## UNITED STATES DEPARTMENT OF LABOR

Frances Perkins, Secretary
BUREAU OF LABOR S'TATISTICS
Isador Lubin, Commissioner
in cooperation with WORK PROJECTS ADMINISTRATION
$+$

# Salaries and Hours of Labor in Municipal Police Departments July 1, 1938 

VOLUME VI
East South Central Cities

Prepared by the
DIVISION OF CONSTRUCTION AND PUBLIC EMPLOYMENT

Herman B. Byer, Chief


Bulletin No. 685

UNITED STATES
GOVERNMENT PRINTING OFFICE
WASHINGTON : 1941

# UNITED STATES DEPARTMENT OF LABOR 

Frances Perkins, Secretary

## BUREAU OF LABOR STATISTICS

## Isador Lubin, Commissioner

A. F. Hinrichs, Assistant Commissioner

| Donald Davenport, Chief, Employment and Occupational Outlook Branch | Aryness Joy, Chief, Prices and Cost of Living Branch |
| :---: | :---: |
| Henry J. Fitzgerald, Chief, Business Management Branch | N. Arnold Tolles, Chief, Working Conditions and Industrial Relations Branch |
| Hugh S. Hanna, Chief, Editorial and Research | Sidney W. Wilcox, Chief Statistician |
| CHIEFS |  |
| Herman B. Byer, Construction and Public Employment | Charles F. Sharkey, Labor Law Information |
| J. M. Cutts, Wholesale Prices Swen Kjaer, Industrial Accidents | Boris Stern, Labor Information Bulletin |
| John J. Mahaney, Machine Tabulation | Stella Stewart, Retail Prices <br> Lewis E. Talbert, Employment St |
| Robert J. Myers, Wage and Hour Statistics | Emmett H. Welch, Occupational Outlook. |
| Florence Peterson, Industrial Relations |  |

STATE, COUNTY, AND MUNICIPAL SURVEY<br>Jesse M. Hadley, Direcior

II

## CONTENTS

Page
Summary ..... 1
Employment and salaries:
Range of salaries ..... 2
Salaries in various occupations ..... 4
Types of duty for patrolmen ..... 7
Comparison of employment and salaries in various occupations ..... 8
Hours and working conditions:
Platoon systems ..... 10
Hours of duty ..... 11
Promotion of patrolmen ..... 13
Vacations with pay ..... 13
Items supplied to uniformed force ..... 14
Appendix:
Table A.-Cities covered by this report ..... 15
Table B.-Number of employees and annual salaries in cities of 100,000 or more, by occupation ..... 16
Table C.-Number of employees and annual salaries in cities of 50,000 to 100,000 , by occupation ..... 17
Table D.-Number of employees and annual salaries in cities of 25,000 to 50,000 , by occupation ..... 19
Table E.-Total salaries and total number of employees ..... 21
Table F.-Average hours and days on duty, by occupational division ..... 22

Digitized for FRASER http://fraser.stlouisfed.org/
Federal Reserve Bank of St. Louie

## Letter of Transmittal

## United States Department of Labor, Bureau of Labor Statistics, Washington, D. C., January 1, 1941.

The Secretary of Labor:
I have the honor to transmit herewith the sixth of a series of nine reports on Salaries and Hours of Labor in Municipal Police Departments. This report covers cities in the East South Central States. An explanation of the purposes of the survey was given in the preface to volume I, New England cities.

Isador Lubin, Commissioner.

## Hon. Frances Perkins, Secretary of Labor.

Digitized for FRASER http://fraser.stlouisfed.org/
Federal Reserve Bank of St. Louie

# Salaries and Hours of Labor in Municipal Police Departments, East South Central Cities, July 1, $1938{ }^{1}$ 

## Summary

Police departments of the 16 East South Central cities having 1930 populations of 25,000 or more employed 2,050 persons on July 1, 1938, at annual salaries totaling $\$ 3,500,000$ of which $\$ 2,600,000$ was paid by the 6 largest cities. ${ }^{2}$

The cities included in this report ranged in size from Louisville, Ky., with a 1930 population of 308,000 to Johnson City, Tenn., with a population of 25,100 . Employment in individual departments varied from 419 persons for Louisville to 22 for Johnson City. In 1938, Louisville spent $\$ 2,241$ in police salaries for every thousand of 1930 population and employed 14 men per 10,000 . For Johnson City the figures were $\$ 1,124$ per thousand and 9 men per 10,000 population. The highest cost in proportion to population was in Lexington, Ky., where $\$ 2,915$ was expended in salaries for each thousand of population. The lowest cost per thousand population was $\$ 1,124$ in JJohnson City. The highest number of employees in proportion to the population was 17 per 10,000 found in Lexington, Ky., and in Montgomery, Ala. The low ratio of 9 employees to 10,000 population found in Johnson City, which had the smallest department, also occured in Birmingham, Ala., which had the third largest department. For all cities the expenditures for salaries averaged slightly more than $\$ 2,000$ per 1,000 inhabitants.

Individual salaries ranged from $\$ 4,992$ paid the chief in Birmingham, Ala., to the annual wage of $\$ 313$ paid three full-time janitresses in Louisville, Ky. Nearly three-fifths of all police-department employees received salaries in the $\$ 400$ range from $\$ 1,550$ to $\$ 1,950$.

[^0]Four chiefs out of the 16 received salaries of more than $\$ 3,950$; and 4 were paid salaries between $\$ 2,950$ and $\$ 3,950$. The remaining 8 had salaries between $\$ 1,650$ and $\$ 2,850$. Salaries were, of course, higher for administrative and supervisory personnel in all cities than for patrolmen and for the miscellaneous groups not included in the uniformed force, but the spreads were smaller for the smaller cities. Salaries for over half of all patrolmen in group I cities were above $\$ 1,650$, while in the 2 groups of small cities most of the salaries were below $\$ 1,650$.

