

7. SUMMARY TABLES

Table 7-1. BUDGET OUTLAYS BY CATEGORY
(In billions of dollars)

	1993 Actual	Estimate					
		1994	1995	1996	1997	1998	1999
Discretionary:							
Defense discretionary	292.4	280.6	271.1	261.6	257.0	257.1	258.1
Nondefense discretionary	250.0	269.5	271.3	282.3	287.3	291.0	296.3
Discretionary health care reform				2.2	3.4	-3.7	-6.1
Subtotal, discretionary	542.5	550.1	542.4	546.1	547.8	544.4	548.3
Mandatory:							
Social Security benefits	302.0	317.7	334.5	353.7	369.5	389.6	410.8
Federal retirement benefits ¹	59.8	63.0	65.2	67.9	71.3	74.6	78.9
Medicare	127.8	140.8	153.3	173.1	192.9	202.2	215.0
Medicaid	75.8	87.2	96.4	104.6	109.7	105.9	100.9
Unemployment benefits	35.5	26.7	23.0	23.5	23.9	24.0	25.1
Means-tested entitlements benefits ²	80.8	89.4	96.7	102.4	109.9	116.6	124.0
Deposit insurance	-28.0	-3.3	-11.1	-11.3	-6.1	-4.9	-3.3
Health care allowances ³			3.0	16.4	39.9	83.3	101.8
Undistributed offsetting receipts	-37.4	-37.9	-42.5	-41.6	-39.4	-41.4	-40.5
Other	50.7	46.7	45.2	37.9	38.1	38.3	38.7
Subtotal, mandatory	666.9	730.3	763.7	826.6	909.7	988.3	1,051.3
Net interest	198.8	203.4	212.8	224.2	234.0	244.6	254.4
Total outlays	1,408.2	1,483.8	1,518.9	1,596.9	1,691.4	1,777.4	1,854.0

¹ Civil service and military retirement.

² Food stamps and food aid to Puerto Rico, family support payments, SSI, child nutrition, EITC, veterans pensions.

³ Premium subsidies, long-term care, other mandatory health reform, and 1995 "pay-as-you-go" items. The impact of health reform on Medicare and Medicaid is included in the Medicare and Medicaid estimates shown above.

Table 7-2. RECEIPTS BY SOURCE—SUMMARY
(In billions of dollars)

Source	1993 Actual	Estimate					
		1994	1995	1996	1997	1998	1999
Individual income taxes	509.7	549.9	595.0	627.7	664.1	701.6	745.1
Corporation income taxes	117.5	130.7	140.4	145.8	149.8	152.5	157.2
Social insurance taxes and contributions	428.3	461.9	490.4	518.3	548.5	580.0	610.2
(On-budget)	(116.4)	(125.7)	(135.2)	(143.6)	(151.0)	(158.6)	(165.0)
(Off-budget)	(311.9)	(336.2)	(355.2)	(374.7)	(397.5)	(421.4)	(445.1)
Excise taxes	48.1	54.6	71.9	71.7	72.7	73.6	74.9
Estate and gift taxes	12.6	12.7	13.9	15.0	16.1	17.3	18.5
Customs duties	18.8	19.2	20.9	21.3	22.2	23.1	24.0
Miscellaneous receipts	18.6	20.0	21.3	27.6	31.6	38.7	43.1
Total receipts	1,153.5	1,249.1	1,353.8	1,427.3	1,505.1	1,586.9	1,672.9
(On-budget)	(841.6)	(912.9)	(998.6)	(1,052.6)	(1,107.6)	(1,165.5)	(1,227.8)
(Off-budget)	(311.9)	(336.2)	(355.2)	(374.7)	(397.5)	(421.4)	(445.1)

Table 7-3. DISCRETIONARY BUDGET AUTHORITY BY AGENCY
(In millions of dollars)

Agency	1993 Actual	Estimate					
		1994	1995	1996	1997	1998	1999
Cabinet Agencies:							
Agriculture (excluding International Programs)	14,052	15,018	14,170	14,241	14,402	14,436	14,595
Commerce	3,216	3,632	4,187	4,502	4,742	4,973	5,962
Defense	262,617	249,979	252,850	244,200	241,000	247,500	253,800
Education	23,696	24,354	26,060	26,305	26,539	26,747	26,935
Energy	19,262	18,614	18,010	18,282	18,278	18,580	19,021
Health and Human Services	31,608	34,318	35,414	36,193	37,957	39,304	41,179
Housing and Urban Development	25,524	25,105	26,064	33,537	35,152	37,544	38,785
Interior	7,078	7,512	7,231	7,346	7,380	7,433	7,491
Justice	9,315	9,376	12,144	14,343	15,240	16,000	17,255
Labor	9,920	10,561	11,694	11,987	12,492	12,517	12,625
State	4,928	5,289	4,860	4,713	4,807	4,847	4,960
Transportation	13,514	11,186	13,543	13,194	12,364	13,175	13,187
Treasury	10,082	10,339	10,350	10,790	10,649	10,381	10,094
Veterans Affairs	16,701	17,584	17,812	18,281	18,941	18,866	18,866
Major Agencies:							
Appalachian Regional Commission	190	249	187	187	187	187	187
Community Development Financial Institutions			144	144	111	101	
Corporation for Public Broadcasting	319	275	293	312	293	293	293
Corps of Engineers	3,842	3,915	3,315	3,724	3,451	3,821	3,561
District of Columbia	688	700	722	722	722	722	722
Environmental Protection Agency	6,923	6,659	7,163	7,395	7,678	7,876	8,188
Executive Office of the President	236	185	190	190	191	191	192
Equal Employment Opportunity Commission	222	230	246	246	246	246	246
Federal Emergency Management Agency	2,573	800	704	704	704	704	704
General Services Administration	275	522	1,600	172	177	177	177
International Programs (other than the State Department)	16,266	15,528	16,001	15,917	15,839	15,804	15,710
Legal Services Corporation	357	400	500	500	500	500	500
National Aeronautics and Space Admin.	14,309	14,466	14,300	14,400	14,500	14,600	14,600
National Archives and Records Admin.	168	192	197	197	197	197	197
National Endowment for the Arts	174	170	170	170	170	170	170
National Endowment for the Humanities	177	177	177	177	177	177	177
National Labor Relations Board	170	171	175	175	175	175	175
National Science Foundation	2,734	3,018	3,200	3,234	3,300	3,400	3,500
National Service Initiative	279	575	850	1,359	1,587	1,860	2,185
Office of Personnel Management	123	123	117	114	116	118	121
Postal Service	122	91	92	92	92	92	92
Railroad Retirement Board	395	378	362	348	333	318	303
Securities and Exchange Commission	127	58	306	319	333	348	364
Small Business Administration	925	740	806	798	824	848	870
Smithsonian Institution	405	403	487	458	458	458	458
Tennessee Valley Authority	135	140	140	140	140	140	140
Allowances			-1,155	818	1,036	-6,831	-9,884
All Other Agencies	1,297	921	1,134	1,164	1,155	1,162	1,178
Judicial Branch	2,367	2,556	2,893	2,893	2,893	2,893	2,894
Legislative Branch	2,313	2,307	2,545	2,699	2,803	2,917	2,994
Total	509,624	498,816	512,250	517,682	520,331	525,967	535,769

Table 7-4. DISCRETIONARY OUTLAYS BY AGENCY
(In millions of dollars)

Agency	1993 Actual	Estimate					
		1994	1995	1996	1997	1998	1999
Cabinet Agencies:							
Agriculture (excluding International Programs)	13,095	14,572	14,398	14,195	14,371	14,483	14,671
Commerce	2,889	3,374	3,649	4,311	4,652	4,926	5,481
Defense	280,101	268,423	259,855	249,858	245,358	245,466	246,286
Education	23,017	24,457	24,046	25,769	26,261	26,520	26,723
Energy	18,022	18,971	17,877	18,561	18,415	18,556	18,931
Health and Human Services	32,020	36,641	36,805	38,846	40,416	42,288	43,982
Housing and Urban Development	24,965	27,498	29,477	30,514	31,183	31,163	31,892
Interior	7,118	7,275	7,363	7,447	7,506	7,461	7,525
Justice	9,153	9,705	10,614	12,943	14,332	15,521	17,068
Labor	9,502	9,981	10,421	11,317	11,787	12,264	12,405
State	4,946	5,378	4,954	4,795	4,892	4,925	5,009
Transportation	34,129	36,237	36,821	38,026	38,237	38,425	38,595
Treasury	9,936	10,410	10,322	10,695	10,594	10,340	10,154
Veterans Affairs	16,292	17,413	18,030	18,449	18,839	18,861	18,863
Major Agencies:							
Appalachian Regional Commission	145	149	180	205	198	195	193
Community Development Financial Institutions			86	144	124	105	40
Corporation for Public Broadcasting	319	275	293	312	293	293	293
Corps of Engineers	3,377	4,297	3,589	3,587	3,586	3,687	3,687
District of Columbia	698	698	722	722	722	722	722
Environmental Protection Agency	6,112	6,762	6,909	7,110	7,410	7,633	7,809
Executive Office of the President	195	191	188	188	190	191	193
Equal Employment Opportunity Commission	218	228	243	247	245	245	245
Federal Emergency Management Agency	2,855	2,566	1,844	967	836	704	704
General Services Administration	449	1,018	884	1,679	1,002	306	-206
International Programs (other than the State Department)	16,624	16,462	15,834	16,372	16,377	16,303	16,247
Legal Services Corporation	389	393	483	500	500	500	500
National Aeronautics and Space Administration	14,304	14,182	14,410	14,375	14,399	14,529	14,592
National Archives and Records Administration	270	282	190	190	190	190	190
National Endowment for the Arts	173	173	172	173	170	170	170
National Endowment for the Humanities	168	190	180	179	178	178	178
National Labor Relations Board	171	173	174	175	175	175	175
National Science Foundation	2,442	2,814	2,858	3,039	3,187	3,266	3,361
National Service Initiative	219	436	601	941	1,344	1,625	1,904
Office of Personnel Management	222	214	214	217	224	226	231
Postal Service	122	91	92	92	92	92	92
Railroad Retirement Board	390	378	362	348	333	318	303
Securities and Exchange Commission	99	65	295	319	333	347	363
Small Business Administration	1,111	1,119	901	815	816	839	861
Smithsonian Institution	395	403	476	499	475	474	473
Tennessee Valley Authority	143	139	133	133	133	133	133
Allowances			-1,074	136	595	-7,093	-9,736
All Other Agencies	926	1,136	1,134	1,199	1,192	1,189	1,201
Judicial Branch	2,414	2,573	2,812	2,815	2,814	2,814	2,815
Legislative Branch	2,315	2,367	2,546	2,681	2,783	2,894	2,968
Total	542,450	550,109	542,363	546,085	547,759	544,449	548,286

**Table 7-5. DISCRETIONARY PROPOSALS BY APPROPRIATIONS
SUBCOMMITTEE**
(In billions of dollars)

Appropriations Subcommittee	1994 Enacted		1994 Proposed ¹		1995 Proposed		Change: 1994 Enacted to 1995 Proposed	
	BA	Outlays	BA	Outlays	BA	Outlays	BA	Outlays
Agriculture and Rural Development	14.9	14.9	15.0	14.9	13.7	14.2	-1.2	-0.7
Commerce, Justice, State and the Judiciary	23.0	24.0	23.7	24.6	27.4	25.6	4.3	1.6
Defense	239.8	259.0	240.7	259.9	244.6	251.4	4.8	-7.6
District of Columbia	0.7	0.7	0.7	0.7	0.7	0.7	.....	.....
Energy and Water Development	22.3	23.0	21.9	22.7	20.6	20.6	-1.7	-2.4
Foreign Operations	13.7	14.1	13.4	14.0	13.9	13.7	0.2	-0.4
Interior and Related Agencies	13.8	13.5	13.8	13.5	13.5	13.8	-0.3	0.3
Labor, HHS, and Education	67.3	69.3	67.3	69.3	71.9	69.9	4.7	0.6
Legislative	2.3	2.3	2.3	2.3	2.5	2.5	0.2	0.2
Military Construction	10.1	8.7	9.5	8.6	8.4	8.5	-1.7	-0.1
Transportation and Related Agencies	13.3	35.6	10.9	35.6	13.3	36.3	-0.1	0.6
Treasury-Postal Service, and General Gov- ernment	11.7	12.3	11.6	12.3	12.8	12.0	1.0	-0.3
Veterans Affairs, HUD, Independent Agen- cies	68.6	71.7	68.2	71.7	70.2	74.2	1.6	2.5
Allowances .....	.....	.....	.....	.....	-1.2	-1.1	-1.2	-1.1
Total Discretionary	501.5	549.1	498.8	550.1	512.2	542.4	10.8	-6.8

Memorandum: Amounts Excluded From Budget Resolution Allocations
(In millions of dollars)

Proposed Emergency Supplementals:					
Agriculture and Rural Development .....	.....	.....	365.5	127.5	236.1
Defense .....	.....	.....	1,198.3	924.7	189.7
Energy and Water Development .....	.....	.....	70.0	35.0	35.0
Transportation and Related Agencies .....	.....	.....	308.0	36.5	130.8
IRS Compliance Initiative:					
Treasury-Postal Service, and General Government .....	.....	.....	.....	188.0	184.0

¹ 1994 proposed includes enacted appropriations plus supplementals and rescissions proposed in the 1995 budget.

Table 7-6. MANDATORY AND RECEIPTS PAYGO PROPOSALS
(Deficit impact in millions of dollars)

		1994	1995	1996	1997	1998	1999
PAYGO PROPOSALS (EXCLUDING HEALTH CARE REFORM)							
Agriculture:							
Comprehensive reform of Federal Crop Insurance program:							
Increase insurance program	O	—	168	701	877	977	1,159
Eliminate ad-hoc disaster payments	O	—	-500	-1,000	-1,000	-1,000	-1,000
Deficit impact, comprehensive crop reform		—	-332	-299	-123	-23	159
Energy/USEC:							
Propose to amend the Nuclear Waste Policy Act to allow for permanent appropriation of funds by the the Nuclear Waste Fund, starting 1995. Would allow the permanent use of 50% of the annual available balances of the NW for site characterization at Yucca Mountain							
	O	—	74	192	257	288	301
Achieve savings in uranium enrichment operations	O	—	-105	-261	-248	-314	-350
Allow private parties to bid for the right to upgrade electric power generation capacity at Federal dams and sell the resulting increment in hydroelectric power at market prices. Affects several agencies							
	O	—	—	—	—	-160	-160
Health and Human Services:							
Enhance debt collection authority (SSI program)—consistent with HR3400							
	O	—	-18	-13	-9	-9	-9
Housing and Urban Development:							
Reform disposition of multifamily housing properties ¹							
	O	-520	—	—	—	—	—
Interior:²							
Implement NPR recommendation to increase park fees to enhance park facilities and make 15 percent of estimated receipts available for fee collection costs. Create a new National Park Renewal Fund to expend 50 percent of net new receipts and return them to the collection park							
	U	—	-1	-4	-4	-3	-2
Impose 8% royalty on hardrock minerals removed from Federal lands—consistent with HR322							
	U	—	—	-16	-112	-110	-108
Establish hardrock reclamation fund to reclaim abandoned mine sites on federal lands							
	O	—	—	—	1	29	49
Justice:							
Create enforceable 15% surcharge against debtors							
	G	—	-39	-39	-39	-39	-39
Labor/PBGC:							
Strengthen PBGC requirements for underfunded pension plans, increase premiums for risky plans, enhance PBGC enforcement authority:							
Receipt effect	G	-36	-56	371	448	479	356
Outlay effect	O	4	-74	-259	-472	-526	-1,314
Deficit impact, PBGC		-32	-130	112	-24	-47	-958
Reduce overpayment of special benefits through (1) a review of payment rolls, (2) subsidized reemployment of some beneficiaries, and (3) cutting off benefits to people in jail and those convicted of defrauding the program—Consistent with H.R.3400							
	O	—	-2	-3	-3	-3	-3
Transportation:							
Maritime Reform:							
Increase customs tonnage duty fees by 150%							
	U	—	-100	-100	-100	-100	-100
Provide subsidies for operation of up to 52 merchant marine ships							
	O	—	80	98	110	104	104
Extend railroad safety user fees							
	U	—	—	-39	-40	-42	-43
Treasury:							
Impose Bureau of Alcohol, Tobacco and Firearms fees							
	G	—	-40	-40	-38	-38	-38
Veterans' Affairs:							
Allow Chairman of Board of Veterans Appeals, in limited instances, to overturn benefit denial decisions made by the Board							
	O	—	•	•	•	•	•
Environmental Protection Agency:							
Increase/extend pesticide reregistration fees on manufacturers							
	U	—	-1	-•	-•	-2	-1
Various:							
Adjust civil monetary penalties for inflation							
	G	—	-17	-17	-17	-17	-24

Table 7-6. MANDATORY AND RECEIPTS PAYGO PROPOSALS—Continued
(Deficit impact in millions of dollars)

	1994	1995	1996	1997	1998	1999	
Subtotal, PAYGO proposals (excluding health care reform):							
Receipts	-36	-152	275	354	385	255	
Outlays	-516	-479	-704	-743	-871	-1,477	
Deficit	-552	-631	-429	-389	-486	-1,222	
HEALTH CARE REFORM							
Medicaid	O	—	-15	-3,547	-11,778	-30,447	-51,335
Medicare	O	-150	-2,120	-1,087	157	-9,558	-19,630
New health premium subsidies	O	—	—	8,153	25,240	64,565	77,576
Long term care (gross benefits)	O	—	—	6,000	10,200	13,900	18,200
Other mandatory outlays	O	—	342	1,854	4,242	4,728	5,989
Discretionary (outlay consequences of 1995 funding)	O	—	2,683	362	231	108	—
Tax on tobacco products	G	—	-13,394	-12,528	-12,436	-12,340	-12,237
Other receipts	G	102	417	-5,910	-12,175	-18,803	-21,708
Subtotal, health care reform:							
Receipts	102	-12,977	-18,438	-24,611	-31,143	-33,945	
Outlays	-150	890	11,735	28,292	43,296	30,800	
Deficit	-48	-12,087	-6,703	3,681	12,153	-3,145	
Total, PAYGO proposals	-600	-12,718	-7,132	3,292	11,667	-4,367	
Existing PAYGO balances	4	-969	-450	-469	-1,114	N/A	
Total, balances with enactment of 1995 budget	-596	-13,687	-7,582	2,823	10,553	N/A	
MEMORANDUM							
Adjustments to health care reform:³							
Add vulnerable population adjustment	—	—	100	300	700	800	
Revise Medicare	—	-2	191	1,001	870	859	
Subtotal, adjustment	—	-2	291	1,301	1,570	1,659	
Total, health care reform with adjustments:							
Receipts	102	-12,977	-18,438	-24,611	-31,143	-33,945	
Outlays	-150	888	12,026	29,593	44,866	32,459	
Deficit	-48	-12,089	-6,412	4,982	13,723	-1,486	
Total, PAYGO proposals with adjustment	-600	-12,720	-6,841	4,593	13,237	-2,708	

G = Governmental receipt.

U = User fees and other offsetting collections.

O = Other outlays.

¹ Excludes \$15 million in 1996 outlays that were double counted in the database.

² Excludes increases in hardrock receipts inadvertently included in the database.

³ Estimates above reflect health care reform consistent with the computer database. These adjustments incorporate revised scoring of the Health Security Act.

Table 7-7. EFFECT OF PROPOSALS ON RECEIPTS
(In billions of dollars)

	Estimate					
	1994	1995	1996	1997	1998	1999
Health Security Act:						
Increase tax on tobacco products ¹		12.0	11.3	11.2	11.1	11.0
Levy assessment on corporate alliance employers ¹			3.8	5.0	5.1	5.1
Increase deduction for health insurance costs of the self-employed	-0.1	-0.5	-0.6	-0.9	-1.7	-2.5
Limit exclusion of employer-provided health coverage				5.3	8.1	8.7
Provide deduction for qualified long-term care services			-0.1	-0.2	-0.2	-0.2
Modify tax treatment of long-term care insurance premiums and benefits			-0.1	-0.2	-0.3	-0.4
Modify tax treatment of accelerated death benefits	-*	-*	-*	-*	-*	-*
Provide tax credit for cost of personal assistance services			-*	-0.1	-0.1	-0.1
Provide tax credit for health service providers in shortage areas			-*	-*	-*	-*
Increase expensing limit for medical equipment in shortage areas		-*	-*	-*	-*	-*
Modify self-employment tax treatment of certain S corporation shareholders and partners			0.2	0.5	0.5	0.5
Modify penalty for failure to report payments to independent contractors		0.1	0.1	0.1	0.1	0.1
Modify tax treatment of health care organizations				0.1	0.2	0.2
Relate early retiree health premium discounts to income				*	*	0.1
Levy assessments on employers to pay for early retirees ¹					2.4	4.3
Modify employer contributions to post-retirement medical and life insurance reserves and retiree health accounts		*	*	*	*	0.1
Recapture medicare Part B subsidies			0.2	0.9	0.8	0.9
Extend medicare coverage to all State and local government employee ¹			1.6	1.6	1.5	1.5
Levy assessment on premiums for health coverage purchased through regional alliances ¹			0.5	1.6	4.3	5.5
Effect of employer mandate, cost containment, and subsidies on individual income and payroll taxes			0.1	0.9	4.4	9.3
Subtotal, Health Security Act¹	-0.1	11.6	16.9	25.6	36.2	44.0
Other proposals:						
Modify Federal pay raise (receipt effect)		-0.1	-0.1	-0.2	-0.3	-0.4
Levy surcharge on civil judgements		*	*	*	*	*
Reform PBGC funding (receipt effect)	*	0.1	-0.4	-0.4	-0.5	-0.4
Reallocate old age survivors (OASI) and disability (DI) tax rates						
Adjust civil monetary penalties for inflation		*	*	*	*	*
Increase or establish new BATF fees ¹		0.1	0.1	*	*	*
Increase or expand fees collected under securities laws		0.4	0.4	0.4	0.4	0.4
Levy fees on users of Federal fisheries ¹		0.1	0.1	0.1	0.1	0.1
Subtotal, other proposals¹	*	0.5	*	-0.2	-0.3	-0.2
Total effect of proposals¹	-0.1	12.2	16.9	25.5	35.9	43.7

* \$50 million or less.

¹ Net of income offsets.

Table 7-8. PROPOSED INVESTMENTS
(In millions of dollars)

		1993 Enacted	Estimate		Change: 1994 to 1995	Estimate				
			1994 ¹	1995		1996	1997	1998	1999	
Summary by Agency:										
Agriculture	BA	5,256	5,862	6,497	635	7,099	7,362	7,435	7,469	
	OL	4,883	5,530	6,098	568	6,742	7,214	7,386	7,532	
Commerce	BA	660	921	1,561	640	1,801	2,091	2,119	2,134	
	OL	525	662	945	283	1,324	1,693	1,948	2,067	
Defense	BA	502	593	664	71	690	716	743	769	
	OL	246	480	595	115	650	688	718	746	
Education	BA	7,278	7,539	9,089	1,550	9,681	9,844	10,054	10,244	
	OL	7,375	7,521	7,645	124	8,845	9,552	9,825	10,030	
Energy	BA	981	1,376	1,970	594	2,165	2,363	2,638	2,961	
	OL	877	1,200	1,544	344	1,974	2,222	2,434	2,737	
Health and Human Services	BA ²	19,378	21,700	24,006	2,306	25,181	27,068	28,567	30,154	
	OL	18,128	20,321	22,669	2,348	24,499	26,241	28,195	29,738	
Housing and Urban Development	BA	1,972	2,782	5,140	2,358	4,993	5,162	5,999	6,751	
	OL	7,142	7,732	8,511	779	9,484	10,527	11,486	12,525	
Interior	BA	1,809	2,035	2,274	239	2,374	2,391	2,406	2,405	
	OL	1,742	1,883	2,204	321	2,349	2,384	2,401	2,399	
Justice	BA	150	25	2,491	2,466	4,358	5,074	5,578	6,581	
	OL	8	83	819	736	2,407	4,008	5,065	6,487	
Labor	BA	1,568	2,267	3,031	764	3,470	3,918	3,982	4,089	
	OL	1,494	1,592	2,141	549	2,922	3,335	3,815	3,981	
Transportation	BA ²	18,971	21,691	22,849	1,158	22,764	22,619	22,619	22,619	
	OL	17,630	19,215	19,974	759	21,297	21,832	22,072	22,289	
Treasury	BA	572	694	989	295	1,497	1,535	1,481	1,304	
	OL	517	644	888	244	1,315	1,473	1,493	1,362	
Corps of Engineers	BA	86	93	111	18	110	110	110	110	
	OL	88	94	110	16	110	110	110	110	
Environmental Protection Agency	BA	2,358	2,314	3,022	708	3,297	3,553	3,711	3,949	
	OL	1,578	1,848	2,097	249	2,341	2,735	3,073	3,232	
National Aeronautics and Space Administration	BA	1,091	1,438	1,726	288	1,836	1,894	2,022	1,906	
	OL	885	1,236	1,542	306	1,772	1,858	1,958	1,939	
Community Development Financial Institutions	BA			144	144	144	111	101		
	OL			86	86	144	124	105	40	
National Science Foundation	BA	2,619	2,891	3,060	169	3,089	3,150	3,247	3,345	
	OL	2,328	2,685	2,720	35	2,895	3,038	3,113	3,206	
National Service Initiative	BA	279	575	850	275	1,359	1,587	1,860	2,185	
	OL	220	436	601	165	940	1,344	1,625	1,904	
Small Business Administration	BA	13	40	118	78	121	125	129	132	
	OL	12	30	90	60	114	118	121	125	
Legal Services Corporation	BA	357	400	500	100	500	500	500	500	
	OL	357	393	483	90	500	500	500	500	
Total proposed investments	BA ²	65,900	75,236	90,092	14,856	96,529	101,173	105,301	109,607	
	OL	66,035	73,585	81,762	8,177	92,624	100,996	107,443	112,949	
Investment Detail:										
Agriculture Department:										
Rural development initiative:										
Grant levels	BA	878	1,039	1,148	109	1,300	1,285	1,262	1,148	
	OL	621	787	895	108	1,009	1,170	1,248	1,229	
	(Loans)	(3,119)	(4,046)	(5,728)	(1,682)	(5,728)	(5,728)	(5,728)	(5,728)	
WIC (Special supplemental food program for women, infants & children)	BA	2,860	3,210	3,564	354	3,914	4,166	4,245	4,394	
	OL	2,846	3,222	3,538	316	3,896	4,147	4,239	4,383	
USDA—National Science and Technology Council (NSTC)	BA	161	171	189	18	200	208	215	214	
	OL	90	119	130	11	194	197	192	207	
Food safety ³	BA	494	517	534	17	535	537	541	541	
	OL	494	511	533	22	535	537	541	541	
Food safety research	BA	16	16	41	25	41	41	41	41	
	OL	15	16	40	24	41	41	41	41	
Natural resource protection and environmental infrastructure	BA	749	735	782	47	865	874	874	874	
	OL	757	750	768	18	839	876	871	874	
National research initiative	BA	98	112	130	18	130	130	130	130	
	OL	60	75	106	31	116	126	130	130	

Table 7-8. PROPOSED INVESTMENTS—Continued
(In millions of dollars)

		1993 Enacted	Estimate		Change: 1994 to 1995	Estimate				
			1994 ¹	1995		1996	1997	1998	1999	
Climate change action plan	BA		2	12	10	17	24	30	30	
	OL		2	11	9	15	23	27	30	
Pacific Northwest Forest Plan implementation	BA		60	97	37	97	97	97	97	
	OL		48	77	29	97	97	97	97	
Commerce Department:										
Economic Development Administration, Defense conversion	BA		80	140	60	140	140	140	140	
	OL		8	39	31	82	116	133	139	
National Institute of Standards and Technology (NIST) growth, NIST high performance computing, and NIST NSTC	BA	381	520	935	415	1,089	1,379	1,407	1,422	
	OL	252	370	527	157	781	1,057	1,257	1,356	
Information highways	BA		26	100	74	150	150	150	150	
	OL		1	18	17	61	103	136	150	
NOAA: rebuild US fisheries	BA	232	231	280	49	280	280	280	280	
	OL	227	221	261	40	266	277	280	280	
NOAA NSTC	BA	47	64	106	42	142	142	142	142	
	OL	46	62	100	38	134	140	142	142	
Defense Department:										
ARPA technology reinvestment project	BA	472	554	625	71	650	675	700	725	
	OL	223	445	557	112	611	648	676	703	
Office of Economic Adjustment	BA	30	39	39		40	41	43	44	
	OL	23	35	38	3	39	40	42	43	
Education Department:										
School-to-work (Education Department share)	BA		50	150	100	200	200	165	110	
	OL		6	52	46	135	188	195	165	
Goals 2000	BA		105	700	595	1,000	1,000	1,000	1,000	
	OL		13	154	141	618	929	994	1,000	
Title I, education for the disadvantaged	BA	6,696	6,912	7,579	667	7,821	8,064	8,309	8,554	
	OL	6,601	6,889	6,918	29	7,472	7,788	8,040	8,284	
Safe and drug-free schools	BA	582	472	660	188	660	580	580	580	
	OL	774	613	521	-92	620	647	596	581	
Energy Department:										
Alternative fuels vehicles	BA	28	44	69	25	66	66	66	66	
	OL	20	31	49	18	63	66	66	66	
Conservation R&D/EPAct	BA	349	436	654	218	679	738	819	844	
	OL	303	367	488	121	629	693	753	814	
Conservation: weatherization assistance grants	BA	185	207	250	43	240	247	255	262	
	OL	192	193	216	23	240	244	248	256	
Federal facility energy efficiency (FFEE)	BA	5	16	37	21	49	49	49	49	
	OL	19	11	21	10	37	48	49	49	
Renewable energy programs	BA	251	341	393	52	426	454	483	512	
	OL	238	295	354	59	408	435	463	492	
Cooperative R&D agreements	BA	151	262	275	13	300	325	350	375	
	OL	100	258	264	6	291	318	342	367	
Advanced neutron source	BA	12	17	40	23	120	204	403	642	
	OL	5	12	27	15	73	146	281	481	
Linear accelerator "B-Factory"	BA		36	44	8	52	45			
	OL		27	42	15	50	47	11		
Climate change action plan	BA		17	208	191	233	235	213	211	
	OL		6	83	77	183	225	221	212	
Health and Human Services:										
Head Start	BA	2,776	3,326	4,026	700	4,726	5,426	6,126	6,826	
	OL	2,567	3,066	3,529	463	4,270	4,938	5,633	6,332	
Public Health Service:										
NIH	BA	10,326	10,956	11,473	517	11,955	12,457	12,980	13,525	
	OL	9,533	10,251	11,009	758	11,680	12,369	13,071	13,594	
Ryan White Act AIDS treatment	BA	348	579	672	93	773	889	1,022	1,175	
	OL	316	510	627	117	739	862	999	1,152	
Immunizations ⁴	BA	341	528	888	360	917	937	967	998	
	OL	304	446	901	455	911	926	955	985	
High performance computing	BA	47	58	82	24	85	89	92	96	
	OL	41	53	79	26	83	86	90	93	
Drug treatment	BA	717	755	1,040	285	1,071	1,104	1,139	1,174	
	OL	601	704	862	158	1,009	1,069	1,110	1,146	

Table 7-8. **PROPOSED INVESTMENTS—Continued**
(In millions of dollars)

		1993 Enacted	Estimate		Change: 1994 to 1995	Estimate			
			1994 ¹	1995		1996	1997	1998	1999
Social Security: Disability processing and automation investments (budget authority and limitations on obligations)	BA/OB	4,823	5,498	5,825	327	5,654	6,166	6,241	6,360
	OL	4,766	5,291	5,662	371	5,807	5,991	6,337	6,436
Housing and Urban Development:									
Multifamily property disposition ⁶	BA	93	555	733	178	763	858	511	779
	OL	93	102	119	17	142	170	200	333
Community partnerships against crime	BA			265	265	265	265	265	265
	OL			19	19	152	265	265	265
Incremental housing vouchers	BA	1,307	1,404	2,743	1,339	2,812	2,882	4,062	4,542
	OL	6,877	7,407	7,863	456	8,410	9,040	9,708	10,471
Homeless programs: homeless assistance grants and innovative homeless initiatives program ⁶	BA	572	823	1,250	427	1,000	1,000	1,000	1,000
	OL	172	223	509	286	631	899	1,156	1,295
Moving to independence	BA			149	149	153	157	161	165
	OL			1	1	149	153	157	161
Interior Department:									
Natural resource protection and environmental infrastructure (includes NAFTA environmental activities)	BA	1,783	1,813	1,964	151	2,013	2,028	2,048	2,056
	OL	1,732	1,757	1,942	185	2,003	2,025	2,045	2,053
Pacific Northwest Forest Plan	BA		27	71	44	85	85	85	86
	OL		19	58	39	81	85	85	85
South Florida ecosystem restoration	BA	26	17	45	28	45	45	45	45
	OL	10	15	31	16	47	45	45	45
National Biological Survey	BA		167	177	10	187	192	200	210
	OL		82	156	74	179	188	196	205
National spatial data infrastructure initiative	BA		1	7	6	7	7	7	7
	OL		1	7	6	7	7	7	7
BuRec wastewater reclamation & reuse pilot program (So. Cal.)	BA		10	10		37	34	21	1
	OL		9	10	1	32	34	23	4
Climate change action plan	BA								
	OL								
Justice Department:									
Community policing	BA	150	25	1,720	1,695	2,070	2,270	1,900	
	OL	8	83	444	361	1,074	1,879	2,085	1,631
Brady Bill/Criminal records upgrade	BA			100	100	100			
	OL			22	22	57	73	43	5
Border security and illegal immigration	BA			300	300	350	350	350	350
	OL			255	255	328	348	350	350
Other crime bill (miscellaneous bureaus)	BA			303	303	1,767	2,380	3,250	6,150
	OL			44	44	883	1,637	2,510	4,421
Employer sanctions and naturalization initiatives	BA			68	68	71	74	78	81
	OL			54	54	65	71	77	80
Labor Department:									
Dislocated Worker Assistance	BA	602	1,118	1,465	347	1,864	2,165	2,165	2,213
	OL	558	558	973	415	1,355	1,742	2,055	2,152
School-to-work (DOL share)	BA		50	150	100	200	200	165	110
	OL		15	40	25	125	187	197	169
One-stop career shopping	BA		50	250	200	250	250	250	250
	OL		10	90	80	250	250	250	250
Worker profiling	BA		9	9					
	OL		9	9					
Job Corps	BA	966	1,040	1,157	117	1,156	1,303	1,402	1,516
	OL	936	1,000	1,029	29	1,192	1,156	1,313	1,410
Transportation Department:									
Highways	OB	(18,043)	(19,978)	(20,301)	(323)	(20,301)	(20,146)	(20,146)	(20,146)
	OL	16,651	18,159	18,780	621	19,634	19,926	19,926	20,005
Intelligent vehicle highway system	OB	(30)	(90)	(165)	(75)	(170)	(180)	(180)	(180)
Note: Outlays included in Highways	OL								
Mass transit formula capital grants	BA	54	659	1,115	456	1,144	345	345	345
	OB	(844)	(954)	(1,150)	(196)	(1,121)	(1,920)	(1,920)	(1,920)
	BA+OB	(898)	(1,613)	(2,265)	(652)	(2,265)	(2,265)	(2,265)	(2,265)
	OL	979	1,043	1,170	127	1,579	1,859	2,104	2,251

Table 7-8. PROPOSED INVESTMENTS—Continued
(In millions of dollars)

		1993 Enacted	Estimate		Change: 1994 to 1995	Estimate				
			1994 ¹	1995		1996	1997	1998	1999	
Next generation high speed rail	BA			28	28	28	28	28	28	
	OL		3	11	8	30	33	33	33	
Penn Station redevelopment	BA		10	90	80					
	OL		10	13	3	54	14	9		
Treasury Department:										
IRS: Tax system modernization	BA	572	694	989	295	1,497	1,535	1,481	1,304	
	OL	517	644	888	244	1,315	1,473	1,493	1,362	
Corps of Engineers:										
President's August 1993 wetlands plan	BA	86	92	110	18	110	110	110	110	
	OL	88	93	109	16	110	110	110	110	
Climate change action plan	BA		1	1						
	OL		1	1						
Environmental Protection Agency:										
Clean water and safe drinking water State revolving funds	BA	1,944	1,839	2,300	461	2,500	2,700	2,900	3,000	
	OL	1,424	1,540	1,627	87	1,725	2,013	2,296	2,382	
Watershed restoration grants	BA	50	80	100	20	100	100	100	200	
	OL	26	55	79	24	92	97	99	151	
Environmental technology	BA	92	128	172	44	212	262	312	362	
	OL	90	104	136	32	177	220	269	318	
Green programs	BA	8	26	35	9	35	35	35	35	
	OL	2	8	24	16	32	34	35	35	
Climate change action plan ⁷	BA		26	76	50	111	117	125	113	
	OL		9	36	27	75	103	113	114	
Montreal protocol	BA	10	10	24	14	24	24	24	24	
	OL	3	8	14	6	21	23	24	24	
NAFTA environmental support	BA	154	74	179	105	179	179	179	179	
	OL	7	40	87	47	114	133	156	155	
Needy cities ⁸	BA	100	100	100		100	100			
	OL	26	53	61	8	70	76	45	17	
Wetlands initiative	BA		31	36	5	36	36	36	36	
	OL		31	33	2	35	36	36	36	
National Aeronautics and Space Administration:										
Mission to Planet Earth	BA	932	1,023	1,236	213	1,271	1,308	1,378	1,394	
	OL	754	918	1,101	183	1,228	1,286	1,337	1,378	
Aeronautics initiatives	BA	129	289	347	58	404	462	506	406	
	OL	109	224	317	93	393	437	485	442	
High performance computing	BA	30	66	76	10	75	87	101	69	
	OL	22	56	70	14	75	82	95	81	
New technology investments	BA		60	67	7	86	37	37	37	
	OL		38	54	16	76	53	41	38	
Community Development Financial Institutions										
	BA			144	144	144	111	101		
	OL			86	86	144	124	105	40	
National Science Foundation:										
NSF research and education	BA	2,619	2,891	3,060	169	3,089	3,150	3,247	3,345	
	OL	2,328	2,685	2,720	35	2,895	3,038	3,113	3,206	
National Service Initiative⁹										
	BA	279	575	850	275	1,359	1,587	1,860	2,185	
	OL	220	436	601	165	940	1,344	1,625	1,904	
Small Business Administration:										
Section 7(a) loan guarantees	(Loans)	(6,410)	(7,000)	(8,995)	(1,995)	(7,814)	(8,056)	(8,306)	(8,564)	
Empowerment zones	BA			27	27	28	29	30	30	
	OL			19	19	26	27	28	29	
	(Loans)			(375)	(375)	(386)	(398)	(411)	(423)	
Small Business Investment Company guarantees	BA	13	40	91	51	93	96	99	102	
	OL	12	30	71	41	88	91	93	96	
	(Loans)	(74)	(326)	(730)	(404)	(752)	(775)	(800)	(824)	
Legal Services Corporation:										
Payment to the Legal Services Corporation	BA	357	400	500	100	500	500	500	500	
	OL	357	393	483	90	500	500	500	500	
Total proposed investments.	BA ²	65,900	75,236	90,092	14,856	96,529	101,173	105,301	109,607	
	OL	66,035	73,585	81,762	8,177	92,624	100,996	107,443	112,949	

* \$500 thousand or less.

¹ Estimates for 1994 include proposed supplementals and rescissions.

²Budget authority includes estimates for obligation limitations in the Departments of Health and Human Services and Transportation, as identified in the detail for those agencies.

³The investment proposal for food safety is the total program level. The 1995 budget proposes to partially offset this program level by a new user fee of \$103 million to cover the cost of overtime meat and poultry inspection.

⁴Immunizations includes \$424 million in budget authority and outlays in 1995 for mandatory vaccine purchase.

⁵Proposal assumes passage of property disposition (PD) reform legislation. Budget authority starting in 1995 represents a new mandatory spending program whose costs are offset by proposed mandatory program reforms. Outlays in 1995 include \$6 million for the new mandatory program and \$113 million of outlays from balances for the discretionary program.

⁶Estimates for HUD homeless programs for 1995-1999 include funds for the Homeless food and shelter program formerly in the Federal Emergency Management Agency.

⁷EPA Climate change action plan estimates are incremental investment estimates.

⁸EPA Needy Cities funding for 1994 is a contingent appropriation subject to Congressional authorization.

⁹The 1993 enacted column includes funding for ACTION and the Commission on National and Community Service. All other columns include funding for ACTION and the Corporation for National and Community Service.

Table 7-9. FEDERAL EMPLOYMENT IN THE EXECUTIVE BRANCH
(Civilian employment as measured by Full-Time Equivalents in thousands)

Agency	1993 Base	1993 Actual	Estimate		Change: 1993 base to 1995	
			1994	1995	FTE's	Percent
Cabinet agencies:						
Agriculture	114.6	113.4	110.2	108.5	-6.1	-5.3%
Commerce	36.7	36.1	35.8	35.8	-0.9	-2.6%
Defense—military functions ¹	931.4	931.8	886.0	854.9	-76.5	-8.2%
Education	5.0	4.9	5.1	5.2	0.2	2.4%
Energy	20.6	20.3	20.4	20.6	.....	.....
Health and Human Services	130.0	129.0	127.7	127.2	-2.8	-2.2%
Housing and Urban Development	13.6	13.3	13.3	13.4	-0.2	-1.8%
Interior	77.9	76.7	76.0	74.6	-3.3	-4.3%
Justice	99.4	95.4	97.2	101.9	2.5	2.5%
Labor	19.9	19.6	19.4	19.5	-0.4	-2.3%
State	26.0	25.6	25.4	25.0	-1.0	-4.0%
Transportation	71.1	69.9	68.9	67.5	-3.6	-5.0%
Treasury ²	166.1	161.1	161.2	157.6	-8.5	-5.1%
Veterans Affairs	232.4	234.4	235.1	229.7	-2.7	-1.1%
Other agencies (excluding Postal Service):						
Agency For International Development	4.4	4.1	4.0	4.0	-0.4	-8.6%
Corps of Engineers	29.2	28.4	28.5	27.8	-1.4	-4.7%
Environmental Protection Agency	19.0	18.3	18.6	19.4	0.4	2.2%
Equal Employment Opportunity Commission	2.9	2.8	2.9	3.0	0.1	5.6%
Federal Emergency Management Agency	2.7	2.6	2.6	2.7	.....	-1.1%
Federal Deposit Insurance Corporation and Reso- lution Trust Corporation	21.3	21.6	20.4	15.1	-6.2	-28.8%
General Services Administration	20.7	20.2	20.1	19.7	-1.0	-4.7%
National Aeronautics and Space Administration ..	25.7	24.9	24.5	23.6	-2.1	-8.2%
National Archives and Records Administration ...	2.8	2.6	2.7	2.6	-0.2	-4.7%
National Labor Relations Board	2.1	2.1	2.1	2.1	.....	-4.2%
National Science Foundation	1.3	1.2	1.2	1.3	.....	-4.0%
Nuclear Regulatory Commission	3.4	3.4	3.3	3.2	-0.2	-5.5%
Office of Personnel Management	6.2	5.9	6.0	5.8	-0.4	-7.3%
Panama Canal Commission	8.7	8.5	8.6	8.8	0.1	0.7%
Peace Corps	1.3	1.2	1.2	1.2	-0.1	-1.0%
Railroad Retirement Board	1.9	1.8	1.8	1.8	-0.1	-4.7%
Securities and Exchange Commission	2.7	2.7	2.7	2.9	0.2	7.2%
Small Business Administration	4.0	3.9	3.8	3.8	-0.2	-4.4%
Smithsonian Institution	4.9	4.5	4.8	4.7	-0.2	-3.6%
Tennessee Valley Authority	19.1	17.3	17.3	16.6	-2.5	-13.2%
United States Information Agency	8.7	8.3	8.5	8.3	-0.4	-5.0%
All other small agencies	17.5	16.4	17.0	17.2	-0.3	-1.8%
Total, Executive Branch civilian employment ³	2,155.2	2,134.3	2,084.2	2,036.9	-118.3	.....
FTE reduction from the base .....	.....	-20.9	-71.0	-118.3	.....	.....
Percentage reduction from the base .....	.....	-1.0%	-3.3%	-5.5%	.....	.....
Percentage reduction target/FTE reduction target .....	.....	-1.0%	-2.5%	-4.0%	-100.0	.....

¹ Because Defense was already reduced by almost 42,000 from 1992 to 1993, no further reduction was required in 1993.

² The Administration is working with Congress to design a deficit reduction/tax compliance initiative for the Internal Revenue Service that would increase Treasury FTEs by approximately 5,000 above the level shown. Even with these additional FTEs, the Administration still achieves the 100,000 reduction under E.O. 12839.

³ Excludes Postal Service and Postal Rate Commission.

Table 7-10. FEDERAL GOVERNMENT FINANCING AND DEBT¹
(In billions of dollars)

	1993 Actual	Estimate					
		1994	1995	1996	1997	1998	1999
FINANCING							
Surplus or deficit (-)	-254.7	-234.8	-165.1	-169.6	-186.4	-190.5	-181.1
(On-budget)	-300.0	-290.1	-225.0	-236.3	-265.5	-279.2	-278.6
(Off-budget)	45.3	55.3	59.9	66.7	79.2	88.7	97.6
Means of financing other than borrowing from the public:							
Change in: ²							
Treasury operating cash balance	6.3	12.5	—	—	—	—	—
Checks outstanding, etc. ³	0.4	-0.9	-0.4	—	—	—	—
Deposit fund balances	-0.4	-0.5	-1.7	—	—	—	—
Seigniorage on coins	0.4	0.6	0.6	0.6	0.6	0.6	0.6
Less: Net financing disbursements:							
Direct loan financing accounts	-3.8	-6.4	-10.1	-15.9	-17.9	-18.9	-19.0
Guaranteed loan financing accounts	4.6	4.2	3.0	2.5	2.3	1.4	0.4
Total, means of financing other than borrowing from the public	7.4	9.5	-8.6	-12.8	-15.0	-16.8	-18.0
Total, requirement for borrowing from the public ...	-247.3	-225.2	-173.7	-182.4	-201.4	-207.3	-199.1
Reclassification of debt ⁴	-1.3	—	—	—	—	—	—
Change in debt held by the public	248.5	225.2	173.7	182.4	201.4	207.3	199.1
DEBT, END OF YEAR¹							
Gross Federal debt:							
Debt issued by Treasury	4,326.5	4,652.1	4,936.0	5,243.0	5,577.2	5,929.4	6,281.4
Debt issued by other agencies	24.8	23.9	24.2	24.1	24.1	24.1	24.1
Total, gross Federal debt	4,351.2	4,676.0	4,960.1	5,267.1	5,601.3	5,953.5	6,305.4
Held by:							
Government accounts	1,104.0	1,203.6	1,314.0	1,438.5	1,571.3	1,716.3	1,869.1
The public	3,247.2	3,472.4	3,646.1	3,828.5	4,029.9	4,237.2	4,436.3
(Federal Reserve Banks)	325.7						
(Other)	2,921.5						
DEBT SUBJECT TO STATUTORY LIMITATION, END OF YEAR							
Debt issued by Treasury	4,326.5	4,652.1	4,936.0	5,243.0	5,577.2	5,929.4	6,281.4
Less: Treasury debt not subject to limitation ⁵	-15.6	-15.6	-15.6	-15.6	-15.6	-15.6	-15.6
Agency debt subject to limitation	0.2	0.1	0.1	0.1	0.1	0.1	0.1
Adjustment for discount and premium ⁶	4.5	4.5	4.5	4.5	4.5	4.5	4.5
Total, debt subject to statutory limitation ⁷	4,315.6	4,641.1	4,925.0	5,232.0	5,566.2	5,918.4	6,270.3

¹Treasury securities held by the public and zero-coupon bonds held by Government accounts are almost entirely measured at sales price plus amortized discount or less amortized premium. Agency debt is almost entirely measured at face value. Treasury securities in the Government account series are measured at face value less unrealized discount (if any).

²A decrease in the Treasury operating cash balance (which is an asset) is a means of financing the deficit. It therefore has a positive sign, which is opposite to the sign of the deficit. An increase in checks outstanding or deposit fund balances (which are liabilities) is also a means of financing the deficit and therefore also has a positive sign.

³Besides checks outstanding, includes accrued interest payable on Treasury debt, miscellaneous liability accounts, allocations of special drawing rights, and, as an offset, cash and monetary assets other than the Treasury operating cash balance, miscellaneous asset accounts, and profit on sale of gold.

⁴The Farm Credit System Financial Assistance Corporation was reclassified from a Government-sponsored enterprise to a Federal agency as of October 1, 1992, and its debt was accordingly reclassified as Federal agency debt. This reclassification does not constitute borrowing.

⁵Consists primarily of Federal Financing Bank debt.

⁶Consists of unamortized discount (less premium) on public issues of Treasury notes and bonds (other than zero-coupon bonds) and unrealized discounts on Government account series securities.

⁷The statutory debt limit is \$4,900 billion.

