SILAS KEEHN REMARKS MICHIGAN BANKERS ASSOCIATION MACKINAC ISLAND, MICHIGAN JUNE 22, 1984

- I. INTRODUCTION
 - A. GIVEN THE EVENTS OF THE PAST FEW MONTHS, INDEED, THE PAST FEW WEEKS, WE SEEM TO BE IN ONE OF THOSE PERIODS WHEN THE BANKING INDUSTRY IS FACED BY PARTICULARLY DIFFICULT CIRCUMSTANCES
 - 1. THE PACE OF CHANGE HAS SIGNIFICANTLY ACCELERATED
 - A. TRITE -- BUT UNIQUELY TRUE
 - As a consequence, we are now dealing with some very significant pressures and problems
 - 3. FEDERAL RESERVE SYSTEM, AS THE NATION'S CENTRAL BANK

AND A REGULATOR OF MANY OF OUR FINANCIAL INSTITUTIONS, Very Significa ALSO FACES SOME IMPORTANT ISSUES AND CHALLENGES AS important issues. WE TRY AND DEAL WITH THESE ISSUES 77 As I frequently suggest, the Federal Reserve is perhaps going through it, must challenging + exating phase in our royear history 20 year

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- B. JUST TO REFRESH YOUR MEMORY, WOULD LIKE TO ENUMERATE SOME OF THE MORE IMPORTANT DEVELOPMENTS IN THE FINANCIAL SERVICES INDUSTRY SINCE LAST YEAR'S MBA MEETING HERE
 - BANKAMERICA ACQUIRED SEAFIRST, A MAJOR INTERSTATE DEVELOPMENT
 - 2. CITICORP ACQUIRED FIRST FEDERAL IN CHICAGO AND NEW BISCAYNE FEDERAL IN MIAMI -- ANOTHER IMPORTANT

INTERSTATE DEVELOPMENT

3. THE COMPTROLLER OF THE CURRENCY HAS APPROVED & Several Financial Comp APPLICATIONS FOR BANKS FILED BY DIMENSION. THEN Establishing first form THE COMPTROLLER REIMPOSED THE MORATORIUM ON "NONBANK

BANKS

- 4. THE FEDERAL RESERVE BOARD, IN A WATERSHED DECISION, GAVE APPROVAL TO U.S. TRUST CORD. TO CONVERT THEIR FLORIDA TRUST COMPANY INTO A CONSUMER BANK
 - A. THIS WAS FOLLOWED BY LITERALLY A FLOOD OF SIMILAR

APPLICATIONS

B. Some 40 B.H.C - 245 Non-Banks in 40 states



5. GEORGIA PASSED A BILL TO ALLOW GEORGIA BANKS TO MERGE WITH BANKS IN NINE OTHER SOUTHERN STATES ON A RECIPROCAL BASIS, THUS LEADING THE WAY FOR A REGIONAL COMPACT IN THE SOUTHEAST. ELONION THEN PASSED A

- 6. MAINE'S GOVERNOR SIGNED A BILL THAT ELIMINATES THE RECIPROCITY REQUIREMENT IN THE STATE'S INTERSTATE BANKING LAW, FEES CONTRADICTS THE NEW ENGLAND REGIONAL COMPACT
- 7. EARLY THIS YEAR, CITICORP GAINED ACCESS TO THE ATMS in California Safeway Supermarkets for its MasterCard, VISA AND DINERS CLUB, CARDHOLDERS

8. K-MART BEGAN OFFERING CDS AND MMDAS ISSUED BY A MICHIGAN S&L IN THREE OF ITS FLORIDA STORES

9. THE BUSH TASK FORCE FINISHED ITS FINAL REPORT ON

THE REGULATION OF THE FINANCIAL SECTOR. A MOVE

TOWARD PUNCTIONAL REGULATION AND INCREASED STATE

SUPERVISORY POWERS OVER STATE-CHARTERED INSTITUTIONS

ARE INCLUDED AMONG TTO RECOMMENDATIONS

- 10. AND, OF COURSE, THE RECURRING PROBLEM OF DEALING WITH THE REFINANCING OF THE EXTERNAL DEBTS IN THE INTERNATIONAL MARKETS HAS ADDED A CONSIDERABLE AIR OF TENSION.
- 11. THESE ARE JUST A FEW OF THE HIGHLIGHTS BUT, NET, IT HAS BEEN A BUSY AND ACTIVE YEAR
- C. THE PESSIMISTS WOULD SUGGEST THAT THE BUILD-UP OF CONFLICTING PRESSURES IS TOO GREAT
 - WE ARE HEADING FOR A PERIOD OF DESTABILIZED CONDITIONS
- D. WITHOUT IN ANY WAY MINIMIZING THE MAGNITUDE OF THE ISSUES
 - 1. THE FINANCIAL SYSTEM HAS DISPLAYED AN AMAZING DEGREE OF RESILIENCY IN DEALING WITH THESE CHALLENGES
 - 2. THE LEVEL OF COOPERATION AMONG THE MAJOR PARTICIPANTS HAS BEEN EXCEPTIONALLY HIGH
 - A. THE PROBLEMS AND CHANGES, INTERNATIONAL, DOMESTIC, ET AL, HAVE BEEN MANAGED AND CONTAINED

