

23. USER FEES AND OTHER COLLECTIONS

Income to the Government arising from the exercise of its sovereign powers (mainly, but not exclusively, taxes) is classified as governmental receipts. Income from the public that results from voluntary business-like transactions is classified as offsetting collections, which offset outlays rather than being included with the governmental receipts. This chapter discusses offsetting collections, particularly the Administration's user fee proposals.

The budget contains a variety of user fee and other offsetting collections proposals that would yield \$2.8 billion in 1993 and \$14.6 billion over the years 1993 through 1997. Administration proposals establish or increase fees in order to recover more of the costs of providing Government services. As shown in Table 23-1, total offsetting collections from the public, including those proposed by the Administration (but excluding the collections of the off-budget Postal Service) are estimated to be \$118.7 billion in 1993. Descriptions of the proposals, which are listed in Table 23-2, are presented below.

Table 23-2 splits the proposals between discretionary and mandatory, indicating which of the Budget Enforcement Act (BEA) requirements apply.

Discretionary.—The discretionary proposals are credited as offsets to the BEA's discretionary spending limits.

Agriculture

- *Food Safety Inspection Service.*—This proposal would restructure user fees for meat and poultry inspections so that overtime charges to large and small firms are equitably distributed.
- *Federal Grain Inspection Service.*—This proposal would establish user fees for standardization and quality assurance activities that support the fee-funded weighing and grain inspection services.
- *Forest Service.*—The types of facilities and services for which fees may be charged at national forest recreation sites would be expanded by this proposal. Collections would be dedicated to increased rehabilitation and reconstruction of existing trails and facilities.
- *Agricultural Marketing Service.*—User fees for standardization services and activities which support grading services would be charged.
- *Agriculture Cooperative Service.*—Large agricultural cooperatives would be charged for technical and support services provided by the Government.

Energy

- *Elk Hills naval petroleum reserve.*—The Administration proposes to lease Elk Hills, the large oil field the Department of Energy now operates near Bakersfield, California. The oil field will be leased competitively to the highest bidder. Private industry is expected to pay the Federal Government \$2.1 billion over the period 1993 through 1997 for the right to lease Elk Hills. Of that amount

Table 23-1. TOTAL OFFSETTING COLLECTIONS

(In millions of dollars)

	1991	1992	1993
Collections deposited in receipt accounts:			
Defense cooperation	43,154	4,988	.....
Medicare premiums	12,174	13,143	15,329
Military assistance trust fund property sales	12,534	11,419	11,202
Outer Continental Shelf payments, naval petroleum reserve lease and other undistributed offsetting receipts	3,151	2,282	4,889
Sale of property and services, interest income, and all other collections deposited in receipt accounts	14,875	15,117	17,118
Subtotal, collections deposited in receipt accounts	85,888	46,949	48,538
Collections credited to appropriation accounts:			
Postal Service stamp sales and other collections	42,592	45,275	46,452
Deposit insurance funds ¹	53,170	.....	.....
Tennessee Valley Authority and Power Administration collections	8,590	8,768	9,144
Commodity Credit Corporation loan repayments and other collections	9,113	9,461	8,770
Other loan repayments	11,413	8,152	8,054
Loan guaranty and other insurance premiums, interest income, and all other collections credited to appropriation accounts ¹	45,684	46,772	44,189
Subtotal, collections credited to appropriation accounts	170,562	118,428	116,609
Total offsetting collections	256,450	165,377	165,147
Total offsetting collections excluding off-budget Postal Service collections	213,858	120,102	118,695

¹ Legislation is proposed to shift the accounting for deposit insurance and pension guarantees from a cash to an accrual basis. Under this proposal, collections will be credited to financing accounts which are not included in the budget totals. Pension Benefit Guaranty Corporation fund collections were \$1,062 million in 1991.