Table 7-11. OUTLAYS BY AGENCY
(In billions of dollars)

Agency	1993 Actual	Estimate					
		1994	1995	1996	1997	1998	1999
Cabinet Agencies:							
Agriculture	63.1	64.9	60.3	61.0	62.6	63.3	64.7
Commerce	2.8	3.2	3.6	4.3	4.6	4.9	5.5
Defense—Military	278.6	267.5	259.3	249.1	244.6	244.7	245.5
Education	30.3	28.7	29.7	28.3	30.3	30.7	31.2
Energy	16.9	17.2	15.7	16.7	16.7	16.6	17.2
Health and Human Services	581.1	631.3	672.1	723.0	768.1	799.9	835.3
On-budget	(282.8)	(316.6)	(341.6)	(373.2)	(402.8)	(414.8)	(429.4)
Off-budget	(298.3)	(314.7)	(330.5)	(349.8)	(365.3)	(385.2)	(405.9)
Housing and Urban Development ..	25.2	25.5	27.7	28.4	28.1	27.9	28.5
Interior	6.8	7.2	7.2	7.1	7.0	7.0	7.0
Justice	10.2	10.8	11.3	13.6	15.0	16.2	17.7
Labor	44.7	37.1	34.0	35.2	35.9	36.5	37.0
State	5.2	5.8	5.4	5.3	5.4	5.5	5.6
Transportation	34.5	36.7	37.3	38.5	38.8	39.0	39.2
Treasury	298.8	309.3	327.7	345.4	362.9	380.4	397.6
Veterans Affairs	35.5	37.9	38.1	37.4	39.7	40.2	41.8
Major Agencies:							
Corps of Engineers, Military							
Retirement and Other Defense ...	29.3	31.0	30.9	32.0	33.2	34.6	36.8
Environmental Protection Agency ..	5.9	6.5	6.7	6.9	7.2	7.5	7.7
Executive Office Of the President ..	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the Presi- dent	11.2	11.4	11.1	11.4	11.1	11.3	11.3
General Services Administration ...	0.7	1.0	0.9	1.6	1.0	0.3	-0.2
The Judiciary	2.6	2.9	3.1	3.1	3.1	3.1	3.1
Legislative Branch	2.4	2.8	2.9	3.1	3.2	3.3	3.4
National Aeronautics and Space Administration	14.3	14.2	14.4	14.4	14.4	14.5	14.6
Office of Personnel Management	36.8	38.1	40.2	42.3	44.5	47.2	49.7
Small Business Administration	0.8	0.6	0.5	0.5	0.5	0.6	0.6
All Other Agencies	-10.0	15.7	9.2	5.7	10.4	11.5	12.8
On-budget	(-11.5)	(13.9)	(5.9)	(5.4)	(10.9)	(12.6)	(14.2)
Off-budget	(1.4)	(1.7)	(3.3)	(0.2)	(-0.5)	(-1.1)	(-1.5)
Undistributed Offsetting							
Receipts	-119.7	-123.7	-132.3	-134.2	-137.5	-145.7	-151.7
On-budget	(-86.5)	(-88.2)	(-93.9)	(-92.1)	(-91.1)	(-94.3)	(-94.7)
Off-budget	(-33.2)	(-35.5)	(-38.4)	(-42.1)	(-46.4)	(-51.4)	(-56.9)
Allowances			1.9	16.5	40.5	76.2	92.0
Total	1,408.2	1,483.8	1,518.9	1,596.9	1,691.4	1,777.4	1,854.0
On-budget	(1,141.6)	(1,203.0)	(1,223.6)	(1,288.9)	(1,373.1)	(1,444.8)	(1,506.5)
Off-budget	(266.6)	(280.9)	(295.4)	(308.0)	(318.3)	(332.7)	(347.6)

Table 7-12. OUTLAYS BY FUNCTION
(In billions of dollars)

Function	1993 Actual	Estimate					
		1994	1995	1996	1997	1998	1999
National defense:							
Department of Defense—Military ..	278.6	267.4	259.2	249.1	244.6	244.7	245.5
Other	12.5	12.5	11.5	11.9	11.8	11.9	12.0
International affairs	16.8	19.0	17.8	17.9	17.7	18.0	18.2
General science, space, and technology	17.0	17.3	16.9	17.1	17.1	17.2	17.4
Energy	4.3	5.0	4.6	5.0	5.0	4.8	5.0
Natural resources and environment ..	20.2	22.3	21.8	22.1	22.0	21.4	20.8
Agriculture	20.4	16.9	12.8	12.7	13.1	13.5	13.9
Commerce and housing credit	-22.7	0.5	-5.5	-9.0	-5.7	-5.4	-3.9
On-budget	(-24.2)	(-1.2)	(-8.7)	(-9.2)	(-5.2)	(-4.3)	(-2.4)
Off-budget	(1.4)	(1.7)	(3.3)	(0.2)	(-0.5)	(-1.1)	(-1.5)
Transportation	35.0	37.6	38.4	39.5	39.9	40.3	40.4
Community and regional development	9.1	9.3	9.2	9.0	8.9	8.5	8.5
Education, training, employment, and social services	50.0	50.8	53.5	54.5	57.9	60.3	62.2
Health	99.4	112.3	123.1	149.6	180.0	221.1	235.9
Medicare	130.6	143.7	156.2	176.0	195.8	205.2	218.1
Income security	207.3	214.6	221.4	230.8	242.5	253.0	265.2
Social Security	304.6	320.5	337.2	356.8	372.7	393.1	414.3
On-budget	(6.2)	(5.8)	(6.6)	(7.0)	(7.4)	(7.9)	(8.4)
Off-budget	(298.3)	(314.7)	(330.5)	(349.8)	(365.3)	(385.2)	(405.9)
Veterans benefits and services	35.7	38.1	39.2	38.2	41.5	40.3	41.9
Administration of justice	15.0	16.5	17.3	19.6	21.0	22.2	23.7
General government	13.0	14.3	13.8	15.3	14.5	13.7	13.1
Net interest	198.8	203.4	212.8	224.2	234.0	244.6	254.4
On-budget	(225.6)	(232.5)	(244.5)	(259.1)	(272.8)	(287.8)	(302.4)
Off-budget	(-26.8)	(-29.1)	(-31.7)	(-34.9)	(-38.8)	(-43.2)	(-48.0)
Allowances			0.2	-1.9	-3.5	-9.5	-12.2
Undistributed offsetting receipts:							
Employer share, employee retirement (on-budget)	-28.2	-28.2	-28.5	-27.6	-27.5	-28.3	-28.8
Employer share, employee retirement (off-budget)	-6.4	-6.5	-6.8	-7.2	-7.6	-8.3	-8.9
Rents and royalties on the Outer Continental Shelf	-2.8	-2.7	-3.0	-2.7	-2.8	-2.8	-2.8
Other undistributed offsetting receipts		-0.5	-4.3	-4.2	-1.6	-2.0	
Total, Undistributed offsetting receipts	-37.4	-37.9	-42.6	-41.7	-39.4	-41.4	-40.5
On-budget	(-31.0)	(-31.4)	(-35.8)	(-34.5)	(-31.8)	(-33.1)	(-31.6)
Off-budget	(-6.4)	(-6.5)	(-6.8)	(-7.2)	(-7.6)	(-8.3)	(-8.9)
Total	1,408.2	1,483.8	1,518.9	1,596.9	1,691.4	1,777.4	1,854.0
On-budget	(1,141.6)	(1,203.0)	(1,223.6)	(1,288.9)	(1,373.1)	(1,444.8)	(1,506.5)
Off-budget	(266.6)	(280.9)	(295.4)	(308.0)	(318.3)	(332.7)	(347.6)

Table 7-13. BUDGET AUTHORITY BY AGENCY
(In billions of dollars)

Agency	1993 Actual	Estimate					
		1994	1995	1996	1997	1998	1999
Cabinet Agencies:							
Agriculture	67.9	65.3	61.7	62.4	64.3	64.8	66.2
Commerce	3.2	3.6	4.2	4.5	4.8	5.0	6.0
Defense—Military	267.4	249.0	252.2	243.4	240.2	246.7	253.0
Education	31.5	28.8	31.7	29.1	30.9	31.7	32.3
Energy	17.7	16.8	15.9	16.7	16.9	16.9	17.5
Health and Human Services	586.7	643.8	667.0	724.4	772.5	804.2	840.7
On-budget	(286.6)	(327.6)	(334.9)	(374.0)	(403.3)	(415.3)	(430.8)
Off-budget	(300.1)	(316.2)	(332.0)	(350.4)	(369.2)	(388.9)	(409.8)
Housing and Urban Development ..	26.5	25.6	27.5	34.8	36.3	38.5	39.7
Interior	6.9	7.5	7.1	7.2	7.0	7.1	7.1
Justice	10.5	10.3	12.8	15.0	15.9	16.7	17.9
Labor	46.9	38.6	36.0	36.8	37.8	38.0	39.1
State	5.3	5.7	5.3	5.2	5.3	5.4	5.5
Transportation	40.0	37.7	40.8	39.3	40.6	38.8	38.8
Treasury	300.5	310.1	328.7	346.4	364.1	381.6	398.6
Veterans Affairs	36.0	36.5	37.8	38.7	39.8	40.1	41.6
Major Agencies:							
Corps of Engineers, Military Re- tirement and Other Defense	29.9	30.6	30.6	32.1	33.1	34.8	36.6
Environmental Protection Agency ..	6.7	6.4	6.9	7.2	7.5	7.7	8.0
Executive Office Of the President ..	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the Presi- dent	24.8	11.0	11.3	9.7	9.4	9.4	9.4
General Services Administration ...	0.6	0.6	1.6	0.1	0.1	0.1	0.1
The Judiciary	2.6	2.8	3.2	3.2	3.2	3.2	3.2
Legislative Branch	2.6	2.7	2.9	3.1	3.2	3.3	3.4
National Aeronautics and Space Administration	14.3	14.5	14.3	14.4	14.5	14.6	14.6
Office of Personnel Management	39.3	40.2	42.1	44.1	46.9	49.4	51.8
Small Business Administration	1.2	0.7	0.8	0.8	0.8	0.8	0.9
All Other Agencies	24.1	39.5	23.7	22.1	19.6	20.8	19.5
On-budget	(21.8)	(35.2)	(18.4)	(20.1)	(19.3)	(19.2)	(19.5)
Off-budget	(2.2)	(4.3)	(5.3)	(2.1)	(0.3)	(1.6)	*
Undistributed Offsetting							
Receipts	-119.7	-123.7	-132.3	-134.2	-137.5	-145.7	-151.7
On-budget	(-86.5)	(-88.2)	(-93.9)	(-92.1)	(-91.1)	(-94.3)	(-94.7)
Off-budget	(-33.2)	(-35.5)	(-38.4)	(-42.1)	(-46.4)	(-51.4)	(-56.9)
Allowances			3.0	16.6	40.6	76.3	91.9
Total	1,473.6	1,504.7	1,537.0	1,623.5	1,718.1	1,810.3	1,892.2
On-budget	(1,204.4)	(1,219.8)	(1,238.0)	(1,313.1)	(1,395.0)	(1,471.3)	(1,539.2)
Off-budget	(269.1)	(284.9)	(298.9)	(310.4)	(323.1)	(339.1)	(352.9)

* \$50 million or less.

Table 7-14. BUDGET AUTHORITY BY FUNCTION
(In billions of dollars)

Function	1993 Actual	Estimate					
		1994	1995	1996	1997	1998	1999
National defense:							
Department of Defense—Military ..	267.2	249.0	252.2	243.4	240.2	246.7	253.0
Other	13.9	12.0	11.5	11.9	11.8	12.0	12.1
International affairs	32.3	18.8	18.8	17.0	17.0	17.0	17.2
General science, space, and technology	17.2	17.5	17.3	17.2	17.3	17.4	17.6
Energy	8.3	4.7	4.7	6.2	6.0	5.6	6.0
Natural resources and environment ..	21.6	22.2	21.6	22.2	21.9	21.9	21.4
Agriculture	19.1	16.1	13.0	12.0	12.6	12.6	13.0
Commerce and housing credit	9.9	28.2	11.3	8.1	5.4	5.9	5.0
On-budget	(7.7)	(23.9)	(5.9)	(6.0)	(5.1)	(4.4)	(5.0)
Off-budget	(2.2)	(4.3)	(5.3)	(2.1)	(0.3)	(1.6)	*
Transportation	40.4	38.9	41.8	40.4	41.7	40.0	40.0
Community and regional development	10.2	8.4	9.3	8.9	8.8	8.8	8.8
Education, training, employment, and social services	52.8	53.4	57.7	56.7	60.2	62.5	64.7
Health	108.6	116.1	118.4	151.6	181.9	222.2	237.0
Medicare	124.8	150.6	156.1	176.6	195.5	205.1	218.6
Income security	214.8	215.2	221.7	239.9	253.0	265.4	278.7
Social Security	306.3	322.0	338.7	357.4	376.6	396.8	418.2
On-budget	(6.2)	(5.8)	(6.6)	(7.0)	(7.4)	(7.9)	(8.4)
Off-budget	(300.1)	(316.2)	(332.0)	(350.4)	(369.2)	(388.9)	(409.8)
Veterans benefits and services	36.3	36.7	38.9	39.5	41.6	40.2	41.8
Administration of justice	15.2	15.9	19.0	21.1	22.0	22.7	24.0
General government	13.2	13.6	14.7	13.9	13.9	13.7	13.5
Net interest	198.8	203.4	212.8	224.2	234.0	244.6	254.4
On-budget	(225.6)	(232.5)	(244.5)	(259.1)	(272.8)	(287.8)	(302.4)
Off-budget	(-26.8)	(-29.1)	(-31.7)	(-34.9)	(-38.8)	(-43.2)	(-48.0)
Allowances			0.1	-3.0	-4.0	-9.6	-12.4
Undistributed offsetting receipts:							
Employer share, employee retirement (on-budget)	-28.2	-28.2	-28.5	-27.6	-27.5	-28.3	-28.8
Employer share, employee retirement (off-budget)	-6.4	-6.5	-6.8	-7.2	-7.6	-8.3	-8.9
Rents and royalties on the Outer Continental Shelf	-2.8	-2.7	-3.0	-2.7	-2.8	-2.8	-2.8
Other undistributed offsetting receipts		-0.5	-4.3	-4.2	-1.6	-2.0	
Total, Undistributed offsetting receipts	-37.4	-37.9	-42.6	-41.7	-39.4	-41.4	-40.5
On-budget	(-31.0)	(-31.4)	(-35.8)	(-34.5)	(-31.8)	(-33.1)	(-31.6)
Off-budget	(-6.4)	(-6.5)	(-6.8)	(-7.2)	(-7.6)	(-8.3)	(-8.9)
Total	1,473.6	1,504.7	1,537.0	1,623.5	1,718.1	1,810.3	1,892.2
On-budget	(1,204.4)	(1,219.8)	(1,238.0)	(1,313.1)	(1,395.0)	(1,471.3)	(1,539.2)
Off-budget	(269.1)	(284.9)	(298.9)	(310.4)	(323.1)	(339.1)	(352.9)

* \$50 million or less.

Table 7-15. SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS(-): 1789-1999
(In millions of dollars)

Year	Total			On-Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)
1789-1849	1,160	1,090	70	1,160	1,090	70			
1850-1900	14,462	15,453	-991	14,462	15,453	-991			
1901	588	525	63	588	525	63			
1902	562	485	77	562	485	77			
1903	562	517	45	562	517	45			
1904	541	584	-43	541	584	-43			
1905	544	567	-23	544	567	-23			
1906	595	570	25	595	570	25			
1907	666	579	87	666	579	87			
1908	602	659	-57	602	659	-57			
1909	604	694	-89	604	694	-89			
1910	676	694	-18	676	694	-18			
1911	702	691	11	702	691	11			
1912	693	690	3	693	690	3			
1913	714	715	-*	714	715	-*			
1914	725	726	-*	725	726	-*			
1915	683	746	-63	683	746	-63			
1916	761	713	48	761	713	48			
1917	1,101	1,954	-853	1,101	1,954	-853			
1918	3,645	12,677	-9,032	3,645	12,677	-9,032			
1919	5,130	18,493	-13,363	5,130	18,493	-13,363			
1920	6,649	6,358	291	6,649	6,358	291			
1921	5,571	5,062	509	5,571	5,062	509			
1922	4,026	3,289	736	4,026	3,289	736			
1923	3,853	3,140	713	3,853	3,140	713			
1924	3,871	2,908	963	3,871	2,908	963			
1925	3,641	2,924	717	3,641	2,924	717			
1926	3,795	2,930	865	3,795	2,930	865			
1927	4,013	2,857	1,155	4,013	2,857	1,155			
1928	3,900	2,961	939	3,900	2,961	939			
1929	3,862	3,127	734	3,862	3,127	734			
1930	4,058	3,320	738	4,058	3,320	738			
1931	3,116	3,577	-462	3,116	3,577	-462			
1932	1,924	4,659	-2,735	1,924	4,659	-2,735			
1933	1,997	4,598	-2,602	1,997	4,598	-2,602			
1934	2,955	6,541	-3,586	2,955	6,541	-3,586			
1935	3,609	6,412	-2,803	3,609	6,412	-2,803			
1936	3,923	8,228	-4,304	3,923	8,228	-4,304			
1937	5,387	7,580	-2,193	5,122	7,582	-2,460	265	-2	267
1938	6,751	6,840	-89	6,364	6,850	-486	387	-10	397
1939	6,295	9,141	-2,846	5,792	9,154	-3,362	503	-13	516
1940	6,548	9,468	-2,920	5,998	9,482	-3,484	550	-14	564
1941	8,712	13,653	-4,941	8,024	13,618	-5,594	688	35	653
1942	14,634	35,137	-20,503	13,738	35,071	-21,333	896	66	830
1943	24,001	78,555	-54,554	22,871	78,466	-55,595	1,130	89	1,041
1944	43,747	91,304	-47,557	42,455	91,190	-48,735	1,292	114	1,178
1945	45,159	92,712	-47,553	43,849	92,569	-48,720	1,310	143	1,167
1946	39,296	55,232	-15,936	38,057	55,022	-16,964	1,238	210	1,028
1947	38,514	34,496	4,018	37,055	34,193	2,861	1,459	303	1,157
1948	41,560	29,764	11,796	39,944	29,396	10,548	1,616	368	1,248
1949	39,415	38,835	580	37,724	38,408	-684	1,690	427	1,263
1950	39,443	42,562	-3,119	37,336	42,038	-4,702	2,106	524	1,583
1951	51,616	45,514	6,102	48,496	44,237	4,259	3,120	1,277	1,843
1952	66,167	67,686	-1,519	62,573	65,956	-3,383	3,594	1,730	1,864
1953	69,608	76,101	-6,493	65,511	73,771	-8,259	4,097	2,330	1,766
1954	69,701	70,855	-1,154	65,112	67,943	-2,831	4,589	2,912	1,677

Table 7-15. SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS(-): 1789-1999—Continued
(In millions of dollars)

Year	Total			On-Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)
1955	65,451	68,444	-2,993	60,370	64,461	-4,091	5,081	3,983	1,098
1956	74,587	70,640	3,947	68,162	65,668	2,494	6,425	4,972	1,452
1957	79,990	76,578	3,412	73,201	70,562	2,639	6,789	6,016	773
1958	79,636	82,405	-2,769	71,587	74,902	-3,315	8,049	7,503	546
1959	79,249	92,098	-12,849	70,953	83,102	-12,149	8,296	8,996	-700
1960	92,492	92,191	301	81,851	81,341	510	10,641	10,850	-209
1961	94,388	97,723	-3,335	82,279	86,046	-3,766	12,109	11,677	431
1962	99,676	106,821	-7,146	87,405	93,286	-5,881	12,271	13,535	-1,265
1963	106,560	111,316	-4,756	92,385	96,352	-3,966	14,175	14,964	-789
1964	112,613	118,528	-5,915	96,248	102,794	-6,546	16,366	15,734	632
1965	116,817	118,228	-1,411	100,094	101,699	-1,605	16,723	16,529	194
1966	130,835	134,532	-3,698	111,749	114,817	-3,068	19,085	19,715	-630
1967	148,822	157,464	-8,643	124,420	137,040	-12,620	24,401	20,424	3,978
1968	152,973	178,134	-25,161	128,056	155,798	-27,742	24,917	22,336	2,581
1969	186,882	183,640	3,242	157,928	158,436	-507	28,953	25,204	3,749
1970	192,807	195,649	-2,842	159,348	168,042	-8,694	33,459	27,607	5,852
1971	187,139	210,172	-23,033	151,294	177,346	-26,052	35,845	32,826	3,019
1972	207,309	230,681	-23,373	167,402	193,824	-26,423	39,907	36,857	3,050
1973	230,799	245,707	-14,908	184,715	200,118	-15,403	46,084	45,589	495
1974	263,224	269,359	-6,135	209,299	217,270	-7,971	53,925	52,089	1,836
1975	279,090	332,332	-53,242	216,633	271,892	-55,260	62,458	60,440	2,018
1976	298,060	371,792	-73,732	231,671	302,183	-70,512	66,389	69,609	-3,220
TQ	81,232	95,975	-14,744	63,216	76,555	-13,339	18,016	19,421	-1,405
1977	355,559	409,218	-53,659	278,741	328,502	-49,760	76,817	80,716	-3,899
1978	399,561	458,746	-59,186	314,169	369,089	-54,920	85,391	89,657	-4,266
1979	463,302	503,485	-40,183	365,309	403,507	-38,199	97,994	99,978	-1,984
1980	517,112	590,947	-73,835	403,903	476,618	-72,715	113,209	114,329	-1,120
1981	599,272	678,249	-78,976	469,097	543,053	-73,956	130,176	135,196	-5,020
1982	617,766	745,755	-127,989	474,299	594,351	-120,052	143,467	151,404	-7,937
1983	600,562	808,380	-207,818	453,242	661,272	-208,030	147,320	147,108	212
1984	666,457	851,846	-185,388	500,382	686,032	-185,650	166,075	165,813	262
1985	734,057	946,391	-212,334	547,886	769,584	-221,698	186,171	176,807	9,363
1986	769,091	990,336	-221,245	568,862	806,838	-237,976	200,228	183,498	16,731
1987	854,143	1,003,911	-149,769	640,741	810,079	-169,339	213,402	193,832	19,570
1988	908,954	1,064,140	-155,187	667,463	861,449	-193,986	241,491	202,691	38,800
1989	990,691	1,143,172	-152,481	727,026	932,261	-205,235	263,666	210,911	52,754
1990	1,031,321	1,252,705	-221,384	749,666	1,027,640	-277,974	281,656	225,065	56,590
1991	1,054,272	1,323,793	-269,521	760,388	1,082,106	-321,719	293,885	241,687	52,198
1992	1,090,453	1,380,856	-290,403	788,027	1,128,518	-340,490	302,426	252,339	50,087
1993	1,153,535	1,408,205	-254,670	841,601	1,141,618	-300,017	311,934	266,587	45,347
1994 estimate	1,249,071	1,483,829	-234,758	912,892	1,202,953	-290,061	336,179	280,876	55,303
1995 estimate	1,353,815	1,518,945	-165,130	998,594	1,223,582	-224,987	355,221	295,364	59,857
1996 estimate	1,427,312	1,596,877	-169,564	1,052,606	1,288,898	-236,292	374,706	307,979	66,727
1997 estimate	1,505,072	1,691,443	-186,371	1,107,581	1,373,129	-265,548	397,491	318,314	79,177
1998 estimate	1,586,925	1,777,416	-190,491	1,165,532	1,444,760	-279,228	421,393	332,656	88,737
1999 estimate	1,672,946	1,854,023	-181,077	1,227,811	1,506,455	-278,644	445,135	347,568	97,567

* \$500 thousand or less.

Budget Aggregates

BUDGET AGGREGATES

Table S-1. OUTLAYS, RECEIPTS, AND DEFICIT SUMMARY
(In billions of dollars)

Category	1994 Actual	Estimate					
		1995	1996	1997	1998	1999	2000
Outlays:							
Discretionary:							
National defense	282.2	272.1	262.2	257.5	255.1	260.2	268.3
International	20.8	22.1	21.0	20.9	20.4	20.2	20.1
Domestic	242.6	259.6	265.8	269.3	264.9	262.8	261.1
Subtotal, discretionary	545.6	553.8	549.0	547.7	540.4	543.3	549.6
Mandatory:							
Programmatic:							
Social security	316.9	333.7	351.4	369.9	389.4	409.8	430.7
Medicare and Medicaid	223.9	242.8	270.6	295.9	322.4	349.6	380.5
Means-tested entitlements (except Medic- aid)	88.4	96.1	101.1	110.3	116.5	122.6	132.1
Deposit insurance	-7.6	-12.3	-6.3	-1.4	1.2	-1.3	-3.5
Other	128.6	131.9	131.4	134.2	135.4	140.5	146.1
Subtotal, programmatic	750.2	792.2	848.2	909.0	964.9	1,021.2	1,085.9
Undistributed offsetting receipts	-37.8	-41.4	-42.1	-42.4	-43.0	-39.4	-40.0
Subtotal, mandatory	712.4	750.9	806.2	866.6	921.9	981.8	1,045.9
Net interest	203.0	234.2	257.0	270.4	282.9	297.1	309.9
Subtotal, mandatory and net interest	915.4	985.1	1,063.2	1,137.0	1,204.8	1,278.9	1,355.8
Total outlays	1,460.9	1,538.9	1,612.1	1,684.7	1,745.2	1,822.2	1,905.3
Receipts	1,257.7	1,346.4	1,415.5	1,471.6	1,548.8	1,624.7	1,710.9
Deficit	203.2	192.5	196.7	213.1	196.4	197.4	194.4

Table S-2. SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS (-): 1789-2000
(in millions of dollars)

Year	Total			On-Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)
1789-1849	1,160	1,090	70	1,160	1,090	70			
1850-1900	14,462	15,453	-991	14,462	15,453	-991			
1901	588	525	63	588	525	63			
1902	562	485	77	562	485	77			
1903	562	517	45	562	517	45			
1904	541	584	-43	541	584	-43			
1905	544	567	-23	544	567	-23			
1906	595	570	25	595	570	25			
1907	666	579	87	666	579	87			
1908	602	659	-57	602	659	-57			
1909	604	694	-89	604	694	-89			
1910	676	694	-18	676	694	-18			
1911	702	691	11	702	691	11			
1912	693	690	3	693	690	3			
1913	714	715	-*	714	715	-*			
1914	725	726	-*	725	726	-*			
1915	683	746	-63	683	746	-63			
1916	761	713	48	761	713	48			
1917	1,101	1,954	-853	1,101	1,954	-853			
1918	3,645	12,677	-9,032	3,645	12,677	-9,032			
1919	5,130	18,493	-13,363	5,130	18,493	-13,363			
1920	6,649	6,358	291	6,649	6,358	291			
1921	5,571	5,062	509	5,571	5,062	509			
1922	4,026	3,289	736	4,026	3,289	736			
1923	3,853	3,140	713	3,853	3,140	713			
1924	3,871	2,908	963	3,871	2,908	963			
1925	3,641	2,924	717	3,641	2,924	717			
1926	3,795	2,930	865	3,795	2,930	865			
1927	4,013	2,857	1,155	4,013	2,857	1,155			
1928	3,900	2,961	939	3,900	2,961	939			
1929	3,862	3,127	734	3,862	3,127	734			
1930	4,058	3,320	738	4,058	3,320	738			
1931	3,116	3,577	-462	3,116	3,577	-462			
1932	1,924	4,659	-2,735	1,924	4,659	-2,735			
1933	1,997	4,598	-2,602	1,997	4,598	-2,602			
1934	2,955	6,541	-3,586	2,955	6,541	-3,586			
1935	3,609	6,412	-2,803	3,609	6,412	-2,803			
1936	3,923	8,228	-4,304	3,923	8,228	-4,304			
1937	5,387	7,580	-2,193	5,122	7,582	-2,460	265	-2	267
1938	6,751	6,840	-89	6,364	6,850	-486	387	-10	397
1939	6,295	9,141	-2,846	5,792	9,154	-3,362	503	-13	516
1940	6,548	9,468	-2,920	5,998	9,482	-3,484	550	-14	564
1941	8,712	13,653	-4,941	8,024	13,618	-5,594	688	35	653
1942	14,634	35,137	-20,503	13,738	35,071	-21,333	896	66	830
1943	24,001	78,555	-54,554	22,871	78,466	-55,595	1,130	89	1,041
1944	43,747	91,304	-47,557	42,455	91,190	-48,735	1,292	114	1,178
1945	45,159	92,712	-47,553	43,849	92,569	-48,720	1,310	143	1,167
1946	39,296	55,232	-15,936	38,057	55,022	-16,964	1,238	210	1,028
1947	38,514	34,496	4,018	37,055	34,193	2,861	1,459	303	1,157
1948	41,560	29,764	11,796	39,944	29,396	10,548	1,616	368	1,248
1949	39,415	38,835	580	37,724	38,408	-684	1,690	427	1,263
1950	39,443	42,562	-3,119	37,336	42,038	-4,702	2,106	524	1,583
1951	51,616	45,514	6,102	48,496	44,237	4,259	3,120	1,277	1,843
1952	66,167	67,686	-1,519	62,573	65,956	-3,383	3,594	1,730	1,864
1953	69,608	76,101	-6,493	65,511	73,771	-8,259	4,097	2,330	1,766
1954	69,701	70,855	-1,154	65,112	67,943	-2,831	4,589	2,912	1,677

* \$500 thousand or less.

Table S-2. SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS (-): 1789-2000—Continued
(in millions of dollars)

Year	Total			On-Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)
1955	65,451	68,444	-2,993	60,370	64,461	-4,091	5,081	3,983	1,098
1956	74,587	70,640	3,947	68,162	65,668	2,494	6,425	4,972	1,452
1957	79,990	76,578	3,412	73,201	70,562	2,639	6,789	6,016	773
1958	79,636	82,405	-2,769	71,587	74,902	-3,315	8,049	7,503	546
1959	79,249	92,098	-12,849	70,953	83,102	-12,149	8,296	8,996	-700
1960	92,492	92,191	301	81,851	81,341	510	10,641	10,850	-209
1961	94,388	97,723	-3,335	82,279	86,046	-3,766	12,109	11,677	431
1962	99,676	106,821	-7,146	87,405	93,286	-5,881	12,271	13,535	-1,265
1963	106,560	111,316	-4,756	92,385	96,352	-3,966	14,175	14,964	-789
1964	112,613	118,528	-5,915	96,248	102,794	-6,546	16,366	15,734	632
1965	116,817	118,228	-1,411	100,094	101,699	-1,605	16,723	16,529	194
1966	130,835	134,532	-3,698	111,749	114,817	-3,068	19,085	19,715	-630
1967	148,822	157,464	-8,643	124,420	137,040	-12,620	24,401	20,424	3,978
1968	152,973	178,134	-25,161	128,056	155,798	-27,742	24,917	22,336	2,581
1969	186,882	183,640	3,242	157,928	158,436	-507	28,953	25,204	3,749
1970	192,807	195,649	-2,842	159,348	168,042	-8,694	33,459	27,607	5,852
1971	187,139	210,172	-23,033	151,294	177,346	-26,052	35,845	32,826	3,019
1972	207,309	230,681	-23,373	167,402	193,824	-26,423	39,907	36,857	3,050
1973	230,799	245,707	-14,908	184,715	200,118	-15,403	46,084	45,589	495
1974	263,224	269,359	-6,135	209,299	217,270	-7,971	53,925	52,089	1,836
1975	279,090	332,332	-53,242	216,633	271,892	-55,260	62,458	60,440	2,018
1976	298,060	371,792	-73,732	231,671	302,183	-70,512	66,389	69,609	-3,220
TQ	81,232	95,975	-14,744	63,216	76,555	-13,339	18,016	19,421	-1,405
1977	355,559	409,218	-53,659	278,741	328,502	-49,760	76,817	80,716	-3,899
1978	399,561	458,746	-59,186	314,169	369,089	-54,920	85,391	89,657	-4,266
1979	463,302	504,032	-40,729	365,309	404,054	-38,745	97,994	99,978	-1,984
1980	517,112	590,947	-73,835	403,903	476,618	-72,715	113,209	114,329	-1,120
1981	599,272	678,249	-78,976	469,097	543,053	-73,956	130,176	135,196	-5,020
1982	617,766	745,755	-127,989	474,299	594,351	-120,052	143,467	151,404	-7,937
1983	600,562	808,380	-207,818	453,242	661,272	-208,030	147,320	147,108	212
1984	666,457	851,846	-185,388	500,382	686,032	-185,650	166,075	165,813	262
1985	734,057	946,391	-212,334	547,886	769,584	-221,698	186,171	176,807	9,363
1986	769,091	990,336	-221,245	568,862	806,838	-237,976	200,228	183,498	16,731
1987	854,143	1,003,911	-149,769	640,741	810,079	-169,339	213,402	193,832	19,570
1988	908,954	1,064,140	-155,187	667,463	861,449	-193,986	241,491	202,691	38,800
1989	990,691	1,143,172	-152,481	727,026	932,261	-205,235	263,666	210,911	52,754
1990	1,031,321	1,252,705	-221,384	749,666	1,027,640	-277,974	281,656	225,065	56,590
1991	1,054,272	1,323,441	-269,169	760,388	1,081,754	-321,367	293,885	241,687	52,198
1992	1,090,453	1,380,856	-290,403	788,027	1,128,518	-340,490	302,426	252,339	50,087
1993	1,153,535	1,408,675	-255,140	841,601	1,142,088	-300,487	311,934	266,587	45,347
1994	1,257,745	1,460,914	-203,169	922,719	1,181,542	-258,823	335,026	279,372	55,654
1995 estimate	1,346,414	1,538,920	-192,506	995,158	1,246,936	-251,778	351,256	291,984	59,272
1996 estimate	1,415,456	1,612,128	-196,671	1,045,095	1,307,105	-262,010	370,361	305,023	65,338
1997 estimate	1,471,618	1,684,709	-213,091	1,083,607	1,368,142	-284,534	388,011	316,567	71,444
1998 estimate	1,548,809	1,745,185	-196,376	1,140,846	1,415,596	-274,750	407,963	329,589	78,374
1999 estimate	1,624,734	1,822,180	-197,446	1,195,796	1,479,121	-283,326	428,938	343,059	85,879
2000 estimate	1,710,912	1,905,338	-194,426	1,259,982	1,548,618	-288,636	450,930	356,720	94,210

1996 Budget Proposals

1996 BUDGET PROPOSALS

Table S-3. SUMMARY OF BUDGET PROPOSALS
(Deficit impact, in billions of dollars)

	Estimate						Total 1995-2000
	1995	1996	1997	1998	1999	2000	
Proposals subject to pay-as-you-go:							
Mandatory programs:							
REGO II		-0.6	-3.2	-3.0	1.0	0.9	-4.8
Other		-0.7	-3.2	-3.3	-7.1	-9.6	-23.9
Subtotal, mandatory (see Table S-5 for detail)		-1.3	-6.3	-6.3	-6.1	-8.7	-28.7
Revenues:							
REGO II		-0.1	-0.1	-0.1	-0.1	-0.1	-0.4
Middle class tax cut and empowerment zones	0.1	3.9	11.9	12.5	15.2	19.8	63.3
Other	-0.1	-1.0	-1.6	-1.8	-2.0	-2.2	-8.6
Subtotal, revenues (see Table S-6 for detail)	—*	3.0	10.3	10.7	13.2	17.6	54.7
Subtotal, mandatory and revenues	—*	1.6	4.0	4.4	7.1	9.0	26.0
Discretionary:							
REGO II (see Table S-6 for detail)		-0.7	-4.0	-5.0	-5.6	-5.6	-20.9
Other (see Table S-4 for detail)		-5.1	-4.4	-11.8	-24.1	-35.0	-80.5
Subtotal, discretionary ¹		-5.8	-8.5	-16.8	-29.7	-40.6	-101.4
Total, pay-as-you-go	—*	-4.1	-4.5	-12.5	-22.6	-31.6	-75.4
Proposals not subject to pay-as-you-go:							
Employee retirement contributions (effect of pay raise):							
Employer share		0.2	0.4	0.7	1.0	1.3	3.5
Employee share		0.1	0.2	0.3	0.4	0.5	1.3
Discretionary	-0.3	-0.1	.....	.....	.....	.....	-0.4
Other proposals (largely credit program interest)	*	-0.3	-0.2	-0.3	-0.4	-0.6	-1.8
Debt service	—*	-0.2	-0.4	-1.0	-2.2	-4.1	-7.9
Total, not subject to pay-as-you-go	-0.3	-0.3	-0.1	-0.4	-1.3	-2.9	-5.3
Total, all proposals	-0.3	-4.5	-4.6	-12.8	-23.9	-34.5	-80.6

* Less than \$50 million.

¹The Administration proposes to reduce the existing 1996 through 1998 discretionary caps by these amounts. Consistent with the scorekeeping provisions of the Budget Enforcement Act, this reduction in the caps will be scored for pay-as-you-go purposes.

Table S-4. PROPOSED DISCRETIONARY SPENDING RELATIVE TO THE CAPS

(In billions of dollars)

	1996		1997		1998		1999		2000	
	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL
Caps:										
End-of-session caps ¹	518.6	549.6	527.6	548.1	530.1	547.3	537.5	555.8	537.5	555.8
Adjustments for:										
Inflation ²	3.0	1.8	7.2	5.1	11.5	8.9	20.3	17.2	37.1	34.4
Emergencies and other	—*	3.4	0.1	3.0	*	1.0	*	*	*	*
Transportation budget authority	24.8	.....	25.6	.....	26.4	.....	27.2	.....	28.1	.....
Adjusted caps	546.5	554.9	560.6	556.2	568.0	557.2	585.0	573.0	602.7	590.2
Proposed levels:										
Discretionary proposals other than the Department of Defense	290.8	298.0	285.2	300.9	292.1	295.4	281.5	292.9	279.1	290.9
Department of Defense	246.7	251.0	243.5	246.8	250.5	245.0	257.1	250.4	266.9	258.7
Total discretionary proposals	537.5	549.0	528.7	547.7	542.6	540.4	538.6	543.3	546.0	549.6
Discretionary proposals com- pared to caps	-9.0	-5.9	-31.9	-8.5	-25.4	-16.8	-46.4	-29.7	-56.7	-40.6
Savings in the President's Budget:										
Reinventing Government—Phase II	-3.5	-0.7	-3.8	-4.0	-5.3	-5.0	-9.8	-5.6	-11.3	-5.6
Other savings	-5.5	-5.1	-28.0	-4.4	-20.1	-11.8	-36.6	-24.1	-45.3	-35.0
Memorandum:										
Exon-Grassley savings in the 1994 Congressional Budget Resolution ...	-4.0	-5.4	-10.7	-2.4	-4.1	-0.5	.....	.....	.....	.....

* Less than \$50 million.

¹ The end-of-session caps for 1999 and 2000 were calculated using the 1998 caps after adjustments for inflation and Exon-Grassley.² The inflation adjustments for 1996 through 1998 are the result of applying the provisions of Sec. 251(b)(1)(B)(iii) of the Budget Enforcement Act of 1990, as amended, to the discretionary caps for those years. The adjustments shown for 1999 and 2000 are the result of extending the 1998 caps into those years and adjusting them for inflation with an across-the-board increase in budget authority and outlays of 3 percent per year.

Total savings from discretionary proposals, 1996-2000:	<i>Outlays</i>
Reinventing Government—Phase II	-20.9
Other savings	-80.5
Total savings	-101.4

Table S-5. MANDATORY PAY-AS-YOU-GO PROPOSALS
(Outlays, in millions of dollars)

	Estimate						Total, 1995- 2000
	1995	1996	1997	1998	1999	2000	
Agriculture:							
Recover costs for oversight of marketing agreements and orders		-9	-10	-10	-10	-10	-49
Reduce spending on farm programs				-500	-500	-500	-1,500
Department of Commerce:							
Expand fisheries management program		-10	-10	-10	-10	-10	-50
Increase fisheries management and fund Columbia River hatcheries from Bonneville Power Administration (BPA)		9	22	23	24	24	102
Department of Defense-Civil:							
Shift military retirement cost-of-living adjustment to April, consistent with timing for civilians		385					385
Department of Education:							
Eliminate the mandatory appropriation under the Smith-Hughes Act of 1918		-1	-6	-7	-7	-7	-28
Accelerate shift to direct student loans		-299	-745	-1,006	-949	-1,113	-4,112
Recover guarantee agency reserves in the family education loan program		-350	-250	-250	-150	-100	-1,100
Department of Energy/USEC:							
Provide permanent funding from nuclear waste disposal fund for Yucca Mountain		216	486	572	636	590	2,500
Sell USEC stock		-400	-1,100				-1,500
Sell excess uranium with USEC		-400					-400
Save costs of continued USEC operations		150	8	-10	-88	-159	-99
Privatize Naval Petroleum Reserves			-2,152	439	417	395	-901
Sell Power Marketing Administrations		-85	-898	-3,294	671	678	-2,928
Increase BPA revenues or efficiencies to finance Mitchell Act hatcheries ¹		-14	-15	-15	-15	-15	-74
Department of Health and Human Services:							
Medicaid—impact of purchase cost of PHS proposal to reduce vaccine excise		-47	-52	-57	-62	-64	-282
Medicare:							
Extend Medicare secondary payer					-1,230	-1,740	-2,970
Extend supplementary medical insurance premiums at 25% of costs					-1,154	-2,857	-4,011
Extend freeze on skilled nursing facilities cost limits		-130	-250	-280	-300	-320	-1,280
Extend freeze on home health agencies cost limits		-10	-280	-390	-420	-450	-1,550
Impact of above extensions on:							
Medicaid					90	230	320
Premiums for otherwise uninsured (HI)		1	4	6	14	17	42
Department of Housing and Urban Development:							
Reform FHA's multifamily programs to provide more flexibility in the disposition of property							
Department of Interior:							
Increase commercial operations fees for Delaware Water Gap		*	*	*	*	*	-2
Spend funds for operation of Rt 209 within Delaware Water Gap NRA		*	*	*	*	*	2
Privatize helium fund ²		-4	5	5	5	5	16
Expand National Park Service lease authority		-8	-10	-11	-13	-17	-59
Department of Justice:							
Border services:							
Impose user fee at land border ports		-100	-213	-219	-226	-233	-991
Spend fees on services		100	213	219	226	233	991

Table S-5. MANDATORY PAY-AS-YOU-GO PROPOSALS—Continued
(Outlays, in millions of dollars)

	Estimate						Total, 1995– 2000
	1995	1996	1997	1998	1999	2000	
Department of Transportation:							
Extend rail safety user fees		-45	-47	-49	-51	-53	-245
Department of the Treasury:							
Modify earned income tax credit eligibility rules:							
Deny EITC to undocumented workers and related compli- ance measures			-346	-366	-371	-375	-1,458
Impose interest and dividend test on recipients		-12	-241	-257	-269	-286	-1,065
Border services:							
Impose user fee at land border ports		-100	-213	-219	-226	-233	-991
Spend fees on services		100	213	219	226	233	991
Create revolving fund to finance circulating coin production at the US mint		58	60	61	63	65	307
Department of Veterans Affairs:							
Extend rounding down compensation cost-of-living adjust- ment (COLA) and 1/2 COLA for certain survivor benefits		-30	-74	-123	-160	-194	-581
Extend authority to limit pension benefits to \$90 for certain beneficiaries					-497	-506	-1,003
Extend authority to verify income of pension beneficiaries ..					-26	-63	-89
Maintain GI Bill benefit COLA at 50%		-13	-27	-40	-55	-68	-203
Eliminate statutory restrictions on the collection of defi- ciency judgments in housing program		-90					-90
Increase fees for manufactured housing program		*	*	*	*	*	*
Extend expiring OBRA provisions in order to maintain higher loan fees and reduce resale losses				-187	-185	-372	
Extend authority to recover certain costs from health insur- ers					-312	-319	-631
Extend authority to collect per diems and copayments for certain veterans					-39	-39	-78
Extend authority to verify income of veterans receiving medical care					-43	-46	-89
Environmental Protection Agency:							
Superfund "Orphan Share" spending			52	112	144	162	470
Extend pesticide re-registration fee		-9	-8	-15	-15		-47
Use fees to administer program		7	7	14	14	2	44
Farm Credit System Insurance Corporation:							
Reduce administrative expenses by reformulating Corpora- tion's board of directors		-1					-1
Federal Communications Commission:							
Institute royalty fees and/or additional auction authority for spectrum use		-300	-600	-1,000	-1,400	-1,500	-4,800
Federal Deposit Insurance Corporation:							
Assess examination fee for FDIC-insured banks (outlay component)		-105	-110	-115	-119	-124	-573
General Services Administration:							
Allow agencies to charge a commercial equivalent fee for parking provided to employees		-45	-45	-45	-45	-45	-225
Spend fees for employee transit benefit programs		45	45	45	45	45	225
Securities and Exchange Commission:							
Reform fees collected under securities laws to provide SEC with a sound and stable funding structure (costs offset in revenues)		216	259	271	284	298	1,328
Small Business Administration:							
Impose loan servicing fee on loans made under section 7(a) program		-9	-9	-9	-8	-8	-43

Table S-5. MANDATORY PAY-AS-YOU-GO PROPOSALS—Continued
(Outlays, in millions of dollars)

	Estimate						Total, 1995- 2000
	1995	1996	1997	1998	1999	2000	
Use fees for administrative expenses		9	9	9	8	8	43
Total, mandatory pay-as-you-go proposals		-1,329	-6,328	-6,301	-6,089	-8,653	-28,703

* Less than \$500 thousand.

¹ Detailed database mistakenly includes these amounts in current law.

² Amounts do not include estimates of discretionary savings resulting from Federal agencies being authorized to purchase refined helium in the private sector.

Table S-6. REINVENTING GOVERNMENT—PHASE II
(In millions of dollars)

		Estimate					Total 1996-2000
		1996	1997	1998	1999	2000	
MAJOR AGENCY RESTRUCTURING							
Energy/USEC:							
Realign Department of Energy along the five business lines in the DOE strategic plan	BA	-145	-1,849	-2,679	-2,688	-2,797	-10,158
	OL	-70	-1,006	-2,016	-2,570	-2,803	-8,464
Sell shares in USEC	BA	-400					-400
	OL	-400					-400
Privatize the Naval Petroleum Reserves	BA		-2,354	259	250	237	-1,608
	OL		-2,297	254	238	229	-1,576
Sell Power Marketing Administrations	BA	-85	-903	-3,325	313	319	-3,680
	OL	-85	-903	-3,325	313	319	-3,681
Sell Weeks Island Oil	BA	-100					-100
	OL	-100					-100
SPR decommissioning fund	BA	100					100
	OL	100					100
Total, Department of Energy	BA	-630	-5,106	-5,745	-2,125	-2,241	-15,846
	OL	-555	-4,205	-5,087	-2,020	-2,255	-14,121
Transportation:							
Consolidate 30 Transportation grant programs into 3 programs: unified transportation growth, state infrastructure banks, and discretionary grants	BA	-3,902	-893	-1,127	-909	-1,388	-7,409
	OL	-517	-2,198	-1,609	-1,215	-897	-6,435
Housing and Urban Development:							
Consolidate 60 housing programs into three flexible performance grants	BA		-150	-225	-225	-225	-825
	OL		-120	-200	-225	-225	-770
General Services Administration:							
Transform GSA into a policy and oversight organization for administrative services, except personnel (government-wide savings)	BA		-200	-400	-400	-400	-1,400
	OL		-200	-400	-400	-400	-1,400
Office of Personnel Management:							
Restructure and downsize OPM while retaining essential policy and oversight functions (government-wide savings)	BA		-7	-7	-8	-8	-30
	OL		-7	-7	-8	-8	-30
Total, Major Agency Restructuring	BA	-3,721	-6,356	-7,504	-3,667	-4,262	-25,509
	OL	-1,072	-6,730	-7,302	-3,868	-3,785	-22,757
OTHER RESTRUCTURING							
Interstate Commerce Commission:							
Eliminate the ICC and transfer residual functions to Transportation, Justice and the Federal Trade Commission ¹	BA	-4	-32	-32	-31	-30	-129
	OL	-2	-28	-32	-31	-30	-123
Commerce:							
Privatize portions of the National Weather Service of NOAA	BA	-3	-13	-11	-10	-9	-47
	OL	-2	-8	-10	-10	-10	-40
Federal Deposit Insurance Corporation:							
Assess user fees for examination of FDIC-insured banks and bank holding companies	OL	-105	-110	-115	-119	-124	-573
	GR	-79	-83	-86	-89	-92	-429

Table S-6. REINVENTING GOVERNMENT—PHASE II—Continued
(In millions of dollars)

		Estimate					Total 1996-2000
		1996	1997	1998	1999	2000	
Interior:							
Reinvent the Bureau of Mines by emphasizing priority functions	BA	-20	-30	-30	-30	-30	-140
	OL	-20	-30	-30	-30	-30	-140
Total, Other Restructuring	BA	-28	-75	-73	-71	-70	-316
	OL	-129	-176	-187	-190	-194	-876
	GR	-79	-83	-86	-89	-92	-429
PRIVATIZATIONS							
Allowances:							
Privatize collection of receivables (not paygo scorable)	BA	(-156)					(-156)
	OL	(-156)					(-156)
National Aeronautics and Space Administration:							
Rely on private sector for communications with space craft .	BA		-50	-50	-50	-50	-200
	OL		-33	-47	-50	-50	-179
Interior:							
Expand National Park Service lease authority to allow the productive use of currently unused NPS facilities	BA	-8	-8	-10	-12	-16	-54
	OL	-8	-10	-11	-13	-17	-59
Privatize the helium program since it has accomplished its purpose in supporting the development of a private U.S. helium industry ²	BA						
	OL	-4	5	5	5	5	16
Total, Privatizations	BA	-8	-58	-60	-62	-66	-254
	OL	-12	-38	-53	-58	-62	-222
PROGRAM ELIMINATIONS							
Education:							
Phase out all impact aid payments except for children who live on Indian lands or children of members of the uniformed services who live on Federal property	BA	-31	-51	-88	-15	-15	-200
	OL	-25	-47	-80	-26	-16	-194
Terminate 10 small Education grant programs that are duplicative of other programs	BA	-113	-153	-153	-153	-153	-723
	OL	-14	-95	-142	-152	-153	-555
Corps of Engineers:							
Eliminate Army Corps of Engineers local project role and focus on water projects that would provide national benefits	BA	-29	-77	-178	-290	-386	-960
	OL	-8	-53	-157	-261	-358	-837
Total, Program Eliminations	BA	-173	-281	-419	-458	-554	-1,883
	OL	-47	-195	-379	-439	-527	-1,587
PERFORMANCE PARTNERSHIPS							
Health and Human Services:							
Administrative savings from consolidating many small Public Health Service grants into larger, more flexible grants, which continue in total at 1995 levels	BA	-15	-38	-44	-56	-65	-218
	OL	-14	-37	-44	-55	-65	-215
Agriculture:							
Streamline the delivery of USDA Rural Development Programs	BA	-18	-10	-12	-13	-15	-68
	OL	-1	3	-3	-6	-9	-16

Table S-6. REINVENTING GOVERNMENT—PHASE II—Continued
(In millions of dollars)

		Estimate					Total 1996-2000
		1996	1997	1998	1999	2000	
Environmental Protection Agency:							
Consolidate media-specific grants (e.g. air, water) into performance partnerships							
	BA		-19	-28	-28	-28	-103
	OL		-16	-25	-27	-28	-96
<hr/>							
Total, Performance Partnerships	BA	-33	-67	-84	-97	-108	-389
	OL	-16	-50	-71	-89	-101	-327
<hr/>							
TOTAL, REGO II proposals	BA	-3,962	-6,837	-8,139	-4,355	-5,059	-28,351
	OL	-1,275	-7,189	-7,992	-4,643	-4,669	-25,769
	GR	-79	-83	-86	-89	-92	-429
<hr/>							
Memorandum							
Discretionary Budget Authority		-3,469	-3,778	-5,274	-5,432	-6,116	-24,070
Discretionary Outlays		-673	-4,023	-5,017	-5,605	-5,607	-20,925
Mandatory Outlays ³		-602	-3,165	-2,976	962	938	-4,843
Discretionary Asset Sales			-145	-185	-179	-166	-675
Mandatory Asset Sales		-485	-3,050	-2,854	1,089	1,074	-4,227
Governmental Receipts (GR)		-79	-83	-86	-89	-92	-429

¹ Includes transfers to other agencies.

² Amounts do not include estimates of discretionary savings resulting from Federal agencies being authorized to purchase refined helium in the private market.

³ Excludes \$156 million that is not paygo scorable.

Table S-7. PROGRAM CONSOLIDATIONS

This table lists 271 existing programs by Department that are being consolidated into 27 new programs

Agency and Program	1995		1996		Number
	BA	OL	BA	OL	
Departments of Education, Labor, Agriculture, and Housing and Urban Development					
New program:					
G.I. Bill For America's Workers ¹	13,186	11,887	14,202	12,947	
Programs Being Consolidated:					
Department of Education					
Vocational Education Act:					
Basic State Programs [basic grants]					Federal Pell grant program
Community-based organizations					State postsecondary review program
Consumer and homemaking education					Federal Family Education Loan program (mandatory)
Tech-prep education					Federal Direct Loan program (mandatory)
Tribally controlled postsecondary vocational institutions					
State councils					
Demo: integration of vocational and academic learning					
Cooperative demonstration					
National Occupational Information Coordinating Committee (ED share)					
Smith-Hughes Act					
Education programs for Federal correctional institutions					
Comprehensive career guidance and counseling					
Blue Ribbon vocational education programs					
Model programs for regional training, skill trades					
Business/Education/Labor partnerships					
State Programs and Activities					
Single parents, homemakers, and pregnant women					
Sex equity					
Programs for criminal offenders					
Opportunities for Indian and Hawaiian Natives					
Demonstration centers for dislocated workers					
Workplace transition training for incarcerated youth offenders					
Native Hawaiian education—Community-based education Learning Centers					
School-to-work opportunities Act (DoED share)					
Adult education:					
State-administered basic grant					
National adult education discretionary program					
State literacy resource centers					
National workplace literacy program					
Workplace literacy partnerships					
Adult Education for the Homeless					
Literacy training for homeless adults					
Literacy for incarcerated adults					
Literacy programs for prisoners					
Even Start—State grants					
Even Start—grants for migrants					
Library literacy					
Department of Labor					
Job Training partnership Act:					
					Grants to service delivery areas for adults
					State education Grants
					State older workers grants
					Youth incentive grants
					Summer youth grants
					Summer youth grants to Indian entities
					Dislocated workers grants to local areas
					Dislocated worker Governors' 50% grants
					Dislocated worker Secretary's Reserve Account
					Defense conversion adjustment program
					Defense diversification program
					Clean Air Employment
					National Research and Evaluation
					Pilots and Demonstrations
					Youth Fair Chance
					American Samoans training grants
					Rural CEPs
					National Occupational Information Coordinating Committee (DOL share)
					Labor market information
					Women in Apprenticeship
					Youth innovations
					School-to-Work Opportunities Act (DOL share)
					State employment service (ES)
					ES Wagner-Peyser State Grants
					ES Governor's Discretionary Funds
					Interstate Job Bank
					Alien Labor Certification
					One-Stop Career Centers
Department of Housing and Urban Development					
Youthbuild					
Department of Agriculture					
Food Stamp Employment and Training (mandatory)					

Table S-7. PROGRAM CONSOLIDATIONS
(In millions of dollars)

Agency and Program	1995		1996		Number
	BA	OL	BA	OL	

Departments of Education, Labor, Agriculture, and Housing and Urban Development—Continued

Net Impact, G.I. Bill for America's Workers¹ **13,186** **11,887** **14,202** **12,947** **-69**

As a key component of the Middle Class Bill of Rights, the President proposes to combine nearly 70 programs in four agencies—primarily the Labor and Education Departments—into one workforce development system for adults and youth. Adults would receive resources and high quality labor market information directly, and make their own choices for training or further education. Adult services and youth services would be organized by the States and localities whatever manner best meets their needs, consistent with accountability for results in accord with national goals.

Note on program list: The General Accounting Office has identified 163 programs as job training. Most of those identified are not general job training or placement. Some provide special services, such as medical rehabilitation; others serve only certain populations in unique ways, such as certain migrant workers or veterans. Many were never funded. Some programs that clearly are general job training-related are not on GAO's list. The listing above includes all programs on the GAO list that are general job training and related programs, including those not funded, as well as the other programs that belong in an integrated system.

¹ Funds shown are the discretionary BA and OL.

