

Table 18.mUnemployment Rates 1 / for Wage and Salary Workers by Age Group, First Quarter, 1948-52

| Age | 1948 | 1949 | 1950 | 1951 | 1952 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 14 and over ................. | 5.0 | 6.2 | 8.9 | 4.6 | 3.9 |
| 14-24................... | 8.8 | 10.0 | 13.5 | 6.5 | 6.7 |
| 25-44 | 3.6 | 4.9 | 7.0 | 3.8 | 3.1 |
| 45 and over | 4.3 | 5.7 | 8.5 | 4.8 | 3.5 |
| 45-64 | 4.0 | 5.5 | 8.3 | 4.4 | 3.4 |
| 65 and over | 6.0 | 7.9 | 9.8 | 8.1 | 5.0 |

1/ Percent of wage and salary workers unemployed, estimated by the Bureau of Labor Statistics from Census data. A breakdown for the memployed by class of worker was not available, but it was assumed for this purpose that all the unemployed could be classed as wage and salary workers.

Total manpower requirements for the national defense program and for expected levels of civilian output will increase by $3-1 / 2$ million in the 2 -year period 1952-53, according to estimates of the Bureau of Labor Statistics. This increase will be met, in part, by reductions in unemployment and "normal" growth of the labor force. In addition, the expected manpower needs will require the recruitment of 1.5 million "extra" workers over the 2-year period. 1]

These "extra" workers must be recruited from reserve groups not now in the labor force, such as housewives, the handicapped, and older workers. Hence, it is important to appraise the potential contribution to estimated manpower requirements which may be expected from men and women in the older age groups.

The extent to which older workers constitute a significant part of the experienced labor reserve is shown by a survey made by the Bureau of the Census in March 1951. The survey indicated that there were roughly 13 million persons aged 20 years and over who were not in the labor force at that time and not' disabled for further employment but who had substantial paid work experience since our entry into World War II. Men and women 45 years of age and over constituted $4-1 / 2$ million of these experienced workers.

Among the total 13 million experienced workers, some 11 million about 85 percent - were women. Of these, the group constituting the largest potential source of reserve manpower were the almost 6 million women without children under 6 years old. Within this group, about 2 million women were 45 to 64 years of age and an additional $1 / 2$ million were 65 years and over.

Only about $2-1 / 4$ miliion men were numbered among those in the experienced labor reserve. Among these men, 75 percent were 45 years and over and about half, or more than a million, were aged 65 and over.

About 1.2 million men and almost the same number of women who were 45 years of age and over worked both during and after World War II. Of these, almost half a million men and a million women were between the ages of 45 and 64 .

1. Manpower Report No. 14 - Projected Manpower Requirements and Supply, 1952-53. Bureau of Labor Statistics, U. S. Department of Labor, January 1952.

2/ For the purposes of this survey, the total with work experience included those who had worked for pay or profit at least 90 days, either during World War II or since the end of the war.

Skilled craftsmen are the occupational group for which there is the most urgent current and anticipated demand. There were only an estimated 634,000 in this occupational group in the experienced labor reserve, mainly men with fairly recent work experience who could probably make an important contribution to the defense effort. About half were men past 45 years of age, and about one-third were 65 years and over.

Major needed additions to manpower supply could be achieved by bringing back into the work force qualified older men and women with previous work experience. Retraining and careful placement will contribute to their maximum utilization. Moreover, the need for additional new workers can be minimized by encouraging the retention in employment of workers who reach retirement age.

Tables 19 and 20 present detailed data on the previous work experience, for all age groups, of persons in the experienced labor reserve.

Table 19. - Ifajor Ocoupational Group of Previous Job for Porsons in the Experieaced Labor Reserve in March 1951, by Age and Sex

| Major occupational groug $1 /$ | Total, 20 years of aga and over (thousands) | Percent of experienced labor reserve |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Total, 20 years of age and over | Male |  |  |  | Female |  |  |  |  |  |
|  |  |  | Total | 20 to 44 years | 45 to 64 yeare | $\begin{aligned} & 65 \\ & \text { and } \\ & \text { over } \end{aligned}$ | Total | Married with ahildren under $62 /$ | Other |  |  |  |
|  |  |  |  |  |  |  |  |  | Total | 20 to 44 years | 45 to 64 years | 65 and over |
| Total . | 13,284 | 100.0 | 17.5 | 4.3 | 4.5 | 8.7 | 82.5 | 38.5 | 43.9 | 24.7 | 15.1 | 4.1 |
| Professional, technical, and kedndred workers |  | 100.0 | 14.8 |  | 3.7 |  |  | 42.3 | 42.9 | 23.8 | 14.8 |  |
| Farmers and farm managors . Kanagers, officiall, and proprieto rs, except | 274 | 100.0 | 93.4 | 3.6 | 25.5 | 64.2 | 6.6 | -.. | 6.6 |  | 5.1 | 1.5 |
| farm . . . . . . . . . . . . . | 618 | 100.0 | 42.1 | 4.9 | 16.2 | 21.0 | 57.9 | 20.7 | 37.2 | 10.7 | 19.4 | 7.1 |
| Clerical and kindred workers Sales workers | $\begin{aligned} & 3,146 \\ & 1,104 \end{aligned}$ | $\begin{aligned} & 100.0 \\ & 100.0 \end{aligned}$ | 4.3 10.7 | 1.7 4.5 | .7 2.0 | 1.9 4.2 | 95.7 89.3 | 59.9 38.4 | 35.8 50.9 | 25.6 31.0 | 8.8 16.5 | 1.3 3.4 |
| Craftsmen, foremen, and kindred workers . . | 634 | 100.0 | 63.1 | 10.1 | 19.2 | 33.8 | 36.9 | 17.0 | 19.9 | 12.9 | 6.0 | . 9 |
| Operatives and kindred workers | 3,406 | 100.0 | 11.9 | 4.0 | 2.8 | 5.0 | 88.1 | 39.9 | 48.2 | 26.4 | 18.3 | 3.5 |
| Private household workers . . . . . . . | 678 | 100.0 | 1.6 | . 3 | -00 | . 3 | 99.4 | 19.5 | 79.9 | 33.9 | 28.6 | 17.4 |
| Service workers, axcept private household | 1,678 | 100.0 | 13.5 | 2.3 | 3.2 | 8.0 | 86.5 | 32.9 | 53.6 | 29.1 | 18.7 | 5.8 |
| Farn laborers and formen . . . . . . . | 324 | 100.0 | 27.2 | 8.0 | 4.3 | 14.8 | 72.8 | 20.4 | 52.5 | 24.1 | 21.0 | 7.4 |
| Leborers, except farm and inine | 392 | 100.0 | 71.4 | 27.6 | 15.8 | 28.1 | 28.6 | 12.2 | 16.3 | 9.2 | 6.6 | . 5 |
| Occapation not reported . . . . . . . . . . | 56 | 100.0 | 21.4 | 7.1 | 3.6 | 10.7 | 78.6 | 10.7 | 67.9 | 35.7 | 17.9 | 14.3 |