In about half of the cities, promotion of patrolmen from one grade to the next was automatic after a year of service; in four cities all patrolmen were classed as first grade. Five out of every six of the patrolmen in all the cities studied were given the first-grade rating; the remainder represented the more recent additions to the force, who had not served the necessary time or fulfilled other requirements for promotion.

The number of days and hours worked per week varied with the system of operation. Eighty-six percent of all police employees were in departments operating under some form of the three-platoon system. The largest numbers worked under a form which called for a workweek of seven 8 -hour days, and most of the rest under a system which averaged 52.3 hours a week with 2 days off per month. Nearly all employees received vacations with pay, about half of which were of a duration of 14 or 15 days, and most of the rest were 10-day vacations.

## Employment and Salaries

## Range of Salaries

Nearly 60 percent of the police employees in the 16 cities studied were included in the $\$ 400$ salary range from $\$ 1,550$ to $\$ 1,950$. However, of the 1,197 persons with salaries in that range, 959 were employed in group I cities, which dominated the totals for the East South Central Division. Because of the small number of cities included, salary distributions for individual groups were considerably affected by salaries paid by one or two individual cities. Thus, group I cities showed a maximum concentration (about a fourth of the employees) between $\$ 1,850$ and $\$ 1,950$ and a second somewhat smaller concentration between $\$ 1,550$ and $\$ 1,650$. In group II cities, more than half of the employees were included in the range $\$ 1,150$ to $\$ 1,250$, but there was a smaller concentration between $\$ 1,750$ and $\$ 1,850$. In the last group of cities a third of the employees were in the range $\$ 1,550$ to $\$ 1,650$.

The accompanying chart shows the percentage of employees in the three groups of cities receiving salaries at specified levels, which data are presented in greater detail in table 1.

$286740^{\circ}-41-2$

Table 1.-East South Central police-department employees, by salary groups and size of city ${ }^{1}$
[For a more detailed analysis of data, see appendix tables $B, C$, and D]

| Salary group | Number |  |  |  | Percentage |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | All cities | City group |  |  | All cities | City group |  |  |
|  |  | I | II | III |  | I | II | III |
| All groups. | ${ }^{2} 2,048$ | 1,434 | 293 | 321 | 100.0 | 100.0 | 100.0 | 100.0 |
| Under \$1,150. | 45 | ${ }^{3} 23$ | 48 | ${ }^{5} 14$ | 2.2 | 1.6 | 2.7 | 4.4 |
| \$1,150 to \$1,249 | 216 | 35 | 159 | 22 | 10.6 | 2.4 | 54.3 | 6.8 |
| \$1,250 to \$1,349. | 46 | 5 | 16 | 25 | 2.2 | . 3 | 5.5 | 7.8 |
| \$1,350 to \$1,449. | 139 | 77 | 21 | 41 | 6.8 | 5.4 | 7.2 | 12.8 |
| \$1,450 to \$1,549 | 05 | 60 | 4 | 31 | 4.6 | 4.2 | 1.4 | 9.6 |
| \$1,550 to \$1,649. | 427 | 309 | 11 | 107 | 20.8 | 21.6 | 3.7 | 33.3 |
| \$1,650 to \$1,749. | 215 | 162 | 4 | 49 | 10.5 | 11.3 | 1.4 | 15.3 |
| \$1,750 to \$1,849. | 198 | 143 | 41 | 14 | 9.7 | 10.0 | 14.0 | 4.4 |
| \$1,850 to \$1,949. | 357 | 345 | 10 | 2 | 17.4 | 24.2 | 3.4 | . 6 |
| \$1,950 to \$2,049 | 45 | 35 | 3 | 7 | 2.2 | 2.4 | 1.0 | 2.2 |
| \$2,050 to \$2,149. | 58 | 48 | 9 | 1 | 2.8 | 3.3 | 3.1 | . 3 |
| \$2,150 to \$2,249 | 126 | 126 |  |  | 6.2 | 8.8 |  |  |
| \$2,250 to \$2,349. | 16 | 15 | 1 |  | . 8 | 1.0 | . 3 |  |
| \$2,350 to \$2,449 | 10 | 2 | 3 | 5 | . 5 | . 1 | 1.0 | 1.6 |
| \$2,450 to \$2,549 | 21 | 20 |  | 1 | 1.0 | 1. 4 |  | . 3 |
| \$2,550 and over. | 34 | ${ }^{6} 29$ | 73 | 82 | 1.7 | 2.0 | 1.0 | . 6 |

1 This and the following tables include data for 16 East South Central cities as of July 1, 1938, as follows: Group I, cities with a population of 100,000 or more; group II, cities with a population of 50,000 and under 100,000 ; group III, cities with a population of 25,000 and under 50,000 , based on the U. S. Census of Population for 1930.

2 This and the following tables include only regular full-time employees.
${ }^{3}$ Includes employees with salaries ranging from $\$ 313$ to $\$ 1,110$.
4 Includes employees with salaries ranging from $\$ 521$ to $\$ 1,050$.
${ }^{5}$ Includes employees with salaries ranging from $\$ 600$ to $\$ 1,080$.
${ }^{6}$ Includes employees with salaries ranging from $\$ 2,580$ to $\$ 4,992$.
7 Includes employees with salaries ranging from $\$ 2,700$ to $\$ 3,420$.
8 Includes 1 employee with salary of $\$ 2,760$ and 1 with salary of $\$ 2,850$.

## Salaries in Various Occupations

Table 2 gives a more detailed analysis of the employment and salary structure. Eleven of the sixteen department chiefs received salaries of $\$ 2,550$ or more. Three other chiefs received from $\$ 2,350$ to $\$ 2,450$, and the remaining 2 received between $\$ 1,650$ and $\$ 1,850$. Assistants to the chief and police inspectors received salaries only slightly below those received by chiefs. Almost two-thirds of the captains in group I cities received salaries in excess of $\$ 2,150$; only 2, however, received more than $\$ 2,550$. Salaries of all group II and group III captains and lieutenants were between $\$ 1,350$ and $\$ 2,150$. Salaries of sergeants averaged less, and 1,314 of the 1,345 patrolmen received between $\$ 1,150$ and $\$ 1,950$.

