

UNITED STATES DEPARTMENT OF LABOR

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EMPLOYMENT AND UNEMPLOYMENT SERIES

**UNEMPLOYMENT INSURANCE AND RESERVES
IN THE UNITED STATES**

**A Selected List of
Recent References**

Compiled by
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Librarian, Department of Labor



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INTRODUCTION

The widespread nature of the present unemployment emphasizes the necessity for providing greater economic security to our workers. At the close of 1934 only one State—Wisconsin—had enacted legislation for relief against unavoidable unemployment. The Wisconsin unemployment insurance law, which provides for a system of individual reserves, was enacted in January 1932. It became effective on July 1, 1934, and provides that the payment of benefits is to begin on July 1, 1935. Under the law it is compulsory for employers of 10 or more persons to make contributions to individual plant reserves under the control of the State Industrial Commission.

Aside from this one State legislative measure, the payment of unemployment benefits in the United States has been a matter of private initiative. Insurance plans have been put into effect by individual employers and corporations, by trade unions, and by joint agreement between employers and unions. While this movement on the part of employers and workers has been evidence of their appreciation of the necessity of providing against unemployment, the number affected has been so small that the combined schemes have contributed but little to the solution of the problem.

Unemployment insurance has been established by legislation in 18 foreign countries. All but two of the systems came into effect after the World War. In eight countries insurance is compulsory, and covers certain designated classes of workers under definite conditions described by law. In nine countries insurance is voluntary; that is, State assistance is given to groups voluntarily organized for the payment of unemployment benefits. In one instance, Switzerland, insurance is compulsory in some Cantons and voluntary in others.

The question of compulsory unemployment insurance has been the subject of a great deal of consideration in the United States Congress and in a large number of State legislatures. Numerous bills have been introduced and hearings held by different committees in the Federal Congress and in the various States. Commissions have been appointed by a number of States to study the question, and comprehensive reports have been submitted to State legislatures.

The importance of effectively providing against unemployment has been recognized by the President of the United States, who appointed a Committee on Economic Security on June 29, 1934. The committee consists of the Secretaries of the Treasury and of Agriculture, the Attorney General, and the Federal Relief Administrator, with the Secretary of Labor as chairman. The conclusions of this committee, which considered various phases of social security, including the establishment of a system of unemployment insurance or reserves, were designed to form the basis of legislative proposals in the Seventy-fourth Congress.

This bibliography, relating in most part to books, articles, and public documents published in the past 5 years, has been compiled by the Librarian of the Department of Labor with a view to meeting a need for a comprehensive list of references on the subject of unemployment insurance.

ISADOR LUBIN.

DECEMBER 15, 1934.

v

BULLETIN OF THE U.S. BUREAU OF LABOR STATISTICS

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UNEMPLOYMENT INSURANCE AND RESERVES IN THE UNITED STATES: A SELECTED LIST OF RECENT REFERENCES

GENERAL DISCUSSION

Books and Pamphlets

ACADEMY OF POLITICAL SCIENCE, *New York.*

Can prices, production, and employment be effectively regulated? 146 pp.
(*Its Proceedings*, January 1932, v. 14, no. 4.)

PARTIAL CONTENTS: Community responsibility for the relief and prevention of unemployment, by Allen T. Burns. The Rochester unemployment benefit plan, by Marion B. Folsom. Is employment insurable, by Frederick H. Ecker. Some phases of European unemployment insurance experience, by Bryce M. Stewart. Stabilization of industry, by Gerard Swope.

— Current problems of unemployment and recovery measures in operation. 108 pp. (*Its Proceedings*, January 1934, v. 15, no. 4.)

Includes: The outlook for unemployment insurance in the codes, by Leo Wolman. Lessons for the present from British experience with unemployment, by Sir William H. Beveridge. Unemployment reserves and insurance programs, by Stanley King.

AMERICAN ACADEMY OF POLITICAL AND SOCIAL SCIENCE, *Philadelphia.*

. . . Social insurance, C. A. Kulp, *ed.* . . . Philadelphia, 1933. 204 pp.
(*Its Annals*, v. 170, November 1933.)

PARTIAL CONTENTS: The nature and purpose of social insurance, by Barbara N. Armstrong. Social insurance: constructive destruction, by Walter Linn. Do we need compulsory public unemployment insurance? Yes, by Abraham Epstein; No, by Noel Sargent. Is the unemployment risk insurable, by I. M. Rubinow. American voluntary attempts at unemployment benefits, by Bryce M. Stewart. The Wisconsin idea: unemployment reserves, by Paul A. Raushenbush. The Ohio idea: unemployment insurance, by I. M. Rubinow. Prospects for unemployment compensation laws, by John B. Andrews.

See also the *Annals* for March 1931 on "The insecurity of industry."

AMERICAN ASSOCIATION FOR LABOR LEGISLATION.

An American plan for unemployment reserve funds, with revised draft of an act. New York, American Association for Labor Legislation, 1933. 19 pp.

Adopted by vote of the executive committee of the association, May 8, 1933. Supersedes the tentative draft adopted in 1930.

For discussions on unemployment insurance at the annual meetings of this association (131 East 23d Street, New York City; John B. Andrews, secretary), and for current information on legislative developments, consult its journal, "The American Labor Legislation Review."

— Unemployment reserves. Questions . . . answered . . . [New York, n. d.] 10 pp.

AMERICAN ASSOCIATION FOR SOCIAL SECURITY.

American doles cost more than unemployment insurance. [New York, 1934.] 3 pp.

An open letter to members of Congress and State legislatures. This association (22 East 17th Street, New York City; Abraham Epstein, executive secretary), formerly known as the American Association for Old Age Security, extended its program in 1933 to cover complete social insurance. Current information about

unemployment insurance bills is given in its monthly, Social Security. For bill sponsored by this association *see* section of this list on State Legislative Proposals and Discussions.

AMERICAN ASSOCIATION FOR THE ADVANCEMENT OF SCIENCE.

Stabilization of employment; papers presented at the Atlantic City meeting of the American Association for the Advancement of Science . . . Charles F. Roos, *ed.* 1st ed. Bloomington, Ind., Principia Press, Inc., 1933. 300 pp.

Includes: Employment: assurance and insurance, by Gerard Swope. Actuarial aspects of unemployment insurance, by H. L. Rietz. Legislation for the reduction and relief of unemployment, by Karl T. Compton.

AMERICAN FEDERATION OF LABOR.

Report of the Executive Council to the 51st-54th annual conventions. Washington, D. C., 1931-1934.

1931: Unemployment insurance, pp. 128-144.

1932: Principles recommended for unemployment insurance measures, pp. 21-26.

1933: Unemployment, pp. 59-65.

1934: Unemployment insurance (brief statement on Wagner-Lewis bill), p. 53.

— Report of proceedings of the 50th-54th annual conventions, 1930-1934. Washington, D. C., 1930-1934.

1930: Debate on resolutions on unemployment insurance, pp. 309-319.

1931: Unemployment insurance, pp. 148-164, 368-398.

1932: Unemployment insurance (principles for guidance in framing State measures), pp. 39-44, 127-135, 325-360, 442; Austrian system described by Fritz Rager, pp. 225, 226.

1933: Unemployment insurance resolutions, pp. 169, 170, 460, 461, 477, 478.

1934: Unemployment insurance, pp. 118-120, 549, 598-603.

At the 1932 convention the American Federation of Labor reversed its attitude toward unemployment insurance by adopting the recommendation of the executive council in favor of the enactment of compulsory unemployment insurance laws. The principles endorsed specify that every employment insurance act should contain provisions to protect union members from being obliged to accept work contrary to the rules of their organization or employment under conditions tending to depress wages or working conditions; contributions to be made only by employers.

For statement by William Green on "Why labor opposes forced worker contributions in job insurance", *see* American Labor Legislation Review, September 1934, v. 24, pp. 101-105. *See also* editorial in American Federationist, December 1934, pp. 1292-1294, on principles of unemployment insurance advocated by American Federation of Labor.

— Unemployment insurance. Washington, 1931. 48 pp.

Reprint of the report of the executive council to the Vancouver convention, 1931, with committee report and convention discussion.

ANDREWS, JOHN B.

Unemployment insurance: the record of this innovation at home and abroad. (*In* Encyclopaedia Britannica. The world today . . . v. 1, no. 1, 1933, pp. 49, 50.)

— Unemployment reserve funds; an American plan to stabilize jobs and purchasing power . . . [New York, American Association for Labor Legislation, 1930.] [11] pp.

Paper presented before the American Academy of Political and Social Science, Philadelphia, Dec. 5, 1930. Printed in Annals of the Academy, March 1931, pp. 117-123; also in American Labor Legislation Review, March 1931, v. 21, pp. 33-41.

ARMSTRONG, Mrs. BARBARA N.

Insuring the essentials: minimum wage, plus social insurance—a living wage program. New York, The Macmillan Co., 1932. 717 pp.

"A critical review of the evolution of social insurance and minimum wage institutions that have been adopted in different parts of the world, together with an analysis of their trend and probable future."

The section on unemployment insurance (pp. 462-549) includes a chapter on "The American movement for unemployment insurance." Charts showing main provisions of foreign unemployment-insurance laws, pp. 635-644.

BAKKE, EDWARD WIGHT.

The unemployed man; a social study . . . with an introduction by Sir Hubert Llewellyn Smith . . . New York, E. P. Dutton & Co., Inc. [1934]. 308 pp.

Dr. Bakke, a sociologist from Yale University, lived for a year (1931-32) among the working people of Greenwich, one of the poorest districts of London. The purpose of his study was to ascertain "what has been the effect of unemployment insurance on the willingness and ability of workers to support themselves." He presents a vivid picture of the numbing and blighting effects of being without a job, but unemployment insurance has not in his judgment made paupers but has rather given dignity to the administration of the poor law. He found some malingering, but on the whole was impressed with the fairness of the average man in the street in his relation to the insurance program.

BERRIDGE, WILLIAM A.

What can insurance do?

(*In Ely, R. T. Hard times and the way out. New York, 1931. pp. 175-193.*)

By the economist of the Metropolitan Life Insurance Co.

BEVERIDGE, Sir WILLIAM H.

. . . The past and present of unemployment insurance . . . Sidney Ball lecture, February 7, 1930. London, Oxford University Press, 1930. 47 pp. (*Barnett house papers, no. 13.*)

Based on English experience, but considerations presented have wider application. *See also* paper on "Lessons for the present from British experience with unemployment" in Academy of Political Science, Proceedings, January 1934.

— Unemployment: a problem of industry (1909 and 1930). London and New York, Longmans, Green & Co., 1930. 514 pp.

Some of the general conclusions on unemployment insurance presented by this English authority in the chapters on "Establishment and transformation of unemployment insurance" and "A second conclusion" have interest also for the United States.

BONDFIELD, MARGARET G.

Supplementing wages through social insurance.

(*In International Congress of Women, Chicago, 1933. Our common cause, civilization. pp. 339-348.*)

CARROLL, MOLLIE RAY.

Unemployment insurance by industry: some suggestions from Germany. (*In National Conference of Social Work. Proceedings, 1931. pp. 258-263.*)

See also address in Proceedings, 1934, pp. 251-262.

CHAMBER OF COMMERCE OF THE UNITED STATES OF AMERICA.

. . . On the report of the Special Committee on Continuity of Business and Employment. Washington, 1932. 41 pp. (*Its Referendum [pamphlets], no. 58.*)

Appendix B: A plan for unemployment benefits. Appendix C: Report of Subcommittee on Unemployment Insurance.

— Referendum no. 58. Continuity of business and employment. 1932. (*Its Special Bulletin, Jan. 18, 1932.*)

On the proposition that employers individually and collectively should provide adequate reserves for unemployment and other benefits for their employees the vote was 2,146 for and 511½ opposed.

— Unemployment reserve legislation. Report of Committee of the Department of Manufacture . . . Washington, 1933. 23 pp.

Recommended opposition to any compulsory employment insurance system to be administered by the State itself or to the use of public funds to pay unemployment benefits. If compulsory legislation found necessary, favored individual reserves with limited liability and with pooling of funds optional; contributions to be by both employers and employees; and no action to be taken until business conditions improve.

At the May 1934 meeting of the Chamber of Commerce the following resolution was adopted: "The Chamber continues to oppose the enactment of legislation for compulsory unemployment benefits. Upon the return of more satisfactory business conditions affording opportunity to accumulate reserves there should be extensive coverage for the future of industrial and commercial employees by suitable unemployment reserve plans." (*In its Washington Review, May 5, 1934, p. 20.*)

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CHAMBER OF COMMERCE OF THE UNITED STATES OF AMERICA.

Current national issues and the Chamber of Commerce of the United States of America. Most recent policy declarations of its member organizations as recorded in referendum or by resolution of accredited delegates at annual meetings. Washington, 1934. 31 pp.

"Voluntary unemployment reserves", pp. 6, 7.

— *Department of manufacture.*

Providing reserves against unemployment. A manual of information and procedure for code authorities and trade associations. June 1934. Washington, 1934. 38 pp.

Covers purpose and extent of unemployment reserves plans, factors affecting applicability of plans to various fields of business, essential provisions of unemployment reserves and a survey of legislative proposals. Appendix IV is on code provisions relating to unemployment reserves.

COMMONS, JOHN R.

Favoring unemployment insurance.

(*In* Conference on Permanent Preventives of Unemployment, Washington, 1931, pp. 42-46.)

See also radio broadcast, April 9, 1932, printed as Economic Series Lecture no. 24. University of Chicago Press. 9 pp.

COMMONWEALTH CLUB OF CALIFORNIA, *San Francisco.*

. . . Compulsory unemployment reserves: pro and con . . . San Francisco, 1933. pp. [1]-23. (Transactions of the Commonwealth Club of California, v. XXVIII, no. 1.)

Printed as part 2 of *The Commonwealth* for February 28, 1933.

— . . . Unemployment: insurance and prevention. San Francisco, 1932. pp. [1]-36. (Transactions of the Commonwealth Club of California, v. XXVII, no. 1.)

Printed as part 2 of *The Commonwealth* for April 19, 1932.

CONFERENCE OF GOVERNORS ON UNEMPLOYMENT AND OTHER INTERSTATE INDUSTRIAL PROBLEMS. Albany, 1931.

Proceedings of the Conference on Unemployment and Other Interstate Industrial Problems, by the governors of Massachusetts, Rhode Island, Connecticut, New Jersey, Pennsylvania, Ohio, and New York. Albany, N. Y., January 23-25, 1931. [Albany, 1931.] 103 pp.

Section IV. Unemployment reserves as a preventive or relief of unemployment: The principle of unemployment reserves, by Paul H. Douglas. The practical operation of a plan of unemployment reserves, by Leo Wolman. Foreign experience with unemployment insurance, by Bryce M. Stewart and Mary B. Gilson. The insurance principle and American industry, by William Leiserson. Unemployment insurance and the insurance company, by James D. Craig. Suggestions for an unemployment insurance bill, by Paul H. Douglas. The constitutionality of unemployment insurance, by J. P. Chamberlain.

CONFERENCE ON PERMANENT PREVENTIVES OF UNEMPLOYMENT, *Washington, D. C., 1931.*

Permanent preventives of unemployment; addresses delivered at the Conference on Permanent Preventives of Unemployment, January 26-27, 1931, Washington, . . . [Baltimore, Belvedere Press, Inc., 1931.] 100 pp.

Conference was sponsored by the Social Action Department, National Catholic Welfare Conference; the Social Justice Commission, Central Conference of American Rabbis; and the Social Service Commission, Federal Council of the Churches of Christ in America.

Includes: Favoring unemployment insurance, by John R. Commons. Opposing unemployment insurance, by John E. Edgerton. Unemployment insurance: a research report by Arthur E. Suffern. Brief summary in *Monthly Labor Review*, March 1931, v. 32, pp. 590-596.

DAVISON, RONALD C.

What's wrong with unemployment insurance, by Ronald C. Davison . . . London, New York [etc.], Longmans, Green & Co., 1930. 73 pp.

See also his *The Unemployed: Old Policies and New* (1929).

DEANE, ALBERT L.

The Deane plan, presented by Albert Lytle Deane and Henry Kittredge Norton, June 1933 . . . [New York?] 1933. 60 numbered leaves.

A plan for automatically sustaining consumption and eliminating unemployment. *See also* his *Investing in Wages: a Plan for Eliminating the Lean Years* (New York, The Macmillan Co., 1932).

DOUGLAS, PAUL H.

The problem of unemployment, by Paul H. Douglas . . . and Aaron Director . . . New York, The Macmillan Co., 1931. 505 pp.

A comprehensive study of the problem of unemployment made at Swarthmore College. The section on unemployment insurance (pp. 365-497) summarizes the theory of schemes in use throughout the world.

"The case for unemployment insurance and a proposed plan for the United States", pp. 484-497.

— Standards of unemployment insurance . . . Chicago, Ill., University of Chicago Press [1933]. 251 pp. (Social service monographs, no. 19.)

CONTENTS: I. The case for unemployment insurance. II. Should the system of unemployment insurance be voluntary or compulsory? III. The proper scope of unemployment insurance acts. IV. The conditions of eligibility for benefit. V. Benefits. VI. What would be the probable cost of unemployment insurance? VII. Contributions. VIII. Problems of insurance and administration. Note on constitutionality of unemployment insurance.

Appendixes include the text of the Wisconsin act, the Ohio bill, the report of the Interstate Commission on Unemployment Insurance, and the report of the executive council of the American Federation of Labor on unemployment insurance, 1932.

Professor Douglas favors joint contributions by both employers and workers and a centralized nonprofit-making State fund jointly administered by representatives of the workers and employers.

See also "A national program for unemployment insurance" in the *New Republic*, October 3, 1934, pp. 215, 216, and statement in United States Congress, House, Committee on Ways and Means, Unemployment insurance, Hearings, 1934, pp. 47-63.

DRAPER, ERNEST G.

Progressive employers favor unemployment reserve funds . . . [New York, 1931.] [10] pp.

"Reprinted from *American Labor Legislation Review*, vol. XXI, no. 1 . . ." Includes statement from Henry S. Dennison.

EDGERTON, JOHN E.