- 3. THE REGULATORY RESPONSE, WHERE NECESSARY, HAS BEEN APPROPRIATE AND EFFECTIVE
- 4. THE ECONOMIC RECOVERY, FIRST DOMESTIC AND NOW WORLDWIDE, WILL INCREASINGLY PROVIDE A FAVORABLE ENVIRONMENT FOR THE SOLUTION TO THESE PROBLEMS
- II. LET ME FIRST COMMENT ON DEREGULATION -- THE EVENTS OF THE PAST YEAR HAVE BROUGHT US TO AN IMPORTANT CROSSROAD -- LOOKING FORWARD, THERE SEEM TO BE THREE ALTERNATIVE COURSES OF ACTION A. REREGULATION -- THERE WILL BE GROWING POLITICAL PRESSURE

TO IMPOSE NEW CONTROLS OR REIMPOSE OLD CONTROLS

- AT THIS POINT, GIVEN THE ENORMOUS CHANGES THAT HAVE TAKEN PLACE, IT IS DIFFICULT TO IMAGINE HOW WE COULD POSSIBLY REVERT TO THE STRICTURES WHICH EXISTED UNTIL A FEW YEARS AGO
 - A. THIS IS A CASE OF TOOTHPASTE BEING LARGELY OUT OF THE TUBE
- 2. WE WOULD BE ATTEMPTING TO UNDO THE VAST CHANGES THAT HAVE BEEN MADE OVER THE RECENT YEARS, WHICH WOULD BE

A VERY DIFFICULT PROCESS

- 3. VERY UNEVEN AND UNFAIR
- 4. WITH SOME SIGNIFICANT EFFECT ON THE OUTLOOK FOR THE ECONOMY WHICH HAS BECOME ACCUSTOMED TO AND HAS ENJOYED THE BENEFITS OF A MORE FLEXIBLE FINANCIAL STRUCTURE

Securit

- B. A PAUSE IN THE DEREGULATION PROCESS -- PROVIDE FOR A COOLING OFF PERIOD
 - 1. THE MOMENTUM OF THE MARKETS IS DIFFICULT TO HALT
 - 2. MORATORIUMS HAVE NOT WORKED IN THE PAST -- THEY DON'T HAVE ANY EFFECT OR IMPEDE THOSE THAT ARE NOT COVERED
 - A. HERE AGAIN, THE PROCESS WOULD BE VERY UNEVEN AND UNFAIR
 - 3. THIS IS NOT A PRACTICAL RESPONSE TO THE CURRENT CIRCUMSTANCES
 - 4. IN FACT, THE TIMES CRY OUT FOR LEGISLATIVE ACTION SO THAT FURTHER CHANGES CAN BE MANAGED ON AN ORGANIZED AND ORDERLY BASIS RATHER THAN BY AD HOC

MARKET RESPONSE

SK DRAFT (3)



C. CONTINUED DEREGULATION ON A MANAGED BASIS IS THE ONLY

PRACTICAL ALTERNATIVE Important by

1. THE PROBLEMS THAT WE HAVE BEEN EXPERIENCING ARE NOT

THE RESULT OF DEREGULATION

DEREGULATION MAY HAVE COMPLICATED THE ENVIRONMENT --Α.

BUT HAS NOT, PER SE, CAUSED THE PROBLEMS

2. THE DIFFICULTIES HAVE NOT OCCURRED IN ACTIVITIES

NEWLY UNDERTAKEN BY BANKS

- THESE ESCHERIC NEW FINANCIAL SERVICES thought to be not esoteric by many. Α.
- RATHER, BY AND LARGE, THEY HAVE TAKEN PLACE IN THE 3. TRADITIONAL AND FUNDAMENTAL AREAS OF BANKING --DEPOSIT TAKING AND LENDING
- 4. INDEED, IN MANY INSTANCES THE PROBLEMS HAVE BEEN EXACERBATED BY THE CURRENT LEVEL OF REGULATION

