Nebraska

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REPORT ON DEPOSITORS'
GUARANTY FUND

August 1, 1930. Mr. A. C. Shallenberger, Chief Examiner, State Capitol Building, Lincoln, Nebraska. Dear Sir: We have audited the books, records and accounts of the Department of Trade and Commerce with reference to the Depositors' Guaranty Fund of the State of Nebraska for the period from the date the Depositors' Guaranty Fund law became effective on January 3, 1911 to January 2, 1930, a period of exactly nineteen years. The results of this audit are presented in our comments which follow and the four exhibits accompanying the report, but not typewritten. We also submit an untypewritten addendum with the report which consists of a list of the state banks of Nebraska, arranged alphabetically, showing the Guaranty Fund certificate number of each, so that any bank desired may be readily located in Exhibit "A" by certificate number. Respectfully submitted, ASSOCIATED CERTIFIED PUBLIC ACCOUNTANTS OF NEBRASKA, By s/ R. H. Walker Certified Public Accountant. igitized for FRASER tps://fraser.stlouisfed.org

SCOPE AND NATURE OF AUDIT We examined and checked for the period audited the statements of average daily deposits on file with the Department of Trade and Commerce which were submitted by the various going state banks in Nebraska as required by law to be used as a basis for computing the assessments for the benefit of the Depositors' Guaranty Fund. Statements submitted as a basis for two assessments made during the period audited were missing and could not be located. A few errors of minor importance were discovered in a few of the statements examined. The assessments shown by the statements examined were compared with those made against each individual bank as entered in the ledger accounts. Schedules were prepared from the books of the Department of Trade and Commerce showing the assessments, withdrawals, refunds and other data affecting each of the 1126 banks contributing to the Depositors' Guaranty Fund. The drafts drawn on these banks, constituting withdrawals from the going banks for the payment of losses in failed banks, were checked against the books or reports of the various receivers who received and disbursed the money to claimants. The refunds made by the various receivers, in the case of receiverships, or the Guarantee Fund Commission, in the case of "sale asset" trusts to the Department of Trade and Commerce for the benefit of the Guaranty Fund were checked against the books and reports of the receivers and the Guarantee Fund Commission. The cash as shown by the books of the Department of Trade and Commerce to have been on hand to the credit of the Depositors! Guaranty Fund on January 2, 1930, was verified by certificates obtained from the depositories and examination of bank statements in the case of funds on hand but not deposited until subsequent to this date. gitized for FRASER -1-

We did not verify the balances due the Guaranty Fund from going banks, by correspondence with them, for the reason that many of the banks have not credited recent assessments to the guaranty Fund on their books due to the litigation pending involving the legality of same. The balances due the Guaranty Fund from failed banks represented by the difference between amounts received from the fund and those refunded to it were taken from the books and reports of the various receivers and the total was reconciled with the monies shown to have been received and disbursed by the books of the Department of Trade and Commerce. OPERATIONS OF DEPOSITORS' GUARANTY FUND PERIOD FROM JANUARY 3, 1911 TO JANUARY 2, 1930. Accompanying this report and designated as Exhibit "A" is a list of the state banks of Nebraska, 1126 in number, which contributed to the Depositors! Guaranty Fund in accordance with the law which became effective January 3, 1911. This exhibit shows for each bank the transactions, in summary form, between it and the Department of Trade and Commerce on account of the Depositors' Guaranty Fund. igitized for FRASER -2-

Below are shown the grand totals for all banks during the nineteen year period covered by our audit as shown by Exhibit

Total Guara	mty Fund Assessment Made	\$19,811,378.83
	osited With Banks By of Trade and Commerce	2,211,258,75 Proced for bajor 83,614.71
Charges Due	to Bank Consolidations	
		\$22,106,252.29
Drafts Paid And Refunds	By Banks From Assessments Made	\$18,694,668.59
Credits Due	to Bank Consolidations	83,614.71
Miscellaneo	mus Credits to Banks	28,907.62
Total Credi	ts to Banks	\$18,807,190.92
	Unpaid Assessments and Refunds muary 2, 1930:	Jast.
	Going Banks	\$ 2,954,108.59
	Closed Banks	344,952.78
		\$ 3,299,061.37

We found that the balances shown to have been due from banks as of January 2, 1930, per the individual ledger accounts kept by the department, were in agreement with the controlling account. However, in auditing these accounts we found errors in the accounts of thirteen banks of \$195.08, net, which, when corrected, increased the balances shown to have been due from banks by the same amount. We conclude that the controlling account kept by the department was found to be in agreement with the individual balances in the ledgers because of arbitrary adjustments made therein.

The attention of the department will be called to these

Net assessments collected! Tital assessments made (milling)

charges due to consolidations)

Deduct misse cudits 28,908

" unpaidessess 3,299,061

16,483,410

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In checking the monies drawn from the various banks by the Department of Trade and Commerce for the payment of losses in failed banks, we found that the books and records of the receivers of failed banks, which were made available to us, showed the receipt of \$18,695,101.34 while the books of the Department of Trade and Commerce show only \$18,694,668.59, or a difference of \$432.75. The books of the department show less money paid to receivers than the latter's books show, it will be observed. We were unable to locate the difference because some of the receiver's records were incomplete or missing.

In the case of refunds made to the department by receiver

In the case of refunds made to the department by receivers, in the case of receiverships, and by the Guarantee Fund Commission, in the case of "sale asset" trusts, arising from the realization of assets in their charge, the department's records show the receipt of \$2,250,817.90 while the records of the receivers and the Guarantee Fund Commission show refunds amounting to \$2,253,-702.93, a difference of \$2,885.03. It will be noted that the records of the department show less money received than those of the receivers and the Commission. This difference could not be located from the records available to us.

Of the amount shown by the department's books to have been received by it from refunds, the sum of \$2,208,741.31 was deposited with and charged to the contributing banks.

