## Office Correspondence

Governor Eccles	Subject: Two more proposed amendments
om Mr. Wyatt, General Counsel	to the Banking Act of 1935.

Date July 19, 1935.

16-852

For your information, I am handing you herewith printed copies of two additional amendments to the Banking Act of 1935, one proposed by Senator Fletcher and one proposed by Senator Nye.

The Fletcher amendment is obviously a substitute for one of the amendments I sent you yesterday, and would simply strike out the underwriting amendment without otherwise affecting section 308 of the bill.

The Nye amendment would strike out all of Title II of the bill and substitute a provision abolishing the Federal Reserve System and creating a Bank of the United States of America, owned by the Government and managed by a board of forty-eight directors, one of whom would be elected from each State in the same manner as Senators and Congressmen are elected.

I do not think that it is necessary for us to do anything about either of these amendments, or about any of the four Fletcher amendments which I sent you yesterday.

Walter Wyatt. General Counsel.

Attachments.

# 74TH CONGRESS H. R. 7617

#### IN THE SENATE OF THE UNITED STATES

May 13 (calendar day, July 18), 1935 Ordered to lie on the table and to be printed

## **AMENDMENT**

Intended to be proposed by Mr. Fletcher to the bill (H. R. 7617) to provide for the sound, effective, and uninterrupted operation of the banking system, and for other purposes, viz:

- 1 On page 159, line 22, strike out all after "prescribe"
- down to and including "fund" on page 160, line 18.  $\mathbf{2}$

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### **AMENDMENT**

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## H. R. 7617

#### IN THE SENATE OF THE UNITED STATES

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### **AMENDMENT**

Intended to be proposed by Mr. NYE to the bill (H. R. 7617) to provide for the sound, effective, and uninterrupted operation of the banking system, and for other purposes, viz: On page 144, beginning with line 10, strike out all down to and including line 6 on page 154 and insert in lieu thereof the following:

# TITLE II—TO ISSUE MONEY AND REGULATE THE VALUE THEREOF

- 1 It is the purpose of this title to restore to Congress its
- 2 constitutional power to issue money and regulate the value
- 3 thereof; to provide for the orderly distribution of the abund-
- 4 ance with which a beneficent Creator has blessed us; to
- 5 establish and maintain the purchasing power of money at
- 6 a fixed and equitable level; to restore the values of property

- 1 to just and equitable levels; to increase the prices of agri-
- 2 cultural products to a point where they will yield the cost
- 3 of production plus a fair profit to the farmer; to provide a
- 4 living and just annual wage which will enable every citizen
- 5 willing to work and capable of working to maintain and
- 6 educate his family on an increasing level or standard of
- 7 living; to repay debts with dollars of equal value; to lift in
- 8 part the burden of taxation; and for other purposes.
- 9 The Constitution of the United States in article I, sec-
- 10 tion 8, clause 5, provides that Congress shall have the
- 11 power to coin money and regulate the value thereof and
- 12 of foreign coins;
- 13 The present practice of issuing book credits by com-
- 14 mercial banks, and transferring the title of said credits by
- 15 check, provides a supplementary medium of exchange, abro-
- 16 gating the said constitutional provision and establishing a
- 17 separate, private, and independent monetary system; and
- The permanent welfare of the people and the protection
- 19 of the economic life of the Nation are dependent on the
- 20 establishment of a monetary system wholly subject to the
- 21 control of Congress, which will promote the interests of
- 22 agriculture and labor, of industry, trade, commerce, and
- 23 finance for the economic well-being of all citizens by the
- 24 maintenance of price levels, which will avoid excessive
- 25 expansion or disastrous contraction and which will protect