Table 23-2. PROPOSED USER FEES AND OTHER OFFSETTING COLLECTIONS

(in millions of dollars)

	1993	1994	1995	1996	1997
Discretionary:					
Agriculture:					
Food Safety Inspection Service	52	52	52	52	52
Federal Grain Inspection Service	7	7	7	7	7
Forest Service	6	6	6	6	6
Agricultural Marketing Service	4	4	4	4	4
Agriculture Cooperative Service	*	*	*	*	*
Energy:					
Elk Hills naval petroleum reserve	1,200	-175	-372	-387	-371
Enrichment plants	183	183	183	183	183
Health & Human Services					
Medicare and Medicaid survey and certification (net)	255	233	239	246	252
FDA product review and seafood inspections	200	206	213	220	227
SSA processing of State SSI payments	60	135	230	230	230
Interior:					
Hard rock mining claim holding	80	80	80	80	80
Net receipt sharing	59	59	59	59	59
America the Beautiful passports	26	31	36	41	46
National Park Service entrance fees	13	13	13	13	13
Minerals Management Service fees	5	5	5	5	5
Bureau of Reclamation fees	5	5	5	5	5
Justice:					
Prisoner fee	48	48	48	48	48
Filing and docketing fees	1	1	1	1	1
Treasury:					
Alcohol, Tobacco, and Firearms	5	5	5	5	5
Veterans Affairs:					
Medical care copayments	131	138	144	152	159
Home loan guaranty fees	163	150	151	152	151
Commodity Futures Trading Commission:					
Contract trading	55	59	63	68	73
Environmental Protection Agency:					
Pesticide registration fees	15	15	15	15	15
Federal Emergency Management Agency:					
Radiological Emergency Preparedness	10	10	10	10	10
Securities and Exchange Commission:					
Registration fee	92	105	118	130	142
Small Business Administration:					
Loan guarantee ¹	43	64	65	65	65
Subtotal, discretionary	2,722	1,443	1,384	1,412	1,469
Mandatory:					
Agriculture:					
Agricultural Marketing Service	7	10	10	10	10
Interior:					
Arctic National Wildlife Refuge leasing	0	1,281	1	766	1
Small Business Administration:					
SBIC examinations	2	2	2	2	2
Veterans Affairs:					
Home loan guaranty fees	47	43	44	44	44
Corps of Engineers:					
Recreation site fee ²	20	20	20	20	20
Federal Communications Commission:					
Spectrum auction			1,253	1,665	833
Subtotal, mandatory	77	1,356	1,330	2,507	910
Total fees	2,798	2,800	2,713	3,919	2,380

*\$500,000 or less

¹Savings from credit fees reflect a reduction in subsidy outlays²Savings of \$10 million proposed for 1992

\$1.2 billion would be received in 1993. In addition to what is shown in the table, leasing Elk Hills will save the Government an estimated \$0.6 billion in appropriations that it otherwise would have to spend to operate the oil field. The net budgetary savings resulting from this proposal over five years is estimated to be \$0.5 billion.

- *Enrichment plant fee.*—This proposal would require owners of nuclear power plants to pay a surcharge to offset the commercial share of reme-

diation costs incurred by DOE at the three uranium enrichment facilities that serve those nuclear power plants.

Health and Human Services

- *Medicare and Medicaid survey and certification.*—This proposal would establish fees for survey and certification activities required by the Social Security Act. Providers and suppliers would be charged

fees, which would be set annually to cover all programmatic and administrative costs.

- *Food and Drug Administration fees.*—Fees would be established for FDA review of new product applications (including new and generic drugs, medical devices, biologics, and food and color additives) and for FDA inspections.
- *Social Security Administration fees.*—Currently, SSA administers SSI state supplemental payments on behalf of 17 participating States and the District of Columbia free of charge. This proposal would assess States a nominal fee for the service SSA provides.

Interior

- *Hard rock mining claim holding fee.*—An annual holding fee would be established requiring holders of mining claims on Federal lands to pay \$100 per claim. This fee would replace the existing requirement that claimants spend \$100 per year developing each claim. This change would eliminate activities that result in surface disturbance of land solely to maintain a claim. A portion of the fee would support the Bureau of Land Management's mining law administration program and finance the collection of the fee itself.
- *Net receipt sharing.*—This proposal would require States to increase from 25 percent to 37.5 percent their share of costs related to Federal administration of mineral leasing on Federal lands.
- *America the Beautiful passport fee.*—The Golden Eagle passports would be replaced by America the Beautiful passports which entitle the bearer to entry to any Federal recreation area.
- *National Park Service entrance fees.*—This proposal would raise the number of National Parks charging an entrance fee of \$10 from three to thirteen.
- *Minerals Management Service.*—Fees on Outer Continental Shelf (OCS) activities such as rents, assignments, and data sales would be increased in order to offset costs of an improved computer system for OCS leasing.
- *Bureau of Reclamation.*—This proposal would collect fees associated with reclamation facilities, including lease of communication circuits and space at reclamation sites for microwave radio installations.