Lever 5. AN IMPORTANT OPPORTUNITY FOR THE LEGISLATIVE PROCESS TO MOVE FORWARD ON BOTH THE STATE AND NATIONAL LEVELS

- III. MEANWHILE, ALMOST SEPARATE AND APART FROM THE LEGISLATIVE ARENA, MARKETPLACE CHANGES CONTINUE APACE
 - A. OUR BANK SPONSORS A CONFERENCE ON BANK STRUCTURE AND COMPETITION EACH SPRING
 - IN MY OPENING COMMENTS THIS YEAR, I SUGGESTED THAT MARKETPLACE DEVELOPMENTS, WHICH JUST A FEW YEARS AGO WOULD HAVE SEEMED ALMOST INCREDIBLE, HAVE NOW BECOME COMMONPLACE
 - 2. WE HAVE BECOME ACCUSTOMED TO THE INVASION OF NONBANKS ONTO THE TURF PREVIOUSLY THE EXCLUSIVE DOMAIN OF THE COMMERCIAL BANKS
 - 3. BANKS HAVE NOW BECOME ACCUSTOMED TO COMPETING WITH DREYFUS, FIDELITY, SEARS, MERRILL LYNCH, ET AL, FOR NORMAL BANKING TRANSACTIONS
 - 4. IN HIS APRIL 1984 TESTIMONY BEFORE THE SENATE COMMITTEE ON BANKING, FINANCE AND URBAN AFFAIRS, CHAIRMAN VOLCKER LISTED 61 NONBANKS THAT HAVE OPERATIONS IN 22 STATES
 - B. IN STUDIES THAT WE HAVE DONE AT OUR BANK ON THE EFFECT

OF NONREGULATED COMPETITION IN THE FINANCIAL SERVICES AREA, THE GAINS ACHIEVED BY NONBANKING BASED COMPANIES IN FINANCIAL SERVICES ARE IMPRESSIVE -- OR SCARY IF YOU ARE A REGULATED COMPETITOR

- IN THE STUDIES THAT WE HAVE CONDUCTED OVER THE PAST SEVERAL YEARS, WE HAVE UTILIZED A BASE OF 32 COMPANIES INCLUDING A VARIETY OF INDUSTRIAL, COMMUNICATIONS AND TRANSPORTATION FIRMS SUCH AS GULF & WESTERN, NATIONAL STEEL, GENERAL ELECTRIC AND GENERAL MOTORS
- 2. IN 1972, THE BASE YEAR FOR THE STUDIES, THERE WERE 10 FIRMS WHOSE EARNINGS FROM FINANCIAL SERVICES WERE MOST IMPRESSIVE -- THE COMBINED EARNINGS OF THESE FIRMS FROM THEIR FINANCIAL SERVICE ACTIVITIES TOTALLED OVER \$650 MILLION IN 1972
- 3. BUT BY 1983, THE FINANCIAL SERVICES EARNINGS OF THESE FIRMS HAD GROWN BY FOUR TIMES TO ALMOST \$3 BILLION. ABOUT THE SAME AS THE TOTAL WORLDWIDE EARNINGS OF THE SIX LARGEST BANK HOLDING COMPANIES RANKED BY

EARNINGS

- FURTHER, IN ALMOST ALL CATEGORIES OF LENDING AND
 DEPOSIT TAKING, NONREGULATED FINANCIAL ENTITIES
 HAVE ACHIEVED IMPRESSIVE GAINS AND NOW ENJOY
 SUBSTANTIAL MARKET POSITIONS
 - A. THESE GAINS HAVE COME AT THE EXPENSE OF THE BANKS
 - (1) THE MOST PROMINENT EXAMPLE IS IN AUTO LENDING WHERE BANKS' SHARE FELL FROM 60% IN 1978 TO 45% IN 1982. OVER THIS SAME TIME SPAN, GMAC DOUBLED ITS SHARE OF ALL AUTO LOANS OUTSTANDING FROM 13% TO 26 %. GIVEN THE IMPORTANCE OF THE AUTOMOTIVE INDUSTRY TO MICHIGAN, THIS STATISTIC SHOULD BE PARTICULARLY RELEVANT.
- 5. THERE WERE THOSE THAT SUGGESTED THAT ANY LOGICAL CONTINUATION OF THESE TREND LINES OVER TIME WOULD LEAD TO THE CONCLUSION THAT BANKS WOULD BE RELEGATED TO A MUCH LESS IMPORTANT ROLE AS FINANCIAL INTER-

MEDIARIES IN OUR SYSTEM

- C. BUT, VERY IMPORTANTLY, AS THESE COMPETITIVE PRESSURES HAVE BUILT UP, THE BANKS, IN TURN, HAVE RESPONDED BY EXPANDING THE SCOPE OF OFFERED SERVICES AND GEOGRAPHIC AREAS COVERED
 - MANY OF THE LARGEST BANK HOLDING COMPANIES ARE ACTIVELY PROVIDING A VARIETY OF SERVICES SUCH AS COMMERCIAL AND CONSUMER LENDING, LEASING, FACTORING, DATA PROCESSING, ETC., THROUGH NONBANK SUBSIDIARIES
 - 2. OFFERED ON AN INTERSTATE BASIS
 - 3. BY CURRENT ESTIMATES SOME 140 BANK HOLDING COMPANIES CONTROL OVER 300 NONBANK SUBSIDIARIES WITH OVER 5,500 OFFICES IN STATES OTHER THAN THE HOME STATE
 - 4. IN ADDITION, THEY OPERATE SOME 200 LOAN PRODUCTION OFFICES AND 140 EDGE ACT OFFICES IN THE MAJOR CITIES THROUGH THE U.S.
 - 5. IMPRESSIVE EXPANSION, ESPECIALLY WHEN YOU CONSIDER THAT THE MCFADDEN ACT AND DOUGLAS AMENDMENT REMAIN ON THE BOOKS BUT HARDLY EFFECTIVE