Public unemployment insurance . . . [Washington, 1931.] 12 pp.

Address by the president of the National Association of Manufacturers at the Conference on Permanent Preventives of Unemployment, Washington, D. C., Jan. 27, 1931. In opposition to public unemployment insurance.

ELBERT, ROBERT G.

Unemployment and relief. New York, Farrar & Rinehart, 1934. 136 pp.

Includes a description of the unemployment insurance plan prepared by the Committee on Unemployment Insurance of the Industrial Advisory Board (see p. 12 of this list).

EPSTEIN, ABRAHAM.

Insecurity, a challenge to America; a study of social insurance in the United States and abroad . . . introduction by Frances Perkins . . . New York, H. Smith and R. Haas, 1933. 680 pp.

Surveys the experience with unemployment insurance, old age and invalidity pensions, workmen's compensation, and family insurance in foreign countries and presents the need for such insurance in the United States. By the executive secretary of the American Association for Social Security.

See also statement in United States. Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings, 1934. pp. 34-46.

EWING, JOHN B.

Job insurance. Norman, University of Oklahoma Press, 1933. 263 pp.

CONTENTS: I. Introduction. II. The Wisconsin movement for unemployment insurance. III. The issue of prevention in unemployment insurance legislation and experience. IV. Relief or prevention. V. Contested benefit claims. VI. Employment

offices. VII. The employer's heavy burdens. VIII. Demoralization and malingering. IX. Summary and conclusions.

Reviewed by Mary B. Gilson in *American Federationist*, June 1933, pp. 644-646.

GALLOWAY, GEORGE B.

. . . Insurance against unemployment . . . [Washington] 1931. pp. [97]-111. (Editorial Research Reports. Feb. 19, 1931, v. 1, no. 7.)

CONTENTS: State and Federal investigations of unemployment insurance. American experiments with unemployment benefits. Legislative proposals for unemployment insurance. Current discussions of unemployment insurance.

GILSON, MARY B.

Unemployment insurance . . . Chicago, University of Chicago Press [c1933]. 30 pp. (Public policy pamphlets, no. 3.)

CONTENTS: I. Why adopt unemployment insurance? II. What is a dole? III. Unemployment insurance in other countries. IV. Attitudes and action in the United States. V. Opposition and problems to be met.

HALL, HELEN.

English dole and American charity. New York, National Federation of Settlements, Inc., 1933. 14 pp.

Reprinted from *Atlantic Monthly*, May 1933, v. 151, pp. 538-549.

HALL, T. H.

Current conflicting views on unemployment insurance . . . Distributed by National Research Bureau. Chicago [1931]. 148 l. (Vol. 10, no. 1. September 1931.) (Mimeographed.)

HANSEN, ALVIN H.

Economic stabilization in an unbalanced world . . . New York, Harcourt, Brace & Co. [c1932]. 384 pp.

"Unemployment insurance", pp. 196-209.

— A new plan for unemployment reserves based on Minnesota employment data. By Alvin H. Hansen and M. G. Murray. Minneapolis, University of Minnesota Press, 1933. 75 pp.

Published by the Employment Stabilization Research Institute of the University of Minnesota. Plan was aimed principally at the alleviation of prolonged unemployment.

— *and others.* A program for unemployment insurance and relief in the United States. By Alvin H. Hansen . . . Merrill G. Murray . . . Russell A. Stevenson . . . Bryce M. Stewart. Minneapolis, University of Minnesota Press, 1934. 201 pp. (Employment Stabilization Research Institute, University of Minnesota.)

A more complete analysis of unemployment experience than A New Plan for Unemployment Reserves published in 1933. In that publication Hansen and Murray presented a plan providing for both company and industry funds. In this new plan the provision for reserves by individual companies is abandoned and a wider pooling of funds is advocated. The new program includes a proposal for emergency unemployment benefits.

HARPER, ELSIE D.

Out of a job; proposals for unemployment insurance . . . New York, Womans Press, 1931. 52 pp.

"Books and articles" at end of each chapter.

"Proposed unemployment legislation in the United States" (table), pp. 45-50.

HARRIMAN, HENRY I.

Current national problems. Washington, 1934. 32 pp.

In this address to the board of directors, the president of the Chamber of Commerce of the United States urges (p. 23) the observance of two principles in connection with unemployment reserves: (1) That mutual contributions be made by employers, employees, and State, and that the reserves take into account the hazards of each industry; and (2) that there should be considered the gradual development of a more secure method of life for those who are industrially employed. He favors a combination of subsistence farming and industrial employment, to be made possible by removing industry from the crowded centers to the outer periphery of cities.

HAZLITT, HENRY, ed.

Practical program for America. New York, Harcourt, Brace & Co., 1932. 133 pp.

Reprint of essays which appeared originally in the Nation
"Unemployment insurance", by Leo Wolman, pp. 29-41.

HEBERT, FELIX.

Insurance as a factor in the solution of the problems that follow depression . . . [New York? 1931.] 23 pp.

Address delivered at joint convention of International Association of Casualty and Surety Underwriters and the National Association of Casualty and Surety Agents, White Sulphur Springs, West Virginia, Sept. 29, 1931.

Unemployment insurance, pp. 10-20.

INDUSTRIAL RELATIONS COUNSELORS, INC.

. . . An historical basis for unemployment insurance; a report prepared for the Employment Stabilization Research Institute, University of Minnesota . . . Minneapolis, University of Minnesota Press, 1934. 306 pp.

"The study treats of the experience in Great Britain, Germany, Belgium, and Switzerland, and the voluntary plans and legislative schemes of the United States, and attempts to point out the principal derivatives of the experimentation with unemployment insurance in these countries."

Tabular analysis of official proposals and legislation for State compulsory unemployment insurance or reserves in the United States, pp. 250-275.

Selected bibliography, pp. 293-296.

INTERNATIONAL LABOR OFFICE, Geneva.

. . . Unemployment insurance and various forms of relief for the unemployed. Third item of the agenda. Geneva, International Labor Office, 1933. 299 pp.

Study of the scope, benefits, and sources of funds of unemployment schemes with a suggested draft convention dealing with the principles of unemployment benefits, prepared for the 1933 International Labor Conference (first discussion). *See also its Studies and reports, series M, Social insurance, no. 11, entitled "International Survey of Social Services."* Geneva, 1933. 688 pp.

— Unemployment insurance and various forms of relief for the unemployed. Second item on the agenda. Geneva, 1933. 38 pp.

"Questionnaire II. International Labor Conference. Eighteenth session, Geneva, 1934."

— Unemployment insurance and various forms of relief for the unemployed. Second item on the agenda. Geneva, 1934. 187 pp.

Report II prepared for the 18th International Labor Conference, 1934, includes the replies from the Governments of 26 countries and a general survey of the problem.

For draft convention and recommendations adopted by the 1934 International Labor Conference *see its Official Bulletin* for August 15, 1934.

JOINT COMMITTEE OF THE NATIONAL ASSOCIATION OF MANUFACTURERS AND NATIONAL INDUSTRIAL COUNCIL.

Public unemployment insurance; a factual analysis prepared by a Joint Committee of the National Association of Manufacturers and National Industrial Council. New York, 1930. 40 pp.

Reviewed in *Monthly Labor Review*, June 1930, v. 30, pp. 1253-1255.

LEISESON, WILLIAM M.

Social security and the N. R. A.

(*In Social Security in the United States, 1934. A record of the seventh National Conference on Social Security . . . New York, p. 122.*)

See also address at 1933 conference on "Will industry provide security?" and memorandum on "The insurance principle and American industry" in Conference of Governors on Unemployment and Other Interstate Problems, 1931, pp. 69-78.

LEWISOHN, SAM A.

Principles of unemployment insurance. [4] pp.

Reprinted from *Review of Reviews and World's Work*, March 1933. *See also* section on insurance in his book on "Can Business Prevent Unemployment?" (New York, 1925.)

LINCOLN, LEROY A.

Practicability of unemployment insurance . . . [New York, Metropolitan Life Insurance Co. Press, 1931.] 16 pp.

Paper by the vice president and general counsel of the Metropolitan Life Insurance Co. read at the round-table conference of the Insurance Department of the Chamber of Commerce of the United States, Atlantic City, April 29, 1931.

LOREE, LEONOR F.

The five major hazards of the workman . . . [New York, 1932.] 16 pp.
Reprinted from *Manufacturers Record*, January 14 and 21, 1932.

LUBIN, ISADOR.

Statement before Select Committee on Unemployment Insurance.

(*In United States. Congress. Senate. Select Committee on Unemployment Insurance. Hearings, 1931. pp. 475-486.*)

See also study of "The absorption of the unemployed by American Industry." (Brookings Institution, 1929. 62 pp.) Printed also as appendix to United States. Congress. Senate Committee on Education and Labor. Unemployment in the United States. Hearings, 1929. pp. 491-517.

MANUFACTURERS ASSOCIATION OF CONNECTICUT, INC.

Unemployment and its problems, published under the direction and supervision of the Special Committee on Unemployment Relief . . . Hartford, Manufacturers Association of Connecticut, Inc., 1933. 190 pp.

A survey of foreign unemployment insurance systems and of proposed Federal and State legislation. The association in its conclusions opposed enactment of compulsory unemployment insurance legislation by the 1933 Connecticut Legislature.

Bibliography, pp. 187-190.

MARTIN, PERCIVAL W.

Unemployment and purchasing power . . . London, P. S. King & Son, Ltd., 1929. 85 pp.

METROPOLITAN LIFE INSURANCE CO., New York.

Unemployment insurance; a summary of some existing governmental and private plans. [New York, Metropolitan Life Insurance Co., 1931.] 27 pp. (Monograph I in a series on social insurance.)

"Some recent books and articles dealing with unemployment insurance," pp. 26, 27.

—The limitation of unemployment insurance; the need for supplementary State aid. [New York, 1932.] 26 pp. (Monograph VI in a series on social insurance.)

See also monograph IV of this series, on "Social Insurance Legislation. Original and present provisions of the unemployment, health and pension systems in six European countries." 1932. 70 pp.

MINNESOTA CONFERENCE ON UNEMPLOYMENT RELIEF AND STABILIZATION, Minneapolis, 1931.

. . . Proceedings of the Minnesota Conference on Unemployment Relief and Stabilization, November 17-19, 1931 . . . Minneapolis, University of Minnesota Press, 1932. 95 pp. (Bulletin of the Employment Stabilization Research Institute, University of Minnesota.)

Edited by Russell A. Stevenson.

"Stabilization and unemployment reserves," pp. 44-60.

MUSSEY, HENRY R.

Unemployment; a practical program. New York, League for Independent Political Action, 1930. 12 pp.

NATHAN, OTTO.

Some considerations on unemployment insurance in the light of German experience. Reprinted from *Journal of Political Economy*, June 1934, pp. 289-327.

Covers those phases of unemployment insurance which are of interest to the problem in the United States. Dr. Nathan believes that the German experience has taught that an unemployment insurance system must have some kind of governmental support since the risks involved are so difficult to calculate and so varied.

- NATIONAL ASSOCIATION OF MANUFACTURERS OF THE UNITED STATES OF AMERICA.**
Industrial Relations Department.
 . . . Fundamental faults of compulsory public unemployment insurance . . . [New York, National Association of Manufacturers, 1931.]
 32 pp.
 Special issue of *American Industries*, December 1931.
 Compiled by Noel Sargent, manager, Industrial Relations Department.
- Unemployment insurance handbook; a reference book for the use of legislators, business executives, teachers, and students. New York, National Association of Manufacturers, 1933. 224 pp.
See also its special unemployment insurance and reserve study in *N. A. M. Labor Relations Bulletin*, December 1934.
- NATIONAL CONFERENCE FOR LABOR LEGISLATION, Washington, D. C., 1934.**
 Proceedings of the National Conference for Labor Legislation held at Washington, D. C., February 14–15, 1934. Washington, 1934. 84 pp.
 (Bulletin of United States Bureau of Labor Statistics, no. 583.)
 Called by the Secretary of Labor. Discussion on "unemployment reserves", pp. 35–53.
- NATIONAL CONFERENCE ON OLD AGE AND SOCIAL SECURITY. Sixth, New York, 1933.**
 Social security in the United States, 1933. A record of the Sixth National Conference on Old Age and Social Security, New York City, May 18 and 19, 1933 . . . New York, American Association for Social Security, Inc. [1933]. 124 pp.
 Section IV. Next steps in social security: Will industry provide security? by William M. Leiserson. Misconceptions of European unemployment insurance, by Eveline M. Burns. The need for unemployment insurance, by Paul H. Douglas. Unemployment insurance or reserves, by Abraham Epstein.
- *Seventh, New York, 1934.*
 Social security in the United States, 1934. A record of the Seventh National Conference on Social Security, New York City, April 19 and 20, 1934 . . . New York, American Association for Social Security, Inc. [1934]. 193 pp.
 "An unemployment insurance program", pp. 114–163.
- NATIONAL INDUSTRIAL CONFERENCE BOARD.**
 Unemployment benefits and insurance. New York, National Industrial Conference Board, Inc., 1931. 127 pp.
 A survey of existing and proposed plans for relief in unemployment through insurance and other methods. Part 1 is on foreign systems. The principal conclusion reached is that the hazard of unemployment is largely uninsurable because it is not calculable or predicable and therefore cannot be built on an actuarial basis. The report emphasizes the need for private industry to take the initiative to protect its more stable and permanent working force against the vicissitudes of fluctuating employment. It does not, however, believe that industry should be held responsible for caring for intermittent, casual, or temporary employees. These should, it holds, be a charge upon society.
- Essentials of a program of unemployment reserves. New York, National Industrial Conference Board, Inc., 1933. 68 pp.
 Supplementary to the Conference Board's report on "Unemployment benefits and insurance", published in October 1931.
 Tabular analysis of private unemployment benefit and employment guaranty plans, pp. 44–49; Representative unemployment reserve plans, pp. 50–68.
- A statistical survey of public opinion regarding current economic and social problems as reported by newspaper editors in August and September 1934. New York, 1934. 440 pp.
 Compulsory unemployment insurance, pp. 9–12.
- Unemployment insurance. Lessons from British experience. New York, National Industrial Conference Board, Inc., 1934. 30 pp.
- NATIONAL METAL TRADES ASSOCIATION. Committee on Industrial Relations.**
 Unemployment benefit plans . . . Chicago [c1932]. 14 pp.
 Prepared by W. E. Odom.

NATIONAL METAL TRADES ASSOCIATION. *Committee on Industrial Relations.*

"Unemployment insurance?" What you can do [Chicago, 1933]. 4 pp.
In opposition to compulsory State-operated unemployment insurance.

O'HARA, J. L.

Unemployment insurance: the government's contribution.
(*In National Conference of Social Work. Proceedings, 1931. pp. 252-257.*)

PERKINS, FRANCES.

People at work . . . New York, John Day Co. [c1934]. 297 pp.
"The necessity for unemployment insurance", pp. 218-220; "Unemployment insurance, a preventive technique", pp. 264, 265.

— Statement of Hon. Frances Perkins, Secretary of the United States Department of Labor.

(*In United States. Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings on H. R. 7659. 1934. pp. 5-27.*)

Includes discussion of the general problem of unemployment insurance as well as testimony regarding the provisions of the Wagner-Lewis bill.

See also section of this list on Periodical Articles.

RAGER, FRITZ.

Die probleme der arbeitslosenversicherung und arbeitsbeschaffung in den Vereinigten Staaten von Nordamerika. Köln, Verlag des Forschungsinstituts für sozialwissenschaften, 1932. pp. 45-85. (Kölner Sozialpolitische Vierteljahresschrift, 1932, XI. Jahrgang, Ergänzungsheft.)

RETAIL MERCHANTS COMMITTEE FOR THE STUDY OF PROPOSED SOCIAL AND UNEMPLOYMENT LEGISLATION.

Unemployment reserves. Study outline, pertinent questions, list of references. [New York, 1934.] 24 pp.

Prepared under the direction of Samuel W. Reyburn, chairman.

Covers the Wisconsin law, features of bills in State legislatures and in Congress, arguments for and against unemployment insurance.

— Unemployment reserves. Opinions and suggestions and lessons from British experience. [New York, 1934.] 24 pp. (Second Study Pamphlet.)

Includes summary of replies from merchants, manufacturers, and publishers received in response to questionnaire circulated with first pamphlet. Tabular analysis of foreign unemployment insurance plans: pp. 23-24.

ROOSEVELT, FRANKLIN D.

Looking forward. New York, John Day Co., 1933. 279 pp.
Unemployment insurance, pp. 116-119.

RUBINOW, ISAAC M.

The quest for security. New York, H. Holt & Co., 1934. 638 pp.

Dr. Rubinow, who has been actively identified with the social-insurance movement since the publication in 1913 of his book on Social Insurance, with Special Reference to American Conditions, attempts in this new work to present the problems of social security for "the average intelligent and educated but not specialized adult mind."

In the discussion of unemployment-insurance standards he declares his belief that relief of distress of the unemployed and not the stabilization of industry should be the primary purpose. He advocates, therefore, the general insurance fund instead of the individual plant reserves as more likely to secure maximum benefits through the wider distribution of risks. He favors ample benefits, short waiting period, and contributions from employers, employees, and State (cost of administration from the latter at the least). Administration he would vest in appointive government officers with local advisory boards. Private insurance companies he would keep altogether out of social insurance administration.

SHARP, JONATHAN G.

Unemployment reserves . . . New York, American Management Association, c1932. 24 pp. (American Management Association. Insurance series, no. 9.)

SLOICHTER, SUMNER H.

Towards stability: the problem of economic balance. New York, H. Holt & Co., 1934. 211 pp.

Unemployment reserves, pp. 101-105, 149-154, 179-181.

STEVENSON, ELISABETH F.

Unemployment relief: the basic problem . . . London, George Allen & Unwin, Ltd., [1934]. 284 pp.

Social insurance, pp. 187-219.

STEWART, BRYCE M.

Unemployment benefits in the United States, the plans and their setting, by Bryce M. Stewart, in collaboration with Jeanne C. Barber, Mary B. Gilson, and Margaret L. Stecker. New York, Industrial Relations Councilors, Inc., 1930. 727 pp.