Most of the employees in the detective bureau had salary rates which were comparable with those of captains and lieutenants. The degree to which they exceeded those of patrolmen can be seen from the figures in table 2 which shows that more than half of the detectives received salaries in excess of $\$ 1,950$, as compared with only 2 percent
for patrolmen. The salary range for fingerprint-bureau employees was about the same as for the detective bureau, but a larger proportion of the detectives had higher salary ratings.

Table 2.-East South Central police-department employees, by selected occupations and salary groups


[^1]Table 2.-East South Central police-department employees, by selected occupations and salary groups-Continued

${ }^{1}$ Includes traffic officers, and cruiser car and motorcycle patrolmen.
In table 3 is shown the number of patrolmen of different grades and their distribution by salary groups. Patrolmen in cities which reported but one grade have been classified as first grade. The firstgrade rating includes 78 percent of the patrolmen in group I cities and 95 and 99 percent of those in group II and III, respectively. Since in most cities promotion from one grade to the next is automatic after a specified time, the total number in the lower grades tends to remain small.

Except for 30 special officers in Nashville, the first-grade patrolmen in group I cities received salaries between $\$ 1,550$ and $\$ 1,950$. More than three-fourths of the first-grade patrolmen in group II cities received salaries between $\$ 1,150$ and $\$ 1,250$, and considerably more than half of those in group III had salaries between $\$ 1,550$ and $\$ 1,750$.

Table 3.-Salaries of East South Central police patrolmen

${ }^{1}$ Includes traffic officers, and cruiser car and motorcycle patrolmen.

## Types of Duty for Patrolmen

The increasing importance of traffic problems has resulted in the necessity for more trained personnel to handle this work. In the East South Central cities one-fourth of the total number of patrolmen was definitely assigned to traffic control alone; but other members
of the department aided in traffic work during peak periods. In a few cases there were no traffic divisions as such, but patrolmen were assigned to traffic duty as needed. In group I cities, the regular traffic squad included 27 out of every 100 employees, and in group III cities 22 . The 3 group II cities had only 11 percent regularly assigned to traffic duties. Only 4 mounted police were reported for the entire East South Central Division.

In the traffic force one-fifth of the patrolmen were on duty in automobiles, two-fifths were on foot, and most of the remainder were on motorcycles. However, the group II cities had no automobile police regularly assigned to traffic duty, the majority being on foot and the remainder on motorcycle patrol.

Of the 76 percent of all patrolmen not assigned definitely to traffic duty, half were in automobiles and most of the remainder were on foot. In the medium- and smaller-sized cities the proportion on foot was greater than for those in automobiles.

Table 4.-Types of duty for patrolmen of East South Central police departments

| Type of duty | Number |  |  |  | Percentage |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\underset{\text { cities }}{\text { All }}$ | City group |  |  | $\xrightarrow[\text { All }]{\text { cities }}$ | City group |  |  |
|  |  | I | II | III |  | I | II | III |
| All patrolmen | 1,345 | 969 | 184 | 192 | 100.0 | 100.0 | 100.0 | 100.0 |
| Traffic duty | 326 | 263 | 21 | 42 | 24.2 | 27.1 | 11.4 | 21.9 |
| Automobile. | 66 | 56 |  | 10 | 4.9 | 5.8 |  | 5.2 |
| Foot.. | 132 | 102 | 12 | 18 | 9.8 | 10.5 | 6.5 | 9.4 |
| Motorcycle | 115 | 92 | 9 | 14 | 8.5 | 9.5 | 4.9 | 7.3 |
| Mounted | 4 | 4 |  | -- | . 3 | . 4 |  |  |
| Other assignments | 9 | 9 | - |  | . 7 | . 9 | ------- |  |
| Other than traffic duty | 1,019 | 706 | 163 | 150 | 75.8 | 72.9 | 88.6 | 78.1 |
| Automobile. | 511 | 399 | 58 | 54 | 38.0 | 41.2 | 31.5 | 28.1 |
| Foot | 385 | 211 | 89 | 85 | 28.6 | 21.8 | 48.4 | 44.3 |
| Motorcycle. | 17 |  | 13 | 4 | 1.3 |  | 7.1 | 2.1 |
| Other assignments. | 106 | 96 | 3 | 7 | 7.9 | 9.9 | 1. 6 | 3.6 |

Comparison of Employment and Salaries in Various Occupations
The percentages of all employees and of total annual salaries accounted for by employees in each division are presented in table 5. The uniformed division included 78 out of every 100 men and accounted for 77 percent of the total salaries, the proportions varying only slightly among the groups of cities. Patrolmen were 68 percent of the total in group I cities, 63 percent in group II cities and 60 percent in group III cities; and in each case received somewhat smaller percentages of total salaries. Supervisory officers were a comparatively small proportion of all employees, but received a larger proportion of total salaries. For example, chiefs in group I cities
constituted 0.4 percent of the total but received 1.0 percent of the salaries, while in group III cities they comprised 2.2 percent of the employees and received 3.3 percent of the salaries. Comparable figures for the middle group of cities were 1.0 and 2.2 percent, respectively.

Table 5.-Percentage distributions of employees and total salaries in East South Central police departments, by division


The proportion of officers between the rank of assistant deputy chief and patrolmen varied from 11 percent in the smallest cities to 6 percent in group II cities and 7 percent in the largest cities, while payroll percentages were somewhat higher. Detective-bureau employment was 13 percent of the total and accounted for 15 per cent of the salaries in group I cities, while corresponding percentages for the other groups of cities were somewhat lower.