Department of Housing and Urban Development

New Program:

Housing Certificates for Families and Individuals Performance Funds 7,665 780

Programs Being Consolidated:

Section 8 Certificates	2,386	(1)	.....	(1)
Section 8 Vouchers	(5)	(1)	.....	(1)
Section 8 Contract Renewals	3,336	(3)	.....	(3)
Section 8 Family Unification	76	(1)	.....	(1)
Section 8 Certificates for Persons with Disabilities	(5)	(1)	.....	(1)
Section 8 Certificates for Persons with AIDS	(5)	(1)	.....	(1)
Section 8 Certificates for Homeless	(5)	(1)	.....	(1)
Section 8 Opt Outs	83	(1)	.....	(1)
Section 8 Counseling	[171]	(1)	.....	(1)
Lease Adjustments	22	(1)	.....	(1)
Family Self Sufficiency Coordinators	17	(1)	.....	(1)
Flexible Subsidy	50	128	.....	17
Preservation	175	(1)	.....	(1)
Section 8 Property Disposition	555	(1)	.....	(1)
Section 8 Loan Management	150	(1)	.....	(1)
Elderly Service Coordinators	22	(1)	.....	(1)
Project-Based Service Coordinators	30	(1)	.....	(1)
Congregate Housing	25	6	.....	9

Net Impact of Housing Certificates for Families and Individuals **6,927** **134** **7,665** **806** **-17**

1996 Budget proposes consolidation of all rental assistance programs into one that provides Housing Certificates for Families and Individuals. Certificates would provide recipients with subsidies to help them afford rental housing in the private housing market.

New Program:

Public and Indian Housing Operation Performance Funds 3,220 1,223

Programs Being Consolidated:

Public Housing Operating Subsidies	2,900	2,707	.....	1,537
Drug Elimination Grants	290	179	.....	259

Table S-7. PROGRAM CONSOLIDATIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Number
	BA	OL	BA	OL	
Service Coordinators	30	(1)	.....	(1)	
Net Impact of Public and Indian Housing Operation	3,220	2,886	3,220	3,019	-2
1996 Budget proposes to consolidate operating subsidies for public housing into a single Public and Indian Housing Operation Performance Funds program. A portion of these funds will be awarded competitively to States and local governments and to private and non-profit entities who are proven performers.					
New Program:					
Public and Indian Housing Capital Performance Funds .....	.....	.....	4,884	13	
Programs Being Consolidated:					
Public Housing Development	598	(1)	.....	(1)	
Public/Indian Housing Amendments	50	(1)	.....	(1)	
Indian Housing Development	282	(1)	.....	(1)	
Severely Distressed Public Housing	500	20	.....	20	
Public Housing Coordinators	30	(1)	.....	(1)	
Tenant Opportunity Program	[25]	(1)	.....	(1)	
Urban Youth Corps	[10]	(1)	.....	(1)	
Public Housing Major Reconstruction .....	.....	(1)	[287]	(1)	
Family Investment Centers	26	(1)	.....	(1)	
Public/Indian Housing Modernization	3,700	(1)	.....	(1)	
Net Impact of Public and Indian Housing Capital⁷	5,186	20	5,171	33	-9
1996 Budget proposes to consolidate all current public housing capital programs into a single Public and Indian Housing Capital Performance Funds program. This program would provide Federal resources to rehabilitate and restore viable public housing in need of modernization, demolish uninhabitable and non-viable public housing projects, and construct replacement housing where feasible.					
New Program:					
Community Opportunity Performance Funds .....	.....	.....	4,850	175	
Programs Being Consolidated:					
Community Development Grants (CDBG)	4,622	4,330	.....	4,564	
Economic Development Initiative (EDI)	300	(1)	.....	(1)	
UDAG Recaptures	-100	35	.....	30	
Youthbuild ⁶	50	16	.....	25	
Colonias	(2)	(2)	.....	(2)	
Historically Black Colleges	(2)	(2)	.....	(2)	
Work Study Program	(2)	(2)	.....	(2)	
Joint Community Development	(2)	(2)	.....	(2)	
Community Outreach	(2)	(2)	.....	(2)	
Early Childhood Development	(2)	(2)	.....	(2)	
Insular Areas	(2)	(2)	.....	(2)	
Technical Assistance	(2)	(2)	.....	(2)	
Neighborhood Development	(2)	(2)	.....	(2)	
Community Adjustment Planning	(2)	(2)	.....	(2)	
Net Impact of Community Opportunity	4,872	4,381	4,850	4,794	-13
1996 Budget proposes to consolidate current HUD grants for community and economic development into a single Community Opportunity Performance Funds program. The consolidated program would provide localities and States with flexible funding for the economic revitalization and renewal of distressed communities.					
New Program:					
Affordable Housing Performance Funds .....	.....	.....	3,339	60	
Programs Being Consolidated:					
HOME Investment Partnerships	1,400	1,213	.....	1,222	

Table S-7. PROGRAM CONSOLIDATIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Number
	BA	OL	BA	OL	
Homeownership Demonstration	50			17	
Housing Counseling	50	13		38	
Elderly Housing	1,279	(1)		(1)	
Housing for Disabled	387	(1)		(1)	
HOPE Grants	62	87		63	
EZ Homes	50	(1)			
Pension Fund Partnerships	[350]	(1)		(1)	
Lead-Based Paint	100	(1)			
Net Impact of Affordable Housing	3,378	1,313	3,339	1,400	-8
1996 Budget proposes to consolidate current grants for housing production and rehabilitation, including homeownership initiatives, into a single Affordable Housing Performance Funds program. Funds would provide localities and States with flexible funding for the development of affordable housing.					
New Program:					
Homeless Assistance Performance Funds			1,120	50	
Programs Being Consolidated:					
Shelter Plus Care		50		50	
Section 8 SRO		36		43	
Emergency Shelter Grants	157	110		123	
Supportive Housing	34	114		121	
Innovative Homeless Initiative	25	41		35	
Homeless Assistance Grants	905	45		90	
Net Impact of Homeless Assistance	1,121	396	1,120	512	-5
1996 Budget proposes to create a single Homeless Assistance Performance Funds program to provide flexible support on a formula basis to States, local governments, nonprofit organizations, and Indian tribes.					
MEMO: Annual Contributions	10,731	20,273		19,726	
Net Impact, Housing and Urban Development Consolidations .	24,704	29,403	25,365	30,290	-54

NOTES:

- ¹ Outlays are shown under Annual Contributions For Assisted Housing total.
- ² Budget authority and outlays are shown under Community Development Block Grants total.
- ³ Outlays from Contract Renewals prior to 1996 are included in the Annual Contributions total.
- ⁴ Subtotal excludes outlays from Annual Contributions for Assisted Housing account.
- ⁵ BA included under Section 8 certificates.
- ⁶ Proposed transfer to Administration's job training initiative starting in 1996.
- ⁷ 1996 Total program level includes \$287 million in recaptured Public Housing Major Reconstruction (MRP) funds, which is not scored as new budget authority.

Department of Transportation

New Programs:

State Infrastructure Bank			2,000	256
Unified Transportation Infrastructure Investment Program			19,498	2,624
Transportation Discretionary Grants			1,000	20

Programs Being Consolidated:

Federal-Aid Highways ¹	13,503	11,494		
Surface Transportation Program	3,522	(3)		(3)
Sur Trans Enhancement Set-aside	440	(3)		(3)
Sur Trans Safety Set-aside	440	(3)		(3)
Bridge Program	2,446	(3)		(3)
Interstate Completion	1,575	(3)		(3)

Table S-7. PROGRAM CONSOLIDATIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Number
	BA	OL	BA	OL	
Interstate Maintenance	2,580	(3)		(3)	
Interstate Substitution	212	(3)		(3)	
Congestion Mitigation	910	(3)		(3)	
Minimum Allocation	1,460	(3)		(3)	
Donor state bonus	455	(3)		(3)	
Grants-in-Aid to Airports ¹	1,785	1,324			
Primary Airports	412	(3)		(3)	
Cargo Airports	39	(3)		(3)	
Alaska Supplemental	11	(3)		(3)	
States	150	(3)		(3)	
Return Entitlements	147	(3)		(3)	
Noise	157	(3)		(3)	
Reliever	63	(3)		(3)	
Commercial Service	19	(3)		(3)	
System Planning	9	(3)		(3)	
Military Airports	31	(3)		(3)	
Small Airports/Hubs	88	(3)		(3)	
Capacity/safety/security/noise	244	(3)		(3)	
Remaining Discretionary	81	(3)		(3)	
Transit Formula Capital Grants ²	1,237	1,263			
Urban Capital Grants	1,574	(3)		(3)	
Rural Capital Grants	133	(3)		(3)	
Elderly and Disabled Capital Grants	59	(3)		(3)	
Transit Discretionary Grants ¹	1,431	1,576			
Bus	353	(3)		(3)	
Rail Modernization	725	(3)		(3)	
New Starts	647	(3)		(3)	
Local Rail Freight Assistance	17	25		19	
Net Impact, Transportation Consolidations	18,999	17,981	22,498	18,576	-27

1996 Budget proposes to consolidate 30 different highway, aviation, rail and transit programs into 3 broad Federal funding mechanisms: a unified infrastructure grant program; Federal support for revolving funds to support State credit programs for infrastructure financing; and a discretionary grant program to allow the Department of Transportation to fund transportation projects of national or regional importance. There are several other programs (e.g., the National Highway System) that will be part of the Unified Transportation Infrastructure Investment account but for which funding will be reserved separately.

NOTES:

¹ Data in BA columns represent obligation limitations.

² In 1995, includes \$1.15 billion obligation limitation plus \$616 million in discretionary BA, for total new budgetary resources of \$1,766 million.

³ Outlays available only for category as a whole, not by separate programs.

⁴ Outlays are for category as a whole and represent a pro-rata share of total outlays of the Federal-aid highways account.

Department of Health and Human Services—Public Health Service Performance Partnerships

New Program:

HIV/STD/TB Performance Partnership

488 471

Programs Being Consolidated:

HIV Counseling, Testing and Partner Notification	178	(1)		
TB Prevention Control and Elimination Grants	83	(1)		
STD Prevention and Control Grants	72	(1)		
Similar Activities Being Consolidated	138	(1)		

Table S-7. PROGRAM CONSOLIDATIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Number
	BA	OL	BA	OL	
Net Impact of HIV/STD/TB Partnership	471	453	488	471	-19
Consolidates twenty programs for HIV, STD, and TB into a single Performance Partnership with States in which funds are granted by formula according to need and performance. (2)					
New Program:					
Chronic Disease and Disability Performance Partnership			118	114	
Programs Being Consolidated:					
Disability Grants	6	(1)			
Diabetes Control Grants	12	(1)			
Breast and Cervical Cancer Screening Grants	80	(1)			
Similar Activities Being Consolidated	20	(1)			
Net Impact of Chronic Disease and Disability Partnership	118	114	118	114	-5
Consolidates six programs in chronic disease into a single Performance Partnership with States in which funds are granted by formula according to need and performance. (2)					
New Program:					
Immunization Performance Partnership			177	171	
Programs Being Consolidated:					
State Operations Grants	24	(1)			
Infrastructure Grants	108	(1)			
Surveillance and Response Grants	5	(1)			
Similar Activities Being Consolidated	39	(1)			
Net Impact of Immunization Partnership	177	170	177	171	-5
Consolidates six programs in immunizations into a single Performance Partnership with States in which funds are granted by formula according to need and performance. (2)					
New Program:					
Health Center Cluster			757	730	
Activities Being Consolidated:					
Community Health Center Grants	617	(1)			
Migrant Health Center Grants	65	(1)			
Health Care for the Homeless	65	(1)			
Health Care for Residents of Public Housing Grants	10	(1)			
Net Impact of Health Center Cluster	757	717	757	730	-3
Clusters four grants for health centers which assist the disadvantaged into clusters of Federally-administered grants, which will share a common application and review process. (2)					
New Program:					
Five Health Professions Clusters			387	373	
(1) Health Professions Workforce Development Cluster					
Activities Being Consolidated:					
National Health Service Corps Field	45	(1)			
National Health Service Corps Recruitment	80	(1)			
Nursing Loan Repayment	2	(1)			
Similar Activities Consolidated	3	(1)			
Subtotal, HP Workforce Cluster	130	123			
(2) Enhanced AHEC Cluster					
Activities Being Consolidated:					
Area Health Education and Training Centers Grants	21	(1)			

Table S-7. PROGRAM CONSOLIDATIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Number
	BA	OL	BA	OL	
Health Education and Training Centers Grants	3	(1)			
General Dentistry Grants	2	(1)			
Allied Health Special Project Grants	2	(1)			
Geriatric Education Centers Grants	7	(1)			
Rural Health Interdisciplinary Training Grants	4	(1)			
Subtotal, Enhanced AHEC Cluster	39	37			
(3) Minority Disadvantaged HP Cluster					
Activities Being Consolidated:					
Exceptional Financial Need Scholarships	10	(1)			
Financial Assistance to Disadvantaged HP	6	(1)			
Loans for Disadvantaged Students	8	(1)			
Scholarships for Disadvantaged Students	17	(1)			
Centers of Excellence Grants	23	(1)			
Similar Activities Consolidated	25	(1)			
Subtotal, Minority Disadvantaged HP Cluster	89	84			
(4) Primary Care and Public Health Training Cluster					
Activities Being Consolidated:					
Family Medicine Grants	43	(1)			
General Medicine/Pediatrics Grants	17	(1)			
Physician Assistants Grants	6	(1)			
Similar Activities Consolidated	10	(1)			
Subtotal, Primary Care and Public Health Cluster	76	72			
(5) Nursing Education/Practice Cluster					
Activities Being Consolidated:					
Advanced Nurse Education Grants	11	(1)			
Nurse Practitioner/Midwife Grants	16	(1)			
Nurse Anesthetists Grants	3	(1)			
Similar Activities Consolidated	27	(1)			
Subtotal, Nursing Education Practice Cluster	57	54			
Net Impact of HP Clusters	390	369	387	373	-32
Clusters thirty-four health professions curriculum assistance activities and three other health professions programs into five clusters of Federally-administered grants and programs which will share a common application and review process. (2)					
New Program:					
Emergency Medical Services (EMS) Cluster			15	14	
Activities Being Consolidated:					
Trauma Care Grants	5	(1)			
Emergency Medical Services for Children Grant	10	(1)			
Net Impact of EMS Cluster	15	14	15	14	-1
Clusters two emergency medical grants into one cluster of Federally-administered grants which will share a common application and review process. (2)					
New Program:					
Rural Health Cluster			29	27	
Activities Being Consolidated:					
Rural Health Outreach Grants	27	(1)			
State Offices of Rural Health Grants	4	(1)			
Net Impact of EMS Cluster	31	29	29	27	-1

Table S-7. PROGRAM CONSOLIDATIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Number
	BA	OL	BA	OL	
Clusters two rural health grants into one cluster of Federally-administered grants which will share a common application and review process. (2)					
New Program:					
Special Populations Cluster			19	18	
Activities Being Consolidated:					
Black Lung Clinic Grants	4	(1)			
Alzheimer's Disease Demonstration Grants	5	(1)			
Payment to Hawaii Grants	3	(1)			
Pacific Basin Grants	1	(1)			
Native Hawaiian Health Care Grants	5	(1)			
Net Impact of EMS Cluster	18	17	19	18	-4
Clusters five grants serving special populations into one cluster of Federally-administered grants which will share a common application and review process. (2)					
New Program:					
Mental Health Performance Partnership			326	322	
Programs Being Consolidated:					
Mental Health Block Grant	275	(1)			
Projects for Assistance in Transition from Homelessness Grants	29	(1)			
Protection and Advocacy Grants	22	(1)			
Net Impact of Mental Health Performance Partnership	327	367	326	322	-2
Consolidates the Mental Health Block Grant with two small formula grants into one State formula Performance Partnership.(2)					
New Program:					
Mental Health Training and Demonstration Cluster			113	111	
Programs Being Consolidated:					
Community Support Program	24	(1)			
Homeless Demonstrations	21	(1)			
AIDS Demonstrations	1	(1)			
Clinical and AIDS Training	5	(1)			
Similar Activities Being Consolidated	60				
Net Impact of Mental Health Training and Demonstration Cluster	112	126	113	111	-5
Consolidates six categorical, demonstration and training grants for mental health into one Federally-administered demonstration and training cluster which will share a common application and review process. (2)					
New Program:					
Substance Abuse Performance Partnership			1,294	1,277	
Programs Being Consolidated:					
Substance Abuse Block Grant	1,234	(1)			
Treatment Capacity Expansion Program	7	(1)			
Net Impact of Substance Abuse Performance Partnership	1,241	1,392	1,294	1,277	-1
Consolidates the Substance Abuse Block Grant with a categorical substance abuse grant into one State formula Performance Partnership. (2)					
New Program:					
Substance Abuse Training and Demonstration Cluster			453	447	

Table S-7. PROGRAM CONSOLIDATIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Number
	BA	OL	BA	OL	
Programs Being Consolidated:					
High Risk Youth Program	67	(1)	.....	.....
Community Prevention Program	115	(1)	.....	.....
Target Cities Program	36	(1)	.....	.....
Criminal Justice Program	38	(1)	.....	.....
Similar Activities Being Consolidated	200	(1)	.....	.....
Net Impact of Substance Abuse Training and Demonstration ..	454	510	453	447	-14
Consolidates fifteen categorical, demonstration and training grants for substance abuse into one Federally-administered demonstration and training cluster which will share a common application and review process. (2)					
Adjustment to Reflect Existing Block Grants:					
Total Block Grants	-1,510	-1,693	-1,570	-1,549	
Net Impact, Public Health Service Consolidations	2,601	2,585	2,606	2,526	-92
NOTES:					
(1) Outlays available only for category as a whole, not by separate programs.					
(2) Outlay estimates approximate.					
 Department of Health and Human Services—Administration for Children and Families					
New Program:					
Comprehensive Runaway and Homeless Youth Program .....	.....	.....	69	61	
Programs Being Consolidated:					
Runaway and Homeless Youth	41	38	.....	(1)	
Runaway Youth Transitional Living	14	13	.....	(1)	
Runaway Youth Activities—Drug Prevention Program	14	15	.....	(1)	
Net Impact, HHS Administration for Children and Families Consolidations	69	66	69	61	-2
¹ The 1996 Budget proposes consolidation of Runaway and Homeless Youth Programs into one formula grant to States to promote flexibility in crafting programs to address problems facing these youth.					
Total, Programs Being Consolidated	59,559	61,922	12,919	55,063	271
Total, New Programs .....	.....	.....	51,821	9,337	27
Total, Net Impact	59,559	61,922	64,740	64,400	-244

Table S-8. PROGRAM TERMINATIONS
(In millions of dollars)

Agency and Program	1995		1996		Change: 1995 to 1996		Number
	BA	OL	BA	OL	BA	OL	
Department of Agriculture							
Cooperative State Research Service:							
Building and Facilities	63	55	56	-63	1		
Agricultural Stabilization and Conservation Service:							
Water Bank Program	1	10	10	-*			
Rural Electrification Administration:							
Rural Telephone Bank	10	10	-10	-10			
Food Stamp Program:							
Cattle Tick Eradication	12	12	-12	-12			
Subtotal, Agriculture	85	88	66	-85	-22	4	
Department of Commerce							
National Oceanic and Atmospheric Administration:							
29 small projects in Operations, Research, and Facilities	48	27	-48	-27			
12 small projects in Construction	51	10	-51	-10			
International Trade Administration:							
Elimination of grant programs	18	18	-18	-18			
Subtotal, Commerce	117	55	-117	-55	47		
Department of Defense—Military							
Defense Health Program:							
Uniformed Services University of the Health Sciences (USUHS)	96	*95	84	86	-12	-9	
* Plans for USUHS include phase-out beginning in 1997 and ending in 1999. Decrease in 1996 reflects additional programs added by Congress in 1995 to USUHS.							
Procurement:							
AH-1W Helicopter	141	106	11	110	-130	4	
Air Force T-1 Trainer	155	95	4	117	-151	21	
RDT&E:							
Navy Advanced Rocket System	15	12	6	-15	-6		
Tri-Service Standoff Attack Missile (TSSAM)	222	288	155	-222	-133		
Subtotal, Defense—Military	629	597	99	473	-530	-123	5
Department of Energy							
Fossil R&D:							
Coal R&D Program	9	9	6	-9	-3		
Power Marketing Administration (PMA):							
Privatize Alaska PMA	7	6	4	*5	-3	-1	
* Net sales proceeds from privatization in late-1996 estimated at \$85 million.							
Privatize Southeastern PMA	22	23	20	29	-2	6	
* Net sales proceeds from privatization in 1997 estimated at \$0.5 billion.							
Privatize Southwestern PMA	21	26	30	27	9	1	
* Net sales proceeds from privatization in 1998 estimated at \$0.5 billion.							
Privatize Western Area PMA	220	251	302	257	82	6	
* Net sales proceeds from privatization in 1998 estimated at \$2.6 billion.							
Elk Hills:							
Naval Petroleum Reserves	191	210	174	189	-17	-21	
Subtotal, Energy	470	525	530	513	60	-12	6

Table S-8. PROGRAM TERMINATIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Change: 1995 to 1996		Number
	BA	OL	BA	OL	BA	OL	
Department of Education							
Impact Aid:							
Payments for Federally Connected Children: Payments for Children with Disabilities	40	38	40	39			1
Payments for Federal Property	16	22		3	-16		-19
Education for the Disadvantaged:							
Migrant Education: High School Equivalency Program	8	7		6	-8		-1
Migrant Education: College Assistance Migrant Program	2	2		2	-2		—*
Higher Education:							
Olympic Scholarships	1	*		1	-1		1
Bethune-Cookman College	4	3		1	-4		-3
National Academy of Science, Space, and Technology	2	*		1	-2		1
Eisenhower Leadership Program	4	4		3	-4		—*
Cooperative Education	7	13		7	-7		-6
National Early Intervention Scholarships and Partnerships	3	2		2	-3		1
Teacher Corps	2	2		2	-2		—*
Native Hawaiian/Alaskan Native Culture and Arts Development	1	*		1	-1		1
Law School Clinical Experience	15	15		13	-15		-2
Aid for Institutional Development:							
Strengthening Institutions	80	86	40	69	-40		-17
Endowment Challenge Grants (non-Historically Black Colleges and Universities portion)	6	9		9	-6		—*
Innovative Projects for Community Service	1	1		1	-1		—*
Urban Community Service	13	11		11	-13		—*
Student Financial Aid Database and Information Line	*	1		*	—*		—*
National Science Scholars	4	4		4	-4		-1
Douglas teacher scholarships	15	14		12	-15		-2
Harris Fellowships	20	20		17	-20		-3
Javits Fellowships	8	8		7	-8		-1
Legal Training for the Disadvantaged	3	3		3	-3		—*
College Housing and Academic Facilities Loans:							
Loan subsidies	*	2			—*		-2
Student Financial Assistance:							
State Student Incentive Grants	63	71	31	57	-32		-14
School Improvement Programs:							
Education Infrastructure	100	12		68	-100		56
Dropout Prevention Demonstrations	28	36		10	-28		-26
Ellender Fellowships	4	5		4	-4		-1
Education for Native Hawaiians	12	9		10	-12		1
Law-Related Education (renamed Instruction in Civics, Government, and the Law)	6	7		6	-6		-1
Innovative Education Program:							
Strategies State Grants	347	432		297	-347		-135
Christa McAuliffe Fellowships	2	2		2	-2		—*
Training in Early Childhood Education and Violence counseling	14	12	10	13	-4		2
Education Research, Statistics, and Improvement:							
21st Century Community Learning Centers	1	*		1	-1		*
National Writing Project	3	3		3	-3		—*
Libraries:							
Inter-Library Cooperation	24	23		13	-24		-10
Library Education and Training	5	5		3	-5		-3
Library Research and Demonstrations	7	5		3	-7		-2
Subtotal, Education	872	888	121	703	-751	-185	38

Table S-8. PROGRAM TERMINATIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Change: 1995 to 1996		Number
	BA	OL	BA	OL	BA	OL	
Department of Health and Human Services (HHS)							
Community Services Programs:							
Community Economic Development	24	21	17	-24	-4		
National Youth Sports	12	11	9	-12	-2		
Rural Housing and Community Facilities Development	6	5	4	-6	-1		
Migrant and Seasonal Farmworker Assistance	3	3	2	-3	-1		
Demonstration Partnerships	8	7	6	-8	-1		
Subtotal, HHS	53	46	38	-53	-8		5
Department of Housing and Urban Development (HUD)							
Special Purpose Grants	290	N/A	N/A	-290	N/A		
Subtotal, HUD	290	N/A	N/A	-290	N/A		1
Department of the Interior							
U.S. Geological Survey:							
Water Resources Research Institute	5	5	1	-5	-4		
Bureau of Mines:							
Privatize the Helium Program		-9	-13		-4		
Office of Surface Mining:							
Rural Abandoned Mine Program (RAMP)	8	7	7	-8			
Territorial and International Affairs:							
Trust Territory Office/Palau Operations	20	19		-20	-19		
Bureau of Indian Affairs:							
Direct loan program and six additional small programs	7	7		-7	-7		
Subtotal, Interior	39	29	-5	-39	-34		11
Department of Labor							
Training and Employment Services:							
National Center for the Workplace	1	2	1	-1	-1		
Microenterprise grants	2	2	2	-2	-*		
Subtotal, Labor	3	4	3	-3	-1		2
Department of Transportation							
Federal Transit Administration:							
Interstate Transfer Grants	48	43	37	-48	-6		
Office of the Secretary:							
Essential Air Service		* 26	13		-13		
Subtotal, Transportation	48	69	50	-48	-19		2
* Does not reflect proposed rescission of \$3 million in 1995 outlays and \$2 million in 1996 outlays.							
Department of Veterans Affairs							
Grants to the Republic of the Philippines	1	1	1	-1			
Subtotal, Veterans Affairs	1	1	1	-1			1
DOD—Civil (Army Corps of Engineers)							
No follow-on funding for uneconomic projects. Additional savings would result from reinvention of the Corps' role in planning, constructing, and operating local water projects. Most reinvention savings would occur in the outyears							
	46	25	21	-46	-4		
Subtotal, DOD—Civil	46	25	21	-46	-4		1

Table S-8. PROGRAM TERMINATIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Change: 1995 to 1996		Number
	BA	OL	BA	OL	BA	OL	
Environmental Protection Agency (EPA)							
Clean Lakes Program	3	3	2	2	-3	-1	
Technical Assistance	9	7	6	6	-9	-1	
Subtotal, EPA	12	10	8	8	-12	-2	2
Small Business Administration (SBA)							
Tree Planting Program	15	16			-15	-16	
Handicapped Access Direct Loan	2	2			-2	-2	
Subtotal, SBA	17	18			-17	-18	2
Other Independent Agencies (OIAs)							
Chemical Safety and Hazard Investigations Board	1	*		*	-1	-*	
Interstate Commerce Commission (ICC)	33	35	29	31	-4	-4	
Office of Nuclear Waste Negotiator	1	1			-1	-1	
Pennsylvania Avenue Development Corporation (to be terminated by end of 1997)	5	159	7	187	2	28	
Subtotal, OIAs	40	195	36	218	-4	23	4
Total, Terminations in 1996 budget	2,722	2,550	786	2,090	-1,936	-460	131

* Less than \$500 thousand.

Table S-9. PROGRAM REDUCTIONS
(In millions of dollars)

Agency and Program	1995		1996		Change: 1995 to 1996		Number
	BA	OL	BA	OL	BA	OL	
Department of Agriculture							
Agricultural Research Service Buildings and Facilities:							
Buildings and Facilities	44	56	30	45	-14	-11	
Forest Service: Construction	203	224	193	203	-10	-20	
Food Safety and Inspection Service—Salaries and Expenses: Meat, Poultry, and Egg Inspection (effect of proposed user fee)	527	512	488	482	-39	-30	
Farm Service Agency: Agricultural Conservation Program	100	175	50	104	-50	-71	
Animal and Plant Health Inspection Service (APHIS) (including effect of proposed user fee)	451	448	441	442	-10	-6	
Grain Inspection Packers and Stockyards Administration (including effect of proposed user fee)	23	23	11	11	-12	-12	
The Emergency Food Assistance Program (TEFAP):							
TEFAP	65	72	40	40	-25	-32	
P.L. 480 Loan Program Account	239	297	134	165	-105	-131	
P.L. 480—Title III	157	215	50	71	-107	-144	
Subtotal, Agriculture	1,808	2,021	1,436	1,563	-372	-458	9
Department of Commerce							
National Oceanic and Atmospheric Administration (NOAA): four small projects in Operations, Research, and Facilities	35	20	24	14	-11	-6	4
National Telecommunications and Information Administration: Public Broadcasting Facilities, Planning and Construction (PBFP&C)	29	* 30	8	* 28	-21	-2	1
Subtotal, Commerce	64	50	32	42	-32	-8	5
* Does not reflect proposed rescission of \$18 million in 1995 budget authority and \$2 million in 1995 outlays.							
Department of Defense							
Environmental Restoration, Defense	1,780		1,622		-158		
Civilian Personnel	42,145	42,165	41,088	41,141	-1,057	-1,024	
Active and Reserve Personnel	70,389	70,546	68,697	66,181	-1,692	-4,365	
Procurement:							
Army Multiple Launch Rocket System Launchers	143	138	49	134	-94	-4	
Army Reserve Component Automation Systems	164	139	83	139	-80	1	
Army Family of Medium Tactical Vehicles	386	131	40	198	-346	68	
Navy F/A-18C/D Aircraft	1,016	1,077	610	1,110	-406	32	
Navy Tomahawk Cruise Missile	302	264	162	260	-140	-4	
Navy Aerial Targets	122	104	69	107	-54	3	
Fleet Satellite Communications—Navy	125	160	52	140	-73	-20	
AN/SQQ-89 Surface ASW Combat System—Navy	85	78	30	73	-55	-5	
Air Force AMRAAM Air-to-Air Missile	290	289	191	354	-99	65	
Defense Support Program	361	180	103	228	-259	48	
RDT&E:							
Comanche Helicopter	489	424	199	306	-290	-118	
Ship Concept Design—Navy	156	101	18	65	-138	-36	
Air Force Electronic Warfare	118	113	50	85	-68	-28	
NORAD Cheyenne Mountain Upgrade	133	127	61	97	-72	-30	
Subtotal, Defense	118,203	116,035	113,123	110,619	-5,081	-5,417	17
Department of Education							
Education for the Disadvantaged: Capital Expenses for Private School Children	41	42	20	38	-21	-4	

Table S-9. PROGRAM REDUCTIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Change: 1995 to 1996		Number
	BA	OL	BA	OL	BA	OL	
Impact Aid:							
Payments for Federally-Connected Children: Basic Support	632	518	550	552	-82	34	
Payments for Federally-Connected Children: Payments for Heavily Impacted Districts	40	33	20	23	-20	-10	
School Improvement Program:							
Arts in Education	12	10	10	12	-2	2	
Training and Advisory Services	21	24	14	22	-7	-1	
Student Loans: Federal Family Education Loan Program:							
Federal Administration	62	60	30	42	-32	-18	
Subtotal, Education	809	686	644	689	-165	3	6
Department of Energy							
Fossil Energy R&D:							
Advanced clean fuels research	39	42	17	31	-22	-11	
Advanced clean power systems	91	97	73	85	-18	-12	
Energy Supply R&D:							
In-House Energy Management	31	27	28	29	-3	2	
Civilian Energy Management	723	699	690	701	-33	2	
Biological and Environmental Research	445	411	426	429	-19	18	
Advanced Neutron Source	21	16	8	14	-13	-2	
University and Science Education	66	52	59	61	-7	9	
Magnetic Fusion	373	350	361	361	-12	11	
Uranium Enrichment Program	73	100	42	58	-31	-42	
Economic Regulation	12	13	11	12	-1	-1	
Strategic Petroleum Reserve	244	224	213	223	-31	-1	
Subtotal, Energy	2,118	2,031	1,928	2,004	-190	-27	11
Department of Health and Human Services (HHS)							
Community Services: Community Food and Nutrition	9	7	6	8	-3	*	
Health Care Financing Administration: Program Management: Research	89	78	65	72	-25	-6	
Departmental Management	124	201	121	122	-3	-79	
Subtotal, HHS	222	286	192	202	-30	-85	3
Department of the Interior							
Bureau of Indian Affairs (BIA), Fish and Wildlife Service (FWS), Bureau of Land Management (BLM): Construction	107	125	66	99	-41	-26	
Bureau of Mines (BOM): Reinvent the Bureau of Mines (including Mineral Institutes phase-out)	152	161	132	139	-20	-22	
Bureau of Reclamation: Construction	433	545	376	382	-57	-163	
Subtotal, Interior	692	831	574	620	-118	-211	5
Department of Justice							
U.S. Parole Commission	7	8	7	7	-1	-1	
Support of U.S. Prisoners	297	250	295	302	-1	52	
Subtotal, Justice	304	258	302	310	-2	51	2
Department of Labor							
Training and Employment Services:							
JTPA Training grants for low-income youth	550	607	290	624	-260	18	

Table S-9. PROGRAM REDUCTIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Change: 1995 to 1996		Number
	BA	OL	BA	OL	BA	OL	
Other Job Training Partnership Act programs	156	171	145	164	-11	-7	
Employment Service State Grants	846	835	806	838	-40	3	
Subtotal, Labor	1,552	1,613	1,241	1,626	-311	14	6
Department of State							
Salaries and Expenses	376	437	372	370	-4	-68	
Emergencies in the Diplomatic and Consular Service	7	7	6	6	-1	-1	
Protection of Foreign Missions and Officials	10	10	9	10	-1	-1	
Contributions to International Peacekeeping Activities	533	538	445	445	-88	-93	
Contribution to The Asia Foundation Program Grant	15	15	10	11	-5	-4	
Anti-terrorism Assistance	15	15	15	15	-*	-*	
Subtotal, State	956	1,023	857	856	-99	-167	6
Department of Transportation							
Grants to the National Railroad Passenger Corporation Program	772	735	750	694	-22	-41	
Formula Grants: Transit Formula Operating Grants	710	747	500	593	-210	-154	
Subtotal, Transportation	1,482	1,482	1,250	1,287	-232	-195	2
Department of the Treasury							
U.S. Customs Service: Operation and Maintenance: Air Interdiction	88	83	61	66	-27	-17	
Federal Law Enforcement Training Center: Acquisition, Construction, Improvements, and related expenses	17	13	-3	9	-20	-4	
Bureau of Public Debt	180	182	172	173	-8	-9	
Subtotal, Treasury	285	278	230	248	-55	-30	3
Department of Veterans Affairs							
Parking Garage Revolving Fund	16	7		4	-16	-3	
Grants for construction of State extended care facilities	47	59	44	41	-3	-18	
Grants for construction of State veterans cemeteries	5	5	1	2	-4	-3	
Subtotal, Veterans Affairs	68	71	45	47	-23	-24	3
Environmental Protection Agency (EPA)							
Water Infrastructure Financing: Targeted Wastewater As- sistance	834	412	265	506	-569	94	
Subtotal, EPA	834	412	265	506	-569	94	1
National Science Foundation (NSF)							
Academic Research Infrastructure	250	116	100	151	-150	35	
Proposed rescission of 1995 funds	132			39	-132	39	
Academic Research Infrastructure (net)	118	116	100	112	-18	-4	
Major Research Equipment	126	55	70	57	-56	2	
Subtotal, NSF	244	171	170	169	-74	-2	2
Other Independent Agencies (OIAs)							
Appalachian Regional Commission	282	164	183	202	-99	38	
State Justice Institute	14	14	7	12	-7	-2	
United States Information Agency (USIA): East-West Center Program Grant	25	25	20	20	-5	-4	

Table S-9. PROGRAM REDUCTIONS—Continued
(In millions of dollars)

Agency and Program	1995		1996		Change: 1995 to 1996		Number
	BA	OL	BA	OL	BA	OL	
North/South Center Program Grant	4	12	1	7	-3	-5	
International Broadcasting Operations—International Broadcasting	468	393	395	403	-73	10	
Subtotal, USIA	497	429	416	430	-80	1	3
Subtotal, OIAs	792	607	606	644	-186	37	5
Total, Reductions in 1996 Budget	130,433	127,856	122,895	121,431	-7,538	-6,425	86

* Less than \$500 thousand.

Table S-10. PROPOSED INVESTMENTS
(Budget authority, dollar amounts in millions)

	Enacted		1996 Estimate	Dollar Change: 1993 to 1996	Percent Change: 1993 to 1996	Dollar Change: 1995 to 1996	Percent Change: 1995 to 1996
	1993	1995					
Agriculture Department:							
Rural development initiative:							
Grant levels	877	1,096	1,250	373	43	154	14
Loan levels (subsidy budget authority)	384	459	570	186	48	111	24
(Loans)	(3,119)	(4,029)	(4,589)	(1,470)	47	(560)	14
WIC (Special supplemental nutrition program for women, infants and children)	2,860	3,470	3,820	960	34	350	10
Food safety	494	526	595	101	20	69	13
Food safety research	16	28	39	23	144	11	39
Enhanced natural resource protection and environmental infrastructure	625	632	649	24	4	17	3
National research initiative	98	103	130	32	33	27	26
Climate change action plan		8	12	12	N/A	4	50
Pacific Northwest Forest Plan implementation		98	107	107	N/A	9	9
Commerce Department:							
Economic Development Administration, defense conversion		120	120	120	N/A		
National Institute of Standards and Technology:							
Growth/High performance computing/National Science and Technology Council (NSTC)	381	855	1,023	642	169	168	20
Information highways		61	100	100	N/A	39	64
NOAA: rebuild US fisheries	246	269	316	70	28	47	17
NOAA NSTC	53	85	113	60	113	28	33
Pacific Northwest Forest Plan (EDA)		3	3	3	N/A		
Defense Department:							
ARPA technology reinvestment project	472	443	500	28	6	57	13
Office of Economic Adjustment	30	39	59	29	97	20	51
Education Department:							
School-to-work (Education Department share)		125	200	200	N/A	75	60
Goals 2000		403	750	750	N/A	347	86
Title I, education for the disadvantaged	6,709	7,233	7,441	732	11	208	3
Safe and drug free schools	598	482	500	-98	-16	18	4
Immigration Initiative (Immigrant Education)	29	50	100	71	245	50	100
Energy Department:							
Alternative fuels vehicles	28	53	56	28	100	3	6
Conservation R&D/EPAAct	346	512	643	297	86	131	26
Conservation: weatherization assistance grants	185	226	229	44	24	3	1
Federal facility energy efficiency (FFEE)	5	24	26	21	420	2	8
Renewable energy programs	251	388	423	172	69	35	9
Cooperative R&D agreements	151	274	296	145	96	22	8
Advanced neutron source construction	12	21		-12	-100	-21	-100
Linear accelerator "B-Factory" construction		44	52	52	N/A	8	18
Climate change action plan		101	188	188	N/A	87	86
Partnership for a New Generation of Vehicles	107	168	251	144	135	83	49
Science facilities utilization			100	100	N/A	100	N/A
Health and Human Services:							
Head Start	2,776	3,535	3,935	1,159	42	400	11
Immigration initiative (HHS share)			150	150	N/A	150	N/A
Public Health Service:							
NIH	10,326	11,321	11,788	1,462	14	467	4
Ryan White Act AIDS treatment	348	633	723	375	108	90	14
Immunizations ¹	511	843	844	333	65	1	*
High performance computing	47	78	78	31	66		
Drug treatment			100	100	N/A	100	N/A
Housing and Urban Development:							
Multifamily property disposition ²	93	555	777	684	735	222	40
Community partnerships against crime	175	290	290	115	66		

Table S-10. PROPOSED INVESTMENTS—Continued
(Budget authority, dollar amounts in millions)

	Enacted		1996 Estimate	Dollar Change: 1993 to 1996	Percent Change: 1993 to 1996	Dollar Change: 1995 to 1996	Percent Change: 1995 to 1996
	1993	1995					
Incremental housing vouchers	1,307	2,386	1,645	338	26	-741	-31
Homeless programs: homeless assistance block grants and innovative homeless initiatives program	572	1,120	1,120	548	96	.....	.....
Choice in Residency .....	.....	.....	150	150	N/A	150	N/A
Interior Department:							
Enhanced natural resource protection and environmental infrastructure	1,783	1,873	2,012	229	13	139	7
Pacific Northwest Forest Plan implementation .....	.....	56	80	80	N/A	24	43
South Florida ecosystem restoration	26	44	64	38	146	20	45
National Biological Survey .....	.....	167	173	173	N/A	6	4
National spatial data infrastructure initiative .....	.....	4	7	7	N/A	3	75
Wastewater reuse pilot program .....	.....	18	23	23	N/A	5	28
Justice Department:							
Community Oriented Policing Services (COPS) (violent crime reduction programs)	150	1,300	1,882	1,732	1,155	582	45
Other violent crime reduction programs (including other agencies) .....	.....	1,122	2,405	2,405	N/A	1,283	114
Immigration initiative (excluding violent crime reduction programs) ³	1,493	1,776	2,252	759	51	476	27
Labor Department:							
Immigration (targeted enforcement)	95	101	117	22	23	16	16
Dislocated Worker Assistance Act	602	1,296	1,396	794	132	100	8
School-to-work (DOL share) .....	.....	125	200	200	N/A	75	60
One-stop career shopping .....	.....	120	200	200	N/A	80	67
Job Corps	966	1,099	1,228	262	27	129	12
Pacific Northwest Forest Plan (JTPA-III) .....	.....	12	12	12	N/A	.....	.....
Transportation Department:							
Unified Transportation Infrastructure Investment ⁴ .....	.....	.....	21,555	N/A	N/A	N/A	N/A
Federal-aid highways (obligations)	(16,457)	(18,616)	(⁴)	N/A	N/A	N/A	N/A
Mass transit formula capital grants:							
Budget authority	54	616	(⁴)	N/A	N/A	N/A	N/A
Obligation limitation	(844)	(1,150)	(⁴)	N/A	N/A	N/A	N/A
Intelligent vehicle highway system (obligation limitation)	(153)	(238)	(356)	(203)	133	(118)	50
Next generation high speed rail:							
Budget authority .....	.....	20	59	59	N/A	39	195
Obligation limitation .....	.....	(5)	(5)	(5)	N/A	.....	.....
Penn Station redevelopment .....	.....	40	50	50	N/A	10	25
Treasury Department:							
IRS: Tax system modernization	572	622	1,032	460	80	410	66
Immigration (Customs inspection and border management) ⁵	270	283	387	117	43	104	37
Corps of Engineers:							
President's August 1993 wetlands plan	86	101	112	26	30	11	11
Climate change action plan .....	.....	1	1	1	N/A	.....	.....
Environmental Protection Agency:							
Clean water state revolving funds	1,928	1,236	1,600	-328	-17	364	29
Safe drinking water state revolving funds .....	.....	700	500	500	N/A	-200	-29
Watershed restoration grants	50	100	100	50	100	.....	.....
Environmental technology	67	139	192	125	187	53	38
Climate change action plan .....	.....	116	136	136	N/A	20	17
Montreal protocol	10	17	24	14	140	7	41
NAFTA environmental commitments	154	174	180	26	17	6	3
Needy cities	100	100	100	.....	.....	.....	.....
Wetlands initiative	32	36	37	5	16	1	3

Table S-10. PROPOSED INVESTMENTS—Continued
(Budget authority, dollar amounts in millions)

	Enacted		1996 Estimate	Dollar Change: 1993 to 1996	Percent Change: 1993 to 1996	Dollar Change: 1995 to 1996	Percent Change: 1995 to 1996
	1993	1995					
Pacific Northwest Forest Plan implementation		5	5	5	N/A		
National Aeronautics and Space Administra- tion:							
Space Station	2,262	2,113	2,115	-147	-6	2	*
Mission to Planet Earth	917	1,338	1,337	420	46	-1	-*
Aeronautics initiatives	129	347	434	305	236	87	25
High performance computing	30	76	75	45	150	-1	-1
New Millennium initiative	67	392	495	428	639	103	26
Small Business Administration:							
Section 7(a) loan guarantees	(6,410)	(7,850)	(9,441)	(3,031)	47	(1,591)	20
One Stop Capital Shops (Empowerment zones)		2	3	3	N/A	1	50
Small Business Investment Company guarantees (Loans)	13 (74)	44 (366)	51 (437)	38 (363)	292 491	7 (71)	16 19
Social Security Administration:							
Disability processing and automation investments:							
Budget authority		347	405	405	N/A	58	17
Obligation limitations		(70)	(486)	(486)	N/A	(416)	594
Community Development Financial Institu- tions		125	144	144	N/A	19	15
(Loans)		(24)	(56)	(56)	N/A	(32)	133
Legal Services Corporation:							
Payment to the Legal Services Corporation	357	415	440	83	23	25	6
National Science Foundation:							
NSF research and education	2,535	2,851	3,053	518	20	202	7
Equipment and facilities	84	244	170	86	102	-74	-30
National Service Initiative ⁶	279	792	1,082	803	288	290	37
Labor and Education Departments:							
G.I. Bill for America's Workers ⁷	12,426	13,186	14,202	1,776	14	1,016	8
Total proposed investments: Total budgetary resources ⁸	75,157	92,510	102,192	27,035	36	9,682	10

¹ Amounts for Immunizations include mandatory spending of \$170 million, \$377 million, and \$365 million in 1993, 1995, and 1996, respectively.

² Amounts for Multifamily property disposition are mandatory spending starting in 1996.

³ Amounts for the Immigration initiative in Justice include mandatory spending of \$526 million, \$672 million, and \$799 million in 1993, 1995, and 1996, respectively.

⁴ Amounts for Transportation investment items affected by Reinventing Government-Phase II are included under "Unified Transportation Infrastructure Investment." This program will consolidate over 30 categorical infrastructure grant programs, including, but not limited to, programs from within the Federal-aid highways and mass transit formula capital programs.

⁵ Amounts for Immigration in the Department of the Treasury include \$100 million in 1996 for Border services user fee mandatory spending.

⁶ The 1993 enacted column for National Service Initiative includes funding for ACTION and the Commission on National and Community Service. The first official year of the National Service Initiative was 1994.

⁷ Also includes one program each in the Departments of Agriculture and Housing and Urban Development.

⁸ Totals have been adjusted to exclude investment amounts that are included in more than one investment item.

Table S-11. SUMMARY OF SUPPLEMENTAL AND RESCISSION PROPOSALS
(In millions of dollars)

	1995 Budget Authority	Outlays					
		1995	1996	1997	1998	1999	2000
Discretionary Supplementals:							
Department of Agriculture	9	9					
Department of Education		4					
Department of the Interior	7	1	2	2	1	1	
Department of Justice (transfer)	-2	-2					
Department of Transportation		1	*				
National Aeronautics and Space Administration			1	300	99		
International Security Assistance	384	314	31	15	10	6	4
Agency for International Development	18	1	13	3	1	*	*
Other Independent Agencies	9	6	2	*			
Total, Increases in Discretionary Programs	426	335	49	319	111	7	4
Decreases in Discretionary Programs:¹							
Department of Agriculture	-145	-59	-78	-9			
Department of Commerce	-18	-2	-8	-4	-4		
Department of Defense-Military	-703	-200	-204	-114	-56	-24	-11
Department of Education	-223	-30	-147	-41	-4	-*	-*
Department of Health and Human Service	-51	-13	-24	-12	-2	-1	
Department of Housing and Urban Development	-476	-54	-118	-92	-64	-52	-32
Department of Labor	-5	-5	-*				
Department of Transportation	-421	-26	-718	-136	-72	-51	-40
Environmental Protection Agency	-12	-4	-5	-2	-*	-*	
National Aeronautics and Space Administration	-28	-4	-15	-5	-2	-1	-*
Small Business Administration	-15	-12	-3				
Other Independent Agencies	-132	-*	-40	-53	-40		
Subtotal, Decreases in Discretionary Programs	-2,230	-409	-821	-467	-243	-129	-83
Total, Changes in Discretionary Programs	-1,804	-74	-772	-148	-132	-122	-79
Emergency Supplementals:							
Department of Defense-Military	2,557	1,956	459	81	27	13	6
Department of State	672	672					
Department of Transportation	28	23	3	2			
Other Independent Agencies	6,700	670	2,680	2,680	670		
Total, Emergency Supplementals	9,957	3,321	3,142	2,764	697	13	6
Mandatory Supplementals:							
Department of Health and Human Service	26	22	4				
Office of Personnel Management	9	9					
Other Independent Agencies		-3	3				
Total, Mandatory Supplementals	35	28	7				
Total, All Proposals	8,188	3,275	2,377	2,616	565	-108	-73

* Less than \$500 thousand.

¹In addition to rescissions, this includes provisions that require the Secretaries of Defense, Health and Human Services, Labor, and Transportation to reduce 1995 budget authority by specified amounts.

Table S-12. EFFECT OF PROPOSALS ON RECEIPTS
(In millions of dollars)

	Estimate						Total, 1995-2000
	1995	1996	1997	1998	1999	2000	
Provide tax relief to middle-income families:							
Provide tax credit for dependent children		-3,493	-6,820	-6,595	-8,343	-10,142	-35,393
Provide tax incentive for education and training		-686	-4,651	-4,941	-5,711	-7,529	-23,518
Expand individual retirement accounts (IRAs) ..		361	-323	-814	-1,006	-1,978	-3,760
Subtotal, middle-income tax relief		-3,818	-11,794	-12,350	-15,060	-19,649	-62,671
Other proposals:							
Modify earned income tax credit (EITC) eligi- bility rules:							
Deny EITC to undocumented workers/related compliance measures			96	103	106	108	413
Impose interest and dividend test on EITC recipients		4	77	82	82	90	335
Subtotal, modify EITC eligibility rules		4	173	185	188	198	748
Deter expatriation tax avoidance		60	200	300	410	530	1,500
Tighten rules for taxing foreign trusts		276	388	421	459	498	2,042
Increase the number of empowerment zones	-53	-100	-116	-128	-137	-144	-678
Reduce excise taxes on certain vaccines ¹		-70	-61	-61	-61	-61	-314
Expand fees collected under the securities laws	81	310	325	341	358	376	1,791
Assess fees for examination of FDIC-insured banks and bank holding companies (receipt effect)		79	83	86	89	92	429
Modify Federal pay raise (receipt effect)		-75	-157	-257	-358	-453	-1,300
Extend environmental tax on corporate taxable income ²		307	520	530	536	540	2,433
Subtotal, other proposals¹	28	791	1,355	1,417	1,484	1,576	6,651
Total effect of proposals¹	28	-3,028	-10,439	-10,933	-13,576	-18,074	-56,022
(PAYGO proposals) ¹	(28)	(-2,953)	(-10,282)	(-10,676)	(-13,218)	(-17,621)	(-54,722)
(Non-PAYGO proposals)	(—)	(-75)	(-157)	(-257)	(-358)	(-453)	(-1,300)

¹Net of income offsets.

²Net of deductibility for income tax purposes.

**Table S-13. DISCRETIONARY PROPOSALS BY APPROPRIATIONS
SUBCOMMITTEE**
(In millions of dollars)

Appropriations Subcommittee	1995 Enacted		1995 Proposed ¹		1996 Proposed		Change: 1995 Enacted to 1996 Proposed	
	BA	Outlays	BA	Outlays	BA	Outlays	BA	Outlays
General Purpose Discretionary								
Agriculture and Rural Development	13,850	14,714	13,714	14,664	14,241	14,188	391	-526
Commerce, Justice, State and the Judiciary	24,087	25,627	24,061	25,618	26,039	25,818	1,952	191
National Security	242,842	250,222	242,139	250,022	236,108	241,056	-6,734	-9,166
District of Columbia	712	714	712	714	712	712	.....	-2
Energy and Water Development	20,519	21,389	20,519	21,389	20,650	20,592	131	-797
Foreign Operations	13,559	14,028	13,961	14,344	14,747	14,361	1,188	333
Interior and Related Agencies	13,725	13,856	13,731	13,857	13,916	14,365	191	509
Labor, HHS, and Education	70,084	71,000	69,805	70,956	73,320	73,869	3,236	2,869
Legislative	2,361	2,425	2,361	2,425	2,611	2,592	250	167
Military Construction	8,850	9,077	8,850	9,077	10,698	9,585	1,848	508
Transportation and Related Agencies ²	37,934	36,944	37,518	36,919	35,507	36,552	-2,427	-392
Treasury-Postal Service, and General Government	11,735	12,557	11,736	12,557	13,039	12,651	1,304	94
Veterans Affairs, HUD, Independent Agencies	71,126	77,336	70,477	77,274	71,853	77,425	727	89
Allowances .....	.....	.....	.....	.....	-250	-224	-250	-224
Subtotal, General Purpose Discretionary	531,385	549,889	529,584	549,815	533,191	543,540	1,806	-6,349
Violent Crime Reduction Trust Fund (VCRTF)								
Commerce, Justice, State and the Judiciary	2,345	663	2,345	663	4,010	2,144	1,665	1,481
Interior and Related Agencies .....	.....	.....	.....	.....	15	6	15	6
Labor, HHS, and Education	38	12	38	12	175	72	137	60
Transportation and Related Agencies .....	.....	.....	.....	.....	5	.....	5	.....
Treasury, Postal Service, and General Government	39	30	39	30	78	58	39	28
Veterans Affairs, HUD, Independent Agencies .....	.....	.....	.....	.....	3	3	3	3
Subtotal, VCRTF ³	2,422	705	2,422	705	4,286	2,283	1,864	1,578
Total, Discretionary	533,807	550,594	532,006	550,520	537,478	545,825	3,671	-4,769

Memorandum: Amounts Excluded From Budget Resolution Allocations And Not Included Above

Proposed Emergency Supplementals:

Commerce, Justice, State and the Judiciary .....	.....	.....	672	672	.....	.....	.....	.....
Defense .....	.....	.....	2,539	1,954	.....	.....	452	.....
Military Construction .....	.....	.....	18	2	.....	.....	7	.....
Transportation and Related Agencies .....	.....	.....	28	23	.....	.....	3	.....
Veterans Affairs, HUD, Independent Agencies .....	.....	.....	6,700	670	.....	.....	2,680	.....
Total, Proposed Emergencies .....	.....	.....	9,957	3,321	.....	.....	3,142	.....