- 1 the national credit and currency at home and in the world's
- 2 markets.
- 3 Section 1. There is hereby created a central bank,
- 4 which shall be known as the "Bank of the United States
- 5 of America", which may be abbreviated as the "Bank of
- 6 the U.S.A."
- 7 Sec. 2. The Bank of the United States of America,
- 8 so created, shall be the agency of the Congress of the United
- 9 States to issue the money of the United States, to control
- 10 the value thereof, and the value of foreign moneys, and
- 11 it shall have sole jurisdiction over all monetary stocks and
- 12 all moneys and shall be the custodian of the public credit
- 13 of the United States. It shall be the central depository
- 14 of all reserve funds of all banks, banking institutions, and
- 15 banking firms under the jurisdiction of the United States.
- 16 It shall be the sole fiscal agent of the United States Gov-
- 17 ernment. All Acts of Congress providing for the issuance
- 18 of circulating notes by national banks are hereby repealed.
- 19 Sec. 3. (a) There is hereby created a governing board
- 20 of the Bank of the United States of America, which shall be
- 21 known as the "Board of Directors of the Bank of the United
- 22 States of America", which shall be the monetary authority
- 23 and agent of Congress of the Government of the United
- 24 States. The Board of Directors of the Bank of the United
- 25 States of America shall be composed of one representative

1	from each State, elected by the people thereof at the same
2	time and by the same method as Representatives in Con-
3	gress, for a period of twelve years. Immediately after they
4	shall be assembled in consequence of the first election, they
.5	shall be divided by lot equally into six classes; the seats of
6	the directors of the first class shall be vacated at the expira-
7	tion of the second year; the seats of the second class at the
8	expiration of the fourth year; the third class at the expiration
9	of the sixth year; the fourth class at the expiration of the
10	eighth year; the fifth class at the expiration of the tenth
11	year; and the sixth class at the expiration of the twelfth
12	year; so that one-sixth may be chosen every second year;
13	and if vacancies happen by resignation or otherwise the
14:	executive of the State affected may make a temporary
15	appointment until the next general election to fill the
16	vacancy. The Board of Directors shall choose from among
17	their own number an executive board consisting of seven
18	members and including a governor and a vice governor
19	selected by a majority of the forty-eight directors. The
20	salary of each director shall be the same as that of an
21	Associate Justice of the Supreme Court of the United
22	States, paid out of the funds of the United States Treas-
23	ury not otherwise appropriated. The directors shall
24	not during their term of office hold any direct or indirect
<b>25</b>	financial interest in any bank, banking institution, bank-

- ing firm, or financial institution, or any firm or corporation 1 as stockholder, director, or officer either in the United States 2 3 or in any foreign country. The Board of Directors shall assemble on the first Monday in December and remain in 4 5 session at least nine months during each year. A majority The Board may determine the 6 shall constitute a quorum. rules for its proceedings. Congress may, by the process of 7 impeachment, remove a director. No director shall, during 8 9 the term for which he is elected, be appointed to any civil 10 office under the authority of the United States or of the 11 States, Territories, or possessions, nor be a Member of either 12 House of Congress. Any director shall be eligible for reelec-13 tion. Upon attaining the age of seventy years, each director 14 shall retire, with an annual pension for the rest of his 15 natural life equal to \$1,000 per year for each year of serv-16 ice or major fraction thereof: Provided, That the maximum annual pension shall be \$12,000, which shall be paid 17 out of the funds of the United States Treasury not otherwise 18 19 appropriated.
- 20 (b) The Secretary of the Treasury and the Comp-21 troller of the Currency shall be ex-officio members of the 22 Executive Board of the Bank of the United States of 23 America.
- (c) The members of the Federal Reserve Board at the
  time of the enactment of this Act shall serve as members