Justice

- *Prisoner fee.*—This proposal would assess criminals a fee when sentenced to prison. The fee would equal the first year's cost of the inmate's care and could be waived in full or in part by the Attorney General, depending on the inmate's means.
- *Filing and docketing fee.*—Parties who lose in litigation against the Government would be assessed a fee equal to the filing and docketing fees the Government would have incurred if it were a private litigant.

Treasury

- *Alcohol, Tobacco and Firearms.*—Fees would be established for the issuance of label approval for alcoholic beverage products and for laboratory analysis of beverages, flavorings and formulated products.

Veterans Affairs

- *Medical care copayments.*—This proposal would make permanent and annually index the copayment provisions in fiscal year 1992 appropriations language that expire on September 30, 1992. Copayments, subject to means testing, would be extended to treatment of non-service-connected illnesses of veterans with service-connected disabilities rated 40 percent or lower.
- *Home loan guaranty fees.*—For veterans who use the home loan guaranty benefit, fees would be increased from the current levels, which range from 0.5 percent for a loan with 10 percent or more downpayment to 1.25 percent for a no-downpayment loan. The new fees would range from 1.25 percent to 2.0 percent. These fees would partially offset the risk of guaranteeing veterans' home loans.

Commodity Futures Trading Commission

- *Contract trading fee.*—A transaction fee of 15 cents per contract traded would be required on commodity futures and options exchanges in order to offset CFTC administrative costs.

Environmental Protection Agency

- *Pesticide registration fee.*—This proposal would lift the suspension on assessing fees from applicants for registration, registration amendments, and experimental use permits for pesticide use. Fees would cover the costs (or portion of the costs) associated with the review of such applications.

Federal Emergency Management Agency

- *Radiological Emergency Preparedness fee.*—Operators of nuclear power plants would be required to pay for the development and testing of local emergency preparedness and evacuation plans. These plans are required for plants to obtain and maintain NRC operating licenses.

Securities and Exchange Commission

- *Registration fee.*—This proposal would increase the registration fee from $\frac{1}{50}$ to $\frac{1}{32}$ of 1 percent of the value of the offering to offset increased SEC costs.

Small Business Administration

- *Loan guarantee fee.*—Guarantee fees on most general business loans would be increased from 2 percent to 4 percent, on regular small business investment company loans from 1.2 percent to 4 percent, on Section 504 development company loans from 0.5 percent to 1 percent, and on Section 502 development company loans from 2 percent to 3 percent. Savings reflect a reduction in SBA's

credit subsidy outlays, rather than increased collections.

Mandatory.—The following mandatory user fee proposals create savings according to the BEA's pay-as-you-go rules.

Agriculture

- *Agricultural Marketing Service.*—This proposal would establish user fees in order to recover the costs of administrative services provided by the Government for marketing agreements and orders.

Interior

- *Arctic National Wildlife Refuge leasing.*—Certain of these lands would be made available for oil and gas leasing. Half of receipts from leasing and development activities would be shared with the State of Alaska. Sales would be expected in 1994 and 1996.

Small Business Administration

- *SBIC examination fee.*—The examination fee presently charged to Small Business Investment Companies would be increased in order to fully recover the administrative cost of the activity.

Veterans Affairs

- *Home loan guaranty fees.*—Veterans who use the home loan guaranty program more than once

would pay an increased fee of 2.5 percent. These veterans, who have already readjusted to civilian life, would continue to be eligible for the program and pay for the full risk of their participation.

Corps of Engineers

- *Recreation site fee.*—The types of user fees collected would be expanded to include those for day use of developed recreation sites and for all overnight camping sites.