¹The 1995 proposed level includes enacted appropriations plus supplementals and rescissions proposed in the 1996 budget. It excludes proposed emergency spending.

²For comparability with 1996, Transportation budget authority in 1995 has been adjusted upward to show obligations defined as budget authority

³Totals have been adjusted to include transfers (of \$204 million in 1995 and \$15 million in 1996), from VCRTF to administrative accounts in the Department of Justice as crime spending.

Summaries by Agency/Function

SUMMARIES BY AGENCY/FUNCTION

Table S-14. DISCRETIONARY BUDGET AUTHORITY BY AGENCY
(in billions of dollars)

Agency	1994 Actual	Estimate					
		1995	1996	1997	1998	1999	2000
Legislative Branch	2.3	2.4	2.6	2.7	2.7	2.8	2.8
The Judiciary	2.5	2.7	3.1	3.1	3.2	3.3	3.4
Executive Office Of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	11.5	12.4	13.2	12.8	12.6	12.4	12.1
Agriculture	16.8	15.3	15.8	15.5	15.2	15.0	14.7
Commerce	3.9	4.2	4.7	4.6	4.5	4.4	7.2
Defense—Military	250.5	253.5	246.7	243.5	251.6	257.9	267.5
Defense—Civil	4.0	3.5	3.4	3.3	3.4	3.3	3.2
Education ¹	24.5	24.9	24.1	23.8	23.4	23.0	22.5
Energy	18.7	17.5	17.8	16.0	15.1	14.8	14.7
Health and Human Services	33.0	33.3	35.0	34.0	33.5	32.9	32.3
Housing and Urban Development ²	26.3	25.6	25.7	25.2	36.0	31.3	30.3
Interior	7.5	7.3	7.6	7.3	7.2	7.0	6.9
Justice	9.5	12.1	14.8	15.6	16.4	17.5	17.8
Labor ¹	10.6	11.0	14.1	13.9	13.7	13.5	13.3
State	5.4	5.6	5.0	4.9	4.8	4.7	4.6
Transportation ³	39.3	37.4	35.7	36.8	36.5	33.3	32.7
Treasury	10.3	10.5	11.3	10.9	10.7	10.5	10.2
Veterans Affairs	17.7	18.2	19.2	18.7	18.3	17.9	17.5
Environmental Protection Agency	6.6	7.2	7.4	7.1	7.0	6.9	6.7
General Services Administration	0.6	0.4	1.0	0.8	0.8	0.8	0.6
National Aeronautics and Space Administra- tion	14.6	14.4	14.3	13.9	13.7	13.4	13.2
Office of Personnel Management	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Small Business Administration	1.9	0.8	0.7	0.7	0.7	0.7	0.7
Social Security Administration ⁴	1.8	2.4	2.1	2.1	1.8	1.8	1.7
Other Independent Agencies	16.7	18.7	12.3	11.8	11.5	11.2	10.8
Allowances			-0.2	-0.5	-0.8	-0.9	-1.0
Total	536.8	541.8	537.5	528.7	543.7	539.4	546.6

¹Beginning in 1996, almost 70 programs, primarily in the Education and Labor Departments, are proposed to be integrated into a workforce development system for adults and youths, administered by the States. As a result, certain funds are transferred between the two Departments. The net change results in a higher Labor budget, but the sum of the two Departments reflects a net increase of \$1 billion for these activities.

²HUD budget authority fluctuates from year to year with the number of expiring multi-year low-income housing subsidy commitments to be made each year.

³Transportation budget authority for 1994 and 1995 has been adjusted to be comparable to the treatment proposed for 1996-2000.

⁴Amounts reflect only SSA-administered sources of discretionary budget authority. HHS-administered sources of funding for SSA administrative expenses are included in the HHS line item. SSA's administrative resources increase by \$611 million from 1995 to 1996.

Table S-15. DISCRETIONARY OUTLAYS BY AGENCY
(in billions of dollars)

Agency	1994 Actual	Estimate					
		1995	1996	1997	1998	1999	2000
Legislative Branch	2.3	2.5	2.6	2.6	2.7	2.7	2.8
The Judiciary	2.5	2.7	3.0	3.1	3.1	3.2	3.3
Executive Office Of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	12.1	13.0	13.0	13.2	12.9	12.8	12.9
Agriculture	15.9	16.0	15.6	15.5	15.2	15.0	14.8
Commerce	3.0	3.7	4.2	4.5	4.7	4.7	7.1
Defense—Military	269.4	260.9	251.0	246.6	246.1	251.2	259.3
Defense—Civil	3.7	3.9	3.6	3.6	3.4	3.3	3.2
Education	22.9	24.9	24.2	24.1	23.8	23.4	23.0
Energy	19.3	18.2	17.9	16.9	16.0	15.1	14.8
Health and Human Services	31.1	33.0	34.0	33.9	33.5	33.0	32.4
Housing and Urban Development	27.6	31.0	31.8	33.6	33.8	35.2	34.6
Interior	7.3	7.4	7.5	7.4	7.3	7.1	7.0
Justice	9.4	10.9	12.8	14.8	16.0	16.8	17.6
Labor	9.8	10.1	12.3	14.3	13.8	13.6	13.3
State	5.3	5.8	5.1	5.0	4.9	4.8	4.6
Transportation	36.8	37.5	36.9	36.3	36.1	36.1	35.0
Treasury	10.1	10.7	11.2	10.8	10.7	10.5	10.3
Veterans Affairs	17.2	18.1	19.0	18.7	18.3	18.0	17.6
Environmental Protection Agency	6.1	6.5	6.8	7.1	7.3	7.1	6.9
General Services Administration	0.3	1.1	0.6	0.6	0.7	0.8	0.7
National Aeronautics and Space Administra- tion	13.7	14.2	14.1	14.0	13.7	13.5	13.3
Office of Personnel Management	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Small Business Administration	1.3	1.5	1.0	0.8	0.7	0.7	0.7
Social Security Administration	4.4	4.8	5.3	5.3	5.0	4.9	4.7
Other Independent Agencies	13.5	14.8	15.2	15.0	12.3	11.2	11.0
Allowances			-0.2	-0.5	-0.8	-0.9	-1.0
Total	545.6	553.8	549.0	547.4	541.5	544.1	550.2

Table S-16. BUDGET AUTHORITY BY AGENCY
(in billions of dollars)

Agency	1994 Actual	Estimate					
		1995	1996	1997	1998	1999	2000
Legislative Branch	2.6	2.7	3.0	3.0	3.1	3.1	3.2
The Judiciary	2.8	3.0	3.4	3.5	3.6	3.7	3.8
Executive Office Of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	9.6	11.5	11.3	10.4	9.9	9.3	10.5
Agriculture	65.6	61.9	64.0	64.0	62.2	63.8	64.6
Commerce	3.8	4.1	4.6	4.5	4.4	4.5	7.2
Defense—Military	251.4	252.6	246.0	242.8	249.7	256.3	266.1
Defense—Civil	30.9	30.9	31.8	32.4	33.7	35.4	36.5
Education	27.0	33.5	30.4	28.8	28.3	28.3	28.2
Energy	17.2	15.5	15.9	14.6	14.1	14.3	14.0
Health and Human Services	307.7	302.7	318.9	357.4	384.5	413.1	443.9
Housing and Urban Development	26.3	25.8	26.3	25.4	36.1	31.4	30.4
Interior	7.5	7.5	7.5	7.2	7.0	6.9	6.7
Justice	10.2	12.8	15.5	16.3	17.1	18.2	18.5
Labor	38.2	33.8	38.7	38.3	38.9	39.4	39.9
State	5.8	6.0	5.5	5.4	5.3	5.2	5.2
Transportation	42.3	40.4	37.6	38.9	37.4	34.3	33.7
Treasury	309.3	353.1	387.6	407.9	427.2	448.6	468.2
Veterans Affairs	36.8	38.2	39.5	39.6	39.6	39.6	39.6
Environmental Protection Agency	6.4	7.0	7.3	7.1	7.0	6.9	6.8
General Services Administration	0.6	0.4	1.0	0.8	0.8	0.8	0.6
National Aeronautics and Space Administra- tion	14.6	14.4	14.3	13.9	13.7	13.4	13.2
Office of Personnel Management	40.4	42.3	43.6	46.4	49.0	51.3	53.9
Small Business Administration	2.1	0.8	0.7	0.7	0.7	0.7	0.7
Social Security Administration	348.6	366.7	380.3	406.3	428.3	451.0	477.2
On-Budget	(33.1)	(32.6)	(30.7)	(38.8)	(41.5)	(44.4)	(50.3)
Off-Budget	(315.5)	(334.1)	(349.6)	(367.6)	(386.8)	(406.6)	(426.9)
Other Independent Agencies	43.9	28.7	21.0	18.9	19.0	18.1	16.7
On-Budget	(41.2)	(24.8)	(16.6)	(17.1)	(17.0)	(16.7)	(16.6)
Off-Budget	(2.7)	(4.0)	(4.3)	(1.7)	(1.9)	(1.4)	(0.1)
Allowances			-0.4	-0.5	-0.8	-0.9	-1.0
Undistributed Offsetting Receipts	-123.5	-132.9	-141.5	-147.8	-154.7	-157.9	-164.3
On-Budget	(-87.9)	(-92.8)	(-96.6)	(-98.1)	(-99.8)	(-97.3)	(-97.5)
Off-Budget	(-35.6)	(-40.0)	(-45.0)	(-49.7)	(-54.9)	(-60.6)	(-66.8)
Total	1,528.4	1,563.8	1,613.8	1,686.4	1,765.2	1,839.1	1,924.0
On-budget	(1,245.8)	(1,265.8)	(1,304.8)	(1,366.8)	(1,431.4)	(1,491.7)	(1,563.8)
Off-budget	(282.6)	(298.0)	(309.0)	(319.6)	(333.8)	(347.5)	(360.2)

Table S-17. OUTLAYS BY AGENCY
(in billions of dollars)

Agency	1994 Actual	Estimate					
		1995	1996	1997	1998	1999	2000
Legislative Branch	2.6	2.8	3.0	3.0	3.0	3.0	3.1
The Judiciary	2.7	3.1	3.3	3.4	3.4	3.5	3.6
Executive Office Of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	10.5	10.9	10.8	10.8	10.7	10.7	11.1
Agriculture	60.8	62.3	62.3	62.7	61.3	62.5	63.4
Commerce	2.9	3.6	4.1	4.4	4.6	4.7	7.1
Defense—Military	268.6	260.3	250.0	246.1	244.2	249.6	257.9
Defense—Civil	30.4	31.2	31.9	32.6	33.6	35.4	36.3
Education	24.7	32.9	30.7	29.3	28.5	28.6	28.4
Energy	17.8	16.1	15.8	15.5	14.5	14.2	13.9
Health and Human Services	278.9	301.4	331.4	357.5	384.6	412.4	444.2
Housing and Urban Development	25.8	26.9	26.3	29.6	30.1	30.6	29.3
Interior	6.9	7.3	7.3	7.2	7.1	6.9	6.7
Justice	10.0	11.8	13.5	15.5	16.7	17.5	18.3
Labor	37.0	31.9	35.9	37.5	37.8	38.3	39.1
State	5.7	6.3	5.5	5.5	5.4	5.3	5.2
Transportation	37.2	38.0	37.3	36.8	36.5	36.6	35.5
Treasury	307.6	351.8	386.1	406.1	425.5	447.0	466.5
Veterans Affairs	37.4	38.2	38.0	39.5	39.7	39.8	41.6
Environmental Protection Agency	5.9	6.3	6.6	7.0	7.2	7.1	6.9
General Services Administration	0.3	1.1	0.6	0.6	0.7	0.8	0.7
National Aeronautics and Space Administra- tion	13.7	14.2	14.1	14.0	13.7	13.5	13.3
Office of Personnel Management	38.6	40.3	42.8	44.8	47.5	50.0	52.2
Small Business Administration	0.8	0.7	0.4	0.5	0.1	0.2	0.5
Social Security Administration	345.8	363.4	381.7	404.6	426.5	449.1	475.2
On-Budget	(31.9)	(32.1)	(32.4)	(38.7)	(41.5)	(44.4)	(50.3)
Off-Budget	(313.9)	(331.3)	(349.4)	(365.9)	(384.9)	(404.7)	(424.9)
Other Independent Agencies	11.5	8.6	14.3	18.2	17.5	13.5	10.6
On-Budget	(10.4)	(7.9)	(13.7)	(17.8)	(18.0)	(14.5)	(12.0)
Off-Budget	(1.1)	(0.7)	(0.6)	(0.4)	(-0.4)	(-1.0)	(-1.4)
Allowances			-0.4	-0.5	-0.8	-0.9	-1.0
Undistributed Offsetting Receipts	-123.5	-132.9	-141.5	-147.8	-154.7	-157.9	-164.3
On-Budget	(-87.9)	(-92.8)	(-96.6)	(-98.1)	(-99.8)	(-97.3)	(-97.5)
Off-Budget	(-35.6)	(-40.0)	(-45.0)	(-49.7)	(-54.9)	(-60.6)	(-66.8)
Total	1,460.9	1,538.9	1,612.1	1,684.7	1,745.2	1,822.2	1,905.3
On-budget	(1,181.5)	(1,246.9)	(1,307.1)	(1,368.1)	(1,415.6)	(1,479.1)	(1,548.6)
Off-budget	(279.4)	(292.0)	(305.0)	(316.6)	(329.6)	(343.1)	(356.7)

Table S-18. BUDGET AUTHORITY BY FUNCTION
(in billions of dollars)

Function	1994 Actual	Estimate					
		1995	1996	1997	1998	1999	2000
National defense:							
Department of Defense—Military	251.4	252.6	246.0	242.8	249.7	256.3	266.1
Other	11.9	10.9	11.8	10.6	9.9	9.9	9.9
Total National defense	263.3	263.5	257.8	253.4	259.6	266.3	276.0
International affairs	17.7	19.4	18.5	17.4	16.8	15.9	17.3
General science, space, and technology	17.6	16.9	17.3	16.7	16.4	16.1	15.7
Energy	4.7	4.3	3.7	3.7	3.8	4.1	3.7
Natural resources and environment	22.7	22.0	22.6	22.0	21.7	21.2	20.8
Agriculture	17.1	13.2	13.1	11.8	9.1	9.3	8.9
Commerce and housing credit	26.4	9.4	8.3	6.0	5.5	4.6	5.7
On-Budget	(23.7)	(5.5)	(4.0)	(4.3)	(3.5)	(3.2)	(5.7)
Off-Budget	(2.7)	(4.0)	(4.3)	(1.7)	(1.9)	(1.4)	(0.1)
Transportation	43.5	42.1	38.9	40.2	38.6	35.4	34.8
Community and regional development	15.6	15.7	9.6	9.5	9.4	9.3	8.7
Education, training, employment, and social services ..	51.6	58.7	59.3	57.6	57.4	57.5	57.7
Health	116.5	117.0	110.3	132.6	142.5	152.4	164.1
Medicare	162.7	157.1	178.3	194.2	210.8	228.6	246.8
Income security	217.8	221.8	230.4	243.4	263.8	270.0	282.2
Social security	321.1	338.9	354.8	374.7	394.4	414.8	435.7
On-Budget	(5.7)	(4.9)	(5.2)	(7.2)	(7.7)	(8.2)	(8.8)
Off-Budget	(315.5)	(334.1)	(349.6)	(367.6)	(386.8)	(406.6)	(426.9)
Veterans benefits and services	37.1	38.3	39.6	39.7	39.8	39.8	39.8
Administration of justice	15.7	18.7	22.0	22.5	23.3	24.5	24.7
General government	12.1	13.7	15.1	14.7	14.5	14.3	14.0
Net interest	203.0	234.2	257.0	270.4	282.9	297.1	309.9
On-Budget	(232.2)	(267.8)	(295.1)	(313.0)	(330.2)	(349.6)	(367.9)
Off-Budget	(-29.2)	(-33.6)	(-38.1)	(-42.6)	(-47.3)	(-52.5)	(-58.1)
Allowances			-0.2	-0.5	-0.8	-0.9	-1.0
Undistributed offsetting receipts:							
Employer share, employee retirement (on-budget) ...	-28.4	-27.9	-27.1	-26.8	-27.7	-28.0	-28.9
Employer share, employee retirement (off-budget) ...	-6.4	-6.4	-6.9	-7.1	-7.5	-8.1	-8.7
Rents and royalties on the Outer Continental Shelf	-3.0	-2.7	-3.0	-2.5	-2.4	-2.4	-2.4
Sale of major assets			-0.9	-2.0	-3.5		
Other undistributed offsetting receipts		-4.4	-4.6	-4.9	-3.1	-2.6	-1.5
Total Undistributed offsetting receipts	-37.8	-41.4	-42.4	-43.3	-44.2	-41.0	-41.5
On-Budget	(-31.4)	(-35.0)	(-35.6)	(-36.2)	(-36.7)	(-33.0)	(-32.8)
Off-Budget	(-6.4)	(-6.4)	(-6.9)	(-7.1)	(-7.5)	(-8.1)	(-8.7)
Total	1,528.4	1,563.8	1,613.8	1,686.4	1,765.2	1,839.1	1,924.0
On-budget	(1,245.8)	(1,265.8)	(1,304.8)	(1,366.8)	(1,431.4)	(1,491.7)	(1,563.8)
Off-budget	(282.6)	(298.0)	(309.0)	(319.6)	(333.8)	(347.5)	(360.2)

Table S-19. OUTLAYS BY FUNCTION
(in billions of dollars)

Function	1994 Actual	Estimate					
		1995	1996	1997	1998	1999	2000
National defense:							
Department of Defense—Military	268.6	260.2	250.0	246.1	244.2	249.6	257.9
Other	13.0	11.4	11.4	10.9	10.3	10.0	9.9
Total National defense	281.6	271.6	261.4	257.0	254.5	259.7	267.8
International affairs	17.1	18.7	16.7	16.2	16.0	15.8	15.9
General science, space, and technology	16.2	17.0	16.9	16.4	16.4	16.2	15.9
Energy	5.2	4.6	4.4	4.0	3.5	3.5	3.1
Natural resources and environment	21.1	21.9	21.8	22.2	22.0	21.4	20.8
Agriculture	15.1	14.4	13.6	12.7	10.6	10.6	10.1
Commerce and housing credit	-5.1	-12.0	-7.6	-0.9	0.7	-3.4	-4.6
On-Budget	(-6.2)	(-12.7)	(-8.2)	(-1.2)	(1.2)	(-2.4)	(-3.2)
Off-Budget	(1.1)	(0.7)	(0.6)	(0.4)	(-0.4)	(-1.0)	(-1.4)
Transportation	38.1	39.2	38.6	38.4	37.9	37.8	36.7
Community and regional development	10.5	12.6	12.8	12.7	9.4	8.6	8.7
Education, training, employment, and social services ..	46.3	56.1	57.2	58.4	57.6	57.8	57.9
Health	107.1	115.1	124.0	132.1	142.1	152.1	163.6
Medicare	144.7	157.3	177.8	194.4	211.0	228.1	247.0
Income security	214.0	223.0	233.2	246.2	256.4	268.5	281.5
Social security	319.6	336.1	354.5	373.1	392.6	412.9	433.7
On-Budget	(5.7)	(4.9)	(5.2)	(7.2)	(7.7)	(8.2)	(8.8)
Off-Budget	(313.9)	(331.3)	(349.4)	(365.9)	(384.9)	(404.7)	(424.9)
Veterans benefits and services	37.6	38.4	38.1	39.7	39.9	40.0	41.7
Administration of justice	15.3	17.6	19.7	21.3	22.5	23.3	24.1
General government	11.3	14.5	14.6	14.3	14.2	14.3	14.0
Net interest	203.0	234.2	257.0	270.4	282.9	297.1	309.9
On-Budget	(232.2)	(267.8)	(295.1)	(313.0)	(330.2)	(349.6)	(367.9)
Off-Budget	(-29.2)	(-33.6)	(-38.1)	(-42.6)	(-47.3)	(-52.5)	(-58.1)
Allowances			-0.2	-0.5	-0.8	-0.9	-1.0
Undistributed offsetting receipts:							
Employer share, employee retirement (on-budget) ...	-28.4	-27.9	-27.1	-26.8	-27.7	-28.0	-28.9
Employer share, employee retirement (off-budget) ...	-6.4	-6.4	-6.9	-7.1	-7.5	-8.1	-8.7
Rents and royalties on the Outer Continental Shelf	-3.0	-2.7	-3.0	-2.5	-2.4	-2.4	-2.4
Sale of major assets			-0.9	-2.0	-3.5		
Other undistributed offsetting receipts		-4.4	-4.6	-4.9	-3.1	-2.6	-1.5
Total Undistributed offsetting receipts	-37.8	-41.4	-42.4	-43.3	-44.2	-41.0	-41.5
On-Budget	(-31.4)	(-35.0)	(-35.6)	(-36.2)	(-36.7)	(-33.0)	(-32.8)
Off-Budget	(-6.4)	(-6.4)	(-6.9)	(-7.1)	(-7.5)	(-8.1)	(-8.7)
Total	1,460.9	1,538.9	1,612.1	1,684.7	1,745.2	1,822.2	1,905.3
On-budget	(1,181.5)	(1,246.9)	(1,307.1)	(1,368.1)	(1,415.6)	(1,479.1)	(1,548.6)
Off-budget	(279.4)	(292.0)	(305.0)	(316.6)	(329.6)	(343.1)	(356.7)

* \$50 million or less.

Other Summary Tables

OTHER SUMMARY TABLES

Table S-20. RECEIPTS BY SOURCE—SUMMARY

(In billions of dollars)

Source	1994 Actual	Estimate					
		1995	1996	1997	1998	1999	2000
Individual income taxes	543.1	588.5	623.4	642.5	680.5	717.3	756.4
Corporation income taxes	140.4	150.9	157.4	166.1	173.2	179.2	190.5
Social insurance taxes and contribu- tions	461.5	484.4	509.3	532.7	559.2	585.9	614.3
On-budget	(126.4)	(133.2)	(139.0)	(144.7)	(151.2)	(157.0)	(163.4)
Off-budget	(335.0)	(351.3)	(370.4)	(388.0)	(408.0)	(428.9)	(450.9)
Excise taxes	55.2	57.6	57.2	58.4	59.3	60.7	61.8
Estate and gift taxes	15.2	15.6	16.8	18.0	19.4	20.9	22.5
Customs duties	20.1	20.9	22.3	24.1	26.1	28.0	31.2
Miscellaneous receipts	22.3	28.6	29.0	29.8	31.2	32.7	34.3
Total receipts	1,257.7	1,346.4	1,415.5	1,471.6	1,548.8	1,624.7	1,710.9
<i>On-budget</i>	<i>(922.7)</i>	<i>(995.2)</i>	<i>(1,045.1)</i>	<i>(1,083.6)</i>	<i>(1,140.8)</i>	<i>(1,195.8)</i>	<i>(1,260.0)</i>
<i>Off-budget</i>	<i>(335.0)</i>	<i>(351.3)</i>	<i>(370.4)</i>	<i>(388.0)</i>	<i>(408.0)</i>	<i>(428.9)</i>	<i>(450.9)</i>

Table S-21. FEDERAL EMPLOYMENT IN THE EXECUTIVE BRANCH
(Civilian employment as measured by Full-Time Equivalents, in thousands)

Agency	1993 Base	1993 Actual	1994 Actual	Estimate		Change: 1993 base to 1996	
				1995 ⁴	1996	FTE's	Percent
Cabinet agencies:							
Agriculture	115.6	114.4	109.8	108.9	108.1	-7.6	-6.6%
Commerce	36.7	36.1	36.0	36.0	35.7	-1.0	-2.8%
Defense—military functions	931.3	931.8	868.3	834.1	800.6	-130.8	-14.0%
Education	5.0	4.9	4.8	5.1	5.1	*	0.7%
Energy	20.6	20.3	19.8	20.5	20.8	0.2	1.0%
Health and Human Services ¹	64.5	65.6	62.9	62.3	61.4	-3.1	-4.8%
Health and Human Services, exempt FTEs	0.5	0.5	0.5	0.5	0.4	*	-4.1%
Social Security Administration ²	65.4	64.8	64.5	64.9	64.0	-1.4	-2.1%
Housing and Urban Development	13.6	13.3	13.1	12.9	12.6	-1.0	-7.2%
Interior	79.3	78.1	76.3	76.3	76.2	-3.2	-4.0%
Justice	99.4	95.4	95.3	102.0	109.2	9.8	9.9%
Labor	18.3	18.0	17.5	17.6	17.9	-0.4	-2.2%
State	26.0	25.6	25.2	25.0	24.8	-1.3	-4.8%
Transportation	70.3	69.1	66.4	65.2	64.4	-5.9	-8.4%
Treasury	166.1	161.1	157.3	161.4	162.2	-3.9	-2.4%
Veterans Affairs ¹	227.0	229.1	227.7	224.4	224.4	-2.7	-1.2%
Veterans Affairs, exempt FTEs	5.4	5.1	5.4	5.5	5.7	0.3	6.3%
Other agencies (excluding Postal Service):							
Agency for International Development ¹	4.4	4.1	3.9	3.8	3.8	-0.6	-13.1%
Agency for International Development, exempt FTEs .....	.....	.....	*	*	*	.....	.....
Corps of Engineers	29.2	28.4	27.9	27.7	27.4	-1.9	-6.3%
Environmental Protection Agency	18.6	17.9	17.6	18.9	18.9	0.3	1.7%
Equal Employment Opportunity Commission	2.9	2.8	2.8	2.9	3.2	0.4	12.7%
Federal Emergency Management Agency	2.7	4.0	4.9	3.9	4.0	1.3	46.4%
Federal Deposit Insurance Corp./Resolution Trust Corp.	21.6	21.9	20.0	16.3	12.3	-9.3	-43.1%
General Services Administration	20.6	20.2	19.5	16.9	15.5	-5.1	-24.9%
National Aeronautics and Space Administration	25.7	24.9	23.9	23.3	23.2	-2.5	-9.7%
National Archives and Records Administration	2.8	2.6	2.6	2.5	2.5	-0.3	-10.4%
National Labor Relations Board	2.1	2.1	2.1	2.1	2.1	*	-1.4%
National Science Foundation	1.3	1.2	1.2	1.3	1.3	-0.1	-5.7%
Nuclear Regulatory Commission	3.4	3.4	3.3	3.2	3.2	-0.2	-6.4%
Office of Personnel Management	6.2	5.9	5.3	5.5	5.5	-0.7	-11.9%
Panama Canal Commission	8.7	8.5	8.5	8.8	8.9	0.2	2.8%
Peace Corps	1.3	1.2	1.2	1.2	1.2	-0.1	-2.0%
Railroad Retirement Board	1.9	1.8	1.7	1.6	1.5	-0.3	-17.4%
Securities and Exchange Commission	2.7	2.7	2.7	2.9	3.1	0.4	14.4%
Small Business Administration	4.0	5.6	6.3	6.1	4.8	0.7	18.5%
Smithsonian Institution	5.9	5.5	5.4	5.5	5.5	-0.3	-5.7%
Tennessee Valley Authority	19.1	17.3	18.6	16.6	16.4	-2.7	-14.1%
United States Information Agency	8.7	8.3	8.1	8.0	8.1	-0.6	-7.1%
All other small agencies	16.1	15.4	14.4	16.0	15.9	-0.2	-1.3%
Total, Executive Branch civilian employment	2,155.2	2,138.8	2,052.7	2,017.8	1,981.9	-173.3	-8.0%
Total, Defense	931.3	931.8	868.3	834.1	800.6	-130.7	-14.0%
Total, Non-Defense	1,223.9	1,207.1	1,184.4	1,183.7	1,181.3	-42.6	-3.5%
FTEs exempt from Ceiling .....	.....	.....	5.9	6.0	6.1	.....	.....
Total, Executive Branch subject to Ceiling .....	.....	.....	2,047.0	2,011.8	1,975.8	.....	.....
FTE Ceiling ³ .....	.....	.....	2,084.6	2,043.3	2,003.3	.....	.....
Total FTE reduction from the 1993 base .....	.....	-16.4	-102.5	-137.5	-173.3	.....	.....

* Less than 50 FTEs.

¹The Departments of Health and Human Services, Veterans Affairs, and the Agency for International Development have components that are exempt from FTE controls.

²The Social Security Administration will become a separate agency in 1995.

³FTE limitations are set for the Executive Branch in the Federal Workforce Restructuring Act of 1994 (P.L. 103-226).

⁴FTE data are reported to OPM by pay period, and allocated to fiscal year based on the period end date. 1995 FTE numbers have been adjusted to represent the same number of pay periods (26) as in 1993, 1994, and 1996. Without this adjustment for the September 18 to October 1, 1994 pay period, the 1995 total would have been higher by approximately 41,000 FTEs.

Table S-22. FEDERAL GOVERNMENT FINANCING AND DEBT ¹
(In billions of dollars)

	1994 Actual	Estimate					
		1995	1996	1997	1998	1999	2000
FINANCING							
Surplus or deficit (-)	-203.2	-192.5	-196.7	-213.1	-196.4	-197.4	-194.4
(On-budget)	-258.8	-251.8	-262.0	-284.5	-274.7	-283.3	-288.6
(Off-budget)	55.7	59.3	65.3	71.4	78.4	85.9	94.2
Means of financing other than borrowing from the public:							
Change in: ²							
Treasury operating cash balance	16.6	-4.1					
Checks outstanding, etc. ³	2.5	-2.1	0.3				
Deposit fund balances	1.1	0.1	-1.4				
Seigniorage on coins	0.7	0.6	0.7	0.6	0.6	0.6	0.6
Less: Net financing disbursements:							
Direct loan financing accounts	-5.8	-11.3	-21.8	-30.7	-36.3	-38.0	-39.5
Guaranteed loan financing accounts	3.4	1.4	1.7	-0.7	-1.7	-1.4	-1.0
Total, means of financing other than borrowing from the public	18.4	-15.4	-20.5	-30.8	-37.4	-38.8	-39.8
Total, requirement for borrowing from the public	-184.7	-207.9	-217.2	-243.9	-233.8	-236.2	-234.3
Change in debt held by the public	184.7	207.9	217.2	243.9	233.8	236.2	234.3
DEBT, END OF YEAR ¹							
Gross Federal debt:							
Debt issued by Treasury	4,615.5	4,934.7	5,272.3	5,630.1	5,978.7	6,331.4	6,685.8
Debt issued by other agencies	28.3	26.8	27.3	26.3	26.3	26.3	26.3
Total, gross Federal debt	4,643.7	4,961.5	5,299.6	5,656.3	6,004.9	6,357.8	6,712.1
Held by:							
Government accounts	1,211.5	1,321.4	1,442.3	1,555.2	1,670.0	1,786.6	1,906.7
The public	3,432.2	3,640.1	3,857.3	4,101.2	4,334.9	4,571.2	4,805.4
(Federal Reserve Banks)	355.2						
(Other)	3,077.1						
DEBT SUBJECT TO STATUTORY LIMITATION, END OF YEAR							
Debt issued by Treasury	4,615.5	4,934.7	5,272.3	5,630.1	5,978.7	6,331.4	6,685.8
Less: Treasury debt not subject to limitation ⁴	-15.6	-15.6	-15.6	-15.6	-15.6	-15.6	-15.6
Agency debt subject to limitation	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Adjustment for discount and premium ⁵	5.4	5.4	5.4	5.4	5.4	5.4	5.4
Total, debt subject to statutory limitation⁶	4,605.3	4,924.6	5,262.2	5,619.9	5,968.6	6,321.3	6,675.7

¹ Treasury securities held by the public and zero-coupon bonds held by Government accounts are almost entirely measured at sales price plus amortized discount or less amortized premium. Agency debt is almost entirely measured at face value. Treasury securities in the Government account series are measured at face value less unrealized discount (if any).

² A decrease in the Treasury operating cash balance (which is an asset) is a means of financing the deficit. It therefore has a positive sign, which is opposite to the sign of the deficit. An increase in checks outstanding or deposit fund balances (which are liabilities) is also a means of financing the deficit and therefore also has a positive sign.

³ Besides checks outstanding, includes accrued interest payable on Treasury debt, miscellaneous liability accounts, allocations of special drawing rights, and, as an offset, cash and monetary assets other than the Treasury operating cash balance, miscellaneous asset accounts, and profit on sale of gold.

⁴ Consists primarily of Federal Financing Bank debt.

⁵ Consists of unamortized discount (less premium) on public issues of Treasury notes and bonds (other than zero-coupon bonds) and unrealized discounts on Government account series securities.

⁶ The statutory debt limit is \$4,900 billion.

SUMMARY TABLES

The Congressional Budget Office has not estimated all of the proposals in the President's budget. Therefore, the following tables that use CBO December economic and technical assumptions include: (1) CBO estimates of proposals where available and (2) OMB estimates based on CBO's December baseline where specific CBO estimates are not available.

The remaining tables use OMB's July technical assumptions because OMB and the agencies have not completed their revisions. The budget documents to be released in March will contain estimates using the economic assumptions contained in this budget and updated technical assumptions.

Table 1. The President's Budget Proposals Under CBO Assumptions

(Uses CBO December economic and technical assumptions, in billions of dollars)

	1996	1997	1998	1999	2000	2001	2002	7 Year
Baseline deficit ¹	172.8	180.7	179.9	192.2	199.9	204.3	221.1	1,350.8
Savings:								
Discretionary	-12.5	-10.4	-18.6	-34.5	-50.9	-73.9	-96.6	-297.4
Mandatory:								
Medicare	-2.6	-5.7	-9.1	-16.6	-22.9	-27.3	-40.1	-124.2
Medicaid .....	.....	-2.0	-3.1	-8.2	-10.3	-16.0	-19.4	-59.0
Welfare reform .....	.....	-*	-4.9	-6.0	-6.4	-7.1	-8.4	-39.8
EITC ² .....	.....	-*	-0.7	-0.8	-0.8	-0.9	-0.9	-5.0
Other mandatory	-4.4	-1.9	-1.5	-3.6	-5.4	-8.1	-26.0	-51.0
Total, mandatory	-7.0	-15.3	-20.6	-35.6	-46.3	-59.4	-94.9	-279.0
Tax cuts	3.3	14.2	16.1	18.5	24.8	19.5	2.1	98.5
Corporate loopholes and other	-1.7	-7.1	-8.7	-9.5	-10.2	-10.4	-11.9	-59.4
Total, policy proposals	-18.0	-18.5	-31.9	-61.2	-82.5	-124.2	-201.2	-537.4
Debt service	-0.5	-1.6	-3.0	-5.5	-9.2	-14.7	-23.6	-58.1
Total savings	-18.5	-20.1	-34.9	-66.7	-91.7	-138.9	-224.8	-595.5
Deficit/surplus	154.4	160.6	145.0	125.5	108.1	65.4	-3.7	755.3

* Less than \$50 million.

¹ OMB has adjusted CBO's December baseline to remove the directed scorekeeping of student loan administrative costs and to reflect the pending Supreme Court review of a lower court decision on accounting for "goodwill".

² Includes EITC revenues.

Table 2. The President's Budget Proposals Under OMB Assumptions—Excluding Effects of "Fiscal Dividend"

(Uses OMB July economic and technical assumptions, in billions of dollars)

	1996	1997	1998	1999	2000	2001	2002	7 Year
Baseline deficit	185.4	196.8	194.5	202.2	208.4	206.5	215.5	1,409.3
Adjustments:								
BLS adjustments		—*	—1.0	—3.4	—6.4	—9.5	—13.6	—33.8
Fiscal bonus	—1.6	—8.6	—17.5	—26.7	—36.4	—46.8	—56.0	—193.6
Subtotal, adjustments	—1.6	—8.6	—18.5	—30.0	—42.7	—56.2	—69.6	—227.4
December base	183.8	188.1	176.0	172.2	165.6	150.2	145.9	1,181.9
Savings:								
Discretionary	—12.5	—10.4	—18.3	—35.3	—52.8	—77.1	—100.5	—306.9
Mandatory:								
Medicare ¹	—2.6	—5.7	—9.1	—16.6	—22.9	—27.3	—40.1	—124.2
Medicaid ¹		—2.0	—3.1	—8.2	—10.3	—16.0	—19.4	—59.0
Welfare reform	—0.3	—5.1	—5.7	—6.1	—6.8	—7.1	—8.5	—39.5
EITC ²	—0.0	—0.9	—1.1	—1.1	—1.0	—1.0	—1.0	—6.1
Other mandatory	—6.8	—0.8	—4.8	—5.1	—7.3	—11.8	—30.5	—67.1
Total, mandatory	—9.6	—14.5	—23.8	—37.1	—48.4	—63.2	—99.4	—295.9
Tax cuts	4.6	13.5	14.5	17.7	22.8	14.8	0.8	88.6
Corporate loopholes and other	—1.9	—6.3	—7.7	—9.1	—9.8	—10.1	—11.7	—56.6
Total, policy proposals	—19.5	—17.7	—35.3	—63.7	—88.2	—135.6	—210.8	—570.9
Debt service	—0.6	—1.7	—3.2	—5.9	—10.0	—16.2	—25.3	—62.7
Total savings	—20.1	—19.4	—38.5	—69.6	—98.2	—151.8	—236.1	—633.6
Deficit/surplus	163.7	168.8	137.5	102.6	67.5	—1.5	—90.3	548.3
MEMORANDUM:								
Deficit/surplus with February economic assumptions ³	152.0	148.7	113.3	80.0	50.8	—9.9	—91.6	443.3

*Less than \$50 million.

¹Administration estimates have not been completed for Medicaid and Medicare proposals; therefore, these estimates use CBO December economic and technical assumptions.²Includes EITC revenues.³Includes preliminary estimate based on the Administration's February economic assumptions and July technical assumptions.

Table 3. Application of the “Fiscal Dividend” to the President’s Budget Proposals

(In billions of dollars)

	1996	1997	1998	1999	2000	2001	2002
Deficit or surplus assuming tax cuts expire on December 31, 2000:							
CBO December economics	-154.4	-160.6	-145.0	-125.5	-108.1	-65.4	3.7
OMB February economics	-152.0	-148.7	-113.3	-80.0	-50.8	9.9	91.6
Difference	2.4	11.9	31.8	45.4	57.3	75.3	87.9
Trigger impact on OMB estimates:							
Step 1—Continue tax cut					(20.0)	-9.3	-23.7
Step 2—Increase discretionary spending					(20.0)	-20.0	-20.0
Step 3:		Not applicable					
Further discretionary increases					(5.8)	-5.8	-5.8
Reserved for additional tax cuts					(5.8)	(-5.8)	(-5.8)
Reserved for deficit reduction .					(5.8)	0.0	0.0
Debt service						-0.8	-2.7
Total trigger					(57.3)	-35.9	-52.1
OMB February deficit or surplus ...	-152.0	-148.7	-113.3	-80.0	-50.8	-26.0	39.5

Table 4. The President's Budget Proposals Under OMB Assumptions—Including Effects of "Fiscal Dividend"

(Uses OMB July economic and technical assumptions, in billions of dollars)

	1996	1997	1998	999	2000	2001	2002	7 Year
Baseline deficit	185.4	196.8	194.5	202.2	208.4	206.5	215.5	1,409.3
Adjustments:								
BLS adjustments		—*	—1.0	—3.4	—6.4	—9.5	—13.6	—33.8
Fiscal bonus	—1.6	—8.6	—17.5	—26.7	—36.4	—46.8	—56.0	—193.6
Subtotal, adjustments	—1.6	—8.6	—18.5	—30.0	—42.7	—56.2	—69.6	—227.4
December base	183.8	188.1	176.0	172.2	165.6	150.2	145.9	1,181.9
Savings:								
Discretionary	—12.5	—10.4	—18.3	—35.3	—52.8	—51.3	—74.7	—255.3
Mandatory:								
Medicare ¹	—2.6	—5.7	—9.1	—16.6	—22.9	—27.3	—40.1	—124.2
Medicaid ¹		—2.0	—3.1	—8.2	—10.3	—16.0	—19.4	—59.0
Welfare reform	—0.3	—5.1	—5.7	—6.1	—6.8	—7.1	—8.5	—39.5
EITC ²	—0.0	—0.9	—1.1	—1.1	—1.0	—1.0	—1.0	—6.1
Other mandatory	—6.8	—0.8	—4.8	—5.1	—7.3	—11.8	—30.5	—67.1
Total, mandatory	—9.6	—14.5	—23.8	—37.1	—48.4	—63.2	—99.4	—295.9
Tax cuts	4.6	13.5	14.5	17.7	22.8	24.1	24.5	121.6
Corporate loopholes and other ..	—1.9	—6.3	—7.7	—9.1	—9.8	—10.1	—11.7	—56.6
Total, policy proposals	—19.5	—17.7	—35.3	—63.7	—88.2	—100.5	—161.4	—486.3
Debt service	—0.6	—1.7	—3.2	—5.9	—10.0	—15.4	—22.6	—59.3
Total savings	—20.1	—19.4	—38.5	—69.6	—98.2	—115.9	—184.0	—545.5
Effect of February economic as-								
sumptions	—11.7	—20.1	—24.3	—22.6	—16.6	—8.4	—1.4	—105.0
Deficit/surplus with February eco-								
nomic assumptions ³	152.0	148.7	113.3	80.0	50.8	26.0	—39.5	531.3

* Less than \$50 million.

¹ Administration estimates have not been completed for Medicaid and Medicare proposals; therefore, these estimates use CBO December economic and technical assumptions.² Includes EITC revenues.³ Includes preliminary estimate based on the Administration's February economic assumptions and July technical assumptions.

Table 5. The President's Budget Under CBO Assumptions

(Uses CBO December economic and technical assumptions, in billions of dollars)

	1996	1997	1998	1999	2000	2001	2002	7 Year
Outlays:								
Discretionary	539.0	543.5	537.4	537.6	537.9	531.9	527.4	3,754.8
Mandatory:								
Medicare	173.9	189.2	203.9	216.7	231.9	250.9	263.5	1,529.9
Medicaid	97.2	105.2	115.0	121.5	132.2	140.8	153.2	865.1
Other	522.1	554.3	585.7	617.1	649.0	671.5	688.5	4,288.2
Subtotal, mandatory	793.2	848.7	904.6	955.2	1,013.0	1,063.2	1,105.2	6,683.2
Net interest	243.0	247.4	249.3	248.9	246.1	246.3	246.3	1,727.3
Total outlays	1,575.1	1,639.6	1,691.3	1,741.8	1,797.0	1,841.4	1,878.9	12,165.2
Revenues	1,420.8	1,479.0	1,546.3	1,616.3	1,688.9	1,776.0	1,882.6	11,409.9
Deficit/surplus	-154.4	-160.6	-145.0	-125.5	-108.1	-65.4	3.7	-755.3

Table 6. The President's Budget Under OMB Assumptions—Excluding Effects of “Fiscal Dividend”

(Uses OMB July economic and technical assumptions, in billions of dollars)

	1996	1997	1998	1999	2000	2001	2002	7 Year
Outlays:								
Discretionary	539.0	543.5	537.4	537.6	537.9	531.9	527.4	3,754.8
Mandatory:								
Medicare	174.2	188.5	202.7	213.1	228.2	247.3	259.9	1,513.8
Medicaid	96.1	102.5	111.3	116.3	126.1	132.8	143.0	828.1
Other	524.8	561.3	586.1	612.9	642.9	659.3	673.6	4,260.9
Subtotal, mandatory	795.0	852.4	900.1	942.3	997.2	1,039.4	1,076.5	6,602.9
Net interest	244.6	249.3	252.2	255.1	254.4	251.0	242.9	1,749.4
Total outlays	1,578.6	1,645.2	1,689.7	1,735.0	1,789.5	1,822.4	1,846.8	12,107.1
Revenues	1,414.9	1,476.4	1,552.2	1,632.4	1,722.0	1,823.9	1,937.0	11,558.8
Deficit/surplus	-163.7	-168.8	-137.5	-102.6	-67.5	1.5	90.3	-548.3

Table 7. COMPARISON OF ECONOMIC ASSUMPTIONS

(Calendar years)

	1995	1996	1997	1998	1999	2000	2001	2002
Nominal GDP ¹ :								
Level, billions of dollars:								
1996 Mid-Session Review	7,091	7,470	7,879	8,310	8,765	9,245	9,745	10,268
CBO December baseline	7,079	7,418	7,788	8,173	8,577	9,002	9,447	9,915
1997 Budget	7,078	7,428	7,805	8,203	8,623	9,058	9,523	10,005
Percent change, fourth quarter over fourth quarter:								
1996 Mid-Session Review	4.7	5.5	5.5	5.5	5.5	5.5	5.4	5.4
CBO December baseline	4.3	5.0	5.0	4.9	5.0	4.9	5.0	5.0
1997 Budget	4.2	5.1	5.1	5.1	5.1	5.1	5.1	5.1
CPI-U, percent change, fourth quarter over fourth quarter:								
1996 Mid-Session Review	3.2	3.2	3.2	3.2	3.1	3.1	3.1	3.1
CBO December baseline	2.9	3.2	3.1	2.9	2.9	2.9	2.9	3.0
CBO December adjusted ²	2.9	3.2	2.9	2.8	2.8	2.8	2.8	2.9
1997 Budget	2.7	3.1	2.9	2.8	2.8	2.8	2.8	2.8
Unemployment rate, percent:								
1996 Mid-Session Review	5.8	5.9	5.8	5.8	5.8	5.8	5.8	5.8
CBO December baseline	5.6	5.9	6.0	6.0	6.0	6.0	6.0	6.0
1997 Budget	5.6	5.7	5.7	5.7	5.7	5.7	5.7	5.7
Interest rates, percent:								
91-day Treasury bills:								
1996 Mid-Session Review	5.7	5.4	5.2	5.0	4.8	4.6	4.6	4.4
CBO December baseline	5.5	5.3	5.0	4.7	4.2	3.9	3.9	3.9
1997 Budget	5.5	4.9	4.5	4.3	4.2	4.0	4.0	4.0
10-year Treasury notes:								
1996 Mid-Session Review	6.6	6.5	6.6	6.4	6.2	6.0	5.8	5.6
CBO December baseline	6.6	5.8	5.6	5.5	5.5	5.5	5.5	5.5
1997 Budget	6.6	5.6	5.3	5.0	5.0	5.0	5.0	5.0

¹ Assumptions do not reflect NIPA revisions announced on January 19, 1996.

² Reflects assumption that January 1997 correction for formula bias will reduce CPI growth by 0.3 percentage points per year, as incorporated in CBO scoring of the Administration's January 6, 1996, offer.

Budget Aggregates

BUDGET AGGREGATES

Table S-1. OUTLAYS, RECEIPTS, AND DEFICIT SUMMARY
(In billions of dollars)

	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
Outlays:								
Discretionary:								
National defense	273.5	266.3	259.4	255.5	257.1	263.5	266.6	276.1
International	20.1	20.1	19.8	19.1	18.5	17.9	17.9	18.5
Domestic	252.0	254.8	263.0	264.5	260.1	255.4	263.7	278.2
Subtotal, discretionary	545.7	541.2	542.3	539.1	535.7	536.8	548.2	572.9
Mandatory:								
Programmatic:								
Social security	333.3	348.1	364.8	383.3	401.7	421.3	441.9	463.5
Medicare	156.9	174.9	187.4	202.2	215.6	228.3	245.5	264.1
Medicaid	89.1	94.9	105.6	111.3	116.5	122.3	128.6	133.2
Means-tested entitlements (except Medicaid)	92.5	96.8	103.9	108.8	113.7	121.4	121.2	129.3
Deposit insurance	-17.9	-13.5	-4.3	-2.0	-0.5	-2.2	-1.6	-1.8
Other	131.9	131.2	138.1	139.5	142.9	148.9	148.6	152.5
Subtotal, programmatic	785.8	832.4	895.5	943.1	990.0	1,040.2	1,084.2	1,140.9
Undistributed offsetting receipts	-44.5	-42.3	-41.0	-42.4	-43.4	-45.5	-47.9	-68.7
Subtotal, mandatory	741.3	790.2	854.5	900.7	946.6	994.7	1,036.3	1,072.2
Net interest	232.2	241.1	238.5	236.1	234.6	229.9	227.0	223.2
Subtotal, mandatory and net interest	973.5	1,031.2	1,093.0	1,136.8	1,181.3	1,224.5	1,263.3	1,295.5
Total outlays	1,519.1	1,572.4	1,635.3	1,675.9	1,716.9	1,761.4	1,811.5	1,868.3
Receipts	1,355.2	1,426.8	1,495.2	1,577.9	1,652.5	1,733.8	1,819.8	1,912.2
Deficit/Surplus	-163.9	-145.6	-140.1	-98.0	-64.4	-27.5	8.3	43.9

Table S-2. ON- AND OFF-BUDGET TOTALS (1995-2006)

	1995	Estimate										
	Actual	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
In billions of dollars												
Outlays	1,519.1	1,572.4	1,635.3	1,675.9	1,716.9	1,761.4	1,811.5	1,868.3	1,970.7	2,050.5	2,141.7	2,229.1
Receipts	1,355.2	1,426.8	1,495.2	1,577.9	1,652.5	1,733.8	1,819.8	1,912.2	2,010.5	2,109.5	2,221.4	2,326.8
Deficit/Surplus	-163.9	-145.6	-140.1	-98.0	-64.4	-27.5	8.3	43.9	39.8	59.0	79.7	97.7
On-budget	(-226.3)	(-211.0)	(-210.4)	(-175.3)	(-150.2)	(-119.7)	(-90.6)	(-62.2)	(-73.2)	(-60.1)	(-52.2)	(-38.2)
Off-budget	(62.4)	(65.3)	(70.3)	(77.3)	(85.8)	(92.1)	(98.9)	(106.1)	(113.1)	(119.2)	(131.9)	(135.9)
As percentages of GDP												
Outlays	21.2	20.9	20.7	20.2	19.6	19.2	18.8	18.4	18.5	18.3	18.2	18.0
Receipts	18.9	19.0	18.9	19.0	18.9	18.9	18.9	18.9	18.9	18.8	18.9	18.8
Deficit/Surplus	-2.3	-1.9	-1.8	-1.2	-0.7	-0.3	0.1	0.4	0.4	0.5	0.7	0.8
On-budget	(-3.2)	(-2.8)	(-2.7)	(-2.1)	(-1.7)	(-1.3)	(-0.9)	(-0.6)	(-0.7)	(-0.5)	(-0.4)	(-0.3)
Off-budget	(0.9)	(0.9)	(0.9)	(0.9)	(1.0)	(1.0)	(1.0)	(1.0)	(1.1)	(1.1)	(1.1)	(1.1)

**Table S-3. SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS (-):
1789-2002**
(In millions of dollars)

Year	Total			On-Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)
1789-1849	1,160	1,090	70	1,160	1,090	70	.....	.....	.....
1850-1900	14,462	15,453	-991	14,462	15,453	-991	.....	.....	.....
1901	588	525	63	588	525	63	.....	.....	.....
1902	562	485	77	562	485	77	.....	.....	.....
1903	562	517	45	562	517	45	.....	.....	.....
1904	541	584	-43	541	584	-43	.....	.....	.....
1905	544	567	-23	544	567	-23	.....	.....	.....
1906	595	570	25	595	570	25	.....	.....	.....
1907	666	579	87	666	579	87	.....	.....	.....
1908	602	659	-57	602	659	-57	.....	.....	.....
1909	604	694	-89	604	694	-89	.....	.....	.....
1910	676	694	-18	676	694	-18	.....	.....	.....
1911	702	691	11	702	691	11	.....	.....	.....
1912	693	690	3	693	690	3	.....	.....	.....
1913	714	715	-*	714	715	-*	.....	.....	.....
1914	725	726	-*	725	726	-*	.....	.....	.....
1915	683	746	-63	683	746	-63	.....	.....	.....
1916	761	713	48	761	713	48	.....	.....	.....
1917	1,101	1,954	-853	1,101	1,954	-853	.....	.....	.....
1918	3,645	12,677	-9,032	3,645	12,677	-9,032	.....	.....	.....
1919	5,130	18,493	-13,363	5,130	18,493	-13,363	.....	.....	.....
1920	6,649	6,358	291	6,649	6,358	291	.....	.....	.....
1921	5,571	5,062	509	5,571	5,062	509	.....	.....	.....
1922	4,026	3,289	736	4,026	3,289	736	.....	.....	.....
1923	3,853	3,140	713	3,853	3,140	713	.....	.....	.....
1924	3,871	2,908	963	3,871	2,908	963	.....	.....	.....
1925	3,641	2,924	717	3,641	2,924	717	.....	.....	.....
1926	3,795	2,930	865	3,795	2,930	865	.....	.....	.....
1927	4,013	2,857	1,155	4,013	2,857	1,155	.....	.....	.....
1928	3,900	2,961	939	3,900	2,961	939	.....	.....	.....
1929	3,862	3,127	734	3,862	3,127	734	.....	.....	.....
1930	4,058	3,320	738	4,058	3,320	738	.....	.....	.....
1931	3,116	3,577	-462	3,116	3,577	-462	.....	.....	.....
1932	1,924	4,659	-2,735	1,924	4,659	-2,735	.....	.....	.....
1933	1,997	4,598	-2,602	1,997	4,598	-2,602	.....	.....	.....
1934	2,955	6,541	-3,586	2,955	6,541	-3,586	.....	.....	.....
1935	3,609	6,412	-2,803	3,609	6,412	-2,803	.....	.....	.....
1936	3,923	8,228	-4,304	3,923	8,228	-4,304	.....	.....	.....
1937	5,387	7,580	-2,193	5,122	7,582	-2,460	265	-2	267
1938	6,751	6,840	-89	6,364	6,850	-486	387	-10	397
1939	6,295	9,141	-2,846	5,792	9,154	-3,362	503	-13	516
1940	6,548	9,468	-2,920	5,998	9,482	-3,484	550	-14	564
1941	8,712	13,653	-4,941	8,024	13,618	-5,594	688	35	653
1942	14,634	35,137	-20,503	13,738	35,071	-21,333	896	66	830
1943	24,001	78,555	-54,554	22,871	78,466	-55,595	1,130	89	1,041
1944	43,747	91,304	-47,557	42,455	91,190	-48,735	1,292	114	1,178
1945	45,159	92,712	-47,553	43,849	92,569	-48,720	1,310	143	1,167
1946	39,296	55,232	-15,936	38,057	55,022	-16,964	1,238	210	1,028
1947	38,514	34,496	4,018	37,055	34,193	2,861	1,459	303	1,157
1948	41,560	29,764	11,796	39,944	29,396	10,548	1,616	368	1,248
1949	39,415	38,835	580	37,724	38,408	-684	1,690	427	1,263
1950	39,443	42,562	-3,119	37,336	42,038	-4,702	2,106	524	1,583
1951	51,616	45,514	6,102	48,496	44,237	4,259	3,120	1,277	1,843
1952	66,167	67,686	-1,519	62,573	65,956	-3,383	3,594	1,730	1,864
1953	69,608	76,101	-6,493	65,511	73,771	-8,259	4,097	2,330	1,766
1954	69,701	70,855	-1,154	65,112	67,943	-2,831	4,589	2,912	1,677

* \$500 thousand or less.