- 1 of the Executive Board of the Bank of the United States
- 2 of America until their successors are elected and qualify, as
- 3 herein specified.
- 4 Sec. 4. (a) The Board of Directors of the Bank of
- 5 the United States of America is authorized to appoint and
- 6 fix the compensation of a president and vice president and
- 7 such other executive officers, examiners, economists, and
- 8 other experts as may be necessary to carry out its functions
- 9 under this Act, without regard to provisions of other laws
- 10 applicable to the employment and compensation of officers
- and employees of the United States; and, in addition thereto,
- 12 the Board may, subject to the civil-service laws, appoint
- 13 such further officers and employees as in their judgment may
- 14 be necessary, and fix their salaries in accordance with the
- 15 Classification Act of 1923, as amended.
- 16 (b) The Board of Directors of the Bank of the United
- 17 States of America shall have its principal office in Washing-
- 18 ton, District of Columbia. It shall establish branch offices
- 19 in each State of the United States and in its Territories and
- 20 possessions and may establish agencies to conduct a general
- 21 business of banking and to provide banking facilities in any
- 22 recognized trading center of the United States which is
- 23 denied adequate banking facilities by private institutions,
- 24 and shall formulate policies and regulations for the manage-
- 25 ment of such branch offices and agencies. Branch offices

- 1 shall be designated by States, as "Maine Branch, Bank of
- 2 the United States of America"; "California Branch, Bank
- 3 of the United States of America", and so forth.
- 4 Sec. 5. (a) After the passage of this Act, no currency
- 5 shall be issued under the authority of the United States
- 6 except the notes of the Bank of the United States of America
- 7 of the same size as the present Federal Reserve notes and
- 8 of such denominations as may be determined by the Execu-
- 9 tive Board of the Bank of the United States of America,
- 10 which said bank notes shall be full legal tender at face value
- 11 for all debts, public and private, within the United States
- 12 or its Territories or possessions.
- 13 (b) Within one year from the passage of this Act
- 14 all present Federal Reserve notes, Federal Reserve bank
- 15 notes, national bank notes, gold certificates, silver certifi-
- 16 cates, Treasury notes of 1890, and United States notes
- 17 issued and outstanding shall be recalled for redemption, and
- 18 those turned in for redemption shall be retired and destroyed,
- 19 and notes of the Bank of the United States of America herein
- 20 provided shall be issued to exchange, it being the purpose
- 21 of this Act to substitute the notes of the Bank of the United
- 22 States of America herein provided for all other forms of
- 23 paper currency of the United States.
- SEC. 6. In the exercise of its jurisdiction as agent of
- 25 the Congress of the United States to issue money and to con-

trol the value thereof, the Executive Board of the Bank of 1 the United States of America may from time to time order 2 and direct the Secretary of the Treasury of the United 3 States to engrave or cause to be engraved, and to print or 4 cause to be printed, United States Bank notes as provided ភ in this Act, in such quantities and denominations as the 6 said Board may deem necessary, and to hold the said United 7 8, States Bank notes subject to further order of the said Board. 9 SEC. 7. The Secretary of the Treasury of the United States shall, upon receipt of directions or instructions or 10 11 orders from the Executive Board, duly authenticated in such 12 manner as may be prescribed by the Board of Directors, 13 execute the said directions, instructions, or orders, forthwith, by engraving, printing, and disposing of the said notes 1.1 of the Bank of the United States of America as specified 15 in said duly authenticated directions, instructions, or orders. 16 17 and the said duly authenticated directions, instructions, or 18 orders shall at all times be considered and construed to be 19 the direct Acts of the Congress of the United States, 20. through its duly authorized agent, the Bank of the United 21 States of America. 22 Sec. 8. (a) Immediately upon the passage of this 23Act, the Bank of the United States of America is hereby 24 authorized and directed as soon as possible to purchase the ۳. نات capital stock of the twelve Federal Reserve banks and