A comprehensive study of trade-union, joint-agreement, and company unemployment benefit plans in the United States, their development, financial organization, experience, and administrative procedure. The tabular analysis of the main provisions of the plans given in Appendix B (pp. 656-685) is especially useful.

See also "A program for unemployment insurance and relief in the United States", by Hansen, Murray, Stevenson, and Stewart (Minneapolis, University of Minnesota Press, 1934.)

SWOPE, GERARD.

Stabilization of industry . . . an address delivered before the National Electrical Manufacturers Association, New York City, Sept. 16, 1931. New York, 1931. 15 pp.

Includes plan for the organization of unemployment insurance under trade associations. Text of address reprinted in *Monthly Labor Review*, November 1931, pp. 1049-1057; also in Beard, C. A., *America Faces the Future*, 1932, pp. 160-185.

For unemployment insurance plan adopted by the National Electrical Manufacturers Association, June 3, 1932, see *Monthly Labor Review*, July 1932, v. 35, pp. 22-26.

— The Swope plan; details, criticism, analysis . . . edited by J. George Frederick. New York, The Business Bourse, 1931. 221 pp.

Plan for unemployment insurance, pp. 37-43.

— [Statement on Wagner-Lewis bill.]

(In United States. *Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings, 1934.* pp. 117-142.)

TARBELL, THOMAS F.

Unemployment and insurance.

(In *Casualty Actuarial Society. Proceedings*, May 15, 1931, v. 17, pt. 2, pp. 161-187.)

Includes suggestions for a plan for compulsory savings as a substitute for insurance under which a certain percentage of weekly wages (5 percent tentatively suggested) would be required to be deposited to the credit of the individual employee with some financial agency until sufficient reserve or fund has been accumulated to his credit to provide unemployment benefits at a specified rate (approximately 50 percent of wages) for a certain period of time. These savings would be supplemented by a contribution (equal to 2 weeks' benefit) by the employer at time of dismissal or lay-off. State to bear cost of administration.

TAYLOR, MORRIS P.

Common sense about machines and unemployment . . . Philadelphia, Chicago [etc.], John C. Winston Co. [c1933]. 173 pp.

"Unemployment insurance", pp. 135-143.

TODD, ARTHUR J.

Industry and society; a sociological appraisal of modern industrialism . . . New York, H. Holt & Co. [1933]. 626 pp. (American social science series.)

Includes chapters on "Worker's security", "Unemployment: the facts", and "Unemployment: proposed remedies."

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TULIN, JUSTINE W.

The case against workers' contributions.

(In *Social Security in the United States, 1934*. A record of the Seventh National Conference on Social Security . . . New York. pp. 140-142.)

UNEMPLOYMENT: INDUSTRY SEEKS A SOLUTION. A series of radio addresses given under the auspices of the President's Emergency Committee for Employment. Washington, 1931. 31 pp.

Issued by United States Department of Commerce, Washington, D. C.

Includes talks on guaranteed employment and on unemployment reserves and insurance.

UNITED MINE WORKERS OF AMERICA.

Proceedings of the 33d convention, Indianapolis, 1934. 2 v.

"Unemployment insurance", pp. 52-54, 134-139, 276-283.

The 1932 convention instructed its officers to make a study of unemployment insurance. For report submitted see *American Federation of Labor Proceedings, 1932*, pp. 325-334.

UNITED STATES. *Bureau of Labor Statistics.*

. . . Unemployment-benefit plans in the United States and unemployment insurance in foreign countries . . . July 1931. Washington, 1931. 385 pp. (*Its Bulletin* no. 544.)

Prepared under the direction of Hugh S. Hanna.

Issued also as House Doc. 84, 72d Congress, 1st Session.

Covers company, joint-agreement, and trade-union unemployment benefit plans in the United States (with total coverage of approximately 160,000 persons) and descriptive reports of unemployment-insurance systems of 18 foreign countries. The latter were prepared by consular representatives of the United States in the several countries concerned, in accordance with an outline prepared by the United States Bureau of Labor Statistics.

— Operation of unemployment-benefit plans and insurance systems, 1931 and 1932. Supplement to *its Bulletin* no. 544 . . . Washington, 1933. 93 pp.

Brings together three articles published in the December 1932 and January 1933 issues of the *Monthly Labor Review*.

— Operation of unemployment-insurance systems in the United States and foreign countries. Washington, 1934. 121 pp.

Brings together four articles published in the *Monthly Labor Review*, June-September 1934. The reports, in general, relate to the period July 1932 to the spring of 1934. The material for the United States was obtained principally by questionnaires sent to all the companies and trade unions known to have unemployment benefit systems in effect. The foreign material was prepared by the consular representatives of the United States.

— *National Recovery Administration. Industrial Advisory Board. Unemployment Insurance Committee.*

Report of Unemployment Insurance Committee to the Industrial Advisory Board. June 18, 1934. [Washington, 1934.] 30 pp.

The committee, consisting of W. E. Woodward and Robert G. Elbert, recommended a compulsory unemployment scheme applying to all concerns employing 3 persons or more, the fund to be pooled for all industries in the same field, contribution to be made by both employers and employees but not the State. It estimates the cost at 4 percent of the wage bill, 3 percent to come from employers and 1 percent from employees, and proposes that benefits be varied from 30 percent to 65 percent of weekly wages, according to the number of dependents of the unemployed worker.

A summary of the plan was given in an interview with Colonel Elbert in the *New York Times*, July 8, 1934, sec. 2, p. 1; also in *Social Security*, October 1934, p. 8. (See also Unemployment and Relief, by Robert G. Elbert (p. 5 of this list))

WOLFENDEN, HUGH H.

The real meaning of social insurance; its present status and tendencies . . . Toronto, The Macmillan Co. of Canada, Ltd., 1932. 227 pp.

Mr. Wolfenden, a fellow of the British Institute of Actuaries and of the Actuarial Society of America, was retained by the Canadian Life Insurance Officers'

Association to make a comprehensive survey of social insurance. About a third of the book relates to unemployment insurance.

See also address on "Unemployment insurance and the employer" in *Industrial Canada*, July 1934, pp. 71-78.

WOLFENDEN, HUGH H.

Unemployment funds; a survey and proposal; a study of unemployment insurance and other types of funds for the financial assistance of the unemployed . . . Toronto, The Macmillan Co. of Canada, Ltd., 1934. 229 pp.

Survey supplementary to the above report covers the methods of providing funds for use in periods of unemployment in operation in Europe and the various proposals made in the United States and Canada. The applicability and limitations of the principles of compensation, insurance, reserves, savings, and relief are analyzed and compared and the philosophies which underlie them examined. The author's own suggestions are given in a final chapter entitled "A tentative approach to a general national policy with respect to unemployment."

WOLMAN, LEO.

Unemployment insurance for the United States . . . [Cleveland, 1931.] [8] pp.

Reprinted from *American Labor Legislation Review*, March 1931. Also in *Rail-road Trainman*, April 1931, v. 48, pp. 272-274.

Address at the 24th annual meeting of the American Association for Labor Legislation, Cleveland, Ohio, Dec. 30, 1930.

— Unemployment insurance.

(In *Hazlitt*, Henry, *ed.* A practical program for America. New York, 1932. pp. 29-41.)

Article originally appeared in the *Nation*.

Debate Handbooks

ARIZONA. UNIVERSITY. Library.

Unemployment insurance. Resolved: That the several States should enact legislation providing for compulsory unemployment insurance. A list of references in the University of Arizona library . . . Tucson, University of Arizona Library, 1931. 17 numbered leaves.

Compiled by A. W. Clark.

BUEHLER, EZRA C., comp.

. . . Compulsory unemployment insurance . . . New York, H. W. Wilson Co., 1931. 295 pp. (The Reference Shelf, vol. VII, no. 6.)

Bibliography, pp. [29]-48.

CONGRESSIONAL DIGEST.

. . . America and compulsory unemployment insurance . . . [Washington], 1931. pp. 193-224.

Special annual debate number, August 1931.

Supplementary reading list on unemployment insurance, 1930-1931, pp. 222, 223.

A glossary of unemployment insurance terms, pp. 199, 223.

FORSBERG, ALLEN B., ed.

. . . Selected articles on unemployment insurance . . . New York, H. W. Wilson Co. [etc.], 1926. 487 pp. (The Handbook series.)

Bibliography, pp. [lvii]-cvii.

Includes briefs for debate and a bibliography.

INTERCOLLEGIATE DEBATES: YEARBOOK OF COLLEGE DEBATING, 1931-1933. Edited by E. R. Nichols. New York, Noble & Noble, 1931-1933.

1931 (v. 11): Wisconsin plan of unemployment insurance (Franklin College), pp. 167-200.

1932 (v. 12): Unemployment insurance (Wisconsin University vs. Minnesota University), pp. 3-69.

1933 (v. 13): Unemployment insurance (Carleton College), pp. 313-375.

Includes bibliographies. For earlier debates consult index at end of volume 13.

KANSAS. UNIVERSITY. University extension division.

A debate handbook on unemployment insurance; a brief and bibliography with selected articles . . . [Lawrence, 1931?] 232 pp.

Prepared by Joshua B. Lee and Perrill Munch.

Same material issued as debate handbooks by various other universities and colleges and State high-school debating leagues.

LEAGUE FOR INDUSTRIAL DEMOCRACY.

Looking forward: discussion outlines. New York City, League for Industrial Democracy, 1932. 72 pp.

Unemployment and its remedies, pp. 18-20; Social insurance and social security, pp. 22-25.

RANKIN, EDGAR R., *comp.*

. . . Compulsory unemployment insurance . . . debate handbook. Chapel Hill, University of North Carolina Press [1931]. 91 pp. (University of North Carolina extension bulletin, vol. XI, no. 3.)

Bibliography, pp. [85]-91.

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Unemployment reserves. Study outline, pertinent questions, list of references. [New York 1934.] 24 pp.

Prepared under the direction of Samuel W. Reyburn, chairman.

SUTHERLAND, WILLIAM R., *comp.*

A debate handbook on unemployment and unemployment insurance; a collection of papers dealing with the social and economic aspects of unemployment accompanying the business debacle of October 1929 . . . Lexington, University of Kentucky, 1931. 316 pp. (University of Kentucky. University extension series. [Bulletin, vol. X, no. 3.]

Bibliography, pp. [309]-316.

TWO UNEMPLOYMENT INSURANCE DEBATES. Resolved, That the several States should enact legislation providing for compulsory unemployment insurance . . . New York, Noble & Noble [c1931]. 106 pp.

CONTENTS: Unemployment insurance: University of Wisconsin vs. University of Minnesota. Bibliography (pp. 64-69), Wisconsin plan of unemployment insurance: Franklin College, affirmative and negative. Bibliography (pp. 104-106).

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Compulsory unemployment insurance (Western Reserve University), pp. 431-458.

Bibliography, pp. 459-470.

For debates in earlier volumes *see* list of contents at back of volume.

VIROQUA HIGH SCHOOL, *Viroqua, Wis.*

Speeches of the Viroqua High School debaters on the proposition "Resolved, that the several States should enact legislation providing for compulsory unemployment insurance" . . . William K. Harding, *ed.* Viroqua, B. Ellefson, 1932. 35 pp.

WEISS, NICHOLAS J.

A handbook on unemployment insurance for high-school debaters . . . Albion, Mich., Albion College Debate Service, 1931. 154 numbered leaves.

Autographic reproduction of typewritten copy.

WESTERN RESERVE UNIVERSITY, *Cleveland.*

Compulsory unemployment insurance. Western Reserve University . . . New York, H. W. Wilson Co., 1931. 64 pp.

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AMERICA TURNS TOWARD UNEMPLOYMENT INSURANCE.

American Labor Legislation Review, March 1931, v. 21, pp. 51-54.

ANDREWS, JOHN B.

The cost of the American dole.

American Labor Legislation Review, September 1931, v. 21, pp. 333-337.

ANTHONY, DONALD.

Individualism and unemployment insurance.

American Labor Legislation Review, September 1931, v. 21, pp. 329-331.

- BONDFIELD, MARGARET G.**
America's approach to job insurance.
American Labor Legislation Review, September 1933, v. 23, pp. 121, 122.
- BOWERS, GLENN A.**
Europe's unemployment experience—with a suggestion for those who would repeat it here.
Industrial Relations, Dec. 31, 1932, v. 3, pp. 647-652.
- BROWN, J. DOUGLAS.**
Employee security; a challenge to industrial statesmanship.
Industrial Relations, May 1932, v. 3, pp. [215]-218.
- BURNS, Mrs. EVELINE M.**
The economics of unemployment relief.
(In American Economic Association. Papers and Proceedings, 1932, v. 45, pp. [31]-43.)
- Lessons from British and German experience.
(In Social Security in the United States, 1934. A record of the seventh National Conference on Social Security . . . New York. pp. 143-151.)
- CARROLL, J. MURRAY.**
Seasonal unemployment insurance: a comment.
American Economic Review, December 1931, v. 21, pp. 690, 691.
- CLAGUE, EWAN.**
Significance of relief in unemployment insurance.
(In Social Security in the United States, 1934. A record of the seventh National Conference on Social Security . . . New York. pp. 156-160.)
- COHEN, JOSEPH L.**
Unemployment insurance and public assistance.
International Labour Review, December 1932, v. 26, pp. [777]-796.
- COMMONS, JOHN R.**
Unemployment compensation.
American Labor Legislation Review, September 1930, v. 20, pp. 249-253.
See also "The true scope of unemployment insurance" in American Labor Legislation Review, March 1925, v. 15, pp. 33-44.
- Unemployment reserves and unemployment insurance.
American Labor Legislation Review, September 1930, v. 20, pp. 266-268.
- What is the difference between unemployment insurance and unemployment reserves?
State Government, May 1932, v. 5, no. 5, [pp. 3]-5.
- CONLON, PETER J.**
Unemployment insurance legislation.
Machinists Monthly Journal, February 1931, v. 43, pp. 70-74.
- COREY, LEWIS.**
Dividends are insured—why not wages?
Nation, November 26, 1930, c. 131, pp. 573, 574.
- COYLE, GRACE L.**
Next steps in unemployment insurance.
Womans Press, February 1933, v. 27, pp. 82, 83, 96.
- DEANE, ALBERT L.**
After N. I. R. A.—a lasting recovery. The "Deane plan" to sustain consumption.
Survey Graphic, October 1933, v. 22, pp. 512-515, 531-533.
- Double time—the Deane plan.
American Federationist, September 1934, v. 41, pp. 941-944.
- THE DEFINITION OF UNEMPLOYMENT IN UNEMPLOYMENT INSURANCE MEASURES.**
Harvard Law Review, December 1930, v. 44, pp. 285-290.

DOUGLAS, PAUL H.

A national program for unemployment insurance.

New Republic, Oct. 3, 1934, v. 80, pp. 215, 216.

Suggests the following features as basic to any national program: (1) The system proposed should be capable of being rapidly extended to cover the industrial States; (2) Under no conditions should the Wisconsin system of separate plant reserves be fastened upon the country; (3) The various State systems should be required to meet adequate minimum standards; (4) The Federal Government should not delude itself into believing that the passage of unemployment insurance will appreciably reduce the sums which governmental bodies will need to expend for relief during this depression.

— The partial stabilization of workers' incomes through unemployment insurance.

(In American Academy of Political and Social Science. Annals, March 1931, v. 154, pp. 94-103.)

— Social security for today.

Christian Century, Nov. 28, 1934, v. 51, pp. 1515-1517.

— Toward unemployment insurance.

World Tomorrow, Mar. 29, 1934, v. 17, pp. 160-162.

DRAPER, ERNEST G.

Industry needs unemployment reserves.

American Labor Legislation Review, March 1932, v. 22, pp. 29-32.

Discussion from the employers' point of view by vice president of Hills Brothers Co. See also statement in United States. Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings, 1934, pp. 283-288.

— Why unemployment reserve funds?

American Labor Legislation Review, March 1931, v. 21, pp. 25-27.

ENGLE, LAVINIA M.

Unemployment insurance.

(In International Congress of Women, Chicago, 1933. Our common cause, civilization. pp. 332-338.)

EMERY, JAMES A.

Employment assurance or unemployment insurance.

Industry (Associated Industries of Massachusetts), Dec. 24, 1932, v. 30, no. 18, [pp. 1]-4.

Statement of the counsel of the National Association of Manufacturers in opposition to compulsory unemployment insurance.

EPSTEIN, ABRAHAM.

Do we need compulsory public unemployment insurance? Yes.

(In American Academy of Political and Social Science. Annals, November 1933, v. 170, pp. 21-29.)

— Social security—fiction or fact.

American Mercury, October 1934, pp. 129-138.

FILENE, A. LINCOLN.

Unemployment reserves: the underlying theory.

New York Times, May 20, 1934, sec. 8, p. 8.

In this interview Mr. Filene upholds the plan recommended by the Massachusetts commission, similar to the Wisconsin act, and also approves the device of Federal encouragement offered in the Wagner-Lewis bill.

FILENE, EDWARD A.

State unemployment insurance is inevitable.

American Labor Legislation Review, June 1931, v. 21, pp. 209-213.

FINE, NATHAN.

Practical plans for unemployment insurance.

Labor Age, July 1930, v. 19, no. 7, pp. 4-8, 29.

FITCH, JOHN A.

Who should pay the cost of unemployment reserves?

American Labor Legislation Review, March 1932, v. 22, pp. 39-44.

In this address before the American Association for Labor Legislation, December 1931, Mr. Fitch argued that the State should not contribute lest the

character of the plan be changed from insurance to relief; the worker should not contribute because he contributes as a consumer, is not responsible for unemployment and because the working force is entitled to the same protection as that accorded plant and equipment. Industry alone should provide the fund because the employer can shift the cost to the consumer; unemployment reserves will promote stabilization; and the relation of industry to all necessary contingent funds is that of trustee.

FLANDERS, RALPH E.

Unemployment—government job.

Nation's Business, August 1934, v. 22, no. 8, pp. 15-18, 70-71.