## Hours and Working Conditions

Primary factors affecting hours and working conditions are custom and the size and financial status of the city. Also, while there is need for continuous police protection at all hours, the need varies considerably over the 24 hours of the day, largely because of fluctuations in automobile and pedestrian traffic. Another factor which affects both the size and the structure of police departments, and consequently working conditions, is the need for sufficient flexibility of organization to take care of such unusual events as parades, fairs, conventions, and emergencies. Such conditions of employment as hours, vacations,
and promotions are largely dependent upon the city's ability to pay for extensive and modern police protection.

## Platoon Systems

The varying demands on the police department caused by changes throughout the day in the traffic flow result in many different systems of operation. The uniformed division of a department is usually divided into groups of men called platoons. In the simpler systems, a platoon is a group of policemen who are either on or off duty during a specific number of hours, one platoon relieving another.

In two-platoon systems, one platoon may remain permanently on day duty and the other on night duty, as was the case in Jackson, Miss. In other cities the policemen shift from the day platoon to the night platoon and vice versa at regular intervals, usually every 2 weeks. A method of making the alternation from one platoon to another is illustrated by the one used in the Meridian, Miss., police department.


In the above plan the capital A's at the left represent the day platoon on duty from $6 \mathrm{a} . \mathrm{m}$. to $6 \mathrm{p} . \mathrm{m}$., and the capital B's represent the night platoon working the 12 hours through the night. The two platoons work these hours for a period of 13 days, but on the 14th day (the day of change) the A platoon works only one-half of the day tour, going off duty at noon, when the B platoon comes on duty to complete the day tour. At $6 \mathrm{p} . \mathrm{m}$. of the day of change, the alternation is effected when the A platoon begins to work a full night tour, whereas on the day before the alternation it worked the day tour. On the day after the change and for the next 12 days the B platoon works the day tour and the A platoon works the night tour, and on the 14th day the platoons again exchange tours. Neither platoon is on duty for more than 12 consecutive hours during the day of the change, but the first, or A, platoon is on duty a total of 18 hours and the second, or B, platoon is on duty only 6 hours during the day the change is made. This situation is reversed at the next change of tour.

In three-platoon systems the basic structure is three equal groups working periods of 8 hours each. If these three groups never changed their hours the platoons would always begin work at the same time of day; the first platoon at $7 \mathrm{a} . \mathrm{m}$., the second at $3 \mathrm{p} . \mathrm{m}$., and the third at $11 \mathrm{p} . \mathrm{m}$. However, most police departments operating under a
three-platoon system alternate their platoons in order that all members of the force may have an opportunity to work the different sets of hours. The method of alternation is illustrated below:


In this case, each policeman was on duty 8 hours and then had 16 hours of leave in his normal workday. However, during this type of alternation the first platoon received 32 hours of leave, and the other two platoons were off duty only 8 hours during the period of change of tours. Platoon B changed from the $3 \mathrm{p} . \mathrm{m}$. to the $7 \mathrm{a} . \mathrm{m}$. tour, with only 8 hours off duty, and platoon $\mathbf{C}$ made a similar change with only 8 hours off. Platoon A, however, had 32 hours of leave before it returned to duty on the second day. Because of these irregularities and complications, introduced by alternating the 3 platoons, the changes were in most cases made only once a month.

The system illustrated above was the one most commonly used in the East South Central region. Lexington, Ky., used a different method of alternation in which the second and third platoons each worked an extra 4 hours in order that the first platoon might start a different set of hours. Of 14 cities having the three-platoon system, 4 in group I and 3 in group III did not alternate any of the platoons.

## Hours of Duty

Daily and weekly hours under the different systems of operation vary considerably, as has already been pointed out, but most systems provide average daily employment varying from 8 to 9 hours a day. One 8 -hour working day off in 7 reduces weekly working hours from 56 to 48 . The average hours worked per week are based on figures for a complete year of employment, and are correct to the nearest tenth of an hour. When 1 full day off a week is provided for, an attempt is usually made to arrange the days-off schedule in such a way that a seventh of the force has Sunday off 1 week, and Monday off the following week. This procedure continues throughout the days of the week until Saturday, when the cycle is repeated. Days off for other groups of equal size are advanced in a similar manner. This time off is in addition to the regular vacation with pay.

The figures on hours worked per week shown on table 6 represent the average number of hours worked by all members of the divisions operating under a particular system of hours. In most instances the various platoons worked approximately the same number of hours,
or the platoons alternated in such a manner that all members worked the same number of hours per week when they were averaged over a period of a year.

About 86 percent of the police personnel employed in the cities studied worked under some form of the three-platoon system, 4 percent under the two-platoon system and 10 percent under miscellaneous systems. Some cities were represented by combinations of two or more systems of operation; for instance, clerical or maintenance employees frequently did not work the same schedule of hours as the uniformed force. While two chiefs and an assistant chief were reported as continuously on duty, this meant that they were subject to call at any time.

Table 6.-Average hours and days on duty per week in East South Central police departments


Five variations of the three-platoon system were reported, the most frequent of which provided for 3 straight 8 -hour shifts per day and a 56 -hour workweek. This system was reported by 4 group I cities and by 2 cities in each of the other groups. It accounted for 48 percent of the employees in the first group, 72 percent in the second, and 20 percent in the third. Next most common was a system which provided for 8 -hour tours with 1 day off every fifteenth day. This variation (reported by 2 group I cities) included 42 percent of the employees for that group, and 8 percent of the employees in group III, for which it was reported by 1 city. Twenty-four percent of the employees in group III cities were under a two-platoon system operating with 12 -hour tours and an 84 -hour workweek. Neither of the other groups included any cities operating under a two-platoon system.

## Promotion of Patrolmen

It is the usual practice to advance patrolmen automatically from one grade to the next after a specified period of service. Seven of the sixteen cities provided for such promotions after 1 year of service as a regular patrolman, and one city (Jackson, Miss.), after 6 months. Newport, Ky., made promotions on the basis of civil service, and three cities made promotion by special appointment. In four cities, regular patrolmen were always given the first-grade rating.