- 1 branches, and agencies thereof, and to pay to the owners
- 2 thereof in the notes of the Bank of the United States of
- 3 America the paid-in value of said stock, with 6 per centum
- 4 per annum interest from the last dividend date.
- 5. (b) That all member banks of the Federal Reserve
- 6 System are hereby required and directed to deliver forth-
- 7 with to the Bank of the United States of America all the
- 8 stock of the said Federal Reserve banks owned or controlled
- 9 by them, together with any and all claims of any kind or
- 10 nature in and to the capital assets of the said Federal Re-
- 11 serve banks, it being the intention of this Act to vest in the
- 12 Government of the United States the absolute and uncondi-
- 13 tional ownership of the said Federal Reserve banks.
- 11 SEC. 9. Upon the purchase of the stock of any Federal
- 15 Reserve bank by the Bank of the United States of America
- 16 as herein provided, the said Federal Reserve bank shall
- i7 immediately become a branch of the Bank of the United
- 18 States of America and subject in every respect to the juris-
- 19 diction of the Board of Directors of the Bank of the United
- 20 States of America herein provided for, and the terms of the
- 21 officers of the Board of Governors of the said Federal Re-
- 22 serve bank shall immediately cease and terminate: Pro-
- 23 vided, however, That the chairman of the Board of Gov-
- 24 ernors of the said Federal Reserve bank and all the executive
- 25 officers or employees thereof shall continue to perform their

- 1 customary duties and obligations in the operation of said
- 2 Federal Reserve bank until their successors shall be appointed
- 3 by the elected Board of Directors of the Bank of the United
- 4 States of America.
- 5 SEC. 10. (a) All individuals, firms, associations, or
- 6 corporations engaged in the business of banking as defined
- 7 by law and among other things receiving deposits of money
- 8 or credit from the citizens or firms, corporations, or associa-
- 9 tions of any State and transferring or transporting said
- 10 money or credit or the title thereto to other banks or indi-
- 11 viduals, firms, associations, or corporations of any other
- 12 State or States, Territories, and possessions of the United
- 13 States, are hereby declared to be engaged in interstate com-
- 14 merce, and as such are subject to Federal jurisdiction and to
- 15 the jurisdiction of the Bank of the United States of America
- 16 and all the provisions of this Act.
- 17 (b) Within one year after the passage of this Act, all
- 18 banking institutions under the jurisdiction of the Bank of
- 19 the United States of America shall be required to keep on
- 20 deposit with the Bank of the United States of America, or in
- 21 its vaults, United States bank notes herein provided for a
- 22 full 100 per centum of its deposits which are subject to
- 23 check and payable on demand; and, in addition thereto, it
- 24 shall keep within its vaults the further sum equal to 5 per
- 25 centum upon all savings or investment deposits commonly

- 1 known as "time" deposits. All demand deposits shall be
- 2 held in trust for the benefit of the depositors and shall not be
- 3 merged with or become a part of the assets of the bank, nor
- 4 shall such trust deposits be liable for any debt or obligation
- 5 of the said bank.
- 6 (c) For the purpose of creating the lawful money
- 7 reserve hereinabove required, the Bank of the United States
- 8 of America shall purchase from banks and from individuals,
- 9 firms, and corporations in the United States, bonds of the
- 10 United States Government, or guaranteed by the United
- 11 States Government, and may purchase obligations of States
- 12 or municipalities of the United States whenever necessary
- 13 to carry out the purposes of this Act.
- SEC. 11. The Bank of the United States of America is
- 15 hereby authorized to purchase or sell gold, silver, and foreign
- 16 exchange in the financial markets of the United States at
- 17 such times and in such quantities as in its discretion is
- 18 necessary to carry out the purposes of this Act, namely, to
- 19 regulate the value of money of the United States and of
- 20 foreign countries.
- SEC. 12. (a) The Bank of the United States of Amer-
- 22 ica shall have jurisdiction over and shall control and super-
- 23 vise all banking institutions whatsoever of the United
- 24 States and Territories and possessions thereof, subject to law,
- 25. and shall have the power to prescribe such rules and regu-