**Table S-3. SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS(-):
1789-2002—Continued**
(In millions of dollars)

Year	Total			On-Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)
1955	65,451	68,444	-2,993	60,370	64,461	-4,091	5,081	3,983	1,098
1956	74,587	70,640	3,947	68,162	65,668	2,494	6,425	4,972	1,452
1957	79,990	76,578	3,412	73,201	70,562	2,639	6,789	6,016	773
1958	79,636	82,405	-2,769	71,587	74,902	-3,315	8,049	7,503	546
1959	79,249	92,098	-12,849	70,953	83,102	-12,149	8,296	8,996	-700
1960	92,492	92,191	301	81,851	81,341	510	10,641	10,850	-209
1961	94,388	97,723	-3,335	82,279	86,046	-3,766	12,109	11,677	431
1962	99,676	106,821	-7,146	87,405	93,286	-5,881	12,271	13,535	-1,265
1963	106,560	111,316	-4,756	92,385	96,352	-3,966	14,175	14,964	-789
1964	112,613	118,528	-5,915	96,248	102,794	-6,546	16,366	15,734	632
1965	116,817	118,228	-1,411	100,094	101,699	-1,605	16,723	16,529	194
1966	130,835	134,532	-3,698	111,749	114,817	-3,068	19,085	19,715	-630
1967	148,822	157,464	-8,643	124,420	137,040	-12,620	24,401	20,424	3,978
1968	152,973	178,134	-25,161	128,056	155,798	-27,742	24,917	22,336	2,581
1969	186,882	183,640	3,242	157,928	158,436	-507	28,953	25,204	3,749
1970	192,807	195,649	-2,842	159,348	168,042	-8,694	33,459	27,607	5,852
1971	187,139	210,172	-23,033	151,294	177,346	-26,052	35,845	32,826	3,019
1972	207,309	230,681	-23,373	167,402	193,824	-26,423	39,907	36,857	3,050
1973	230,799	245,707	-14,908	184,715	200,118	-15,403	46,084	45,589	495
1974	263,224	269,359	-6,135	209,299	217,270	-7,971	53,925	52,089	1,836
1975	279,090	332,332	-53,242	216,633	271,892	-55,260	62,458	60,440	2,018
1976	298,060	371,792	-73,732	231,671	302,183	-70,512	66,389	69,609	-3,220
TQ	81,232	95,975	-14,744	63,216	76,555	-13,339	18,016	19,421	-1,405
1977	355,559	409,218	-53,659	278,741	328,502	-49,760	76,817	80,716	-3,899
1978	399,561	458,746	-59,186	314,169	369,089	-54,920	85,391	89,657	-4,266
1979	463,302	504,032	-40,729	365,309	404,054	-38,745	97,994	99,978	-1,984
1980	517,112	590,947	-73,835	403,903	476,618	-72,715	113,209	114,329	-1,120
1981	599,272	678,249	-78,976	469,097	543,053	-73,956	130,176	135,196	-5,020
1982	617,766	745,755	-127,989	474,299	594,351	-120,052	143,467	151,404	-7,937
1983	600,562	808,380	-207,818	453,242	661,272	-208,030	147,320	147,108	212
1984	666,457	851,846	-185,388	500,382	686,032	-185,650	166,075	165,813	262
1985	734,057	946,391	-212,334	547,886	769,584	-221,698	186,171	176,807	9,363
1986	769,091	990,336	-221,245	568,862	806,838	-237,976	200,228	183,498	16,731
1987	854,143	1,003,911	-149,769	640,741	810,079	-169,339	213,402	193,832	19,570
1988	908,954	1,064,140	-155,187	667,463	861,449	-193,986	241,491	202,691	38,800
1989	990,691	1,143,172	-152,481	727,026	932,261	-205,235	263,666	210,911	52,754
1990	1,031,321	1,252,515	-221,194	749,666	1,027,450	-277,784	281,656	225,065	56,590
1991	1,054,272	1,323,631	-269,359	760,388	1,081,944	-321,557	293,885	241,687	52,198
1992	1,090,453	1,380,856	-290,403	788,027	1,128,518	-340,490	302,426	252,339	50,087
1993	1,153,535	1,408,675	-255,140	841,601	1,142,088	-300,487	311,934	266,587	45,347
1994	1,257,737	1,460,841	-203,104	922,711	1,181,469	-258,758	335,026	279,372	55,654
1995	1,355,213	1,519,133	-163,920	1,004,134	1,230,469	-226,335	351,079	288,664	62,415
1996 estimate	1,426,775	1,572,411	-145,636	1,059,334	1,270,292	-210,958	367,441	302,119	65,322
1997 estimate	1,495,238	1,635,329	-140,091	1,107,223	1,317,655	-210,432	388,015	317,674	70,341
1998 estimate	1,577,925	1,675,877	-97,952	1,171,627	1,346,891	-175,264	406,298	328,986	77,312
1999 estimate	1,652,546	1,716,949	-64,403	1,224,759	1,374,955	-150,196	427,787	341,994	85,793
2000 estimate	1,733,818	1,761,367	-27,549	1,283,860	1,403,537	-119,677	449,958	357,830	92,128
2001 estimate	1,819,796	1,811,531	8,265	1,348,591	1,439,213	-90,622	471,205	372,318	98,887
2002 estimate	1,912,218	1,868,316	43,902	1,417,595	1,479,809	-62,214	494,623	388,507	106,116

1997 Budget Proposals

1997 BUDGET PROPOSALS

Table S-4. SUMMARY OF BUDGET PROPOSALS

(In billions of dollars)

	Estimate							Total 1996- 2002
	1996	1997	1998	1999	2000	2001	2002	
Current services baseline deficit	153.6	149.8	144.4	144.4	139.8	130.8	131.0	993.7
Switch to discretionary caps	7.8	-0.2	-17.6	-13.7	-12.9	-13.1	-10.8	-60.4
Extend expired trust fund excise taxes	-0.5	-5.5	-5.7	-6.0	-6.3	-6.7	-7.0	-37.7
Related debt service	0.2	0.2	-0.5	-1.5	-2.3	-3.2	-4.2	-11.2
Revised baseline deficit	161.2	144.4	120.6	123.3	118.3	107.8	109.0	884.4
Savings:								
Discretionary ¹	-7.5	-7.1	-9.9	-28.9	-43.6	-48.4	-40.4	-185.7
Mandatory:								
Medicare ²	0.3	-5.8	-10.0	-16.1	-24.7	-30.6	-36.9	-123.8
Medicaid ³ .....	.....	3.3	-0.6	-5.6	-11.3	-17.6	-27.0	-58.7
Welfare reform ⁴	-0.3	-4.9	-6.5	-6.3	-7.0	-7.1	-8.6	-40.8
Earned Income Tax Credit (EITC) ⁵	-*	-0.9	-1.0	-1.0	-1.0	-1.0	-0.9	-5.8
Other mandatory	-9.2	0.1	0.6	-5.4	-7.0	-11.0	-31.1	-62.9
Total, mandatory	-9.2	-8.1	-17.5	-34.4	-51.0	-67.3	-104.6	-292.2
Tax cuts	1.3	17.6	14.1	17.5	21.4	22.4	23.2	117.4
Corporate loopholes and other	0.3	-5.6	-7.3	-9.3	-10.0	-10.3	-12.1	-54.3
Total, policy proposals	-15.2	-3.2	-20.7	-55.0	-83.1	-103.7	-133.8	-414.7
Debt service	-0.4	-1.1	-2.0	-3.8	-7.6	-12.4	-19.0	-46.3
Total savings	-15.5	-4.3	-22.7	-58.9	-90.7	-116.0	-152.9	-461.0
Deficit/surplus	145.6	140.1	98.0	64.4	27.5	-8.3	-43.9	423.5

* \$50 million or less.

¹The President is committed to producing a balanced budget by 2002 under the economic and technical assumptions of the Congressional Budget Office (CBO). If under CBO's revised economic and technical assumptions, which will be released later this spring, there would be a deficit in 2002, the discretionary proposals will be reduced by the amount necessary to eliminate that deficit.

²Effects of Medicare savings proposals on HI premium receipts are included in "other mandatory."

³Interactions with Medicare and VA health proposals are included in "other mandatory."

⁴Includes savings to cover discretionary cap increases that fund administrative costs of implementing welfare reform provisions.

⁵Includes EITC revenues.

Table S-5. APPLICATION OF THE “FISCAL DIVIDEND” TO BUDGET PROPOSALS
(In billions of dollars)

	Estimate						
	1996	1997	1998	1999	2000	2001	2002
Deficit or surplus assuming tax cuts expire on December 31, 2000:							
CBO December economic and technical assumptions	-158.0	-164.2	-150.0	-126.2	-108.7	-62.1	7.6
OMB March economic and technical assumptions	-145.6	-140.1	-98.0	-64.4	-27.5	39.5	115.2
Difference	12.4	24.1	52.0	61.8	81.1	101.5	107.6
Trigger impact on OMB estimates:							
Step 1—Continue tax cut					(20.0)	8.9	22.7
Step 2—Increase discretionary spending					(20.0)	12.9	27.1
Step 3:							
Further discretionary increases		Not applicable			(13.7)	8.8	18.6
Reserved for additional tax cuts					(13.7)		
Reserved for deficit reduction					(13.7)		
Debt service						0.7	2.9
Total trigger					(81.1)	31.2	71.3
OMB deficit or surplus	-145.6	-140.1	-98.0	-64.4	-27.5	8.3	43.9

Note: The President is committed to producing a balanced budget by 2002 under the economic and technical assumptions of the Congressional Budget Office (CBO). If under CBO's revised economic and technical assumptions, which will be released later this spring, there would be a deficit in 2002, the discretionary proposals will be reduced by the amount necessary to eliminate that deficit.

Table S-6. PROPOSED DISCRETIONARY SPENDING RELATIVE TO THE CAPPED BASELINE

(In billions of dollars)

		Estimate							Total 1996- 2002
		1996	1997	1998	1999	2000	2001	2002	
Preview Report capped baseline	BA	523.0	530.3	534.4	549.3	564.7	580.5	596.8	3,878.9
	OL	548.0	548.7	548.5	563.8	579.6	595.9	612.6	3,997.1
Proposed Levels:									
Discretionary proposals other than the Department of Defense	BA	247.3	258.4	258.1	256.1	253.7	275.7	292.6	1,841.9
	OL	286.0	294.0	294.3	288.4	282.2	290.9	307.2	2,043.2
Department of Defense	BA	252.6	243.4	248.9	255.0	262.4	270.3	277.3	1,809.9
	OL	255.2	248.3	244.7	247.3	254.6	257.3	265.6	1,773.0
Total discretionary proposals ¹	BA	499.8	501.8	507.0	511.1	516.1	546.1	570.0	3,651.8
	OL	541.2	542.3	539.1	535.7	536.8	548.2	572.9	3,816.2
Discretionary savings from capped baseline²	BA	-23.1	-28.5	-27.3	-38.3	-48.6	-34.4	-26.8	-227.1
	OL	-6.9	-6.4	-9.4	-28.2	-42.8	-47.6	-39.7	-180.9

¹The budget proposes to extend the discretionary spending limits from 1999 through 2002 consistent with the level of discretionary spending assumed in the budget that achieves balance in 2002.

²The total discretionary outlay savings for 1996-2002 are \$180.9 billion. The table below explains why these savings differ from the 1996-2002 savings of \$185.7 billion listed in Table S-4, as well as the \$297.2 billion savings listed in Table S-11 that uses CBO's baseline.

	Adjustment to CBO Capped December Baseline	Adjustment to OMB Capped March Baseline
	<i>Outlays</i>	<i>Outlays</i>
Discretionary savings, excluding fiscal dividend and other adjustments, 1996-2002	-297.2	-253.1
Additional discretionary spending from the fiscal dividend	NA	67.4
Discretionary savings, including fiscal dividend, 1996-2002	-297.2	-185.7
Other Adjustments:		
Welfare Reform: Funding to increase continuing disability reviews and implement the Administration's welfare reform proposal	3.9	3.9
Emergencies	0.8	0.8
Total discretionary savings, 1996-2002	-292.4	-180.9

Table S-7. ESTIMATES OF MANDATORY BUDGET PROPOSALS BY PROGRAM

(In millions of dollars)

Mandatory Proposals	Estimate							Total 1996-2002
	1996	1997	1998	1999	2000	2001	2002	
Medicare savings	306	-5,800	-9,969	-16,115	-24,666	-30,645	-36,946	-123,835
Impact of Medicare proposals on premiums for otherwise uninsured (HI)		123	178	226	286	332	380	1,525
Medicaid savings	3,292	-646	-5,563	-11,264	-17,589	-26,961	-26,961	-58,731
Effects of VA and Medicare proposals on Medicaid		-15	-25	336	437	598	763	2,094
Health insurance for the temporarily unemployed		1,519	2,158	2,345	2,550			8,572
Health insurance reform: grants for health insurance cooperatives		25	25	25	25	25		125
Welfare reform ¹	-320	-4,883	-6,505	-6,346	-7,010	-7,147	-8,625	-40,836
Modify earned income tax credit eligibility rules:								
Outlays	-14	-596	-606	-602	-598	-580	-568	-3,564
Receipts	-2	-278	-419	-409	-397	-388	-380	-2,273
Earned income tax credit, subtotal	-16	-874	-1,025	-1,011	-995	-968	-948	-5,837
Other mandatory:								
Student loans:								
Reduce payments to lenders, guaranty agencies, secondary markets and postsecondary institutions, and reduce Federal administrative funding	-847	-568	-665	-607	-571	-582	-595	-4,435
Civilian retirement:								
Extend civilian retirement COLA delay		-278	-307	-295	-302	-310	-319	-1,811
Modify Congressional retirement benefits			-1	-1	-2	-2	-2	-8
Subtotal, civilian retirement		-278	-308	-296	-304	-312	-321	-1,819
Veterans:								
Paygo proposals:								
Compensation and Pensions:								
Extend rounding down for compensation cost-of-living adjustment (COLA)		-17	-37	-56	-77	-92	-118	-397
Restrict collection of compensation for non-malpractice injuries (Gardner decision)	-36	-112	-191	-272	-359	-450	-544	-1,964
Extend income verification of pension and medical care beneficiaries				-45	-60	-76	-92	-273
Limit pension benefits to Medicaid eligible beneficiaries in nursing homes				-553	-567	-580	-597	-2,297
Subtotal, compensation and pensions	-36	-129	-228	-926	-1,063	-1,198	-1,351	-4,931
Housing:								
Enable VA to use Federal salary and tax refund offset to collect on deficiency balances for defaulted loans guaranteed prior to 1990	-90							-90
Extend three provisions that maintain higher loan fees and reduce resale losses on foreclosed properties				-189	-183	-187	-189	-748
Extend medical care copayments, per diems, and third party insurance recoveries				-282	-288	-292	-306	-1,168
Restrict vocational rehabilitation benefits to only those veterans who have service-connected disabilities that are substantially linked to their employment handicaps (Davenport decision)		-20	-39	-56	-56	-57	-57	-285
Subtotal, paygo proposals	-126	-149	-267	-1,453	-1,590	-1,734	-1,903	-7,222
Non-paygo proposals:								
Retain portion of excess medical insurance collections	-11	-46	-36	-36	-36	-36	-37	-238
Subtotal, veterans proposals	-137	-195	-303	-1,489	-1,626	-1,770	-1,940	-7,460
Auction spectrum	-150	-1,800	-2,650	-3,550	-3,100	-2,650	-18,400	-32,300

**Table S-7. ESTIMATES OF MANDATORY BUDGET PROPOSALS BY PROGRAM—
Continued**
(In millions of dollars)

Mandatory Proposals	Estimate						Total 1996-2002	
	1996	1997	1998	1999	2000	2001		2002
Auction "888" phone numbers		-200	-300	-200				-700
New/extend user fees:								
Extend vessel tonnage fees				-62	-62	-62	-62	-248
Extend hardrock mining fees		-1	-2	-34	-36	-37	-38	-148
Impose Hetch Hetchy Dam rental payments ..		-1	-1	-1	-1	-1	-1	-6
Extend Deepwater royalty relief						-20	-20	-40
Extend surcharge on patent fees				-119	-119	-119	-119	-476
Extend Nuclear Regulatory Commission fees .				-310	-310	-310	-310	-1,240
Authorize FEMA fees		-12	-12	-12	-12	-12	-12	-72
Collect fisheries management fees		-3						-3
Expand authority for National Park Service fees ²		-13	-8	-13	-10	-14	-9	-67
Extend rail safety fees	-22	-47	-49	-51	-53	-55	-57	-334
Extend pesticide re-registration fee		-1	-1		1	1		
Restore the Everglades (sugar assessment- net)		-18	-4					-22
Agriculture marketing order fees		-10	-11	-11	-11	-11	-11	-65
Spending from SEC fees (included under rev- enues)		224	266	277	288	299	311	1,665
Subtotal, new/extend user fees	-22	118	178	-336	-325	-341	-328	-1,056
Housing/banking reform:								
FHA portfolio reengineering	-1,386							-1,386
Alter FHA single-family assignment and port- folio reengineering:								
Non-paygo	-303	791	307	117	-995	-1,170	-1,068	-2,321
Limit Section 8 annual rent increases	-60	-236	-342	-388	-408	-411	-419	-2,264
Savings Association Insurance Fund (SAIF)/ Bank Insurance Fund (BIF): ³								
Paygo	592							592
Non-paygo	-4,974	469	-187	-219	-29	-65	-95	-5,100
Subtotal, SAIF/BIF	-4,382	469	-187	-219	-29	-65	-95	-4,508
Reimburse the Federal reserve bank		122	122	122	122	122	122	732
Subtotal, housing/banking reforms	-6,131	1,146	-100	-368	-1,310	-1,524	-1,460	-9,747
Strategic Petroleum and Naval Petroleum Re- serve:								
Lease excess Strategic Petroleum Reserve			-20	-40	-80	-100	-120	-360
Sell Weeks Island Strategic Petroleum Re- serve							-1,534	-1,534
Naval Petroleum Reserve			2,215	-370	-340	-310	-1,980	-785
Subtotal, Strategic Petroleum and Naval Petro- leum Reserve			2,195	-410	-420	-410	-3,634	-2,679
Sell/privatize government assets								
Privatize the College Construction Loan In- surance Association through the sale of Federally owned stock (Non-paygo)		-7						-7
Sale of Governor's Island							-500	-500
Privatize US Enrichment Corporation	-1,561	204	207	124	-102	-119	-319	-1,566
Sales from National Defense Stockpile	-21	-79	-79	-79	-80	-155	-156	-649
Terminate helium refinery and sell helium stockpile		-3	-8	-10	-10	-10	-9	-50
Sale of Union Station air rights							-40	-40
Subtotal, sell/privatize government assets	-1,582	115	120	35	-192	-284	-1,024	-2,812
Debt management/collection and other specified proposal:								
Repeal the mandatory appropriation under the Smith-Hughes Act of 1918		-1	-6	-7	-7	-7	-7	-35

**Table S-7. ESTIMATES OF MANDATORY BUDGET PROPOSALS BY PROGRAM—
Continued**
(In millions of dollars)

Mandatory Proposals	Estimate							Total 1996-2002
	1996	1997	1998	1999	2000	2001	2002	
Debt management savings:								
Non-paygo			-244	-851	-1,523	-2,224	-2,130	-6,972
Strengthen debt collection:								
Non-paygo	-327	-76	-65	-56	-56	-65	-36	-681
Refinance Bonneville Power Administration ...		-14	-14	-13	-12	-11	-25	-89
Prepayments (construction charges, Central Utah)		-75	-145	2	2	-37	2	-251
New funding for medical, cash, and job training assistance for Puerto Rico (in lieu of Sec 936)		57	247	499	758	982	1,142	3,685
Repeal Workers' Compensation Reimbursement to the United States Postal Service:								
Paygo	-37	-36	-34	-32	-31	-29	-28	-227
Non-paygo	37	36	9					82
Increase boat safety grants	9	26	38	51	51	51	51	277
Increase agency contributions to CSRS (non-paygo)				-1,034	-2,077	-3,128	-3,936	-10,175
Other non-paygo proposals (mainly pay raise)		224	321	366	410	411	430	2,162
Subtotal, debt management collection and other specified proposals	-318	141	107	-1,075	-2,485	-4,057	-4,537	-12,224
Subtotal, other mandatory	-9,187	-1,521	-1,726	-8,296	-10,333	-11,930	-32,239	-75,232
Tax cut⁴	1,264	17,564	14,093	17,528	21,367	22,376	23,200	117,392
Corporate loopholes and other: ⁴								
Paygo	308	-5,660	-7,459	-9,413	-10,096	-10,480	-12,240	-55,040
Non-Paygo		98	129	131	133	135	137	763
Subtotal, corporate loopholes and other	308	-5,562	-7,330	-9,282	-9,963	-10,345	-12,103	-54,277
Total savings	-7,645	3,868	-10,772	-26,153	-39,566	-55,293	-93,479	-229,040
Memorandum:								
Subtotal, other mandatory (from above)	-9,187	-1,521	-1,726	-8,296	-10,333	-11,930	-32,239	-75,232
Impact of Medicare proposals on premiums for otherwise uninsured (HI)		123	178	226	286	332	380	1,525
Effects of VA and Medicare proposals on Medicaid		-15	-25	336	437	598	763	2,094
Health insurance for the temporarily unemployed		1,519	2,158	2,345	2,550			8,572
Health insurance reform: grants for health insurance cooperatives		25	25	25	25	25		125
Total, other mandatory including health provisions	-9,187	131	610	-5,364	-7,035	-10,975	-31,096	-62,916
Outlays:								
Mandatory paygo proposals	-3,740	-9,733	-17,699	-32,978	-47,024	-61,377	-97,992	-270,543
Mandatory non-paygo proposals	-5,578	1,391	105	-1,713	-4,306	-6,277	-6,872	-23,250
Discretionary included above ¹	103	486	478	701	757	718	668	3,911
Total outlays	-9,215	-7,856	-17,116	-33,990	-50,573	-66,936	-104,196	-289,882
Receipts:								
Paygo	1,570	11,626	6,215	7,706	10,874	11,508	10,580	60,079
Non-Paygo		98	129	131	133	135	137	763
Total receipts	1,570	11,724	6,344	7,837	11,007	11,643	10,717	60,842

¹Includes savings to cover discretionary cap increases that fund administrative costs of implementing welfare reform provisions. The discretionary amounts shown in the memorandum are included in the welfare reform totals.

²Also affects Bureau of Land Management and Forest Service.

³Treatment of proposal for BEA scoring purposes are under review.

⁴For more detailed estimates on revenue proposals, see Table S-8.

Table S-8. EFFECT OF PROPOSALS ON RECEIPTS

(In billions of dollars)

	Estimate							Total 1996- 2002
	1996	1997	1998	1999	2000	2001	2002	
Provide tax relief:								
Middle Class Bill of Rights:								
Provide tax credit for dependent children	-1.1	-9.7	-7.0	-8.9	-10.7	-10.7	-10.6	-58.6
Expand Individual Retirement Accounts (IRAs)		-1.4	-0.4	-0.7	-1.1	-1.6	-2.5	-7.7
Provide tax incentive for education and training	-0.2	-5.8	-5.6	-6.2	-7.5	-7.8	-8.0	-41.2
Subtotal, Middle Class Bill of Rights	-1.3	-17.0	-13.0	-15.8	-19.3	-20.0	-21.1	-107.5
Increase expensing for small business		-0.6	-0.5	-0.6	-0.7	-0.9	-0.8	-4.1
Provide estate tax relief for small business			-0.2	-0.2	-0.2	-0.2	-0.2	-1.0
Simplify pension plan rules ¹	*	-*	-0.1	-0.3	-0.3	-0.3	-0.3	-1.4
Provide tax incentives for distressed areas	-*	-*	-0.3	-0.6	-0.8	-0.9	-0.8	-3.4
Subtotal, Provide tax relief	-1.3	-17.6	-14.1	-17.5	-21.4	-22.4	-23.2	-117.4
Eliminate unwarranted benefits and adopt other revenue measures:								
Disallow interest deduction for corporate-owned life insurance policy loans		0.6	0.5	0.6	0.7	0.7	0.8	3.9
Deny interest deduction on certain debt instruments		0.1	0.1	0.2	0.2	0.3	0.4	1.3
Defer original issue discount deduction on convertible debt		*	*	*	*	*	0.1	0.2
Limit dividends-received deduction (DRD):								
Reduce DRD to 50 percent		0.2	0.4	0.4	0.4	0.4	0.4	2.0
Modify holding period for DRD		*	*	*	*	*	*	0.2
Interaction		-*	-*	-*	-*	-*	-*	-*
Extend pro rata disallowance of tax-exempt interest expense to all corporations		*	0.1	0.1	0.1	0.1	0.1	0.5
Require average-cost basis for stocks, securities, etc.		0.6	0.7	0.6	0.7	0.7	0.7	4.1
Require recognition of gain on certain stocks, indebtedness and partnership interests		0.2	-*	0.1	0.1	0.1	0.1	0.4
Change the treatment of gains and losses on extinguishment		*	*	*	*	*	*	*
Require reasonable payment assumptions for interest accruals on certain debt instruments		0.1	0.2	0.3	0.3	0.2	0.1	1.1
Require gain recognition for certain extraordinary dividends		-0.1	0.1	0.1	0.1	0.1	0.1	0.3
Repeal percentage depletion for non-fuel minerals mined on Federal and formerly Federal lands		0.1	0.1	0.1	0.1	0.1	0.1	0.5
Modify loss carryback and carryforward rules		-*	*	0.7	0.8	0.7	0.6	3.4
Treat certain preferred stock as "boot"		0.2	0.2	0.2	0.2	0.1	*	0.9
Repeal tax-free conversions of large C corporations to S corporations		*	*	*	*	*	0.1	0.2
Require gain recognition in certain distributions of controlled corporation stock		0.1	0.1	0.1	0.1	0.1	0.1	0.5
Reform treatment of certain stock transfers		0.1	0.1	0.1	0.1	0.1	0.2	0.8
Reformulate Puerto Rico and possessions tax credit		0.1	0.2	0.5	0.8	1.0	1.1	3.7
Expand Subpart F provisions regarding certain income		*	*	*	*	*	*	0.2
Modify taxation of captive "insurance" companies		*	*	*	*	*	*	0.1
Reform foreign tax credit		0.2	0.9	1.1	1.0	0.9	0.9	4.9
Modify rules relating to foreign oil and gas extraction income		*	*	0.1	0.1	0.1	0.1	0.4
Require thrifts to account for bad debts in same manner as banks		0.2	0.2	0.3	0.3	0.3	0.3	1.6
Reform depreciation under the income forecast method		0.1	0.1	0.1	*	*	*	0.3
Phase out preferential tax deferral for certain large farm corporations required to use accrual accounting	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.8
Initiate inventory reform:								
Repeal lower of cost or market method		0.2	0.3	0.3	0.3	0.1	*	1.2

Table S-8. EFFECT OF PROPOSALS ON RECEIPTS—Continued

(In billions of dollars)

	Estimate							Total 1996– 2002
	1996	1997	1998	1999	2000	2001	2002	
Extend expired trust fund excise taxes:								
Extend superfund trust fund excise taxes ¹	0.1	0.7	0.7	0.7	0.7	0.7	0.7	4.2
Extend airport and airway trust fund taxes ¹	0.4	4.7	4.9	5.2	5.5	5.9	6.2	32.8
Extend LUST trust fund taxes ¹	*	0.1	0.1	0.1	0.1	0.1	0.1	0.8
Total effect of extending expired trust fund excise taxes ¹	0.5	5.5	5.7	6.0	6.3	6.7	7.0	37.7

* \$50 million or less.

¹ Net of income offsets.² Net of deductibility for income tax purposes.

Table S-9. SUMMARY OF SUPPLEMENTAL, RECISSION, AND ADJUSTMENT PROPOSALS

(In millions of dollars)

	1996 Budget Authority	Outlays					
		1996	1997	1998	1999	2000	2001
Adjustments to 1996 Continuing Resolution Levels:							
Executive Office of the President	1	1					
Department of Agriculture	2	1	1				
Department of Commerce	127	25	38	38	26	2	
Department of Education	2,099	289	1,294	456	56		
Department of Energy	38	11	21	6			
Department of Health and Human Services	654	322	257	45	18	5	
Department of Housing and Urban Development	685	56	101	137	109	131	53
Department of the Interior	166	111	54	2			
Department of Justice	3	2					
Department of Labor	579	114	348	95	24		
Department of State	438	430	8				
Department of the Treasury	12	2	5	5			
Department of Veterans Affairs	275	195	36	22	16	6	2
Environmental Protection Agency	966	224	210	190	144	83	43
Social Security Administration	251	93	158				
Other Independent Agencies	277	183	65	15	5	2	2
Subtotal, Adjustments to 1996 Continuing Reso- lution Levels	6,573	2,059	2,595	1,011	398	229	100
Discretionary Supplementals:							
Executive Office of the President	3	3					
International Security Assistance	140	25	67	27	13	8	
Agency for International Development	200	74	126				
Department of Agriculture	12	12					
Department of Defense—Military	621	492	82	30	11	1	
Department of Energy		4	2				
Subtotal, Supplemental Proposals	976	610	277	57	24	9	
Total, Increases in Discretionary Programs	7,549	2,669	2,872	1,068	422	238	100
Decreases in Discretionary Programs:							
Department of Agriculture	-12	-1	-1	-4	-4	-2	
Department of Defense—Military ¹	-1,961	-812	-617	-202	-27	-12	-5
General Services Administration	-3	-2	-1				
Subtotal, Decreases in Discretionary Programs ...	-1,976	-815	-619	-206	-31	-14	-5
Total, All Proposals	5,573	1,854	2,253	862	391	224	95

¹In addition to rescissions, this includes a provision that requires the Secretary of Defense to reduce 1996 budget authority by \$600 million.

Table S-10. DISCRETIONARY PROPOSALS BY APPROPRIATIONS SUBCOMMITTEE

(In millions of dollars)

Appropriations Subcommittee	1995 Enacted		1996 Estimate		1997 Proposed		Change: 1996 to 1997	
	BA	Outlays	BA	Outlays	BA	Outlays	BA	Outlays
General Purpose Discretionary								
Agriculture and Rural Development	13,763	14,014	13,775	14,284	13,957	13,983	182	-301
Commerce, Justice, State, and the Judiciary	24,055	24,217	23,835	24,315	26,262	26,038	2,427	1,723
Defense	248,633	250,942	240,810	244,360	234,361	238,012	-6,449	-6,348
District of Columbia	712	714	712	712	770	770	58	58
Energy and Water Development	20,181	22,833	19,339	19,824	19,751	19,617	412	-207
Foreign Operations	13,724	13,195	12,415	13,475	12,961	13,238	546	-237
Interior and Related Agencies	13,668	14,439	12,571	13,301	12,790	13,436	219	135
Labor, HHS, and Education	67,752	68,121	66,987	70,286	71,586	72,450	4,599	2,164
Legislative	2,361	2,177	2,193	2,251	2,338	2,323	145	72
Military Construction	8,820	10,394	11,215	10,552	9,131	10,285	-2,084	-267
Transportation and Related Agencies	11,187	36,064	12,418	35,758	12,324	35,130	-94	-628
Treasury, Postal Service, and General Government ¹	11,527	12,071	11,432	11,618	12,791	12,521	1,484	984
Veterans Affairs, HUD, and Independent Agencies ¹	66,153	75,784	67,228	77,766	66,350	80,628	-1,003	2,781
Allowances	1	1	1	1	1,409	.....	1,408	-1
Subtotal, General Purpose Discretionary ..	502,537	544,965	494,931	538,503	496,781	538,431	1,850	-72
Violent Crime Reduction Trust Fund (VCRTF)								
Commerce, Justice, State, and the Judiciary	2,328	659	3,959	2,026	4,829	3,526	870	1,500
Labor, HHS, and Education	11	4	45	19	61	38	16	19
Transportation and Related Agencies .....	.....	.....	.....	.....	10	1	10	1
Treasury, Postal Service, and General Government	39	30	77	73	97	93	20	20
Veterans Affairs, HUD, and Independent .....	.....	.....	.....	.....	3	3	3	3
Subtotal, VCRTF	2,378	694	4,081	2,118	5,000	3,661	919	1,543
Total, Discretionary	504,915	545,659	499,012	540,621	501,781	542,092	2,769	1,471

Memorandum: Amounts Excluded From Budget Resolution Allocations And Not Included Above

Defense .....	.....	.....	621	492	.....	82
Foreign Operations .....	.....	.....	200	74	.....	126
Total, Proposed Emergencies .....	.....	.....	821	566	.....	208

¹ Reflects the proposed shift of Community Development Financial Institutions from the Veterans Affairs, HUD, and Independent Agencies subcommittee to the Treasury, Postal Service, and General Government subcommittee in 1997.

Table S-11. BUDGET PROPOSALS UNDER CBO ASSUMPTIONS

(Uses CBO December economic and technical assumptions, in billions of dollars)

	Estimate							Total 1996- 2002
	1996	1997	1998	1999	2000	2001	2002	
Baseline Deficit ¹	173.9	181.7	180.8	192.3	200.0	204.4	221.2	1,354.4
Savings:								
Discretionary	-8.8	-10.2	-15.6	-35.7	-51.4	-78.9	-96.6	-297.2
Mandatory:								
Medicare ²	-2.6	-5.7	-9.1	-16.6	-22.9	-27.3	-40.1	-124.2
Medicaid ³		0.9	-2.0	-6.5	-11.0	-16.1	-24.4	-59.1
Welfare reform ⁴	-*	-4.7	-6.1	-6.5	-7.1	-7.1	-8.5	-39.9
Earned Income Tax Credit (EITC) ⁵	-*	-0.7	-0.8	-0.8	-0.8	-0.9	-0.9	-5.0
Other mandatory	-5.6	-2.2	-1.5	-3.9	-4.3	-6.7	-24.6	-48.9
Total, mandatory	-8.2	-12.4	-19.5	-34.3	-46.1	-58.0	-98.5	-277.2
Tax cuts	3.3	13.9	16.0	18.8	25.3	20.0	2.3	99.7
Corporate loopholes and other	-1.8	-7.5	-9.1	-9.8	-10.4	-11.2	-12.7	-62.4
Total, policy proposal	-15.5	-16.1	-28.2	-61.1	-82.6	-128.1	-205.5	-537.1
Debt service	-0.4	-1.4	-2.6	-5.0	-8.7	-14.3	-23.4	-55.8
Total savings	-15.9	-17.5	-30.8	-66.1	-91.3	-142.4	-228.8	-592.9
Deficit/surplus	158.0	164.2	150.0	126.2	108.7	62.1	-7.6	761.5

* \$50 million or less.

¹ OMB has adjusted CBO's adjusted December baseline to remove the directed scorekeeping of student loan administrative costs and to reflect the pending Supreme Court review of a lower court decision on accounting "goodwill." The estimates also reflect legislation enacted since the December baseline was released, assume Bureau of Labor Statistics (BLS) adjustments in the consumer price index, and include released and proposed emergency appropriations.

² Includes an additional savings proposal—reforming outpatient department payments to correct the so-called "formula-driven overpayment"—to account for technical differences, including different behavioral assumptions and other baseline differences, between the Administration and CBO.

³ Because of technical baseline differences between the Administration and CBO, a less restrictive per capita index is used in order to achieve \$59 billion in savings off of CBO's December 1995 baseline. Interactions with Medicare and VA health proposals are included in "other mandatory."

⁴ Includes savings to cover discretionary cap increases that fund administrative costs of implementing welfare reform provisions.

⁵ Includes EITC revenues.

Table S-12. BUDGET SUMMARY UNDER CBO ASSUMPTIONS

(Uses CBO December economic and technical assumptions, in billions of dollars)

	Estimate							Total 1996-2002
	1996	1997	1998	1999	2000	2001	2002	
Outlays:								
Discretionary	541.2	542.3	539.1	535.7	536.8	526.6	527.1	3,748.8
Mandatory:								
Social security	349.2	366.8	385.6	405.1	425.5	446.8	469.3	2,848.4
Medicare	173.9	189.2	203.9	216.7	231.9	250.9	263.5	1,529.9
Medicaid	97.2	108.1	116.0	123.4	131.9	141.2	149.0	867.0
Other	178.5	194.5	207.7	218.4	231.4	233.7	228.0	1,492.2
Subtotal, mandatory	798.9	858.6	913.2	963.6	1,020.7	1,072.7	1,109.8	6,737.4
Net interest	243.0	247.7	249.9	249.6	246.7	246.9	246.7	1,730.4
Total outlays	1,583.1	1,648.6	1,702.1	1,748.9	1,804.2	1,846.1	1,883.6	12,216.6
Revenues	1,425.1	1,484.4	1,552.2	1,622.7	1,695.5	1,784.0	1,891.2	11,455.1
Deficit/surplus	-158.0	-164.2	-150.0	-126.2	-108.7	-62.1	7.6	-761.5

Summaries by Agency/Function

SUMMARIES BY AGENCY/FUNCTION

Table S-13. DISCRETIONARY BUDGET AUTHORITY BY AGENCY

(In billions of dollars)

Agency	1993 Actual	1994 Actual	1995 Actual	1996 Estimate	1997 Proposed	1996-1997 Change	1993-1997 Change
Legislative Branch	2.3	2.3	2.4	2.2	2.4	0.1	0.1
The Judiciary	2.4	2.5	2.7	2.8	3.2	0.4	0.8
Executive Office of the President	0.2	0.2	0.2	0.2	0.2	*	—*
Funds Appropriated to the President	12.2 ¹	11.5	12.1	11.1	11.4	0.3	-0.8
Agriculture	15.6	16.8	15.5	15.1	15.3	0.2	-0.3
Commerce	3.2	3.9	4.1	3.8	4.3	0.5	1.0
Defense—Military	262.6	250.5	257.4	252.6	243.4	-9.2	-19.2
Defense—Civil	3.9	4.0	3.4	3.3	3.4	0.1	-0.6
Education	23.7	24.5	24.5	24.1	25.6	1.5	1.9
Energy	19.3	18.7	17.2	16.4	16.3	-0.1	-2.9
Health and Human Services	30.1	33.0	33.3	32.8	35.0	2.2	4.8
Housing and Urban Development	25.5	26.3	20.1	20.3	21.7	1.4	-3.9
Interior	7.1	7.5	7.2	6.9	7.2	0.3	0.2
Justice	9.3	9.5	12.3	14.5	16.4	2.0	7.1
Labor	9.9	10.6	9.4	9.8	10.4	0.7	0.5
State	5.1	5.4	4.9	4.8	5.0	0.3	—*
Transportation	13.5	14.5	11.2	12.5	12.5	—*	-1.0
Treasury	10.1	10.3	10.7	10.5	11.5	1.0	1.4
Veterans Affairs	16.7	17.7	18.2	18.6	18.9	0.3	2.2
Environmental Protection Agency	6.9	6.6	6.0	6.7	7.0	0.3	0.1
General Services Administration	0.3	0.6	0.2	0.2	0.7	0.5	0.4
National Aeronautics and Space Adminis- tration	14.3	14.6	13.9	13.8	13.8	—*	-0.5
Office of Personnel Management	0.1	0.1	0.1	0.1	0.1	*	—*
Small Business Administration	0.9	1.9	0.8	0.7	0.8	0.1	-0.1
Social Security Administration	1.5	1.8	2.4	2.1	2.1	*	0.7
Other Independent Agencies	12.5	16.7	14.9	14.0	11.1	-2.8	-1.4
Allowances				0.1	1.9	1.8	1.9
Total	509.4	512.1	504.9	499.8	501.8	1.9	-7.6

* \$50 million or less.

¹ Excludes increase of \$12.3 billion in International Monetary Fund special drawing rights; authority that does not result in net outlays.

Table S-14. DISCRETIONARY OUTLAYS BY AGENCY

(In billions of dollars)

Agency	1993 Actual	1994 Actual	1995 Actual	1996 Estimate	1997 Proposed	1996-1997 Change	1993-1997 Change
Legislative Branch	2.3	2.3	2.2	2.3	2.4	0.1	*
The Judiciary	2.4	2.5	2.7	2.9	3.2	0.3	0.8
Executive Office of the President	0.2	0.2	0.2	0.2	0.2	*	*
Funds Appropriated to the President	13.4	12.1	12.2	12.3	12.1	-0.2	-1.3
Agriculture	14.6	15.9	15.9	15.6	15.3	-0.4	0.7
Commerce	2.9	3.0	3.5	3.9	4.1	0.2	1.2
Defense—Military	280.1	269.5	261.2	255.3	248.3	-7.0	-31.8
Defense—Civil	3.4	3.7	3.9	3.6	3.5	-0.1	0.1
Education	23.0	22.9	23.1	25.0	25.0	—*	2.0
Energy	18.0	19.3	19.7	16.8	16.7	-0.1	-1.3
Health and Human Services	27.7	31.1	32.3	31.9	33.3	1.4	5.6
Housing and Urban Development	25.0	27.6	31.8	30.2	33.2	3.0	8.2
Interior	7.1	7.3	7.5	7.2	7.3	*	0.2
Justice	9.2	9.4	10.3	12.0	14.9	2.9	5.7
Labor	9.5	9.8	10.0	10.2	10.2	*	0.7
State	5.1	5.3	5.0	5.0	5.0	*	—*
Transportation	32.7	35.1	36.5	36.1	35.4	-0.8	2.6
Treasury	9.9	10.1	10.6	10.4	11.3	0.8	1.3
Veterans Affairs	16.3	17.2	18.0	18.8	19.1	0.4	2.9
Environmental Protection Agency	6.1	6.1	6.6	6.5	6.7	0.1	0.6
General Services Administration	0.4	0.3	0.6	0.4	0.5	0.1	0.1
National Aeronautics and Space Adminis- tration	14.3	13.7	13.4	14.2	13.7	-0.5	-0.6
Office of Personnel Management	0.2	0.2	0.2	0.2	0.2	—*	—*
Small Business Administration	1.1	1.3	1.3	1.1	0.8	-0.2	-0.3
Social Security Administration	4.2	4.4	4.6	4.9	5.4	0.5	1.2
Other Independent Agencies	11.7	13.5	12.3	14.0	14.0	—*	2.2
Allowances				0.1	0.5	0.4	0.5
Total	541.0	543.9	545.7	541.2	542.3	1.1	1.4

* \$50 million or less.

Table S-15. BUDGET AUTHORITY BY AGENCY

(In billions of dollars)

Agency	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
Legislative Branch	2.7	2.5	2.7	2.7	2.8	2.8	2.9	2.9
The Judiciary	3.0	3.2	3.6	3.7	3.8	4.0	4.0	4.2
Executive Office of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	15.2	9.1	9.1	8.7	8.5	8.8	9.8	10.9
Agriculture	58.6	54.1	59.0	66.3	67.3	67.7	70.6	75.0
Commerce	4.0	3.7	4.2	4.4	4.7	5.9	4.2	4.4
Defense—Military	255.7	251.8	242.6	248.1	254.3	261.7	269.6	276.6
Defense—Civil	31.4	31.9	33.2	34.1	35.0	35.8	37.2	38.6
Education	32.4	30.4	30.2	30.7	31.8	32.8	33.8	34.9
Energy	15.0	14.3	14.2	13.7	12.1	10.8	12.6	12.6
Health and Human Services	302.0	317.2	355.2	378.3	398.5	417.1	441.5	469.2
Housing and Urban Development	19.8	17.9	21.9	27.4	29.1	30.5	33.3	36.1
Interior	7.5	6.9	7.1	7.1	6.9	6.7	7.0	7.5
Justice	12.9	15.4	17.3	18.4	19.5	19.6	18.5	17.5
Labor	32.2	34.8	36.5	37.4	38.2	39.3	40.7	42.3
State	5.3	5.2	5.5	5.3	5.1	4.9	5.3	5.5
Transportation	38.1	36.3	41.5	34.5	32.3	30.0	33.3	36.4
Treasury	353.8	367.1	371.4	372.6	376.1	378.5	379.9	383.0
Veterans Affairs	38.1	38.6	39.3	38.3	37.1	35.9	38.1	40.5
Environmental Protection Agency	5.7	6.5	6.8	6.9	7.1	7.2	7.4	7.6
General Services Administration	0.2	0.2	0.7	0.1	0.1	0.1	0.1	0.1
National Aeronautics and Space Administration	13.9	13.8	13.8	13.1	12.4	11.6	12.7	14.0
Office of Personnel Management	42.9	43.7	45.9	48.1	50.5	52.9	55.5	58.4
Small Business Administration	0.8	1.0	0.8	0.7	0.7	0.6	0.7	0.8
Social Security Administration	361.1	377.2	397.8	419.4	439.9	463.9	481.2	507.3
On-Budget	(33.3)	(31.3)	(35.4)	(39.5)	(41.7)	(46.5)	(43.9)	(48.9)
Off-Budget	(327.8)	(345.9)	(362.4)	(380.0)	(398.2)	(417.4)	(437.3)	(458.4)
Other Independent Agencies	28.7	29.2	24.3	24.5	23.9	22.3	25.8	26.0
On-Budget	(26.2)	(24.3)	(21.1)	(21.5)	(22.0)	(22.1)	(23.6)	(24.6)
Off-Budget	(2.6)	(5.0)	(3.2)	(3.1)	(1.9)	(0.3)	(2.3)	(1.4)
Allowances:								
Welfare reform		-0.4	-5.0	-6.5	-6.4	-7.0	-7.1	-8.6
Full funding for fixed assets			1.4					
Unallocated discretionary fiscal dividend							8.7	9.0
Total Allowances		-0.4	-3.6	-6.5	-6.4	-7.0	1.6	0.4
Undistributed Offsetting Receipts	-137.6	-139.9	-143.0	-147.6	-152.5	-160.7	-165.8	-191.9
On-Budget	(-97.9)	(-97.1)	(-97.0)	(-98.0)	(-99.4)	(-103.4)	(-104.2)	(-125.4)
Off-Budget	(-39.7)	(-42.7)	(-46.0)	(-49.6)	(-53.2)	(-57.3)	(-61.6)	(-66.5)
Total	1,543.3	1,571.6	1,638.4	1,690.9	1,738.9	1,783.7	1,861.8	1,920.9
On-budget	(1,252.7)	(1,263.5)	(1,318.8)	(1,357.4)	(1,391.9)	(1,423.4)	(1,483.7)	(1,527.6)
Off-budget	(290.6)	(308.1)	(319.6)	(333.5)	(347.0)	(360.4)	(378.0)	(393.4)

* \$50 million or less.

Table S-16. OUTLAYS BY AGENCY

(In billions of dollars)

Agency	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
Legislative Branch	2.6	2.7	2.8	2.8	2.9	2.9	3.0	3.0
The Judiciary	2.9	3.3	3.6	3.6	3.8	3.9	4.0	4.1
Executive Office of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	11.2	10.4	10.3	10.1	10.0	9.5	9.4	10.2
Agriculture	56.7	54.8	55.9	58.0	58.7	59.0	60.8	63.2
Commerce	3.4	3.8	4.0	4.1	4.6	6.1	4.3	4.3
Defense—Military	259.6	254.3	247.5	243.9	246.5	253.9	256.6	264.9
Defense—Civil	31.7	32.3	33.3	33.9	34.7	35.5	36.7	38.2
Education	31.3	30.4	29.6	28.9	30.0	31.0	32.0	33.1
Energy	17.6	14.7	14.6	13.9	12.8	11.6	12.0	11.8
Health and Human Services	303.1	327.4	354.3	377.7	397.2	416.3	439.0	465.4
Housing and Urban Development	29.0	26.4	32.2	33.2	32.7	30.7	30.0	30.0
Interior	7.4	6.9	6.9	6.9	6.9	6.7	6.9	7.3
Justice	10.8	13.0	15.6	17.8	18.8	19.6	19.9	18.8
Labor	32.1	34.4	35.2	36.1	37.1	38.4	39.7	41.3
State	5.3	5.5	5.5	5.4	5.2	5.0	5.2	5.4
Transportation	38.8	39.0	38.1	37.9	35.9	33.8	33.2	34.5
Treasury	348.6	365.0	368.9	370.2	373.8	376.1	377.4	380.5
Veterans Affairs	37.8	37.6	39.8	39.3	37.1	37.4	36.3	40.1
Environmental Protection Agency	6.4	6.3	6.5	6.6	6.7	7.0	7.2	7.3
General Services Administration	0.7	0.5	0.7	0.5	0.2	0.1	0.1	0.1
National Aeronautics and Space Administration	13.4	14.2	13.7	13.8	12.6	11.9	12.3	13.4
Office of Personnel Management	41.3	42.4	44.6	46.7	48.7	51.2	54.0	57.1
Small Business Administration	0.7	1.0	0.4	0.4	0.4	0.4	0.4	0.5
Social Security Administration	362.1	377.3	398.1	418.0	438.3	462.1	479.6	505.5
On-Budget	(31.8)	(32.1)	(37.0)	(39.5)	(41.7)	(46.5)	(43.8)	(48.7)
Off-Budget	(330.4)	(345.2)	(361.1)	(378.5)	(396.6)	(415.7)	(435.7)	(456.8)
Other Independent Agencies	2.2	9.2	21.2	20.2	20.1	18.8	19.1	19.7
On-Budget	(4.2)	(9.5)	(18.5)	(20.1)	(21.5)	(19.3)	(20.9)	(21.5)
Off-Budget	(-2.0)	(-0.3)	(2.6)	(*)	(-1.5)	(-0.5)	(-1.8)	(-1.8)
Allowances:								
Government-wide debt collection		-0.3	-0.1	-0.1	-0.1	-0.1	-0.1	—*
Welfare reform		-0.3	-4.9	-6.5	-6.3	-7.0	-7.1	-8.6
Unallocated discretionary fiscal dividend							5.2	9.0
Total Allowances		-0.6	-5.0	-6.6	-6.4	-7.1	-2.0	0.3
Undistributed Offsetting Receipts	-137.6	-139.9	-143.0	-147.6	-152.5	-160.7	-165.8	-191.9
On-Budget	(-97.9)	(-97.1)	(-97.0)	(-98.0)	(-99.4)	(-103.4)	(-104.2)	(-125.4)
Off-Budget	(-39.7)	(-42.7)	(-46.0)	(-49.6)	(-53.2)	(-57.3)	(-61.6)	(-66.5)
Total	1,519.1	1,572.4	1,635.3	1,675.9	1,716.9	1,761.4	1,811.5	1,868.3
On-budget	(1,230.5)	(1,270.3)	(1,317.7)	(1,346.9)	(1,375.0)	(1,403.5)	(1,439.2)	(1,479.8)
Off-budget	(288.7)	(302.1)	(317.7)	(329.0)	(342.0)	(357.8)	(372.3)	(388.5)

* \$50 million or less.