Federal Communications Commission

- *Spectrum auction.*—In pending legislation submitted in 1991, the Administration proposed transferring 200 megahertz (MHz) of radio spectrum to the FCC for allocation to private sector uses. The assignment of the licenses would be done by competitive bidding and the receipts would be deposited in the Treasury. For 1993, the Administration proposes to transfer 45 MHz on an expedited basis to the FCC for auction. The Budget reflects competitive bidding proceeds as receipts in 1995 through 1997.

Detailed Receipts Tables.—Offsetting receipts by type are detailed in Table 23-3.

Table 23-3 OFFSETTING RECEIPTS BY TYPE

(In millions of dollars)

Type	1991 actual	1992 estimate	1993 estimate
INTRAGOVERNMENTAL TRANSACTIONS			
Intrabudgetary transactions:			
Federal intrafund transactions:			
Distributed by agency:			
Interest from the Federal Financing Bank	17,276	15,701	16,529
Interest on Government capital in enterprises	4,249	3,078	2,657
Other	843	824	784
Total Federal intrafunds	22,368	19,603	19,970
Trust intrafund transactions:			
Distributed by agency	1	1	1
Total intrafund transactions	22,369	19,604	19,971
Interfund transactions:			
Distributed by agency:			
Federal fund payments to trust funds:			
Contributions to insurance programs:			
Military retirement fund	10,782	11,169	11,812
Supplementary medical insurance	34,730	39,452	42,101
Hospital insurance	631	675	505
Railroad social security equivalent fund	2,806	2,979	3,130
Rail industry pension fund	102	194	*
Civilian supplementary retirement contributions	18,824	19,659	20,147
Unemployment insurance	394	461	815
Other	363	467	447
Miscellaneous payments:			
Other	1,040	618	469
Subtotal	69,672	75,675	79,426
Trust fund payments to Federal funds:			
Repayment of loans or advances to trust funds	2,594	2,763	2,935
Charges for services to trust funds	316	291	289
Other	1,684	606	613
Subtotal	4,595	3,659	3,837
Total interfunds distributed by agency	74,267	79,334	83,263
Undistributed by agency:			
Employer share, employee retirement (on-budget):			
Civil service retirement and disability insurance	6,493	6,955	7,415
Hospital insurance (contribution as employer) ¹	2,205	1,873	1,933
Military retirement fund	17,193	16,238	15,769
Other Federal employees retirement	86	89	197
Total employer share, employee retirement (on-budget)	25,977	25,155	25,315
Interest received by on-budget trust funds	50,976	53,371	55,380
Total interfund transactions undistributed by agency	76,953	78,526	80,695
Total interfund transactions	151,220	157,860	163,958
Total intrabudgetary transactions	173,588	177,464	183,929
Payments by on-budget accounts to off-budget accounts:			
Interfund transactions:			
Distributed by agency:			
Federal fund payments to trust funds:			
Old-age, survivors, and disability insurance	5,971	6,078	6,434
Undistributed by agency:			
Employer share, employee retirement (off-budget)	5,804	6,095	6,484
Interest received by off-budget trust funds	20,222	23,853	26,998
Total payments by on-budget accounts to off-budget accounts	31,997	36,026	39,916

Table 23-3 OFFSETTING RECEIPTS BY TYPE—Continued

(In millions of dollars)