Tabie 7.-Promotion of patrolmen in East South Central police departments

| City group | Number of cities |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total | With automatic promotion after- |  | With promotion by- |  | With patrolmen all one grade |
|  |  | 6 months | 1 year | $\begin{aligned} & \text { Civil } \\ & \text { service } \end{aligned}$ | Appointment |  |
| All cities | 16 | 1 | 7 | 1 | 3 | 4 |
| Group I <br> Group II | 6 3 7 |  | 3 1 3 |  | 2 | 1 1 2 |
| Group III. | 7 | $\cdots$ | 3 | 1 | 1 | 2 |

## Vacations With Pay

It will be noted from the accompanying table that practically all employees of police departments in this region received paid vacations of at least 1 week, and that a sizable proportion received 2 weeks or more. Half of the employees in group I cities received vacations of 10 days, and 48 percent received vacations of 14 or 15 days. Vacations of 7 days were reported only in group II cities for slightly over a third of the employees; a somewhat larger proportion received 10 days, and 22 percent received 2 weeks. In group III cities, fourfifths of the employees had vacations of 14 or 15 days, and the remaining fifth had a 10 -day period of leave, except for 4 employees who received no vacation.

Table 8.-Days of vacation with pay for employees of East South Central police departments

| City group | Total number of employees | Number of employees having- |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{gathered} \text { No } \\ \text { vacation } \end{gathered}$ | 5 days | 7 days | 10 days | 14 days | 15 days | 20 days |
| All cities ....... | 2,048 | 9 | 6 | 109 | 893 | 735 | 277 | 19 |
| Group I | 1,434 |  | 6 |  | 717 | 543 | 149 | 19 |
| Group II | 293 | 5 |  | 109 | 114 | ${ }^{65}$ | 128 |  |

## Items Supplied to Uniformed Force

As is revealed in table 9, very few cities furnished complete uniforms. It is the general custom in police departments that the members of the force purchase their uniforms and most of their equipment and supplies, except badges, revolvers, and other minor items which are considered to be the property of the department. In the East South Central division, only three cities, Montgomery, Ala., Johnson City, Tenn., and Jackson, Miss., supplied full uniforms-the furnishing of the uniforms being an appreciable supplement to the cash salaries paid.

Table 9.-Items supplied the uniformed force in East South Central police departments

| City group | Num-ber ofcities ingroup | Number of cities supplying- |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Full uniforms | Trim- mings for uni- forms | Raincoats or capes | Revol- | Holsters and belts | Handcuffs and twister | Clubs nightsticks | Badges | Minor items ${ }^{1}$ |
| All cities. | 16 | 3 | 2 | 2 | 3 | 3 | 2 | 3 | 11 | 9 |
| Group I.-. Group II. Group III. | 6 3 7 | 1 | 1 | 1 | 1 | 1 | 1 | 2 1 ---1 | 5 2 4 | 3 6 |

[^2]
## Appendix

The appendix contains a table of the 16 East South Central cities included in this report with their 1930 populations, ratios of employees to population, and per capita costs. The East South Central Division includes the States of Alabama, Kentucky, Mississippi, and Tennessee. Tables B, C, and D give the number of persons employed and the individual occupational salaries in each of the cities of groups I, II, and III, respectively. Table E summarizes total employment and total salaries paid in each division and occupation for all cities and for each size group. Table F shows average weekly hours and days on duty under various systems of operation, by divisions for all cities and for each size group. All data in the tables, except population, are as of July 1, 1938.

Table A.-Police-department employees and salary costs in relation to population in East South Central cities with a population of 25,000 or more, ${ }^{1}$ July 1, 1938

| City | Population | Employees per 10,000 | Per capita salary cost |
| :---: | :---: | :---: | :---: |
| All cities. | 1,642,976 | 12 | \$2. 13 |
| Group I-cities of 100,000 and over | 1,200, 032 | 12 | 2. 16 |
| Birmingham, Ala | 259, 678 | 9 | 1.80 |
| Chattanooga, Tenn | 119, 798 | 11 | 2. 18 |
| Knoxville, Tenn. | 105, 802 | 14 | 2. 39 |
| Louisville, Ky... | 307, 745 | 14 | 2. 24 |
| Memphis, Tenn. | 253, 143 | 12 | 2.03 |
| Nashville, Tenn. | 153, 866 | 13 | 2. 67 |
| Group II-cities of $\mathbf{5 0 , 0 0 0}$ and under $\mathbf{1 0 0 , 0 0 0}$ | 199,533 | 15 | 2. 07 |
| Covington, Ky | 65, 252 | 11 | 1.91 |
| Mobile, Ala | 68, 202 | 16 | 2. 02 |
| Montgomery, Ala | 66, 079 | 17 | 2. 29 |
| Group III--cities of 25,000 and under 50,000 | 243, 411 | 13 | 2.04 |
| Ashland, Ky-- | 29, 074 | 10 | 1. 65 |
| Jackson, Miss_....- | 48, 282 | 13 | 2. 02 |
| Johnson City, Tenn | 25, 080 | 9 | 1. 12 |
| Lexington, Ky-- | 45, 736 | 17 | 2. 91 |
| Meridian, Miss | 31,954 | 11 | 1. 52 |
| Newport, ${ }_{\text {Paducah }} \mathrm{Ky}$ | 29,744 33,541 | 16 14 | 2. 2.41 |
| Paducah, Ky.- | 33.541 | 14 | 2.07 |

${ }^{1}$ Includes all East South Central cities having populations of 25,000 or more, based on U. S. Census of Population for 1930.