Regards unemployment as a permanent problem and suggests three lines of defense: (1) The setting up of unemployment reserves under which the benefits would be limited in duration for a maximum of 8-10 weeks (to enable workers to find a new job under ordinary circumstances); (2) for more prolonged unemployment and particularly for unemployed youth, advance planning of a multitude of socially desirable projects—local, state, and national—which would offer useful employment at subsistence wages; and (3) a permanent and efficiently organized public-works administration.

See also statement in United States. Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings, 1934, pp. 263-271.

FLYNN, JOHN T.

. . . Social insurance: the security wage.

New Republic, July 4, 1934, v. 79, pp. 209-210.

FOLSOM, MARION B.

Future protection of the jobless.

Nation's Business, March 1934, v. 22, no. 3, pp. 38, 65.

See also statement in United States. Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings, 1934, pp. 65-88.

FOWLER, CHARLES B.

I. The need for unemployment insurance. II. Unemployment-insurance terms. III. Private unemployment benefit schemes in the United States. IV. The British unemployment-insurance system. V. Unemployment insurance in Germany. VI. American unemployment-insurance legislation. American Federationist, January-June 1934, v. 41, pp. 52-56, 175-178, 253-260, 373-382, 475-480, 619-630.

FRANKFURTER, FELIX.

A distinctly American contribution.

American Labor Legislation Review, December 1933, v. 23, p. 169.

Commends the principle of the Wisconsin law and the proposal made by the Massachusetts Commission for Stabilization of Employment.

GOODRICH, CARTER L.

Unemployment reserves by law.

American Labor Legislation Review, March 1932, v. 22, pp. 33-38.

The conclusion reached is that "when the best case is made out for private enterprise in the field, it offers little assurance of caring for the majority of the 99 percent now outside its range . . . there is no alternative except that of government action."

GRAHAM, FRANK D.

The B line to recovery.

Survey, November 1934, v. 70, pp. 339-341.

An extension of the suggestions made in his "Abolition of unemployment" (1932).

GREEN, WILLIAM.

Constructive progress or doles.

American Federationist, May 1930, v. 37, pp. 537-541.

— Unemployment insurance.

American Labor World, December 1931, v. 33, no. 6, pp. 3-5.

— Why labor opposes forced worker contributions in job insurance.

American Labor Legislation Review, September 1934, v. 24, pp. 101-105.

View expressed is that unemployment insurance should be a charge upon production similar to accident compensation. Labor is not responsible for unemployment; it bears the brunt of the cost in any event; a large proportion of American wage

earnings, even when employed full time, do not receive wages sufficient to maintain their families at a decent living standard; employers can pass their contributions on to the consumer, which the worker cannot do.

GREENE, BEN.

Employers' unemployment liability.

Socialist Review, February 1930, n. s. vol. 1, pp. 205-212.

GROWTH OF THE JOB INSURANCE PROGRAM AN EVOLUTIONARY DEVELOPMENT.

American Labor Legislation Review, September 1933, v. 23, pp. 146-154.

HAENSEL, PAUL.

A workmen's savings fund plan as a scheme of social insurance.

American Federationist, August 1934, v. 41, pp. 837-839.

Instead of insurance, Professor Haensel advocates a savings fund built up by joint contributions of worker and employer with the Government paying a high rate of interest (7 percent or 8 percent) on the accumulated funds instead of a fixed contribution. When the fund is drawn on, the interest rate would, according to his plan, be dropped to 2 percent. He suggests that the plan might make provision for conversion of the funds into a pension or annuity. The Postal Savings Bank is suggested for administrative agency.

HALL, HELEN.

The little green card.

Survey Graphic, May 1933, v. 22, pp. 260-263, 277-279.

See also "English dole and American charity" in Atlantic Monthly, May 1933, pp. 538-549.

— Shall we stick to the American dole?

Survey, Jan. 1, 1931, v. 65, pp. 389-392, 403, 404.

HARPER, ELSIE.

Social insurance is not a dole.

Womans Press, December 1930, v. 24, pp. 845-846.

HARRISON, GEORGE M.

Unemployment reserves for the railway industry.

American Labor Legislation Review, March 1933, v. 23, pp. 23-27.

By the president of the Brotherhood of Railway Clerks.

HILLMAN, SIDNEY.

Unemployment reserves.

Atlantic Monthly, November 1931, v. 154, pp. 104-107.

HOOKE, JAMES W.

Wage reserves to protect the stable labor force.

Law and Labor, January 1932, v. 14, pp. 3-5.

HOPKINS, HARRY L.

Beyond relief: the larger task.

New York Times Magazine, Aug. 19, 1934, sec. 6, pp. [1], 2.

See also statement in United States. Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings, 1934, pp. 31-34.

HUEBNER, SOLOMON S.

Unemployment insurance.

(In American Philosophical Society. Proceedings, 1932, v. 71, no. 2, pp. 49-71.)

KELLOGG, PAUL U.

Security next.

Survey, Dec. 1, 1931, v. 67, pp. 237-240.

KENNEDY, THOMAS.

American labor and unemployment insurance.

American Labor Legislation Review, September 1933, v. 23, pp. 142-145.

KULP, CLARENCE A.

The purchase of security through unemployment compensation.

American Labor Legislation Review, March 1934, v. 24, pp. 23-34.

— Unemployment compensation in the United States.

(In American Academy of Political and Social Science. Annals, May 1932, v. 161, pp. 118-127.)

LABOR AND WELFARE GROUPS ASK SECURITY.

Social Security, October 1934, p. 3.

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Industry (Associated Industries of Massachusetts), Apr. 22, 1933, v. 31, no. 9, pp. 2, 3.

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Personnel, February 1934, v. 10, pp. 86-95.

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Survey, Nov. 1, 1931, v. 67, pp. 117-119, 173.

After a special study of the aims, accomplishments, and technique of British unemployment insurance, Miss Perkins suggested that a group of industrial States experiment with an interstate insurance authority, modeled on the Port Authority of New York and New Jersey, to underwrite insurance in the States creating it. This arrangement not only would save in overhead but would keep the administration impersonal and remote from political influences in the separate States; it would also meet the difficulty of competition between industries in different States under different laws.

Excerpt in Review of Reviews, December 1931, v. 84, pp. 72, 73.

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Survey, August 1933, v. 69, pp. 275, 276.

In this address before the Institute of Public Affairs, University of Virginia, besides suggesting an interstate authority for the administration of unemployment insurance, the Secretary of Labor discusses some of the standards for State unemployment insurance laws.

— Job insurance.

American Labor Legislation Review, September 1933, v. 23, pp. 117-120.

Favors a compulsory unemployment reserve system because it would provide an incentive for the stabilization of employment.

— Towards security: the bill before Congress for unemployment insurance.

Survey Graphic, March 1934, v. 23, pp. 116, 117, 144.

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American Journal of Sociology, May 1934, v. 39, pp. 768-775.

Also in Ogburn, William Fielding, ed. Social Change and the New Deal, 1934, pp. 40-47.

Urges the early establishment of some form of unemployment reserves or insurance in the various States "which will make possible the payment of benefits well above the level of mere subsistence, and extending over substantial periods of time."

— Miss Perkins asks social insurance.

New York Times, Aug. 14, 1934, p. 3.

A radio address over National Broadcasting Company network on August 13. See also New York Times Index for various other addresses reported in the daily press.

— On our way.

American Labor Legislation Review, September 1934, v. 24, pp. 106-108.

The tendency to scoff at unemployment insurance as a dole is, in Miss Perkins' opinion, fast disappearing. "It has been realized that the British unemployment system is far less costly to the public treasury, and far less demoralizing to the individual, than the system of public relief which we have been forced to adopt." It has, moreover "saved thousands of small merchants from ruin, and acted as a very definite stabilizer of business."

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Hosiery workers' union favors unemployment reserve funds.
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[ROOSEVELT, FRANKLIN D.]

Unemployment insurance urged by Governor of New York.
American Labor Legislation Review, September 1930, v. 20, pp. 254, 255.

"Unemployment insurance we shall come to in this country just as certainly as we have come to workmen's compensation for industrial injury . . . Ninety percent of unemployment is wholly without the fault of the worker. Other nations and governments have undertaken various systems which insure their workers when unemployment comes. Why should we, in the 48 States of our Union, fear to undertake the task?"

Excerpts from address at Governor's Conference at Salt Lake City. For full text see Report of Proceedings of the 22d Annual Conference of Governors, 1930, pp. 18-24.

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American Labor Legislation Review, June 1934, v. 24, pp. 57-59.

Presents the chronology of the different steps taken from Governor Roosevelt's speech at Conference of Governors in June 1930 to the President's message to Congress, June 8, 1934.

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Social Service Review, June 1931, v. 5, pp. 199-213.

— Toward unemployment insurance.

Current History, June 1933, v. 38, pp. 308-315.

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Compulsory public unemployment insurance.

Industrial Relations, November 1932, v. 3, pp. 558, 559.

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New Republic, Dec. 31, 1930, v. 65, pp. 181-183.

— Making booms bear the burden of relief—some financial implications of unemployment reserves.

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Brings together three articles published in the December 1932 and January 1933 issues of the *Monthly Labor Review*.

— Operation of unemployment insurance systems in the United States and foreign countries. Washington, 1934. 121 pp.

Brings together four articles published in *Monthly Labor Review*, June-September 1934. Reports relate, in general, to the period July 1932 to the spring of 1934. Includes brief review of the history of private unemployment benefit plans in the United States and a table (p. 2) showing the company and joint-agreement plans in operation in 1934 and the date of discontinuance of abandoned plans.

Company Plans ²

BROWN, J. DOUGLAS.

Company plans for unemployment compensation.

American Labor Legislation Review, December 1933, v. 23, pp. 176-181.

CHAMBER OF COMMERCE OF THE UNITED STATES OF AMERICA. Department of Manufacture.

Company plans for unemployment reserves . . . Washington, [1932?] 42 pp.

Prepared to aid employers in formulating unemployment reserve plans. Company plans adopted in United States prior to Jan. 1, 1932, presented in tabular form in Appendix IV.

See also paper by Morris E. Leeds on "Company unemployment reserve plans" in Chamber of Commerce of the United States of America. Nineteenth annual meeting. [Addresses and discussions, no. 5], pp. 76-82.

— Providing reserves against unemployment. A manual of information and procedure for code authorities and trade associations. June 1934. Washington, 1934. 38 pp.

INDUSTRIAL RELATIONS COUNSELORS, INC.

An historical basis for unemployment insurance. Minneapolis, University of Minnesota Press, 1934. 306 pp.

Company and joint unemployment benefit plans, pp. 165-176; Active company plans, pp. 230-240; Company plans which have abandoned or suspended payments, pp. 240-247; Pay roll, contributions and benefits paid by companies with unemployment benefit plans from inception of each plan through 1933, pp. 284-289.

² *See also* previous section on Comprehensive Reports.

PRINCETON UNIVERSITY. *Department of Economics and Social Institutions. Industrial Relations Section.*

Memorandum: company plans for unemployment insurance. Prepared by the Industrial Relations Section, Princeton University, Princeton, N. J. January, 1931. [Princeton, 1931.] 22 numbered leaves.

Covers the Brown and Bailey Trust Fund, the Fond du Lac Steady Employment Plan (5 companies), the General Electric Unemployment Pensions and Guaranty of Employment Plans, the Rochester Unemployment Benefit Plan (17 companies).

WHITNEY, ANICE L.

Operation of unemployment benefit plans in the United States up to 1934. *Monthly Labor Review*, June 1934, v. 38, pp. 1238-1318.

Of the 23 company plans known to have been established, 16 were in operation in 1934 though quite generally with reduced benefits or with modification of plan to conserve the funds.

Descriptions of Special Plans

[BROWN & BAILEY Co., *Philadelphia.*] A small plant tries it out. *Survey*, Feb. 15, 1931, v. 63, pp. 547, 548.

Plan discontinued in 1932 (*Monthly Labor Review*, June 1934, p. 1289).

DENNISON Co. Experience demonstrates advantages of unemployment reserve funds, by Henry S. Dennison.

American Labor Legislation Review, Mar. 1931, v. 21, pp. 29-32.

For the status of the Dennison plan, 1934, see *Monthly Labor Review*, June 1934, p. 1290.

[FOND DU LAC, WIS.] Steady-employment plan; also rules and regulations governing its operation as of Sept. 1, 1930. Fond du Lac [1930]. [8] pp.

Organizations participating in the plan: Demountable Typewriter Co., Inc., Sanitary Refrigerator Co., Northern Casket Co., Standard Refrigerator Co., and American Lock and Hinge Co.

— [Steady-employment plan.] Joint company unemployment-insurance plan. *Monthly Labor Review*, December 1930, v. 31, pp. 1366, 1367.

GENERAL ELECTRIC Co. Unemployment: a plan to minimize its cause and effect in General Electric Co. [Schenectady? 1930.] [4] pp.

Reprinted from the *General Electric Works News*, June 20, 1930, v. 14, no. 6, pp. 1-3. Summary in *Monthly Labor Review*, August 1930, v. 31, pp. 299-301; *Womans Press*, January 1931, pp. 31-33. See also discussion of the plan in *Facts for Workers*, July 1930, p. 1.

For statement on operation of plan to 1934 see *Monthly Labor Review*, June 1934, pp. 1301-1303. See also statement of Gerard Swope in United States Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings, 1934. Pp. 117-142.

— G-E employees unemployment pension plan. November 1, 1934. [Schenectady, 1934.] 16 pp.

Revision of 1930 plan on basis of 4 years of experience. One of the most important changes, urged by employees and adopted, provides for participation in the plan, as a mutual condition of employment, of all employees of the company except certain specifically excluded groups. The plan continues to provide for equal contributions from employees and company and for joint administration of the fund which is in the form of a trust fund kept distinct from the financial affairs of the company.

— Out of the house of magic, by Beulah Amidon. *Survey*, Dec. 1, 1930, v. 65, pp. 245-252, 295.

— Will General Electric unemployment plan work? by B. C. Forbes. *Forbes*, July 15, 1930, v. 26, no. 2, pp. 17, 18, 53.

— A venture in contributory unemployment insurance. (*In National Industrial Conference Board. Service Letter on Industrial Relations*, Sept. 15, 1930, n. s., no. 65, pp. 1-3.)

- [HILLS BROTHERS Co., *Hudson, Mass.*] Contributory individual reserve plan for retirement and unemployment.
 Industry (Associated Industries of Massachusetts), Sept. 9, 1933, v. 32, no. 3, pp. [1]-3.
 Summary in *Monthly Labor Review*, Nov. 1933, v. 37, pp. 1096-1097; statement on operation to 1934 in *Monthly Labor Review*, June 1934, v. 38, pp. 1307, 1308.
- J. I. CASE Co. J. I. Case employment insurance plan—for the assurance of a wage equivalent to those whose jobs have an inherent liability to impermanence, by L. R. Clausen.
Industrial Relations, December 1931, v. 2, pp. [425]-428.
 Description of the plan by the president of the J. I. Case Co.
- Unemployment insurance and savings plan of the J. I. Case Co.
Monthly Labor Review, March 1932, v. 34, pp. 554, 555.
 A savings plan with contributions from company and eligible employees. For statement on operation in 1934 see *Monthly Labor Review*, June 1934, v. 38, pp. 1309, 1310.
- LEEDS & NORTHRUP Co., *Philadelphia*. Our company unemployment reserve plan, by Morris E. Leeds.
 (*In National Industrial Conference Board. Service Letter on Industrial Relations*, March 1931, n. s., no. 75, [pp. 1]-3.)
 See also statement of Morris E. Leeds in United States. Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings, 1934, pp. 145-157.
- [MINNESOTA MINING AND MANUFACTURING Co.] "3 M" unemployment benefit plan; effective January 1, 1932, covering employees of Minnesota Mining & Manufacturing Co.
Industrial Relations, January 1932, v. 3, pp. [14]-17.
- Unemployment-benefit plan of Minnesota Mining & Manufacturing Co.
Monthly Labor Review, April 1932, v. 34, pp. 788, 789.
- NATIONAL ELECTRICAL MANUFACTURERS ASSOCIATION. Unemployment-insurance plan of National Electrical Manufacturers Association.
Monthly Labor Review, July 1932, v. 35, pp. 22-26.
- "Nema unemployment benefit plan." National Electrical Manufacturers Association proposes a method of setting up unemployment reserves for company adoption.
Industrial Relations, June 1932, v. 3, pp. [273]-276.
- PROCTER & GAMBLE Co. Ivorydale, a pay roll that floats, by Beulah Amidon.
Survey, Apr. 1, 1930, v. 64, pp. 18-22, 56, 57.
 For statement regarding operation of fund in 1934, see *Monthly Labor Review*, June 1934, v. 38, pp. 1298-1300.
- [ROCHESTER, N. Y., PLAN.] Rochester unemployment benefit plan. [Rochester, Chamber of Commerce, 1931.] 10 pp.
 For statement of operation in 1934, see *Monthly Labor Review*, June 1934, v. 38, pp. 1305-1307.
- Fourteen firms go pioneering, by Beulah Amidon.
Survey, Mar. 15, 1931, v. 65, p. 654.
- The Rochester unemployment benefit plan, by Marion B. Folsom.
 (*In National Industrial Conference Board. Service Letter on Industrial Relations*, April 1931, n. s., no. 76 [pp. 1]-5.)
 Gives details of the unemployment benefit plan entered into by 14 companies in Rochester, N. Y., with the reasons for the adoption of the various provisions. By the assistant treasurer of the Eastman Kodak Co., one of the participating companies.
 For statement by Mr. Folsom giving experience of plan to 1934, see United States. Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings 1934. pp. 65-88.
- The Rochester unemployment plan, by Marion B. Folsom.
 (*In Academy of Political Science, New York. Proceedings*, January 1932, pp. 11-23.)

- [ROCHESTER, N. Y., PLAN.] Will the Rochester plan solve unemployment, by Chapin Hoskins.
Forbes Magazine, June 1, 1931, pp. 13, 14, 26-28.
A descriptive and critical discussion of the Rochester plan.
- WM. WRIGLEY, JR., CO.'S EMPLOYMENT ASSURANCE PLAN.
Personnel, May 1934, v. 10, pp. 117-120.
- How long will my job last? By Philip K. Wrigley.
Factory Management and Maintenance, June 1934, v. 92, pp. 243, 244.
See also Monthly Labor Review, June 1934, v. 38, pp. 1311, 1312.