Table S-17. BUDGET AUTHORITY BY FUNCTION

(In billions of dollars)

Function	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
National defense:								
Department of Defense—Military	255.7	251.8	242.6	248.1	254.3	261.7	269.6	276.6
Other	10.7	11.5	11.7	10.7	9.8	8.9	10.0	11.3
Total National defense	266.3	263.3	254.4	258.8	264.1	270.5	279.6	287.9
International affairs	25.9	16.3	16.6	15.8	15.2	15.0	16.6	18.2
General science, space, and technology ..	16.7	16.7	17.9	16.1	15.3	14.6	15.8	17.2
Energy	5.0	2.0	1.4	2.0	1.6	1.2	1.8	0.4
Natural resources and environment	21.0	20.7	21.9	21.6	21.2	20.6	21.4	22.6
Agriculture	8.6	6.9	8.5	8.7	8.1	7.1	7.0	7.9
Commerce and housing credit	11.8	9.3	12.1	12.7	12.0	11.6	13.3	13.2
On-Budget	(9.2)	(4.3)	(8.9)	(9.6)	(10.1)	(11.3)	(11.0)	(11.8)
Off-Budget	(2.6)	(5.0)	(3.2)	(3.1)	(1.9)	(0.3)	(2.3)	(1.4)
Transportation	39.3	37.1	42.5	35.5	33.2	30.9	34.2	37.4
Community and regional development ...	13.0	11.9	9.1	8.6	8.3	7.8	8.3	9.3
Education, training, employment, and social services	55.6	53.9	55.3	57.1	59.2	60.9	63.7	66.6
Health	117.0	110.9	134.7	141.2	146.7	152.1	157.3	163.5
Medicare	156.5	178.0	189.9	204.7	218.8	230.9	248.1	267.5
Income security	215.3	220.9	228.8	249.4	260.5	274.1	282.1	296.9
Social security	333.3	351.6	369.4	387.6	406.4	426.1	446.6	468.3
On-Budget	(5.5)	(5.8)	(7.0)	(7.6)	(8.2)	(8.7)	(9.3)	(9.9)
Off-Budget	(327.8)	(345.9)	(362.4)	(380.0)	(398.2)	(417.4)	(437.3)	(458.4)
Veterans benefits and services	38.2	38.8	39.5	38.5	37.2	36.0	38.2	40.7
Administration of justice	18.8	21.3	23.9	24.7	25.6	25.7	25.0	24.4
General government	13.2	13.3	14.8	14.0	14.2	14.4	15.0	15.5
Net interest	232.2	241.1	238.5	236.1	234.6	229.9	227.0	223.2
On-Budget	(265.5)	(277.5)	(277.9)	(278.5)	(280.1)	(278.7)	(279.6)	(279.8)
Off-Budget	(-33.3)	(-36.4)	(-39.4)	(-42.4)	(-45.5)	(-48.9)	(-52.6)	(-56.6)
Allowances							8.7	9.0
Undistributed offsetting receipts:								
Employer share, employee retirement (on-budget)	-28.0	-27.1	-27.5	-27.7	-29.3	-31.4	-33.7	-35.9
Employer share, employee retirement (off-budget)	-6.4	-6.3	-6.7	-7.1	-7.7	-8.4	-9.0	-9.9
Rents and royalties on the Outer Con- tinental Shelf	-2.4	-2.7	-3.1	-2.6	-2.6	-2.6	-2.6	-2.6
Sale of major assets		-1.8	-0.1					-1.9
Other undistributed offsetting receipts	-7.6	-4.4	-3.6	-5.0	-3.8	-3.1	-2.6	-18.4
Total Undistributed offsetting receipts	-44.5	-42.3	-41.0	-42.4	-43.4	-45.5	-47.9	-68.7
On-Budget	(-38.0)	(-36.0)	(-34.3)	(-35.3)	(-35.7)	(-37.1)	(-38.9)	(-58.8)
Off-Budget	(-6.4)	(-6.3)	(-6.7)	(-7.1)	(-7.7)	(-8.4)	(-9.0)	(-9.9)
Total	1,543.3	1,571.6	1,638.4	1,690.9	1,738.9	1,783.7	1,861.8	1,920.9
On-budget	(1,252.7)	(1,263.5)	(1,318.8)	(1,357.4)	(1,391.9)	(1,423.4)	(1,483.7)	(1,527.6)
Off-budget	(290.6)	(308.1)	(319.6)	(333.5)	(347.0)	(360.4)	(378.0)	(393.4)

Table S-18. OUTLAYS BY FUNCTION

(In billions of dollars)

Function	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
National defense:								
Department of Defense—Military	259.4	254.3	247.5	243.9	246.5	253.9	256.6	264.9
Other	12.6	11.3	11.3	10.9	10.0	9.1	9.4	10.6
Total National defense	272.1	265.6	258.7	254.8	256.5	262.9	266.0	275.5
International affairs	16.4	14.8	15.0	14.4	14.0	13.4	13.5	14.5
General science, space, and technology ..	16.7	16.9	16.6	16.6	15.6	14.9	15.3	16.5
Energy	4.9	3.2	2.2	1.9	1.9	1.5	1.6	0.3
Natural resources and environment	22.1	21.6	21.6	21.0	20.8	20.4	20.8	21.7
Agriculture	9.8	7.7	7.7	9.0	8.5	7.6	7.4	7.4
Commerce and housing credit	-14.4	-10.7	5.6	6.4	7.0	6.7	4.5	4.6
On-Budget	(-12.5)	(-10.4)	(3.0)	(6.4)	(8.5)	(7.2)	(6.4)	(6.4)
Off-Budget	(-2.0)	(-0.3)	(2.6)	(0.0)	(-1.5)	(-0.5)	(-1.8)	(-1.8)
Transportation	39.4	39.8	39.1	38.9	36.9	34.8	34.1	35.5
Community and regional development ...	10.6	12.9	11.8	10.5	9.5	8.3	8.0	8.1
Education, training, employment, and social services	54.3	54.1	53.5	53.8	55.6	57.2	59.5	62.2
Health	115.4	121.2	134.6	141.3	146.6	152.1	156.4	162.2
Medicare	159.9	177.6	190.1	204.9	218.4	231.1	248.4	267.0
Income security	220.4	228.3	236.7	244.9	253.4	264.3	269.3	281.6
Social security	335.8	350.9	368.1	386.2	404.8	424.4	445.0	466.7
On-Budget	(5.5)	(5.8)	(7.0)	(7.6)	(8.2)	(8.7)	(9.3)	(9.9)
Off-Budget	(330.4)	(345.2)	(361.1)	(378.5)	(396.6)	(415.7)	(435.7)	(456.8)
Veterans benefits and services	37.9	37.7	39.9	39.4	37.2	37.4	36.4	40.2
Administration of justice	16.2	18.8	22.0	24.0	24.9	25.6	26.1	25.4
General government	13.8	13.6	14.6	14.4	14.2	14.4	14.9	15.5
Net interest	232.2	241.1	238.5	236.1	234.6	229.9	227.0	223.2
On-Budget	(265.5)	(277.5)	(277.9)	(278.5)	(280.1)	(278.7)	(279.6)	(279.8)
Off-Budget	(-33.3)	(-36.4)	(-39.4)	(-42.4)	(-45.5)	(-48.9)	(-52.6)	(-56.6)
Allowances		-0.3	-0.1	-0.1	-0.1	-0.1	5.1	9.0
Undistributed offsetting receipts:								
Employer share, employee retirement (on-budget)	-28.0	-27.1	-27.5	-27.7	-29.3	-31.4	-33.7	-35.9
Employer share, employee retirement (off-budget)	-6.4	-6.3	-6.7	-7.1	-7.7	-8.4	-9.0	-9.9
Rents and royalties on the Outer Con- tinental Shelf	-2.4	-2.7	-3.1	-2.6	-2.6	-2.6	-2.6	-2.6
Sale of major assets		-1.8	-0.1					-1.9
Other undistributed offsetting receipts	-7.6	-4.4	-3.6	-5.0	-3.8	-3.1	-2.6	-18.4
Total Undistributed offsetting receipts	-44.5	-42.3	-41.0	-42.4	-43.4	-45.5	-47.9	-68.7
On-Budget	(-38.0)	(-36.0)	(-34.3)	(-35.3)	(-35.7)	(-37.1)	(-38.9)	(-58.8)
Off-Budget	(-6.4)	(-6.3)	(-6.7)	(-7.1)	(-7.7)	(-8.4)	(-9.0)	(-9.9)
Total	1,519.1	1,572.4	1,635.3	1,675.9	1,716.9	1,761.4	1,811.5	1,868.3
On-budget	(1,230.5)	(1,270.3)	(1,317.7)	(1,346.9)	(1,375.0)	(1,403.5)	(1,439.2)	(1,479.8)
Off-budget	(288.7)	(302.1)	(317.7)	(329.0)	(342.0)	(357.8)	(372.3)	(388.5)

Other Summary Tables

OTHER SUMMARY TABLES

Table S-19. RECEIPTS BY SOURCE—SUMMARY

(In billions of dollars)

Source	1995 Actual	Estimate						
		1996	1997	1998	1998	2000	2001	2002
Individual income taxes	590.2	630.9	645.1	683.4	714.2	748.7	790.0	834.5
Corporation income taxes	157.0	167.1	185.0	201.7	212.7	225.4	236.7	245.8
Social insurance taxes and contributions	484.5	507.5	536.2	560.9	589.4	618.8	647.0	679.5
On-budget	(133.4)	(140.1)	(148.2)	(154.6)	(161.6)	(168.8)	(175.8)	(184.8)
Off-budget	(351.1)	(367.4)	(388.0)	(406.3)	(427.8)	(450.0)	(471.2)	(494.6)
Excise taxes	57.5	53.9	59.6	60.4	61.7	62.8	64.2	65.6
Estate and gift taxes	14.8	15.9	17.1	18.1	19.5	20.9	22.5	24.1
Customs duties	19.3	19.3	20.5	20.8	20.9	21.9	22.4	24.3
Miscellaneous receipts	31.9	32.1	31.8	32.7	34.2	35.3	37.1	38.4
Total receipts	1,355.2	1,426.8	1,495.2	1,577.9	1,652.5	1,733.8	1,819.8	1,912.2
<i>On-budget</i>	<i>(1,004.1)</i>	<i>(1,059.3)</i>	<i>(1,107.2)</i>	<i>(1,171.6)</i>	<i>(1,224.8)</i>	<i>(1,283.9)</i>	<i>(1,348.6)</i>	<i>(1,417.6)</i>
<i>Off-budget</i>	<i>(351.1)</i>	<i>(367.4)</i>	<i>(388.0)</i>	<i>(406.3)</i>	<i>(427.8)</i>	<i>(450.0)</i>	<i>(471.2)</i>	<i>(494.6)</i>

Table S-20. FEDERAL EMPLOYMENT IN THE EXECUTIVE BRANCH

(Civilian employment as measured by Full-Time Equivalents, in thousands)

Agency	1993 Base	Actual			Estimate		Change: 1993 base to 1997	
		1993	1994	1995	1996	1997	FTE's	Percent
Cabinet agencies:								
Agriculture	115.6	114.4	109.8	103.8	105.5	104.6	-11.1	-9.5%
Commerce	36.7	36.1	36.0	35.3	35.2	35.5	-1.2	-3.3%
Defense—military functions	931.3	931.8	868.3	821.7	800.0	767.4	-163.9	-17.6%
Education	5.0	4.9	4.8	4.8	4.8	4.6	-0.4	-8.1%
Energy	20.6	20.3	19.8	19.7	19.7	18.5	-2.1	-10.3%
Health and Human Services ^{1 2}	64.5	65.6	62.4	59.0	58.5	58.9	-5.6	-8.6%
Health and Human Services, exempt FTEs	0.5	0.5	0.5	0.3	0.3	0.3	-0.1	-28.7%
Social Security Administration ²	65.4	64.8	64.5	64.6	64.8	64.8	-0.6	-0.9%
Housing and Urban Development	13.6	13.3	13.1	12.1	11.9	11.4	-2.2	-16.4%
Interior	79.3	78.1	76.3	72.0	70.5	72.2	-7.2	-9.0%
Justice	99.4	95.4	95.3	97.9	106.3	112.5	13.1	13.1%
Labor	18.3	18.0	17.5	16.8	16.7	17.1	-1.3	-6.8%
State	26.0	25.6	25.2	23.9	23.7	23.5	-2.5	-9.7%
Transportation	70.3	69.1	66.4	63.2	63.9	63.9	-6.5	-9.1%
Treasury	166.1	161.1	157.3	157.5	153.3	156.8	-9.3	-5.6%
Veterans Affairs ¹	227.0	229.1	227.8	223.1	218.2	217.3	-9.7	-4.2%
Veterans Affairs, exempt FTEs	5.4	5.1	5.3	5.4	5.5	5.5	0.2	3.3%
Other agencies (excluding Postal Service):								
Agency for International Development ¹	4.4	4.1	3.9	3.6	3.4	3.1	-1.3	-29.2%
Corps of Engineers	29.2	28.4	27.9	27.7	27.6	27.2	-2.0	-6.8%
Environmental Protection Agency	18.6	17.9	17.6	17.5	18.1	18.0	-0.6	-3.3%
Equal Employment Opportunity Commission	2.9	2.8	2.8	2.8	2.8	3.0	0.2	5.8%
Federal Emergency Management Agency	2.7	4.0	4.9	4.6	3.9	4.0	1.2	43.8%
Federal Deposit Insurance Corp./Resolution Trust Corp.	21.6	21.9	20.0	15.7	12.8	9.2	-12.3	-57.1%
General Services Administration	20.6	20.2	19.5	17.0	16.2	14.8	-5.9	-28.4%
National Aeronautics and Space Administration	25.7	24.9	23.9	22.4	21.8	21.2	-4.5	-17.5%
National Archives and Records Administration .	2.8	2.6	2.6	2.4	2.5	2.5	-0.2	-8.5%
National Labor Relations Board	2.1	2.1	2.1	2.0	2.0	2.0	-0.1	-4.8%
National Science Foundation	1.3	1.2	1.2	1.2	1.3	1.3	-0.1	-6.2%
Nuclear Regulatory Commission	3.4	3.4	3.3	3.2	3.2	3.1	-0.3	-8.3%
Office of Personnel Management	6.2	5.9	5.3	4.2	4.0	3.6	-2.7	-42.7%
Panama Canal Commission	8.7	8.5	8.5	8.8	9.0	9.1	0.4	4.8%
Peace Corps	1.3	1.2	1.2	1.2	1.2	1.2	-0.1	-3.4%
Railroad Retirement Board	1.9	1.8	1.7	1.6	1.5	1.4	-0.4	-24.0%
Securities and Exchange Commission	2.7	2.7	2.7	2.7	2.8	2.8	-0.1	-2.2%
Small Business Administration	4.0	5.6	6.3	5.7	4.3	4.2	0.2	5.2%
Smithsonian Institution	5.9	5.5	5.4	5.3	5.3	5.3	-0.6	-10.4%
Tennessee Valley Authority	19.1	17.3	18.6	16.7	16.4	16.4	-2.7	-14.1%
United States Information Agency	8.7	8.3	8.1	7.7	7.3	7.1	-1.6	-18.6%
All other small agencies	16.1	15.4	15.0	15.1	14.8	14.8	-1.3	-8.3%
Allowance for welfare reform ³						0.5	0.5	100.0%
Total, Executive Branch civilian employment	2,155.2	2,138.8	2,052.7	1,970.2	1,940.8	1,910.5	-244.7	-11.3%
Total, Defense	931.3	931.8	868.3	821.7	800.0	767.4	-163.9	-17.6%
Total, Non-Defense	1,223.9	1,207.1	1,184.4	1,148.4	1,140.8	1,143.1	-80.8	-6.3%
FTEs exempt from Ceiling			5.8	5.7	5.9	5.9		
Total, Executive Branch subject to Ceiling			2,047.0	1,964.4	1,934.9	1,904.6		
FTE Ceiling ⁴			2,084.6	2,043.3	2,003.3	1,963.3		
Total FTE reduction from the 1993 base		-16.4	-102.5	-185.0	-214.4	-244.7		

¹The Departments of Health and Human Services, Veterans Affairs, and the Agency for International Development have components that are exempt from FTE controls. ²The Social Security Administration became a separate agency, no longer part of Health and Human Services, on March 31, 1995. ³This allowance is for an estimated 500 FTEs for the Social Security Administration to conduct additional continuing disability reviews. ⁴FTE limitations are set for the Executive Branch in the Federal Workforce Restructuring Act of 1994 (P.L. 103-226).

Table S-21. FEDERAL GOVERNMENT FINANCING AND DEBT¹

(In billions of dollars)

	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
Financing:								
Surplus or deficit (-)	-163.9	-145.6	-140.1	-98.0	-64.4	-27.5	8.3	43.9
(On-budget)	-226.3	-211.0	-210.4	-175.3	-150.2	-119.7	-90.6	-62.2
(Off-budget)	62.4	65.3	70.3	77.3	85.8	92.1	98.9	106.1
Means of financing other than borrowing from the public:								
Changes in: ²								
Treasury operating cash balance	-2.0	-2.1						
Checks outstanding, etc. ³	-2.8	-*	-3.3					
Deposit fund balances	0.9	0.1	-1.5					
Seigniorage on coins	0.7	0.7	0.6	0.7	0.7	0.8	0.8	0.8
Less: Net financing disbursements:								
Direct loan financing accounts	-7.0	-17.9	-20.8	-25.2	-27.3	-27.3	-26.7	-25.7
Guaranteed loan financing accounts	2.9	-0.4	0.8	-2.0	-2.2	-2.4	-1.9	-1.9
Total, means of financing other than borrowing from the public	-7.4	-19.6	-24.2	-26.5	-28.7	-29.0	-27.8	-26.8
Total, requirement for borrowing from the public	-171.3	-165.3	-164.3	-124.5	-93.1	-56.5	-19.6	17.1
Change in debt held by the public	171.3	165.3	164.3	124.5	93.1	56.5	19.6	-17.1
Debt Outstanding, End of Year:								
Gross Federal debt:								
Debt issued by Treasury	4,894.0	5,172.1	5,465.4	5,720.3	5,948.5	6,154.8	6,330.5	6,477.3
Debt issued by other agencies	27.0	35.2	33.4	30.1	30.0	29.9	29.6	29.2
Total, gross Federal debt	4,921.0	5,207.3	5,498.9	5,750.4	5,978.5	6,184.7	6,360.2	6,506.5
Held by:								
Government accounts	1,317.6	1,438.6	1,565.8	1,692.9	1,827.9	1,977.6	2,133.5	2,296.8
The public	3,603.4	3,768.7	3,933.0	4,057.5	4,150.6	4,207.1	4,226.7	4,209.6
Federal Reserve Banks	374.1							
Other	3,229.3							
Debt Subject to Statutory Limitation, End of Year:								
Debt issued by Treasury	4,894.0	5,172.1	5,465.4	5,720.3	5,948.5	6,154.8	6,330.5	6,477.3
Less: Treasury debt not subject to limitation ⁴ ...	-15.6	-15.6	-15.6	-15.6	-15.6	-15.6	-15.6	-15.6
Agency debt subject to limitation	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Adjustment for discount and premium ⁵	6.1	6.1	6.1	6.1	6.1	6.1	6.1	6.1
Total, debt subject to statutory limitation⁶	4,884.6	5,162.7	5,456.0	5,710.9	5,939.2	6,145.5	6,321.2	6,467.9

* \$50 million or less.

¹ Treasury securities held by the public and zero-coupon bonds held by Government accounts are almost entirely measured at sales price plus amortized discount or less amortized premium. Agency debt is almost entirely measured at face value. Treasury securities in the Government account series are measured at face value less unrealized discount (if any).

² A decrease in the Treasury operating cash balance (which is an asset) would be a means of financing the deficit and therefore have a positive sign. An increase in checks outstanding or deposit fund balances (which are liabilities) would also be a means of financing the deficit and therefore have a positive sign.

³ Besides checks outstanding, includes accrued interest payable on Treasury debt, miscellaneous liability accounts, allocations of special drawing rights, and, as an offset, cash and monetary assets other than the Treasury operating cash balance, miscellaneous asset accounts, and profit on the sale of gold.

⁴ Consists primarily of Federal Financing Bank debt.

⁵ Consists of unamortized discount (less premium) on public issues of Treasury notes and bonds (other than zero-coupon bonds) and unrealized discount on Government account series securities.

⁶ The statutory debt limit is \$4,900 billion.

Table S-22. COMPARISON OF ECONOMIC ASSUMPTIONS

(Calendar years)

	Projections						
	1996	1997	1998	1999	2000	2001	2002
Real GDP (chain-weighted):¹							
1996 Mid-Session Review ²	2.3	2.3	2.3	2.3	2.3	2.2	2.2
CBO December	2.2	2.3	2.3	2.3	2.3	2.3	2.3
1997 Budget	2.2	2.3	2.3	2.3	2.3	2.3	2.3
Chain-weighted GDP Price Index:¹							
1996 Mid-Session Review ²	3.1	3.1	3.1	3.1	3.1	3.1	3.1
CBO December	2.7	2.6	2.6	2.6	2.6	2.6	2.6
1997 Budget	2.8	2.7	2.7	2.7	2.7	2.7	2.7
Consumer Price Index (all-urban):¹							
1996 Mid-Session Review	3.2	3.2	3.2	3.1	3.1	3.1	3.1
CBO December	3.2	3.1	3.0	2.9	2.9	2.9	3.0
1997 Budget	3.1	2.9	2.8	2.8	2.8	2.8	2.8
Unemployment rate:³							
1996 Mid-Session Review	5.9	5.8	5.8	5.8	5.8	5.8	5.8
CBO December	5.9	6.0	6.0	6.0	6.0	6.0	6.0
1997 Budget	5.7	5.7	5.7	5.7	5.7	5.7	5.7
Interest rates:³							
91-day Treasury bills:							
1996 Mid-Session Review	5.4	5.2	5.0	4.8	4.6	4.6	4.4
CBO December	5.3	5.0	4.7	4.2	3.9	3.9	3.9
1997 Budget	4.9	4.5	4.3	4.2	4.0	4.0	4.0
10-year Treasury notes:							
1996 Mid-Session Review	6.5	6.6	6.4	6.2	6.0	5.8	5.6
CBO December	5.8	5.6	5.5	5.5	5.5	5.5	5.5
1997 Budget	5.6	5.3	5.0	5.0	5.0	5.0	5.0

¹ Percent change, fourth quarter over fourth quarter.² Adjusted to chain-weighted basis.³ Annual averages, percent.

Budget Aggregates

BUDGET AGGREGATES

Table S-1. OUTLAYS, RECEIPTS, AND DEFICIT SUMMARY
(In billions of dollars)

	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Outlays:							
Discretionary:							
National defense	266.0	268.0	260.1	262.1	267.7	268.6	273.9
International	18.3	19.6	19.3	19.9	19.1	18.9	19.0
Domestic	250.1	262.5	268.0	275.5	277.1	273.5	274.3
Subtotal, discretionary	534.4	550.0	547.5	557.5	563.9	561.0	567.2
Mandatory:							
Programmatic:							
Social security	347.1	364.2	380.9	398.6	417.7	438.0	459.7
Medicare and Medicaid	263.3	290.1	310.2	328.4	344.8	368.5	393.9
Means-tested entitlements (except Medic- aid)	95.3	103.8	107.4	111.6	117.1	115.3	121.9
Deposit insurance	-8.4	-12.1	-4.0	-2.0	-1.1	-1.6	-1.5
Other	125.2	134.0	151.2	158.2	169.8	168.3	167.7
Subtotal, programmatic	822.5	880.1	945.7	994.9	1,048.3	1,088.5	1,141.7
Undistributed offsetting receipts	-37.6	-46.5	-55.6	-43.5	-46.0	-50.1	-68.0
Subtotal, mandatory	784.9	833.6	890.2	951.3	1,002.3	1,038.5	1,073.8
Net interest	241.1	247.4	249.9	251.8	248.2	245.0	238.8
Subtotal, mandatory and net interest	1,026.0	1,081.0	1,140.0	1,203.2	1,250.5	1,283.5	1,312.5
Total outlays	1,560.3	1,631.0	1,687.5	1,760.7	1,814.4	1,844.5	1,879.7
Receipts	1,453.1	1,505.4	1,566.8	1,643.3	1,727.3	1,808.3	1,896.7
Deficit/Surplus	-107.3	-125.6	-120.6	-117.4	-87.1	-36.1	17.0
Memorandum:							
Discretionary Budget Authority:							
National Defense	265.0	263.1	266.0	269.8	275.5	282.0	289.8
International	18.1	18.1	23.0	20.1	19.1	18.8	18.8
Domestic	219.3	224.6	241.5	245.5	247.9	248.6	252.0
Total	502.5	505.8	530.5	535.4	542.5	549.4	560.6

Table S-2. ON- AND OFF-BUDGET TOTALS (1996-2007)

	1996	Estimate										
	Actual	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007
In billions of dollars												
Outlays	1,560.3	1,631.0	1,687.5	1,760.7	1,814.4	1,844.5	1,879.7	1,986.3	2,063.8	2,147.9	2,229.0	2,319.9
Receipts	1,453.1	1,505.4	1,566.8	1,643.3	1,727.3	1,808.3	1,896.7	1,986.4	2,081.3	2,189.4	2,291.8	2,402.1
Deficit/Surplus:												
Unified	-107.3	-125.6	-120.6	-117.4	-87.1	-36.1	17.0	0.1	17.6	41.5	62.8	82.2
On-Budget	-174.3	-199.5	-197.0	-204.7	-183.3	-139.2	-92.5	-115.5	-104.4	-93.6	-76.7	-65.1
Off-Budget	67.0	73.9	76.4	87.3	96.2	103.1	109.5	115.6	122.0	135.1	139.4	147.4
As percentages of GDP												
Outlays	20.8	20.8	20.5	20.4	20.1	19.4	18.9	19.0	18.8	18.6	18.4	18.3
Receipts	19.4	19.2	19.1	19.1	19.1	19.0	19.0	19.0	18.9	19.0	18.9	18.9
Deficit/Surplus:												
Unified	-1.4	-1.6	-1.5	-1.4	-1.0	-0.4	0.2	*	0.2	0.4	0.5	0.6
On-Budget	-2.3	-2.5	-2.4	-2.4	-2.0	-1.5	-0.9	-1.1	-1.0	-0.8	-0.6	-0.5
Off-Budget	0.9	0.9	0.9	1.0	1.1	1.1	1.1	1.1	1.1	1.2	1.2	1.2

*0.05 percent or less.

Table S-3. SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS (-): 1789-2002

(In millions of dollars)

Year	Total			On-Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)
1789-1849	1,160	1,090	70	1,160	1,090	70	.....	.....	.....
1850-1900	14,462	15,453	-991	14,462	15,453	-991	.....	.....	.....
1901	588	525	63	588	525	63	.....	.....	.....
1902	562	485	77	562	485	77	.....	.....	.....
1903	562	517	45	562	517	45	.....	.....	.....
1904	541	584	-43	541	584	-43	.....	.....	.....
1905	544	567	-23	544	567	-23	.....	.....	.....
1906	595	570	25	595	570	25	.....	.....	.....
1907	666	579	87	666	579	87	.....	.....	.....
1908	602	659	-57	602	659	-57	.....	.....	.....
1909	604	694	-89	604	694	-89	.....	.....	.....
1910	676	694	-18	676	694	-18	.....	.....	.....
1911	702	691	11	702	691	11	.....	.....	.....
1912	693	690	3	693	690	3	.....	.....	.....
1913	714	715	-*	714	715	-*	.....	.....	.....
1914	725	726	-*	725	726	-*	.....	.....	.....
1915	683	746	-63	683	746	-63	.....	.....	.....
1916	761	713	48	761	713	48	.....	.....	.....
1917	1,101	1,954	-853	1,101	1,954	-853	.....	.....	.....
1918	3,645	12,677	-9,032	3,645	12,677	-9,032	.....	.....	.....
1919	5,130	18,493	-13,363	5,130	18,493	-13,363	.....	.....	.....
1920	6,649	6,358	291	6,649	6,358	291	.....	.....	.....
1921	5,571	5,062	509	5,571	5,062	509	.....	.....	.....
1922	4,026	3,289	736	4,026	3,289	736	.....	.....	.....
1923	3,853	3,140	713	3,853	3,140	713	.....	.....	.....
1924	3,871	2,908	963	3,871	2,908	963	.....	.....	.....
1925	3,641	2,924	717	3,641	2,924	717	.....	.....	.....
1926	3,795	2,930	865	3,795	2,930	865	.....	.....	.....
1927	4,013	2,857	1,155	4,013	2,857	1,155	.....	.....	.....
1928	3,900	2,961	939	3,900	2,961	939	.....	.....	.....
1929	3,862	3,127	734	3,862	3,127	734	.....	.....	.....
1930	4,058	3,320	738	4,058	3,320	738	.....	.....	.....
1931	3,116	3,577	-462	3,116	3,577	-462	.....	.....	.....
1932	1,924	4,659	-2,735	1,924	4,659	-2,735	.....	.....	.....
1933	1,997	4,598	-2,602	1,997	4,598	-2,602	.....	.....	.....
1934	2,955	6,541	-3,586	2,955	6,541	-3,586	.....	.....	.....
1935	3,609	6,412	-2,803	3,609	6,412	-2,803	.....	.....	.....
1936	3,923	8,228	-4,304	3,923	8,228	-4,304	.....	.....	.....
1937	5,387	7,580	-2,193	5,122	7,582	-2,460	265	-2	267
1938	6,751	6,840	-89	6,364	6,850	-486	387	-10	397
1939	6,295	9,141	-2,846	5,792	9,154	-3,362	503	-13	516
1940	6,548	9,468	-2,920	5,998	9,482	-3,484	550	-14	564
1941	8,712	13,653	-4,941	8,024	13,618	-5,594	688	35	653
1942	14,634	35,137	-20,503	13,738	35,071	-21,333	896	66	830
1943	24,001	78,555	-54,554	22,871	78,466	-55,595	1,130	89	1,041
1944	43,747	91,304	-47,557	42,455	91,190	-48,735	1,292	114	1,178
1945	45,159	92,712	-47,553	43,849	92,569	-48,720	1,310	143	1,167
1946	39,296	55,232	-15,936	38,057	55,022	-16,964	1,238	210	1,028
1947	38,514	34,496	4,018	37,055	34,193	2,861	1,459	303	1,157
1948	41,560	29,764	11,796	39,944	29,396	10,548	1,616	368	1,248
1949	39,415	38,835	580	37,724	38,408	-684	1,690	427	1,263
1950	39,443	42,562	-3,119	37,336	42,038	-4,702	2,106	524	1,583
1951	51,616	45,514	6,102	48,496	44,237	4,259	3,120	1,277	1,843
1952	66,167	67,686	-1,519	62,573	65,956	-3,383	3,594	1,730	1,864
1953	69,608	76,101	-6,493	65,511	73,771	-8,259	4,097	2,330	1,766
1954	69,701	70,855	-1,154	65,112	67,943	-2,831	4,589	2,912	1,677
1955	65,451	68,444	-2,993	60,370	64,461	-4,091	5,081	3,983	1,098
1956	74,587	70,640	3,947	68,162	65,668	2,494	6,425	4,972	1,452
1957	79,990	76,578	3,412	73,201	70,562	2,639	6,789	6,016	773
1958	79,636	82,405	-2,769	71,587	74,902	-3,315	8,049	7,503	546
1959	79,249	92,098	-12,849	70,953	83,102	-12,149	8,296	8,996	-700
1960	92,492	92,191	301	81,851	81,341	510	10,641	10,850	-209
1961	94,388	97,723	-3,335	82,279	86,046	-3,766	12,109	11,677	431

Table S-3. SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS (-): 1789-2002—Continued
(In millions of dollars)

Year	Total			On-Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)
1962	99,676	106,821	-7,146	87,405	93,286	-5,881	12,271	13,535	-1,265
1963	106,560	111,316	-4,756	92,385	96,352	-3,966	14,175	14,964	-789
1964	112,613	118,528	-5,915	96,248	102,794	-6,546	16,366	15,734	632
1965	116,817	118,228	-1,411	100,094	101,699	-1,605	16,723	16,529	194
1966	130,835	134,532	-3,698	111,749	114,817	-3,068	19,085	19,715	-630
1967	148,822	157,464	-8,643	124,420	137,040	-12,620	24,401	20,424	3,978
1968	152,973	178,134	-25,161	128,056	155,798	-27,742	24,917	22,336	2,581
1969	186,882	183,640	3,242	157,928	158,436	-507	28,953	25,204	3,749
1970	192,807	195,649	-2,842	159,348	168,042	-8,694	33,459	27,607	5,852
1971	187,139	210,172	-23,033	151,294	177,346	-26,052	35,845	32,826	3,019
1972	207,309	230,681	-23,373	167,402	193,824	-26,423	39,907	36,857	3,050
1973	230,799	245,707	-14,908	184,715	200,118	-15,403	46,084	45,589	495
1974	263,224	269,359	-6,135	209,299	217,270	-7,971	53,925	52,089	1,836
1975	279,090	332,332	-53,242	216,633	271,892	-55,260	62,458	60,440	2,018
1976	298,060	371,792	-73,732	231,671	302,183	-70,512	66,389	69,609	-3,220
TQ	81,232	95,975	-14,744	63,216	76,555	-13,339	18,016	19,421	-1,405
1977	355,559	409,218	-53,659	278,741	328,502	-49,760	76,817	80,716	-3,899
1978	399,561	458,746	-59,186	314,169	369,089	-54,920	85,391	89,657	-4,266
1979	463,302	504,032	-40,729	365,309	404,054	-38,745	97,994	99,978	-1,984
1980	517,112	590,947	-73,835	403,903	476,618	-72,715	113,209	114,329	-1,120
1981	599,272	678,249	-78,976	469,097	543,053	-73,956	130,176	135,196	-5,020
1982	617,766	745,755	-127,989	474,299	594,351	-120,052	143,467	151,404	-7,937
1983	600,562	808,380	-207,818	453,242	661,272	-208,030	147,320	147,108	212
1984	666,499	851,888	-185,388	500,424	686,074	-185,650	166,075	165,813	262
1985	734,165	946,499	-212,334	547,994	769,692	-221,698	186,171	176,807	9,363
1986	769,260	990,505	-221,245	569,031	807,007	-237,976	200,228	183,498	16,731
1987	854,396	1,004,164	-149,769	640,994	810,332	-169,339	213,402	193,832	19,570
1988	909,303	1,064,489	-155,187	667,812	861,798	-193,986	241,491	202,691	38,800
1989	991,190	1,143,671	-152,481	727,525	932,760	-205,235	263,666	210,911	52,754
1990	1,031,969	1,253,163	-221,194	750,314	1,028,098	-277,784	281,656	225,065	56,590
1991	1,055,041	1,324,400	-269,359	761,157	1,082,713	-321,557	293,885	241,687	52,198
1992	1,091,279	1,381,681	-290,402	788,853	1,129,343	-340,489	302,426	252,339	50,087
1993	1,154,401	1,409,414	-255,013	842,467	1,142,827	-300,360	311,934	266,587	45,347
1994	1,258,627	1,461,731	-203,104	923,601	1,182,359	-258,758	335,026	279,372	55,654
1995	1,351,830	1,515,729	-163,899	1,000,751	1,227,065	-226,314	351,079	288,664	62,415
1996	1,453,062	1,560,330	-107,268	1,085,570	1,259,872	-174,302	367,492	300,458	67,034
1997 est.	1,505,425	1,631,016	-125,591	1,116,522	1,316,014	-199,492	388,903	315,002	73,901
1998 est.	1,566,842	1,687,475	-120,633	1,161,898	1,358,896	-196,998	404,944	328,579	76,365
1999 est.	1,643,320	1,760,700	-117,380	1,218,124	1,422,832	-204,708	425,196	337,868	87,328
2000 est.	1,727,304	1,814,427	-87,123	1,280,408	1,463,751	-183,343	446,896	350,676	96,220
2001 est.	1,808,347	1,844,488	-36,141	1,340,730	1,479,969	-139,239	467,617	364,519	103,098
2002 est.	1,896,686	1,879,717	16,969	1,406,821	1,499,370	-92,549	489,865	380,347	109,518

* \$500 thousand or less.

1998 Budget Proposals

1998 BUDGET PROPOSALS

Table S-4. SUMMARY OF BUDGET PROPOSALS

(In billions of dollars)

	Estimate						Total 1998- 2002
	1997	1998	1999	2000	2001	2002	
Current services deficit	127.7	119.5	140.1	127.6	108.5	100.8	
Programmatic changes:							
Revenues:							
Tax relief	1.4	17.9	16.2	19.6	21.9	22.8	98.4
Eliminate unwarranted benefits and other	-3.0	-10.9	-14.9	-15.9	-16.4	-17.9	-76.0
Total, revenues	-1.6	7.0	1.4	3.7	5.5	4.9	22.4
Discretionary Programs:							
Defense	-0.7	-5.3	-14.6	-14.4	-21.9	-23.2	-79.5
Nondefense	*	-0.6	-3.3	-8.3	-18.8	-27.0	-58.0
Total, discretionary programs	-0.7	-5.9	-17.8	-22.7	-40.7	-50.2	-137.4
Mandatory Programs:							
Medicare		-4.3	-11.4	-22.2	-27.8	-34.6	-100.2
Medicaid:							
New initiatives	*	1.2	2.0	2.6	3.4	3.9	13.2
Savings proposals		0.2	-1.6	-4.1	-7.3	-9.7	-22.4
Net savings, Medicaid	*	1.4	0.4	-1.4	-3.9	-5.8	-9.3
Spectrum auction receipts		-2.1	-1.8	-3.8	-6.3	-22.1	-36.1
Other mandatory programs	0.2	5.1	7.2	8.0	5.4	-1.4	24.3
Total, mandatory programs	0.3	0.1	-5.6	-19.4	-32.6	-63.8	-121.2
Total, programmatic changes	-2.0	1.2	-22.0	-38.4	-67.8	-109.2	-236.3
Debt service	-0.1	-0.1	-0.7	-2.1	-4.5	-8.5	-15.9
Total, proposals	-2.1	1.1	-22.7	-40.5	-72.3	-117.7	-252.1
Resulting deficit/surplus (-)	125.6	120.6	117.4	87.1	36.1	-17.0	

* \$50 million or less.

Table S-5. CURRENT SERVICES AND PROPOSED DISCRETIONARY SPENDING LEVELS

(In billions of dollars)

		Estimate						Total, 1998- 2002
		1997	1998	1999	2000	2001	2002	
Current Services Baseline:								
Defense Discretionary	BA	265.8	273.6	281.8	290.2	298.9	307.8	1,452.3
	OL	268.7	265.4	276.7	282.2	290.5	297.1	1,411.9
Non-Defense Discretionary	BA	242.9	257.8	269.2	279.2	288.9	298.8	1,393.8
	OL	282.0	288.0	298.7	304.4	311.3	320.3	1,522.6
Total current services	BA	508.8	531.4	551.0	569.4	587.7	606.6	2,846.1
	OL	550.7	553.4	575.4	586.6	601.8	617.4	2,934.5
Proposed Levels:								
Defense Discretionary	BA	263.1	266.0	269.8	275.5	282.0	289.8	1,383.1
	OL	268.0	260.1	262.1	267.7	268.6	273.9	1,332.4
Non-Defense Discretionary	BA	242.7	264.5	265.6	267.0	267.4	270.8	1,335.3
	OL	282.1	287.3	295.4	296.2	292.5	293.3	1,464.7
Total discretionary proposals ¹	BA	505.8	530.5	535.4	542.5	549.4	560.7	2,718.4
	OL	550.1	547.5	557.5	563.9	561.0	567.2	2,797.1
Discretionary savings from current services baseline:								
Defense Discretionary	BA	-2.8	-7.6	-11.9	-14.7	-16.9	-18.1	-69.2
	OL	-0.7	-5.3	-14.6	-14.4	-21.9	-23.2	-79.5
Non-Defense Discretionary	BA	-0.2	6.7	-3.7	-12.1	-21.4	-28.0	-58.5
	OL	0.0	-0.6	-3.3	-8.3	-18.8	-27.0	-58.0
Total savings	BA	-3.0	-0.9	-15.6	-26.8	-38.3	-46.0	-127.7
	OL	-0.7	-5.9	-17.8	-22.7	-40.7	-50.2	-137.4

¹The budget proposes a five-year budget resolution by function, from 1998 through 2002, consistent with the level of discretionary spending assumed in the budget, which achieves balance in 2002.

Table S-6. MANDATORY BUDGET PROPOSALS BY PROGRAM
(In millions of dollars)

	Estimate						Total 1998-2002
	1997	1998	1999	2000	2001	2002	
Preserve Medicare		-4,310	-11,390	-22,150	-27,820	-34,550	-100,220
Strengthen Medicaid:							
Savings proposals		205	-1,597	-4,059	-7,313	-9,666	-22,430
New initiatives:							
Children's health initiatives		344	587	934	1,362	1,530	4,757
Welfare reform proposals	39	619	793	975	1,194	1,315	4,896
Effects of other mandatory proposals		249	629	736	873	1,038	3,525
Subtotal, new initiatives	39	1,212	2,009	2,645	3,429	3,883	13,178
Net savings, Medicaid	39	1,417	412	-1,414	-3,884	-5,783	-9,252
Spectrum:							
Broaden and extend non-broadcast auctions		-1,400	-1,800	-3,800	-4,500	-5,600	-17,100
Auction analog broadcast						-14,800	-14,800
Auction 888 phone numbers		-700					-700
Auction a portion of the broadcast channels 60-69					-1,800	-1,700	-3,500
Subtotal, Spectrum	-2,100	-1,800	-3,800	-6,300	-22,100	-36,100	
Other mandatory:							
Agriculture:							
Amend Welfare Reform Food Stamps provisions	362	836	659	600	405	835	3,335
Shift fund for Rural America from 2000 to 1998 to correct a drafting error		25	40		-30	-25	10
Enhance the farm income "safety net"		-21	-2	-2			-25
Use certain Forest Service fees to protect forest ecosystems							
Have beneficiaries of marketing orders pay adminis- trative costs		-10	-11	-11	-11	-11	-54
Subtotal, Agriculture	362	830	686	587	364	799	3,266
Commerce:							
Extend surcharge on patent fees			-119	-119	-119	-119	-476
Defense:							
Sell from National Defense Stockpile						-200	-200
Education:							
Student loans:							
Reduce payments to lenders, restructure guaranty agencies and recover Federal reserves, reduce Federal administrative funding, and reduce bor- rower fees	-340	-1,050	-348	-226	-209	-1,294	-3,127
Improve third grade literacy		31	212	284	331	380	1,238
Invest in school construction		1,250	1,250	1,250	1,250		5,000
Repeal the mandatory appropriation under the Smith-Hughes Act of 1918		-1	-7	-7	-7	-7	-29
Subtotal, Education	-340	230	1,107	1,301	1,365	-921	3,082
Energy:							
Lease excess Strategic petroleum reserve storage space			-14	-37	-67	-83	-201
Sell Weeks Island Strategic petroleum reserve oil						-1,145	-1,145
Sell or lease naval petroleum and oil shale reserves			-10	2	2	2	-4
Subtotal, Energy			-24	-35	-65	-1,226	-1,350
Health and Human Services:							
Set annual targets to increase permanent adoptions and establish a financial bonus to states for in- creasing adoptions ¹							
Permit States to spend HCFA initial survey and cer- tification fee (offset under revenue)		10	10	10	10	10	50
Establish health insurance for the families of work- ers in-between jobs		1,738	2,472	2,688	2,924		9,822
Establish purchasing cooperative grants		25	25	25	25	25	125

Table S-6. MANDATORY BUDGET PROPOSALS BY PROGRAM—Continued
(In millions of dollars)

	Estimate						Total 1998-2002
	1997	1998	1999	2000	2001	2002	
Expand health coverage for children		750	750	750	750	750	3,750
Subtotal, Health and Human Services		2,523	3,257	3,473	3,709	785	13,747
Housing and Urban Development:							
Replace FHA single family loan limits with conforming limit		-206	-226	-222	-220	-224	-1,098
Reform FHA single family assignment		-164	-220	-182	-177	-171	-914
Retain receipts by proposing to lower administrative expenses for FHA single family assignment (non-paygo)		-33	-46	-60	-74	-89	-302
Undertake FHA portfolio reengineering:							
Paygo		-665					-665
Non-paygo		523	899	864	-888	-1,069	329
Subtotal, Housing and Urban Development		-545	407	400	-1,359	-1,553	-2,650
Interior:							
Extend and index hardrock mining holding fees on public lands		-1	-32	-33	-34	-35	-135
Establish hardrock mining royalties on public domain lands (5 percent on net smelter return)			-42	-63	-35	-35	-175
Charge sugar assessment for Everglades restoration		-18	-4				-22
Impose Hetch Hetchy Dam (CA) rental payments		-1	-1	-1	-1	-1	-5
Extend National Park Service fee demonstration authority through 2002; make all new receipts available to parks ²							
Subtotal, Interior		-20	-79	-97	-70	-71	-337
Labor:							
Increase Federal Unemployment Trust Fund ceilings (net of administrative distribution to the States)				-200	-200	-200	-600
Extend the NAFTA Transitional Adjustment Assistance program			26	43	48	50	167
Move 1 million welfare recipients into jobs by 2000		600	975	1,000	400	25	3,000
Reduce unemployment compensation payments from increased attention to integrity activities in State unemployment insurance operations (non-paygo)		-118	-158	-160	-162	-165	-763
Improve management of Workers' Compensation benefits (non-paygo)		4	-20	-41	-49	-44	-150
Subtotal, Labor		486	823	642	37	-334	1,654
State:							
Delay foreign service retirement COLA		-4	-4	-4	-4	-4	-20
Transportation:							
Extend vessel tonnage fees			-62	-62	-62	-62	-248
Convert Boat Safety State Grant program to mandatory		15	27	35	35	35	147
Transform St. Lawrence Seaway Development Corporation into a Performance Based Organization		11	12	13	13	13	62
Decrease Federal-aid highways minimum allocation		15	56	35	-22	-82	2
Sell Governor's Island						-500	-500
Sell Union Station air rights						-40	-40
Subtotal, Transportation		41	33	21	-36	-636	-577
Treasury:							
Charge vendors for the cost of making payments by paper check		-15	-10	-5	-5	-5	-40
Provide funding for job training assistance for Puerto Rico			67	167	286	424	944
Subtotal, Treasury		-15	57	162	281	419	904
Veterans:							
Move medical care existing collections to discretionary		468	309	356	403	452	1,988

Table S-6. MANDATORY BUDGET PROPOSALS BY PROGRAM—Continued
(In millions of dollars)

	Estimate						Total 1998-2002
	1997	1998	1999	2000	2001	2002	
Compensation and Pensions:							
Extend rounding down for compensation COLA		-17	-38	-60	-76	-95	-286
Extend income verification of pension beneficiaries			-10	-23	-36	-51	-120
Limit pension benefits to Medicaid-eligible beneficiaries in nursing homes ³			-506	-516	-530	-541	-2,093
Housing:							
Enable VA to use Federal salary and tax refund offset to collect on deficiency balances for defaulted loans guaranteed prior to 1990		-127					-127
Extend three provisions that maintain higher loan fees and reduce resale losses on foreclosed properties			-204	-198	-197	-192	-791
Increase fees for non-veterans in the home loan program to match FHA		-25	-26	-26	-26	-27	-130
Permanently extend loan asset sale enhancement authority		-4	-4	-5	-5	-4	-22
Subtotal, Veterans		295	-479	-472	-467	-458	-1,581
District of Columbia:							
Assume liabilities of the DC pension system		422	425	451	479	506	2,283
Receive reimbursement from DC pension system assets		-422	-425	-451	-479	-506	-2,283
Subtotal, District of Columbia							
Environmental Protection Agency:							
Provide funding for Superfund orphan shares		142	162	184	192	200	880
Federal Deposit Insurance Corporation:							
Collect state bank exam fees (net of premium reduction)		-79	-82	161			
Federal Trade Commission:							
Increase Hart-Scott Rodino merger filing fees		-70	-70	-70	-70	-70	-350
Japan-United State Friendship Commission:							
Privatize the Japan/United State Friendship Commission		37					37
Office of Personnel Management:							
Delay civilian retirement COLA		-274	-281	-289	-297	-305	-1,446
Increase agency contributions to CSRS (non-paygo)		-621	-604	-588	-577	-567	-2,957
Subtotal, Office of Personnel Management		-895	-885	-877	-874	-872	-4,403
Postal Service:							
Repeal Workers' Compensation Reimbursement to the United States Postal Service:							
Paygo		-35	-33	-32	-30	-29	-159
Non-paygo		35	8				43
Subtotal, Postal Service			-25	-32	-30	-29	-116
Railroad Retirement Board:							
Conform railroad retirement Social Security equivalent benefits with Social Security		31	46	46	47	47	217
Social Security Administration:							
Amend welfare reform provisions to exempt disabled immigrants from Supplemental Security Income restrictions and extend eligibility for refugees and asylees	224	1,707	1,824	2,096	1,907	2,184	9,718
Test employment strategy for the disabled:							
Paygo		-4	-4	-4	-3	-3	-18
Non-paygo			-5	1	7	13	16
Subtotal, test employment strategy for the disabled		-4	-9	-3	4	10	-2
Subtotal, Social Security Administration	224	1,703	1,815	2,093	1,911	2,194	9,716

Table S-6. MANDATORY BUDGET PROPOSALS BY PROGRAM—Continued
(In millions of dollars)

	Estimate						Total 1998-2002
	1997	1998	1999	2000	2001	2002	
Undistributed Offsetting Receipts:							
Effects of lower pay raise impact on agency payments to the civilian service retirement trust fund (non-paygo)		436	602	630	664	701	3,033
Other proposals:							
Other paygo proposals		1	1	1	1	1	5
Other non-paygo proposals (largely effects of pay raise)			-10	-35	-48	-63	-156
Subtotal, other mandatory outlay proposals	246	5,127	7,219	7,960	5,429	-1,410	24,325
Total, mandatory outlay proposals	285	134	-5,559	-19,404	-32,575	-63,843	-121,247
Non-paygo		226	666	611	-1,127	-1,283	-907
Paygo:							
Mandatory	285	-92	-6,225	-20,015	-31,448	-62,560	-120,340
Paygo funding of discretionary spending that requires adjusting the discretionary caps (see below)		971	5,137	6,564	7,195	7,592	27,459
Total, paygo proposals	285	879	-1,088	-13,451	-24,253	-54,968	-92,881
Paygo funding of discretionary spending funded by governmental receipts that requires adjusting the discretionary caps:							
HHS:							
Increase spending from Food and Drug Administration user fees		237	252	267	282	297	1,335
Labor:							
Increase spending from alien labor certification fee		25	50	50	50	50	225
State:							
Increase spending from State immigration, passport and other fees		506	566	589	595	595	2,851
Transportation:							
Increase spending from aviation fees		198	4,263	5,653	6,263	6,645	23,022
National Transportation and Safety Board:							
Increase spending from user fees		5	6	5	5	5	26
Total, paygo funding of discretionary spending funded by governmental receipts that requires adjusting the discretionary caps		971	5,137	6,564	7,195	7,592	27,459
MEMORANDUM							
Welfare Reform proposals included above:							
Medicaid	39	619	793	975	1,194	1,315	4,896
Agriculture: Food Stamps	362	836	659	600	405	835	3,335
Social Security Administration: Supplementary Security Income	224	1,707	1,824	2,096	1,907	2,184	9,718
Total, Welfare Reform proposals	625	3,162	3,276	3,671	3,506	4,334	17,949

Note: All savings are paygo, unless otherwise stated.

¹The budget includes a proposal to pay incentive payments to States that increase adoptions from the foster care system. The budget assumes incentive payments of up to \$108 million over 1999-2002 for these payments. It is anticipated that reduced foster care payments would offset the outlays from any incentives paid.

²Also affects Bureau of Land Management, Fish and Wildlife Services, and Forest Service. Current proposal would make available all new receipts to the collections agency (no net savings).

³Net Government savings is \$300 million less annually because of offsetting costs to the Medicaid program.