- D. AND IN 1983 AND SO FAR IN 1984, THE BANKS, LARGE AND SMALL ALIKE, HAVE CONTINUED TO RESPOND IN A HIGHLY EFFECTIVE MANNER RATHER THAN RELYING ON COUNTERPRODUCTIVE PROTECTIONISM
 - 1. FOR EXAMPLE, BANKS ARE ESTABLISHING BROADER GEOGRAPHIC PRESENCE BY GIVING HOLDERS OF MASTERCARD AND VISA CARD THE ABILITY TO OBTAIN CASH AT ATMS OR SUPERMARKETS in OR OTHER RETAIL OUTLETS. IN 1983, DOZENS OF REGIONAL FFT NETWORKS OWNED BY OR LICENSED TO THOUSANDS OF BANKS GAINED INCREASED MARKET PRESENCE AND A NATIONWIDE LINKAGE OF THESE NETWORKS BECAME A REALITY
 - As an example of a new and potentially rewarding micreasing G service, banks have begun to offer discount brokerage services

3. More than one-fourth of our states have now enacted LEGISLATION TO PERMIT INTERSTATE BANKING IN SOME MANNER -- THIS IS LEGISLATION THAT COULD NOT POSSIBLY COME ABOUT IF BANKS, AND IMPORTANTLY BANKS OF ALL

SIZES, DID NOT AGREE THAT THEIR PROSPECTS WERE

IMPROVED BY GREATER GEOGRAPHIC SCOPE In This geographic issue A. I SENSE A TREMENDOUS ATTITUDE CHANGE IN WHAT

HAS BEEN A VERY SENSITIVE AREA 5. Opportunity for small + helding a Sel creater IF DEREGULATION IS GOING TO CONTINUE AND IF MARKET COMPETITIVE FORCES ARE GOING TO INTENSIFY, IT STANDS TO REASON THAT THE MANAGEMENT FUNCTION WILL BECOME INCREASINGLY DIFFICULT --I SUGGESTED EARLIER THAT THE PROBLEMS THE BANKING INDUSTRY HAS EXPERIENCED ARE NOT THE DIRECT RESULT OF DEREGULATION Α. THE VOLATILITY IN INTEREST RATES WHICH WE HAVE EXPERIENCED OVER THE PAST FEW YEARS HAS CERTAINLY COMPLICATED THE MANAGEMENT PROCESS; THE SEVERE RECESSION THAT ENDED IN LATE 1982 HAD A MAJOR IMPACT ON ASSET QUALITY, BUT IMPORTANTLY, THE COMMON DENOMINATOR, AT LEAST IN MY VIEW, THE CONSISTENT ELEMENT WHICH RUNS THROUGH ALL OF THE BANKING PROBLEMS WE HAVE EXPERIENCED, IS A FAILURE IN THE MANAGEMENT PROCESS

- 1. IN THE HIGHLY REGULATED ENVIRONMENT OF YESTERYEAR
- WITH A RELATIVELY RESTRICTED RIGHT OF ENTRY, EVEN A BADLY MANAGED INSTITUTION COULD DO REASONABLY WELL

A. IT JUST WASN'T THAT COMPLICATED

- 2. BUT MARKET DEVELOPMENTS AND VAST STRUCTURAL MODIFICATIONS HAVE CHANGED ALL OF THAT
- 3. IT IS IMPORTANT TO REMEMBER THAT ACTUAL ACTS OF DEREGULATION FOLLOWED ON A DE FACTO BASIS -- THE MARKETPLACE LED THESE CHANGES BY A VERY CONSIDERABLE PACE
- 4. THUS, MY POINT IS THAT THE MARKETPLACE DEVELOPMENTS HAVE CAUSED THE PROBLEMS, NOT DEREGULATION PER SE, WHICH ONLY FOLLOWED ON A LAGGING BASIS
 - A. REGULATION AT BEST ONLY TEMPORIZES DEVELOPMENTS IN THE FREE MARKET ENVIRONMENT
- B. EVERY ONCE IN AWHILE IT IS IMPORTANT TO REMIND OURSELVES JUST WHAT THE BANKING BUSINESS IS ALL ABOUT TO BE SURE THAT THE APPROPRIATE MANAGEMENT TOOLS ARE IN PLACE TO