I/Relates to last job of those who worked since the and of World War II and highest paid war job for those who worked duriag but not after the war.
2/ Ircelndes those separated fron their husbands but not yet divorced.
Source: U.S. Bareau of the Census, Series P-50, No. 38, Work Experience of the Labor Reserve: Maroh 1951.

| Age and sex | Total persons in labor reserve | With work experience since beginning of World War II |  |  |  |  | With no work experience since beginning of World War II |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Total |  | Worked during but not after war | Worked both during and after war | Worked after but not during war |  |
|  |  | Number | Percent of total in labor reserve |  |  |  |  |
|  | (thousands) |  |  | (thousands) |  |  |  |
| Total, 20 and over . . . . <br> Male, 20 and over 20 to 44 45 to 64 65 and over | 36,394 | 13,284 | 36.5 | 4,796 | 6,478 | 2,010 | 23,110 |
|  | 3,866 | 2,328 | 60.2 | 552 | 1,440 | 336 | 1,538 |
|  | 1,004 | 568 | 56.6 | 56 | 206 | 306 | 436 |
|  | 794 | 600 | 75.6 | 116 | 464 | 20 | 194 |
|  | 2,068 | 1,160 | 56.1 | 380 | 770 | 10 | 908 |
| Female, 20 and over . . . . Married, with children under 6 years old Other | 32,528 | 10,956 | 33.7 | 4,244 | 5,038 | 1,674 | 21,572 |
|  | 9,822 | 5,120 | 52.1 | 2,056 | 2,402 | 662 | 4,702 |
|  | 22,706 | 5,836 | 25.7 | 2,188 | 2,636 | 1,012 | 16,870 |
| 20 to 44. | 7,752 | 3,278 | 42.3 | 1,118 | 1,446 | ${ }^{714}$ | 4,474 |
| 45 to 64 . 65 and over | 10,038 | 2,012 | 20.0 | 848 | 908 | 256 | 8,026 |
|  | 4,916 | 546 | 11.1 | 222 | 282 | 42 | 4,370 |
|  | Percent distribution |  |  |  |  |  |  |
| Total, 20 and over . . . . | 100.0 | 100.0 | ... | 100.0 | 100.0 | 100.0 | 100.0 |
|  | 10.6 | 17.5 | -.. | 11.5 | 22.2 | 16.7 | 6.7 |
| 20 to 44 | 2.8 | 4.3 | ... | 1.2 | 3.2 | 15.2 | 1.9 |
| 45 to 64 | 2.2 | 4.5 | - | 2.4 | 7.2 | 1.0 | 0.8 |
| 65 and over | 5.7 | 8.7 | -•• | 7.9 | 11.9 | 0.5 | 3.9 |
| Female, 20 and over . . . . Married, with children | 89.4 | 82.5 | -•• | 88.5 | 77.8 | 83.3 | 93.3 |
| under 6 years old . . . | 27.0 | 38.5 | ... | 42.9 | 37.1 | 32.9 | 20.3 |
| Other . . . . . . . . . . | 62.4 | 43.9 | -.. | 45.6 | 40.7 | 50.3 | 73.0 |
| 20 to 44 | 21.3 | 24.7 | . | 23.3 | 22.3 | 35.5 | 19.4 |
| 45 to 64 . | 27.6 | 15.1 | -.. | 17.7 | 14.0 | 12.7 | 34.7 |
| 65 and over. | 13.5 | 4.1 | -•• | 4.6 | 4.4 | 2.1 | 18.9 |

Source: U.S. Bureau of the Census, Series P-50, No. 38, Work Experience of the Labor Reserve: March 1951.

## The Increase in Iffe Expectancy

The average length of life in the United States reached 68 years by 1949, an increase of about 20 years since 1900. Table 21 shows that the average expected lifetime at birth is now 71.5 years for white women and almost 66 years for white men. Average life expectancy at birth is now 58.6 years for nonwhite men and almost 63 years for nonwhite women.

Table 2l.-Average Number of Years of Life Remaining at Selected Ages, by Race and Sex, 1900, 1940, and 1949

| Age and year | White |  | Nonwhite |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Male | Female | Male | Female |
| At birth: |  |  |  |  |
| 1900 ............. | 48.2 | 51.1 | (1) | (1/) |
| 1940 ............. | 62.8 | 67.3 | 52.3 | 55.5 |
| 1949 ............ | 65.9 | 71.5 | 58.6 | 62.9 |
| At age 10: 50.6 |  |  |  |  |
| 1900 ............ | 50.6 | 52.2 | (1/) | (1) |
| 1940 ............. | 57.0 | 60.8 | 48.5 | 50.8 |
| 1949 ............ | 58.7 | 63.9 | 52.8 | 56.5 |
| At age 20: |  |  |  |  |
| 1900 ............. | 42.2 | 43.8 | (1/) | (1) |
| 1940 ............ | 47.8 | 51.4 | 39.7 | 42.1 |
| 1949 ............ | 49.3 | 54.2 | 43.5 | 47.1 |
| At age 40: 27 \% |  |  |  |  |
| 1900 ............. | 27.7 | 29.2 | (1/) | (1) |
| 1940 ............. | 30.0 | 33.2 | 25.2 | 27.3 |
| 1949 ............. | 30.9 | 35.3 | 27.2 | 30.4 |
| At age 60: |  |  |  |  |
| 1900 ............. | 14.4 | 15.2 | (1/) | (1/) |
| 1940 ............. | 15.0 | 17.0 | 14.4 | 16.1 |
| 1949 ............ | 15.5 | 18.3 | 15.3 | 17.7 |
| At age 70: |  |  |  |  |
| 1900 ............. | 9.0 | 9.6 | (1/) | (1) |
| 1940 ............. | 9.4 | 10.5 | 10.1 | 11.8 |
| 1949 ............. | 9.8 | 11.3 | 11.8 | 14.4 |

1/ Information not available.
Source: U. S. National Office of Vital Statistics. 1900 and 1940-Vital Statistics of the United States, 1948, Part I. 1949-Abridged Life Tables for All Races, Both Sexes, in the United States, 1949.