Joint-Agreement Plans

- AMALGAMATED CLOTHING WORKERS OF AMERICA.
Report of the general executive board . . . to the ninth biennial convention . . . Toronto, Canada, May 1930. [New York, 1930.] 97 pp.
Unemployment insurance (Chicago, Rochester, and New York), pp. 41-45.
- HILLMAN, SIDNEY.
A successful experiment in unemployment insurance.
(*In* American Academy of Political and Social Science. Annals, March 1931, v. 154, pp. 104-107.)
- STEWART, BRYCE M.
Unemployment benefits in the United States: the plans and their setting.
New York, Industrial Relations Counselors, Inc., 1930. 730 pp.
Joint-agreement plans, pp. 362-462.
- WHITNEY, ANICE L.
Operation of unemployment benefit plans in the United States up to 1934.
Monthly Labor Review, June 1934, v. 38, pp. 1288-1318.
Supplementary to U. S. Bureau of Labor Statistics Bulletin no. 544.
Of the 26 joint agreements covering unemployment benefits or guaranty of employment concluded between employers and employees of trade unions only five were reported as in operation in 1934. These were in the men's clothing industry in Chicago, New York City, and Rochester, the cloth hat and cap industry in Philadelphia, and the lace industry in Scranton, Pa. Description of plans, pp. 1313-1318.
- WOLMAN, LEO.
The practical operation of a plan of unemployment reserves.
(*In* Conference of Governors on Unemployment and Other Interstate Industrial Problems, 1931, pp. 50-53.)
On the joint-agreement plan in the men's clothing industry in Chicago.
- Unemployment insurance in action, how it works in the case of the clothing industry.
Womans Press, December 1930, v. 24, pp. 844, 845.
- ZARETZ, CHARLES E.
The Amalgamated Clothing Workers of America: a study in progressive trade-unionism. New York, Ancon Publishing Co., 1934. 306 pp.
Unemployment insurance in Chicago, New York, and Rochester clothing markets, pp. 263-273.

Trade-Union Unemployment Benefit Plans

- AMERICAN FEDERATION OF LABOR.
Unions provide against unemployment. Washington, 1929. 109 pp.
- ROBBINS, RAINARD B.
Trade-union benefits and our social insurance problem.
(*In* Casualty Actuarial Society. Proceedings, Nov. 19, 1929, v. 16, pt. 1, pp. 14-21.)
- STEWART, BRYCE M.
Unemployment benefits in the United States, the plans and their setting.
New York, Industrial Relations Counselors, Inc., 1930. 730 pp.
"Trade-union plans", pp. 227-361. *See also* tabular analysis in Appendix B.

STEWART, BRYCE M.

American voluntary attempts at unemployment benefits.

(In American Academy of Political and Social Science. *Annals*, November 1933, pp. 53-64.)

Union plans, pp. 61-63.

UNITED STATES. Bureau of Labor Statistics.

. . . Unemployment-benefit plans in the United States and unemployment insurance in foreign countries . . . July 1931. Washington, 1931. 385 pp. (*Its Bulletin*, no. 544.)

Trade-union plans, pp. 19-25, 105-174.

Supplementary report covering the operation of trade-union unemployment plans during 1931 and 1932 in *Monthly Labor Review*, January 1933, v. 36, pp. 11-31. The results of a third survey bringing the information up to 1934 were given in *Monthly Labor Review* for July 1934, v. 39, pp. 1-24.

A total of 48 trade-union plans were listed in the 1931 study, three of these maintained by international unions, and 45 by local unions. Three plans were started after the first study and 10 had been given up, leaving 41 trade-union plans in operation in 1934. The coverage of trade-union plans was estimated as 45,000 persons in 1931; no satisfactory information on coverage in 1934.

STATE LEGISLATIVE PROPOSALS AND DISCUSSIONS***AMERICAN ASSOCIATION FOR LABOR LEGISLATION.**

An American plan for unemployment reserve funds, with revised draft of an act. New York, American Association for Labor Legislation, 1933. 19 pp.

Adopted by the executive committee of the association, May 8, 1933. Supersedes tentative draft adopted in 1930. Printed also in *American Labor Legislation Review*, June 1933, v. 23, pp. 79-95.

Bill provides for individual employer accounts in a State fund but pooling by industry is permitted and may be required; contributions at rate of 3 percent of pay roll (until reserve is established) from employers of four or more employees; voluntary contributions from workers to increase benefits to be encouraged; benefits to be at rate of 50 percent of weekly wages with \$15 maximum, limited to 16 weeks in any one year; waiting period of 3 weeks.

— Growth of the job insurance program an evolutionary development. *American Labor Legislation Review*, September 1933, v. 23, pp. 146-154.

— Unemployment insurance bills introduced in 1933. *American Labor Legislation Review*, June 1933, v. 23, pp. 73-78.

Analysis of main provisions of the compulsory reserves or insurance bills before 25 State legislatures and in Congress in 1933. In seven States—California, Connecticut, Maryland, Minnesota, New York, Ohio, and Utah—bills were passed through one house.

— Unemployment insurance bills of 1934. *American Labor Legislation Review*, June 1934, v. 24, pp. 63-66.

Summary of main provisions of 35 unemployment insurance bills in 5 State legislatures and in Congress in 1934. State-wide systems of unemployment compensation were provided in 21 of the State bills. Ten of these were of the "reserves" type, setting up establishment or industry pools; seven proposed pooling of all reserves. Bill passed through one house in New York.

AMERICAN ASSOCIATION FOR SOCIAL SECURITY.

The social security bill for unemployment insurance. [New York, 1933.] 8 pp.

Provides for a State-wide fund with contributions by employers, employees, and the State.

Also issued as supplement to its journal, *Social Security*, for November 1933.

* From 1916, when the first State unemployment insurance bill was introduced in Massachusetts, to 1929, 20 unemployment insurance bills were introduced into State legislatures. Since 1930 the number each year has greatly increased. In 1932 Wisconsin adopted the first State law on the subject. In 1933, 68 compulsory unemployment insurance bills were before 25 State legislatures and bills were passed in one house in seven of these. In 1934, 27 such bills were introduced into 5 of 9 State legislatures in regular session.

AMERICAN ASSOCIATION FOR SOCIAL SECURITY.

Unemployment insurance in 1933 legislatures.
Social Security, July–August 1933, pp. 1, 2.

— Federal and State social insurance bills.

Social Security, April 1934, pp. 10–12.
Analysis of the bills before 1934 State legislatures and Congress.

— State commissions draft bills.

Social Security, October 1934, p. 5.
Brief statement on work of commissions in Massachusetts, California, and North Carolina.

AMERICAN FEDERATION OF LABOR.

[Standards for unemployment legislation.]
American Federationist, December 1934, v. 41, pp. 1292–1294.

AMERICAN LEGISLATORS' ASSOCIATION.

[Governors' messages, 1933] . . . by Raymond E. Manning. Chicago, 1933.
14 pp. (Mimeographed.)

Legislation on unemployment reserves or insurance recommended by governors of Connecticut, Massachusetts, Minnesota, New York, Ohio, and Utah in 1933.

AMIDON, BEULAH.

Unemployment insurance.
Survey, Apr. 15, 1931, v. 66, p. 91.
Discusses the bills before State legislatures in 1931.

ANDERSON, CLIFFORD S.

Hurdles in path of compulsory State unemployment insurance or reserve plans.
Industry (Associated Industries of Massachusetts), Nov. 10, 1934, v. 34, no. 12, pp. 1–3.

ANDREWS, JOHN B.

Prospects of unemployment compensation laws.
(In American Academy of Political and Social Science. Annals, November 1933, v. 170, pp. 88–92.)

— [Statement on . . . H. R. 7659.]

(In United States. Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings, 1934. pp. 99–117.)
Statement covers unemployment insurance bills before State legislatures in 1933 and 1934 and official investigating commissions.

BRANDEIS, ELIZABETH.

Employment reserves vs. insurance.
New Republic, Sept. 27, 1933, v. 76, pp. 177–179.
A reply to article on "Enemies of unemployment insurance", by Abraham Epstein in same journal for Sept. 6, 1933.

CONFERENCE FOR PROGRESSIVE LABOR ACTION.

C. P. L. A. unemployment insurance bills.
Labor Age, December 1930, v. 19, no. 12, pp. 21–23.
Text of C. P. L. A. model unemployment insurance bill for States and a Federal insurance measure to authorize aid to the States.

DOUGLAS, PAUL H.

American plans of unemployment insurance.
Survey, Feb. 1, 1931, v. 65, pp. 484–486.
Summary of legislative proposals made in 1931.

— A national program for unemployment insurance.

New Republic, Oct. 3, 1934, v. 80, pp. 215, 216.
Includes recommendations on State legislation.

— Suggestions for an unemployment insurance bill.

(In Conference of Governors on Unemployment and Other Interstate Industrial Problems. Albany, 1931. pp. 83–88.)

— Standards of unemployment insurance. Chicago, University of Chicago Press, [1933]. 251 pp.

Professor Douglas favors joint contributions by employers and employees and a centralized State fund jointly administered by representatives of workers and employers.

EPSTEIN, ABRAHAM.

Enemies of unemployment insurance.

New Republic, Sept. 6, 1933, v. 76, pp. 94-96.

Also issued as a reprint with title "Obstacles to unemployment insurance."

Criticism of the bills introduced in State legislatures in 1933. See reply by Elizabeth Brandeis in Sept. 27, 1933, issue of same journal; also article in American Labor Legislation Review, September 1933, v. 23, pp. 155-158.

— New standards for unemployment insurance.

Survey, August 1933, v. 69, pp. 281, 282.

FOWLER, CHARLES B.

American unemployment insurance legislation.

American Federationist, June 1934, v. 41, pp. 619-630.

GOODRICH, CARTER L.

An analysis of American plans for State unemployment insurance.

American Economic Review, September 1931, v. 21, pp. 399-415.

HANSEN, ALVIN H., and others.

A program for unemployment insurance and relief in the United States. Minneapolis, University of Minnesota Press, 1934. 201 pp.

Publication of Employment Stabilization Research Institute, University of Minnesota. Part II discusses the fundamental of a program for unemployment insurance. Part III outlines a plan for emergency unemployment benefits.

INDUSTRIAL RELATIONS COUNSELORS, INC.

Official proposals and legislation for State compulsory-employment insurance or reserves in the United States.

(*In its* Historical Basis for Unemployment Insurance, 1934, pp. 177-193; Appendix D, pp. 250-275.)

Analysis covers California, Connecticut, Maryland, Massachusetts, Minnesota, New York, Ohio, and Wisconsin.

INTERSTATE COMMISSION ON UNEMPLOYMENT INSURANCE.

Report . . . [New York, 1931.] 8 numbered leaves.

For recommendations see section of this list on Interstate Discussions.

KING, STANLEY.

Unemployment reserves and insurance programs.

(*In* Academy of Political Science, New York. Proceedings, January 1934, v. 15, pp. 385-392.)

NATIONAL INDUSTRIAL CONFERENCE BOARD.

. . . Present status of unemployment insurance or reserves legislation . . . [New York] National Industrial Conference Board, 1934. 13 numbered leaves. (Mineographed.) (Conference Board Information Service. Domestic Affairs. Memorandum no. 29.)

Summary covers legislative activity in 1933 and 1934, reports of State commissions and proposals in Congress.

PERKINS, FRANCES.

[Address before New York Board of Trade.]

New York Times, Dec. 13, 1934, p. 15.

In favor of pooled insurance fund as affording greater security to workers; also simpler and less expensive to administer.

RAUSHENBUSH, PAUL A.

Unemployment reserves for America. The progress of unemployment compensation in 1932 and some guideposts for 1933.

State Government, April 1933, v. 6, no. 4, pp. 9-11.

RUBINOW, ISAAC M.

The Ohio versus the Wisconsin plan—conflict or compromise.

(*In* Social Security in the United States, 1934. A record of the seventh National Conference on Social Security . . . New York, pp. 123-139.)

STEVENSON, MARIETTA.

Old-age security and unemployment insurance. Legislative trends and enactments . . . Chicago, American Public Welfare Association, 1933. 15 pp.

STEWART, BRYCE M.

State unemployment insurance.

Personnel, November 1932, v. 9, pp. 51-60.

Address before third annual Silver Bay Industrial Institute, July 20, 1932.

California

CALIFORNIA. *State Unemployment Commission.*

Abstract of hearings on unemployment before the California State Unemployment Commission. April and May 1932 . . . San Francisco, 1932. 244 pp.

Edward J. Hanna, chairman.

"Unemployment reserves and compensation", pp. 108-125.

Of the 78 persons who testified before the commission, 70 were in favor of some form of unemployment insurance, 3 were doubtful, and 5 opposed.

— Report and recommendations of the California State Unemployment Commission . . . November 1932. Sacramento, 1933. 810 pp.

The commission recommended a system of compulsory unemployment reserves and compensation to be administered by the State with a separate plant reserve for each employer similar to the Wisconsin plan but with contributions from both employees and employers. A bill introduced in 1933 passed the assembly but failed to get out of committee in the senate.

Summary in *Monthly Labor Review*, March 1933, v. 36, pp. 498, 499.

BLOCH, LOUIS.

The recommendations of the California Unemployment Commission.

Social Service Review, March 1933, v. 7, pp. 84-94.

Summary of the main recommendations of the report by the secretary and director of surveys of the commission. For bills before California Legislature in 1933 see *American Labor Legislation Review*, June 1933, p. 74.

CALIFORNIA STATE FEDERATION OF LABOR.

Proceedings of the 31st-35th annual conventions. Pasadena, 1930-1934.

See sections relating to unemployment insurance in the reports of the president and of the legislative committee.

Connecticut

CONNECTICUT. *State Emergency Committee on Employment.*

Report of the Connecticut State Emergency Committee on Employment . . . February 19, 1931. [Hartford, 1931.] 11 pp.

James W. Hook, chairman.

Outlines information needed from employers for use as actuarial data for unemployment reserves.

— *Unemployment Commission.*

[Circular letter to employers and business men, February 23, 1932.] New Haven, Conn., 1932. 7 pp.

Circulated for the purpose of obtaining a cross-section of employer opinion on the subject of unemployment reserves. Includes a sample plan (pp. 3-5) outlining what employers could do voluntarily to assist their stable workers in times of unemployment.

— Measures to alleviate unemployment in Connecticut. A report to . . . governor of the State of Connecticut . . . under Senate bill no. 545 of the Acts of the General Assembly of 1931. December, 1932. [Orange, Wilson H. Lee Co., 1932.] 205 pp.

James W. Hook, chairman.

The report, while presenting a factual analysis showing the need of remedial measures, recommended no legislative action by the 1933 legislature for three reasons: (1) The growing sentiment in favor of voluntary plans; (2) the need for more experience; and (3) the present difficulties of industry. It expressed preference for a compulsory dismissal wage law as a simpler and more practical approach than unemployment insurance. The draft of bill (pp. 191-205) for the payment of dismissal wages provides for reserves to be created by compulsory contribution by each employer of not more than 2 percent of pay roll deposited to his separate account with the State treasurer.

Reviewed in *Monthly Labor Review*, February 1933, v. 36, pp. 279, 280.

CONNECTICUT COMMISSION LACKS COURAGE OF CONVICTION.

American Labor Legislation Review, March 1933, v. 23, pp. 15, 16.

HOOKE, JAMES W.

The pros and cons of unemployment reserves for Connecticut employers. Hartford, Conn., Unemployment Commission, 1932. 15 pp.

By the chairman of the Connecticut Unemployment Commission.

See also article on "Wage reserves to protect the stable labor force" in Law and Labor, January 1932, v. 14, pp. 3-5.

MANUFACTURERS ASSOCIATION OF CONNECTICUT, INC.

Unemployment and its problems, published under the direction and supervision of the Special Committee on Unemployment Relief . . . Hartford, 1933. 190 pp.

Report opposed enactment of compulsory State unemployment insurance legislation by the 1933 Connecticut Legislature.

Delaware

[COMMISSION OF EIGHT TO STUDY UNEMPLOYMENT INSURANCE APPOINTED BY GOVERNOR BUCK, October 1934. Leon H. Ryan (Delaware Rayon Co., New Castle, Del.) elected chairman. (New York Times, Oct. 21, 1934).]

District of Columbia

WAGNER, ROBERT F.

Unemployment reserves: an American plan for the District of Columbia. Remarks of Hon. Robert F. Wagner of New York in the Senate of the United States, June 12, 1933. Washington, 1933. 13 pp.

Text of S. 1943 (73d Congress), a bill to create an unemployment reserve fund in the District of Columbia (pp. 3-13). The bill follows the Wisconsin act in providing a separate account for each employer but increases the amount of the reserve and the benefits payable. Administration would be placed with the Secretary of Labor.

Also in Congressional Record, June 12, 1933, v. 77, pp. 5717-5721.

Illinois

ILLINOIS STATE FEDERATION OF LABOR.

Unemployment insurance bill.

(*In its Weekly News Letter*, Jan. 28, 1934, v. 18, no. 44, p. [1].)

Text of revised bill drafted by the Illinois State Federation of Labor which follows in the main the Ohio plan for a single State fund. For discussion of earlier bills see file of *Weekly News Letter* for 1933, particularly issues for March 25, May 13 and 20.

For main provisions of other bills before the Illinois Legislature in 1933 see *American Labor Legislation Review*, June 1933, p. 74.

Maine

[LAWS 1933, CHAPTER 155, provided for the appointment of a recess committee of not more than five members to "consider the necessity and feasibility of unemployment insurance legislation for the State of Maine." To submit report to next legislature.]

Maryland

BALTIMORE. *Municipal Commission on Employment Stabilization.*

Unemployment insurance: an analysis of the problem with special reference to Maryland. Baltimore, 1932. 31 pp.

——— [Unemployment insurance: bill prepared under the supervision of the commission for presentation to the General Assembly of Maryland, session of 1933.] Baltimore, 1933. 19 pp.