EFFECTIVELY DEAL WITH A BUSINESS THAT, BY ALL STANDARDS,

HAS BECOME INCREDIELY COMPLICATED AND SOPHISTICATED

- CERTAINLY THE CONCEPTS ARE PRETTY SIMPLE -- NO SURPRISES TO ANYONE HERE
- 2. YET WITH EACH PROBLEM THERE SEEMS TO HAVE BEEN SOME OBVIOUS FAILURE IN THE MANAGEMENT PROCESS
- C. SIMPLISTICALLY, AND PLEASE BEAR WITH ME, BANKING BUSINESS INVOLVES DEPOSIT TAKING ON ONE SIDE OF THE BALANCE SHEET AND LENDING ON THE OTHER
 - NOTHING REVOLUTIONARY ABOUT THAT STATEMENT, YET, IMPORTANTLY, IT IS IN THESE TWO VERY BASIC AREAS THAT MOST OF THE PROBLEMS HAVE ARISEN
- D. DEPOSITS -- WITH DEREGULATION THERE HAS BEEN A MOVE TOWARD THE PAYMENT OF INTEREST ON MOST DEPOSITS
 - BUT THOUGH A SUBSTANTIAL PART OF RETAIL ACCOUNTS NOW INVOLVE THE PAYMENT OF INTEREST, THEY ARE STILL CORE DEPOSITS IN A FUNDAMENTAL SENSE
 - 2. THEY ARE NOT PURCHASED FUNDS IN A MARKET SENSE --

AS A CONSEQUENCE, THERE IS A HIGHER LEVEL OF

STABILITY INVOLVED

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- A. THE RETAIL CUSTOMER WITH AN MMDA HAS A FAR DIFFERENT ATTITUDE THAN THE DISPASSIONATE INSTITUTIONAL TRADER DEALING FROM A MONEY DESK IN SOME DISTANT SPOT OF THE WORLD
- 3. PURCHASED FUNDS CAN BE MUCH MORE VOLATILE; THE MARKETS AND TRADERS HAVE VAST ALTERNATIVES AND WILL MOVE FROM ONE INSTITUTION TO ANOTHER FOR A VARIETY OF REASONS INCLUDING YIELD, MATURITY AND PERCEIVED CREDIT QUALITY A. AS WE HAVE LEARNED, THESE CHANGES CAN OCCUR
- 4. ASSET GROWTH THAT IS NOT CONTROLLED AND CAREFULLY MANAGED AND THAT IS SUPPORTED BY AN OVERDEPENDENCE ON PURCHASED FUNDS AS OPPOSED TO CORE DEPOSITS CAN AND DOES INTRODUCE A LEVEL OF INSTABILITY
 5. THE PURCHASED FUNDS TO EARNING ASSET RATIO IS A

IS ONE THAT SHOULD BE CAREFULLY CONTROLLED
A. DIFFERENT TYPES OF INSTITUTIONS CAN FEEL
COMFORTABLE WITH AND CAN MANAGE TO DIFFERENT
LEVELS OF PURCHASED FUNDS BUT UNDER D
ASSET GROWTH WITHOUT CAREFULLY THOUGHT THROUGH
MANAGEMENT RESTRAINTS ON PURCHASED FUND LEVELS
Stitist Horongh Brokering Process - Fundeds To of E. LENDING CLEARLY, COMMERCIAL BANKING IS NOT AND & Bonks
CANNOT BE A HIGH RISK ACTIVITY IN THE APPROACH TO

VERY IMPORTANT ITEM OF MANAGEMENT INFORMATION AND

LENDING

- 1. NET INTEREST MARGINS AND RETURNS ON ASSETS SIMPLY DO NOT PROVIDE ROOM FOR EXCESSIVE RISK TAKING
- 2. THE RISK-REWARD RELATIONSHIP WILL SIMPLY NOT PERMIT THE INTRODUCTION OF HIGH RISK INTO THE LENDING PORTFOLIO
- 3. THE TOTAL LENDING MARKET, THE TOTAL CREDIT PIE, IF YOU WILL, MAY NOT HAVE AN ABSOLUTELY FINITE LIMIT

BUT THERE MUST BE SOME PRACTICAL LIMITS AS TO THE VOLUME OF LOANS WITH REASONABLE RISKS THAT ARE AVAILABLE TO THE BANKING MARKET FROM TIME TO TIME. WITH INCREASINGLY RAPID COMMUNICATIONS, INCREASED MOBILITY AND REDUCED GEOGRAPHIC RESTRAINTS, I THINK IT IS POSSIBLE THAT THE FINANCIAL SERVICES INDUSTRY MAY BE FACING SOME OVERCAPACITY CONSIDERATIONS IN LENDING OPERATIONS. IN ORDER TO DEAL WITH RISING EXPENSE LEVELS AND TO KEEP EARNING ASSETS INCREASING AT REASONABLE RATES, SOME BANKERS SEEM TO BE WILLING TO ASSUME HIGHER THAN ORDINARY RISKS