Deposits of these refunds were not made with the contributing banks subsequent to April 29, 1929, although received by the department. Consequently, the balance of the refunds amounting to \$42,076.59 received by the department of Trade and Commerce to January 2, 1930, not turned back to contributing banks, must be accounted for separately.

igitized for FRASER ttps://fraser.stlouisfed.org PAID TO PREFERRED CLAIMANTS OR RECEIVERS

IN FAILED BANKS AS FOLLOWS:

First State Bank, Litchfield Nebraska State Bank, Milligan Farmers State Bank, Cotesfield Citizens State Bank, Potter Farmers State Bank, Bushnell	\$ 5,000.00 800.00 1,016.66 18,101.47 522.30 \$25,440.43
Cash on Deposit: Continental National Bank, Lincoln \$2,724.18 Stevens National Bank, Fremont	3,456.11
Cash on Hand: Draft of Receiver, Atlas Bank of Neligh (Deposited in Continental National	13,179.95
Bank 3-4-30)	.10 \$42,076.59

Attached hereto and designated as Exhibit "B" is a list of the trusts which have made refunds to the Department of Trade and Commerce, as shown by its books for the benefit of the Depositors' Guaranty Fund which amounts have, in turn, been deposited and charged to the contributing banks (except a balance of \$732.03 remaining on hand) during the nineteen year period audited.

\$2,036,195.53 and the amount refunded by "sale asset" trusts was \$173,277.81, a total of \$2,209,473.34. Of this total the sum of \$732.03 was not deposited with the contributing banks, leaving \$2,208,741.31 as the amount refunded and deposited from this source. To this amount is added the sum of \$2,517.44, likewise deposited, which was obtained from amounts previously withdrawn from banks for the purpose of paying losses in failed banks. The total thus arrived at is \$2,211,258.75 which is in agreement with the total shown in Exhibit "A" as refunds deposited with banks by the department.

It was previously stated herein that the total refunds made to the department, according to its books, by receivers and "sale asset" trusts was \$2,250,817.90, which amount is \$41,344.56 in excess of the amount shown above as having been received by the

department from receivers and "sale asset" trusts. This difference consists of refunds made to the department subsequent to April 29, 1929, by the following trusts which monies were accounted for previously herein: Receiverships "Sale Assets" Total Pioneer State Bank, Omaha \$16,500.00 \$16,500.00 Homer State Bank, Homer 3,000.00 3,000.00 Wayne County Bank, Sholes 1,664.61 1,664.61 Neligh State Bank, Neligh 3,000.00 3,000.00 Security State Bank, Lynch 4,000.00 4,000.00 Atlas Bank, Neligh 13,179.95 13,179.95 18,844.56 22,500.00 41,344.56 The total refunds for the period audited would, therefore, be divided as follows: Receiverships \$2,055,040.09 "Sale Asset" Trusts . 195,777.81 \$2,250,817.90 Reference is made to Exhibit "C", attached, which shows the failed state banks of the Depositors' Guaranty Fund to pay its losses during the nineteen year period audited. These payments aggregate \$18,717,021.13, as will be noted. Of this amount \$18,691,-580.70 was paid from the proceeds of drafts drawn on and paid by solvent banks during the period. The balance of \$25,440.43 was paid subsequent to April 29, 1929 from refunds made to the Guaranty Fund by receiverships and "sale asset" trusts, as was set out previously herein. The total drafts drawn on, and paid by, solvent banks was \$18,694,668.59 during this period, as is shown by Exhibit "A". The balance of \$3,087.89 thus withdrawn but not paid to failed banks to pay losses therein is accounted for below: Deposited with Contributing Banks (Considered as Refund) \$2,517.44 Check to Bridgeport State Bank (Error in Draft) 459.12 Check to State Treasurer (Paid in Error) 94.09 Collection Expense 17.24 \$3,087.89 igitized for FRASER -6-

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There were 125 failed banks during the period audited whose losses were paid from the Depositors' Guaranty Fund, as shown by Exhibit "C", of which number 89 refunded to the Guaranty Fund a portion of the amounts received from the realization of assets. In addition, the Guarantee Fund Commission in charge of the "sale asset" trusts made refunds to the fun from 30 of these trusts. The largest payment made from the Guaranty Fund to any failed bank during the period audited as to the Atlas Bank of Neligh, Nebraska, in the amount of \$809,348.89 and the smallest amount paid was to the Trumbull State Bank of Trumbull, Nebraska, in the amount of \$3,072.50. The largest refund made to the Guaranty Fund by Receiverships during the period audited was from the American State Bank of Lincoln, Nebraska, in the amount of \$307,358.38 and the smallest amount was \$1,000.00 made by each of six receiverships. The largest refund made by "sale asset" trusts to the Guaranty Fund was by the American Bank of Sidney, Nebraska, in the amount of \$34,250.00. The smallest refund made by these trusts was by the Bostwick State Bank in the amount of \$400.00. The balances due from failed banks represented by the difference between the amounts paid to them from the Guaranty Fund and the refunds to the fund, plus credits on account of assets purchased by the Guarantee Fund Commission at receivers' sales are shown in Exhibit "D", as shown by the books of the various receivers. These amounts aggregate \$16,330,620.92. The books of the Department of Trade and Commerce are not kept so as to show the amounts due from failed banks, but we are able to reconcile the total shown above with the total indicated by data compiled from the books of the Department of Trade and Commerce as follows: gitized for FRASER

Payments to Failed Banks From Guaranty Fund . . . \$18,717,021.13 Refunds from Receiverships 2,055,040.09 Deduct: Bid Price of "Sale ASsets" Allowed as Credit \$331,509.37 Difference Between Refunds to Guaranty Fund per books of Receivers and Department of Trade and Commerce . . . 2,885.03 334,394.40 \$16,327,586.64 Add: Payments to Receivers by Guarantee Fund Commission from Sale Assets(Considered 2,601.53 Difference Between Payments from Guaranty Fund per books of Receivers and Department of Trade and Commerce. . . . 432.75 3,034.28 Balance Due from Failed Banks Per Exhibit "D" \$16,330,620.92

of the total bid price of the Guarantee Fund Commission for the assets acquired by it at receivers' sales in the amount of \$331,509.37, the sum of \$195,777.81 has been refunded to the Guaranty Fund, to December 31, 1929, as is shown by our summary report on audit of 74 "sale asset" trusts dated July 29, 1930. It is estimated that the remaining assets of these "sale asset" trusts had a value of \$163,426.91, as of December 31, 1929, which would provide for the refund of the balance of the Guaranty Fund's investment therein amounting to \$135,731.56 and \$27,695.35 in excess thereof. The sum of \$2,601.53 has already been paid back to receivers as provided by law for the payment of expenses, which amount has gone to reduce the total payments to failed banks from the Guaranty Fund.