The increases in life expectancy have been due largely to the control of infectious diseases, which has resulted in prolonging lives of persons who formerly would have died in infancy, childhood, or young adulthood. Consequently, average life expectancy has incleased most significantly for persons under 20.

As shown in table 2l, there have been less appreciable increases since 1900 in the average years of life remaining at ages 40,50 , and 60 . For white men, average life expectancy at age 40 increased about 3 years between 1900 and 1949; for white women, the comparable increase was about 6 years.

## The Growing Gap Between Total Life and Vorking-Life Span

The impact of broad population and labor force trends on the life pattern of the individual worker is illustrated by estimates of work-life expectancy developed recently by the Bureau of Labor Statistics. These estimates are derived from an application of the techniques used in construction of the conventional life table to the measurement of the length of working life.

In 1900, a white male aged 40 had an average life expectancy of slightly under 28 years, or to age 67.7; he could expect, on the average, to remain in the labor force for 24.5 years, or to age 64.5. He could anticipate, therefore, slightly over 3 years in retirement. These figures are, of course, averages, and allow for the fact that a large proportion of men die before reaching retirement age, whereas others live substantial periods in retirement. By 1940, the 40-year-old white male could expect to live for an additional 30 years, or to age 70. His working-life expectancy had declined slightly, however, so that he couli anticipate nearly 6 years in retirement. Hence, the span of retirement had nearly doubled between 1900 and 1940.

For the future, a continued widening of this gap between the total life span and the working-life span seems likely. By 1975, the average re-tirement-life expectancy of a 40 -year-old male worker will have risen to nearly $9-1 / 2$ years (assuming a continuation of $1920-40$ trends in labor force participation rates) or to almost 7 years (assuming the 1947 labor force participation rates).

Table 22 and chart 6 show the changes in life expectancy and worklife expectancy for male workers at age 60 which have occurred since 1900. The number of years in retirement to be expected for a 60 -year-old doubled between 1900 and 1947 -- from 2.8 to 5.6 years.

These comparisons focus attention on one of the pivotal aspects of the problems of old-age dependency. Individually and collectively, vital decisions will be made in coming decades as to the disposition of the latter years of life between retirement and continued productive activity. In turn, these decisions will have important repercussions on the size of the Nation's labor force, the national income, and on the prospective standard of living of the American population.

A full description of the construction and application of the above estimates is found in: Tables of Working Life, Length of Working Life for Men, Bureau of Labor Statistics Bulletin 1001, August 1950.

Table 22.-Total Life Expectancy and Work-Life Expectancy of Male Workers at Age 60

| Year | Average number of years of life remaining |  |  |
| :---: | :---: | :---: | :---: |
|  | Total | In labor force | $\begin{gathered} \text { In } \\ \text { retirement } \end{gathered}$ |
| 1900 1/ | 14.3 | 11.5 | 2.8 |
| 1940 | 15.1 | 9.2 | 5.9 |
| 1947 ....... | 15.3 | 9.7 | 5.6 |

The figures for average number of years of life remaining differ slightly from data shown in table 21 as a result of minor differences in the methods of computation.

1/ Data available for white males only in death registration States of 1900.

Chart 6.


## Income of Families

The extent to which family incomes varied in 1950 with the age of the family head is shown by data in table 23. The lowest average income is found among families where the head was aged 65 and over. Incone was highest in families where the head was between 35 and 54 years of age.

The relationship between family income and age of head results from several factors. Family income tends to reach a peak as the head of the family reaches the highest level of earning power, inasmuch as he is the principal earner in most families. In addition, the size of family and number of earners per family tend to reach a peak as the head of the family approaches middle age. Also, the proportion of family heads in the labor force declines after age 55.

In 1950 there were about 4.8 million among a total of almost 40 million families in which the head was 65 years of age and over. Of these, almost one-third received less than $\$ 1,000$ a year and more than half had family income of less than $\$ 2,000$. The median income was only $\$ 1,900$, compared with the highest median of almost $\$ 3,700$ for families in which the head was 45-54 years of age. The median income for all families was $\$ 3,300$. Data are not available for ages within the group 65 years and over, but the median is probably heavily weighted by the greater incomes of families in which the head was 65 to 69 years of age. Income of families in which the head is 70 years of age and over is undoubtedly considerably lower, inasmuch as labor force participation drops sharply in these ages. The average age of men awarded old-age benefits in 1950, under the 1939 amendments of the Social Security Act, was 69.4 years.

Table 23e--Distribution of Families in the United States by Total Money Income and Age of Head, 1950