A. PERHAPS A EUPHEMISTIC WAY OF SUGGESTING THAT COMPETITIVE FACTORS MAY BE CAUSING A DETERIORATION IN LOAN QUALITY

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4. HAVING NOTED BANKING'S FUNDAMENTAL ACTIVITIES, LET ME ENUMERATE JUST A FEW MANAGEMENT GUIDELINES THAT RECENT HISTORY WOULD SUGGEST BEAR REPEATING

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Guideline XX (

- F. CHECKS AND BALANCES -- ANY ORGANIZATION THAT DOES NOT PROVIDE FOR REASONABLE CHECKS AND BALANCES AS A PART OF THE LENDING STRUCTURE MAY WELL BE EXPOSING ITSELF TO PROBLEMS
 - 1. PEOPLE ARE HUMAN AND HUMANS MAKE MISTAKES
 - 2. TO ALLOW LENDING OFFICERS TO HAVE LARGE APPROVAL

LIMITS WITHOUT THE CONCURRENT REVIEW AND APPROVAL

BY A SEPARATE AUTHORITY CAN PLACE TOO MUCH RESPONSIBILITY

ON THE SALES AND MARKETING SIDES OF THE LENDING PROCESS

Guidelunt 2

A. CHECKS AND BALANCES ARE VERY IMPORTANT

- G. PROCEDURES AND CONTROLS -- GIVEN THE CHANGING NATURE OF THE ENVIRONMENT, INSTALLING APPROPRIATE PROCEDURES AND CONTROLS IS CRITICALLY IMPORTANT
 - 1. THESE CONTROLS AND PROCEDURES MUST BE KNOWN, MUST BE UNDERSTOOD AND AGREED TO BY ALL INVOLVED
 - VAGUE UNDERSTANDINGS AS TO JUST HOW THINGS SHOULD WORK, DON'T WORK

3. EVERYONE MUST KNOW JUST WHAT THEY CAN DO, WHAT

THEIR AUTHORITIES ARE, AND JUST HOW THE PROCESS

Gundelinie & 3

- H. MANAGEMENT INFORMATION SYSTEMS -- AGAIN, OUR CHANGING ENVIRONMENT CRIES OUT FOR CURRENT DATA ON A RAPID BASIS SO THAT SENIOR MANAGEMENTS WILL KNOW JUST WHAT IS TAKING PLACE AND CAN FOLLOW EXPOSURES AND RISKS AS THEY DEVELOP NOT TOO LATE AND AFTER THE FACT
 - 1. IF YOU DON'T HAVE THE INFORMATION, YOU CAN HARDLY MINIMIZE POTENTIAL OR DEVELOPING PROBLEMS, NOR CAN YOU TAKE THE RIGHT CORRECTIVE ACTION ON A TIMELY BASIS -- IT MAY BE TOO LATE
 - 2. IT USED TO BE THAT ONLY LARGE INSTITUTIONS COULD DEVELOP AND AFFORD TO MAINTAIN SOPHISTICATED MANAGEMENT INFORMATION SYSTEMS

 3. BUT REDUCED COMPUTER/SYSTEM COSTS AND VERY MODERN *magname available*MIS SYSTEMS MAKE THIS IMPORTANT MANAGEMENT TOOL

AVAILABLE TO EVEN THE VERY SMALLEST BANKS

Guidelind HE 4



I. PROFIT CENTER ACCOUNTING -- THOUGH IT IS CERTAINLY

IMPORTANT TO ESTABLISH ACCOUNTABILITY AND RESPONSIBILITY Pressive emphasis of THROUGHOUT THE ORGANIZATION, PROFIT CENTER ACCOUNTING HAS LED TO SOME QUESTIONABLE PRACTICES

1. WHEN THIS LEADS TO A HIGHLY, PERHAPS OVERLY,

COMPETITIVE ENVIRONMENT, AND WHEN COMPENSATION

REWARDS ARE DIRECTLY DERIVED FROM SHORT TERM RESULTS,

A DANGEROUS ELEMENT IS INTRODUCED. THIS SEEMS

HIGHLY INAPPROPRIATE FOR INSTITUTIONS THAT HAVE A

FUNDAMENTAL FIDUCIARY RESPONSIBILITY

J. BOARDS OF DIRECTORS HAVE A BROAD GOVERNANCE RESPONSIBILITY

NOT A DAY-TO-DAY MANAGEMENT RESPONSIBILITY

- 1. BOARDS CANNOT AND SHOULD NOT MANAGE A BANK
- 2. But they had better understand the governance process
- 3. I GET A LITTLE THREES OF DIRECTORS WHO SAY THAT