. . . .

The balances due the Depositors' Guaranty Fund for unpaid assessments and refunds from 652 solvent banks on January 2, 1930 was \$2,954,108.59 while the balance due from 314 failed banks amounted to \$344,952.78 on the same date. Attention is directed to the fact that, in our opinion, the Department of Trade and Commerce did not protect the interests of the Depositors' Guaranty Fund, except in a few cases, with reference to the balances due the fund from failed banks aggregating \$344,952.78 on January 2, 1930 by filing claims with the various District Courts at proper times. These claims would, of course, be classified as general claims but would share in any amounts recovered on stockholders' double liability with the preferred and other general creditors, according to the decision of the Nebraska Supreme Court on this question. While the recovery might not have been large by the filing of claims in the case of each failed bank owing the Guaranty Fund, it would have, no doubt, been worth while. We recommend that claims be filed for these amounts in the future and that steps be taken to file claims in the case of past failures, where possible. During the nineteen year period audited there were 38 regular semi-annual assessments made against solvent banks aggregating \$4,680,337.08 and 21 special assessments aggregating \$15,131,-041.75, a grand total of \$19,811,378.83. This is an average of over one million dollars per year for the past nineteen years. Drafts were drawn by the Department of Trade and Commerce against these assessments 66 times for amounts aggregating \$18,694,668.59. Refunds received from receiverships and "sale asset" trusts by the departments were returned to, and deposited with, solvent banks 27 times in amounts aggregating \$2,211,258.75. gitized for FRASER -9-

BOOKS AND RECORDS Our audit of the Depositors' Guaranty Fund, proper, was somewhat handicapped by the inadequate books and records kept by the Department of Trade and Commerce. Ledger accounts were kept with each solvent bank showing the assessments, refunds, withdrawals and balances as to each. A controlling account was also kept. We have no serious criticism to make of this portion of the department's records. The other books kept were not adapted to the department's needs and, in fact, only served as memorandum books. Neither a regular cash book was kept showing the receipts of cash nor was a check register used to enter all checks drawn by the department in connection with the Guaranty Fund. One of the most serious defects in the accounting records in this department, in our opinion, is the absence of a permanent record containing accounts with the failed banks which have received payments from the Guaranty Fund. There is no record available in this department at present showing the balances owing the fund from failed banks which have received paymetns therefrom on account of losses. In our audit we were obliged to obtain this information from the receivers! books. It is our judgment that the department should keep such records that it will be able to account for all monies coming under its control in such form that it can be readily verified and comprehended by those interested. We were obliged to spend an unusual amount of time in auditing the records kept to obtain and verify the data and information desired. An adequate system would have eliminated a large part of this work. As to the method of keeping documents belonging to the office, we found considerable carelessness and laxity. We could not locate the bank statements from 1914 to 1923, inclusive, and igitized for FRASER -10ps://fraser.stlouisfed.org

no one seemed to know their whereabouts. Drafts for the earlier years were not available. Some of the statements of average daily deposits submitted by banks were also missing. No uniform system of filing such documents seems to have been in use. Needless to say this matter should have attention with a view to correcting such methods. All of the records pertaining to the department should be systematically filed and kept so that they can be readily examined. The department's officials and employees should desire this for their own protection.

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TRADE AND COMMERCE BY TRUSTS

DEPOSITED WITH BANKS

PERIOD FROM JAN. 3, 1911 TO JAN. 2, 1930

Exhibit "B"

Additional amounts shows

Location	Name of Trust	Receiver-	"Sale Assets"	Total White
Superior	First State Savings Bank	75 550 00		
Decatur	Farmers State Bank	35,550.09 35,118.69		35,550.09
Halsey	Farmers State Bank	31,074.81		35,118.69
√ Valparaiso	Valparaiso State Bank	26,508.30		31,074.81
/ Aurora	American State Bank	5,000.00		26,508.30
Page	Farmers Bank	20,672.23	5,000.00 /	5,000.00
√ Dunning	Home State Bank	8,157.07	5,000.00	25,672.23
√ Merriman	American State Bank		E 000 00/	8,157.07
√ Ceresco	State Bank of Ceresco	40,795.59	5,000.00/	45,795.59
√ Blair	Banking House of A. Castetter	41,329.61		41,329.61
/Long Pine	Brown County Bank	95,786.02	37 000 00/	95,786.02
✓ Hoskins	Farmers State Bank	37,187.78	17,000.00/	54,187.78
Hadar	Farmers State Bank	7,668.01	2 000 001	7,668.01
/ Oshkosh	First State Bank	93,540.65 46,559.17	2,000.001	95,540.65
Allen	Farmers State Bank	50,199.69		46,559.17
Pleasanton	Farmers State Bank	26,276.61	21,366.90/	50,199.69
√ Anselmo	Peoples State Bank	7,424.60	2,000.00	the same of the sa
√ Omaha	The Pioneer State Bank +15 P			9,424.60
\[\text{Lincoln}\]	American State Bank	307,358.38	16,500,0019	-135,331.49
Sidney	The Nebraska State	25,762.64		307,358.38
√Octavia	Octavia State Bank	3,446.34		25,762.64
Table Rock	Community State Bank	7,051.80		3,446.34
√Obert .	Obert State Bank	1,000.00		7,051.80
/Gurley	Gurley State Bank	14,270.32	1,000.00 /	1,000.00
√Springfield	Farmers State Bank	6,502.66	1,000.00	15,270.32
/Plattsmouth	Bank of Cass County	72,833.78	1,000.00	7,502.66
Fairbury	Goodrich Bros. Banking Co.	37,086.02		72,833.78
/Ogallala	The Exchange Bank	45,663.55		37,086.02V
/Bayard	The Farmers State Bank	10,000.00	2,000.00/	45,663.55
Homer	Homer State Bank	43,130.71	1	2,000.00
Winside	Farmers State Bank	104,325.72	3,000,00	43,130.71
\Newcastle	Newcastle State Bank	18,509.07		104,325.72
VLong Pine	American State Bank	7,000.00	4,500.00 /	18,509.07
Shelton	Shelton State Bank	12,393.90	24,167.26/	36,561.16
/Milligan	Nebraska State Bank	4,000.00	2,20,.201	4,000.00
/Waterloo	Bank of Waterloo	24,176.66	5,300.00	29,476.66
Endicott	Endicott State Bank	6,964.16	-,	6,964.16
√ Sholes	Wayne County Bank	1.664.61	4,500.00 /	4,500.00
/Hemingford	First State Bank	58,880.88		58,880.88
/Morrill	Farmers & Merchants Bank	20,259.28		20,259.28
/Waco	Waco State Bank	V 4,200.00		4,200.00
√ Omaha	American State Bank +1.500.	28,039.22		28,039.22
\Kimball	Citizens State Bank	4,424.17		4,424.17
Bennett	Farmers Bank	11,920.05		11,920.05
√ Chambers	South Fork State Bank	1,000.00		1,000.00
√ Berwyn	Berwyn State Bank	17,480.00	4,748.00	22,228.00
√ Henry	Henry State Bank	5,889.47	7,500.00	13,389.47
Gross	Gross State Bank	1,577.80		1,577.80
Neligh	Atlas Bank + 13179.9	7 27,000.00		27,000.00
Crookston	Bank of Crookston	1,102.07	1,000.00	2,102.07
Wayside	Wayside State Bank			
Broadwater	Broadwater Bank	3,445.17	1,000.00 56	1,000.00
√McCook	Citizens State Bank	86,076.07	7779	3,445.17
/Royal	Citizens State Bank	1,700.00		86,076.07
√Dix	Farmers State Bank	16,000.00		1,700.00
Potter	Citizens State Bank	12,500.00		16,000.00
Waverly	Bank of Waverly			12,500.00
Lorenzo	Lorenzo State Bank	5,500.00 3,652.72	12279	5,500.00
		0,000110	125,4	0,000.12
			1	905, 385.18(2)