Table S-7. EFFECT OF PROPOSALS ON RECEIPTS
(In millions of dollars)

	Estimate						Total 1998- 2002
	1997	1998	1999	2000	2001	2002	
Provide tax relief and extend expiring provisions:							
Middle Class Bill of Rights:							
Provide tax credit for dependent children	-718	-9,889	-6,806	-8,552	-10,387	-10,369	-46,003
Expand Individual Retirement Accounts (IRAs)		-1,454	-477	-753	-1,157	-1,674	-5,515
Provide tax incentive for education and training	-84	-4,044	-6,199	-7,848	-8,632	-9,386	-36,109
Subtotal, Middle Class Bill of Rights	-802	-15,387	-13,482	-17,153	-20,176	-21,429	-87,627
Provide targeted welfare-to-work tax credit		-68	-137	-163	-122	-61	-551
Provide capital gains exclusion on sale of principal residence	-71	-288	-301	-284	-268	-249	-1,390
Establish DC tax incentive program		-24	-46	-56	-66	-68	-260
Provide estate tax relief for small business		-1	-164	-166	-174	-182	-687
Provide tax incentives for distressed areas	-40	-424	-500	-502	-469	-410	-2,305
Provide tax credit for investment in community development financial institutions (CDFI)		-2	-5	-7	-9	-11	-34
Toll statute of limitations for incapacitated taxpayers					-6	-49	-55
Allow Foreign Sales Corporation (FSC) benefits for computer software licenses	-10	-90	-100	-110	-120	-130	-550
Extend exclusion for employer-provided educational assistance	-82	-645	-670	-758	-247		-2,320
Extend R&E tax credit	-430	-787	-540	-234	-111	-41	-1,713
Extend orphan drug tax credit	-8	-19	-12	-3	-3	-1	-38
Extend work opportunity tax credit		-128	-157	-93	-31	-10	-419
Extend deduction for contributions of appreciated stock		-34	-38				-72
Extend and modify Puerto Rico economic-activity tax credit		-27	-68	-91	-109	-122	-417
Subtotal, Provide tax relief and extend expiring provisions	-1,443	-17,924	-16,220	-19,620	-21,911	-22,763	-98,438
Eliminate unwarranted benefits and adopt other revenue measures:							
Deny interest deduction on certain debt instruments	15	52	103	158	213	271	797
Defer original issue discount deduction on convertible debt		12	21	32	43	52	160
Limit dividends-received deduction (DRD):							
Reduce DRD to 50 percent		255	339	354	370	387	1,705
Eliminate DRD for certain stock		13	23	36	49	63	184
Modify holding period for DRD		36	26	27	28	29	146
Interaction		-8	-8	-8	-9	-9	-42
Extend pro-rata disallowance of tax-exempt interest to all corporations		16	31	45	56	65	213
Require average-cost basis for stocks, securities, etc.		638	601	594	589	589	3,011
Require recognition of gain on certain stocks, indebtedness and partnership interests		38	61	65	71	76	311
Change the treatment of gains and losses on extinguishment		6	6	6	7	7	32
Require reasonable payment assumptions for interest accruals on certain debt instruments		79	234	288	289	207	1,097
Require gain recognition for certain extraordinary dividends	401	586	6	11	17	23	643
Repeal percentage depletion for non-fuel minerals mined on Federal and formerly Federal lands	8	89	92	94	96	97	468
Modify loss carryback and carryforward rules	5	144	617	798	690	629	2,878
Treat certain preferred stock as "boot"	25	145	163	172	180	144	804
Repeal tax free conversions of large C corporations to S corporations		1	12	26	35	45	119

Table S-7. EFFECT OF PROPOSALS ON RECEIPTS—Continued
(In millions of dollars)

	Estimate						Total 1998- 2002
	1997	1998	1999	2000	2001	2002	
Require gain recognition in certain distributions of controlled corporation stock	10	62	67	71	73	76	349
Reform treatment of certain stock transfers	31	114	127	137	146	155	679
Expand subpart F provisions regarding certain income		19	34	39	44	48	184
Modify taxation of captive "insurance" companies		26	18	13	7	4	68
Modify foreign tax credit carryback and carryforward rules		50	263	340	293	275	1,221
Replace sales source rules with activity-based rules		891	1,474	1,555	1,750	1,855	7,525
Modify rules relating to foreign oil and gas extraction income		4	59	97	104	107	371
Phase out preferential tax deferral for certain large farm corporations required to use accrual accounting	28	136	121	124	124	124	629
Initiate Inventory reform:							
Repeal lower of cost or market method	20	213	351	372	378	179	1,493
Repeal components of cost method	39	130	178	187	196	204	895
Expand requirement that involuntarily converted property be replaced with property acquired from an unrelated party		2	4	5	8	10	29
Place further restrictions on like-kind exchanges involving personal property	2	7	12	17	23	29	88
Require registration of certain corporate tax shelters		1	3	2	2	2	10
Require reporting of payments to corporations rendering service to Federal agencies		1	7	21	45	77	151
Increase penalties for failure to file correct information returns		3	16	21	24	26	90
Tighten substantial understatement penalty for large corporations		24	40	41	35	29	169
Repeal exemption for withholding on gambling winnings from bingo and keno in excess of \$5,000	1	17	4	1	1	1	24
Require tax reporting for payments to attorneys			3	3	2	2	10
Extend oil spill excise tax ¹	26	222	224	228	230	231	1,135
Impose excise taxes on kerosene as diesel fuel ¹	4	35	33	31	30	30	159
Limit extension of tax credit for producing fuel from a nonconventional source	14	64	96	99	101	102	462
Extend and modify FUTA provisions:							
Extend FUTA surtax ¹			862	1,218	1,295	1,333	4,708
Accelerate deposit of unemployment insurance taxes						1,320	1,320
Subtotal, Eliminate unwarranted benefits	629	4,123	6,323	7,320	7,635	8,894	34,295
Other provisions that affect receipts:							
Extend corporate environmental tax ²		1,095	732	767	785	803	4,182
Extend Superfund excise taxes ¹	110	661	675	687	697	708	3,428
Extend LUST excise taxes ¹	16	120	126	128	131	134	639
Extend aviation excise taxes/new user fee ^{1,3}	2,291	5,017	6,678	6,647	6,824	7,007	32,173
Extend GSP and modify other trade provisions ¹		-665	-509	-648	-732	-771	-3,325
Assess fees for examination of FDIC-insured banks and bank holding companies (receipt effect) ¹		72	75	78	82	86	393
Modify method of reimbursing Federal Reserve Banks (receipt effect)		122	125	129	132	136	644
Establish IRS continuous levy		402	398	364	269	212	1,645
Assess fees for NTSB aviation accident investigation activities ¹		5	5	5	5	5	25
Establish alien labor certification fee ¹		19	37	37	37	37	167
Exempt Federal vaccine purchases from the payment of vaccine excise taxes ¹		-72					-72
Extend and increase FDA user fees ¹		178	189	200	211	223	1,001
Initiate HCFA Medicare survey and certification fee ¹		7	7	7	7	7	35

Table S-7. EFFECT OF PROPOSALS ON RECEIPTS—Continued
(In millions of dollars)

	Estimate						Total 1998– 2002
	1997	1998	1999	2000	2001	2002	
Increase employee contributions to CSRS and FERS			214	423	571	621	1,829
Adjust Federal pay raise (receipt effect)		-164	-216	-213	-212	-212	-1,017
Subtotal, Other provisions	2,417	6,797	8,536	8,611	8,807	8,996	41,747
Subtotal, Eliminate unwarranted benefits and other provisions that affect receipts	3,046	10,920	14,859	15,931	16,442	17,890	76,042
Total effect of proposals ¹	1,603	-7,004	-1,361	-3,689	-5,469	-4,873	-22,396
(Paygo proposals) ¹	1,603	-6,890	-1,270	-3,605	-5,389	-4,797	-21,951
(Non-Paygo proposals) ¹		-114	-91	-84	-80	-76	-445

¹ Net of income offsets.

² Net of deductibility for income tax purposes.

³ The aviation excise taxes are proposed to be reinstated effective April 1, 1997. In addition, the Administration proposes that aviation excise taxes be repealed effective October 1, 1998 and replaced with cost-based user fees.

Table S-8. SUMMARY OF SUPPLEMENTAL AND RESCISSION PROPOSALS
(In millions of dollars)

	Budget Authority			Outlays					
	1997	1998	1999	1997	1998	1999	2000	2001	2002
Supplemental Increases in Discretionary Programs:									
Department of Agriculture	106			91	9				
Department of Defense	2,098			1,572	404	71			
Department of Housing and Urban Development ...	30				3	21	6		
Department of Labor				-45	30		15		
Department of State			921			921			
Department of Transportation				47	168	52	15	9	8
Other Independent Agencies	20			18	2				
Subtotal, Supplemental Increases in Discretionary Programs	2,254		921	1,683	616	1,065	36	9	8
Decreases in Discretionary Programs:									
Department of Agriculture	-50			-28	-18	-3			
Department of Defense	-4,872			-2,314	-1,333	-825			
Corps of Engineers—Civil	-50			-30	-20				
Department of Housing and Urban Development ...	-280			-16	-33	-47	-40	-37	-33
Subtotal, Decreases in Discretionary Programs	-5,252			-2,388	-1,404	-875	-40	-37	-33
Supplemental Increases in Mandatory Programs:									
Department of Transportation	4			4					
Department of Veterans Affairs	753			753					
Subtotal, Supplemental Increases in Mandatory Programs	757			757					
Total, All Proposals	-2,241		921	52	-788	190	-4	-28	-25

Table S-9. DISCRETIONARY PROPOSALS BY APPROPRIATIONS SUBCOMMITTEE

(In millions of dollars)

Appropriations Subcommittee	1996 Enacted		1997 Estimate		1998 Proposed		Change: 1997 to 1998	
	BA	Outlays	BA	Outlays	BA	Outlays	BA	Outlays
General Purpose Discretionary								
Agriculture and Rural Development	13,776	13,672	13,644	14,480	13,839	13,889	195	-591
Commerce, Justice, State, and the Judiciary	23,876	23,962	25,191	25,232	26,362	26,455	1,171	1,223
National Security	242,556	243,254	238,967	242,835	243,290	238,581	4,323	-4,254
District of Columbia	712	712	719	719	770	532	51	-187
Energy and Water Development	19,624	21,603	19,919	21,275	23,000	19,677	3,081	-1,598
Foreign Operations	12,331	12,600	12,244	13,194	16,846	13,165	4,602	-29
Interior and Related Agencies	12,808	13,294	12,751	13,628	13,107	13,520	356	-108
Labor, HHS, and Education	67,183	67,895	74,346	73,114	79,602	75,641	5,256	2,527
Legislative	2,121	2,161	2,169	2,247	2,386	2,373	217	126
Military Construction	11,150	10,511	9,984	10,920	8,383	9,521	1,601	-1,399
Transportation and Related Agencies	12,573	35,916	12,735	35,505	12,416	35,729	-319	224
Treasury, Postal Service and General Government	11,444	11,594	12,054	12,213	13,057	12,520	1,003	307
Veterans Affairs, HUD, and Independent Agencies	68,211	75,939	64,280	80,457	71,921	80,575	7,641	118
Subtotal, General Purpose Discretionary	498,366	533,114	499,004	545,820	524,980	542,178	25,976	-3,642
Violent Crime Reduction Trust Fund (VCRTF)								
Commerce, Justice, State, and the Judiciary	3,956	1,175	4,525	2,508	5,238	4,705	713	2,197
Labor, HHS, and Education	53	26	61	47	144	76	83	29
Treasury, Postal Service, and General Government	77	55	84	81	118	102	34	21
Subtotal, VCRTF	4,086	1,256	4,670	2,636	5,500	4,883	830	2,247
Total, Discretionary	502,452	534,370	503,674	548,456	530,479	547,061	26,805	-1,395
Memorandum: Amounts Excluded From Budget Resolution Allocations And Not Included Above								
National Security			2,078	1,567		399		
Transportation and Related Agencies			20	18		2		
Total, Supplemental Requests for Emergency Funding			2,098	1,585		401		

Summaries by Agency

SUMMARIES BY AGENCY

Table S-10. DISCRETIONARY BUDGET AUTHORITY BY AGENCY

(In billions of dollars)

Agency	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Legislative Branch	2.2	2.2	2.4	2.4	2.5	2.5	2.5
The Judiciary	2.8	3.0	3.4	3.5	3.6	3.7	3.8
Executive Office Of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	10.8	10.8	15.6	11.9	11.8	11.4	11.3
Agriculture	15.3	15.3	15.1	15.2	15.4	15.5	15.8
Commerce	3.7	3.8	4.2	4.9	6.1	4.0	4.0
Defense—Military	253.6	250.9	251.6	257.2	263.5	270.3	278.4
Defense—Civil	3.4	3.5	3.8	3.4	3.4	3.4	3.4
Education	21.4	26.2	29.1	29.8	30.5	31.1	31.5
Energy	16.4	16.5	19.2	17.6	16.7	16.3	15.8
Health and Human Services	33.2	34.1	36.3	36.6	36.8	37.1	37.4
Housing and Urban Development	21.7	19.3	24.8	28.4	30.3	31.7	33.0
Interior	7.1	6.9	7.4	7.4	7.6	7.5	7.5
Justice	14.6	16.3	17.1	17.8	16.8	17.0	17.5
Labor	9.4	10.2	10.8	10.6	10.6	10.7	10.9
State	4.7	4.8	5.1	5.8	4.9	5.0	5.0
Transportation	12.7	12.8	12.5	13.7	13.9	14.1	14.3
Treasury	10.4	10.6	11.8	11.8	11.4	11.6	11.8
Veterans Affairs	18.3	18.9	18.7	18.7	18.7	18.7	18.7
Environmental Protection Agency	6.5	6.8	7.6	7.7	7.1	7.2	7.3
General Services Administration	0.2	0.6	0.2	0.1	0.1	0.1	0.1
National Aeronautics and Space Administration	13.9	13.7	13.5	13.4	13.2	13.2	13.2
Office of Personnel Management	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Small Business Administration	0.8	0.9	0.7	0.7	0.7	0.7	0.7
Social Security Administration	5.0	5.6	5.6	5.5	5.5	5.5	5.5
Other Independent Agencies	14.0	11.7	13.6	10.8	10.9	10.7	10.7
Total	502.5	505.8	530.5	535.4	542.5	549.4	560.6

Table S-11. DISCRETIONARY OUTLAYS BY AGENCY
(In billions of dollars)

Agency	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Legislative Branch	2.2	2.3	2.4	2.4	2.5	2.5	2.5
The Judiciary	2.9	3.1	3.3	3.5	3.6	3.6	3.7
Executive Office Of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	11.4	11.8	11.9	11.7	11.8	11.6	11.6
Agriculture	15.1	16.2	15.2	15.2	15.2	15.4	15.6
Commerce	3.8	3.9	4.2	4.7	6.4	4.1	4.0
Defense—Military	253.7	255.2	248.4	250.1	255.9	256.9	262.3
Defense—Civil	3.8	3.7	3.5	3.4	3.4	3.4	3.4
Education	23.2	25.3	26.3	29.5	30.0	30.5	31.1
Energy	18.4	17.7	16.8	17.0	16.8	16.4	16.2
Health and Human Services	32.3	34.0	35.4	36.3	36.7	36.9	37.2
Housing and Urban Development	31.4	33.4	34.0	34.3	33.9	33.7	33.5
Interior	7.0	7.5	7.3	7.5	7.6	7.6	7.5
Justice	11.5	13.5	16.6	18.0	18.4	17.9	17.6
Labor	9.6	10.1	10.5	10.5	10.5	10.6	10.7
State	4.5	5.1	5.1	5.8	4.9	5.0	5.0
Transportation	36.3	35.9	36.0	36.1	36.1	36.4	36.8
Treasury	10.2	10.5	11.1	11.8	11.9	11.5	11.7
Veterans Affairs	18.1	19.0	18.6	18.7	18.7	18.7	18.7
Environmental Protection Agency	6.3	6.5	6.7	7.1	7.3	7.4	7.3
General Services Administration	0.7	0.9	0.4	0.3	0.2	0.1	0.1
National Aeronautics and Space Administration	13.9	13.7	13.6	13.5	13.2	13.2	13.2
Office of Personnel Management	0.1	0.2	0.2	0.2	0.2	0.2	0.2
Small Business Administration	0.9	0.8	0.8	0.7	0.7	0.7	0.7
Social Security Administration	4.6	5.6	5.7	5.6	5.6	5.5	5.5
Other Independent Agencies	12.2	13.9	13.4	13.2	12.0	10.9	10.8
Total	534.4	550.0	547.5	557.5	563.9	561.0	567.2

Table S-12. BUDGET AUTHORITY BY AGENCY
(In billions of dollars)

Agency	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Legislative Branch	2.5	2.5	2.8	2.8	2.8	2.8	2.9
The Judiciary	3.2	3.4	3.8	3.9	4.0	4.1	4.2
Executive Office Of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	10.2	10.6	14.9	10.5	10.6	10.8	11.0
Agriculture	58.7	60.6	60.3	60.3	62.3	62.7	65.6
Commerce	3.6	3.7	4.2	4.8	6.1	4.0	3.9
Defense—Military	254.4	250.0	250.7	256.3	262.8	269.6	277.5
Defense—Civil	32.4	33.8	35.2	35.9	37.0	38.0	39.0
Education	29.1	29.4	39.5	36.4	37.0	37.7	37.4
Energy	14.1	14.2	17.0	15.5	14.6	14.0	11.4
Health and Human Services	318.5	357.3	370.0	396.3	414.3	439.2	463.1
Housing and Urban Development	21.1	19.4	23.0	28.7	30.6	31.1	31.8
Interior	7.2	7.1	7.3	7.3	7.4	7.3	7.3
Justice	15.2	17.4	17.8	18.4	17.4	17.7	18.2
Labor	33.4	34.4	37.5	39.0	40.3	40.3	41.5
State	5.1	5.2	5.5	6.3	5.5	5.6	5.6
Transportation	35.7	43.0	43.3	42.1	42.2	42.5	42.2
Treasury	365.8	382.6	392.9	399.6	401.4	404.4	404.9
Veterans Affairs	38.7	39.4	41.1	41.6	42.1	42.6	43.1
Environmental Protection Agency	6.3	6.6	7.7	7.8	7.2	7.2	7.3
General Services Administration	0.2	0.7	0.2	0.1	0.1	0.1	0.1
National Aeronautics and Space Administration	13.9	13.7	13.5	13.4	13.2	13.2	13.2
Office of Personnel Management	43.8	44.8	47.8	50.1	52.3	54.7	57.3
Small Business Administration	1.1	0.9	0.7	0.7	0.7	0.7	0.7
Social Security Administration	377.3	395.7	412.7	433.2	455.8	472.8	497.9
On-Budget	(31.0)	(35.3)	(34.5)	(37.7)	(41.7)	(38.4)	(42.9)
Off-Budget	(346.3)	(360.3)	(378.2)	(395.5)	(414.2)	(434.4)	(455.0)
Other Independent Agencies	24.3	27.0	25.8	23.5	28.4	30.4	31.9
On-Budget	(20.9)	(19.0)	(20.9)	(22.1)	(27.2)	(28.0)	(28.6)
Off-Budget	(3.4)	(8.0)	(5.0)	(1.4)	(1.2)	(2.4)	(3.3)
Undistributed Offsetting Receipts	-135.0	-150.5	-165.7	-157.4	-164.6	-173.8	-197.0
On-Budget	(-92.2)	(-102.8)	(-113.4)	(-100.5)	(-103.1)	(-107.5)	(-125.6)
Off-Budget	(-42.8)	(-47.7)	(-52.2)	(-56.9)	(-61.5)	(-66.2)	(-71.3)
Total	1,581.1	1,652.9	1,709.5	1,777.4	1,831.7	1,880.0	1,922.3
On-Budget	(1,274.1)	(1,332.3)	(1,378.6)	(1,437.3)	(1,477.9)	(1,509.4)	(1,535.3)
Off-Budget	(307.0)	(320.6)	(330.9)	(340.1)	(353.8)	(370.6)	(387.0)

Table S-13. OUTLAYS BY AGENCY
(In billions of dollars)

Agency	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Legislative Branch	2.3	2.5	2.8	2.7	2.7	2.8	2.8
The Judiciary	3.1	3.6	3.7	3.8	3.9	4.1	4.2
Executive Office Of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	9.7	9.7	10.2	10.4	10.6	10.5	10.6
Agriculture	54.3	57.0	58.8	58.0	59.7	59.7	61.6
Commerce	3.7	3.8	4.1	4.6	6.2	4.0	3.9
Defense—Military	253.3	254.3	247.5	249.3	255.2	256.2	261.4
Defense—Civil	32.5	33.9	34.8	35.8	36.9	38.0	39.0
Education	29.7	28.3	32.1	36.2	36.8	37.4	35.9
Energy	16.2	15.4	14.6	14.9	14.6	14.1	11.8
Health and Human Services	319.8	351.1	376.1	396.9	414.1	438.6	461.9
Housing and Urban Development	25.5	29.9	32.3	32.9	32.4	30.2	29.6
Interior	6.7	7.4	7.1	7.3	7.3	7.4	7.2
Justice	12.0	14.5	17.4	18.7	19.1	18.5	18.2
Labor	32.5	32.9	35.6	37.5	39.0	39.6	40.4
State	5.0	5.5	5.5	6.3	5.5	5.5	5.6
Transportation	38.8	38.4	38.5	38.5	38.4	38.4	38.2
Treasury	364.6	380.6	390.4	397.8	400.2	402.5	402.8
Veterans Affairs	36.9	39.6	40.9	41.9	43.8	41.1	43.3
Environmental Protection Agency	6.0	6.3	6.7	7.1	7.4	7.4	7.3
General Services Administration	0.7	1.2	0.5	0.3	0.2	0.1	0.1
National Aeronautics and Space Adminis- tration	13.9	13.7	13.6	13.5	13.2	13.2	13.2
Office of Personnel Management	42.9	44.8	46.5	48.6	50.7	53.0	55.7
Small Business Administration	0.9	0.5	0.1	0.2	0.5	0.6	0.6
Social Security Administration	375.2	395.9	413.0	432.0	454.0	470.9	495.9
On-Budget	(31.4)	(35.2)	(36.3)	(38.1)	(41.7)	(38.4)	(42.9)
Off-Budget	(343.9)	(360.8)	(376.7)	(393.9)	(412.4)	(432.5)	(453.0)
Other Independent Agencies	8.9	10.4	20.2	22.5	26.2	24.1	25.1
On-Budget	(9.5)	(8.5)	(16.1)	(21.7)	(26.3)	(25.8)	(26.4)
Off-Budget	(-0.6)	(2.0)	(4.1)	(0.9)	(-0.2)	(-1.8)	(-1.3)
Undistributed Offsetting Receipts	-135.0	-150.5	-165.7	-157.4	-164.6	-173.8	-197.0
On-Budget	(-92.2)	(-102.8)	(-113.4)	(-100.5)	(-103.1)	(-107.5)	(-125.6)
Off-Budget	(-42.8)	(-47.7)	(-52.2)	(-56.9)	(-61.5)	(-66.2)	(-71.3)
Total	1,560.3	1,631.0	1,687.5	1,760.7	1,814.4	1,844.5	1,879.7
On-Budget	(1,259.9)	(1,316.0)	(1,358.9)	(1,422.8)	(1,463.8)	(1,480.0)	(1,499.4)
Off-Budget	(300.5)	(315.0)	(328.6)	(337.9)	(350.7)	(364.5)	(380.3)

Other Summary Tables

OTHER SUMMARY TABLES

Table S-14. RECEIPTS BY SOURCE—SUMMARY

(In millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Individual income taxes	656,417	672,683	691,199	721,554	755,558	795,223	839,850
Corporation income taxes	171,824	176,199	189,662	199,555	212,046	220,521	227,844
Social insurance taxes and con- tributions	509,414	535,766	557,783	585,229	614,395	642,161	673,075
(On-budget)	(141,922)	(146,863)	(152,839)	(160,033)	(167,499)	(174,544)	(183,210)
(Off-budget)	(367,492)	(388,903)	(404,944)	(425,196)	(446,896)	(467,617)	(489,865)
Excise taxes	54,014	57,247	61,239	64,496	64,934	66,194	67,363
Estate and gift taxes	17,189	17,588	18,817	19,969	21,390	22,926	24,573
Customs duties	18,670	17,328	18,307	18,469	19,617	20,523	21,988
Miscellaneous receipts	25,534	28,614	29,835	34,048	39,364	40,799	41,993
Total receipts	1,453,062	1,505,425	1,566,842	1,643,320	1,727,304	1,808,347	1,896,686
<i>On-budget</i>	<i>(1,085,570)</i>	<i>(1,116,522)</i>	<i>(1,161,898)</i>	<i>(1,218,124)</i>	<i>(1,280,408)</i>	<i>(1,340,730)</i>	<i>(1,406,821)</i>
<i>Off-budget</i>	<i>(367,492)</i>	<i>(388,903)</i>	<i>(404,944)</i>	<i>(425,196)</i>	<i>(446,896)</i>	<i>(467,617)</i>	<i>(489,865)</i>

Table S-15. FEDERAL EMPLOYMENT IN THE EXECUTIVE BRANCH
(Civilian employment as measured by Full-Time Equivalents, in thousands)

Agency	1993 Base	Actual				Estimate		Change: 1993 base to 1998	
		1993	1994	1995	1996	1997	1998	FTE's	Percent
Cabinet agencies:									
Agriculture ¹	115.6	114.4	109.8	103.8	100.7	101.7	99.9	-15.8	-13.6%
Commerce	36.7	36.1	36.0	35.3	33.8	34.9	38.3	+1.6	+4.3%
Defense-military functions	931.3	931.8	868.3	821.7	778.9	760.0	733.2	-198.1	-21.3%
Education	5.0	4.9	4.8	4.8	4.7	4.6	4.6	-0.5	-9.3%
Energy	20.6	20.3	19.8	19.7	19.1	18.2	17.2	-3.4	-16.5%
Health and Human Services ¹	65.0	66.1	62.9	59.3	57.2	57.6	57.6	-7.3	-11.3%
Social Security Administration	65.4	64.8	64.5	64.6	64.0	65.6	65.4	.....	.....
Housing and Urban Development	13.6	13.3	13.1	12.1	11.4	11.4	11.0	-2.7	-19.6%
Interior	79.3	78.1	76.3	72.0	66.7	70.6	71.4	-7.9	-10.0%
Justice	99.4	95.4	95.3	97.9	103.8	113.3	121.8	+22.4	+22.5%
Labor	18.3	18.0	17.5	16.8	16.0	16.6	17.1	-1.2	-6.5%
State	26.0	25.6	25.2	23.9	22.9	23.2	23.2	-2.8	-10.8%
Transportation	70.3	69.1	66.4	63.2	62.4	64.0	64.8	-5.5	-7.8%
Treasury	166.1	161.1	157.3	157.5	151.1	148.3	148.1	-18.0	-10.8%
Veterans Affairs ¹	232.4	234.2	233.1	228.5	221.9	215.5	210.6	-21.8	-9.4%
Other agencies (excluding Postal Service):									
Agency for International Development ¹	4.4	4.1	3.9	3.6	3.4	3.1	3.0	-1.4	-31.9%
Corps of Engineers	29.2	28.4	27.9	27.7	27.1	27.1	26.4	-2.8	-9.7%
Environmental Protection Agency	18.6	17.9	17.6	17.5	17.2	18.0	18.3	-0.3	-1.6%
EEOC	2.9	2.8	2.8	2.8	2.7	2.7	2.7	-0.2	-6.2%
FEMA	2.7	4.0	4.9	4.6	4.7	5.0	4.7	+1.9	+70.5%
FDIC/RTC	21.6	21.9	20.0	15.7	11.8	9.4	7.8	-13.8	-64.0%
General Services Administration	20.6	20.2	19.5	17.0	15.7	14.9	14.4	-6.2	-30.2%
NASA	25.7	24.9	23.9	22.4	21.1	20.7	19.8	-6.0	-23.3%
National Archives and Records Admin. .	2.8	2.6	2.6	2.5	2.5	2.5	2.5	-0.2	-8.6%
National Labor Relations Board	2.1	2.1	2.1	2.0	1.9	2.0	2.0	-0.1	-6.0%
National Science Foundation	1.3	1.2	1.2	1.2	1.3	1.3	1.2	-0.1	-8.2%
Nuclear Regulatory Commission	3.4	3.4	3.3	3.2	3.1	3.1	3.0	-0.4	-12.1%
Office of Personnel Management	6.2	5.9	5.3	4.2	3.4	3.4	3.3	-3.0	-47.6%
Panama Canal Commission	8.7	8.5	8.5	8.8	9.0	10.2	10.3	+1.6	+18.5%
Peace Corps	1.3	1.2	1.2	1.2	1.1	1.2	1.1	-0.1	-9.4%
Railroad Retirement Board	1.9	1.8	1.7	1.6	1.5	1.4	1.3	-0.5	-29.0%
Securities and Exchange Commission ...	2.7	2.7	2.7	2.7	2.8	2.8	2.8	+0.1	+2.1%
Small Business Administration	4.0	5.6	6.3	5.7	4.8	4.6	4.6	+0.6	+15.2%
Smithsonian Institution	5.9	5.5	5.4	5.3	5.1	5.3	5.3	-0.6	-10.4%
Tennessee Valley Authority	19.1	17.3	18.6	16.6	16.0	15.7	15.6	-3.6	-18.8%
United States Information Agency	8.7	8.3	8.1	7.7	7.0	7.0	6.9	-1.8	-20.9%
All other small agencies	16.1	15.4	15.0	15.1	14.1	14.8	14.5	-1.6	-9.9%
Total, Executive Branch civilian em- ployment	2,155.2	2,138.8	2,052.7	1,970.2	1,891.7	1,881.3	1,855.6	-299.6	-13.9%
Reduction from 1993 base .....	.....	-16.4	-102.5	-185.0	-263.5	-273.9	-299.6	.....	.....
Subtotal, Defense	931.3	931.8	868.3	821.7	778.9	760.0	733.2	-198.1	-21.3%
Subtotal, non-defense	1,223.9	1,207.1	1,184.4	1,148.4	1,112.8	1,121.2	1,122.4	-101.5	-8.3%
Status of Federal civilian employment relative to the FWRA:²									
Total, Executive Branch employment ....	.....	.....	2,052.7	1,970.2	1,891.7	1,881.3	1,855.6	.....	.....
Less: FTEs exempt from FWRA .....	.....	.....	5.7	5.7	7.6	7.9	5.6	.....	.....
Total, Executive Branch subject to FWRA Ceiling .....	.....	.....	2,047.0	1,964.4	1,884.1	1,873.3	1,850.0	.....	.....
FWRA ceiling .....	.....	.....	2,084.6	2,043.3	2,003.3	1,963.3	1,922.3	.....	.....
Executive Branch employment relative to FWRA ceiling .....	.....	.....	-37.6	-78.9	-119.2	-90.0	-72.3	.....	.....

¹The Departments of Agriculture, Health and Human Services, Veterans Affairs, and the Agency for International Development have components that are exempt from FTE controls. In 1998, Agriculture has 2,098 exemptions; HHS has 268 exemptions; Veterans Affairs has 3,200 exemptions and AID has 27 exemptions.

²FTE limitations are set for the Executive Branch in the Federal Workforce Restructuring Act of 1994 (P.L. 103-226) from 1994-99.

Table S-16. FEDERAL GOVERNMENT FINANCING AND DEBT¹
(In billions of dollars)

	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Financing:							
Surplus or deficit (-)	-107.3	-125.6	-120.6	-117.4	-87.1	-36.1	17.0
(On-budget)	-174.3	-199.5	-197.0	-204.7	-183.3	-139.2	-92.5
(Off-budget)	67.0	73.9	76.4	87.3	96.2	103.1	109.5
Means of financing other than borrowing from the public:							
Changes in: ²							
Treasury operating cash balance	-6.3	4.2					
Checks outstanding, etc. ³	-3.9	-*	-1.4				
Deposit fund balances	-1.0	0.7	-2.6				
Seigniorage on coins	0.6	0.6	0.6	0.6	0.6	0.6	0.6
Less: Net financing disbursements:							
Direct loan financing accounts	-13.0	-22.6	-21.9	-21.9	-23.8	-24.4	-24.0
Guaranteed loan financing accounts	1.3	-0.2	0.4	0.6	0.7	0.9	1.2
Total, means of financing other than borrowing from the public	-22.3	-17.2	-24.9	-20.7	-22.4	-22.8	-22.1
Total, requirement for borrowing from the public	-129.6	-142.8	-145.6	-138.1	-109.6	-59.0	-5.2
Change in debt held by the public	129.6	142.8	145.6	138.1	109.6	59.0	5.2
Debt Outstanding, End of Year:							
Gross Federal debt:							
Debt issued by Treasury	5,146.9	5,420.4	5,706.3	5,983.1	6,243.0	6,456.6	6,624.3
Debt issued by other agencies	35.1	33.3	29.9	29.5	29.0	28.7	28.2
Total, gross Federal debt	5,181.9	5,453.7	5,736.2	6,012.6	6,272.0	6,485.2	6,652.5
Held by:							
Government accounts	1,449.0	1,577.9	1,714.8	1,853.2	2,003.0	2,157.2	2,319.4
The public	3,733.0	3,875.8	4,021.4	4,159.4	4,269.0	4,328.0	4,333.1
Federal Reserve Banks	390.9						
Other	3,342.0						
Debt Subject to Statutory Limitation, End of Year:							
Debt issued by Treasury	5,146.9	5,420.4	5,706.3	5,983.1	6,243.0	6,456.6	6,624.3
Less: Treasury debt not subject to limitation ⁴	-15.5	-15.5	-15.5	-15.5	-15.5	-15.5	-15.5
Agency debt subject to limitation	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Adjustment for discount and premium ⁵	5.8	5.8	5.8	5.8	5.8	5.8	5.8
Total, debt subject to statutory limitation⁶	5,137.2	5,410.7	5,696.6	5,973.4	6,233.3	6,446.9	6,614.7

* \$50 million or less.

¹Treasury securities held by the public and zero-coupon bonds held by Government accounts are almost entirely measured at sales price plus amortized discount or less amortized premium. Agency debt is almost entirely measured at face value. Treasury securities in the Government account series are measured at face value less unrealized discount (if any).

²A decrease in the Treasury operating cash balance (which is an asset) would be a means of financing the deficit and therefore has a positive sign. An increase in checks outstanding or deposit fund balances (which are liabilities) would also be a means of financing the deficit and therefore also have a positive sign.

³Besides checks outstanding, includes accrued interest payable on Treasury debt, miscellaneous liability accounts, allocations of special drawing rights, and, as an offset, cash and monetary assets other than the Treasury operating cash balance, miscellaneous asset accounts, and profit on sale of gold.

⁴Consists primarily of Federal Financing Bank debt.

⁵Consists of unamortized discount (less premium) on public issues of Treasury notes and bonds (other than zero-coupon bonds) and unrealized discount on Government account series securities.

⁶The statutory debt limit is \$5,500 billion.

Table S-17. COMPARISON OF ECONOMIC ASSUMPTIONS
(Calendar years)

	Projections					
	1997	1998	1999	2000	2001	2002
Real GDP (chain-weighted):¹						
1997 Mid-Session Review	2.3	2.3	2.3	2.3	2.3	2.3
CBO January ²	2.1	2.1	2.2	2.2	2.1	2.1
1998 Budget	2.0	2.0	2.3	2.3	2.3	2.3
Chain-weighted GDP Price Index:¹						
1997 Mid-Session Review	2.7	2.7	2.7	2.7	2.7	2.7
CBO January ²	2.4	2.6	2.6	2.6	2.6	2.6
1998 Budget	2.5	2.6	2.6	2.6	2.6	2.6
Consumer Price Index (all-urban):¹						
1997 Mid-Session Review	2.8	2.8	2.8	2.8	2.8	2.8
CBO January ²	2.9	3.0	3.0	3.0	3.0	3.0
1998 Budget	2.6	2.7	2.7	2.7	2.7	2.7
Unemployment rate:³						
1997 Mid-Session Review	5.7	5.7	5.7	5.7	5.7	5.7
CBO January ²	5.3	5.6	5.8	5.9	6.0	6.0
1998 Budget	5.3	5.5	5.5	5.5	5.5	5.5
Interest rates:³						
91-day Treasury bills:						
1997 Mid-Session Review	4.5	4.3	4.2	4.0	4.0	4.0
CBO January ²	5.0	5.0	4.6	4.2	3.9	3.9
1998 Budget	5.0	4.7	4.4	4.2	4.0	4.0
10-year Treasury notes:						
1997 Mid-Session Review	5.6	5.2	5.0	5.0	5.0	5.0
CBO January ²	6.2	6.1	5.8	5.5	5.5	5.5
1998 Budget	6.1	5.9	5.5	5.3	5.1	5.1

¹ Percent change, fourth quarter over fourth quarter.

² Economic projections assuming balanced budget policy.

³ Annual averages, percent.

1999 Budget Proposals

1999 BUDGET PROPOSALS

Table S-1. OUTLAYS AND RECEIPTS
(In billions of dollars)

	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Outlays:							
Discretionary:							
National defense	271.6	265.1	266.5	269.7	270.8	273.1	289.5
International	19.0	18.9	18.6	19.1	19.0	19.1	18.9
Domestic	257.6	268.6	281.1	285.1	285.3	284.6	286.9
Subtotal, discretionary	548.3	552.7	566.2	573.8	575.1	576.8	595.3
Mandatory:							
Programmatic:							
Social security	362.3	378.1	392.9	409.3	427.1	447.0	467.5
Medicare and Medicaid	283.0	296.3	312.3	329.0	353.3	364.8	396.2
Means-tested entitlements (except Medicaid)	98.4	103.6	111.7	116.8	120.5	124.2	129.1
Deposit insurance	-14.4	-4.5	-4.5	-1.9	-1.4	-1.2	-0.3
Other	129.6	145.3	155.3	167.3	173.3	176.3	185.2
Subtotal, programmatic	858.9	918.8	967.7	1,020.5	1,072.9	1,111.2	1,177.8
Undistributed offsetting receipts	-50.0	-46.4	-42.5	-45.8	-47.2	-55.5	-48.3
Subtotal, mandatory	809.0	872.4	925.2	974.7	1,025.7	1,055.6	1,129.5
Net interest	244.0	242.7	241.8	236.5	233.6	227.1	220.6
Subtotal, mandatory and net interest	1,053.0	1,115.1	1,167.0	1,211.2	1,259.2	1,282.8	1,350.1
Total outlays	1,601.2	1,667.8	1,733.2	1,785.0	1,834.4	1,859.6	1,945.4
Receipts	1,579.3	1,657.9	1,742.7	1,793.6	1,862.6	1,949.3	2,028.2
Reserve Pending Social Security Reform	NA	NA	9.5	8.5	28.2	89.7	82.8
Surplus/Deficit (-)	-21.9	-10.0	0.0	0.0	0.0	0.0	0.0
Memorandum:							
Total Discretionary Net of Funds for America Offsets:							
Budget Authority	536.3	555.3	562.4	565.7	572.0	573.0	589.2
Outlays	548.3	552.6	558.0	564.5	564.7	561.2	580.3

NA = Not applicable.

Table S-2. SUMMARY OF BUDGET PROPOSALS
(In billions of dollars)

	Estimate						Total 1999-2003
	1998	1999	2000	2001	2002	2003	
Capped baseline surplus/deficit (-)	-9.9	5.6	5.2	27.8	90.3	89.1	.....
Programmatic changes:							
Funds for America:¹							
Spending (outlays):							
Research Fund	(24.3)	27.8	30.7	32.5	34.0	36.0	161.1
Environmental Resources Fund	(5.4)	6.5	7.1	7.2	7.1	7.1	35.1
Transportation Fund	(33.5)	34.8	36.0	36.8	37.6	38.6	183.8
Subtotal, spending	(63.1)	69.1	73.9	76.5	78.8	81.7	380.0
Offsets:							
Tobacco revenues		-3.6	-4.6	-5.0	-5.7	-6.3	-25.3
VA tobacco reform		-0.5	-0.6	-0.9	-4.0	-3.1	-9.1
Superfund tax extension	-0.1	-1.8	-1.4	-1.4	-1.4	-1.4	-7.4
Fuels tax extension			-0.4	-0.4	-0.4	-0.4	-1.5
New FAA fees			-1.7	-1.7	-1.7	-0.9	-6.0
Other mandatory reductions			-0.6	-1.0	-2.3	-2.9	-6.9
Transfers within discretionary caps		-63.3	-64.6	-66.0	-63.2	-66.7	-323.8
Subtotal, offsets	-0.1	-69.1	-73.9	-76.5	-78.8	-81.7	-380.0
Total, Funds for America	-0.1						
Other proposals:							
Spending:							
Transfer to Funds for America			0.6	1.0	2.3	2.9	6.9
Child care		0.8	1.1	1.3	1.5	1.9	6.6
Teachers		0.1	0.8	1.2	1.4	1.6	5.1
Early Learning Fund		0.4	0.5	0.6	0.6	0.6	2.7
Student loans	0.3	0.3	0.5	0.6	0.7	0.9	3.1
Legal immigrants	0.1	0.5	0.5	0.5	0.5	0.5	2.5
Medicare		0.1	0.5	0.5	0.5	0.5	2.1
Miscellaneous activities authorized in tobacco legislation		3.4	3.9	4.6	5.0	5.4	22.3
Other mandatory	*	1.5	1.7	2.1	1.9	1.7	8.8
Reserve for emergency discretionary		2.4					2.4
Residual discretionary	-*	-3.5	-0.9	-0.2		6.7	2.2
Subtotal, spending	0.4	6.1	9.2	12.1	14.5	22.6	64.5
Offsets:							
Medicare		-0.2	-0.4	-0.5	-0.6	-0.7	-2.4
VA tobacco reform		-0.3	-0.7	-1.4	-2.3	-3.3	-7.9
Other mandatory	-0.4	-1.7	-2.5	-2.5	-2.6	-2.5	-11.8
Tobacco revenues		-6.2	-7.2	-8.3	-8.8	-9.7	-40.2
Other revenues (net)	0.1	-1.2	0.8	0.3	-0.2	0.3	*
Subtotal, offsets	-0.3	-9.6	-10.1	-12.4	-14.5	-15.9	-62.3
Total, other proposals	0.1	-3.5	-0.9	-0.2		6.7	2.2
Debt service	*	-0.1	-0.3	-0.4	-0.4	-0.3	-1.5
Spectrum and other items	-*	-0.3	-2.2	0.2	1.0	-0.2	-1.5
Reserve pending social security reform		9.5	8.5	28.2	89.7	82.8	218.8
Proposed surplus/deficit (-)	-10.0						

* \$50 million or less.

¹1998 figures are for comparison purposes only; Funds for America proposal to begin in 1999.

Table S-3. DISCRETIONARY SPENDING CAPS AND BUDGET PROPOSALS
(In billions of dollars)

	Estimate							
	1999		2000		2001		2002	
	BA	OL	BA	OL	BA	OL	BA	OL
Discretionary Spending Cap	562.4	561.4	566.6	565.4	572.1	564.9	581.8	561.2
Defense Funding (Cap in 1999)	271.6	266.5	277.0	269.7	284.8	270.8	288.1	273.1
Non-defense Discretionary (NDD) Spending (Total Discretionary Spending Cap less Defense Fund- ing)	290.7	294.9	289.7	295.7	287.3	294.1	293.7	288.1
Proposed Funding for Funds for America	75.5	69.1	76.6	73.9	78.6	76.5	80.9	78.8
Designated Offsets	-5.8	-5.8	-9.3	-9.3	-10.5	-10.5	-15.6	-15.6
Net Transfers Within Cap to Funds for America	69.7	63.3	67.3	64.6	68.1	66.0	65.3	63.2
NDD Spending Under Cap	290.7	294.9	289.7	295.7	287.3	294.1	293.7	288.1
Net Transfers Within Cap to Funds for America	-69.7	-63.3	-67.3	-64.6	-68.1	-66.0	-65.3	-63.2
Remaining NDD Under Cap	221.1	231.6	222.4	231.1	219.2	228.1	228.4	224.9
Available Discretionary Spending:								
Defense Funding (Cap in 1999)	271.6	266.5	277.0	269.7	284.8	270.8	288.1	273.1
NDD Funding:								
Funds for America (net)	69.7	63.3	67.3	64.6	68.1	66.0	65.3	63.2
Funding from Designated Offsets:								
Funds for America	5.8	5.8	9.3	9.3	10.5	10.5	15.6	15.6
Emergency Discretionary	2.4	2.4						
Other NDD Funding	221.1	231.6	222.4	231.1	219.2	228.1	228.4	224.9
Subtotal, NDD Funding	299.0	303.2	299.0	305.0	297.8	304.6	309.3	303.6
Total	570.6	569.7	575.9	574.7	582.6	575.4	597.4	576.8
Budget Proposals:								
Defense Funding	271.6	266.5	277.0	269.7	284.8	270.8	288.1	273.1
NDD Funding:								
Funds for America	75.5	69.1	76.6	73.9	78.6	76.5	80.9	78.8
Other NDD Funding	223.5	230.6	221.5	230.3	219.1	227.9	219.6	224.9
Subtotal, NDD Funding	299.0	299.7	298.1	304.1	297.7	304.4	300.5	303.6
Total	570.6	566.2	575.0	573.8	582.5	575.1	588.6	576.8
Residual Available Under the Caps		3.5	0.9	0.9	0.1	0.2	8.8	

Table S-4. FUNDS FOR AMERICA PROPOSAL

(In millions of dollars)

	Estimate												Total	
	1998 ¹		1999		2000		2001		2002		2003		1999-2003	
	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL
Research Fund For America:														
Spending	(27,907)	(26,439)	31,102	27,828	32,222	30,750	33,715	32,479	35,523	34,029	38,034	36,003	170,596	161,089
Dedicated Offsets			-4,048	-4,048	-6,196	-6,196	-7,380	-7,380	-12,443	-12,443	-12,711	-12,711	-42,778	-42,778
Net Transfer within Cap to Funds for America	(-27,907)	(-26,439)	-27,054	-23,780	-26,026	-24,554	-26,335	-25,099	-23,080	-21,586	-25,323	-23,292	-127,818	-118,311
Net Deficit/Surplus Effect														
Environmental Resources Fund For America:														
Spending	(6,722)	(5,376)	7,672	6,500	7,015	7,142	7,054	7,217	7,003	7,092	6,951	7,119	35,695	35,070
Dedicated Offsets	(-75)	(-75)	-1,775	-1,775	-1,407	-1,407	-1,410	-1,410	-1,421	-1,421	-1,434	-1,434	-7,447	-7,447
Net Transfer within Cap to Funds for America	(-6,647)	(-5,301)	-5,897	-4,725	-5,608	-5,735	-5,644	-5,807	-5,582	-5,671	-5,517	-5,685	-28,248	-27,623
Net Deficit/Surplus Effect														
Transportation Fund For America:														
Spending	(36,140)	(33,499)	36,739	34,819	37,320	35,990	37,839	36,793	38,371	37,640	38,938	38,568	189,207	183,810
Dedicated Offsets					-1,700	-1,700	-1,700	-1,700	-1,700	-1,700	-850	-850	-5,950	-5,950
Net Transfer within Cap to Funds for America	(-36,140)	(-33,499)	-36,739	-34,819	-35,620	-34,290	-36,139	-35,093	-36,671	-35,940	-38,088	-37,718	-183,257	-177,860
Net Deficit/Surplus Effect														
TOTAL, FUNDS FOR AMERICA:														
Spending	(70,769)	(65,314)	75,513	69,147	76,557	73,882	78,608	76,489	80,897	78,761	83,923	81,690	395,498	379,969
Dedicated Offsets	(-75)	(-75)	-5,823	-5,823	-9,303	-9,303	-10,490	-10,490	-15,564	-15,564	-14,995	-14,995	-56,175	-56,175
Net Transfer within Cap to Funds for America	(-70,694)	(-65,239)	-69,690	-63,324	-67,254	-64,579	-68,118	-65,999	-65,333	-63,197	-68,928	-66,695	-339,323	-323,794
Net Deficit/Surplus Effect														
Research Fund For America—Spending:														
Agriculture:														
Forest Service	(188)	(169)	198	196	199	199	200	200	201	201	201	201	999	997
Economic Research Service	(72)	(72)	56	59	56	56	56	56	56	56	56	56	280	283
Agricultural Research Service	(745)	(743)	777	771	788	785	783	784	785	785	785	785	3,918	3,910
Cooperative State Research, Education and Extension Service	(436)	(415)	427	422	427	430	422	432	422	422	422	422	2,120	2,128
Subtotal, Agriculture	(1,441)	(1,399)	1,458	1,448	1,470	1,470	1,461	1,472	1,464	1,464	1,464	1,464	7,317	7,318
Commerce:														
National Oceanic and Atmospheric Administration	(271)	(266)	251	254	251	251	251	252	251	253	251	251	1,255	1,261

Table S-4. FUNDS FOR AMERICA PROPOSAL—Continued
(In millions of dollars)

	Estimate												Total	
	1998 ¹		1999		2000		2001		2002		2003		1999–2003	
	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL
National Institutes of Standards and Technology	(559)	(337)	607	399	660	507	698	611	724	660	698	698	3,387	2,875
Subtotal, Commerce	(830)	(603)	858	653	911	758	949	863	975	913	949	949	4,642	4,136
Education:														
Office of Educational Research and Improvement			50	20	50	40	50	50	50	50	50	50	250	210
Energy:														
Science	(1,238)	(1,277)	2,482	1,430	2,497	2,244	2,622	2,635	2,688	2,675	2,660	2,662	12,949	11,646
Fossil energy research and development			30	12	33	25	35	33	35	35	35	35	168	140
Energy conservation	(436)	(406)	618	185	625	528	643	629	662	646	662	659	3,210	2,647
Energy supply	(501)	(490)	610	275	593	511	592	595	571	583	596	585	2,962	2,549
Energy information administration			3	2	3	3	4	4	4	4	4	4	18	17
Subtotal, Energy	(2,175)	(2,173)	3,743	1,904	3,751	3,311	3,896	3,896	3,960	3,943	3,957	3,945	19,307	16,999
HHS:														
National Institutes of Health	(13,648)	(12,893)	14,798	13,898	15,661	14,934	16,632	15,816	17,997	16,896	20,188	18,460	85,276	80,004
Agency for Health Care Policy Research			46	7	48	27	51	43	53	48	56	52	254	177
Centers for Disease Control			25	8	26	20	28	25	29	27	30	29	138	109
Subtotal, HHS	(13,648)	(12,893)	14,869	13,913	15,735	14,981	16,711	15,884	18,079	16,971	20,274	18,541	85,668	80,290
HUD: Research and Technology			10	4		5		1		1			10	11
Interior: U.S. Geological Survey	(759)	(799)	807	806	813	812	797	798	797	797	797	797	4,011	4,010
Veterans Affairs: Medical and Prosthetic Research	(272)	(269)	300	292	300	299	300	300	300	300	300	300	1,500	1,491
EPA: Office of Research and Development	(628)	(575)	692	648	713	691	767	731	801	774	819	806	3,792	3,650
NASA: Science, Aeronautics, and Technology	(4,788)	(4,677)	4,605	4,796	4,656	4,805	4,843	4,732	5,037	4,913	5,240	5,111	24,381	24,357
NSF: Agency Total	(3,366)	(3,051)	3,710	3,344	3,823	3,578	3,941	3,752	4,060	3,903	4,184	4,040	19,718	18,617
Total, Research Fund For America Spending	(27,907)	(26,439)	31,102	27,828	32,222	30,750	33,715	32,479	35,523	34,029	38,034	36,003	170,596	161,089

Table S-4. FUNDS FOR AMERICA PROPOSAL—Continued
(In millions of dollars)

	Estimate												Total	
	1998 ¹		1999		2000		2001		2002		2003		1999-2003	
	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL
Dedicated Offsets:														
Receipts from tobacco legislation			-3,597	-3,597	-4,624	-4,624	-5,028	-5,028	-5,723	-5,723	-6,341	-6,341	-25,313	-25,313
Other mandatory					-575	-575	-1,043	-1,043	-2,345	-2,345	-2,889	-2,889	-6,852	-6,852
Extend expiring fuel taxes					-371	-371	-382	-382	-391	-391	-403	-403	-1,547	-1,547
VA tobacco reform			-451	-451	-626	-626	-927	-927	-3,984	-3,984	-3,078	-3,078	-9,066	-9,066
Total, Dedicated Offsets			-4,048	-4,048	-6,196	-6,196	-7,380	-7,380	-12,443	-12,443	-12,711	-12,711	-42,778	-42,778
Net Transfer within Cap to Funds for America	(-27,907)	(-26,439)	-27,054	-23,780	-26,026	-24,554	-26,335	-25,099	-23,080	-21,586	-25,323	-23,292	-127,818	-118,311
Net Deficit/Surplus Effect (-)/(+)														
Environmental Resources Fund For America—Spending:														
Agriculture:														
Rural Development	(577)	(22)	629	157	629	345	629	475	629	549	629	590	3,145	2,116
Forest Service	(599)	(534)	691	708	747	732	799	784	795	792	750	762	3,782	3,778
Other Agriculture	(4)	(4)	31	24	27	28	27	28	27	28	77	71	189	179
Subtotal, Agriculture	(1,180)	(560)	1,351	889	1,403	1,105	1,455	1,287	1,451	1,369	1,456	1,423	7,116	6,073
Commerce: National Oceanic and Atmospheric Administration	(16)	(16)	40	31	40	37	18	24	18	20	18	20	134	132
Interior:														
Bureau of Land Management	(191)	(190)	229	226	241	244	256	252	262	258	257	258	1,245	1,238
Office of Surface Mining	(5)	(2)	7	4	7	4	7	6	7	7	7	7	35	28
Bureau of Reclamation	(85)	(30)	143	105	143	143	93	93	93	93	93	93	286	341
U.S. Fish and Wildlife Service	(187)	(237)	193	230	251	267	291	269	302	291	279	286	1,316	1,343
Park Service	(779)	(776)	806	838	891	879	970	927	873	916	812	892	4,352	4,452
Bureau of Indian Affairs	(54)	(80)	92	65	92	65	92	85	92	92	92	92	460	399
Subtotal, Interior	(1,301)	(1,315)	1,470	1,468	1,625	1,602	1,616	1,632	1,536	1,564	1,447	1,535	7,694	7,801
Corps of Engineers:														
Construction, general	(37)	(22)	106	79	116	112	130	124	112	119	144	131	608	565
Operation and maintenance, general	(20)	(15)	14	16	14	15	14	14	14	14	14	14	70	73
Regulatory program	(106)	(107)	117	116	117	117	117	117	117	117	117	117	585	584
Subtotal, Corps of Engineers	(163)	(144)	237	211	247	244	261	255	243	250	275	262	1,263	1,222
EPA:														
Hazardous substance superfund	(1,500)	(1,396)	2,093	1,573	1,444	1,595	1,393	1,497	1,394	1,467	1,394	1,476	7,718	7,608
State and Tribal assistance grants	(2,311)	(1,688)	2,201	2,060	1,976	2,283	2,026	2,239	2,076	2,135	2,076	2,115	10,355	10,832

Table S-4. FUNDS FOR AMERICA PROPOSAL—Continued
(In millions of dollars)

	Estimate												Total	
	1998 ¹		1999		2000		2001		2002		2003		1999–2003	
	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL
Environmental programs and management	(251)	(257)	280	268	280	276	285	283	285	287	285	288	1,415	1,402
Subtotal, EPA	(4,062)	(3,341)	4,574	3,901	3,700	4,154	3,704	4,019	3,755	3,889	3,755	3,879	19,488	19,842
Total, Environmental Resources Fund For America Spending	(6,722)	(5,376)	7,672	6,500	7,015	7,142	7,054	7,217	7,003	7,092	6,951	7,119	35,695	35,070
Dedicated Offsets: Superfund initiative	(-75)	(-75)	-1,775	-1,775	-1,407	-1,407	-1,410	-1,410	-1,421	-1,421	-1,434	-1,434	-7,447	-7,447
Total, Dedicated Offsets	(-75)	(-75)	-1,775	-1,775	-1,407	-1,407	-1,410	-1,410	-1,421	-1,421	-1,434	-1,434	-7,447	-7,447
Net Transfer within Cap to Funds for America	(-6,647)	(-5,301)	-5,897	-4,725	-5,608	-5,735	-5,644	-5,807	-5,582	-5,671	-5,517	-5,685	-28,248	-27,623
Net Deficit/Surplus Effect (-)/(+)														
Transportation Fund For America—Spending:														
Transportation:														
Surface Transportation	(27,063)	(24,557)	27,031	25,569	27,032	26,250	27,032	26,548	27,032	26,889	27,032	27,127	135,159	132,383
Federal Aviation Administration (FAA)	(9,077)	(8,942)	9,708	9,250	10,288	9,740	10,807	10,245	11,339	10,751	11,906	11,441	54,048	51,427
Subtotal, Transportation	(36,140)	(33,499)	36,739	34,819	37,320	35,990	37,839	36,793	38,371	37,640	38,938	38,568	189,207	183,810
Total, Transportation Fund For America Spending	(36,140)	(33,499)	36,739	34,819	37,320	35,990	37,839	36,793	38,371	37,640	38,938	38,568	189,207	183,810
Dedicated Offsets:														
FAA: convert to cost-based user fees					-1,700	-1,700	-1,700	-1,700	-1,700	-1,700	-850	-850	-5,950	-5,950
Total, Dedicated Offsets					-1,700	-1,700	-1,700	-1,700	-1,700	-1,700	-850	-850	-5,950	-5,950
Net Transfer within Cap to Funds for America	(-36,140)	(-33,499)	-36,739	-34,819	-35,620	-34,290	-36,139	-35,093	-36,671	-35,940	-38,088	-37,718	-183,257	-177,860
Net Deficit/Surplus Effect (-)/(+)														

¹ 1998 figures are for comparison purposes only; the Funds for America proposal is to begin in 1999.