Type	1991 actual	1992 estimate	1993 estimate
Payments by off-budget accounts to on-budget accounts:			
Intrafund transactions from off-budget accounts:			
Distributed by agency:			
Payments to railroad retirement ²	3,457	3,403	3,573
Total intrafund transactions from off-budget accounts	3,457	3,403	3,573
Interfund transactions from off-budget accounts:			
Distributed by agency:			
Interest payments to the Treasury	463	.....	.....
Quinquennial adjustment for military service credits	2,889	.....	.....
Undistributed by agency:			
Employer contributions to FHI .....	.....	448	462
Retirement contributions	4,425	4,780	5,255
Total payments by off-budget accounts to on-budget accounts	11,234	8,631	9,290
Total intragovernmental transactions	216,819	222,121	233,135
PROPRIETARY RECEIPTS FROM THE PUBLIC			
Distributed by agency:			
Interest:			
Interest on loans, Foreign Assistance Act	360	228	223
Other interest on foreign loans and deferred foreign collections	785	927	946
Interest on deposits in tax and loan accounts ..	1,293	1,025	1,225
Other interest (domestic—civil) ³	330	536	1,308
Total interest	2,768	2,716	3,701
Rents:			
Rent and bonuses from land leases, etc	11	33	32
Rent of land and other real property	63	52	51
Rent of equipment and other personal property ..	8	11	12
Total rents	82	96	95
Royalties	1,012	900	964
Sale of products:			
Sale of timber and other natural land products ..	1,042	1,166	1,145
Sale of minerals and mineral products	573	542	526
Sale of power and other utilities	799	838	958
Sale of other products ³	*	*	*
Recovery of mint manufacturing expense	113	133	58
Total sale of products	2,527	2,678	2,687
Fees and other charges for services and special benefits:			
Medicare premiums and other charges (trust funds)	12,174	13,143	15,329
Nuclear waste disposal revenues	605	538	400
Veterans life insurance (trust funds)	417	381	348
Other ³	1,597	1,619	1,981
Total fees and other charges	14,793	15,681	18,058
Sale of Government property:			
Sale of land and other real property ³	36	233	200
Sale of equipment and other personal property: Military assistance program sales (trust funds)	12,534	11,419	11,202
Sale of scrap and salvage material	17	.....	.....
Total sale of Government property	12,588	11,652	11,402
Realization upon loans and investments:			
Dollar repayments of loans, Agency for International Development	492	328	330
Foreign military credit sales	237	424	529
Negative loan subsidies .....	.....	262	361
Dollar conversion of foreign currency	22	22	22
Repayment of loans to United Kingdom	96	98	100
Other ³	173	187	179

Part Two-20

THE BUDGET FOR FISCAL YEAR 1993

Table 23-3 OFFSETTING RECEIPTS BY TYPE—Continued

(In millions of dollars)

Type	1991 actual	1992 estimate	1993 estimate
Total realization upon loans and investments	1,019	1,321	1,521
Recoveries and refunds ³	942	1,060	1,277
Miscellaneous receipt accounts ³	2,224	1,577	1,604
Total proprietary receipts from the public distributed by agency	37,956	37,681	41,307
Undistributed by agency:			
Other interest: Interest received from Outer Continental Shelf escrow account	1		802
Rents and royalties on the Outer Continental Shelf:			
Rents and bonuses	439	315	770
Royalties	2,711	1,967	2,033
Sale of major assets			85
Other undistributed offsetting receipts			1,200
Total proprietary receipts from the public undistributed by agency	3,151	2,282	4,889

Table 23-3 OFFSETTING RECEIPTS BY TYPE—Continued

(In millions of dollars)

Type	1991 actual	1992 estimate	1993 estimate
Total proprietary receipts from the public ⁴	41,107	39,963	46,197
OFFSETTING GOVERNMENTAL RECEIPTS			
Defense cooperation	43,154	4,988	.....
Other ³	1,626	1,998	2,341
Total offsetting governmental receipts ..	44,781	6,986	2,341
Total offsetting receipts	302,707	269,070	281,672

* \$500 thousand or less.

¹ Includes provision for covered Federal civilian employees and military personnel.² Interchange receipts between the social security and railroad retirement funds place the social security funds in the same position they would have been if there were no separate railroad retirement system.³ Includes both Federal funds and trust funds.⁴ Consists of:

	1991 actual	1992 estimate	1993 estimate
Federal funds	14,487	13,474	17,310
Trust funds	26,620	26,489	28,886
Off-budget			

USER FEES AND OTHER COLLECTIONS

Income to the Government arising from the exercise of its sovereign powers (mainly, but not exclusively, taxes) is classified as governmental receipts. Income from the public resulting from voluntary, business-like transactions is classified as offsetting collections, which are offset against outlays. This section discusses offsetting collections from the public, particularly the Administration's user fee proposals.