1934, from recurses seem has examined by us igitized for FRASER tps://fraser.stlouisfed.org

Receiver- "Sale Assets" Ship Location Name of Trust Total Security State Bank 14,000.00 5,000.00 19,000.00 Farmers State Bank 1,416.76 600.00 2,016.76 /McGrew Farmers State Bank
Farmers State Bank
First State Bank 2,016.76 Culbertson 1,500.00 1,250.00 2,000.00 1,000.00 1,500.00 Bartley 3,250.00 / Nickerson 1,000.00 Trumbull State Bank /Trumbull Farmers Bank 1,000.00 /Crawford 1,000.00 Valentine State Bank Farmers State Bank Citizens State Bank 3,000.00 1,500.00 / 4,750.00 2,000.00 / 4,500.00 / Valentine Ames
/ Carroll
/ Riverton
/ Chadron
/ Chadron
/ Adams
/ Adams
/ Naponee
/ Niobrara
/ Niobrara
/ Neligh
/ Stapleton
/ Peru
/ Bloomfield
/ Beverly
/ Holdrege
/ Sidney
/ Sidney
/ Commerce
/ 6,750.00 / Ames 9,800.00 6,500.00 / 24,000.00 2,590.00 6,500.00~ 13,400.00~ 11,845.65 50,845.65 1,000.00 4,000.00 24,000.00 6,450.00 4,185.75 58,250.00 / Orchard State Bank

Bank of Commerce 20,750.00

Farmers State Bank 2,700.00

Bostwick State Bank 5,200.00

Security State Bank 1,500.00

Santee State Bank 7,000.00

Trownwille State Bank 7,000.00 2,000.00~ 20,750.00 2,700.00 /Bostwick 5,600.00 8,000.00 /Lynch Santee 1,500.00 √Brownville √Stratton Brownville State Bank Citizens State Bank 7,000.00 1,000.00 1,000.00 Seneca State Bank

Citizens State Bank

Citizens State Bank

2,036,195.53 173,277.81 2,209,473.34 >

Total michiding thems in text (p.6) 2,055,040.09 195.797.81 2,250,817.90 Seneca Lyons Add: Amount refunded to banks by Inthly house in paying lessed Department from assessments (inthly blanks - but within lessed 2,517.44

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Deduct: Amount not refunded and on hand January 2, 1930

732.03

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PAYMENTS FROM DEPOSITORS! GUARANTY FUND DU NOT Referred (Exhibit B) adjusted for USE TO FAILED BANKS PERIOD FROM JAN. 3, 1911 TO JAN. 2, 1930 Exhibit "C" 35,550,09
35,118.69
31,074.81
26,508.30
4,850.00
16,368.01
8,157.0
42,339.1
41,279.
95,786
24,439
5,67
93,21
46,5
45,5
30,1 Total Het (total gam in lose Jahn No Protection (Congulation Exhibit D)

pend (m Exhibit D)

Location Name of Bank (26)

igitized for FRASER tps://fraser.stlouisfed.org BALANCE DUE DEPOSITORS' GUARANTY

FUND FROM FAILED BANKS

PER RECEIVERS' BOOKS

JANUARY 2, 1930

Exhibit "D"