BANKING IS A VERY ESOTERIC ACTIVITY AND ONE THAT THEY REALLY DON'T UNDERSTAND

A. THEY RUN COMPLICATED MANUFACTURING OPERATIONS

WITH GREAT SKILL

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- 4. MANAGEMENTS HAVE THE RESPONSIBILITY TO BRING THE LEVEL OF AWARENESS OF THEIR DIRECTORS UP TO THE POINT THAT THE BOARD CAN PROPERLY EXERCISE ITS GOVERNANCE RESPONSIBILITY
- 5. IF THE MANAGEMENT IS UNABLE TO DO THIS, OR THE DIRECTORS ARE UNWILLING TO SPEND THE TIME, THE DIRECTORS SHOULD GET OFF THE BOARD
- 6. BOARDS OF DIRECTORS SHOULD HAVE THE APPROPRIATE COMMITTEES WHICH PROVIDE AN OPPORTUNITY TO REVIEW AND DISCUSS SPECIFIC AREAS OF RESPONSIBILITY FREQUENTLY AND IN DEPTH
- 7. THOUGH I AM IN NO WAY GAINSAYING THE RESPONSIBILITY OF THE REGULATORS IN ALL THIS, BOARDS OF DIRECTORS SHOULD NOT DEFER TO THE REGULATORS FOR ACTION
 - A. THROUGH THE EXAMINATION PROCESS, AND IN SOME CASES AS A RESULT OF DISCUSSIONS WITH BANK MANAGEMENTS AND DIRECTORS, REGULATORS DO FOLLOW THE PROGRESS OF THE INSTITUTIONS FOR WHICH THEY

HAVE RESPONSIBILITY, BUT IN MY VIEW, REGULATORS SHOULD NOT INTERCEDE AND ASSUME CONTROL UNTIL THE MANAGEMENT-GOVERNANCE PROCESS HAS FAILED TO FUNCTION PROPERLY

8. THE PRIMARY RESPONSIBILITY FOR THE SATISFACTORY OPERATION OF THE INSTITUTION MUST REMAIN WITH THE BOARD OF DIRECTORS WHO, IN TURN, CHOOSE THE CHIEF EXECUTIVE OFFICER -- CERTAINLY THE SINGLE MOST

well K. IMPORTANT DECISION THAT THE BOARD MAKES CON CONST REVIEWING THESE FUNDAMENTAL MANAGEMENT PRECEPTS SOUNDS MORE LIKE THE FIRST CLASS SESSION IN BANKING 101 RATHER Server memory THAN A MESSAGE THAT WOULD BE APPROPRIATE FOR THIS GROUP

- NO DOUBT YOUR BANK DEALS WITH ALL OF THESE MANAGEMENT TOOLS IN AN EXEMPLARY WAY
- 2. BUT SOMEBODY OUT THERE IN THAT BROAD BANKING ARENA IS NOT - Not muchigans
- 3. VIRTUALLY ALL OF THE BANK PROBLEMS OR FAILURES THAT I HAVE REVIEWED SINCE BEING AT THE FEDERAL RESERVE

BANK OF CHICAGO HAVE INVOLVED ONE OR PERHAPS SEVERAL OF THESE VERY FUNDAMENTAL MANAGEMENT POLICIES 4. DEREGULATION HAS NOT MADE THE MANAGEMENT RESPONSIBILITY ANY SIMPLER

5. QUITE THE OPPOSITE, IT HAS ELEVATED VERY SIGNIFICANTLY

THE COMPLEXITY OF THE MANAGEMENT RESPONSIBILITY

- V. TO CONCLUDE, I HAVE SUGGESTED
 - A. GIVEN CIRCUMSTANCES, DEVELOPMENTS ON REGULATORY FRONT MAY TAKE THREE ALTERNATIVE COURSES OF ACTION
 - 1. DIFFICULT TO PREDICT
 - 2. THE POLITICAL WINDS WILL BLOW PRETTY HARD
 - 3. CONTINUED DEREGULATION IS MOST APPROPRIATE
 - B. COMPETITIVE ASPECTS OF MARKETPLACE ARE CONTINUING TO

CHANGE + instansing.