As shown in the following table, total offsetting collections from the public, including those proposed by the Administration (but excluding the collections of the off-budget Postal Service) are estimated to be \$168.9 billion in 1994.

The budget contains a variety of user fee and other offsetting collections proposals that would yield \$1.3 billion in 1994 and \$25.8 billion over the years 1994

through 1998. Administration proposals establish or increase fees in order to recover more of the costs of providing Government services. Descriptions of the proposals can be found in *A Vision of Change For America*. The "Proposed User Fees and Offsetting Collections" table splits the proposals between discretionary and mandatory categories, indicating which of the Budget Enforcement Act (BEA) requirements apply.

The table "Offsetting Receipts by Type" itemizes all receipts on the outlay side of the budget not credited to appropriation accounts. The presentation includes payments from one part of the government to another, called intragovernmental transactions, as well as collections from the public. In total, offsetting receipts are estimated at \$286.6 billion in 1994.

OFFSETTING COLLECTIONS FROM THE PUBLIC

(In millions of dollars)

	1992 actual	Estimate	
		1993	1994
Collections deposited in receipt accounts:			
Defense cooperation	4,921	25	.....
Medicare premiums	13,232	15,099	17,340
Military assistance trust fund property sales	12,182	12,720	12,790
Outer Continental Shelf payments, naval petroleum reserve lease and other undistributed offsetting receipts	2,498	2,299	3,607
Sale of property and services, interest income, and all other collections deposited in receipt accounts	14,847	15,471	17,120
Subtotal, collections from the public deposited in receipt accounts	47,680	45,614	50,857
Collections credited to appropriation accounts:			
Postal Service stamp sales and other collections	45,158	46,078	48,177
Deposit insurance funds	65,569	49,179	43,532
Tennessee Valley Authority and Power Administration collections	8,259	8,188	9,228
Commodity Credit Corporation loan repayments and other collections	8,317	9,184	9,463
Other loan repayments	9,940	9,196	8,219
Loan guaranty and other insurance premiums, interest income, and all other collections credited to appropriation accounts	45,069	45,210	47,583
Subtotal, collections from the public credited to appropriation accounts	182,312	167,035	166,201
Offsetting collections from the public	229,992	212,649	217,058
Offsetting collections from the public excluding off-budget Postal Service collections	184,834	166,571	168,881

PROPOSED USER FEES AND OFFSETTING COLLECTIONS

(In millions of dollars)

	Estimate				
	1994	1995	1996	1997	1998
Outlay offsets:					
Mandatory:					
Agriculture:					
Increase grazing fees	-2	-5	-8	-13	-19
Increase recreation fees	-10	-11	-12	-13	-13
Increase assessments on "non-program" crops			-450	-450	-450
Corps of Engineers:					
Increase recreation fees	-18	-18	-18	-18	-18
Energy:					
Reform Power Marketing Administration			-77	-77	-78
Health and Human Services:					
Maintain 1995 ratio of medicare premium collections to program outlays with a 27% ceiling	12	9	13	-2,130	-4,549
Charge fees for state SSI administration	-57	-122	-192	-200	-207
Interior:					
Increase grazing fees	-14	-23	-36	-58	-77
Implement a Federal irrigation water surcharge	-10	-10	-10	-15	-15
Increase recreation fees	-29	-33	-39	-44	-49
Permanently extend hardrock mining holding fees	-80	-80	-80	-80	-80
Institute hardrock royalties and increase net receipt sharing	-40	-105	-173	-322	-324
Treasury:					
Permanently extend U.S. Customs merchandise and passenger processing fees			-572	-588	-607
Transportation:					
Extend tonnage fees			-69	-74	-79
Veterans Affairs:					
Restore 1:9 contribution ratio for GI Bill benefits	-69	-80	-87	-93	-101
Increase home loan guarantee fees	-189	-188	-190	-187	-186
Permanently extend Veterans medical care costs recovery	-46	-326	-391	-407	-425
Federal Communications Commission:					
Spectrum auction		-374	-1,623	-2,083	-340
Federal Deposit Insurance Corporation:					
Institute examination fees for State-chartered banks	-196	-217	-248	-283	-320
Subtotal, mandatory	-748	-1,583	-4,262	-7,135	-7,939
Discretionary:					
Agriculture:					
Reduce Rural Electrification Administration 5-percent loan subsidies	-47	-97	-127	-162	-185
Expand certain agriculture user fees	-14	-14	-15	-16	-16
Institute fees for meat/poultry inspections during overtime	-104	-104	-104	-104	-104
Commerce:					
Increase patent and trademark fees			-109	-113	-118
Energy:					
Assess foreign customers decommissioning and decontamination fee	-10	-10	-11	-11	-12
Health and Human Services:					
Increase FDA user fees	-167	-230	-285	-336	-387
Treasury:					
Establish a Bureau of Alcohol, Tobacco and Firearms user fee	-5	-5	-5	-5	-5
Securities and Exchange Commission:					
Increase registration fees	-47	-50	-52	-54	-56
Subtotal, discretionary	-394	-510	-710	-803	-885
Total outlay offsets	-1,142	-2,093	-4,972	-7,938	-8,822
Revenues:					
Mandatory:					
Transportation:					
Increase registration fee on general aviation aircraft	-18	-31	-44	-58	-60
Commodity Futures Trading Commission:					
Institute transaction fees	-55	-57	-60	-63	-66
Securities and Exchange Commission:					
Increase registration fees	-59	-63	-67	-71	-74
Subtotal, mandatory revenues	-132	-151	-171	-192	-200
Total user fees and offsetting collections	-1,274	-2,244	-5,143	-8,130	-9,022