	Frend loss	Payments	Refunds	"Sale	
	" sell assite "	From	To	Assets"	
	william market	Guaranty	Guaranty	Bid	1-2-30
Location	Name of Banks	Fund	Fund	Price	Balance
O	Timet State Serings Book	54,526.17	35,870.16		18,656.01
Superior Decatur	First State Savings Bank Farmers State Bank	79,051.81	35,130.67		43,921.14
Halsey	Farmers State Bank	37,206.62	31,074.82		6,131.80
Valparaiso	Valparaiso State Bank	338,386.74	26,508.30		311,878.44
Aurora	American State Bank 150,00	156,527.44	5,000.00	150.00/	151,377.44
Page	Farmers Bank 4,304,15	206,722.35	20,672.23	9,304.15	176,745.97
Dunning	Home State Bank	93,657.07	8,157.07		85,500.00
Merriman		w 74,248.16	40,795.59	3,456.00	29,996.57
Ceresco	State Bank of Ceresco 50.00	150,122.84	41,329.61	50.00 /	108,743.23
Blair	Banking House of A. Castetter	698,786.02	95,786.02		603,000.00
Long Pine	Brown County Bank 12, 454,00	231,965.39	37,187.78	29,754.00	165,023.61
Hoskins	Farmers State Bank 1,999.00	91,334.39	7,668.01	1,997.00/	81,669.38
Hader	Farmers State Bank	20.00%			
Hader	Farmers State Bank 325.00	97,034.72	93,540.65	2,325.00	1,189.07
Oshkosh	First State Bank	89,818.01	46,559.17		43,258.84
Allen	Farmers State Bank 4,638.00	195,507.85	50,199.69	4,638.00/	140,670.16
Pleasanton	Farmers State Bank 4,366.90gai	135,960.65	26,276.61	17,000.00/	92,684.04
Belvidere	Farmers State Bank	20,216.07			20,216.07
Anselmo	Peoples State Bank 64.05	117,202.21	7,424.60	2,064.05	107,713.56
Omaha	Pioneer State Bank	300,761.32	135,331.49	8,673.00	156,756.83
Lincoln	American State Bank 5,500.00	549,858.38	307,358.38	5,500.00 \	237,000.00
Sidney	Nebraska State Bank	170,280.38	25,762.64		144,517.74
Octavia	Octavia State Bank 42.00	112,196.34	3,446.34	42.00	108,708.00
Table Rock	Community State Bank	82,051.80	7,051.80		75,000.00
Kilgore	Kilgore State Bank	509.02*			
Kilgore	Kilgore State Bank 7,537.25	154,051.01		7,537.25	147,022.78
Obert	Obert State Bank 1,010.50	108,271.18	1,000.00	1,010.50	106,260.68
Gurley	Gurley State Bank	82,270.32	14,270.32	1,000.00	67,000.00
Springfield	Farmers State Bank 597.25	65,026.65	6,502.66	1,597.25	56,926.74
Plattsmouth	Bank of Cass County 2,945.00	239,880.70	72,833.78	2,945.00	164,101.92
Fairbury	Goodrich Bros. Banking Co.	50,035.23	38,302.55		11,732.68
Ogallala	Exchange Bank	116,663.49	47,000.00	1 500 001	69,663.49
Bayard	Farmers State Bank 2,600.00	145,147.08	45 350 53		143,547.08
Homer	Homer State Bank 3,837.00	233,130.71	43,130.71	6,837.00	183,163.00
Winside	Farmers State Bank 1,341.00	365,721.42	104,325.72	1,341.00	260,054.70 46,190.00
Walton	Farmers & Merchants Bank/,010,00 Newcastle State Bank 822,50	47,200.00	18,509.07	822.50	375,677.50
Newcastle	Newcastle State Bank 822,50 American State Bank 6,857.61	296,162.17	7,000.00	11,357.61	277,804.56
Long Pine	Shelton State Bank Lam 14,167, 26	276,522.75	12,393.90	10,000.00	254,128.85
Shelton Milligan	Nebraska State Bank 1,070.00		4,000.00	1,070.00	76,109.72
Waterloo	Bank of Waterloo 1,216.78		24,176.66	6,516.78	38,483.22
Endicott	Endicott State Bank	29,964.16	6,964.16		23,000.00
Sholes	Wayne County Bank 461,00	AW- 20	1,664.61	4,981.00	86,527.99
Benedict	Farmers State Bank	139,868.68			139,868.68
Hemingford	First State Bank	207,075.68	58,880.88		148,194.80
Morrill	Farmers & Merchants Bank	193,259.28	20,259.28		173,000.00
Waco	Waco State Bank	19,200.00	4,200.00		15,000.00
Gering	State Bank of Gering 15,000.60	214,893.59		15,000.00	199,893.59
Omaha	American State Bank 2,159.00	400,039.22	28,039.22	2,159.00	369,841.00
Kimball	Citizens State Bank 850.00	305,124.17	4,424.17	850.00	299,850.00
Bennett	Farmers Bank 2.141.00	82,920.05	11,920.05	2,141.00	68,859.00
Bristow	American Exchange Bank 658,50	303,558.84		658.50	302,900.34
Chambers	South Fork State Bank 47.00	29,680.60	1,000.00	47.00	28,633.60
Berwyn	Berwyn State Bank 2,100.00	208,817.68	17,480.00	6,848.00	184,489.68
Maskell	Maskell State Bank	130,837.57			130,837.57
Henry	Henry State Bank gain 2,500.00	110,889.47	5,889.47	5,000.00	100,000.00
Gross	Gross State Bank 263.00	83,577.80	1,577.80	263.00	81,737.00
Kenesaw	First State Bank	115,775.00			115,775.00
Neligh	Atlas Bank of Neligh 1,404.29	809,348.89	40,179.95	1,404.29,	767,764.65
Crookston	Bank of Crookston 8,744.50	74,936.57	1,102.07	9,744.50	64,090.00
Wayside	Wayside State Bankgain 343.50	12,200.00		656.50	11,543.50