- 1. Nonregulated providers of Financial Services will Continue to make inkonds.
- 2. BANKS HAVE RESPONDED WELL PARTICULARLY IN PAST YEAR

OR SO

C. BUT MY EMPHASIS HAS BEEN ON THE MANAGEMENT ASPECTS OF

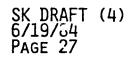
BANKING



- 1. I HAVE COVERED THESE ITEMS WITH SOME RELUCTANCE
- 2. SKILLED MANAGERS SUCH AS YOU HARDLY NEED TO BE REMINDED HOW TO DO YOUR JOBS -- PARTICULARLY FROM A REGULATOR -- BUT AS A FORMER MANAGER IN COMMERCIAL BANKING, I HAVE SEEN IT FROM BOTH SIDES
- 3. SOMEWHERE OUT THERE, NO DOUBT BEYOND THE BORDERS OF MICHIGAN, MANAGEMENT FAILURES HAVE RESULTED IN PROBLEMS
- 4. AS ALWAYS, THERE IS THE RISK THAT ONE INCIDENT WILL BE GENERALIZED INTO A PREVALENT TREND WHICH, OF COURSE, IS JUST NOT ACCURATE
- A. BANKING'S OPPONENTS WILL USE THE OPPORTUNITY To further their own object, ves 5. The political RISK
 - A. THE FOES OF DEREGULATION WILL CHARGE THAT MANAGERS WHO CAN'T HANDLE THE BASICS CAN HARDLY MANAGE NEW AND ESOTERIC SERVICES -- TRY AND DECLARE HALT
- 6. MOST UNFAIR -- VAST MAJORITY EXTREMELY WELL MANAGED
 - A. BY AND LARGE, R.O.A.'S AND R.O.E.'S EXCELLENT

- D. DID WANT TO USE THE OPPORTUNITY TO REVIEW THESE MATTERS WITH YOU
 - 1. FROM A REGULATOR'S POINT OF VIEW, THEY STRIKE AT THE HEART OF ONE OF OUR MAJOR RESPONSIBILITIES
 - A. THE SAFETY AND SOUNDNESS OF THE FINANCIAL SYSTEM
 - 2. BUT SAFETY AND SOUNDNESS ARE NOT THE SOLE RESPONSIBILITY OF THE BANK SUPERVISORY AGENCIES. AS I HAVE STRESSED THROUGHOUT THIS TALK, BANK SAFETY IS AS MUCH A MANAGEMENT AND DIRECTORS RESPONSIBILITY AS IT IS A REGULATORY PROBLEM
 - 3. OFTEN, BY THE TIME REGULATORS FIND A PROBLEM, THE DAMAGE HAS BEEN DONE AND IT IS TOO LATE TO TAKE CORRECTIVE ACTION
 - 4. FURTHER, AND THIS IS A CRITICAL POINT, REGULATION OF THE BANKING SYSTEM WILL NOT ALTER THIS FUNDAMENTAL FACT OF LIFE -- NORSHOULD IT -- IT IS NOT AN APPROPRIATE RESULT Remedy

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5. THE FREE ENTERPRISE SYSTEM, AND CERTAINLY BANKS

ARE AN INTEGRAL PART OF THIS SYSTEM, MUST, BY

DEFINITION, PROVIDE THE OPPORTUNITY FOR RISKS AND Muscles Takings that may no palevays, FOR FAILURE be successful.

- 6. REGULATIONS WILL NEVER BE ABLE TO PROVIDE AN
 - A. WE CAN AND DO DEVELOP APPROPRIATE STANDARDS

AND SAFEGUARDS TO DEAL WITH THE RISK ELEMENT

- B. BUT INNOVATION WILL FREQUENTLY FIND A WAY AROUND THESE SAFEGUARDS
- C. REGULATIONS THAT MIGHT BE SO BROAD AS TO PRECLUDE ANY RISK ELEMENT WOULD BE VERY BURDENSOME AND WOULD INHIBIT THE PERFORMANCE OF OUR ECONOMY
- D. WHICH IS TO SAY THAT THERE MUST BE TRADE-OFFS BETWEEN INDIVIDUAL BANK PERFORMANCE AND MACRO-ECONOMIC ACTIVITY

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E. THIS INVOLVES A DIFFICULT BALANCE BUT ONE

THAT IS EXCEPTIONALLY IMPORTANT

F. WHICH IS ANOTHER WAY OF SAYING THAT MORE

REGULATION IS NOT THE ANSWER

- E. BUT LET ME END ON A POSITIVE NOTE BOTTOM a value of management is a single in the single is a si
 - A. CLEARLY, IT IS WITH US NOW
 - 3. IT IS ALWAYS FUN TO BE INVOLVED WHEN CIRCUMSTANCES ARE CHANGING, WHEN THINGS ARE MOVING
 - A. IT PROVIDES AN OPPORTUNITY FOR INNOVATION
 - 4. WHEN HARD WORK AND GOOD, CAREFUL MANAGEMENT SKILLS WILL BE REWARDED WITH RESULTS
 - 5. AND, WHEN CAPABLE MANAGERS, AND CERTAINLY THAT

Fortastic

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INCLUDES THIS GROUP, HAVE THE OPPORTUNITY TO

DEMONSTRATE JUST HOW VERY GOOD ALL OF YOU CAN BE

F. WITH THAT, LET ME CONCLUDE

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