- lations not inconsistent with the law as it may deem desir-
- 2 able for the safe and proper conduct of the banks and bank-
- 3 ing institutions within its jurisdiction.
- 4 (b) The Comptroller of the Currency and all officers
- 5 of the Government of the United States, exercising any
- 6 supervisory powers or duties over the banks of the United
- 7 States, or any of them, shall carry out and perform such
- 8 rules and regulations for the conduct of banks and banking
- 9 institutions in the United States or Territories or possessions
- 10 thereof as may, from time to time, be prescribed by the
- 11 Bank of the United States of America through its duly
- 12 designated officers.
- 13 Sec. 13. Directly upon the passage of this Act, the
- 14 Bureau of Labor Statistics of the Department of Labor shall
- 15 be transferred to the Bank of the United States of America,
- and such Bureau shall thereafter be under the supervision of
- 17 the Board of Directors of the Bank of the United States
- 18 of America. The statistical department of the present Fed-
- 19 eral Reserve Board, together with the statistical depart-
- 20 ments of the Comptroller of the Currency, the Secretary of
- 21 the Treasury, and of the Treasurer of the United States,
- 22 together with the Bureau of Foreign and Domestic Com-
- 23 merce and the Bureau of Agricultural Economics, shall all
- 24 be consolidated with the Bureau of Labor Statistics, and
- 25 the name of the consolidated bureaus and departments

shall be the "Bureau of United States Statistics." The 1 duties of said Bureau, in addition to all those now pre-2 scribed by law for the bureaus and departments consolidated 3 therein, shall be to collect, assemble, and analyze authentic .4 data, for the purpose of determining the true and correct 5 relation of the total amount of money in actual circulation, 6 including both currency and credit money commonly called 7 "demand deposits", to prices, wages, industry and com-8 merce, the standard of living, employment and unemploy-9 ment, to the end that the Board of Directors of the Bank 10 of the United States of America and the Executive Board 11 thereof may scientifically and accurately determine the 12 rate at which progressive additions to the stock or circulat-13 ing money, including coin, currency, and credit, must be 14 made in order to maintain an even and stable purchasing 15 power, and to promote a constantly rising standard of liv-16 ing for the people of this Nation, unlimited except by the 17 extent of natural resources and the willingess of the people 18 to work. 19 SEC. 14. It is hereby made mandatory upon the Board 20 21 of Directors of the Bank of the United States of America and the Executive Board thereof to provide such stable 22purchasing power of money and equitable price levels, first, 23 by the progressive purchase of the bonds of the United 24 States and the creation of the 100 per centum reserves 25

- 1 behind demand deposits, and, further, if necessary, by in-
- 2 creasing the money in circulation by paying the extraor-
- 3 dinary and then the ordinary expenses of government by
- 4 currency issue until the average commodity price level
- 5 reaches the index of the Bureau of Labor Statistics for 1926.
- 6 The Board of Directors of the Bank of the United States of
- 7 America will determine a true and equitable commodity
- 8 price level to succeed that of 1926, and it is made mandatory
- 9 on the Board of Directors to provide issues of currency which
- 10 will maintain this level.
- 11 SEC. 15. The Board of Directors of the Bank of the
- 12 United States shall recommend to Congress the retirement
- 13 through taxation of such excesses of currency as may be
- 14 necessary to keep the price level from rising above the level
- 15 prescribed by section 14 of this Act.
- 16 Sec. 16. All laws or parts of laws in conflict with this
- 17 Act are hereby repealed.
- 18 SEC. 17. If any provision of this Act or the application
- 19 of such provision to any person or circumstance shall be held
- 20 invalid, the remainder of this Act or the application of such
- 21 provision to persons or circumstances other than those as to
- 22 which it is held invalid shall not be affected thereby.
- SEC. 18. This Act shall take effect January 1, 1936,
- 24 or sooner by proclamation of the President.
- SEC. 19. This Act may be cited as the "National
- 26 Banking and Monetary Control Act of 1935."

74TH CONGRESS H. R. 7617

#### **AMENDMENT**

Intended to be proposed by Mr. Nye to the bill (H. R. 7617) to provide for the sound, effective, and uninterrupted operation of the banking system, and for other purposes.

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