| Total money income | Total | Age of family head |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 14-24 | 25-34 | 35-44 | 45-54 | 55-64 | 65 and over |
| All families (in thousands) ............ | 39,822 | 1,852 | 9,002 | 9,514 | 8,322 | 6,334 | 4,798 |
| Percent ................................... | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Under \$500 .................... . . . . . . . . . | 5.8 | 4.9 | 3.8 | 4.0 | 4.7 | 6.6 | 14.7 |
| \$500 - \$999 ............................. | 5.7 | 7.8 | 3.5 | 3.3 | 4.5 | 6.1 | 15.7 |
| \$1,000-\$1,999 ......................... | 13.2 | 21.1 | 11.2 | 10.3 | 17.3 | 14.6 | 21.2 |
| \$2,000-\$2,999 ........................ | 17.8 | 25.0 | 20.6 | 16.5 | 15.7 | 17.8 | 15.8 |
| \$3,000-\$3,999 ........... . . . . . . . . . . | 20.7 | 20.4 | 26.3 | 23.3 | 19.4 | 16.8 | 11.5 |
| \$4,000 - \$4,999 .......................... | 13.6 | 11.9 | 15.3 | 15.5 | 14.3 | 13.3 | 6.4 |
| \$5,000 - \$5,999 . . . . . . . . . . . . . . . . . . . | 9.0 | 5.8 | 9.4 | 11.6 | 10.3 | 7.1 | 4.4 |
| \$6,000-\$6,999 ................ . . . . . . . | 5.2 | 2.4 | 4.8 | 6.3 | 6.3 | 5.4 | 2.6 |
| \$7,000 - \$9,999 ........................ | 5.8 | - 7 | 4.1 | 5.7 | 8.3 | $7 \cdot 7$ | 4.5 |
| \$10,000 and over . . . . . . . . . . . . . . . . . . | 3.3 | ... | 1.0 | 3.6 | 5.1 | 4.8 | 3.2 |
| Median income . . . . . . . . . . . . . . . . . . . . . | \$3,319 | \$2,613 | \$3,365 | \$3,644 | \$3,684 | \$3,258 | \$1,903 |

Figures do not necessarily add to the total because of rounding.
Source: U. S. Bureau of the Census, Series P-60, No. 9, Income of Families and Persons in the United States: 1950.

Table 240 -Distribution of Persons 14 Years and Over by Total Money Income, Age, and Sex, 1950

| Total money income and $8 \otimes x$ | Total | Age |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 14-19 | 20-24 | 25-34 | 35-44 | 45-54 | 55-64 | 65 and over |
| Male |  |  |  |  |  |  |  |  |
| Total (in thousands) | 52,592 | 5,904 | 4,886 | 10,988 | 10,072 | 8,550 | 6,728 | 5,464 |
| Total with income (in thousands). | 47,585 | 2,476 | 4,520 | 10,851 | 9,935 | 8,410 | 6,482 | 4,911 |
| Percent with income .............. | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Under \$500 1/ | 11.3 | 63.4 | 11.4 | 3.3 | 3.9 | 6.2 | 10.8 | 25.8 |
| \$500 -- $\$ 999$... . . . . . . . . . . . . | 9.4 | 17.7 | 13.5 | 5.8 | 4.3 | 6.1 | 9.3 | 24.9 |
| \$1,000 - \$1,999 . . . . . . . . . . . . . | 16.4 | 12.8 | 27.0 | 15.3 | 12.5 | 14.7 | 17.3 | 20.3 |
| \$2,000-\$2,999 . . . . . . . . . . . . . | 21.6 | 5.1 | 29.2 | 26.7 | 21.5 | 20.5 | 22.4 | 13.8 |
| \$3,000 - \$3,999 . . . . . . . . . . . . . | 20.9 | . 7 | 14.0 | 27.7 | 27.0 | 23.6 | 20.2 | 7.2 |
| \$4,000-\$4,999 ................. | 9.6 | . 3 | 3.5 | 12.0 | 14.0 | 12.4 | 8.8 | 2.5 |
| \$5,000 - \$9,999 . . . . . . . . . . . . . | 8.6 | ... | 1.3 | 8.4 | 13.9 | 12.8 | 8.2 | 3.6 |
| \$10,000 and over ................ | 2.0 | -•• | ... | . 7 | 2.9 | 3.7 | 3.0 | 2.1 |
| Median income ..................... | \$2,570 | \$394 | \$1,933 | \$2,961 | \$3,254 | \$3,091 | \$2,494 | \$986 |
| Female |  |  |  |  |  |  |  |  |
| Total (in thousands) ................ | 56,900 | 6,280 | 5,740 | 12,120 | 10,780 | 8,882 | 6,926 | 6,172 |
| Total with income (in thousands). | 24,651 | 2,043 | 3,158 | 5,083 | 4,433 | 3,841 | 2,765 | 3,328 |
| Percent with income .............. | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Under $\$ 500$ 1/ .................... | 32.0 | 63.7 | 23.6 | 25.2 | 25.5 | 25.2 | 31.6 | 47.9 |
| \$500-\$999 .................... | 19.8 | 16.9 | 16.0 | 16.2 | 17.1 | 18.5 | 22.0 | 34.5 |
| \$2,000 - \$1,999 . . . . . . . . . . . . . | 23.6 | 15.3 | 33.5 | 26.4 | 24.6 | 26.5 | 22.1 | 11.1 |
| \$2,000 - \$2,999 . \$ $^{\text {2 }}$. . . . . . . . . . | 18.1 | 4.2 | 25.3 | 24.6 | 22.9 | 19.2 | 16.1 | 3.8 |
| \$3,000-\$3,999 . . . . . . . . . . . . . | 4.5 | ... | 1.4 | 6.0 | 7.5 | 6.5 | 4.8 | 1.2 |
| \$4,000-\$4,999 . . . . . . . . . . . . . | 1.2 | ... | . 1 | 1.1 | 1.5 | 2.5 | 2.0 | . 5 |
| \$5,000 - \$9,999 . . . . . . . . . . . . . | . 6 | - $\cdot$ | . 1 | - 3 | . 5 | 1.2 | 1.3 | . 7 |
| \$10,000 and over ................ | . 2 | ... | ... | . 1 | . 2 | . 3 | . 3 | . 4 |
| Median income . . . .................. | \$953 | \$392 | \$1,400 | \$1,355 | \$1,308 | \$1,242 | \$918 | \$531 |

Figures do not necessarily add to total because of rounding.
1/ Excludes persons with no income and includes those reporting a net loss.
Source: U. S. Bureau of the Census, Series Pab0, No. 9, Income of Families and Persons in the United States: 1950

Data on income, in 1950, of men and women by age are given in table 24. The distribution of persons by income pertains only to those who received some money income. The data indicate. that in 1950 more than $1 / 2$ million of $5-1 / 2$ million men in the age group 65 years and over received no money income, even though money income was defined to include such receipts as pensions, governmental payments, public assistance, and even contributions for support from persons not members of the household. Even among men 55 to 65 there were almost 250,000 out of 6.7 million who received no money income.