Table B.-Number of employees and annual salaries in police departments of each of 6 East South Central cities with a population of 100,000 or more, ${ }^{1}$ by occupations, July 1, 1938

| Division and occupation | Alabama <br> Birming- <br> ham |  | $\frac{\text { Kentucky }}{\substack{\text { Louis- } \\ \text { ville }}}$ |  | Tennessee |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Chattanooga | $\underset{\text { ville }}{\text { Knox- }}$ |  | Memphis |  | Nashville |  |
|  | No. | $\begin{aligned} & \text { Sal- } \\ & \text { ary } \\ & \text { rate } \end{aligned}$ |  |  | No. | $\begin{aligned} & \text { Sal- } \\ & \text { ary } \\ & \text { rate } \end{aligned}$ | No. | Salary rate | No. | $\begin{aligned} & \text { Sal- } \\ & \text { ary } \\ & \text { rate } \end{aligned}$ | No. | $\begin{aligned} & \text { Sal- } \\ & \text { ary } \\ & \text { rate } \end{aligned}$ | No. | $\begin{aligned} & \text { Sal- } \\ & \text { ary } \\ & \text { rate } \end{aligned}$ |
| Uniformed division: |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Assistants or deputy chiefs |  |  |  | 3,150 |  |  |  |  |  |  |  |  |
| Assistant deputy chiefs ${ }^{3}$. |  |  | 1 | 2, 340 |  |  |  |  |  |  |  |  |
| Inspectors...........--- |  |  |  |  |  |  |  |  | 1 | 3,600 | 3 | 3,000 |
| Captains.. | $\left\{\begin{array}{l}3 \\ 2\end{array}\right.$ | 2, 2,700 | \} 5 | 2,340 | 5 | 2,460 | 4 | 2,244 | 4 | 2,520 |  |  |
| Lieutenants. |  |  | 15 | 1,988 |  |  |  |  | 2 | 2,280 | 4 | 2,760 |
| Sergeants. | 12 | 2, 220 | 16 | 1,807 | 3 | 2,040 | $\begin{aligned} & 7 \\ & 3 \end{aligned}$ | $\begin{aligned} & 1,860 \\ & 1,980 \end{aligned}$ | 11 | 2,100 | 6 | 2,220 |
| Patrolmen: 1st grade |  |  |  |  |  |  |  |  |  |  |  |  |
| 1st grade. | 100 | 1, 1,800 | 246 | 1, 1,515 | 97 | 1,920 | 11 | 1, 1,710 | ${ }_{30}^{107}$ | 1,728 | 110 | 1,920 |
| 3 rd grade- | 30 | 1,740 | 27 | 1,416 |  |  | 12 | 1,620 | 40 | 1,392 |  |  |
| 4th grade |  |  |  |  |  |  |  |  | 27 | 1,200 |  |  |
| Oth grade - |  |  |  |  |  |  | 6 | 1,440 |  |  |  |  |
| Motorcyele officers. |  |  |  |  |  |  |  |  |  |  |  | 2, 160 |
| Patrol drivers.. | 3 | 1,920 |  |  | 3 | 1,920 |  |  | 3 | 1,728 | 3 | 1,800 |
| Turnkeys.-... |  |  |  |  | 3 | 1,920 | 3 | 1,860 | 3 | 1,512 | 2 | 1,920 |
| Miscellaneous: <br> Emergency and chiefs' drivers. |  |  |  |  |  |  |  |  |  |  |  |  |
| Traffic sergeants |  |  |  |  |  |  |  |  |  |  | 1 | 1, ${ }^{\text {2, }} 460$ |
| Detective bureau: <br> Chiefs. <br> Inspectors | 1 | 3,000 | 1 | 3, 150 | 1 | 2,580 | 1 | 2,700 | 1 | 3,600 | 1 | 3,540 |
| Inspectors. <br> Captains | $\{3$ | 2,520 |  | 2,340 | 1 | 2,460 |  |  | 1 | 3, 180 |  |  |
| Lieutenants. |  | 2, 200 |  | 1,988 |  |  |  |  | 4 | 2,280 |  |  |
| Sergeants.-- | 12 | 2,220 | 19 | 1,807 | 1 | 2,340 |  | 2,046 | 24 | 2, 100 |  |  |
| Detectives | 33 | 2,220 | $\left\{\begin{array}{l}1 \\ 34\end{array}\right.$ | $\begin{aligned} & 1,515 \\ & 1,617 \end{aligned}$ | 10 | 2,220 |  | $\begin{aligned} & \mathbf{1}, 800 \\ & \mathbf{1}, 980 \end{aligned}$ | 5 | 1,740 | 18 | 2, 220 |
| Women's bureauSupervisors |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Matrons.... | 1 | 1,920 |  |  | 1 | 1,680 |  |  | 1 | i,230 | 1 | 1,320 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Identification clerks | 2 | 1,020 | ${ }^{8} 11$ |  |  |  |  |  | 2 | 2,100 | 1 | 1,920 |
|  |  |  | 1 | 1,807 |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | 7 | 2,100 |  | 1,825 | 3 | 1,920 | 3 | 1,800 |  | 1,440 1,500 | 3 | 1,920 |
|  |  |  |  | 1,515 |  |  |  |  |  | [1,200 |  |  |
|  |  |  |  | 1,617 |  |  |  |  |  | - to |  |  |
| Miscellaneous: |  |  |  |  |  |  |  |  |  |  |  |  |
| Chief engineers... |  |  |  |  |  |  |  |  | 1 | 1,680 | 1 | 2, 400 |
| Radio technicians. |  |  |  |  |  |  |  |  | 1 | 1,500 | 1 | 1,800 1,920 |

[^3]${ }^{2}$ Totals include regular, full-time employees, but do not include part-time employees or call men.
${ }^{3}$ Classification includes assistant deputy chiefs and secretaries to chiefs. Employee in Louisville is a secretary.
${ }^{4}$ Assigned from detective bureau.
${ }_{5}^{3}$ Assigned from uniformed division.
${ }^{6}$ Includes 1 at $\$ 1,416,2$ at $\$ 1,515,6$ at $\$ 1,617$, and 2 at $\$ 1,807$.
${ }^{7}$ Includes 2 at $\$ 1,200,1$ at $\$ 1,260,3$ at $\$ 1,620$, and 1 at $\$ 1,740$.