SUMMARY INFORMATION: USER FEES AND OTHER COLLECTIONS

OFFSETTING RECEIPTS BY TYPE

(In millions of dollars)

Type	1992 actual	Estimate		Type	1992 actual	Estimate	
		1993	1994			1993	1994
INTRAGOVERNMENTAL TRANSACTIONS				Payments by on-budget accounts to off-budget accounts:			
Intrabudgetary transactions:				interfund transactions:			
Federal intrafund transactions:				Distributed by agency:			
Distributed by agency:				Federal fund payments to trust funds:			
Interest from the Federal Financing Bank	14,716	11,490	10,545	Old-age, survivors, and disability insurance	6,166	5,963	6,547
Interest on Government capital in enterprises	3,075	2,304	2,232	Undistributed by agency:			
Other	826	671	839	Employer share, employee retirement (off-budget)	6,101	6,373	6,731
Total Federal intrafunds	18,617	14,465	13,616	Interest received by off-budget trust funds	23,637	26,967	29,542
Trust intrafund transactions:				Total payments by on-budget accounts to off-budget accounts	35,905	39,302	42,819
Distributed by agency	1	1	1	Payments by off-budget accounts to on-budget accounts:			
Total intrafund transactions	18,618	14,466	13,617	Intrafund transactions from off-budget accounts:			
Interfund transactions:				Distributed by agency:			
Distributed by agency:				Payments to railroad retirement ²	3,206	3,445	3,573
Federal fund payments to trust funds:				Total Intrafund transactions from off-budget accounts	3,206	3,445	3,573
Contributions to insurance programs:				Interfund transactions from off-budget accounts:			
Military retirement fund	11,169	12,273	12,949	Distributed by agency:			
Supplementary medical insurance	38,684	43,760	44,257	Employer contributions to FHI	438	451	458
Hospital insurance	706	485	2,368	Retirement contributions	4,735	4,978	5,320
Railroad social security equivalent fund	2,959	3,081	3,099	Total payments by off-budget accounts to on-budget accounts	8,380	8,874	9,351
Rail industry pension fund	196	4	205	Total intragovernmental transactions ...	222,967	239,527	235,735
Civilian supplementary retirement contributions	19,425	20,185	20,184	PROPRIETARY RECEIPTS FROM THE PUBLIC			
Unemployment insurance	2,188	13,093	2,902	Distributed by agency:			
National separation liability	390	112	47	Interest:			
Other	442	1,402	597	Interest on loans, Foreign Assistance Act	371	275	275
Miscellaneous payments:				Other interest on foreign loans and deferred foreign collections	713	683	636
Other	570	736	590	Interest on deposits in tax and loan accounts ..	804	564	730
Subtotal	76,729	95,131	87,199	Other interest (domestic—civil) ³	470	1,144	1,423
Trust fund payments to Federal funds:				Total interest	2,358	2,667	3,064
Repayment of loans or advances to trust funds	2,763	2,914	2,912	Rents:			
Charges for services to trust funds	268	325	329	Rent and bonuses from land leases, etc	5	7	7
Other	604	615	624	Rent of land and other real property	83	82	95
Subtotal	3,635	3,854	3,865	Rent of equipment and other personal property	8	12	12
Total interfunds distributed by agency	80,364	98,985	91,064	Total rents	95	100	114
Undistributed by agency:				Royalties	920	933	1,034
Employer share, employee retirement (on-budget):				Sale of products:			
Civil service retirement and disability insurance	7,211	7,675	7,671	Sale of timber and other natural land products	1,065	1,144	1,390
Hospital insurance (contribution as employer) ¹	1,886	1,909	1,949	Sale of minerals and mineral products	503	435	522
Military retirement fund	16,314	13,374	12,544	Sale of power and other utilities	705	772	926
Other Federal employees retirement	95	107	114	Sale of other products	*	4	34
Total employer share, employee retirement (on-budget)	25,507	23,065	22,279	Recovery of mint manufacturing expense	113	57	59
Interest received by on-budget trust funds ...	54,193	54,834	56,604	Total sale of products	2,386	2,412	2,930
Total interfund transactions undistributed by agency	79,700	77,899	78,883				
Total interfund transactions	160,064	176,884	169,947				
Total intrabudgetary transactions	178,682	191,351	183,564				