Of about 4.9 million men aged 65 years and over who were income recipients, more than 70 percent had incomes of less than $\$ 2,000$. The income of half the men in this age group was less than $\$ 1,000$, and a fourth received incomes of less than $\$ 500$. The median income for men in this age group was $\$ 986$, compared with almost $\$ 2,500$ for men aged 55 to 64 , and almost $\$ 3,100$ at ages 45 to 54 .

The median income for women was much lower than for men at each age and there was less sharp variation among the age groups. It is true that many women are not entirely dependent on their own incomes. An important consideration relating to the adequacy of income among 6.2 miliion women aged 65 years and over is the more than 3 million widows in the group. In addition, more than a half million women of those ages are single or divorced. Of all the women 65 years and over, 2.8 million , or almost half, had no money income of their own. Of those receiving income, the amount was less than $\$ 500$ for almost half. About 82 percent had incomes of less than $\$ 1,000$.

Sources of Income - June 1951
Table 25 presents, for Jume 1951, the semiannual estimatio prepared by the Social Security Administration of the number of persons aged 65 and over in the population with income from employment, social insurance and related programs, and public assistance.

According to these estimates, of a total 12.7 million persons in the population aged 65 and over, about one-fourth, or 3 million , received old-age and survivors insurance. One-fifth, or 2.7 million, were on the public assistance rolls. Among all persons 65 years and over, 3.9 million, or 30 percent, had income from employment.

The trend has been toward a continuing decline in the relative number of older persons with income from employment. In 1944, when relatively more aged persons were in the labor force than at any other time since 1940, approximately 40 percent of the population aged 65 and over were in receipt of earnings. By the end of 1950 this proportion had dropped to 30 percent, reflecting, in part, a reduction in employment opportunities for older workers.

Table 25.-mstimated Number of Persons Aged 65 and Over Receiving Income from Specified Source, Jume 1951 1/
(In millions)

| Source of income | Total | Men | Women |
| :---: | :---: | :---: | :---: |
| Total in population 2/.................. | 12.7 | 6.0 | 6.7 |
| Employment | 3.9 | 2.4 | 1.4 |
| Earners | 2.9 | 2.4 | . 5 |
| Wives of earners ........................ | . 9 | -•• | . 9 |
| Social insurance and related programs 8 |  |  |  |
| Old-age and survivors insurance ...... | 3.0 | 1.7 | 1.3 |
| Railroad retirement ..................... | . 3 | . 2 | . 1 |
| Federal employee retirement programs.. | . 2 | . 1 | (3) |
| Veterans' compensation and pension program | . 3 | . 2 | . 1 |
| Other $4 / . . . . . . . . . . . . . . . . . . . . . . . . . . . . . .$. | . 4 | . 1 | . 3 |
| Public assistance ......................... | 5/ 2.7 | 5/1.3 | 5/1.4 |

1/ Continental United States only.
2/ Includes persons with no income and with income from sources other than those specified. Some persons received income from more than one of the sources listed.

3/ Less than 50,000.
4/ Beneficiaries of State and local government programs and wives of male beneficiaries of programs other than old-age and survivors insurance.

5/ Old-age assistance.
Source: Social Security Administration.
Earners aged 65 and over estimated by the Bureau of the Census. Population aged 65 and over, number of wives of earners, and number of wives of male beneficiaries of programs other than old-age and survivors insurance estimated from Bureau of the Census data. Number of persons in receipt of payments under social insurance and related programs and from public assistance, reported by administrative agencies, partly estimated.

## Ma,ior Social Insurance Programs

## Old-Age and Survivors Insurance Program

Coverage. The purpose of the program, established under the Social Security Act of 1935, is to provide continuing income for workers and their families: as partial replacement of earnings lost through old-age retirement or death of the wage earmer. Amendments in 1950 extended the law to cover more than 45 million persons in an average week. Newly covered, beginning in 1951, are selfemployed people (other than farm operators and certain professional groups), regular household employees, regular farm employees, and many Federal workers not covered by the civil service retirement system. Certain employees of nonprofit organizations previously excluded from coverage and certain employees of State and local goverments may also be covered by the law. Monthly retirement benefits in varying amounts are payable to the workers themselves at age 65 or over; to their wives and dependent husbands aged 65 or over who are living with them and who are not entitled to equivalent benefits on their own wage records; to wives under 65 who have in their care children entitled to monthly benefits; and to umarried dependent children under age 18.

Total monthly benefits payable with respect to the wage record of an insured worker range from a minimum of $\$ 20$ to a maximum of $\$ 150$ a month, in accordance with his past covered earnings and the number and relationship of the persons entitled to benefits. In addition to any monthly payments, upon the death of an insured person a lump sum is payable to his widow or widower or to the persons who paid the burial expenses.

Entitlement to monthly benefits or lump-sum payments depends on the insured status of the worker, the age and relationship of the worker and his dependents, and application for such benefits, or payments. Monthly benefits are not payable for any month in which the beneficiary or the wage earner on whose wage credits benefits are based earns more than $\$ 50$ from services in covered employment or in railroad employment. When a person receiving monthiy old-age and survivors insurance payments renders substantial services in selfemployment covered by the law and has net earnings averaging more than $\$ 50$ a month in a taxable year, payments are not made for one or more months. The number of benefits not payable depends on the amount of earnings in the year and on the number of months in which substantial services were rendered. 3/

[^0]Gurrent Benefit Payments. At the end of June 1951, about 2.1 million retired worker families were receiving monthly benefits under old-age and survivors insurance. They constituted 73 percent of almost 2.9 million fanilies (including survivors) receiving payments under this insurance program.

Payments to an approximate 1.5 million retired workers, with no dependents receiving benefits, averaged $\$ 43.50$ a month for men and $\$ 33.60$ for women. Of the approximate 2.1 million recipients of old-age benefite, 30 percent of the men and 6 percent of the women received monthly payments averaging from $\$ 55$ to $\$ 68.50$, the highest amounts which were paid to retired workers without dependents.