Table B.-Number of employees and annual salaries in police departments of each of 6 East South Central cities with a population of 100,000 or more, by occupations, July 1, 1998--Continued

| Division and occupation | Alabama |  | Kentucky |  | Tennessee |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { Birming- } \\ \text { ham } \end{gathered}$ |  | $\begin{aligned} & \text { Louis } \\ & \text { ville } \end{aligned}$ |  | Chattanooga |  | Knoxville |  | Memphis |  | Nashville |  |
|  | No. | $\begin{aligned} & \text { Sal- } \\ & \text { ary } \\ & \text { rate } \end{aligned}$ | No. | $\begin{aligned} & \text { Sal- } \\ & \text { ary } \\ & \text { rate } \end{aligned}$ | No. | $\begin{aligned} & \text { Sal- } \\ & \text { ary } \\ & \text { rate } \end{aligned}$ | No. | $\begin{aligned} & \text { Sal- } \\ & \text { ary } \\ & \text { rate } \end{aligned}$ | No. | $\begin{aligned} & \text { Sal- } \\ & \text { Sary } \\ & \text { rate } \end{aligned}$ | No. | Sal- ary rate |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Clerks. |  |  |  | $\left.\begin{array}{\|c} \$ 1,617 \\ 1,988 \end{array} \right\rvert\,$ |  |  | 3 | 960 | ${ }^{9} 6$ | $\left\{\begin{array}{l}1,200 \\ \text { to } \\ 2,100\end{array}\right.$ | $\}\left\{\begin{array}{l}1 \\ 1\end{array}\right.$ | $\$ 1,500$ 1,920 |
| Bookkeepers. Secretaries.- | 1 | \$2,400 | 1 | 1, 1,404 |  |  | 1 | 1,200 | 2 | 1,500 | - | 1,920 |
| Stenographers. | $\left\{\begin{array}{l}1 \\ 2\end{array}\right.$ | $1,320$ | $\left\{\begin{array}{l}1 \\ 1\end{array}\right.$ | ${ }_{987}^{936}$ |  |  |  |  |  |  |  |  |
| Typists |  |  | 1 | ${ }^{7} 80$ |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Janitors. |  |  |  |  | 1 | \$600 | $\left\{\begin{array}{l}2 \\ 1\end{array}\right.$ | $\begin{aligned} & 480 \\ & 780 \end{aligned}$ | \} 5 | 660 | 1 | 1,260 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Painters |  |  |  |  |  |  |  | 1,080 |  |  |  |  |
| Mechanics' helpers |  |  |  |  |  |  |  | 1,200 |  | 1,200 |  |  |
| Miscellaneous: |  |  |  |  |  |  |  |  |  |  |  |  |
| Porters |  |  |  |  |  |  |  |  |  |  | 2 | 1,110 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Miscellaneous: |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Instructors |  |  | 1 | 1,988 |  |  |  |  |  |  |  |  |

81 chief clerk assigned to detective bureau.
${ }^{9}$ Includes 1 at $\$ 1,200,2$ at $\$ 1,500,1$ at $\$ 1,680,1$ at $\$ 1,800$, and 1 at $\$ 2,100$.
10 On call.
Table C.-Number of employees and annual salaries in police departments of each of $\&$ East South Central cities with a population of 50,000 and under 100,000,1 by occupations, July 1, 1998

| Division and occupation | Alabama |  |  |  | Kentucky |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Mobile |  | Montgomery |  | Covington |  |
|  | Number | Salary rate | Number | Salary rate | Number | Salary rate |
|  |  |  |  |  |  |  |
| Unitormed division: |  |  |  |  |  |  |
| Chiefs----.-.-.-.-.-.- | 1 | \$3, 420 | 1 | \$2, 700 | 1 | \$3,000 |
| Assistants or deputy chiefs. |  |  | 1 | 2,400 | 1 | 2,340 |
| Inspectors | - |  | 1 | 2,400 |  |  |
| Captains. |  |  | 3 | 1,890 |  |  |
| Lieutenants | 4 | 1,920 | 1 | 1,566 | 3 | 2, 100 |
| Sergeants | 3 | 1,320 | 3 | 1,566 |  |  |
| Plainclothesmen | 3 | 1,200 | 6 | 1,188 |  |  |
| Patrolmen: |  |  |  |  |  |  |
| 1st grade | 66 | 1,200 | 41 | $\begin{array}{r}1,188 \\ \hline 900\end{array}$ | 36 5 | 1,800 1,620 |
| 2d grade |  |  | 1 | 900 | 5 4 | 1, 6200 |
| Other: Cruiser-car officers. |  |  | 14 | 1,188 |  |  |
| Motorcycle officers. |  |  | 13 | 1,188 | 1 | 1,680 1,860 |

[^4]Table C.-Number of employees and annual salaries in police departments of each of 3 East South Central cities with a population of 50,000 and under 100,000, by occupations, July 1, 1998-Continued