OFFSETTING RECEIPTS BY TYPE—Continued
(In millions of dollars)

Type	1992 actual	Estimate	
		1993	1994
Fees and other charges for services and special benefits:			
Medicare premiums and other charges (trust funds)	13,232	15,099	17,340
Nuclear waste disposal revenues	567	417	391
Veterans life insurance (trust funds)	421	375	320
Other ³	1,522	1,872	2,058
Total fees and other charges	15,743	17,762	20,110
Sale of Government property:			
Sale of land and other real property ³	5	48	51
Sale of equipment and other personal property:			
Military assistance program sales (trust funds)	12,182	12,720	12,790
Sale of scrap and salvage material	3		
Total sale of Government property	12,190	12,768	12,841
Realization upon loans and investments:			
Dollar repayments of loans, Agency for International Development	450	381	366
Foreign military credit sales	374	414	427
Negative loan subsidies	263	289	482
Downward reestimates of subsidies		205	
Dollar conversion of foreign currency	25	16	17
Repayment of loans to United Kingdom	98	100	102
Other ³	475	152	170
Total realization upon loans and investments	1,683	1,557	1,563
Recoveries and refunds³	1,536	1,558	1,760

Type	1992 actual	Estimate	
		1993	1994
Miscellaneous receipt accounts³	1,415	1,331	1,361
Total proprietary receipts from the public distributed by agency	38,327	41,088	44,776
Undistributed by agency:			
Other interest: Interest received from Outer Continental Shelf escrow account	*		848
Rents and royalties on the Outer Continental Shelf:			
Rents and bonuses	155	156	587
Royalties	2,343	2,143	2,172
Total proprietary receipts from the public undistributed by agency	2,498	2,299	3,607
Total proprietary receipts from the public⁴	40,825	43,387	48,382
OFFSETTING GOVERNMENTAL RECEIPTS			
Defense cooperation	4,921	25	
Other	1,934	2,201	2,475
Total offsetting governmental receipts	6,855	2,227	2,475
Total offsetting receipts	270,647	285,141	286,591

* \$500 thousand or less.

¹ Includes provision for covered Federal civilian employees and military personnel.² Interchange receipts between the social security and railroad retirement funds place the social security funds in the same position they would have been if there were no separate railroad retirement system.³ Includes both Federal funds and trust funds.⁴ Consists of:

	1992 actual	1993 estimate	1994 estimate
Federal funds	13,500	13,546	16,499
Trust funds	27,324	29,841	31,883
Off-budget			