The average monthly payment for slightly more than half a million retired men with wives aged 65 and over was $\$ 70.40$. $4 /$

## Railroad Retirement and Survivor Benefit Program

Coverage. The purpose of the program, which operates under the Railroad Retirement Act, is to provide continuing income for railroad employees and their families as partial replacement of earnings lost through the retirement or death of the employee. Approximately 1,500,000 employees are covered on an average day.

Monthly retirement annuities are payable to employees who are: (1) 65 years of age and have completed 10 years of service; (2) $60-64$ years of age and have completed 30 years of service (annuity reduced for men but not for women); (3) $60-64$ years of age, have completed 10 years of service, are permanently disabled for work in their regular railroad occupation, and have a current connection with the railroad industry; (4) less than 60 years of age, have completed 20 years of service, are permanently disabled for work in their regular railroad occupation, and have a current connection with the railroad industry; and (5) less than 65 years of age, have completed 10 years of service, and are permanently disabled for all regular gainful employment.

A monthly annuity is also payable, since November 1, 1951, to the wife (or dependent husband) of a retired employee who is 65 years of age. The wife must also be 65 or have in her care an employee's child who is umarried, under 18, and dependent on the employee. The husband of a woman employee must be 65 and must be dependent upon the employee for at least half of his support. A spouse's annuity is equal to half the employee's annuity, up to $\$ 40$ a month.

These annuities are computed on the basis of the employee's years of service and average compensation. Earnings in excess of $\$ 300$ a month are not credited. At the present time, the maximum annuity payable is $\$ 165.60$.

[^1]A monthly benefit is also payable to a former pensioner of a railroad carrier if he is not eligible for a retirement annuity and was on the pension rolls of his employer on March 1 and July $1,1937$.

Special provisions govern the monthly retirement and survivor benefits payable when an employee has credited employment under both the Railroad Retirement Act and the Social Security Act.

Annuities are not payable to an employee or his spouse for any month in which the employee works for a railroad or for his last nonrailroad employer if his last employment was outside the railroad industry. A spouse's annuity is not payable for any month in which the spouse works for a railroad or her (his) last nonrailroad employer.

Entitlement to monthly and insurance lumpmum survivor benefits dopends on the insured status of the employee and on the age and relationship of the survivor. Survivor benefits are based on the employee's combined railroad and social security earnings after 1936. The maximum payable to a single family is $\$ 160$. A monthly survivor benefit is not payable for any month in which the beneficiary works (1) for a railroad, or (2) for a social security employer and earns as mach as $\$ 50$.

The railroad credits after 1936 of employees with less than 10 years of railroad service are transferred to the Social Security Administration when they retire or die. Also those of employees who die without having acquired an insured status for survivor benefit purposes under the Railroad Retirement Act are transferred to the Social Security Administration. 5/

Current Benefit Payments. At the end of December 1951, 264,000 retired employee families were receiving benefits. They constituted 64 percent of the 417,000 persons-retired employees, spouses, and survivors of deceased emplorees-m the monthly benefit rolls at that time. The average employee retirement annuity being paid on December 31, 1951, was $\$ 93.67$; the average spouse's annuity was $\$ 39.72$; the average widow's benefit was $\$ 39.24$; and the average child's was \$23.09. 5/

[^2]
## Federal Civil Service Retirement System

Since 1920, employees in the classified civil service and certain other groups of civilian employees have been covered by the first Federal contributory retirement system. This system, administered by the Civil Service Commission, was broadened in 1942 to include most Federal employees not subject to another retirement system. In 1946, the provisions of the Civil Service Retirement Act were extended to heads of executive departments and, on an optional basis, to members of the Congress. The coverage of this basic system was further broadened in 1947 to absorb employees previously covered under other separate systems. Through a 1950 amendment to the Social Security Act, many of the remaining Federal employees not serving uncer permanent appointments, and therefore not under civil service retirement, were brought under the old-age and survivors insurance system.

In July 1951, there were 2.5 million Federal civilian employees, including those working outside the continental United States. On June 30, 1951, the Civil Service Retirement System covered about 1.76 million persons. As of June 30, 1951, a total of 120,745 persons who had retired by reason of age or length of service were receiving average monthly payments of $\$ 103$. 6/

## State and Local Government Systems

Extension of the merit system in public employment and the 1920 enactment of a retirement program covering most Federal employees spurred the development of retirement planning for employees of State and local governments. By 1950, every State had legislation providing State-wide retirement systems for teachers, most had systems for general State employees, and a majority provided State-wide systems for general employees of local governments. Among some 1,200 cities of more than 10,000 population, about two-thirds had retirement or pension plans covering all types of employees, and nearly 90 percent had plans which covered certain classes of employees. The total number of systems in existence is not known. The effectiveness of some of the State and local systems has been hampered by the voluntary nature of coverage provisions.

It is estimated that in the average month in 1950 , about 2.6 million persons, or not quite two out of three State and local government employees, were covered by retirement systems. At the end of the fiscal year 1950, about 213,000 retired employees of State and local governnents were receiving age or service annuities. 7/

[^3]Complete data are not available either on the total number of private pension plans in industry or the number of workers covered by such programs. However, the number of workers under those programs which are within the scope of collective bargaining agreements has been surveyed by the Bureau of Labor Statistics. The Bureau's latest survey as of mid- 1950 revealed 5,123,000 workers were so covered. Table 26 gives an industry-by-industry breakdown of this figure.

> Table 26. Workers Covered by Pension Plans Under Collective Bargaining Agreements by Major Industry Groups, Mid-1950

| Industry group | Total covered |  |
| :---: | :---: | :---: |
|  | Workers (thousands) | Percent of total |
| Total ...................................... | 5,123 | 100.0 |
| Food and tobacco ...................... | 87 | 1.7 |
| Textile, apparel, and leather ........ | 654 | 12.8 |
| Lumber and furniture .................. | 14 | . 3 |
| Paper and allied products ............ | 140 | 2.7 |
| Printing and publishing ............... | 17 | . 3 |
| Petroleum, chemicals, and rubber .... | 361 | 7.0 |
| Metal products 1/ ........................ | 2,011 | 39.3 |
| Stone, clay, and glass ................. | 66 | 1.3 |
| Mining and quarrying .................. | 466 | 9.1 |
| Transportation, communications, and other public utilities 2 / | 1,024 | 20.0 |
| Trade, finance, insurance, and services | 71 | 1.4 |
| Unclassified ............................. | 212 | 4.1 |

$1 /$ Includes steel, automobiles, and machinery.
$2 /$ Excludes railroads.
Source: Bureau of Labor Statistics, Employeemenefit Plans Under Collective Bargaining, Mid-1950. Bulletin No. 1017.