Introduced as House of Delegates bill no. 251, Feb. 22, 1933. Provided for a single State fund with equal contributions from employers and employees (1 percent of pay roll and 1 percent of wages for the first year; 1½ percent, the second year, and 2 percent from each the third and subsequent years, with review after 5 years);

benefit to be 50 percent of wages with \$20 maximum for a period not exceeding 20 weeks. Passed the house but failed to pass the senate.

For other bills before the Maryland Legislature in 1933 see American Labor Legislation Review, June 1933, p. 75. A committee to draft legislation for 1935 was appointed by Governor-elect Nice, Nov. 25, 1934, with Simon E. Sobeloff of Baltimore as chairman.

BALTIMORE. *Municipal Commission on Employment Stabilization.*

Unemployment insurance: a series of questions answered in terms of the unemployment insurance bill proposed by the Baltimore Commission on Employment Stabilization. Baltimore, 1933. 16 pp.

Massachusetts

MASSACHUSETTS. *Special Commission on Stabilization of Employment.*

. . . Preliminary report of the Special Commission on the Stabilization of Employment under chapter 64 of the Resolves of 1931. December 1931. Boston, Wright & Potter Printing Co., 1932. 168 pp. ([General Court, 1931]. House [Doc.] 1100.)

Stanley King, chairman.

The three major recommendations of the report were: Extension of the public employment office system; Regulation of private employment agencies; and the creation of a State planning board for public works, together with a continuous program of advance planning of public works.

"The public employment service of the Commonwealth of Massachusetts", by Mary LaDame, pp. 101-168.

— . . . Final report . . . December 1932. Boston, Wright & Potter Printing Co., 1933. 250 pp. ([General Court, 1932]. House [Doc.] 1200.)

Recommended the establishment of compulsory unemployment reserves similar to Wisconsin plan with contributions only from employers. Considerable opposition to the bill drafted by the commission (pp. 192-238, H. B. 1200) developed at the hearings, particularly from the Associated Industries of Massachusetts, and the house committee on labor and industries recommended that the matter be referred to the next annual session. The commission was instructed to prepare a further report for the 1934 legislature.

Brief review in Monthly Labor Review, February 1933, v. 36, pp. 280-282. Text of bill in Industry (Associated Industries of Massachusetts), Dec. 17, 1932.

— . . . Supplementary report of the Special Commission on Stabilization of Employment. Unemployment reserves. Under chapter 50 of the Resolves of 1933. January 1934. Boston, Wright & Potter Printing Co., 1934. 69 pp. ([General Court]. House [Doc.] 1301.)

Reviews the unemployment insurance measures before 1933 legislatures and reaffirms its support of the principle of unemployment reserves. Text of revised bill (chapter 151A) reprinted in Industry (Associated Industries of Massachusetts), Feb. 10, 1934, pp. 1-8. The 1934 legislature provided for a special commission to continue investigation of subject and report in 1935.

— *Special Commission to Investigate Unemployment Insurance.*

Report of the Special Commission appointed to make an investigation of unemployment insurance, reserves, and benefits. November 30, 1934. 24 l. (Mimeographed.)

Harry B. Putnam, chairman.

Six of the seven members of the Commission reported in favor of compulsory unemployment insurance with contributions by employers, employees, and the State, but asked for continuance of the commission to May 1, 1935, in order that the terms of proposed Federal legislation might be available before State bill was drafted. A minority report favoring unemployment reserves with individual company funds was made by W. L. Stoddard.

Excerpts in Industry (Associated Industries of Massachusetts), Dec. 8, 1934.

ASSOCIATED INDUSTRIES AND UNEMPLOYMENT RESERVES.

Industry (Associated Industries of Massachusetts), Apr. 8, 1933, v. 31, no. 7, [p. 1].

See also report of Industrial Relations Conference in issue for March 11, 1933.

BRANDREIS, ELIZABETH.

An official challenge to fatalism in industry.

American Labor Legislation Review, September 1933, v. 23, pp. 137-141.

Commends the report of the Massachusetts Commission on Unemployment Insurance for the emphasis placed on preventing unemployment as well as relieving it.

COMPTON, KARL T.

Massachusetts plan for unemployment reserves.

American Labor Legislation Review, June 1933, v. 23, pp. 96-99.

Brief outline of the approach and plan of the Massachusetts group by the vice chairman of the Special Commission on the Stabilization of Employment.

KING, STANLEY.

Commissioner's proposal for unemployment reserves.

Industry (Associated Industries of Massachusetts), Nov. 19, 1932, v. 30, no. 13, pp. 1-4.

See also address on "Unemployment reserves and insurance programs" in Academy of Political Science Proceedings, January 1934, pp. 17-24.

McLAREN, JOHN.

The movement for unemployment insurance in Massachusetts.

(In Social Security in the United States, 1934. A record of the seventh National Conference on Social Security . . . New York. pp. 29, 30.)

THE MERIAM BILL FOR UNEMPLOYMENT RESERVES.

Industry (Associated Industries of Massachusetts), July 14, 1934, v. 33, no. 21, pp. 1-3.

Review of House bill 1595 (1934) which was drafted by Prof. R. S. Meriam at request of chairman of legislative committee on labor and industries in order to put into concrete form his criticisms of the King or commission bill.

Minnesota

HANSEN, ALVIN H.

. . . A new plan for unemployment reserves based on Minnesota employment data [by] Alvin H. Hansen . . . and Merrill G. Murray . . . Minneapolis, University of Minnesota Press, 1933. 75 pp.

No legislative commission was set up in Minnesota but Governor Olson called upon the Employment Stabilization Research Institute of the University of Minnesota to draft a "model" bill. Using the statistics of employment changes in Minnesota in the previous 7 years as the test of effectiveness of various types of unemployment insurance, the authors suggested a plan which aimed principally at the alleviation of prolonged unemployment. The suggested bill (pp. 59-75) provides for both company and industry funds.

See later recommendation for wider pooling of funds in "A program for unemployment insurance." 1934.

MINNESOTA. Governor (Floyd B. Olson).

A primer on unemployment insurance and questions and answers on unemployment insurance legislation and questions and answers on the unemployment reserves bill, by Governor Olson. [St. Paul, 1934.] 10 pp.

MINNESOTA CONFERENCE ON UNEMPLOYMENT RELIEF AND STABILIZATION, Minneapolis, 1931.

. . . Proceedings of the Minnesota Conference on Unemployment Relief and Stabilization, November 17-19, 1931 . . . Minneapolis, University of Minnesota Press, 1932. 95 pp. (Bulletin of the Employment Stabilization Research Institute, University of Minnesota.)

"Stabilization and unemployment reserves", pp. 44-60.

Nevada

NEVADA. Governor's Emergency Committee on Employment in Nevada.

Report on unemployment in Nevada, by Letson Balliet . . . Carson City, 1932. 16 pp.

Contains brief section (pp. 9-10) on "Why should business and industry build up unemployment surplus." Made no legislative recommendations.

New Hampshire

NEW HAMPSHIRE. *Commission on Unemployment Reserves.*

A proposed unemployment insurance measure for New Hampshire. Announcement of the tentative terms of the unemployment insurance bill proposed by the New Hampshire Commission on Unemployment Reserves with brief discussion of its features. Concord, 1934. 34 pp.

Herman Feldman, chairman. Recommends pooled State fund (with company plans permitted under certain conditions); contributions from both employers and workers, with State paying administrative cost; benefits to be 50 percent of earnings with maximum of \$14, limited to 16 weeks in any year; waiting period of 3 consecutive or 4 cumulative weeks of unemployment in any 6 months.

New York

NEW YORK (*State*). *Governor's Commission on Unemployment Problems.*

Less unemployment through stabilization of operations. Report . . . November 1930. Albany, 1930. 96 pp.

Henry Bruère, chairman.

For the immediate program the commission recommended voluntary unemployment reserves, but recommended a study of the whole problem of stabilization of income for the worker by a competent official body. (Reprinted in Survey, Dec. 1, 1930.)

Part 2 (pp. 21-96) contains descriptions of various stabilization practices and insurance used in industry to mitigate the effects of unemployment.

——— Less unemployment through stabilization of operations. A report . . . Second printing, June 1931 . . . [Albany, J. B. Lyon Co., 1931.] 130 pp.

"Revised edition, containing current information regarding the experiences of some prominent business firms in establishing stabilization and unemployment benefit policies during the year ended June 30, 1931."

——— *Governor (Franklin D. Roosevelt).*

Message . . . recommending legislation relative to unemployment. Mar. 26, 1931. Albany, J. B. Lyon Co., 1931.

Includes recommendation for commission to study and report in 1932 on "A plan for accomplishing some kind of scientific unemployment insurance."

See also address on "Unemployment and old-age pensions" at Governor's Conference at Salt Lake City, June 1930, in its Proceedings, 1930, pp. 18-24. Excerpts in American Labor Legislation Review, September 1930, pp. 254, 255.

——— Message of the Governor transmitting report of the governors of the seven industrial States relative to unemployment insurance. Albany, N. Y., 1932. 4 pp. (Legislative document, 1932, no. 67.)

Recommendations of the Interstate Commission on Unemployment Insurance (a continuing activity of the Conference of Governors of Seven Industrial States called by Governor Roosevelt in January 1931) in favor of compulsory system with contributions from employers only of 2 percent of pay rolls until reserve established. Benefits to be 50 percent of wage with \$10 maximum for period not exceeding 10 weeks in any 12 months.

——— *Legislature. Joint Committee on Unemployment.*

. . . Preliminary report of the Joint Legislative Committee on Unemployment transmitted to the legislature. February 15, 1932. Albany, J. B. Lyon Co., 1932. 197 pp. (Legislative document, 1932, no. 69.)

While strongly recommending the establishment "as soon as a plan can be perfected" of a compulsory State-wide system of unemployment reserves, the committee reported that because of the complexity of the problem it was unable to work out a definite program in the time at its disposal.

——— Report of the Joint Legislative Committee on Unemployment transmitted to legislature, February 20, 1933. Albany, 1933. 467 pp.

William L. Marcy, chairman.

Resolution of the legislature in 1932 continued the committee to March 1, 1933. In this further report the committee, while repeating its belief in the soundness of the

principle of setting up unemployment reserves recommended postponement on the ground that at the present time it might increase the State's burden of unemployment relief. Minority report favored immediate action.

"The older worker in industry", by Solomon Barkin, pp. 19-467.

AMIDON, BEULAH.

Job insurance now.

Survey, Mar. 15, 1932, v. 67, pp. 678-679.

Summary of the recommendations of the Interstate Commission on Unemployment Insurance. Urges action by New York State.

BILLS FOR UNEMPLOYMENT RESERVE FUNDS IN NEW YORK STATE LEGISLATURE, 1934.
(In United States. *Congress. House. Committee on Ways and Means.* Unemployment insurance. Hearings, 1934. pp. 95, 96.)

Tabular analysis of the provisions of the Byrne-Condon, Steingut-Mastick, and Ehrlich bills.

See also International Juridical Association Monthly Bulletin, April 1934, p. 6.

CHAMBER OF COMMERCE OF THE STATE OF NEW YORK.

. . . Legislation creating unemployment reserve fund opposed. [New York, 1933.] 6 pp.

Report by committee on insurance on New York bills. Resolution adopted April 6, 1933, declared the Chamber was opposed to State legislation making it compulsory upon employers to create unemployment reserve funds.

GRAY, HERMAN A.

The fight for unemployment insurance in New York.

(In Social Security in the United States, 1934. A record of the seventh National Conference on Social Security . . . New York. pp. 19-25.)

Traces the history of the bills introduced in New York and the shift in support from the individual company reserves plan to a State-wide pooled fund.

KOHUT, Mrs. REBEKAH.

Public's representative urges prompt adoption of compulsory unemployment reserves in New York.

American Labor Legislation Review, June 1932, v. 22, pp. 95-97.

Minority report of New York Joint Legislative Committee on Unemployment in favor of immediate action.

MARCY, WILLIAM L., Jr.

Unemployment reserves, a prophecy.

Quarterly Bulletin (New York State Conference on Social Work), April 1933, v. 4, no. 2, pp. 24-34.

By the chairman of the joint legislative committee on unemployment.

MARCY COMMISSION RECOMMENDS NO ACTION ON COMPULSORY UNEMPLOYMENT RESERVE.

Monitor (Associated Industries of New York State), February 1933, v. 19, pp. 143-146.

NEW YORK COMMITTEE FORFEITS LEADERSHIP ON UNEMPLOYMENT RESERVES.

American Labor Legislation Review, March 1933, v. 23, pp. 13, 14.

Criticism of the New York Joint Legislative Committee on Unemployment (Marcy Committee) which recommended postponing action on unemployment insurance.

NEW YORK STATE FEDERATION OF LABOR.

Official book . . . of proceedings, 68th-71st annual conventions, 1931-1934.

See Legislative chairman's reports and resolutions. Text of resolutions on unemployment insurance adopted at 1934 convention also in New York State Federation of Labor Bulletin, Sept. 7, 1934. For planks presented to Democratic and Republican State conventions see *its* Bulletin, Oct. 10, 1934.

The State federation of labor at first sponsored a bill for individual company reserves but in 1934 shifted support to the single State pooled fund. The bill sponsored by the federation (Byrne-Condon) passed the senate but was killed in committee in the assembly.

PERKINS, FRANCES.

[Report to Governor Roosevelt urging formation of an "insurance authority" to underwrite insurance systems for the seven northeastern States.]

United States Daily, Oct. 29-30, 1931, v. 6, pp. 1967, 1977; also in New York Times and other daily papers.

See also "Unemployment insurance: an American plan to protect workers and avoid the dole", in the Survey, Nov. 1, 1931, v. 67, pp. 117-119, 173; cerpts in Review of Reviews, December 1931, v. 84, pp. 72, 73.

PERKINS, FRANCES.

On unemployment insurance. Testimony at hearing by Marcy Legislative Committee.

New York Times, Dec. 3, 1932, p. 25.

See also speech to New York Conference for Unemployment Reserves Legislation in same issue. For other addresses consult New York Times Index.

ROOSEVELT ADMINISTRATION LEADERSHIP ON UNEMPLOYMENT INSURANCE.

American Labor Legislation Review, June 1934, v. 24, pp. 57-59.

Presents the chronology of the different steps taken from Governor Roosevelt's speech at Conference of Governors in June 1930 to the President's message to Congress, June 8, 1934.

STRONG SUPPORT FOR JOB INSURANCE AT NEW YORK HEARING.

American Labor Legislation Review, June 1934, v. 24, p. 60.

On the hearing at Albany, April 4, 1934.

North Carolina

[LAWS 1933, pp. 974, 975 (Res. no. 38) provided for the appointment of a commission "to study the causes of unemployment and to analyze the practicality of unemployment insurance as a preventive of the suffering which unemployment causes." Dr. H. D. Wolf, of the University of North Carolina, has been appointed executive secretary of the commission, with headquarters in Raleigh. A series of public hearings will be held in November. (Social Security, October 1934, p. 5.)]

Ohio

OHIO. Commission on Unemployment Insurance.

Questions to consider with respect to an unemployment insurance law suitable to conditions in the State of Ohio. [Columbus, F. J. Heer Printing Co., 1932.] 11 pp.

— Report of the Ohio Commission on Unemployment Insurance . . . [Columbus, F. J. Heer Printing Co., 1932-1933.] 2 v.

William M. Leiserson, chairman.

Summary of recommendations in Monthly Labor Review, January 1933, v. 36, pp. 98, 99.

The recommended bill of the commission (pt. 1, pp. 67-80) provides for a State insurance fund with contributions from both employers and employees (in the beginning 2 percent from employers and 1 percent from employees); benefits to be 50 percent of weekly wages with maximum of \$15 limited to 16 weeks in any 1 year; waiting period of 3 weeks. Plan provides for later adjustment of premium on basis of comparative unemployment hazard.

Part 2 contains the detailed studies and reports made by the staff of the commission. Tabular analysis of bills proposed in the United States at end.

CINCINNATI EMPLOYERS COMMITTEE FOR THE STUDY OF EMPLOYMENT CONTINUITY. Unemployment and insurance in Ohio . . . Cincinnati, Industrial Association, [c1932]. 47 pp.

Prepared by W. E. Odom, assisted by Emile E. Watson.

— Supplement no. 1. Compulsory unemployment insurance, the answers to a few basic questions. [4] pp.

In opposition to a compulsory State system of unemployment compensation.

KULP, CLARENCE A.

Calculation of the cost of unemployment benefits (with particular reference to Ohio and Pennsylvania).

(In Casualty Actuarial Society. Proceedings, 1933, v. 19, pt. 2, pp. 268-278.)

Discussed by I. M. Rubinow in its Proceedings, November 24, 1933, v. 20, pt. 1, pp. 170-184.

LEISERSON, WILLIAM M.

Ohio's answer to unemployment.
Survey, Dec. 1, 1932, v. 68, pp. 643-650, 671, 672.

LINCOLN, J. F.

Unemployment insurance.
Cleveland, November 1932, v. 7, no. 7, pp. 3, 4.
Statement is by a member of the Ohio Commission on Unemployment Insurance.

McFARLAND, MARJORIE.

The Ohio unemployment insurance bill.
Womans Press, February 1933, v. 27, p. 81.

MAGEE, ELIZABETH S.

Ohio takes stock.
(In National Conference of Social Work. Proceedings, 1932, pp. 285-293.)

OHIO STATE FEDERATION OF LABOR.

Report of the legislative agent of the Ohio State Federation of Labor,
Thomas J. Donnelly. [Columbus? Ohio State Federation of Labor], 1934.
Unemployment insurance bills, pp. 20-22.

RUBINOW, ISAAC M.

Job insurance—the Ohio plan.
American Labor Legislation Review, September 1933, v. 23, pp. 131-136.
Address at Institute of Public Affairs, University of Virginia, July 1933
Dr. Rubinow, who was actuary as well as member of the Ohio State Commission on Unemployment Insurance, describes the Ohio plan as frankly an insurance measure based on the assumption that unemployment insurance is feasible and actuarially practicable.