Table S-5. PAY-AS-YOU-GO PROPOSALS
(Deficit impact in millions of dollars)

	Estimate						Total 1999-2003
	1998	1999	2000	2001	2002	2003	
Spending:							
Agriculture:							
Food stamps:							
Restrict States' ability to increase Federal outlays by shifting administrative costs from TANF to food stamps and medicaid (food stamps component)		-160	-185	-190	-195	-200	-930
Restore benefits for vulnerable groups of legal immigrants (food stamps component)	100	535	500	455	460	480	2,430
Subtotal, Food Stamps	100	375	315	265	265	280	1,500
Shift certain crop insurance spending to mandatory		185	123	118	127	137	690
Limit "catastrophic" crop insurance payments to \$100,000			-15	-30	-30	-30	-105
Increase Environmental Quality Incentive Program (EQIP)		13	49	70	59	52	243
Forest Service payments to States ("delinking from receipts")		10	22	30	41	48	151
Rural EZ/EC economic development grants for Round II			7	16	19	19	61
Restructure Export Enhancement Program (EEP) consistent with market conditions		-230	-359	-258	-258	-270	-1,375
Restructure CCC cotton user marketing certificates consistent with market conditions		-110	-48				-158
Spend existing and new Forest Service recreation and entrance fees			3	3	3	3	12
Education:							
Fund new teachers to help address teacher shortages and reduce class sizes		55	780	1,195	1,440	1,632	5,102
Student loan increases	312	312	519	627	739	861	3,058
Recall education loan guaranty reserves			-275	-275	-275	-275	-1,100
Other student loan reforms	-470	-451	-804	-864	-805	-710	-3,634
Health and Human Services:							
Establish Early Learning Fund to provide challenge grants to communities for activities that improve early childhood education and the quality and safety of child care for children under five years old		372	504	591	600	600	2,667
Increase child care subsidies provided to poor and near poor families		798	1,102	1,301	1,519	1,892	6,612
Medicaid:							
Restore benefits for vulnerable groups of legal immigrants (medicaid component)		25	35	50	55	65	230
Children's health outreach		110	150	210	210	220	900
Restrict States' ability to increase Federal outlays by shifting administrative costs from TANF to food stamps and medicaid (medicaid component)		-340	-360	-380	-410	-440	-1,930
Medicaid effect from Medicare changes		-5	-5	-10	-10	-10	-40
Subtotal, Medicaid		-210	-180	-130	-155	-165	-840
Health care:							
Voluntary purchasing cooperatives for small groups		20	20	20	20	20	100
Increase aid to territories for children's health insurance		34	34	34	25	25	153
Medicare/clinical demonstration:							
Medicare buy-in policies		101	387	363	343	339	1,533
Medicare program integrity		-180	-420	-515	-600	-665	-2,380
Subtotal, net effect on Medicare trust funds		-79	-33	-152	-257	-326	-847
Clinical cancer trials demonstration		200	250	300			750
Subtotal, Medicare/clinical demonstration		121	217	148	-257	-326	-97
Non-TANF child support enforcement fees		-48	-56	-65	-66	-65	-300

Table S-5. PAY-AS-YOU-GO PROPOSALS—Continued
(Deficit impact in millions of dollars)

	Estimate					Total 1999–2003	
	1998	1999	2000	2001	2002		2003
Housing and Urban Development:							
Fund new Urban Empowerment Zones		3	54	123	143	149	472
Increase FHA single family loan limit		-228	-241	-234	-233	-237	-1,173
Interior:							
BLM payments to States (“delinking from receipts”)		6	7	12	14	17	56
Spend existing and new recreation and entrance fees			-21	33	79	79	170
Spend existing and new park concession fees ¹		5	10	15	16	14	60
Reduce Sport Fish Restoration (offsets increase in DOT Boat Safety account)			-3	-6	-10	-14	-33
Expand cover-over of distilled spirits tax to Virgin Islands		12	12	12	12	12	60
Labor:							
Reauthorize NAFTA-TAA for five years		27	45	52	53	55	232
Other TAA amendments		67	88	97	97	97	446
PBGC—raise guarantee cap for multiemployer pen- sions and other		1	1	1	3	4	10
UI “safety net” proposal:							
UI administrative costs special distribution		126	101	188	236		651
Extended benefits				9	9	8	26
Transportation:							
Shift St. Lawrence Seaway spending to mandatory		13	13	13	14	14	67
Shift Coast Guard Boat Safety spending to manda- tory (partially offset by reductions in Sport Fish Restoration)		24	42	55	55	55	231
NEXTEA equity formula change for distribution of Federal-aid grants to States	25	53	36	-9	-53	-83	-56
Treasury:							
Expand cover-over of distilled spirits tax to Puerto Rico		34	34	34	34	34	170
Shift Winstar/FIRREA litigation expenses to manda- tory (reimbursement to Department of Justice)	10	45	49	43	36	29	202
EITC and Child Credit (outlay component)		-70	-105	-106	-108	-111	-500
Miscellaneous activities authorized in tobacco legis- lation		3,425	3,943	4,582	4,972	5,362	22,284
Veterans:							
Pay full benefits for Filipinos residing in the U.S.		5	5	5	5	5	25
Establish a reserve to fully fund the “H” policy- holders in the National Service Life Insurance Fund		*	*	*	*	*	2
Reinstate policy on post-service tobacco-related ill- nesses		-741	-1,330	-2,291	-6,274	-6,333	-16,969
Provide a one-time 20% increase in the Montgomery GI Bill and provide \$100 million a year until 2003 to increase education and training programs ad- ministered by the Department of Labor		291	291	309	306	305	1,502
VA Housing:							
Charge fees to lenders participating in VA’s home loan program to fund information technology im- provements:							
Increased technology spending		5	5	5			15
Fees		-5	-5	-5			-15
Eliminate the vendee loan program		-2	-9	-9	-11	-12	-43
Environmental Protection Agency:							
Provide funding for Superfund orphan shares		200	200	200	200	200	1,000
Social Security Administration:							
Expand authority to collect SSI overpayments		-35	-40	-35	-30	-30	-170
Adjust discretionary caps to fund SSI non-disability redeterminations		46	4				50
Return to work pilot for recipients of disability benefits (SSI):		-4	-4	-4	-3	-3	-18

Table S-5. PAY-AS-YOU-GO PROPOSALS—Continued
(Deficit impact in millions of dollars)

	Estimate					Total 1999–2003	
	1998	1999	2000	2001	2002		2003
District of Columbia:							
Make annual contribution to the DC Judicial Retirement Fund mandatory		6	6	6	6	6	30
Federal Deposit Insurance Corporation (FDIC):							
State bank examination fee (Non-Fed member state banks)		-89	-94	-97	-101	-106	-487
Railroad Retirement Board:							
Conforming Social Security Equivalent Benefits to Social Security		32	48	49	49	49	227
Subtotal, pay-as-you-go spending proposals	-23	4,498	5,100	5,843	2,527	3,293	21,261
Receipts:							
Provide new incentives	459	3,220	5,125	5,469	4,987	5,378	24,179
Eliminate unwarranted benefits	-323	-4,342	-4,289	-4,725	-4,699	-4,959	-23,014
Receipts from tobacco legislation		-9,795	-11,787	-13,283	-14,544	-16,085	-65,494
Superfund initiative	-75	-1,775	-1,407	-1,410	-1,421	-1,434	-7,447
All other		-73	-2,147	-2,521	-2,565	-1,339	-8,645
Subtotal, pay-as-you-go receipt proposals	61	-12,765	-14,505	-16,470	-18,242	-18,439	-80,421
TOTAL, pay-as-you-go proposals	38	-8,267	-9,405	-10,627	-15,715	-15,146	-59,160
ADDENDUM:							
Proposals not subject to pay-as-you-go:							
Spending:							
HUD:							
Equity share relaxation		-2	-1	-2			-5
Interior:							
Utah mitigation receipts		1					1
Labor:							
Special benefits		-13	-29	-31	-16	46	-43
UI integrity		-118	-160	-160	-160	-160	-758
Social Security Administration:							
Savings from SSI non-disability redetermination		-104	-104	-8	-4	-3	-223
Interactive effect of Medicare initiatives		20	107	136	144	138	545
Return to work pilot for recipients of disability benefits (DI):			-5	1	7	13	16
FDIC:							
Migration of Fed and FDIC retirees and certain active employees to FEHBP (FDIC component)	-6	-13	-14	-15	-17	-19	-78
Morris K. Udall Scholarship Fund:							
End of receipt of Federal payments to the fund, which are extended in the baseline but not proposed for continuation						2	2
Undistributed offsetting receipts:							
Adjust timing of BBA-97 spectrum receipts			-1,800	500	1,300		
Employer share impact of FERS "open season" repeal	3	93	113	119	125	171	621
Subtotal, non-pay-as-you-go spending proposals	-3	-136	-1,893	540	1,379	188	78
Receipts:							
Repeal FERS open season (will score as discretionary)	-6	-167	-201	-212	-224	-232	-1,036
Total, proposals not subject to pay-as-you-go	-9	-303	-2,094	328	1,155	-44	-958

¹Includes shift of existing fees from miscellaneous receipts recorded in the Department of the Treasury to special fund receipts in the Department of the Interior.

Table S-6. EFFECT OF PROPOSALS ON RECEIPTS
(In millions of dollars)

	Estimate						Total 1999- 2003
	1998	1999	2000	2001	2002	2003	
Provide tax relief and extend expiring provisions:							
Make child care more affordable:							
Increase and simplify child and dependent care tax credit		-266	-1,259	-1,148	-1,199	-1,241	-5,113
Establish tax credit for employer-provided child care		-38	-77	-108	-124	-131	-478
Subtotal, make child care more affordable		-304	-1,336	-1,256	-1,323	-1,372	-5,591
Promote energy efficiency and improve the environment:							
Provide tax credit for energy-efficient building equipment		-123	-223	-283	-341	-409	-1,379
Provide tax credit for the purchase of new energy-efficient homes		-7	-23	-38	-54	-75	-197
Provide tax credit for high-fuel-economy vehicles				-60	-200	-400	-660
Equalize treatment of parking and transit benefits			-4	-11	-16	-23	-84
Provide investment tax credit for CHP systems	10	-270	-281	-113	-95	-183	-942
Provide tax credit for replacement of certain circuitbreaker equipment		-3	-9	-11	-8	-5	-36
Provide tax credit for certain PFC and HFC recycling equipment		-3	-7	-7	-6	-3	-26
Provide tax credit for rooftop solar equipment		-6	-16	-24	-31	-43	-120
Extend wind and biomass tax credit		-5	-20	-38	-55	-73	-191
Subtotal, promote energy efficiency and improve the environment	10	-421	-590	-590	-813	-1,221	-3,635
Promote expanded retirement savings	-42	-139	-191	-205	-190	-190	-915
Expand education incentives:							
Provide incentives for public school construction		-215	-865	-1,309	-1,309	-1,309	-5,007
Extend and expand exclusion for employer-provided educational assistance	-10	-234	-299	-408	-98		-1,039
Eliminate tax when forgiving student loans subject to income contingent repayment							
Subtotal, expand education incentives	-10	-449	-1,164	-1,717	-1,407	-1,309	-6,046
Increase low-income housing tax credit per capita cap		-45	-167	-306	-448	-593	-1,559
Extend expiring provisions:							
Extend work opportunity tax credit	-5	-206	-279	-181	-72	-40	-778
Extend welfare-to-work tax credit		-11	-53	-51	-37	-17	-169
Extend R&E tax credit	-365	-802	-608	-261	-124	-49	-1,844
Extend deduction provided for contributions of appreciated stock to private foundations		-40	-27				-67
Make permanent the expensing of brownfields remediation costs				-133	-205	-196	-534
Subtotal, extend expiring provisions	-370	-1,059	-967	-626	-438	-302	-3,392
Modify international trade provisions:							
Extend GSP and modify other trade provisions ¹		-548	-477	-485	-18	-19	-1,547
Extend and modify Puerto Rico economic-activity tax credit		-42	-79	-124	-165	-197	-607
Levy tariff on certain textiles and apparel products produced in the CNMI ¹			187	187	187	187	748
Expand Virgin Island tariff credits ¹			*	*	-2	-1	-3
Subtotal, modify international trade provisions ¹		-590	-369	-422	2	-30	-1,409
Provide other tax incentives:							
Expand tax incentives for SSBICs	*	*	*	*	*	*	*
Accelerate and expand start-up of incentives available to two new empowerment zones		-44	-19				-63
Make first \$2,000 of severance pay exempt from income tax		-42	-169	-174	-180	-185	-750
Subtotal, provide other tax incentives	*	-86	-188	-174	-180	-185	-813
Simplify the tax laws	-47	-126	-142	-138	-136	-89	-631

Table S-6. EFFECT OF PROPOSALS ON RECEIPTS—Continued
(In millions of dollars)

	Estimate						Total 1999– 2003
	1998	1999	2000	2001	2002	2003	
Enhance taxpayers' rights		-1	-11	-35	-54	-87	-188
Subtotal, provide tax relief and extend expiring provisions¹	-459	-3,220	-5,125	-5,469	-4,987	-5,378	-24,179
Eliminate unwarranted benefits and adopt other revenue measures:							
Defer deduction for interest and OID on convertible debt	2	10	22	34	44	54	164
Eliminate dividends-received deduction for certain preferred stock	3	10	20	30	41	53	154
Repeal percentage depletion for non-fuel minerals mined on Federal and formerly Federal lands.		92	94	96	97	99	478
Repeal tax-free conversions of large C corporations to S corporations		1	13	31	44	55	144
Replace sales-source rules with activity-based rules		580	1,356	1,456	1,545	1,634	6,571
Modify rules relating to foreign oil and gas extraction income		5	62	102	107	112	388
Repeal lower-of-cost-or-market inventory accounting method	16	407	507	417	237	79	1,647
Increase penalties for failure to file correct information returns.		6	12	15	19	13	65
Tighten the substantial understatement penalty for large corporations			25	42	43	37	147
Repeal exemption for withholding on gambling winnings from bingo and keno in excess of \$5,000		17	4	1	1	1	24
Reinstate oil spill excise tax ¹	34	238	241	243	248	251	1,221
Modify Federal Unemployment Act provisions							
Extend pro-rata disallowance of tax-exempt interest expense that applies to banks to all financial intermediaries	4	10	17	22	26	30	105
Increase proration percentage for P&C insurance companies	-16	43	55	76	96	126	396
Preclude certain taxpayers from prematurely claiming losses from receivables		416	57	62	65	68	668
Restrict special net operating loss carryback rules for specified liability losses		12	21	22	24	25	104
Freeze grandfather status of stapled (or "paired-share") REITs ...	3	9	17	25	35	46	132
Restrict impermissible business indirectly conducted by REITs ...		1	2	4	5	7	19
Modify treatment of closely held REITs		29	12	16	18	19	94
Modify depreciation method for tax-exempt use property		1	5	11	16	22	55
Impose excise tax on purchase of structured settlements ¹		10	14	18	19	21	82
Clarify and expand math-error procedures		48	67	69	70	72	326
Clarify the meaning of "subject to" liabilities under section 357(c)	4	10	16	23	30	37	116
Simplify foster child definition under EITC			6	6	6	6	24
Clarify tie-breaker rule under EITC		*	*	*	*	*	*
Eliminate non-business valuation discounts			232	242	260	274	1,008
Eliminate "Crummey" rule			20	21	22	24	87
Eliminate gift tax exemption for personal residence trusts		-1	-1	1	7	19	25
Include QTIP trust assets in surviving spouse's estate			2	2	2	2	8
Apply 7.7% capitalization rate to credit life insurance premiums	6	22	34	32	21	10	119
Modify corporate-owned life insurance (COLI) rules	251	409	414	434	460	487	2,204
Modify reserve rules for annuity contracts		1,815	674	821	639	692	4,641
Tax certain exchanges of insurance contracts and reallocations of assets within variable insurance contracts	2	37	95	168	259	368	927
Reduce "investment in the contract" for mortality and expense charges on certain insurance contracts		1	2	11	28	58	100
Amend 80/20 company rules	13	36	48	49	51	52	236
Prescribe regulatory directive to address tax avoidance involving foreign built-in losses		30	51	52	54	56	243
Prescribe regulatory directive to address tax avoidance through use of hybrids		27	54	54	44	34	213

Table S-6. EFFECT OF PROPOSALS ON RECEIPTS—Continued
(In millions of dollars)

	Estimate						Total 1999– 2003
	1998	1999	2000	2001	2002	2003	
Modify foreign office material participation exception applicable to inventory sales attributable to nonresident's U.S. office	1	7	10	10	11	11	49
Stop abuse of CFC exception to ownership requirements		4	9	7	5	5	30
Subtotal, eliminate unwarranted benefits and adopt other revenue measures¹	323	4,342	4,289	4,725	4,699	4,959	23,014
Other provisions that affect receipts:							
Reinstate environmental tax imposed on corporate taxable income ²		1,074	696	690	690	691	3,841
Reinstate Superfund excise taxes ¹	75	701	711	720	731	743	3,606
Extend excise taxes on gasoline, diesel fuel and special motor fuels ¹			371	382	391	403	1,547
Convert airport and airway trust fund taxes to a cost-based user fee system ¹			1,700	1,700	1,700	850	5,950
Receipts from tobacco legislation		9,795	11,787	13,283	14,544	16,085	65,494
Assess fees for examination of bank holding companies and State-chartered member banks (receipt effect) ¹		72	75	78	81	85	391
Transfer retirees and certain active employees of the FDIC and Board of Governors of the Federal Reserve to FEHBP (receipt effect)		1	1	1	1	1	5
Repeal FERS open season (receipt effect)	6	167	201	212	224	232	1,036
Create solvency incentive for State unemployment trust fund accounts ¹				360	392		752
Subtotal, other provisions that affect receipts¹	81	11,810	15,542	17,426	18,754	19,090	82,622
Total effect of proposals¹	-55	12,932	14,706	16,682	18,466	18,671	81,457
(Paygo proposals)¹	-61	12,765	14,505	16,470	18,242	18,439	80,421
(Non-paygo proposals)	6	167	201	212	224	232	1,036

* \$500,000 or less.

¹ Net of income offsets.

² Net of deductibility for income tax purposes.

Table S-7. TOBACCO LEGISLATION

(In billions of dollars)

	Estimate					Total 1999- 2003
	1999	2000	2001	2002	2003	
USES OF RECEIPTS FROM TOBACCO LEGISLATION						
Federally-operated Programs:						
Research Fund for America	3.6	4.6	5.0	5.7	6.3	25.3
Food and Drug Administration Enforcement Activities	0.1	0.2	0.3	0.3	0.3	1.2
Health and Human Services/Centers for Disease Control Smoking Prevention	0.1	0.1	0.1	0.1	0.1	0.4
Medicare Beneficiaries Cancer Clinical Trials Dem- onstration	0.2	0.2	0.3	.....	.....	0.8
Subtotal, Federally-operated programs	4.0	5.1	5.6	6.1	6.7	27.5
State-administered Programs:						
Child Care and Development Block Grant	1.2	1.3	1.4	1.6	2.1	7.5
Medicaid Child Outreach Reforms	0.1	0.2	0.2	0.2	0.2	0.9
Class Size Initiative	1.1	1.3	1.5	1.7	1.7	7.3
Subtotal, State-administered programs	2.4	2.7	3.1	3.5	4.0	15.7
Other Uses (Includes unrestricted funds for States, ces- sation programs, farmer assistance, etc.)	3.4	3.9	4.6	5.0	5.4	22.3
Total Uses	9.8	11.8	13.3	14.5	16.1	65.5
TOBACCO LEGISLATION RECEIPTS PROPOSED	9.8	11.8	13.3	14.5	16.1	65.5

**Table S-8. DISCRETIONARY PROPOSALS BY APPROPRIATIONS
SUBCOMMITTEE**
(In millions of dollars)

Appropriations Subcommittee	1997 Enacted		1998 Estimate		1999 Proposed		Change: 1998 to 1999	
	BA	Outlays	BA	Outlays	BA	Outlays	BA	Outlays
Defense Discretionary								
Commerce, Justice, State, and the Judiciary	263	180	265	347	336	326	71	-21
National Security	244,267	249,593	247,326	243,163	250,763	245,042	3,437	1,879
Energy and Water Development	11,372	11,293	11,680	11,655	12,298	11,787	618	132
Military Construction	9,850	10,190	8,896	9,505	7,779	8,935	-1,117	-570
Transportation and Related Agencies	300	279	300	300	309	307	9	7
Veterans Affairs, HUD, and Independent Agencies	128	107	131	139	131	127	.....	-12
Subtotal, Defense Discretionary Spending	266,180	271,642	268,598	265,109	271,616	266,524	3,018	1,415
Non-Defense Discretionary								
Agriculture and Rural Development	13,890	13,645	13,944	14,449	13,672	13,796	-272	-653
Commerce, Justice, State, and the Judiciary	25,105	25,194	25,684	24,801	27,743	27,262	2,059	2,461
National Security .....	.....	12	.....	.....	.....	.....	.....	.....
District of Columbia	719	719	823	823	427	427	-396	-396
Energy and Water Development	9,301	9,290	9,000	8,991	8,645	8,575	-355	-416
Foreign Operations	12,277	13,112	13,192	12,959	14,003	12,639	811	-320
Interior and Related Agencies	13,238	13,459	13,788	13,788	14,098	14,282	310	494
Labor, HHS, and Education	74,721	69,394	80,557	75,637	84,313	80,424	3,756	4,787
Legislative	2,202	2,127	2,257	2,299	2,466	2,461	209	162
Transportation and Related Agencies	37,377	36,978	40,053	37,411	40,620	38,506	567	1,095
Treasury, Postal Service, and General Government	12,042	12,102	12,700	12,613	13,562	13,203	862	590
Veterans Affairs, HUD, and Independent Agencies	64,639	78,217	69,332	80,456	70,391	79,935	1,059	-521
Unassigned .....	.....	.....	.....	.....	3,250	3,250	3,250	3,250
Subtotal, Non-Defense Discretionary Spending	265,512	274,250	281,330	284,228	293,190	294,760	11,860	10,533
Violent Crime Reduction								
Commerce, Justice, State, and the Judiciary	4,525	2,274	5,225	3,171	5,524	4,697	299	1,526
Labor, HHS, and Education	61	41	144	97	144	133	.....	36
Treasury, Postal Service, and General Government	66	47	122	79	132	123	10	44
Subtotal, Violent Crime Reduction Spending	4,652	2,362	5,491	3,347	5,800	4,953	309	1,606
Subtotal, Discretionary Spending	536,344	548,254	555,419	552,684	570,606	566,237	15,187	13,554
Designated Offsets for Discretionary Spending								
Funds for America .....	.....	.....	.....	.....	-5,823	-5,823	-5,823	-5,823
Emergency Discretionary .....	.....	.....	.....	.....	-2,424	-2,424	-2,424	-2,424
Subtotal, Designated Offsets	.....	.....	.....	.....	-8,247	-8,247	-8,247	-8,247
Total, Discretionary Spending	536,344	548,254	555,419	552,684	562,359	557,990	6,940	5,307

Summaries by Agency

SUMMARIES BY AGENCY

Table S-9. DISCRETIONARY BUDGET AUTHORITY BY AGENCY

(In billions of dollars)

Function	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Legislative Branch	2.2	2.3	2.5	2.5	2.6	2.6	2.7
Judicial Branch	3.0	3.2	3.5	3.6	3.8	3.9	4.0
Agriculture	15.7	15.6	15.2	15.2	15.2	15.3	15.3
Commerce	3.8	4.2	4.9	6.1	4.0	3.9	3.9
Defense—Military	254.0	256.1	258.4	264.1	272.3	275.5	285.2
Education	26.3	29.4	31.2	31.4	31.5	31.2	31.1
Energy	16.5	16.5	18.0	17.4	17.0	17.2	17.5
Health and Human Services	34.4	36.9	38.5	39.7	40.7	42.1	44.2
Housing and Urban Development	16.4	24.6	25.0	28.1	28.7	29.8	31.1
Interior	7.3	8.0	7.9	8.1	8.1	8.1	8.1
Justice	16.4	17.3	18.1	17.0	16.7	16.6	16.9
Labor	10.2	10.7	11.1	11.0	11.0	11.0	11.1
State	4.8	4.7	5.1	4.8	4.9	4.9	4.9
Transportation	37.8	40.4	41.1	41.6	41.9	42.4	43.0
Treasury	10.6	11.5	12.3	11.5	11.5	11.5	11.5
Veterans Affairs	18.9	18.9	18.9	18.9	18.9	18.9	19.5
Corps of Engineers	4.1	4.1	3.2	3.5	3.3	3.3	3.4
Other Defense Civil Programs	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Environmental Protection Agency	6.8	7.4	7.8	6.9	6.9	7.0	7.1
Executive Office of the President	0.2	0.2	0.3	0.2	0.2	0.2	0.2
Federal Emergency Management Agency	5.1	0.8	0.8	0.8	0.8	0.8	0.8
General Services Administration	0.6	0.1	0.1	0.1	0.1	0.1	0.1
International Assistance Programs	10.6	11.6	12.2	11.5	11.2	11.0	11.0
National Aeronautics and Space Administration	13.7	13.6	13.5	13.3	13.3	13.4	13.4
National Science Foundation	3.3	3.4	3.8	3.9	4.0	4.1	4.2
Office of Personnel Management	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Small Business Administration	0.9	0.8	0.7	0.7	0.7	0.7	0.7
Social Security Administration	5.6	5.5	5.5	5.5	5.5	5.5	5.5
Other Independent Agencies	6.7	7.0	7.4	7.3	7.4	7.2	7.2
Allowances .....	.....	.....	3.2	.....	.....	.....	.....
Total	536.3	555.4	570.6	575.0	582.5	588.6	604.2

Table S-10. DISCRETIONARY OUTLAYS BY AGENCY
(In billions of dollars)

Function	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Legislative Branch	2.2	2.3	2.5	2.6	2.6	2.6	2.7
Judicial Branch	3.0	3.2	3.5	3.6	3.8	3.9	4.0
Agriculture	15.3	16.1	15.4	15.2	15.2	15.2	15.3
Commerce	4.0	4.2	4.6	6.0	4.2	3.9	3.9
Defense—Military	259.6	252.6	253.9	257.1	258.3	260.9	277.1
Education	23.7	25.4	29.0	31.1	31.3	31.5	31.3
Energy	17.1	16.4	17.2	17.3	17.2	16.9	17.2
Health and Human Services	32.8	35.8	37.1	38.5	39.8	41.0	42.4
Housing and Urban Development	32.2	33.7	33.2	34.2	33.9	32.9	32.4
Interior	7.2	7.9	8.0	8.2	8.3	8.1	8.2
Justice	13.8	14.1	17.3	18.0	18.8	17.7	17.4
Labor	9.8	10.7	10.6	10.9	10.9	11.0	11.0
State	4.8	4.8	4.8	4.8	4.9	4.9	4.9
Transportation	37.5	37.9	38.9	40.0	40.8	41.6	42.5
Treasury	10.4	10.9	11.9	11.5	11.4	11.4	11.5
Veterans Affairs	18.6	19.1	19.0	18.9	18.9	18.9	19.4
Corps of Engineers	3.7	4.1	3.5	3.4	3.4	3.3	3.4
Other Defense Civil Programs	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Environmental Protection Agency	6.5	6.6	7.1	7.4	7.4	7.2	7.3
Executive Office of the President	0.2	0.2	0.3	0.2	0.2	0.2	0.2
Federal Emergency Management Agency	3.1	3.8	3.2	2.3	1.7	1.3	0.8
General Services Administration	0.9	0.7	0.2	0.2	0.2	*	0.1
International Assistance Programs	11.3	11.5	11.0	11.5	11.3	11.3	11.2
National Aeronautics and Space Administration	14.4	13.7	13.5	13.3	13.1	13.3	13.4
National Science Foundation	3.1	3.1	3.4	3.6	3.8	4.0	4.1
Office of Personnel Management	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Small Business Administration	0.9	0.8	0.8	0.7	0.7	0.7	0.7
Social Security Administration	5.0	5.7	5.7	5.6	5.5	5.5	5.5
Other Independent Agencies	7.0	6.8	7.0	7.1	7.2	7.1	7.1
Allowances .....	.....	.....	3.2	.....	.....	.....	.....
Total	548.3	552.7	566.2	573.8	575.1	576.8	595.3

* \$50 million or less.

Table S-11. BUDGET AUTHORITY BY AGENCY
(In billions of dollars)

Agency	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Legislative Branch	2.6	2.6	2.9	2.9	2.9	2.9	3.0
Judicial Branch	3.4	3.6	3.9	4.1	4.2	4.3	4.5
Agriculture	60.9	55.9	57.4	58.1	58.8	61.0	61.6
Commerce	3.8	4.1	5.0	6.2	4.0	3.9	3.9
Defense—Military	258.0	254.9	257.3	262.9	271.1	274.3	284.0
Education	33.5	34.8	37.8	38.1	38.7	37.9	39.2
Energy	14.1	14.5	16.1	15.3	14.7	14.7	14.9
Health and Human Services	353.7	362.6	381.0	404.8	431.2	444.0	478.6
Housing and Urban Development	16.1	23.8	21.4	27.9	28.5	30.1	30.5
Interior	7.4	7.9	7.9	8.2	8.1	8.1	8.1
Justice	17.3	18.5	18.8	17.4	17.2	17.1	17.5
Labor	32.2	34.6	38.1	38.2	40.1	41.2	42.8
State	5.2	5.2	5.6	5.3	5.4	5.5	5.5
Transportation	40.2	42.1	42.6	43.0	43.4	43.9	44.6
Treasury	380.2	389.3	401.0	403.5	409.4	412.4	415.9
Veterans Affairs	39.9	42.7	42.8	43.6	44.4	45.1	47.1
Corps of Engineers	4.2	4.1	3.3	3.5	3.3	3.4	3.4
Other Defense Civil Programs	30.3	31.6	32.5	33.5	34.3	35.2	36.1
Environmental Protection Agency	6.5	7.2	7.8	6.9	6.9	7.0	7.1
Executive Office of the President	0.2	0.2	0.3	0.2	0.2	0.2	0.2
Federal Emergency Management Agency ...	5.2	0.8	0.8	0.7	0.7	0.7	0.7
General Services Administration	0.6	0.3	0.1	0.1	0.1	-0.5	0.1
International Assistance Programs	8.5	10.3	10.4	9.4	9.8	9.8	9.7
National Aeronautics and Space Adminis- tration	13.7	13.6	13.5	13.3	13.3	13.4	13.4
National Science Foundation	3.3	3.5	3.8	3.9	4.0	4.2	4.3
Office of Personnel Management	44.8	47.5	50.0	52.3	54.6	56.9	59.3
Small Business Administration	0.8	0.2	0.7	0.7	0.7	0.7	0.7
Social Security Administration	394.2	408.7	426.4	444.3	463.1	484.1	505.7
On-Budget	(35.0)	(37.0)	(38.3)	(39.6)	(40.0)	(42.8)	(44.5)
Off-Budget	(359.2)	(371.7)	(388.2)	(404.6)	(423.1)	(441.3)	(461.2)
Other Independent Agencies	17.1	22.4	20.5	22.3	23.8	22.5	24.4
On-Budget	(13.4)	(17.8)	(18.6)	(21.9)	(24.1)	(24.5)	(24.7)
Off-Budget	(3.7)	(4.6)	(1.9)	(0.4)	(-0.4)	(-2.1)	(-0.3)
Allowances			3.2				
Undistributed Offsetting Receipts	-155.0	-160.2	-161.6	-172.0	-180.9	-197.5	-199.1
On-Budget	(-107.3)	(-106.3)	(-102.3)	(-106.7)	(-109.1)	(-118.6)	(-112.5)
Off-Budget	(-47.7)	(-53.9)	(-59.3)	(-65.3)	(-71.7)	(-78.9)	(-86.6)
Total	1,642.9	1,687.3	1,751.0	1,798.7	1,856.1	1,886.4	1,967.7
On-Budget	(1,327.7)	(1,364.9)	(1,420.2)	(1,458.9)	(1,505.1)	(1,526.0)	(1,593.5)
Off-Budget	(315.2)	(322.4)	(330.7)	(339.8)	(351.1)	(360.4)	(374.2)

Table S-12. OUTLAYS BY AGENCY
(In billions of dollars)

Agency	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Legislative Branch	2.4	2.9	2.8	2.9	2.9	2.9	3.0
Judicial Branch	3.3	3.7	4.0	4.0	4.1	4.3	4.4
Agriculture	52.5	55.0	54.3	56.4	56.6	58.0	60.3
Commerce	3.8	4.1	4.6	6.0	4.1	3.9	3.9
Defense—Military	258.3	251.4	252.6	255.8	257.1	259.7	275.8
Education	30.0	30.7	33.9	36.2	36.8	36.5	37.8
Energy	14.5	14.4	15.2	15.2	14.9	14.4	14.6
Health and Human Services	339.5	359.1	380.8	401.0	427.7	441.4	476.0
Housing and Urban Development	27.5	31.0	31.6	31.9	31.4	30.8	29.5
Interior	6.7	7.9	7.9	8.2	8.2	7.9	8.1
Justice	14.3	15.5	18.2	18.5	19.2	18.2	17.9
Labor	30.5	32.1	36.0	38.0	39.3	40.1	41.8
State	5.2	5.3	5.3	5.4	5.5	5.5	5.5
Transportation	39.8	40.5	41.3	42.2	42.8	43.5	44.4
Treasury	379.3	387.2	399.2	402.3	407.9	410.8	414.4
Veterans Affairs	39.3	43.1	43.2	43.9	44.7	45.4	47.4
Corps of Engineers	3.6	4.1	3.5	3.4	3.3	3.3	3.3
Other Defense Civil Programs	30.3	31.5	32.4	33.4	34.3	35.1	36.0
Environmental Protection Agency	6.2	6.4	7.1	7.4	7.4	7.3	7.3
Executive Office of the President	0.2	0.2	0.3	0.2	0.2	0.2	0.2
Federal Emergency Management Agency ...	3.3	3.7	3.1	2.2	1.5	1.1	0.6
General Services Administration	1.1	0.9	0.2	0.2	0.2	-0.5	0.1
International Assistance Programs	10.1	9.6	9.5	10.2	10.0	10.2	10.2
National Aeronautics and Space Adminis- tration	14.4	13.7	13.5	13.3	13.1	13.3	13.4
National Science Foundation	3.1	3.2	3.4	3.7	3.9	4.0	4.1
Office of Personnel Management	45.4	46.4	48.6	50.8	53.0	54.6	57.8
Small Business Administration	0.3	-0.1	-0.4	-0.3	0.7	0.7	0.7
Social Security Administration	393.3	410.5	425.7	442.9	461.7	482.4	503.9
On-Budget	(34.9)	(38.6)	(38.4)	(39.7)	(40.0)	(42.8)	(44.5)
Off-Budget	(358.4)	(371.8)	(387.3)	(403.3)	(421.6)	(439.6)	(459.4)
Other Independent Agencies	-2.1	14.0	13.7	21.8	22.5	21.9	22.1
On-Budget	(-2.1)	(12.3)	(12.9)	(19.3)	(22.0)	(22.7)	(23.8)
Off-Budget	(-0.0)	(1.7)	(0.8)	(2.4)	(0.5)	(-0.8)	(-1.7)
Allowances			3.2				
Undistributed Offsetting Receipts	-155.0	-160.2	-161.6	-172.0	-180.9	-197.5	-199.1
On-Budget	(-107.3)	(-106.3)	(-102.3)	(-106.7)	(-109.1)	(-118.6)	(-112.5)
Off-Budget	(-47.7)	(-53.9)	(-59.3)	(-65.3)	(-71.7)	(-78.9)	(-86.6)
Total	1,601.2	1,667.8	1,733.2	1,785.0	1,834.4	1,859.6	1,945.4
On-Budget	(1,290.6)	(1,348.1)	(1,404.4)	(1,444.6)	(1,484.0)	(1,499.6)	(1,574.3)
Off-Budget	(310.6)	(319.7)	(328.9)	(340.4)	(350.4)	(360.0)	(371.1)

Other Summary Tables

OTHER SUMMARY TABLES

Table S-13. RECEIPTS BY SOURCE—SUMMARY

(In millions of dollars)

Source	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Individual income taxes	737,466	767,768	791,454	804,564	833,364	877,053	915,533
Corporation income taxes	182,293	190,842	197,965	202,929	209,151	214,684	220,436
Social insurance and retirement receipts	539,371	571,374	595,886	623,038	649,048	677,808	706,520
(On-budget)	(147,381)	(155,383)	(161,758)	(169,135)	(176,317)	(183,466)	(189,877)
(Off-budget)	(391,990)	(415,991)	(434,128)	(453,903)	(472,731)	(494,342)	(516,643)
Excise taxes	56,924	55,540	72,009	69,632	71,631	73,950	74,577
Estate and gift taxes	19,845	20,436	20,541	21,642	22,619	24,447	25,619
Customs duties	17,928	18,363	18,175	19,531	20,387	22,375	24,050
Miscellaneous receipts	25,465	33,535	46,706	52,240	56,382	58,982	61,422
Total receipts	1,579,292	1,657,858	1,742,736	1,793,576	1,862,582	1,949,299	2,028,157
(On-budget)	(1,187,302)	(1,241,867)	(1,308,608)	(1,339,673)	(1,389,851)	(1,454,957)	(1,511,514)
(Off-budget)	(391,990)	(415,991)	(434,128)	(453,903)	(472,731)	(494,342)	(516,643)

Table S-14. FEDERAL EMPLOYMENT IN THE EXECUTIVE BRANCH
(Civilian employment as measured by Full-Time Equivalents, in thousands)

Agency	1993 Base	Actual					Estimate		Change: 1993 base to 1999	
		1993	1994	1995	1996	1997	1998	1999	FTE's	Percent
Cabinet agencies:										
Agriculture ¹	115.6	114.4	109.8	103.8	100.7	98.5	99.0	97.1	-18.6	-16.1%
Commerce	36.7	36.1	36.0	35.3	33.8	32.6	38.3	44.2	7.4	20.2%
Defense-military functions	931.3	931.8	868.3	821.7	778.9	745.8	731.0	708.5	-222.8	-23.9%
Education	5.0	4.9	4.8	4.8	4.7	4.5	4.6	4.6	-0.4	-8.0%
Energy	20.6	20.3	19.8	19.7	19.1	17.3	17.1	16.6	-4.0	-19.3%
Health and Human Services ¹	65.0	66.1	62.9	59.3	57.2	57.6	58.5	59.8	-5.1	-7.9%
Social Security Administration	65.4	64.8	64.5	64.6	64.0	65.2	65.7	63.9	-1.5	-2.3%
Housing and Urban Development	13.6	13.3	13.1	12.1	11.4	11.0	10.4	10.0	-3.6	-26.7%
Interior	79.3	78.1	76.3	72.0	66.7	65.7	67.6	69.1	-10.2	-12.9%
Justice	99.4	95.4	95.3	97.9	103.8	111.0	119.8	125.4	26.0	26.1%
Labor	18.3	18.0	17.5	16.8	16.0	15.9	16.7	17.0	-1.3	-7.2%
State	26.0	25.6	25.2	23.9	22.9	22.4	22.9	23.2	-2.8	-10.9%
Transportation	70.3	69.1	66.4	63.2	62.4	62.5	64.9	65.9	-4.5	-6.3%
Treasury	166.1	161.1	157.3	157.5	151.1	145.5	146.0	147.9	-18.2	-10.9%
Veterans Affairs ¹	232.4	234.2	233.1	228.5	221.9	211.5	206.0	203.9	-28.5	-12.3%
Other agencies—excluding Postal Service:										
AID ¹	4.4	4.1	3.9	3.6	3.4	2.8	2.9	2.8	-1.5	-35.1%
Corps of Engineers	29.2	28.4	27.9	27.7	27.1	26.0	26.1	25.6	-3.6	-12.3%
Environmental Protection Agency ...	18.6	17.9	17.6	17.5	17.2	17.0	18.0	18.4	-0.2	-1.1%
EEOC	2.9	2.8	2.8	2.8	2.7	2.6	2.6	2.7	-0.1	-3.8%
FEMA	2.7	4.0	4.9	4.6	4.7	5.1	4.7	4.7	1.9	70.2%
FDIC/RTC	21.6	21.9	20.0	15.7	11.8	8.7	8.5	7.7	-13.9	-64.3%
General Services Administration	20.6	20.2	19.5	17.0	15.7	14.5	14.1	14.0	-6.6	-32.2%
NASA	25.7	24.9	23.9	22.4	21.1	20.1	19.6	18.7	-7.0	-27.3%
National Archives and Records	2.8	2.6	2.6	2.4	2.5	2.5	2.5	2.6	-0.2	-6.5%
National Labor Relations Board	2.1	2.1	2.1	2.0	1.9	1.9	1.9	1.9	-0.2	-10.7%
National Science Foundation	1.3	1.2	1.2	1.2	1.3	1.2	1.2	1.2	-0.1	-10.7%
Nuclear Regulatory Commission	3.4	3.4	3.3	3.2	3.1	3.0	3.0	3.0	-0.4	-13.0%
Office of Personnel Management	6.2	5.9	5.3	4.2	3.4	2.8	3.0	3.0	-3.2	-51.6%
Panama Canal Commission	8.7	8.5	8.5	8.8	9.0	9.5	10.0	10.0	1.3	14.8%
Peace Corps	1.3	1.2	1.2	1.2	1.1	1.1	1.1	1.3	0.0	1.7%
Railroad Retirement Board	2.0	1.8	1.7	1.6	1.5	1.4	1.3	1.2	-0.6	-34.8%
SEC	2.7	2.7	2.7	2.7	2.8	2.8	2.8	2.8	0.1	3.2%
Small Business Administration	4.0	5.6	6.3	5.7	4.7	4.5	4.7	4.9	0.9	22.8%
Smithsonian Institution	5.9	5.5	5.4	5.3	5.1	5.0	5.2	5.3	-0.6	-9.6%
Tennessee Valley Authority	19.1	17.3	18.6	16.6	16.0	14.9	14.4	13.8	-5.4	-28.1%
United States Information Agency	8.7	8.3	8.1	7.7	7.0	6.6	6.7	6.7	-1.9	-22.4%
All other small agencies	16.1	15.4	15.0	15.1	14.1	13.9	14.6	14.7	-1.4	-9.0%
Total, Executive Branch civilian employment	2,155.2	2,138.8	2,052.7	1,970.2	1,891.7	1,834.7	1,837.4	1,824.2	-331.1	-15.4%
Reduction from 1993 Base		-16.4	-102.5	-185.0	-263.5	-320.5	-317.8	-331.1		
Subtotal, Defense	931.3	931.8	868.3	821.7	778.9	745.8	731.0	708.5	-222.8	-23.9%
Subtotal, Non-Defense	1,223.9	1,207.1	1,184.4	1,148.4	1,112.8	1,088.9	1,106.4	1,115.6	-108.3	-8.8%
Status of Federal Civilian Employment Relative to FWRA²										
Total, Executive Branch Employment			2,052.7	1,970.2	1,891.7	1,834.7	1,837.4	1,824.2		
Less: FTEs exempt from FWRA			5.7	5.7	7.6	7.4	5.4	5.5		
Total, Executive Branch subject to FWRA Ceiling			2,047.0	1,964.4	1,884.1	1,827.3	1,832.0	1,818.7		
FWRA Ceiling			2,084.6	2,043.3	2,003.3	1,963.3	1,922.3	1,882.3		
Executive Branch Employment Relative to FWRA Ceiling			-37.6	-78.9	-119.2	-136.1	-90.3	-63.6		

¹The Departments of Agriculture, Health and Human Services, Veterans Affairs, and the Agency for International Development have components that are exempt from FTE controls. In 1999, Agriculture has 2,128 exemptions; HHS has 342 exemptions; Veterans Affairs has 3,020 exemptions and AID has 10 exemptions.

²FTE eliminations are set for the Executive Branch in the Federal Workforce Restructuring Act of 1994 (P.L. 103-226) from 1994-99.

Table S-15. FEDERAL GOVERNMENT FINANCING AND DEBT¹
(In billions of dollars)

	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Financing:							
Surplus or deficit (-)	-21.9	-10.0	9.5	8.5	28.2	89.7	82.8
(On-budget)	-103.3	-106.3	-95.7	-104.9	-94.1	-44.6	-62.8
(Off-budget)	81.4	96.3	105.3	113.5	122.3	134.4	145.5
Means of financing other than borrowing from the public:							
Changes in: ²							
Treasury operating cash balance	0.6	3.6	.....	.....	.....	.....	.....
Checks outstanding, etc. ³	4.0	-2.2	-4.5	.....	.....	.....	.....
Deposit fund balances	-0.4	-1.6	-*	.....	.....	.....	.....
Seigniorage on coins	0.5	0.4	0.7	0.7	0.7	0.7	0.7
Less: Net financing disbursements:							
Direct loan financing accounts	-21.0	-15.0	-15.4	-13.2	-15.4	-14.1	-13.4
Guaranteed loan financing accounts	0.1	-0.9	-0.7	-0.5	-0.1	-0.1	-0.1
Total, means of financing other than borrowing from the public	-16.2	-15.7	-20.0	-13.0	-14.8	-13.5	-12.8
Total, requirement for borrowing from the public	-38.2	-25.7	-10.5	-4.4	13.4	76.2	70.0
Change in debt held by the public	38.2	25.7	10.5	4.4	-13.4	-76.2	-70.0
Debt Outstanding, End of Year:							
Gross Federal debt:							
Debt issued by Treasury	5,336.5	5,514.5	5,710.1	5,888.7	6,052.9	6,178.8	6,313.4
Debt issued by other agencies	33.2	29.1	28.0	27.1	26.0	24.9	22.8
Total, gross Federal debt	5,369.7	5,543.6	5,738.1	5,915.7	6,078.9	6,203.7	6,336.2
Held by:							
Government accounts	1,598.6	1,746.8	1,930.8	2,104.0	2,280.6	2,481.6	2,684.1
The public	3,771.1	3,796.8	3,807.3	3,811.7	3,798.3	3,722.1	3,652.1
Federal Reserve Banks	424.5	.....	.....	.....	.....	.....	.....
Other	3,346.6	.....	.....	.....	.....	.....	.....
Debt Subject to Statutory Limitation, End of Year:							
Debt issued by Treasury	5,336.5	5,514.5	5,710.1	5,888.7	6,052.9	6,178.8	6,313.4
Less: Treasury debt not subject to limitation ⁴	-15.5	-15.5	-15.5	-15.5	-15.5	-15.5	-15.5
Agency debt subject to limitation	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Adjustment for discount and premium ⁵	6.6	6.6	6.6	6.6	6.6	6.6	6.6
Total, debt subject to statutory limitation ⁶	5,327.6	5,505.6	5,701.2	5,879.8	6,044.0	6,169.9	6,304.5

* \$50 million or less.

¹Treasury securities held by the public and zero-coupon bonds held by Government accounts are almost entirely measured at sales price plus amortized discount or less amortized premium. Agency debt is almost entirely measured at face value. Treasury securities in the Government account series are measured at face value less unrealized discount (if any).

²A decrease in the Treasury operating cash balance (which is an asset) would be a means of financing the deficit and therefore has a positive sign. An increase in checks outstanding or deposit fund balances (which are liabilities) would also be a means of financing the deficit and therefore would also have a positive sign.

³Besides checks outstanding, includes accrued interest payable on Treasury debt, miscellaneous liability accounts, allocations of special drawing rights, and, as an offset, cash and monetary assets other than the Treasury operating cash balance, miscellaneous asset accounts, and profit on sale of gold.

⁴Consists primarily of Federal Financing Bank debt.

⁵Consists of unamortized discount (less premium) on public issues of Treasury notes and bonds (other than zero-coupon bonds) and unrealized discount on Government account series securities.

⁶The statutory debt limit is \$5,950 billion.

Table S-16. COMPARISON OF ECONOMIC ASSUMPTIONS
(Calendar years)

	Projections					
	1998	1999	2000	2001	2002	2003
Real GDP (chain-weighted):¹						
1998 Mid-Session Review	2.0	2.0	2.2	2.4	2.4	2.4
CBO January	2.3	1.9	1.9	2.0	2.2	2.3
1999 Budget	2.0	2.0	2.0	2.3	2.4	2.4
Chain-weighted GDP Price Index:¹						
1998 Mid-Session Review	2.5	2.4	2.4	2.4	2.4	2.4
CBO January	2.1	2.2	2.4	2.5	2.4	2.5
1999 Budget	2.0	2.1	2.2	2.2	2.2	2.2
Consumer Price Index (all-urban):¹						
1998 Mid-Session Review	2.6	2.5	2.5	2.5	2.5	2.5
CBO January	2.4	2.5	2.7	2.8	2.8	2.8
1999 Budget	2.2	2.2	2.3	2.3	2.3	2.3
Unemployment rate:²						
1998 Mid-Session Review	5.2	5.4	5.5	5.5	5.5	5.5
CBO January	4.8	5.1	5.4	5.6	5.8	5.9
1999 Budget	4.9	5.1	5.3	5.4	5.4	5.4
Interest rates:²						
91-day Treasury bills:						
1998 Mid-Session Review	5.1	4.9	4.6	4.4	4.4	4.4
CBO January	5.3	5.2	4.8	4.7	4.7	4.7
1999 Budget	5.0	4.9	4.8	4.7	4.7	4.7
10-year Treasury notes:						
1998 Mid-Session Review	6.1	5.8	5.6	5.4	5.4	5.4
CBO January	6.0	6.1	6.0	5.9	5.9	5.9
1999 Budget	5.9	5.8	5.8	5.7	5.7	5.7

¹ Percent change, fourth quarter over fourth quarter.

² Annual averages, percent.