The increase in the older population, and the growing gap - for individual workers -- between their total life and work-life expectancy, are basic factors underlying the establishment and recent expansion of social security and private pension programs. At the same time, there is evidence that substantial numbers of workers have preferred continued employment as an alternative to retirement under old-age insurance benefits which have been available to them in recent years.

## OASI Experience

Of about 3 million workers who were eligible for old-age insurance benefits under the Social Security Act at the end of December 1950, about twofifths were not receiving such benefits. All but a small percentage of the latter group were workers who had either continued in covered employment or returned to work after age 65. The percent of all eligible workers of different ages currently receiving old-age benefits as of December 1950 varied as follows:

8/

| Age | Percent of total |
| :---: | :---: |
| 65-56 | - 35 |
| 67-68 | - 49 |
| 69-70 | - 57 |
| 70 and | ..... 82 |

For the more than 300,000 persons awarded old-age benefits during 1950 (under the 1939 amendments of the Social Security Act) the average ages were 69.4 years for men and 68.7 years for women. About 35 percent of those awards in 1950 were to beneficiaries aged 70 or over. 2/

Studies by the Social Security Administration indicate that most people work as long as they can and retire only because they are forced to do so. Special surveys of old-age insurance beneficiary retirements between 1940 and 1947 show that only about 5 percent of the men and women in those years left their jobs of their own accord, in good health, to enjoy a life of leisure. They also show that in given years from a fourth to a half of the beneficiaries

[^4]2/ Social Security Administration, BOASI Analytical Note No. 62, June 15, 1951.
had same amployment after their entitlement. Of the beneficiaries studied between 1941 and 1949, those whose retirement incomes were lowest as a rule went back to work much more frequently than beneficiaries whose retirement incomes were more nearly adequate. The studies indicate that at least a fifth of the men who became entitled to insurance benefits in any year might remain at work in their regular jobs if their employers were willing to keep them or might take comparable jobs with other employers if their regular jobs were terminated. 10/

## Experience Under the Railroad Retirement Act

An estimated 92,000 railroad employees aged 65 and over performed some railroad service in 1950, and they represented 4.5 percent of the total number of employees of all ages in service. A. total of 203,000 former railroad employees aged 65 and over were on the annuitant rolls at the end of 1950. The average age of railroad workers awarded full-age annuities during 1950 was 67.7 years, or almost 3 years above the age at which workers become eligible for such annuities. The experience is particularly significant because the average monthly annuity being paid at the end of 1950 was $\$ 82.75$, considerably more than the average monthly benefit paid under the old-age and survivors insurance program. 11/

[^5]11/ Railroad Retirement Board, Annual Report, 1951.

Statistical data are almost entirely lacking on the productivity of older workers, compared with younger adult workers employed at the same tasks. Among other reasons, such data are difficult to obtain because comparison must be based on appreciably large numbers of workers in the same or similar jobs. For small groups, such comparisons would be influenced by great differences in individual work capacities.

## Absenteeism and Iniury Experience

A Bureau of Labor Statistics study of workminjury and absenteeism experience by age indicates that in these respects older workers as a group fare relatively well. Table 27 shows that industrial accident rates, on the average, were lower for workers 45 years and over than for younger workers, although, once injured, the disability of older workers lasted longer. Older workers were also absent less frequently, with the lowest absenteeism rates among workers 55-64 years of age.

A report of this study of the work records of almost 18,000 employees in 109 plants representing a variety of manufacturing industries can be found in "Absenteeism and Injury Experience of Older Workers," published in the Monthly Labor Review, July 1948.

Table 27. Work Injury and Absenteeism Rates in Manufacturing Industries by Age Group, 1945

| Age group | Disabling injuries |  | Absenteeism rate 2/ |
| :---: | :---: | :---: | :---: |
|  | Frequency rate 1 | Average days of disability |  |
| All age groups ............ | 9.7 | 14.7 | 3.4 |
|  | (3/) | 4.0 | 5.5 |
| 20-24..................... | 4.0 | 23.4 | 4.9 |
| 25-29 ..................... | 9.2 | 13.3 | 4.3 |
| 30-34 •..................... | 9.0 | 6.5 | 3.6 |
|  | 11.4 | 9.0 | 3.4 |
| 40-44 ....................... | 12.4 | 16.5 | 3.5 |
| 45-49 •-...................e | 9.8 | 19.4 | 3.4 |
| 50-54 ...................... | 7.8 | 16.2 | 3.3 |
| 55-59 ..................... | 10.1 | 19.1 | 2.8 |
| 60-64 •...................... | 9.5 | 16.2 | 2.9 |
| 65-69 ....................... | 9.1 | 12.4 | 3.3 |
| 70-74 ••・ー.................. | 4.9 | 15.0 | 3.2 |

1/ Per million hours worked.
$2 /$ Number of days lost per 100 workdays.
3/ Rate based on experience of too smail a group of workers to be significant。

Of a total of 2,425 collective bargaining contracts analyzed by the Bureau of Labor Statistics, 247 contained some specific protective provision applying to older workers. In addition, nearly all the agreements included seniority provisions, which offer a substantial measure of protection to older employees in many industries by linking job security with length of service.

The number and types of clauses protecting older workers in these 247 collective bargaining agreements, some of which contained clauses falling into more than one category, were:

Type
Hiring clauses:
(No age limits; mandatory hiring of older workers; no discrimination for age, etc.)
Retention clauses:
Special transfer to light work
Pay and hours adjustments
Joint study of jobs for
older workers
Other

Number

## 23

166

5

Absence of a specific "older worker" provision in a collective bargaining agreement does not necessarily mean that an employer has no program for transferring or retraining workers who have grown old in the company's service and who are no longer able to carry on their regular duties. It is known that such programs do exist on a formal or informal basis, but data are not available on their nature and extent.