- The movement toward unemployment insurance in Ohio.
Reprinted from Social Service Review, June 1933, v. 7, pp. 186-224.
A summary of the work and recommendations of the Ohio Commission on Unemployment Insurance. Includes a discussion of business, financial, economic, and technical objections to unemployment insurance.
- The Ohio idea: unemployment insurance.
(In American Academy of Political and Social Science. Annals, November 1933, v. 170. pp. 76-87.)
- The Ohio versus the Wisconsin plan—conflict or compromise.
(In Social Security in the United States, 1934. A record of the seventh National Conference on Social Security. New York, pp. 123-139.)
- Unemployment insurance for Ohio; an actuarial computation.
(In Ohio. Commission on Unemployment Insurance. Report, pt. II, pp. 205-245.)

SCHULTZ, ARCH D.

"Unemployment insurance."
Ohio Social Science Journal, November 1932, v. 4, no. 4, pp. 21-29.

Oregon

OREGON. Commission to Investigate the Subjects of Old Age Pensions, Old Age Insurance, and Unemployment Insurance.

Special interim committee report. [Salem, 1933?] 8 pp.

Report concerned mainly with old-age insurance. Recommended continued study of the subject of unemployment insurance and a legislative allowance to permit detailed and intensive consideration. The 1933 legislature adopted resolution (H. J. Res. 21) directing governor to appoint a commission of three members; one to represent employers; one, the employees; and one, the public, to study unemployment insurance and report at next legislative session.

Pennsylvania

PENNSYLVANIA. *Committee on Unemployment.*

Alleviating unemployment. A report by the Pennsylvania Committee on Unemployment to Gifford Pinchot, Governor. Harrisburg, 1931. 73 pp. Clyde L. King, chairman.

Report of subcommittee on reserves against unemployment and unemployment insurance, pp. 26-29. Appendix G. Two drafts of bills to provide unemployment reserve funds (providing for contributions by employers alone, and by both workers and employers). Committee did not recommend any specific measure. Suggested voluntary action by employers as third possibility to be considered.

— *Governor (Gifford Pinchot).*

First general message to the General Assembly . . . Tuesday, February 10, 1931. [Harrisburg, 1931.] 13 pp.

"I join in the recommendation of the Pennsylvania Unemployment Committee that consideration be given to voluntary unemployment insurance, as well as to compulsory State unemployment insurance. In view of the attention now being paid to this matter by many employers, it seems to me that we may reasonably await the results of their effort before accepting as necessary any type of compulsory State insurance. If these volunteer efforts fail I have no doubt that the matter of compulsory State insurance will deserve increasing attention."

— *State Committee on Unemployment Reserves.*

Report of Pennsylvania State Committee on Unemployed Reserves. [Philadelphia, 1933.] 68 pp.

Charles Denby, Jr., chairman.

The committee consisting of four representatives of the public, including the chairman, and three representatives each of employers, employees, and the legislature, in its report to Governor Pinchot, May 1933, stated that because of widely varying conclusions no joint report was possible. The labor members and two representatives of the legislature favored compulsory State unemployment insurance (pp. 47-59).

Summary in *Monthly Labor Review*, August 1933, v. 37, pp. 277, 278.

For bills before State legislature in 1933 see *American Labor Legislation Review*, June 1933, p. 77.

KULF, CLARENCE A.

Calculation of the cost of unemployment benefits (with particular reference to Ohio and Pennsylvania).

(In *Casualty Actuarial Society. Proceedings*, May 26, 1933, v. 19, pt. 2, pp. 263-278).

PHILADELPHIA CHAMBER OF COMMERCE. *Permanent Committee on Unemployment.*

Unemployment reserves and systematic relief; a report. 1933. 22 pp.

Utah

[H. 14 providing for a single State pool passed house Feb. 16, 1933, but did not receive assent by the senate.]

Virginia

VIRGINIA. *Commission on Unemployment Insurance.*

Stabilization of employment in Virginia and building up of unemployment reserves. Report . . . to the governor. Richmond, 1934. 157 pp.

"The case for and against unemployment insurance or reserves", pp. 79-102; "Legislative history of unemployment insurance in the United States", pp. 103-113; "A plan for unemployment compensation", pp. 114-142.

The bill recommended by the commission (pp. 143-152), while following in the main the Wisconsin individual plant reserve plan, would provide for an equalization or guaranty State fund to which the employer would also contribute. Benefits proposed are 50 percent of weekly wages with maximum of \$15, limited to 26 weeks in any 1 year; waiting period of 4 weeks.

Summary of recommendations in *American Labor Legislation Review*, March 1934, p. 9.

Wisconsin

WISCONSIN. Legislature, 1931. Interim Committee on Unemployment.

Report of the Wisconsin legislative interim committee on unemployment . . . [Madison? 1932?] 114 pp.

A. M. Miller, chairman; A. J. Altmeyer, executive secretary.

Report submitted to the governor and the 1931 special session of the Wisconsin Legislature. Published by the Industrial Commission.

"Unemployment compensation", pp. 33-44; Recommended bill, pp. 80-97.

— *Laws, statutes, etc.*

1934 text of the Wisconsin unemployment compensation act. Madison, 1934. 32 pp.

Preprinted from the 1934 Handbook of the Wisconsin Unemployment Compensation Act by the Industrial Commission of Wisconsin, unemployment compensation department (702 Power and Light Building, Madison, Wis.).

Law enacted Jan. 28, 1932 (text in Monthly Labor Review, March 1932, v. 34, pp. 540-552), provided that unless employers of at least 175,000 employees voluntarily established unemployment insurance plans of approved type, the law would automatically become compulsory on July 1, 1933. An act passed in 1933 (text in Monthly Labor Review, July 1933, v. 37, pp. 35, 36), changed the quota to 139,000 and temporarily postponed effective date. Law came into operation July 1, 1934, payment of benefits to begin July 1935. Provides for individual plant reserves under the control of the State Industrial Commission, with contributions from employers of 10 or more persons; benefits to be 50 percent of weekly earnings, with maximum of \$10, limited to 10 weeks in any year.

— *Industrial Commission.*

Handbook on the Wisconsin unemployment compensation act and approved voluntary plans for unemployment benefits or guaranteed employment . . . Madison, [1932]. 96 pp. (Bulletin no. 1 on unemployment compensation.)

— Revised handbook on the Wisconsin unemployment compensation act . . . August 1933. Madison, 1933. 115 pp. (Bulletin no. 2 on unemployment compensation.)

CONTENTS: Pt. I. Introduction. Pt. II. Standard voluntary unemployment benefit plan. Pt. III. Variations from the standard benefit plan. Pt. IV. Standard voluntary guaranteed employment plan. Pt. V. Revised text of the unemployment compensation act.

— Notice and instructions . . . to employers who may be subject to the Wisconsin unemployment reserves and compensation act. July 14, 1934. [Madison, 1934.] 4 pp.

— Standard unemployment benefit plan. Madison, 1934. 18 pp.

Reprinted July 1934. The standard benefit plan is a voluntary-exempted plan which could be approved by the Industrial Commission.

ALTMAYER, ARTHUR J.

The Wisconsin administration in the making.

American Labor Legislation Review, March 1933, v. 23, pp. 17-22.

Address by the secretary of the Wisconsin Industrial Commission at the annual meeting of the American Association for Labor Legislation, Cincinnati, December 1932.

BRANDEIS, ELIZABETH.

Wisconsin tackles job security.

Survey, Dec. 15, 1931, v. 67, pp. 295, 296.

See also joint article with Harold M. Groves on "Economic bases of the Wisconsin Unemployment Reserves Act" in the American Economic Review, March 1934, pp. 28-52.

— Wisconsin's start on job insurance.

New Republic, Dec. 5, 1934, v. 81, pp. 94-97.

BURHOP, WILLIAM H.

Wisconsin Unemployment Compensation Act.

(In Casualty Actuarial Society. Proceedings, Nov. 18, 1932, v. 19, pt. 1, pp. 13-21.)

— Wisconsin's unemployment act: details as to how this State is trying to solve the hard problem of labor in its relation to industrial management. Journal of American Insurance, February 1933, pp. 11-13.

CHAMBERLAIN, JOSEPH P.

Unemployment insurance in Wisconsin.

American Bar Association Journal, October 1932, v. 18, pp. 641-643.

CLAUSEN, FRED H.

About Wisconsin's Groves law.

Industrial Relations, Dec. 31, 1932, v. 3, pp. 719-724.

Mr. Clausen, former president of the Wisconsin Manufacturers Association, who had led the fight against the bill, was appointed to represent the Industrial Commission in promoting voluntary plans under the terms of the act.

COMMONS, JOHN R.

The Groves unemployment reserves law.

American Labor Legislation Review, March 1932, v. 22, pp. 8-10.

For discussion of earlier Huber bill see Survey Oct. 1, 1921.

COMPULSORY UNEMPLOYMENT BENEFITS IN WISCONSIN.

Law and Labor, March 1932, v. 14, pp. 23, 24.

CRAIG, JAMES D.

Wisconsin unemployment compensation act.

(In Casualty Actuarial Society. Proceedings, May 26, 1933, v. 19, pt. 2, no. 40, pp. 350-358.)

Comment on William H. Burhop's paper, v. 19, pt. 1, pp. 13-21.

GROVES, HAROLD M.

Compensation for idle labor in Wisconsin.

American Labor Legislation Review, March 1932, v. 22, p. 7.

See also article in Catholic Charities Review, March 1932, v. 16, pp. 70-73.

— Economic bases of the Wisconsin unemployment reserves act [by Harold M. Groves and Elizabeth Brandeis].

American Economic Review, March 1934, v. 24, pp. [38]-52.

An answer to some of the criticisms of the Wisconsin plan, particularly the article by W. A. Morton in American Economic Review, September 1933, pp. 395-412.

— Program for unemployment reserve funds in Wisconsin.

American Labor Legislation Review, March 1931, v. 21, pp. 55-60.

— Unemployment compensation in Wisconsin.

American Labor Legislation Review, September 1933, v. 23, pp. 123-130.

Paper presented at Institute of Public Affairs, University of Virginia, July 1933. As a member of the Wisconsin Legislature and secretary of the official investigating committee, the author of the bill presents an authoritative statement of the philosophy underlying the Wisconsin act.

HOAR, ROGER S.

Unemployment insurance in Wisconsin . . . South Milwaukee, Stuart Press, 1932. 105 pp.

— Wisconsin unemployment insurance . . . South Milwaukee, Stuart Press, 1934. 230 pp.

Previous edition published 1932 under title, Unemployment Insurance in Wisconsin.

CONTENTS: The history of the Wisconsin system. Brief summary of the act. Detailed analysis. The act itself, annotated. Voluntary plans in general. The standard plan, annotated. Trust agreement under standard plan. The A. B. C. plan annotated. The D. E. F. and G. H. I. plans annotated. The X. Y. Z. plan annotated. Employee contributions. The X. Y. Z. supplement. The Fidelity plans. Guaranteed employment plan, annotated. Relative advantages of the Wisconsin system.

JACOBSON, J. MARK.

The Wisconsin unemployment compensation law of 1932.

American Political Science Review, April 1932, v. 26, pp. 300-311.

JOB INSURANCE TEST. Wisconsin will try out its own variation of the President's social insurance program.

Business Week, June 16, 1934, no. 250, p. 10.

KALISH, STANLEY E.

Unemployment insurance in Wisconsin.

American Mercury, July 1934, v. 32, pp. 360-364.

KENNEDY, KENNETH R.

Jobbers insurance tested in new plan; Wisconsin compels employers to provide insurance or set up reserve funds.

New York Times, July 8, 1934, sec. 8, p. 2.

On the coming into operation of the Wisconsin law.

MORTON, WALTER A.

The aims of unemployment insurance with especial reference to the Wisconsin act.

American Economic Review, September 1933, v. 23, pp. [395]–412.

Regards the act as ineffective as a stabilizing device as well as inadequate as a relief measure. For reply by Harold M. Groves and Elizabeth Brandeis *see* American Economic Review, March 1934, pp. 38–52.

MUNTZ, E. E.

An analysis of the Wisconsin unemployment compensation act.

American Economic Review, September 1932, v. 22, pp. 414–428.

PAY-ROLL RESERVES AND STABILIZATION OF EMPLOYMENT; Governor LaFollette's views regarding unemployment compensation.

Brotherhood of Locomotive Firemen and Enginemen's Magazine, January 1932, v. 92, pp. 9–11.

PURVES, LUTHER E.

A complete, concise, and simple analysis of the Wisconsin unemployment compensation act . . . [Milwaukee, Suburban Herald], 1932. [29] pp.

RAUSHENBUSH, PAUL A.

Present status of Wisconsin unemployment compensation act.

Wisconsin Law Review, February 1934, v. 9, pp. 141–147.

— Unemployment insurance—Wisconsin reserve plan.

(In Association of Governmental Officials in Industry. Proceedings, 1933. pp. 109–119. U. S. Bureau of Labor Statistics Bulletin no. 609.)

— Unemployment insurance. The Wisconsin unemployment compensation law.

(In National Conference of Social Work. Proceedings, 1932, pp. 275–284.)

— The Wisconsin idea; unemployment reserves.

(In American Academy of Political and Social Science. Annals, November 1933, v. 170, pp. 65–75.)

— The Wisconsin unemployment reserves law. [New York, 1933?] 15 pp.

Reprinted from the Quarterly Bulletin of the New York State Conference on Social Work, April 1933.

— Wisconsin's Unemployment Compensation Act.

American Labor Legislation Review, March 1932, v. 22, pp. 11–18.

Traces the history of efforts to secure unemployment-insurance legislation in Wisconsin and analyzes the main provisions of the act.

UNEMPLOYMENT INSURANCE IN THE UNITED STATES: WISCONSIN.

Monthly Labor Review, September 1934, v. 39, pp. 598–600.

INTERSTATE DISCUSSIONS OF UNEMPLOYMENT INSURANCE**CONFERENCE OF GOVERNORS ON UNEMPLOYMENT AND OTHER INTERSTATE INDUSTRIAL PROBLEMS, Albany, 1931.**

Proceedings of the Conference on Unemployment and Other Interstate Industrial Problems, by the Governors of Massachusetts, Rhode Island, Connecticut, New Jersey, Pennsylvania, Ohio, and New York. Albany, N. Y., Jan. 23–25, 1931. [Albany, 1931.] 103 pp.

“Unemployment reserves as a prevention or relief of unemployment,” pp. 43–97; “Memorandum for the press summarizing the results of the Conference,” pp. 101, 102. For special committee on unemployment insurance which continued the activities of the conference *see* entry below.

The interstate conference called by Governor Roosevelt was followed by other interstate labor conferences called by Governor Pinchot (*see* Monthly Labor Review, August 1931, v. 33, pp. 302–309) and by Governor Ely (*see* Monthly Labor Review, March 1933, v. 36, pp. 537–541).

INTERSTATE COMMISSION OF UNEMPLOYMENT INSURANCE.

. . . Report of Interstate Commission on Unemployment Insurance. [New York 1931.] 8 numbered leaves. (Mimeographed.)

Leo Wolman, chairman.

A continuing committee of the Conference of Governors on Unemployment and Other Interstate Industrial Problems called by Governor Roosevelt in 1931. Recommended the compulsory establishment of a State-wide system of unemployment reserves, with individual limited-liability accounts for each employer; contribution to be 2 percent of pay roll until reserve of \$50 set up, then reduced to 1 percent until reserve of \$75 per employee accumulated; benefits to be 50 percent of weekly wage or maximum of \$10, limited to 10 weeks in any 1 year. State to be custodian and disbursing agent of the reserve funds. Reservation made by the representative of Ohio (William M. Leiserson) in favor of pooling of contributions.

Report distributed in mimeographed form by New York State Department of Labor. Printed in *American Labor Legislation Review*, March 1932, pp. 19-23; *Congressional Record*, Feb. 17, 1932, v. 75, pp. 4119, 4120; *Labor and Industry* (Pennsylvania Department of Labor and Industry), March 1932, pp. 22-28; Douglas, Paul H., *Standards of Unemployment Insurance* (Chicago, 1933, Appendix B). Summary in *Monthly Labor Review*, March 1932, v. 34, pp. 552-554.

INTERSTATE CONFERENCE ON LABOR COMPACTS.

For history of this organization which has included unemployment insurance in the subjects for future discussion see article by J. W. Plaisted in *New York Times*, Nov. 11, 1934, sec. 8, p. 12.

NATIONAL CONFERENCE FOR LABOR LEGISLATION, Washington, D. C., 1934.

Proceedings of the . . . conference held at Washington, D. C. February 14-15, 1934. Washington 1934. 84 pp. (U. S. Bureau of Labor Statistics Bulletin no. 583.)

Conference called by the Secretary of Labor included official delegates from 39 States. Discussion of problems connected with adoption of State compulsory unemployment systems, pp. 35-53.

The conference declared (p. 71) in favor of "the speedy enactment in every State of legislation creating genuine systems of unemployment insurance or reserves, and providing that the unemployment compensation funds created under such laws shall be sufficient to meet claims of unemployed industrial workers for benefits well above the level of mere subsistence, and extending over substantial periods of time." It endorsed the Wagner-Lewis bill before the Congress as designed effectively to promote such State legislation.

PERKINS, FRANCES.

Unemployment insurance; an American plan to protect workers and avoid the dole.

Survey, Nov. 1, 1931, v. 67, pp. 117-119, 173.

After a study of the British unemployment insurance system, Miss Perkins, then industrial commissioner of the State of New York, recommended that a group of industrial States try the experiment of an interstate insurance authority similar to the Port Authority of New York and New Jersey to underwrite unemployment insurance. This plan would meet the difficulty of competition between industries in different States under different laws while keeping the administration impersonal and remote from political influences in the separate States.

— An interstate authority for unemployment insurance.

Survey, August 1933, v. 69, pp. 275, 276.

Address at the Institute of Public Affairs, University of Virginia.

"In order to get a sound and workable plan of unemployment insurance, free from criticism of possible political or business entanglements, I would suggest that a group of our industrial States might set up an insurance authority along the lines of the Port Authority of New York and New Jersey. Such a group, vested with the power to underwrite insurance in the States participating, could administer one fund with savings in overhead."