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		Payments	Refunds	"Sale	
		From	To Guaranty	Assets" Bid	Balance
Location	Name of Banks	Guaranty	Fund	Price	The state of the s
11008'01 011	Manie or Dantas	Fund	runa	TIICO	1-2-30
Eddyville	Security State Bank	98,000.00			98,000.00
Broadwater	Broadwater Bank	100.00*			30,000.00
Boardwater	Broadwater Bank 225.00		3,445.17	225.00/	141,875.00
McCook	Citizens State Bank	206,576.07	86,076.07		120,500.00
Dixon	Farmers State Bank	600.00*			
Dixon	Farmers State Bank 1,075.00			1,075.00	21,086.06
Bushnell	Farmers State Bank 3,221.16	107,311.86		3,221.16	104,090.70
Royal	Citizens State Bank 1,417.00	19,871.38	1,700.00	1,417.00	16,754.38
Springview	Springview State Bank 109.66	-,		109.66	3,890.34
Dix	Farmers State Bank	54,000.00	16,000.00		38,000.00
Potter	Citizens State Bank	105,101.47	12,500.00		92,601.47
Waverly	Bank of Waverly	222,537.25	5,500.00		217,037.25
Lorenzo	Lorenzo State Bank	20,402.72	3,652.72		16,750.00
Thedford	Thedford Bank Security State Bank 1,124,48	74,650.00	34 000 00	0 304 40V	74,650.00
McGrew Culbertson	Security State Bank 1,124.48 Farmers State Bank 1,192.92		14,000.00	6,124.48	44,875.52
Bartley	Farmers State Bank 589.04		1,416.76	1,792.92	89,707.08 17,910.96
Monowi	Monowi State Bank 2,103.00		1,500.00	2,103.00	146,363.41
Nickerson	First State Bank	500.00*		2,100.00	170,000.41
Nickerson	First State Bank 214.78	208,940.17	1,250.00	2,214.78	205,975.39
Clinton	Clinton State Bank	78,159.85	1,200.00	~,~11.10	78,159.85
Trumbull	Trumbull State Bank	3,072.50	1,000.00		2,072.50
Crawford	Farmers Bank 2,410,90	90,000.00	1,000.00	2,410.90	86,589.10
Valentine	Valentine State Bank 4,557.50		3,000.00	6,057.50	116,442.50
Ames	Farmers State Bank	262.51*		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Ames	Farmers State Bank 213.00		4,750.00	2,213.00 /	7,299.51
Angora	Angora State Bank	65.00*			
Angora.	Angora State Bank 1,000,00	39,338.66		1,000.00	38,403.66
Carroll	Citizens State Bank 6,280.00	151,632.15	9,800.00	6,280.00/	135,552.15
Riverton	Republican Valley Bank	66,000.00	6,500.00		59,500.00
Hooper	Dodge County Bank	250.00*			
Hooper	Dodge County Bank 1,200.00			1,200.00	58,948.50
Chadron	Citizens State Bank	401,507.27	24,000.00	222 22	377,507.27
Adams		55,790.00	2,590.00	229.87	52,970.13
Naponee Macy	Republican Valley Bank Macy State Bank	80,000.00 64,909.16	6,500.00	789.54	73,500.00
Taylor	Old Gold Bank	90,690.00		109.04	64,119.62 90,690.00
McLean	McLean State Bank	107,062.81			107,062.81
Niobrara	Niobrara Valley Bank 2,932.00		8,500.00	7,832.00	186,168.00
Neligh		200,000.00	39,000.00	15,490.00	145,510.00
Stapleton	Farmers Bank	18,000.00	1,000.00		17,000.00
Peru	Peru State Bank 9,707.00	63,000.00	4,000.00	9,707.00/	49,293.00
Bloomfield	Citizens State Bank	716,250.00	24,000.00		692,250.00
Beverly		24,500.00	5,750.00	950.06	17,799.94
Holdrege	Citizens State Bank	227,185.74	4,185.74		223,000.00
Sidney	American Bank 22,566.00		24,000.00	56,816.00	334,184.00
Orchard	Orchard State Bank 369.96	125,000.00	2,000.00	369.96 √	122,630.04
Ralston	Citizens State Bank	161,097.73	20 750 00		161,097.73
Hastings Randolph	Bank of Commerce Farmers State Bank 719.00	358,750.00 36,484.01	20,750.00	719.00	338,000.00
Bostwick	Bostwick State Bank 800.00	121,000.00			33,065.01
Lynch	Security State Bank	302,481.02	5,200.00	1,200.00	114,600.00 290,481.02
Cotesfield	Farmers State Bank	19,228.33	12,000.00		19,228.33
Santee	Santee State Bank	220.00*			15,220.00
Santee	Santee State Bank 504,43	10,000.00	1,500.00	504.43	8,215.57
Brownville	Brownville State Bank 1,676.00	21,858.02	7,000.00	1,676.00	13,182.02
Harvard	Union State Bank	102,420.00			102,420.00
Stratton	Citizens State Bank	77,000.00	1,000.00		76,000.00
Wolbach	Farmers State Bank	133,366.49			133,366.49
Seneca	Seneca State Bank	38,500.00	4,000.00		34,500.00
Lyons	Citizens State Bank 1,741.00	141,452.00		2,741.00	138,711.00
Papillion	State Bank of Papillion 2,500.0			2,500.00	418,500.00
Omaha	Security State Bank	438,113.50			438,113.50
Ord	Ord State Bank	83,622.33			83,622.33
Richfield	First State Bank	75.00*			
Richfield	First State Bank 334.00	35,500.00		334.00	35,241.00
Omaha	Commercial State Bank 1,414.28	80,000.00		1,414.28	78,585.72
Craig	Farmers State Bank	256,000.00			256,000.00
Sweetwater	Sweetwater	16,000.00			16,000.00
Angus	Bank of Angus 851.91	9,000.00		851.91	8,148.09