## Age Limits in Hiring

A number of studies in recent years have revealed that employers tend to retain older workers already on their payrolls, but many apply strict age limits in hiring new workers.

A study showing the extent of hiring restrictions based on age was conducted, during the first 6 months of 1950, by the Bureau of Employment Security in the Department of Labor in cooperation with the public employment services in five States. Studies were made in Columbus, Ohio; Houston, Tex.; Lancaster, Pa.; Los Angeles, Calif.; and New York City. These localities represented small, medium-size, and large communities with labor market conditions ranging from relatively high unemployment to virtually full employment. The studies, covering all occupational and industrial groups, included analysis of over 13,000 job openings to reveal the pattern of hiring specifications as they relate to age requirements.

All local offices participating in the study reported widespread application of age restrictions in hiring, with 50 to 70 percent of the employer orders for workers placed with the local offices, depending on the local area, carrying maximum age limitations. The majority of employers in all fields of work placed age restrictions below 35 on the hiring of women, though they might consider men of 45 or even 50 . Contrasting with these rem quirements is the fact that, in general, applicants 45 years of age and over who register for work at public employment offices constitute about one-third of the applicants of all ages.

The study showed that age restrictions vary with the occupation, the industry, and even the locality in which the employer does his hiring. For example, an employer with openings in one occupation or industry, such as retail specialty sales, may refuse to consider any worker over age 35, whereas another employer in the wholesale field may be perfectly willing to accept qualified workers of 55 or even 60. In Lancaster, Pa., the construction industry regularly requested workers under 35; but in Houston, Tex., the same industry hired any worker capable of performing, regardless of age.

Generally, employers relax age specifications when the labor supply becomes scarce. However, the common assumption that full or expanding employment provides a complete solution to the older workers' difficulties in finding employment was, the Bureau of Employment Security concluded, completely disproved by the study.

Houston had had a tight labor market situation for a long time, yet 52 percent of employers' orders in the local office carried age restrictions. In this city more than a third of all women over 45 years of age registered with the local office were clerical and sales workers. However, four-fifths of the employers' orders for women in these occupational categories bore age restrictions below 35. In Columbus, where the labor market became stringent during the course of the study, four-fifths of the orders were for workers under 45, and two-fifths called for workers under 35.

Age limits in hiring significantly reduce the chances of success of older workers in competition for new employment. For instance, in Lancaster, the chances of placement of those over 45 were, on the average, onesixth as great as those for younger adult workers. In clerical and sales occupations, the comparable chances were less than a fourth and even in the skilled trades they were only half as great. In Houston and Columbus, the
same pattern prevailed, in spite of more stringent labor markets. The odds against the older worker in his search for new employment cause him to undergo much longer periods of unemployment than the younger worker. Generally, the odds were greater against women than against men. In all the employment service study localities, a considerably larger proportion of older than of younger workers remained unemployed more than 20 weeks.

## The Role of Counseling and Placement Services

The study by the Bureau of Employment Security proved that counseling and placement services are of significant assistance to older workers in their job seeking. Many older workers must make a vocational change because of technological or other changes in the industry in which they have gained most of their experience. Employment counseling helped such workers to analyze their employment history, to isolate their separate skills, to recognize relationships among skills, and to see how various combinations of skills make it possible to perform a number of different jobs. Another important service to older workers consisted of giving them practical, immediately useful labor market information, and in providing them with guidance in conducting an effective job search. Development of job opportunities through individual job solicitation, where necessary, was of great value.

Intensive, individualized service to older workers in public employment service offices during the course of the study vastly increased their chances of placement. The study indicated that two to three times as many of the older workers who received special assistance could be placed by the local offices, compared with applicants of the same ages who received only the services ordinarily available to them.


PERTINENT PUBLICATIONS OF THE DEPARTMENT OF LABOR
The following publications of the United States Department of Labor present facts relating to the employment and economic status of older men and women.

## BUREAU OF EMPLOYMFNT SECURITY

Live Longer and Like It, in Fmployment Security Review, April 1951.
Older Workers Seek Jobs, August 1951.
Workers Are Young Longer, June 1952.

## BUREAU OF LABOR STANDARDS

The Influence of Age on Industrial Accidents, in Proceedings of the President's Conference on Industrial Safety, March 1949. Bulletin No. 112.

## BUREAU OF LABOR STATISTICS

Absenteeism and Injury Experience of Older Workers, in Monthly Labor Review, July 1948. Also reprinted as Serial No. R. 1928.
*Budget for an Elderly Couple; Estimated Cost, October 1950, in Monthly Labor Review, September 1951. Also reprinted as Serial No. R. 2059. 5 cents.
Digest of Selected Health. Insurance, Welfare and Retirement Plans Under Collective Bargaining, Kid-1950. August 1951. Special Series Ro. 6.
*Eploree Benefit Plans Under Collective Bargaining, Mid-1950. Bulletin No. 1017. 15 cents.
Eployment and Economic Status of Older Men and Homen. Nay 1952.
Manpower Report Mo. 14 - Projeoted Manpower Roquirements and Supply. 1952-53. January 1952.
Oocupational Outlook Handbook - 1951 Edition. Bulletin No. 998. \$3.00.
Tables of Woridnr Life - Longth of Woridng Life for Men. Auquat 1950. Bulletin No. 1001. 40 cents.

WOMER'S BUREAU

Hiring Older Women - Saggestions to Employers. 1 leaflet.<br>Older Homen in the Labor Force. 6 pp. of graphic charts:<br>Older Women: Some Aspects of Their Employment Problems.<br>*Part-Time Jobs for Vomen. Bulletin No. 238. 25 conts.

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[^0]:    $3 /$ U. S. Government Organization Manual 1951-52 (p. 375).

[^1]:    4/ Social Security Administration.

[^2]:    5/ Railroad Retirement Board.

[^3]:    6 U. S. Civil Service Commission. Unpublished report of Deceraber 1, 1951.
    7/ Bureau of 01d-Age and Survivors Insurance. Unpublished report of December 1, 1951.

[^4]:    8/ Social Security Bulletin, September 1951; Annual Statistical Supplement, 1950.

[^5]:    10/ "Beneficiaries Prefer to Work" in Social Security Bulletin, Jamary 1951, pp. 15-17