PLAISTED, JOHN W.

Interstate labor pacts fostered by conference.

New York Times, Nov. 11, 1934, sec. 8, p. 12.

The secretary of the Massachusetts Commission on Interstate Compacts traces the history of the organization of the Interstate Conference on Labor Compacts and the different meetings held. Unemployment insurance is included in the topics for future consideration.

SOUTHEASTERN INTERSTATE CONFERENCE ON SOCIAL LEGISLATION, December 1933.
Monthly Labor Review, January 1934, v. 38, pp. 95, 96.

FEDERAL PROPOSALS AND DISCUSSIONS

DOUGLAS, PAUL H.

Standards of unemployment insurance. Chicago, University of Chicago Press, 1933. 251 pp.

The respective roles of the State and National Governments, pp. 44-47; Federal administrative agencies and investment of funds, pp. 174-181.

HANSEN, ALVIN H.

A program for unemployment insurance and relief in the United States. Minneapolis, University of Minnesota Press, 1934. 201 pp.

The roles of the Federal and State governments, pp. 7-20. Five forms which Federal legislation might take are suggested.

MASSACHUSETTS. *House of Representatives*.

Memorial to Congress for legislation to promote the establishment of unemployment insurance or reserves in the several States by providing certain tax relief to employers in those States which have appropriate laws in this regard.

Congressional Record (U. S. Congress), Apr. 3, 1934, v. 78, p. 5880.

RUBINOW, ISAAC M.

The quest for security. New York, H. Holt & Co., 1934. 638 pp.

Chapter on "The New Deal" (pp. 618-629) discusses five ways in which the National Government may further the development of social insurance.

SEIDMAN, JOEL I.

Federal promotion of State unemployment insurance. Washington, 1934. pp. 119-132. (Editorial Research Reports, Feb. 15, 1934, v. 1, 1934, no. 7.)

WAGNER, ROBERT F.

Federal encouragement to State unemployment reserve legislation.

American Labor Legislation Review, March 1932, v. 22, pp. 45, 46.

Discussion of methods of approach in the different unemployment insurance bills introduced by Senator Wagner in the 71st and 72d Congresses.

— Rock-bottom responsibility.

Survey, June 1, 1932, v. 68, pp. 222-224, 256.

— A Federal-State program for unemployment reserves.

American Labor Legislation Review, December 1933, v. 23, pp. 167-169.

In part a discussion of his bill S. J. Res. 26, 73d Congress.

70th Congress

UNITED STATES. *Congress. Senate. Committee on Education and Labor*.

Unemployment in the United States. Hearings . . . seventieth Congress, second session, pursuant to S. Res. 219 . . . together with Senate report no. 2072 . . . Washington, 1929. 517 pp.

James Couzens, chairman.

Unemployment insurance, pp. 205-490; statement by Isador Lubin, pp. 491-517.

The committee was of the opinion that government establishment of unemployment insurance was not at that time necessary or advisable but that private employers should be encouraged to set up employment reserves. Text of report reprinted in Monthly Labor Review, May 1929, v. 28, pp. 979-992.

COUZENS, JAMES.

The Senate takes stock.

Survey, April 1929, v. 62, pp. 7, 8.

Brief summary of recommendations of the Senate Committee on Education and Labor.

71st Congress

[S. RES. 483 provided for a select committee of three Senators to be appointed by the President of the Senate, to make a general study of unemployment insurance systems in foreign countries and in use by private interests in the United States. The Senators appointed were: Senator Felix Hebert (chairman), Otis F. Glenn, and Robert F. Wagner.]

72d Congress

UNITED STATES. Congress. Senate. Select Committee on Unemployment Insurance.

Unemployment insurance. Hearings . . . pursuant to S. Res. 483 (71st Cong.), a resolution establishing a select committee to investigate unemployment insurance systems . . . Washington, 1932. 644 pp.

Felix Hebert, chairman.

Hearings were held intermittently from Apr. 2 to Dec. 10, 1931.

Report of the Committee on Technological Unemployment to the Secretary of Labor, pp. 543-644.

Testimony included statements from James D. Craig, James L. Donnelly, James A. Emery, Abraham Epstein, Edward A. Filene, Hugh S. Hanna, Isador Lubin, Sumner H. Slichter, Gerard Swope, and others.

----- . . . Unemployment insurance. Report of the Select Committee to Investigate Unemployment Insurance pursuant to Senate Resolution no. 483, Seventy-first Congress, a resolution to investigate the subject of unemployment-insurance systems in the United States and foreign countries . . . Washington, 1932. 53 pp. (72d Cong., 1st sess., Senate Report 364.)

Discussion of constitutionality of Federal action, pp. 37-39, 48, 49.

The committee reached the conclusion "that the subject of unemployment insurance is not within the sphere of congressional action" and any system of Federal unemployment reserves would be impracticable, if not undesirable, because of the difficulty of fixing rates of contributions and of determining scales of unemployment benefits appropriate to the varying conditions in different parts of the country and because of the cost of administering so complex an undertaking. It also favored private rather than State systems and recommended that the Federal Government contribute to such systems of private unemployment reserves to the extent of permitting employers maintaining them to deduct some portion, if not all, of the contributions thereto out of their incomes for tax purposes.

----- . . . Unemployment insurance . . . Individual views [of Senator Wagner] pursuant to S. Res. 483 . . . [Washington, 1932.] 26 pp. (72d Cong., 1st sess., Senate Report 629.)

Recommended the enactment of State compulsory unemployment insurance or wage reserves and that the Federal Government should encourage State action by (a) cooperating with the States in the establishment of a Nation-wide employment service and (b) by allowing employers to deduct from income tax a portion of their payments into unemployment reserves or towards unemployment insurance.

----- *House. Committee on Ways and Means.*

Legalizing worker's right to work and to share of available employment.

Hearings . . . on H. R. 7448 . . . June 9, 1932. Washington, 1932. 26 pp.

Bill introduced by Representative Lewis to guarantee the worker's right to work and to an equal share in employment available. The national trade associations proposed in the bill would include in their activities provision for unemployment benefits.

73d Congress

[THE following bills relating to unemployment insurance were introduced:]

Senate: S. 1943 (Wagner—D. C. bill); S. J. Res. 26 (Wagner); S. 2616 (Wagner); S. 3709 (Hebert).

House: H. R. 4887 (Dunn); H. R. 5232 (Lewis); H. R. 5271 (Lewis); H. R. 6467 (Cannon); H. R. 7598 (Lundeen); H. R. 7659 (Lewis); H. R. 8604 (Beiter); H. R. 9069 (Celler); H. Res. 302 (Carter). Hearings were held on H. R. 7598 (Lundeen bill) and H. R. 7659 (Wagner-Lewis bill).

Lundeen Bill

[H. R. 7598 (known as the workers' unemployment and social insurance bill) would provide for the immediate establishment by the Secretary of Labor of a Federal system of unemployment insurance to be administered by the workers with the cost borne by the Government and employers; benefits to be \$10 a week plus \$3 for each dependent for all workers and farmers unemployed through no fault of their own. The bill suggests that the Government raise the funds by income and inheritance taxes.]

UNITED STATES. *Congress. House. Committee on Labor.*

Unemployment insurance. Hearings . . . on H. R. 7598. Pt. 1. Washington, 1934. 68 pp.

Statements of Herbert Benjamin, David Gordon, and Mary Van Kleeck in support of the Lundeen bill.

DOUGLAS, DOROTHY W.

What kind of unemployment insurance?

Social Work Today, May-June 1934, v. 1, no. 2, pp. 3-6.

In support of Lundeen bill.

THE LUNDEEN BILL: PRO—A. J. Muste; Con—I. M. Rubinow.

Survey, December 1934 (Midmonth) v. 70, pp. 376-378.

A SOCIAL INSURANCE SPREE. Lundeen bill in Congress attracts left-wing support.

American Labor Legislation Review, June 1934, v. 24, pp. 67-70.

Summary of hearing before House Committee on Labor, February 21, 1934.

VAN KLEECK, MARY.

The workers' bill for unemployment and social insurance.

New Republic, Dec. 12, 1934, v. 81, pp. 121-124.

Wagner-Lewis Bill

[The bill introduced by Senator Wagner (S. 2616) and Representative Lewis (H. R. 7659) would impose a tax of 5 percent on the pay roll of employers in the United States employing 10 or more persons. Employers would, however, be permitted to offset against the tax any sums contributed to any approved State unemployment insurance system (minimum standards prescribed in bill). The aim of the measure is to encourage the establishment of unemployment insurance systems by the several States.]

UNITED STATES. *Congress. House. Committee on Ways and Means.*

Unemployment insurance. Hearings before a subcommittee of the Committee on Ways and Means . . . on H. R. 7659 . . . March 21-30, 1934. Washington, 1934. 426 pp.

Includes testimony of 46 persons. The proponents of the measure urged: (1) That it would tend to speed up State legislation; (2) that it would equalize competitive conditions between employers in States adopting unemployment insurance laws and employers in other States, since both would be subject to the same levy; and (3) that it would help to standardize provisions of State laws because of the prescribed Federal standards.

Critics of the bill opposed the 5 percent tax as excessive and higher than the rate of contribution proposed in any State unemployment insurance bills and argued that it would be inequitable and discriminatory in its application to employers; that it would retard business recovery; and that it was unconstitutional.

Statement of Secretary of Labor in support of bill, pp. 5-27.

ADMINISTRATION JOB INSURANCE BILL "SIDETRACKED" AT WASHINGTON.

American Labor Legislation Review, June 1934, v. 24, pp. 53-56.

See also editorial by John B. Andrews, "Postponed with promise", in same issue, pp. 51, 52.

BILL INTRODUCED IN CONGRESS TO SPEED UNEMPLOYMENT INSURANCE LAWS.

Social Security, March 1934, pp. 1, 6, 7.

Quotes from joint statement issued by Senator Wagner and Representative Lewis.

DOUGLAS, PAUL H.

Towards unemployment insurance.

World Tomorrow, Mar. 29, 1934, v. 17, pp. 160-162.

GREEN, WILLIAM.

Letter to State federations of labor in support of Wagner-Lewis unemployment insurance bill before Congress.

(In Illinois State Federation of Labor Weekly News Letter, Apr. 28, 1934.)

See also Questionnaire sent to successful candidates in fall primaries, 1934, asking position on legislation similar to Wagner-Lewis bill.

NATIONAL CONFERENCE FOR LABOR LEGISLATION, Washington, D. C., 1934.

Proceedings of the . . . conference held at Washington, D. C., Feb. 14-15, 1934. Washington 1934. 84 pp. (Bulletin of the U. S. Bureau of Labor Statistics no. 583.)

Conference called by Secretary of Labor.

Address by Representative Lewis and discussion, pp. 36-41. The conference endorsed the Wagner-Lewis bill as designed effectively to promote State legislation on unemployment insurance (p. 71).

A NATIONAL FRONT ON INSURANCE.

Survey, Feb. 15, 1934, v. 70, p. 47.

NATIONAL INDUSTRIAL CONFERENCE BOARD.

. . . Present status of unemployment insurance or reserves legislation . . . [New York.] National Industrial Conference Board, 1934. 13 numbered leaves. (Conference Board Information Service: Domestic affairs. Memorandum no. 29.) (Mimeographed.)

The Wagner bill, pp. 10-13. Bill is criticized as a misuse of the tax power and unconstitutional; tax proposed is regarded as excessive and as inequitable and discriminatory in its application.

NEW FEDERAL PLAN FOR UNEMPLOYMENT COMPENSATION LEGISLATION.

American Labor Legislation Review, Mar. 1934, v. 24, pp. 7, 8.

PERKINS, FRANCES.

Toward security; the bill before Congress for unemployment insurance.

Survey Graphic, Mar. 1934, v. 23, pp. 116, 117, 144.

See also radio address of August 13 reported in New York Times and other daily papers.

RAUSHENBUSH, PAUL A.

Job insurance, a Federal plan to bring about old-age security by State laws.

Today, Feb. 17, 1934, v. 1, no. 17, pp. 6, 7.

SEIDMAN, JOEL I.

Federal promotion of State unemployment insurance. Washington, 1934. pp. 119-132. (Editorial Research Reports, Feb. 15, 1934, v. 1, 1934, no. 7.)

Traces the growth of sentiment for unemployment insurance in the United States, and discusses the provisions of the Wagner-Lewis bill, including brief statements on constitutionality of the proposed measure and the Federal tax credit method for inducing State action.

SLICHTER, SUMNER H.

Statement on H. R. 7659.

(In United States. Congress. House. Committee on Ways and Means. Unemployment insurance. Hearings. 1934. pp. 173-184.)

Suggested that the Wagner-Lewis bill be amended to permit the industrial as well as the State method of regulating unemployment insurance by extending tax credits for payments to schemes established under the N. R. A. codes and requiring the States to exempt from State schemes employers and employees subject to code schemes.

TAXING EMPLOYERS TO ASSURE WORKERS' SECURITY: WAGNER-LEWIS BILL.

Literary Digest, Feb. 17, 1934, v. 117, p. 10.

WAGNER, ROBERT F.

Senator Wagner explains insurance bill.

Journal of Electrical Workers and Operators, March 1934, v. 33, pp. 103, 138.

— Unemployment a social responsibility.

(In Illinois State Federation of Labor Weekly News Letter, Feb. 17, 1934, v. 19, no. 47, p. [1].)

Text of radio address of February 2, 1934. Reported also in daily press.

WAGNER-LEWIS BILL.

Nation, Mar. 7, 1934, v. 138, p. 259.

Committee on Economic Security

UNITED STATES. *President (Franklin D. Roosevelt).*

Message of June 8, 1934.

(In Congressional Record (U. S. Congress), vol. 78, pt. 10, pp. 10769-10771).

Printed also as House Document no. 397 (73d Congress).

Text also in Survey Graphic, July 1934, pp. 311, 312, and in daily papers for June 8-9, 1934.

"If, as our Constitution tells us, our Federal Government was established among other things 'to promote the general welfare', it is our plain duty to provide for that security upon which welfare depends. Next winter we may well undertake the great task of furthering the security of the citizen and his family through social insurance."

— — — Address to the Advisory Council of the National Conference on Economic Security.

New York Times, Nov. 15, 1934, and other daily papers.

"On some points it is possible to be definite. Unemployment insurance will be in the program. I am still of the opinion, expressed in my message of June 8, that this part of social insurance should be a cooperative Federal-State undertaking. It is important that the Federal Government encourage States which are ready to take this progressive step. It is no less important that all unemployment insurance reserve funds be held and invested by the Federal Government, so that the use of these funds as a means of stabilization may be maintained in central management and employed on a national basis. . . . For the administration of insurance benefits the States are the most logical units."

For the personnel of Advisory Council of 20 leaders in business, labor, and social welfare, appointed by the President November 10, see New York Times, Nov. 11, 1934, and other daily papers.

PERKINS, FRANCES.

On our way.

American Labor Legislation Review, September 1934, v. 24, pp. 106-108.

Shortly after his message to Congress of June 8, the President appointed a Committee on Economic Security consisting of the Secretary of Labor (chairman), the Secretary of the Treasury, the Attorney General, the Secretary of Agriculture, and the Federal Relief Administrator. In this article Miss Perkins outlines the organization and work of this committee, which is making "a comprehensive study of the whole problem of economic security for the individual, as a basis for the drafting of sound legislation to lay before the next session of Congress." The study is being conducted by a staff of experts under the direction of Dr. Edwin E. Witte. A technical board of representatives of the different Departments of the Government under Dr. A. J. Altmeyer, Assistant Secretary of Labor, is cooperating.

— Economic security in the twentieth century.

(In Boston Conference on Distribution, 1934, pp. 29-31.) Excerpts in Boston Business, October 1934, p. 21.

See also speech at American Federation of Labor Convention, Oct. 5, 1934, in its Proceedings, 1934, pp. 335-344.

PERKINS, FRANCES.

The task that lies ahead. 91. (Mimeographed.) (Press release.)

Address before the National Conference on Economic Security, Washington, D. C. Nov. 14, 1934.

— The way of security.

Survey Graphic, December 1934, v. 23, pp. 620-622, 629.

NATIONAL CONFERENCE ON ECONOMIC SECURITY, Washington, D. C., November 14, 1934.

[Report of discussions and list of delegates.]

New York Times, Nov. 15, 1934, pp. 1, 2.

See also summary of discussions in American Federation of Labor Weekly News Service, Nov. 17, 1934; Social Security, December 1934. Speeches by President Roosevelt, Frances Perkins, Harry I. Hopkins, Frank P. Graham, Daniel C. Roper, and Harold B. Butler, issued by Committee on Economic Security as pamphlet, with title. "Security." (30 pp.)

KENNEDY, THOMAS.

Unemployment insurance.

American Federationist, December 1934, v. 41, pp. 1295-1298.

Address before the National Conference on Economic Security, Washington, Nov. 14, 1934, by the secretary-treasurer of the United Mine Workers of America. In favor of a national system of unemployment insurance, organized and operated under the auspices of the Federal Government.

ROOSEVELT ADMINISTRATION LEADERSHIP ON UNEMPLOYMENT INSURANCE.

American Labor Legislation Review, June 1934, v. 24, pp. 57-59.

Presents the chronology of the various steps taken up to the President's message of June 8, 1934. See also editorial by John B. Andrews on "The test of official leadership" in the September 1934 issue of this journal (pp. 99, 100).

ROOSEVELT PLEDGES ADMINISTRATION TO SOCIAL INSURANCE.

Social Security, June-July 1934, v. 8, no. 6, pp. 1, 6.

SAUNDERS, RICHARD E.

Uncle Sam's plan for fighting the unemployment plague.

Industry (Associated Industries of Massachusetts), Oct. 13, 1934, v. 34, no. 8, pp. 1-3.

SECURITY FOR AMERICANS.

New Republic, Nov. 21-Dec. 19, 1934, v. 81, pp. 37-39, 64-66, 94-99, 121-124, 161-163.

A series of articles on different aspects of social security.

SWING, RAYMOND G.

Social security in a hurry.

Nation, Sept. 19, 1934, v. 139, pp. 318-320.