Location		Payments From Guaranty Fund	Refunds To Guaranty Fund	"Sale Assets" Bid Price	1-2-30 Balance
Ericson Brayton Nelson Bazile Mills	Farmers State Bank Brayton State Bank State Bank of Nelson First State Bank	78,500.00 42,006.76 29,000.00 297,284.99			78,500.00 42,006.76 29,000.00 297,284.99
		2,601.53* 18,717,453.88	2,057,925.12	331,509.37	16,330,620.92
		18,720,05.5,41			331,509.37
	* Paid to Receiver from "Sale Asset	Carlotte Control Contr	Fund Commissio	n	18,720035,41

334,509, Total "Sale assila" bid pivel adds to Difference appares to be Bayand Framer State Books

But whather bid price should be \$1,600, a

putatter even is in treating is not down. so figures for Bayard re payments, refundos ad sal associa bid priel have been used as given Ander J "sale assets" Said grill listed 73 banks

REPORT OF BANK INVESTIGATION
MARCH 3, 1930

EXHIBIT "B" (Exhibit "B" of Governor's message to special session of Legislature) (Report of Bank Investigation) Lincoln, Nebraska, March 3, 1930. To Governor Arthur J. Weaver, Lincoln, Nebraska. Your Excellency: For your information and that of the members of the Legislature, whom you have convened in extraordinary session to consider the banking question, I submit a preliminary report of the work of the investigation and audit, which by legislative authority and your order I have been conducting. After deliberation as to what should be the scope and object of the investigation, I have determined that the intent and purpose of the Legislature was to have an audit made of a sufficient number of failed banks to determine the chief causes of failures, secure evidence of law violations by officials, or waste of property assets by those entrusted with them. Also to audit the work of the Guarantee Fund Commission and other liquidating agencies. My chief object, and I believe the most important result to come from this investigation, is to determine as far as may be possible the fundamental causes that have brought disaster to so many banks in Nebraska, in order that the future may be free from such conditions. The audit is not completed, but enough has been accomplished to show substantially a picture of the causes and reasons for the failures of the past and I trust some truths that will behelpful in solving the problems of the future. This office has had every assistance asked for from the various departments of the state and the earnest and unqualified support of the Governor and the Attorney General. The Legislature appropriated \$150,000.00 for the expenses of the investigation authorized. The entire amount was available for the expenses of the audit, as well as the costs of the Attorney General's office because of legal actions resulting from the investigation. Up to March 1st, 1930, there has been expended by this office approximately \$55,590.53, divided as follows: igitized for FRASER

AUDITING DEPARTMENT

Salaries to March 1st, 1930 y	\$37,576.05 531.93	\$38,107.98
LEGAL DEPARTMENT		
Salaries to March 1st, 1930	3,930.64 1,395.70	5,326.34
CHIEF EXAMINER'S OFFICE		
Salaries to March 1st, 1930	10,590.43	
postage and supplies	1,165.21	12,156.21 \$55,590.53

There have been varying numbers of auditors and assistants employed.

Per diem pay was fixed by contract, the certified public accountants receive

\$20.00 per day when actually at work and assistant accountants \$12.50 per day.

No charges for expenses while employed in Lincoln are allowed. Actual expenses only when on work outside of Lincoln or Omaha are paid.

Two legal assistants are employed under direction of the Attorney General. Hon. Frank S. Howell of Omaha and Mr. Lee Basye of Lincoln are assigned to this work by the Attorney General. Both have had wide experience in the work in which they are engaged. Mr. Howell receives \$500.00 per month and \$25.00 per day while actually employed in trial of cases. Mr. Basye is paid \$325.00 per month. A large number of law suits and prosecutions have been begun by them in various courts and many more are being prepared and made ready for filing. Almost every report from the auditors recommends legal action because of law violations. Twenty-one indictments are pending trial. So far no case has been dismissed and each one brought to trial has resulted in conviction. The legal work growing out of the disclosures resulting from this investigation is only fairly started. It will probably continue long after the bank audits are finished.

The investigation was authorized by legislative act to cover a period of ten years beginning with 1919, but since the Statute of Limitations begins to run against most violations of criminal statutes after three years, I have centered the work of the auditors and examiners upon the more recent failures. It seemed a waste of money to work on cases that could only result in findings of little value as basis for legal action in the courts because outlawed by Statute of Limitations.

The banks that have failed since the Guarantee Fund Commission was abolished by act of legislature in May, 1929, are now in the hands of the Department of Trade and Commerce. A number of them have been reorganized and reopened and the others are being investigated and examined by that department. I have, therefore, directed this audit chiefly to the examination of those banks taken over and supervised or operated as going banks by the Guarantee Fund Commission. By doing so we have investigated the work of the Commission in handling and operating these banks and at the same time gone thoroughly into the conduct of the bank officers of failed banks who were responsible for their management and operation under the laws of Nebraska. From 1919 to May 1929, when the Guarantee Fund Commission was abolished, 270 banks were closed by the Department of Banking. 225 were closed in the six year period during which the Guarantee Fund Commission operated. Since July last this office has had under investigation and audit 106 banks and the reports are mostly completed. These banks were closed since 1923, when the Guarantee Fund Commission was created. Practically one-half of the banks that were closed during the six years following the creation of the Guarantee Fund Commission down to May 1929, when it was terminated, have been audited or are still under investigation. Every failed bank for which there has been a request for an investigation from a depositors' committee has been ordered audited. Wherever reliable information or evidence concerning any failed bank has indicated reasons for an investigation, an audit has been directed. It is expected that the investigation can be completed by July 1st next and a full report made to your excellency of the work when completed and the results obtained. This audit and investigation has had three principal objects in view: First - The audit of a sufficient number of failed banks to determine the cause of the many bank failures in Nebraska and to secure evidence of law violations in certain banks that should result in the punishment of guilty offenders, and to investigate thoroughly the liquidation and disposition of bank assets so as to protect as far as possible the interests of depositors. Second - To investigate and report on the work of the Guarantee Fund Commission as administrators of the affairs of failed banks. gitized for FRASER s://fraser.stlouisfed.org

Third - To investigate and report on the efficiency and effectiveness of the supervision and examination of state banks as conducted by the Department of Trade and Commerce.

Enough banks are now audited or under investigation to show the causes

Enough banks are now audited or under investigation to show the causes and reasons for the failures of the past and to point out needed reforms necessary to insure sound banking in the future. The audit of those banks liquidated or operated as going banks by the Guarantee Fund Commission gives a picture of the workings of the law creating the Commission as applied to the banks audited.

The auditors are now beginning a general audit of the work of the Guarantee Fund Commission as a whole, and also an audit of the administration of the Guarantee Fund and bank examinations and supervision of state banks by the Department of Trade and Commerce.

CAUSES OF FAILURE

In analyzing almost every bank failure there are important facts and law violations disclosed that pertain to that bank along, but there are certain economic causes as well as violations of both statutory law and sound business practice that are constantly disclosed as the underlying reasons for failures in almost every case. Since 1920, economic causes general in scope and character destroyed agricultural and commercial credit and made bankruptcy widespread throughout Nebraska and her sister states with consequent disaster to the banks of Nebraska and the states surrounding her. The World War inflated prices, both of land and other property, to such an extent that a wild business boom broke out which swept bankers, business men and farmers before it. Standards of values and basis of credit were completely lost sight of and speculations took the place of sound business ideas. Banks were increased in numbers until competition in limited fields brought disaster because there was not sufficient safe and profitable business for all those who were fighting for it. Land speculation, a most dangerous disease for bankers to contract, became epidemic either through loans on lands or by indirect purchases by bank officers. The forced deflation of farm property swept away values of supposed securities and caused the most complete destruction of credit the west has ever known. Agricultural prices fell eight billions in one year. Only the strong, careful and experienced banker could weather this storm.

igitized for FRASER ttps://fraser.stlouisfed.org During the war boom period the number of state banks was increased by 315. It is interesting to note that 296 banks have been closed since the boom blew up in 1921. Banks that were the product of boom conditions collapsed when the boom that brought them into being broke. When the courts decreed that the State Banking Department could not refuse charters, they struck a deadly blow at the safety of banking and the security and sufficiency of the Bank Guaranty Fund. Hundreds of banks were chartered for which there was no economic use and men permitted to operate them who, for want of ability and honesty, have disgraced the business of banking.