[^5]Table D.-Number of employees and annual salaries in police departments of each of 7 East South Central cities with a population of 25,000 and under 50,000, ${ }^{1}$ by occupations, July 1, 1938

| Division and occupation | Kentucky |  |  |  |  |  |  |  | Mississippi |  |  |  | Tennessee |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Ashland |  | Lexington |  | Newport |  | Paducah |  | Jackson |  | Meridian |  | Johnson City |  |
|  | $\underset{\text { ber }}{\text { Num- }}$ | Salary rate | $\underset{\text { ber }}{\text { Num- }}$ | Salary rate | $\underset{\text { ber }}{\text { Num- }}$ | $\begin{aligned} & \text { Salary } \\ & \text { rate } \end{aligned}$ | Num. ber | Salary rate | $\operatorname{Num}_{\text {ber }}$ | $\begin{aligned} & \text { Salary } \\ & \text { rate } \end{aligned}$ | $\underset{\text { ber }}{\text { Num }}$ | Salary rate | $\underset{\text { ber }}{\text { Num }}$ | Salary rate |
| All occupations ${ }^{2}$ | 28 |  | 80 |  | 49 |  | 46 |  | 62 |  | 34 |  | 22 |  |
| Uniformed division: Chiefs | 1 | \$2, 760 | 1 | \$2,850 | 1 | \$1,800 | 1 | \$2, 400 | 1 | \$2,400 | 1 | \$2, 400 | 1 | \$1,680 |
| Assistant or deputy chiefs |  |  | 1 | -2,500 |  |  | 1 | 1,800 | 1 | 2,400 |  |  | 1 | 1,500 |
| Assistant deputy chiefs |  |  | 1 | 2, 400 |  |  | 3 | 1,680 | 2 | 2,040 | 2 | 1. 620 | 3 | 1,440 |
| Lieutenants.----- | 1 | 1,896 | 3 | 1,800 | 3 | 1,680 | 3 | 1,680 | 2 | 2,040 | 2 | 1,620 | 3 | 1,440 |
| Sergeants. | 3 | 1,782 | 3 | 1,720 | 3 | 1,560 | 1 | 1,440 | 1 1 | 1,740 1,920 | \} 2 | 1,620 | 3 | 1,200 |
| Plainclothesmen. |  |  |  |  |  |  | 2 | 1,440 |  |  | - |  |  | -- |
| Patrolmen: 1st grade | 17 | 1,723 | 53 | 1,620 | 18 | 1,460 | 23 | 1,440 | 39 | 1,560 | 25 | 1,320 | 10 | 1,200 |
| 2d grade.- | 1 | 1,200 |  |  |  |  |  |  |  |  |  |  |  |  |
| Other: ${ }_{\text {Motoreycle officers }}$ |  |  |  |  | 2 | 1, 460 |  |  |  |  | 2 | 1,440 |  |  |
| Traffic officers. .-. |  |  |  |  | 2 | 1,460 |  |  |  |  |  |  |  |  |
| Patrol drivers.........- |  |  | 3 | 1,620 | 3 | 1,460 |  |  |  |  |  |  | 3 | 1,200 |
| Turnkeys.-.-- |  |  | 3 | 1,080 | 3 | 1, 460 | 1 | 1,440 | $2^{-}$ | 1,200 |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Captains |  |  | 1 | 2,000 |  |  |  |  | 1 | 2,040 |  |  | 1 | 1,500 |
| Lieutenants. |  |  | 1 | 1,800 |  |  | 1 | 1,980 |  |  |  |  |  |  |
| Sergeants... | 2 | 1,842 | 3 | 1,720 | 6 | 1,680 | 1 | 1,500 | 8 | 1,680 | 1 | 1,800 |  |  |
| Womens bureau: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Matrons |  |  |  |  |  |  |  |  | $1-$ | 600 |  |  |  |  |
| Miscellaneous: Juvenile officers. |  |  | - |  |  |  |  |  | 1 | 1,020 |  |  |  |  |
| Fingerprint section: ${ }^{\text {a }}$ |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Identification chiefs.- |  |  | 1 | 1, 800 | 1 | 1,680 |  |  |  |  | ------- | --------- |  |  |
| Fingerprint operators |  |  |  |  |  |  | 1 | 1,440 | 1 | 1,680 |  |  |  |  |

${ }^{1}$ Based on U.S. Census of Population for 1030 .
3 Totals include regular, full-time employees but do not include part-time employees Meridian. or call men.

Table D.-Number of employees and annual salaries in police departments of each of 7 East South Central cities with a population of 25,000


Table E.-Total salaries and total number of employees in East South Central police departments, July 1, 1938


[^6]Table F.-Average hours and days on duty per week for employees in East South Central police departments, July 1, 1998

${ }^{t}$ Includes the following employees not shown separately:
34 in fingerprint section- 24 in group I; 6 in group II; 4 in group III.
11 in women's bureau- 6 in group I; 1 in group II; 4 in group III.
44 Clerical- 32 in group I; 4 in group II; 8 in group III.
42 Maintenance-26 in group I; 8 in group II; 8 in group IIX.
3 Miscellaneous-2 in group I; 1 in group II.
${ }^{2}$ Classification includes assistant deputy chiefs and secretaries to chiefs.


[^0]:    ${ }^{1}$ Analysis and presentation by Gerald M. Whitright and M. F. Thurston. Editing and tabulation of data by Mahlon B. Buckman. Carol P. Brainerd, technical adviser.
    ${ }^{2}$ In 1930 there were 16 cities with populations of 25,000 or over in the East South Central Division, which includes Kentucky, Tennessee, Alabama, and Mississippi. The cities have been divided into 3 size groups designated as groups I, II, and III. The frst group includes 6 cities of over 100,000 population; the second, 3 cities with populations between 50,000 and 100,000 ; and the third, 7 eities with populations between 25,000 , and 50,000 . See appendix table A for a complete list of cities and their populations.

[^1]:    2 No persons in this occupation in Group II.
    ${ }^{3}$ No persons in this occupation in Group III.

[^2]:    1 Whistles, flashlight batteries, iron elaws, caps, ete.

[^3]:    ${ }^{1}$ Based on U. S. Census of Population for 1930.

[^4]:    ${ }^{1}$ Based on U. S. Census of Population for 1930.
    ${ }^{2}$ Totals include only regular, full-time employees.

[^5]:    ${ }^{3}$ Assigned from uniformed division.

[^6]:    1 Complete details on the number of employees and the range of salaries for each occupation are shown for individual Group I cities in appendix table B, for Group II cities in table C, and for Group III cities in table $D$.
    ${ }_{2}$ Classification includes assistant deputy chiefs and secretaries to chiefs.