In the year 1917, one hundred and one new banks were chartered and in 1918 and 1919, one hundred and two more were permitted to begin business. The irrestible economic law that unprofitable banks, the same as any other losing business, must finally fail or discontinue has cancelled nearly every one of those chartered mistakes, but at a sad cost to the depositors of the failed banks. This mistake in our banking administration has been corrected. The courts now permit the Banking Department to judge as to community need for a bank and also as to the ability and character of the officers who manage it. As a result in the first six months of 1929, only one new state bank has been chartered in Nebraska. No one protests that any just demand has been denied.

The unsafe and unnecessary expansion in banking during the boom period led to an extraordinary and unsafe increase in loans and credits.

Where too many banks make competition ruinous, bad loans become common because there are not enough good borrowers to absorb the funds that must be loaned to make a show of profit at least on paper. The millions of dollars of worthless loans that encumbered the note cases of the banks audited by this office is astounding. Very often more than half of the notes in failed banks audited by this office are found worthless because the officers making them were speculators, not bankers. These bad loans were not made to earn reasonable interest upon undoubted security, which should be the bankers sole purpose, but for many unsound and dangerous reasons. The drunken desire to get rick quick by using depositors' money in real estate and other speculative businesses has ruined about every bank and banker that engaged in it.

No banking law however sound and carefully drawn will be effective in protecting the interests of the depositor and the public if bankers are permitted

gitized for FRASER ps://fraser.stlouisfed.org to continually violate its most important provisions. Moses himself could not make a law that would save bankers who would not obey it. The Guaranty portion of the banking laws of Nebraska established an insurance policy for the protection of depositors. The annual assessments for the payment of losses were based upon the average losses in national banks during the entire life of that system since it was established in 1862. For fifteen years before the war boom multiplied the number of banks and inaugurated an era of disastrous speculation, failures were few, depositors lost no money and public confidence in our state banks was complete.

If all banks had obeyed the law prohibiting unlawful loans and refused to risk the funds of their depositors in speculations of any sort, failures of state banks would have been few and the Guaranty Fund could have readily paid any losses of depositors.

It is a felony for officers of a bank to receive deposits after it is insolvent. The Department of Banking is empowered to close banks found insolvent upon examination. Stockholders are liable for an additional amount equal to their capital investment. These provisions of law, if enforced, would make depositors' losses negligible.

With proper supervision and competent examinations, bankers would not have been permitted to break their institutions by illegal loans and unlawful speculation. Under proper administration of the banking laws now on the Statute books of Nebraska, a bank failure should only result in loss to the stockholders and to them only because of violations of the trust in their charge.

The many bank failures in Nebraska were not caused by the laws of the commonwealth. Failures became epidemic because the banking laws were violated and not enforced.

Hundreds of banks have failed in the states surrounding Nebraska. The laws of states may differ, but the causes of bank failures are ever the same. All laws are useless unless obeyed. Banking laws are the result of long years of experience and cannot be broken by bankers without both banker and the public paying the penalty. No law, however salutary, can ever be a substitute for honest and competent bank management. Bad bankers and poor supervision broke the failed banks of Nebraska. The Guaranty Law brought prosperity and strength to the state banks and saved depositors from losses of millions of dollars. It has been discredited and destroyed by those who should have been its staunchest defenders.

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The wreck of agricultural prosperity, betrayal of their trust by faithless bankers and inefficient supervision have nullified the law, taken from the people the benefit of its protection and destroyed the confidence it had established. Security of depositors is the corner stone of prosperous and stable banking. It is the task and duty of the Legislature to re-establish this confidence. The people will be quick to show their approval of any action that will make the depositor secure and the banking system of the state prosperous. The Guaranty Fund has been the chief agency of the state for the liquidation of failed banks during the period covered by this investigation. It was advocated by bankers and composed of bankers recommended to the Governor by banking groups. The law provided that the Commission acted for the stockholders of closed banks. The Commission was authorized to operate failed banks, receive and pay out deposits without regard to the solvency of the institution. The operation of failed banks by the Guarantee Fund Commission resulted in payment of millions of dollars of preferred claims to certain depositors by agents in charge of Commission managed banks. Governor Weaver pointed out, in his statement issued when convening the extra session, that in 73 such banks there were preferences paid some depositors to the amount of \$5,000,000.00. It should be said that the Commission claims that before December 1st, 1927, it was represented to them by the Department of Trade and Commerce that losses would finally be paid in full from the Guaranty Fund. All unequal preferences in payments to depositors were discontinued after December, 1927. This audit first disclosed the magnitude of these discriminations. There have been many cases reported to this office of compromises of debts owing to failed banks. Also numerous reports of sale of lands or property at unfair prices. All these reports have been carefully investigated. The Commission has left a very complete and well kept set of records showing the history of every transaction performed by itself or its agents. The auditors will make a record of their finds and recommendations upon the work of the Commission for the information of the Governor and the Attorney General's office. gitized for FRASER s://fraser.stlouisfed.org

Based upon realization of assets of failed banks and payments from the Guaranty Fund, Mr. Van Peterson estimated the deficit from the 79 million of liabilities as of May 1st, 1929, at 16 millions of dollars. Since May 1st, 1929, failures have added over 19 million of liabilities of failed banks. At the same rate of realization as figured for prior liabilities, there would be added 4 million dollars more to the estimated deficit, or a total amount of 20 millions as estimated in the Governor's statement.

If the State and the banks will jointly assume the payment of this deficit, as your excellency has recommended, Nebraska will indeed have "told a story no other state can tell."

Respectfully submitted,

s/ A. C. Shallenberger CHIEF EXAMINER.